## LAKE WASHINGTON SCHOOL DISTRICT

## Facility Advisory Committee (FAC)

October 26, 2023

1015

Committed to Providing a World-Class Education for Each and Every Student.



## Agenda

5:00 – 5:30 p.m. – Welcome, Introductions and Mixer 5:30 – 5:45 p.m. – District Information/Review Committee Purpose

5:45 – 6:00 p.m. – Construction Funding Overview/

Building Excellence Updates

6:00 – 6:05 p.m. – Break

6:05 – 6:55 p.m. – Group Work

6:55 – 7:00 p.m. –Wrap up, Next Steps

#### WELCOME COMMITTEE MEMBERS

## Introduce yourself by sharing Your Name and Role as a representative on the committee?



## Welcome Mixer

- Number and respond to each on a separate notecard
- Share answers with a different partner for each question
- Cards are collected at the end of the activity

1. What is a skill you have that would surprise people? 2. What do you know about school district facilities/construction?

3. What interested you in joining this committee?

4. What do you hope our committee accomplishes together?

## Information about LWSD

- 2<sup>nd</sup> Largest District in the State of Washington
- Serve 30,200 students daily
- District covers 74 square miles across Redmond, Kirkland, half of Sammamish plus addresses in Bellevue, Woodinville and unincorporated King County
- 4,400 employees
- Operating Budget of \$550 million annually (86% staffing related costs)
- 110 languages spoken
- Highly diverse (American Indian/Alaska Native .2, Asian 38.1, Black/African American 2.3, Hispanic or Latino 10.9, Native Hawaiian/Other Pacific Islander .2, Two or More Races 8.3, White 40)
- Variety of needs (Multi-Lingual 11.6, Highly Capable 10, Homeless 1.1, Low Income 12.9, Students with documented and accommodated disabilities 16.3)

## **Our Mission**

Each student will graduate prepared to lead a rewarding and responsible life as a contributing member of our community and greater society.



# Our Vision

#### Every Student Future Ready:

- Prepared for College
- Prepared for the Global Workplace
- Prepared for Personal Success

### Three Core Areas of FOCUS at LWSD in 2023-2024

- EQUITY
- INCLUSION
- MTSS Multi-tiered Systems of Support



## Review Committee Purpose/Charge

- To provide feedback and recommendations for current and future facility planning, informed by enrollment trends, community expectations and district programs.
- The facility strategy will align with the District's strategic plan and make recommendations to update aging facilities, provide for enrollment changes and continue to provide quality learning environments.
- The superintendent and school board will consider the feedback and recommendations as it plans current construction projects and future ballot measures to fund construction.



## Outcomes

Short-term

- Next funding measure size and timing
- Projects
- Review assumptions from prior committees

#### Long-term

- Share updates and information between funding measures
- Financial updates/status
- Continuous improvement





## Proposed Meeting Norms/Ground Rules

- Start / end on time
- Silence electronics
- Ask questions of each other for the purposes of gaining clarity and understanding
- Express yourself in terms of your needs and interests and the outcomes you wish to achieve
- Listen respectfully, and sincerely try to understand the other person's needs and interests
- Demonstrate curiosity and willingness to learn

## Construction Funding Overview

#### **OVERVIEW - SOURCES OF FUNDING SUMMARY**

#### **General Fund Operations**

- State Funding
- Local EP&O Levy
- Federal Funding
- Local Fees
- Other grants, etc.

#### Capital Fund

Bonds

- Capital Projects Levy
  - Facilities
  - Technology
  - Construction
- State Construction Assistance
- Impact Fees

#### TECHNOLOGY AND CAPITAL PROJECTS



The state provides limited money in the operating budget for technology and maintenance.



Basic education formulas were developed before technology became and integral part of the workforce and education system. Funding has not kept up with 21<sup>st</sup> century needs.



Provides no funding for major facility life cycle upgrades such as roofs, HVAC systems, playgrounds, athletic fields improvements, etc.



Local levies are used to fund technology and major infrastructure needs of districts

#### CONSTRUCTION



The state does not provide funding for construction of new schools to accommodate student growth and provides limited funding for rebuilding aging facilities.



Local districts are responsible for raising their own money and must use two primary sources for funding construction: Bonds and/or Capital Projects Levies.



