

# 2020-2021 ADOPTED BUDGET



**Pearland Independent School District**  
1928 N. Main St. | Pearland, Texas 77581  
[www.pearlandisd.org](http://www.pearlandisd.org)



**Pearland Independent School District**  
Pearland, Texas

## **2020-21 Adopted Budget**

*For Fiscal Year*  
*July 1, 2020 – June 30, 2021*

### **Officials Issuing Report**

Jorgannie G. Carter, CPA, Chief Financial Officer  
Yvette Rogers, RTSBA, Budget & Compliance Director



**PEARLAND INDEPENDENT SCHOOL DISTRICT  
TABLE OF CONTENTS**

**EXECUTIVE SUMMARY SECTION**

Introductory Letter .....	1
Executive Summary .....	3
Principal Officials.....	21

**ORGANIZATIONAL SECTION**

District Vision, Mission & History.....	23
About our Reporting Entity .....	24
Foundation for Strategic Plan .....	27
District Map.....	28
District Organizational Chart .....	29
Board of Trustees & Superintendent.....	30

**Accounting Information**

Financial Structure & Basis of Accounting .....	34
Significant Financial Policies & Procedures.....	43

**Significant Budget & Financial Information**

Budget Policies & Development Procedures .....	46
Budget Planning Calendar .....	49
Budget Administration & Management Process .....	50

**FINANCIAL SECTION**

**All Funds Combined**

Financial Overview .....	53
Long Range Financial Forecast Assumptions .....	55
Combined Budget Summaries .....	57
Five Year Budget Summaries (All Funds) .....	58
Financial Forecast (All Funds) .....	59

**General Fund**

General Fund Overview .....	61
Five Year Summary of Revenues & Expenditures .....	70
Five Year Summary of Expenditures by Function & Object .....	71
Three Year Forecast of Revenues & Expenditures by Object .....	74

**Food Service Fund**

Food Service Fund Overview .....	75
Five Year Summary of Revenues & Expenditures .....	76
Three Year Forecast of Revenues & Expenditures by Object .....	77

## **Debt Service Fund**

Debt Service Fund Overview .....	79
Outstanding Unlimited Tax Debt Service by Principal and Interest.....	81
Unlimited Tax Debt Service by Series .....	82
Five Year Summary of Revenues & Expenditures .....	83
Three Year Forecast of Revenues & Expenditures by Object .....	84

## **Capital Projects Fund (For Information Purposes Only)**

Capital Projects Fund Overview .....	85
2016 Bond Budget and Projections .....	88

# **INFORMATIONAL SECTION**

## **Tax Information**

Tax Overview .....	89
Property Tax Rates & History .....	89
Assessed Values History & Forecast .....	89
Tax Collections History & Forecast .....	90
Effect of Tax Levy on Single Family Residence .....	91

## **Student Enrollment**

District Enrollment Overview .....	92
Enrollment History & Projections .....	92

## **Personnel**

Counts of Pearland ISD Employees .....	93
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## **Academic Performance Measures**

Academic Performance Overview.....	94
TAPR Statistics on Pearland ISD Students.....	94
State Accountability Ratings .....	96
STAAR Performance .....	99
Advanced Academic Performance .....	105
SAT & ACT Performance .....	107

## **Additional Information**

Acronyms .....	108
Glossary of Terms .....	109





ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

This Meritorious Budget Award is presented to

# PEARLAND INDEPENDENT SCHOOL DISTRICT

for excellence in the preparation and issuance of its budget  
for the Fiscal Year 2019–2020.

The budget adheres to the principles and standards  
of ASBO International's Meritorious Budget Award criteria.



A handwritten signature in black ink, reading 'T E Wohlleber'.

**Thomas E. Wohlleber, CSR**  
President

A handwritten signature in black ink, reading 'David J. Lewis'.

**David J. Lewis**  
Executive Director



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

December 19, 2019

Jorgannie Carter  
Chief Financial Officer  
Pearland Independent School District  
1928 N. Main Street  
Pearland, TX 77581

Dear Mrs. Carter:

Congratulations! The Association of School Business Officials International (ASBO) is pleased to inform you that Pearland Independent School District's budget has received the Meritorious Budget Award (MBA). This award reflects your district's commitment to sound fiscal management and budgetary policies. We encourage you to use the MBA recipient's logo to share your achievement on your website and in presentation materials.

The MBA Review Team has provided comments for budget presentation improvement. It is important that you provide responses to these comments in next year's MBA submission.

Congratulations to you and the members of your staff who worked so hard to earn this award. We look forward to your continued participation in the MBA program.

Sincerely,

David J. Lewis  
Executive Director

# Executive Summary







**John P. Kelly, Ph.D.**  
*Superintendent*

September 30, 2020

Members of the Board of Trustees  
Pearland Independent School District  
1928 N. Main  
Pearland, TX 77581

Dear Trustees:

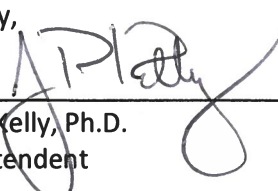
We are pleased to present the Pearland Independent School District's fiscal year 2020-21 budget document to the Board of Trustees and the community. This budget document and the year-end Comprehensive Annual Financial Report (CAFR) are the primary vehicles used to present the financial plan and the results of operations of the district.


The document was prepared by the District's Business Office. The primary purpose of this budget document is to provide useful information concerning the past, current and projected financial status of the district, in order to facilitate financial decisions that support the educational goals of the district.

The information included in the budget document has been structured to meet the requirements of the Meritorious Budget Award (MBA) of the Association of School Business Officials International (ASBO). To receive this award, an entity must publish a budget document that meets several specific program criteria and serves as a policy document, a financial plan, an operations guide, and a communications device.

We believe our current budget continues to satisfy the requirements of this program, and we are submitting this document to ASBO to determine its eligibility for the award.

Sincerely,

  
\_\_\_\_\_  
John P. Kelly, Ph.D.  
Superintendent

  
\_\_\_\_\_  
Jorgannle G. Carter, CPA, RTSBA  
Chief Financial Officer

  
\_\_\_\_\_  
Yvette Rogers, RTSBA  
Budget and Compliance Director

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# INTRODUCTION

This budget document represents the financial plan for Pearland Independent School District for the 2020-21 fiscal year. This budget provides the financial resources necessary to achieve the district's goals, while complying with funding mandates that have resulted from House Bill 3 (HB 3) of the 86<sup>th</sup> Legislative Session, including the establishment of a full day pre-kindergarten program. The budget was adopted by the Board of Trustees on June 23, 2020, and the tax rate was adopted on August 13, 2020, after certified property values were released by the Brazoria County Appraisal District. The District's fiscal year began on July 1, 2020, and ends on June 30, 2021.

This budget document is organized into the following major sections:

- Executive Summary – Introduces the reader to the budget document. This section highlights and summarizes important information contained in the budget. Users rely on this section to get an overview of the information found in the remainder of the document.
- Organizational Section – Provides the context and framework within which the budget is developed and managed. This framework includes the District's mission statement and goals, organizational and financial structure, as well as the financial policies and procedures that regulate the development and administration of the budget.
- Financial Section – Contains the financial schedules that present the adopted budgets for the District and comparisons to the previous year. Also, includes additional explanation and analysis of significant changes from the prior year and trends that affect the adopted budgets.
- Informational Section – Contains additional financial information related to past and future budgets to help put the budget into context.

The adopted budget reflects the allocation of revenues and expenditures to support the educational programs and services defined by the district's purpose, goals and strategic intent. The most important objective in the presentation of the budget data is to improve the quality of information provided about the District's financial plan for the 2020-21 fiscal year.

## DISTRICT'S PURPOSE

### Mission Statement

In partnership with the community, families, and students, Pearland ISD prepares all learners to achieve their highest potential.

### Vision

Pearland ISD will empower, inspire, and develop courageous, confident individuals who excel in a global society.

### District Beliefs

- We believe students come first.
- We believe all learners are unique, valuable, and teachable.
- We believe a successful education includes engaged students, staff, families, and community.
- We believe that a positive culture and safe learning environment are critical for the success of all learners.



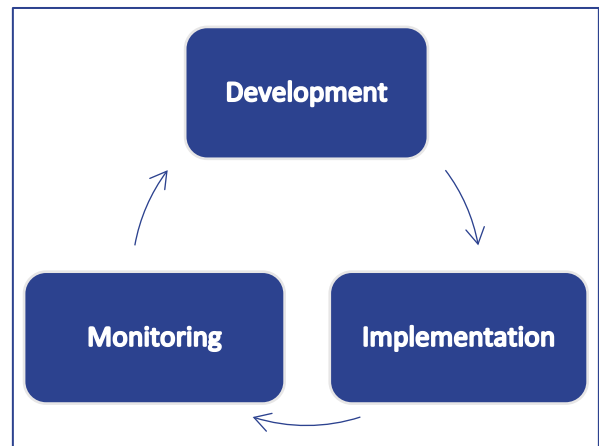
## District Strategic Goals

- Pearland ISD will continue to make student academic performance its top priority, through data, technology, and differentiated instruction.
- Pearland ISD will support the physical and mental health of all students and staff.
- Pearland ISD will provide a transparent communication system that fosters trust and enhances unity across the district and community.
- Pearland ISD will strategically maximize financial assets to provide resources to meet student needs in partnership with families and the greater community.
- Pearland ISD will meet all Federal and State Compliance Requirements.

## BUDGET PROCESS AND TIMELINE

Federal, state, and local guidelines set the foundation for the budget development process. The process begins in November of each year with the preparation of the budget calendar and enrollment projections. These enrollment forecasts are used extensively during the budget development stage to determine available resources and staffing allocations. The Board of Trustees has the responsibility of adopting the budget no later than June 30.

The budgeting process is composed of three major phases: Development, Implementation and Monitoring. The Budget Development phase aligns the budget plan to assure the optimum fund balance is maintained, provide a reasonable staff compensation plan, maintain a reasonable tax collection rate, provide for a stable per pupil expenditure and contingency planning. The recommended budget is in line with established assumptions and district priorities based on the District's Vision, Mission, Goals and Strategies in the Budget Implementation phase. In the last phase, the Budget Monitoring phase, information is compiled and analyzed to assess the performance of each individual campus and department as well as the District as a whole.



Individual and/or group training workshops were held with principals and department heads to guide them in developing their budgets along with their Site-Based Decision-Making (SBDM) committees. Each campus received a basic allotment per student to be used for supplies, materials, equipment, staff development, and other appropriate instructional costs.

The Human Resources Department plays an important role assisting the Business Office in the budget process as they develop salary estimates utilizing established staffing guidelines. Personnel units (FTEs) were allocated to each campus based on student membership following state mandated ratios, as applicable.

Following the initial budget development process and through a series of workshops with the Superintendent and Board of Trustees, the final budget proposal was approved on June 23, 2020 and implemented on July 1, 2020.

## Budget Timeline

Key dates in the budget development process are as follows:

- Nov. 2019 Enrollment projection estimated
- Jan. 2020 Budget planning guidelines and proposed budget allocations distributed to Administrators
- Feb. 2020 Budget Planning Meetings conducted with individual campuses and departments
- Mar 2020 Deadline for entering budget in financial system and submitting budget
- Apr-Jun 2020 Budget workshops held with Board of Trustees
- May 19, 2020 Approval of 2020-21 Compensation Plan and Benefits Package
- Jun. 9, 2020 Public Hearing for the 2020-21 Budget and Proposed Tax Rate
- Jun. 23, 2020 Approval of the 2020-21 Budget
- Jul. 27, 2020 Certified property values received
- Aug. 5, 2020 Deadline for TEA to provide Maximum Compressed Rate (MCR)
- Aug. 11, 2020 Public Hearing and Adoption of Tax Rate (*Note: The Board adopted a Maintenance and Operations (M&O) tax rate above its Voter-Approval Tax Rate (VATR), triggering a Voter-Approval Tax Rate Election (VATRE) for the November 3, 2020 general election*)

## SIGNIFICANT CHANGES FROM PRIOR YEAR

In accordance with the passage of HB 3, the District is implementing a full day prekindergarten program which will attract an increase in program enrollment and a need to hire additional teachers and aides to meet staffing requirements.

Our District adopted a new five-year strategic plan in December 2019, and this budget is aligned to meet the established goals. In addition, like all other education institutions in the nation, on March 2020 the District had to suddenly adjust the delivery of instruction in response to the COVID-19 pandemic. The District implemented an online learning environment so students could continue their education through the end of the Spring semester. Also, a Return to School Committee was established (composed of administrators, teachers, parents, and community members) to develop plans to reopen the District for the 2020-21 school year (see page 9 for details).

COVID-19 will continue to effect district operations and the delivery of instruction in many ways in the coming year. At the time the District's budget was adopted neither the nature of the COVID-19 impacts nor the cost to address them could be identified; hence, the adopted budget assumes normal operations. The budget will be amended throughout the year to direct resources where appropriate to respond to the COVID-19 pandemic and meet student needs.

## BUDGET OVERVIEW & HIGHLIGHTS

Federal, state, and local rules and regulations guide the budget development process. The District adopts an annual budget for the General Fund, Food Service Fund, and the Debt Service Fund. Each budget is presented using the modified accrual basis of accounting, which is consistent with generally accepted accounting principles. Information regarding Capital Projects Funds in this report is for informational purposes only.

The overall priorities for the Pearland Independent School District are delineated in the 2020 Strategic Plan, which includes the following objectives:

- Recruit, develop, support, and retain talented staff.

- Provide high quality instructional and support programs to meet individual student needs and ensure college, career, or military readiness for all students.
- Meet the physical, social, and emotional needs of students.
- Utilize comprehensive and effective communication systems to inform, educate and connect.
- Maximize funding to design a budget that ensures a strong financial position.
- Provide financial support for capital needs, contingencies, and a competitive employment compensation plan.

This budget seeks to achieve these objectives; it includes adjustments to teacher salary pay for years of service experience, increases starting pay for first year teachers, provides a general pay increase of 4% and increases annual medical premium contributions by \$600; provides additional funding for Career & Technical Education (CTE), reading academies and prekindergarten programs; additional teacher positions to meet the requirements of a full-day Prekindergarten program and English Language Learners, counselors, outreach case managers, and other staff.

## SUMMARY OF PROPOSED BUDGETS

The District's fund structure is comprised of Governmental Funds, consisting of General Funds, Special Revenue Funds, Debt Service Funds, and Capital Projects Funds. The District approves annual budgets for the General Fund, Food Service Fund and Debt Service Fund. Special Revenue Funds and Capital Projects Funds adopt project-length budgets which do not correspond to the District's fiscal year end and are not subject to Board approval; hence, information included for the Capital Projects Fund is for informational purposes only.

The following table presents a summary of total projected revenues and other financing sources and total proposed expenditures and other financing uses for all appropriated funds for fiscal year 2020-21.

### Summary of Revenues and Expenditures – Appropriated Funds

	<b>2018-19 Actual</b>	<b>2019-20 Amended</b>	<b>2020-21 Budget</b>
<b>General Operating Fund</b>			
Revenues and Other Financing Sources	\$188,758,894	\$183,976,586	\$188,648,780
Expenditures and Other Financing Uses	182,193,292	185,120,122	189,881,139
Excess/(Deficiency) of Rev. Over/(Under) Exp.	\$6,565,602	(\$1,143,536)	(\$1,232,359)
<b>Food Service Fund</b>			
Revenues and Other Financing Sources	\$9,492,083	\$10,139,623	\$10,336,520
Expenditures and Other Financing Uses	9,074,753	10,625,123	10,435,520
Excess/(Deficiency) of Rev. Over/(Under) Exp.	\$417,330	(\$485,500)	(\$99,000)
<b>Debt Service Fund</b>			
Revenues and Other Financing Sources	\$32,420,676	\$36,192,980	\$37,966,369
Expenditures and Other Financing Uses	31,087,729	34,369,867	34,193,217
Excess/(Deficiency) of Rev. Over/(Under) Exp.	\$1,332,946	\$1,823,113	\$3,773,152
<b>Total - All Appropriated Funds</b>			
Revenues and Other Financing Sources	\$230,671,653	\$230,309,189	\$236,951,669
Expenditures and Other Financing Uses	222,355,774	230,115,112	234,509,876
Excess/(Deficiency) of Rev. Over/(Under) Exp.	\$8,315,879	\$194,077	\$2,441,793



## GENERAL OPERATING FUND

In order to prepare the annual budget, the District develops projections for enrollment, student demographics, property values, collection rates, state funding, and expenditure levels. In this summary, you will find the District's budgetary highlights which provide a general overview of the basis of our assumptions and projections for the coming 2020-21 fiscal year.

Although the District adopted a deficit budget for fiscal year 2019-20, we estimate to end the year with a surplus of \$3 million due to unanticipated expenditure savings as a result of the district's closure due to COVID-19, such as travel, substitutes, and extra-duty pay for after-school tutorials. Please note that the 2019-20 amended budget does not reflect such surplus as this information was unavailable at the time the budget was adopted.

Fiscal year 2020-21 revenues are expected to increase from fiscal year 2019-20 amended budget. Fiscal year 2020-21 expenditures total \$189.9 million; a 2.6% increase from fiscal year 2019-20 amended budget expenditures. Although expenditures exceed projected revenues by \$1.2 million, our budget is considered balanced because we will be drawing from our estimated fiscal year 2019-20 fund balance to cover the deficit. The remaining fund balance provides for 3.6 months of operations; well over the required minimum of two months.

### General Operating Fund Summary

	<b>2018-19 Actual</b>	<b>2019-20 Amended</b>	<b>2020-21 Budget</b>
Revenues	\$187,621,180	\$183,540,901	\$188,648,780
Expenditures	172,193,292	185,120,122	189,881,139
Revenues Over/(Under) Expenditures	15,427,888	(1,579,221)	(1,232,359)
Other Financing Sources/(Uses)	(8,862,286)	435,685	
Net Change in Fund Balance	6,565,602	(1,143,536)	(1,232,359)
Fund Balance, Beginning	52,069,177	58,634,779	57,491,243
Fund Balance, Ending	<u>\$58,634,779</u>	<u>\$57,491,243</u>	<u>\$56,258,884</u>

### Projected Fund Balance

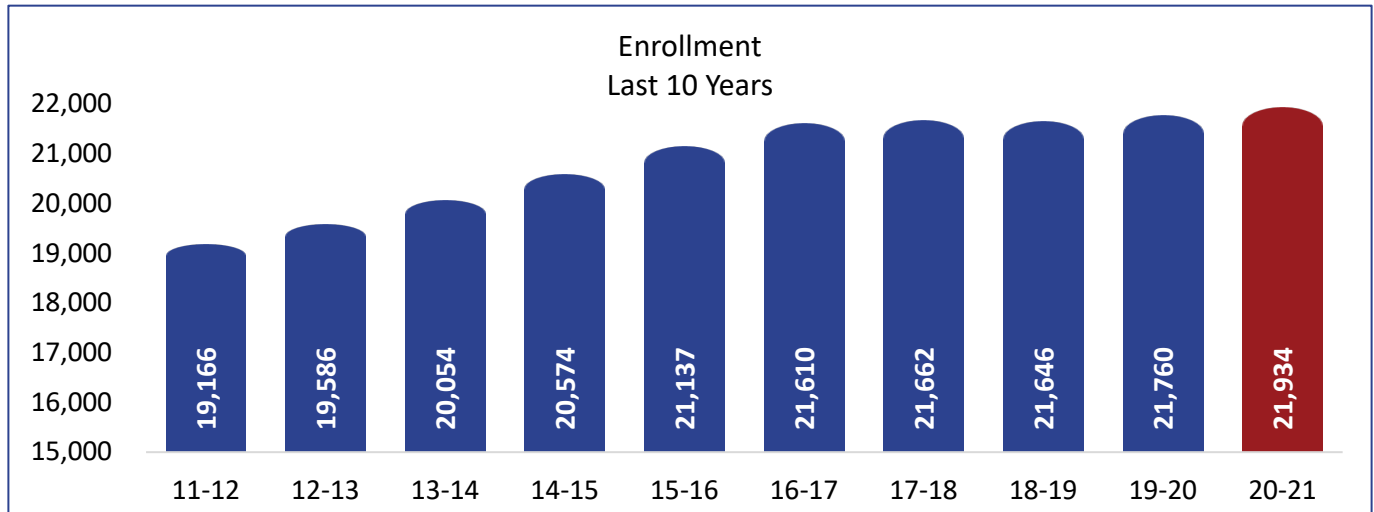
We are projecting to end fiscal year 2020-21 with a fund balance of \$56.3 million; a \$1.2 million or 2.1% decrease from estimated 2019-20 ending fund balance. This represents a 108-day operating reserve, which is above the 90-day operating fund balance that administration strives to maintain.

It is essential for school districts to maintain an adequate fund balance level to mitigate current and future risks, such as revenue shortfalls or unanticipated expenditures. Maintaining a healthy fund balance will assist us in responding to unforeseen costs to address the COVID-19 pandemic, which are yet to be determined, and to fund other unanticipated expenditures during the 2020-21 fiscal year.

The Government Finance Officers Association recommends that school districts maintain a fund balance level of no less than two months of regular general fund operating expenditures. Pearland ISD's projected 2020-21 general fund ending balance includes over three months of expenditures and follows this recommendation.

## STUDENT ENROLLMENT

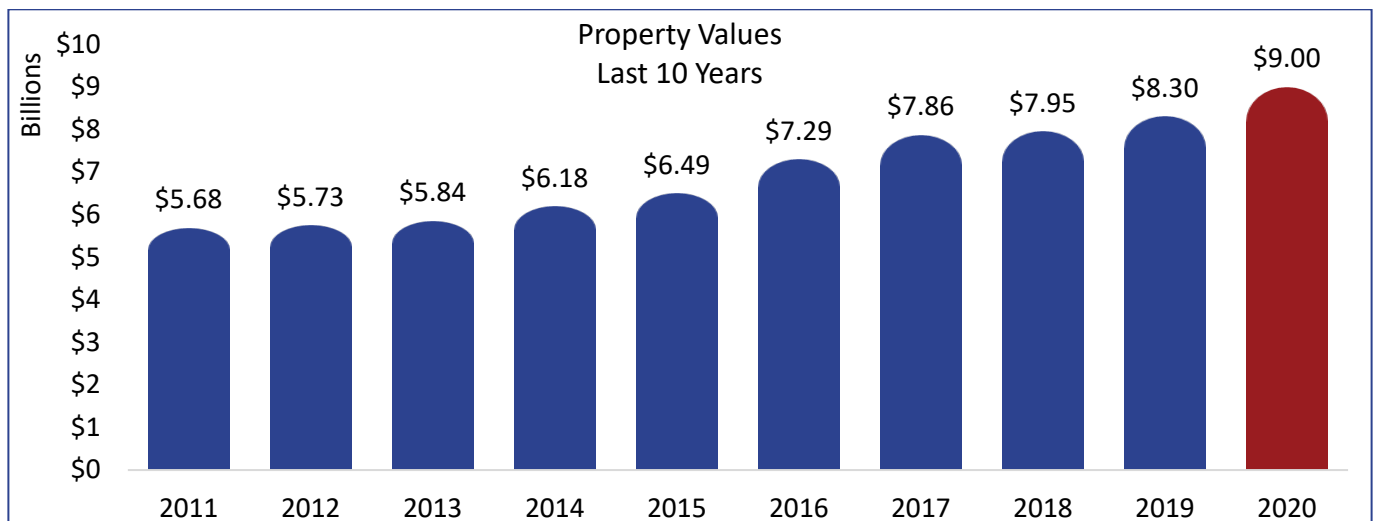
Student enrollment projections influence State revenue estimates, staffing decisions, per-pupil allocations, facility needs, debt issuance requirements and many other budgetary decisions. Enrollment has remained relatively flat since 2017 and is projected to remain stable, fluctuating +/- 0.25% each year. The following graph presents the enrollment history for the last 10 years. A slight increase in enrollment is projected for school year 2020-21 due to the expansion of the Prekindergarten program to full day, which will attract more qualifying children.



\* School Year 20-21 Estimated

## PROPERTY VALUES

Property values impact both State and local revenue estimates since the revenue received from the State is dependent upon the amount that can be raised locally. The fiscal year 2020-21 proposed budget is based off an estimated 10.09% increase from the 2019 Tax Year, which is more conservative than the combined estimated increase provided by the Brazoria County Appraisal District (BCAD) and Harris County Appraisal District (HCAD). The District estimates its property values to increase to a total of \$9.0 billion for fiscal year 2020-21 (2020 tax year).



\* Tax Year 2020 Estimated

## Significant Changes since Budget Adoption

As of the date of budget adoption, the nature of the COVID-19 impact nor the cost to address the related needs could be foreseen. District facilities were closed to students and staff while the district prepared a safe return to school and work plan. Administrative staff continued to work from home to complete all business transactions (e.g. payroll processing, vendor payments, etc.), redesign student instruction and classroom settings for all grade levels, evaluate student transportation, and assess many other student and staff needs and how staff could best address them. Since budget adoption, the Return to School Committee planned for a short delay to the start of the school year using a hybrid method of on-campus and remote online instruction. Parents were offered the choice to select which method of instruction they prefer with an opportunity to switch at the end of the first 9-week period.

Major budget adjustments occurring between budget adoption and the completion of this report include:

- The Board approved the purchase of Apple iPads for every student in grades Pre-K through 1<sup>st</sup> and Dell laptops for every student in grades 2<sup>nd</sup> through 12<sup>th</sup>; administration opted to enter into a four-year lease agreement to finance the purchase. In addition, the district increased its systems infrastructure to meet the demands of online instruction.
- Purchase of personal protective equipment, including hand sanitizers, face shields, masks, thermometers, desk shields, etc. to provide a safe environment for returning staff and students.
- Added two technology aides to assist with the programing, distribution and troubleshooting of devices, as well as a District nurse to assist with COVID-related personnel issues.
- District enrollment is currently 2.7% below projections, which affects revenue estimates; however, the State has provided a hold-harmless formula for calculating average daily attendance during the first three six-weeks in order to assist districts that are experiencing an unexpected enrollment decline.

After the District received its July certified property values, the Board of Trustees adopted a tax rate on August 11, 2020, increasing its enrichment tax rate for maintenance and operations by a total of four cents instead of one, thus triggering a Voter-Approval Tax Rate Election (VATRE). If the measure passes on the November 3, 2020 election, the District will generate approximately \$5.5 million in additional funds (\$2.7 million locally and \$2.8 million from the state, after accounting for the loss of the Formula Transition Grant).

The information contained in this document and associated schedules of revenues and expenditures do not reflect these adjustments as they will continue to shift throughout the year, but we believe they are significant enough to merit disclosure. All information and associated schedules reflect the budget adopted by the board at the June 23, 2020 board meeting. The District will be required to adjust its budgeted revenues and expenditures throughout the year as decisions regarding funding and costs are addressed. Any amendments to the budget after it has been adopted can be found in the District's website.

## GENERAL OPERATING FUND EXPENDITURES

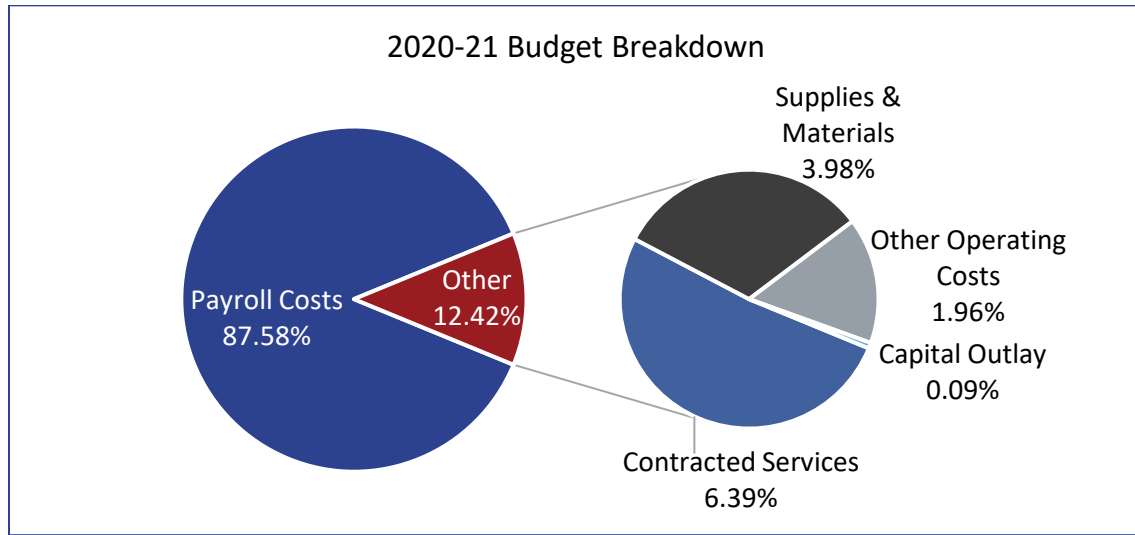
The proposed expenditures budget for fiscal year 2020-21 is \$189.9 million; 87.58% of the budget is for salary and benefits while the remaining 12.42% is budgeted for contracted services, supplies and materials, capital outlay and other operating costs.

The following list describes each expenditure object category, followed by a graph with a breakdown of costs:

- Payroll Costs (87.58%) includes salary and benefits for all District employees other than food service, teaching incentives, student tutorials, substitute pay, stipends, and any other employee-related cost.
- Contracted services (6.39%) consist of utilities (electricity, gas, water, telephone, etc.), school resource officers, copier leases, audit and legal services, etc.



- Supplies & Materials (3.98%) includes general instructional supplies and resources, technology equipment (computers, servers, laptops, printers, carts, etc.), janitorial supplies, software licensing, fuel, etc.
- Other Operating Costs (1.96%) include property and casualty insurance, flood insurance, automobile insurance, liability insurance, employee and student travel, and other operating costs.
- Capital Outlay (0.09%) includes the cost to replace vehicles, equipment, furniture, and other capital items with a unit value at or above \$5,000.



### Payroll Costs

Payroll costs for fiscal year 2020-21 comprise 87.58% of the general fund proposed budget. Total payroll is \$166.3 million; an increase of 4.2% over the fiscal year 2019-20 amended payroll budget.

The adopted budget includes a salary increase of 4% for all staff for a total payroll increase of \$5.8 million plus related benefit costs (e.g. Medicare, local portion of TRS, etc.). In addition, the District provided targeted adjustments to teacher salaries for years of experience as well as market adjustments to professional and paraprofessional salary schedules.

Employee Classification	Amount
Teachers & Librarians	\$3,537,520
Professional Support (Campus/ESC Admin, Counselors, Nurses, Special Programs, etc.)	1,198,246
Paraprofessionals (Maintenance, Operations, Bus Drivers, Food Service, and Clerical Staff)	1,019,639
<b>Total</b>	<b>\$5,755,405</b>

The minimum salary for beginner teachers was increased from \$56,000 to \$58,100 for fiscal year 2020-21. The teacher and librarian salary increases were based off a new control midpoint of \$62,500 (compared to \$59,000 in fiscal year 2019-20). In addition to the salary increases, the proposed compensation package includes an increase in the District's annual contribution of \$600 towards employee health insurance premiums (from \$250 to \$300 per month) for a total budget impact of \$811,100.

## Additional Personnel

The needs presented this year are specific and strategic in nature with the focus being on mental health, special education, truancy prevention, facility cleanliness, and the offering of a full-day prekindergarten program. The Board of Trustees approved the addition of 31.5 full time equivalent (FTE) positions for a total approximate cost of \$1,592,284, including associated benefits.

The passing of HB3 included the requirement for school districts to offer a full day pre-kindergarten program for students who qualify. A total of 10.5 classroom teacher positions were approved to meet this legislative requirement. Additionally, 4.5 teacher positions were added to maintain our already high level of service for students with special needs and English language learners. While our overall student population remains steady, estimated full-day prekindergarten enrollment numbers and students who qualify for specialized services require an increase in staffing; this also include 7.5 teacher aides to meet staffing guidelines.

Increased mental health has been a goal of the District for several years and adding two additional junior high student support counselors increases efforts in meeting this goal.

Truancy prevention and monitoring of student attendance is an area all high schools focus on. In previous years, we received a grant to engage with historically truant students and create accountability for being at school. This grant has ended, and the board approved to keep two outreach case manager positions full time since the program reflected positive results. Additionally, our staffing guidelines indicate Dawson High School is over the number of students by 500 to warrant an additional attendance clerk, which will increase support to truancy efforts and the PEIMS department with accurate reporting of student attendance.

With a need for increased cleaning and monitoring of current practices this budget includes an additional custodial supervisor and three custodians. The custodial supervisor will assist in the evenings by monitoring facility cleaning practices and the additional custodians will add needed support to maintain a high level of cleanliness at Magnolia, Cockrell, and Massey Ranch elementaries, thus providing a clean and safe learning environment for students and staff.

These positions are budgeted at midpoint as follows:

Department	FTE	Position	Budget Impact
Elementary Campuses	10.5	Teachers – Pre-kindergarten	\$680,400
Campuses	4.5	Teachers – English Language Learners	\$291,595
Operations	3.0	Custodians	\$82,323
Operations	1.0	Custodial Supervisor	\$60,632
Junior High	2.0	Counselors	\$175,730
Dawson High School	1.0	Attendance Clerk	\$26,925
Student Outreach	2.0	Outreach Case Manager	\$112,681
Special Programs, P.E., Pre-K	7.5	Teacher Aides	\$162,628

## Other Costs

Non-payroll expenditures comprise 12.42% of the total budget and are projected to decrease from \$25.5 million in fiscal year 2019-20 to \$23.6 million for fiscal year 2020-21. The \$1.9 million (7.5%) decrease is due to non-recurring costs in the prior year (i.e. portable buildings) and projected utility savings.

Fiscal year 2020-21 campus and department budget allocations remain unchanged from fiscal year 2019-20. Such allocations are based on enrollment projections on a per-student basis as follows:

<b>Campus Allocations</b>	<b>Fiscal Year 2020-21</b>
Elementary Schools	\$89.10
Middle Schools	\$89.10
Junior High Schools	\$100.14
PACE	\$113.94
High Schools	\$128.70

### Matrix of Projected Expenditures by Function and Object

The District's projected budget is geared toward ensuring the continued success of our students and meeting the goals established by our Board of Trustees and Superintendent. The following matrix summarizes the fiscal year 2020-21 proposed budget expenditures at the functional level as well as by object type. The District's payroll expenditures for direct student instruction (function 11) is projected at 64.2% of the total payroll budget.

	<b>6100</b>	<b>6200</b>	<b>6300</b>	<b>6400</b>	<b>6600</b>		
<b>Function/Object</b>	<b>Payroll</b>	<b>Contracted Services</b>	<b>Supplies &amp; Materials</b>	<b>Other Op. Costs</b>	<b>Capital Outlay</b>	<b>Function Total</b>	<b>Percent of Total</b>
11 Instruction	106,740,127	727,339	1,941,033	491,632	67,000	109,967,131	57.91%
12 Instructional Res. & Media Svcs.	1,685,605	1,170	219,450	5,025		1,911,250	1.01%
13 Curriculum & Staff Development	5,193,664	78,380	93,531	214,291		5,579,866	2.94%
21 Instructional Leadership	2,271,980	45,247	170,509	69,675		2,557,411	1.35%
23 School Leadership	12,043,993	30,704	213,637	116,719		12,405,053	6.53%
31 Guidance & Counseling	7,538,908	4,000	139,483	17,971		7,700,362	4.06%
32 Social Work Services	570,815	173,800	14,500	6,146		765,261	0.40%
33 Health Services	1,855,727	6,171	42,345	9,624		1,913,867	1.01%
34 Student Transportation	5,963,505	228,385	977,213	255,250		7,424,353	3.91%
36 Extra-Curricular Activities	3,639,418	394,716	557,703	606,416		5,198,253	2.74%
41 General Administration	4,302,457	429,708	122,889	283,491		5,138,545	2.71%
51 Plant Maintenance & Operations	11,152,064	7,331,870	1,486,048	1,533,800	40,000	21,543,782	11.35%
52 Security & Monitoring Services	835,212	1,475,553	54,120	27,050	5,000	2,396,935	1.26%
53 Data Processing Services	2,491,295	407,502	1,521,946	85,112	54,900	4,560,755	2.40%
61 Community Service	11,187					11,187	0.01%
95 Payment to JJAEP		80,000				80,000	0.04%
99 Other Intergovernmental Charges		727,128				727,128	0.38%
Object Total	166,295,957	12,141,673	7,554,407	3,722,202	166,900	189,881,139	100%
Percent of Total	87.58%	6.39%	3.98%	1.96%	0.09%	100%	

## GENERAL OPERATING FUND REVENUES

Revenue estimates are based upon a variety of demographic and tax information. Estimating revenue from the two major sources, state funding from the Foundation School Program (FSP) and local property taxes, are critical to the budget.

The District estimates total General Operating Fund revenues of \$188.6 million for the 2020-21 fiscal year. The state sources of revenue that support the General Operating Fund budget represent 50.4% of all available sources of funding and an additional 5.3% TRS On-Behalf pass-thru. Local sources of revenue constitute 42.8% and federal sources 1.5%. The 2020-21 budget revenues represent an increase of \$5.1 million or 2.8% from fiscal year 2019-20 amended revenue levels.

The following table provides a comparison of revenues by source for the 2018-19 actual, 2019-20 amended and the 2020-21 adopted budget years.

