### GAYLORD COMMUNITY SCHOOLS GAYLORD, MICHIGAN

FINANCIAL STATEMENTS JUNE 30, 2023



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### **INDEPENDENT AUDITOR'S REPORT**

October 17, 2023

Board of Education Gaylord Community Schools Gaylord, Michigan

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Gaylord Community Schools (School District), as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Gaylord Community Schools as of June 30, 2023 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

#### **Basis for Opinions**

We conducted our audit in accordance with U.S. generally accepted auditing standards (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.





In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards*, will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentation or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Gaylord Community Schools' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Gaylord Community Schools' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.



### **Required Supplementary Information**

U.S. generally accepted accounting principles requires that the management's discussion and analysis, budgetary comparison information and pension and OPEB schedules, as noted in the table of contents to be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The combining non-major fund financial statements and schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly for the underlying accounting and other records used to prepare the basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining non-major fund financial statements and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 17, 2023, on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Weinlander Fitzhugh

Our discussion and analysis of Gaylord Community Schools' (School District) financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2023.

### **Financial Highlights**

The School District's net position increased by \$637,583 or 3%. Program revenues were \$13,904,474 or 34% of total revenues, and general revenues were \$27,558,986 or 66%.

The General Fund reported a positive fund balance of \$9,144,884.

### **Using this Annual Financial Report**

This annual financial report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District financially as a whole. The *District-wide Financial Statements* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements look at the School District's operations in more detail than the district-wide financial statements by providing information about the School District's most significant funds - the General Fund and the Sinking Fund with all other funds presented in one column as nonmajor funds. The remaining statements include financial statements for the proprietary fund, the statement of net position and the statement of cash flows, which present the financial information about activities related to services provided to other funds. The following summarizes the presentation included in this annual financial report.

Management's Discussion and Analysis (MD&A) (Required Supplemental Information)

**Basic Financial Statements** 

- District-wide Financial Statements
- Fund Financial Statements
- Notes to the Basic Financial Statements

Budgetary Information for the General Fund (Required Supplemental Information)

Pension Schedules (Required Supplemental Information)

OPEB Schedules (Required Supplemental Information)

Notes to Required Supplementary Information

Other Supplemental Information

### **Reporting the District as a Whole**

#### The Statement of Net Position and Statement of Activities

One of the most important questions asked about the School District's finances is: "Is the School District better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the School District as a whole and about its activities in a manner that helps to answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by private sector companies. All of the current year's revenues and expenses are taken into consideration regardless of when cash is received or paid.

These two statements report the School District's net position as a way to measure the School District's financial position. The change in net position provides the reader a tool to assist in determining whether the School District's financial health is improving or deteriorating. The reader will need to consider other nonfinancial factors such as property tax base, student enrollment growth and facility conditions in arriving at their conclusion regarding the overall health of the School District.

#### **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The School District's fund financial statements provide detailed information about the most significant funds - not the School District as a whole. Some funds are required to be established by State law and by bond covenants. Other funds are established to help it control and manage money for particular purposes or to meet legal responsibilities for using certain taxes, grants and other sources of revenue.

#### Governmental Funds

Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources available to spend in the near future to finance the School District's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the basic financial statements.

#### Proprietary Fund - Internal Service Fund

The purpose of the Internal Service Fund is to finance certain services provided to other funds on a costreimbursement basis. The School District maintains this fund for accrued compensated absences. It is funded through charges to and transfers from the General Fund and Food Service Fund.

### **District-wide Financial Analysis**

The statement of net position provides the perspective of the School District as a whole. Exhibit A provides a summary of the School District's net position as of June 30, 2023 and 2022:

Exhibit A	Governmental Activities				
	2023			2022	
Assets					
Current and other assets	\$	17,393,235	\$	16,678,496	
Capital assets - net of accumulated depreciation		25,523,150		25,777,299	
Total assets		42,916,385		42,455,795	
Deferred Outflows of Resources					
Related to pensions and OPEB		25,391,507		12,372,353	
Liabilities					
Current liabilities		5,648,168		5,271,500	
Long-term liabilities		70,568,934		44,057,589	
Total liabilities		76,217,102		49,329,089	
Deferred Inflows of Resources					
Related to pension and OPEB		13,219,457		27,265,309	
Net Position					
Net investment in capital assets		25,523,150		25,777,299	
Restricted		97,244		1,189,719	
Unrestricted		(46,749,061)		(48,733,268)	
Total net position	\$	(21,128,667)	\$	(21,766,250)	

The analysis on the previous page focuses on net position (see Exhibit A). The School District's net position of governmental activities were \$(21,128,667) at June 30, 2023. Investment in property and equipment, net of related debt totaling \$25,523,150, compares the original costs less depreciation of the School District's capital assets to long-term debt used to finance the acquisition of those assets. Most of the debt will be repaid from voter-approved property taxes collected as the debt service comes due. Restricted net position is reported separately to show legal constraints from debt requirements and legislation that limit the School District's ability to use that net position for day-to-day operations.

The \$(46,749,061) in unrestricted net position of governmental activities represents the *accumulated* results of all past years' operations. The operating results of the General Fund will have a significant impact on the change in unrestricted net position from year to year.

The School District implemented GASB Statement No. 68 in 2015. The effect of this Statement required the School District to report in the summary of net position, a liability of \$66,713,163 for 2023 and \$41,243,506 for 2022.

The School District implemented GASB Statement No. 75 in 2018. The effect of this Statement required the School District to report in the summary of net position, a liability of \$3,743,798 for 2023 and \$2,681,484 for 2022.

The results of this year's operations for the School District as a whole are reported in the statement of activities. Exhibit B provides a summary of the changes in net position for the years ended June 30, 2023 and 2022.

Exhibit B	Governmental Activities				
	2023		2	022	
Revenues					
Program revenue:					
Charges for services	\$	1,608,896	\$	1,111,348	
Grants and categoricals		12,295,578		14,131,927	
General revenue:					
Property taxes		13,474,356		12,847,176	
State aid		13,677,281		13,103,015	
Other		407,349	. <u> </u>	308,121	
Total revenues		41,463,460		41,501,587	
Function/Program Expenses					
Instruction		23,923,670		21,043,895	
Support services		11,564,944		9,811,644	
Community services		411,935		309,508	
Food services		1,806,530		1,854,569	
Athletics		855,487		995,106	
Facilities, acquisition, construction and					
equipment		187,804		270,017	
Student/school activities		564,330		373,597	
Depreciation (unallocated)		1,510,848		1,488,594	
Loss on sale of assets		329		0	
Total expenses		40,825,877		36,146,930	
Change in Net Position	\$	637,583	\$	5,354,657	

As reported in the statement of activities, the cost of all of our governmental activities this year was \$40,825,877. Certain activities were partially funded from those who benefited from the programs, \$1,608,896, or by the other governments and organizations that subsidized certain programs with grants and categoricals of \$12,295,578. We paid for the remaining "public benefit" portion of our governmental activities with \$13,474,356 in taxes, \$13,677,281 in State aid and with our other revenues, such as interest and entitlements.

The School District's governmental activities had an increase in net position of \$637,583. The increase is in part due to the increase in state aid and local tax revenue. The increase in net position differs from the change in fund balance and a reconciliation appears in the financial statements.

### The School District's Funds

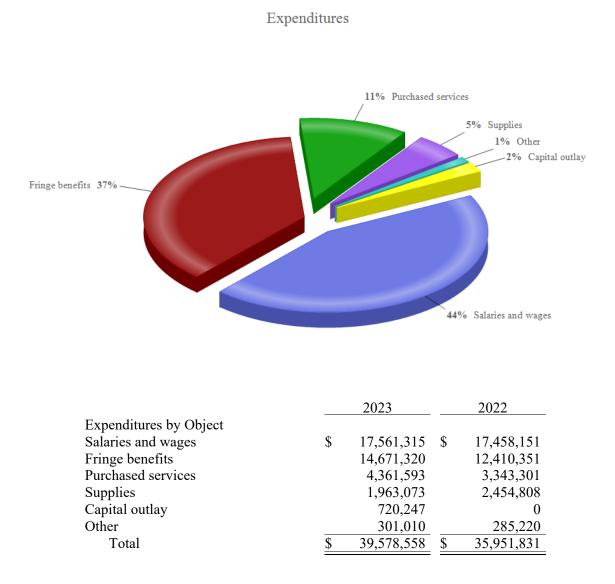
The School District uses funds to help it control and manage money for particular purposes. Looking at funds helps the reader consider whether the School District is being accountable for the resources taxpayers and others provide to it and may provide more insight into the School District's overall financial health.

The School District's governmental funds reported a combined fund balance of \$11,720,561, which is above last year's total of \$11,376,392. The schedule below indicates the fund balance and the total change in fund balances as of June 30, 2023 and 2022.

	Fund			Fund		
		Balance		Balance		Increase
		6/30/2023		6/30/2022		(Decrease)
General	\$	9,144,884	\$	8,658,463	\$	486,421
Special Revenue - Food Service		629,404		1,084,837		(455,433)
Sinking Fund		1,335,420		720,348		615,072
Special Revenue - Student Activity		513,609		540,719		(27,110)
Debt Service		0		298,431		(298,431)
Capital Projects		97,244		73,594		23,650
	\$	11,720,561	\$	11,376,392	\$	344,169

- Our General Fund increased primarily due to an influx of COVID-19 Grant funds as well as an increase in School Aid revenue.
- Our Food Service Fund decreased primarily due to our spend down plan with MDE.
- Our Sinking Fund increased primarily due to revenue increasing at a greater rate than the expenditures.
- Our Student Activity Fund decreased due to revenue increasing slightly less than the expenditures.
- Our Debt Service Funds decreased due to closing out the funds and transferring the remaining balance so the General Fund.
- Our Capital Projects Funds increased primarily due to transfers from the General Fund that are associated with past energy saving projects.

As the graph below illustrates, the largest portions of General Fund expenditures are for salaries and fringe benefits. The School District by nature is a labor intensive organization.



Expenditures have increased by \$3,626,727. This is primarily from the increased costs associated with wages, benefits and purchased services. A contributing factor is the utilization of COVID-19 grant funds to address learning loss.

