

Garfield County School District No. 16

Financial Report

June 30, 2023



**Garfield County School District No. 16
Financial Report
June 30, 2023**

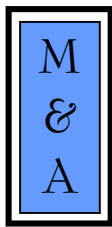
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INDEPENDENT AUDITOR'S REPORT

**To the Board of Education
Garfield County School District No. 16
Parachute, Colorado**

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Garfield County School District No. 16, Colorado (the "District"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America ("U.S. GAAP").

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("U.S. GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. GAAP; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year after the date that the financial statements are issued.

Member: American Institute of Certified Public Accountants

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INDEPENDENT AUDITOR'S OPINION
To the Board of Education
Garfield County School District No. 16

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with U.S. GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

U.S. GAAP require Management's Discussion and Analysis in section B, the Schedule of the District's Proportionate Share of the Net Pension Liability, the Schedule of District Contributions, the Schedule of the District's Proportionate Share of the Other Post-Employment Benefits Liability, the Schedule of District Other Post-Employment Benefits Contributions, and the Notes to the Requirement Supplementary Information in Section E, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in section B in accordance with U.S. GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance

**INDEPENDENT AUDITOR'S OPINION
To the Board of Education
Garfield County School District No. 16**

Required Supplementary Information (continued)

The budgetary comparison information in section E is not a required part of the basic financial statements but is supplementary information required by U.S. GAAP. The budgetary comparison information in section E is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining fund financial statements, individual fund budgetary information, and the Schedule of Expenditures of Federal Awards as required by *Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* included in the Single Audit Section listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining fund financial statements, individual fund budgetary information, and the Schedule of Expenditures of Federal Awards included in the Single Audit Section listed in the accompanying table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, combining fund financial statements, individual fund budgetary information, and the Schedule of Expenditures of Federal Awards included in the Single Audit Section listed in the accompanying table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated **December 4, 2023** on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and on compliance.


**McMahan and Associates, L.L.C.
Avon, Colorado
December 4, 2023**

Garfield County School District No. 16
Management's Discussion and Analysis



Garfield County School District No. 16 Management Discussion and Analysis June 30, 2023

As management of Garfield County School District No. 16 (the "District"), we offer readers of the District's annual financial report this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with the District's financial statement, which follows this section.

Financial Highlights

The District had the following financial results in 2023:

- The District's General Fund balance at the end of fiscal year 2023 was \$7,998,641. This is an increase from the prior year of \$683,580.
- The District's ending General Fund balance consists of 48% of the current year expenditures and outgoing transfers.
- Total revenues for 2023 grew \$3,294,441 from 2022, while aggregate expenses grew \$9,480,103.

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide Financial Statements – The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The government-wide financial statements include the statement of net position and the statement of activities.

The *Statement of Net Position* presents information on all the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the financial health of the District.

The *Statement of Activities* presents information showing how the District's net position changed during the most recent fiscal year. Changes in net position are reported as soon as the underlying event effecting the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and changes in long-term compensated absences).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities). The category that is reported in the District-wide financial statements is as follows:

- **Governmental activities:** All of the District's basic services are included here, such as instructional services, support services, food services, and student activities.

The government-wide financial statements can be found on pages C1 and C2 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements provide more detailed information about the operations of the District by fund instead of the District as a whole. All of the funds of the District are governmental funds.

Government Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on current sources and uses of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental fund and governmental activities.

The District's most significant, or "major" governmental funds include the General Fund, the Grant Fund, the Bond Redemption Fund, and the Capital Projects Fund.

The District adopts an annual appropriated budget for all of its funds. A budgetary comparison statement has been provided for all funds to demonstrate compliance with state budget statutes.

The basic major governmental fund statements start on page C3.

Notes to the Financial Statements

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplemental information that further explains and supports the financial statements with a comparison of the District's budget for the year.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

As noted earlier, net position may serve over time as a useful indicator of a district's financial position. For the year ended June 30, 2023, the District's total net position was \$46,911,824, which included the District's net pension liability of \$20,739,731 and net other post-employment benefits ("OPEB") liability of \$706,925. The net pension and OPEB liabilities are the District's proportionate share of the School Division Trust Fund pension liability and Health Care Trust Fund's collective OPEB liability, respectively, administered by the Public Employees' Retirement Association of Colorado. This was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll forward the total pension and OPEB liabilities to December 31, 2022.

The assets of the District are classified as current assets and capital assets. Current assets are available to provide resources for the near-term operations of the District. The majority of the current assets are the result of the property tax process, with the majority of these taxes received in March, May, and June.

Capital assets are made up of land, buildings, equipment/vehicles, and leased fiber strands. Current and long-term liabilities are classified based upon anticipated liquidation, either in the near-term or in the future.

Summary of Net Position

The following table provides a summary of the District's net position as of the fiscal year ended June 30, 2023.

Garfield County School District No. 16's Net Position

	Governmental Activities	
	2023	2022
Assets:		
Current and other assets	\$ 30,020,201	26,900,838
Capital assets, net	67,273,014	67,384,117
Total Assets	97,293,215	94,284,955
Deferred outflow of resources	5,104,257	4,470,320
Liabilities:		
Other liabilities	8,701,319	7,096,841
Long-term liabilities	42,457,028	41,226,898
Total Liabilities	51,158,347	48,323,739
Deferred inflow of resources	4,327,301	9,611,699
Net Position:		
Invested in capital assets, net of related debt	42,240,595	37,672,574
Restricted	10,484,888	10,243,269
Unrestricted	(5,813,659)	(7,096,006)
Total Net Position	\$ 46,911,824	40,819,837

Of the District's total assets, 69% are capital assets (e.g. land, buildings, equipment, and leased fiber strands). The District uses these assets to provide instruction and related services to its students.

Long-term liabilities and deferred outflow of resources decreased leading to an increase in Net Position due to a reduction in the District's proportionate share of PERA's net pension and other post-employment benefit liabilities. See more information on the pension and other-post employment benefit liabilities in the Notes to the Financial Statements.

Summary of Activities

Net position for governmental activities increased by \$6,091,987. The following table summarizes the District's change in net position:

Garfield County School District No. 16's Changes in Net Position

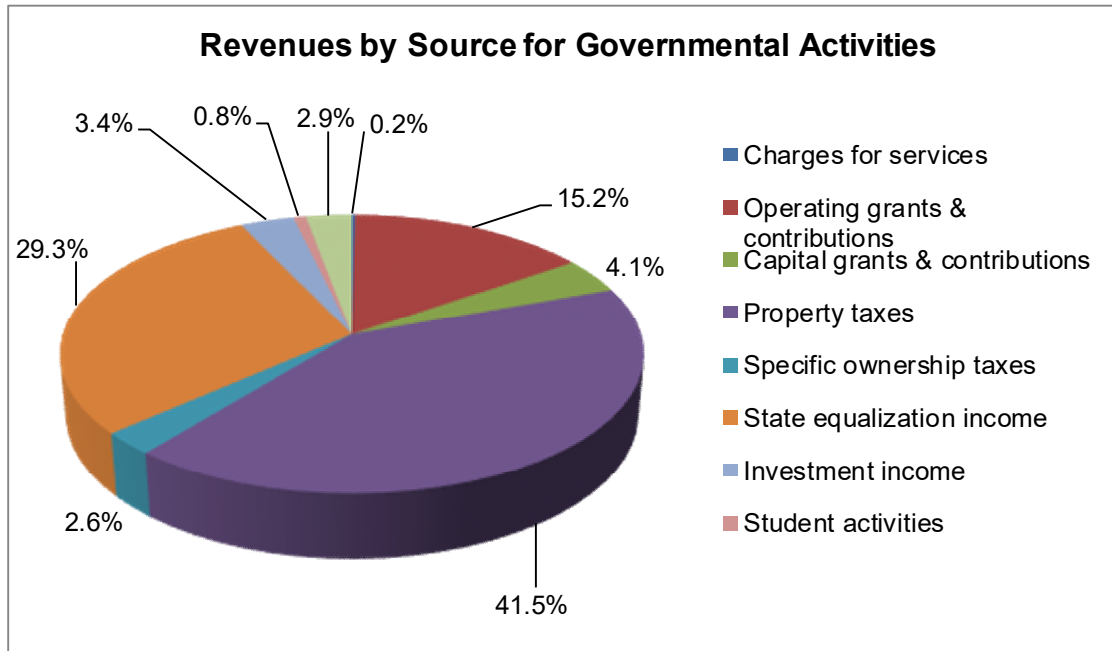
	Governmental Activities	
	2023	2022
Revenues:		
Program revenues:		
Charges for services	\$ 61,238	63,502
Operating grants and contributions	4,216,784	3,074,773
Capital grants and contributions	1,135,374	-
General revenues:		
Property taxes	11,523,310	9,274,419
Specific ownership taxes	733,045	664,088
Other taxes	8,126	1,998
State equalization income	8,154,121	10,123,230
Grants and contributions not restricted to specific programs	802,386	1,082,845
Investment income	939,124	59,112
Student activities	222,293	163,719
Other revenues	1,354	135
Gain on disposal of assets	5,107	-
Total Revenues	27,802,262	24,507,821
Expenses:		
Direct instruction	11,940,754	6,305,562
Indirect instruction	1,301,941	778,598
General administration	2,061,599	862,414
Support services	1,441,947	723,959
Custodial and maintenance	2,463,990	1,583,085
Transportation	616,251	331,677
Food service	923,215	593,233
Student activities	191,649	179,656
Interest on long-term debt	768,929	871,988
Total Expenses	21,710,275	12,230,172
Change in Net Position	6,091,987	12,277,649
Net Position - Beginning of Year	40,819,837	28,542,188
Net Position - End of Year	\$ 46,911,824	40,819,837

Property taxes, specific ownership tax, and per pupil state formula revenue (School Finance Act- State Equalization) account for most of the District's revenue. The remainder comes from grants and contributions with the remainder from fees charged for services and miscellaneous sources. The District saw an increase of \$1,061,491, or 12% in the State Equalization funding in 2023 due to a decrease in the State's budget stabilization factor. Per pupil funding for the year ending June 30, 2023 was \$9,843, compared to \$8,641 for 2022.

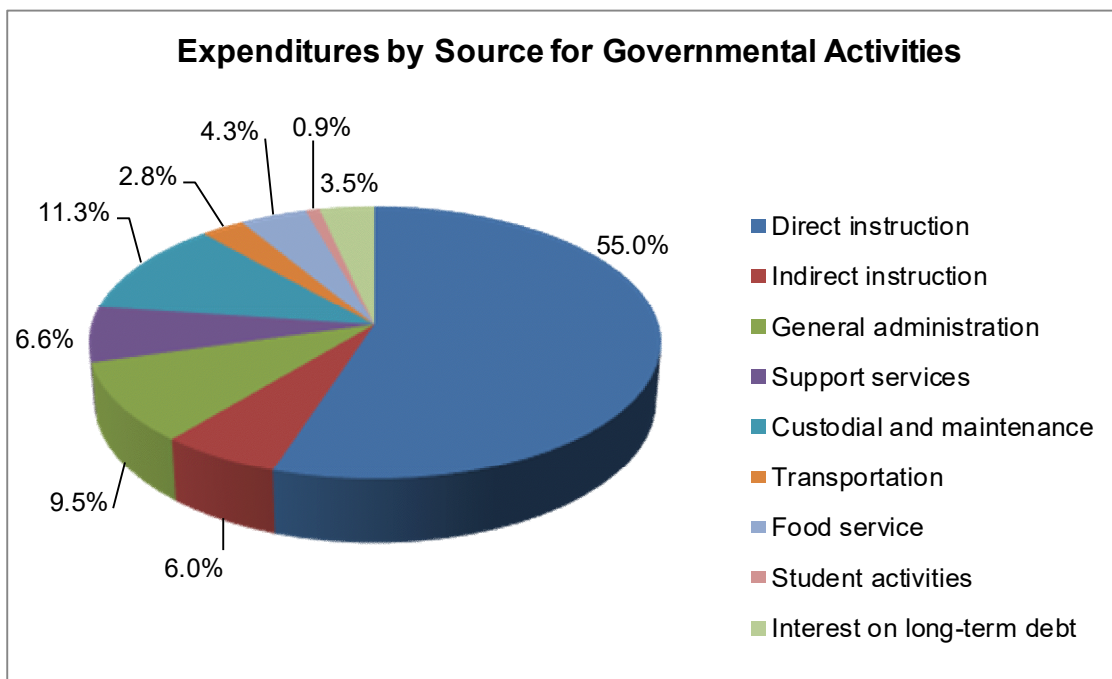
Summary of Activities (continued)

The District's expenses predominantly relate to instruction and support services, which include support for students and instructional staff, administration, operations and maintenance, and transportation. Given that the District is a service organization providing education services to students, the majority of the expenses are paid in the form of compensation (salaries and benefits) to the District's employees. A portion of the increase in net position is attributed to the reduction in the District's proportionate share of PERA's pension and other post-employment benefit liabilities.

The following chart displays the revenues by source for the total District:



The following chart displays the expenses by source for the total District:



Financial Analysis of the District's Funds: As mentioned earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds: The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned balances may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year. The District did increase its unassigned balance, or fund balance, at the end of this fiscal year; a focus must be made to make an increase each year to that balance to ensure the fiscal health of the District.