<b>Revenues</b>	<b>2018-19 Actual</b>	<b>2019-20 Amended</b>	<b>2020-21 Budget</b>	<b>Percent Variance</b>
Local Sources	\$83,894,093	\$79,346,382	\$80,670,411	1.7%
State Sources	98,814,453	101,528,519	105,193,369	3.6%
Federal Sources	4,912,633	2,666,000	2,785,000	4.5%
Total	<u>\$187,621,180</u>	<u>\$183,540,901</u>	<u>\$188,648,780</u>	<u>2.8%</u>

## LOCAL REVENUES

Total revenues from local sources are projected to increase by 1.7%. Most local revenues are generated from current year tax collections, which are expected to increase by 2.9% from an estimated \$76.1 million for fiscal year 2019-20 to a projected \$78.3 million for fiscal year 2020-21 due to an estimated 10.09% growth in property values. Tax collections are estimated based on a \$0.9056 M&O tax rate and a 98% tax collection rate. Prior year tax collections are projected at \$900,000 and penalty and interest on past due taxes at \$390,000.

Other local sources of revenues are estimated at \$1.1 million, which include investment earnings, tuition and fees, rent, gate receipts, and other miscellaneous revenue.

### Tax Rate

Based on taxable property values, the District must project the level of taxation that will generate adequate funds to maximize state aid and provide funds to meet district obligations while keeping in mind the ability of local taxpayers to pay their taxes. House Bill 3 (HB 3), as passed by the 86th Legislature, compressed school district tax rates. The tax year 2019 M&O tax rate was compressed from \$1.00 to \$0.93 and allowed the district to maintain the \$0.04 enrichment tax for a total 2019 M&O tax rate of \$0.97 for fiscal year 2019-20. M&O tax rates for tax year 2020 will continue to be compressed using state and/or local compression percentage rates with a base of 0.93 for both.

The District prepared the 2020-21 budget with a proposed tax year 2020 tax rate of \$1.3312 per \$100 property valuation which represents a decrease of \$0.0644 or approximately 6.63 % from prior year. The General Fund (M&O) rate is estimated to be compressed to \$0.9056 and the Debt Service (I&S) rate will remain at \$0.4256. Property values in 2020 are estimated to increase approximately 10.09%, pending receipt of the Brazoria and Harris County Appraisal Districts' 2020 certified tax roll in late July. The actual compressed rate will be determined and provided by the state late summer. The actual tax rate will not be adopted until August 2020.

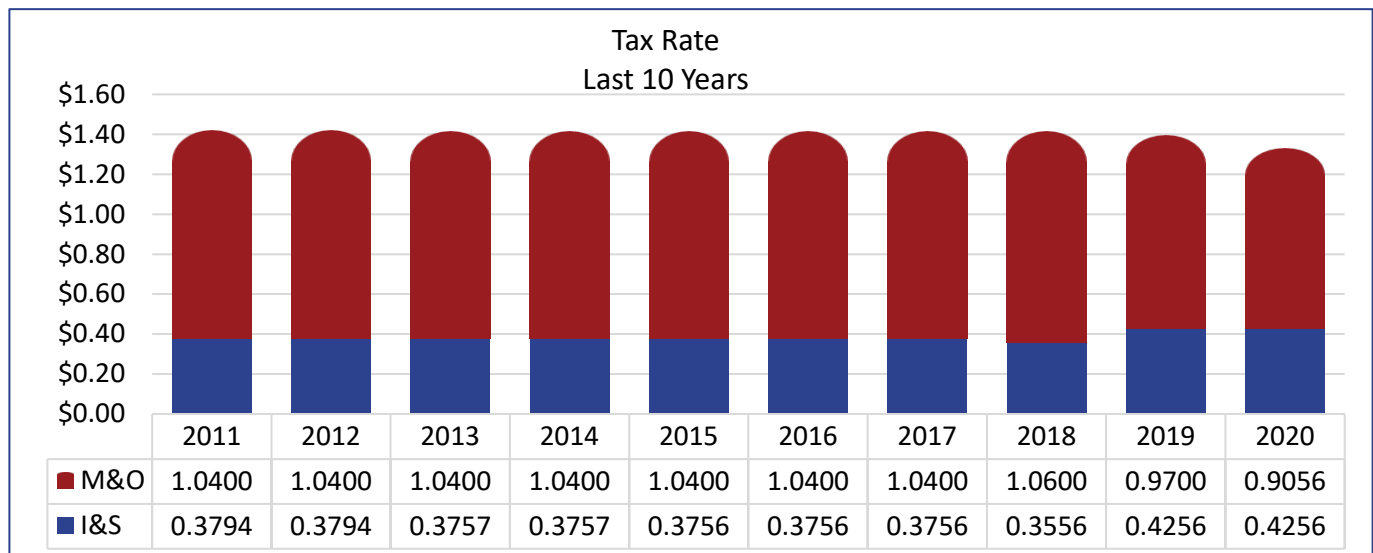
The District has now sold all \$220 million bonds approved at the 2016 bond election, which called for a 7-cent increase to the I&S rate; all projects are estimated to be completed by May 2021, under budget and with a new estimated 5-cent maximum tax rate impact.

The District has placed great efforts in maintaining one of the lowest tax rates amongst Region 4 districts. For fiscal year 2020-21, the District's tax rate is calculated as a total reduction of 6.44 cents from current year.



The table and graph below illustrate a history of the District's tax rate:

Tax Rate	Tax Year/Fiscal Year			Variance
	2018 2018-19	2019 2019-20	2020 2020-21	
M&O	\$1.0600	\$0.9700	\$0.9056	-\$0.0644
I&S	0.3556	0.4256	0.4256	0.0000
Total Tax Rate	\$1.4156	\$1.3956	\$1.3312	-\$0.0644



## State Revenue

The Foundation School Program (FSP) is the state program that establishes the amount of state and local funding due to school districts under Texas school finance law and provides the state share of this funding to districts. The program is administered by the Texas Education Agency (TEA). The FSP is meant to ensure that all school districts, regardless of property wealth, receive "substantially equal access to similar revenue per student at similar tax effort, considering all state and local tax revenues of districts after acknowledging all legitimate student and district cost differences."

State funding projections are based on an estimated average daily attendance (ADA) of 20,881 students. The District projects to receive a total of \$94.2 million in State funds; which is comprised of \$84.5 million from Tier I Basic Allotment funds, \$8.2 million from Tier II Basic Program Enrichment funds, and \$1.5 million from the Formula Transition Grant (Hold Harmless). Although State funding formulas are rather complex, this section seeks to explain in simplistic detail the basic elements and standard calculations used by each component.

The operations funding component of the FSP assists school districts in financing their maintenance and operations (M&O) the following formulas:

- Tier I State Aid – Basic Allotment

Tier One of the FSP provides the Districts with a basic level of funding through several allotments, including those for regular basic education, special education (SPED), dyslexia, compensatory education, bilingual

education (including dual language programs), career and technology education (CTE), public education grants, early education, college, career, or military readiness, and transportation.

As it currently stands, from the total Tier I allotment, a deduction is made for the local district's share based on the individual district's property tax base multiplied by the compressed tax rate or "CTR" per \$100 of assessed taxable property value. Beginning with fiscal year 2019-20, the formula uses current year, rather than prior year property values; for a District with a growing taxable base like ours, this means that the local portion will be higher. The remainder represents the State's share of Tier I funding. Under this methodology, a district's wealth factors significantly into its share of state funding. The higher the wealth per student, the higher the proportional deduction from the Tier I total.

Revenue assumptions will be updated when the District receives certified property values, enrollment fluctuations due to COVID-19 are more accurately predicted, and when the tax rate is adopted.

The estimated total cost of Tier I for 2020-21 is \$159.9 million using estimated 2020 State Certified Property Values (District Property Values or "DPV") of \$8.8 billion. The District's local share of Tier I funds is calculated at \$75.3 million (CTR/100 \* DPV), with the remaining \$84.6 million to be funded by the State.

The following table compares the State and Local share of Tier I funds for the last three years (note in the arrow the switch from calculating revenues using prior year to current year property values).

Tax Year Fiscal Year	2017	2019	2020
	2018-19	2019-20	2020-21
District Property Values	\$7,655,692,526	\$7,903,665,778	\$8,805,706,196
Total Cost of Tier I	\$145,865,402	\$158,367,589	\$159,857,720
Less: Local Share of Tier I	75,500,375	73,504,092	75,341,622
State Share of Tier I	\$70,365,027	\$84,863,497	\$84,516,098

- Tier II State Aid – Basic Program Enrichment

Tier II of the formula rewards the tax effort of a district by guaranteeing that tax effort in the current year, beyond the required local share of Tier I, will yield a minimum amount of money per weighted student in average daily attendance (WADA). In Tier II, for the first eight cents of tax above the maximum compressed tax rate (MCR), referred to as "golden pennies", the State subsidizes tax receipts as needed to produce a guaranteed level of revenue per student per penny of property tax levy. The guaranteed yield for those golden pennies is \$98.56 for fiscal year 2019-20 and estimated to remain unchanged for fiscal year 2020-21.

The guaranteed yield on any additional pennies above the MCR plus eight cents (up to the maximum rate of 17 cents above the MCR) is fixed at \$49.28; these cents are also referred to as "copper pennies".

The budget was adopted using an estimated M&O rate for tax year 2020 of \$0.9056, which is five cents (or "golden pennies") above the District's compressed rate of \$0.8556. This is an increase of one golden penny from tax year 2019. Each golden penny generates approximately \$1.6 million in state aid; total Tier II State Aid generated with five golden pennies is \$8.2 million for fiscal year 2020-21.

- The Formula Transition Grant (i.e. “Hold Harmless”)

The Formula Transition Grant was created by the legislature to make sure school districts do not lose money from switching the calculation of State funds from prior year to current year property values. Funds for fiscal year 2020-21 are calculated at \$1.5 million; this grant is intended to phase out in the next four years.

- Other Programs/(Charges)

Prior to HB 3, the State would provide \$500 for each full-time employee and \$250 for each part-time employee who are not administrators or employees subject to the minimum salary schedule. Beginning in 2019-20, the District no longer receives a staff allotment. Charges include the local share of Advanced Placement tests and Early Childhood Intervention programs.

### State Funding Summary

State aid for fiscal year 2020-21 is projected to increase \$3.5 million from prior year and is summarized as follows:

	<b>2018-19 Actual</b>	<b>2019-20 Estimated</b>	<b>2019-20 Budget</b>
Tier I Share of State Funding	\$70,365,027	\$83,909,537	\$84,516,098
Tier II State Aid	12,390,579	6,745,515	8,183,522
Formula Transition Grant			1,497,728
Other Programs/(Charges)	456,742	(2,352)	(15,926)
Total State Aid	<u>\$83,212,348</u>	<u>\$90,652,700</u>	<u>\$94,180,582</u>

### On-Behalf TRS Payments

This revenue source is a non-cash transaction that the District is required to record in its books to account for retirement payments (contributions) made by the State on behalf of the District for all its employees. The intent of this transaction is to account for the entire cost of providing school services in the State of Texas. For fiscal year 2020-21, the projected amount is \$10 million (offset by expenditures).

### State Funding Lag

As required by a new indicator in the Financial Integrity Rating System of Texas (Schools FIRST), we are required to discuss the state funding lag during the budget process; although this requirement is no longer applicable since districts are now required to use current year property values on their state aid calculations. In short, prior to HB 3, prior year property values were used in the formulas to calculate State revenues, causing a one-year funding lag; hence, if the local revenue decreased in the year of the property value decline, the State did not recognize that decline until the subsequent year.

### Federal Revenues

The District projects federal revenues for fiscal year 2020-21 at \$2,785,000. Revenue sources are mainly comprised of Medicaid reimbursements (MAC) and School Health and Related Services (SHARS) reimbursements.

## FOOD SERVICE FUND

The fiscal year 2020-21 Food Service Fund revenues total \$10.3 million and expenditures \$10.4 million. Local revenue consists of 48.6% of all revenue sources and are generated primarily from student and staff payments for meals. Implementation of new programs, scheduling, and student demographics play a large role in the determination of meal revenues. State revenue comprises 3.0% of total revenues and is generated from School Lunch Matching and TRS on behalf (offset by expenditures). Federal revenues make up 48.4% of revenues, coming from the U.S. Department of Agriculture under the National School Lunch Program, the School Breakfast Program and the Food Distribution Program.

The fiscal year 2020-21 decrease in expenditures of \$0.2 million is due to a non-recurring capital outlay project that took place at the Pearland Junior High East cafeteria in fiscal year 2019-20.

The 2020-21 food service budget is as follows:

	<b>2018-19 Actual</b>	<b>2019-20 Amended</b>	<b>2020-21 Budget</b>
Revenues	\$9,492,083	\$10,139,623	\$10,336,520
Expenditures	9,074,753	10,625,123	10,435,520
Revenues Over/(Under) Expenditures	417,330	(485,500)	(99,000)
Other Financing Sources/(Uses)			
Net Change in Fund Balance	417,330	(485,500)	(99,000)
Fund Balance, Beginning	2,762,317	3,179,647	2,694,147
Fund Balance, Ending	<u>\$3,179,647</u>	<u>\$2,694,147</u>	<u>\$2,595,147</u>

## DEBT SERVICE FUND

Fiscal year 2020-21 Debt Service Fund revenues are projected at nearly \$38 million, a \$3.2 million increase from estimated 2019-20 revenues due to an increase in local property values. Local sources of revenue for 2020-21 comprise 98.1% of debt service revenues and include property tax collections as well as earnings on investments. The projected surplus will be used to defease high interest debt. The expenditure budget reflects the debt service payment requirements for the repayment of principal and interest on outstanding debt.

The 2020-21 debt service budget is as follows:

	<b>2018-19 Actual</b>	<b>2019-20 Amended</b>	<b>2020-21 Budget</b>
Revenues	\$28,627,890	\$34,810,928	\$37,966,369
Expenditures	31,053,575	34,369,867	34,193,217
Revenues Over/(Under) Expenditures	(2,425,686)	441,061	3,773,152
Other Financing Sources/(Uses)	3,758,632	1,382,052	
Net Change in Fund Balance	1,332,946	1,823,113	3,773,152
Fund Balance, Beginning	22,350,143	23,683,089	25,506,202
Fund Balance, Ending	<u>\$23,683,089</u>	<u>\$25,506,202</u>	<u>\$29,279,354</u>

## CAPITAL PROJECTS FUND

The inclusion of the Capital Projects Fund in this budget document is for information purposes only. The Capital Projects Fund is used to account, on a project basis, for proceeds from the sale of general obligation bonds and the expenditure of these funds for the construction and equipping of new school facilities, the purchase of school sites, renovation of present facilities, and the purchase of school buses. The Capital Projects Fund utilizes the modified accrual basis of accounting.

A \$220 million bond referendum was passed in November 2016, which addressed (1) safety and security needs, (2) technology needs, (3) campus additions, new CTE and ROTC facilities and stadium needs, and (4) renovation of aging facilities. All bonds have been issued and all projects are scheduled to be completed by May 2021, significantly under budget and with a lower than estimated tax rate impact.

## LONG-RANGE FINANCIAL FORECAST

The following chart is a summary of the three-year forecasts. In summary, the General Fund assumes a 3% increase in property values, steady enrollment, and a 2% increase in salaries. As can be seen, this conservative forecast results in a deficit budget year after year; hence, the District may need to consider a tax ratification election to increase the maintenance and operations tax rate in order to maximize state funding.

	<b>2020-21 Budget</b>	<b>2021-22 Forecast</b>	<b>2022-23 Forecast</b>	<b>2023-24 Forecast</b>
<b>GENERAL FUND</b>				
Revenues and Other Financing Sources	\$188,648,780	\$186,621,387	\$187,925,132	\$189,216,371
Expenditures and Other Financing Uses	189,881,139	193,424,058	196,816,496	200,276,782
Excess/Def. of Rev. Over/(Under) Exp.	<u>(\$1,232,359)</u>	<u>(\$6,802,671)</u>	<u>(\$8,891,364)</u>	<u>(\$11,060,411)</u>
<b>FOOD SERVICE FUND</b>				
Revenues and Other Financing Sources	\$10,336,520	\$10,406,828	\$10,546,023	\$10,689,855
Expenditures and Other Financing Uses	10,435,520	10,518,781	10,664,134	10,811,799
Excess/Def. of Rev. Over/(Under) Exp.	<u>(\$99,000)</u>	<u>(\$111,954)</u>	<u>(\$118,111)</u>	<u>(\$121,944)</u>
<b>DEBT SERVICE FUND</b>				
Revenues and Other Financing Sources	\$37,966,369	\$35,243,182	\$36,324,480	\$37,438,217
Expenditures and Other Financing Uses	34,193,217	35,899,617	36,799,667	37,681,617
Excess/Def. of Rev. Over/(Under) Exp.	<u>\$3,773,152</u>	<u>(\$656,435)</u>	<u>(\$475,187)</u>	<u>(\$243,400)</u>
<b>TOTAL - ALL APPROPRIATED FUNDS</b>				
Revenues and Other Financing Sources	\$236,951,669	\$232,271,396	\$234,795,635	\$237,344,443
Expenditures and Other Financing Uses	234,509,876	239,842,456	244,280,297	248,770,198
Excess/Def. of Rev. Over/(Under) Exp.	<u>\$2,441,793</u>	<u>(\$7,571,060)</u>	<u>(\$9,484,662)</u>	<u>(\$11,425,755)</u>

Please refer to the Financial Section for a complete forecast of each fund, assumptions used to develop the forecast, and District initiatives to avoid a budget deficit in the coming fiscal years.

## LEGISLATIVE ISSUES

The primary focus of the 86<sup>th</sup> Texas Legislature in 2019 was House Bill 3, which transformed school finance. Amongst the most important changes, the bill provides taxpayer relief, supports teachers, rewards teacher excellence, increases state funding, and focuses on learning and improving student outcome. The bill impacts many different aspects of education in the state, from Pre-K funding to Special Education to Bilingual Education and transportation.

The 87<sup>th</sup> Texas Legislature will convene in January 2021 and will likely focus on the COVID-19 pandemic and its effect on the State economy, including the sustainability of HB 3 during periods of economic recession. For fiscal year 2020-21, the Commissioner of Education and TEA have implemented funding measures to ensure school districts are fully funded and held harmless, to an extent, for shifts in ADA that may be caused by COVID-19. Any measures put in place are intended to be temporary; revenue projections will be adjusted throughout the year as new information becomes available.

The fiscal year 2020-21 adopted budget is conservative and the District is equipped with a healthy fund balance to sustain possible funding shortfalls throughout the year and to withstand the impact of the next legislative session.

## FINAL COMMENTS

### Budget Overview

The preparation of the District's 2020-21 budget was a coordination of many efforts from campuses, departments, administration, and the Business Office. This process began in November 2019 by studying trends and projecting enrollment as it is the main driving force of our budget. During January 2020, the Business Office kicked off the site-based decision budget process at a meeting held with all campus and department administrators in which they received budget direction and individual allocations. Individual meetings were held with every single campus and department to assist them in reviewing their individual programs, budgets, requests for additional funds and expenditure trends.

Fiscal year 2020-21 will come with many challenges due to the COVID-19 pandemic. We will be monitoring enrollment fluctuations closely to adjust our revenue and expenditure estimates accordingly. The Board of Trustees adopted a maintenance and operations tax rate exceeding its voter-approval tax rate (VATR) by three cents in August 2020, triggering a Voter-Approval Tax Rate Election, or "VATRE", on November 3, 2020. Passage of the VATRE will generate an additional \$7.5 million in non-budgeted local and state funds; however, the District will lose the funding generated through the Formula Transition Grant.

### Finance Awards and Recognition

The Association of School Business Officials International (ASBO) awarded Pearland Independent School District's Fiscal Year 2019-20 budget the Meritorious Budget Award (MBA), which reflects our district's commitment to sound fiscal management and budgetary policies. We believe the annual budget process and information contained in this fiscal year 2020-21 report strives to comply with the requirements set forth by ASBO, as well as the Government Finance Officers Association (GFOA) budget award programs.

In addition to receiving recognition for its budget process, the District has also been awarded with financial reporting excellence awards for its Comprehensive Annual Financial Report (CAFR) from ASBO and GFOA and its popular annual financial report (AFR Summary) from GFOA. To learn more about the District's finance operations, visit [www.pearlandisd.org/transparency](http://www.pearlandisd.org/transparency).



## Closing Remarks

We thank our Board of Trustees for engaging in constructive dialogue and providing clear guidance during the budget workshops. The fiscal year 2020-21 proposed budget ensures alignment to the goals and objectives of the Board of Trustees and the Superintendent, as well as the 2020 Strategic Plan. Resources were allocated to meet these goals to continue performing amongst the best school districts in Texas. We are proud of our District and ready to adapt to the challenges of the upcoming fiscal year. We commend our school board for their commitment in maintaining our mission of preparing students to perform at their highest potential and produce global citizens of tomorrow while ensuring a safe and secure environment for all students and staff. Our District continues to receive statewide acclaim for its combination of high student achievement and low per student costs.

We also thank the Human Resources, Communications, and Technology departments for assisting us in gathering the information and reports necessary to prepare this budget report. Our Budget Team is to be commended for preparing the wealth of information provided during budget workshops and in this report, which seeks to increase our financial transparency approach to budgeting.

**PEARLAND INDEPENDENT SCHOOL DISTRICT  
BOARD OF TRUSTEES AND ADMINISTRATION**

**BOARD OF TRUSTEES**

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Part owner and COO of Charles D. Gooden Consulting Engineers, Inc.

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Nanette Weimer, Deputy Superintendent

Jorgannie Carter, CPA, Chief Financial Officer

Sonia Serrano, Senior Assistant Superintendent for Intermediate Education

Dr. Brenda Waters, Senior Assistant Superintendent for Elementary Education

Dr. Nyla Watson, Senior Assistant Superintendent of Instructional Programs

Larry Berger, Assistant Superintendent for Support Services

David Moody, Assistant Superintendent for Human Resource Services

Tanya Dawson, General Counsel

Kim Hocott, Executive Director of Communications

Dr. Lisa Nixon, Executive Director of Special Programs

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# Organizational Section



## OUR DISTRICT

### Our Mission

*Pearland ISD will empower, inspire, and develop courageous, confident individuals who excel in a global society.*

### Our Vision

*In partnership with the community, families, and students, Pearland ISD prepares all learners to achieve their highest potential.*

### Core Beliefs

- *We believe students come first.*
- *We believe all learners are unique, valuable, and teachable.*
- *We believe a successful education includes engaged students, staff, families, and community.*
- *We believe that a positive culture and safe learning environment are critical for the success of all learners.*



## Our History

Built in 1894, the first Pearland school was a one-room wooden structure with a wood-burning stove and 23 students taught by Miss Nannie Rogers.

By the end of 1895, Pearland had grown so rapidly there were four classrooms with four teachers and 100 students. The catastrophic 1900 hurricane (Sept. 8, 1900) destroyed nearly all of Pearland. Only the main schoolroom remained, but it was badly damaged. School began again during the last week of October with only 25-30 students.

A new two-story brick school with a basement was built in 1912 for \$6,000. Once the school was completed, students could attend through 11th grade. Prior to this, Pearland students only went to school through seventh grade. In 1915, a hurricane destroyed the second floor of the building. For the next 22 years, students had to be bussed to attend school in Webster until the new high school opened in 1937.

In Sept. 1946, Pearland Common School District No. 1 officially became Pearland Independent School District.



## Our Reporting Entity

The District is a political subdivision of the State of Texas located within Brazoria and Harris Counties. The District is governed by a seven-member Board of Trustees (the “Board”). Policy-making and supervisory functions are the responsibility of, and are vested in, the Board. The Board delegates administrative responsibilities to the Superintendent of Schools, who is the chief administrative officer of the District.

The District is not included in any other governmental reporting entity as defined by Governmental Accounting Standards Board Statement No. 14. As required by GAAP, the financial statements of the reporting entity include those of the District (the primary government) and its component unit in conformity with GASB Statement No. 14, The Financial Reporting Entity. The District is not reporting component units.

The Board is required to adopt an initial budget for the fiscal year no later than June 30 preceding the beginning of the fiscal year on July 1. This annual budget serves as the foundation for the District’s financial planning and control. The budget is prepared and approved at least at the fund and function levels to comply with the state’s legal level of control mandates.

## Our Footprint

The Pearland Independent School District (the “District”) is one of eight public school districts located in Brazoria County. The District serves most of the city of Pearland, the town of Brookside Village and unincorporated areas in Brazoria County including Silverlake. The geographic area served consist of 47 square miles. The District is located in a residential and agricultural area that includes the City of Pearland, Texas, with a reported 2010 population of 91,252, with a commercial center located 15 miles south of downtown Houston at the intersection of State Highway 35 and Farm to Market Road 518 in the northeast corner of Brazoria County, with a small portion in Harris County. The town of Brookside Village adds a reported 2010 poulation of 1,523. Pearland is one of the fastest growing cities in Texas, positioned on a growth curve that extends well into the 21st century.





A Pearland economic and demographic profile prepared for the Pearland Economic Development Corporation shows Pearland's population growing rapidly since its incorporation, and especially since the year 2000. The 2010 US Census counted the city's population at 91,252, a 142.4% increase since the 2000 Census. The number of housing units also increased during this time, to 41,537, a 198.9% increase. As of January 2019, Pearland's population is an estimated 129,147, an increase of 41.5% since 2010. From 2010 to 2017, Pearland ranked as the 10th fastest growing city in the U.S., compared to other cities with a population of 50,000 or more in 2010.

The District has added 1,210 students in the last five years, representing a 5-year growth rate of 5.9%; enrollment during the 2019-2020 school year was 21,760 students. Average daily attendance (ADA) drives school funding and it currently averages 97.6%.

## Services We Provide

The district offers 23 campuses, including 11 elementary schools serving grades Pre-K-4, four middle schools serving grades 5-6, four junior high schools serving grades 7-8, three high schools serving grades 9-12, and an alternative school of choice serving over 21,000 students.

The purpose and responsibility of the District is to provide a thorough and efficient educational system for the children enrolled in public schools within its boundaries whereby each child has access to programs and services that are appropriate to his or her educational needs. Pearland ISD strives to offer a world-class education that develops every child's unique gifts and talents. Our diverse programs challenge and equip students for future success:

- Gifted and Talented Academy
- Dual Language Pilot Program (dual English/Spanish classrooms)
- IB World School (Massey Ranch Elementary)
- Turner College and Career High School
- Career and Technical Education workforce learning and career pathways
- Dual credit/dual degrees through local colleges
- Associate degrees
- Professional certifications
- Championship athletic programs
- Premier drama, choral, band and art programs
- Special Olympics

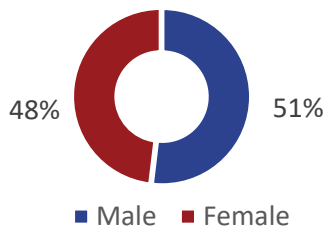
The comprehensive academic program in grades K-12 provides students the opportunity to reach their full potential. Special Programs, bilingual/ESL, Gifted and Talented and pre-K services are offered to students who qualify.

At the secondary level (grades 7-12), the pre-AP/AP programs serve as the GT program in addition to a GT Academy option for students in grades 5-8. With the State Board of Education-approved Texas Essential Knowledge and Skills (TEKS), the entire K-12 curriculum has real-life application and integrates technology. The district also has an extensive Career and Technical Education program that makes connections with the business community.

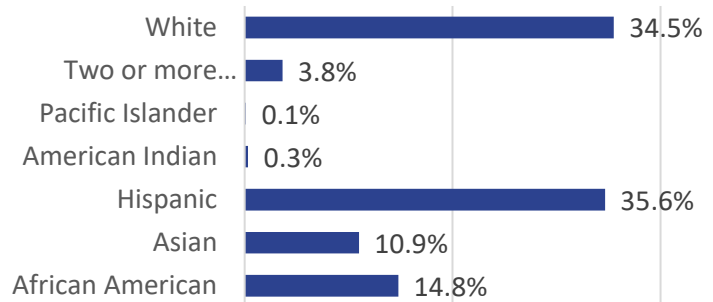
## Our Enrollment

Our enrollment for school year 2019-20 as of Fall snapshot day was 21,760 students of which 6,941 students were enrolled at the high school level, 3,454 at the junior high school level, 3,451 at the middle school level, and 7,914 at the elementary level.

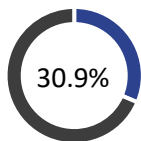
Student Enrollment by Gender



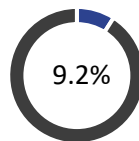
Student Enrollment by Race/Ethnicity



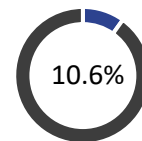
Economically Disadvantaged



Limited Language Proficiency



Special Education Services



## Our Education Foundation

The Pearland ISD Education Foundation has been created to support the educational programs for both the students and staff of Pearland ISD. The foundation will provide funds for educational programs and activities that either have not been funded or have been under-funded by the normal operating budget. These funds will be used to facilitate student achievement and skill development, to recognize and encourage staff excellence and to expand community involvement from individuals, businesses and civic organizations. Grant awards of up to \$5,000 are awarded for teacher or classroom projects.

During 2018-2019, 69 grants were awarded totaling \$114,583 to improve services to students. During the early 2019-2020 fiscal year, \$90,000 was raised, however the application cycle was postponed due to COVID-19. The Foundation has awarded over \$461,000 in grants since it began in 2014. The Foundation does not meet the criteria for inclusion in the District's financial statements under the provisions of GASB Statement No. 39.

# FOUNDATION FOR STRATEGIC PLAN

This new 2020 Five-Year Strategic Plan was carefully crafted to update the District's World Class Goals; including, performance objectives, evaluation data sources, strategies, metrics, department responsible for monitoring progress, expected results. In addition, it includes the approximate cost for accomplishing each strategy. The full 2020 Five-Year Strategic Plan is may be viewed at <https://www.pearlandisd.org/domain/89>.

## Board/Superintendent "World Class" Goals:

Goal 1: Pearland ISD will continue to make student academic performance its top priority, through data, technology, and differentiated instruction.

- Provide rigorous, innovative, engaging, and relevant learning opportunities to ensure every student achieves growth.
- Recruit, develop, support, and retain talented staff.
- Provide high quality instructional and support programs to meet individual student needs and ensure college, career, or military readiness for all students
- Develop and maintain authentic staff/student relationships to create respectful, caring, and culturally responsive learning environments.
- Implement and enhance the effectiveness of student learning, instructional strategies, and professional development through the use of technology.

Goal 2: Pearland ISD will support the physical and mental health of all students and staff.

- Meet the physical, social, and emotional needs of students.
- Continue to develop the physical safety plan to harden all campuses and district facilities.
- Support safe and conducive learning environments and enhance the culture of responsive discipline.
- Provide training for staff, parents, and community members to address student physical, social, and emotional health.

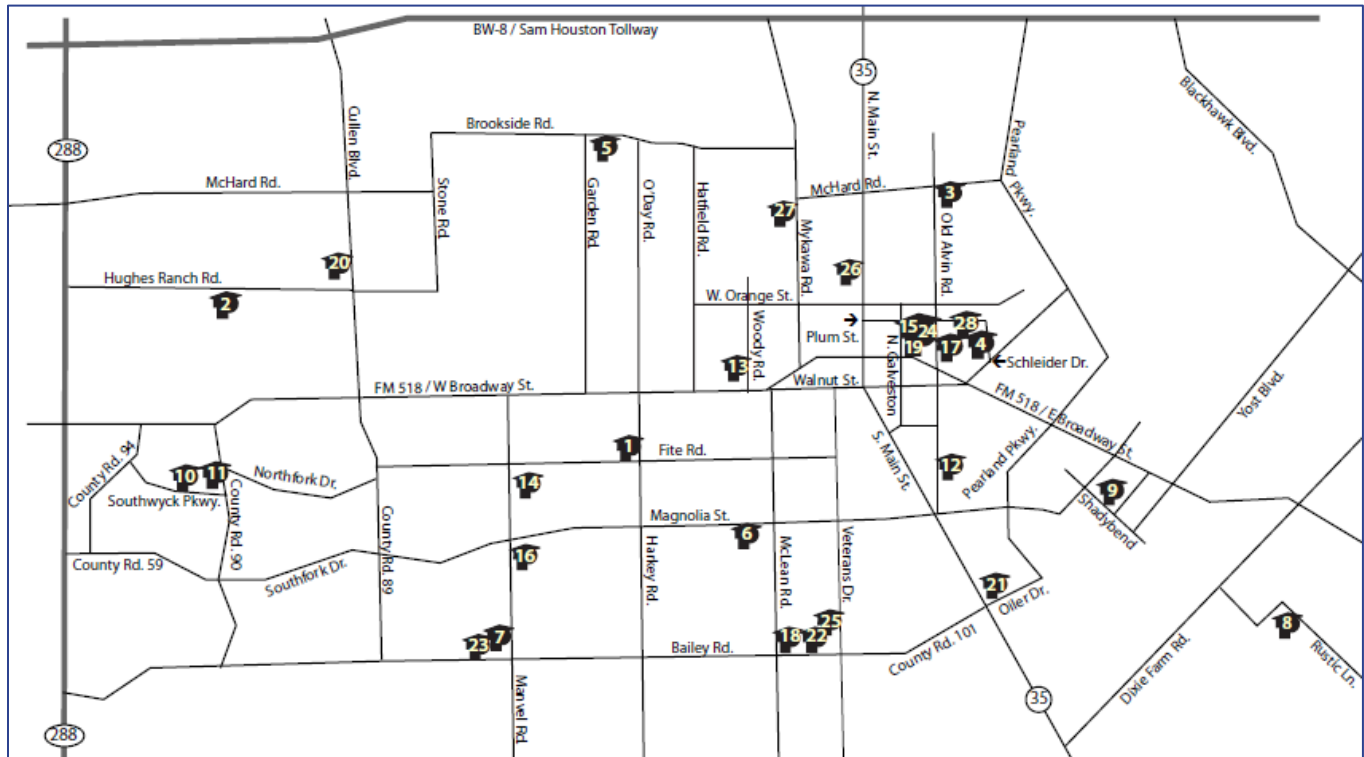
Goal 3: Pearland ISD will provide a transparent communication system that fosters trust and enhances unity across the district and community.

- Build and promote an authentic identity that reflects the district's beliefs, vision and mission.
- Develop meaningful partnerships to engage and collaborate across a diverse community for the benefit of every student.
- Utilize comprehensive and effective communication systems to inform, educate and connect.

Goal 4: Pearland ISD will strategically maximize financial assets to provide resources to meet student needs in partnership with families and the greater community.

- Maximize funding to design a budget that ensures a strong financial position.
- Educate our community to advocate for optimal resources to achieve overall student success.
- Provide financial support for capital needs, contingencies, and a competitive employment compensation plan.

## DISTRICT MAP



### 1-Carleston Elementary

3010 Harkey Rd.

### 2-Challenger Elementary

9434 Hughes Ranch Rd.

### 3-Cockrell Elementary

3500 McHard Rd.

### 4-Harris Elementary

2314 Schleider Dr.

### 5-Lawhon Elementary

5810 Brookside Rd.

### 6-Magnolia Elementary

5350 Magnolia St.

### 7-Massey Ranch Elementary

3900 Manvel Rd.

### 8-Rustic Oak Elementary

1302 Rustic Lane

### 9-Shadycrest Elementary

2405 Shadybend

### 10-Silvercrest Elementary

3003 Southwyck Pkwy.

### 11-Silverlake Elementary

2550 Country Rd. 90

### 12-Alexander Middle School

3001 Old Alvin Rd.

### 13-Jamison Middle School

2506 Woody Rd.

### 14-Rogers Middle School

3121 Manvel Rd.

### 15-Sablatura Middle School

2201 N. Galveston Ave.

### 16-Berry Miller Junior High

3301 Manvel Rd.

### 17-Pearland Junior High East

2315 Old Alvin Rd.

### 18-Pearland Junior High South

4719 Bailey Rd.

### 19-Pearland Junior High West

2337 N. Galveston

### 20-Glenda Dawson High School

2050 Cullen Blvd.

### 21-Pearland High School

3775 South Main St.

### 22-Robert Turner High School

4717 Bailey Rd.

### 23-West Side Transportation

7343 Bailey Rd.

### 24-PACE Center

2314 Old Alvin Rd.

### 25-Agricultural Facility

4715 Bailey Rd.

### 26-Education Support Center

1928 N. Main St.

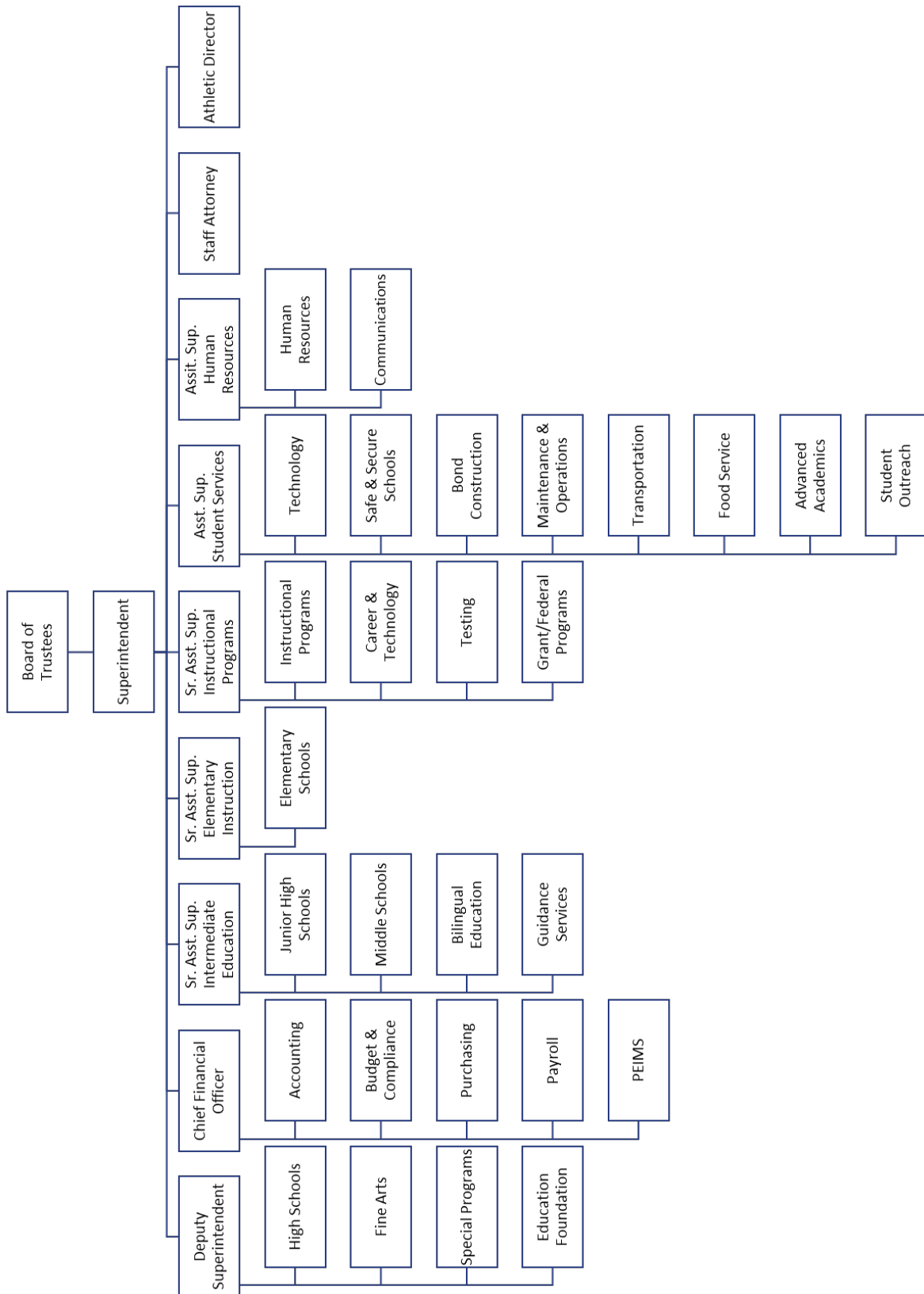
### 27-Maintenance

1702 Mykawa

### 28-Transportation

3202 Plum St.

# DISTRICT ORGANIZATIONAL CHART



## BOARD OF TRUSTEES & SUPERINTENDENT

The Pearland ISD Board of Trustees and the administrative teamwork in partnership to provide leadership for the district. The elected board functions as the district's policy-making body, and the administrative staff carries out the policies set by the board. Trustees model effective school board practices, working as a team for students' benefit. The seven-member board of trustees meets at 5:00 p.m. on the second Tuesday of each month and invites citizens to attend. Meetings are held at the Virgil Gant Education Support Center located at 1928 N. Main, Pearland, Texas 77581.



