# **ERMON-DEKALB** CENTRAL SCHOOL DISTRICT

FINANCIAL STATEMENTS June 30, 2022

# HERMON-DEKALB CENTRAL SCHOOL DISTRICT

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CERTIFIED PUBLIC ACCOUNTANTS 

BUSINESS CONSULTANTS

# **INDEPENDENT AUDITOR'S REPORT**

#### BOARD OF EDUCATION HERMON-DEKALB CENTRAL SCHOOL DISTRICT

#### **Report on the Audit of the Financial Statements**

### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Hermon-DeKalb Central School District, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Hermon-DeKalb Central School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Hermon-DeKalb Central School District, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Hermon-DeKalb Central School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

120 Madison Street, 1700 AXA Tower II, Syracuse, NY 13202 Phone: 315.234.1100 • Fax: 315.234.1111 1120 Commerce Park Drive East, Watertown, NY 13601 Phone: 315.788.7690 • Fax: 315.788.0966 In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Hermon-DeKalb Central School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Hermon-DeKalb Central School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Hermon-DeKalb Central School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (pages 5-20), Schedule of Changes in the District's Total OPEB Liability and Related Ratios (page 80), Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual - General Fund (pages 81-82), Schedule of District's Proportionate Share of the Net Pension Asset (Liability) - NYSLRS Pension Plan (page 83), and Schedule of District's Contributions - NYSLRS Pension Plan (page 84) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Hermon-DeKalb Central School District's basic financial statements. The Schedule of Change from Adopted Budget to Final Budget and the Real Property Tax Limit -General Fund, Schedule of Capital Projects Fund – Project Expenditures and Financing Resources, Combined Balance Sheet - Non-Major Governmental Funds, Combined Statement of Revenues, Expenditures, and Changes in Fund Balances - Non-Major Governmental Funds, and Net Investment in Capital Assets (pages 85-89) and Schedule of Expenditures of Federal Awards (pages 96-97), as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the Schedule of Change from Adopted Budget to Final Budget and the Real Property Tax Limit – General Fund, Schedule of Capital Projects Fund – Project Expenditures and Financing Resources, Combined Balance Sheet – Non-Major Governmental Funds, Combined Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Governmental Funds, and Net Investment in Capital Assets (pages 85-89), and the Schedule of Expenditures of Federal Awards (pages 96-97) are fairly stated in all material respects in relation to the basic financial statements as a whole.

### Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 10, 2022, on our consideration of the Hermon-DeKalb Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Hermon-DeKalb Central School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Hermon-DeKalb Central School District's internal School District's internal control over financial control over financial reporting and compliance.

Bours & Company

Watertown, New York October 10, 2022

# **INTRODUCTION**

The following is a discussion and analysis of Hermon-DeKalb Central School District's financial performance for the fiscal year ended June 30, 2022. This section is a summary of the District's financial activities based on currently known facts, decisions, or conditions. It is also based on both the government-wide and fund financial statements. Responsibility for completeness and fairness of the information contained rests with the District.

### FINANCIAL HIGHLIGHTS

The District's purpose is to educate all students to high levels of academic performance while fostering positive growth in social/emotional behaviors and attitudes. The Board of Education is the governing body elected by the residents of the District. Their mission is to maintain certain standards in excellence set by the New York State Board of Regents. This has to be accomplished with the least economic impact to the local taxpayer. The following financial highlights are the District's attempt at completing this mission.

- For the year ending June 30, 2022, total revenues of \$13,568,836 were \$679,885 greater than the \$12,888,951 in expenses. The District's financial position as a whole, includes a total net position deficit of \$(16,425,491) as of June 30, 2022.
- The District's portion of Assigned General Fund balance designated to reduce real estate taxes in 2022-2023 is \$1,400,696 or 83% of the Assigned and Unassigned General Fund balance. At June 30, 2022, the General Fund Unassigned Fund Balance is \$290,082 or 2.14% of the 2022-2023 budget.
- The total property assessment for the District in the 2021-2022 school year was \$158,410,642, which was a \$1,701,661 or 1.0%, increase over the 2020-2021 school year. The true value tax rate for 2021-2022 was \$15.82 per thousand of assessment; a \$0.16 decrease (1.0%) from 2020-2021.
- The District employs about 84 full and part time employees. There are two unions; NYSUT (teachers) and CSEA (support Staff). NYSUT has a collective bargaining agreement in place until June 30, 2025. CSEA also has a collective bargaining agreement in place until June 30, 2025.
- Total ending enrollment for the 2021-2022 school year was 414, a decrease of 15 students from the 2020-2021 school year. Our projected enrollment for fall 2022 is 414 students, which is stable for the District from previous years and similar to the current enrollment changes in neighboring school districts in the county.

# **OVERVIEW OF FINANCIAL STATEMENTS**

This annual report consists of three parts: MD&A (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District.

- The first two statements are *District-wide* financial statements that provide both *short-term* and *long-term* information about the District's *overall* financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the District, reporting the District's operations in *more detail* than the District-wide statements. The fund financial statements concentrate on the District's most significant funds with all other non-major funds listed in total in one column.
- The *governmental funds statements* tell how basic services such as regular and special education were financed in the *short-term* as well as what remains for future spending.
- *Fiduciary funds* statements provide information about the financial relationships in which the District acts solely as a *trustee* or *agent* for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget and actual for the year.

The following summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

# HERMON-DEKALB CENTRAL SCHOOL DISTRICT

# **MANAGEMENT'S DISCUSSION AND ANALYSIS** June 30, 2022

# **OVERVIEW OF FINANCIAL STATEMENTS** – Continued

Table A-1	Major Features of	the District-Wide and Fund l	Financial Statement				
		Fund Financial Statements					
	District-Wide	<b>Governmental Funds</b>	Fiduciary Funds				
Scope	Entire District (except	The activities of the School	Instances in which the				
	fiduciary funds)	District that are not	School District acts as a				
		fiduciary, such as	trustee or acts as an agent				
		instruction, special	for resources that belong				
		education and building	to others but does not				
		maintenance	have administrative				
			control, such as property				
			taxes collected on behalf of				
			other governments or				
			scholarships in a trust				
Required Financial	1. Statement of Net	3. Balance Sheet	5. Statement of Fiduciary				
Statements	Position		Net Position				
	2. Statement of Activities	4. Statement of Revenues,	6. Statement of Changes in				
		Expenditures, and Changes	Fiduciary Net Position				
		in Fund Balance					
Accounting Basis and	Accrual accounting and	Modified accrual	Accrual accounting and				
Measurement Focus	economic resources focus	accounting and current	economic focus				
		financial focus					
	All assets and liabilities,	Generally, assets expected	All assets and liabilities				
Information	both financial and capital,	to be used up and liabilities	-				
	short-term and long-term	that come due during the	term; funds do not				
		year or soon thereafter; no	currently contain capital				
		capital assets or long-term	assets, although they can				
		liabilities included					
Type of Inflow/ Outflow	All revenues and expenses	Revenues for which cash is	Additions and deductions				
Information	during the year, regardless	received during or soon	during the year, regardless				
	of when cash is received or	after the end of the year;	of when cash is received or				
	paid	expenditures when goods	paid				
		or services have been					
		received and the related					
		liability is due and payable					
		<u> </u>					

# **OVERVIEW OF FINANCIAL STATEMENTS** – Continued

# **District-Wide Statements**

The District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The *statement of net position* includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the *statement of activities* regardless of when cash is received or paid.

The two District-wide statements report the District's *net position* and how they have changed. Net position, the difference between the District's assets and liabilities, are one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are in indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the District's overall health, you need to consider additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the District-wide financial statements, the District's activities are shown as *Governmental activities*: Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and state and federal aid finance most of these activities.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and to manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as Federal grants).

# **OVERVIEW OF FINANCIAL STATEMENTS** – Continued

#### **Fund Financial Statements – Continued**

The District has one kind of fund:

• **Governmental Funds:** Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$16,425,491 at the close of the most recent fiscal year. This represents a \$679,885 increase in the statement of net position for the year. The overall deficit is largely due to the District's other postemployment benefit (OPEB) liability. As of June 30, 2022, the OPEB liability was \$30,219,841 compared to \$30,605,073 reported at the close of the prior fiscal year. See Note 12 for additional OPEB information.

The largest portion of the District's net position reflects its investment in capital assets less any related debt used to acquire those assets that is still outstanding. The District uses capital assets to provide services; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The beginning Net Position was not restated although the beginning assets and liabilities were restated due to the District's implementation of GASB Statement No. 87, *Leases*, as explained in Note 16 of the financial statements.

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE – Continued

The following schedule summarizes the District's Net Position. The complete Statement of Net Position can be found in the District's basic financial statements.

	_	020-2021 Restated)	2	2021-2022	Change
Assets					
Current and Other Assets	\$	5,843,050	\$	5,166,223	\$ (676,827)
Capital Assets, Net		17,235,015		19,522,302	2,287,287
Net Pension Asset - Proportionate Share		-		3,465,214	 3,465,214
Total Assets	\$	23,078,065	\$	28,153,739	\$ 5,075,674
Deferred Outflows of Resources					
Deferred Charge on Bond Refunding	\$	81,825	\$	55,121	\$ (26,704)
Other Postemployment Benefits		7,494,090		6,254,734	(1,239,356)
Pensions		2,281,692		2,339,617	 57,925
<b>Total Deferred Outflows of Resources</b>	\$	9,857,607	\$	8,649,472	\$ (1,208,135)
Liabilities					
Current Liabilities	\$	13,818,106	\$	14,753,392	\$ 935,286
Long-Term Liabilities		32,352,375		31,350,965	(1,001,410)
Net Pension Liability - Proportionate Share		502,066		-	(502,066)
Total Liabilities	\$	46,672,547	\$	46,104,357	\$ (568,190)
Deferred Inflows of Resources					
Pensions	\$	1,071,089	\$	4,465,195	\$ 3,394,106
Other Postemployment Benefits		2,297,412		2,659,150	361,738
<b>Total Deferred Inflows of Resources</b>	\$	3,368,501	\$	7,124,345	\$ 3,755,844
Net Position					
Net Investment in Capital Assets, Net of Related Debt	\$	4,631,668	\$	4,715,988	\$ 84,320
Restricted		1,467,554		1,830,487	362,933
Unrestricted		(23,204,598)		(22,971,966)	232,632
Total Net Position	\$	(17,105,376)	\$	(16,425,491)	\$ 679,885

#### Condensed Statement of Net Position Comparison 2020-2021 and 2021-2022

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE – Continued

In general, current assets are those assets that are available to satisfy current obligations and current liabilities and those liabilities that will be paid within one year. Current assets consist primarily of cash and cash equivalents of \$2,419,495 and state, federal and BOCES aid receivable of \$2,725,465.

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. Included in deferred outflows of resources in the current year is \$2,339,617 related to the District's participation in the NYS TRS and ERS pension systems, \$6,254,734 related to the District's OPEB Plan, and \$55,121 related to the deferred charge on bond refunding.

Current liabilities consist principally of accounts payable and accrued expenses totaling \$164,106, amounts due to retirement systems totaling \$392,571, and the current portion of long-term debt totaling \$789,607. Current liabilities also include a BAN payable in the amount of \$13,250,000.

In addition to liabilities, the Statement of Net Position or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Included in deferred inflows of resources in the current year is \$4,465,195 related to the District's participation in the NYS TRS and ERS pension systems and \$2,659,150 related to the District's OPEB Plan.

The Statement of Activities shows the cost of program services net of charges for services and grants offsetting those services. General revenues including tax revenue, investment earnings and unrestricted state and federal aid must support the net cost of the District's programs.

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE – Continued

The following schedule summarizes the District's activities. The complete Statement of Activities can be found in the District's basic financial statements.

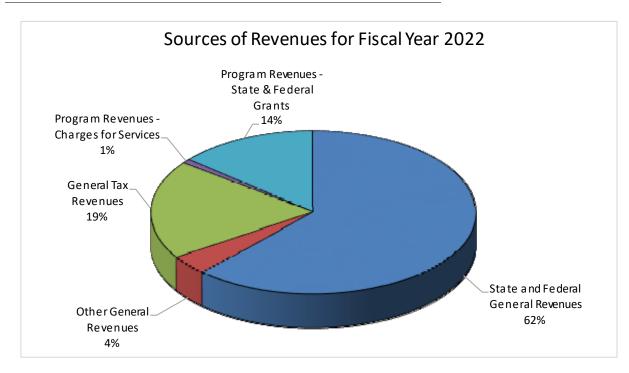
#### Condensed Statement of Activities Comparison 2020-2021 and 2021-2022

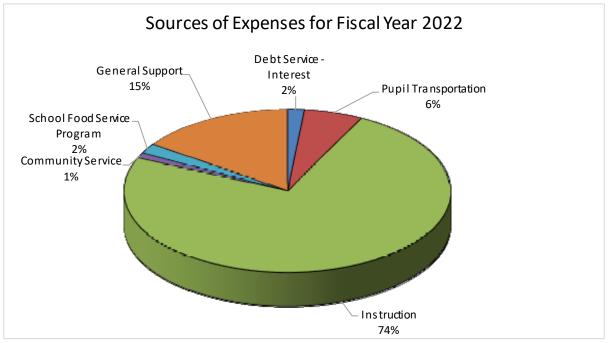
	2	020-2021	2	021-2022	% Change
Revenues					C C
Program Revenues					
Charges for Services	\$	186,192	\$	113,629	-39.0%
Operating Grants		1,149,156		1,885,553	64.1%
Capital Grants		1,582		-	-100.0%
General Revenues					
Property and Other Tax Items		2,623,750		2,622,118	-0.1%
Use of Money and Property		128,310		259,763	102.4%
Sale of Property and Compensation for Loss		-		23,012	0.0%
Gain on Disposition of Fixed Assets		-		9,771	0.0%
Miscellaneous		250,374		245,922	-1.8%
State Sources		6,821,522		8,393,098	23.0%
Federal Sources		225,756		15,970	-92.9%
Total Revenues	\$	11,386,642	\$	13,568,836	19.2%
Expenses					
General Support	\$	1,996,802	\$	1,987,343	-0.5%
Instruction		9,484,768		9,671,156	2.0%
Pupil Transportation		751,665		755,329	0.5%
Community Service		-		3,732	0.0%
Debt Service - Interest		213,034		216,381	1.6%
School Food Service Program		281,877		255,010	-9.5%
Total Expenses		12,728,146		12,888,951	1.3%
Change in Net Position	\$	(1,341,504)	\$	679,885	150.7%

### HERMON-DEKALB CENTRAL SCHOOL DISTRICT

# **MANAGEMENT'S DISCUSSION AND ANALYSIS** June 30, 2022

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE – Continued





# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE – Continued

The School District is heavily dependent on both state and federal aid for its funding. State and Federal Grants and State and Federal General Revenues combined account for 76% of total revenues. General Tax Revenues account for 19% of revenues received for the year. These two sources account for 95% of the total revenues received in the 2021-2022 school year.