Other Sources of Funding:

School Construction Assistance Program (state paid)

School Impact Fees (developer paid)

#### BONDS

District issues Unlimited General Obligation Bonds (voted)

Must garner 60% voter approval to pass. Requires turnout of 40% of most recent state general election to validate

Provides financing at lower interest rates

- Bonds are backed by the pledge of the issuer to raise taxes to fully repay the bonds
- Interest earned is tax exempt

Total outstanding bonds may not exceed and overall debt limit of 5% of assessed valuation

#### CAPITAL LEVY

#### Can run Capital Levy on an ongoing basis – up to six years

## Can be used to pay for Technology Upgrades, Facilities Upgrades and/or Construction

- Technology pays for enhanced technology infrastructure, equipment and training, replacement of student computers, teacher professional development, instructional software and programs
- Facilities upgrades to major facility systems on a life cycle basis, accessibility projects, safety and security upgrades, site improvements, athletic facility upgrades
- Construction additions, new buildings, remodels

#### BOND VS. CAPITAL CONSTRUCTION LEVY

Bond	Capital Levy
Similar to a home loan: all proceeds up front and paid off over a long period of time (20+ years)	<b>C</b> 1
Able to receive larger amount of funding for level tax impact	Able to receive limited (or smaller) amount of funding for level tax impact
Typically able to fund full school construction projects	Typically able to fund limited remodel projects, building additions, or other capital improvement projects
60% voter approval required	50% voter approval required

#### STATE CONSTRUCTION ASSISTANCE FUNDS (SCAP)

State Funding assistance for projects that meet eligibility requirements based on age and condition or need for space.

If eligible, SCAP provides partial funding based on formulas, allowances and costs related to certain aspects of construction

Must secure local funding first

Even with rapid growth, Lake Washington school district only receives SCAP on rebuild and enlarging aging school projects, not new construction.

#### SCHOOL IMPACT FEES

Fees assessed by local governments against new development projects

Impact fees are not intended to pay for 100% of costs of new facilities. Intended to provide a portion of the cost incurred in providing public facilities to serve new development

May only be used to fund facilities directly associated with new development. Cannot be used to correct existing deficiencies.

School impact fees collected through local jurisdictions (cites and counties)

Fees collected are based on expected impact of each new type of housing unit.

Must be spent within 10 years of collection

#### FUNDING MEASURE HISTORY IN LWSD

Year	EP&O Levy	Technology and Facilities Levy	Construction Levy	Construction Bond
Feb. 2022	58.82%	59.70%	56.50%	
Feb. 2019			56.06%	
Feb. 2018	54.56%	55.24%		54.02%*
Feb. 2016				66.28%
April 2014				52.59%*
Feb. 2014	65.46%	64.32%		57.79%*
Feb. 2011			60.75%	
Feb 2010	61.63%	59.11%		55.67%*

Levies require 50% majority to pass

\*Did not pass - Bonds require 60% super-majority to pass

The EP&O Levy and Technology/Facilities Capital Levy must be renewed by voters every 4 years

# Building Excellence Updates



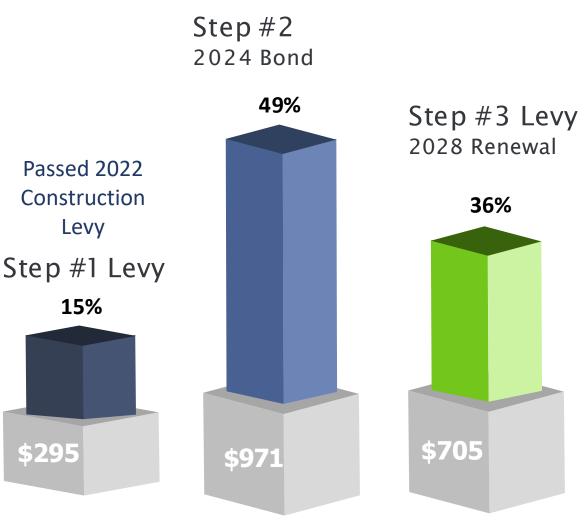
### Building Excellence Plan – Phase I through III

## Building Excellence Plan Planning for Growth and Space for Students

**Step 1 – Levy --\$295 Million** – Funds 15% of the identified school construction needs. These construction needs are considered critical over the next 4 years.

**Step 2 – Bond - \$971 Million**. Funds of the Building Excellence Plan funds \$971 million or 49% of the identified school construction needs. These needs are new student space and replacing aging facilities.