At the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$25,226,606. This is an increase of \$958,488 from the prior year ending fund balances. The increase mainly relates to the increase in the State Equalization payments received and a decrease in direct and indirect instructional expenditures in the General Fund.

General Fund Budgetary Highlights: The District's budget is prepared according to Colorado law and is based on accounting for certain transactions on a basis of cash receipts and disbursements. The most significant budgeted fund is the General Fund.

The original budget is prepared based on a conservative estimate of enrolled students. This guarantees the District does not overstaff or overextend its financial capabilities. The District's student count experiences significant fluctuations due largely to changes in the local oil and gas industry. The District budgeted a large contingency to ensure the District was able to stay "live within the District's means".

One of the most important variances to discuss is budgeted versus actual revenues and expenditures in the General Fund. Actual revenues were favorable to the final budget by \$121,340. Actual expenditures were favorable to the final budget by \$2,059,940, which were attributed to savings in salaries and wages due to both shortage of staff and savings in the conservatively budgeted contingency line item.

Capital Assets: The District's investment in capital assets for governmental activities as of June 30, 2023 amounts to \$67,273,014, (net of accumulated depreciation and amortization). This investment in capital assets includes land, buildings, equipment, vehicles, and leased fiber strands.

Additional information as well as a detailed classification of the District's net capital assets can be found in the Notes to the Financial Statement section of this report.

Long-Term Debt: As of June 30, 2023, the District had an outstanding debt of \$46,929,877 consisting of the District's net pension and OPEB liabilities, general obligation bonds, early retirement obligations, leases payable, and compensated absences payable. The District's net pension liability increased \$6,051,767 from the previous year.

Additional information as well as a detailed classification of the District's long-term liabilities can be found in the Notes to the Financial Statement section of this report.

Economic Factors: The Public School Finance Act is the largest source of revenue for the District's operating funds. The School Finance Act calculates per-pupil funding by school District based upon a formula that takes into consideration the cost of living, number of students, District size, personnel vs. non-personnel, and number of at-risk students. The purpose of this act was to establish a financial base of support for public education, to move towards a uniform mill levy tax statewide for all Districts, and to limit future growth of and reliance upon property tax to support public education. Funding sources for the School Finance Act is derived by the following formula:

Total Program Funding = local property taxes + general specific ownership taxes + state equalization.

Next Year's Budget and Rates: The District's General Fund balance at the end of fiscal year 2023 was \$7,998,641. The District budgeted revenues to cover budgeted expenditures in the General Fund for fiscal year 2024.

Request for Information:

This financial report is designed to provide a general overview of the District's finances for all those with an interest. Questions concerning any of the information in this report or requests for additional financial information should be addressed to:

Garfield County School District No. 16
Director of Business Services
PO Box 68
Parachute, CO 81635.

Garfield County School District No. 16

Basic Financial Statements



GARFIELD COUNTY SCHOOL DISTRICT NO. 16

Statement of Net Position

June 30, 2023

	Governmental Activities
ASSETS	
Current assets:	
Cash and cash equivalents	216,846
Investments	27,281,061
Accounts receivable, net:	
Taxes	121,731
Other governments	1,583,714
Other	137,818
Leases	628,682
Inventory	50,349
Total Current Assets	<u>30,020,201</u>
Capital assets:	
Land	3,997,591
Construction in progress	2,216,637
Leased assets	290,062
Buildings and improvements	98,776,223
Vehicles and equipment	3,568,667
Less: Accumulated depreciation and amortization	<u>(41,576,166)</u>
Net capital assets	<u>67,273,014</u>
 Total Assets	 <u>97,293,215</u>
DEFERRED OUTFLOWS OF RESOURCES:	
Related to pension	4,956,417
Related to other post-employment benefits	147,840
Total Deferred Outflows of Resources	<u>5,104,257</u>
LIABILITIES	
Current liabilities:	
Accounts payable and accrued expenses	1,385,568
Accrued salaries and benefits	1,340,451
Early retirement obligation	24,844
Unearned revenue	1,410,221
Bonds payable	4,390,000
Leases payable	58,005
Accrued interest	92,230
Total Current Liabilities	<u>8,701,319</u>
Noncurrent liabilities:	
Accrued compensated absences	249,993
Bonds payable	20,642,419
Leases payable	117,960
Net pension liability	20,739,731
Net other post-employment benefits liability	706,925
Total Noncurrent Liabilities	<u>42,457,028</u>
 Total Liabilities	 <u>51,158,347</u>
DEFERRED INFLOWS OF RESOURCES:	
Deferred property taxes	7,881
Related to pension	3,375,182
Related to other post-employment benefits ("OPEB")	317,308
Lease revenue	626,930
Total Deferred Inflows of Resources	<u>4,327,301</u>
NET POSITION	
Net investment in capital assets	42,240,595
Restricted for:	
Emergencies	544,000
Multi-year obligations	323,948
Debt service	9,616,940
Unrestricted	<u>(5,813,659)</u>
 Total Net Position	 <u>46,911,824</u>

The accompanying notes are an integral part to these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Statement of Activities
For the Year Ended June 30, 2023

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
GOVERNMENTAL ACTIVITIES:					
Direct instruction	11,940,754	36,200	2,941,761	1,135,374	(7,827,419)
Indirect instruction	1,301,941	-	307,725	-	(994,216)
General administration	2,061,599	-	-	-	(2,061,599)
Support services	1,441,947	-	-	-	(1,441,947)
Custodial and maintenance	2,463,990	-	32,453	-	(2,431,537)
Transportation	616,251	14,586	118,157	-	(483,508)
Food service	923,215	10,452	816,688	-	(96,075)
Student activities	191,649	222,293	-	-	30,644
Interest on long-term debt	768,929	-	-	-	(768,929)
Total governmental activities	21,710,275	283,531	4,216,784	1,135,374	(16,074,586)
GENERAL REVENUES:					
Taxes:					
Property taxes - Levied for general operations					6,004,680
Property taxes - Levied for debt service					5,518,630
Specific ownership taxes					733,045
Other taxes					8,126
State equalization income					8,154,121
Grants and contributions not restricted to specific programs					802,386
Investment income					939,124
Gain on disposal of assets					5,107
Other revenue					1,354
Total general revenues					22,166,573
Change in net position					6,091,987
Net Position - Beginning					40,819,837
Net Position - Ending					46,911,824

The accompanying notes are an integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16

**Balance Sheet
Governmental Funds
June 30, 2023**

	General Fund	Grant Fund	Bond Redemption Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
ASSETS						
Cash and cash equivalents	216,846	-	-	-	-	216,846
Investments	17,678,506	-	9,602,555	-	-	27,281,061
Accounts receivable, net:						
Taxes	51,725	-	47,462	-	-	99,187
Other governments	98,591	452,013	-	1,033,110	-	1,583,714
Other	28,300	40,857	-	-	68,661	137,818
Leases	-	-	-	-	628,682	628,682
Due from other funds	(8,383,541)	561,578	3,871	7,035,327	815,972	33,207
Inventories	-	-	-	-	50,349	50,349
Total Assets	9,690,427	1,054,448	9,653,888	8,068,437	1,563,664	30,030,864
LIABILITIES						
Accounts payable and accrued expenses	751	843	-	1,383,974	-	1,385,568
Accrued salaries and benefits	1,243,432	86,847	-	-	10,172	1,340,451
Due to other funds	-	-	33,207	-	-	33,207
Unearned revenues	443,463	966,758	-	-	-	1,410,221
Total Liabilities	1,687,646	1,054,448	33,207	1,383,974	10,172	4,169,447
DEFERRED INFLOWS OF RESOURCES:						
Unavailable property taxes	4,140	-	3,741	-	-	7,881
Lease revenue	-	-	-	-	626,930	626,930
Total Deferred Inflows of Resources	4,140	-	3,741	-	626,930	634,811
FUND BALANCES						
Non-spendable:						
Inventories	-	-	-	-	50,349	50,349
Restricted:						
TABOR	544,000	-	-	-	-	544,000
Multi-year obligations	323,948	-	-	-	-	323,948
Debt service	-	-	9,616,940	-	-	9,616,940
Committed:						
Food service	-	-	-	-	154,540	154,540
Student activities	-	-	-	-	194,893	194,893
Capital projects	-	-	-	6,684,463	526,780	7,211,243
Unassigned	7,130,693	-	-	-	-	7,130,693
Total Fund Balances	7,998,641	-	9,616,940	6,684,463	926,562	25,226,606
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	9,690,427	1,054,448	9,653,888	8,068,437	1,563,664	30,030,864

The accompanying notes are an integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position
June 30, 2023

Governmental Funds Total Fund Balance		25,226,606
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Add:

Property taxes receivable will be collected this calendar year, but are not available soon enough to pay for the current period's expenditures and therefore, are deferred in the funds.		22,544
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Capital assets used in governmental activities are not considered current financial resources and therefore, are not reported in the governmental funds. However, in the Statement of Net Position the cost of these assets are capitalized and expensed over their estimated lives through annual depreciation or amortization expense:

	Capital assets	108,559,118	
	Less accumulated depreciation	(41,460,142)	
	Leased assets	290,062	
	Less accumulated amortization	<u>(116,024)</u>	67,273,014

Changes in pension and OPEB related actuarial assumptions, proportion of collective pension and OPEB amounts, differences between actual and expected experience and investment earnings, and differences between actual and annualized contributions to the pension plan and Health Care Trust Fund are recorded as deferred inflows or outflows of resources and amortized over the average remaining service life of all active and inactive plan members:

	Unamortized Pension-related Deferred Outflows	4,956,417	
	Unamortized Pension-related Deferred Inflows	(3,375,182)	
	Unamortized OPEB-related Deferred Outflows	147,840	
	Unamortized OPEB-related Deferred Inflows	<u>(317,308)</u>	1,411,767

Less:

Deferred charges such as deferred refunding costs, and premiums and discounts on bonded debt, are treated as current transactions on the fund financial statements, but are capitalized and amortized on the Statement of Net Position:

	Premiums and discounts on bonded debt	<u>(962,419)</u>	(962,419)
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Long-term liabilities, including bonds payable, net pension and OPEB liability, accrued compensated absences, leases payable, and accrued interest are not due and payable in the current period and therefore, are not reported in the funds. This is the amount of District long-term liabilities:

	Bonds payable	(24,070,000)	
	Net pension liability	(20,739,731)	
	Net OPEB liability	(706,925)	
	Accrued compensated absences and early retirement	(274,837)	
	Leases payable	(175,965)	
	Accrued interest	<u>(92,230)</u>	(46,059,688)

Governmental Activities Net Position		<u><u>46,911,824</u></u>
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The accompanying notes are an integral part of these statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2023

	General Fund	Grant Fund	Bond Redemption Fund	Building Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
REVENUES							
Local sources:							
Property taxes	6,008,578	-	5,518,629	-	-	-	11,527,207
Specific ownership taxes	733,045	-	-	-	-	-	733,045
Other taxes	929,837	-	-	-	-	-	929,837
Investment income	8,126	-	7,777	-	-	-	15,903
Student activities	-	-	-	-	-	222,293	222,293
Other	429,238	350,360	-	-	-	133,020	912,618
Total Local sources	8,108,824	350,360	5,526,406	-	-	355,313	14,340,903
Intermediate sources	66,827	5,200	-	-	-	14,999	87,026
Federal sources	258,519	1,537,751	-	-	-	583,160	2,379,430
State sources	8,389,724	233,277	-	-	1,135,374	12,506	9,770,881
Total Revenues	16,823,894	2,126,588	5,526,406	-	1,135,374	965,978	26,578,240
EXPENDITURES							
Direct instruction	7,836,831	880,715	-	-	-	-	8,717,546
Indirect instruction	533,316	667,156	-	-	-	-	1,200,472
General administration	1,934,845	7,536	-	-	-	-	1,942,381
Support services	1,328,363	-	-	-	-	-	1,328,363
Custodial and maintenance	2,161,287	20,979	-	-	9,050	-	2,191,316
Transportation	464,387	4,203	-	-	-	-	468,590
Food service	-	3,187	-	-	-	853,457	856,644
Capital outlay	63,921	542,812	-	-	2,286,323	318,216	3,211,272
Student activities	-	-	-	-	-	191,649	191,649
Debt service:							
Principal	57,365	-	4,290,000	-	-	-	4,347,365
Interest and fiscal charges	2,299	-	1,164,155	-	-	-	1,166,454
Total Expenditures	14,382,614	2,126,588	5,454,155	-	2,295,373	1,363,322	25,622,052
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	2,441,280	-	72,251	-	(1,159,999)	(397,344)	956,188
OTHER FINANCING SOURCES (USES)							
Sale of fixed assets	2,300	-	-	-	-	-	2,300
Transfers in (out)	(1,760,000)	-	-	-	1,625,000	135,000	-
Total Other Financing Sources (Uses)	(1,757,700)	-	-	-	1,625,000	135,000	2,300
NET CHANGE IN FUND BALANCES	683,580	-	72,251	-	465,001	(262,344)	958,488
FUND BALANCES - BEGINNING OF YEAR	7,315,061	-	9,544,689	-	6,219,462	1,188,906	24,268,118
FUND BALANCES - END OF YEAR	7,998,641	-	9,616,940	-	6,684,463	926,562	25,226,606