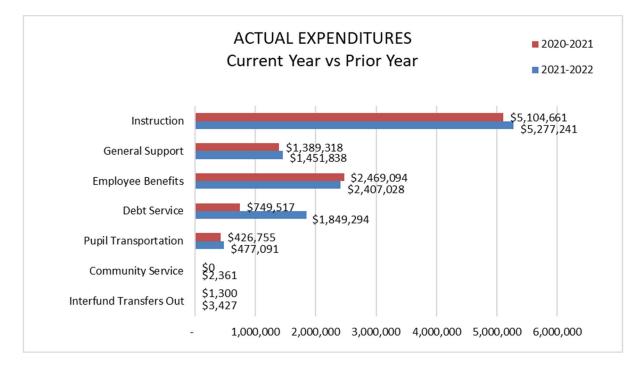
Instruction, transportation, and general support account for 95% of the total expenses of the District, which is comparative to prior year percentages.

The financial statements also include the Special Aid Fund and School Food Service Fund, which are primarily funded by state and federal aid and food sales.

### **General Fund Budgetary Highlights**

The District's budget of \$12,876,705 for 2021-2022 was approved by referendum on May 18, 2021 (84 residents voted). The District's total budget increase for 2021-2022 was \$1,607,665 or a 14.27% increase from the prior year budget.

Actual expenditures for 2021-2022 including transfers of \$3,427 to other funds totaled \$11,468,280, for a favorable variance of \$1,407,285 (under budgeted amounts). The graph below shows how the actual expenditures are distributed for each budget over the past two budget years:



# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE – Continued

# **General Fund Budgetary Highlights – Continued**

Fiscal year 2021-2022 expenditures were \$1,327,635 or 13.09% more than the prior year expenditures. Expenditures for Instruction increased \$172,580 in fiscal year 2021-2022 over the prior year. The District continues its efforts to continue to meet and exceed state standards, inclusive of Common Core, in all areas. The cost of the Handicapped Program were reduced based on the needs of the students. General Support expenditures increased by \$62,520. The District continues to be fiscally prudent. Employee benefit expenditures decreased by \$62,066 in fiscal year 2021-2022. Debt service expenditures increased by \$1,099,777 in the fiscal year 2021-22.

The District appropriated \$1,400,696 of the fund balance for the year ending June 30, 2022 to reduce taxes in the next fiscal year. Unspent appropriations provide cash flow at year-end when state aid is uncertain.

On May 17, 2016, the voters authorized the establishment of a Capital Reserve Fund, which by Education Law §3651, must be used to pay the cost of any object or purpose for which bonds may be issued. The reserve was authorized for up to 10 years and in an amount not to exceed \$550,000 with funding from budget appropriations or fund balances. At June 30, 2018, the reserve was fully funded at \$550,000. The voters subsequently approved a \$15,000,000 Capital Project in January 2019, and the reserve funds were transferred to the Campus-Wide Capital Projects Fund for use. The Project was approved by the New York State Education Department in February 2020. Work on the project began in the Spring of 2020 and is expected to be completed by the end of 2022.

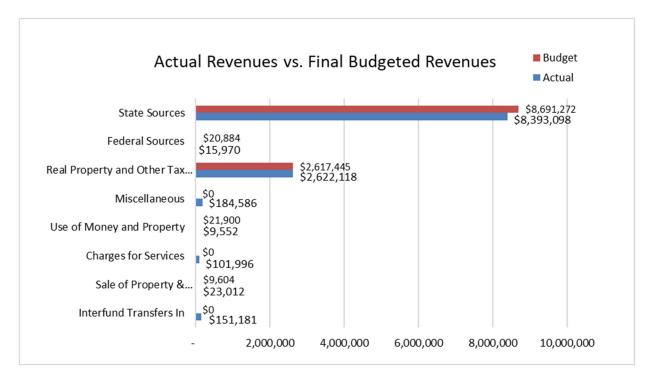
### Revenues

Real property tax revenues closely match the budgeted revenues. Additional unbudgeted State Aid was received largely due to Homeless Aid. Other revenue comes from the annual BOCES Refund.

As the District plans for future revenues, all districts in NYS were subject to the property tax cap legislation for the first time while developing the 2012-2013 budget. This limits the amount of revenue that can be raised via property taxes without a super majority and while the impact varies by district, it will be a factor for all districts going forward.

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE – Continued

### **Revenues – Continued**



# Expenditures

As the following graph portrays, expenditures were in line with the 2021-2022 final budget. The total unspent appropriation budget was \$1,407,285 at June 30, 2022.

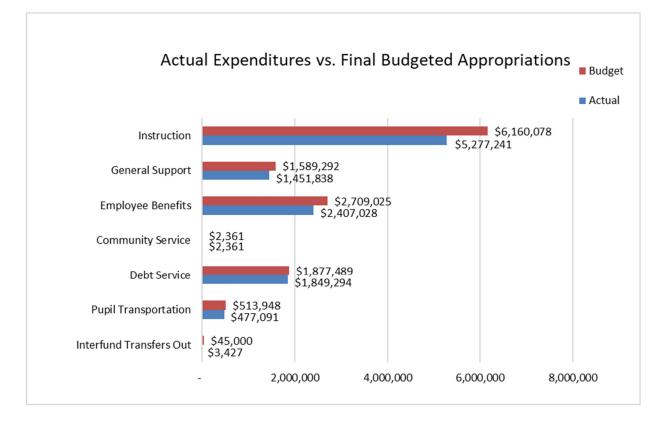
The under-spent budgeted appropriations of \$1,407,285 netted with positive revenue variances of \$140,408 are used to fund the Assigned and Unassigned Fund Balances for the subsequent year. The 2021-2022 Assigned Fund Balance is \$1,422,324 and the Unassigned Fund Balance is \$290,082. The Unassigned Fund Balance is 2.14% of the 2022-2023 school budget.

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE – Continued

# **Expenditures – Continued**

The Assigned Fund Balance needs to be maintained to help the District with cash flow at the end of the school year. In order to decrease assigned fund balance, without raising the tax levy in the subsequent year, other revenue sources (State Aid) would need to increase.

The following graph compares actual expenditures with final budgeted appropriations. Refer to Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - General Fund in the financial statements for more detailed information.



# CAPITAL ASSETS AND DEBT ADMINISTRATION

Land is valued at acquisition cost and the School District only owns property with structures on or adjacent to it.

Building and improvements have various dates of construction from the initial construction in 1957 to the 1967 elementary and middle school wing with the auditorium project and in 1991 the weight room, gym storage, auxiliary gymnasium and more elementary classrooms were added.

Furniture and equipment are recorded for the entire District and includes vehicles and school buses.

The Board of Education established a fixed asset policy on January 8, 2018 to capitalize fixed assets of at least \$5,000.

Capital assets net of depreciation and amortization totaled \$19,522,302 at June 30, 2022.

	Balance June 30, 2021*	Additions	Retirements / Reclassifications	Balance June 30, 2022
Land	\$ 110,143	\$-	\$ -	\$ 110,143
Construction in Progress	11,356,883	2,712,778	-	14,069,661
Building & Improvements	13,042,357	33,913	(2,850)	13,073,420
Furniture & Equipment	4,443,133	221,406	(178,686)	4,485,853
Intangible Lease Assets - Equipment	19,969	-	-	19,969
Less:				
Accumulated Depreciation and				
Amortization	11,737,470	672,477	(173,203)	12,236,744
Net Capital Assets	\$ 17,235,015	\$2,295,620	\$ (8,333)	\$19,522,302

\*2020-21 capital assets information has been restated as required by GASB 87, *Leases*. For more information on the restatement refer to Note 16.

For more information on capital assets refer to Note 6 in the notes to financial statements.

### Short-Term Debt

The District received a Bond Anticipation note in the amount of \$14,000,000 on August 19, 2021 to pay off the Bond Anticipation note received in the PY of \$11,500,000. The District received a Bond Anticipation note in the amount of \$13,250,000 on June 29, 2022 to pay off the \$14,000,000 Bond Anticipation note and to finance the capital project in the short-term. For more information refer to Note 7.

# CAPITAL ASSETS AND DEBT ADMINISTRATION – Continued

# Long-Term Debt

The District has a bond outstanding on a capital project originally issued in 2009 and refinanced in 2016. This bond will mature on June 15, 2024.

A serial bond was issued September 1, 2021 for the purchase of two school buses in the amount of \$220,000.

The District has complied with GASB 75, Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions. Regulations require the reporting of other post-employment benefits which was completed by securing the Armory Associates LLC. An actuarial valuation was completed during 2021-2022.

The long-term debt is classified as current (within one year) and long term (after one year). The District had the following breakdown of debt June 30, 2022 and 2021:

		I	Fiscal Year	]	Fiscal Year		
Category			2021*		2022	Te	otal Change
General Obligation Bonds		\$	2,025,000	\$	1,510,000	\$	(515,000)
Premium on Bonds			133,819		89,212		(44,607)
Compensated Absences			348,121		309,296		(38,825)
Other Postemployment							
Benefits Payable			30,605,073		30,219,841		(385,232)
Net Pension Liability –							
Proportionate Share			502,066		-		(502,066)
Lease Liability			19,969		12,223		(7,746)
	Total	\$	33,634,048	\$	32,140,572	\$	(1,493,476)

\*2020-21 lease liability information has been restated as required by GASB 87, *Leases*. For more information on the restatement refer to Note 16.

For more information, refer to Note 8 in the notes to financial statements.

# FACTORS BEARING ON THE SCHOOL DISTRICT'S FUTURE

- The Coronavirus Pandemic, which began during the Winter/Spring of 2020 has severely affected the operation of the school and continued to be a factor in the 2021-2022 school year. The school had five day instruction for the 2021-2022 school year. All required and necessary cleaning protocols have been established and are being followed. Masks are being worn and social distancing is being followed.
- The enactment of a Property Tax Cap may limit the District's ability to raise funds to cover expenditures.
- The impact of health insurance premiums will continue to have a significant effect on the future financial health of the District. Health insurance premiums now account for 15% of our 2021-2022 budget.
- The District voters approved a \$15,000,000 Capital Project in January 2019. Work began in the Spring of 2020 and continues. Completion is anticipated by the end of 2022.

# CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional information, contact the District Clerk at the following address:

Hermon Dekalb Central School 709 E. Dekalb Road Dekalb Junction, NY 13630

#### AUDITED BASIC FINANCIAL STATEMENTS

### **STATEMENT OF NET POSITION – GOVERNMENTAL ACTIVITIES** June 30, 2022

#### ASSETS

ASSETS		
Cash and Cash Equivalents		
Unrestricted	\$	491,549
Restricted		1,927,946
Receivables		
State and Federal Aid		2,312,228
Due From Other Governments		413,237
Inventories		16,360
Prepaid Expenses		4,903
Capital Assets, Net		19,522,302
Net Pension Asset – Proportionate Share		3,465,214
TOTAL ASSETS	\$	28,153,739
DEFERRED OUTFLOWS OF RESOURCES		
Other Postemployment Benefits	\$	6,254,734
Pensions		2,339,617
Deferred Charge on Bond Refunding		55,121
TOTAL DEFERRED OUTFLOWS OF RESOURCES	\$	8,649,472
	Ψ	0,010,172
LIABILITIES		
Payables		
Accounts Payable	\$	108,660
Accrued Liabilities		55,446
Due to Other Governments		5,071
Accrued Interest on Bonds Payable and Bond Anticipation Note		7,191
Due to Teachers' Retirement System		359,797
Due to Employees' Retirement System		32,954
Notes Payable Bond Anticipation		13,250,000
Unearned Credits		13,230,000
Unearned Revenues – Other		144,666
Long-Term Liabilities		11,000
Due and Payable Within One Year		
Bonds Payable, Net of Unamortized Premium		789,607
Lease Liability		7,872
Due and Payable After One Year		
Bonds Payable, Net of Unamortized Premium		809,605
Compensated Absences Payable		309,296
Other Postemployment Benefits Payable		30,219,841
Lease Liability		4,351
TOTAL LIABILITIES	\$	46,104,357
DEFEDDED NIELAWS OF DESAUDCES		<u> </u>
DEFERRED INFLOWS OF RESOURCES		
Pensions	\$	4,465,195
Other Postemployment Benefits		2,659,150
TOTAL DEFERRED INFLOWS OF RESOURCES	\$	7,124,345
NET POSITION		, , <u>,</u>
Net Investment in Capital Assets	\$	4,715,988
Restricted for:		045 500
Debt Service		245,589
Other Legal Restrictions		1,584,898
Unrestricted (Deficit) TOTAL NET POSITION	¢	(22,971,966)
I U I AL NEI PUSITIUN	\$	(16,425,491)

# STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION – GOVERNMENTAL ACTIVITIES

Year Ended June 30, 2022

			Program	Reve	nues		t (Expenses) venues and
	т		arges for	0	perating		Changes in
	<u> </u>	Expenses	 ervices		Grants	N	et Position
FUNCTIONS/PROGRAMS							
General Support	\$	1,987,343	\$ -	\$	-	\$	(1,987,343)
Instruction		9,671,156	101,996		1,576,328		(7,992,832)
Pupil Transportation		755,329	-		-		(755,329)
Community Service		3,732	-		-		(3,732)
Debt Service – Interest		216,381	-		-		(216,381)
School Food Service Program		255,010	 11,633		309,225		65,848
Total Functions and Programs	\$	12,888,951	\$ 113,629	\$	1,885,553	·	(10,889,769)
GENERAL REVENUES							
Real Property Taxes							2,244,945
Other Tax Items							377,173
Use of Money and Property							259,763
Sale of Property and Compensation for Loss							23,012
Gain on Disposition of Assets							9,771
State Sources							8,393,098
Medicaid Reimbursement							15,970
Miscellaneous							245,922
Total General Revenues							11,569,654
Change in Net Position							679,885
Net Position - Beginning of Year							(17,105,376)
Net Position – End of Year						\$	(16,425,491)