**Step 3** - **Levy** - **\$705 million** or 36% of the identified school construction needs. These needs are new student space, replacing aging facilities, reducing our reliance on portables.



#### **Construction Needs through 2034**

Provide nee schools and

# Plan and

struction Needs through 2034   de needed capacity, update aging   ols and reduce reliance on portables	\$1,750 Million	New Elementary Schools (2) Rebuild and Enlarge Rockwell Elem.
Phase III	\$1,500 Million	Rebuild or Expand Evergreen Middle
lanning for Current nd Future Students	\$1,250 Million \$1,000 Million	Expand LW area high school capacity Early Learning Rebuild and Enlarge Smith Elem. New Elementary School in LW Area Rebuild and Expand Alcott Elem.
Phase II	\$750 Million	——Rebuild or Expand Kamiakin ——Refurbish JHS/Fieldhouse/Pool
	\$500 Million	——5 <sup>th</sup> Comprehensive High School
Elem Middle High Early Learning District Wide Phase I	\$250 Million	Property High School Capacity Elementary Capacity in Redmond Area Middle School Capacity

\$1,900 Million



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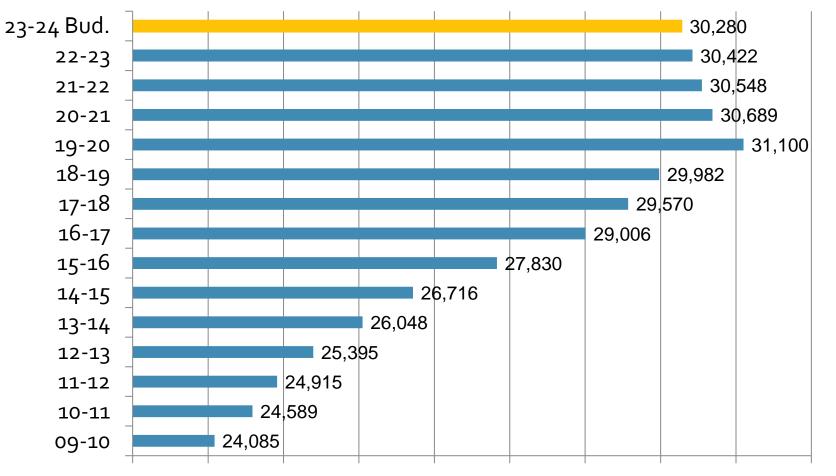
-Early Learning

## Updates since March 2022

Enrollment declines since pandemic – 2.2% (over 3 years)	projection additional 2 throug	nrollment ns show an 2.4% decline gh 2032 0 years)		ntion of aging hools	Consideration of 5 <sup>th</sup> comprehensive high school need
reduces Pha Fieldhouse,	King County ase II Juanita 'Pool project sts.		Kindergarten below 1,900	3, Actual stude in portable	ole Capacity = 700 ents projected es = less than 00

#### Enrollment History and 2023-24 Projection

Headcount Enrollment Loss of 820 since 2019-20



23,000 24,000 25,000 26,000 27,000 28,000 29,000 30,000 31,000 32,000

### Enrollment Projections through 2032



Districtwide October 1 building attendance enrollment forecasts (P223 headcount) through 2032–33—low-, medium-, and high-growth scenarios. Includes all schools and students living both within and outside the District. Excludes Preschool. Includes WANIC.



Building Excellence Plan Phase I - 2022 Construction Levy Update

## Building Excellence Phase I 2022 Construction Levy Projects

Projects to address critical capacity needs

Project	Permanent Capacity Added
Additions at Finn Hill, Kirkland and Redmond Middle School	600
Rebuild and Enlarge Rockwell Elementary School	252
Additional High School Capacity – Eastside Area	600
Additional High School Capacity – Westside Area	600
Program Contingency/Construction Escalation/Property	
Total	2,052