### **General Fund Budgetary Highlights**

Over the course of the year, the School District revises its budget to reflect changes in revenues and expenditures. State law requires that the budget be amended to ensure that expenditures do not exceed appropriations. A schedule showing the School District's original and final budget amounts compared with amounts actually paid and received is provided in required supplemental information of these financial statements. Changes to the General Fund original budget were as follows:

- Budgeted revenues were increased from the original budget by \$3,141,475. This was mainly due to recognition of the MPSERS one-time flow through of funds as well as an increase in local revenue due to taxable values increasing.
- Budgeted expenditures were increased from the original budget by \$1,138,316. This was due to the increased costs associated with the COVID grant funds as well as adjustments to expenditures throughout the budget.
- Actual revenues were \$203,348 more than the final budget. This was mainly due to recognizing a higher than anticipated amount of revenue from local sources.
- Actual expenditures were \$2,286,039 more than the final budget. This was mainly due to the MPSERS one-time flow through funds.

### **Capital Assets**

At June 30, 2023, the School District had \$25,523,150 invested in a broad range of capital assets, including land, buildings, furniture and equipment. This amount represents a net decrease (including additions and disposals) of \$254,149 from last year.

	Governmental Activities						
	2023			2022			
Land	\$	168,654	\$	168,654			
Construction in process		643,065		0			
Buildings and improvements		53,584,425		53,312,500			
Furniture and equipment		4,975,527		4,996,151			
Buses and other vehicles		3,020,647		3,034,651			
Total capital assets		62,392,318		61,511,956			
Less accumulated depreciation		36,869,168		35,734,657			
Net capital assets	\$	25,523,150	\$	25,777,299			

This year's additions of \$1,257,028 were mostly related to the early stages of a large HVAC project and front entrance remodel at the High School.

We present more detailed information about our capital assets in the notes to the financial statements.

#### Factors Expected to have an Effect on Future Operations

Our elected Board and administration consider many factors when setting the School District's 2024 fiscal year budget. One of the most important factors affecting the budget is our student count. The state foundation revenue is determined by multiplying the blended student count by the foundation allowance per pupil. The 2024 fiscal year budget was adopted in June 2023, based on an estimate of students that will be enrolled in September 2023. Under State law, the School District cannot access additional property tax revenue for general operations. As a result, district funding is heavily dependent on the State's ability to fund local school operations. Based on early enrollment data at the start of the 2023-2024 school year, we anticipate that the fall student count will be close to the estimates used in creating the 2024 fiscal year budget. Once the final student count and related per pupil funding is validated, State law requires the School District to amend the budget if actual district resources are not sufficient to fund original appropriations.

Since the School District's revenue is heavily dependent on State funding and the health of the State's School Aid Fund, the actual revenue received depends on the State's ability to collect revenues to fund its appropriation to school districts. The State periodically holds a revenue-estimating conference to estimate revenues. Based on the results of the most recent conference, the State estimates funds are sufficient to fund the appropriation until 2023-2024.

#### **Requests for Information**

This financial report is designed to provide a general overview of the School District's finances for all those with an interest in the School District. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of the Superintendent Gaylord Community Schools 615 S. Elm Avenue Gaylord, MI 49735

# GAYLORD COMMUNITY SCHOOLS Statement of Net Position June 30, 2023

	Governmental Activities
Assets	
Cash and investments	\$ 11,402,922
Receivables:	
Accounts receivable	138,250
Due from other governments	5,588,091
Inventory	36,922
Prepaid expenses	227,050
Capital assets less accumulated depreciation \$36,869,168	25,523,150
Total assets	42,916,385
Deferred Outflows of Resources	
Related to pensions	20,527,426
Related to OPEB	4,864,081
Total deferred outflows of resources	25,391,507
Liabilities	
Accounts payable	268,421
Due to other governments	874,632
Unearned revenue	952,832
Accrued payroll and payroll liabilities	3,552,283
Long-term liabilities:	
Long-term obligations	111,973
Net pension liability	66,713,163
Net OPEB liability	3,743,798
Total liabilities	76,217,102
Deferred Inflows of Resources	
Related to pensions	5,539,942
Related to OPEB	7,679,515
Total deferred inflows of resources	13,219,457
Net Position	
Net investment in capital assets	25,523,150
Restricted for capital projects	97,244
Unrestricted	(46,749,061)
Total net position	<u>\$ (21,128,667)</u>

# GAYLORD COMMUNITY SCHOOLS Statement of Activities For the Year Ended June 30, 2023

			Program Revenues			Governmental Activities		
		Expenses	0	Charges for Services	Operating Grants/ Contributions		I	let (Expense) Revenue and hanges in Net Position
Functions/Programs								
Primary government - Governmental activities:								
Instruction	\$	23,923,670	\$	126,582	\$	9,208,327	\$	(14,588,761)
Support services		11,564,944		60,615		2,165,124		(9,339,205)
Community services		411,935		218,001		0		(193,934)
Food services		1,806,530		544,333		922,127		(340,070)
Athletics		855,487		125,626		0		(729,861)
Facilities, acquisition,								
construction and equipment		187,804		0		0		(187,804)
Student/school activities		564,330		533,739		0		(30,591)
Depreciation (unallocated)		1,510,848		0		0		(1,510,848)
Loss on sale of assets		329		0		0		(329)
Total governmental activities	\$	40,825,877	\$	1,608,896	\$	12,295,578		(26,921,403)
General revenues:								
Taxes:								
Property taxes, levied for genera								11,809,864
Property taxes, levied for capital	l pro	ojects						1,664,492
State aid								13,677,281
Interest and investment earnings								127,580
Other								279,769
Total general revenu	es							27,558,986
Change in net position								637,583
Net position - beginning of year								(21,766,250)
Net position - end of year								\$ (21,128,667)

# GAYLORD COMMUNITY SCHOOLS Governmental Funds Balance Sheet June 30, 2023

	<u> </u>	Sinking Fund	Other Nonmajor Governmental Funds	Total
Cash and investments Receivables:	\$ 8,124,464	\$ 1,875,385	\$ 1,259,332	\$11,259,181
Accounts receivable	99,802	28,911	9,537	138,250
Due from other funds Due from other	747,498	0	20,862	768,360
governments	5,571,141	0	16,950	5,588,091
Inventory	13,551	0	23,371	36,922
Prepaid expenditures	227,050	0	0	227,050
Total assets	\$14,783,506	\$ 1,904,296	\$ 1,330,052	\$18,017,854
Ī	iabilities and H	Fund Balance		
Liabilities				
Accounts payable	\$ 239,510	\$ 28,911	\$ 0	\$ 268,421
Due to other funds	19,365	539,965	89,795	649,125
Due to other governments	874,632	0	0	874,632
Unearned revenue	952,832	0	0	952,832
Accrued payroll and payroll liabilities	3,552,283	0	0	3,552,283
Total liabilities	5,638,622	568,876	89,795	6,297,293
		<u>,</u>		
Fund Balance Nonspendable - inventory	13,551	0	23,371	36,922
Nonspendable - prepaid	227,050	0	25,571	227,050
Restricted for capital projects	227,030	0	97,244	97,244
Restricted for food service	0	0	606,033	606,033
Committed for student/school	0	0	000,000	000,000
activities	0	0	513,609	513,609
Unassigned	8,904,283	1,335,420	0	10,239,703
Total fund balance	9,144,884	1,335,420	1,240,257	11,720,561
Total liabilities and fund balance	\$14,783,506	\$ 1,904,296	\$ 1,330,052	\$18,017,854

# GAYLORD COMMUNITY SCHOOLS Reconciliation of Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2023

Total fund balance - governmental funds	\$ 11,720,561
Amounts reported for governmental activities in the statement of	
net position are different because:	
Capital assets used in governmental activities are not financial	
resources and are not reported in the funds:	(2,202,210
Cost of the capital assets	62,392,318
Accumulated depreciation	(36,869,168)
Deferred outflows used in governmental activities are not	
financial resources and therefore are not reported in	
governmental funds:	
Related to pensions	20,527,426
Related to OPEB	4,864,081
Long-term liabilities are not due and payable in the current	
period and are not reported in the funds:	
Compensated absences	(87,467)
Net pension liability	(66,713,163)
Net OPEB liability	(3,743,798)
Deferred inflows used in governmental activities are not	
recognized as current resources and therefore are not reported	
in governmental funds:	
Related to pensions	(5,539,942)
Related to OPEB	(7,679,515)
Total net position - governmental activities	\$ (21,128,667)

# GAYLORD COMMUNITY SCHOOLS Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance For the Year Ended June 30, 2023

	 General	Sinking Fund	Other Nonmajor overnmental Funds	Total
Revenues				
Local sources	\$ 12,737,895	\$ 1,779,420	\$ 1,067,331	\$ 15,584,646
State sources	22,961,900	0	64,257	23,026,157
Federal sources	2,911,153	0	857,871	3,769,024
Interdistrict and other sources	 1,133,668	0	 0	1,133,668
Total revenues	 39,744,616	1,779,420	 1,989,459	43,513,495
<u>Expenditures</u>				
Instruction	25,984,782	0	0	25,984,782
Support services	12,169,404	280,546	0	12,449,950
Athletics	855,487	0	0	855,487
Community services	411,935	0	0	411,935
Facilities, acquisition, construction and				
equipment	156,950	883,802	0	1,040,752
Food services	0	0	1,865,571	1,865,571
Student/school activities	0	0	560,849	560,849
Total expenditures	 39,578,558	1,164,348	 2,426,420	43,169,326
Excess (deficiency) of revenues over expenditures	 166,058	615,072	 (436,961)	344,169
Other Financing Sources (Uses)				
Transfers in	362,556	0	42,193	404,749
Transfers out	 (42,193)	0	 (362,556)	(404,749)
Total other financing	320,363	0	(320,363)	0
sources (uses)	 520,505	0	 (320,303)	0
Net change in fund balance	486,421	615,072	(757,324)	344,169
Fund balance - beginning of year	 8,658,463	720,348	 1,997,581	11,376,392
Fund balance - end of year	\$ 9,144,884	\$ 1,335,420	\$ 1,240,257	\$ 11,720,561

# GAYLORD COMMUNITY SCHOOLS Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2023

Net change in fund balance - total governmental funds	\$ 344,169
Amounts reported for governmental activities in the statements	
of activities are different because:	
Governmental funds report capital outlays as expenditures;	
in the statement of activities, these costs are allocated	
over their estimated useful lives as depreciation:	
Depreciation expense	(1,510,848)
Capital outlay	1,257,028
Loss on sale of asset	(329)
Decreases in compensated absences are reported as expenditures when financial resources are used in the governmental funds in accordance with GASB Interpretation	
No. 6	14,528
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:	
Pension related items	(2,219,594)
OPEB related items	 2,752,629
Change in net position of governmental activities	\$ 637,583

# GAYLORD COMMUNITY SCHOOLS Internal Service Fund Statement of Net Position June 30, 2023

	Internal Service <u>Fund</u>
Assets Cash and investments	<u>\$ 143,741</u>
<u>Liabilities</u> Due to other funds Other obligations	\$ 119,235 24,506
Total liabilities	<u>\$ 143,741</u>

# GAYLORD COMMUNITY SCHOOLS Internal Service Fund Statement of Cash Flows For the Year Ended June 30, 2023

	Internal Service Fund
<u>Cash Flows From Operating Activities</u> Adjustments to reconcile change in net position to net cash flows from operating activities: Due to other funds Accrued liabilities and other obligations Net cash flows from operating activities	\$ 11,064 (6,098) 4,966
Net change in cash	4,966
Cash - beginning of year	138,775
Cash - end of year	\$ 143,741

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of Gaylord Community Schools (the "School District") conform to U.S. generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the School District:

### **Reporting Entity**

The School District is governed by an elected Board of Education. The accompanying financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in the reporting entity. These criteria include significant operational financial relationships that determine which of the governmental organizations are a part of the School District's reporting entity, and which organizations are legally separate component units of the School District. The School District has no component units.

