

# Annual Comprehensive Financial Report



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**D11**

**150**



**YEARS**

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1872-2022

**Fiscal Year Ended June 30, 2022**

Colorado Springs School District 11  
Colorado Springs, Colorado



## **PUBLIC NOTICE**

Colorado Springs School District 11 is committed to a policy of nondiscrimination on the basis of disability, need for special education services (whether actual or perceived), race, creed, color, sex, marital status, sexual orientation, transgender status, gender identity, gender expression, national origin, religion, ancestry, age, genetic information or protected activity. Any harassment/discrimination of students and/or staff, based on the aforementioned protected areas, will not be tolerated and must be brought to the immediate attention of the school principal, District 11 administrator/supervisor or District 11 nondiscrimination compliance/grievance coordinator.

**NONDISCRIMINATION COMPLIANCE COORDINATOR:** Katherine Ritchie Rapp, Director, Equal Opportunity Programs and Ombudservices, has been designated to coordinate compliance with:

- 1) Equal Pay Act of 1963
- 2) Civil Rights Act of 1964, as Amended
- 3) Age Discrimination in Employment Act of 1967
- 4) Title IX – Education Amendments Act of 1972
- 5) Section 504 of Rehabilitation Act of 1973
- 6) Pregnancy Discrimination Act of 1978, and
- 7) Americans with Disabilities Act of 1990

For additional information, please contact  
the District 11 Equal Opportunity Programs Office  
1115 North El Paso Street, Colorado Springs, CO 80903

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# Colorado Springs School District 11

Colorado Springs, CO

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## Annual Comprehensive Financial Report

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For the Fiscal Year Ended  
June 30, 2022

### BOARD OF EDUCATION

Dr. Parth Melpakam  
*President*

Jason Jorgenson  
*Vice President*

Dr. Sandra Bankes  
*Secretary*

Lauren Nelson  
*Treasurer*

Darleen Daniels  
*Director*

Rev. Al Loma  
*Director*

Julie Ott  
*Director*

### SUPERINTENDENT

Dr. Michael J. Thomas

### DEPUTY

### SUPERINTENDENT/ CFO

Glenn Gustafson, CPA  
(Interim)

### Prepared By:

### DEPARTMENT OF FINANCIAL SERVICES

Laura Hronik, MBA  
*Sr. Executive Director*

Jennifer Bennett, MBA  
*Director*

Jasmine Marshall  
*Accounting/Payroll Manager*

Carrie Menhel  
*Senior/ Internal Accountant*

Julie Torres, MS  
*Staff Accountant*

Mark Capps, MBA  
*Senior Accountant*

*Accounts Payable Coordinator/  
Charter School Accountant*

**BOARD OF EDUCATION**  
Colorado Springs School District 11



Dr. Parth Melpakam, President  
Term: 2019-2023



Jason Jorgenson, Vice President  
Term: 2019-2023



Dr. Sandra Bankes, Secretary  
Term: 2021-2025



Lauren Nelson, Treasurer  
Term 2021-2025



Darleen Daniels, Director  
Term: 2019-2023



Rev. Al Loma, Director  
Term: 2021-2023



Julie Ott, Director  
Term: 2021-2025

# Colorado Springs School District 11

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Fiscal Year Ended June 30, 2022

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# Introductory Section

INSPIRE EVERY MIND







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**Mr. Michael Gaal, Superintendent of Schools**  
**Ms. Kris Odom, Interim Chief Operations Officer**

October 28, 2022

To the Citizens and Members of the Board of Education of Colorado Springs School District 11:

It is our pleasure to submit to you the Colorado Springs School District 11 (the District) Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022. State law requires that school districts publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute assurance that the financial statements will be free from material misstatement.

Colorado Springs School District 11's financial statements have been audited by *FORVIS, LLP* a firm of licensed certified public accountants. The independent audit firm concluded that there was a reasonable basis for rendering an unmodified opinion that the District's financial statements for fiscal year 2021-22 are fairly presented in accordance with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The independent audit of the District's financial statements also includes the federally mandated "Single Audit," designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis involving the administration of federal awards. The results of the District's single audit for the period ending June 30, 2022 are included in the single audit section of this report.

Generally accepted accounting principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

## **PROFILE OF THE DISTRICT**

Colorado Springs School District 11 was established in 1872. The District's boundaries have changed numerous times since its formation. Today, the District is one of the largest and oldest school districts in the Pikes Peak Region and the twelfth largest in the State. The District encompasses approximately 70.5 square miles and includes a substantial portion of the City of Colorado Springs and portions of unincorporated El Paso County. According to the 2010 census the District's population was 227,196. The latest census update was conducted in 2020, with updated population estimate as of July 1, 2021 being 737,867.

The District provides a full range of school programs and services authorized by Colorado state statute. This includes pre-kindergarten through twelfth grade education in elementary, middle and senior high schools, special education for disabled students, gifted and talented programs, vocational and adult education, alternative education, concurrent enrollment, career technical education and other educational programs. The District provides services for approximately 22,000 students and employs about 3,400 teachers, education support professionals and administrators.

The District is governed by a seven-member Board of Education (the Board) whose members are elected by the registered electors of the District for staggered four-year terms of office. Biennial school district elections are held in November of odd-numbered years. The Board is a policy-making body whose primary functions are to establish policies for the District, provide for the general operation and personnel of the District, and oversee the property, facilities and financial affairs of the District. Members of the Board serve without compensation. The Board holds regular meetings generally scheduled for the second and fourth Wednesday of each month, with special meetings held as needed. The Board elects its officers following each biennial election.

The District includes as discretely presented component units six (6) charter schools; GLOBE, Roosevelt Charter Academy, Community Preparation School, CIVA, Eastlake High School and Academy for Advanced and Creative Learning. Charter schools are public schools approved by the Board and authorized by the State of Colorado to provide alternatives for parents, pupils and teachers. These schools have separate governing boards and are funded by the State of Colorado and local property tax funds, with revenues passing through the District. Though fiscally independent, the District provides many supports and services for these charter schools. In addition to the six charters approved by the District, there are approximately 13 other charter schools approved by the state that operate within D11 boundaries. Those charters are authorized by the Colorado Charter School Institute (CSI).

The annual budget serves as the foundation for the District's financial planning and control. It essentially allocates the resources to fulfill our mission, vision and strategic plan. A proposed budget is developed based on budget requests of the individual departments of the District. The Administration presents the proposed budget to the Board of Education for review. Public hearings are held on the proposed budget, and a final budget is adopted no later than June 30, the close of the District's fiscal year. The appropriated budget is prepared by fund, function and department. Department heads may make transfers of appropriations within a department. Transfers of appropriations between departments, however, require the special approval of the District's Board of Education, in accordance with Board Policy.

## **ECONOMIC CONDITION**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the District operates.

### ***Local Economy***

The City of Colorado Springs is a Home Rule Municipality; it is the county seat and most populous city in El Paso County. With a population of 478,961 as of the 2020 Census, an increase of 15.02% since the 2010 Census, it is the second most populous city in the state, behind Denver. The city covers 195.8 square miles making it Colorado's largest city by area. The economy is driven primarily by the military, the high-tech industry and tourism.

Major industries located within the City's boundaries or in close proximity include aerospace, defense, homeland security, cybersecurity, life sciences, sports and related organizations. The City and County also have a significant military presence with Peterson Space Force Base, the Air Force Academy, Fort Carson, Cheyenne Mountain Complex, and Schriever Space Force Base. The local economy is showing signs of recovery following the Covid-19 pandemic. The unemployment rate has declined at 3.3% (May 2022), the number of homes sales has grown, and property values have increased dramatically. While not quite back to pre-pandemic levels, these economic indicators provide some level of assurance that the economy is bouncing back.

At the state level, economic activity indicates continued recovery from the pandemic-related recession. The recovery has not been steady, and mirroring the Covid-19 virus trajectory, has been more uneven. Some sectors have fared better than others during the pandemic. Supply and demand mismatches have persisted, which boosts inflationary pressure. While the recovery is not always consistent and smooth, there is indication that the total program funding for K-12 education is expected to increase in FY 2022-23 with early indications between 5-8%.

The District continues to decline in enrollment at a pace of 1% to 1.5% per year. However, for the school year 2022-2023, it appears that enrollment will level out close to previous year's enrollment count. The District has changed to a centralized enrollment model which allows for more consistent follow-up on enrollment data. The District commissioned a demographic study to identify future trends and challenges and has created a new facilities master plan to identify instructional delivery for the future. The District also developed an academic master plan that will eventually dovetail with the facilities master plan in order to look forward to the District's long-term vision.

The age of some of our schools is of some concern, however, the District continues to work aggressively on maintaining these facilities and addressing structural concerns. There continues to be a backlog of deferred maintenance costs, as well as renovations and improvements where necessary. In addition, the district's 2017 Mill Levy Override contains a line item for capital renewal which provides tremendous hope in terms of rebuilding the District's capital infrastructure and improving the ability to compete with neighboring school districts.

### ***Long-term Financial Planning***

Looking to the future, the State's K-12 funding remains uncertain. Without voter approval of new school finance funds, long-term estimates of state funding of K-12 education will be predicated on a renewal of economic growth within the state that is sufficient to cover inflation and student growth, while at the same time being able to meet other resource demands such as Medicaid, social programs, prisons, roads and higher education. Ultimately, the State will be hard pressed to provide its existing service requirements within its constrained resources. The length of the economic recovery from the pandemic will play an important role in quality of education for students in Colorado.

### ***Financial Policies***

Detailed descriptions of the district's accounting policies are contained in the Notes to the Financial Statements on pages 40 to 70 of this report. These policies describe the basis of accounting, funds and accounts used, valuation policies for investments, capital assets and other significant accounting information.

The District maintains a number of budgetary controls. The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board. Activities of all funds are included in the annual appropriated budget. Budgetary control is established at the fund level. The District maintains an encumbrance accounting system as one method of accomplishing budgetary control. Unencumbered budgets lapse at the end of the fiscal year, with the exception of school budgets where unencumbered budget allocations are available for use in future years and are reported as assignments of fund balance in the current year.

### ***Major Initiatives***

Looking forward to 2023, the District adopted a budget that used a variety of one-time funding mechanisms to maintain a viable program. While there is still uncertainty regarding the pandemic, the district continues to strive to provide a high-quality PK-12 program that adequately prepares our students to be post-secondary and/or workforce ready. A look back to 2022 from the future will probably show that the pandemic had far more consequences than could ever be contemplated.

## AWARDS AND ACKNOWLEDGEMENTS

The Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to Colorado Springs School District 11 for its annual comprehensive financial report for the year ended June 30, 2021. To receive this honor, a governmental unit must publish an easily readable and efficiently organized ACFR, with content conforming to program standards. Such reports must satisfy generally accepted accounting principles and applicable legal requirements. A certificate of achievement is valid for one year. The District's June 30, 2022 ACFR will also be submitted to ASBO for review.

We express our gratitude to those who assisted in the preparation of this report, which would not have been possible without the dedicated service of District staff. We commend Superintendent Mr. Michael Gaal, district leadership and the Board of Education for their interest and support in planning and conducting the financial operations of the District in a responsible and progressive manner.

We thank our independent auditors from the certified public accounting firm of *FORVIS*, for their professional approach in the performance of the audit and their careful review of this document. Their assistance was invaluable in finalizing the report.

Finally, we would like to offer special thanks to the accounting and payroll staff, as well as the school business managers and administrative assistants, who play a key role in the financial reporting of the District year round.

Respectfully Submitted,



Kris Odom  
Interim Chief of Operations



Laura Hronik, MBA  
Executive Director Financial Services



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting  
is presented to**

**Colorado Springs School District 11**

**for its Annual Comprehensive Financial Report  
for the Fiscal Year Ended June 30, 2021.**

The district report meets the criteria established for  
ASBO International's Certificate of Excellence in Financial Reporting.



A handwritten signature in black ink, reading 'Will Sutter'.

**William A. Sutter**  
**President**

A handwritten signature in black ink, reading 'David J. Lewis'.

**David J. Lewis**  
**Executive Director**



# Colorado Springs School District 11 Strategic Plan



## Core Values

Our shared beliefs describe who we are as a community.

*We believe:*

- *In the inherent worth of every individual and the power of equitable practices to unleash potential.*
- *Diversity enriches the human experience and strengthens community.*
- *Healthy relationships provide mutual understanding and enhance life.*
- *Continuous learning nourishes life.*
- *Integrity is fundamental to building trust.*

## Mission

Our purpose - or what we want our students to leave us with.