The accompanying notes are an integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Reconciliation of Revenues, Expenditures and Change in Fund Balances
of Governmental Funds to the Statement of Activities
June 30, 2023

Governmental Funds Change in Fund Balances			958,488
<i>Add:</i>			
Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount of capital outlays reported as expenditures in the governmental funds.			2,461,677
Debt principal and lease payments result in a reduction of accumulated resources on the fund financial statements. The government-wide statements show these payments as reductions against long-term liabilities.			
	Bonds payable	4,290,000	
	Leases payable	<u>57,365</u>	4,347,365
Accrued compensated absences and early retirement reported in the Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds. This is the change in accrued compensated absences during the year.			(1,452)
Amortization of deferred costs such as premium and discounts on bonds payable and deferred charges from refundings and changes in accrued interest have no impact on current available resources but do change government-wide net position.			397,524
Changes in the District's net pension and OPEB liabilities reported in the Statement of Net Position do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. This is the change in the District's net pension and OPEB liabilities during the year, including differences between employer contributions to the pension plan or Health Care Trust Fund and amortization of pension-related and OPEB-related deferrals.			505,064
<i>Less:</i>			
Deferred property tax revenues do not provide current financial resources and are deferred on the governmental fund financial statements but recognized on the government-wide financial statements. This is the change in the deferred property tax recognized in the Statement of Activities.			(3,897)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation or amortization expense. This is the amount of depreciation and amortization expense reported as an expenditure in the governmental activities' functions.			
	Depreciation expense	(2,486,021)	
	Amortization expense	<u>(58,012)</u>	(2,544,033)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales and donations) is to increase (decrease) net position.			<u>(28,749)</u>
Governmental Activities Change in Net Position			<u><u>6,091,987</u></u>

The accompanying notes are an integral part of these financial statements.

Garfield County School District No. 16

Notes to the Financial Statements



Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023

I. Summary of Significant Accounting Policies

Garfield County School District No. 16 (the "District") is one of three public school districts within Garfield County, Colorado. The District provides academic and vocational curriculum, student transportation, food services, athletic and cultural extracurricular activities, maintenance and general administrative services. The District is located in the Parachute/Battlement Mesa communities on the Western Slope of Colorado. The District operates the following schools:

Preschool and Kindergarten	Middle Schools	High School
Grand Valley center for Family Learning	Grand Valley Middle School	Grand Valley High School
Elementary School		
Bea Underwood Elementary		

The District's financial statements are prepared in accordance with generally accepted accounting principles ("GAAP"). The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established by GAAP used by the District are discussed below.

A. Reporting Entity

The District was reorganized by a vote of qualified electorate in 1947 and operates under an elected Board of Education comprised of five members. As required by GAAP, the financial statements of the reporting entity include those of the District and its component units, entities for which the District is considered financially accountable. The District is considered financially accountable for legally separate organizations if it is able to appoint the voting majority of an organization's governing body and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the District. Consideration is also given to organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Based upon the above criteria, the District is not financially accountable for any other organization. No additional separate governmental units, agencies or nonprofit organizations are included in the financial statements of the District.

The District receives funding from local, state, and federal government sources and must comply with all the requirements of these funding sources. However, the District is not included in any other governmental reporting entity.

B. Government-wide and Fund Financial Statements

The District's basic financial statements include both Government-wide (financial activities of the overall District) and fund financial statements (reporting the District's major and non-major funds). The Government-wide financial statements categorize primary activities as governmental. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

B. Government-wide and Fund Financial Statements (continued)

1. Government-wide Financial Statements

In the Government-wide Statement of Net Position, the governmental activities columns are (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The District's net position is reported in three parts - invested in capital assets, net of related debt; restricted net position; and unrestricted net position.

The Government-wide Statement of Activities reports both the gross and net cost of the District's governmental functions. The governmental functions are also supported by general government revenues (property taxes, specific ownership taxes, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. The net costs, by function, are normally covered by general revenues.

The Government-wide focus is on the sustainability of the District as an entity and the change in the District's Net Position resulting from the current year's activities.

2. Fund Financial Statements

The financial transactions of the District are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The fund focus is on current available resources and budget compliance.

The District reports the following major governmental funds:

The *General Fund* is the District's primary operating fund. It accounts for all financial resources of the District, except those accounted for in another fund. Major revenue sources include local property taxes, specific ownership (personal property) taxes, and State of Colorado equalization funding, as determined by the School Finance Act of 1994, as amended. Expenditures include all costs assisted with the daily operation of the schools, except for certain programs funded by grants from federal and state governments, certain capital outlay expenditures, debt service, food service operations, and other pupil activities.

The *Grant Fund* accounts for all federal, state, and local grants which are restricted as to the type of expenditures for which they may be used.

The *Bond Redemption Fund* accounts for transactions related to the District's general obligation bonds and interest.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

B. Government-wide and Fund Financial Statements (continued)

2. Fund Financial Statements (continued)

The *Capital Projects Fund* accounts for the acquisition of land, construction of new facilities, alterations and improvements to existing structures, and the acquisition of school buses and/or other equipment.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to whether financial statements measure changes in current resources only (current financial focus) or changes in both current and long-term resources (long-term economic focus). Basis of accounting refers to the point at which revenues, expenditures, or expenses are recognized in the accounts and reported in the financial statements. Financial statement presentation refers to classification of revenues by source and expenses by function.

1. Long-term Economic Focus and Accrual Basis

Governmental in the Government-wide financial statements as well as the fiduciary fund financial statements use the long-term economic focus and are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

2. Current Financial Focus and Modified Accrual Basis

The District's governmental fund financial statements use the current financial focus and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. The District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

3. Financial Statement Presentation

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

D. Financial Statement Accounts

1. Cash, Cash Equivalents, and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within 3 months of the acquisition date.

Investments are stated at fair value or net asset value. The change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

The District follows Colorado statutes specifying specific investment instruments meeting defined rating criteria in which local governments may invest, which include:

- Obligations of the United States and certain U.S. government agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Banker's acceptances of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market mutual funds
- Guaranteed investment contract
- Local government investment pools

2. Receivables

Receivables are reported net of an allowance for uncollectible accounts. At June 30, 2023, the District deems all receivables collectable and therefore does not have an allowance for uncollectible accounts established.

3. Prepaid Items

The District uses the consumption method to account for prepaid items. Payments to vendors that reflect costs applicable to future accounting periods are recorded as prepaid items in both government-wide and fund financial statements.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

4. Property Taxes

Property taxes are assessed in one year as a lien on the property, but not collected by the governmental units until the subsequent year. In accordance with GAAP, the assessed but uncollected property taxes have been recorded as a receivable and as deferred revenue.

5. Inventory

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories recorded in the *Food Service Fund* consist of purchased and donated commodities. Donated commodities inventories are offset by unearned revenue. Donated inventories, received at no cost under a program supported by the Federal Government, are recorded at their estimated fair value at the date of receipt. The cost of all inventories is recorded as an asset when the individual inventory items are purchased, and as an expenditure or expense when consumed.

6. Capital Assets

Capital assets, which include land, land improvements, construction in progress, buildings and improvements, equipment, and vehicles, are reported in the governmental column in the government-wide financial statements. The District defines capital assets as assets with an initial cost of \$5,000 or more and an estimated useful life in excess of two years. Such assets are recorded at historical cost where historical records are available and at an estimated historical cost where no historical record exists. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Capital outlay for projects is capitalized as projects are constructed. Interest incurred during the construction phase is expensed as incurred.

Buildings and improvements, equipment, and vehicles are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	5 - 40
Vehicles and equipment	5 - 20

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

7. Deferred Outflows and Inflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditures) until then. The District has three items, charge on refunding, pension, and other post-employment benefits ("OPEB") related deferred outflows, which qualify for reporting under this category on the Statement of Net Position. A charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded debt or refunding debt.

Deferred inflows of resources represent an acquisition of net assets that applied to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category, pension and OPEB related deferred inflows, reported in the Statement of Net Position. These amounts are deferred and recognized as an inflow from resources in the period that the amounts become available.

See Note III.G and Note III.H below for discussion on pension and OPEB, respectively, related deferred outflows and inflows.

8. Compensated Absences

District employees with five or more years of employment with the District are paid for up to thirty days accumulated day leave at the lower of \$50 per day or the current daily rate. Payment is made in July of the year succeeding termination of employment. In addition, District employees are paid for accumulated vacation at their current daily rate upon termination.

Vested or accumulated leave that is expected to be liquidated with expendable available financial resources are reported as expenditures and a fund liability of the governmental fund that will pay it, which is the General Fund. Amounts of vested or accumulated leave that are not expected to be liquidated with expendable available financial resources are reported in the governmental activities column in the Government-wide financial statements. No liability is recorded for non-vesting accumulating rights.

9. Long-term Debt

In the Government-wide financial statements, long-term debt is reported as liabilities in the governmental activities statement of net position. Bonds payable are reported net of the applicable bond premium or discount and deferred refunding costs. Bond premiums, discounts, and deferred refunding costs are amortized over the life of the bonds based on interest payments.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

9. Long-term Debt (continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

10. Pensions

The District participates in the School Division Trust Fund ("SCHDTF"), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position ("FNP"), and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. Post-Employment Benefits

The District participates in the Health Care Trust Fund ("HCTF"), a cost-sharing multiple-employer defined benefit OPEB fund administered by the PERA. The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

12. Fund Balance and Fund Classifications

Governmental accounting standards establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, include Non-spendable, Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund Balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

12. Fund Balance and Fund Classifications (continued)

The District classifies governmental fund balances as follows:

Non-spendable - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

Spendable Fund Balance:

Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority which is the Board of Education. The District's original budget legislation begins with combining historical data, assessment of needs for the upcoming year and the Board of Education platform to review, and/or make changes to each department's budget. Before year end, a budgetary committee will meet again with each department for final review and approval of preliminary budget. The Budget is then formally presented to the Board of Education via an advertised public process for their review, revisions and final approval by year end. All subsequent budget requests made during the year, after the Board of Education approval, must be presented via a public process and again approval by the Board of Education.

Assigned – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Board of Education or its management designee.

Unassigned - includes residual positive fund balance within the General Fund which has not been classified within the other above-mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The District uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The District does not have a formal minimum fund balance policy. However, the District's budget includes a calculation of a targeted reserve positions and the Administration calculates targets and report them annually to the Board of Education.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

12. Fund Balance and Fund Classifications (continued)

In addition to the above note disclosure, GASB requires disclosure of the following fund definitions.

General Fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund.

Special Revenue Funds - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term "proceeds of specific revenue sources" establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.

Capital Projects Funds - Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

Debt Service Funds - Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt service funds should be used to report resources if legally mandated. Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in debt service funds.

13. Interfund Transactions

Interfund services provided and used are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures or expenses initially made from it that are properly applicable to another fund, are recorded as "due from other funds" or "due to other funds" on the balance sheet when they are expected to be liquidated within one year. If the receivable or payable is not expected to be liquidated after one year, it is classified as "advances to other funds" or "advances from other funds".

14. Leases

District as Lessee – The District is lessee in a non-cancellable lease of broadband infrastructure, as further described in Note III.E.5. In such arrangements, the District recognizes right-to-use lease assets (and corresponding lease liabilities) with an initial, individual value of \$10,000 or more. Right-to-use lease assets and lease liabilities are reported on the Statement of Net Position.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

14. Leases (continued)

District as Lessee (continued)

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made.

The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset.

Key estimates and judgments related to leases include how the District determines the following:

Discount Rate: The District uses the interest rate charged by the lessor as the discount rate to discount the expected lease payments to present value. When the interest rate charged by the lessor is not provided, the District uses the District's Moody's rating as published in Moody's *Market Outlook – Operating Lease and Pension Interest Rates*.

Lease Term: The lease term includes the non-cancellable period of the lease and extended term(s) that the District is reasonably certain to exercise.

Lease Payments: Lease payments included in the measurement of the lease liability are composed of fixed payments. The lease payments are subject to annual Consumer Price Index ("CPI") adjustments, and such variable payments are recognized as an expense when the estimated CPI adjustment differs from fixed payments initially used to measure the liability.

The District monitors changes in circumstances that would require a re-measurement of its leases and will re-measure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

District as Lessor – The District is lessor for a noncancellable lease of land. In such arrangements, the District recognizes a lease receivable and a deferred inflow of resources on the Statement of Net Position and fund financials.

At the commencement of the lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

14. Leases (continued)

District as Lessor (continued)

The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the lease term.

Key estimates and judgments include how the District determines the following:

Discount Rate: The District uses the District's Moody's rating – as published in Moody's Market Outlook – Operating Lease and Pension Interest Rates – as the discount rate to discount the expected lease receipts to present value.

Lease Term: The lease term includes the non-cancellable period of the lease and extended term(s) that the District is reasonably certain the lessee will exercise.

Lease Receipts: Lease receipts included in the measurement of the lease receivable are composed of fixed payments and minimum guaranteed payments from the lessee.