### **District-wide and Fund Financial Statements**

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. All of the School District's government-wide activities are considered governmental activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenue includes (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes, intergovernmental payments and other items are not properly included among program revenues are reported as general revenue.

Separate financial statements are provided for governmental funds, and proprietary funds even though the latter are excluded from the district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

**District-wide Statements** - The district-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants, categorical aid and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the district-wide financial statements.

Amounts reported as program revenue include (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes and unrestricted State aid.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Fund-based Statements** - Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, unrestricted state aid, intergovernmental grants and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be available only when cash is received by the government.

Proprietary fund statements are reported using the economic resources measurement focus and the accrual basis of accounting. Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

The School District reports the following major governmental funds:

**General Fund** - The General Fund is used to record the general operations of the School District pertaining to education and those operations not provided for in other funds. Included are all transactions related to the approved current operating budget

Sinking Fund - The Sinking Fund is used to account for the monites collected for School District improvements.

#### Assets, Liabilities, and Net Position or Equity

**Cash and Investments** - Cash and cash equivalents include cash on hand, demand deposits and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

**Receivables and Payables -** In general, outstanding balances between funds are reported as "due to/from other funds." Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "advances to/from other funds."

**Inventory and Prepaid Items** - Inventories are valued at cost, on a first-in, first-out basis. Inventory is maintained in the General Fund and Special Revenue Fund (Food Service Fund). Certain payments to vendors reflect costs applicable to future fiscal years and is recorded as prepaid items in both district-wide and fund financial statements.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Capital Assets -** Capital assets, which include land, buildings, equipment and vehicles, are reported in the applicable governmental activities column in the district-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and any asset susceptible to theft. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Costs of normal repair and maintenance that do not add to the value or materially extend asset lives are not capitalized. The School District does not have infrastructure-type assets.

Buildings, equipment and vehicles are depreciated using the straight-line method over the following useful lives:

Buildings and improvements	20-50 years
Buses and other vehicles	8 years
Furniture and equipment	5-20 years

**Compensated Absences** - The liability for compensated absences reported in the district-wide statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who are currently eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

**Long-term Obligations** - In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Defined Benefit Plan** - For purposes of measuring the net pension and other postemployment benefit liability, deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits and pension and other postemployment benefits expense, information about the fiduciary net position of the Michigan Public School Employees Retirement Systems (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Fund Equity** - The fund balance classifications are reported on the extent to which a government is bound to observe constraints imposed on the use of the resources in governmental funds. The fund balances are classified as nonspendable, restricted, committed, assigned and unassigned.

Nonspendable fund balance represents amounts that are not in a spendable form. The School District's nonspendable fund balance represents inventories and prepaid expenditures. In the fund financial statements, governmental funds report restrictions on fund balances for amounts that are legally restricted by outside parties for a specific purpose. Committed fund balance represents funds formally set aside by the School District for a particular purpose. The use of committed funds would be approved by the Board of Education through the budget process or official board action.

Assigned fund balance would represent tentative management plans that are subject to change which at the present time the School District does not have any assigned fund balance. The School District's intent would be to spend uncommitted/unassigned funds prior to the use of committed funds. When both restricted and unrestricted resources are available for use, it is the School District's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Deferred Outflows and Inflows of Resources**

**Deferred outflows** - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. For district-wide financial statements, the School District reports deferred outflows of resources related to pensions and other postemployment benefits. This amount is the result of a difference between what the plan expected to earn from plan investments and what is actually earned. This amount will be amortized over the next four years and included in pension and other postemployment benefits liability are deferred and amortized over the expected remaining service lives of the employees and retirees in the plan. The School District also reported deferred outflows of resources for pension and other postemployment benefits contributions made after the measurement date. This amount will reduce the net pension and other postemployment benefits liability in the following year.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Deferred Inflows** - In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For district-wide financial statements, the School District reports deferred inflows of resources related to pensions and other postemployment benefits. This amount is the result of a difference between what the plan expected to earn from the plan investments and what the plan actually earned. This amount will be amortized over the next four years and included in pension and other postemployment benefits expense. Changes in assumptions relating to the net pension liability are deferred and amortized over the expected remaining service lives of the employees and retirees in the plan. Deferred inflows of resources also includes revenue received relating to Section 147c state aid deferred to offset the deferred outflows related to Section 147c pension contributions subsequent to the measurement period.

**Use of Estimates -** The process of preparing the basic financial statements in conformity with U.S. generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues and expenditures. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

**Property taxes -** For the taxpayers of the School District, properties are assessed as of December 31 and the related property taxes are levied and become a lien on July 1. The final collection date is February 28, after which uncollected taxes are added to the County delinquent tax rolls.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**State Aid** - For the fiscal year ended June 30, 2023, the State of Michigan adopted a foundation grant approach which provides for a specific annual amount of revenue per student based on a state-wide formula. The foundation is funded from state and local sources. Revenues from state sources are primarily governed by the School Aid Act and the School Code of Michigan. The Michigan Department of Education administers the allocation of state funds to school districts based on information supplied by the districts. For the year ended June 30, 2023, the foundation allowance was based on the average pupil membership counts taken in February 2022 and October 2022.

The state portion of the foundation is provided primarily by a state education property tax millage of 6 mills and an allocated portion of state sales and other taxes. The local portion of the foundation is funded primarily by non-homestead property taxes which may be levied at a rate of up to 18 mills. The state revenue is recognized during the foundation period (currently the fiscal year) and is funded through payments from October 2022 - August 2023. The local revenue is recognized as outlined in Note 1. Amounts receivable from the State of Michigan at June 30, 2023 relating to state aid is \$4,157,946.

The School District also receives revenue from the state to administer certain categorical education programs. State rules require that revenue earmarked for these programs be used for its specific purpose. Certain categorical funds require an accounting to the state of the expenditures incurred. For categorical funds meeting this requirement, funds received, which are not expended by the close of the fiscal year are recorded as deferred revenue. Other categorical funding is recognized when the appropriation is received.

### **Events Occurring After Reporting Date**

Management evaluates events occurring subsequent to the date of the financial statements in determining the accounting for and disclosure of transactions and events that affect the financial statements. Subsequent events have been evaluated through the date of the accompanying independent auditor's report, which is the date the financial statements were available to be issued.

### **NOTE 2 - BUDGETS**

The State of Michigan adopted a Uniform Budgeting and Accounting Act (Act) applicable to all local governmental entities in the state. The law requires appropriation acts to be adopted for General and Special Revenue Funds of school districts prior to the expenditure of monies in a fiscal year.

### NOTE 2 - BUDGETS (CONTINUED)

Gaylord Community Schools follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. The School District's Superintendent submits to the Board of Education a proposed budget prior to July 1 of each year. The budget includes proposed expenditures and the means of financing them.
- 2. A public hearing is conducted to obtain taxpayer comments.
- 3. Budgeted amounts are as originally adopted, or as amended by the Board of Education throughout the year. Budgets are adopted to the functional level.
- 4. Appropriations lapse at year-end and therefore cancels all encumbrances. These appropriations are re-established at the beginning of the following year.

A comparison of actual results of operations to the budgeted amounts (at the level of control adopted by the Board of Education) for the General Fund and Food Service Fund are presented as Required Supplemental Information.

Expenditures shall not be made or incurred, unless authorized in the budget, in excess of the amount appropriated. Violations, if any, in the General Fund and Food Service Fund are noted in the required supplementary information section.

### **NOTE 3 - CASH AND INVESTMENTS**

In accordance with Michigan Compiled Laws, the District is authorized to invest in the following investment vehicles:

- 1. Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.
- 2. Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation (FDIC) or a savings and loan association which is a member of the Federal Savings and Loan Insurance Corporation (FSLIC) or a credit union which is insured by the National Credit Union Administration (NCUA), but only if the bank, savings and loan association, or credit union is eligible to be a depository of surplus funds belonging to the State under section 5 or 6 of Act No. 105 of the Public Acts of 1855, as amended, being Section 21.145 and 21.146 of the Michigan Compiled Laws.
- 3. Commercial paper rated at the time of purchase within the three (3) highest classifications established by not less than two (2) standard rating services and which matures not more than 270 days after the date of purchase.
- 4. The United States government or federal agency obligations repurchase agreements.
- 5. Bankers acceptances of United States banks.

### NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

6. Mutual funds composed of investment vehicles, which are legal for direct investment by local units of government in Michigan.

Michigan Compiled Laws allow for collateralization of government deposits, if the assets for pledging are acceptable to the State Treasurer under Section 3 of 1855 PA 105, MCL 21.143, to secure deposits of State surplus funds, securities issued by the Federal Loan Mortgage Corporation, Federal National Mortgage Association, or Government National Mortgage Association.

At year-end, the School District's deposits and investments were reported in the basic financial statements in the following categories:

	(	Primary Government	Int	ernal Service Fund	 Total
Cash and cash equivalents	\$	11,259,181	\$	143,741	\$ 11,402,922

As of June 30, 2023 the School District had deposits and investments subject to the following risk:

**Custodial credit risk - deposits**. In the case of deposits, this is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. As of June 30, 2023, \$11,816,993 of the School District's bank balance of \$12,071,837 was exposed to custodial credit risk because it was uninsured and uncollateralized.

**Custodial credit risk - investments**. For an investment, this is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The School District will minimize custodial credit risk, which is the risk of loss due to the failure of the security issuer or backer, by; limiting investments to the types of securities allowed by law; and pre-qualifying the financial institutions, broker/dealers, intermediaries and advisors with which the School District will do business.