# **BALANCE SHEET – GOVERNMENTAL FUNDS**

June 30, 2022

	General	Special Aid	Capital Projects- <u>Campus-Wide</u>	Non-Major Funds	Total Governmental Funds
ASSETS					
Cash and Cash Equivalents					
Unrestricted	\$ 365,578	\$ 3,289	\$ -	\$ 122,682	\$ 491,549
Restricted	1,413,248	-	230,065	284,633	1,927,946
Receivables					
Due From Other Funds	992,165	-	750,000	132,879	1,875,044
State and Federal Aid	1,186,790	1,068,274	-	57,164	2,312,228
Due From Other Governments	413,237	-	-	-	413,237
Inventories	-	-	-	16,360	16,360
Prepaid Expenditures	4,903	-	-	-	4,903
TOTAL ASSETS	\$ 4,375,921	\$ 1,071,563	\$ 980,065	\$ 613,718	\$ 7,041,267
LIABILITIES					
Payables					
Accounts Payable	\$ 37,809	\$ 17,200	\$ 51,607	\$ 2,044	\$ 108,660
Accrued Liabilities	53,378	2,001	-	67	55,446
Due to Other Funds	749,856	916,210	145,377	63,601	1,875,044
Due to Other Governments	-	4,923	-	148	5,071
Due to Teachers' Retirement System	359,422	375	-	-	359,797
Due to Employees' Retirement System	32,954	-	-	-	32,954
Notes Payable					
Bond Anticipation	-	-	13,250,000	-	13,250,000
Unearned Credits					
Unearned Revenues – Other		130,854		13,812	144,666
Total Liabilities	1,233,419	1,071,563	13,446,984	79,672	15,831,638
DEFERRED INFLOWS OF RESOURCES					
Deferred State Aid	11,945			1,582	13,527
Total Deferred Inflows of Resources	11,945		-	1,582	13,527
FUND BALANCES (DEFICITS)					
Nonspendable	4,903	-	-	16,360	21,263
Restricted	1,413,248	-	-	417,239	1,830,487
Assigned	1,422,324	-	-	100,447	1,522,771
Unassigned (Deficit)	290,082	-	(12,466,919)	(1,582)	(12,178,419)
Total Fund Balances (Deficit)	3,130,557		(12,466,919)	532,464	(8,803,898)
TOTAL LIABILITIES, DEFERRED INFLOWS OF					
RESOURCES, AND FUND BALANCES (DEFICITS)	\$4,375,921	\$ 1,071,563	\$ 980,065	\$ 613,718	\$ 7,041,267

(229,902)

\$ (8,803,898)

3,465,214

13,527

# **RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION** June 30, 2022

Amounts reported for governmental activities in the Statement of Net Position are different because:
Proportionate share of long-term asset and liability associated with participation in state retirement systems are not current financial resources or obligations and are not reported in the fund statements.
Net Pension Asset - Proportionate Share – TRS \$ (3,235,312)

Deferred inflows of resources are not available to pay for current-period expenditures
and, therefore, are not reported in the fund statements consist of:

Net Pension Asset - Proportionate Share – ERS

**Total Fund Balance - Governmental Funds** 

Pensions	\$ 4,465,195	
Other Postemployment Benefits	2,659,150	(7,124,345)

Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the fund statements consist of:

Pensions	\$ 2,339,617	
Other Postemployment Benefits	6,254,734	
Deferred Charge on Bond Refunding	 55,121	8,649,472

Long term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas, the Statement of Activities reports revenues when earned. Therefore, deferred inflows of resources are not reported on the Statement of Net Position.

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds:

The Cost of Capital Assets is	\$ 31,759,046	
Accumulated Depreciation and Amortization is	(12,236,744)	19,522,302

# **RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION – CONTINUED** June 30, 2022

Long-term liabilities, including bonds payable and compensated absences, are not due in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities, at year end, consist of:

Bonds Payable	\$ 1,510,000	
Premium on Bonds Payable	89,212	
Lease Liability	12,223	
Accrued Interest on Bonds Payable and BAN	7,191	
Compensated Absences Payable	309,296	
Other Postemployment Benefits Payable	 30,219,841	(32,147,763)
Total Net Position – Governmental Activities		\$ (16,425,491)

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS

Year Ended June 30, 2022

	General	Special Aid	Capital Project- Campus-Wide	Non-Major Funds	Total Governmental Funds
REVENUES					
Real Property Taxes	\$ 2,244,945	\$ -	\$ -	\$ -	\$ 2,244,945
Other Tax Items	377,173	-	-	-	377,173
Charges for Services	101,996	-	-	11,633	113,629
Use of Money and Property	9,552	-	-	2,772	12,324
Sale of Property and Compensation for Loss	23,012		-	-	23,012
State Sources	8,393,098	117,083	-	5,680	8,515,861
Medicaid Reimbursement	15,970	-	-	-	15,970
Federal Sources	-	1,447,300	-	303,545	1,750,845
Miscellaneous	184,586	-	2,243	77,197	264,026
Total Revenues	11,350,332	1,564,383	2,243	400,827	13,317,785
EXPENDITURES					
General Support	1,451,838	52,332	-	41,474	1,545,644
Instruction	5,277,241	1,268,300	-	-	6,545,541
Pupil Transportation	477,091	-	-	-	477,091
Community Service	2,361	-		-	2,361
Employee Benefits	2,407,028	247,178	-	60,799	2,715,005
Debt Service					
Principal	1,472,306	-	-	20,440	1,492,746
Interest	376,988	-	-	8,250	385,238
Food Service Program					
Cost of Sales	-	-	-	143,227	143,227
Other Expenditures	-	-	-	66,253	66,253
Capital Outlay			2,712,778	214,352	2,927,130
Total Expenditures	11,464,853	1,567,810	2,712,778	554,795	16,300,236
Excess (Deficiency) of Revenues					
Over Expenditures	(114,521)	(3,427)	(2,710,535)	(153,968)	(2,982,451)
OTHER FINANCING SOURCES AND (USES)					
Premium on Debt Issuance	-	-	-	247,439	247,439
BANs Redeemed From Appropriations	-	-	750,000	-	750,000
Proceeds from Debt	-	-	-	220,000	220,000
Operating Transfers In	151,181	3,427	-	5,648	160,256
Operating Transfers (Out)	(3,427)			(156,829)	(160,256)
Total Other Financing Sources and (Uses)	147,754	3,427	750,000	316,258	1,217,439
Net Change in Fund Balance	33,233	-	(1,960,535)	162,290	(1,765,012)
Fund Balances (Deficit) – Beginning of Year	3,097,324		(10,506,384)	370,174	(7,038,886)
Fund Balances (Deficit) – End of Year	\$ 3,130,557	\$ -	\$ (12,466,919)	\$ 532,464	\$ (8,803,898)

\$

(1,765,012)

#### **RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES** Year Ended June 30, 2022

Net Change in Fund Balances – Total Governmental Funds

Amounts reported for governmental activities in the Statement of Activities are different because: Governmental funds report capital outlays as expenditures. However, in the Statement of Net Position assets with an initial, individual cost of more than \$5,000 are capitalized and in the Statement of Activities, the cost is allocated over their estimated useful lives and reported as depreciation and amortization expense. This is the amount by which capital outlays exceeded the related loss on disposal of capital assets and depreciation and amortization in the current period. **Capital Outlays** \$ 2,968,097 Loss on Disposals (8,333)Depreciation and Amortization Expense 2,287,287 (672, 477)Repayment of bond principal is an expenditure in the governmental funds, but the payment reduces long-term liabilities in the Statement of Net Position. This is the 742,746 amount of debt repayments made in the current period for bonds and lease liabilities. Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is paid, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is paid. The interest reported in the Statement of Activities is decreased by the decrease in accrued interest on bonds and amortization of premium on bond issue. 168.857 In the Statement of Activities, certain operating expenses--compensated absences (vacations and certain sick pay) and special termination benefits (early retirement) --are measured by the amount earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). 38,825

# RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES – CONTINUED

Year Ended June 30, 2022

Governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Long-term revenue differences relating to ESSER and GEER Funding is reported as revenue in the Statement of Activities and a deferred inflow in the governmental funds, and therefore not reported as revenue in the governmental funds. 11,945 Proceeds of long-term debt, including premium on issuance, are recorded as another financing source for governmental funds but it is not recorded in the Statement of Activities. This is the amount of proceeds from long-term debt received in the current (220,000)year. On the Statement of Activities, the actual and projected long-term expenditures for postemployment benefits and related deferred outflows/inflows are reported, whereas, on the governmental funds only the actual expenditures are recorded for postemployment benefits. (1,215,862)(Increases) decreases in proportionate share of net pension asset (liability) and related deferred inflows and outflows reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds. \$ Teachers' Retirement System 532.686 Employees' Retirement System 98,413 631,099 **Change in Net Position of Governmental Activities** 679,885 \$

# NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Hermon-DeKalb Central School District (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies used by the District are described below:

# **Reporting Entity**

The Hermon-DeKalb Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of nine members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief description of certain entities included in the District's reporting entity.

### Extra Classroom Activity Funds

The Extra Classroom Activity Funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The Extra Classroom Activity Funds are independent of the District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the Extra Classroom Activity Funds can be found at the District's business office. Due to administrative involvement, the District accounts for assets in a special revenue fund.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### Joint Venture

The District is one of 18 component school districts in the St. Lawrence-Lewis Counties Board of Cooperative Educational Services (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs that provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n (a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program and capital costs. Each component district's share of administrative and capital costs is determined by resident public school district enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed \$2,592,862 for BOCES administrative and program costs.

The District's share of BOCES aid amounted to \$800,502. This represents state aid distributions of \$690,089 and 2021 fund balance returned to schools of \$110,413.

Financial statements for the BOCES are available from the BOCES administrative office.

### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### **Basis of Presentation**

#### **District-Wide Statements**

The *Statement of Net Position* and the *Statement of Activities* present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State and Federal aid, intergovernmental revenues, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The *Statement of Net Position* presents the financial position of the District at fiscal year-end. The *Statement of Activities* presents a comparison between direct program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Statements

The fund statements provide information about the District's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The District reports the following governmental funds:

<u>General Fund</u>: This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

### **Basis of Presentation – Continued**

<u>Special Revenue Funds</u>: These funds account for the proceeds of specific revenue sources, such as Federal and State grants, that are legally restricted to expenditures for specified purposes, child nutrition, extra classroom activity funds which the District has administrative involvement or other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

<u>Special Aid Fund:</u> Used to account for proceeds received from state and federal grants that are restricted for specific educational programs.

<u>School Food Service Fund:</u> Used to account for child nutrition activities whose funds are restricted as to use.

<u>Extra Classroom Activity Funds</u>: Used to account for funds of the students of the District which are restricted as to use by the various student organizations where the District has administrative involvement over the funds.

<u>Scholarships and Awards Fund:</u> Used to account for proceeds received from various individuals and organizations that are restricted for specific scholarship and award programs not under specific trust arrangements.

<u>Capital Projects Funds</u>: These funds are used to account for the financial resources used for acquisition, construction, or major repair of capital facilities. For these funds, each capital project is assessed to determine whether it is a major or non-major fund. Those capital projects that are determined to be major are reported in separate columns in the financial statements. Those that are determined to be non-major are reported in the supplementary schedules either separately or in the aggregate.

<u>Debt Service Fund</u>: This fund accounts for the accumulation of resources and the payment of principal and interest on long-term general obligation debt of governmental activities. When a capital asset is sold and all or a portion of the bonds used to finance the capital asset are outstanding, this fund must be used to account for the proceeds from the sale of capital assets up to the balance of related bonds outstanding.

<u>Permanent Fund:</u> This fund accounts for proceeds received from various individuals and organizations that is permanently restricted and earnings only are available for use of specific scholarship and award programs based on the agreements.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collectible within 60 days after the end of the fiscal year as it matches the liquidation of related obligations.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under installment purchase contracts and leases are reported as other financing sources.

# **Property Taxes**

Real property taxes are levied annually by the Board of Education no later than September 1, 2021, and became a lien on August 9, 2021. Taxes are collected during the period September 1, 2021 to October 31, 2021.

Uncollected real property taxes are subsequently enforced by St. Lawrence County, in which the District is located. The County pays an amount representing uncollected real property taxes transmitted to the County for enforcement to the District no later than the following April 1.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### **Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with the associated legal requirements, many of which are described elsewhere in these Notes.

#### **Interfund Transactions**

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditure and revenues to provide financing or other services.

In the District-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types. Eliminations have been made for all interfund receivables and payables between the funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note 10 for a detailed disclosure by individual fund for interfund receivables, payables, expenditures and revenues activity.

# Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

# Cash and Cash Equivalents

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition.

New York State law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

# Receivables

Receivables are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

# **Inventories and Prepaid Items**

Inventories of food in the School Food Service Fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value, which approximates market. Purchases of inventory items in other funds are recorded as expenditures at the time of purchase and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year-end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-wide and fund financial statements. These items are reported as assets on the Statement of Net Position or Balance Sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase, and an expense/expenditure is reported in the year the goods or services are consumed.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### **Inventories and Prepaid Items – Continued**

A prepaid item was recorded in the General Fund in the amount of \$4,903, which represents the District's contribution to the School and Municipal Energy Cooperative of WNY (SMEC). Contributions made by member districts are recorded by SMEC as a current liability, and members are allocated a share of the organization's net assets based on each participant share of premiums paid for the year.

A portion of the fund balance in the amount of these non-liquid assets (inventories and prepaid items) has been identified as not available for other subsequent expenditures.

#### **Other Assets**

In the District-wide financial statements, bond discounts and premiums, and any prepaid bond insurance costs are deferred and amortized over the life of the debt issue. Bond issuance costs are recognized as an expense in the period incurred.

#### **Capital Assets and Intangible Lease Assets**

Capital assets are reported at actual cost or estimated historical cost, based on appraisals conducted by independent third-party professionals. Donated assets are reported at estimated fair market value at the time received.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital assets accounts), depreciation methods, and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Threshold		Depreciation	Estimated Useful Life	
			Method		
Buildings and Improvements	\$	5,000	SL	40-50 Years	
Site Improvements		5,000	SL	20 Years	
Furniture and Equipment		5,000	SL	5-15 Years	
Vehicles		5,000	SL	8 Years	

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

# Capital Assets and Intangible Lease Assets – Continued

Intangible lease assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, plus ancillary charges necessary to place the lease into service. A capitalization threshold of \$5,000 is used for lease acquisitions that are prepaid and have no corresponding lease liability. Intangible lease assets are amortized over the lease term (3-5 years) consistent with the decrease in the related lease liability or using the straight-line method if there is no corresponding lease liability.

The District does not possess any infrastructure.

#### **Deferred Outflows and Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has four items that qualify for reporting in this category. First is the deferred charge on refunding reported in the District-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second item is related to pensions reported in the District-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. The third item is the District contributions to the New York State Teachers' and Employees' pension systems and to Other Postemployment Benefit (OPEB) plan subsequent to the measurement date. The fourth item is related to OPEB reported in the District-wide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs and the net change in the actual and expected experience.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### **Deferred Outflows and Inflows of Resources – Continued**

In addition to liabilities, the Statement of Net Position or Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items that qualify for reporting in this category. The first item is related to pensions reported in the District-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension liability (TRS and ERS system) and difference during the measurement periods between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. The second item is related to OPEB reported in the District-wide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs and the net change in the actual and expected experience. The third item arises only under a modified accrual basis of accounting and is reported as unavailable revenue – Smart Schools – grant monies. This represents a deferred inflow only on the Balance Sheet in the governmental funds and revenue on the District-wide Statement of Net Position.