## Redmond Middle School Addition



#### **8** Classroom Addition

Budget – \$17.2 Million

**Open – Fall 2024** 

## Finn Hill Middle School Addition



#### **8 Classroom Addition**

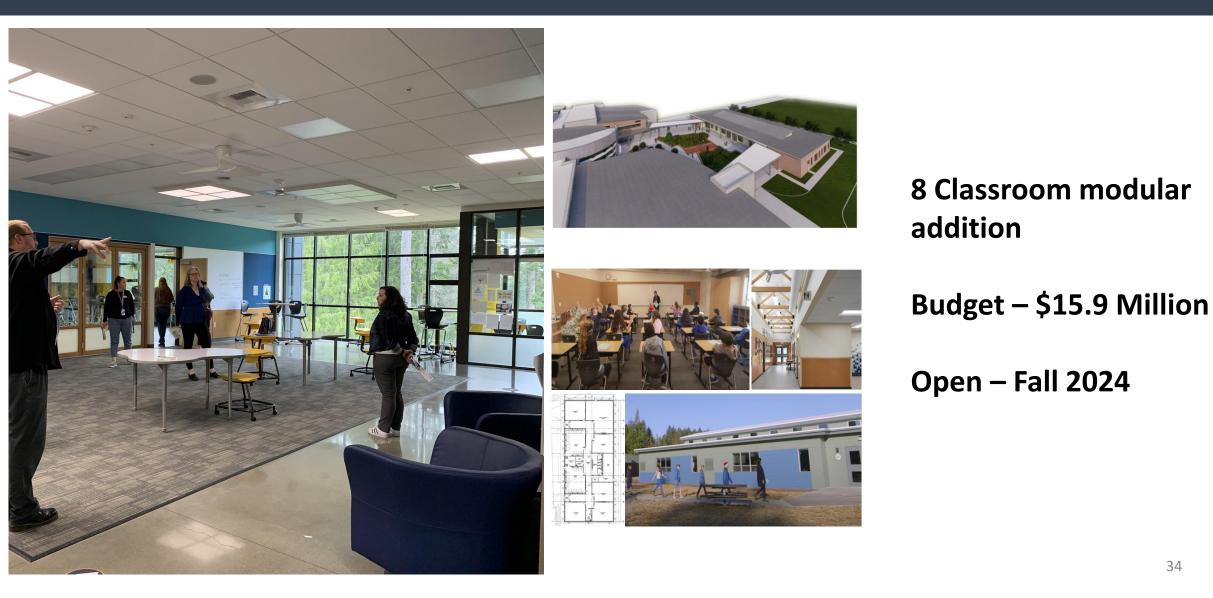
Budget – \$17.5 Million

Open – Fall 2024



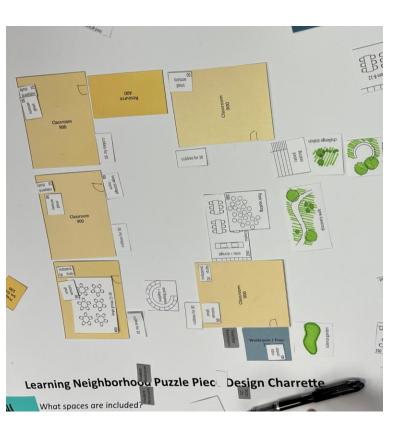


## Kirkland Middle School Addition



## Rockwell Elementary School Rebuild & Enlarge





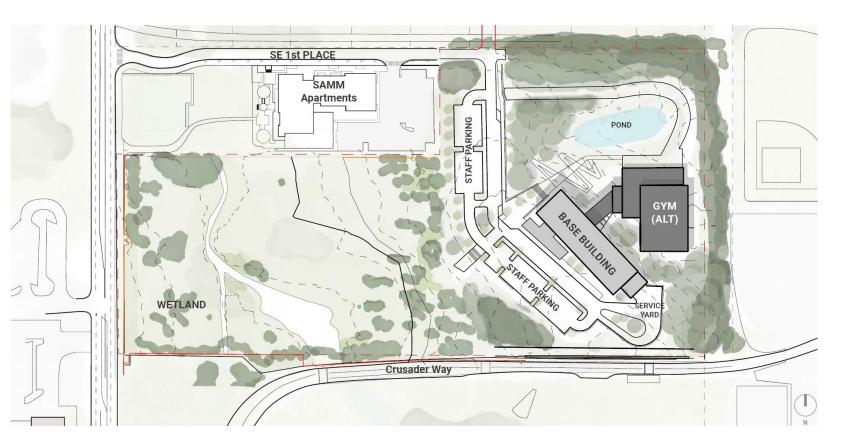
#### Budget – \$80.4 Million

Open – Fall 2026



## High School Capacity – Eastside (Site 59 - Sammamish)

#### Site Plan



Budget – \$54.8 Million Gym – \$22.4 Million

#### Open – Fall 2025



# High School Capacity – Eastside (Site 59 - Sammamish)

#### **Exterior Render**



# High School Capacity – Eastside (Site 59 - Sammamish)



# Additional High School Capacity – Westside (Emerson Campus Rebuild and Enlarge)



Budget – \$65.0 Million

**Open – Fall 2027** 



# Financial Update – 2022 Construction Levy



2022 Construction Levy of \$295 million plus ongoing impact fee collection currently provides \$312 million in total revenue