The District monitors changes in circumstances that would require a re-measurement of its leases, and will re-measure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

E. Significant Accounting Policies

1. Use of Estimates

The preparation of financial statements in conformity with GAAP requires the District's management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

2. Credit Risk

The receivables of the various funds of the District are primarily due from other governments. Management believes that the credit risk related to the receivables is minimal.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

I. Summary of Significant Accounting Policies (continued)

E. Significant Accounting Policies

3. Comparative Information

These financial statements include certain prior year comparative information which have been reclassified in the 2023 financial statements. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2022; from which such comparative totals were derived.

II. Stewardship, Compliance, and Accountability

A. Bond Trustee

Colorado state statutes require all property taxes levied for the purpose of satisfying bonded indebtedness to be administered by at least one third party custodian designated by the District. The third-party custodian is required to ensure all taxes levied to satisfy the obligations of bonded indebtedness are used accordingly. The District has entered into a custody agreement with Garfield County, Colorado in order to meet this requirement.

B. Budgetary Information

Budgets are adopted on a basis consistent with GAAP. As required by Colorado Statutes, all funds have legally adopted budgets and appropriations. The total expenditures for each fund may not exceed the amount appropriated. Appropriations for a fund may be increased if unanticipated revenues offset them. All appropriations lapse at year-end.

As required by Colorado Statutes, the District followed the required timetable noted below in preparing, approving, and enacting its budget for fiscal year 2023:

1. The proposed budget was submitted to the Board of Education by May 31 of the year preceding the budget year. The proposed budget must include a description of major educational objectives and how the proposed budget fulfills those objectives.
2. Notice was published within ten (10) days which contained: availability of proposed budget for inspection, date and time of budget adoption meeting, and that any County taxpayer may file objections prior to the adoption of the budget.
3. The Board of Education certified revenue requirements to the local County Commissioners prior to December 15.
4. The final budget was adopted prior to June 30, along with an appropriation resolution.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

II. Stewardship, Compliance, and Accountability (continued)

B. Budgetary Information (continued)

During the year, supplemental appropriation ordinances were approved for the following funds:

Fund	Original Appropriation	Final Appropriation	Change
General Fund	\$ 16,382,890	\$ 16,702,554	\$ 319,664
Grant Fund	2,032,592	3,754,195	1,721,603
Capital Projects Fund	800,000	7,120,188	6,320,188
Royalty Fund	570,000	915,478	345,478

C. TABOR Amendment

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20; commonly known as the Taxpayer's Bill of Rights ("TABOR"). TABOR contains revenue, spending, tax and debt limitations that apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that for the prior year, extension of any expiring tax, or tax policy change directly causing a net tax revenue gain to any local government. Any revenues earned in excess of the fiscal year spending limit must be refunded in the next fiscal year, unless voters approve retention of such excess revenue.

Except for refinancing debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future fiscal years.

TABOR also requires local governments to establish emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3% or more of fiscal year spending. The District has reserved \$544,000 of its June 30, 2023 fund balances for this purpose.

In 1997, the District's electorate approved the following ballot question: *"Without increasing any tax rates or imposing any new tax shall Garfield County School District 16 be authorized to collect, keep and expend all District revenues received in fiscal year 1998 and each year thereafter without regard to any spending, revenue raising or other limitation in Article X, Section 20 of the Colorado Constitution or other laws of the state?"*.

The District believes it is in compliance with the requirements of the TABOR Amendment. However, the Amendment is complex and subject to interpretation. Many of its provisions will require judicial interpretation.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds

A. Deposits and Investments

The District's deposits are entirely covered by federal depository insurance ("FDIC") or by collateral held under Colorado's Public Deposit Protection Act ("PDPA"). The FDIC insures the first \$250,000 of the District's deposits at each financial institution for interest-bearing accounts. Non-interest bearing accounts are fully insured. Deposit balances for interest-bearing accounts over \$250,000 are collateralized as required by PDPA.

The District is governed by the deposit and investment limitations of state law. The deposits and investment balances (including the agency fund) at June 30, 2023, are as follows:

Type:	Standard & Poors	Balance	Maturities	
			Less Than One Year	Less Than Five Years
<i>Deposits:</i>				
Petty Cash	Not rated	\$ 4,979	\$ 4,979	\$ -
Checking accounts	Not rated	211,867	211,867	-
<i>Investments:</i>				
Investment pool	AAAm	27,281,061	27,281,061	-
		<u>\$ 27,497,907</u>	<u>\$ 27,497,907</u>	<u>\$ -</u>

The investment pool represents investments in the Colorado Government Liquid Asset Trust ("COLOTRUST") which is a 2a7-like pool. The fair value of the pool is determined by the pool's share price. The District has no regulatory oversight for the pool.

Interest Rate Risk. The District limits investments maturities as required by state statutes as a means of managing its exposure to fair value losses arising from increasing interest rates. State statutes require the District to limit maturities to five years from the date of purchase. Maturities of investments held at June 30, 2023 are provided in the previous schedule. The District coordinates its investment maturities to closely match cash flow needs.

Credit Risk. State law specify instruments in which local governments may invest, including obligations of the United States, certain U.S. governmental agency securities, local government investment pools, and commercial paper, among other items. The District's general investment policy is to invest surplus funds in accordance with state law, to ensure the preservation of capital, to ensure that adequate funds are available at all times to meet the financial obligations of the District when due, and to realize rates of return on invested funds which are comparable to market levels.

Concentration of Credit Risk. The District diversifies its investments by security type and institution. The District places no limit on the amount it may invest in any one issuer.

Fair Value of Investments

The District measures and records its investments using fair value measurement guidelines established by GAAP.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

A. Deposits and Investments (continued)

At June 30, 2023, the District had the following recurring fair value measurements:

<u>Investments Measured at Net Asset Value</u>	<u>Total</u>
COLOTRUST	<u>\$ 27,281,061</u>

B. Receivables and Unavailable Revenue

Receivables as of year-end for the District's major and non-major funds, including applicable allowances for uncollectible accounts, are as follows:

	<u>General Fund</u>	<u>Food Service Fund</u>	<u>Grant Fund</u>	<u>Bond Redemption Fund</u>
Receivables:				
Taxes	\$ 51,725	\$ -	\$ -	\$ 47,462
Accounts	28,300	-	-	-
Other	-	68,661	40,857	-
Intergovernmental	98,591	-	452,013	-
Net Receivables	<u>\$ 178,616</u>	<u>\$ 68,661</u>	<u>\$ 492,870</u>	<u>\$ 47,462</u>

	<u>Capital Projects Fund</u>	<u>Non-Major Governmental Funds</u>	<u>Total Governmental Funds</u>
Receivables:			
Taxes	\$ -	\$ -	\$ 99,187
Accounts	-	-	28,300
Leases	-	628,682	628,682
Other	-	-	109,518
Intergovernmental	1,033,110	-	1,583,714
Net Receivables	<u>\$ 1,033,110</u>	<u>\$ 628,682</u>	<u>\$ 2,449,401</u>

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period.

C. Lease Receivable

The District leases approximately 1,500 square feet of land to a telecommunications entity. The non-cancelable term of the lease agreement, including options to extend which the District believes will be exercised by the lessee, are 25 years, which started in October 2022. The lease agreement has a fixed annual base rental payment of \$24,000, which is increased annually by 2% throughout the lease term.

During 2023, the District recognized \$4,242 in lease revenue, \$1,510 in lease interest revenue, and \$0 in variable payment revenue related to the lease.

At June 30, 2023, the District's receivable for lease payments was \$628,682, and the deferred inflow of resources associated with this lease, which will be recognized as revenue over the lease term, was \$626,930.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

C. Lease Receivable (continued)

The following is a schedule of future principal and interest lease payments due under the terms of the lease, without regard to future variable payments, at June 30, 2023:

Year Ending June 30,	Principal	Interest	Total
2024	\$ 15,472	\$ 8,888	\$ 24,360
2025	16,189	8,659	24,848
2026	16,925	8,419	25,344
2027	17,682	8,469	26,151
2028	18,461	7,907	26,368
2029 - 2033	104,764	35,201	139,965
2034 - 2038	127,727	26,805	154,532
2039 - 2043	153,986	16,630	170,616
2044 - 2048	157,476	9,915	167,391
	<u>\$ 628,682</u>	<u>\$ 130,893</u>	<u>\$ 759,575</u>

D. Capital Assets

Capital asset activity for the year ended June 30, 2023, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 3,997,591	\$ -	\$ -	\$ 3,997,591
Construction in progress	132,939	2,115,042	(31,344)	2,216,637
Total capital assets, not being depreciated	<u>4,130,530</u>	<u>2,115,042</u>	<u>(31,344)</u>	<u>6,214,228</u>
Capital assets, being depreciated:				
Buildings and improvements	98,728,106	151,654	(103,536)	98,776,224
Vehicles and equipment	3,399,581	226,325	(57,240)	3,568,666
Leased fiber optic cable	290,062	-	-	290,062
Total capital assets being depreciated/amortized	<u>102,417,749</u>	<u>377,979</u>	<u>(160,776)</u>	<u>102,634,952</u>
Total capital assets - Cost	<u>106,548,279</u>	<u>2,493,021</u>	<u>(192,120)</u>	<u>108,849,180</u>
Less accumulated depreciation for:				
Buildings and improvements	(36,445,569)	(2,306,279)	69,065	(38,682,783)
Vehicles and equipment	(2,660,581)	(179,742)	62,964	(2,777,359)
Less accumulated amortization for				
Leased assets	(58,012)	(58,012)	-	(116,024)
Total accumulated depreciation and amortization	<u>(39,164,162)</u>	<u>(2,544,033)</u>	<u>132,029</u>	<u>(41,576,166)</u>
Governmental activities capital assets, net	<u>\$ 67,384,117</u>	<u>\$ (51,012)</u>	<u>\$ (60,091)</u>	<u>\$ 67,273,014</u>

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

D. Capital Assets (continued)

The District had the following capital outlay and depreciation and amortization expense for the following functions:

	Capital Outlay	Depreciation and Amortization Expense
Governmental activities:		
Direct instruction	\$ 2,235,352	\$ 2,174,239
General administration	-	3,288
Support services	-	58,012
Custodial and maintenance	-	192,051
Transportation	158,266	81,283
Food service	68,059	35,160
Total - governmental activities	<u>\$ 2,461,677</u>	<u>\$ 2,544,033</u>

E. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of June 30, 2023, was as follows:

	Receivable Fund	Payable Fund
General Fund	\$ -	\$ 8,383,541
Grant Fund	561,578	-
Pupil Activity Fund	194,893	-
Bond Redemption Fund	3,871	33,207
Food Services Fund	96,051	-
Royalty Fund	525,028	-
Capital Projects Fund	7,035,327	-
	<u>\$ 8,416,748</u>	<u>\$ 8,416,748</u>

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

E. Interfund Receivables, Payables, and Transfers (continued)

Transfers for fiscal year 2023 were as follows:

<u>Transfer In (Out)</u>	<u>Amount</u>	<u>Transfer Purpose</u>
General Fund	\$ (1,760,000)	To fund food service operations, and future capital purchases
Capital Projects	1,625,000	Funding future capital purchases
Food Services Fund	135,000	Funding from the General Fund
Total	<u>\$ -</u>	

F. Long-term Debt – Governmental Activities

1. General Obligation Refunding Bonds, Series 2005

On March 24, 2005, the District issued General Obligation Refunding Bonds, Series 2005 in the amount of \$6,785,000. Proceeds of the bond issue were used to advance refund a portion of the General Obligation Bonds, Series 2000 and to pay costs of issuance. The bonds are issued in denominations of \$5,000 and bear interest rates from 3.00% to 4.25%. As noted below the remaining \$3,545,000 of bonds were advance refunded in January 2015.

2. General Obligation Bonds, Series 2015A and General Obligation Refunding Bonds, Taxable Series 2015B

In January 2015, the District issued General Obligation Bonds, Series 2015A ("2015A bonds") in the amount of \$29,365,000 and General Obligation Refunding Bonds Taxable Series 2015B ("2015B bonds") in the amount of \$3,730,000.

Proceeds from the 2015A bonds will be used to acquire, construct, repair and improve District capital assets, and to pay costs of issuance. The bonds are issued in denominations of \$5,000 and bear interest rates from 2.00% to 5.00%. Bonds maturing on or after December 1, 2025, are subject to early redemption on December 1, 2024. The District's debt matures in fiscal year 2027.

In January 2015, the District issued General Obligation Bonds, Series 2015A ("2015A bonds") in the amount of \$29,365,000 and General Obligation Refunding Bonds Taxable Series 2015B ("2015B bonds") in the amount of \$3,730,000.