#### **Unearned Revenue**

The District reports unearned revenues on its Statement of Net Position and its Balance Sheet. On the Statement of Net Position, unearned revenue arises when resources are received by the District before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the District has legal claim to the resources, the liability for unearned revenue is removed and revenue is recognized.

#### **Vested Employee Benefits**

#### Compensated Absences

Compensated absences consist of unpaid accumulated annual sick leave and vacation time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts and in individual employment contracts. Upon retirement or resignation, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

# **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### Vested Employee Benefits – Continued

Consistent with GASB Statement 16, *Accounting for Compensated Absences*, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the District-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year-end.

In the fund statements, only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

#### **Other Benefits**

District employees participate in the New York State and Local Employees' Retirement System or the New York State Teachers' Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing pension benefits, the District provides post-employment health insurance coverage to retired employees in accordance with the provision of various employment contracts in effect at the time of retirement. Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

#### **Short-Term Debt**

The District may issue Revenue Anticipation Notes (RAN) and Tax Anticipation Notes (TAN) in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### **Short-Term Debt – Continued**

The District may issue Bond Anticipation Notes (BAN) in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

The District may issue deficiency notes up to an amount not to exceed 5% of the amount of that same year's annual budget in any fund or funds arising from revenues being less than the amount estimated in the budget for that fiscal year. The deficiency notes may mature no later than the close of the fiscal year following the fiscal year in which they were issued. However, they may mature no later than the close of the second fiscal year after the fiscal year in which they were issued, if the notes were authorized and issued after the adoption of the budget for the fiscal year following the year in which they were issued.

#### Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities, and long-term obligations are reported in the District-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in fully, in a timely manner, from current financial resources. Claims and judgments, other postemployment benefits payable, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

# **Equity Classifications**

#### **District-Wide Statements**

In the District-wide statements there are three classes of net position:

**Net Investment in Capital Assets** – consists of net capital assets (cost less accumulated depreciation and amortization) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### **Equity Classifications – Continued**

**Restricted Net Position** – reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted Net Position** – reports the balance of net position that does not meet the definition of the above two classifications and are deemed to be available for general use by the District.

#### Fund Statements

In the fund basis statement, there are five classifications of fund balance:

**Nonspendable** – includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance includes the inventory recorded in the School Food Service Fund of \$16,360 and a \$4,903 deposit to School and Municipal Energy Cooperative of WNY in the General Fund.

**Restricted** – includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The District has established the following restricted fund balances:

#### **Debt Service**

According to General Municipal Law §6-1, the Mandatory Reserve for Debt Service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of School District property or capital improvement. The monies are accounted for in the Debt Service Fund.

#### **Permanent Fund – Scholarships**

The fund is used to account for and report resources that are legally restricted to the extent that earnings, not principal, may be used for purposes that benefit the School District and recipients of the designated scholarships. The monies are accounted for in the Permanent Fund – Scholarships.

# **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

# **Equity Classifications – Continued**

# **Unemployment Insurance**

According to General Municipal Law §6-m, must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund.

# Repair

According to General Municipal Law §6-d, must be used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The Board of Education without voter approval may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (Opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the General Fund.

# **Employee Benefit Accrued Liability**

According to General Municipal Law §6-p, must be used for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.

# Scholarships and Awards Fund

According to constraints placed on the use of resources established by various scholarship and award programs, must be used for the specific purpose outlined in the program. The monies are accounted for in the Scholarships and Awards Fund.

# **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

# **Equity Classifications – Continued**

# Extra Classroom Activity Funds

According to the regulations of the Commissioner of Education (8 NYCRR Part 172), the Board of Education of the District is required to make the rules and regulations for the establishment, conduct, operation, and maintenance of extra classroom activities and for the safeguarding, accounting and audit of all moneys received. According to the regulations of the Board of Education, the monies represent the funds of the students of the District and must be used by the student organizations of the District. The monies are accounted for in the Extra Classroom Activity Funds.

#### **Retirement Contributions**

According to General Municipal Law §6-r, all expenditures made from the retirement contributions reserve fund must be used for financing retirement contributions to the New York State and Local Employees' Retirement System. This reserve is established by Board resolution and if funded by budgetary appropriation and such other reserves and funds that may be legally appropriated. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board. Effective April 1, 2019, a Board may adopt a resolution establishing a sub-fund for contributions to New York State Teachers' Retirement System. During a fiscal year, the Board may authorize payment into the sub-fund of up to 2% of the total covered salaries paid during the preceding fiscal year, with the total amount funded not to exceed 10% of the total covered salaries during the preceding fiscal year. The sub-fund is separately administered, but must comply with all the existing provisions of General Municipal Law §6-r. This reserve is accounted for in the General Fund.

# Capital

According to Education Law §3651, must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the General Fund.

# **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### **Equity Classifications – Continued**

#### Insurance

According to General Municipal Law §6-n, must be used to pay liability, casualty and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may be established by Board action and funded by budgetary appropriations or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the Insurance Reserve; however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or compromised claims up to \$25,000 may be paid from the reserve without judicial approval. This reserve is accounted for in the General Fund.

Restricted fund balance includes the following at June 30, 2022:

General Fund	
Unemployment Insurance	\$ 79,784
Retirement Contributions - NYSERS	637,217
Retirement Contributions - NYSTRS	177,376
Insurance	28,429
Employee Benefit Accrued Liability	208,656
Capital	200,276
Repair	81,510
Debt Service Fund	245,589
Extra Classroom Activity Fund	50,837
Scholarships and Awards Fund	4,269
Permanent Fund - Scholarships	 116,544
Total Restricted Funds	\$ 1,830,487

**Committed** – Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the districts highest level of decision-making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2022.

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

# **Equity Classifications – Continued**

Assigned – Includes amounts that are constrained by the District's intent to be used for specific purposes but are neither restricted nor committed. The purpose of the constraint must be narrower than the purpose of the General Fund, and in funds other than the General Fund, assigned fund balance represents the residual amount of fund balance. Assigned fund balance also includes an amount appropriated to partially fund the subsequent year's budget, as well as encumbrances not classified as restricted at the end of the fiscal year.

**Unassigned** – Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District and could report a surplus or deficit. In funds other than the General Fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

NYS Real Property Tax Law §1318 limits the amount of unexpended surplus funds, excluding the reserve for tax reduction, a school district can retain to no more than 4% of the District's budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year, encumbrances and amounts reserved for insurance recoveries are also excluded from the 4% limitation.

# Order of Use of Fund Balance

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the General Fund are classified as assigned fund balance. In the General Fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

# New Accounting Standards

The District has adopted all current Statements of Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2022, the District implemented the following new statements issued by GASB:

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES –** Continued

#### New Accounting Standards – Continued

GASB has issued Statement No. 87, Leases, effective for the year ending June 30, 2022.

GASB has issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, effective for the year ending June 30, 2022.

GASB has issued Statement No. 92, Omnibus 2020, effective for the year ending June 30, 2022.

GASB has issued Statement No. 93, *Replacement of Interbank Offered Rates (paragraphs 11b, 13 and 14)*, effective for the year ending June 30, 2022.

GASB has issued Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32, effective for the year ending June 30, 2022.

#### **Future Changes in Accounting Standards**

GASB has issued Statement No. 91, *Conduit Debt Obligations*, effective for the year ending June 30, 2023.

GASB has issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, effective for the year ending June 30, 2023.

GASB has issued Statement No. 96, *Subscription-Based Information Technology Arrangements*, effective for the year ending June 30, 2023.

GASB has issued Statement No. 98, *The Annual Comprehensive Financial Report*, effective for the year ended June 30, 2023.

GASB has issued Statement No. 99, Omnibus 2022, effective for the year ended June 30, 2023.

GASB has issued Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62, effective for the year ended June 30, 2024.

GASB has issued Statement No. 101, *Compensated Absences*, effective for the year ended June 30, 2025.

The District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

# NOTE 2 – EXPLANATION OF CERTAIN DIFFERENCES BETWEEN FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS

Due to the differences in the measurement focus and basis of accounting used in the fund statements and the District-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the District-wide statements, compared with the current financial resources focus of the governmental funds.

# Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities

Total fund balances of the District's governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund Balance Sheet, as applied to the reporting of capital assets and long-term liabilities, including pensions and other postemployment benefits payable.

# Statement of Revenues, Expenditures, and Changes in Fund Balances vs. Statement of Activities

Differences between the funds Statement of Revenues, Expenditures, and Changes in Fund Balances and the Statement of Activities fall into one of five broad categories. The amounts shown below represent:

1. Long-Term Revenue and Expense Differences:

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

2. Capital Related Differences:

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the Statement of Activities.

# NOTE 2 – EXPLANATION OF CERTAIN DIFFERENCES BETWEEN FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS – Continued

# Statement of Revenues, Expenditures, and Changes in Fund Balances vs. Statement of Activities – Continued

3. Long-Term Debt Transaction Differences:

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

4. Pension Differences:

Pension differences occur as a result of changes in the District's proportion of the collective net pension asset (liability) and differences between the District's contributions and its proportionate share of the total contributions to the pension systems.

5. OPEB Differences:

OPEB differences occur as a result of changes in the District's total OPEB liability and differences between the District's contributions and OPEB expense.

# **NOTE 3 – CHANGES IN ACCOUNTING PRINCIPLES**

For the fiscal year ended June 30, 2022, the District implemented GASB Statement No. 87, *Leases*. The implementation of the statement establishes a single lease model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. See Note 16 for the financial statement impact of the implementation of the statement.

# NOTE 4 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

# Budgets

The District administration prepares a proposed budget for approval by the Board of Education for the following governmental fund for which legal (appropriated) budgets are adopted:

# NOTE 4 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY – Continued

#### **Budgets – Continued**

The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbrances will lapse if not expended in the subsequent year.

Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restrictions if the Board approves them because of a need that exists which was not determined at the time the budget was adopted. The following supplemental appropriations occurred during the year: board approved increase for grant monies anticipated to be received by the district in the amount of \$9,604 and insurance proceeds received in the amount of \$10,884.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project fund expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

Special Revenue Funds have not been included in the comparison because they do not have a legally authorized (appropriated) budget.

# Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as restrictions or assignments of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

# NOTE 4 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY – Continued

# Other

The Capital Projects – Smart Schools Fund shows an unassigned fund balance deficit of \$1,582. This deficit will be funded when the District obtains funding from the State.

The Capital Projects – Campus-Wide Fund shows an unassigned fund balance deficit of \$12,466,919. This deficit will be funded when the District obtains permanent financing for its current construction project.

# NOTE 5 – CASH AND CASH EQUIVALENTS -CUSTODIAL CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE, AND FOREIGN CURRENCY RISKS

# Cash

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District's investment policies, as discussed previously in these notes.

The District's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year-end, collateralized as follows:

Uncollateralized

\$	-	

Collateralized with securities held by the pledging financial institution, or its trust	
department or agent, but not in the District's name	\$ 756,567

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$1,413,248 restricted for various fund balance reserves in the General Fund, \$230,065 restricted for a voter approved project in the Capital Projects – Campus-Wide Fund, \$112,983 restricted for debt service payments in the Debt Service Fund, \$50,837 restricted for extra classroom in the Extra Classroom Activity Funds, \$3,996 restricted for scholarships and awards in the Scholarships and Awards Fund, and \$116,817 restricted for scholarships in the Permanent Fund – Scholarships within the governmental funds.

# NOTE 5 – CASH AND CASH EQUIVALENTS – CUSTODIAL CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE, AND FOREIGN CURRENCY RISKS – Continued

# Cash – Continued

Deposits are valued at cost or cost plus interest and are categorized as either (1) insured, or for which the securities are held by the District's agent in the District's name, (2) collateralized, and for which the securities are held by the pledging financial institution's trust department or agent in the District's name, or (3) uncollateralized. At June 30, 2022 all deposits were fully insured and collateralized by the District's agent, but not in the District's name.

The District follows an investment and deposit policy, the overall objective of which is to adequately safeguard the principal amount of funds invested or deposited; conformance with Federal, State and other legal requirements; and provide sufficient liquidity of invested funds in order to meet obligations as they become due. Oversight of investment activity is the responsibility of the Business Administrator of the District.

The District does not typically purchase investments for a long enough duration to cause it to believe that it is exposed to any material interest rate risk.

The District does not typically purchase investments denominated in a foreign currency and is not exposed to foreign currency risk.

# **Investment Pool – NYCLASS**

The District participates in a multi-municipal cooperative investment pool agreement pursuant to New York State General Municipal Law Article5-G, §119-0, whereby it holds a portion of the investments in cooperation with other participants. The investments are highly liquid and are considered to be cash equivalents. At June 30, 2022, the School District held \$1,439,380 in the General Fund, \$231,719 in the Capital Projects – Campus-Wide Fund, \$112,983 in the Debt Service Fund, and \$116,817 in the Permanent Fund – Scholarships through the cooperative classified as unrestricted and restricted cash.

The above amounts represent the cost of the investment pool shares and are considered to approximate net asset value. The investment pool is categorically exempt from the New York State collateral requirements. Additional information concerning the cooperative is presented in the annual report of NYCLASS.

# NOTE 6 – CAPITAL ASSETS AND INTANGIBLE LEASE ASSETS

Capital asset and intangible lease asset balances and activity for the year ended June 30 are as follows:

Governmental Activities	Beginning Balance		Additions		Retirements/ Reclassifications		Ending Balance	
Capital Assets That Are Not Depreciated								
Land	\$	110,143	\$	-	\$	-	\$	110,143
Construction in Progress		11,356,883		2,712,778		-		14,069,661
Total Nondepreciable Assets		11,467,026		2,712,778		-		14,179,804
Other Capital Assets:								
Buildings and Improvements		13,042,357		33,913		(2,850)		13,073,420
Furniture and Equipment		4,443,133		221,406		(178,686)		4,485,853
Intangible Lease Assets - Equipment,								
As Restated		19,969		-		-		19,969
Total Other Capital Assets		17,505,459		255,319		(181,536)		17,579,242
Less Accumulated Depreciation:								
Buildings and Improvements		8,419,865		416,895		(1,961)		8,834,799
Furniture and Equipment		3,317,605		247,836		(171,242)		3,394,199
Less Accumulated Amortization:								
Intangible Lease Assets - Equipment		-		7,746		-		7,746
Total Accumulated Depreciation								
and Amortization		11,737,470		672,477		(173,203)		12,236,744
Total Other Capital Assets, Net		5,767,989		(417,158)		(8,333)		5,342,498
Capital Assets, Net	\$	17,235,015	\$	2,295,620	\$	(8,333)	\$	19,522,302

Depreciation and amortization expense was charged to governmental functions as follows:

General Support	\$ 116,249
Instruction	515,384
Pupil Transportation	 40,844
Total Depreciation and Amortization Expense	\$ 672,477

# NOTE 7 – SHORT-TERM DEBT OBLIGATIONS

Short-term debt may be authorized and issued to fund Capital Project costs and other approved expenditures incurred prior to obtaining permanent financing through issuances of bond anticipation notes (BANs).