**Interest rate risk**. In accordance with its investment policy, the School District will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and, investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the School District's cash requirements.

		Weighted			
	average maturity				
Investment type	Fair value	e (years)			
MILAF External Investment Pool - CMC	\$ 4,599,0	014 N/A			

### NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

**Concentration of credit risk**. The School District will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the School District's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. Obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure by credit quality.

Investment type	 Fair value	Rating	Rating Agency
MILAF External Investment Pool - CMC	\$ 4,599,014	AAAm	Standard & Poor's

**Foreign currency risk**. The School District is not authorized to invest in investments which have this type of risk.

**Fair value measurement**. The School District is required to disclose amounts within a framework established for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy are described as follows:

- Level 1: Quoted prices in active markets for identical securities.
- Level 2: Prices determined using other significant observable inputs. Observable inputs are inputs that other market participants may use in pricing a security. These may include prices for similar securities, interest rates, prepayment speeds, credit risk and others.
- Level 3: Prices determined using significant unobservable inputs. In situations where quoted prices or observable inputs are unavailable or deemed less relevant, unobservable inputs may be used. Unobservable inputs reflect the School District's own assumptions about the factors market participants would use in pricing an investment and would be based on the best information available.

The School District does not have any investments subject to the fair value hierarchy.

The School District voluntarily invests certain excess funds in external pooled investment funds which included money market funds. One of the pooled investment funds utilized by the School District is the Michigan Investment Liquid Asset Fund (MILAF). MILAF funds are considered external investment pools as defined by the GASB and as such are recorded at amortized cost which approximates fair value. The MILAF (MAX Class) fund requires notification of redemptions prior to 14 days to avoid penalties. These funds are not subject to the fair value disclosures.

### **NOTE 3 - CASH AND INVESTMENTS** (CONTINUED)

	Amortized
	Cost
MILAF External Investment pool - CMC	\$ 4,599,014

The cash and cash equivalents and investments referred to above have been reported in either the cash and cash equivalents or investments captions on the financial statements, based upon criteria disclosed in Note 1.

### **NOTE 4 - CAPITAL ASSETS**

A summary of changes in governmental capital assets follows:

	Balance June 30, 2022	Additions	Disposals and Adjustments	Balance June 30, 2023
Assets not being depreciated: Land	\$ 168,654	\$ 0	\$ 0	\$ 168,654
Construction in process	<sup>5</sup> 108,054 0	643,065	\$ 0 0	643,065
Construction in process	0	015,005	0	015,005
Subtotal	168,654	643,065	0	811,719
Capital assets being depreciated:				
Buildings and improvements	53,312,500	271,925	0	53,584,425
Furniture and equipment	4,996,151	135,339	(155,963)	4,975,527
Buses and other vehicles	3,034,651	206,699	(220,703)	3,020,647
Subtotal	61,343,302	613,963	(376,666)	61,580,599
Accumulated depreciation:				
Buildings and improvements	29,153,026	1,151,377	0	30,304,403
Furniture and equipment	4,587,051	115,048	(155,634)	4,546,465
Buses and other vehicles	1,994,580	244,423	(220,703)	2,018,300
Subtotal	35,734,657	1,510,848	(376,337)	36,869,168
Net capital assets being depreciated	25,608,645	(896,885)	(329)	24,711,431
Net capital assets	\$ 25,777,299	\$ (253,820)	\$ (329)	\$ 25,523,150

Depreciation expense for fiscal year ended June 30, 2023 was \$1,510,848. The School District determined that it was impractical to allocate depreciation to the various governmental activities as the assets serve multiple functions.

#### **NOTE 5 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

A summary of interfund receivable and payable balances at June 30, 2023 are as follows:

			Payables									
		G	Food General Service			Sinking	Internal Service	Student Activity			Total	
Receivables	General Food Service	\$	0 0	\$	88,298 0	\$539,965 0	\$ 119,235 0	\$	0 1,497	\$	747,498 1,497	
	Green Student		5,913		0	0	0		0		5,913	
	Activity		13,452		0	0	0		0		13,452	
		\$	19,365	\$	88,298	\$539,965	\$ 119,235	\$	1,497	\$	768,360	

A summary of interfund transfers made during the year ended June 30, 2023 are as follows:

			Transfers Out								
		(	General		Food Service	2	009 Debt	_2	013 Debt		Total
Transfers In	General Food Service Green Fund	\$	0 18,543 23,650	\$	64,125 0 0	\$	104,014 0 0	\$	194,417 0 0	\$	362,556 18,543 23,650
		\$	42,193	\$	64,125	\$	104,014	\$	194,417	\$	404,749

These interfund receivable and payable balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur; (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Interfund transfers from the Food Service Fund to the General Fund were made for overhead cost reimbursements. Transfers from the General Fund to the Green Fund were for energy savings costs. The Food Service Fund transferred to the General Fund to cover indirect costs.

### **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2023 consist of accounts (fees), intergovernmental grants and interest.

A summary of the intergovernmental receivables (due from other governmental units) follows:

State aid and grants	\$ 4,157,946
Federal grants	1,099,692
Other	330,453
	\$ 5,588,091

### NOTE 7 - UNEARNED REVENUE

Governmental funds report unearned revenue in connection with receivables for revenue that are not considered to be available to liquidate liabilities of the current period. Governmental funds also reflect unearned revenue in connection with resources that have been received but not yet earned. At the end of the current fiscal year, grant and categorical aid payments received prior to meeting all eligibility requirements amounted to \$952,832.

#### **NOTE 8 - LONG-TERM OBLIGATIONS**

The following is a summary of governmental long-term obligations for the School District for the year ended June 30, 2023:

	Balance le 30, 2022	 Additions	-	Retirements ad Payments	Ju	Balance ne 30, 2023	nount Due 7 ithin One Year
Compensated absences	\$ 101,995	\$ 0	\$	14,528	\$	87,467	\$ 0
Other obligations reported in the Internal Service Fund	30,604	0		6,098		24,506	0
	\$ 132,599	\$ 0	\$	20,626	\$	111,973	\$ 0

Long-term obligations at June 30, 2023 is comprised of the following issues:

Under terms of the present contract between the Board of Education of Gaylord Community Schools and the various employee groups, including teachers, administration, bus drivers and extra support personnel, the School District is contingently liable for compensated absences (sick and personal pay). The amount of compensated absences, calculated based on number of years of service, amounts to \$87,467 at June 30, 2023.

The School District's other obligations reported in the Internal Service Fund is cumulative sick leave earned prior to June 30, 1997. Cumulative sick leave consists of earned sick leave benefits to be paid out once an employee retires. As of June 30, 2023 the balance remaining was \$24,506.

#### **NOTE 9 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The School District has purchased commercial insurance for medical claims and participates in the SET-SEG risk pool for claims relating to workers' compensation, general liability, and property/casualty claims. Settled claims relating to the commercial insurance did not exceed the amount of insurance coverage in any of the past three fiscal years.

The SET-SEG shared-risk pool program in which the School District participates operates as a common risk-sharing management program for school districts in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

### **NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS**

#### **Plan Description**

The Michigan Public School Employees' Retirement System (MPSERS) (System) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. MPSERS issues a publicly available Comprehensive Annual Financial Report that can be obtained at www.michigan.gov/orsschools.

The System's pension plan was established by the State to provide retirement, survivor and disability benefits to public school employees. In addition, the System's health plan provides all retirees with option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act.

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State of Michigan Investment Board serves as the investment fiduciary and custodian for the system.

#### **Benefits Provided - Overall**

Participants are enrolled in one of multiple plans based on date of hire and certain voluntary elections. A summary of the pension plans offered by MPSERS is as follows:

<u>Plan Name</u>	<u>Plan Type</u>	<u>Plan Status</u>
Basic	Defined Benefit	Closed
Member Investment Plan (MIP)	Defined Benefit	Closed
Pension Plus	Hybrid	Closed
Pension Plus 2	Hybrid	Open
Defined Contribution	Defined Contribution	Open

### NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

#### **Benefits Provided - Pension**

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Retirement benefits for DB plan members are determined by final average compensation and years of service. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

Prior to Pension reform of 2010 there were two plans commonly referred to as Basic and the Member Investment Plan (MIP). Basic Plan member's contributions range from 0% - 4%. On January 1, 1987, the Member Investment Plan (MIP) was enacted. MIP members enrolled prior to January 1, 1990, contribute at a permanently fixed rate of 3.9% of gross wages. Members first hired January 1, 1990, or later including Pension Plus Plan members, contribute at various graduated permanently fixed contribution rates from 3.0% - 7.0%.

#### **Pension Reform 2010**

On May 19, 2010, the Governor signed Public Act 75 of 2010 into law. As a result, any member of the Michigan Public School Employees' Retirement System (MPSERS) who became a member of MPSERS after June 30, 2010 is a Pension Plus member. Pension Plus is a hybrid plan that contains a pension component with an employee contribution (graded, up to 6.4% of salary) and a flexible and transferable defined contribution (DC) tax-deferred investment account that earns an employer match of 50% (up to 1% of salary) on employee contributions. Retirement benefits for Pension Plus members are determined by final average compensation and years of service. Disability and survivor benefits are available to Pension Plus members.

### Pension Reform 2012

On September 4, 2012, the Governor signed Public Act 300 of 2012 into law. The legislation grants all active members who first became a member before July 1, 2010 and who earned service credit in the 12 months ending September 3, 2012, or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their pension. Any changes to a member's pension are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under the reform, members voluntarily chose to increase, maintain, or stop their contributions to the pension fund.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

An amount determined by the member's election of Option 1, 2, 3, or 4 described below:

**Option 1** – Members voluntarily elected to increase their contributions to the pension fund as noted below, and retain the 1.5% pension factor in their pension formula. The increased contribution would begin as of their transition date and continue until they terminate public school employment.

- Basic plan members: 4% contribution
- Member Investment Plan (MIP)-Fixed, MIP-Graded, and MIP-Plus members: a flat 7% contribution

**Option 2** – Members voluntarily elected to increase their contribution to the pension fund as stated in Option 1 and retain the 1.5% pension factor in their pension formula. The increased contribution would begin as of their transition date and continue until they reach 30 years of service. If and when they reach 30 years of service, their contribution rates will return to the previous level in place as of the day before their transition date (0% for Basic plan members, 3.9% for MIP-Fixed, up to 4.3% for MIP-Graded, or up to 6.4% for MIP-Plus). The pension formula for any service thereafter would include a 1.25% pension factor.