Proceeds from the 2015A bonds will be used to acquire, construct, repair and improve District capital assets, and to pay costs of issuance. The bonds are issued in denominations of \$5,000 and bear interest rates from 2.00% to 5.00%. Bonds maturing on or after December 1, 2025, are subject to early redemption on December 1, 2024. The District's debt matures in fiscal year 2027.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

F. Long-term Debt – Governmental Activities (continued)

2. General Obligation Bonds, Series 2015A and General Obligation Refunding Bonds, Taxable Series 2015B (continued)

Proceeds of the 2015B were used to advance refund a portion of the outstanding General Obligation Bonds, Series 2005 and to pay costs of issuance. The bonds are issued in denominations of \$5,000 and bear interest rates from 0.50% to 2.43%. The interest on the 2015B bonds is subject to federal income tax, because the federal tax code limits the number of advance refunding which can be issued by the District. The District's debt matured in fiscal year 2020. The present value savings on the bond refunding was \$118,696.

The District's aggregate annual debt service requirements for general obligation bonds at June 30, 2023, are as follows:

Fiscal Year Ending	Principal	Interest	Total
2024	\$ 4,390,000	\$ 1,018,950	\$ 5,408,950
2025	4,565,000	817,025	5,382,025
2026	4,795,000	583,025	5,378,025
2027	5,035,000	337,275	5,372,275
2028	5,285,000	105,700	5,390,700
Total	24,070,000	2,861,975	26,931,975
	962,419	Add: Unamortized bond premium	
	<u>\$ 25,032,419</u>	Total bonded debt	

3. Debt Compliance

The District is compliant in ongoing disclosure requirements to the secondary bond market in accordance with the Securities and Exchange Commission's Rule 15c2-12.

4. Defeasance of Debt

As noted above, proceeds of 2005, 2010, and 2015B refunding bond issuances were used to purchase U.S. government securities to retire previous bonds issues. Sufficient U.S. government, state and local governmental securities were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of the refunded debt. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the District's financial records. The amount of the District's defeased debt is not readily determinable.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

F. Long-term Debt – Governmental Activities (continued)

5. Lease Payable

In 2020, the District entered into a 60-month Master Service Agreement ("MSA") with Vero Fiber Networks, LLC ("Vero"), for the lease of 8 fiber-optic cables for District internet access and communications. The MSA has an initial term of 5 years from the effective date.

Non-recurring charges for initial equipment and infrastructure installation totaled \$452,009, most of which was largely subsidized by a federal provider. The lease calls for annual payments to Vero of \$59,664, or \$4,972 monthly plus applicable Universal Service Fee surcharges and taxes for the rented equipment and bears imputed annual interest of 1.11%. Monthly lease payments are due 30 days from the date of the invoice.

Leased asset payment requirements at June 30, 2023, were as follows:

Fiscal Year			
Ending	Principal	Interest	Total
2024	\$ 58,005	\$ 1,659	\$ 59,664
2025	58,652	1,012	59,664
2026	59,308	357	59,665
Total	<u>\$ 175,965</u>	<u>\$ 3,028</u>	<u>\$ 178,993</u>

III.

6. Changes in Long-term Liabilities

The following is a summary of changes in long-term liabilities for the year ended June 30, 2023:

	July 1, 2022	Additions	Reductions	June 30, 2023	Due Within One Year
Governmental Activities:					
General Obligation Bonds:					
Building Bonds, Series 2015A	\$ 28,360,000	\$ -	\$ (4,290,000)	\$ 24,070,000	\$ 4,390,000
Unamortized bond premium	1,351,543	-	(389,124)	962,419	-
Leases payable	233,330	-	(57,365)	175,965	58,005
Accrued compensated absences	230,818	-	19,175	249,993	-
Early retirement obligation	42,567	-	(17,723)	24,844	24,844
Net OPEB liability	710,608	-	(3,683)	706,925	-
Net pension liability	14,687,964	-	6,051,767	20,739,731	-
Total Governmental Activities	<u>\$ 45,616,830</u>	<u>\$ -</u>	<u>\$ 1,313,047</u>	<u>\$ 46,929,877</u>	<u>\$ 4,472,849</u>

For governmental activities, compensated absences are liquidated by the General Fund.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

G. Defined Benefit Pension – Plan, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

Plan Description: Eligible employees of the District are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (“ACFR”) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided as of December 31, 2022: PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee’s member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (“DPS”) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

G. Defined Benefit Pension – Plan, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

Benefits provided as of December 31, 2022 (continued):

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision ("AAP") under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase ("AI") or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve ("AIR") for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2023: Eligible employees of, the District and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 11.00% of their PERA-includable salary during the period of July 1, 2022 through June 30, 2023. Employer contribution requirements are summarized in the table below:

	July 1, 2022 through June 30, 2023
Employer contribution rate	11.40%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02%)
Amount apportioned to the Trust Fund	10.38%
Amortization equalization disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental amortization equalization disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
Total employer contribution rate to Trust Fund	20.38%

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

G. Defined Benefit Pension – Plan, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

Contributions provisions as of June 30, 2023 (continued):

Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$1,831,852 for the year ended June 30, 2023.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute a \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 22-1029, instructed the State treasurer to issue an additional direct distribution to PERA in the amount of \$380 million (actual dollars), upon enactment. The July 1, 2023, payment is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, payment will not be reduced due to PERA's negative investment return in 2022. Senate Bill (SB) 23-056, enacted June 2, 2023, requires an additional direct distribution of approximately \$14.5 million (actual dollars), for a total of approximately \$49.5 million (actual dollars) to be contributed July 1, 2023.

The net pension liability for the SCHDTF was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the total pension liability to December 31, 2022. The District's proportion of the net pension liability was based on the District's contributions to the SCHDTF for the calendar year 2022 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2023, the District reported a liability of \$20,739,731 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the District were as follows:

The District's proportionate share of the net pension liability	\$ 20,739,731
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the District	<u>4,679,974</u>
Total	<u>\$ 25,419,705</u>

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

G. Defined Benefit Pension – Plan, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

Contributions provisions as of June 30, 2023 (continued):

At December 31, 2022, the District proportion was 0.1139%, which was a decrease of 0.0123% from its proportion of 0.1262% measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense of \$1,429,469 and revenue of \$710,710 for support from the State as a nonemployer contributing entity.

Deferred Outflows of Resources and Deferred Inflows of Resources: At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 196,279	\$ -
Changes of assumptions or other inputs	367,368	-
Net difference between projected and actual earnings on pension plan investments	2,786,109	-
Changes in proportionate share of contributions	667,223	3,375,182
Contributions subsequent to the measurement date	939,438	-
Total	<u>\$ 4,956,417</u>	<u>\$ 3,375,182</u>

\$939,438 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date of December 31, 2022, will be recognized as a reduction of the net pension liability in the year ended June 30, 2024 measurement date. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2024	\$ (1,206,715)
2025	(604,463)
2026	832,423
2027	1,620,552
Total	<u>\$ 641,797</u>

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

G. Defined Benefit Pension – Plan, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

Actuarial assumptions. The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	3.40% - 11.00%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.00%
PERA benefit structure hired after 12/31/06 ¹	Finance by the Annual Increase Reserve (AIR)

¹ Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based on the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

G. Defined Benefit Pension – Plan, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

Actuarial Assumptions (continued)

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared at least every five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

G. Defined Benefit Pension – Plan, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

Discount rate. The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- HB 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225 million (actual dollars) direct distribution, a warrant to PERA in the amount of \$380 million (actual dollars). The July 1, 2023, direct distribution is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, direct distribution will not be reduced from \$225 million (actual dollars) due to PERA's negative investment return in 2022.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

G. Defined Benefit Pension – Plan, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

Discount rate (continued)

- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$ 27,141,175	\$ 20,739,731	\$ 15,393,871

Pension plan fiduciary net position. Detailed information about the SCHDTF's fiduciary net position is available in PERA's annual comprehensive financial report which can be obtained at www.copera.org/investments/pera-financial-reports.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources

Plan description. Eligible employees of the District are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available ACFR that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure. The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

PERA Benefit Structure (continued):

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

DPS Benefit Structure. The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions. Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$91,682 for the year ended June 30, 2023.

Liabilities: At June 30, 2023, the District reported a liability of \$706,925 for its proportionate share of net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2022. The District proportion of the net OPEB liability was based on District contributions to the HCTF for the calendar year 2022 relative to the total contributions of participating employers to the HCTF.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

Liabilities (continued)

At December 31, 2022, the District proportion was 0.0866%, which was an increase of 0.0042% from its proportion of 0.0824% measured as of December 31, 2021.

Expense and Deferred Outflows of Resources and Deferred Inflows of Resources: For the year ended June 30, 2023, the District recognized a credit OPEB expense of \$10,999. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expenses and actual experience	\$ 92	\$ 170,958
Change of assumptions or other inputs	11,362	78,023
Net difference between projected and actual earnings on plan investments	43,178	-
Changes in proportionate share of contributions	46,189	68,327
Contributions subsequent to measurement date	47,019	-
	<u>\$ 147,840</u>	<u>\$ 317,308</u>

\$47,019 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	Amortization
2024	\$ (82,417)
2025	(72,280)
2026	(35,396)
2027	(10,902)
2028	(13,168)
Thereafter	(2,324)
Total	<u>\$ (216,487)</u>

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

Actuarial assumptions. The total OPEB liability in the December 31, 2021 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40% - 11.30%
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	6.50% in 2022, gradually decreasing to 4.50% in 2030
Medicare Part A premiums	3.75% in 2022, gradually increasing to 4.50% in 2029
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

The total OPEB liability for the HCTF as of the December 31, 2022, measurement date, was adjusted to reflect the disaffiliation, allowable under C.R.S. § 24-51-313, of Tri-County Health Department (TriCounty Health), effective December 31, 2022. As of the close of the 2022 fiscal year, no disaffiliation payment associated with Tri-County Health was received, and therefore no disaffiliation dollars were reflected in the fiduciary net positions as of the December 31, 2022, measurement date.

Beginning January 1, 2022, the per capita health care costs are developed by plan option; based on 2022 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

Actuarial assumptions (continued):

Age-Related Morbidity Assumptions		
Participant Age	Annual Increase (Male)	Annual Increase (Female)
65-69	3.0%	1.5%
70	2.9%	1.6%
71	1.6%	1.4%
72	1.4%	1.5%
73	1.5%	1.6%
74	1.5%	1.5%
75	1.5%	1.4%
76	1.5%	1.5%
77	1.5%	1.5%
78	1.5%	1.6%
79	1.5%	1.5%
80	1.4%	1.5%
81 and older	0.0%	0.0%

Sample Age	MAPD PPO #1 with Medicare Part A Retiree/Spouse		MAPD PPO #2 with Medicare Part A Retiree/Spouse		MAPD HMO (Kaiser) with Medicare Part A Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$ 1,704	\$ 1,450	\$ 583	\$ 496	\$ 1,923	\$ 1,634
70	1,976	1,561	676	534	2,229	1,761
75	2,128	1,681	728	575	2,401	1,896

Sample Age	MAPD PPO #1 without Medicare Part A Retiree/Spouse		MAPD PPO #2 without Medicare Part A Retiree/Spouse		MAPD HMO (Kaiser) without Medicare Part A Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$ 6,514	\$ 5,542	\$ 4,227	\$ 3,596	\$ 6,752	\$ 5,739
70	7,553	5,966	4,901	3,872	7,826	6,185
75	8,134	6,425	5,278	4,169	8,433	6,657

The 2022 Medicare Part A premium is \$499 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

Actuarial Assumptions (continued)

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2021, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2022	6.50%	3.75%
2023	6.25%	4.00%
2024	6.00%	4.00%
2025	5.75%	4.00%
2026	5.50%	4.25%
2027	5.25%	4.25%
2028	5.00%	4.25%
2029	4.75%	4.50%
2030+	4.50%	4.50%

Mortality assumptions used in the December 31, 2021, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the total OPEB liability for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

Actuarial assumptions (continued)

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School were based upon the PubT-2010 Health Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

- Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

Actuarial assumptions (continued)

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Per capita health care costs in effect as of the December 31, 2021, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2022 plan year.
- The December 31, 2021, valuation utilizes premium information as of January 1, 2022, as the initial per capita health care cost. As of that date, PERACare health benefits administration is performed by UnitedHealthcare. In that transition, the costs for the Medicare Advantage Option #2 decreased to a level that is lower than the maximum possible service-related subsidy as described in the plan provisions.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then current expectation of future increases in those premiums. Medicare Part A premiums continued with the prior valuation trend pattern.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

Effective for the December 31, 2022, measurement date, the timing of the retirement decrement was adjusted to middle-of-year within the valuation programming used to determine the TOL, reflecting a recommendation from the 2022 actuarial audit report, dated October 14, 2022, summarizing the results of the actuarial audit performed on the December 31, 2021, actuarial valuation.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared at least every five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

Actuarial Assumptions (continued):

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates: The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	5.25%	6.25%	7.25
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50
Initial Medicare Part A trend rate	3.00%	4.00%	5.00
Ultimate Medicare Part A Trend Rate	3.50%	4.50%	5.50
Proportionate Share of Net OPEB Liability	\$ 686,916	\$ 706,925	\$ 642,11

Discount rate: The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2022, measurement date.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

III. Detailed Notes on All Funds (continued)

H. Health Care Trust Fund Liabilities and Related Expenses, Deferred Outflows of Resources, and Deferred Inflows of Resources (continued)

Discount rate (continued):

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate: The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Collective Net OPEB Liability	\$ 946,541,000	\$ 816,479,000	\$ 705,234,000
Proportionate share of the net OPEB liability	\$ 819,536	\$ 706,925	\$ 610,607

OPEB plan fiduciary net position. Detailed information about the HCTF's fiduciary net position is available in PERA's ACFR which can be obtained at www.copera.org/investments/pera-financial-reports.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

IV. Other Information

A. Defined Contribution Pension Plan

Plan Description. Employees of the District that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. That report can be obtained at www.copera.org/investments/pera-financial-reports.