Details related to the short-term debt activity for the fiscal year ended June 30, 2022, are as follows:

	Maturity	Interest Rate (%)	Beginning Balance	Issued	Redeemed	Ending Balance
BAN	8/20/2021	1.50%	\$ 11,500,000	\$ -	\$ 11,500,000	\$ -
BAN	6/30/2022	1.25%	-	14,000,000	14,000,000	-
BAN	6/29/2023	4.00%		13,250,000		13,250,000
			\$ 11,500,000	\$ 27,250,000	\$ 25,500,000	\$ 13,250,000

Interest on short-term debt for the year was comprised of:

Interest Paid	\$ 323,680
Less: Accrued Interest in the Prior Year Plus: Accrued Interest in the Current Year	(150,458) 1,472
Total Interest on Short-Term Debt	\$ 174,694

# **NOTE 8 – LONG-TERM DEBT OBLIGATIONS**

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Further, the unmatured principal of general long-term debt does not require current appropriation and expenditure of governmental fund financial resources.

#### **Serial Bonds**

The School District borrows money in order to acquire land or equipment, construct buildings, or make improvements. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities are full faith and credit debt of the local government. The provisions will be in the General Fund's future budgets for capital indebtedness.

# NOTE 8 – LONG-TERM DEBT OBLIGATIONS – Continued

#### Lease Liabilities

The District enters into agreements to lease office equipment. Leases with a lease term greater than twelve months are recorded at the present value of the future minimum lease payments as of the date of their inception.

Long-term liability balances and activity for the year are summarized below:

Government Activities	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
Bonds and Notes Payable:					
General Obligation Debt:					
Serial Bonds	\$ 2,025,000	\$ 220,000	\$ 735,000	\$ 1,510,000	\$ 745,000
Premium on Bonds	133,819		44,607	89,212	44,607
Total Bonds and Notes Payable	2,158,819	220,000	779,607	1,599,212	789,607
Other Liabilities:					
Compensated Absences					
Payable	348,121	-	38,825	309,296	-
Other Postemployment					
Benefits Liability	30,605,073	-	385,232	30,219,841	-
Net Pension Liability -					
Proportionate Share	502,066	-	502,066	-	-
Lease Liability, As Restated	19,969	_	7,746	12,223	7,872
Total Other Liabilities	31,475,229		933,869	30,541,360	7,872
Total Governmental Activities	\$ 33,634,048	\$ 220,000	\$ 1,713,476	\$ 32,140,572	\$ 797,479

The General Fund has typically been used to liquidate long-term liabilities such as compensated absences, postemployment benefits, and lease obligations.

# **NOTE 8 – LONG-TERM DEBT OBLIGATIONS –** Continued

Existing serial and statutory bond obligations:

Description	Issue Date	Final Maturity	Interest Rate (%)	]	Balance
Serial Bonds - Refunding	9/21/16	6/15/24	2.00-4.00	\$	805,000
Bus Purchase	9/1/21	9/1/26	0.50-1.60		220,000
Bus Purchase	9/1/20	9/1/25	0.50-1.61		210,000
Bus Purchase	9/5/19	9/1/24	1.00-2.50		155,000
Bus Purchase	9/5/18	9/1/23	2.75-2.875		80,000
Bus Purchase	9/1/17	9/1/22	2.25-2.375		40,000
Total Serial Bonds				\$	1,510,000

The following is a summary of debt service requirements for bonds payable at year-end June 30:

	Principal		Interest		Total	
2023	\$	745,000	\$	39,340	\$	784,340
2024		465,000		14,173		479,173
2025		155,000		3,199		158,199
2026		100,000		1,388		101,388
2027		45,000		360		45,360
Totals	\$	1,510,000	\$	58,460	\$	1,568,460

Existing lease obligations:

Description	Issue Date	Final Maturity	Interest Rate (%)	В	alance
RIC - Copiers	6/18/18	6/18/23	2.082%	\$	5,929
IKON - Copiers	8/1/20	8/1/25	2.082%		6,294
Total Lease Liability				\$	12,223

# **NOTE 8 – LONG-TERM DEBT OBLIGATIONS –** Continued

The following is a summary of debt service requirements for lease liabilities at year-end June 30:

	Рі	rincipal	Int	erest	Total
2023	\$	7,872	\$	178	\$ 8,050
2024		1,984		71	2,055
2025		2,025		30	2,055
2026		342		1	 343
Totals	\$	12,223	\$	280	\$ 12,503

# **Advance Refunding**

In prior years, the District defeased certain general obligation bonds by placing the proceeds of the new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. At June 30, 2022, the amount of outstanding defeased bonds totaled approximately \$835,000.

Interest on long-term debt for the year was composed of:

Interest Paid	\$ 61,558
Plus: Amortization of Deferred Charge on Bond Refunding	26,704
Less: Amortization of Bond Premium	(44,607)
Less: Interest Accrued in the Prior Year	(7,687)
Plus: Interest Accrued in the Current Year	 5,719
Total Interest on Long-Term Debt	\$ 41,687

#### **NOTE 9 – PENSION PLANS**

#### **General Information**

The District participates in the New York State Teachers' Retirement System (NYSTRS) and the New York State Employees' Retirement System (NYSERS). These are cost-sharing multiple employer public employee defined benefit retirement systems. The Systems offer a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

#### Teachers' Retirement System (TRS) Plan Description

The District participates in the New York State Teachers' Retirement (NYSTRS). This is a costsharing multiple-employer defined benefit retirement system. The System provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. The System is governed by a 10-member Board of Trustees. System benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding the System, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSTRS Annual Comprehensive Financial report which can be found on the System's website at www.nystrs.org.

# **NOTE 9 – PENSION PLANS –** Continued

# Employees' Retirement System (ERS) Plan Description

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits, as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

# **TRS Benefits Provided**

# Benefits

The benefits provided to members of the System are established by New York State law and may be amended only by the Legislature with the Governor's approval. Benefit provisions vary depending on date of membership and are subdivided into the following six classes:

# Tier 1

Members who last joined prior to July 1, 1973 are covered by the provisions of Article 11 of the Education Law.

# Tier 2

Members who last joined on or after July 1, 1973 and prior to July 27, 1976 are covered by the provisions of Article 11 of the Education Law and Article 11 of the Retirement and Social Security Law (RSSL).

# **NOTE 9 – PENSION PLANS –** Continued

# **TRS Benefits Provided – Continued**

Tier 3

Members who last joined on or after July 27, 1976 and prior to September 1, 1983 are covered by the provisions of Article 14 and Article 15 of the RSSL.

# Tier 4

Members who last joined on or after September 1, 1983 and prior to January 1, 2010 are covered by the provisions of Article 15 of the RSSL.

# Tier 5

Members who joined on or after January 1, 2010 and prior to April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

#### Tier 6

Members who joined on or after April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

# Service Retirements

Tier 1 members are eligible, beginning at age 55, for a service retirement allowance of approximately 2% per year of credited service times final average salary.

Under Article 19 of the RSSL, eligible Tier 1 and 2 members can receive additional service credit of one-twelfth of a year for each year of retirement credit as of the date of retirement or death up to a maximum of 2 additional years.

Tiers 2 through 5 are eligible for the same but with the following limitations: (1) Tiers 2 through 4 members receive an unreduced benefit for retirement at age 62 or retirement at ages 55 through 61 with 30 years of service or reduced benefit for retirement at ages 55 through 61 with less than 30 years of service. (2) Tier 5 members receive an unreduced benefit for retirement at age 62 or retirement at ages 57 through 61 with 30 years of service. They receive a reduced benefit for retirement at age 55 and 56 regardless of service credit, or ages 57 through 61 with less than 30 years of service.

# **NOTE 9 – PENSION PLANS –** Continued

# **TRS Benefits Provided – Continued**

Tier 6 members are eligible for a service retirement allowance of 1.75% per year of credited service for the first 20 years of service plus 2% per year for years of service in excess of 20 years times final average salary. Tier 6 members receive an unreduced benefit for retirement at age 63. They receive a reduced benefit at ages 55-62 regardless of service credit.

# Vested Benefits

Retirement benefits vest after 5 years of credited service except for Tier 5 and 6 where 10 years of credited service are required. Benefits are payable at age 55 or greater with the limitations previously noted for service retirements.

# **Disability Retirement**

Members are eligible for disability retirement benefits after 10 years of credited New York State service except for Tier 3 where disability retirement is permissible after 5 years of credited New York State service pursuant to the provisions of Article 14 of the RSSL. The Tier 3 benefit is integrated with Social Security.

# Death Benefits

Death benefits are paid to the beneficiary of active members who die in service. The benefit is based on final salary and the number of years of credited service.

#### Prior Service

After 2 years of membership, members of all tiers may claim and receive credit for prior New York State public or teaching service. Only Tier 1 and 2 members may, under certain conditions, claim out-of-state service.

# Tier Reinstatement

In accordance with Chapter 640 of the Laws of 1998, any active member who had a prior membership may elect to be reinstated to their original date and Tier of membership.

# **NOTE 9 – PENSION PLANS –** Continued

# **TRS Benefits Provided – Continued**

Permanent Cost-of-Living Adjustment (COLA)

Section 532-a of the Education Law provides a permanent cost-of-living benefit to both current and future retired members. This benefit will be paid commencing September of each year to retired members who have attained age 62 and have been retired for 5 years or attained age 55 and have been retired for 10 years. Disability retirees must have been retired for 5 years, regardless of age, to be eligible. The annual COLA percentage is equal to 50% of the increase in the consumer price index, not to exceed 3% nor be lower than 1%. It is applied to the first eighteen thousand dollars of annual benefit. The applicable percentage payable beginning September 2019 is 1.0%. Members who retired prior to July 1, 1970 are eligible for a minimum benefit of seventeen thousand five hundred dollars for 35 years of credited full-time New York State service. Certain members who retire pursuant to the provisions of Article 14 of the RSSL are eligible for automatic cost-of-living supplementation based on the increase in the consumer price index with a maximum per annum increase of 3%.

# **ERS Benefits Provided**

# Benefits

The System provides retirement benefits as well as death and disability benefits.

# Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have 5 years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2 percent of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

#### **NOTE 9 – PENSION PLANS –** Continued

#### **ERS Benefits Provided – Continued**

Final average salary is the average of the wages earned in the 3 highest consecutive years of employment. For Tier 1 members who joined on or after June 17, 1971, each year's compensation in the final average salary calculation is limited to no more than 20 percent greater than the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20 percent of the average of the previous 2 years.

#### Tiers 3, 4, and 5

Eligibility: Tier 3 and 4 members, with the exception of those retiring under special retirement plans, must have 5 years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have 10 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 3, 4 and 5 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2 percent of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5 percent of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with 10 or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the 3 highest consecutive years of employment. For Tier 3, 4 and 5 members, each year's compensation used in the final average salary calculation is limited to no more than 10 percent greater than the average of the previous 2 years.

#### Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have 10 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members.

# **NOTE 9 – PENSION PLANS –** Continued

# **ERS Benefits Provided – Continued**

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75 percent of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2 percent of final average salary is applied for each year of service over 20 years. Tier 6 members with 10 or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the 5 highest consecutive years of employment. For Tier 6 members, each year's compensation used in the final average salary calculation is limited to no more than 10 percent greater than the average of the previous 4 years.

# Vested Benefits

Members who joined the System prior to January 1, 2010 need 5 years of service to be 100 percent vested. Members who joined on or after January 1, 2010 required 10 years of service credit to be 100 percent vested. As of April 9, 2022, legislation was passed that reduced the number of years of service credit from 10 years to 5 years. Therefore, all Members are vested when they reach 5 years of service credit.

# **Disability Retirement Benefits**

Disability retirement benefits are available to ERS members unable to perform their job duties because of permanent physical or mental incapacity. There are three general types of disability benefits: ordinary, performance of duty, and accidental disability benefits. Eligibility, benefit amounts, and other rules such as any offset of other benefits depend on a member's tier, years of service, and plan.

# Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

#### **NOTE 9 – PENSION PLANS –** Continued

#### **ERS Benefits Provided – Continued**

#### Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: (i) all retirees who have attained age 62 and have been retired for five years; (ii) all retirees who have attained age 55 and have been retired for 10 years; (iii) all disability retirees, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one- half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit. The cost-of-living percentage shall be 50 percent of the annual Consumer Price Index as published by the U.S. Bureau of Labor but cannot be less than 1 percent or exceed 3 percent.

#### **Funding Policies**

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0% to 3.5% of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The District paid 100% of the required contributions as billed by the TRS and ERS for the current year and each of the two preceding years. (The District chose to prepay the required contributions by December 15, 2021 and received an overall discount of \$1,162).

The District's share of the required contributions, based on covered payroll paid for the current and two preceding years, were:

	NYSTRS			NYSERS		
2021-2022	\$	301,994	\$	140,809		
2020-2021		271,887		119,288		
2019-2020		310,152		116,322		

#### **NOTE 9 – PENSION PLANS –** Continued

#### **Funding Policies – Continued**

Since 1989, the NYSERS billings have been based on Chapter 62 of the Laws of 1989 of the State of New York. This legislation requires participating employers to make payments on a current basis, while amortizing existing unpaid amounts relating to the System's fiscal years ending March 31, 1988 and 1989 over a 17-year period, with an 8.75% interest factor added. Local governments were given the option to prepay this liability, which the District exercised.

#### Pension Assets, Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the District reported the following asset (liability) for its proportionate share of the net pension asset (liability) for each of the Systems. The net pension asset (liability) was measured as of March 31, 2022 for ERS and June 30, 2021 for TRS. The total pension asset (liability) used to calculate the net pension asset (liability) was determined by an actuarial valuation. The District's proportion of the net pension asset (liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the District.