### **Charles Gooden, Jr. - President**

Term Ends: 2020 - Year First Elected: 2014  
Position 1

Charles Gooden Jr. is part-owner and chief operating officer of Charles D. Gooden Consulting Engineers, Inc. A Pearland resident since 2003, Gooden earned his master's degree in accountancy from the University of Houston. As a second-generation business owner, he holds great respect for tradition but also values innovation -- a focus that has led him to serve actively in the community. In addition to being a founding board member of the Pearland ISD Education Foundation, Gooden has served on the Pearland Economic Development Corporation Board of Directors, the Associated Credit Union of Texas Board of Directors, Pearland 20/20 Steering Committee, Pearland Chamber of Commerce and City of Pearland Planning and Zoning Commission. He has also coached flag football and t-ball and volunteered for the Watch D.O.G.S. Program. Gooden and his wife, Angela, have two children in Pearland ISD. "My goal is for Pearland ISD to truly serve the needs of our students and their parents," he said.



### **Lance Botkin – Vice President**

TASB Master Trustee

Term Ends: 2022 - Year First Elected: 2013  
Position 6

Lance Botkin, a former Pearland High School teacher and football coach, currently works in outside sales and is part-owner of Floyd's on the Water Seafood Restaurant. Botkin holds a bachelor's degree in recreation and community service from Southern Arkansas University and a master's degree in curriculum and instruction from Indiana Wesleyan University. In addition to his classroom experience, he formerly served as a youth sports director at Coppinger Family YMCA, recreation director and at-risk youth coordinator. Currently, he serves on the Pearland Parks and Recreation Beautification Board and is an active member of Friendswood United Methodist Church. Botkin and his family have lived in Pearland since 1997. He and his wife, Lori, have four children, three of whom attend Pearland ISD schools. "I would like to bring a proactive vision to the board along with my fellow board members. I hope to take Pearland ISD from a good district to a great one," he said.





**Rebecca Decker - Secretary**

TASB Master Trustee

Term Ends: 2022 - Year First Elected: 2010

Position 5

Rebecca Decker, Chief Operating Officer for Communities in Schools of Brazoria County, formerly served as an assistant principal at Rustic Oak Elementary. She and her husband, Jason, have three daughters who attend Pearland ISD schools. In addition to serving on the Rustic Oak Campus Education Improvement Committee, she has actively participated in the campus PTA and holds the master trustee designation from Texas Association of School Boards. Decker earned her bachelor's degree from Texas A&M University and a master's degree in educational management from UHCL. "I will work with my fellow trustees to develop a plan that uses the district's financial resources efficiently and effectively. I want to ensure that all students in Pearland receive a fair and exemplary education," she said.



**Vacant**

Position 2

This position is currently vacant and will be filled pending results of the November 3, 2020 Joint Local Election.



**Jeff Barry**

Term Ends: 2022

Year First Elected: 2016

Position 7

Jeff Barry is actively involved in the community, with service on boards for the Pearland Chamber of Commerce, Adult Reading Center, Pearland Economic Development Corporation and the Northern Brazoria County Education Alliance. In addition, he served as the founding president of the Pearland ISD Education Foundation Board of Directors. The president of Barry Insurance Group, he holds a bachelor's degree in electrical engineering from the University of Louisiana-Lafayette. Barry and his wife, Charisse, have lived in Pearland for almost two decades. "I want to ensure that students have a safe, healthy and positive environment for learning with the most innovative teachers and administrators in our area. I would also like to continue down the path of fiscal responsibility, so we preserve our district for generations to come," he said.



### **Crystal Carbone**

Term Ends: 2021

Year First Elected: 2018

Position 3

Crystal Carbone, a lifelong Pearland resident, is a stay-at-home mom with three daughters (under the age of two) who previously served as a Licensed Specialist in School Psychology for Pearland ISD. She holds a dual master's degree in Clinical & School Psychology from University of Houston-Clear Lake. Carbone and her husband, Tony, both have families with a long history in Pearland and their daughters are seventh generation Pearlanders. Carbone is actively involved in the community and has served as a founding board member of the Pearland ISD Education Foundation, previous Adult Reading Center vice chair, Brazoria County Child Protective Services member, Pearland Library chair and as a previous vice president of the Pearland Silverlake Lions Club. "I hope to join with fellow board members in providing leadership, promoting policies and supporting Pearland ISD administration in the promotion of a world-class education for all students – meeting each student at their educational ability and social point of need," she said.



### **Sean Murphy**

Term Ends: 2021

Year First Elected: 2015

Position 4

Sean Murphy has longtime Pearland roots, having graduated from Pearland High School and lived here more than 20 years. Murphy earned his bachelor's degree in business administration/management from the University of Houston-Clear Lake and currently serves as the vice president of HomeTown Bank of Pearland. In the education arena, he is a founding member of the Pearland ISD Education Foundation and an officer for the Northern Brazoria County Education Alliance. An avid community volunteer, he also serves on the Pearland Neighborhood Center Board of Directors and is an active member of the Pearland Rotary Club and Lions Club. Murphy and his wife, Lisa, have a son who attends school in Pearland ISD. "I am vested in supporting teachers, ensuring that the district keeps parents involved and guaranteeing that all students have a path to success," he said.



### **Superintendent Dr. John Kelly**

Dr. John Kelly has made education his vocation for almost three decades. Before coming to Pearland ISD in 2011, Dr. Kelly led the Boerne and Pearsall school districts for 20 years. He has also served as a high school principal and taught in the Peace Corps in Southern Africa.

A former U.S. Air Force sergeant, he earned a bachelor's degree in education and master's and doctorate degrees in educational administration from Texas A&M University.

Under Dr. Kelly's leadership, Pearland ISD continues to signify academic excellence and unlimited opportunities for students. Some of these achievements include:

- RISE Mentoring connecting students with caring adults
- United for Kids community committee
- GT Academy for grades 5-8
- Dual Language Pilot Program K-7<sup>th</sup> Grade
- Turner College and Career High School
- Ranked 4th district in Houston area and No. 29 in Texas for excellent academics and student culture (Niche review site)

## FINANCIAL STRUCTURE AND BASIS OF ACCOUNTING

The Business Office is responsible for providing all District financial services including financial accounting and reporting, payroll and accounts payable disbursement functions, cash and investment management, debt management budgeting, procurement, and special financial and policy analyses to District management. The Chief Financial Officer, appointed by the Superintendent, has oversight responsibility for the division's operations.

The District utilizes the Tyler Technologies MUNIS suite of financial and human resources software, which includes a system of internal accounting controls. Such controls have been designed and are continually being reevaluated to provide reasonable, but not absolute, assurance for the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability over the District's assets.

The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within this framework and are believed to adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

Accounting records for governmental fund types are maintained on a modified accrual basis with revenues recorded when services or goods are received, and the liabilities are incurred. Accounting records for trust funds are maintained on the accrual basis.

### Budgetary Financial Control

State law requires that every local education agency in Texas prepare and file an annual budget of anticipated revenues and expenditures with the Texas Education Agency. The annual budget serves as the foundation for the District's financial planning and control. The budget process must include budgeting for the General Fund, Debt Service Fund, and the Child Nutrition Fund (Food Service). These budgets must be prepared and approved at least at the fund and function levels to comply with the state's legal level of control requirement.

Each year, the Board of Trustees and the Superintendent begin the budget process by reviewing the goals that establish the basis for budgeting available resources. Considering the fast-growth environment, the economic conditions, the changes in accountability standards and the change in student population, the District makes it a priority to analyze and adjust the programmatic structure to best meet the needs of the students.

As the budgets are developed by each campus and department, the District and Campus Improvement Plans are considered in the needs assessments. The budgets represent a balance between the educational needs of the students and programs and the ability of the community and the State of Texas (State) to provide the necessary financial resources. Formal budgetary accounting is employed for all required governmental funds, as outlined in TEA's FASRG (Financial Accountability System Resource Guide) and is presented on the modified accrual basis of accounting consistent with generally accepted accounting principles. The budget is prepared and controlled at the function level within each organization to which responsibility for controlling operations is assigned.

Each year, the budget process officially begins in November with the preparation of the budget calendar for the upcoming year. During November, the demographer study allows the District to begin looking at growth rates, trends, and economic conditions affecting the district. The forecasting then is able to be utilized in staffing allotments and in campus budget financial allotments. Through the course of the spring each year, the campuses and departments begin formulating the needs assessments and requests for the following budget. Consolidated

budgeting information is then presented to the Superintendent’s Cabinet and to the Board of Trustees in various workshops and meetings. With a July 1 fiscal start date, the budget must be approved by June 30th each year.

Subsequent budget amendments must be approved by the Board of Trustees for the General Fund budget. For Special Revenue Funds, budget amendments are subject to the approval by the granting agency. All departments are required to operate within their budgetary constraints. The operating budgets are amended prior to expenditure, and the accounting system provides a strong budgetary control over expenditures.

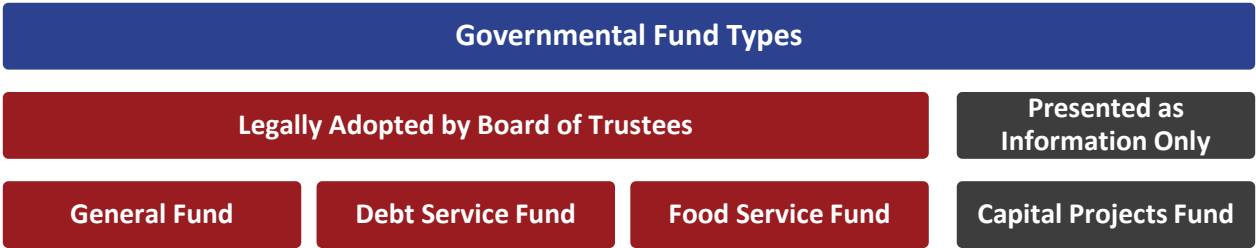
### Independent Audit

The Texas Education Agency requires that an annual audit of the books of account, financial records, and transactions of all administrative departments of the school district be performed by an independent certified public accountant(s). The firm of Kennemer, Masters & Lunsford, LLC, was selected by the District and approved by the Board of Trustees. In addition to meeting the requirements set forth in the state and local policies, the audit was also designed to meet the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The auditor’s report on the basic financial statements and schedules are included in a separate report. The auditor’s report related specifically to the single audit is included in the Federal Awards Section of the report.

### Fund Accounting

Pearland ISD follows the rules of financial accounting for school districts described in the Texas Education Agency Financial Accountability System Resource Guide (FASRG) adopted by 19 Texas Administrative Code §109.41. These requirements have been established requiring school districts to maintain proper budgeting and financial accounting and reporting systems to ensure uniformity in accounting is followed.

The district accounting system is operated on a fund basis. Each fund is defined by a fiscal period and a self-balancing set of accounts which includes assets, liabilities, fund balances, revenues and expenditures. The District follows the Guidelines for financial accounting and reporting derived from generally accepted accounting principles (GAAP) established by the Governmental Accounting Standards Board (GASB) and the Financial Accounting Standards Board (FASB) for accounting treatments not specified in GASB pronouncements.



The budget document contains detailed information for all funds for which the Board of Trustees are required to adopt annual budgets. Budgets for all funds use current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

## General Fund

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund. Major revenue sources include local property taxes, state funding under the Foundation School Program and interest earnings. Expenditures include all costs associated with the daily operations of the District except for specific programs funded by the federal and state government, food service, debt service, and capital projects.

## Debt Service Fund

The *debt service* fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds for which a tax has been dedicated. This is a budgeted fund and a separate bank account is maintained for this fund. Any unused sinking fund balances are transferred to the general fund after all the related debt obligations have been met. Major revenue sources include local property taxes, state aid, and interest earnings. Expenditures include all costs associated with related debt service.

## Food Service Fund

The *food service* fund is a Special Revenue fund. Special Revenue funds are used to account for funds awarded to the District for the purpose of accomplishing specific educational tasks as defined by grantors in contracts or other agreements. The Food Service fund is used to account for the District's Food Services Program, including local, state and federal revenue sources and all costs associated with the operation of the program.

## Capital Projects Fund

The *capital projects* fund accounts for proceeds from long-term debt financing (including the sale of bonds), revenues and expenditures related to authorized construction, and other capital asset acquisitions. The capital projects fund is budgeted on a project basis.

# Classification of Revenues and Expenditures

## Accounting System

Section 44.007 of the Texas Education Code (Code or TEC) requires that a standard school district fiscal accounting system be adopted by each school district. The system must meet at least the minimum requirements prescribed by the State Board of Education and also be subject to review and comment by the state auditor. Additionally, the accounting system must conform to Generally Accepted Accounting Principles (GAAP). This section further requires that a report be provided at the time that the school district budget is filed, showing financial information sufficient to enable the state board of education to monitor the funding process and to determine educational system costs by school district, campus and program.

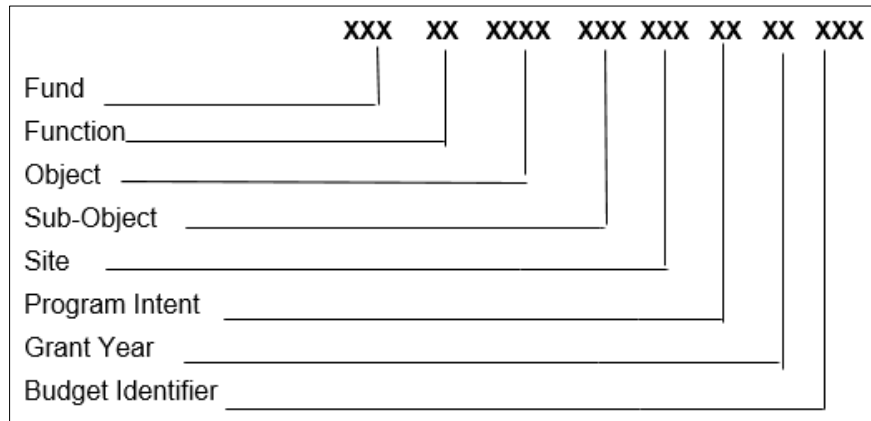
## Accounting Code Structure

A major purpose of the accounting code structure is to establish the standard school district fiscal accounting system required by law. Although certain codes within the overview may be used at local option, the sequence of the codes within the structure, and the funds and chart of accounts, are to be uniformly used by all school districts in accordance with generally accepted accounting principles.



## Basic Budget Coding Components

In order to have a better understanding of the proper budgeting procedures, it is essential to become familiar with specific budget components. Basic budget coding components are illustrated below:



- **Fund Code** – A mandatory 3-digit code is to be used for all financial transactions to identify the fund group and specific funds. The first digit refers to the fund group, and the second and third digits specify the fund.
- **Function Code** – A mandatory 2-digit code that identifies the purpose of the transaction is applied to expenditures. The first digit identifies the major service area and the second digit refers to the specific function within the area.
- **Object Code** – A mandatory 4-digit code identifying the nature and object of an account, a transaction, or a source. The first of the four digits identifies the type of account or transaction, the second digit identifies the major area and the third and fourth digits provide further sub-classifications.
- **Sub-Object Code** – Optional code. Used at Pearland ISD to provide special accountability for certain programs or areas.
- **Organization (Site) Code** – A mandatory 3-digit code identifying the campus, department, or site
- **Program Intent** – A mandatory 2-digit code used to account for the cost of instruction and services directed toward a particular need of a specific set of students.
- **Fiscal (Grant) Year** – A mandatory 2-digit code used to identify a special revenue (grant) program year or the District will use (00) for the General Operating fund.
- **Budget Identifier** – Optional code. Used at Pearland ISD to provide unique budget identifiers of a campus, department, or site.

District revenues and expenditures are classified by fund and object or source. There are three major sources:



**Local Sources (5700)**

Local revenues include property taxes, earnings on investments, and tuition and fees.



**State Sources (5800)**

State revenues are based on formulas utilizing student enrollment and attendance along with the District's tax efforts.



**Federal Sources (5900)**

Federal revenue sources are mainly comprised of Medicaid reimbursements (MAC) and School Health and Related Services (SHARS) reimbursements. Additional sources consist of federal grant awards.

### Major Object Codes

Expenditure budgets are legally adopted at the fund and function level. However, within this document we have included several additional presentations of expenditures. These presentations segregate expenditures by either organization or by major object. Major object codes are used to describe the type of items purchased or services obtained. The major object codes used in this document are payroll and related costs, purchased and contracted services, supplies and materials, other operating expenditures and capital outlay. Fund codes have been previously described in the preceding pages. Following is a description of the function codes used throughout this document.

- Payroll Costs (6100) includes salary and benefits for all District employees other than food service, teaching incentives, student tutorials, stipends, and any other employee-related cost.
- Contracted services (6200) consist of utilities (electricity, gas, water, telephone, etc.), school resource officers, copier leases, audit and legal services, etc.
- Supplies & Materials (6300) is comprised of general instructional supplies and resources, technology equipment (computers, servers, laptops, printers, carts, etc.), janitorial supplies, software licensing, fuel, etc.
- Other Operating Costs (6400) include property and casualty insurance, flood insurance, automobile insurance, liability insurance, employee and student travel, and other operating costs.
- Debt Service Payments (6500) is used exclusively for the payment of principal and interest on debt obligations.
- Capital Outlay (6600) includes the cost to replace buses, large maintenance equipment and vehicles, furniture, and other capital items with a unit value at or above \$5,000.

## Function Codes - General Descriptions

Function codes are grouped according to related activities in the following major areas:

### **10 Instruction and Instructional-Related Services Series**

This function series is used for expenditures / expenses that provide direct interaction between staff and students to achieve learning. It provides staff members with the appropriate resources to achieve student learning outcomes through either materials or development.

#### **11 Instruction**

This function is used for activities that deal directly with the interaction between teachers and students. This function includes expenditures / expenses for direct classroom instruction and other activities that deliver, enhance or direct the delivery of learning situations to students.

#### **12 Instructional Resources and Media Services**

This function is used for expenditures / expenses that are directly and exclusively used for resource center, establishing and maintaining libraries and other major facilities dealing with educational resources and media.

#### **13 Curriculum Development and Instructional Staff Development**

This function is used for expenditures / expenses that are directly and exclusively used to aid instructional staff in planning, developing, and evaluating the process of providing learning experiences for students. Expenditures / expenses include in-service training and other staff development for instructional or instructional-related personnel (Functions 11, 12, and 13) of the school district.

### **20 Instructional and School Leadership Series**

This function series is used for expenditures that relate to managing, directing, supervising and leadership of staff who are providing either instructional or instructional-related services. It also includes general management and leadership of a school campus.

#### **21 Instructional Leadership**

This function is used for expenditures / expenses that are directly used for managing, directing, supervising, and providing leadership for staff who provide general and specific instructional services. For example, function 21 includes instructional supervisors and Assistant Superintendent for Instruction but does not include principals.

#### **23 School Leadership**

This function is used for expenditures / expenses that are used to direct and manage a school campus. They include the activities performed by the principal, assistant principals and other assistants while they supervise all operations of the campus, evaluate staff members of the campus, and assign duties to staff members maintaining the records of the students on the campus.

## **30 Student Support Services Series**

This function code series is used for expenditures / expenses that directly support students.

### **31 Guidance, Counseling and Evaluation Service**

This function is used for expenditures / expenses that are directly and exclusively used for assessing and testing student's abilities, aptitudes and interests; counseling students with respect to career and educational opportunities and helping students establish realistic goals. This function includes costs of psychological services, identification of individual characteristics, testing, educational counseling, student evaluation and occupational counseling.

### **32 Social Work Services**

This function is used for expenditures / expenses that are directly and exclusively used for activities such as investigating and diagnosing student social needs arising out of the home, school or community; casework and group work services for the child, parent or both; interpreting the social needs of students for other staff members; promoting modification of the circumstances surrounding the individual student which are related to his or her social needs. This includes referrals to and interaction with other governmental agencies. Examples include home visitor aides and truant officers.

### **33 Health Services**

This function is used for expenditures / expenses that are directly and exclusively used for providing physical health services to students. This includes activities that provide students with appropriate medical, dental, and nursing services.

### **34 Student (Pupil) Transportation**

This function is used for expenditures / expenses that are incurred for transporting students to and from school. Function 34 includes transportation supervisors and bus drivers, but it does not include student field trips (11) or student organization trips (36).

### **35 Food Services**

This function is used for the management of the food service program at the schools and the serving of meals, lunches, or snacks in conjunction with school activities. Function 35 includes the cost of food, labor, and other expenditures / expenses necessary for the preparation, transportation and storage of food to provide students and staff. Function 35 includes cooks and food purchases but does not include concession stands.

### **36 Co-curricular / Extracurricular Activities**

This function is used for expenditures / expenses for school-sponsored activities outside of the school day. This function incorporates those activities which are student and curricular related, but which are not necessary to the regular instructional services. These activities normally involve competition between schools. Examples of extracurricular activities are football, baseball and cheerleading. The function includes athletic salary, supplements paid exclusively for coaching, directing or sponsoring extracurricular athletics.

**40 Administrative Support Services Series**

This function series is used to account for the overall general administrative support services of the school district.

**41 General Administration**

This function is for expenditures / expenses that are for purposes of managing or governing the school district as an overall entity. It includes expenses for the school board, superintendent's office, personnel services, financial services, and administrative attendance personnel.

**50 Support Services – Non-Student Based Series**

This function code series is used for expenditures / expenses that are used for school district support services.

**51 Plant Maintenance**

This function is used for expenditures / expenses for activities to keep the facilities and grounds open, clean, comfortable and in effective working condition and state of repair, and insured. This function includes expenditures / expenses associated with warehousing and receiving services.

**52 Security and Monitoring Services**

This function is used for expenditures / expenses that are for activities to keep student and staff surroundings safe, whether in transit to or from school, on a campus or participating in school – sponsored events at another location.

**53 Data Processing Services**

This function is for expenditures / expenses for data processing services, whether in-house or contracted. These expenditures / expenses are non-instructional data processing services which include computer facility management, computer processing, systems development, analysis and design. Personal computers and peripherals that are stand alone are charged to the appropriate function series.

**60 Ancillary Services Series**

This function series is used for expenditures / expenses that are for school district support services supplemental to the operation of the school district.

**61 Community Services**

This function encompasses activities of the school district that are designed to provide a service or benefit to the community as a whole or a portion of the community. Expenditure / expense activity would include recreation programs, public library services and parenting programs.

**70 Debt Services Series**

**71 Debt Service**

This function is used for expenditures / expenses that are for the retirement of recurring bond, capital lease principal, and other debt, related debt service fees, and for all debt interest.

**80 Capital Outlay Series**

This function code series is used for expenditures that are acquisitions, construction, or major renovation of school district facilities.

**81 Facilities Acquisition and Construction**

This function is used by the school district for expenditures / expenses that are for acquiring, equipping, and/or making additions to real property and sites. These expenses include acquisition of land, remodeling of buildings, additions to buildings, and installation and extension of service systems. Examples of these expenses are for major purchase or renovations of school district property or facilities.

**90 Intergovernmental Charges Series**

**93 Payments to Fiscal Agent / Member District of Shared Services Arrangements**

This function code is used for expenditures / expenses that are for (1) payments from a member district to a fiscal agent of a shared service's arrangement; or, (2) payments from a fiscal agent to a member district of a shared services arrangement.

**95 Payments to Juvenile Justice Alternative Education Program**

This function code is used for expenditures / expenses that are for the purpose of providing financial resources for Juvenile Justice Alternative Education Programs (JJAEP) under Chapter 37, TEC. This function code is used to account for costs to other governmental entities in connection with students that are placed in discretionary or mandatory JJAEP settings.

**99 Other Intergovernmental Charges**

This function code is used for expenditures / expenses of other intergovernmental charges not specifically defined. An example of this expense would be county appraisal districts for costs related to the appraisal of property.



## SIGNIFICANT FINANCIAL POLICIES AND PROCEDURES

The following financial policies and procedures of the District significantly influence the development of the annual budget.

### Cash Management

The District's cash management goals are as follows:

- Ensure proper collateralization of deposits
- Ensure adequate balances to cover cash disbursement needs
- Maximize interest earnings
- Minimize bank charges

These goals are accomplished by daily monitoring of cash balances by the District through on-line banking. The District maintains a balance on hand in the local depository bank sufficient to offset bank charges and meet cash flow needs of payroll and expenses. This delicate balance process utilizes investment pools for excess amounts. The District considers highly liquid investments (including restricted assets) with an original maturity of three months or less when purchased to be cash equivalents.

In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and External Investment Pools, investments are reported at fair value. Fair values are based on published market rates. Current investments have an original maturity of greater than three months but less than one year at the time of purchase. Non-current investments have an original maturity of greater than one year at the time of purchase.

### Investment Policies

The Board of Trustees has adopted a written investment policy regarding the investment of its funds as defined in the Public Funds Investment Act of 1995. CDA(LOCAL) This policy authorizes the District to invest in obligations of the U.S. Treasury, the State of Texas, or certain U.S. Agencies, certificates of deposit, repurchase agreements, commercial paper, money market and no-load mutual funds and public funds investment pools as permitted by Chapter 2256, Texas Government Code.

The primary goal of the investment program is to ensure safety of principal, to maintain liquidity, and to maximize financial returns within current market conditions in accordance with this policy. Investments shall be made in a manner that ensures the preservation of capital in the overall portfolio, and offsets during a 12-month period any market price losses resulting from interest-rate fluctuations by income received from the balance of the portfolio. No individual investment transaction shall be undertaken that jeopardizes the total capital position of the overall portfolio. An investment report is submitted to the Board of Trustees for review on a quarterly basis.

### Debt Management

The Debt Service Fund accounts for the accumulation of resources for, and the payment of, general long-term debt principal and interest. The District issues general obligation bonds to provide funds for the construction, renovations and equipment of school facilities, and other major capital acquisitions. Debt service requirements are payable solely from future revenue of the Debt Service Fund which consist principally of property taxes collected by the District, state funding and investment income.

All principal and interest payments are due on February 15<sup>th</sup> and August 15<sup>th</sup> of each year. On February 1<sup>st</sup> of each year, outstanding taxes become delinquent which permits the collection of a large majority of taxes levied before

the long-term debt payments are due. Interest & Sinking Fund ("I&S") Tax Rate provides funds to pay the principal and interest on bonds previously approved by a majority of voters for capital improvements.

The District has been assigned the following independent financial/bond ratings that indicate the relative strength of the District's financial and debt management:

- School Financial Integrity Rating System of Texas ("FIRST") – Superior Rating
- Moody's Investors Service, Inc.: Assigns an "Aa2" credit rating to the District, defined as "Judged to be of high quality and are subject to very low credit risk."
- Fitch Ratings, Inc.: Assigns an "AA" credit rating to the District, defined as "Having very high credit quality and expectations of very low default risk. Indicates very strong capacity for payment."

## Fund Balances

The District's Board of Trustees meets on a regular basis to manage and review cash financial activities and to ensure compliance with established policies. The District's Unassigned General Fund Balance is maintained to provide the District with sufficient working capital and a margin of safety to address local and regional emergencies without borrowing. The unassigned General Fund Balance may only be appropriated by resolution of the Board of Trustees. Fund Balance of the District may be committed for a specific source by formal action of the District's Board of Trustees. Amendments or modifications of the committed fund balance must also be approved by board resolution by the District's Board of Trustees. When it is appropriate for fund balance to be assigned, the Board of Trustees delegates authority to the Superintendent or the Chief Financial Officer. In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

Beginning with fiscal 2011, the District implemented GASB Statement No. 54, "Fund Balance, Reporting and Governmental Fund Type Definitions". This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of spending constraints:

*Non-spendable Fund Balance* - Includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification includes inventories, prepaid amounts, assets held for sale, and long-term receivables.

*Restricted Fund Balance* - Constraints placed on the use of these resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or other governments; or are imposed by law (through constitutional provisions of enabling legislation).

*Committed Fund Balance* - Amounts that can only be used for specific purposes because of board resolution by the Board of Trustees.

*Assigned Fund Balance* - Amounts that are constrained by the District's intent to be used for specific purposes, but that do not meet the criteria to be classified as restricted or committed. Intent can be stipulated by the governing body, another body (such as a Finance Committee), or by an official to whom that authority has been given. With the exception of the General Fund, this is the residual fund balance classification for all governmental funds with positive balances.

*Unassigned Fund Balance* - This is the residual classification of the General Fund. Only the General Fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in

this classification, as the result of overspending for specific purposes for which an amount had been restricted, committed or assigned.

## Net Position

The Statement of Net Position provides information on all the District's assets and liabilities, with the difference between the two reported as net position or "net worth". Increases or decreases in net position serves as a useful indicator of whether the financial position of the District is improving or declining.

The Statement of Net Position includes the following: *Net Investment in Capital Assets* – this component of net position reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unspent proceeds, that is directly attributable to the acquisition, construction or improvement of these capital assets; *Restricted* – this component of net position reports the difference between assets and liabilities of the District that consist of assets with constraints placed on their use by external parties; *Unrestricted* – the difference between the assets and liabilities that is not reported in Net Investment in Capital Assets or Restricted Net Position.

## Reserve Policies

*General Fund* – The District strives to maintain a general fund balance equal to approximately 90 days of operating expenditures.

*Debt Service Fund* – The District strives to maintain a debt service fund balance of at least 25% of the subsequent year's required principal and interest payments for all outstanding bonds. If the fund balance exceeds this level, the excess is considered a reserve and is subject to rebate under arbitrage regulations.

*Food Service Fund* – The fund balance for food service should not exceed three months of average food service operations expenditures. If three months are exceeded, an analysis of the proposed next year's expenditures is performed, and a plan of action developed to reduce the fund balance in the subsequent year.

## Accounting Pronouncements

In fiscal year 2015, the District adopted a new governmental accounting standard (GASBS No. 68) which required the District to calculate and report its proportionate share of the costs and obligations associated with pensions. Also, beginning with fiscal year 2017, the District adopted GASBS No. 75 which requires the District to report a liability for other post-employment benefits (OPEB), such as retiree health insurance, they provide. These implementations including recognizing, for the first time, a large pension liability on the Statement of Net Position.

## BUDGET POLICIES AND DEVELOPMENT PROCEDURES

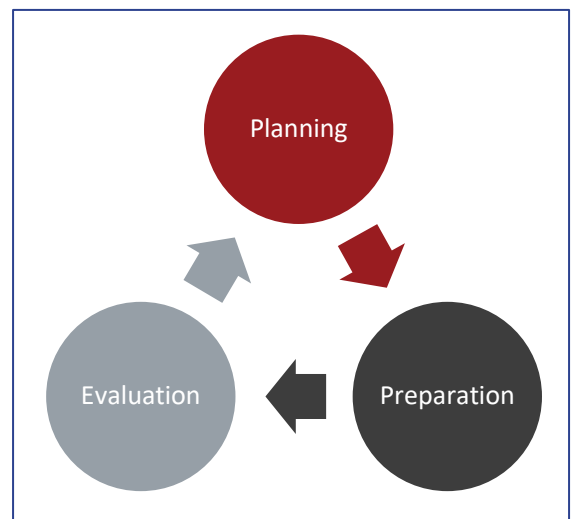
Sections 44.002 through 44.006 of the Texas Education Code establish the legal basis for budget development in school districts. The following six items summarize the legal requirements from the code:

- The Superintendent is the budget officer for the district and prepares or causes the budget to be prepared.
- The district budget must be prepared by a date set by the state board of education (prior to June 20).
- The president of the Board of Trustees must call a public meeting of the Board of Trustees, giving ten days public notice in a newspaper, for the adoption of the district budget. Any taxpayer in the district may be present and participate in the meeting.
- Concurrently with the publication of notice of the budget above, a school district must post a summary of the proposed budget on the school district's Internet website. The budget summary must include a comparison to the previous year's actual spending and information relating to per-student and aggregate spending on instruction, instructional support, central administration, district operations, debt service, and any other category designated by the commissioner. (Section 44.0041, TEC).
- No funds may be expended in any manner other than as provided for in the adopted budget. The Board does have the authority to amend the budget or adopt a supplementary emergency budget to cover unforeseen expenditures.
- The budget must be prepared in accordance with GAAP (generally accepted accounting principles) and state guidelines.

### Budget Development Process

Annual budgets must be prepared for the following funds: General Fund, Debt Service Fund, and Food Service Fund. Prior year evaluation drives current year planning to ensure efficient preparation of next year's budget.

- Pearland ISD begins the official school general operating budget process in November for the upcoming year of July 1<sup>st</sup>. Enrollment projections are created by analyzing historical growth trends by grade levels. The number of students projected to enroll in the fall determines the number of teachers and support staff each school receives. Therefore, enrollment translates into staff positions, which translates into salaries and benefits.
- The Chief Financial Officer prepares revenue projections for all funds. These projections are based on enrollment projections, estimates of local tax revenue, State funding formulas and other significant factors. The Texas Legislature meets every other year which results in changes to funding formulas.
- Salaries and benefits comprise approximately 87% of the annual general operating budget. Therefore, the Board of Trustees gives careful consideration to staffing allocations for both instructional and non-instructional positions. The Business Office and Human Resources department evaluate personnel units extensively each year to provide recommendations to the Board of Trustees.



Personnel units are allocated to each campus based on projected student enrollment following State mandated ratios, as applicable. The budget amounts are then developed by the Business Office and the Human Resources department using approved staffing guidelines and estimates of costs for each position.

Projected costs for each position are based on the average cost of employees currently filling each position and any staffing increase/decrease percentages allowable after an analysis from the Business Office funding projections.

Supplemental/Stipend pay (such as Ticket takers/Department chairs) are approved and effective for each school year. The assignment of the supplemental and stipend conclude at the end of a fiscal year. Supplemental/Stipend pay funding is analyzed each year and factored into funding projections.

- The District utilizes the Site-based budgeting approach to offer the ability of principals to serve as effective instructional leaders. This approach places the principal and other campus staff at the center of the budget preparation process allowing school personnel the ability to make budgetary decisions for their own campus needs. Thus, those who best understand student needs at the campus level plan how funds are used to meet those needs. Once completed, budgets are reviewed by the campus designated Assistant Superintendent.

The funding each campus receives for non-payroll expenditures are allocated on a per-pupil basis. These expenses include professional services, general supplies and equipment, staff development and other miscellaneous instructional costs.

- Budgets for non-campus units/departments are developed by departmental administrators and reviewed by the department designated Assistant Superintendent.
- Capital outlay items are defined by the District as long-lived tangible assets, buildings, equipment, improvements other than buildings and land; permanent structures and their improvements. They are capital in nature and enhance the utility, accessibility or aesthetic value of the affected properties. Usually the projects/items also provide improvements or additions to the District's general fixed assets or infrastructure. Capital outlay items are defined with a unit cost of \$5,000 or more and are coded with major object codes of 6600.

For outlay items that are project based, a capital outlay proposal form is completed which requires approval of the principal/administrator, Director of Maintenance & Operations, appropriate Senior Assistant Superintendent, Chief Financial Officer and the Superintendent. Equipment, furniture and vehicle outlay purchases require the approval of the principal/administrator along with the Senior Assistant Superintendent while meeting budget allowances.

- Budget workshops are conducted by the Superintendent and the Chief Financial Officer to provide the Board of Trustees preliminary budget report for the new fiscal year prior to the final budget. The workshops attempt to provide information on anticipated funding, enrollment, economic outlook and recommendations. The workshops provide the Board of Trustees the opportunity to evaluate the data and discuss modifications based on initiatives, funding and needs.