Funding Policy. The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions, employer contributions and investment earnings. There were no 401(k) Plan member contributions from the District for the year ended June 30, 2023.

B. Risk Management

The District is exposed to various risks of loss related to workers compensation, general liability, unemployment, torts, theft of, damage to, and destruction of assets, and error and omissions. The District carries commercial coverage for these risks and claims and does not expect claims to exceed their coverage. For the last three years, settled claims have not exceeded commercial insurance coverage, nor has there been any reduction in insurance coverage.

Pupil Counts. Each year the District submits data regarding pupil counts to the Colorado Department of Education (CDE). The purpose of this data collection is to obtain required student level data as provided for by state statute (s), including information regarding students' funding eligibility as outlined in the Public School Finance Act of 1994 (22-54-101, C.R.S.).

The Student October Count is based on a one (1) day membership count in which districts are asked to report all students who are actively enrolled and attending classes through their district on that date. In an effort to ensure accurate reporting of those data fields associated with student funding, CDE conducts periodic compliance audits of each district's student October count data. This data not only determine per pupil funding, but also at risk and English Language Proficiency Act (ELPA) funding. CDE audits districts every one to four years, the frequency of which is determined by a number of factors including, but not limited to, the size and location of the district, as well as issues or concerns that might have arisen from prior audits.

The District believes its pupil count information is accurate and any adjustment would not be material.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

IV. Other Information (continued)

C. Contingencies

1. Legal Claims

During the normal course of business, the District incurs claims and other assertions against it from various agencies and individuals. Management of the District and their legal representatives feel none of these claims or assertions are significant enough that they would materially affect the fairness of the presentation of the financial statements at June 30, 2023.

2. Federal Programs

Funds received from Federal grants are subject to audit and disallowance of ineligible cost. Management of the District feels any potential questioned or disallowed costs or liability arising from the Federal program audits would not materially affect the fairness of the presentation of the financial statements at June 30, 2023.

3. State Programs

The District receives payment for State equalization, State transportation and various other State revenues to fund programs. These grants and programs are subject to audit and may result in the District either refunding amounts due for overpayment or receiving additional revenue for underpayment by the State. These adjustments can be material. The amount of these adjustments cannot be estimated or determined as of the date of these financial statements.

D. Mill Levy Override Approvals

On November 4, 2003, the electorate approved a ballot question authorizing the District to raise and expend local property tax revenues of \$996,000 in excess of limitations set forth by the Public School Finance Act of 1994 and Section 20 of Article X of the State Constitution.

In November 2014 the electorate approved an extension of the General Fund Override ballot question. In accordance with the ballot language, funds are to be designated for use for:

- Recruiting, training and retaining high quality teachers and staff, and
- Providing a rigorous curriculum that prepares students for college and the workplace

E. Jointly Governed Organization – BOCES

The District, together with three school districts, participates in the Colorado River Board of Cooperative Educational Services (the "BOCES"). The purpose of the BOCES is to pool resources of the individual districts and to provide services common to each on a basis that is more economical than if the same services were provided individually. Administrative costs are borne equally by the districts. Administrative costs and services by BOCES are charged to each district based upon individual needs and the student population.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

IV. Other Information (continued)

E. Jointly Governed Organization – BOCES (continued)

The Board of the BOCES consists of one member of each participating district. Each district has equal voting rights in the decisions of the BOCES.

The BOCES has issued its own audited financial statements for the year ended June 30, 2022, the latest available data. The following summary information is presented:

Assets	\$ 5,076,185
Deferred Outflows of Resources	1,616,970
Liabilities	6,021,291
Deferred Inflows of Resources	2,121,254
Net Position	<u>\$ (1,449,390)</u>
Expenses	\$ (8,190,748)
Program Revenues	9,701,739
Change in Net Position	<u>1,510,991</u>
Net Position - Beginning	(2,960,381)
Net Position - Ending	<u>\$ (1,449,390)</u>

For the year ended June 30, 2023, the District made operating contributions of \$572,080.

F. Colorado School District Self Insurance Pool

The District belongs to the Colorado School Districts Self Insurance Pool (the "Pool"). The Pool was established by the Colorado Association of School Boards ("CASB") to provide insurance coverage to participants in the areas of property, crime, vehicle, liability, School Crisis Act, and other coverage. The majority of the Board of Directors of the Pool is appointed by CASB.

Each member's initial contribution and subsequent contributions are determined by the Pool based on factors including, but not limited to, aggregate Pool claims, the cost of administrative and other costs, the number of participants, and the adequacy of operating and reserve funds.

Garfield County School District No. 16
Notes to the Financial Statements
June 30, 2023
(Continued)

IV. Other Information (continued)

F. Colorado School District Self Insurance Pool (continued)

The District's share in the Pool is not determinable from current information. The Pool has issued its own audited financial statements for the year ended June 30, 2022 the latest available data. The following summary information is presented:

Admitted Assets	\$ 77,006,177
Liabilities	<u>(41,993,151)</u>
Surplus	<u>\$ 35,013,026</u>
Revenues	\$ 33,531,398
Expenses	<u>(36,961,713)</u>
Net Income	<u>(3,430,315)</u>
Change in nonadmitted assets	<u>24,406</u>
Surplus - Beginning	<u>38,418,935</u>
Net Position - Ending	<u>\$ 35,013,026</u>

G. State Statutes

The District had expenditures in excess of budget for the following fund. This may be a violation of state statute.

Fund	Final Budget	Actual	Expenditures in Excess of Budget	Reason
Food Service Fund	\$ 750,955	\$ 921,516	\$ 170,561	Commodities used (\$40,000) are not budgeted by the District as the annual expenditures will always equal the budget. Increased food service costs. Additionally, unanticipated equipment upgrades.

H. Commitments

At June 30, 2023 the District had approximately \$2,737,700 of commitments for construction relating to roof upgrades replacements and HVAC upgrades at the elementary and middle schools and acquisition of property and equipment, all of which are expected to be incurred in 2024.

Garfield County School District No. 16

Required Supplementary Information



GARFIELD COUNTY SCHOOL DISTRICT NO. 16
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget (Non-GAAP Basis) and Actual with Reconciliation to GAAP Basis
For the Year Ended June 30, 2023
(With Comparative Actual Amounts for 2022)

	2023				2022
	Original Budget	Final Budget	Actual Amounts	Final Budget Variance Positive (Negative)	Actual Amounts
REVENUES					
Local sources:					
Property taxes levied for general purposes	5,512,385	5,512,385	6,008,578	496,193	3,806,881
Specific ownership taxes	536,856	536,856	733,045	196,189	664,088
Investment income	30,000	30,000	929,837	899,837	56,503
Other taxes	2,000	2,000	8,126	6,126	1,998
Other	506,614	506,614	429,238	(77,376)	610,318
Total Local sources	6,587,855	6,587,855	8,108,824	1,520,969	5,139,788
Intermediate sources	50,000	50,000	66,827	16,827	41,617
Federal sources	284,642	284,642	258,519	(26,123)	288,726
State sources:					
Equalization	9,108,980	9,108,980	8,154,121	(954,859)	10,123,230
Other	351,413	671,077	235,603	(435,474)	775,977
Total State sources	9,460,393	9,780,057	8,389,724	(1,390,333)	10,899,207
Total Revenues	16,382,890	16,702,554	16,823,894	121,340	16,369,338
EXPENDITURES					
Direct instruction	8,907,089	8,905,889	7,836,831	1,069,058	7,161,167
Indirect instruction	1,005,426	1,026,626	533,316	493,310	562,094
General administration	2,197,855	2,177,855	1,934,845	243,010	1,964,150
Support services	1,321,885	1,327,885	1,328,363	(478)	1,188,219
Custodial and maintenance	2,200,857	2,200,857	2,161,287	39,570	1,890,620
Transportation	431,314	431,314	464,387	(33,073)	395,683
Capital outlay	58,464	52,464	63,921	(11,457)	97,860
Debt service:					
Lease principal	-	-	57,365	(57,365)	56,732
Interest on leases	-	-	2,299	(2,299)	2,932
Contingency	-	319,664	-	319,664	-
Total Expenditures	16,122,890	16,442,554	14,382,614	2,059,940	13,319,457
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	260,000	260,000	2,441,280	2,181,280	3,049,881
OTHER FINANCING SOURCES (USES)					
Sale of fixed assets	-	-	2,300	2,300	-
Transfers in (out)	(260,000)	(260,000)	(1,760,000)	(1,500,000)	(1,426,526)
Total Other Financing Sources (Uses)	(260,000)	(260,000)	(1,757,700)	(1,497,700)	(1,426,526)
NET CHANGE IN FUND BALANCES - BUDGET BAS	-	-	683,580	683,580	1,623,355
FUND BALANCES - BEGINNING OF YEAR - BUDGET BASIS	5,771,385	7,315,061	7,315,061	-	5,691,706
FUND BALANCES - END OF YEAR - BUDGET BAS	5,771,385	7,315,061	7,998,641	683,580	7,315,061
RECONCILIATION TO GAAP BASIS:					
Pension expense - Special funding			515,377		179,766
Pension direct distribution - Special funding			(515,377)		(179,766)
FUND BALANCES - END OF YEAR - GAAP BASIS			7,998,641		7,315,061

Refer to the accompany notes to the RSI.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Grants Fund
Schedule of Revenues, Expenditures and Changes in Fund
Balances - Budget and Actual (GAAP Basis)
For the Year Ended June 30, 2023
(With Comparative Actual Amounts for 2022)

	2023				2022
	Original Budget	Final Budget	Actual Amounts	Final Budget Variance Positive (Negative)	Actual Amounts
REVENUES					
Local sources	67,054	821,125	350,360	(470,765)	225,205
Intermediate sources	-	-	5,200	5,200	40,965
Federal sources	1,965,538	2,400,705	1,537,751	(862,954)	1,191,265
State income	-	533,365	233,277	(300,088)	273,006
Total revenues	2,032,592	3,755,195	2,126,588	(1,628,607)	1,730,441
EXPENDITURES					
Direct instruction	607,867	1,412,573	880,715	531,858	795,958
Indirect instruction	342,139	1,009,084	667,156	341,928	663,666
General administration	-	3,071	7,536	(4,465)	9,286
Support services	-	-	-	-	1,769
Custodial and maintenance	-	20,979	20,979	-	15,288
Transportation	-	13,333	4,203	9,130	2,948
Food service	-	-	3,187	(3,187)	5,538
Capital outlay	1,082,586	1,295,155	542,812	752,343	235,988
Total expenditures	2,032,592	3,754,195	2,126,588	1,627,607	1,730,441
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	1,000	-	(1,000)	-
FUND BALANCE - BEGINNING OF YEAR	-	-	-	-	-
FUND BALANCE - END OF YEAR	-	1,000	-	(1,000)	-

Refer to the accompany notes to the RSI.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of the District's Proportionate Share of the Net Pension Liability
Colorado Public Employees' Retirement Association School Division Trust Fund
Last 10 Fiscal Years

For the measurement date of December 31,	2022	2021	2020	2019	2018
District's proportion of the net pension liability	0.1139%	0.1262%	0.1545%	0.1358%	0.1371%
District's proportionate share of the net pension liability	20,739,731	14,687,964	23,364,304	20,282,376	24,284,082
State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the District	4,679,974	1,510,615	-	2,282,993	2,921,092
Total proportionate share of the net pension liability associated with the District	<u>25,419,705</u>	<u>16,198,579</u>	<u>23,364,304</u>	<u>22,565,369</u>	<u>27,205,174</u>
District's covered payroll	8,786,056	7,887,959	8,057,197	7,963,152	7,539,428
District's proportionate share of the net pension liability as a percentage of its covered payroll	236%	186%	290%	255%	322%
Plan fiduciary net position as a percentage of the total pension liability	61.79%	74.86%	66.99%	64.52%	57.01%
For the measurement date of December 31,	2017	2016	2015	2014	2013
District's proportion of the net pension liability	0.1621%	0.1586%	0.1467%	0.1457%	0.1533%
District's proportionate share of the net pension liability	52,425,365	47,211,841	22,440,321	19,753,937	19,575,659
State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the District	-	-	-	-	-
Total proportionate share of the net pension liability associated with the District	<u>52,425,365</u>	<u>47,211,841</u>	<u>22,440,321</u>	<u>19,753,937</u>	<u>19,575,659</u>
District's covered payroll	7,478,617	7,116,816	6,394,179	6,105,851	6,181,921
District's proportionate share of the net pension liability as a percentage of its covered payroll	701%	663%	351%	324%	317%
Plan fiduciary net position as a percentage of the total pension liability	43.96%	43.10%	59.20%	62.84%	64.07%