		ERS		TRS
Measurement Date	Ma	rch 31, 2022	J	une 30, 2021
District's Proportionate Share of the				
Net Pension Asset (Liability)	\$	229,902	\$	3,235,312
District's Portion (%) of the Plan's Total				
Net Pension Asset (Liability)	(	0.0028124%		0.018670%
Change in Proportion (%) Since the Prior				
Measurement Date	(	0.0003276%		0.000590%

#### **NOTE 9 – PENSION PLANS –** Continued

# Pension Assets, Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Continued

For the year ended June 30, 2022, the District's recognized pension expense (credit) of \$(98,413) for ERS and \$(532,686) for TRS. At June 30, 2022, the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			Deferred Inflows of Resources				
		ERS		TRS		ERS		TRS
Differences Between Expected and Actual Experience	\$	17,411	\$	445,953	\$	22,583.00	\$	16,809
Changes of Assumptions		383,681		1,064,162		6,474		188,447
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		-		-		752,833		3,386,088
Changes in Proportion and Differences Between the District's Contributions and Proportionate Share of Contributions		57,022		10,736		9,690		82,271
District's Contributions Subsequent to the Measurement Date		32,954		327,698				-
Total	\$	491,068	\$	1,848,549	\$	791,580	\$	3,673,615

District contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset (liability) in the year ended June 30, 2023, if applicable. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense for the year ended as follows:

	ERS		TRS
2023	\$ (41,689)	\$	(438,109)
2024	(73,175)		(509,151)
2025	(186,582)		(633,935)
2026	(32,020)		(822,140)
2027	-		145,753
Thereafter	-		104,818

#### **NOTE 9 – PENSION PLANS –** Continued

#### **Actuarial Assumptions**

The total pension asset (liability) as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension asset (liability) to the measurement date.

	ERS	TRS
Measurement Date	March 31, 2022	June 30, 2021
Actuarial Valuation Date	April 1, 2021	June 30, 2020
Interest Rate	5.9%	6.95%
Salary Scale	4.4%	1.3%
Decrement Tables	April 1, 2015 - March 31, 2020 System's Experience	July 1, 2015 - June 30, 2020 System's Experience
Inflation Rate	2.7%	2.4%

For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2020. For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2020.

For ERS, the actuarial assumptions used in the April 1, 2021 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2015 – June 30, 2020.

# NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2022

#### **NOTE 9 – PENSION PLANS – Continued**

#### **Actuarial Assumptions – Continued**

The long-term rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below: **DD**O

	ERS	TRS
Measurement Date	March 31, 2022	June 30, 2021
Asset Type		
Domestic Equity	3.30%	6.80%
International Equity	5.85%	7.60%
Private Equity	6.50%	10.00%
Global Equity		7.10%
Real Estate	5.00%	6.50%
Opportunistic / Absolute Return Strategies Portfolio	4.10%	
Credit	3.78%	
Real Assets	5.58%	
Cash	-1.00%	-0.20%
Private Debt		5.90%
Real Estate Debt		3.30%
Domestic Fixed Income Securities		1.30%
Global Bonds		0.80%
High-Yield Bonds		3.80%

#### **Discount Rate**

The discount rate used to calculate the total pension asset (liability) was 5.9% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset (liability).

#### **NOTE 9 - PENSION PLANS** – Continued

# Sensitivity of the Proportionate Share of the Net Pension Asset (Liability) to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension asset (liability) calculated using the discount rate of 5.9% for ERS and 6.95% for TRS, as well as what the District's proportionate share of the net pension asset (liability) would be if it were calculated using a discount rate that is 1-percentage point lower (4.9% for ERS and 5.95% for TRS) or 1-percentage point higher (6.9% for ERS and 7.95% for TRS) than the current rate:

ERS	1% Decrease (4.9%)		Current Assumption (5.9%)		1% Increase (6.9%)	
Employer's Proportionate Share of the Net Pension Asset (Liability)	\$	(591,765)	\$	229,902	\$	917,187
TRS	1% Decrease (5.95%)		Current Assumption (6.95%)		1% Increa (7.95%	
Employer's Proportionate Share of the Net Pension Asset (Liability)	\$	339,499	\$	3,235,312	\$	5,669,032

#### **Pension Plan Fiduciary Net Position**

The components of the current-year net pension asset (liability) of the employers as of the respective measurement dates, were as follows:

	(In Thousands)						
		ERS TRS			Total		
Measurement Date Employer's Total Pension Asset (Liability) Plan Net Position	\$	March 31, 2022 (223,874,888) 232,049,473	\$	June 30, 2021 (130,819,415) 148,148,457	\$	(354,694,303) 380,197,930	
Employer's Net Pension Asset (Liability)	\$	8,174,585	\$	17,329,042	\$	25,503,627	
Ratio of Plan Net Position to the Employer's Total Pension Asset (Liability)		103.65%		113.25%			

## **NOTE 9 - PENSION PLANS** – Continued

#### Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31. Accrued retirement contributions as of June 30, 2022 represent the projected employer contribution for the period of April 1, 2022 through June 30, 2022 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2022 amounted to \$32,954.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2022 are paid to the System in September, October and November 2022 through a state aid intercept. Accrued retirement contributions as of June 30, 2022 represent employee and employer contributions for the fiscal year ended June 30, 2022 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2022 and 30, 2022 and 30, 2022 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2022 amounted to \$359,797.

# NOTE 10 - INTERFUND TRANSACTIONS -GOVERNMENTAL FUNDS

Interfund balances at June 30, 2022 are as follows:

	Interfund				Interfund			
	Re	ceivables	<b>Payables</b>		Revenues		Expenditures	
General	\$	992,165	\$	749,856	\$	151,181	\$	3,427
Special Aid		-		916,210		3,427		-
Debt Service		132,606		-		5,648		151,181
School Food Service		-		56,098		-		-
Permanent Fund - Scholarships		-		273		-		-
Scholarships and Awards		273		-		-		-
Capital Projects - Campus-Wide		750,000		145,377		-		-
Capital Projects - Buses		-		5,648		-		5,648
Capital Projects - Smart Schools		-		1,582		-		-
Total	\$	1,875,044	\$	1,875,044	\$	160,256	\$	160,256

# **NOTE 10 - INTERFUND TRANSACTIONS -GOVERNMENTAL FUNDS –** Continued

The District typically transfers resources between funds for the purpose of mitigating the effects of transient cash flow issues. The General Fund advanced funds to the Special Aid Fund to provide temporary cash until New York State has reimbursed the grant programs. Unexpended funds from a capital project are transferred to the Debt Service Fund upon completion.

#### **NOTE 11 – FUND BALANCE EQUITY**

The following is a summary of the Governmental Funds fund balances of the District at the year ended June 30, 2022.

FUND BALANCES (DEFICITS)	General	Capital Projects - Campus-Wide	Non- Major	Total Governmental Funds
Nonspendable				
School Food Service Inventory	\$ -	\$ -	\$ 16,360	\$ 16,360
Prepaid Expenditures	4,903	-	-	4,903
Restricted				
Debt Service	-	-	245,589	245,589
Unemployment Insurance	79,784	-	-	79,784
Retirement Contributions - NYSERS	637,217	-	-	637,217
Retirement Contributions - NYSTRS	177,376	-	-	177,376
Insurance	28,429	-	-	28,429
Employee Benefit Accrued Liability	208,656	-	-	208,656
Capital	200,276	-	-	200,276
Extra Classroom Activity Fund	-	-	50,837	50,837
Scholarships and Awards Fund	-	-	4,269	4,269
Permanent Fund - Scholarships	-	-	116,544	116,544
Repair	81,510	-	-	81,510
Assigned				
General Support	12,500	-	-	12,500
Instruction	7,075	-	-	7,075
Pupil Transportation	2,053	-	-	2,053
Designated for Next Fiscal Year	1,400,696	-	-	1,400,696
School Food Service Fund	-	-	100,447	100,447
Unassigned (Deficit)				
Capital Projects - Campus-Wide	-	(12,466,919)	-	(12,466,919)
Capital Projects - Smart Schools	-	-	(1,582)	(1,582)
General Fund	290,082	-	-	290,082
Total Governmental Fund Balance (Deficit)	\$3,130,557	\$ (12,466,919)	\$ 532,464	\$ (8,803,898)

# NOTE 12 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS

# General Information about the OPEB Plan

*Plan Description* – The District's defined benefit OPEB plan, provides OPEB for all permanent full-time employees of the District. The plan is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District's Board, subject to applicable collective bargaining and employment agreements, and Board of Education policy. The plan does not issue a separate financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided* – The District provides healthcare benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms* – At June 30, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	52
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	70
Total Covered Employees	122

The District recognizes the cost of providing health insurance annually as expenditures in the General Fund of the fund financial statements as payments are made. For the year ended June 30, 2022, the District recognized approximately \$760,000 for its share of insurance premiums for currently enrolled retirees.

The District participates in the St. Lawrence-Lewis Health Insurance Consortium (the Plan). The Plan allows eligible District employees and spouses to continue health coverage upon retirement. The Plan does issue a publicly available financial report.

# **NOTE 12 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS –** Continued

# General Information about the OPEB Plan – Continued

The District provides postemployment health insurance coverage to retired employees in accordance with the provisions of various employment contracts. The benefit levels, employee contributions, and employer contributions are governed by the District's contractual agreements. Under both instructional and non-instructional contracts, the District's employees will continue to pay a portion of the total cost of health insurance coverage after retirement. The District assumes the full cost of health insurance coverage after retirement.

Eligible teachers are those who are at least age 55 with 10 years of service. Employees must also be eligible to retire under the TRS. Current and future retirees in the teacher employee group contribute 20% of the premium for both individual and spousal coverage. Surviving spouses do not receive health care coverage.

Eligible employees are those who are members of the CSEA employee group are at least age 55 and have 10 years of service. Employees must also be eligible under the ERS for this group. Current and future retirees contribute 30% of the plan premium for individual coverage and 50% for spousal coverage. Surviving spouses do not receive health care coverage under this plan.

# **Total OPEB Liability**

The District has obtained an actuarial valuation report as of June 30, 2022 which indicates that the total liability for other postemployment benefits is \$30,219,841 which is reflected in the Statement of Net Position. The OPEB liability was measured as of July 1, 2021 and was determined by an actuarial valuation as of July 1, 2021.

# **NOTE 12 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS –** Continued

# **Total OPEB Liability – Continued**

Actuarial Assumptions and Other Inputs – The total OPEB liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

#### **Actuarial Methods and Assumptions**

Measurement Date	07/01/21
Rate of Compensation Increase	3.00%
Inflation Rate	2.50%
Discount Rate	2.14%
Health Care Cost Trend Rate Assumed for Next Fiscal Year	7.00%
Rate to Which the Cost Trend Rate is Assumed to Decline (the	
Ultimate Trend Rate)	3.94%
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage
Amortization Period (in Years)	6

The discount rate was based on the Bond Buyer Weekly 20-Bond GO Index as of July 1, 2021.

Mortality rates were based on the sex-distinct RPH-2014 Mortality Tables for employees and healthy annuitants, adjusted backwards to 2006 with scale MP-2014, and projected forward with scale MP-2021.

The actuarial assumptions used in the July 1, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2020 – June 30, 2021.

#### HERMON-DEKALB CENTRAL SCHOOL DISTRICT

#### **NOTES TO AUDITED BASIC FINANCIAL STATEMENTS** June 30, 2022

### **NOTE 12 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS –** Continued

#### **Changes in the Total OPEB Liability**

Balance at June 30, 2021	\$ 30,605,073
Changes for the Year	
Service Cost	1,336,117
Interest	698,730
Differences Between Expected and Actual Experience	397,087
Changes of Assumptions or Other Inputs	(2,168,314)
Benefit Payments	 (648,852)
Net Changes	 (385,232)
Balance at June 30, 2022	\$ 30,219,841

Changes of assumptions and other inputs reflect a change in the discount rate from 2.21 percent on July 1, 2020 to 2.14 percent on July 1, 2021.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.14 percent) or 1 percentage point higher (3.14 percent) than the current discount rate:

	1% Decrease	Discount Rate	1% Increase		
	(1.14%)	(2.14%)	(3.14%)		
Total OPEB Liability	\$ 35,723,982	\$ 30,219,841	\$ 25,820,913		

## **NOTE 12 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS –** Continued

# Changes in the Total OPEB Liability - Continued

Sensitivity of the Total OPEB to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (2.94 percent) or 1 percentage point higher (4.94 percent) than the current healthcare cost trend rate:

	1% Decrease		Healthcare Cost		1% Increase		
	(Trend Less 1%		Trend Rates (Trend		(T	rend Plus 1%	
	Decreasing to		D	Decreasing to		Decreasing to	
	2.94%)		3.94%)		4.94%)		
Total OPEB Liability	\$	\$ 25,315,156		30,219,841	\$	36,589,267	

#### **OPEB** Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the District recognized OPEB expense of \$1,215,862. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	erred Outflows Resources	Deferred Inflows of Resources	
Differences Between Expected and Actual Experience Changes of Assumptions or Other Inputs Benefit Payments Subsequent to the Measurement Date	\$ 1,196,858 4,380,795 677,081	\$	194,032 2,465,118 -
	\$ 6,254,734	\$	2,659,150

# **NOTE 12 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS –** Continued

# **OPEB** Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Continued

District benefit payments subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended June 30, 2023. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,

2023		\$ 547,453
2024		1,206,895
2025		1,098,163
2026		361,194
2027		(295,202)
		\$ 2,918,503

# **NOTE 13 - RISK MANAGEMENT**

# General

The District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

# Pooled Non-Risk-Retained

The District incurs costs related to an employee health insurance plan (Plan) sponsored by St. Lawrence-Lewis BOCES and its component districts. The Plan's objectives are to formulate, develop and administer a program of insurance to obtain lower costs for that coverage, and to develop a comprehensive loss control program. Districts joining the Plan must remain members for a minimum of one (1) year; a member may withdraw from the Plan after that time by advance written notification to the Plan's Board of Directors. Plan members include eighteen (18) districts and the BOCES with the Hermon-Dekalb Central School District bearing a 2.45% share of the Plan's assets and claims liabilities.

# **NOTE 13 - RISK MANAGEMENT** – Continued

#### **Pooled Non-Risk-Retained – Continued**

Plan members are subject to a supplemental assessment in the event of deficiencies. If the Plan's assets were to be exhausted, members would be responsible for the plan's liabilities. The Plan uses a reinsurance agreement to reduce its exposure to large losses on insured events. Reinsurance permits recovery of a portion of losses from the reinsurer, although it does not discharge the liability of the Plan as direct insurer of the risks reinsured. The Plan establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. However, because actual claim costs depend on complex factors, the process used in computing claims liabilities does not necessarily result in an exact amount. Such claims are based on the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled and claims that have been incurred but not reported. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

The Plan issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained in writing: St. Lawrence-Lewis Counties School District Employee Medical Plan, Post Office Box 697, Canton, New York 13617.

The District participates in the St. Lawrence-Lewis Counties School District Employees Workers' Compensation Plan, a risk-sharing pool, to insure Workers' Compensation claims. This is a public entity risk pool created under Article 5 of the Workers' Compensation Law to finance liability and risks related to Workers' Compensation claims. The District share of the liability for unbilled and open claims is \$0.