**Option 3** – Members voluntarily elected not to increase their contribution to the pension fund and maintain their current level of contribution to the pension fund. The pension formula for their years of service as of the day before their transition date will include a 1.5% pension factor. The pension formula for any service thereafter will include a 1.25% pension factor.

**Option 4** – Members voluntarily elected to no longer contribute to the pension fund and therefore are switched to the Defined Contribution plan for future service as of their transition date. As a DC participant they receive a 4% employer contribution to the tax-deferred 401(k) account and can choose to contribute up to the maximum amounts permitted by the IRS to a 457 account. They vest in employer contributions and related earnings in their 401(k) account based on the following schedule: 50% at 2 years, 75% at 3 years, and 100% at 4 years of service. They are 100% vested in any personal contributions and related earnings in their 457 account. Upon retirement, if they meet age and service requirements (including their total years of service), they would also receive a pension (calculated based on years of service and final average compensation as of the day before their transition date and a 1.5% pension factor).

Members who did not make an election before the deadline defaulted to Option 3 as described above. Deferred or nonvested public school employees on September 3, 2012, who return to public school employment on or after September 4, 2012, will be considered as if they had elected Option 3 above. Returning members who made the retirement plan election will retain whichever option they chose.

Employees who first worked on or after September 4, 2012 choose between two retirement plans: the Pension Plus Plan and a Defined Contribution that provides a 50% employer match up to 3% of salary on employee contributions.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

Final Average Compensation (FAC) - Average of highest 60 consecutive months for Basic Plan members and Pension Plus members (36 months for MIP members). FAC is calculated as of the last day worked unless the member elected Option 4, in which case the FAC is calculated at the transition date.

#### Pension Reform of 2017

On July 13, 2017, the Governor signed Public Act 92 of 2017 into law. The legislation closed the Pension Plus plan to newly hired employees as of February 1, 2018 and created a new, optional Pension Plus 2 plan with similar plan benefit calculations but containing a 50/50 contribution share between the employee and the employer, including the cost of future unfunded liabilities. The assumed rate of return on the Pension Plus 2 plan is 6%. Further, under certain adverse actuarial conditions, the Pension Plus 2 plan will close to new employees if the actuarial funded ratio falls below 85% for two consecutive years. The law included other provisions to the retirement eligibility age, plan assumptions, and unfunded liability payment methods.

### **Benefits Provided – Other postemployment benefit (OPEB)**

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree health care recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP-Graded plan members), the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008, (MIP-Plus plan members), have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date.

### **Retiree Healthcare Reform of 2012**

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012, or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions will be deposited into their 401(k) accounts.

#### **Regular Retirement (no reduction factor for age)**

Eligibility – A Basic plan member may retire at age 55 with 30 years credited service; or age 60 with 10 years credited service. For Member Investment Plan (MIP) members, age 46 with 30 years credited service; or age 60 with 10 years credited service; or age 60 with 5 years of credited service provided member worked through 60<sup>th</sup> birthday and has credited service in each of the last 5 years. For Pension Plus Plan (PPP) members, age 60 with 10 years of credited service.

Annual Amount – The annual pension is paid monthly for the lifetime of a retiree. The calculation of a member's pension is determined by their pension election under PA 300 of 2012.

### **Member Contributions**

Depending on the plan selected, member contributions range from 0% - 7% for pension and 0% - 3% for other postemployment benefits. Plan members electing the defined contribution plan are not required to make additional contributions.

### **Employer Contributions**

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of pension benefits and OPEB. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The normal cost is the annual cost assigned under the actuarial funding method, to the current and subsequent plan years. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis.

Pension and OPEB contributions made in the fiscal year ending September 30, 2022 were determined as of the September 30, 2019 actuarial valuations. The pension and OPEB benefits, the unfunded (overfunded) actuarial accrued liabilities as of September 30, 2019, are amortized over a 17-year period beginning October 1, 2021 and ending September 30, 2038.

### NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

The School District's contributions are determined based on employee elections. There are several different benefit options included in the plan available to employees based on date of hire. Contribution rates are adjusted annually by the ORS. The range of rates is as follows:

		Other
		Postemployment
	Pension	benefit
October 1, 2022 - September 30, 2023	13.75% - 20.16%	7.21% - 8.07%
October 1, 2021 - September 30, 2022	13.73% - 20.14%	7.23% - 8.09%

The School District's pension contributions for the year ended June 30, 2023 were equal to the required contribution total. Total pension contributions were approximately \$8,340,000. Of the total pension contributions approximately \$8,149,000 was contributed to fund the Defined Benefit Plan and approximately \$191,000 was contributed to fund the Defined Contribution Plan.

The School District's OPEB contributions for the year ended June 30, 2023 were equal to the required contribution total. Total OPEB contributions were approximately \$1,481,000. Of the total OPEB contributions approximately \$1,368,000 was contributed to fund the Defined Benefit Plan and approximately \$113,000 was contributed to fund the Defined Contribution Plan.

These amounts, for both pension and OPEB benefits, include contributions funded from State Revenue Section 147c restricted to fund the MPSERS Unfunded Actuarial Accrued Liability (UAAL) Stabilization Rate (100% for pension and 0% for OPEB).

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

### <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows</u> of Resources Related to Pensions

#### **Pension Liabilities**

The net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation date of September 30, 2021 and rolled-forward using generally accepted actuarial procedures. The School District's proportion of the net pension liability was based on a projection of its long-term share of contributions to the pension plan relative to the projected contributions of all participating reporting units, actuarially determined.

MPSERS (Plan) Non-University Employers:	September 30, 2022		September 30, 2021	
Total Pension Liability	\$	95,876,795,620	\$	86,392,473,395
Plan Fiduciary Net Position	\$	58,268,076,344	\$	62,717,060,920
Net Pension Liability	\$	37,608,719,276	\$	23,675,412,475
Proportionate share Net Pension liability for the		0.17739 %		0.17420 %
School District	\$	66,713,163	\$	41,243,506

### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2023, the School District recognized pension expense of approximately \$8,509,000.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	erred Outflows f Resources	Deferred (Inflows) of Resources		
Differences between expected and actual experience	\$ 667,364	\$	(149,164)	
Net difference between projected and actual earnings on pension plan investments	156,442		0	
Changes in assumptions	11,463,712		0	
Changes in proportion and differences between employer contributions and proportionate share of contributions	794,108		(582,466)	
Unearned revenue related to pension portion of section 147 c	0		(4,808,312)	
School District's contributions subsequent to the measurement date	 7,445,800		0	
Total	\$ 20,527,426	\$	(5,539,942)	

\$7,445,800, reported as deferred outflows of resources related to pensions resulting from School District employer contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the subsequent fiscal year.

Other amounts reported as deferred outflows of resources and (deferred inflows) of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30	Amount
2024	\$ 3,507,629
2025	2,579,753
2026	2,347,023
2027	3,915,591
	\$ 12,349,996

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>

#### **OPEB** Liabilities

The net OPEB liability was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation date of September 30, 2021 and rolled-forward using generally accepted actuarial procedures. The School District's proportion of the net OPEB liability was based on a projection of its long-term share of contributions to the OPEB plan relative to the projected contributions of all participating reporting units, actuarially determined.

MPSERS (Plan) Non-University Employers:	September 30, 2022		September 30, 2021		
Total OPEB Liability	\$	12,522,713,324	\$	12,046,393,511	
Plan Fiduciary Net Position	\$	10,404,650,683	\$	10,520,015,621	
Net OPEB Liability	\$	2,118,062,641	\$	1,526,377,890	
Proportionate share Net OPEB liability for the School		0.17676 %		0.17568 %	
District	\$	3,743,798	\$	2,681,484	

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the School District recognized OPEB expense of approximately \$(1,411,181).

### NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred (Inflows of Resources	
Difference between expected and actual experience	\$	0	\$	(7,332,665)
Net difference between projected and actual plan investment		292,607		0
Changes of assumption		3,336,967		(271,715)
Changes in proportion and differences between employer contributions and proportionate share of contributions		152,998		(75,135)
School District's contributions subsequent to the measurement date		1,081,509		0
Total	\$	4,864,081	\$	(7,679,515)

\$1,081,509, reported as deferred outflows of resources related to OPEB resulting from School District employer contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the subsequent fiscal year.

Other amounts reported as deferred outflows of resources and (deferred inflows) of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30	Amou	
2024	\$	(1,367,944)
2025		(1,260,634)
2026		(1,134,921)
2027		(78,452)
2028		(57,935)
Thereafter		2,943
	\$	(3,896,943)

### Actuarial Assumptions

**Investment rate of return for Pension** - 6.00% a year, compounded annually net of investment and administrative expenses for the MIP, Basic, Pension Plus and Pension Plus 2 groups.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

**Investment rate of return for OPEB** - 6.00% a year, compounded annually net of investment and administrative expenses.

**Salary increases** - The rate of pay increase used for individual members is 2.75% - 11.55%, including wage inflation at 2.75%.

#### **Inflation - 3.0%**

#### Mortality assumptions -

**Retirees**: RP-2014 Male and Female Healthy Annuitant Mortality Tables scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.

Active: RP-2014 Male and Female Employee Annuitant Mortality Tables scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

**Disabled Retirees**: RP-2014 Male and Female Disabled Annuitant Mortality Tables scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

**Experience study** - The annual actuarial valuation report of the System used for these statements is dated September 30, 2021. Assumption changes as a result of an experience study for the periods 2012 through 2017 have been adopted by the System for use in the determination of the total pension and OPEB liability beginning with the September 30, 2018 Comprehensive Annual Financial Report.

The long-term expected rate of return on pension and other postemployment benefit plan investments - The pension rate was 6.00% (MIP, Basic, Pension Plus Plan and Pension Plus 2 Plan), and the other postemployment benefit rate was 6.95%, net of investment and administrative expenses was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan and OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**Cost of Living Pension Adjustments** – 3.0% annual non-compounded for MIP members.

Healthcare cost trend rate for other postemployment benefit – Pre 65, 7.75% for year one and graded to 3.5% for year fifteen. Post 65, 5.25% for year one and graded to 3.5% in year fifteen.

Additional assumptions for other postemployment benefit only – Applies to individuals hired before September 4, 2012:

**Opt Out Assumption** - 21% of eligible participants hired before July 1, 2008 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

**Survivor Coverage** - 80% of male retirees and 67% of female retirees are assumed to have coverage continuing after the retiree's death.