The Chief Financial Officer also develops the Debt Service Fund budget which is constructed based primarily on tax base assumptions (for local revenue projections), State funding estimates and required and projected debt retirement requirements. The Board of Trustees evaluates it to ensure debt service payment requirements will be met.

The Director of Food Service and the Chief Financial Officer develop the Food Service budget based on revenues and expenditures projected for the new fiscal year along student demographics, scheduling, and potential new programs. The Board of Trustees evaluates it to ensure the budget is balanced with revenues equaling expenditures.

- Significant dates and events included in the budget development process are summarized on the budget calendar in the following pages of this document.

## Capital Improvement Budget Policies

The District's Capital Project Fund accounts for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by the general fund or other governmental funds). This fund accounts for capital outlays financed from general obligation bond proceeds and related interest earnings. The Board of Trustees do not formally adopt the Capital Projects Funds annually. These budgets are prepared on a project basis, based on the proceeds available from bond issues and planned expenditures outlined according to bond ordinances and a bond oversight committee. The fund balance of the Capital Project Fund reflects an amount designated for construction and major renovation for each project.

The Capital Project Fund allocation is re-appropriated in each year's budget as a multi-year budget until all available funds for acquisition and construction of facilities related to the bond ordinances are utilized or amended. The status of project commitments is evaluated each year as it impacts the development of the annual budget for all funds. Future operating costs (staffing, utilities, etc.) associated with capital improvement and new facilities must be projected and included in the General Fund budget. The repayment of bonds issued for capital projects must be included in Debt Service Fund projections as well.

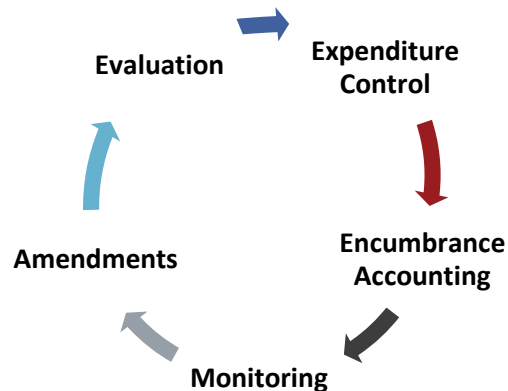
## FISCAL YEAR 2020-21 BUDGET AND TAX CALENDAR

<b>NOV-DEC 2019</b>	<ul style="list-style-type: none"> <li>Budget Calendar Development</li> <li>School Year 2020-21 Enrollment projections prepared</li> </ul>
<b>JAN 22, 2020</b>	<ul style="list-style-type: none"> <li>Budget Kick-Off Meeting</li> <li>Budget materials distributed and MUNIS system available for budget entry</li> </ul>
<b>FEB 3-14</b>	<ul style="list-style-type: none"> <li>Budget meetings scheduled with campuses</li> </ul>
<b>FEB 7-28</b>	<ul style="list-style-type: none"> <li>Budget meetings scheduled with departments</li> </ul>
<b>MAR 6</b>	<ul style="list-style-type: none"> <li>Deadline for campuses and departments to prepare site-based budget and submit Requests for Additional Funds and Fixed Asset Justification Requests</li> </ul>
<b>MAR 18-25</b>	<ul style="list-style-type: none"> <li>Budget meetings scheduled with Asst. Superintendents to review campus and department budgets and requests for additional funds</li> </ul>
<b>APR-JUN</b>	<ul style="list-style-type: none"> <li>Budget Workshops conducted with Board of Trustees; to include discussion on enrollment, staffing, revenue projections, tax rate, salaries and benefits, etc.</li> </ul>
<b>APR 27</b>	<ul style="list-style-type: none"> <li>Certified Estimated Property Values received</li> </ul>
<b>JUN 9</b>	<ul style="list-style-type: none"> <li>Public Hearing to Discuss Proposed Budget and Tax Rate</li> </ul>
<b>JUN 23</b>	<ul style="list-style-type: none"> <li>Budget Adopted</li> </ul>
<b>JUL 1</b>	<ul style="list-style-type: none"> <li>Fiscal Year 2020-21 Budget Implemented</li> </ul>
<b>JUL 27</b>	<ul style="list-style-type: none"> <li>Certified property values received</li> </ul>
<b>AUG 5</b>	<ul style="list-style-type: none"> <li>Deadline for TEA to provide Maximum Compressed Tax Rate</li> </ul>
<b>AUG 11</b>	<ul style="list-style-type: none"> <li>Public hearing and adoption of the Tax Year 2020 tax rate</li> </ul> <p><i>Note: The adopted tax rate triggered a Voter-Approval Tax Rate Election (VATRE)</i></p>
<b>OCT 4</b>	<ul style="list-style-type: none"> <li>Deadline to post results of efficiency audit on District's website</li> </ul> <p><i>Note: The District engaged our external audit firm to conduct an Efficiency Audit as required when districts adopt a tax rate exceeding its Voter-Approval Tax Rate</i></p>
<b>NOV 3</b>	<ul style="list-style-type: none"> <li>VATRE conducted during General Election</li> </ul>



# BUDGET ADMINISTRATION AND MANAGEMENT PROCESS

The adoption of the official budget by the Board of Trustees is only the first step in the budget process. Following the adoption, the budget administration and management process begins. The budget administration and management process is a cycle of regulating expenditures throughout the fiscal year to ensure budgets do not exceed authorized amounts and are used for intended, proper, and legal purposes.



## Expenditure Control and Approvals

Expenditure appropriations are allocated between approximately 79 organizations or budget identifiers (campuses, departments, administration, etc.) throughout the District. By using an optional segment within the standard account code system prescribed by the Texas Education Agency, a unique budget identifier maintains independent control over the appropriation. This access includes permissions for reporting, account inquiry, purchase orders and check requests. Proper approvals of expenditures are electronically obtained through routing within the financial software based on pre-established criteria using account code segments, dollar amounts and commodity codes. Changes in staff and/or responsibilities are monitored and system access is modified as needed.

## Encumbrance Accounting - Purchase Orders / Request for Checks

The District utilizes encumbrance accounting in its governmental funds. Encumbrances represent commitments related to contracts not yet performed and are used to control expenditures for the period and to enhance cash management. The District often issues purchase orders or signs contracts for the purchase of goods and services to be received in the future. At the time these commitments are made, which in its simplest form means that when a purchase order is entered into the financial software system, the appropriate account is checked for available funds. If an adequate balance exists, the amount of the order is immediately charged to the account to reduce the available balance for control purposes. The encumbrance account does not represent an expenditure for the period, only a commitment to expend resources.

In addition to purchase orders, the District utilizes requests for checks for services goods/services requested without a purchase order. These requests are to only be used for parent and student refunds, student competition meal advancements and employee travel reimbursements. Per state, district, and board policies, the use of a Purchase Order is required for all other purchases. At the time a request for check is entered into the financial software system, the appropriate account is checked for available funds. If an adequate balance exists, the amount of the request is immediately charged to the account to reduce the available balance for control purposes.

## Monitoring the Budget

The District's interactive, on-line budgetary accounting software and control criteria provides many useful reports to assist budget managers and administration personnel in monitoring and controlling the implementation of the budget throughout the fiscal year. The financial software system provides many checks on account balances to ensure funds are not over-expended at the budgetary control identifier level. When enough funds aren't available, purchase orders and check requests cannot be generated.

Throughout the fiscal year, every effort should be made to liquidate outstanding encumbrances to ensure the budget maintains current availability and an accurate picture of remaining appropriated funding. The use of an outstanding purchase order report provides campuses and departments open purchase order encumbrance totals with detail for specified ranges of account codes. On a monthly basis, management reviews financial projection reports from the financial system data. This is done by taking expenditures and encumbrances by function and object code through a certain specified period in the current year, divided by the revised budget to determine the percentage of use. Additionally, an accrual of remaining fiscal year payroll is factored in along with prior year non-payroll expenditure levels. This process of reviewing projected year-end expenditure levels as well as current expenditures levels, provides an increased level of comfort in assuring budgetary compliance.

In addition to monitoring expenditures, revenues are also reviewed to account for any adjustments throughout the fiscal year. Local revenue adjustments can occur due to District property tax value collection rate variances from projections along with increases/decreases to earnings on investments, rental revenues, gate receipts, and other local sources. State revenues are re-evaluated to account for changes in enrollment along with effects to the State Aid allotment from local property tax value increases or decreases.

## Amending the Budget

To reduce the number of transfers that require processing by the Business Office, budgetary control accounts are designed to allow budget managers the ability to utilize their campus/department funds as necessary within the same fund and function without submitting an official budget amendment. The use of a budget roll-up feature within the financial software groups accounts with the same fund, function and Budget Identifier. Since the Board of Trustees approves the annual budget by fund and function, this feature allows budget verification to occur by summing all expenditure account balances within the same fund, function and budget identifier. For example, if funding is not available within a particular object code, the system automatically reviews all account codes utilizing the same fund, function and budget identifier looking for available funding and allows an encumbrance/expenditure if funds are available.

When the need occurs to amend the budget between functions, amendments are created through the financial software with established approval paths assigned. All amendments between function codes must be presented and approved by the Board of Trustees prior to processing.

## Reporting to the Texas Education Agency (TEA)

The District budget must be submitted to TEA via the Public Education Information Management System (PEIMS) transmission process as of the date established in the annual instructions for the system. The District's budget submission is due in November. TEA monitors for compliance at the District level only. This monitoring is a legal requirement to ensure mandatory expenditure levels in certain areas. In addition, amended budgets are reflected on the schedules comparing budget and actual results in the Comprehensive Annual Financial Report. The requirement for filing the amended budget with TEA is formally met when the District submits its Comprehensive Annual Financial Report.

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# Financial Section



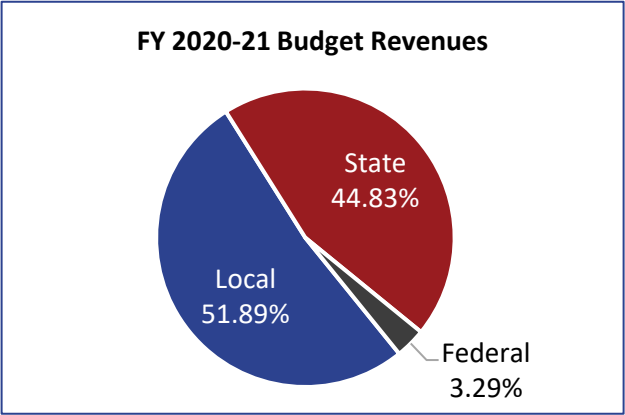
# FINANCIAL OVERVIEW

The annually adopted budget includes the General, Food Service and Debt Service funds. The schedules on pages 57-59 show the combined budgeted revenues and expenditures of these three funds. Specific assumptions, trends and any challenges that affect revenues, expenditures and fund balance for these funds are discussed in the major fund sections of this document on pages 61, 75 and 79.

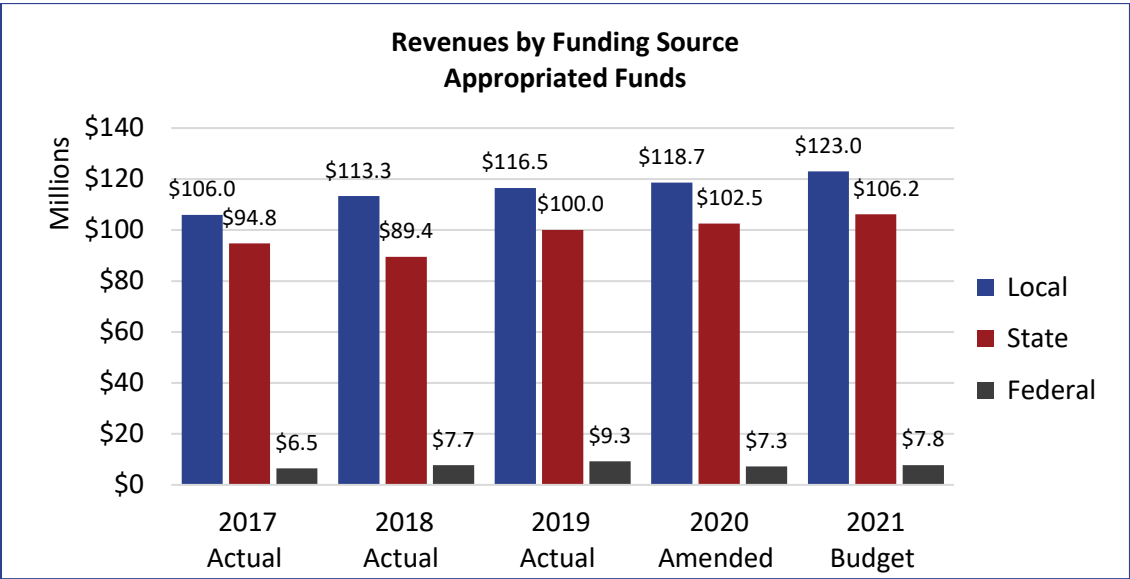
In addition to these funds, Capital Projects Funds is included for informational purposes only on pages 85-88. The budget process for the Capital Projects Fund is established when the Board of Trustees approves the sale of authorized bonds for specific projects. Capital project budgets are typically multi-year encompassing the entire construction period of each separate project.

## Revenues

Budgeted revenues are classified into three major sources: local, state, and federal. Local revenues consist primarily of property taxes. State revenues consist of funding from the State of Texas based on school district funding formulas and the TRS On-Behalf pass-thru amount. Federal sources consist primarily of indirect costs of federal grants, School Health and Related Services (SHARS) and Medicaid Administrative Claiming of Texas (MAC) reimbursements in the General Fund, and National School Lunch and Breakfast programs in the Fund Service Fund. Local revenues for all appropriated funds make up 52% of all funding sources.

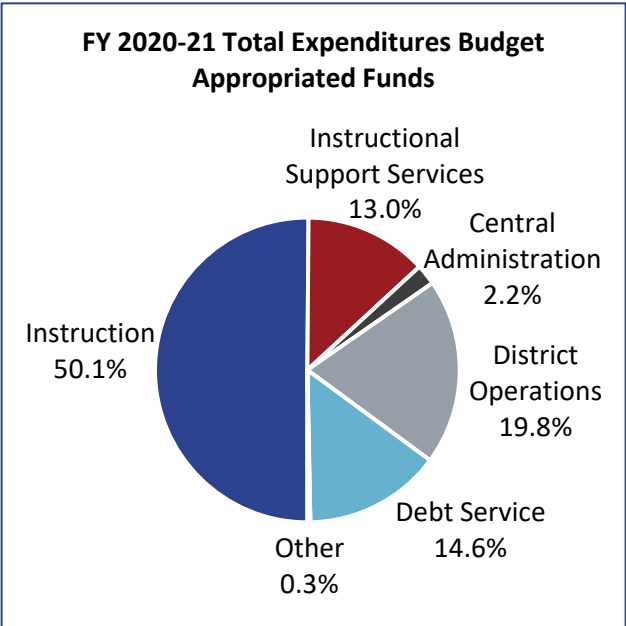


As shown on the chart below, local revenues (mostly from local property taxes) make up most of the District’s funding for all appropriated funds combined.



## Expenditures

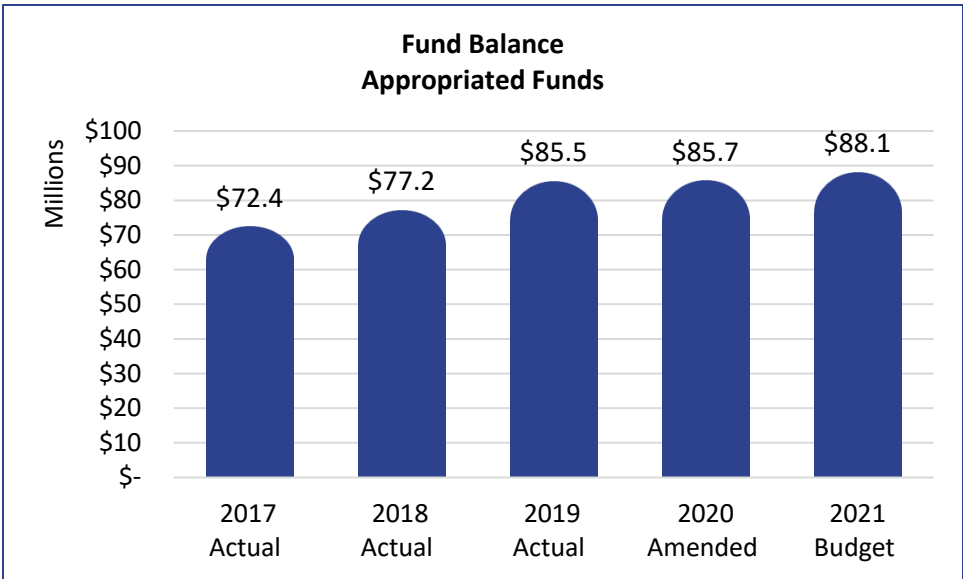
Expenditure budgets are legally adopted at the functional level. Instructional related expenditures account for 50.1% of the District’s combined budgeted expenditures and account for teachers, librarians, and all other direct instruction costs. Student instruction could not exist without campus leadership, counselors, nurses, and extracurricular activities which make up instructional support services at 13.0% of the total budget. District operations account for 19.8% of all expenditures, including transportation, food service, security, maintenance and operations, utilities, and technology. Debt service is \$34.2 million, or 14.6% of the combined budgeted expenditures. Lastly, central administration makes up 2.2%, while other expenditures (mostly fees to the Brazoria tax office) are 0.3%.



## Fund Balance

The District’s ending fund balance is projected at \$88.1 million. The District’s fund balance is considered healthy, which is recommended and necessary to mitigate current and future risks, such as revenue shortfalls or unanticipated expenditures, including those resulting from the COVID-19 pandemic, such as additional costs for cleaning and sanitizing facilities, personal protective equipment, purchase of technology devices, etc.

The chart below shows the historic fund balance of the district for all appropriated funds.



## Long-Range Financial Forecasts

This budget document presents a three-year financial forecast for the combined appropriated funds on page 61; General Fund on page 76; Food Service Fund on page 79; and Debt Service Fund on page 86. These forecasts are used to determine the impact of current financial decisions on subsequent fiscal years.

The Business Office updates the models used as circumstances change; as an example, local and state revenue projections change when the District received the July certified property values and adopts a tax rate. Our budget projection for FY 2020-21 is likely to change and require budget amendments throughout the fiscal year; hence, the next three-year projections may also substantially change.

The review and evaluation of district goals and fiscal impact along with the budget development process ensures that short-term financial decisions are made only after consideration of long-term consequences. The District utilizes a very conservative approach in the development of the financial forecasts; the following are the key financial projection assumptions utilized for the next three years:

<b>Funding Elements</b>	<b>BUDGET 2020-21</b>	<b>ESTIMATE 2021-22</b>	<b>ESTIMATE 2022-23</b>	<b>ESTIMATE 2023-24</b>
<b>Students</b>				
Refined Average Daily Attendance (ADA)	20,881.000	20,822.260	20,822.260	20,822.260
% Increase from Prior Year		-0.28%	0.00%	0.00%
<b>Salary</b>	<b>2020-21</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>
Salary Increases	4.0%	2.0%	2.0%	2.0%
<b>Property Values</b>	<b>2020-21</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>
Taxable Values - BCAD (for State funding)	\$9,141,736,277	\$9,415,988,365	\$9,698,468,016	\$9,989,422,057
% Increase from Prior Year	10.09%	3.00%	3.00%	3.00%
<b>Tax Rates and Collections</b>	<b>2020-21</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>
M&O Tax Rate	\$0.90560	\$0.90560	\$0.90560	\$0.90560
I&S Tax Rate	\$0.42560	\$0.39060	\$0.39060	\$0.39060
Collection Rate	98%	98%	98%	98%

## Other Post-Employment Benefits (OPEB)

The District participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by TRS. It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.



All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard workload and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

At June 30, 2019, the District reported a liability of \$62,357,231 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for state pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net position liability	\$62,357,231
State's proportionate share that is associated with the District	<u>31,779,833</u>
Total	<u>\$94,137,064</u>

**Pearland Independent School District  
Combined Budget Summary for Fiscal Year 2020-21  
General Fund, Food Service Fund & Debt Service Fund**

		<u>General Fund</u>	<u>Food Service</u>	<u>Debt Service</u>	<u>Total</u>
<b>Revenues</b>					
5710	Tax Collections	\$ 79,600,411		\$ 37,202,486	\$ 116,802,897
5742	Investment Earnings	300,000	\$ 3,000	50,000	353,000
5700	Miscellaneous Local Revenue	770,000			770,000
5751	Food Services - Meals		5,024,420		5,024,420
	<b>Total Local Revenues</b>	<b>80,670,411</b>	<b>5,027,420</b>	<b>37,252,486</b>	<b>122,950,317</b>
5810	Foundation School Program	95,190,582			95,190,582
5829	Miscellaneous State Revenue		49,000	713,883	762,883
5831	TRS On-Behalf	10,002,787	260,000		10,262,787
	<b>Total State Revenues</b>	<b>105,193,369</b>	<b>309,000</b>	<b>713,883</b>	<b>106,216,252</b>
5900	Miscellaneous Federal Revenue	2,620,000			2,620,000
5921/22	School Breakfast/Lunch Program	165,000	4,280,100		4,445,100
5923	USDA Commodities		720,000		720,000
	<b>Total Federal Revenues</b>	<b>2,785,000</b>	<b>5,000,100</b>		<b>7,785,100</b>
	<b>Total Revenues</b>	<b>188,648,780</b>	<b>10,336,520</b>	<b>37,966,369</b>	<b>236,951,669</b>
<b>Expenditures by Function</b>					
11	Instruction	109,967,131			109,967,131
12	Instructional Resources & Media	1,911,250			1,911,250
13	Curriculum & Staff Development	5,579,866			5,579,866
21	Instructional Leadership	2,557,411			2,557,411
23	School Leadership	12,405,053			12,405,053
31	Guidance, Counseling & Evaluation	7,700,362			7,700,362
32	Social Work Services	765,261			765,261
33	Health Services	1,913,867			1,913,867
34	Student Transportation	7,424,353			7,424,353
35	Food Services		10,435,520		10,435,520
36	Cocurricular/Extracurricular	5,198,253			5,198,253
41	General Administration	5,138,545			5,138,545
51	Plant Maintenance & Operations	21,543,782			21,543,782
52	Security & Monitoring Services	2,396,935			2,396,935
53	Data Processing Services	4,560,755			4,560,755
61	Community Service	11,187			11,187
71	Debt Service			34,193,217	34,193,217
95	Payments to JJAEP	80,000			80,000
99	Other Governmental Charges	727,128			727,128
	<b>Total Expenditures</b>	<b>189,881,139</b>	<b>10,435,520</b>	<b>34,193,217</b>	<b>234,509,876</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		(1,232,359)	(99,000)	3,773,152	2,441,793
<b>Other Resources/(Uses)</b>					
Fund Balance -Beginning-Projected		57,491,243	2,694,147	25,506,202	85,691,592
<b>Fund Balance-Ending-Projected</b>		<b>\$ 56,258,884</b>	<b>\$ 2,595,147</b>	<b>\$ 29,279,354</b>	<b>\$ 88,133,385</b>
<b>Expenditures by Object</b>					
6100	Payroll Costs	166,295,957	4,206,800		170,502,757
6200	Contracted Services	12,141,673	87,500		12,229,173
6300	Supplies and Materials	7,554,407	5,894,500		13,448,907
6400	Other Operating Costs	3,722,202	16,720		3,738,922
6500	Debt Service			34,193,217	34,193,217
6600	Capital Outlay	166,900	230,000		396,900
	<b>Total Expenditures</b>	<b>189,881,139</b>	<b>10,435,520</b>	<b>34,193,217</b>	<b>234,509,876</b>

**Pearland Independent School District**  
**Combined Five-Year Budget Summary by Function**  
**General Fund, Food Service Fund & Debt Service Fund**

		<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
		<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Amended</b>	<b>Budget</b>
<b>Revenues</b>						
5710	Tax Collections	\$ 99,147,571	\$ 106,350,140	\$ 108,353,889	\$ 111,169,993	\$ 116,802,897
5742	Investment Earnings	343,975	1,002,375	1,834,519	1,423,000	353,000
5700	Miscellaneous Local Revenue	1,493,349	1,736,930	1,415,398	859,500	770,000
5751	Food Services - Meals	4,971,333	4,233,320	4,863,382	5,206,850	5,024,420
	<b>Total Local Revenues</b>	<b>105,956,228</b>	<b>113,322,765</b>	<b>116,467,189</b>	<b>118,659,343</b>	<b>122,950,317</b>
5810	Foundation School Program	84,989,975	81,289,154	90,201,977	91,525,732	95,190,582
5829	Miscellaneous State Revenue	3,027,867	859,869	976,787	755,817	762,883
5831	TRS On-Behalf	6,740,598	7,275,643	8,827,797	10,257,560	10,262,787
	<b>Total State Revenues</b>	<b>94,758,440</b>	<b>89,424,666</b>	<b>100,006,561</b>	<b>102,539,109</b>	<b>106,216,252</b>
5900	Miscellaneous Federal Revenue	2,363,947	2,376,254	4,904,023	2,501,000	2,620,000
5921/22	School Breakfast/Lunch Program	3,468,054	4,684,377	3,729,202	4,112,000	4,445,100
5923	USDA Commodities	640,019	624,569	634,177	680,000	720,000
	<b>Total Federal Revenues</b>	<b>6,472,020</b>	<b>7,685,200</b>	<b>9,267,402</b>	<b>7,293,000</b>	<b>7,785,100</b>
	<b>Total Revenues</b>	<b>207,186,687</b>	<b>210,432,631</b>	<b>225,741,152</b>	<b>228,491,452</b>	<b>236,951,669</b>
<b>Expenditures by Function</b>						
11	Instruction	97,446,045	99,220,920	100,542,435	105,373,188	109,967,131
12	Instructional Resources & Media	1,714,034	1,805,340	1,763,132	1,892,850	1,911,250
13	Curriculum & Staff Development	4,674,984	4,732,487	5,158,796	5,414,784	5,579,866
21	Instructional Leadership	1,996,364	2,203,154	2,309,478	2,473,309	2,557,411
23	School Leadership	10,477,348	11,179,202	11,490,314	11,965,007	12,405,053
31	Guidance, Counseling & Evaluation	5,541,739	5,692,280	6,666,329	7,385,125	7,700,362
32	Social Work Services	530,827	567,832	627,549	696,591	765,261
33	Health Services	1,418,337	1,499,201	1,680,191	1,885,532	1,913,867
34	Student Transportation	6,807,783	7,101,491	6,747,608	7,131,490	7,424,353
35	Food Services	8,894,462	9,554,503	9,074,753	10,301,956	10,435,520
36	Cocurricular/Extracurricular	3,969,913	4,227,183	4,168,496	4,722,223	5,198,253
41	General Administration	4,265,087	4,609,335	4,575,629	5,176,068	5,138,545
51	Plant Maintenance & Operations	20,294,006	19,740,935	20,201,580	22,523,490	21,543,782
52	Security & Monitoring Services	1,824,948	1,810,517	1,747,827	2,417,262	2,396,935
53	Data Processing Services	4,048,916	3,993,554	3,767,168	4,663,878	4,560,755
61	Community Service	10,453	8,790	8,024	13,525	11,187
71	Debt Service	26,943,433	29,312,370	31,053,575	34,369,867	34,193,217
81	Facilities Acquisition & Construction				863,167	
95	Payments to JJAEP	17,600	44,800	83,400	118,672	80,000
99	Other Governmental Charges	627,315	650,378	655,335	727,128	727,128
	<b>Total Expenditures</b>	<b>201,503,594</b>	<b>207,954,271</b>	<b>212,321,620</b>	<b>230,115,112</b>	<b>234,509,876</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		5,683,093	2,478,360	13,419,532	(1,623,660)	2,441,793
<b>Other Resources/(Uses)</b>		(1,860,584)	2,271,546	(5,103,653)	1,817,737	
Fund Balance -Beginning-Projected		68,609,221	72,431,731	77,181,636	85,497,515	85,691,592
<b>Fund Balance-Ending-Projected</b>		<b>\$ 72,431,731</b>	<b>\$ 77,181,636</b>	<b>\$ 85,497,515</b>	<b>\$ 85,691,592</b>	<b>\$ 88,133,385</b>
<b>Expenditures by Object</b>						
6100	Payroll Costs	144,467,527	150,225,911	154,515,781	163,687,037	170,502,757
6200	Contracted Services	13,261,331	11,183,959	12,121,966	13,291,876	12,229,173
6300	Supplies and Materials	12,554,348	12,815,276	11,204,658	13,516,598	13,448,907
6400	Other Operating Costs	3,242,951	2,997,195	3,129,837	3,792,928	3,738,922
6500	Debt Service	26,943,433	29,312,370	31,053,575	34,369,867	34,193,217
6600	Capital Outlay	1,034,004	1,419,559	295,803	1,456,806	396,900
	<b>Total Expenditures</b>	<b>201,503,594</b>	<b>207,954,271</b>	<b>212,321,620</b>	<b>230,115,112</b>	<b>234,509,876</b>

**Pearland Independent School District**  
**Combined Three-Year Forecast Summary by Major Object**  
**General Fund, Food Service Fund & Debt Service Fund**

		<b>2020-21</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>
		<b>Forecast</b>	<b>Forecast</b>	<b>Forecast</b>	<b>Forecast</b>
<b>Revenues</b>					
5710	Tax Collections	\$ 116,802,897	\$ 117,099,039	\$ 120,687,310	\$ 124,383,230
5742	Investment Earnings	353,000	353,000	353,000	353,000
5700	Miscellaneous Local Revenue	770,000	770,000	770,000	770,000
5751	Food Services - Meals	5,024,420	5,000,000	5,000,000	5,000,000
	<b>Total Local Revenues</b>	<b>122,950,317</b>	<b>123,222,039</b>	<b>126,810,310</b>	<b>130,506,230</b>
5810	Foundation School Program	95,190,582	90,942,687	89,535,402	88,036,320
5829	Miscellaneous State Revenue	762,883	49,000	49,000	49,000
5831	TRS On-Behalf	10,262,787	10,468,043	10,677,404	10,890,952
	<b>Total State Revenues</b>	<b>106,216,252</b>	<b>101,459,730</b>	<b>100,261,806</b>	<b>98,976,272</b>
5900	Miscellaneous Federal Revenue	2,620,000	2,500,000	2,500,000	2,500,000
5921/22	School Breakfast/Lunch Program	4,445,100	4,409,628	4,543,519	4,681,941
5923	USDA Commodities	720,000	680,000	680,000	680,000
	<b>Total Federal Revenues</b>	<b>7,785,100</b>	<b>7,589,628</b>	<b>7,723,519</b>	<b>7,861,941</b>
	<b>Total Revenues</b>	<b>236,951,669</b>	<b>232,271,396</b>	<b>234,795,635</b>	<b>237,344,443</b>
<b>Expenditures</b>					
6100	Payroll Costs	170,502,757	173,912,812	177,391,068	180,938,890
6200	Contracted Services	12,229,173	12,241,673	12,241,673	12,241,673
6300	Supplies and Materials	13,448,907	13,507,852	13,567,386	13,627,516
6400	Other Operating Costs	3,738,922	3,746,602	3,746,602	3,746,602
6500	Debt Service	34,193,217	35,899,617	36,799,667	37,681,617
6600	Capital Outlay	396,900	533,900	533,900	533,900
	<b>Total Expenditures</b>	<b>234,509,876</b>	<b>239,842,456</b>	<b>244,280,297</b>	<b>248,770,198</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		2,441,793	(7,571,060)	(9,484,662)	(11,425,755)
<b>Other Resources/(Uses)</b>					
Fund Balance -Beginning-Projected		85,691,592	88,133,385	80,562,325	71,077,664
<b>Fund Balance-Ending-Projected</b>		<b>\$ 88,133,385</b>	<b>\$ 80,562,325</b>	<b>\$ 71,077,664</b>	<b>\$ 59,651,908</b>

Note: Financial assumptions are located on page 55.

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## GENERAL FUND OVERVIEW

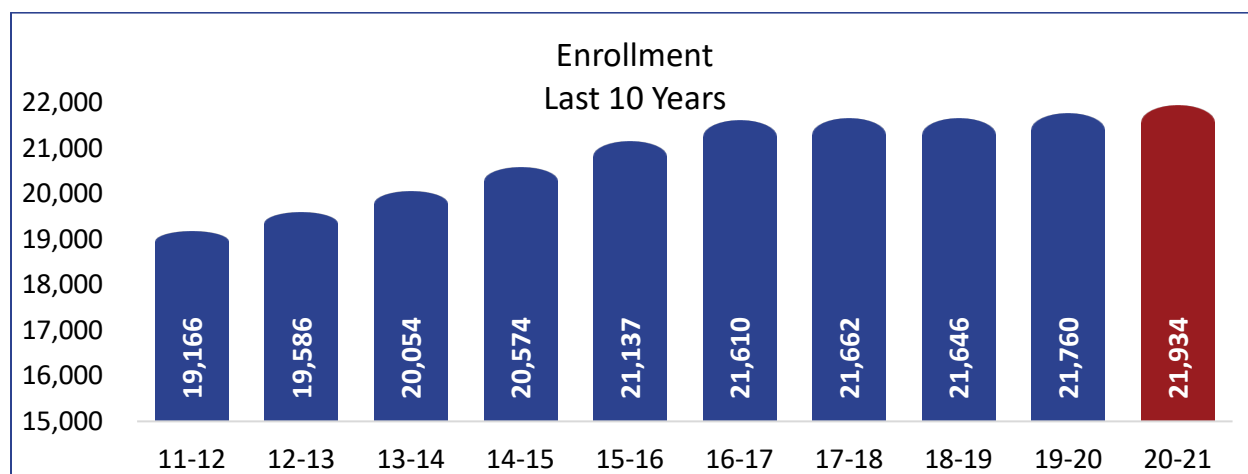
This General Fund or General Operating Fund is used to pay operating expenses throughout the District (included but not limited to most staff salaries, classroom services and supplies, utilities, insurance coverage, etc.). The principal sources of revenue include local property taxes and state aid. Expenditures include all costs associated with the daily operations of the schools and administrative support services.

### Enrollment Trend

The first step in building the General Fund budget is to develop accurate estimates of student enrollment.

Student enrollment projections influence State revenue estimates, staffing decisions, per-pupil allocations, facility needs, debt issuance requirements and many other budgetary decisions. The primary enrollment forecasting technique used by the District is the cohort-survival method which is based on the calculation of a series of proportions that indicate the fraction of students in one grade in a given year who pass to the next grade. This model uses historical data to project the number of students based on a survival rate. In addition to cohort-survival techniques, demographic information has been incorporated into these projections.

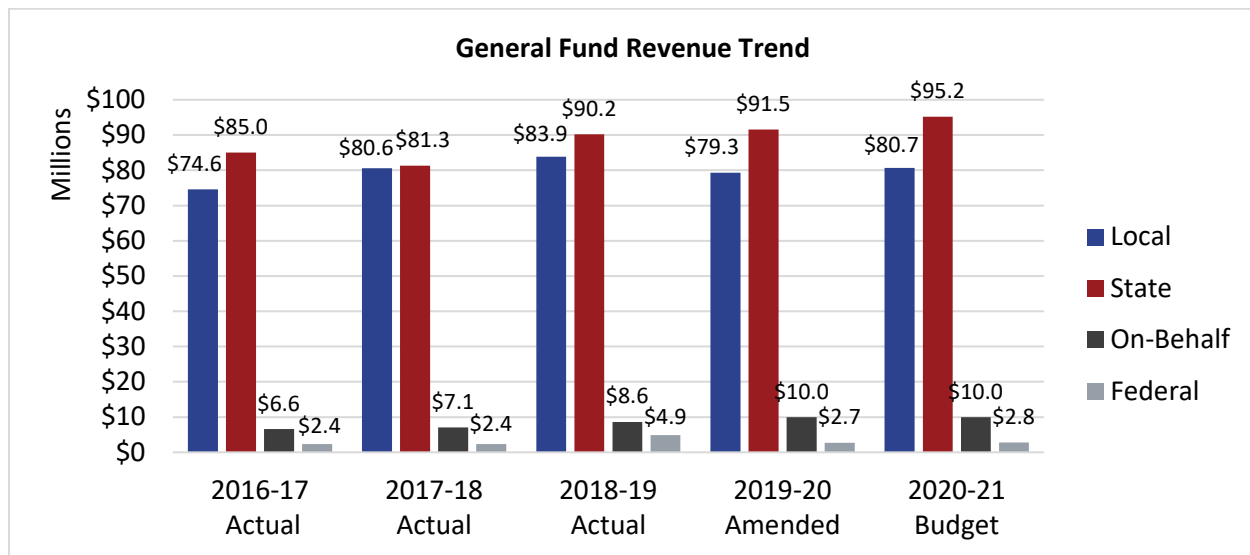
Since the 2016-17 school year, the district has had a stable enrollment; a slight increase is projected for school year 2020-21 due to the expansion of the prekindergarten program from half day to full day. The following table presents the district's historic projected enrollment versus actual enrollment counts.



District administration monitors enrollment on a regular basis to implement adjustments due to possible fluctuations. Future enrollment is projected to vary by +/- 0.25% each year. These enrollment fluctuations are attributable to large graduating classes and smaller incoming kindergarten class sizes. There are a few new neighborhoods being developed throughout the district; however, residential space is limited and the district's boundaries are nearing build-out. This coupled with a high cost of residences and aging families will continue to result on a steady enrollment.

## Revenue Trends and Assumptions

Revenue estimates are based upon a variety of demographic and tax information. Estimating revenue from the two major sources, state funding from the Foundation School Program (FSP) and local property taxes, are critical to the budget. The District budgeted total General Operating Fund revenues of \$188.6 million for the 2020-21 fiscal year. The state sources of revenue that support the General Operating Fund budget represent 50.5% of all available sources of funding and an additional 5.3% for TRS On-Behalf pass-thru; local sources of revenue constitute 42.8% and federal sources 1.5%.