# NOTE 14 - CONTINGENCIES AND COMMITMENTS

The District has received grants, which are subject to audit by agencies of the State and Federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

# NOTE 15 – DONOR RESTRICTED ENDOWMENTS

The District administers endowment funds, which are restricted by the donor for the purposes of Scholarships.

#### **NOTE 15 – DONOR RESTRICTED ENDOWMENTS –** Continued

Donor-restricted endowments are reported at fair value.

The District authorizes expenditures form donor-restricted endowments in compliance with the wishes expressed by the donor, which varies among the unique endowments administered by the District.

# NOTE 16 – RESTATEMENT OF FINANCIAL STATEMENTS

Due to the District's implementation of GASB Statement No. 87, *Leases*, a one-time prior-period adjustment of \$19,969 must be made to Capital Assets, Net and Lease Liability on the Statement of Net Position to reflect the transition to GASB 87. The implementation has no impact on the beginning Net Position.

# SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY AND RELATED RATIOS LAST FIVE FISCAL YEARS

Ended June 30, 2022

Total OPEB Liability	2022	2021	2020	2019	2018
Service Cost	\$ 1,336,117	\$ 1,023,418	\$ 571,859	\$ 666,783	\$ 775,116
Interest	698,730	860,190	787,135	751,946	746,432
Changes in Benefit Terms	-	(461,176)	-	(128,168)	-
Difference between Expected and Actual Experience	397,087	-	1,857,503	-	(2,398,972)
Changes in Assumptions or Other Inputs	(2,168,314)	5,949,944	1,176,061	(1,167,380)	(4,297,622)
Benefit Payments	(648,852)	(641,476)	(571,841)	(580,678)	541,093
Net Change in Total OPEB Liability	(385,232)	6,730,900	3,820,717	(457,497)	(4,633,953)
Total OPEB Liability - Beginning	30,605,073	23,874,173	20,053,456	20,510,953	25,144,906
Total OPEB Liability - Ending	\$ 30,219,841	\$ 30,605,073	\$23,874,173	\$20,053,456	\$ 20,510,953
Covered Payroll	\$ 3,784,907	\$ 3,784,759	\$ 3,966,296	\$ 3,963,354	\$ 3,521,240
Total OPEB Liability as a Percentage of Covered Payroll	798.43%	808.64%	601.93%	505.97%	582.49%

10 years of historical information was not available upon implementation. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

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# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET (NON-GAAP BASIS) AND ACTUAL - GENERAL FUND

Year Ended June 30, 2022

Year Ended June 30, 2022				
	Original Budget	Final Budget		
REVENUES				
Local Sources				
Real Property Taxes	\$ 2,244,945	\$ 2,244,945		
Other Tax Items	372,500	372,500		
Charges for Services	-	-		
Use of Money and Property	21,900	21,900		
Sale of Property and Compensation for Loss	-	9,604		
Miscellaneous	-	-		
Total Local Sources	2,639,345	2,648,949		
State Sources	8,691,272	8,691,272		
Medicaid Reimbursement	10,000	10,000		
Federal Sources	-	10,884		
Total Revenues	11,340,617	11,361,105		
OTHER FINANCING SOURCES				
Transfers From Other Funds	-	-		
Total Revenues and Other Financing Sources	11,340,617	11,361,105		
EXPENDITURES				
General Support	10.410	10 411		
Board of Education	10,410	10,411		
Central Administration	155,024	159,737		
Finance	304,819	324,858		
Staff Central Services	58,601	72,901		
	616,086	632,598		
Special Items	388,787 1,533,727	388,787		
Total General Support	1,555,727	1,589,292		
Instruction	282 126	294 542		
Instruction, Administration and Improvement	283,126 2 518 343	284,543		
Teaching - Regular School Brograms for Children with Handison ning Conditions	2,518,343	2,408,038		
Programs for Children with Handicapping Conditions Occupational Education	2,117,534 381,981	2,117,534 381,981		
Teaching - Special School	70,973	66,850		
Instructional Media	444,687	470,611		
Pupil Services	407,952	430,521		
Total Instruction	6,224,596	6,160,078		
Pupil Transportation	486,231	513,948		
Community Service	2,250	2,361		
Employee Benefits	2,707,412	2,709,025		
Debt Service	1,877,489	1,877,489		
Total Expenditures	12,831,705	12,852,193		
OTHER FINANCING USES	12,001,700	12,002,195		
Operating Transfers to Other Funds	45,000	45,000		
Total Expenditures and Other Financing Uses	12,876,705	12,897,193		
	(1,536,088)			
Net Change in Fund Balance		(1,536,088)		
Fund Balances - Beginning of Year Fund Balances - End of Year	\$ 1,561,236	\$ 1,561,236		
runu Dandnees - End OI Tear	\$ 1,561,236	\$ 1,561,236		

#### HERMON-DEKALB CENTRAL SCHOOL DISTRICT

	Actual				nal Budget nce With Actual
\$	2,244,945			\$	-
	377,173				4,673
	101,996				101,996
	9,552				(12,348)
	23,012				13,408
	184,586				184,586
	2,941,264				292,315
	8,393,098				(298,174)
	15,970				5,970
	-				(10,884)
	11,350,332				(10,773)
	151,181			. <u></u>	151,181
	11,501,513			\$	140,408
		V			nal Budget
			ear-End 1mbrances		ice With Actual Encumbrances
		Enco	indiances	Allu	Encumbrances
	7,226	\$	-	\$	3,185
	153,640		-		6,097
	321,928		-		2,930
	60,206		-		12,695
	524,142		12,500		95,956
	384,696		-		4,091
	1,451,838		12,500		124,954
	173,843		-		110,700
	2,193,283		6,930		207,825
	1,622,531		-		495,003
	381,981		-		-
	31,795		-		35,055
	462,058		-		8,553
	411,750		145		18,626
	5,277,241		7,075		875,762
	477,091		2,053		34,804
	2,361		-		- 301,997
	2,407,028 1,849,294		-		301,997 28,195
	1,849,294		21,628		1,365,712
	3,427		-		41,573
	11,468,280	\$	21,628	\$	1,407,285
	33,233	-	,•_=•	*	-,,=00
	3,097,324				
\$	3,130,557				
ψ	5,150,557				

Note to Required Supplementary Information <u>Budget Basis of Accounting</u>: Budgets are adopted on the modified accrual basis of accounting consistent with accounting principles generally accepted in the United States of America.

# SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION ASSET (LIABILITY) - NYSLRS PENSION PLAN LAST EIGHT FISCAL YEARS

Ended June 30, 2022

Teachers' Retirement System (TRS)	2022	2021	2020	2019	2018	2017	2016	2015
District's Proportion of the Net Pension Asset (Liability)	0.018670%	0.018080%	0.017497%	0.017718%	0.016825%	0.016648%	0.016316%	0.015740%
District's Proportionate Share of the Net Pension Asset (Liability)	\$ 3,235,312	\$ (499,592)	\$ 454,561	\$ 320,383	\$ 127,888	\$ (178,307)	\$ 1,694,679	\$ 1,753,390
District's Covered Payroll	\$ 3,180,688	\$ 3,083,159	\$ 2,918,953	\$ 2,891,593	\$ 2,675,195	\$ 2,568,772	\$ 2,470,842	\$ 2,336,353
District's Proportionate Share of the Net Pension Asset (Liability) as a Percentage of its Covered Payroll	101.72%	16.20%	15.57%	11.08%	4.78%	6.94%	68.59%	75.05%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset (Liability)	113.25%	97.76%	102.17%	101.53%	100.66%	99.01%	110.46%	111.48%
Employees' Retirement System (ERS)								
District's Proportion of the Net Pension Asset (Liability)	0.0028124%	0.0024848%	0.0026169%	0.0026472%	0.0026226%	0.0028900%	0.0029169%	0.0031027%
District's Proportionate Share of the Net Pension Asset (Liability)	\$ 229,902	\$ (2,474)	\$ (692,975)	\$ (187,564)	\$ (84,642)	\$ (271,550)	\$ (468,171)	\$ (104,816)
District's Covered Payroll	\$ 927,038	\$ 873,889	\$ 861,431	\$ 893,460	\$ 865,863	\$ 854,222	\$ 810,716	\$ 838,142
District's Proportionate Share of the Net Pension Asset (Liability) as a Percentage of its Covered Payroll	24.80%	0.28%	80.44%	20.99%	9.78%	31.79%	57.75%	12.51%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset (Liability)	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	90.68%	97.95%

10 years of historical information was not available upon implementation. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

See paragraph on supplementary schedules included in independent auditor's report.

# SCHEDULE OF DISTRICT'S CONTRIBUTIONS – NYSLRS PENSION PLAN LAST EIGHT FISCAL YEARS

Ended June 30, 2022

	2022		2021	2020		2019		2018		2017		2016		2015
Teachers' Retirement System (TRS)														
Contractually Required Contribution	\$ 301,994	\$	271,887	\$ 310,152	\$	282,829	\$	312,483	\$	340,643	\$	429,632	\$	419,750
Contributions in Relation to the Contractually Required Contribution	 301,994		271,887	 310,152		282,829		312,483		340,643		429,632		419,750
Contribution Deficiency (Excess)	\$ _	\$		\$ 	\$	_	\$	_	\$	_	\$	-	\$	-
District's Covered Payroll	\$ 3,180,688	\$ 3	3,083,159	\$ 2,918,953	\$ 2	2,891,593	\$ 2	2,675,195	\$ 2	2,568,772	\$ 2	2,470,842	\$ 2	2,336,353
Contributions as a Percentage of Covered Payroll	9.49%		8.82%	10.63%		9.78%		11.68%		13.26%		17.39%		17.97%
Employees' Retirement System (ERS)														
Contractually Required Contribution	\$ 140,809	\$	119,288	\$ 116,322	\$	125,534	\$	127,807	\$	127,871	\$	136,237	\$	167,627
Contributions in Relation to the Contractually Required Contribution	 140,809		119,288	116,322		125,534		127,807		127,871		136,237		167,627
Contribution Deficiency (Excess)	\$ _	\$	-	\$ _	\$	-	\$	-	\$	-	\$	-	\$	_
District's Covered Payroll	\$ 927,038	\$	873,889	\$ 861,431	\$	893,460	\$	865,863	\$	854,222	\$	810,716	\$	838,142
Contributions as a Percentage of Covered Payroll	15.19%		13.65%	13.50%		14.05%		14.76%		14.97%		16.80%		20.00%

10 years of historical information was not available upon implementation. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

#### SCHEDULE OF CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET AND THE REAL **PROPERTY TAX LIMIT – GENERAL FUND** June 30, 2022

# CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET

Adopted Budget		\$ 12	2,876,705
Add: Prior Year's Encumbrances			-
Original Budget		12	2,876,705
Budget Revisions			20,488
Final Budget		\$ 12	2,897,193
SECTION 1318 OF REAL PROPERTY TAX LAW CALCULATIO	N		
2022-2023 Voter Approved Expenditure Budget		<b>\$</b> 1.	3,557,125
Maximum Allowed 4% of 2022-2023 Budget		\$	542,285
General Fund Balance Subject to Section 1318 of Real Property Tax Law			
Unrestricted Fund Balance:			
Assigned Fund Balance	\$ 1,422,324		
Unassigned Fund Balance	290,082		
Total Unrestricted Fund Balance	1,712,406		
Less:			
Appropriated Fund Balance	1,400,696		
Encumbrances Included in Assigned Fund Balance	21,628		
Total Adjustments	1,422,324		
General Fund Balance Subject to Section 1318 of Real Property Tax Law		\$	290,082
Actual Percentage			2.14%

# **SCHEDULE OF CAPITAL PROJECTS FUND - PROJECTS EXPENDITURES AND FINANCING RESOURCES** Year Ended June 30, 2022

						Exp	penditures			Methods of Financing														
										BANS							Transfer		Fund					
												R	edeemed	]	Proceeds							to Debt	B	alance
		riginal		Revised	Prior	(	Current				nexpended		From		Of		tate	Ι	ocal			Service		Deficit)
PROJECT	App	ropriation	Ар	propriation	Year		Year		Total		Balance	App	opriations	0	bligations	1	Aid	So	urces		Total	Fund	6/.	30/2022
Buses 6/30/22	\$	220,000	\$	220,000	\$ -	\$	214,352	\$	214,352	\$	5,648	\$	-	\$	220,000	\$	-	\$	-	\$	220,000	\$ 5,648	\$	-
Smart Schools		220,137		220,137	147,288		-		147,288		72,849		-		-	14	5,706		-		145,706	-		(1,582)
Capital Project -																								
Campus-Wide	1	5,000,000		15,000,000	11,356,884		2,712,778	1	4,069,662		930,338		750,000		-		-	8	52,743		1,602,743	-	(12	2,466,919)
Totals	\$ 1	5,440,137	\$	15,440,137	\$ 11,504,172	\$	2,927,130	\$1	4,431,302	\$	1,008,835	\$	750,000	\$	220,000	\$14	5,706	\$8	52,743	\$	1,968,449	\$ 5,648	\$(12	2,468,501)

# **COMBINED BALANCE SHEET – NON-MAJOR GOVERNMENTAL FUNDS** June 30, 2022

	School Food Service		Extra Classroom Activity		Scholarships and Awards		Debt Service		Capital - Buses		Capital - Smart Schools		Permanent Fund - Scholarships		Total n-Major Funds
ASSETS															
Cash and Cash Equivalents															
Unrestricted	\$ 117,034	\$	-	\$	-	\$	-	\$	5,648	\$	-	\$	-	\$	122,682
Restricted	-		50,837		3,996		112,983		-		-		116,817		284,633
Receivables															
Due From Other Funds	-		-		273		132,606		-		-		-		132,879
State and Federal Aid	55,582		-		-		-		-		1,582		-		57,164
Inventories	 16,360		-		-		-		-		-		-		16,360
TOTAL ASSETS	\$ 188,976	\$	50,837	\$	4,269	\$	245,589	\$	5,648	\$	1,582	\$	116,817	\$	613,718
LIABILITIES	 														
Payables															
Accounts Payable	\$ 2,044	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	2,044
Accrued Liabilities	67		-		-		-		-		-		-		67
Due to Other Funds	56,098		-		-		-		5,648		1,582		273		63,601
Due to Other Governments	148		-		-		-		-		-		-		148
Unearned Credits											-				
Unearned Revenues	 13,812		-		-		-		-		-		-		13,812
Total Liabilities	72,169		-		-		-		5,648		1,582		273		79,672
DEFERRED INFLOWS OF RESOURCES					_										
Deferred State Aid	-		-		-		-		-		1,582		-		1,582
Total Deferred Inflows of Resources	 -		-		-		-		-		1,582		-		1,582
FUND BALANCES (DEFICITS)	 														
Nonspendable	16,360		-		-		-		-		-		-		16,360
Restricted	-		50,837		4,269		245,589		-		-		116,544		417,239
Assigned	100,447		-		-		-		-		-		-		100,447
Unassigned (Deficit)	-		-		-		-		-		(1,582)		-		(1,582)
Total Fund Balances (Deficits)	 116,807		50,837		4,269		245,589		-		(1,582)		116,544		532,464
TOTAL LIABILITIES, DEFFERED INFLOWS OF RESOURCES, AND FUND BALANCES (DEFICITS)	\$ 188,976	\$	50,837	\$	4,269	\$	245,589	\$	5,648	\$	1,582	\$	116,817	\$	613,718

See paragraph on supplementary schedules included in independent auditor's report.