Refer to the accompany notes to the RSI.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of District's Pension Contributions
Colorado Public Employees' Retirement Association School Division Trust Fund
Last 10 Fiscal Years

Fiscal year-ended June 30,	2023	2022	2021	2020	2019
Contractually required contribution	1,831,852	1,652,999	1,601,771	1,491,691	1,480,237
Contributions in relation to the contractually required contribution	<u>(1,831,852)</u>	<u>(1,652,999)</u>	<u>(1,601,771)</u>	<u>(1,491,691)</u>	<u>(1,480,237)</u>
Contribution deficiency (excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
District's covered payroll	8,988,478	8,314,882	8,267,101	7,697,061	7,737,691
Contributions as a percentage of covered payroll	20.38%	19.88%	19.38%	19.38%	19.13%
Fiscal year-ended June 30,	2018	2017	2016	2015	2014
Contractually required contribution	1,402,037	1,290,279	1,108,111	1,003,192	960,053
Contributions in relation to the contractually required contribution	<u>(1,402,037)</u>	<u>(1,290,279)</u>	<u>(1,108,111)</u>	<u>(1,003,192)</u>	<u>(960,053)</u>
Contribution deficiency (excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
District's covered payroll	7,424,996	7,116,816	6,394,179	6,105,851	6,181,921
Contributions as a percentage of covered payroll	18.88%	18.13%	17.33%	16.43%	15.53%

Refer to the accompany notes to the RSI.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of the District's Proportionate Share of the Other Post-Employment Benefits Liability
Colorado Public Employees' Retirement Association Health Care Trust Fund
Last 10 Fiscal Years *

For the measurement date of December 31,	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
District's proportion of the net OPEB liability	0.0866%	0.0824%	0.0894%	0.0886%
District's proportionate share of the net OPEB liability	706,925	710,608	849,488	995,438
District's covered payroll	8,786,056	7,887,959	8,057,197	7,963,152
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	1243%	1110%	948%	800%
Plan fiduciary net position as a percentage of the total OPEB liability	38.57%	39.40%	32.78%	24.49%
 For the measurement date of December 31,	 <u>2017</u>	 <u>2016</u>		
District's proportion of the net OPEB liability	0.0921%	0.0901%		
District's proportionate share of the net OPEB liability	1,197,173	1,168,591		
District's covered payroll	7,478,617	7,116,816		
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	625%	609%		
Plan fiduciary net position as a percentage of the total OPEB liability	17.53%	16.72%		

* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.
Information is only available beginning in fiscal year 2017.

Refer to the accompany notes to the RSI.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of District's Other Post-Employment Benefits Contributions
Colorado Public Employees' Retirement Association Health Care Trust Fund
Last 10 Fiscal Years *

Fiscal year-ended June 30,	2023	2022	2021	2020	2019
Contractually required contribution	91,682	84,812	82,183	78,510	78,924
Contributions in relation to the contractually required contribution	<u>(91,682)</u>	<u>(84,812)</u>	<u>(82,183)</u>	<u>(78,510)</u>	<u>(78,924)</u>
Contribution deficiency (excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
District's covered payroll	8,988,478	8,314,882	8,057,197	7,697,061	7,737,691
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%	1.02%
Fiscal year-ended June 30,	2018	2017			
Contractually required contribution	75,735	76,118			
Contributions in relation to the contractually required contribution	<u>(75,735)</u>	<u>(76,118)</u>			
Contribution deficiency (excess)	<u>-</u>	<u>-</u>			
District's covered payroll	7,424,996	7,462,533			
Contributions as a percentage of covered payroll	1.02%	1.02%			

*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. Information is only available beginning in fiscal year 2017.

Refer to the accompany notes to the RSI.

Garfield County School District No. 16
Notes to Required Supplementary Information
June 30, 2023

I. Schedule of the District's Proportionate Share of the Net Pension Liability

A. Changes to assumptions or other inputs

1. Changes since the December 31, 2021 actuarial valuation:

- There were no changes made to the actuarial methods or assumptions.

2. Changes since the December 31, 2020 actuarial valuation:

- The assumption used to value the AI cap benefit provision was changed from 1.25% to 1.00%.

3. Changes since the December 31, 2019 actuarial valuation:

- The price inflation assumption was lowered from 2.4% to 2.30%.
- The wage inflation assumption was lowered from 3.5% to 3.00%.
- The real rate of investment return assumption was increased to 4.95% per year, net of investment expenses from 4.85% per year, net of investment expenses.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the School and DPS Divisions was changed to the PubT-2010 Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the School and DPS Divisions was changed to the PubT-2010 Healthy Retiree Table, adjusted as follow:
- Males: 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled beneficiary mortality assumption for the Division Trust Funds was changed to the Pub-2019 Contingent Survivor Table, adjusted as follows:
- Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105% of the rates for all ages, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a head-count weighted basis.

4. Changes since the December 31, 2018 actuarial valuation:

- The assumption used to value the AI cap benefit provision was changed from 1.50% to 1.25%.

Garfield County School District No. 16
Notes to Required Supplementary Information
June 30, 2023
(Continued)

I. Schedule of District's Proportionate Share of the Net Pension Liability (continued)

A. Changes to assumptions or other inputs (continued)

5. Changes since the December 31, 2017 actuarial valuation:

- The single equivalent interest rate ("SEIR") was increased from 4.78% to 7.25% to reflect the changes to the projection's valuation basis, which no longer resulted in a projected year of depletion of the FNP, thereby eliminating the need to apply the municipal bond index rate

6. Changes since the December 31, 2016 actuarial valuation:

- The single equivalent interest rate ("SEIR") was lowered from 5.26% to 4.78% to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate.
- The municipal bond index rate used in the determination of the SEIR changed from 3.86% on the prior measurement date to 3.43% on the measurement date.

7. Changes since the December 31, 2015 actuarial valuation:

- The investment return assumption was lowered from 7.5% to 7.25%
- The wage inflation assumption was lowered from 3.90% to 3.50%
- The post-retirement mortality assumption for healthy lives for the School and Denver Public School ("DPS") Divisions was changed to the RP-2014 White Collar Healthy Annuitant Mortality Table with adjustments for credibility and gender adjustments of a 93% factor applied to ages below 80 and a 113% factor applied to age 80 and above, projected to 2018, or males, and a 68% factor applied to ages below 80 and a 106% factor applied to age 80 and above, projected to 2020, for females.
- For disabled retirees, the mortality assumption was changed to reflect 90% of RP-2014 Disabled Retiree Mortality Table.
- The mortality assumption for active members was changed to RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70% factor applied to male rates and a 55% factor applied to female rates.
- The rates of retirement, withdrawal, and disability were revised to reflect more closely actual experience.
- The estimated administrative expense as a percentage of covered payroll was increased from 0.35% to 0.40%.
- The SEIR for the School Division Trust Fund was lowered from 7.50% to 5.26% to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate.

8. Changes since the December 31, 2014 actuarial valuation

- Valuation of the full survivor benefit without any reduction for possible remarriage.
- Reflection of the employer match on separation benefits for all eligible years.
- Reflection of one year of service eligibility for survivor annuity benefit

Garfield County School District No. 16
Notes to Required Supplementary Information
June 30, 2023
(Continued)

I. Schedule of the District's Proportionate Share of the Net Pension Liability (continued)

A. Changes to assumptions or other inputs (continued)

8. Changes since the December 31, 2014 actuarial valuation (continued)

- Refinement of the 18-month annual increase timing.
- Refinements to directly value certain and life, modified cash refund and pop-up benefit forms.
- Recognition of merit salary increases in the first projection year.
- Elimination of the assumption that 35% of future disabled members elect to receive a refund.
- Removal of the negative value adjustment for liabilities associated with refunds of future terminating members.
- Adjustments to the timing of the normal cost and unfunded actuarial accrued liability payment calculations to reflect contributions throughout the year.

B. Changes of benefit terms

No changes during the years presented.

C. Changes of size or composition of population covered by benefit terms

No changes during the years presented.

II. Notes to the Schedule of District Pension Contributions

A. Changes to assumptions or other inputs

No changes during the years presented.

B. Changes of benefit terms

No changes during the years presented.

C. Changes of size or composition of population covered by benefit terms

No changes during the years presented.

III. Schedule of the District's Proportionate Share of the OPEB Liability

A. Changes to assumptions or other inputs

No changes during the years presented.

B. Changes of benefit term

No changes during the years presented.

C. Changes of size or composition of population covered by terms

No changes during the years presented.

Garfield County School District No. 16
Notes to the Required Supplementary Information
June 30, 2023
(Continued)

IV. Notes to the Schedule of School OPEB Contributions

A. Changes to assumptions or other inputs

1. Changes since the December 31, 2021 actuarial valuation:

- The timing of the retirement decrement was adjusted to middle-of-year.

2. Changes since the December 31, 2020 actuarial valuation:

- There were no change made to the actuarial methods or assumptions.

3. Changes since the December 31, 2019 actuarial valuation:

- Changes since the December 31, 2019 to the HCTF actuarial valuation are the same as the changes to the SCHDTF noted in Note I.A.3 above.

B. Changes of benefit terms

No changes during the years presented.

C. Changes of size or composition of population covered by benefit terms

No changes during the years presented.



Colorado Department of Education
Auditors Integrity Report
District: 1220 - Garfield 16
Fiscal Year 2022-23
Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type &Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
Governmental	+		-	=
10 General Fund	7,315,061	15,581,571	14,897,990	7,998,641
18 Risk Mgmt Sub-Fund of General Fund	0	0	0	0
19 Colorado Preschool Program Fund	0	0	0	0
Sub- Total	7,315,061	15,581,571	14,897,990	7,998,641
11 Charter School Fund	0	0	0	0
20,26-29 Special Revenue Fund	640,722	136,214	250,156	526,780
06 Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07 Total Program Reserve Fund	0	0	0	0
21 Food Service Spec Revenue Fund	383,935	742,471	921,517	204,889
22 Govt Designated-Purpose Grants Fund	0	2,126,587	2,126,587	0
23 Pupil Activity Special Revenue Fund	164,249	222,293	191,649	194,893
25 Transportation Fund	0	0	0	0
31 Bond Redemption Fund	9,544,689	5,526,406	5,454,155	9,616,940
39 Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41 Building Fund	0	0	0	0
42 Special Building Fund	0	0	0	0
43 Capital Reserve Capital Projects Fund	6,219,462	2,760,374	2,295,373	6,684,463
46 Supplemental Cap Const, Tech, Main Fund	0	0	0	0
Totals	24,268,117	27,095,916	26,137,427	25,226,606
Proprietary				
50 Other Enterprise Funds	0	0	0	0
64 (63) Risk-Related Activity Fund	0	0	0	0
60,65-69 Other Internal Service Funds	0	0	0	0
Totals	0	0	0	0
Fiduciary				
70 Other Trust and Agency Funds	0	0	0	0
72 Private Purpose Trust Fund	0	0	0	0
73 Agency Fund	0	0	0	0
74 Pupil Activity Agency Fund	0	0	0	0
79 GASB 34:Permanent Fund	0	0	0	0
85 Foundations	0	0	0	0
Totals	0	0	0	0

FINAL

Garfield County School District No. 16

Supplementary Information



GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of Revenues, Expenditures and Changes in Fund
Balances - Budget and Actual (GAAP Basis)
Bond Redemption Fund
For the Year Ended June 30, 2023
(With Comparative Actual Amounts for 2022)

	2023			2022
	Original Budget	Final Budget	Actual Amounts	Final Budget Variance Positive (Negative) Actual Amounts
REVENUES				
Local sources:				
Property taxes levied for debt service	5,496,150	5,496,150	5,518,629	22,479
Investment income	-	-	7,777	7,777
Total Local sources	5,496,150	5,496,150	5,526,406	30,256
Total Revenues	5,496,150	5,496,150	5,526,406	30,256
EXPENDITURES				
Debt service:				
Principal	4,390,000	4,390,000	4,290,000	100,000
Interest and fiscal charges	1,106,150	1,106,150	1,164,155	(58,005)
Total Expenditures	5,496,150	5,496,150	5,454,155	41,995
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	72,251	72,251
FUND BALANCE - BEGINNING OF YEAR	9,544,689	8,940,833	9,544,689	(603,856)
FUND BALANCE - END OF YEAR	9,544,689	8,940,833	9,616,940	(531,605)

The accompanying notes are integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of Revenues, Expenditures and Changes in Fund
Balances - Budget and Actual (GAAP Basis)
Capital Projects Fund
Capital Reserve Fund
For the Year Ended June 30, 2023
(With Comparative Actual Amounts for 2022)