*We dare to empower the whole student to profoundly impact our world.*

## Mission Impacts

How we will know we are moving toward our mission.

- *Each student will innovatively adapt to evolving challenges.*
- *Each student will actively pursue learning that continually challenges them to grow and achieve their personal best.*
- *Each student will develop personal, social, and cultural competencies and apply them intentionally in their lives.*

## Vision

What our future will look like.

*We are a dynamic, collaborative community of energized educators, engaged students and supportive partners with a passion for continuous learning.*

## Strategies

The most critical work needed to move toward our mission.

*In pursuit of our mission and mission impacts:*

1. *We will cultivate a collaborative culture that promotes intentional, mission-driven change.*
2. *We will align our actions to our shared understanding of and commitment to the strategic plan.*
3. *We will guarantee an ecosystem of equitable practices to meet the unique needs of all.*

## Strategic Delimiters

Things that have tripped us up in the past - and we commit not to do going forward.

*We will not:*

- *Allow past practices to create barriers to new and innovative ideas.*
- *Avoid conflict or difficult conversations, nor engage in problem solving through the lens of blame.*
- *Engage in initiatives that are misaligned with our mission.*



Dr. Michael J. Thomas, Superintendent

Glenn E. Gustafson, CPA  
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## District Strategic Plan Alignment Considerations

The core components of the DSP are more aspirational in nature, and the DSP targets three specific audiences: students, the district at large, and parents/community members. The target audiences are categorized as:

- **Students** – this pertains to all students, and none are exempted based on differentiated programming or student impact needs (e.g., special education and English Learners). This establishes **the foundation for D11's focus on student equity.**
- **Colorado Springs District 11** – this includes all staff employed or contracted by the district. It is important to include ancillary staff like contractors in this definition because of the direct and indirect impact they have on students.
- **Parents/Community** – this refers to all parents, guardians, and community members within the boundaries of D11.

Within the three target audiences addressed by the strategic plan, we identify sub-categories impacted within each one. For the table, the sub-categories are specifically defined in the context of the DSP include the following:

### Students

- **Equity** – This was defined as ensuring all students are receiving the support needed to be successful.
- **Engagement** – Does the program **contribute to a student's abilities to progress in their learning?**
- **Outcomes** – Does the program **impact a student's learning and educational outcomes?** Learning outcomes are the objectives and standards schools and teachers want students to master; and educational outcomes are the educational, societal and life effects achieved because students are **educated (e.g., "Each student will develop personal, social, and cultural competencies and apply them intentionally in their lives.")**

## Colorado Springs District 11

- **Equity** – Does the program support and equip D11 staff to provide equitable learning environments for all students?
- **Engagement** – Does the program support D11 staff with the tools they need to provide students with better access to learning; and do they have the tools needed to support and motivate their delivery of high-quality instruction?
- **Outcomes** – Does the program impact the ability for D11 staff to provide a learning environment and instruction conducive to improving learning and educational outcomes; and does the program **impact staff's quality of life in terms of being more successful and able to do their work?**
- **Foundational** – Does the program **impact and support the district's ability to provide better learning environments for staff and students;** and does it support or improve its ability to support and operate as a school system overall?

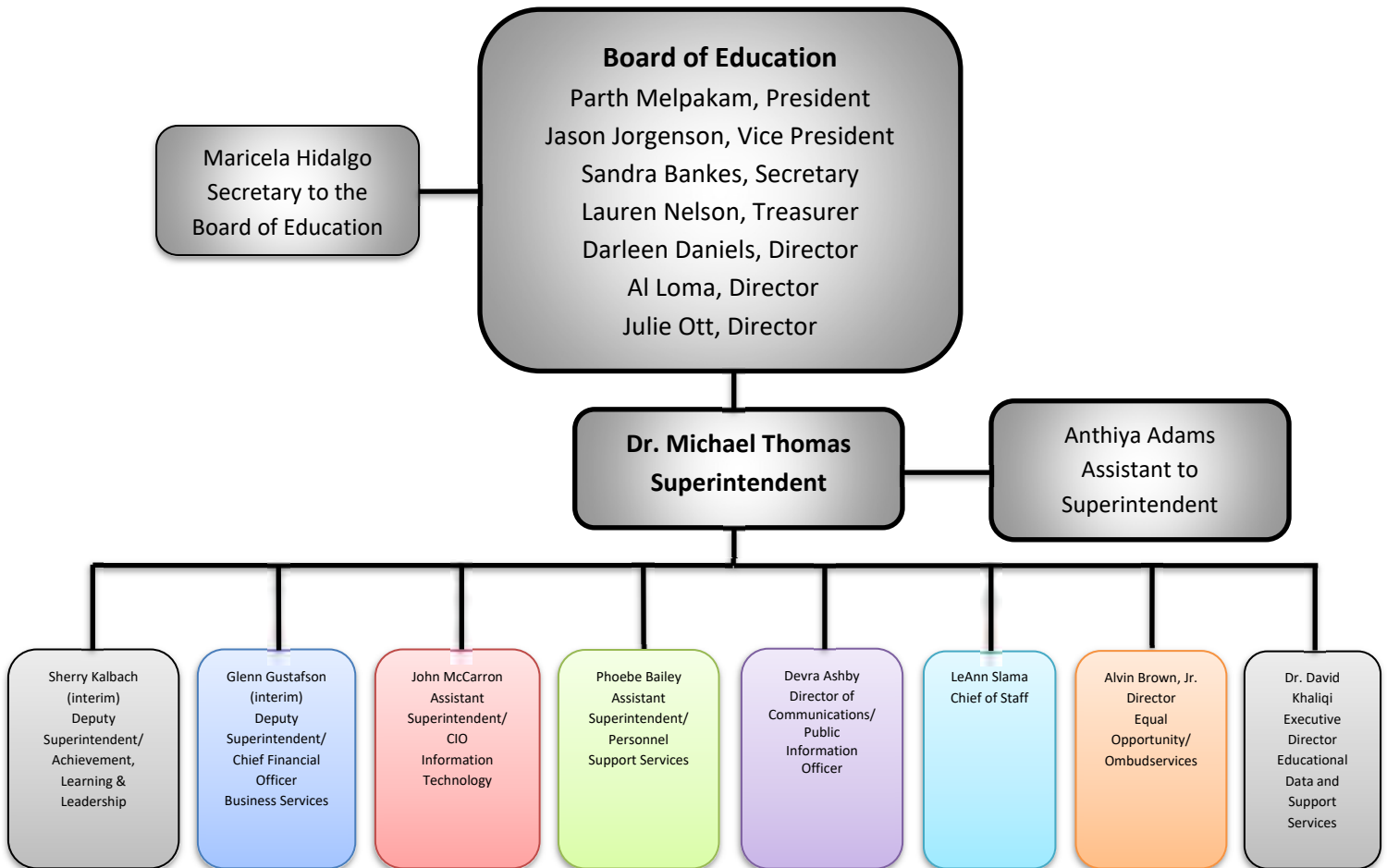
## Parents/Community

- **Equity** – Does the program support families, neighborhoods, and the community with appropriate **access to the support needed for successful collaboration with the District's Core Values?**
- **Engagement** – Does the program support families, neighborhoods, and the community with **opportunities to successfully partner with D11 and students to encourage a "passion for continuous learning?" (DSP – Vision)**

# Colorado Springs School District 11

## Division Organizational Chart

### 2021-2022



The Superintendent's Cabinet is a cross-section of the central office staff that meet with the superintendent to discuss and make recommendations about a wide array of items and issues related to the management and business of the district in addition to preparation for the school board meetings. The following are members:

<b>Office of Superintendent</b>	
<b>Name</b>	<b>Title</b>
1. Michael J. Thomas	Superintendent of Schools
2. LeAnn Slama	Chief of Staff
3. Devra Ashby	Chief Communication Officer
4. David Khaliqi	Executive Director, Assessment, Enrollment and Research
5. Dan Hoff	Executive Director of School Leadership
6. Bryan Relich	Executive Director of School Leadership
7. Jennifer Harris	Executive Director of School Leadership
8. Brandan Comfort	Executive Director of School Leadership
9. Alexis Knox-Miller	Director, Equity and Inclusion
10. Alvin Brown, Jr.	Director, Equal Opportunity Programs/Ombudservices
<b>Personnel and Support Services</b>	
11. Phoebe Bailey	Assistant Superintendent, Personnel Support Services
12. Karey Urbanski	Executive Director, Human Resources
<b>Information Technology Services</b>	
13. John McCarron	Assistant Superintendent/Chief Information Officer
14. Melissa Smead	Director, Learning Resource Services – Instructional Technology
<b>Achievement, Learning, &amp; Leadership</b>	
15. Sherry Kalbach (interim)	Deputy Superintendent-Achievement, Learning & Leadership
16. Judy Gudvangen	Executive Director, Student Support Services
17. Cory Notestine	Executive Director, Student Success & Wellness
<b>Business Services</b>	
18. Glenn Gustafson (interim)	Chief of Business/Operational Services
19. Kris Odom	Executive Director, Procurement and Contracting
20. Terry Seaman	Executive Director, Facilities, Operations, Transportation Center
21. Laura Hronik	Executive Director, Financial Services
<b>Employee Group Leadership</b>	
22. Brenda McKinney	Educational Support Professionals (ESP)
23. Jeremiah Johnson	Colorado Springs Association of School Executives (CSASE)
24. Joe Schott	Colorado Springs Education Association (CSEA)

# Financial Section

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## Independent Auditor's Report

Board of Education  
Colorado Springs School District 11  
Colorado Springs, Colorado

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Colorado Springs School District 11 (the District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the District's Charter Schools, discretely presented component units of the District, which represent all of the assets, net position and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discretely presented component units, is based solely on the reports of the other auditors.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Emphasis of Matter*

As discussed in Note 1 to the financial statements, in 2022, the District adopted new accounting guidance related to leases. Our opinions are not modified with respect to this matter.



### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that certain budgetary comparison schedules, management's discussion and analysis and pension and other postemployment benefits information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund financial statements and schedules, the schedule of expenditures of federal awards required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the Auditors Integrity Report are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules, the schedule of expenditures of federal awards, and the Auditors Integrity Report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Board of Education  
Colorado Springs School District 11

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 26, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**FORVIS, LLP**

Colorado Springs, Colorado  
October 26, 2022

# Colorado Springs School District 11

## Management's Discussion and Analysis

### As of and for the fiscal year ended June 30, 2022

As management of Colorado Springs School District 11, we offer readers of the District's annual comprehensive financial report (ACFR) this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information furnished in our letter of transmittal.

#### FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at the close of fiscal year 2022 by \$28,191,084. The change in net position was \$184,864,107, which decreased the negative balance from \$213,055,191 at the beginning of the year.
- At the close of the current fiscal year, the District's *governmental funds* reported combined ending fund balances of \$216,358,854 compared to \$194,290,227 at the close of the prior fiscal year.
- Total ending fund balances, for the *governmental funds* at June 30, 2022 included: \$109,955,788 for the General Fund, \$31,705,890 for the Capital Reserve Capital Projects Fund, \$51,708,924 for the Mill Levy Override Fund and \$22,988,252 for non-major governmental funds.
- At June 30, 2022, the *governmental funds* reported total unassigned fund balance of \$88,091,451 in the General Fund.
- At June 30, 2022, the *governmental funds* assigned fund balance was \$52,994,488, including \$4,320,627 for Risk Management, \$1,284,230 for Preschool, \$1,000,000 for Emergency contingency, \$33,162,952 for Capital projects, \$4,953,379 for Food Services, \$2,286,604 for Pupil Activity, \$161,869 for other activity, \$4,410,796 for instructional supply carry over, and \$1,414,031 for non-instructional supply carryover.
- At June 30, 2022, the *governmental funds* restricted fund balance was \$73,919,272 including: \$7,187,602 for the emergency contingency required by Article X, Section 20 of the Colorado state constitution, \$15,022,746 for debt service, and \$51,708,924 for the Mill Levy Override.
- At June 30, 2022, the *governmental fund* nonspendable fund balance was \$1,353,643; \$12,500 for Risk Management Prepaids and \$1,341,143 for Inventories.
- For the fiscal year ended June 30, 2022, as discussed in Note 1 to the financial statements, the District adopted new accounting guidance related to leases, GASB 87, *Leases*. Prior year information has not been restated for the adoption of GASB 87 because of the single year presentation of the basic financial statements.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis serves as an introduction to Colorado Springs School District 11's basic financial statements. The District's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements.

#### Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. They consist of two statements:

The *statement of net position* presents information on all of the District's assets, liabilities and deferred inflows/outflows of resources with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of changes in the financial position of the District.

The *statement of activities* presents information reporting how the District's net position changed during fiscal year 2022. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows for future fiscal periods. Earned but unused vacation leave and uncollected taxes are examples of these types of items.

The governmental activities of the District include instruction, pupil activities, instructional support, general and school administration, business and central services, and transportation. Production Printing and Risk Related activities, reported in the Internal Service Funds, are also considered governmental activities in the government-wide financial statements.

The government-wide financial statements for fiscal year 2022 include not only the District itself (known as the *primary government*), but also six charter schools for which the district is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

### **Fund Financial Statements**

A *fund* is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All District funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintained eight individual governmental funds for fiscal year 2022. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the General Fund, the Capital Reserve Capital Projects Fund, the Mill Levy Override Fund and the Designated Purpose Grants Fund, all of which are considered *major funds*. Combined information is presented for the Food Services Fund, the Pupil Activity Fund, the Other Special Revenue Fund and the Bond Redemption Debt Service Fund, which are considered *non-major funds*.

**Proprietary funds.** The District maintains two proprietary funds, both of which are *Internal Service funds*. Internal service funds are accounting devices used to accumulate and allocate costs internally among the District's various functions. The District uses internal service funds to account for its Production Printing and Risk Related activities. Because both of these services predominately benefit governmental functions, they have been included within *governmental activities* in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The two Internal Service funds are combined into a single, aggregated presentation. Individual fund data for the Internal Service funds are provided in the form of *combining and individual statements* as other supplementary information in this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefits of parties outside the District. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available for the support of the District's own programs.

## Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements.

### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* (RSI) concerning the District. The District adopts an annual appropriated budget for all funds. A budgetary comparison schedule has been provided for the General Fund as well as the Mill Levy Override and Designated Purpose Grants Special Revenue Funds to demonstrate compliance with this budget.

### Other Supplementary Information

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information. This section also includes budgetary comparison schedules for the funds not included in the RSI.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

In previous years, the District implemented Governmental Accounting Standards Board (GASB) Statements 68 and 75 respectively, which requires the inclusion of unfunded pension and other postemployment benefit liabilities and other related items. Because of this, the net position was significantly reduced and may not serve as a useful or practical indicator of the District's financial position. For the District's primary government, excluding its component units (charter schools), liabilities and deferred inflows exceeded assets and deferred outflows by \$28,191,084 at June 30, 2022. \$443,794,967 of this relates to GASB Statements 68 and 75. Without these liabilities and the related deferred inflows and outflows, the District's assets would exceed its liabilities by \$415,603,883.

By far the largest liability on the government-wide statements is the net pension liability of \$326,976,334. Other pension related amounts include deferred outflows of resources of \$70,675,344 and deferred inflows of resources of \$166,583,662. In addition to pensions, the District reports liabilities for other postemployment benefits of \$15,819,231 with related deferred outflows of \$2,672,457 and deferred inflows of \$7,763,541. More information on the benefit plans and the pension related items can be found in notes 10 and 11 of this report.

A portion of the District's net position reflects its \$356,358,759 investment in capital and lease assets net of accumulated depreciation, amortization and related debt. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position represents resources that are subject to external restriction on how they may be used. At June 30, 2022 net position totaling \$80,452,668 was restricted, with \$14,786,009 restricted for debt service, \$51,708,924 for mill levy override, \$6,770,133 for claims, and \$7,187,602 for the TABOR emergency contingency.

For fiscal year 2022, the District's negative net position was decreased by \$184,864,107 resulting from revenues exceeding expenses.

**Colorado Springs School District 11**  
**Condensed Statement of Net Position**  
**For June 30, 2022 and 2021**

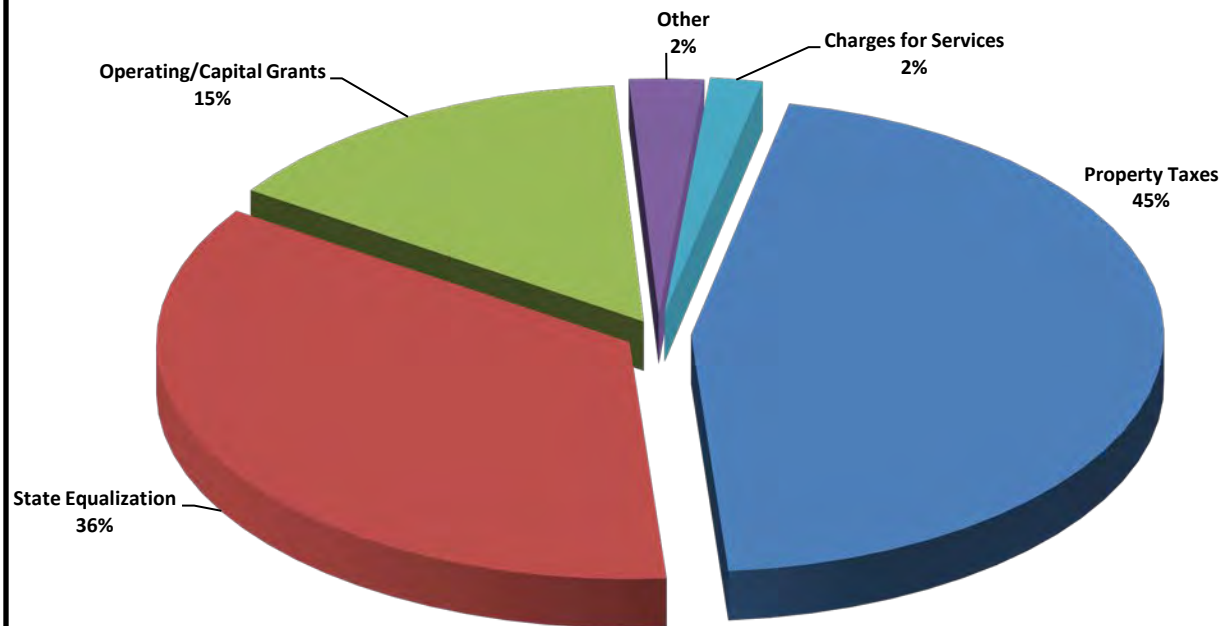
	<b>Governmental Activities</b>	
	<b>2022</b>	<b>2021</b>
Current & other assets	\$ 293,256,186	\$ 256,629,065
Capital and lease assets	273,124,189	268,929,510
Total assets	566,380,375	525,558,575
Deferred outflows of resources	76,565,300	121,465,290
<b>Total assets &amp; deferred outflows of resources</b>	<b>642,945,675</b>	<b>647,023,865</b>
Long-term liabilities outstanding	431,099,670	588,727,693
Other liabilities	62,185,098	54,048,136
Total liabilities	493,284,768	642,775,829
Deferred inflows of resources	177,851,991	217,303,227
<b>Total liabilities &amp; deferred inflows of resources</b>	<b>671,136,759</b>	<b>860,079,056</b>
Net position:		
Net investment in capital assets	356,358,759	171,200,515
Restricted	80,452,668	83,010,155
Unrestricted (deficit)	(465,002,511)	(467,265,861)
<b>Total net position (deficit)</b>	<b>\$ (28,191,084)</b>	<b>\$ (213,055,191)</b>

**Colorado Springs School District 11**  
**Condensed Statement of Activities**  
**For June 30, 2022 and 2021**

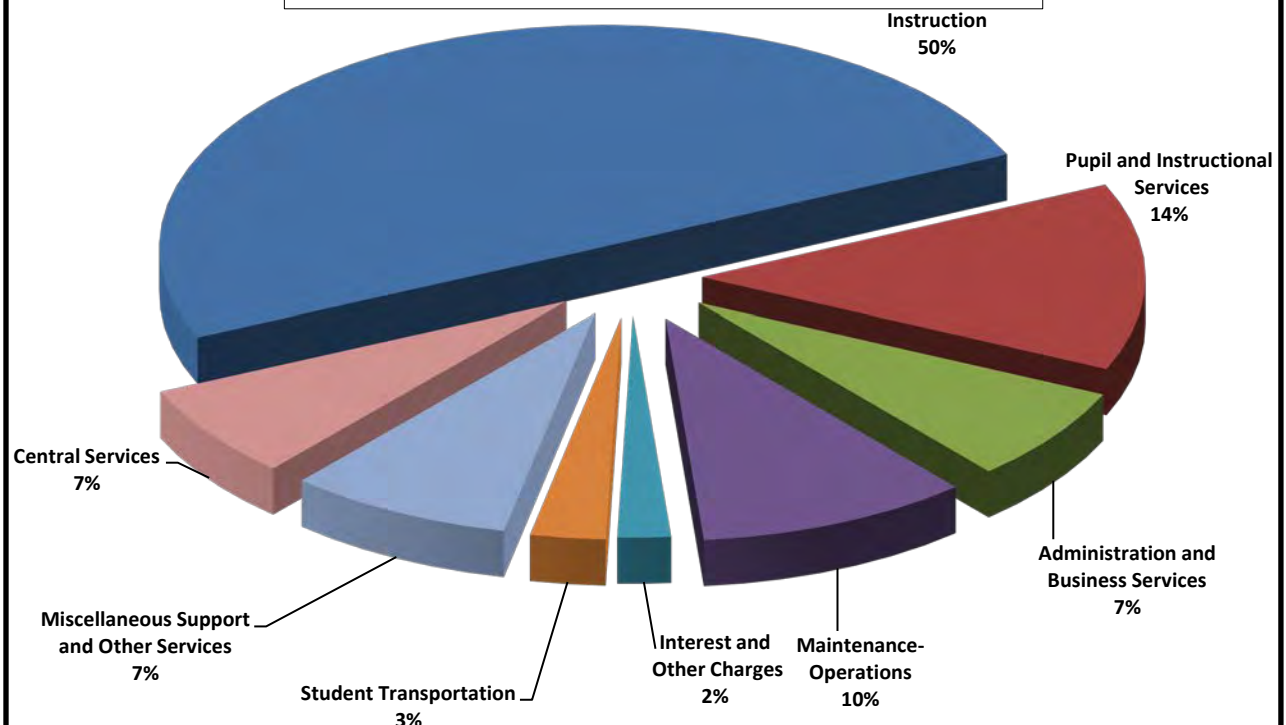
	<b>Governmental Activities</b>	
	<b>2022</b>	<b>2021</b>
<b>Revenues:</b>		
<b>Program revenues:</b>		
Charges for services	\$ 6,632,667	\$ 5,072,474
Operating/capital grants	54,150,665	61,800,741
<b>General revenues:</b>		
Property taxes	168,174,615	166,101,976
State equalization	131,934,589	127,523,500
Other	9,433,022	2,538,979
<b>Total revenues</b>	<b>370,325,558</b>	<b>363,037,670</b>
<b>Expenses:</b>		
Instruction	92,412,822	81,062,602
Pupil & instructional services	25,196,456	30,425,249
Administration and business	12,850,298	11,489,729
Maintenance and operations	18,451,344	20,748,447
Transportation	5,064,826	4,729,690
Central services	12,729,135	11,007,645
Miscellaneous support and other services	15,167,215	9,527,302
Interest and other charges	3,589,355	4,242,677
<b>Total expenses</b>	<b>185,461,451</b>	<b>173,233,341</b>
Increase in net position	184,864,107	189,804,329
<b>Net position (deficit) - July 1</b>	<b>(213,055,191)</b>	<b>(402,859,520)</b>
<b>Net position (deficit) - June 30</b>	<b>\$ (28,191,084)</b>	<b>\$ (213,055,191)</b>



# **COLORADO SPRINGS SCHOOL DISTRICT 11** **Government-wide Revenues** **Fiscal Year 2022**



# **COLORADO SPRINGS SCHOOL DISTRICT 11** **Government-wide Expenses** **Fiscal Year 2022**



**Governmental Activities.** For fiscal year 2022, governmental activities decreased the District's negative net position by \$184,864,107 from \$213,055,191 to \$28,191,084.

- The cost of all governmental activities for the current fiscal year was \$185,461,451.
- Users of some of the District's governmental programs paid \$6,632,667 for services.
- The federal and state governments subsidized certain programs with operating and capital grants and contributions totaling \$51,221,669.
- Most District governmental activities were funded by district and state taxpayers.
- For fiscal year 2022 this portion of governmental activities was funded with \$168,174,615 in property and specific ownership taxes, \$131,934,589 of unrestricted state equalization based on the statewide education aid formula, investment earnings of \$1,024,120, school land fees of \$882,556 and miscellaneous revenues of \$7,526,346.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unrestricted fund balance* may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year.