**Coverage Election at Retirement** - 75% of male and 60% of female future retirees are assumed to elect coverage for 1 or more dependents.

The target asset allocation at September 30, 2022 and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Tongot	Long-Term Expected Real Rate of
Investment Category	Target Allocation*	Rate of Return*
Domestic Equity Pools	25.0%	5.1%
Private Equity Pools	16.0%	8.7%
International Equity Pools	15.0%	6.7%
Fixed Income Pools	13.0%	(0.2)%
Real Estate and Infrastructure Pools	10.0%	5.3%
Absolute Return Pools	9.0%	2.7%
Real Return/Opportunistic Pools	10.0%	5.8%
Short Term Investment Pools	2.0%	(0.5)%
Total	100.0%	

\*Long term rate of return are net of administrative expenses and 2.2% inflation.

**Rate of return** - For fiscal year ended September 30, 2022, the annual money-weighted rate of return on pension and OPEB plan investments, net of pension and OPEB plan investment expense, was (4.18)% and (4.99)% respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amount actually invested.

**Pension discount rate** - A single discount rate of 6.00% was used to measure the total pension liability. This discount rate was based on the long-term rate of return on pension plan investments of 6.00%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions from school districts will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

**OPEB discount rate** - A single discount rate of 6.00% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on OPEB plan investments of 6.00%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that school districts contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the net pension liability to changes in the discount rate** - The following presents the School District's proportionate share of the net pension liability calculated using a single discount rate of 6.00%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

-	Pension				
-	1% Decrease	Discount Rate	1% Increase		
School District's proportionate share of the net pension liability	\$88,036,591	\$66,713,163	\$49,141,698		

**Sensitivity of the net OPEB liability to changes in the discount rate** - The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 6.00%, as well as what the Reporting Unit's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Oth	efit	
	1% Decrease	Discount Rate	1% Increase
School District's proportionate share of the net OPEB liability	<u>\$6,279,860</u>	\$3,743,798	\$1,608,118

### NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

**Sensitivity to the net OPEB liability to changes in the healthcare cost trend rates** - The following presents the School District's proportionate share of the net other postemployment benefit liability calculated using the healthcare cost trend rate, as well as what the School District's proportionate share of the net other postemployment benefit liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Other postemployment benefit				
	1% Decrease	Current Healthcare cost trend rates	1% Increase		
School District's proportionate share of the net OPEB liability	<u>\$1,567,723</u>	\$3,743,798	\$6,186,484		

**Pension and OPEB Plan Fiduciary Net Position** - Detailed information about the pension and OPEB plan's fiduciary net position is available in the separately issued Michigan Public School Employees Retirement System 2022 Annual Comprehensive Financial Report.

**Payable to the Pension and OPEB Plan** - At year end the School District is current on all required pension and other postemployment benefit plan payments. Amounts accrued at year end for accounting purposes are included in the financial statements as a liability titled accrued payroll and payroll liabilities. These amounts represent current payments for June paid in July, accruals for summer pay primarily for teachers and the contributions due funded from State Revenue Section 147c restricted to fund the MPSERS Unfunded Actuarial Accrued Liability (UAAL).

#### NOTE 11 - GRANTS

The School District receives significant financial assistance from federal and state governmental agencies in the form of grants. The disbursement of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the School District's independent auditors and other governmental auditors. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable fund. Based on prior experience, the School District administration believes such disallowance, if any, would be immaterial.

### NOTE 12 - ECONOMIC DEPENDENCY

The School District received approximately 64% of their General Fund revenue from the Michigan Department of Education. Due to the significance of this revenue source to the School District, the School District is considered to be economically dependent.

### NOTE 13 - SINKING FUND COMPLIANCE

The School District's Capital Projects Funds records capital project activities funded with Sinking Fund millage. For this Fund, the School District has compiled with the applicable provisions of Section 1212 of the Revised School Code.

### NOTE 14 - TAX ABATEMENTS

The School District receives reduced property tax revenues as a result of Industrial Facilities Tax exemptions, Brownfield Redevelopment Agreements, and Payments in Lieu of Taxes (PILOT) granted by cities, villages and townships. Industrial facility exemptions are intended to promote construction of new industrial facilities, or to rehabilitate historical facilities; Brownfield Redevelopment Agreements are intended to reimburse taxpayers that remediate environmental contamination on their properties; PILOT programs apply to multiple unit housing for citizens of low income and the elderly.

The taxes abated for the General Fund operating millage is considered by the State of Michigan when determining the School District's section 22 funding of the State School Aid Act.

There are no significant abatements made by the School District.

### **NOTE 15 - UPCOMING ACCOUNTING PRONOUNCEMENT**

In June 2022, the GASB issued Statement No. 100, *Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62.* This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The School District is currently evaluating the impact this standard will have on the financial statements when adopted during the 2023-2024 fiscal year.

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. This statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. The School District is currently evaluating the impact this standard will have on the financial statements when adopted during the 2024-2025 fiscal year.

# GAYLORD COMMUNITY SCHOOLS Required Supplemental Information Budgetary Comparison Schedule - General Fund For the Year Ended June 30, 2023

<u>Revenues</u> Local sources State sources Federal sources Interdistrict and other sources Total revenues	Original Budget \$ 11,761,225 20,463,467 3,189,614 985,487 36,399,793	Final Amended Budget \$ 12,577,000 22,885,133 2,975,701 1,103,434 39,541,268	\$ Actual 12,737,895 22,961,900 2,911,153 1,133,668 39,744,616	F	ariances with Favorable <u>Jnfavorable</u> ) 160,895 76,767 (64,548) 30,234 203,348
Expenditures					
Instruction:					
Basic programs	19,115,212	17,805,111	19,625,450		(1,820,339)
Added needs	5,997,496	6,098,484	6,359,332		(260,848)
Support services:					
Pupil	1,190,708	1,510,726	1,571,708		(60,982)
Instructional staff	645,753	701,859	699,853		2,006
General administrative	576,970	603,540	654,623		(51,083)
School administrative	2,158,630	2,161,561	2,337,456		(175,895)
Business services	480,685	557,655	586,403		(28,748)
Operations and maintenance	2,599,130	4,034,108	3,796,594		237,514
Transportation	1,285,680 813,345	1,529,630 865,840	1,608,349 910,937		(78,719)
Other central support services Student/school activities	813,343 0	803,840 0	3,481		(45,097)
Athletics	965,240	801,460	855,487		(3,481) (54,027)
Community services	303,854	452,445	411,935		40,510
Facilities, acquisition, construction and	505,054	т32,тт3	411,755		-0,510
equipment	21,500	170,100	156,950		13,150
Total expenditures	36,154,203	37,292,519	 39,578,558		(2,286,039)
*			 		(_,)
Excess (deficiency) of revenues over expenditures	245,590	2,248,749	166,058		(2,082,691)
*	243,390	2,240,749	 100,038		(2,082,091)
Other Financing Sources (Uses)	05.000	0.5.000			
Transfers in	95,000	95,000	362,556		267,555
Transfers out	(54,650)	(46,531)	 (42,193)		4,338
Total other financing sources (uses)	40,350	48,469	 320,363		271,893
Net change in fund balance	285,940	2,297,218	486,421		(1,810,798)
Fund balance - beginning of year	8,658,463	8,658,463	 8,658,463		0
Fund balance - end of year	\$ 8,944,403	\$ 10,955,681	\$ 9,144,884	\$	(1,810,797)

## GAYLORD COMMUNITY SCHOOLS Required Supplemental Information Schedule of the Reporting Unit's Proportionate Share of the Net Pension Liability Michigan Public School Employees Retirement Plan

Last 10 Fiscal Years (Amounts were determined as of 9/30 of each fiscal year)

	2022	2021	2020	2019	2018	2017	2016	2015	<u>2014</u>
Reporting unit's proportion of net pension liability (%)	0.17739 %	0.17420 %	0.17685 %	0.17779 %	0.17561 %	0.17167 %	0.16483 %	0.16890 %	0.16797 %
Reporting unit's proportionate share of net pension liability	\$66,713,163	\$41,243,506	\$60,749,222	\$58,879,617	\$52,791,103	\$44,488,003	\$41,124,580	\$41,253,335	\$36,997,153
Reporting unit's covered- employee payroll*	\$17,171,085	\$15,865,654	\$15,506,283	\$15,385,350	\$15,227,212	\$14,701,166	\$13,751,681	\$14,057,495	\$14,158,047
Reporting unit's proportionate share of net pension liability as a percentage of its covered- employee payroll	25.73868 %	38.46825 %	25.52507 %	26.13018 %	28.84428 %	33.04524 %	33.43908 %	34.07602 %	38.26794 %
Plan fiduciary net position as a percentage of total pension liability (Non-university employers)	60.77000 %	72.60000 %	59.72000 %	60.31000 %	62.36000 %	64.21000 %	63.27000 %	62.92000 %	66.15000 %

\* The employer's covered payroll is defined by GASB 82, *Pension Issues - an amendment to GASB Statements No. 67, No. 68, and No. 73,* as payroll on which contributions to a pension plan are based. For non-university employers, covered payroll for both pension and OPEB represents payroll on which contributions to both plans are based.

With the implementation of GASB Statement No. 68 in 2015, the 10 year history will be provided prospectively until a full 10 year history is shown.

### GAYLORD COMMUNITY SCHOOLS Required Supplemental Information Schedule of the Reporting Unit's Pension Contributions Michigan Public School Employees Retirement Plan Last 10 Reporting Unit Fiscal Years (Amounts were determined as of 6/30 of each fiscal year)

	<u>2023</u>	2022	<u>2021</u>	2020	<u>2019</u>	<u>2018</u>	2017	2016	<u>2015</u>
Statutorily required contributions	\$ 8,148,519	\$ 6,027,373	\$ 5,140,975	\$ 4,918,548	\$ 4,760,247	\$ 4,829,497	\$ 4,040,886	\$ 3,569,772	\$ 3,451,408
Contributions in relation to statutorily required contributions*	8,148,519	6,027,373	5,140,975	4,918,548	4,760,247	4,829,497	4,040,886	3,569,772	3,451,408
Contribution deficiency (excess)	<u>\$0</u>								
Reporting unit's covered- employee payroll**	\$17,469,495	\$17,125,258	\$15,527,881	\$15,405,992	\$15,359,399	\$14,252,739	\$14,410,947	\$14,039,448	\$14,547,790
Contributions as a percentage of covered-employee payroll	46.64 %	35.20 %	33.11 %	31.93 %	30.99 %	33.88 %	28.04 %	25.43 %	23.72 %

\* Contributions in relation to statutorily required contributions are the contributions a reporting unit actually made to the System, as distinct from the statutorily required contributions.