\$306 million estimated for capacity projects and purchase of property



Planning for Limited General Obligation (LGO) bond sale Summer 2024

#### \$312.3 million Total Revenue

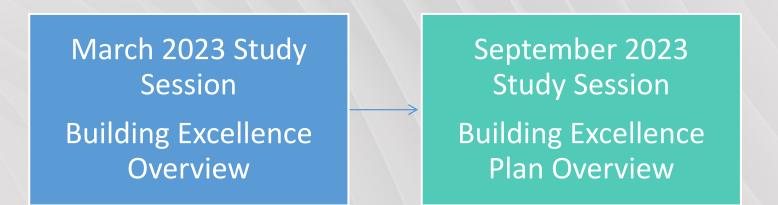
\$17.3 million impact fees

\$295 million Six-year capital project levy funds \$312.3 million Total Program \$6.1 million remaining

\$306.2 million Estimated Program Expenditures

# Board Next Steps and Group work

### Board Work and Next Steps



October 2023 Study Session Information and Discussion

November 2023 Funding Strategies Recommendations



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**Construction Needs through 2034** 

Provide needed capacity, update aging schools and reduce reliance on portables

### Planning for Current and Future Students

Elem Middle High Early Learning District Wide

#### \$1,900 Million

\$1,750 Million

\$1,500 Million

\$1,250 Million

\$1,000 Million

\$750 Million \$500 Million

\$250 Million

New Elementary Scheele (2)

Early Loarning any Louining

Rebuild and Enlarge Rockwell Elem. Repurpose of Redmond Area project

-Rebuild or Expand Evergreen Middle

-Expand LW area high school capacity Early Learning – included with Emerson Campus project Rebuild and Enlarge Smith Elem. -iview Elementary School in LW Area Rebuild and Expand Alcott Elem.

Rebuild or Expand Kamiakin Refurbish JHS/Fieldhouse/Pool

5th Comprehensive High School

Property High School Capacity (East/Westside)

Liementary Capacity in Redmond Area Middle School Capacity

# Aging Facilities Definition

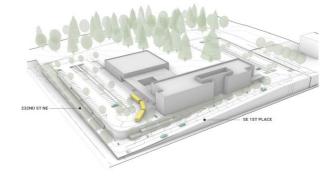
Aging facility is a school that meets one of the following criteria:

- Does not meet the standards within the LWSD Educational Specification for school space
- Has reached or exceeded expected useful life
- Is more than 40 years old and has not received an upgrade, remodel or replacement as part of the district's facility strategy which commenced in 1998

# Aging Facilities - Pre-Design Activities

- Previous FAC recommended having renderings (pre-design) of projects to support future funding measures
- Shared pre-design recommendation at March 2023 study session
- Design up to 50% Schematic
  - Alcott ES & Smith ES GC/CM
  - Evergreen MS & Kamiakin MS Progressive Design Build
- Pre-design activities underway
- \$800,000 per project = \$3.2 million

Schematic Design 50%







Upper Level Program Assumptions



# Aging Facilities

School	Area	Potential Year Open	Permanent Capacity Added	Estimated Cost (\$ in Millions)*
Alcott Elementary	Redmond/King County	2026	207	\$80.4
Smith Elementary	Sammamish	2028	253	\$93.8
Kamiakin Middle School	Juanita/Kirkland	2027	330	\$149.1
Evergreen Middle School	Redmond/King County	2028	79	\$161.1
JHS Pool/Fieldhouse	Juanita/Kirkland	2026	NA	\$25.1
Subtotal			869	\$509.5
Program Contingency/ Const			\$101.9	
Total				\$611.4

\*Estimated costs escalated to estimated year open. Pre-Design work will refine estimates. Opening date will depend on cash flow and will add escalation costs. Update by Spring 2024.