### General Fund

The General Fund is the major operating fund of the District, providing the majority of the resources for the educational and support programs. Revenues for the General Fund totaled \$239,663,462 in fiscal year 2022 compared to \$218,697,403 in fiscal year 2021, an increase of 9.59%. The following table reflects the amount of revenue from various sources.

<u>Revenues</u>	<u>2022</u>	<u>2021</u>	<u>Amount of Change</u>	<u>Percentage of Change</u>
Property taxes	\$ 69,611,800	\$ 59,926,053	\$ 9,685,747	16.16 %
Specific ownership taxes	16,261,846	17,246,959	(985,113)	(5.71)
State of Colorado				
Equalization	131,934,589	127,523,500	4,411,089	3.46
State grants	10,818,418	8,260,060	2,558,358	30.97
State on behalf payment	4,001,859	-	4,001,859	N/A
Federal	738,641	1,997,371	(1,258,730)	(63.02)
Other sources				
Investment income	351,957	166,061	185,896	111.94
Tuition	384,119	268,418	115,701	43.10
Services provided to charter schools	627,951	766,684	(138,733)	(18.10)
Miscellaneous	4,932,282	2,542,297	2,389,985	94.01
Totals	<u>\$ 239,663,462</u>	<u>\$ 218,697,403</u>	<u>\$ 20,966,059</u>	<u>9.59 %</u>

### Revenues

**Property Taxes.** General Fund property tax revenues were based on a levy of 20.715 mills, plus an abatement levy of 0.221 mills, applied against an assessed valuation of \$3,511,392,070. The 2021 General Fund mill levy was 20.715 mills, plus an abatement levy of 0.410, applied against an assessed valuation of \$3,050,219,290. Property taxes accounted for 29.0% of the General Fund revenue for the current fiscal year.

**Specific Ownership Taxes.** Specific ownership tax is applied to the fair value of vehicles registered in Colorado. Specific ownership tax decreased by 5.71% in fiscal year 2022. This decrease was the result of the reduction in the bond tax levy. The District's total tax levy is used to determine the proportionate share of specific ownership taxes the District will receive. When there is a reduction in the overall District tax levy, the amount of specific ownership taxes the District receives goes down as well. Specific ownership taxes are recorded in the general fund with the exception of \$1 million that is allocated to the capital reserve capital projects fund.

**State Equalization.** State equalization revenue increased by 3.46% in fiscal year 2022 and accounted for 55.0% of the General Fund revenue. The increase is the result of a reduction in the budget stabilization factor in the state's school funding formula, which more than offset the decrease in enrollment within the District.

**State On Behalf Payment.** Senate Bill 18-200 was passed in 2018 by Colorado General Assembly to help reduce Public Employees' Retirement Association's (PERA) unfunded actuarial accrued liability. A bill provision directed the State of Colorado to give a direct distribution payment to PERA to be allocated among its trust funds based on annual covered payroll. The related on behalf payment meets the definition of special funding situation which occurs when a non-employer entity is required to make a contribution to another entity's pension plan. During fiscal year 2021, the State of Colorado did not make the payment due to the economic conditions created by the pandemic. The state did resume payments for fiscal year 2022 and is expected to continue them going forward. This is shown as revenue on the District's financial statements.

**Other Sources.** Other sources of revenue consist of state grants, federal grants, investment income, tuition, charter school buy back revenues, and a variety of miscellaneous revenue sources.

## **Expenditures**

Overall expenditures for the General Fund increased 16.58% from the previous year. This increase in expenditures is a result of budgeting and spending non-recurring funds carried over from previous fiscal years that were the result of unfilled staff positions. All major program categories had increased expenditures year over year mainly as a result of non-recurring compensation and other pay increases.

<b><u>Expenditures</u></b>	<b><u>2022</u></b>	<b><u>2021</u></b>	<b><u>Amount of</u></b> <b><u>Change</u></b>	<b><u>Percentage of</u></b> <b><u>Change</u></b>	
Instruction	\$ 156,534,099	\$ 130,693,555	\$ 25,840,544	19.77	%
Supporting services					
Pupil activities	17,014,765	15,452,444	1,562,321	10.11	
Instructional support	17,353,247	15,252,782	2,100,465	13.77	
General administration	2,152,787	2,114,147	38,640	1.83	
School administration	22,973,732	19,658,130	3,315,602	16.87	
Business services	2,939,219	2,651,630	287,589	10.85	
Maintenance and operations	27,521,839	25,209,236	2,312,603	9.17	
Transportation services	5,798,484	5,194,561	603,923	11.63	
Central services	15,418,092	13,246,651	2,171,441	16.39	
Miscellaneous support services	2,380,297	2,195,836	184,461	8.40	
Totals	<u>\$ 270,086,561</u>	<u>\$ 231,668,972</u>	<u>\$ 38,417,589</u>	<u>16.58</u>	<u>%</u>

## **Other Major Funds**

The Capital Reserve Capital Projects Fund is considered a major fund for the current fiscal year. Total revenues for the Capital Reserve Capital Projects Fund were \$3,805,484, while expenditures totaled \$18,773,156. Other financing sources included transfers of \$5,319,015 from the General Fund and \$16,191,311 from the Mill Levy Override Fund. Primary funding for the Capital Reserve Capital Projects Fund comes from revenues under the Colorado School Finance Act and the District's 2017 Mill Levy Override (MLO). These funds are used to acquire land and improvements, new facilities, additions, repairs and renovations to existing facilities, equipment and safety upgrades. The District updates its 5-Year Capital Plan annually to reflect work that has been completed as well as urgent, emergent requirements. Rising construction costs and aging infrastructure continue to escalate the District's unfunded capital needs, which currently exceed \$700 million. The District is well into the process of building a Facilities Master Plan, which will provide the foundation for the 5-Year Capital Plan. The Master Plan will be updated biennially to ensure that the 5-Year Capital Plan remains aligned with District priorities.

The Designated Purpose Grants Fund is used to account for state, federal, corporate and foundation funds received for a specific reason or to address a particular student group or need related to student achievement. In most cases the

funds supplement the efforts of the District and are not used to supplant district funding responsibilities and expenditures. Revenues were \$38,447,542 with expenditures equal to the same amount. Typically grant revenues are equal to expenditures as revenue is not considered earned until it is spent.

The Mill Levy Override Special Revenue Fund is a special revenue fund used to account for funds from the November 2000 and 2017 voter-approved mill levy overrides. This fiscal year total revenues were \$73,406,231 while expenditures totaled \$269,134. Most mill levy override funds are transferred to the fund that actually incurs the expenditure.

### **Proprietary Funds**

The Risk Related Activities Fund provided revenue totaling \$28,429,445 to support expenditures for health, vision, dental, life, employee assistance program and long term disability. Other financing sources included investment income of \$560,978 earned on reserves and transfers from the Mill Levy Override Fund of \$7,448 and the General Fund of \$1,100,000. Net position at June 30, 2022 was \$9,276,213 compared to \$6,172,182 the previous year reflecting an increase in net position of \$3,104,031.

The Production Printing Fund operating revenues equaled \$1,232,601. Other financing sources include a transfer from the Mill Levy Override Fund \$49,522, which was offset by a transfer to the General Fund of \$80,000. Total expenses were \$1,439,104. Net position at June 30, 2022 was \$639,719 compared to \$876,700 the previous year reflecting a decrease in net position of \$236,981.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

Total budgeted appropriations adopted by the Board of Education for fiscal year 2021-22 were \$672 million which included General Fund appropriations of \$350.8 million. The adopted budget was modified during the year to reflect changes in funding for a final General Fund budget of \$381.4 million.

The final budget reflected an increase in budgeted expenditures of \$30.6 million from the original adopted budget. This increase was the direct result of additional resources related to previous year fund balance realized.

In fiscal year 2022, final budgeted instruction expenditures for the General Fund totaled \$177.1 million while actual expenditures totaled \$156.5 million (\$30.7 million in 2021). Overall General Fund budgeted expenditures totaled \$381.4 million but came in under budget by \$111.3 million.

Actual revenues came in over budget by \$7.4 million. State grants accounted for \$3 million of that difference, which was caused by the significant increase in special education funding. An additional \$2.3 million was the result of increases in state equalization. Property taxes came in \$650,705 over the budget target caused by a higher assessed valuation and lower than expected abatements. Various local revenues also came in slightly above the budget target. Local revenues have been significantly impacted by the pandemic and the District took a conservative approach to estimating those revenues.

## **CAPITAL AND LEASE ASSETS AND DEBT ADMINISTRATION**

**Capital and Lease Assets.** The District's investment in capital and lease assets for the primary government as of June 30, 2022 totaled \$273,124,189 (net of accumulated depreciation and amortization of \$199,917,976). This investment in capital and lease assets includes land, buildings, improvements, and equipment. *(For more detail, see Note 5.)*

<b>Capital and Lease Assets</b>				Percentage
<b>Governmental Activities:</b>	2022	2021	of Change	
Land & improvements	\$ 20,662,372	\$ 20,685,303	0.11	%
Construction in progress	23,631,739	23,994,705	(1.51)	
Buildings and improvements	392,877,597	380,412,888	3.28	
Equipment	35,012,596	34,246,986	2.24	
Right-to-use leased assets	857,861	-	N/A	
Less accumulated depreciation and amortization	(199,917,976)	(190,410,372)	4.99	
Total Governmental Activities	\$ 273,124,189	\$ 268,929,510	1.56	%

**Long-term Debt and Other Obligations.** At the end of the current fiscal year, the District had total long-term debt and other obligations outstanding of \$431,099,670. Accrued interest payable at June 30, 2022 totaled \$236,737, including \$209,417 due on the general obligation bonds and \$27,595 due on the 2016 and 2019 certificates of participation. *(More detail on long-term debt can be found in Note 8. More information on pension and other postemployment liabilities can be found in Notes 10 and 11 respectively.)*

<b>Outstanding Long-Term Debt and Other Obligations</b>			Percentage
<b>Governmental Activities:</b>	2022	2021	of Change
Accrued interest payable	\$ 236,737	\$ 290,848	(18.60) %
Net pension liabilities	326,976,334	467,840,590	(30.11)
Other postemployment benefit liabilities	15,819,231	17,009,978	(7.00)
Certificates of participation payable	13,910,000	15,350,000	(9.38)
General obligation bonds payable	69,442,973	84,101,906	(17.43)
Compensated absences payable	3,978,909	4,134,371	(3.76)
Lease payable	735,486	-	N/A
Total	<u>\$ 431,099,670</u>	<u>\$ 588,727,693</u>	<u>(26.77) %</u>

## COMPONENT UNITS

Only summary information regarding component units appears in the District's financial statements. The District has six component units, all of which are charter schools. Their financial statement information is presented in a separate column in the Government-wide Statement of Net Position and in the Statement of Activities.

## REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Senior Executive Director of Financial Services  
1115 N. El Paso Street  
Colorado Springs, CO 80903

# Basic Financial Statements

INSPIRE EVERY MIND

The following basic financial statements, along with the notes to the basic financial statements, present an overview of the District's financial position on June 30, 2022, and the results of operations for Governmental, Proprietary, and Fiduciary Funds for the year ended.