	2023			2022	
	Original Budget	Final Budget	Actual Amounts	Final Budget Variance Positive (Negative)	Actual Amounts
REVENUES					
State sources	-	3,522,990	1,135,374	(2,387,616)	-
Total Revenues	-	3,522,990	1,135,374	(2,387,616)	-
EXPENDITURES					
General administration	-	-	-	-	750
Support services	-	7,397	-	7,397	-
Custodial and maintenance	335,000	335,000	9,050	325,950	5,150
Capital outlay:					
Buildings and improvements	-	1,533,972	275,192	1,258,780	39,418
Equipment	325,000	325,000	86,184	238,816	87,055
Major renovations	-	4,786,216	1,870,422	2,915,794	33,870
Vehicles	42,000	42,000	-	42,000	-
Other	63,000	63,000	54,525	8,475	44,394
Contingency	35,000	27,603	-	27,603	-
Total Expenditures	800,000	7,120,188	2,295,373	4,824,815	210,637
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(800,000)	(3,597,198)	(1,159,999)	2,437,199	(210,637)
OTHER FINANCING SOURCES (USES)					
Transfers in (out)	800,000	3,597,198	1,625,000	(1,972,198)	1,500,000
Total Other Financing Sources (Uses)	800,000	3,597,198	1,625,000	(1,972,198)	1,500,000
NET CHANGE IN FUND BALANCE	-	-	465,001	465,001	1,289,363
FUND BALANCE - BEGINNING OF YEAR	6,219,462	6,219,462	6,219,462	-	4,930,099
FUND BALANCE - END OF YEAR	6,219,462	6,219,462	6,684,463	465,001	6,219,462

The accompanying notes are an integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Combining Balance Sheet
Non-Major Governmental Funds
June 30, 2023

	Special Revenue Fund			Total Non-Major Governmental Funds
	Food Service Fund	Pupil Activity Fund	Royalty Fund	
ASSETS				
Accounts receivable, net:				
Leases	-	-	628,682	628,682
Other	68,661	-	-	68,661
Due from other funds	96,051	194,893	525,028	815,972
Inventories	50,349	-	-	50,349
Total Assets	215,061	194,893	1,153,710	1,563,664
LIABILITIES				
Accrued salaries	10,172	-	-	10,172
Total Liabilities	10,172	-	-	10,172
DEFERRED INFLOWS OF RESOURCES:				
Lease revenue	-	-	626,930	626,930
Total Deferred Inflows of Resources	-	-	626,930	626,930
FUND BALANCES				
Non-spendable				
Inventories	50,349	-	-	50,349
Committed:				
Food service	154,540	-	-	154,540
Student activities	-	194,893	-	194,893
Capital projects	-	-	526,780	526,780
Total Fund Balances	204,889	194,893	526,780	926,562
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	215,061	194,893	1,153,710	1,563,664

The accompanying notes are an integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-Major Governmental Funds
For the Year Ended June 30, 2023

	Special Revenue Funds			Total Non-Major Governmental Funds
	Food Service Fund	Pupil Activity Fund	Royalty Fund	
REVENUES				
Local sources:				
Student activities	-	222,293	-	222,293
Other revenue	11,805	-	121,215	133,020
Total Local sources	11,805	222,293	121,215	355,313
Federal sources	583,160	-	-	583,160
Intermediate sources	-	-	14,999	14,999
State sources	12,506	-	-	12,506
 Total Revenues	 607,471	 222,293	 136,214	 965,978
EXPENDITURES				
Food service	853,457	-	-	853,457
Capital outlay	68,060	-	250,156	318,216
Student activities	-	191,649	-	191,649
 Total Expenditures	 921,517	 191,649	 250,156	 1,363,322
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 (314,046)	 30,644	 (113,942)	 (397,344)
OTHER FINANCING SOURCES (USES)				
Transfers in (out)	135,000	-	-	135,000
 Total Other Financing Sources (Uses)	 135,000	 -	 -	 135,000
NET CHANGE IN FUND BALANCES	 (179,046)	 30,644	 (113,942)	 (262,344)
FUND BALANCE - BEGINNING OF YEAR	 383,935	 164,249	 640,722	 1,188,906
FUND BALANCE - END OF YEAR	 <u>204,889</u>	 <u>194,893</u>	 <u>526,780</u>	 <u>926,562</u>

The accompanying notes are an integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (GAAP Basis)
Special Revenue Fund
Food Service Fund
For the Year Ended June 30, 2023
(With Comparative Actual Amounts for 2022)

	2023			2022
	Original and Final Budget	Actual Amounts	Final Budget Variance Positive (Negative)	Actual Amounts
REVENUES				
Local sources:				
Food and ala carte sales	57,000	10,501	(46,499)	23,149
Other	4,900	1,304	(3,596)	281
Total Local sources	61,900	11,805	(50,095)	23,430
Federal sources	554,055	583,160	29,105	868,707
State sources	-	12,506	12,506	3,811
Total Revenues	615,955	607,471	(8,484)	895,948
EXPENDITURES				
Food service	749,955	853,457	(103,502)	758,493
Capital outlay	1,000	68,060	(67,060)	576
Total Expenditures	750,955	921,517	(170,562)	759,069
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(135,000)	(314,046)	(179,046)	136,879
OTHER FINANCING SOURCES (USES)				
Transfers in (out)	135,000	135,000	-	-
Total Other Financing Sources (Uses)	135,000	135,000	-	-
NET CHANGE IN FUND BALANCE	-	(179,046)	(179,046)	136,879
FUND BALANCE - BEGINNING OF YEAR	247,056	383,935	(136,879)	247,056
FUND BALANCE - END OF YEAR	247,056	204,889	(315,925)	383,935

The accompanying notes are an integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual (GAAP Basis)
Special Revenue Fund
Pupil Activity Fund
For the Year Ended June 30, 2023
(With Comparative Actual Amounts for 2022)

	2023			2022
	Original and Final Budget	Actual Amounts	Final Budget Variance Positive (Negative)	Actual Amounts
REVENUES				
Local sources:				
Student activities	-	222,293	222,293	163,719
Total Revenues	-	222,293	222,293	163,719
EXPENDITURES				
Student activities	350,000	191,649	158,351	179,657
Total Expenditures	350,000	191,649	158,351	179,657
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(350,000)	30,644	380,644	(15,938)
FUND BALANCE - BEGINNING OF YEAR	-	164,249	164,249	180,187
FUND BALANCE - END OF YEAR	(350,000)	194,893	544,893	164,249

The accompanying notes are an integral part of these financial statements.

GARFIELD COUNTY SCHOOL DISTRICT NO. 16
Schedule of Revenues, Expenditures and Changes in Fund
Balances - Budget and Actual (GAAP Basis)
Special Revenue Fund
Royalty Fund
For the Year Ended June 30, 2023
(With Comparative Actual Amounts for 2022)

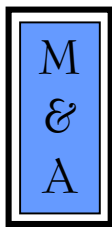
	2023				2022
	Original Budget	Final Budget	Actual Amounts	Final Budget Variance Positive (Negative)	Actual Amounts
REVENUES					
Local sources:					
Royalties	75,000	75,000	115,463	40,463	100,975
Other revenues	24,000	174,000	5,752	(168,248)	-
Total Local sources	99,000	249,000	121,215	(127,785)	100,975
Intermediate sources	-	14,999	14,999	-	-
Total Revenues	99,000	263,999	136,214	(127,785)	100,975
EXPENDITURES					
Capital outlay	70,000	415,478	250,156	165,322	12,560
Contingency	500,000	500,000	-	500,000	-
Total Expenditures	570,000	915,478	250,156	665,322	12,560
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(471,000)	(651,479)	(113,942)	537,537	88,415
NET CHANGE IN FUND BALANCE	(471,000)	(651,479)	(113,942)	537,537	88,415
FUND BALANCE - BEGINNING OF YEAR	640,722	640,722	640,722	-	552,307
FUND BALANCE - END OF YEAR	169,722	(10,757)	526,780	537,537	640,722

The accompanying notes are an integral part of these financial statements.

Garfield County School District No. 16

Single Audit Reports and Schedules





McMAHAN AND ASSOCIATES, L.L.C.

Certified Public Accountants and Consultants

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

**To the Board of Education
Garfield County School District No. 16
Parachute, Colorado**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Garfield County School District No. 16 (the "District") as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 4, 2023.

Internal Control Over Financial Reporting

In planning and performing our audit on the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion of the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Member: American Institute of Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT
To the Board of Education
Garfield County School District No. 16
Parachute, Colorado

Compliance and Other Matters

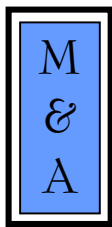
As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

McMahan and Associates, L.L.C.

McMahan and Associates, L.L.C.
December 4, 2023



McMAHAN AND ASSOCIATES, L.L.C.

Certified Public Accountants and Consultants

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

**To the Board of Education
Garfield County School District No. 16
Parachute, Colorado**

Opinion on Each Major Federal Program

We have audited Garfield County School District No. 16's (the "District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2023. The District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (U.S. GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the audit requirements of Title 2, U.S. Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the "Uniform Guidance"). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Member: American Institute of Certified Public Accountants

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**INDEPENDENT AUDITOR'S REPORT
To the Board of Education
Garfield County School District No. 16**

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with U.S. GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

INDEPENDENT AUDITOR'S REPORT
To the Board of Education
Garfield County School District No. 16

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based in the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

McMahan and Associates, L.L.C.

McMahan and Associates, L.L.C.
December 4, 2023

Garfield County School District No. 16
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended June 30, 2023

Part I – Summary of Auditor's Results

Financial Statements:

Type of auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weakness identified	None noted
Significant deficiency identified	None noted
Noncompliance material to financial statements noted	None noted

Federal Awards:

Internal control over major programs:	
Material weakness identified	None noted
Significant deficiency identified	None noted
Type of auditor's report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Title 2 U.S. Code of Federal Regulations Part 200	None noted
Major programs:	ALN:
Education Stabilization Fund	84.425
Dollar threshold used to identify Type A from Type B programs	\$750,000
Identified as low-risk auditee	No

Part II – Findings Related to Financial Statements

Findings related to financial statements as required by <i>Government Auditing Standards</i>	None noted
Auditor-assigned reference number	Not applicable

Part III – Findings Related to Federal Awards

Internal control findings	None noted
Compliance findings	None noted
Questioned costs	None noted
Auditor-assigned reference number	N/A

Garfield County School District No. 16
SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS
For the Year Ended June 30, 2023

There were no findings for the fiscal year ending June 30, 2022.

Garfield County School District No. 16
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2023

Program Title	Federal Assistance Listing	Grant Project Code	Expenditures	
U.S Department of Education:				
Passed through Colorado Department of Education:				
Title I - ESEA	84.010	4010	\$ 196,561	
Title II A - Teacher Quality	84.367	4367	39,671	
Title III Part A - English Language Acquisition	84.365A	4365	19,901	
Every Student Succeeds Act , Twenty-First Century Community Learning Centers	84.287	6287	127,688	
Every Student Succeeds Act , Twenty-First Century Community Learning Centers Cohort IX	84.287C	8288	10,000	
Subtotal - Every Student Succeeds Act			137,688	
COVID-19 - ESSER III 90% - LEA Allocation	84.425U	4414	193,090	
COVID-19 - ESSER III ARP 9.5% State Set-Aside Supplemental	84.425U	4418	121,019	
COVID-19 - ESSER II CRSSA 9.5% Set Aside -Supplemental	84.425D	4419	130,476	
COVID-19 - ESSER II CRSSA - Distribution 90%	84.425D	4420	20,979	
COVID-19 - ESSER III ARP 9.5% Stat3e Set-Aside LEA Learning Loss Set Aside (20% of LEA allocation)	84.425U	9414	233,944	
COVID-19 - ESSER III ARP 9.5% State Set-Aside - Supplemental Learning Loss Set Aside	84.425U	9418	221,023	
Subtotal - Education Stabilization Fund			920,531	
U.S Department of Health and Human Services:				
Passed through Colorado Department of Human Services:				
Child Care Assistance Block Grant (Child Care Stabilization)	93.575	7575	93,370	C
Total - U.S. Department of Health and Human Services			93,370	
U.S Department of Agriculture:				
Passed through Colorado Department of Education:				
Seamless Summer Option - Breakfast	10.553	5553	184,844	A
National School Lunch Program	10.555	4555	312,986	A
Supply Chain Assistance	10.555	6555	34,902	A
Summer Food Service Program for Children	10.559	4559	10,091	A
COVID-19 - State Pandemic Electronic Benefit Transfer (P-EBT)	10.649	4649	628	
Passed through Colorado Department of Human Services:				
Food Distribution, Commodities	10.555	4555	39,708	A
Passed through Garfield County Colorado:				
Schools and Roads - Grants to States	10.665	7665	28,300	B
Total - U.S Department of Agriculture			611,459	
Total Expenditures			\$ 2,019,181	

Additional Information for Clusters:

A Child Nutrition Cluster	\$ 582,531
B Forest Service Schools and Roads Cluster	28,300
C CCDF Cluster	93,370

Notes to the Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2023

Note 1. Basis of Presentation:

The Schedule of Expenditures of Federal Awards includes the federal grant activity of Garfield School District No. 16 and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in, the preparation of the general purpose financial statements

Note 2. Determining the Value of Non-cash Awards Expended:

Food Commodities: Fair market value of commodities at the time recipient receives award or the assessed value provided by the federal agency.

Note 3. Indirect Facilities and Administration Costs

The District has elected to use the 10% de minimis cost rate allowed in Title 2 U.S. Code of Federal Regulations (CFR) Part 200.414, Indirect (F&A) costs.

Note 4. Sub recipients:

The District had no sub-recipients as of June 30, 2023