## Long-Term Capital Planning

Facility	Needs - Long F	Range Schedul	e 2022 t	thru 2072								October	2023
	2022-24	2024-30	2031-33	2034-37	2038-41	2042-45	2046-49	2050-53	2054-57	2058-61	2061-64	2065-68	2069-72
	Phase I	Phase 2/3					Pha	ise 3 and Bey	ond				
		Capacity and											
	Critical Capacity	Aging Schools			Agin	g Schools/Su	pport Spaces	Evaluated fo	r Major Capi	ital Improven	nents		
H Sch	HS Capacity (Samm.) HS Capacity/Emerson					Redmond	]	Tesla STEM		Lake Wash.	]		Juanita
High Schools	Campus (LWLC)		Eastlake								ICS		
Middle Schools	Addtn. Kirkland (8) Addtn. Finn Hill (8) Addtn. Redmond (8)	Kamiakin Evergreen	Inglewood		Redmond	Kirkland	]			Finn Hill/EAS	Rose Hill/Stella	Timberline	
	Rockwell	Alcott	Wilder	Einstein	Blackwell	Mann	Rosa	]			Keller	Baker	
Eler	[	Smith	McAuliffe		Redmond	Thoreau	Rose Hill	]			Muir	Barton	
Elementary Schools			Dickinson		Twain	Franklin	Carson	]			Rush	Kirk	
tary					Audubon	Juanita	Frost	]			Sandburg/Disc	Mead	
Y					Lakeview	]					Bell		
Other	Early Learning (JLC/LWLC)	JHS Fieldhouse/Pool	Support Srvcs. Willows	Resource Cntr.									

### November Board Study Session



#### BRINGING FUNDING STRATEGY OPTIONS BOND VS. LEVY

**TIMING OPTIONS** 

#### November Board Study Session Potential Funding Strategies

	1	2	3
Measure Timing	Bond: Nov. 2024	Levy: Nov. 2024 (Address aging facilities within 6 years)	Levy: Nov 2024 and ongoing (stable tax impact)
Benefits/ Challenges	Super majority required Projects completed in most timely manner Stable tax rate impact Longer collection period	Simple majority required No debt incurred. Projects completed in timely manner Larger impact on current taxes	Simple majority required No debt incurred Projects completed over longer time, increase construction inflation Stable tax impact

### Question

- What are considerations as we work with board on next steps?
- From your individual perspective and the perspective of people you would represent, what are your highest priority values? Lowest priority?



Agendas and presentations will be posted on Committee website

#### Lake Washington School District about us schools programs and services help get involved budget planning

Committees & Workgroups Parent/Community Partnerships Volunteering in LWSD LINKS Lunch Buddy Program

HOME > GET INVOLVED > COMMITTEES & WORKGROUPS > FACILITY ADVISORY COMMITTEE

#### **Facility Advisory Committee**

#### **Committee Purpose/Charge**

To provide feedback and recommendations for current and future facility planning, informed by enrollment trends, community expectations and district programs. The facility strategy will align with the District's strategic plan and make recommendations to update aging facilities, provide for enrollment changes and continue to provide quality learning environments.

The superintendent and school board will consider the feedback and recommendations as it plans current construction projects and future ballot measures to fund construction.

#### Facility Advisory Committee (FAC) history

- LWSD is the 2nd largest district in the state of Washington with over 30,000 students. From 2008 through 2019, the district's enrollment grew by 31% or 7,339 students. This represents an average of 667 students per year or the size of a large elementary school each year. The pandemic put a pause to the rapid enrollment growth and the district has experienced a small decline in enrollment of 677 students since 2019.
- In 2014, LWSD formed a 63-member <u>Long-Term Facility Task Force</u> (LTFTF) after three failed bonds (2010, 2014, 2014). In November 2015, the Task Force recommended a long-term strategy through

PREVIOUS FACILITY ADVISORY COMMITTEE INFORMATION (2019-21)

### Committee Meeting Dates

- Outlook invites will be sent for the rest of the year
- All meetings held from 5:00-7:00 p.m.

Date	Location
October 12, 2023	Lake Washington High School
November 16, 2023	TBD
January 18, 2024	TBD
February 15, 2024	TBD
March 21, 2024	TBD
April 18, 2024	TBD
May 16, 2024	TBD
June 20, 2024	TBD

### Exit

• Turn in an index card indicating which school locations you have an interest in holding meetings at.



# Thank you!