# Colorado Springs School District 11

## Statement of Net Position

### June 30, 2022

	<u>Primary Government</u>		
	<u>Governmental</u>	<u>Component</u>	<u>Reporting Entity</u>
	<u>Activities</u>	<u>Units</u>	<u>Total</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 27,684,298	\$ 13,253,001	\$ 40,937,299
Accounts receivable	3,944,733	1,897,841	5,842,574
Lease receivable	3,504,788	-	3,504,788
Investments	205,875,987	-	205,875,987
Property taxes receivable	6,460,875	-	6,460,875
Due from other governments	17,617,689	-	17,617,689
Funds held with insurance pool	9,916,133	-	9,916,133
Inventories and prepaid expenses	3,498,352	63,307	3,561,659
Restricted investments	14,753,331	-	14,753,331
Non-depreciable capital assets:			
Land	20,662,372	285,000	20,947,372
Construction in progress	23,631,739	3,259,508	26,891,247
Depreciable capital assets:			
Buildings and improvements	392,877,597	3,048,972	395,926,569
Equipment	35,012,596	1,403,375	36,415,971
Right-to-use leased assets	857,861	2,680,696	3,538,557
Less: accumulated depreciation and amortization	(199,917,976)	(2,460,290)	(202,378,266)
<b>Total assets</b>	<u>566,380,375</u>	<u>23,431,410</u>	<u>589,811,785</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related amounts	70,675,344	3,236,976	73,912,320
Other postemployment benefit related amounts	2,672,457	149,441	2,821,898
Deferred charge on refunding	3,217,499	-	3,217,499
<b>Total deferred outflows of resources</b>	<u>76,565,300</u>	<u>3,386,417</u>	<u>79,951,717</u>
<b>LIABILITIES</b>			
Accounts payable and other current liabilities	10,539,549	1,017,457	11,557,006
Accrued compensation payable	37,657,092	229,422	37,886,514
Insurance liabilities	5,689,768	-	5,689,768
Unearned revenues	8,298,689	835	8,299,524
Long-term liabilities:			
Portion due or payable within one year:			
Accrued interest	236,737	-	236,737
Compensated absences	1,750,816	-	1,750,816
COP's payable	1,475,000	-	1,475,000
GO bonds payable	5,970,000	-	5,970,000
Lease payable	122,434	-	122,434
Portion due or payable after one year:			
Net pension liabilities	326,976,334	14,080,169	341,056,503
Net other postemployment benefit liabilities	15,819,231	681,210	16,500,441
Compensated absences	2,228,093	-	2,228,093
COP's payable	12,435,000	-	12,435,000
GO bonds payable	63,472,973	-	63,472,973
Lease payable	613,052	-	613,052
Other long-term liabilities	-	2,213,417	2,213,417
<b>Total liabilities</b>	<u>493,284,768</u>	<u>18,222,510</u>	<u>511,507,278</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related amounts	166,583,662	8,337,654	174,921,316
Other postemployment benefit related amounts	7,763,541	390,710	8,154,251
Leases	3,504,788	-	3,504,788
<b>Total deferred inflows of resources</b>	<u>177,851,991</u>	<u>8,728,364</u>	<u>186,580,355</u>
<b>NET POSITION</b>			
Net investment in capital assets	356,358,759	5,734,441	362,093,200
Restricted for:			
3% statutory reserve - TABOR	7,187,602	504,000	7,691,602
Debt service	14,786,009	-	14,786,009
Mill levy override	51,708,924	-	51,708,924
Contingencies	-	55,570	55,570
Claims	6,770,133	1,065,370	7,835,503
Unrestricted (deficit)	(465,002,511)	(7,492,428)	(472,494,939)
<b>Total net position (deficit)</b>	<u>\$ (28,191,084)</u>	<u>\$ (133,047)</u>	<u>\$ (28,324,131)</u>

The accompanying notes are an integral part of the basic financial statements.

# Colorado Springs School District 11

## Statement of Activities

### For the Year Ended June 30, 2022

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental activities:</b>				
Instruction	\$ 92,412,822	\$ 1,012,070	\$ 29,567,103	\$ -
Pupil activities	10,049,928	442,222	-	-
Instructional support	15,146,528	56,330	5,814,985	-
General administration	853,155	-	-	-
School administration	10,593,974	273,199	-	-
Business services	1,403,169	-	-	-
Maintenance and operations	18,451,344	1,326,599	-	2,928,996
Transportation	5,064,826	44,266	1,055,031	-
Central services	12,729,135	133,362	-	-
Miscellaneous support services	7,816,739	2,270,415	-	-
Community and other services	7,350,476	1,074,204	14,784,550	-
Interest on long term debt and other obligations	3,589,355	-	-	-
<b>Total primary government</b>	<u>185,461,451</u>	<u>6,632,667</u>	<u>51,221,669</u>	<u>2,928,996</u>
<b>Component Unit Activities:</b>				
Charter Schools	\$ <u>12,103,696</u>	\$ <u>136,545</u>	\$ <u>3,016,200</u>	\$ <u>264,308</u>

**General revenues:**

Property taxes  
State equalization (unrestricted)  
Investment earnings  
School land fees  
Miscellaneous revenues  
Total general revenues

Change in net position

Net position (deficit)—beginning

Net position (deficit)—ending

The accompanying notes are an integral part of the basic financial statements.

**Net (Expense) Revenue and  
Changes in Net Position**

<b>Governmental Activities</b>		<b>Component Units</b>	<b>Reporting Entity Total</b>
\$	(61,833,649)	\$ -	\$ (61,833,649)
	(9,607,706)	-	(9,607,706)
	(9,275,213)	-	(9,275,213)
	(853,155)	-	(853,155)
	(10,320,775)	-	(10,320,775)
	(1,403,169)	-	(1,403,169)
	(14,195,749)	-	(14,195,749)
	(3,965,529)	-	(3,965,529)
	(12,595,773)	-	(12,595,773)
	(5,546,324)	-	(5,546,324)
	8,508,278	-	8,508,278
	(3,589,355)	-	(3,589,355)
	<u>(124,678,119)</u>	<u>-</u>	<u>(124,678,119)</u>
		<u>(8,686,643)</u>	<u>(8,686,643)</u>
	168,174,615	4,107,731	172,282,346
	131,934,589	11,486,773	143,421,362
	1,024,120	-	1,024,120
	882,556	-	882,556
	<u>7,526,346</u>	<u>45,403</u>	<u>7,571,749</u>
	<u>309,542,226</u>	<u>15,639,907</u>	<u>325,182,133</u>
	184,864,107	6,953,264	191,817,371
	<u>(213,055,191)</u>	<u>(7,086,311)</u>	<u>(220,141,502)</u>
\$	<u>(28,191,084)</u>	\$ <u>(133,047)</u>	\$ <u>(28,324,131)</u>

# Colorado Springs School District 11

## Governmental Funds

### Balance Sheet

#### June 30, 2022

	General Fund	Capital Reserve Fund	Mill Levy Override Fund	Designated Purpose Grants Fund	Non-major Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 27,671,245	\$ -	\$ -	\$ -	\$ 13,053	\$ 27,684,298
Investments - unrestricted	198,014,047	7,861,940	-	-	-	205,875,987
Investments - restricted	-	216,291	-	-	14,537,040	14,753,331
Receivables						
Accounts receivable	392,266	383,616	-	-	22,789	798,671
Lease receivable	3,504,788	-	-	-	-	3,504,788
Property taxes current	3,071,012	-	3,072,879	-	316,984	6,460,875
Taxes with county treasurer	2,142,790	83,833	809,045	-	85,555	3,121,223
Due from other governments	-	-	-	16,130,136	1,487,553	17,617,689
Inventories and other assets	573,698	-	-	-	779,945	1,353,643
Due from other funds	-	25,859,773	49,145,384	-	9,407,469	84,412,626
Total assets	<u>235,369,846</u>	<u>34,405,453</u>	<u>53,027,308</u>	<u>16,130,136</u>	<u>26,650,388</u>	<u>365,583,131</u>
<b>LIABILITIES</b>						
Accounts payable	4,283,821	2,580,592	30,000	3,255,939	225,514	10,375,866
Accrued compensation	31,313,518	118,971	-	5,715,150	407,287	37,554,926
Due to other funds	83,263,789	-	-	1,766,556	-	85,030,345
Unearned revenue	24,805	-	-	5,392,491	2,881,393	8,298,689
Compensated absences	1,735,998	-	-	-	14,818	1,750,816
Total liabilities	<u>120,621,931</u>	<u>2,699,563</u>	<u>30,000</u>	<u>16,130,136</u>	<u>3,529,012</u>	<u>143,010,642</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable revenue - property taxes	1,287,339	-	1,288,384	-	133,124	2,708,847
Unavailable revenue - leases	3,504,788	-	-	-	-	3,504,788
Total deferred inflows of resources	<u>4,792,127</u>	<u>-</u>	<u>1,288,384</u>	<u>-</u>	<u>133,124</u>	<u>6,213,635</u>
<b>FUND BALANCES</b>						
Nonspendable						
Inventories	561,198	-	-	-	779,945	1,341,143
Prepays - risk management	12,500	-	-	-	-	12,500
Restricted						
3% statutory reserve - TABOR	7,187,602	-	-	-	-	7,187,602
Debt service	-	216,291	-	-	14,806,455	15,022,746
Mill levy override	-	-	51,708,924	-	-	51,708,924
Assigned						
Risk management	4,320,627	-	-	-	-	4,320,627
Preschool	1,284,230	-	-	-	-	1,284,230
Emergency contingency	-	1,000,000	-	-	-	1,000,000
Capital projects	2,673,353	30,489,599	-	-	-	33,162,952
Food services	-	-	-	-	4,953,379	4,953,379
Pupil activity	-	-	-	-	2,286,604	2,286,604
Other activity	-	-	-	-	161,869	161,869
Instructional supply carryover	4,410,796	-	-	-	-	4,410,796
Non-instructional supply carryover	1,414,031	-	-	-	-	1,414,031
Unassigned	88,091,451	-	-	-	-	88,091,451
Total fund balances	<u>109,955,788</u>	<u>31,705,890</u>	<u>51,708,924</u>	<u>-</u>	<u>22,988,252</u>	<u>216,358,854</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 235,369,846</u>	<u>\$ 34,405,453</u>	<u>\$ 53,027,308</u>	<u>\$ 16,130,136</u>	<u>\$ 26,650,388</u>	<u>\$ 365,583,131</u>

The accompanying notes are an integral part of the basic financial statements.

# Colorado Springs School District 11

## Reconciliation of the Governmental Funds

### Balance Sheet to the Statement of Net Position

#### June 30, 2022

**Total fund balances - governmental funds** \$ 216,358,854

Amounts reported for governmental *activities* in the statement of net position are different because:

Unearned property tax revenue: Revenues that do not provide current financial resources are unearned on the governmental fund financial statements but recognized on the government wide financial statements. 2,708,847

Capital and lease assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$471,548,188 and the accumulated depreciation is \$199,178,905. 272,369,283

Internal service funds are used by the District's management to charge the costs of production printing and the costs of health insurance to the individual funds. The assets and liabilities of the internal service funds are included with governmental activities. 9,915,932

Bond Premiums, discounts and deferred loss on refundings are recognized as other financing sources/uses when issued and are deferred and amortized in the statement of activities. The net unamortized portion of these long-term debt related items is included in the governmental activities statement of net position. (2,610,474)

Long-term liabilities and other obligations, including bonds payable and deferrals, are not due and payable in the current period, and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:

GO bonds payable	\$ (63,615,000)	
Accrued interest on bonds	(209,142)	
COP's payable	(13,910,000)	
Accrued interest on COP's	(27,595)	
Compensated absences	(2,204,568)	
Net pension liabilities	(326,976,334)	
Deferred inflows of resources, pension related amounts	(166,583,662)	
Deferred outflows of resources, pension related amounts	70,675,344	
Other postemployment benefit liabilities	(15,819,231)	
Deferred inflows of resources, other postemployment benefit related amounts	(7,763,541)	
Deferred outflows of resources, other postemployment benefit related amounts	2,672,457	
Lease payable	(735,486)	
Claim liabilities	(2,436,768)	
	(526,933,526)	(526,933,526)

**Total net position (deficit) - governmental activities** \$ (28,191,084)

The accompanying notes are an integral part of the basic financial statements.