### Local Revenue

The primary source of local revenue is tax collections. In order to budget tax revenue, district personnel must estimate the property value, apply the tax rate to that value and estimate the collection percentage. State law requires the district to adopt a budget by June 30th of each year. The Brazoria County Appraisal District (BCAD) appraises all District property; the District uses the certified estimates provided at the end of April to calculate local property tax revenues. The District receives the certified tax rolls in July, after adopting the budget and then adopts a tax rate in August.

Total revenues from local sources are projected to increase by 1.7% from estimated actuals. Most local revenues are generated from current year tax collections, which are expected to increase by 2.9% from an estimated \$76.1 million for fiscal year 2019-20 to a projected \$78.3 million for fiscal year 2020-21 due to an estimated 10.09% growth in property values. Tax collections are estimated based on a \$0.9056 M&O tax rate and a 98% tax collection rate. Prior year tax collections are projected at \$900,000 and penalty and interest on past due taxes at \$390,000.

Other local sources of revenues are estimated at \$1.1 million, which include investment earnings, tuition and fees, rent, gate receipts, and other miscellaneous revenue.



## Tax Rate

Based on taxable property values, the District must project the level of taxation that will generate adequate funds to maximize state aid and provide funds to meet district obligations while keeping in mind the ability of local taxpayers to pay their taxes. House Bill 3 (HB 3), as passed by the 86th Legislature, compressed school district tax rates. The tax year 2019 M&O tax rate was compressed from \$1.00 to \$0.93 and allowed the district to maintain the \$0.04 enrichment tax for a total 2019 M&O tax rate of \$0.97 for fiscal year 2019-20. M&O tax rates for tax year 2020 will continue to be compressed using state and/or local compression percentage rates with a base of 0.93 for both.

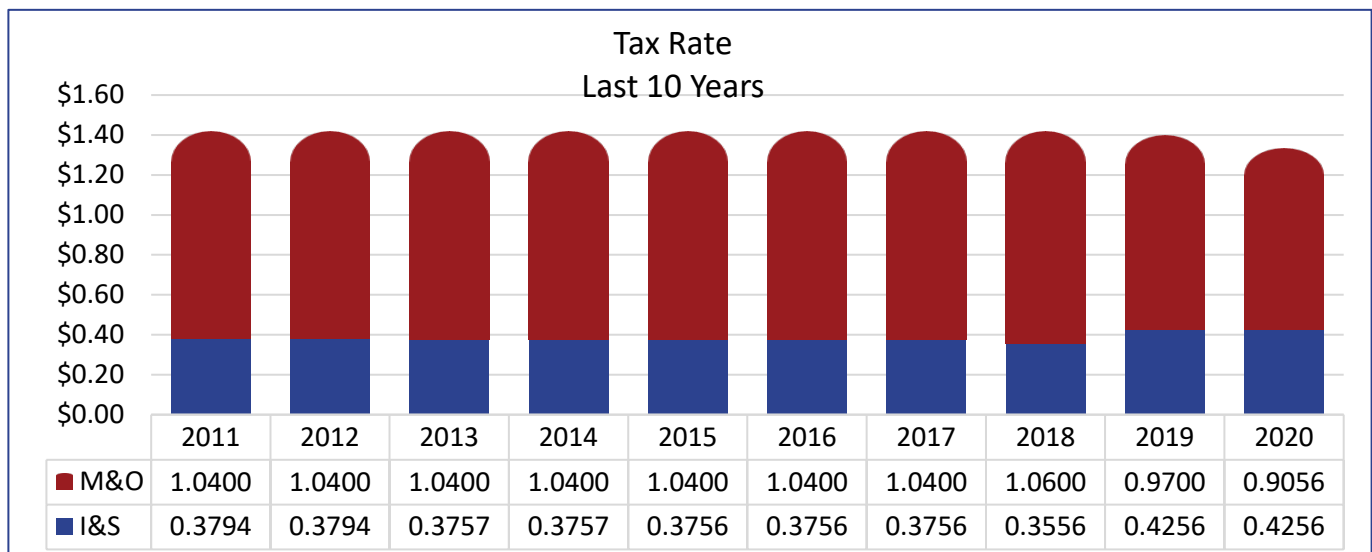
The District prepared the 2020-21 budget with a proposed tax year 2020 tax rate of \$1.3312 per \$100 property valuation which represents a decrease of \$0.0644 or approximately 6.63% from prior year. The General Fund (M&O) rate is estimated to be compressed to \$0.9056 and the Debt Service (I&S) rate will remain at \$0.4256. Property values in 2020 are estimated to increase approximately 10.09%, pending receipt of the Brazoria and Harris County Appraisal Districts' 2020 certified tax roll in late July. The actual compressed rate will be determined and provided by the state late summer. The actual tax rate will not be adopted until August 2020.

The District has now sold all \$220 million bonds approved at the 2016 bond election, which called for a 7-cent increase to the I&S rate; all projects are estimated to be completed by May 2021 under budget and with a new estimated 5-cent maximum tax rate impact.

The District has placed great efforts in maintaining one of the lowest tax rates amongst Region 4 districts. For fiscal year 2020-21, the District's tax rate is calculated as a total reduction of 6.44 cents from fiscal year 2019-20.

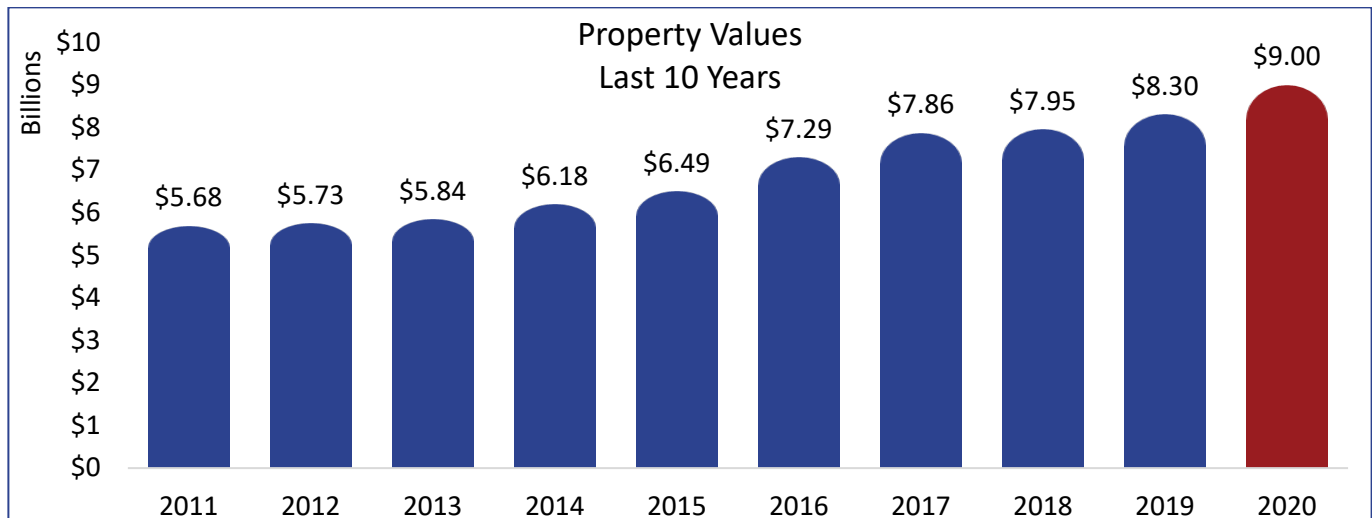
The table and graph below illustrate a history of the District's tax rate:

Tax Rate	Tax Year/Fiscal Year			Variance
	2018 2018-19	2019 2019-20	2020 2020-21	
M&O	\$1.0600	\$0.9700	\$0.9056	-\$0.0644
I&S	0.3556	0.4256	0.4256	0.0000
Total Tax Rate	\$1.4156	\$1.3956	\$1.3312	-\$0.0644



## PROPERTY VALUES

Property values impact both State and local revenue estimates since the revenue received from the State is dependent upon the amount that can be raised locally. The fiscal year 2020-21 proposed budget is based off an estimated 10.09% increase from fiscal year 2019-20, which is more conservative than the combined estimated increase provided by BCAD and HCAD. The District estimates its property values to increase to a total of \$9.0 billion for fiscal year 2020-21 (2020 tax year) due to increase in residential property values and new residential and commercial real estate development.



\* Tax Year 2020 Estimated

## State Revenue

The Foundation School Program (FSP) is the state program that establishes the amount of state and local funding due to school districts under Texas school finance law and provides the state share of this funding to districts. The program is administered by the Texas Education Agency (TEA). The FSP is meant to ensure that all school districts, regardless of property wealth, receive "substantially equal access to similar revenue per student at similar tax effort, considering all state and local tax revenues of districts after acknowledging all legitimate student and district cost differences."

State funding projections are based on an estimated average daily attendance (ADA) of 20,881 students. The District projects to receive a total of \$94.2 million in State funds; which is comprised of \$84.5 million from Tier I Basic Allotment funds, \$8.2 million from Tier II Basic Program Enrichment funds, and \$1.5 million from the Formula Transition Grant (Hold Harmless). Although State funding formulas are rather complex, this section seeks to explain in simplistic detail the basic elements and standard calculations used by each component.

The operations funding component of the FSP assists school districts in financing their maintenance and operations (M&O) the following formulas:

- **Tier I State Aid – Basic Allotment**  
Tier One of the FSP provides the Districts with a basic level of funding through several allotments, including those for regular basic education, special education (SPED), dyslexia, compensatory education, bilingual education (including dual language programs), career and technology education (CTE), public education grants, early education, college, career, or military readiness, and transportation.

As it currently stands, from the total Tier I allotment, a deduction is made for the local district's share based on the individual district's property tax base multiplied by the compressed tax rate or "CTR" per \$100 of assessed taxable property value. Beginning with fiscal year 2019-20, the formula uses current year, rather than prior year property values; for a District with a growing taxable base like ours, this means that the local portion will be higher. The remainder represents the State's share of Tier I funding. Under this methodology, a district's wealth factors significantly into its share of state funding. The higher the wealth per student, the higher the proportional deduction from the Tier I total.

Revenue assumptions will be updated when the District receives certified property values, enrollment fluctuations due to COVID-19 are more accurately predicted, and when the tax rate is adopted.

The estimated total cost of Tier I for 2020-21 is \$159.9 million using estimated 2020 State Certified Property Values (District Property Values or "DPV") of \$8.8 billion. The District's local share of Tier I funds is calculated at \$75.3 million (CTR/100 \* DPV), with the remaining \$84.6 million to be funded by the State.

The following table compares the State and Local share of Tier I funds for the last three years (note in the arrow the switch from calculating revenues using prior year to current year property values).

<b>Tax Year Fiscal Year</b>	<b>2017</b>	<b>2019</b>	<b>2020</b>
	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
District Property Values	\$7,655,692,526	\$7,903,665,778	\$8,805,706,196
Total Cost of Tier I	\$145,865,402	\$158,367,589	\$159,857,720
Less: Local Share of Tier I	75,500,375	73,504,092	75,341,622
State Share of Tier I	<u>\$70,365,027</u>	<u>\$84,863,497</u>	<u>\$84,516,098</u>

- **Tier II State Aid – Basic Program Enrichment**

Tier II of the formula rewards the tax effort of a district by guaranteeing that tax effort in the current year, beyond the required local share of Tier I, will yield a minimum amount of money per weighted student in average daily attendance (WADA). In Tier II, for the first eight cents of tax above the maximum compressed tax rate (MCR), referred to as "golden pennies", the State subsidizes tax receipts as needed to produce a guaranteed level of revenue per student per penny of property tax levy. The guaranteed yield for those golden pennies is \$98.56 for fiscal year 2019-20 and estimated to remain unchanged for fiscal year 2020-21.

The guaranteed yield on any additional pennies above the MCR plus eight cents (up to the maximum rate of 17 cents above the MCR) is fixed at \$49.28; these cents are also referred to as "copper pennies".

The budget was adopted using an estimated M&O rate for tax year 2020 of \$0.9056, which is five cents (or "golden pennies") above the District's compressed rate of \$0.8556. This is an increase of one golden penny from tax year 2019. Each golden penny generates approximately \$1.6 million in state aid; total Tier II State Aid generated with five golden pennies is \$8.2 million for fiscal year 2020-21.

- **Formula Transition Grant (i.e. "Hold Harmless")**

The Formula Transition Grant was created by the legislature to make sure school district don't lose money from switching the calculation of State funds from prior year to current year property values. Funds for fiscal year 2020-21 are calculated at \$1.5 million; this grant is intended to phase out in the next four years.

- Other Programs/(Charges)

Prior to HB 3, the State would provide \$500 for each full-time employee and \$250 for each part-time employee who are not administrators or employees subject to the minimum salary schedule. Beginning in 2019-20, the District no longer receives a staff allotment. Charges include the local share of Advanced Placement tests and Early Childhood Intervention programs.

### State Funding Summary

State aid for fiscal year 2020-21 is projected to increase \$3.5 million from prior year and is summarized as follows:

	<b>2018-19 Actual</b>	<b>2019-20 Estimated</b>	<b>2019-20 Budget</b>
Tier I Share of State Funding	\$70,365,027	\$83,909,537	\$84,516,098
Tier II State Aid	12,390,579	6,745,515	8,183,522
Formula Transition Grant			1,497,728
Other Programs/(Charges)	456,742	(2,352)	(15,926)
Total State Aid	<u>\$83,212,348</u>	<u>\$90,652,700</u>	<u>\$94,180,582</u>

### On-Behalf TRS Payments

This revenue source is a non-cash transaction that the District is required to record in its books to account for retirement payments (contributions) made by the State on behalf of the District for all its employees. The intent of this transaction is to account for the entire cost of providing school services in the State of Texas. For fiscal year 2020-21, the projected amount is \$10 million (offset by expenditures).

### State Funding Lag

As required by a new indicator in the Financial Integrity Rating System of Texas (Schools FIRST), we are required to discuss the state funding lag during the budget process; although this requirement is no longer applicable since districts are now required to use current year property values on their state aid calculations. In short, prior to HB 3, prior year property values were used in the formulas to calculate State revenues, causing a one-year funding lag; hence, if the local revenue decreased in the year of the property value decline, the State did not recognize that decline until the subsequent year.

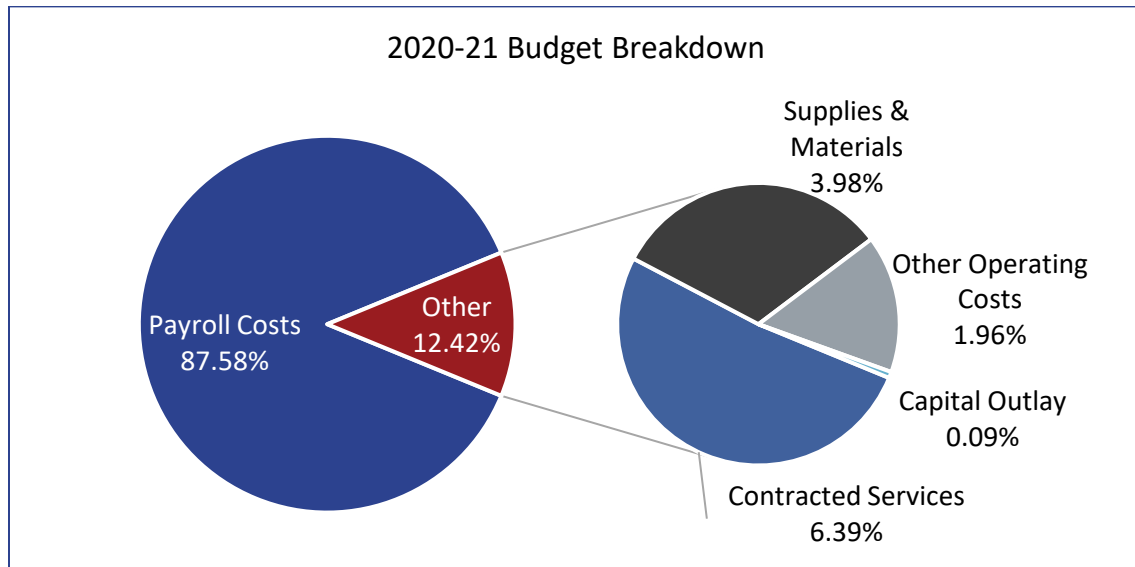
### Federal Revenues

The District projects federal revenues for fiscal year 2020-21 at \$2,785,000. Revenue sources are mainly comprised of Medicaid reimbursements (MAC) and School Health and Related Services (SHARS) reimbursements.

## Expenditure Summary

The proposed expenditures budget for fiscal year 2020-21 is \$189.9 million; 87.58% of the budget is for salary and benefits while the remaining 12.42% is budgeted for contracted services, supplies and materials, capital outlay and other operating costs.

The following chart portrays the breakdown of budgeted expenditures by object.



### Payroll Expenditures

Payroll costs for fiscal year 2020-21 comprise 87.58% of the general fund proposed budget. The adopted budget includes a salary increase of 4% for all staff for a total payroll increase of \$5.8 million plus related benefit costs (e.g. Medicare, local portion of TRS, etc.). In addition, the District provided targeted adjustments to teacher salaries for years of experience as well as market adjustments to professional and paraprofessional salary schedules.

Employee Classification	Amount
Teachers & Librarians	\$3,537,520
Professional Support (Campus/ESC Admin, Counselors, Nurses, Special Programs, etc.)	1,198,246
Paraprofessionals (Maintenance, Operations, Bus Drivers, Food Service, and Clerical Staff)	1,019,639
Total	\$5,755,405

The minimum salary for beginner teachers was increased from \$56,000 to \$58,100 for fiscal year 2020-21. The teacher and librarian salary increases were based off a new control midpoint of \$62,500 (compared to \$59,000 in fiscal year 2019-20).

## Medical Premium Contributions

In addition to the salary increases, the proposed compensation package includes an increase in the District's annual contribution of \$600 towards employee health insurance premiums (from \$250 to \$300 per month) for a total budget impact of \$811,100.

## Additional Personnel

The needs presented this year are specific and strategic in nature with the focus being on mental health, special education, truancy prevention, facility cleanliness, and the offering of a full-day prekindergarten program. The Board of Trustees approved the addition of 31.5 full time equivalent (FTE) positions for a total approximate cost of \$1,592,284, including associated benefits.

The passing of HB3 included the requirement for school districts to offer a full day pre-kindergarten program for students who qualify. A total of 10.5 classroom teacher positions were approved to meet this legislative requirement. Additionally, 4.5 teacher positions were added to maintain our already high level of service for students with special needs and English language learners. While our overall student population remains steady, estimated full-day prekindergarten enrollment numbers and students who qualify for specialized services require an increase in staffing; this also include 7.5 teacher aides to meet staffing guidelines.

Increased mental health has been a goal of the District for several years and adding two additional junior high student support counselors increases efforts in meeting this goal.

Truancy prevention and monitoring of student attendance is an area all high schools focus on. In previous years, we received a grant to engage with historically truant students and create accountability for being at school. This grant has ended, and the board approved to keep two outreach case manager positions full time since the program reflected positive results. Additionally, our staffing guidelines indicate Dawson High School is over the number of students by 500 to warrant an additional attendance clerk, which will increase support to truancy efforts and the PEIMS department with accurate reporting of student attendance.

With a need for increased cleaning and monitoring of current practices this budget includes an additional custodial supervisor and three custodians. The custodial supervisor will assist in the evenings by monitoring facility cleaning practices and the additional custodians will add needed support to maintain a high level of cleanliness at Magnolia, Cockrell, and Massey Ranch elementaries, thus providing a clean and safe learning environment for students and staff.

These positions are budgeted at midpoint as follows:

Department	FTE	Position	Budget Impact
Elementary Campuses	10.5	Teachers – Pre-kindergarten	\$680,400
Campuses	4.5	Teachers – English Language Learners	\$291,595
Operations	3.0	Custodians	\$82,323
Operations	1.0	Custodial Supervisor	\$60,632
Junior High	2.0	Counselors	\$175,730
Dawson High School	1.0	Attendance Clerk	\$26,925
Student Outreach	2.0	Outreach Case Manager	\$112,681
Special Programs, P.E., Pre-K	7.5	Teacher Aides	\$162,628

## Non-Payroll Expenditures

Non-payroll expenditures comprise 12.42% of the total budget and are projected to decrease from \$25.5 million in fiscal year 2019-20 to \$23.6 million for fiscal year 2020-21. The \$1.9 million (7.5%) decrease is due to non-recurring costs in the prior year (i.e. portable buildings) and projected utility savings.

Fiscal year 2020-21 campus and department budget allocations remain unchanged from fiscal year 2019-20. Campus budgets are allocated based on enrollment projections on a per-student basis as follows:

<b>Campus Allocations</b>	<b>Fiscal Year 2020-21</b>
Elementary Schools	\$89.10
Middle Schools	\$89.10
Junior High Schools	\$100.14
PACE	\$113.94
High Schools	\$128.70

## Fund Balance Impact

We are projecting to end fiscal year 2020-21 with a fund balance of \$56.3 million; a \$1.2 million or 2.1% decrease from estimated 2019-20 ending fund balance. This represents a 108-day operating reserve, which is above the 90-day operating fund balance that administration strives to maintain.

It is essential for school districts to maintain an adequate fund balance level to mitigate current and future risks, such as revenue shortfalls or unanticipated expenditures. Maintaining a healthy fund balance will assist us in responding to unforeseen costs to address the COVID-19 pandemic, which are yet to be determined, and to fund other unanticipated expenditures during the 2020-21 fiscal year.

The Government Finance Officers Association recommends that school districts maintain a fund balance level of no less than two months of regular general fund operating expenditures. Pearland ISD's projected 2020-21 general fund ending balance includes over three months of expenditures and follows this recommendation.



**Pearland Independent School District**  
**General Operating Fund**  
**Five-Year Summary of Revenues and Expenditures**

		<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
		<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Amended</b>	<b>Budget</b>
<b>Revenues</b>						
5711	Tax Collections	\$ 71,693,061	\$ 76,725,171	\$ 79,731,883	\$ 76,114,882	\$ 78,298,411
5712-19	Taxes-Delinquent, P&I	1,161,344	1,421,366	1,410,616	1,272,000	1,302,000
5742	Investment Earnings	250,484	724,034	1,342,358	1,100,000	300,000
5700	Miscellaneous Local Revenue	1,493,349	1,736,930	1,409,236	859,500	770,000
	<b>Total Local Revenues</b>	<b>74,598,238</b>	<b>80,607,500</b>	<b>83,894,093</b>	<b>79,346,382</b>	<b>80,670,411</b>
5810	Foundation School Program	84,989,975	81,289,154	90,201,977	91,525,732	95,190,582
5829	Miscellaneous State Revenue	21,043				
5831	TRS On-Behalf	6,577,054	7,092,391	8,612,476	10,002,787	10,002,787
	<b>Total State Revenues</b>	<b>91,588,072</b>	<b>88,381,545</b>	<b>98,814,453</b>	<b>101,528,519</b>	<b>105,193,369</b>
5900	Miscellaneous Federal Revenue	2,363,947	2,376,254	4,912,633	2,666,000	2,785,000
	<b>Total Federal Revenues</b>	<b>2,363,947</b>	<b>2,376,254</b>	<b>4,912,633</b>	<b>2,666,000</b>	<b>2,785,000</b>
	<b>Total Revenues</b>	<b>168,550,257</b>	<b>171,365,300</b>	<b>187,621,180</b>	<b>183,540,901</b>	<b>188,648,780</b>
<b>Expenditures by Function</b>						
11	Instruction	97,446,045	99,220,920	100,542,435	105,373,188	109,967,131
12	Instructional Resources & Media	1,714,034	1,805,340	1,763,132	1,892,850	1,911,250
13	Curriculum & Staff Development	4,674,984	4,732,487	5,158,796	5,414,784	5,579,866
21	Instructional Leadership	1,996,364	2,203,154	2,309,478	2,473,309	2,557,411
23	School Leadership	10,477,348	11,179,202	11,490,314	11,965,007	12,405,053
31	Guidance, Counseling & Evaluation	5,541,739	5,692,280	6,666,329	7,385,125	7,700,362
32	Social Work Services	530,827	567,832	627,549	696,591	765,261
33	Health Services	1,418,337	1,499,201	1,680,191	1,885,532	1,913,867
34	Student Transportation	6,807,783	7,101,491	6,747,608	7,131,490	7,424,353
36	Cocurricular/Extracurricular	3,969,913	4,227,183	4,168,496	4,722,223	5,198,253
41	General Administration	4,265,087	4,609,335	4,575,629	5,176,068	5,138,545
51	Plant Maintenance & Operations	20,294,006	19,740,935	20,201,580	22,523,490	21,543,782
52	Security & Monitoring Services	1,824,948	1,810,517	1,747,827	2,417,262	2,396,935
53	Data Processing Services	4,048,916	3,993,554	3,767,168	4,663,878	4,560,755
61	Community Service	10,453	8,790	8,024	13,525	11,187
81	Facilities Acquisition & Construction				540,000	
95	Payments to JJAEP	17,600	44,800	83,400	118,672	80,000
99	Other Governmental Charges	627,315	650,378	655,335	727,128	727,128
	<b>Total Expenditures</b>	<b>165,665,698</b>	<b>169,087,398</b>	<b>172,193,292</b>	<b>185,120,122</b>	<b>189,881,139</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		2,884,559	2,277,902	15,427,888	(1,579,221)	(1,232,359)
<b>Other Resources/(Uses)</b>		(1,761,824)	(945,507)	(8,862,286)	435,685	
<b>Fund Balance -Beginning-Projected</b>		49,614,047	50,736,782	52,069,177	58,634,779	57,491,243
<b>Fund Balance-Ending-Projected</b>		<b>\$ 50,736,782</b>	<b>\$ 52,069,177</b>	<b>\$ 58,634,779</b>	<b>\$ 57,491,243</b>	<b>\$ 56,258,884</b>
<b>Expenditures by Object</b>						
6100	Payroll Costs	140,870,389	146,435,982	150,690,156	159,614,564	166,295,957
6200	Contracted Services	13,168,945	11,106,839	12,043,995	13,190,576	12,141,673
6300	Supplies and Materials	7,386,563	7,336,590	6,179,517	7,727,598	7,554,407
6400	Other Operating Costs	3,227,895	2,983,256	3,117,857	3,776,078	3,722,202
6600	Capital Outlay	1,011,906	1,224,732	161,767	811,306	166,900
	<b>Total Expenditures</b>	<b>165,665,698</b>	<b>169,087,398</b>	<b>172,193,292</b>	<b>185,120,122</b>	<b>189,881,139</b>

**Pearland Independent School District**  
**General Operating Fund**  
**Five-Year Summary of Expenditures by Function and Major Object**

	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Amended</b>	<b>Budget</b>
<b>11 - Instruction</b>					
6100 Payroll Costs	\$ 92,842,649	\$ 95,757,504	\$ 97,703,370	\$ 101,778,991	\$ 106,740,127
6200 Contracted Services	849,225	908,099	583,438	867,826	727,339
6300 Supplies & Materials	3,296,617	2,128,509	1,825,342	2,168,927	1,941,033
6400 Other Operating Expenditures	397,500	405,161	369,212	490,444	491,632
6600 Capital Outlay	60,055	21,647	61,073	67,000	67,000
<b>Instruction Total</b>	<b>97,446,045</b>	<b>99,220,920</b>	<b>100,542,435</b>	<b>105,373,188</b>	<b>109,967,131</b>
<b>12 - Instructional Resources &amp; Media</b>					
6100 Payroll Costs	1,443,305	1,546,342	1,511,480	1,624,459	1,685,605
6200 Contracted Services	25,594	27,042	28,371	33,190	1,170
6300 Supplies & Materials	243,023	230,705	220,694	233,791	219,450
6400 Other Operating Expenditures	2,112	1,251	2,586	1,410	5,025
<b>Instructional Resources &amp; Media Total</b>	<b>1,714,034</b>	<b>1,805,340</b>	<b>1,763,132</b>	<b>1,892,850</b>	<b>1,911,250</b>
<b>13 - Curriculum &amp; Staff Development</b>					
6100 Payroll Costs	4,351,738	4,387,841	4,884,220	5,031,822	5,193,664
6200 Contracted Services	68,273	71,747	52,985	97,593	78,380
6300 Supplies & Materials	84,389	103,058	93,427	108,023	93,531
6400 Other Operating Expenditures	170,583	169,842	128,164	177,346	214,291
<b>Curriculum &amp; Staff Development Total</b>	<b>4,674,984</b>	<b>4,732,487</b>	<b>5,158,796</b>	<b>5,414,784</b>	<b>5,579,866</b>
<b>21 - Instructional Leadership</b>					
6100 Payroll Costs	1,785,519	1,968,724	2,093,195	2,182,037	2,271,980
6200 Contracted Services	21,808	22,137	21,640	30,447	45,247
6300 Supplies & Materials	151,087	174,452	150,648	207,100	170,509
6400 Other Operating Expenditures	37,950	37,841	43,996	53,725	69,675
<b>Instructional Leadership Total</b>	<b>1,996,364</b>	<b>2,203,154</b>	<b>2,309,478</b>	<b>2,473,309</b>	<b>2,557,411</b>
<b>23 - School Leadership</b>					
6100 Payroll Costs	10,150,743	10,881,111	11,180,582	11,568,191	12,043,993
6200 Contracted Services	21,553	21,386	29,061	29,322	30,704
6300 Supplies & Materials	225,419	188,197	202,959	204,504	213,637
6400 Other Operating Expenditures	79,632	88,509	77,713	162,990	116,719
<b>School Leadership Total</b>	<b>10,477,348</b>	<b>11,179,202</b>	<b>11,490,314</b>	<b>11,965,007</b>	<b>12,405,053</b>
<b>31 - Guidance, Counseling &amp; Evaluation</b>					
6100 Payroll Costs	5,320,537	5,549,390	6,528,609	7,209,548	7,538,908
6200 Contracted Services	90,053	16,672	8,372	13,939	4,000
6300 Supplies & Materials	114,692	109,855	111,772	144,133	139,483
6400 Other Operating Expenditures	16,457	16,363	17,576	17,505	17,971
<b>Guidance, Counseling &amp; Evaluation Total</b>	<b>5,541,739</b>	<b>5,692,280</b>	<b>6,666,329</b>	<b>7,385,125</b>	<b>7,700,362</b>
<b>32 - Social Work Services</b>					
6100 Payroll Costs	395,859	413,716	459,379	453,145	570,815
6200 Contracted Services	120,013	138,175	154,938	171,500	173,800
6300 Supplies & Materials	5,395	6,896	1,870	63,903	14,500
6400 Other Operating Expenditures	9,559	9,045	11,361	8,043	6,146
<b>Social Work Services Total</b>	<b>530,827</b>	<b>567,832</b>	<b>627,549</b>	<b>696,591</b>	<b>765,261</b>

**Pearland Independent School District**  
**General Operating Fund**  
**Five-Year Summary of Expenditures by Function and Major Object (Continued)**

	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Amended</b>	<b>Budget</b>
<b>33 - Health Services</b>					
6100 Payroll Costs	1,380,881	1,452,471	1,610,186	1,799,694	1,855,727
6200 Contracted Services	4,568	4,337	29,339	4,761	6,171
6300 Supplies & Materials	24,184	33,152	30,260	66,857	42,345
6400 Other Operating Expenditures	8,703	9,241	10,406	14,220	9,624
<b>Health Services Total</b>	<b>1,418,337</b>	<b>1,499,201</b>	<b>1,680,191</b>	<b>1,885,532</b>	<b>1,913,867</b>
<b>34 - Student Transportation</b>					
6100 Payroll Costs	5,141,028	5,311,584	5,483,503	5,630,692	5,963,505
6200 Contracted Services	179,187	149,457	209,528	226,385	228,385
6300 Supplies & Materials	479,158	644,641	787,540	1,004,163	977,213
6400 Other Operating Expenditures	305,654	245,281	267,037	270,250	255,250
6600 Capital Outlay	702,756	750,529			
<b>Student Transportation Total</b>	<b>6,807,783</b>	<b>7,101,491</b>	<b>6,747,608</b>	<b>7,131,490</b>	<b>7,424,353</b>
<b>36 - Cocurricular/Extracurricular</b>					
6100 Payroll Costs	2,411,398	2,714,627	2,866,513	3,272,625	3,639,418
6200 Contracted Services	403,339	464,724	309,087	406,857	394,716
6300 Supplies & Materials	608,822	558,745	369,166	396,489	557,703
6400 Other Operating Expenditures	546,354	489,086	623,729	605,000	606,416
<b>Cocurricular/Extracurricular Total</b>	<b>3,969,913</b>	<b>4,227,183</b>	<b>4,168,496</b>	<b>4,722,223</b>	<b>5,198,253</b>
<b>41 - General Administration</b>					
6100 Payroll Costs	3,478,140	3,629,393	3,745,706	4,148,140	4,302,457
6200 Contracted Services	438,192	683,000	512,121	586,882	429,708
6300 Supplies & Materials	101,371	96,417	83,742	152,267	122,889
6400 Other Operating Expenditures	247,385	200,525	234,060	288,779	283,491
<b>General Administration Total</b>	<b>4,265,087</b>	<b>4,609,335</b>	<b>4,575,629</b>	<b>5,176,068</b>	<b>5,138,545</b>
<b>51 - Plant Maintenance &amp; Operations</b>					
6100 Payroll Costs	10,063,709	10,631,235	10,146,394	11,736,557	11,152,064
6200 Contracted Services	7,099,386	5,859,983	7,407,030	7,862,601	7,331,870
6300 Supplies & Materials	1,580,898	1,629,124	1,335,103	1,295,128	1,486,048
6400 Other Operating Expenditures	1,343,727	1,240,493	1,236,909	1,589,204	1,533,800
6600 Capital Outlay	206,286	380,100	76,144	40,000	40,000
<b>Plant Maintenance &amp; Operations Total</b>	<b>20,294,006</b>	<b>19,740,935</b>	<b>20,201,580</b>	<b>22,523,490</b>	<b>21,543,782</b>
<b>52 - Security &amp; Monitoring Services</b>					
6100 Payroll Costs	89,433	86,213	305,939	781,571	835,212
6200 Contracted Services	1,681,158	1,644,305	1,374,047	1,527,221	1,475,553
6300 Supplies & Materials	52,357	61,102	53,948	70,238	54,120
6400 Other Operating Expenditures	2,000	2,000	13,893	12,050	27,050
6600 Capital Outlay		16,897		26,182	5,000
<b>Security &amp; Monitoring Services Total</b>	<b>1,824,948</b>	<b>1,810,517</b>	<b>1,747,827</b>	<b>2,417,262</b>	<b>2,396,935</b>

**Pearland Independent School District**  
**General Operating Fund**  
**Five-Year Summary of Expenditures by Function and Major Object (Continued)**

	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Amended</b>	<b>Budget</b>
<b>53 - Data Processing Services</b>					
6100 Payroll Costs	2,004,997	2,097,041	2,163,057	2,383,567	2,491,295
6200 Contracted Services	1,521,680	400,597	585,305	486,252	407,502
6300 Supplies & Materials	419,150	1,371,737	913,043	1,612,075	1,521,946
6400 Other Operating Expenditures	60,280	68,619	81,214	85,112	85,112
6600 Capital Outlay	42,810	55,560	24,550	96,872	54,900
<b>Data Processing Services Total</b>	<b>4,048,916</b>	<b>3,993,554</b>	<b>3,767,168</b>	<b>4,663,878</b>	<b>4,560,755</b>
<b>61 - Community Service</b>					
6100 Payroll Costs	10,453	8,790	8,024	13,525	11,187
<b>Community Service Total</b>	<b>10,453</b>	<b>8,790</b>	<b>8,024</b>	<b>13,525</b>	<b>11,187</b>
<b>81 - Facilities Acquisition &amp; Construction</b>					
6600 Capital Outlay				540,000	
<b>Facilities Acquisition &amp; Construction Total</b>				<b>540,000</b>	
<b>95 - Payments to JJAEP</b>					
6200 Contracted Services	17,600	44,800	83,400	118,672	80,000
<b>Payments to JJAEP Total</b>	<b>17,600</b>	<b>44,800</b>	<b>83,400</b>	<b>118,672</b>	<b>80,000</b>
<b>99 - Other Governmental Charges</b>					
6200 Contracted Services	627,315	650,378	655,335	727,128	727,128
<b>Other Governmental Charges Total</b>	<b>627,315</b>	<b>650,378</b>	<b>655,335</b>	<b>727,128</b>	<b>727,128</b>
<b>Total Expenditures</b>	<b>\$ 165,665,698</b>	<b>\$ 169,087,398</b>	<b>\$ 172,193,292</b>	<b>\$ 185,120,122</b>	<b>\$ 189,881,139</b>

**Pearland Independent School District**  
**General Operating Fund**  
**Three-Year Forecast of Revenues and Expenditures by Major Object**

		<b>2020-21</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>
		<b>Budget</b>	<b>Forecast</b>	<b>Forecast</b>	<b>Forecast</b>
<b>Revenues</b>					
5711	Tax Collections	\$ 78,298,411	\$ 80,655,857	\$ 83,162,830	\$ 85,745,013
5712-19	Taxes-Delinquent, P&I	1,302,000	1,250,000	1,250,000	1,250,000
5742	Investment Earnings	300,000	300,000	300,000	300,000
5700	Miscellaneous Local Revenue	770,000	770,000	770,000	770,000
	<b>Total Local Revenues</b>	<b>80,670,411</b>	<b>82,975,857</b>	<b>85,482,830</b>	<b>88,065,013</b>
5810	Foundation School Program	95,190,582	90,942,687	89,535,402	88,036,320
5831	TRS On-Behalf	10,002,787	10,202,843	10,406,900	10,615,038
	<b>Total State Revenues</b>	<b>105,193,369</b>	<b>101,145,530</b>	<b>99,942,302</b>	<b>98,651,358</b>
5919	Miscellaneous Federal Revenue	2,785,000	2,500,000	2,500,000	2,500,000
	<b>Total Federal Revenues</b>	<b>2,785,000</b>	<b>2,500,000</b>	<b>2,500,000</b>	<b>2,500,000</b>
	<b>Total Revenues</b>	<b>188,648,780</b>	<b>186,621,387</b>	<b>187,925,132</b>	<b>189,216,371</b>
<b>Expenditures</b>					
6100	Payroll Costs	166,295,957	169,621,876	173,014,314	176,474,600
6200	Contracted Services	12,141,673	12,141,673	12,141,673	12,141,673
6300	Supplies and Materials	7,554,407	7,554,407	7,554,407	7,554,407
6400	Other Operating Costs	3,722,202	3,722,202	3,722,202	3,722,202
6600	Capital Outlay	166,900	383,900	383,900	383,900
	<b>Total Expenditures</b>	<b>189,881,139</b>	<b>193,424,058</b>	<b>196,816,496</b>	<b>200,276,782</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		<b>(1,232,359)</b>	<b>(6,802,671)</b>	<b>(8,891,364)</b>	<b>(11,060,411)</b>
<b>Other Resources/(Uses)</b>					
Fund Balance -Beginning-Projected		57,491,243	56,258,884	49,456,213	40,564,849
<b>Fund Balance-Ending-Projected</b>		<b>\$ 56,258,884</b>	<b>\$ 49,456,213</b>	<b>\$ 40,564,849</b>	<b>\$ 29,504,437</b>

Note: Financial Projection Assumptions are located on page 55.