\*\* The employer's covered payroll is defined by GASB 82, *Pension Issues - an amendment to GASB Statements No. 67, No. 68, and No. 73,* as payroll on which contributions to a pension plan are based. For non-university employers, covered payroll for both pensions and OPEB represents payroll on which contributions to both plans are based.

With the implementation of GASB Statement No. 68 in 2015, the 10 year history will be provided prospectively until a full 10 year history is shown.

### GAYLORD COMMUNITY SCHOOLS Required Supplemental Information Schedule of the Reporting Unit's Proportionate Share of the Net OPEB Liability Michigan Public School Employees Retirement Plan Last 10 Fiscal Years (Amounts were determined as of 9/30 of each fiscal year)

	2022	2021	2020	2019	2018	2017
Reporting unit's proportion of net OPEB liability (%)	0.17676 %	0.17568 %	0.17499 %	0.17602 %	0.17652 %	0.17075 %
Reporting unit's proportionate share of net OPEB liability	\$ 3,743,798	\$ 2,681,484	\$ 9,374,713	\$12,634,324	\$14,031,468	\$15,120,957
Reporting unit's covered-employee payroll*	\$17,171,085	\$15,865,654	\$15,506,283	\$15,385,350	\$15,227,212	\$14,701,166
Reporting unit's proportionate share of net OPEB liability as a percentage of its covered-employee payroll	458.65415 %	591.67439 %	165.40542 %	121.77422 %	108.52187 %	97.22378 %
Plan fiduciary net position as a percentage of total OPEB liability (Non- university employers)	83.09000 %	87.33000 %	59.44000 %	48.46000 %	42.95000 %	36.39000 %

\* The employer's covered payroll is defined by GASB 85, *Omnibus 2017*, as payroll on which contributions to the OPEB plan are based. For non-university employers, covered payroll for both pension and OPEB represents payroll on which contributions to both plans are based.

With the implementation of GASB Statement No. 75 in 2018, the 10 year history will be provided prospectively until a full 10 year history is shown.

### GAYLORD COMMUNITY SCHOOLS Required Supplemental Information Schedule of the Reporting Unit's OPEB Contributions Michigan Public School Employees Retirement Plan Last 10 Reporting Unit Fiscal Years (Amounts were determined as of 6/30 of each fiscal year)

	2023	2022	<u>2021</u>	2020	<u>2019</u>	<u>2018</u>
Statutorily required contributions	\$ 1,368,055	\$ 1,350,472	\$ 1,262,679	\$ 1,266,073	\$ 1,222,596	\$ 1,252,863
Contributions in relation to statutorily required contributions*	1,368,055	1,350,472	1,262,679	1,266,073	1,222,596	1,252,863
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Reporting unit's covered-employee payroll**	\$17,469,495	\$17,125,258	\$15,527,881	\$15,405,992	\$15,359,399	\$14,252,739
Contributions as a percentage of covered-employee payroll	7.83 %	7.89 %	8.13 %	8.22 %	7.96 %	8.79 %

\* Contributions in relation to statutorily required contributions are the contributions a reporting unit actually made to the System, as distinct from the statutorily required contributions.

\*\* The employer's covered payroll is defined by GASB 85, *Omnibus 2017*, as payroll on which contributions to the OPEB plan are based. For non-university employers, covered payroll for both pension and OPEB represents payroll on which contributions to both plans are based.

With the implementation of GASB Statement No. 75 in 2018, the 10 year history will be provided prospectively until a full 10 year history is shown.

### GAYLORD COMMUNITY SCHOOLS Notes to Required Supplementary Information For the Year Ended June 30, 2023

Changes of benefit terms: There were no changes of benefit terms in 2022.

Changes of assumptions: The assumption changes for pension for 2022 were:

Discount rate for MIP, Basic, and Pension Plus plans decreased to 6.00% from 6.80%.

The assumption changes for 2022 for OPEB were:

Discount rate decreased to 6.00% from 6.95%.

### GAYLORD COMMUNITY SCHOOLS Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds June 30, 2023

	 Special Revo	enue	Funds	 Debt Serv	vice Funds	F	Capital Projects Fund	
	dent/School Activities	Fo	ood Service	 2009 Bond	2013 Bond		Green Fund	 Total
	<u>A</u>	ssets						
Cash and investments	\$ 501,654	\$	666,347	\$ 0	\$ 0	\$	91,331	\$ 1,259,332
Receivables:								
Accounts receivable	0		9,537	0	0		0	9,537
Due from other funds	13,452		1,497	0	0		5,913	20,862
Due from other governments	0		16,950	0	0		0	16,950
Inventory	 0		23,371	 0	0		0	 23,371
Total assets	\$ 515,106	\$	717,702	\$ 0	<u>\$</u> 0	\$	97,244	\$ 1,330,052
	Liabilities an	d Fu	nd Balance					
Liabilities								
Due to other funds	\$ 1,497	\$	88,298	\$ 0	<u>\$</u> 0	\$	0	\$ 89,795
Fund Balance								
Non-spendable - inventory	0		23,371	0	0		0	23,371
Restricted for food service	0		606,033	0	0		0	606,033
Restricted for capital projects	0		0	0	0		97,244	97,244
Committed for student/school activities	 513,609		0	 0	0		0	 513,609
Total fund balance	 513,609		629,404	 0	0		97,244	 1,240,257
Total liabilities and fund balance	\$ 515,106	\$	717,702	\$ 0	\$ 0	\$	97,244	\$ 1,330,052

### GAYLORD COMMUNITY SCHOOLS Other Supplemental Information Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Nonmajor Governmental Funds For the Year Ended June 30, 2023

	:	Special Revo	enue	Funds		Debt Serv	ice Fu	nds		Capital ects Fund		
		ent/School ctivities	Fo	ood Service	2009 Bond		2013 Bond		Green Fund			Total
Revenues	¢	522 720	¢	522 502	¢	0	¢	0	¢	0	¢	1.0(7.221
Local sources State sources	\$	533,739 0	\$	533,592 64,257	\$	0 0	\$	0 0	\$	0	\$	1,067,331 64,257
Federal sources		0		857,871		0		0		0		857,871
Total revenues	<u> </u>	533,739		1,455,720		0		0		0		1,989,459
Expenditures												
Food services		0		1,865,571		0		0		0		1,865,571
Support service:												
Student/school activities		560,849		0		0		0		0		560,849
Total expenditures		560,849		1,865,571		0		0		0		2,426,420
Excess (deficiency) of revenues over expenditures		(27,110)		(409,851)		0		0		0		(436,961)
Other Financing Sources (Uses)												
Operating transfers in		0		18,543		0		0		23,650		42,193
Operating transfers out		0		(64,125)		(194,417)		(104,014)		0		(362,556)
Total other financing sources (uses)		0		(45,582)		(194,417)		(104,014)		23,650		(320,363)
Net change in fund balance		(27,110)		(455,433)		(194,417)		(104,014)		23,650		(757,324)
Fund balance - beginning of year		540,719		1,084,837		194,417		104,014		73,594		1,997,581
Fund balance - end of year	\$	513,609	\$	629,404	\$	0	\$	0	\$	97,244	\$	1,240,257



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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

October 17, 2023

Board of Education Gaylord Community Schools Gaylord, Michigan

We have audited, in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Gaylord Community Schools (School District), as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise Gaylord Community Schools' basic financial statements and have issued our report thereon dated October 17, 2023.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Gaylord Community Schools' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of Gaylord Community Schools' internal control. Accordingly, we do not express an opinion on the effectiveness of Gaylord Community Schools' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.





Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Gaylord Community Schools' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Weinlander Fitzhugh



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### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

October 17, 2023

Board of Education Gaylord Community Schools Gaylord, Michigan

### Report on Compliance for Each Major Federal Program

### **Opinion on Each Major Federal Program**

We have audited Gaylord Community Schools' compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Gaylord Community Schools' major federal programs for the year ended June 30, 2023. Gaylord Community Schools' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Gaylord Community Schools complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Gaylord Community Schools and to meet our ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for each major federal program. Our audit does not provide a legal determination of Gaylord Community Schools' compliance with the compliance requirements referred to above.





### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Gaylord Community Schools' federal programs.

#### Auditor's Responsibility for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Gaylord Community Schools' compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Gaylord Community Schools' compliance with the requirements for each major federal program as a whole.

In performing an audit in accordance with U.S. generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Gaylord Community Schools' compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Gaylord Community Schools' internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Gaylord Community Schools' internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.



### **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2022-001. Our opinion on each major federal program is not modified with respect to these matters.

*Government Auditing Standards* requires the auditor to perform limited procedures on Gaylord Community Schools' response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. Gaylord Community Schools' response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we did not identify any deficiencies in internal control over compliance that we did not identify any deficiencies in internal control over compliance that we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2022-001 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on Gaylord Community Schools' response to the internal control over compliance findings identified in our compliance audit is described in the accompanying schedule of findings and questioned costs. Gaylord Community Schools' response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.



Gaylord Community Schools is responsible for preparing a corrective action plan to address the audit finding included in our auditor's report. Gaylord Community Schools' corrective action plan was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Weinlander 'Fitzhugh

### GAYLORD COMMUNITY SCHOOLS Schedule of Findings and Questioned Costs For the Year Ended June 30, 2023

### **SECTION I - Summary of Auditor's Results**

#### **Financial Statements**

Type of auditor's report issued:

Internal control over financial reporting:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Noncompliance material to financial statements noted?

### **Federal Awards**

Internal Control over major programs:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Type of auditor's report issued on compliance of major programs:

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Identification of major programs:

<u>ALN Number(s)</u> 84.425C, 84.425D, 84.425U Name of Federal Program or Cluster Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

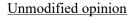
Auditee qualified as low-risk auditee?

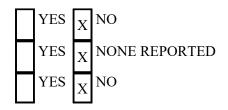
### **SECTION II - Financial Statement Findings**

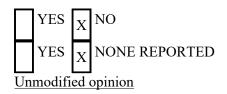
There are no matters reported.

### **SECTION III - Federal Award Findings and Questioned Costs**

There are no matters reported.











### GAYLORD COMMUNITY SCHOOLS Summary Schedule of Prior Year Findings For the Year Ended June 30, 2023

### 2022-001

### Audit Finding

The School District's net cash resources in the Food Service Fund exceeded three months of average expenditures at June 30, 2022.