**Colorado Springs School District 11**  
**Governmental Funds**  
**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**For the Year Ended June 30, 2022**

	General Fund	Capital Reserve Fund	Mill Levy Override Fund	Designated Purpose Grants Fund	Non-major Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Taxes	\$ 85,873,646	\$ 1,005,996	\$ 73,406,231	\$ -	\$ 7,721,792	\$ 168,007,665
Intergovernmental	147,493,507	383,885	-	38,447,542	12,722,624	199,047,558
Interest on investments	351,957	67,252	-	-	43,933	463,142
Tuition	384,119	-	-	-	-	384,119
Services provided to charter schools	627,951	1,268,296	-	-	-	1,896,247
Charges for services	-	-	-	-	577,472	577,472
Pupil activity	-	-	-	-	2,684,022	2,684,022
Miscellaneous	4,932,282	1,080,055	-	-	37,222	6,049,559
Total revenues	<u>239,663,462</u>	<u>3,805,484</u>	<u>73,406,231</u>	<u>38,447,542</u>	<u>23,787,065</u>	<u>379,109,784</u>
<b>EXPENDITURES</b>						
Current:						
Instruction	156,534,099	664,603	-	22,840,598	-	180,039,300
Pupil activities	17,014,765	-	-	-	2,470,037	19,484,802
Instructional support	17,353,247	-	-	8,407,446	-	25,760,693
General administration	2,152,787	-	-	-	-	2,152,787
School administration	22,973,732	-	-	-	-	22,973,732
Business services	2,939,219	-	-	-	-	2,939,219
Maintenance and operations	27,521,839	1,317,442	-	-	-	28,839,281
Transportation	5,798,484	-	-	-	-	5,798,484
Central services	15,418,092	986,142	-	-	-	16,404,234
Food service operations	-	-	-	-	12,567,281	12,567,281
Community and other services	2,329,885	-	269,134	4,654,387	1,658	7,255,064
Capital outlay projects	50,412	14,010,608	-	2,545,111	-	16,606,131
Debt service:						
Principal retirement	-	1,440,000	-	-	13,775,000	15,215,000
Interest and fiscal charges	-	354,361	-	-	2,820,488	3,174,849
Total expenditures	<u>270,086,561</u>	<u>18,773,156</u>	<u>269,134</u>	<u>38,447,542</u>	<u>31,634,464</u>	<u>359,210,857</u>
Excess (deficiency) of revenues over (under) expenditures	(30,423,099)	(14,967,672)	73,137,097	-	(7,847,399)	19,898,927
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	51,791,046	21,510,326	-	-	-	73,301,372
Transfers out	(6,419,015)	-	(67,959,327)	-	-	(74,378,342)
Proceeds from sale of capital assets	-	3,246,670	-	-	-	3,246,670
Total other financing sources (uses)	<u>45,372,031</u>	<u>24,756,996</u>	<u>(67,959,327)</u>	<u>-</u>	<u>-</u>	<u>2,169,700</u>
Net change in fund balances	14,948,932	9,789,324	5,177,770	-	(7,847,399)	22,068,627
Fund balance, beginning of year	<u>95,006,856</u>	<u>21,916,566</u>	<u>46,531,154</u>	<u>-</u>	<u>30,835,651</u>	<u>194,290,227</u>
Fund balance, end of year	<u>\$ 109,955,788</u>	<u>\$ 31,705,890</u>	<u>\$ 51,708,924</u>	<u>\$ -</u>	<u>\$ 22,988,252</u>	<u>\$ 216,358,854</u>

The accompanying notes are an integral part of the basic financial statements.

# Colorado Springs School District 11

## Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

### For the Year Ended June 30, 2022

**Total net change in fund balances - governmental funds** \$ 22,068,627

Amounts reported for governmental *activities* in the statement of activities are different because:

Unavailable property taxes: revenues that do not provide current financial resources are unavailable on the governmental fund financial statements but recognized on the government-wide financial statements 166,950

Expenditures for insurance and similar services extending over more than one accounting period may be accounted for as expenditures of the period of acquisition. (75,000)

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. Capital outlays of \$14,729,750 exceeded depreciation and amortization of \$11,220,136 in the current period. 3,509,614

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Retirement of COP's	1,440,000	
Retirement of GO bonds	13,775,000	
Amortization of premiums and deferred amounts	415,316	
Interest Expense	54,111	
		15,684,427

In the statement of activities, certain operating expenses - compensated absences (vacation and sick leave), special termination benefits (early retirement), liability claims and pension expense - are measured *by the amounts earned* during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used or due (essentially, the amounts actually paid). This amount represents the net effect of compensated absences, claims payable and pension-related amounts on the statement of activities.

Compensated absences	(151,425)	
Claims payable	88,640	
Pension expense	(138,563,826)	
Other postemployment benefit expense	(2,015,828)	
		140,642,439

Internal service funds are used by the District's management to charge the costs of production printing and the costs of health insurance to the individual funds. The change in net position of these funds is reported with governmental activities. 2,867,050

**Change in net position of governmental activities** **\$ 184,864,107**

The accompanying notes are an integral part of the basic financial statements.

**Colorado Springs School District 11**  
**Proprietary Funds**  
**Statement of Net Position**  
**June 30, 2022**

	<u>Governmental Activities</u>
	<u>Internal Service</u>
	<u>Funds</u>
<b>ASSETS</b>	
Current assets	
Funds held with insurance pool	\$ 9,916,133
Prepaid insurance	2,047,615
Accounts receivable	24,839
Due from other funds	731,334
Inventories	97,094
Total current assets	<u>12,817,015</u>
Noncurrent assets	
Capital assets	
Building	590,059
Equipment	903,918
Accumulated depreciation	<u>(739,071)</u>
Total capital assets, net	<u>754,906</u>
Total assets	<u>13,571,921</u>
<b>LIABILITIES</b>	
Current liabilities	
Due to other funds	113,615
Accounts payable	163,683
Accrued compensation	102,166
Health insurance claims	<u>3,253,000</u>
Total current liabilities	<u>3,632,464</u>
Noncurrent liabilities	
Compensated absences payable	<u>23,525</u>
Total noncurrent liabilities	<u>23,525</u>
Total liabilities	<u>3,655,989</u>
<b>NET POSITION</b>	
Investment in capital assets	754,906
Restricted for insurance	6,770,133
Unrestricted	<u>2,390,893</u>
Total net position	<u>\$ 9,915,932</u>

The accompanying notes are an integral part of the basic financial statements.



**Colorado Springs School District 11**  
**Proprietary Funds**  
**Statement of Revenues, Expenses, and Changes in**  
**Fund Net Position**  
**For the Year Ended June 30, 2022**

	<u>Governmental Activities</u>
	<u>Internal Service</u>
	<u>Funds</u>
<b>OPERATING REVENUES</b>	
Charges for services	\$ 1,232,601
Employer premium contributions	19,259,944
Employee premium contributions	<u>9,169,501</u>
Total operating revenues	<u>29,662,046</u>
<b>OPERATING EXPENSES</b>	
Cost of printing services and administration	1,282,693
Health insurance	23,724,809
Dental insurance	1,978,397
Life insurance	782,554
LTD insurance	264,013
Vision Insurance	244,067
Depreciation	50,421
Utilities and indirect costs	<u>105,990</u>
Total operating expenses	<u>28,432,944</u>
Operating income	1,229,102
<b>NONOPERATING REVENUES</b>	
Interest on investments	<u>560,978</u>
Total non-operating revenues	<u>560,978</u>
Income before transfers	1,790,080
<b>OTHER FINANCING SOURCES (USES)</b>	
Transfers in	1,156,970
Transfers out	<u>(80,000)</u>
Total other financing sources	1,076,970
Change in net position	2,867,050
Net position, beginning of year	<u>7,048,882</u>
Net position, end of year	<u><u>\$ 9,915,932</u></u>

The accompanying notes are an integral part of the basic financial statements.

# Colorado Springs School District 11

## Proprietary Funds

### Statement of Cash Flows

### For the Year Ended June 30, 2022

	<b>Governmental Activities</b>
	<b>Internal Service Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers and users	\$ 29,658,475
Payments to suppliers	(567,404)
Payments for insurance claims	(29,680,466)
Payments to employees	(1,150,627)
Receipts from interfund services provided	102,074
Net cash used in operating activities	(1,637,948)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Transfers in	1,156,970
Transfers out	(80,000)
Net cash provided by noncapital financing activities	1,076,970
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest income	560,978
Net cash provided by investing activities	560,978
Net increase in cash and cash equivalents	-
Cash and cash equivalents, beginning of year	-
Cash and cash equivalents, end of year	\$ -
<b>Reconciliation of operating income to net cash used in operating activities</b>	
Operating income	\$ 1,229,102
Adjustments to reconcile operating loss to net cash used in operating activities	
Depreciation	50,421
Changes in assets and liabilities	
Deposit with insurance pool	(2,902,204)
Accounts receivable	(3,571)
Due from other funds	(11,541)
Inventories	(20,258)
Due to other funds	113,615
Accounts payable	112,151
Accrued compensation	(14,856)
Health insurance claims	(197,153)
Noncurrent compensated absences	6,346
Total adjustments	(2,867,050)
Net cash used in operating activities	\$ (1,637,948)

The accompanying notes are an integral part of the basic financial statements.

**Colorado Springs School District 11**  
**Fiduciary Funds**  
**Statement of Fiduciary Net Position**  
**June 30, 2022**

	<b>Private Purpose Trusts</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 385,432
Total assets	<u>385,432</u>
<b>NET POSITION</b>	
Held in trust for individuals	<u>385,432</u>
Total net position	<u>\$ 385,432</u>

The accompanying notes are an integral part of the basic financial statements.

**Fiduciary Funds**  
**Statement of Changes in Fiduciary Net Position**  
**For the Year Ended June 30, 2021**

	<b>Private Purpose Trusts</b>
<b>ADDITIONS</b>	
Interest	\$ 816
Total additions	<u>816</u>
<b>DEDUCTIONS</b>	
Supplies and materials	<u>1,081</u>
Total deductions	1,081
Change in net position	(265)
Net position, beginning of year	<u>385,697</u>
Net position, end of year	<u>\$ 385,432</u>

The accompanying notes are an integral part of the basic financial statements.

# Colorado Springs School District 11

## Notes to the Basic Financial Statements

### For the Year Ended June 30, 2022

#### NOTE 1: *SUMMARY OF ACCOUNTING POLICIES*

The financial statements of Colorado Springs School District 11, Colorado Springs, Colorado (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### ***The Financial Reporting Entity***

The inclusion or exclusion of component units is based on a determination of the elected officials' financial accountability to their constituents, and whether the financial reporting entity follows the same accountability. Furthermore, the financial statements of the reporting entity should enable the reader to distinguish between the primary government (including its blended component units, which are, in substance, part of the primary government) and discretely presented component units. The criteria used for determining whether an entity should be included, either blended or discretely presented, includes but is not limited to fiscal dependency, imposition of will, legal standing, and the primary recipient of services.

The District's Board of Education authorized six charter schools for operation during fiscal year 2022, those schools are: GLOBE, Roosevelt, Community Preparation School, CIVA, Eastlake High School, and Academy for Advanced and Creative Learning (AACL). These are shown as discretely presented component units. Charter schools are deemed to be fiscally dependent upon the District, since the District provides the majority of support in the form of per-pupil operating revenue and the potential exists that their exclusion from the District's financial reporting entity would result in misleading financial reporting. The members of each of the six charter schools' governing boards are appointed separately from the District. Financial statements for the charter schools, reported under GASB standards, may be obtained by writing to the respective charter schools.

#### ***Government-wide and Fund Financial Statement Presentation***

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Exceptions are charges for inter-fund services provided and used. Elimination of these charges would distort the direct costs and program revenues reported for the various functions. Governmental activities are supported by taxes and intergovernmental revenues. The *primary government* is reported separately from certain legally separate *component units*, for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which direct expenses of a given function or segment, are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. *Program revenues* include: (1) fees and charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Revenues that are not classified as program revenues, including all taxes, are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major funds.

### ***Measurement Focus and Basis of Accounting***

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flow. On an accrual basis, property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental Funds are used to account for the District's general government activities. Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the period or soon enough thereafter to pay liabilities of the current fiscal period. For this purpose, the District considers property tax revenues to be available if they are collected within 60 days, and grant revenue within six months, of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due and payable. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term debt and capital leases are reported as other financing sources.

Those revenues subject to accrual are property taxes, interest revenue and charges for services. Specific ownership taxes collected and held by the county at year end, on behalf of the District, are also recognized as revenue. Other revenues, such as transportation, vocational and special education, are not subject to accrual because, generally, they are not measurable until received in cash. Entitlements and shared revenues are recorded at the time of receipt, or earlier if the accrual criteria are met.

The accounts of the District are organized and operated on the basis of funds. A fund is an independent fiscal accounting entity, with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds maintained by the District is consistent with legal and managerial requirements. The District reports the following funds:

#### ***Major Governmental Funds***

The ***General Fund*** is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The ***Capital Reserve Capital Projects Fund*** is used to account for resources to be used for ongoing capital needs, such as site acquisition, building additions and equipment purchases.

The ***Mill Levy Override Fund*** is a special revenue fund used to account for funds from the November 2000 and the November 2017 voter approved mill levy overrides.

The ***Designated Purpose Grants Fund*** is a special revenue fund used to maintain separate accounting for federal, state and local grant funded programs, which normally have a different fiscal period than that of the District.

#### ***Non-major Governmental Funds***

The ***Food Services Fund*** is a special revenue fund used to record financial transactions related to food service operations.

The ***Bond Redemption Fund*** is a debt service fund, which accounts for the servicing of long-term debt, not financed by the Capital Reserve Capital Projects Fund or other funds.

The ***Pupil Activity Fund*** is a special revenue fund used to record financial transactions related to school sponsored pupil intrascholastic and interscholastic athletics, clubs, and other activities.

The ***Other Special Revenue Fund*** is used to record financial transactions related to non-school activities.