# FOOD SERVICE FUND OVERVIEW

The District’s food service operations are accounted for in the Food Service Fund. Although special revenue funds are generally not included in the annual budget adopted by the Board of Trustees, TEA regulations require inclusion of the food service fund.

## Revenues

Local revenue constitutes 48.6% and is primarily from student payments for lunch and a la carte items. Approximately 48.4% of the revenue in this fund is received from federal sources, including the United States Department of Agriculture (USDA) under the National School Lunch Program, the School Breakfast Program and the Food Distribution Program. For 2020-21, approximately 33% of students will receive either free or reduced-price lunch.

## Expenditures

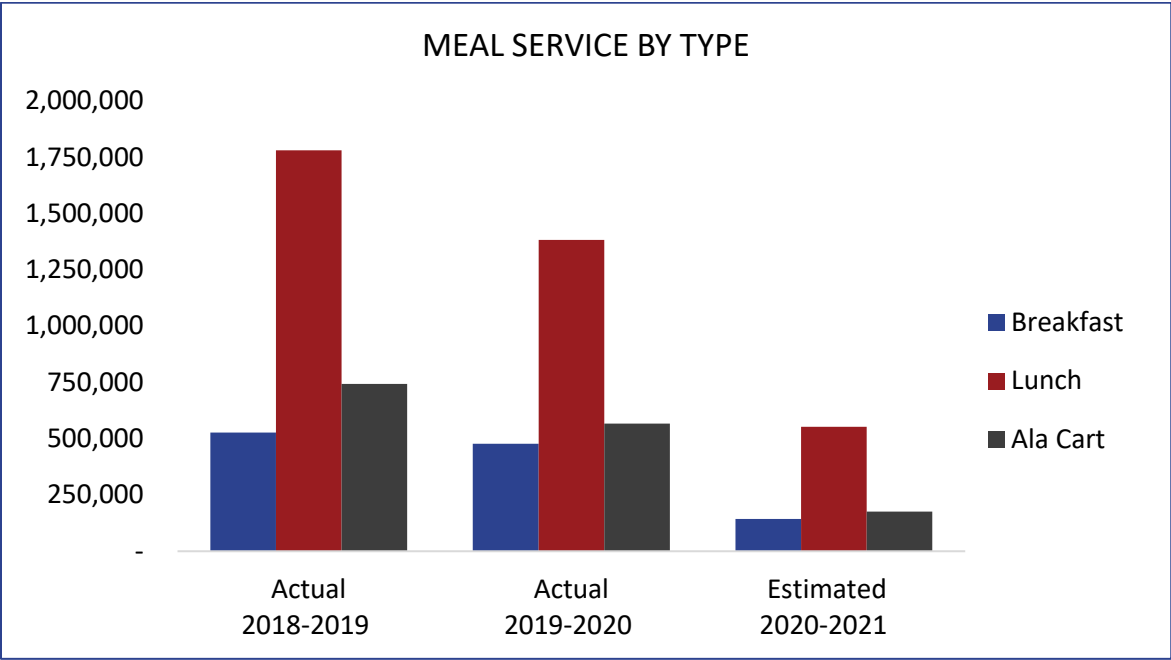
Food Service expenditures consist primarily of payroll (40.3%) and supplies and materials (56.5%). Most of the supplies and materials budget consists of expenditures for food.

## Fund Balance

The fund balance for food service should not exceed three months of average food service operations expenditures. The projected fund balance for 2020-21 is approximately \$2.6 million, which is within the recommended amount.

## Food Service Meal Counts

The following chart provides a breakdown of the type of meals served.



**Pearland Independent School District**  
**Food Service Fund**  
**Five-Year Summary of Revenues and Expenditures**

		<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
		<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Amended</b>	<b>Budget</b>
<b>Revenues</b>						
5700	Miscellaneous Local Revenue	\$ 367	\$ 3,265	\$ 10,011	\$ 3,000	\$ 3,000
5751	Food Services - Meals	4,971,333	4,233,320	4,863,382	5,206,850	5,024,420
	<b>Total Local Revenues</b>	<b>4,971,699</b>	<b>4,236,585</b>	<b>4,873,394</b>	<b>5,209,850</b>	<b>5,027,420</b>
5829	Miscellaneous State Revenue	45,573	46,122	48,599	48,000	49,000
5831	TRS On-Behalf	163,544	183,252	215,321	254,773	260,000
	<b>Total State Revenues</b>	<b>209,116</b>	<b>229,374</b>	<b>263,920</b>	<b>302,773</b>	<b>309,000</b>
5921	School Breakfast Program	640,080	799,126	729,306	786,000	901,000
5922	School Lunch Program	2,827,974	3,885,250	2,991,286	3,161,000	3,379,100
5923	USDA Commodities	640,019	624,569	634,177	680,000	720,000
	<b>Total Federal Revenues</b>	<b>4,108,073</b>	<b>5,308,946</b>	<b>4,354,769</b>	<b>4,627,000</b>	<b>5,000,100</b>
	<b>Total Revenues</b>	<b>9,288,889</b>	<b>9,774,905</b>	<b>9,492,083</b>	<b>10,139,623</b>	<b>10,336,520</b>
<b>Expenditures by Function</b>						
35	Food Services	8,894,462	9,554,503	9,074,753	10,301,956	10,435,520
81	Facilities Acquisition & Construction				323,167	
	<b>Total Expenditures</b>	<b>8,894,462</b>	<b>9,554,503</b>	<b>9,074,753</b>	<b>10,625,123</b>	<b>10,435,520</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		394,427	220,402	417,330	(485,500)	(99,000)
<b>Other Resources/(Uses)</b>						
Fund Balance -Beginning-Projected		2,147,488	2,541,915	2,762,317	3,179,647	2,694,147
<b>Fund Balance-Ending-Projected</b>		<b>\$ 2,541,915</b>	<b>\$ 2,762,317</b>	<b>\$ 3,179,647</b>	<b>\$ 2,694,147</b>	<b>\$ 2,595,147</b>
<b>Expenditures by Object</b>						
6100	Payroll Costs	3,597,138	3,789,929	3,825,625	4,072,473	4,206,800
6200	Contracted Services	92,385	77,121	77,971	101,300	87,500
6300	Supplies and Materials	5,167,786	5,478,687	5,025,141	5,789,000	5,894,500
6400	Other Operating Costs	15,056	13,939	11,980	16,850	16,720
6600	Capital Outlay	22,098	194,827	134,036	645,500	230,000
	<b>Total Expenditures</b>	<b>8,894,462</b>	<b>9,554,503</b>	<b>9,074,753</b>	<b>10,625,123</b>	<b>10,435,520</b>

**Pearland Independent School District**  
**Food Service Fund**  
**Three-Year Forecast of Revenues and Expenditures by Major Object**

		<b>2020-21</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>
		<b>Budget</b>	<b>Forecast</b>	<b>Forecast</b>	<b>Forecast</b>
<b>Revenues</b>					
5742	Investment Earnings	\$ 3,000	\$ 3,000	\$ 3,000	\$ 3,000
5751	Food Services - Meals	5,024,420	5,000,000	5,000,000	5,000,000
	<b>Total Local Revenues</b>	<b>5,027,420</b>	<b>5,003,000</b>	<b>5,003,000</b>	<b>5,003,000</b>
5829	Miscellaneous State Revenue	49,000	49,000	49,000	49,000
5831	TRS On-Behalf	260,000	265,200	270,504	275,914
	<b>Total State Revenues</b>	<b>309,000</b>	<b>314,200</b>	<b>319,504</b>	<b>324,914</b>
5921	School Breakfast Program	901,000	946,050	993,353	1,043,020
5922	School Lunch Program	3,379,100	3,463,578	3,550,167	3,638,921
5923	USDA Commodities	720,000	680,000	680,000	680,000
	<b>Total Federal Revenues</b>	<b>5,000,100</b>	<b>5,089,628</b>	<b>5,223,519</b>	<b>5,361,941</b>
	<b>Total Revenues</b>	<b>10,336,520</b>	<b>10,406,828</b>	<b>10,546,023</b>	<b>10,689,855</b>
<b>Expenditures</b>					
6100	Payroll Costs	4,206,800	4,290,936	4,376,755	4,464,290
6200	Contracted Services	87,500	100,000	100,000	100,000
6300	Supplies and Materials	5,894,500	5,953,445	6,012,979	6,073,109
6400	Other Operating Costs	16,720	24,400	24,400	24,400
6600	Capital Outlay	230,000	150,000	150,000	150,000
	<b>Total Expenditures</b>	<b>10,435,520</b>	<b>10,518,781</b>	<b>10,664,134</b>	<b>10,811,799</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		<b>(99,000)</b>	<b>(111,954)</b>	<b>(118,111)</b>	<b>(121,944)</b>
<b>Other Resources/(Uses)</b>					
Fund Balance -Beginning-Projected		2,694,147	2,595,147	2,483,194	2,365,083
<b>Fund Balance-Ending-Projected</b>		<b>\$ 2,595,147</b>	<b>\$ 2,483,194</b>	<b>\$ 2,365,083</b>	<b>\$ 2,243,139</b>

Note: Financial Projection Assumptions are located on page 55.



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## DEBT SERVICE FUND OVERVIEW

The Debt Service Fund accounts for payments of principal, interest and related fees on the district's general obligation bonds. Under Texas Law, only these debt service payments can be charged to this fund. Local revenues (mostly from property taxes) constitute 98.1% of funding, with the remaining 1.9% come from the State under the Existing Debt Allotment (EDA) program.

Texas Education Code Section 45.0031(a) specifies that a school district is able to issue unlimited tax bonds, provided that the district demonstrates its projected ability to pay the principal of and interest on such bonds plus the District's outstanding bonds (excluding bonds authorized by an election held on or before April 1, 1992 and issued before September 1, 1992) at a debt service tax rate of not more than \$0.50 per \$100 of assessed valuation.

Texas statutes do not prescribe a debt limit; however, a practical economic debt limit of 10% of the assessed valuation is represented in the chart below:

Legal Debt Margin Calculation for Fiscal Year 2021		
Assessed Value		\$9,141,736,277
Debt Limit (Percentage of 2020-21 Assessed Value)		10.00%
Maximum Legal Debt		\$914,173,628
Debt Applicable to Debt Limitation:		
Total Bonded Debt	\$443,230,000	
Less: Amount set aside for repayment of bonds	<u>29,279,354</u>	
Total Amount of Debt Applicable to Debt Limit		<u>419,950,646</u>
Legal Debt Margin		<u><u>\$500,222,982</u></u>

### Budget Preparation Process

The taxable values, tax collection rate, estimated penalties and interest collected, EDA (hold harmless state aid to offset additional homestead exemption), debt repayment schedule, estimated interest earnings, bond fees, and arbitrage fees are the core of the revenues and expenditures that are reviewed annually when determining the proposed tax rate and budget.

Existing debt levels on current and future budgets hinge on several variables. For example, tax base growth, opportunities for refunding, will determine the actual resources needed to fund annual debt obligations.

### 2016 Bond Referendum

In an election on November 2016, the voters approved a \$220 million bond referendum. Information regarding the projects included in this referendum can be found in the Capital Projects section on page 85. The district issued the bonds as follows: Series 2017 on July 2017 for \$120 million; Series 2019 on March 2019 for \$80 million; and Series 2019A on July 2019 for \$20 million.

## Debt Service Expenditures

The 2020-21 expenditure budget consists of the following amounts: \$14.7 million for bond principal and sinking fund payments and \$19.5 million for bond interest payments. Detailed debt service requirements are included on the next page. These expenditure estimates are straightforward since they are primarily based on debt that has already been issued.

The following is a summary of the District's general obligation bonded debt as of June 30, 2020:

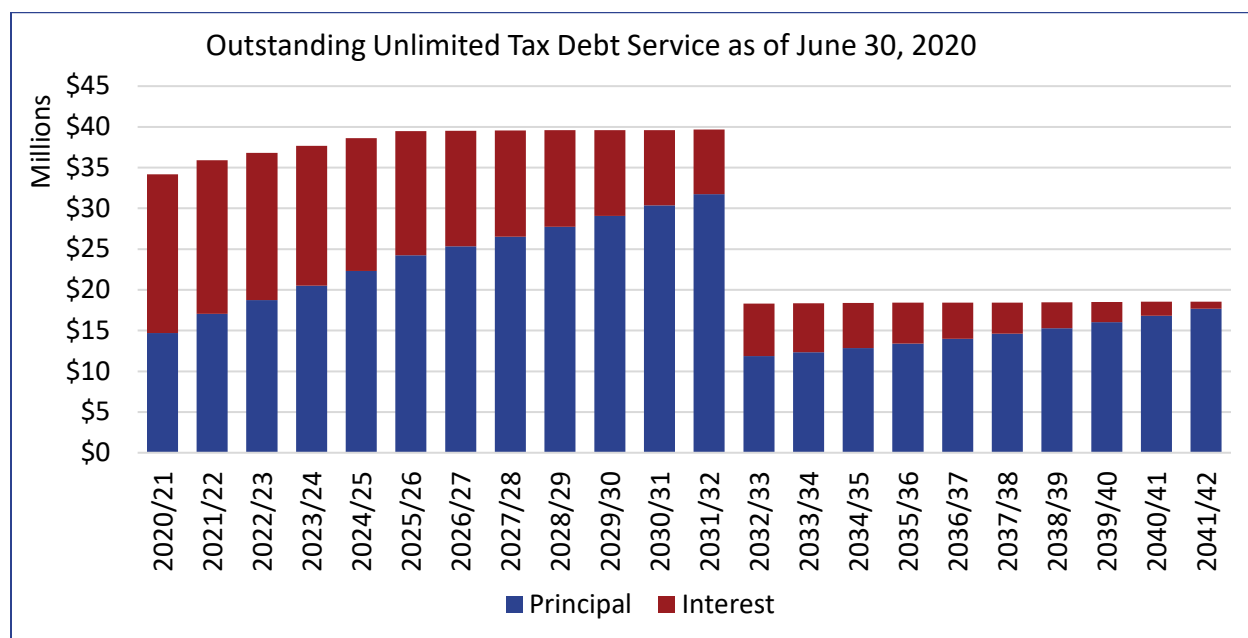
Date of Issue	Original Issue	Final Maturity	Date Callable	% Rates	Outstanding Balance
2001B	\$ 22,500,000	2025	2021	4.125 - 4.750	\$ 22,500,000
2011	8,740,000	2027	2021	4.000	7,875,000
2012	62,845,000	2029	2021	3.000 - 5.000	52,145,000
2013A	15,490,000	2029	2023	3.000 - 5.000	12,825,000
2013B	38,155,000	2029	2023	2.000 - 5.000	22,755,000
2014	30,540,000	2029	2024	2.000 - 5.000	26,670,000
2014B	28,655,000	2039	2024	2.000 - 5.000	19,370,000
2016	41,335,000	2032	2026	5.000 - 5.250	41,335,000
2016A	42,200,000	2032	2026	2.000 - 5.000	28,885,000
2017	105,510,000	2042	2026	3.000 - 5.000	105,410,000
2019	75,155,000	2042	2029	3.000 - 5.000	75,155,000
2019A	18,305,000	2042	2029	3.000 - 5.000	18,305,000
Total	\$ <u>489,430,000</u>				\$ <u>433,230,000</u>

## Tax Rate and Fund Balance Impact

The estimated budgetary fund balance at June 30, 2020 is approximately \$15.8 million. The difference between the budgetary fund balance and actual fund balance are the August debt service payments. In the Comprehensive Annual Financial Report, these deposits are included in a restricted cash account and fund balance. For budgetary purposes, these deposits are treated as expenditures in order to adopt the appropriate tax rate necessary to make the deposit.

Outstanding Unlimited Tax Debt Service by Principal and Interest as of June 30, 2020

Year	Principal	Interest	Annual Debt Service
2020/21	\$ 14,700,000	\$ 19,478,216	\$ 34,178,216
2021/22	17,040,000	18,859,616	35,899,616
2022/23	18,740,000	18,059,666	36,799,666
2023/24	20,490,000	17,191,616	37,681,616
2024/25	22,310,000	16,287,441	38,597,441
2025/26	24,220,000	15,274,991	39,494,991
2026/27	25,340,000	14,181,499	39,521,499
2027/28	26,520,000	13,038,044	39,558,044
2028/29	27,755,000	11,828,286	39,583,286
2029/30	29,055,000	10,562,163	39,617,163
2030/31	30,380,000	9,225,313	39,605,313
2031/32	31,760,000	7,919,863	39,679,863
2032/33	11,870,000	6,455,500	18,325,500
2033/34	12,335,000	6,031,400	18,366,400
2034/35	12,850,000	5,532,700	18,382,700
2035/36	13,400,000	5,006,650	18,406,650
2036/37	14,000,000	4,418,400	18,418,400
2037/38	14,630,000	3,810,050	18,440,050
2038/39	15,295,000	3,159,950	18,454,950
2039/40	16,025,000	2,479,950	18,504,950
2040/41	16,835,000	1,693,750	18,528,750
2041/42	17,680,000	867,700	18,547,700
<b>Total</b>	<b><u>\$ 433,230,000</u></b>	<b><u>\$ 211,362,764</u></b>	<b><u>\$ 644,592,764</u></b>



Unlimited Tax Debt Service by Series as of June 30, 2020

	U/L Tax Schoolhouse Bonds, <u>Series 2001B</u>	U/L Tax Refunding Bonds, <u>Series 2011</u>	U/L Tax Refunding Bonds, <u>Series 2012</u>	U/L Tax Refunding Bonds, <u>Series 2013A</u>	U/L Tax Refunding Bonds, Taxable <u>Series 2013B</u>	U/L Tax Schoolhouse Bonds, <u>Series 2014</u>	U/L Tax Refunding Bonds, <u>Series 2014</u>
<u>Year</u>							
2020/21	\$ 984,375	\$ 1,170,000	\$ 8,141,744	\$ 641,250	\$ 3,019,885	\$ 2,186,900	\$ 2,605,600
2021/22	984,375	1,170,800	8,151,494	641,250	3,063,985	2,174,100	2,597,000
2022/23	8,484,375	1,170,200	2,766,744	641,250	964,735	2,220,000	4,811,000
2023/24	8,128,125	978,200	2,882,594	641,250	932,585	2,258,200	5,118,000
2024/25	7,818,750	1,172,400	2,619,244	641,250	906,035	2,276,950	5,419,500
2025/26	-	2,717,600	12,035,844	641,250	4,539,935	2,281,950	534,500
2026/27	-	894,400	13,863,094	641,250	4,561,493	2,263,700	540,400
2027/28	-	-	14,773,594	641,250	4,582,688	2,219,400	560,700
2028/29	-	-	1,562,344	13,466,250	4,582,080	2,480,250	684,950
2029/30	-	-	-	-	-	1,535,000	-
2030/31	-	-	-	-	-	1,533,000	-
2031/32	-	-	-	-	-	1,534,250	-
2032/33	-	-	-	-	-	2,338,500	-
2033/34	-	-	-	-	-	2,340,500	-
2034/35	-	-	-	-	-	2,343,250	-
2035/36	-	-	-	-	-	2,346,500	-
2036/37	-	-	-	-	-	2,350,000	-
2037/38	-	-	-	-	-	2,348,500	-
2038/39	-	-	-	-	-	2,352,000	-
2039/40	-	-	-	-	-	-	-
2040/41	-	-	-	-	-	-	-
2041/42	-	-	-	-	-	-	-
<b>Total</b>	<b><u>\$ 26,400,000</u></b>	<b><u>\$ 9,273,600</u></b>	<b><u>\$ 66,796,694</u></b>	<b><u>\$ 18,596,250</u></b>	<b><u>\$ 27,153,420</u></b>	<b><u>\$ 41,382,950</u></b>	<b><u>\$ 22,871,650</u></b>

	U/L Tax Refunding Bonds, <u>Series 2016</u>	U/L Tax Refunding Bonds, <u>Series 2016A</u>	U/L Tax School Building Bonds, <u>Series 2017</u>	U/L Tax School Building Bonds, <u>Series 2019</u>	U/L Tax School Building Bonds, <u>Series 2019A</u>	Annual Debt Service
<u>Year</u>						
2020/21	\$ 2,102,963	\$ 3,776,050	\$ 5,293,000	\$ 3,264,550	\$ 991,900	\$ 34,178,216
2021/22	2,102,963	4,122,800	6,633,100	3,264,550	993,200	35,899,616
2022/23	2,102,963	2,340,550	7,034,100	3,264,550	999,200	36,799,666
2023/24	2,102,963	2,454,550	7,915,850	3,264,550	1,004,750	37,681,616
2024/25	2,102,963	2,571,150	8,803,100	3,264,550	1,001,550	38,597,441
2025/26	2,102,963	600,350	9,778,100	3,264,550	997,950	39,494,991
2026/27	2,102,963	600,350	9,788,850	3,264,550	1,000,450	39,521,499
2027/28	2,102,963	600,350	9,805,600	3,264,550	1,006,950	39,558,044
2028/29	2,102,963	600,350	9,837,350	3,264,550	1,002,200	39,583,286
2029/30	15,192,963	6,395,350	12,227,600	3,264,550	1,001,700	39,617,163
2030/31	15,208,463	6,396,500	12,192,600	3,264,550	1,010,200	39,605,313
2031/32	15,245,463	6,432,400	12,201,000	3,264,550	1,002,200	39,679,863
2032/33	-	-	5,489,000	8,814,550	1,683,450	18,325,500
2033/34	-	-	5,494,800	8,848,050	1,683,050	18,366,400
2034/35	-	-	5,494,800	8,853,050	1,691,600	18,382,700
2035/36	-	-	5,519,000	8,853,650	1,687,500	18,406,650
2036/37	-	-	5,521,750	8,864,650	1,682,000	18,418,400
2037/38	-	-	5,529,500	8,870,250	1,691,800	18,440,050
2038/39	-	-	5,531,500	8,875,250	1,696,200	18,454,950
2039/40	-	-	5,302,500	11,509,250	1,693,200	18,504,950
2040/41	-	-	5,303,500	11,527,250	1,698,000	18,528,750
2041/42	-	-	5,313,000	11,539,500	1,695,200	18,547,700
<b>Total</b>	<b><u>\$ 64,573,550</u></b>	<b><u>\$ 36,890,750</u></b>	<b><u>\$ 166,009,600</u></b>	<b><u>\$ 135,730,050</u></b>	<b><u>\$ 28,914,250</u></b>	<b><u>\$ 644,592,764</u></b>

Note: Debt service payments reflect payments from July 1 through June 30.

**Pearland Independent School District**  
**Debt Service Fund**  
**Five-Year Summary of Revenues and Expenditures**

		<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
		<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Amended</b>	<b>Budget</b>
<b>Revenues</b>						
5711	Tax Collections	\$ 25,892,130	\$ 27,709,180	\$ 26,739,374	\$ 33,338,111	\$ 36,797,486
5712-19	Taxes-Delinquent, P&I	401,036	494,424	472,016	445,000	405,000
5742	Investment Earnings	93,124	275,076	488,312	320,000	50,000
	<b>Total Local Revenues</b>	<b>26,386,290</b>	<b>28,478,680</b>	<b>27,699,702</b>	<b>34,103,111</b>	<b>37,252,486</b>
5829	Miscellaneous State Revenue	2,961,251	813,747	928,188	707,817	713,883
	<b>Total State Revenues</b>	<b>2,961,251</b>	<b>813,747</b>	<b>928,188</b>	<b>707,817</b>	<b>713,883</b>
	<b>Total Revenues</b>	<b>29,347,541</b>	<b>29,292,427</b>	<b>28,627,890</b>	<b>34,810,928</b>	<b>37,966,369</b>
<b>Expenditures by Function</b>						
71	Debt Service	26,943,433	29,312,370	31,053,575	34,369,867	34,193,217
	<b>Total Expenditures</b>	<b>26,943,433</b>	<b>29,312,370</b>	<b>31,053,575</b>	<b>34,369,867</b>	<b>34,193,217</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		2,404,108	(19,943)	(2,425,686)	441,061	3,773,152
<b>Other Resources/(Uses)</b>		(98,760)	3,217,052	3,758,632	1,382,052	
Fund Balance -Beginning-Projected		16,847,686	19,153,034	22,350,143	23,683,089	25,506,202
<b>Fund Balance-Ending-Projected</b>		<b>\$ 19,153,034</b>	<b>\$ 22,350,143</b>	<b>\$ 23,683,089</b>	<b>\$ 25,506,202</b>	<b>\$ 29,279,354</b>
<b>Expenditures by Object</b>						
6500	Debt Service	26,943,433	29,312,370	31,053,575	34,369,867	34,193,217
	<b>Total Expenditures</b>	<b>26,943,433</b>	<b>29,312,370</b>	<b>31,053,575</b>	<b>34,369,867</b>	<b>34,193,217</b>

**Pearland Independent School District**  
**Debt Service Fund**  
**Three-Year Forecast of Revenues and Expenditures by Major Object**

		<b>2020-21</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>
		<b>Budget</b>	<b>Forecast</b>	<b>Forecast</b>	<b>Forecast</b>
<b>Revenues</b>					
5711	Tax Collections	\$ 36,797,486	\$ 34,788,182	\$ 35,869,480	\$ 36,983,217
5712-19	Taxes-Delinquent, P&I	405,000	405,000	405,000	405,000
5742	Investment Earnings	50,000	50,000	50,000	50,000
	<b>Total Local Revenues</b>	<b>37,252,486</b>	<b>35,243,182</b>	<b>36,324,480</b>	<b>37,438,217</b>
5829	Miscellaneous State Revenue	713,883			
	<b>Total State Revenues</b>	<b>713,883</b>			
	<b>Total Revenues</b>	<b>37,966,369</b>	<b>35,243,182</b>	<b>36,324,480</b>	<b>37,438,217</b>
<b>Expenditures</b>					
6500	Debt Service	34,193,217	35,899,617	36,799,667	37,681,617
	<b>Total Expenditures</b>	<b>34,193,217</b>	<b>35,899,617</b>	<b>36,799,667</b>	<b>37,681,617</b>
<b>Excess of Revenues Over/(Under) Expenditures</b>		3,773,152	(656,435)	(475,187)	(243,400)
<b>Other Resources/(Uses)</b>					
Fund Balance -Beginning-Projected		25,506,202	29,279,354	28,622,919	28,147,732
<b>Fund Balance-Ending-Projected</b>		<b>\$ 29,279,354</b>	<b>\$ 28,622,919</b>	<b>\$ 28,147,732</b>	<b>\$ 27,904,332</b>

Notes:

- (1) Debt service payments vary from those listed in the Debt Service Schedules since the forecast includes the necessary payments to cover the \$200 million Series 2019A bond issuance payment requirements.
- (2) Financial Assumptions are located on page 55.

## CAPITAL PROJECTS

The inclusion of Capital Projects Fund in this budget document is for information purposes only; however, expenditures on these projects are significant and hence, an integral part of the financial picture of the District. The Capital Projects Fund is used to account, on a project basis, for proceeds from the sale of general obligation bonds and the expenditure of these funds for the construction and equipping of new school facilities, the purchase of school sites, renovation of present facilities, and the purchase of school buses. The Capital Projects Fund utilizes the modified accrual basis of accounting.

The budget process for the Capital Projects Funds is established at the point in time that the Board approves the sale of authorized bonds for specific Projects. The Capital Projects budgets are typically multi-year budgets encompassing the entire construction period of each separate project. Separate sub-funds are created to account for each respective bond sale and unique program codes are used to track specific projects within each sub fund.





### Long-Range Planning Committee

A 50-member long-range planning committee, consisting of community leaders, teachers, parents, and students representing cross section of the district was formed for the purpose of reviewing the District's projected growth and needs for the next ten years. The committee was also charged with making recommendations to the Board of Trustees to address those needs while impacting the tax rate as minimally as possible. The committee met over a seven-month period, envisioned the future of education in Pearland ISD, and toured campuses and met with principals. They heard expert presentations on assessments of facilities conditions, demographics, and school finance and technology plan.

On May 24, 2016, the committee presented a recommendation to the Board of Trustees. The Board met twice to further study the proposals and on August 9, 2016, approved recommendations unanimously and called November 2016 election.

### Capital Projects Fund – 2016 Bond Referendum

A \$220 million bond referendum was passed in November 2016, of which \$120 million in Series 2017 Bonds were issued in July 2017, \$80 million Series 2019 in March 2019 and the remaining \$20 million Series 2019A in July 2019 for the following projects:

Bond Overview			
 <b>SAFETY + SECURITY</b> <ul style="list-style-type: none"> <li>Additional Fencing at Elementary &amp; Middle Schools</li> <li>Add &amp; Upgrade Security Cameras</li> <li>Security Door Controls</li> <li>New Security Entrances</li> </ul>	 <b>TECHNOLOGY</b> <ul style="list-style-type: none"> <li>At Least One Set of Laptops per Grade Level</li> <li>Replace Obsolete Equipment</li> <li>Laptop/Tablet Access for Students</li> <li>Strengthen Wi-Fi Access Points</li> </ul>	 <b>GROWTH</b> <ul style="list-style-type: none"> <li>DHS &amp; PHS Additions</li> <li>TCCHS New CTE Facility</li> <li>DHS &amp; PHS ROTC Facilities</li> <li>Additional Space/Classrooms</li> <li>Additional Rig Seating &amp; Parking</li> </ul>	 <b>AGING FACILITIES</b> <ul style="list-style-type: none"> <li>PHS, TCCHS &amp; DHS Renovations</li> <li>PJH East Renovations</li> <li>PJH West Renovations</li> <li>Jamison MS Renovations</li> <li>Sablatura MS Renovations</li> <li>Elementary Renovations</li> </ul>

As of June 30, 2020, expenditures from the 2016 Bond projects totaled \$204.1 million. It is estimated that all projects will be completed by May 2021 (see status on the following pages).



## List of 2016 Bond Projects

### District-Wide Safety & Security Upgrades (All 23 Schools)

- Additional Fencing at Elementary and Middle Schools
- Add and Upgrade Security Cameras
- Security Door Controls
- New Security Entrances

### District-Wide Technology Upgrades (All 23 Schools)

- Replacement of Obsolete Equipment
  - Replace current computers on a 5-yr refresh schedule; affects 5,800 computers
  - Furnish teachers tablets within a 5-yr refresh schedule; affects 1,500 tablets
- At Least One Classroom Set of Laptops per Grade Level on All Campuses
- Replace Old Projectors in All Classrooms
- Laptops/Tablets Access for Students
- Strengthen Wi-Fi Access Points on All Campuses

### Additions to Address District Growth

- Dawson High School
  - Add 28 classrooms
  - Cafeteria expansion
  - New dance room, fine arts, ROTC and weight room
- Turner High School
  - New CTE facility: Culinary, Welding and HVAC
  - Ag facility expansion
- Pearland High School
  - New Fine Arts
  - Locker room
  - ROTC
- Additional Space/Classrooms
  - PJH East: 4 new science classrooms
  - Jamison MS: Add 4 classrooms
  - Sablatura MS: Add band classroom
- Junior High East
  - New girls' locker room
  - 3 new tennis courts

### Stadium Upgrades

- Add 3,000 seating and 400 parking spaces
- Replace field lighting
- Upgrade sound system
- Renovate locker rooms and concession stands
- Renovate and expand press box

#### Pearland High School

- Welding lab conversion
- Upgrade science labs
- Convert current administration areas into classrooms
- Administration relocation
- Medical Science and computer lab renovations
- Renovate cafeteria kitchen and add restrooms
- Major renovations to auditorium (Add fly system and scene shop; upgrade seating, lighting and sound)
- Add bleachers and new lighting for baseball and softball

#### Junior High East

- Add stage to existing cafeteria
- Band facility upgrades
- HVAC, electrical and roof upgrades

#### Junior High West

- Auditorium upgrades
- New Girls Gym –replaces 66-year-old facility
- New Boys Locker Room –replaces 50-year-old facility
- Refurbish track and tennis courts
- HVAC, electrical and roof upgrades

#### Sablatura and Jamison middle schools

- ADA upgrades
- Renovate student and faculty restrooms
- Renovate entrance
- Provide emergency generators
- HVAC, electrical and roof upgrades

#### Challenger, CJ Harris, Lawhon, Rustic Oak, Shadycrest and Silverlake elementary schools

- ADA upgrades
- PA and intercom upgrades
- Fire alarm upgrades
- New/larger physical education space
- Provide emergency generators
- HVAC, electrical and roof upgrades

## 2016 Bond Budget and Projections as of June 30, 2020

PACKAGE	PROJECT BUDGET	AMOUNT SPENT AS OF 6/30/20	ESTIMATED TO COMPLETE	PROJECTION (PROJECT FORECAST)	VARIANCE BUDGET to PROJECTION	ESTIMATED COMPLETION DATE	PERCENT COMPLETE AS OF 6/30/20
<b>A: DAWSON HS</b>	\$40,038,120	\$28,901,269	\$259,134	\$29,160,403	\$10,877,717	11/1/2020	99%
<b>B: PEARLAND HIGH SCHOOL</b>	41,211,824	49,614,534	3,250,901	52,865,435	(11,653,611)	12/1/2020	94%
<b>C: TURNER HS</b>	28,979,565	25,749,546	4,446,712	30,196,258	(1,216,693)	11/1/2020	85%
<b>D: JH WEST, JH EAST, SABLATURA, JAMISON</b>	55,419,245	49,189,843	2,156,684	51,346,527	4,072,718	11/1/2020	96%
<b>E: ELEMENTARY RENOVATIONS</b>	24,996,676	23,254,366	1,528,891	24,783,257	213,419	10/1/2020	94%
<b>F: SECURITY UPGRADES</b>	10,009,570	10,964,419	282,468	11,246,887	(1,237,317)	11/1/2020	97%
<b>INFORMATION TECHNOLOGY</b>	19,345,000	16,394,167	2,950,833	19,345,000	0	5/1/2021	85%
<b>TOTAL:</b>	\$220,000,000	\$204,068,144	\$14,875,623	\$218,943,767	\$1,056,233		93%

### Notes:

1. Project budget is the bond budget for construction costs plus soft costs and contingencies
2. Projection is the anticipated final project cost. It is based on the guaranteed maximum price (GMP) approved to date, plus estimates for remainder of work. It is subject to fluctuation as the design progresses and costs are better defined. These costs include:
  - a. Construction Costs - the total of GMP's and other packages, including contingencies
  - b. Soft Costs - design fees, furniture, moveable equipment, A/V and IT equipment, and bond staff

## 2016 Bond Projects Status Update as of June 30, 2020

Most bond projects had been finalized by the end of the 2019-20 fiscal year; the projects pending completion are the stadium, Pearland High School interior, and the district-wide safety and security projects. All projects are estimated to be completed by December 2020.

# Informational Section



## TAX OVERVIEW

The District used certified estimated values for the 2020 tax year to prepare the budget since the final certified values are not received by the District until late July. The Brazoria and Harris County certified estimated taxable values combined was \$9,141,736,277; which is the initial factor considered when preparing the General Fund and Debt Service Fund budgets.

By law, we must propose a tax rate after certified values are received. The Board of Trustees approved the 2020-21 fiscal year budget at the June 23, 2020 board meeting based on a tax rate of \$1.3312, which is the sum of a Maintenance & Operations (M&O) tax rate of \$0.9056 and an Interest and Sinking (I&S) or debt service tax rate of \$0.4256. The tax rate is the maximum tax rate the District may adopt without going through the same motions – meaning, re-publishing a tax rate notice and holding a public hearing on the tax rate.

The District does not receive any alternative tax collections, e.g., sales tax, income tax, sin tax, etc.

### Property Tax Rates

The Maintenance and Operation Tax Rate provides the revenues needed to cover day-to-day operations such as salaries and utilities. The Interest and Sinking Tax Rate provides the revenues that are used to pay the principal and interest of bonded debt. The Total Tax Rate is the sum of both maintenance and operations and interest and sinking tax rates.