### Corrective Action Taken

The School District is following their spend down plan with MDE and currently working on spending down their excess fund balance. Per MDE, excess fund balance is no longer noncompliance and will be noted in the management letter.

# GAYLORD COMMUNITY SCHOOLS Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2023

Program Title/Project Number/Subrecipient Name	Assistance Listing Number	Approved Awards Amount	(Memo Only) Prior Year Expenditures	Accrued Revenue at June 30, 2022	Adjustments	Federal Funds/ Payments In-kind Received	Expenditures	Accrued Revenue at June 30, 2023
Clusters:								
U.S. Department of Agriculture - Passed through the Michigan Department of Education: Noncash Assistance (Commodities) - National School Lunch Program:	10.555							
Entitlement Commodities		\$ 86,444	\$ 0	\$ 0	\$ 0	\$ 86,444	\$ 86,444	\$ 0
Bonus Commodities	·	3,392	ф 0 0	ф 0	ф О 0	¢ 3,392	3,392	ф О 0
	_	89,836	0	0			89,836	0
Cash Assistance:								
School Breakfast Program	10.553							
211970		3,900	0	0	0	3,900	3,900	0
221971		390,685	390,685	13,929	0	13,929	0	0
231970		156,521	0	0	0	156,521	156,521	0
	_	551,106	390,685	13,929	0	174,350	160,421	0
School Lunch Program - Supply Chain Assistance	10.555							
220910		120,416	59,686	0	0	60,730	60,730	0
221960		20,562	0	0	0	20,562	20,562	0
221961		1,184,557	1,184,557	35,989	0	35,989	0	0
230910		29,619	0	0	0	29,619	29,619	0
231961		477,575	0	0	0	477,575	477,575	0
	_	1,832,729	1,244,243	35,989	0	624,475	588,486	0
SFSP Operating	10.559							
220900		9,855	0	0	0	9,855	9,855	0
220904		5,913	5,913	5,913	0	5,913	0	0
230900		12,271	0	0	0	0	6,138	6,138
	_	28,039	5,913	5,913	0	15,768	15,993	6,138
Cash Assistance Subtotal	_	2,411,874	1,640,841	55,831	0	814,593	764,900	6,138
Total Child Nutrition Cluster	_	2,501,710	1,640,841	55,831	0	904,429	854,736	6,138
COVID-19 Pandemic EBT Local Level Costs 220980-2022	10.649	3,135	0	0	0	3,135	3,135	0
Total U. S. Department of Agriculture		2,504,845	1,640,841	55,831	0	907,564	857,871	6,138
U.S. Department of Health and Human Services - Passed through Cheboygan-Otsego-Presque Isle ISD Medical Assistance Program Title XIX 2021-2022	93.778	13,984	0	0			13,984	0
Total U.S. Department of Health and Human Services	—	13,984	0	0	0	13,984	13,984	0
Total U.S. Department of Health and Human Services	-	15,984	0	0	0	15,984	15,984	0

See accompanying notes to schedule of expenditures of federal awards -64-

# GAYLORD COMMUNITY SCHOOLS Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2023

Program Title/Project Number/Subrecipient Name	Assistance Listing Number	 Approved Awards Amount	Pr	emo Only) ior Year penditures	R	Accrued Revenue at ne 30, 2022	Adjust	nents	Federal Funds Payments In-kind Received		Expenditures	Accrued Revenue at June 30, 2023
U.S. Department of Education - Passed through Michigan Department of Education Title I, Part A:	84.010											
Project number 221530-2122 Project number 231530-2223	84.010	\$ 570,435 623,703	\$	526,657 0	\$	114,919 0	\$	0 0	\$ 114,9 397,1		0 607,092	\$     0 209,962
Total Title I, Part A		1,194,138		526,657		114,919		0	512,0	19	607,092	209,962
Title II A - Improving Teacher Quality: Project number 220520-2122 Project number 230520-2223	84.367	98,969 111,465		88,790 0		16,646 0		0 0	16,6 49,1		0 87,688	0 38,507
Total Title II A Improving Teacher Quality		 210,434		88,790		16,646		0	65,8	27	87,688	38,507
Title IV, Part A - Student Support and Academic Enrichment: Project number 220750-2122 Project number 230750-2223	84.424	40,814 40,423		40,814 0		10,218 0		0 0	10,2 20,9		0 40,423	0 19,449
Total Title IV, Part A - Student Support and Academic Enrichment		81,237		40,814		10,218		0	31,1	92	40,423	19,449
Education Stabilization Fund: COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER) Project 213712-2021 Project 213782-2223	84.425D	1,831,540 145,529 1,977,069		1,831,540 0 1,831,540		394,470 0 394,470		0 0 0	394,4 145,5 539,9	29	0 145,529 145,529	0 0 0
COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER III) Project 213713-2122	84.425U	4,116,304		2,367,289		598,285		0	1,493,5	9	1,720,870	825,636
Total AL# 84.425 and Education Stabilization Fund		 6,093,373		4,198,829		992,755		0	2,033,5	8	1,866,399	825,636
Total U.S. Department of Education programs passed through the MDE		 7,579,182		4,855,090		1,134,538		0	2,642,5	36	2,601,602	1,093,554
Passed through Alpena Public Schools Career and Technical Education 2022-2023	84.048	35,000		0		0		0	35,0	00	35,000	0
Total U.S. Department of Education programs		 7,614,182		4,855,090		1,134,538		0	2,677,5	36	2,636,602	1,093,554
Total federal awards		\$ 10,133,011	\$	6,495,931	\$	1,190,369	\$	0	\$ 3,599,1	34 \$	3,508,457	\$ 1,099,692

See accompanying notes to schedule of expenditures of federal awards -65-

### GAYLORD COMMUNITY SCHOOLS Notes to the Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2023

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal grant activity of Gaylord Community Schools under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Gaylord Community Schools, it is not intended to and does not present the financial position or changes in net position of Gaylord Community Schools.

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts (if any) shown on the Schedule represent adjustments or credit made in the normal course of business to amounts reported as expenditures.

The School District has elected not to use the 10 percent de minimus indirect cost rate to recover costs as allowed under the Uniform Guidance.

The School District does not have any subrecipients.

### **NOTE 2 - OTHER DISCLOSURES**

Management has utilized the NexSys Cash Management System Grant Auditor Report in preparing the Schedule of Expenditures of Federal Awards.

### **NOTE 3 - RECONCILIATION OF REVENUE REPORTED IN THE FINANCIAL STATEMENTS**

Total federal expenditures per Schedule of Expenditures of	
Federal Awards	\$ 3,508,457
Add:	
Child Care Relief Fund	260,567
Revenues per financial statements - federal sources	\$ 3,769,024

### NOTE 4 - (UNAUDITED) DONATED PERSONAL PROTECTIVE EQUIPMENT

For the year ended June 30, 2023, the School District did not receive any personal protective equipment.



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October 17, 2023

Board of Education Gaylord Community Schools Gaylord, Michigan

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Gaylord Community Schools (School District) for the year ended June 30, 2023. Professional standards require that we provide you with information about our responsibilities under U.S. generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated June 29, 2023. Professional standards also require that we communicate to you the following information related to our audit.

### **Significant Audit Matters**

### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Gaylord Community Schools are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2023. We noted no transactions entered into by the School District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the School District's financial statements were:

Estimates have been used to calculate the net pension liability and the net other postemployment benefit liability.

Management's estimate of depreciation is based on the estimated useful life of fixed assets. We evaluated the key factors and assumptions used to develop the estimated useful life of fixed assets in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.





### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial and communicate them to the appropriate level of management. The attached schedule summarizes uncorrected misstatements of the financial statements. Management has determined that their effects are immaterial, both individually and in the aggregate, to the financial statements taken as a whole. The uncorrected misstatements or the matters underlying them could potentially cause future period financial statements to be materially misstated, even though, in our judgment, such uncorrected misstatements are immaterial to the financial statements under audit. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated October 17, 2023.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to Gaylord Community Schools financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.



#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Gaylord Community Schools auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Federal register section 7 CFR Part 210.14b requires School Districts to limit the Food Service Fund's net resources to an amount that does not exceed three months' average expenditures. The School District's net cash resources exceeded three months of average expenditures at June 30, 2023. This is a result of increased federal funding received by the School District under the Child Nutrition Cluster in recent fiscal years. The Michigan Department of Education is requesting the excess food service fund balance no longer be reported as a federal audit finding. We recommend the School District review the Food Service Fund's net cash resources periodically throughout the fiscal year to ensure the fund will not have excess fund balance at fiscal year-end. The School District should take this requirement into consideration when preparing the annual budget and any subsequent adjustments to the budget.

### **Other Matters**

We applied certain limited procedures to management's discussion and analysis, budgetary comparison information, pension and OPEB schedules, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on combining nonmajor governmental fund financial statements and the schedule of expenditures of federal awards, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content and methods of preparing the information to determine that the information complies with U.S. generally accepted accounting principles, the method of preparing it has not changed from the prior period and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

A separate management letter was not issued.

#### **Restriction on Use**

This information is intended solely for the information and use of Board of Education and management of Gaylord Community Schools and is not intended to be and should not be, used by anyone other than these specified parties.

Very truly yours,

Weinlander Fitzhugh

### Gaylord Community Schools Summary of Passed Proposed Audit Entries June 30, 2023

	Effect - Increase (Decrease)							
	C	hange in	Net					
	Net	t Position	<u>]</u>	<u>Position</u>				
Governmental Activities								
Carryover impact from prior years								
Known errors:								
Unrecorded lease receivable	\$	(69,099)	\$	0				
Unrecorded deferred inflow		61,612		0				
Unrecorded lease liability		73,407		0				
Unrecorded right to use an asset		(73,407)		0				
Current year misstatements								
Known errors:								
Unrecorded lease receivable		5,402		5,402				
Unrecorded deferred inflow		0		0				
Unrecorded lease liability		(21,942)		(21,942)				
Unrecorded right to use an asset		17,020		17,020				
Accounts receivables overstated		(70,555)		(70,555)				
Net effect on current year	\$	(77,562)	\$	(70,075)				
General Fund								
Carryover impact from prior years								
Known errors:								
Unrecorded lease receivable	\$	(69,099)	\$	0				
Unrecorded deferred inflow		61,612		0				
Current year misstatements								
Known errors:								
Unrecorded lease receivable		5,402		5,402				
Unrecorded deferred inflow		0		0				
Accounts receivables overstated		(70,555)		(70,555)				
Net effect on current year	\$	(72,640)	\$	(65,153)				