**Proprietary Funds** distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service funds are charges for services. Operating expenses for internal service funds include cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**Internal Service Funds** account for operations that provide services to other funds within the District. Such services include printing services, employee benefits, and insurance programs. These services are provided to other funds, or to other governments, on a cost-reimbursement basis.

**Fiduciary Funds** account for assets held by the government in a trustee capacity or as an agent on behalf of others. Trust funds account for assets held by the District under the terms of a formal trust agreement.

The **Private Purpose Trust Fund** was created to act as a custodian for funds, such as scholarships, held in trust for the benefit of private individuals or organizations. All resources of the fund, including any earnings on invested resources, may be used to support those private individuals and organizations. There is no requirement that any portion of these resources be preserved as capital.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements.

#### ***Assets, Liabilities, Deferred Inflows/Outflows of Resources and Fund Balances/Net Position***

##### ***Cash and Investments***

The pooled cash concept is used whereby cash balances of each of the District's funds are pooled and invested in certain investments. Investment income is allocated to all funds except the Designated Purpose Grants, Mill Levy Override, Pupil Activity and Other Special Revenue funds based on each fund's month-end balance. For the statement of cash flows, the following are considered to be cash and cash equivalents: cash on hand; cash in the bank; and highly liquid investments which have a maturity of three months or less when purchased or which are subject to withdrawal.

As of June 30, 2022, the District's investments consist of money market funds, external investment pools and a government agency security. The money market funds are reported at amortized cost. The external investment pool (COLOTRUST) is not SEC-registered and is regulated by the State of Colorado, Department of Regulatory Agencies, Division of Securities and is reported at net asset value. The government agency security is reported at amortized cost, which approximates fair value, because it had a maturity of one year or less at the time of purchase.

##### ***Restricted Investments***

Restricted investments consist of \$216,291 in the Capital Reserve Capital Projects Fund and \$14,537,040 in the Bond Redemption Fund. Each amount is restricted by debt indentures.

##### ***Cash Held in Trust***

As of June 30, 2022 the District had \$3,121,223 held in trust by the County Treasurer, which is included as a receivable on the balance sheet and statement of net position. El Paso County collects the property taxes for the school district and holds the funds in trust until sent to the District monthly.

##### ***Interfund Receivables and Payables***

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. In the fund financial statements, these receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

##### ***Inventories and Prepaid Items***

Inventories are stated at cost on the first-in, first-out (FIFO) basis. When individual inventory items are purchased, they are recorded as assets. When they are consumed, they are recorded as expenditures in governmental funds or as expenses in proprietary funds. Although classified as current assets, fund balance is considered nonspendable for inventory balances.

Inventories purchased by the Food Service Fund are stated at cost as determined by the first-in, first-out method. Commodity inventories are stated at USDA's assigned values, which approximate the acquisition value at the date of receipt. Expenditures for food items are recorded when used. The federal government donates surplus commodities to supplement the national school lunch programs. Commodity contributions received by the District are recorded as revenue when received. Because the commodities qualify as an inventory of supplies, they are recognized using the consumption method (initially recognize an asset and then recognize expenditures as supplies are consumed).

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both government-wide and fund financial statements.

### ***Capital Assets***

Capital assets, which include land, buildings and improvements, and equipment, are reported in the government-wide financial statements. All purchased capital assets are valued at acquisition cost where historical records are available and at an estimated acquisition cost where no historical records exist. Effective July 1, 2020, the capital asset threshold for equipment was increased to maintain a balance between the accountability of assets and managing the cost of recording and tracking these assets. The capitalization level for equipment is \$10,000. Donated capital assets are valued at their estimated acquisition value on the date received. Major outlays for buildings and improvements are capitalized for all projects with a total project cost greater than \$250,000. Capital Assets and equipment originally purchased through Federal Formula Grants will continue to have a capitalization level of \$5,000.

The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend the life of an asset are not capitalized. Improvements are capitalized and are depreciated over the remaining useful lives of the related capital assets, as applicable.

Buildings, improvements and equipment are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	100
Building improvements	30
Equipment – vehicles	10/15
Equipment – other	5/10
Equipment – technology	5

### ***Compensated Absences***

Under the District's policies, employees earn vacation leave and sick leave based on longevity of service or position. Accrued sick leave is payable only as part of the early retirement program for employees meeting the seniority rules for their respective employee organizations. Accrued vacation leave is payable upon resignation, termination, retirement or death.

In accordance with the governmental accounting standards, the District has recorded the accrued liability for vacation pay in the accompanying district wide financial statements. In the governmental funds, the liability is recorded when due. Employees are limited in the number of unused vacation hours they may carry forward at year-end.

Accrued sick leave payable to recent retirees meeting the seniority rules of the District is recorded as short-term debt in the respective governmental and proprietary funds. The District estimates the amount of accrued sick leave payable in future periods based on historical data. This liability is recorded as long-term in the proprietary funds. The long-term, unpaid liability for these compensated absences for the governmental funds is recorded in the government-wide financial statements as long-term debt.

### ***Long-term Obligations***

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the debt using a method which approximates the effective interest method. COP's and bonds payable are reported net of the applicable premium or discount. Issuance costs are recognized as an expense in the period incurred. Deferred amounts on debt refundings are reported as deferred inflows/outflows of resources and are amortized over the life of the old debt or new debt whichever is shorter.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### ***Pensions and Other Postemployment Benefits***

The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund, and the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan. Both trusts are administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability (NPL), net OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, pension and OPEB expenses, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the trusts have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The employer portions of contributions made to the SCHDTF and the HCTF are reported as benefit expenditures in the current period. Investments are reported at fair value.

### ***Unearned Revenue***

Unearned revenue in the statement of net position and fund financial statements consists of unearned grant proceeds and unused federal commodities at year end.

### ***Workers Compensation Claims and IBNR***

The District is self-insured for workers compensation claims and accounts for the related activity in the Risk Management Fund which is a sub-fund of the General Fund. The administrators of the fund manage the claims and maintain in-house records of claims and judgments.

The funding for the liabilities in the Risk Management Fund is determined each year on the basis of past experience and future projections. The District uses a claims reporting program called STARS to track all risk management liabilities. The District computes its risk liabilities from the STARS program based on actual claims filed and estimated incurred but not reported (IBNR) claims. The District purchases stop-loss insurance policies for payment of claims in excess of the self-insurance retention limit.

### ***Leases***

During fiscal year 2022, the District implemented Governmental Accounting Standards Board (GASB) Statement 87, *Leases*. The fundamental principle of Statement 87 is to establish standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this statement apply to financial statements of all state and local governments. In governmental funds, the lessee will recognize an expenditure for the current year lease and interest due. In the government wide funds, the lessee will recognize a lease liability and right to use lease asset for the present value of all future lease payments at the commencement of the lease. The lessor will recognize a lease receivable and deferred inflow of resources that will be recognized over the term of the lease in both the governmental funds and the government wide funds. For contracts that have been entered into that did not specify an interest rate, the incremental borrowing rate from the Colorado Department of the Treasury for June 30, 2021 was used, which approximates the District's incremental borrowing rate. Adoption of GASB 87 had no effect on beginning net position as of July 1, 2021.

### ***Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category.

The first is the deferred charge on refundings reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of the refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.



The second and third are shown as pension and other postemployment benefit (OPEB) related amounts and includes items related to the District's portion of the Colorado Public Employees Retirement Association (PERA) benefit plans. This includes the difference between expected and actual experience, any changes of assumptions or other inputs, and the net difference between projected and actual investment earnings on pension and OPEB plan investments. More information on pension related items is included in Note 10. More information on OPEB related items is included in Note 11.

In addition to liabilities, the statement of financial position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has three items reported in this category.

The items included in this category are the pension and OPEB related deferred inflows of resources and the lease deferral. These deferred inflows result from the difference between expected and actual experience, the changes of assumptions of other inputs, the net difference between projected and actual investment earnings on pension and OPEB plan investments and the amount to be amortized in future periods for the discount of the lease receivable. More information on pension related items is included in Note 10. More information on OPEB related items is included in Note 11.

### ***Fund Balances***

In accordance with the GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances are classified in one of five categories: nonspendable, restricted, committed, assigned and unassigned. Nonspendable fund balance represents assets that will never be converted to cash. Restricted fund balances reflect resources that are subject to externally enforceable legal restrictions. Committed fund balance is the portion that is limited in use by the Board of Education. Formal Board action is required to remove or adjust this limitation.

Assigned fund balance displays the District's intended use of these resources. Board policy DA – Fiscal Management – Fund Balance authorizes the Superintendent, the Chief Financial Officer or the Executive Director of Financial Services to assign fund balances. Unassigned fund balance for the general fund represents the net resources in excess of the prior classifications. It is the District's policy to maintain a positive unassigned fund balance in the General Fund. When multiple categories of fund balance are available for expenditure, balances will be used from the restricted classification first, and then committed, assigned and unassigned fund balances sequentially.

### ***Net Position***

Net position represents the difference between the assets and deferred outflows of resources and liabilities and deferred inflows of resources in the proprietary and government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in financial statements when there are limitations imposed on their use through external restrictions by creditors, grantors, or laws or regulations of other governments. Net position restricted by enabling legislation consists of \$7,187,602 for constitutional amendment – TABOR, and \$51,708,924 for mill levy override. An additional \$14,786,009 is restricted for debt service per covenants and \$6,770,133 is restricted for insurance claims.

### ***Net Position Flow Assumption***

Sometimes the District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's practice to consider restricted-net position to have been depleted before unrestricted – net position is applied.

### ***Inter-fund Transactions***

Inter-fund transactions are accounted for as expenditures/expenses when they constitute reimbursements from one fund to another. These transactions are recorded as expenditures/expenses in the reimbursing fund and are recorded as reductions of expenditures/expenses in the fund receiving the reimbursement. All other inter-fund transactions are reported as transfers.

## *Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## **NOTE 2: DEPOSITS AND INVESTMENTS**

**Custodial Credit Risk** – For deposits, custodial credit risk is the risk that, in the event of a bank failure, the District's deposits might not be recovered. However, there is no custodial credit risk for public deposits because they are collateralized under the Colorado Public Deposit Protection Act (PDPA). The PDPA requires that deposits of all units of local governments be held at eligible public depositories, whose eligibility is determined by state regulators.

Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

FDIC insurance coverage is \$250,000 per qualified account. Cash deposits of the District totaled \$28,056,627 at fiscal year-end including \$385,432 of fiduciary fund deposits. Federal insurance coverage totaled \$250,000. The balance of \$27,806,627 falls under the provisions of the Colorado Public Deposit Protection Act. The District also had \$13,103 in petty cash on hand.

For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District and its component units will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's safekeeping bank must meet the following requirements under District policy: the purchase and sale of securities and repurchase agreements shall be settled on a delivery versus payment basis. Ownership of all securities shall be perfected in the name of the District.

Sufficient evidence to title shall be consistent with modern investment, banking and commercial practices. As of June 30, 2022, none of the District's investments were exposed to custodial credit risk as they were all insured or registered in the District's name held by the counterparty or the counterparty's trust department. The District's investment in the external investment pool and the money market funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

**Interest Rate Risk** – Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. To manage exposure to this risk, the District's board approved investment policy limits investment maturities to five years or less. The Colorado revised statute 24-75-601 also limits investment maturities to five years or less.

**Credit Risk** – Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Credit risk in the portfolio is minimized by investing the majority of assets in US Treasury and Instrumentalities which have the support of the US government and failure to receive maturing funds is remote.

The District is also compliant with state laws that limit investments for school districts to U.S. treasury issues, other federally backed notes and credits, and other agency offerings. Other investment instruments including bank obligations, general obligation bonds, and commercial paper are limited to ones of the highest rating categories of at least one nationally recognized rating agency. State law further limits investments in money market funds to those institutions with over \$1 billion in assets or the highest credit rating from one or more nationally recognized rating agencies.

COLOTRUST assets are approximately \$13 billion, rated AAAM by Standard and Poors, and maintains a constant net asset value of \$1 per share. COLOTRUST is regulated by the State of Colorado, Department of Regulatory Agencies, Division of Securities, which establishes policies for and reviews the operation of local government investment pools in the state. Local government investment pools in Colorado must be organized under Colorado Revised Statutes, and are therefore subject to oversight by the Colorado Securities Commission, with quarterly reporting and annual audits required.

**Concentration of Credit Risk** – The District’s investment policy seeks diversification to reduce overall portfolio risk while attaining market rates of return to enable the District to meet its anticipated cash requirements. The District’s policy requires that at least 50% of the portfolio will be invested in some combination of U.S. Treasury securities, Federal Instrumentality securities, Repurchase Agreements or Eligible Local Governmental Investment Pools.