#### Tax Rate History – Last 10 Fiscal Years

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020*
I&S	0.3794	0.3794	0.3757	0.3757	0.3756	0.3756	0.3756	0.3556	0.4256	0.4256
M&O	1.0400	1.0400	1.0400	1.0400	1.0400	1.0400	1.0400	1.0600	0.9700	0.9056
Total	1.4194	1.4194	1.4157	1.4157	1.4156	1.4156	1.4156	1.4156	1.3956	1.3312

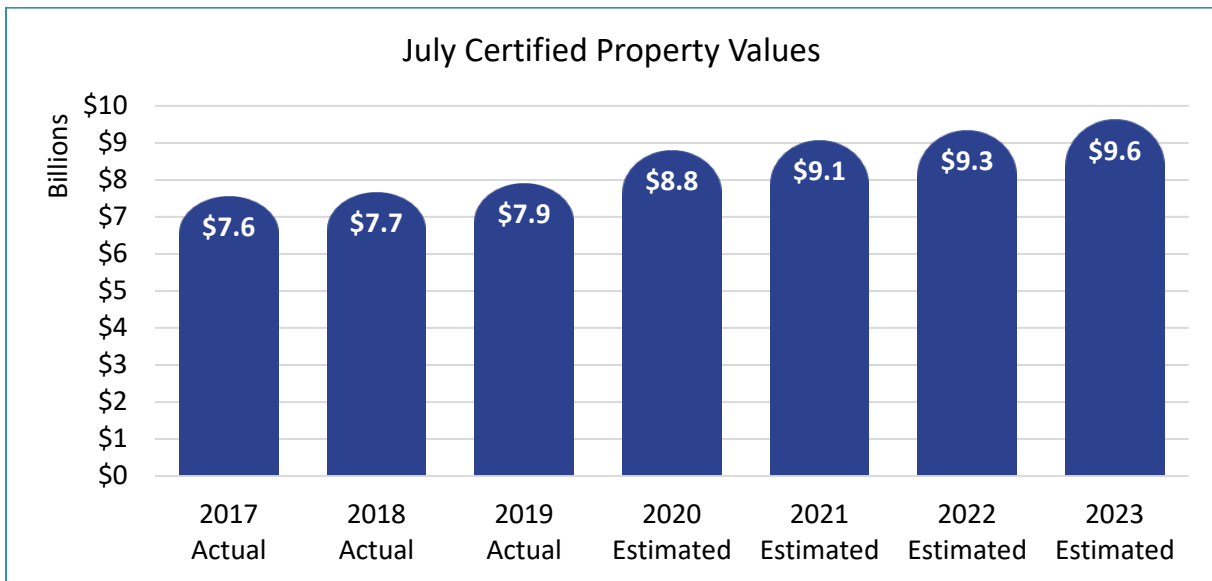
\* It is important to note, that as of the date of budget adoption, the Board of Trustees had not adopted the official tax rate. The Board of Trustees will adopt the 2020 tax rate at the August board meeting; our district's transparency website will detail the official approved tax rate and budget amendments. The adopted M&O tax rate will be dependent on TEA's calculated maximum compressed tax rate and whether the Board of Trustees adopt a tax rate that exceeds its voter-approval tax rate. This document and associated financial statements are based on the adopted budget with an M&O tax rate of \$0.9056 and do not reflect amendments that may be made post-rate adoption, shall the Board adopt a higher tax rate.

### Assessed Values

Appraisal districts follow the provisions of the Texas Property Tax Code. The Tax Code requires that, unless otherwise provided, that all taxable property be appraised at its market value as of January 1st of that tax year. Pursuant to Section 23.06(e) of the Texas Property Code (PTC), the Brazoria County Appraisal District (BCAD) and Harris County Appraisal District (HCAD) provides the District with Preliminary Certified Assessed Values on or before April 30th and pursuant to Section 26.01(a) of the PTC Certified Assessed Values on July 27th of the same year. The 2020 BCAD/HCAD Certificate of Estimated Values were used to calculate and project 2020-21 tax collections. For fiscal year 2021-22 and beyond, the District estimated those values to include a 3-year average increase of 3%.

Prior to fiscal year 2019-20, prior year Texas Comptroller Preliminary Values were used to calculate and project current year state funding (representing a one-year lag) as well as a 98% tax collection. Starting with fiscal year 2019-20, HB 3 changed the method of calculating state aid whereas we now use current year property values (tax year 2019), hence eliminating the funding lag.

Although the county's certified estimates show approximately 11.25% in property value growth for tax year 2020, the district opted to use a 10.09% growth for budget purposes and forecasts a 3% growth for the next three years since land within our district boundaries is approaching build out.



### Tax Collections History and Forecast

The following table provides a five-year collection history. As seen here, the District collects more than the budgeted 98% collection rate each year.

Fiscal Year Ended June 30	Net Tax Levy for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collection in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Net Tax Levy		Amount	Percentage of Total Tax Collections
2021 Estimated	117,444,793	115,095,897	98.00%		115,095,897	98.00%
2020	111,311,371	109,895,091	98.73%		109,895,091	98.73%
2019	105,921,921	104,610,322	98.76%	868,521	105,478,843	99.58%
2018	105,893,344	104,494,272	98.68%	1,095,624	105,589,896	99.71%
2017	98,968,277	97,550,381	98.57%	1,206,114	98,756,495	99.79%

### Maintenance and Operations Tax Limitation

Maintenance & Operations Tax Limitation Section 45.003 of the Education Code, subsection (a) states that "...taxes described by Section 45.001 or 45.002 may not be levied unless authorized by a majority of the qualified voters of the district, voting at an election held for that purpose, at the expense of the district, in accordance with the Election Code...". Additionally, subsection (d) states that "...For any year, the maintenance tax rate per \$100 of taxable value adopted by the district may not exceed the rate equal to the sum of \$0.17 and the product of the state compression percentage, as determined under Section 42.2516, multiplied by \$1.50."

Computation of Legal M&O Margin (Per \$100 of Assessed Valuation):

M&O Limit	\$1.0256
Maintenance & Operations Rate	0.9056
Balance	<u>\$0.1200</u>

### Tax Supported Debt Limitation

Sec. 45.0031. LIMITATION ON ISSUANCE OF TAX-SUPPORTED BONDS. (a) Before issuing bonds described by Section 45.001, a school district must demonstrate to the attorney general under Subsection (b) or (c) that, with respect to the proposed issuance, the district has a projected ability to pay the principal of and interest on the proposed bonds and all previously issued bonds other than bonds authorized to be issued at an election held on or before April 1, 1991, and issued before September 1, 1992, from a tax at a rate not to exceed \$0.50 per \$100 of valuation.

Computation of Legal Debt Margin (Per \$100 of Assessed Valuation):

Debt Limit	\$0.5000
Interest and Sinking Rate	<u>\$0.4256</u>
Balance	<u>\$0.0744</u>

### Effect of Tax Levy on Single Family Residence

Tax Code Section 11.13(b) requires school districts to offer a \$25,000 exemption on residence homesteads to reduce the property's appraised value. For persons age 65 or older or disabled, Tax Code Section 11.13(c) requires school districts to offer an additional \$10,000 residence homestead exemption.

The example below shows the taxes rate's effect on the average taxpayer per \$100 residence value:

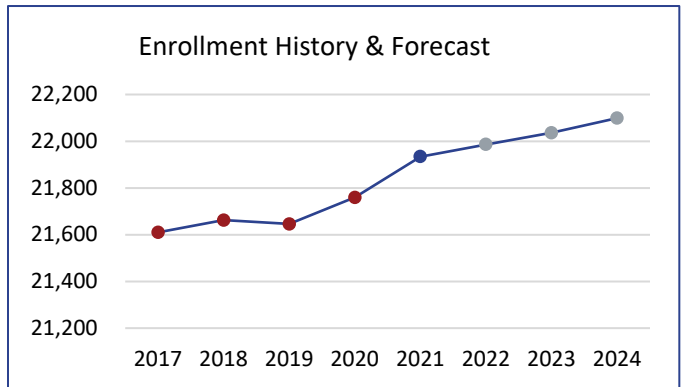
<b>Fiscal Year</b>	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>
<b>Tax Year</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
Avg. Assessed/Market Value of a Home	\$224,885	\$267,417	\$263,087	\$284,416	\$291,952
Less: Homestead Exemption	<u>25,000</u>	<u>25,000</u>	<u>25,000</u>	<u>25,000</u>	<u>25,000</u>
Taxable Value	\$199,885	\$242,417	\$238,087	\$259,416	\$266,952
Total Property Tax Rate/\$100 Valuation	<u>\$1.4156</u>	<u>\$1.4156</u>	<u>\$1.4156</u>	<u>\$1.3956</u>	<u>\$1.3312</u>
Property Tax Due	<u>\$2,829.57</u>	<u>\$3,431.66</u>	<u>\$3,370.36</u>	<u>\$3,620.41</u>	<u>\$3,553.67</u>

## DISTRICT ENROLLMENT FORECAST

Student enrollment trends are reviewed on a six-week basis. The District uses a Cohort Survival model for projecting enrollments. This model uses an “aging” concept that moves a group, or cohort, of students into the future and increases or decreases their numbers according to past experience through history. The Cohort Survival methodology relies on historical enrollment and live birth data to capture the effects of in and out-migration, housing changes, and natural trends in population. In essence, the model derives a growth factor or ratio for student survival matriculation to the next grade based upon previous survival number to the same grade of students.

The uptick in enrollment for school year 2020-21 is due to the expansion to a full-day prekindergarten program, which is expected to increase prekindergarten enrollment by approximately 150 students.

Since enrollment significantly affects funding, the district monitors enrollment fluctuations on a regular basis, current staffing formulas, and other areas of potential efficiency in preparation for the next year’s budget.



### 2020-21 Enrollment Projections and Three-Year Forecast

GRADE	2017 Actual	2018 Actual	2019 Actual	2020 Estimated	2021 Projected	2022 Projected	2023 Projected	2024 Projected
EE	110	96	106	127	127	127	127	127
PK	371	317	312	277	424	424	424	424
KG	1,391	1,379	1,303	1,378	1,378	1,378	1,378	1,378
1	1,543	1,501	1,479	1,405	1,488	1,483	1,483	1,483
2	1,586	1,574	1,527	1,521	1,438	1,531	1,526	1,526
3	1,639	1,611	1,589	1,591	1,558	1,476	1,572	1,567
4	1,556	1,675	1,625	1,616	1,616	1,586	1,503	1,600
5	1,618	1,600	1,699	1,715	1,669	1,664	1,633	1,548
6	1,675	1,658	1,688	1,733	1,773	1,730	1,725	1,693
7	1,703	1,671	1,697	1,740	1,768	1,806	1,762	1,757
8	1,703	1,722	1,700	1,717	1,766	1,798	1,837	1,792
9	1,845	1,783	1,810	1,791	1,810	1,863	1,897	1,938
10	1,693	1,794	1,738	1,743	1,741	1,757	1,808	1,841
11	1,635	1,659	1,716	1,684	1,695	1,678	1,693	1,742
12	1,542	1,622	1,657	1,722	1,683	1,685	1,668	1,683
Total	21,610	21,662	21,646	21,760	21,934	21,986	22,036	22,099



## PERSONNEL RESOURCE ALLOCATIONS

	2017	2018	2019	2020	2021
Teachers:					
Total Teaching Staff	1,343	1,323	1,307	1,299	1,314
Professional Support:					
Athletic Trainer	6	7	9	9	9
Counselor	39	43	53	51	51
Educational Diagnostician	3	3	6	9	9
Librarian	15	16	19	20	20
LSSP/Psychologist	21	22	21	17	17
Other Campus Professional	9	12	15	17	17
Other Non-Instructional	98	99	110	116	116
School Nurse	14	13	17	19	19
Speech Therapist/Pathologist	14	16	18	19	19
Truant Officer		3	5	5	5
Total Professional Staff	219	234	273	282	282
Administrative Staff:					
Assistant Principal	30	43	49	49	49
Asst/Assoc/Deputy Superintendent	7	7	6	6	6
Athletic Director		1	1	1	1
Business Manager	2	1	1	1	1
Director of Personnel/HR	1	1	1	1	1
District Inst Prog (Dir or Exec Dir)	10	7	8	7	7
Principal	22	21	23	23	23
Registrar	3	3	3	3	3
Superintendent	1	1	1	1	1
Total Administrative Staff	76	85	93	92	92
<b>Total Professional Staff</b>	<b>1,638</b>	<b>1,642</b>	<b>1,673</b>	<b>1,673</b>	<b>1,688</b>
Para-Professional Staff:					
Educational Aide	167	163	168	191	191
Total Para-Professional Staff	167	163	168	191	191
Auxiliary					
Auxiliary	828	841	824	844	851
Total Auxiliary	828	841	824	844	851
<b>Total Personnel</b>	<b>2,624</b>	<b>2,646</b>	<b>2,629</b>	<b>2,685</b>	<b>2,695</b>

Source: District Data

## ACADEMIC PERFORMANCE MEASURES

The public school accountability system in Texas established by HB22 became effective in 2018. The challenge for district and campus leaders will be to navigate the complexity of the 3 domains to identify those critical measures and concepts that are most relevant to shaping and defining school initiatives that will support effective instructional systems, practices, and processes. Beginning in 2018, districts received ratings of A, B, C, D, or F for overall performance, as well as for performance in each domain.

Due to the COVID-19 pandemic, all Texas districts and schools received a label of Not Rated: Declared State of Disaster for their 2020 accountability ratings. Therefore, the detailed information included in this report is for school year 2018-19 when the district received an overall rating of “B”.

### Niche Rating

Founded in 2002 as Collegeprowler.com, Niche has since expanded to provide insights and reviews of K-12 schools, cities and neighborhoods nationwide -- based on government/public data as well as surveys. Factors considered in district and school rankings ranged from academics, health/safety, student culture/diversity, parent/student surveys, teachers and resources/facilities to extracurricular/activities, sports/fitness and district overall experience.

Pearland Independent School District received an A rating according to Niche ratings and ranked fourth in the Houston metro area for excellent academics and student culture in the 2021 Niche ratings.

In addition to claiming the No. 4 spot in the Houston area, Pearland ISD is ranked No. 29 out of 1,019 Texas school districts. Among the Brazoria County districts, Pearland ISD was rated as the top district, as well as the district with the best teachers. Pearland ISD also ranked among the top 10 for most diverse school districts in the Houston area.

### State Accountability Reports

Texas provides annual academic accountability ratings to its public school districts, charters and schools. The ratings are based on performance on state standardized tests; graduation rates; and college, career, and military readiness outcomes. The ratings examine student achievement, school progress, and whether districts and campuses are closing achievement gaps among various student groups. This report provides select information from the District’s accountability results for 2018 and 2019; districts were not rated for 2020 due to the Declaration for State of Disaster. To learn more, visit [TXschools.gov](https://txschools.gov).

### Advanced Placement

Enrollment in Advanced Placement (AP) courses continue to be high and the number of students scoring a 3 or better on AP Exams increased from the previous year. In 2018-2019, the percentage of Pearland ISD students scoring a 3 or better on AP exams was 14 points above the state and 3.8 points above the world. The District’s score continued to improve for 2019-2020 by an additional 0.6 points (State and Global information was unavailable at the time of this report). AP Scholars are students who scored 3 or higher on 3 or more AP exams. In 2020, Pearland ISD had 619 students who received an AP scholar designation.

## Dual Credit Courses

Pearland ISD Dual Credit courses provide qualified students the opportunity to earn college credits while attending high school. Students maximize their high school years by selecting courses which will count as credit for both their high school diploma and college degree. Highly motivated students may pursue an Associate in Arts Degree in General Studies and a high school diploma at the same time. During the 2019-2020 school year, Pearland students enrolled in 3,404 dual credit courses.

## ACT/SAT

The number of students participating in the SAT as well as their scores have been stable for the past three years. Pearland students continue to score above both the state and global averages. District students scored an average of 61 points above the state average while ACT scores were an impressive 2.3 points above the Texas average.

## PERFORMANCE MEASURES

### Dropout Rates

Grade 9-12	2015	2016	2017	2018	2019	2020
District	0.1%	0.2%	0.2%	0.2%	0.2%	
Region 4	2.2%	2.2%	2.3%	2.1%	2.0%	
State	2.1%	2.0%	1.9%	1.9%	1.9%	

*Source: TEA Annual Dropout Data (2020 unavailable as of the date of this report)*

### Percentage of Students with Free or Reduced-Price Meals

	2015	2016	2017	2018	2019	2020
Free	22.4%	21.9%	23.5%	23.2%	27.2%	28.17%
Reduced	4.6%	4.7%	5.0%	3.6%	4.1%	4.85%
Total	26.9%	26.6%	28.5%	26.8%	31.4%	33.02%
State	58.8%	59.0%	59.0%			

*Source: District PEIMS Reports; TEA Texas Academic Performance Report (State data for 2018, 2019 and 2020 unavailable)*

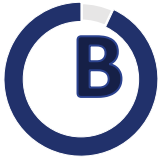
## 2020 STATE ACCOUNTABILITY RATINGS

**\*All Districts and Schools Were **Not Rated** in 2020 Due to COVID-19\***

Given the impact of COVID-19 pandemic, all districts and schools received a label of Not Rated: Declared State of Disaster for their 2020 accountability ratings. Texas Governor Greg Abbott used statutory authority under Texas Government Code, §418.016 to suspend annual academic assessment requirements for the remainder of the 2019-2020 school year. As a result, the State of Texas Assessments of Academic Readiness (STAAR®) were not administered for the 2019-2020 school year.

## 2019 STATE ACCOUNTABILITY RATINGS

### SCHOOL OVERVIEW 2018-19



Pearland ISD demonstrated overall improved results in the 2019 A-F state accountability ratings, with 16 of its 23 campuses receiving an A rating or improving scores. The district received an actual score of 93, almost identical to 2018's score of 94, having it reduced to 89, which granted Pearland ISD an overall "B" rating in the 2019 A-F state accountability system ratings released on August 15, 2019. The score adjustment is due to a new implemented rule which states that a district may not receive an "A" rating if the district includes any campus with a D rating or below.

Pearland ISD receive this grade or rating based on performance in the following three areas:



93 out of 100

**Student Achievement** measures what students know and can do by the end of the year. It includes results from state assessments across all subjects for all students, on both general and alternate assessments, College, Career, and Military Readiness (CCMR) indicators, like AP and ACT results, and graduation rates.



91 out of 100

**School Progress** measures how much better students are doing on the STAAR test this year versus last year, and how much better students are doing academically relative to schools with similar percentages of economically disadvantaged students.



89 out of 100

**Closing the Gaps** looks at performance among student groups, including various racial/ethnic groups, socioeconomic backgrounds and other factors.

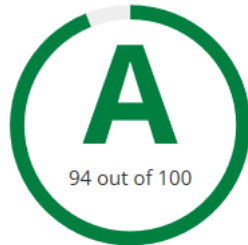
### 2019 Accountability Ratings Overall Summary

	Component Score	Scaled Score	Rating
<b>Overall</b>		89	B
<b>Student Achievement</b>		93	A
<a href="#">STAAR Performance</a>	65	91	
<a href="#">College, Career and Military Readiness</a>	76	94	
<a href="#">Graduation Rate</a>	99.5	95	
<b>School Progress</b>		91	A
<a href="#">Academic Growth</a>	76	90	A
<a href="#">Relative Performance (Eco Dis: 31.4%)</a>	71	91	A
<a href="#">Closing the Gaps</a>	91	89	B

Source: TEA Texas Academic Performance Report

## 2018 STATE ACCOUNTABILITY RATINGS

### HOW WELL IS THIS DISTRICT PERFORMING OVERALL?



### UNDERSTANDING OVERALL PERFORMANCE



This report card is designed to tell us how well we are helping students reach grade level and how well we are preparing them for success after high school. Much like the grades we give students, we can use these grades to identify ways to help schools improve over time. The overall grade is based on performance in three different areas, or domains, which are noted below.

#### STUDENT ACHIEVEMENT



Student Achievement shows how much students know and are able to do at the end of the school year.

#### SCHOOL PROGRESS



School Progress shows how students perform over time and how that growth compares to similar schools.

#### CLOSING THE GAPS



The Closing the Gaps domain tells us how well different populations of students in a district are performing.

### Texas Education Agency 2018 Accountability Ratings Overall Summary PEARLAND ISD (020908)

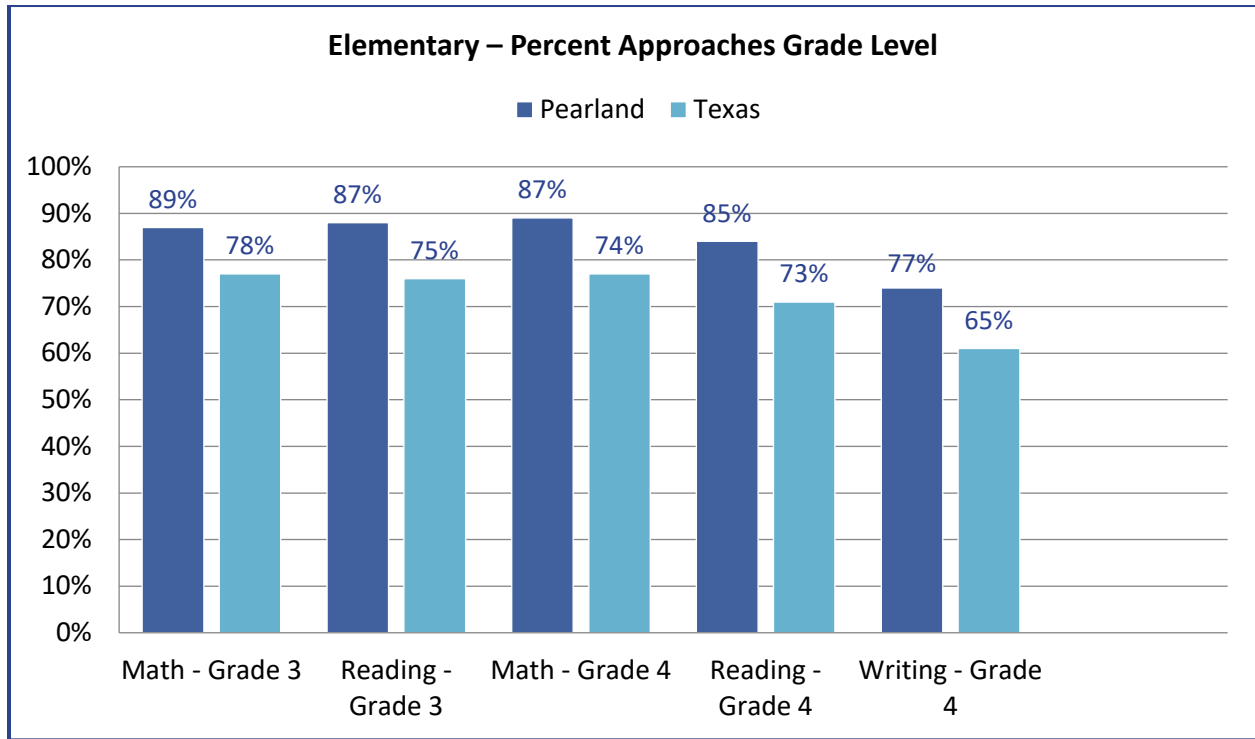
	Component Score	Scaled Score	Rating
Overall		94	A
Student Achievement		92	A
STAAR Performance	64	91	
College, Career and Military Readiness	68	92	
Graduation Rate	99.5	95	
School Progress		89	B
Academic Growth	75	89	B
Relative Performance (Eco Dis: 26.8%)	66	85	B
Closing the Gaps	99	99	A

### Distinction Designations

Postsecondary Readiness	Not Earned
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Source: TEA Texas Academic Performance Report

## 2019 State of Texas Assessments of Academic Readiness (STAAR) Results



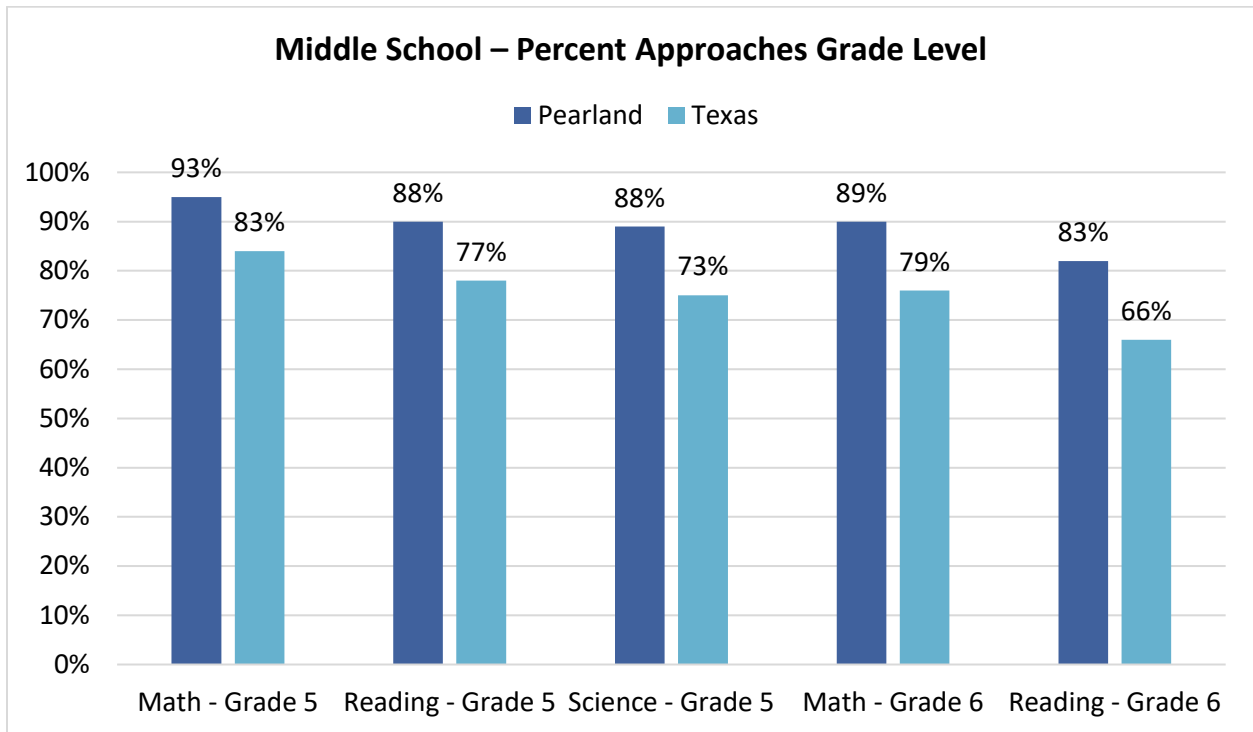
### District Comparison – Elementary

STAAR – Approaches Grade Level Results

	3rd Grade Reading	3rd Grade Math	4th Grade Reading	4th Grade Math	4th Grade Writing
<b>Pearland</b>	<b>87%</b>	<b>89%</b>	<b>85%</b>	<b>87%</b>	<b>77%</b>
Clear Creek	82%	81%	82%	78%	72%
Fort Bend	81%	83%	79%	78%	73%
Friendswood	89%	88%	92%	93%	91%
Katy	88%	87%	87%	86%	81%
Tomball	88%	90%	89%	91%	82%

Source: TEA Texas Academic Performance Report

## 2019 State of Texas Assessments of Academic Readiness (STAAR) Results (continued)



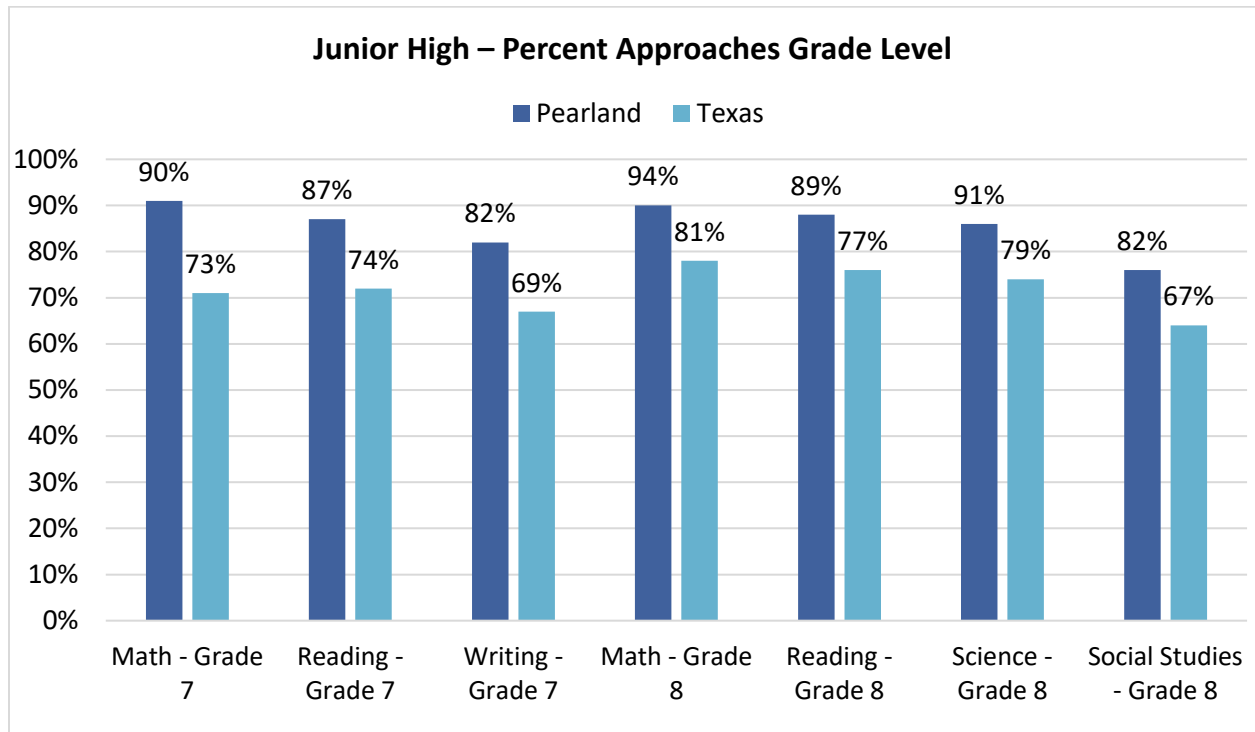
### District Comparison – Middle School STAAR – Approaches Grade Level Results

	5th Grade Reading	5th Grade Math	5th Grade Science	6th Grade Reading	6th Grade Math
<b>Pearland</b>	<b>88%</b>	<b>93%</b>	<b>88%</b>	<b>83%</b>	<b>89%</b>
Clear Creek	87%	89%	82%	77%	86%
Fort Bend	83%	87%	76%	76%	85%
Friendswood	91%	97%	93%	91%	91%
Katy	89%	92%	88%	82%	91%
Tomball	91%	94%	89%	84%	94%

*Source: TEA Texas Academic Performance Report*



## 2019 State of Texas Assessments of Academic Readiness (STAAR) Results (continued)



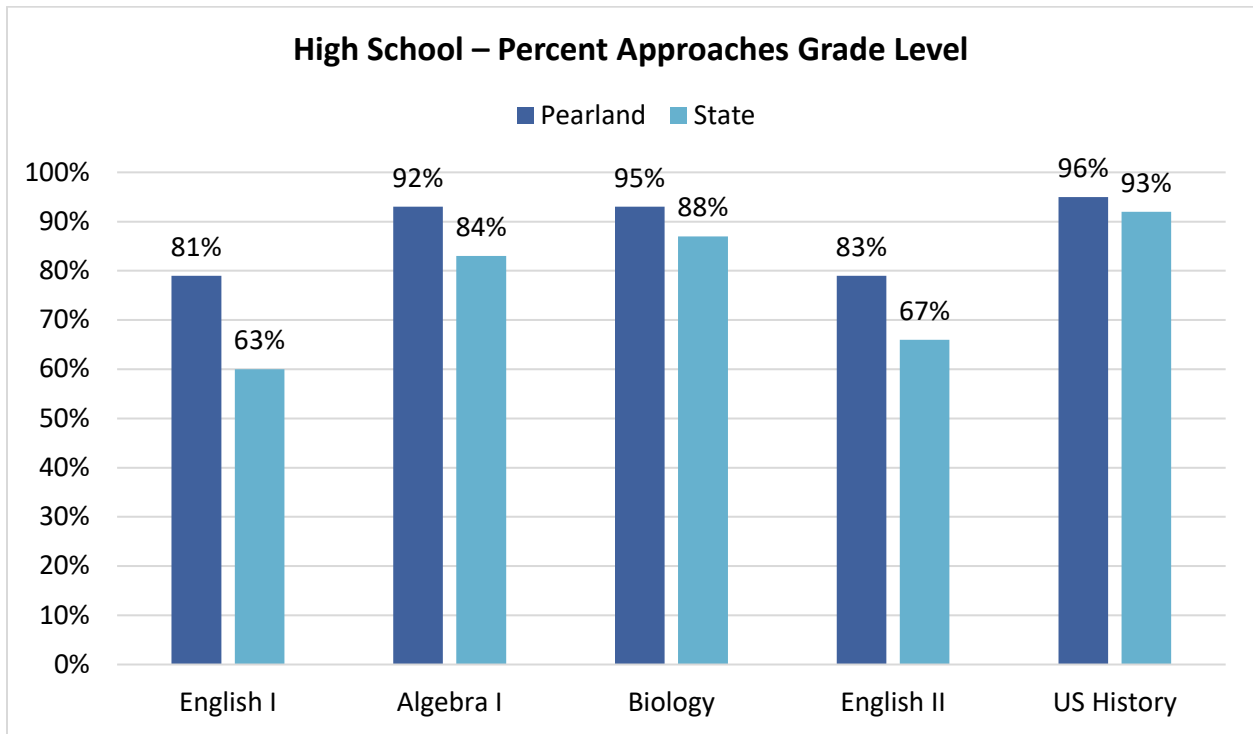
### District Comparison – Middle School

STAAR – Approaches Grade Level Results

	7th Grade Reading	7th Grade Math	7th Grade Writing	8th Grade Reading	8th Grade Math	8th Grade Science	8 <sup>th</sup> Grade Social Studies
<b>Pearland</b>	<b>87%</b>	<b>90%</b>	<b>82%</b>	<b>89%</b>	<b>94%</b>	<b>91%</b>	<b>82%</b>
Clear Creek	82%	82%	77%	85%	87%	82%	76%
Fort Bend	82%	82%	77%	85%	82%	85%	77%
Friendswood	87%	93%	83%	94%	97%	95%	84%
Katy	88%	81%	86%	89%	93%	91%	84%
Tomball	90%	92%	87%	90%	93%	93%	83%

*Source: TEA Texas Academic Performance Report*

## 2019 State of Texas Assessments of Academic Readiness (STAAR) Results (continued)



### District Comparison – Middle School STAAR – Approaches Grade Level Results

	Algebra I	Biology	English I	English II	US History
<b>Pearland</b>	<b>92%</b>	<b>95%</b>	<b>81%</b>	<b>83%</b>	<b>96%</b>
Clear Creek	90%	94%	78%	80%	96%
Fort Bend	86%	91%	73%	77%	95%
Friendswood	97%	99%	90%	90%	99%
Katy	94%	96%	84%	84%	97%
Tomball	92%	94%	84%	85%	98%

*Source: TEA Texas Academic Performance Report*

## 2019 Comparison to State Averages

### State of Texas Assessments of Academic Readiness (STAAR) Results

#### PERCENTAGE OF STUDENTS WHO MASTERED GRADE LEVEL

Subject	Pearland ISD	State
Reading	36%	21%
Math	44%	26%
Science	45%	25%
Social Studies	49%	33%
Writing	26%	14%

#### PERCENTAGE OF STUDENTS WHO MET GRADE LEVEL

Subject	Pearland ISD	State
Reading	66%	48%
Math	72%	52%
Science	74%	54%
Social Studies	71%	55%
Writing	54%	38%

#### PERCENTAGE OF STUDENTS WHO APPROACHED GRADE LEVEL

Subject	Pearland ISD	State
Reading	86%	75%
Math	92%	82%
Science	91%	81%
Social Studies	90%	81%
Writing	80%	68%

### Graduation Rate

2019 GRADUATION RATE	Pearland ISD	State
Four-Year Graduation Rate	98.8%	90.0%
Five-Year Graduation Rate	99.4%	92.0%
Dropout Rate	0.1%	1.9%