# COMBINED REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – NON-MAJOR GOVERNMENTAL FUNDS Year Ended June 30, 2022

	School Food Service	Extra Classroom Activity	Scholarships and Awards	Debt Service	Capital- Buses	Capital- Smart Schools	Permanent Fund - Scholarships	Total Non-Major Funds
REVENUES								
Charges for Services	\$ 11,633	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 11,633
Use of Money and Property	7	-	-	2,765	-	-	-	2,772
State Sources	5,680	-	-	-	-	-	-	5,680
Federal Sources	303,545	-	-	-	-	-	-	303,545
Miscellaneous	3,503	69,655	4,039			-		77,197
Total Revenues	324,368	69,655	4,039	2,765	-	-	-	400,827
EXPENDITURES								
General Support	41,474	-	-	-	-	-	-	41,474
Employee Benefits	60,799	-	-	-	-	-	-	60,799
Debt Service:								
Principal	-	-	-	20,440	-	-	-	20,440
Interest	-	-	-	8,250	-	-	-	8,250
Food Service Program:								
Cost of Sales	143,227	-	-	-	-	-	-	143,227
Other Expenditures	-	63,403	2,850	-	-	-	-	66,253
Capital Outlay	-	-	-	-	214,352	-	-	214,352
Total Expenditures	245,500	63,403	2,850	28,690	214,352	-	-	554,795
Excess (Deficiency) of Revenues								
Over Expenditures	78,868	6,252	1,189	(25,925)	(214,352)	-	-	(153,968)
OTHER FINANCING SOURCES AND (USES)				i				i
Premium on Debt Issuance	-	-	-	247,439	-	-	-	247,439
Proceeds From Debt	-	-	-	-	220,000	-	-	220,000
Operating Transfers In	-	-	-	5,648	-	-	-	5,648
Operating Transfers (Out)	-	-	-	(151,181)	(5,648)	-	-	(156,829)
Total Other Financing Sources and (Uses)		-		101,906	214,352	-		316,258
Net Change in Fund Balance	78,868	6,252	1,189	75,981		-		162,290
Fund Balances (Deficit) - Beginning of Year	37,939	44,585	3,080	169,608		(1,582)	116,544	370,174
Fund Balances (Deficit) - End of Year	\$ 116,807	\$ 50,837	\$ 4,269	\$ 245,589	\$ -	\$ (1,582)	\$ 116,544	\$ 532,464

See paragraph on supplementary schedules included in independent auditor's report.

# NET INVESTMENT IN CAPITAL ASSETS

Year Ended June 30, 2022

Capital Assets, Net		\$ 19,522,302
Add: Deferred Charge on Bond Refunding		55,121
Deduct:		
Bond Anticipation Note	\$ 13,250,00	00
Premium on Bonds Payable	89,2	2
Short-Term Portion of Lease Liability	7,8′	12
Short-Term Portion of Bonds Payable	745,00	00
Long-Term Portion of Lease Liability	4,33	51
Long-Term Portion of Bonds Payable	765,00	14,861,435
Net Investment in Capital Assets		\$ 4,715,988

FEDERAL AWARD PROGRAM INFORMATION



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

## BOARD OF EDUCATION HERMON-DEKALB CENTRAL SCHOOL DISTRICT

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information Hermon-DeKalb Central School District as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise Hermon-DeKalb Central School District's basic financial statements, and have issued our report thereon dated October 10, 2022.

# **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Hermon-DeKalb Central School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Hermon-DeKalb Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Hermon-DeKalb Central School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

120 Madison Street, 1700 AXA Tower II, Syracuse, NY 13202 Phone: 315.234.1100 • Fax: 315.234.1111 1120 Commerce Park Drive East, Watertown, NY 13601 Phone: 315.788.7690 • Fax: 315.788.0966 Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Hermon-DeKalb Central School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bonnes & Company

Watertown, New York October 10, 2022



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

# **BOARD OF EDUCATION HERMON-DEKALB CENTRAL SCHOOL DISTRICT**

#### **Report on Compliance for Each Major Federal Program**

#### **Opinion on Each Major Federal Program**

We have audited Hermon-DeKalb Central School District's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Hermon-DeKalb Central School District's major federal programs for the year ended June 30, 2022. Hermon-DeKalb Central School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Hermon-DeKalb Central School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

# **Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Hermon-DeKalb Central School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Hermon-DeKalb Central School District's compliance with the compliance requirements referred to above.

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# **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Hermon-DeKalb Central School District's federal programs

# Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Hermon-DeKalb Central School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Hermon-DeKalb Central School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Hermon-DeKalb Central School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Hermon-DeKalb Central School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Hermon-DeKalb Central School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficience is a deficiency, or a combination of ver compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance of a federal program will not be prevented, or detected and corrected, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that weaknesses or significant deficiencies in internal control over compliance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bours & Company

Watertown, New York October 10, 2022

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year Ended June 30, 2022

FEDERAL GRANTOR/PASS-THROUGH GRANTOR PROGRAM TITLE	Federal Assistance Listing	Agency or Pass-Through Number	Federal Expenditures		
U.S. Department of Education					
Passed-Through NYS Education Department:					
Title I Grants to Local Educational Agencies					
Title I Grants to Local Educational Agencies	84.010A	0011-22-2096	\$ 38,114		
Title I Grants to Local Educational Agencies	84.010A	0011-21-2096	36,684		
Title I Grants to Local Educational Agencies	84.010A	0021-22-2615	177,757		
Total Title I Grants to Local Educational Agencies			252,555		
Special Education Cluster					
Special Education Grants to States	84.027A	0032-22-0792	112,432		
Special Education Preschool Grants	84.173A	0033-22-0792	877		
Total Special Education Cluster			113,309		
Education Stabilization Fund					
COVID-19 Elementary and Secondary School Emergency Relief Fund	84.425D	5891-21-2615	192,470		
COVID-19 American Rescue Plan - Elementary and Secondary					
School Emergency Relief	84.425U	5880-21-2615	725,034		
COVID-19 American Rescue Plan - Elementary and Secondary					
School Emergency Relief	84.425U	5882-21-2615	9,464		
COVID-19 American Rescue Plan - Elementary and Secondary					
School Emergency Relief	84.425U	5884-21-2615	1,746		
Total Education Stabilization Fund			928,714		
Supporting Effective Instruction State Grants					
Supporting Effective Instruction State Grants	84.367A	0147-22-2615	20,877		
Supporting Effective Instruction State Grants	84.367A	0147-21-2615	2,603		
Total Supporting Effective Instruction State Grants			23,480		
Student Support and Academic Enrichment Program	84.424A	0204-22-2615	13,258		
Rural Education	84.358B	0006-22-2615	6,532		
Rural Education	84.358B	0006-21-2615	5,852		
Total Rural Education			12,384		
Total Passed Through NYS Education Department			1,343,700		
Subtotal to Next Page			\$ 1,343,700		

See paragraph on supplementary schedules included in independent auditor's report and accompanying notes to schedule of expenditures of federal awards.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS – CONTINUED

Year Ended June 30, 2022

Subtotal from Previous Page		\$ 1,343,700
Federal Communications Commission		
Passed-Through Universal Service Administrative Company:	22.000	102 (00
COVID-19 Emergency Connectivity Fund Program	32.009	103,600
Total Passed Through Universal Service Administrative Company		103,600
U. S. Department of Agriculture		
Passed-Through NYS Education Department:		
Child Nutrition Cluster		
Non-Cash Assistance (Food Distribution)		
National School Lunch Program	10.555	22,474
Non-Cash Assistance (Food Distribution)		22,474
Cash Assistance		
School Breakfast Program	10.553	82,255
National School Lunch Program	10.555	183,626
Summer Food Service Program for Children	10.559	15,190
Cash Assistance Subtotal		281,071
Total Child Nutrition Cluster		303,545
		i
Total Passed Through NYS Education Department		303,545
Total U.S. Department of Agriculture		303,545
Total Federal Assistance		\$ 1,750,845

See paragraph on supplementary schedules included in independent auditor's report and accompanying notes to schedule of expenditures of federal awards.

# **NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** Year Ended June 30, 2022

# NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") presents the activity of federal award programs administered by the District, which is described in Note 1 to the District's accompanying financial statements, using the modified accrual basis of accounting. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the District's financial statements. Federal awards that are included in the Schedule may be received directly from federal agencies, as well as federal awards that are passed through from other government agencies.

The information presented in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance).

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. The amounts reported as federal expenditures were obtained from the federal financial reports for the applicable program and periods. The amounts reported in these reports are prepared from records maintained for each program, which are reconciled with the District's financial reporting system.

The federal expenditures are recognized under the Uniform Guidance.

The District has elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance. Indirect costs may be included in the reported expenditures, to the extent that they are included in the federal financial reports used as the source of the data presented.

Matching costs (the District's share of certain program costs) are not included in the reported expenditures.

The basis of accounting varies by federal program consistent with the underlying regulations pertaining to each program.

# NOTE 3 – SUBRECIPIENTS

No amounts were provided to subrecipients.

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year Ended June 30, 2022

# **NOTE 4 – SCOPE OF AUDIT**

The District is an independent municipal corporation. All federal grant operations of the District are included in the scope of the single audit.

# **NOTE 5 – OTHER DISCLOSURES**

No insurance is carried specifically to cover equipment purchased with federal funds. Any equipment purchased with federal funds is covered by the District's casualty insurance policies.

There were no loans or loan guarantees outstanding at year-end.

# NOTE 6 – NON-MONETARY FEDERAL PROGRAM

The District is the recipient of a federal award program that does not result in cash receipts or disbursements. The District was granted \$22,474 of commodities under the Summer Food Service Program for Children (Assistance Listing 10.555).

At June 30, 2022, the District has food commodities totaling \$7,785 in inventory.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2022

# NOTE A – SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an unmodified opinion on the basic financial statements of Hermon-DeKalb Central School District.
- 2. No significant deficiencies were disclosed during the audit of the basic financial statements of Hermon-DeKalb Central School District.
- 3. No instances of noncompliance material to the financial statements of Hermon-DeKalb Central School District, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- 4. No significant deficiencies or material weaknesses in internal control over major programs were disclosed during the audit of the major federal award programs of Hermon-DeKalb Central School District.
- 5. The auditor's report on compliance for the major federal award programs for Hermon-DeKalb Central School District expresses an unmodified opinion on all major federal programs.
- 6. There were no audit findings required to be reported in accordance with 2 CFR Section 200.516(a) related to the major federal award programs for Hermon-DeKalb Central School District.
- 7. The programs tested as major programs includes:

U.S. Department of Education

Passed-Through NYS Education DepartmentCOVID-19 American Rescue Plan - Elementary and SecondarySchool Emergency ReliefCOVID-19 Elementary and Secondary School Emergency Relief Fund84.425D

- 8. The threshold for distinguishing between Type A and B programs was \$750,000.
- 9. Hermon-DeKalb Central School District was determined not to be a low-risk auditee.

# NOTE B – FINDINGS – FINANCIAL STATEMENT AUDIT

There were no findings to report.

# NOTE C – FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

There were no findings to report.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Year Ended June 30, 2022

# NOTE A – FINDINGS – FINANCIAL STATEMENT AUDIT

There were no prior year audit findings.

# NOTE B – FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

There were no prior year audit findings.

EXTRA CLASSROOM ACTIVITY FUNDS



# INDEPENDENT AUDITOR'S REPORT ON EXTRA CLASSROOM ACTIVITY FUNDS

# BOARD OF EDUCATION HERMON-DEKALB CENTRAL SCHOOL DISTRICT

#### Opinion

We have audited the accompanying statement of cash receipts and disbursements of the Extra Classroom Activity Funds of Hermon-DeKalb Central School District for the year ended June 30, 2022 and the related note to the financial statement.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the statement of cash receipts and disbursements of the Extra Classroom Activity Funds of Hermon-DeKalb Central School District for the year then ended June 30, 2022, in accordance with cash basis of accounting described in Note 1.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Hermon-DeKalb Central School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter – Basis of Accounting**

We draw attention to Note 1 of the financial statement, which describes the basis of accounting. This financial statement is prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

#### **Responsibilities of Management for the Financial Statement**

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the cash basis of accounting described in Note 1; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statement that are free from material misstatement, whether due to fraud or error.

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#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance auditing standards generally accepted in the United States of America and Appendix E of the Minimum Program for Audit of Financial Records of New York State School Districts, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Hermon-DeKalb Central School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Hermon-DeKalb Central School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Bours & Company

Watertown, New York October 10, 2022

# EXTRA CLASSROOM ACTIVITY FUNDS – STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS

Year Ended June 30, 2022

	(	Cash						Cash
		alance		Cash Cash				Balance
	07/0	07/01/2021		Receipts		urs e me nts		06/30/2022
Class of:								
2021	\$	1,114	\$	-	\$	684	\$	430
2022		10,798		15,772		23,897		2,673
2023		5,621		12,635		8,730		9,526
2024		1,230		12,253		6,235		7,248
2025		-		7,056		4,316		2,740
Athletic Account		664		165		394		435
Drama Club		2,740		-		22		2,718
Fine Arts Club		1,633		-		-		1,633
Interest Account		87		3		-		90
National Honor Society		576		2,240		1,652		1,164
NYS Sales Tax		439		1,059		1,006		492
Outing Club		4,906		14,841		12,699		7,048
Student Council		7,293		-		168		7,125
Yearbook		7,484		3,631		3,600		7,515
Total	\$	44,585	\$	69,655	\$	63,403	\$	50,837

# **EXTRA CLASSROOM ACTIVITY FUNDS - NOTE TO FINANCIAL STATEMENT** June 30, 2022

# NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

The Extra Classroom Activity Funds of the Hermon-DeKalb Central School District represents funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extra Classroom Activity Funds are independent of the School District with respect to its financial transactions and the designation of student management.

The accounts of the Extra Classroom Activity Funds of the Hermon-DeKalb Central School District are maintained on a cash basis and the statement of cash receipts and disbursements reflects only cash received and disbursed. Therefore, receivables and payables, inventories, long-lived assets and accrued income and expenses, which would be recognized under generally accepted accounting principles and, which may be material in amount, are not recognized in the accompanying financial statement.