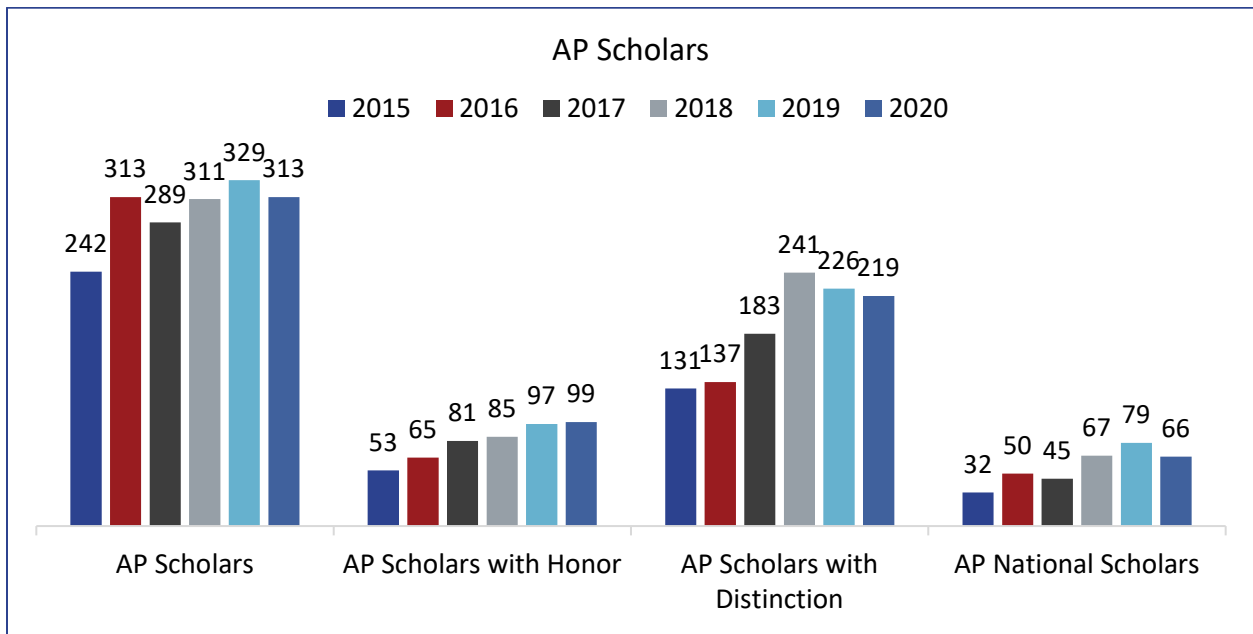
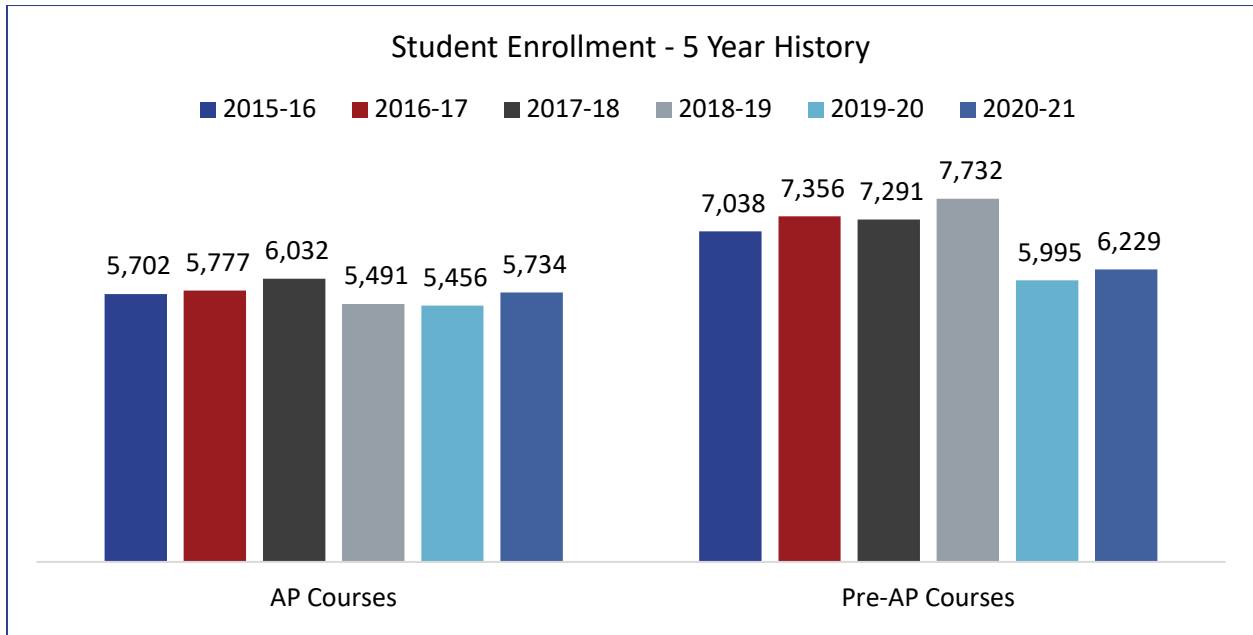
Source: TEA Texas Academic Performance Report (State data for 2020 not rated)

### College, Career, and Military Readiness (CCMR)

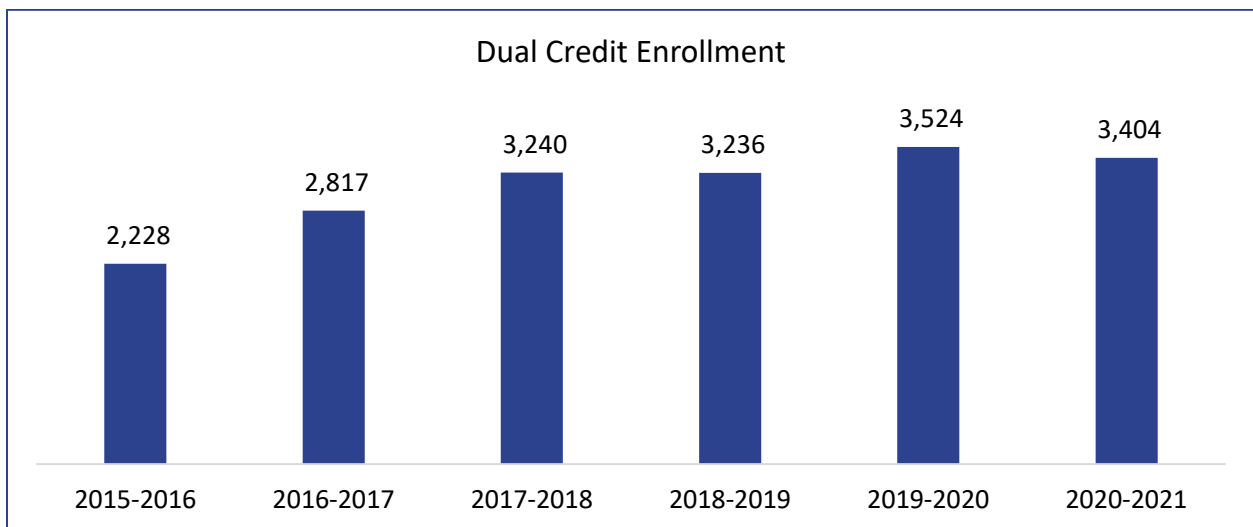
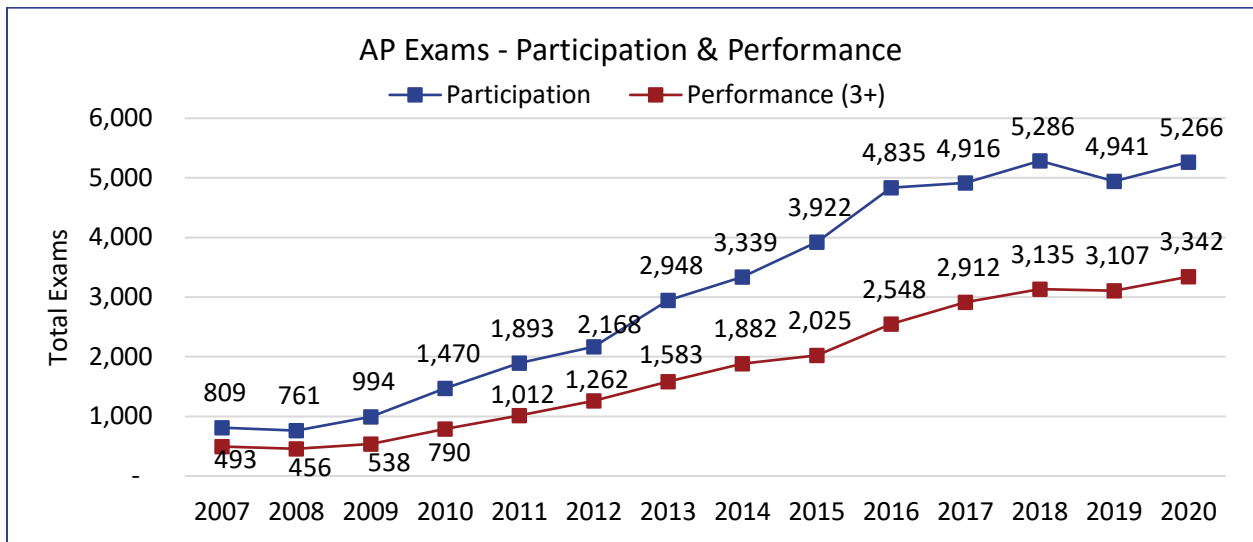
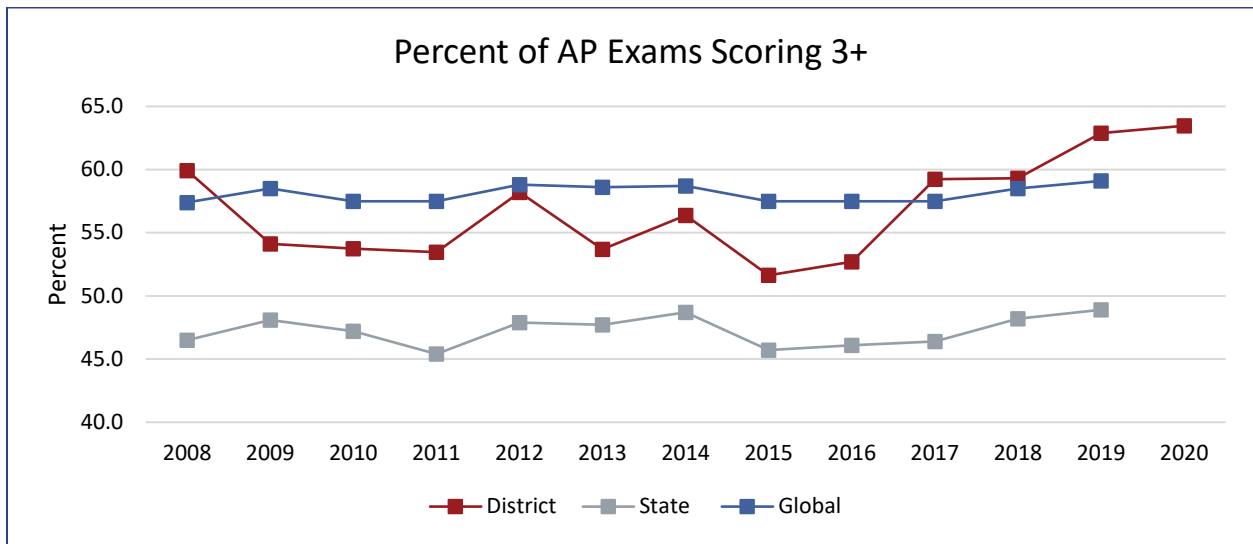
<b>COLLEGE, CAREER, AND MILITARY READINESS</b>	<b>Pearland ISD</b>	<b>State</b>
Scored at Or Above the College Ready Level on Sat, Act, TSIA Or Earned Credit for A College Prep Course	54%	42.1%
Scored High Enough to Earn College Credit on AP/IB Exams	35%	20.4%
Completed a College-Level Dual Credit Course	24%	20.7%
Earned an Industry-Based Certification	9%	4.8%
Earned an associate Degree	5%	1.4%
Graduated with Completed Individual Education Program (IEP) and Workforce Readiness	2%	1.7%
Enlisted in the Armed Forces	3%	4.3%
Completed an OnRamps Dual Enrollment Course and Received College Credit	0%	1.0%
Student identified as receiving special education services and earned an advanced degree	3%	2.6%
Earned a Level I or Level II Certificate	0%	0.6%
Completed Coherent Sequence of Career & Technical Education Coursework Aligned to Industry Certification	4%	7.3%

*Source: TEA Texas Academic Performance Report (State data for 2020 not rated)*

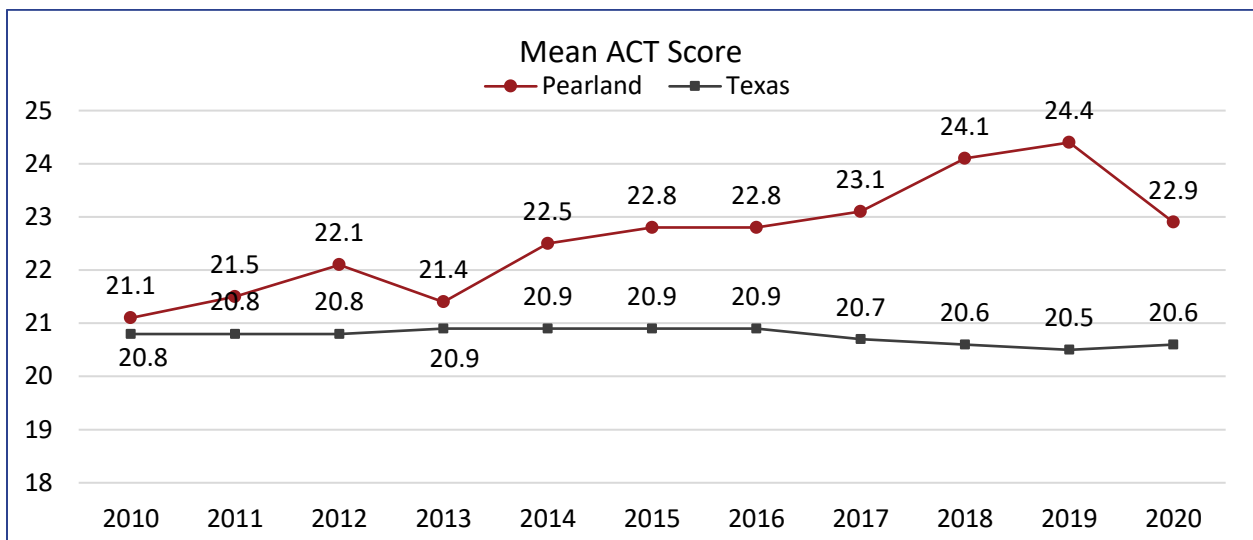
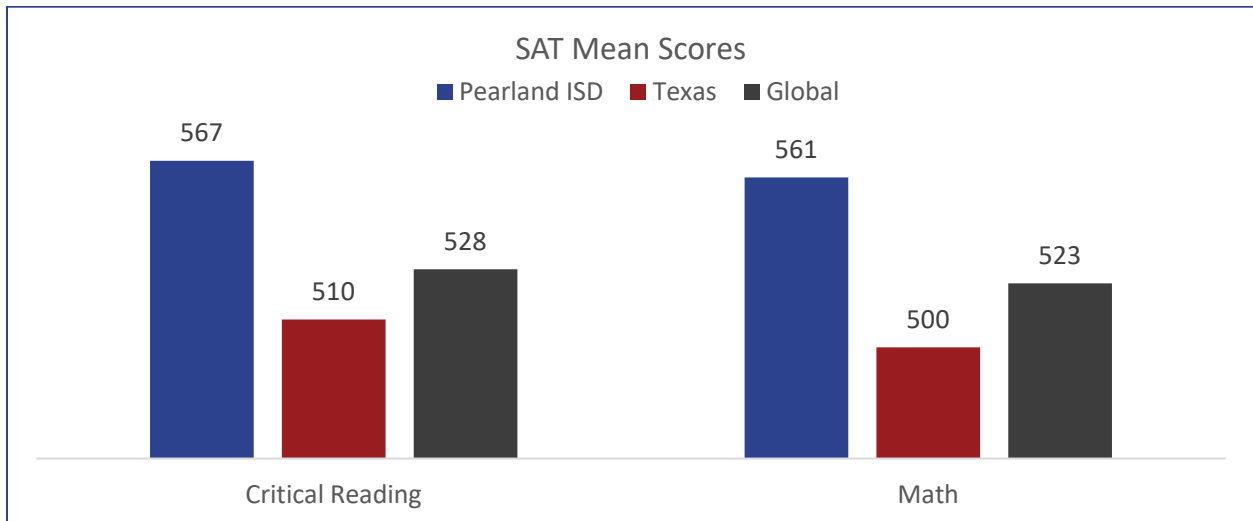
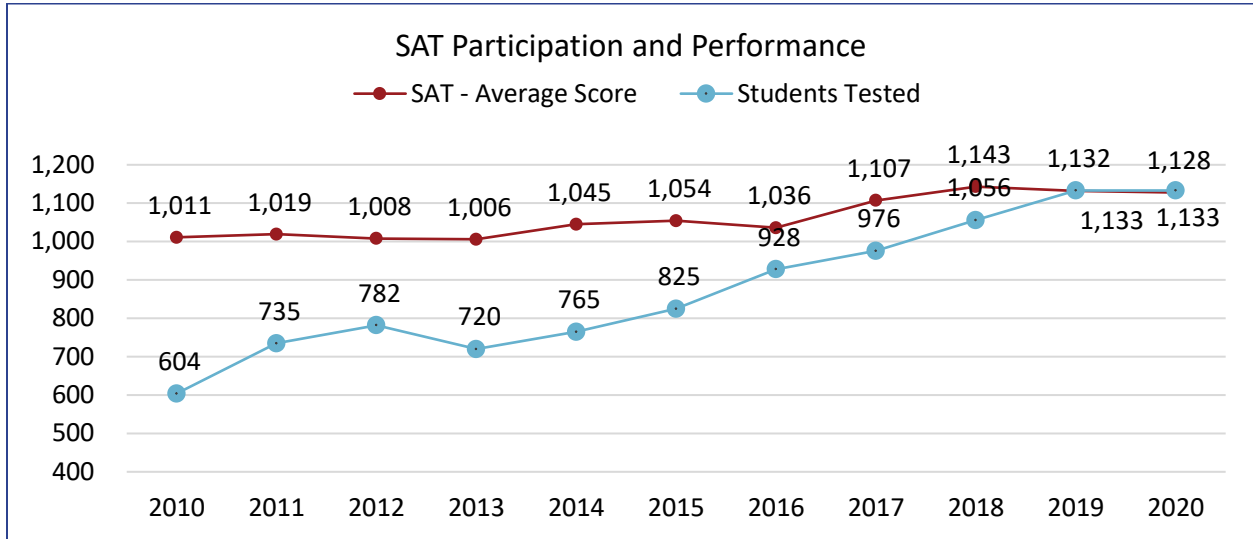
## ADVANCED ACADEMICS



## AP TEST PARTICIPATION RATES AND PERFORMANCE



## SAT/ACT



## COMMONLY USED ACRONYMS

ACT - American College Test  
ADA - Average Daily Attendance  
AEP - Alternative Education Program  
AP - Advanced Placement  
ASBO - Association of School Business Officials  
ASF - Available School Fund  
BCAD – Brazoria County Appraisal District  
CAFR – Comprehensive Annual Financial Report  
CCMR – College, Career and Military Readiness  
CPA – Certified Public Accountant  
CTE - Career and Technology Education  
DAEP - Disciplinary Alternative Education Program  
DTR - District Tax Rate  
EDA - Existing Debt Allotment  
ELA - English Language Arts  
ELL - English Language Learner  
ESEA - Elementary and Secondary Education Act  
ESL - English as a Second Language  
FASRG - Financial Accountability System Resource Guide  
FIRST - Financial Integrity Rating System of Texas  
FSP - Foundation School Program  
FTE - Full Time Equivalent  
FTG – Formula Transition Grant  
HB 3 – House Bill 3  
GAAP - Generally Accepted Accounting Principles  
GASB - Governmental Accounting Standards Board  
GFOA - Government Finance Officers Association  
HCAD – Harris County Appraisal District  
I&S - Interest and Sinking  
IB - International Baccalaureate  
IDEA – Individuals with Disabilities Education Act  
ISD - Independent School District

JJAEP – Juvenile Justice Alternative Education Program  
JROTC - Junior Reserve Officers' Training Corps  
LEA - Local Educational Agencies  
LEP - Limited English Proficiency  
LFA - Local Fund Assignment  
MCR – Maximum Compressed Rate  
M&O - Maintenance and Operations  
MOE - Maintenance of Effort  
PBMAS – Performance-Based Monitoring Analysis System  
PISD – Pearland Independent School District  
PEIMS - Public Education Information Management System  
PSF - Permanent School Fund  
SAT - Standardized Aptitude Test  
SCE - State Compensatory Education  
SHARS - School Health and Related Services  
STAAR - State of Texas Assessments of Academic Readiness  
TAAS - Texas Assessment of Academic Skills  
TAPR – Texas Academic Performance Report  
TEA - Texas Education Agency  
TEC – Texas Education Code  
TEKS - Texas Essential Knowledge and Skills  
TELPAS - Texas English Language Proficiency Assessment System  
TRS - Teacher Retirement System  
UIL - University Interscholastic League  
USDA – United States Department of Agriculture  
VATR – Voter-Approval Tax Rate  
VATRE – Voter-Approval Tax Rate Election  
WADA - Weighted Average Daily Attendance



## GLOSSARY OF TERMS

**Appropriation:** An authorization granted by a legislative body to make expenditures and to incur obligations for specific purposes. An appropriation is usually limited in amount and as to the time when it may be expended.

**Assessed Valuation:** A valuation is set upon real estate or other property by the County Appraisal District to be used as a basis for levying taxes.

**Association of School Business Officials International (ASBO):** The Association of School Business Officials International, founded in 1910, is a professional association that provides programs and services to promote the highest standards of school business management practices, professional growth, and the effective use of educational resources.

**Available School Fund (ASF):** The ASF is made up of earnings from the Permanent School Fund, constitutionally dedicated motor-fuel taxes, and other miscellaneous revenue sources. The bulk of ASF revenue is distributed on a per-capita basis to all school districts. A portion provides funding for textbooks and technology.

**Average Daily Attendance (ADA):** A method of counting students for the purpose of providing state aid to school districts. Currently, Texas counts students in attendance each day and averages the attendance count over the year.

**Balanced Budget:** A budget with revenues equal to expenditures, and neither a budget deficit nor a budget surplus.

**Basic Allotment:** The basic allotment is the initial or starting number that, after adjustment, is used to calculate foundation program costs and state aid to school districts.

**Bonds:** (See "General Obligation Bonds")

**Budget:** A plan of financial operation embodying an estimate of proposed expenditures for a given period or purpose and the proposed means of financing them.

**Capital Assets (aka Fixed Assets):** Capital assets are tangible in nature; long-lived (have a life of longer than one year); of a significant value at purchase or acquisition time; and are reasonably identified and controlled through a physical inventory system. They may include land, improvements to land, easements, and buildings, building improvements, vehicles, machinery, furniture and other equipment which are intended to be held or used over a long period of time. "Fixed" denotes probability or intent to continue use of an asset and does not indicate immobility.

**Caps:** A general term that describes statutory limits on tax rates, revenues, or increases in school district expenditures.

**Chapter 41:** Chapter 41 of the Texas Education Code (TEC) makes provisions for certain school districts to share their local tax revenue with other school districts. Districts are designated as either property wealthy or property poor. The relative wealth of the school district is measured in terms of the taxable value of property that lies within the school district borders divided by the number of students in weighted average daily attendance (WADA). The funds that are distributed by the property-wealthy districts are "recaptured" by the school finance system to assist with financing of public education in school districts that are property poor.

**Compensatory Education:** The state compensatory education allotment provides additional financial support to school districts to teach educationally disadvantaged pupils and underachieving students. A program of compensatory education should provide additional services and instructional support, beyond the regular program, to help students compensate for academic deficiencies and may include programs for at-risk students. The allotment is based upon the number of students participating in the federal free or reduced-price lunch program.

**Completion Rate:** A longitudinal measure that shows the status of students expected to graduate, starting with their first attendance in ninth grade.

**Comprehensive Annual Financial Report (CAFR):** A financial report that encompasses all funds and component units of the government. The CAFR should contain (a) the basic financial statements and required supplementary information, (b) combining statements to support columns in the basic financial statements that aggregate information from more than one fund or component unit, and (c) individual fund statements as needed. The CAFR is the governmental unit's official annual report and also should contain introductory information, schedules necessary to demonstrate compliance with finance-related legal and contractual provisions, and statistical data.

**Cost of Education Index (CEI) or Adjustment:** An index the state used prior to HB 3 to adjust the basic allotment to account for geographic or other cost differences beyond local school district control.

**County Appraisal District (CAD):** Each county (some multi-counties) has established an appraisal district office that is responsible for maintaining taxable real and personal property records and placing a value on all property for taxation purposes. A chief appraiser, an individual appointed by an appraisal district board of directors, heads the CAD office. The appraisal district board is, in turn, elected by certain taxing entities.

**Debt Service:** (See "Interest and Sinking Fund")

**Disciplinary Alternative Education Programs (DAEP):** The law requires school districts to set up an educational setting for students who engage in certain illegal conduct or for students who violate certain provisions of the school district's code of conduct. The DAEP must provide for students' educational and behavioral needs. Districts must allocate to a DAEP the same expenditure per student that would be allocated if the student were attending the regularly assigned program, including a special education program.

**Distinguished Budget Presentation Award (Budget Awards Program):** The Government Finance Officers Association (GFOA) established the Distinguished Budget Presentation Awards Program (Budget Awards Program) in 1984 to encourage and assist state and local governments to prepare budget documents of the very highest quality that reflect both the guidelines established by the National Advisory Council on State and Local Budgeting and the GFOA's recommended practices on budgeting and then to recognize individual governments that succeed in achieving that goal. Documents submitted to the Budget Awards Program are reviewed by selected members of the GFOA professional staff and by outside reviewers with experience in public-sector budgeting.

**Dropout Rate (Annual):** The annual dropout rate is the count of all students identified as a dropout after being absent without an approved excuse or document transfer and does not return to school by the fall of the following year; or completes the school year but fails to re-enroll the following school year. The dropout rate is all official dropouts summed across all grades (7 through 12) divided by the number of students summed across all grades (7 through 12). The annual dropout rate is different than a longitudinal rate, which compares the number of students who began school together in the seventh grade and who eventually graduate.

**Education Service Center (ESC):** In 1967, twenty (20) state service centers were established by the Texas Legislature to provide school districts with professional development training and technical assistance that support statewide goals for school improvement.

**Effective Tax Rate:** State law in Texas prescribes a formula for calculating the effective tax rate for districts. The net effect of the formula is to produce a tax rate that goes down when property values rise (and vice versa) to generate a rate that produces approximately the same revenue as the year before. The formula makes adjustments for additional debt service, newly annexed property, and newly constructed property. This tax rate is an important element of the annual Truth-in-taxation process.

**Equity:** In school finance, the term generally refers to fair or equal distribution of resources for schooling, taking into account student differences and school district characteristics. The standard used by the Texas Supreme Court is a taxpayer equity standard, which means similar revenue for similar tax effort. In other words, the school finance system is to be property wealth neutral: a district's property tax base should have little or no impact on its ability to generate funding from the Foundation School Program.

**Existing Debt Allotment (EDA) Program:** The Existing Debt Allotment (EDA) program. The EDA provides tax rate equalization for local debt service taxes, operates without applications, and has no award cycles. Each school district is guaranteed a specified amount per student in state and local funds for each cent of tax effort to pay the principal of and interest on general obligation bonds. The district must have made a payment on the bonds on or before August 31, 2013. The current existing debt tax rate may not exceed \$0.29 per \$100 of valuation.

**Foundation School Program (FSP):** A program for the financial support of a basic instructional program for all Texas school children. Money to support the program comes from the Permanent School Fund, Available School Fund, Foundation School Fund, state general revenue, and local property taxes. The state establishes a foundation level and sets, for each district, a calculated contribution level called the local fund assignment (LFA). The greater a district's property wealth, the higher the LFA. State aid makes up the difference between the LFA and the foundation level. Currently, the FSP consists of three parts or tiers. The first tier provides funding for a basic program. The second tier provides a guaranteed-yield system so that school districts have substantially equal access to revenue sufficient to support an accredited program. The third tier equalizes debt service requirements for existing facilities debt.

**Foundation School Program Tax Rate:** This is the rate used in calculating state aid to school districts. It is calculated by dividing actual collections by the prior year's taxable value determined by the state property tax division of the state comptroller's office.

**Full-Time Equivalent (FTE):** Measures the extent to which one individual or student occupies a full-time position or provides instruction, e.g., a person who works four hours a day or a student that attends a half of a day represents a .5 FTE. When FTE counts are included in reports they represent the aggregate of all FTE percentages, e.g., if one teacher provides four hours of instruction and four others provide one hour, together they represent one FTE.

**Fund:** A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

**Fund Balance:** Also known as "fund equity", is the difference between governmental fund assets and liabilities.

**General Obligation Bonds:** Negotiable coupon bonds for the construction, acquisition and equipping of school buildings; the acquisition of land; energy conservation measures; refinancing of property financed under a contract entered under Subchapter A, Chapter 271, Local Government Code that pledge the full faith and credit of the school district; and the purchase of new school buses. Such bonds may be issued in various series or issues with a maturity not to exceed 40 years (TEC 45.003). General obligation bonds are usually either term bonds or serial bonds.

**Government Finance Officers Association (GFOA):** An association of public finance professionals founded in 1906 as the Municipal Finance Officers Association. The GFOA has played a major role in the development and promotion of Generally Accepted Accounting Principles (GAAP) for state and local government since its inception, and has sponsored the Certificate of Achievement for Excellence in Financial Reporting Program since 1946 and the Distinguished Budget Presentation Award Program since 1984.

**Grant:** A contribution by one governmental unit to another. The contribution is usually made to aid in the support of a specified function (for example, special education), but it is sometimes also for general purposes.

**Guaranteed Yield:** Tier 2 in the Foundation School Program guarantees a specific revenue yield per student per penny of local tax effort. The state makes up the difference between the district tax levy per student and the guaranteed yield per student by enriching the local M&O tax effort. Current state aid formulas provide a Guaranteed Yield of \$61.86 per weighted student. Tier 3 funding provides a guaranteed yield of \$31.95 per weighted student.

**Independent School District (ISD):** The Texas Constitution permits the state Legislature to create school districts. Each district operates its schools and assesses property taxes within the district to support, in part, the schools. The term independent refers to the fact that the school district is not a part of city or county government and has independent budgeting and taxing authority. ISDs are governed by locally elected boards of trustees.

**Individual Education Plan (IEP):** A document required by federal law that details the special education requirements for each disabled student and explains how the school intends to address the student's needs. An IEP is intended to help ensure that disabled students have equal access to public education in the least restrictive environment.

**Individuals with Disabilities Education Act (IDEA):** The purposes of the Individuals with Disabilities Education Act (IDEA) are to: (1) ensure that all children with disabilities have available to them a free appropriate public education which emphasizes special education and related services designed to meet their unique needs; (2) ensure that the rights of children with disabilities and their parents or guardians are protected; (3) assist States, localities, educational service agencies, and Federal agencies to provide for the education of all children with disabilities; and (4) assess and ensure the effectiveness of efforts to educate children with disabilities.

**Instructional Facilities Allotment (IFA):** Since 1997, the IFA has provided funds to school districts to help pay for debt service. The mechanism for computing the state and local share of the IFA payment is a guaranteed-yield formula. Low-wealth school districts and school districts not already participating in the IFA program have priority in receiving IFA funding for construction or lease purchase of new instructional facilities.

**Instructional Materials Allotment (IMA):** Legislation from the 82nd Texas Legislature created the IMA for the purchase of instructional materials, technological equipment and technology-related services. A school district is entitled to an annual allotment from the state instructional materials fund for each student enrolled in the district on a date during the preceding school year specified by the commissioner.

**Interest and Sinking Fund (I&S) Tax:** Also called the debt service tax. A tax levied by school districts to pay for bonded indebtedness, usually for construction of facilities and other capital needs.

**Juvenile Justice Alternative Education Program (JJAEP):** In counties with populations greater than 125,000, the juvenile board must develop a juvenile justice AEP approved by the Texas Juvenile Probation Commission. In these larger counties, students who engage in conduct requiring expulsion under Chapter 37 of the Texas Education Code must be placed in a JJAEP.

**Limited English Proficient (LEP):** An English Language Learner whose overall English proficiency in listening, speaking, reading, and writing is at the Intermediate or Advanced stages; students at this level are able to understand and be understood in many to most social communication situations, are gaining increased competence in the more cognitively demanding requirements of content areas, but are not yet ready to fully participate in academic content areas without linguistic support.

**Local Fund Assignment (LFA):** The portion of the foundation program allotment required to be paid by school districts using the local property tax. The greater the property wealth of the district, the higher the LFA and the lower the amount of state aid the district will receive. (See also Foundation School Program)

**Maintenance and Operations (M&O) Tax:** A local school district property tax rate that raises revenue to be used for any legal purpose to operate and maintain the district's schools.

**Maximum Compressed Tax Rate (MCR):** The rate for the current tax year per \$100 of taxable property value at which the district must levy a maintenance and operations (M&O) tax to receive its full tier one allotment under the Foundation School Program.

**Meritorious Budget Award (MBA):** The Meritorious Budget Award was designed by the Association of School Business Officials International and school business management professionals to enable school business administrators to achieve a standard of excellence in budget presentation. The program helps school systems build a solid foundation in the skills of developing, analyzing, and presenting a budget. The Meritorious Budget Award is only conferred to school systems that have met or exceeded the Meritorious Budget Award Program Criteria.

**Modified Accrual Basis of Accounting:** Basis of accounting according to which (a) revenues are recognized in the accounting period in which they become available and measurable and (b) expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for un-matured interest on general long-term debt and certain similar accrued obligations, which should be recognized when due.

**National School Lunch Program (NSLP):** A federally assisted meal program operating in more than 101,000 public and non-profit private schools across the nation. The program was established under the National School Lunch Act, signed by President Harry Truman in 1946.

**Non-disciplinary Alternative Education Program (AEP):** Many school districts establish non-disciplinary alternative education programs for dropout prevention and to address the unique needs of the small percentage of students who do not "fit" the traditional secondary schools. Districts must allocate to an AEP the same expenditure per student that would be allocated if the student were attending the regularly assigned program, including a special education program.

**Permanent School Fund (PSF):** The Permanent School Fund was created with a \$2,000,000 appropriation by the Texas Legislature in 1854 expressly for the benefit of the public schools of Texas. The Constitution of 1876 stipulated that certain lands and all proceeds from the sale of these lands should also constitute the PSF. Additional acts later gave more public domain land and rights to the PSF.

**Public Education Information Management System (PEIMS):** A data management system that includes information on student demographics, performance, school district budgets, teacher salaries, etc. The information for PEIMS is transmitted from local school districts to the Texas Education Agency by the education service centers.

**Public Information Act (PIA):** PIA defines public information as information collected, assembled, or maintained under law or in connection with a governmental body's transaction of official business. PIA provides that public information must be made available to the public upon request during the normal business hours of the district, unless an exception applies that allows or requires that the information not be made public.

**Refined Average Daily Attendance (ADA):** Refined ADA is based on the number of days of instruction in the school year. The aggregate eligible day's attendance is divided by the number of days of instruction to compute the refined average daily attendance.



**State Board for Educator Certification (SBEC):** SBEC is a quasi-independent body that gives educators more authority to govern the standards of their profession. SBEC regulates and oversees all aspects of the certification, continuing education, and standards of conduct of public school educators. As a state agency, SBEC is responsible for certification testing, accountability programs for educator preparation programs, and certification of teachers and administrators.

**State Board of Education (SBOE):** A 15-member body elected by general election (staggered, four-year terms) from various regions statewide to provide leadership and to adopt rules and policies for public education in the state. The board's primary responsibility is to manage the Permanent School Fund.

**State of Texas Assessments of Academic Readiness (STAAR):** The State of Texas Assessments of Academic Readiness (STAAR) assessment replaced the Texas Assessment of Knowledge and Skills (TAKS), in the 2011-2012 school year. STAAR contains five (5) end-of-course exams required for graduation in addition to grade 3-8 assessments mandated by HB 3 in the 2009 legislative session. The tests are significantly more rigorous than previous tests and measure a child's performance as well as academic growth.

**Teacher Retirement System (TRS):** TRS delivers retirement and related benefits authorized by law for members and their beneficiaries.

**Texas Academic Performance Reports (TAPR):** Formerly known as the AEIS (Academic Excellence Indicator System) reports, pull together a wide range of information annually on the performance of students in each school and district in Texas. The reports also provide extensive information on staff, programs, and demographics for each school and district.

**Texas Education Agency (TEA):** The administrative and regulatory unit for the Texas public education system managed by the commissioner of education. TEA is responsible for implementing public education policies as established by the Legislature, State Board of Education, and commissioner of education.

**Texas Essential Knowledge and Skills (TEKS):** Subject-specific state learning objectives adopted by the State Board of Education. The State of Texas Assessments of Academic Readiness (STAAR) tests are aligned with the TEKS.

**Tier One:** State guaranteed basic funding allotments per student.

**Tier Two:** State guaranteed revenues per student per penny of local tax effort to provide operational funding for an "enriched" educational program.

**Truth-in-Taxation:** School districts are required to calculate two rates after receiving a certified appraisal roll from the chief appraiser – the effective tax rate and the rollback tax rate. School districts are not required to publish the effective tax rate but must publish the rollback rate in a public meeting notice. The school board must determine the effective tax rate and the rollback tax rate; decide how much revenue it needs and calculate the rate required to raise that amount; concurrently post a budget summary on its web site and publish notice on the budget and proposed tax rate; hold a hearing on the budget and proposed tax rate; adopt a budget and then adopt the tax rate; and administer a rollback election if the adopted rate exceeds the rollback rate.

**United States Department of Agriculture (USDA):** A Federal department, founded in 1862, responsible for administering the National School Lunch Program and reimbursing participating schools' food service departments for the meals served to students. The USDA administers over 300 programs worldwide, including the School Breakfast Program, Child and Adult Care Food Program, and the Summer Food Service Program.

**University Interscholastic League (UIL):** The governing organization for most public school extracurricular activities operated through The University of Texas at Austin. Rulemaking authority for the UIL lies with its members and the State Board of Education.

**Voter-Approval Tax Rate (VATR):** The sum of the district's MCR for the current year; the greater of the district's enrichment tax rate (tier two pennies) for the preceding year or \$0.05; and the district's current debt rate.

**Voter-Approval Tax Rate Election (VATRE):** If a school board adopts a tax rate that exceeds its VATR, it must hold a VATRE for the voters of the district to approve that rate.

**Weighted Average Daily Attendance (WADA):** In Texas, students with special educational needs are weighted for funding purposes to help recognize the additional costs of educating those students. Weighted programs include special education, career and technology, bilingual, gifted and talented, and compensatory education. A weighted student count is used to distribute guaranteed-yield funding and establish Chapter 41 thresholds.

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