The 50% requirement in this combination of safe investments assures that the District's credit risk is spread across a variety of securities and that imprudent concentrations will not occur in slightly more aggressive securities. None of the District’s investments in any one issuer, as of June 30, 2022, excluding money market funds and the external investment pool, represent five percent or more of total investments.

**Fair Value Measurement and Application** – GASB 72 addresses accounting and financial reporting issues related to fair value measurements. Fair value is the price that would be received by the District to sell an asset or paid by the District to transfer a liability in an orderly transaction. The District categorizes its fair value measurement within the fair value hierarchy of three levels, as established by generally accepted accounting principles. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are quoted market prices for similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable. Level 3 inputs are unobservable, such as property valuation or an appraisal. ColoTrust falls under the existing exemptions to fair value measurement for pools.

As of June 30, 2022, the District had the following investments. These investments are internally pooled to maximize investment safety, liquidity, and interest yield. No investments are held at fair value as can be seen below:

<u>Investments</u>	<u>Maturities</u>	<u>Amortized cost</u>	<u>Standard &amp; Poors Rating</u>	<u>Measurement</u>
<b>Government Agency Securities</b>				
US Bank TABOR MYO - First American Government Obligation Fund	Less than 1 year	690,152	AAAm	Amortized Cost
<b>External Investment Pool</b>				
Local government investment pool-ColoTrust	Less than 1 year	205,589,412	AAAm	Net Asset Value
UMB - Local government investment pool- ColoTrust	Less than 1 year	14,349,754	AAAm	Net Asset Value
Total investments		<u>\$ 220,629,318</u>		

### NOTE 3: TAXES

#### **Property Taxes**

Property taxes for a calendar year are certified in arrears to the county on December 10 and attached as a lien on property the following January 1. For example, property taxes owed in 2022 are certified to the county in December 2021 and are available for collection on the lien date, January 1, 2022. Property taxes are payable in full by April 30 or in two equal installments due February 28 and June 15. The county bills and collects property taxes for all taxing districts in the county. The property tax receipts collected by the county are generally remitted to the District in the subsequent month.

#### **Specific Ownership Taxes**

Specific ownership taxes are collected by the county for motor vehicle and other personal property registered in the District's assessment area. The tax receipts collected by the county are remitted to the District in the subsequent month. Specific ownership taxes are recorded as revenue when collected by the county.

NOTE 4: *INTER-FUND RECEIVABLES, PAYABLES, AND TRANSFERS*

**Receivables and Payables**

All inter-fund receivables and payables are created in conjunction with the District's pooled cash and investment portfolios. Balances are routinely cleared as a matter of practice. All balances are expected to be repaid within one year.

The following schedule reflects the District's inter-fund receivables and payables as of June 30, 2022:

	<b>Governmental Activities</b>	
	<b>Interfund Receivable</b>	<b>Interfund Payable</b>
<b>Governmental Funds:</b>		
General fund	\$ -	\$ 83,263,789
Capital reserve fund	25,859,773	-
Mill levy override fund	49,145,384	-
Designated purpose grants fund	-	1,766,556
Non-major governmental funds	9,407,469	-
<b>Internal Service Funds</b>	<u>731,334</u>	<u>113,615</u>
Total receivables/payables	<u>\$ 85,143,960</u>	<u>\$ 85,143,960</u>

At year-end the General Fund reports a substantial inter-fund payable to other funds due to pooled cash accounting as described in Note 1. The payable balance in the non-major governmental funds is associated with temporary borrowing to cover expenditures for reimbursement-based grants.

**Transfers**

The District transfers amounts from the General Fund to other funds to meet their operational needs and legal requirements. The District uses a separate accounting fund to act as a conduit for all mill levy plan items in order to maintain a high degree of accountability by tightly restricting tax proceeds, separately accounting for tax revenues and transfers and preventing the co-mingling of revenues and expenditures in the general fund. MLO covered expenditures are segregated by account string identification within the general fund and then subsequently reimbursed by an operating transfer from the MLO Fund. At June 30, 2022 the detail for these transfers is as follows:

<b>Transfers In</b>	<b>Transfers Out</b>			
	<b>General Fund</b>	<b>Mill Levy Override Fund</b>	<b>Internal Service Funds</b>	<b>Total Transfers In</b>
<b>Governmental Funds:</b>				
General fund	\$ -	\$ 51,711,046	\$ 80,000	\$ 51,791,046
Capital reserve fund	5,319,015	16,191,311	-	21,510,326
Total governmental funds	5,319,015	67,902,357	80,000	73,301,372
<b>Internal Service Funds</b>	1,100,000	56,970	-	1,156,970
<b>Total transfers out</b>	<u>\$ 6,419,015</u>	<u>\$ 67,959,327</u>	<u>\$ 80,000</u>	<u>\$ 74,458,342</u>

NOTE 5: *CAPITAL AND LEASE ASSETS*

Capital and lease asset activity and depreciation and amortization expense for the year ended June 30, 2022 were as follows:

	Primary Government			
	Beginning Balance (Restated)	Additions	Retirements	Ending Balance
<b>Governmental Activities:</b>				
Non-depreciable assets:				
Land	\$ 20,685,303	\$ -	\$ (22,931)	\$ 20,662,372
Construction in progress	23,994,705	15,750,521	(16,113,487)	23,631,739
Total non-depreciable assets	<u>44,680,008</u>	<u>15,750,521</u>	<u>(16,136,418)</u>	<u>44,294,111</u>
Depreciable assets:				
Buildings and improvements	380,412,888	13,744,718	(1,280,009)	392,877,597
Equipment	34,246,986	2,028,451	(1,262,841)	35,012,596
Right-to-use leased assets	857,861	-	-	857,861
Total depreciable assets	<u>415,517,735</u>	<u>15,773,169</u>	<u>(2,542,850)</u>	<u>428,748,054</u>
Total gross assets- governmental activities	<u>460,197,743</u>	<u>31,523,690</u>	<u>(18,679,268)</u>	<u>473,042,165</u>
Less accumulated depreciation and amortization for:				
Buildings and improvements	(165,957,235)	(9,651,917)	678,632	(174,930,520)
Equipment	(24,453,137)	(1,618,640)	1,206,696	(24,865,081)
Right-to-use leased assets	-	(122,375)	-	(122,375)
Total accumulated depreciation	<u>(190,410,372)</u>	<u>(11,392,932)</u>	<u>1,885,328</u>	<u>(199,917,976)</u>
Net capital and lease assets - governmental activities	<u>\$ 269,787,371</u>	<u>\$ 20,130,758</u>	<u>\$ (16,793,940)</u>	<u>\$ 273,124,189</u>

**Depreciation and Amortization Expense:**

**Governmental activities:**

Instruction	\$ 8,730,756
Instructional support	4,229
General administration	232,364
Business services	18,397
Maintenance and operations	343,648
Transportation	914,732
Central services	1,002,973
Miscellaneous support services	<u>95,412</u>
	11,342,511
Internal service funds	<u>50,421</u>
	<u>\$ 11,392,932</u>

### Component Units

Charter school capital and lease asset activity for the year ended June 30, 2022 was as follows:

Component Units	Beginning Balance (Restated)	Additions	Retirements	Ending Balance
Non-depreciable assets:				
Land	\$ 285,000	\$ -	\$ -	\$ 285,000
Construction in progress	2,118,743	1,140,765	-	3,259,508
Depreciable assets:				
Buildings and improvements	3,004,236	44,736	-	3,048,972
Equipment	1,554,651	20,985	(172,261)	1,403,375
Right-to-use leased assets	2,772,125	-	(91,429)	2,680,696
Total depreciable assets	7,331,012	65,721	(263,690)	7,133,043
Less accumulated depreciation and amortization:				
Buildings and improvements	(832,233)	(182,880)	-	(1,015,113)
Equipment	(1,234,450)	(67,427)	171,482	(1,130,395)
Right-to-use leased assets	-	(406,211)	91,429	(314,782)
Total accumulated depreciation	(2,066,683)	(656,518)	262,911	(2,460,290)
Net capital and lease assets - component units	\$ 7,668,072	\$ 549,968	\$ (779)	\$ 8,217,261

### NOTE 6: ACCRUED COMPENSATION/COMPENSATED ABSENCES

Salaries and related benefits of certain school-based personnel are paid over a ten or twelve-month period beginning in September, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid, as of June 30, 2022 are:

#### Accrued Compensation Governmental Activities:

General Fund	\$ 31,313,518
Capital Reserve Capital Projects Fund	118,971
Designated Purpose Grants Fund	5,715,150
Non-major Governmental Funds	407,287
Total Governmental Funds	37,554,926
Internal Service Funds	102,166
Total	\$ 37,657,092

The District accrues compensated absences to provide an accurate reporting of liabilities associated with vacation, sick leave, and post-retirement insurances. These benefits, earned, but unpaid, as of June 30, 2022 are:

General Fund	\$ 1,735,998
Non-major Governmental Funds	14,818
Total Governmental Funds	1,750,816
Internal Service Funds	23,525
Sick leave and sick leave bank	2,204,568
Total Compensated Absences	\$ 3,978,909

The General Fund compensated absences are pending payouts of unused sick leave owed to employees separated from active service as of June 30, 2022.

The accrued portion of these absences by employee group for all funds at June 30, 2022, is as follows:

<b>Compensated Absences</b>	<b>Educational</b>				<b>Total</b>
	<b>Teachers</b>	<b>Support Professionals</b>	<b>Executive Professionals</b>	<b>Sick Leave Bank</b>	
Insurance Benefits	\$ 449,705	\$ 126,798	\$ -	\$ -	\$ 576,503
Short-term sick leave (RSL)	990,180	365,861	394,775	-	1,750,816
Long-term vacation	-	325,042	303,541	-	628,583
Long-term sick leave	559,816	174,877	208,184	-	942,878
Long-term sick bank	-	-	-	80,130	80,130
<b>Totals</b>	<b>\$ 1,999,701</b>	<b>\$ 992,578</b>	<b>\$ 906,500</b>	<b>\$ 80,130</b>	<b>\$ 3,978,909</b>

Changes in compensated absences for the year are as follows:

	<b>Balance at June 30, 2021</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance at June 30, 2022</b>	<b>Due Within One Year</b>
Governmental Activities	\$ 4,134,371	\$ 2,247,150	\$ 2,402,612	\$ 3,978,909	\$ 1,750,816

Internal service funds predominantly service the governmental funds. Accordingly, long-term liabilities for the funds are included as part of the above totals for governmental activities. For governmental activities, claims and judgments are liquidated by the Risk Related Activities Fund, and compensated absences are liquidated by the General Fund.

#### ***Early Retirement Program***

Early retirement program obligations of the District are recorded as accrued liabilities at June 30, 2022. The District's total cost for early retirement obligations in fiscal year 2022 was \$1,750,816 and is shown as compensated absences due within one year. The District anticipates a savings as a result of these early retirements in excess of any incentive payments made to retirees. These savings will be reflected in lower salary and fringe benefit totals within the budget in future years.

#### **NOTE 7: LEASES**

##### ***District as Lessee***

The District leases fiber optic cable from Colorado Springs Utilities. This agreement allows the District to use capacity on an existing fiber optic cable network for telecommunication services. An initial payment for \$847,392 was made in fiscal year 2008 which provided usage for 10 years from fiscal year 2008 through fiscal year 2017. The District has negotiated to extend the lease for an additional 10 years with future lease payments increasing by 3% each year due in July each year to cover usage for that fiscal year. The lease liability and associated right to use asset were determined by the present value of future payments discounted at the District's incremental borrowing rate. The initial value of the lease liability and right to use asset were \$857,861 as of the adoption date of July 1, 2021.

The future principal and interest payments over the remaining term of the lease are as follows:

<b>Fiber Optic</b>			
<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	122,434	4,037	126,471
2024	122,493	7,773	130,266
2025	122,552	11,622	134,174
2026	122,610	15,589	138,199
2027	122,669	19,676	142,345
2028	122,728	23,887	146,615
<b>Totals:</b>	<b>735,486</b>	<b>82,584</b>	<b>818,070</b>

The changes in the lease liability for the year ended June 30, 2022 are as follows:

Balance at June 30, 2021 (Restated)	Additions	Deletions	Balance at June 30, 2022	Due Within One Year
\$ 857,861	\$ -	\$ 122,375	\$ 735,486	\$ 122,434

#### ***District as Lessor***

The District leases space at 2560 International Way for a cell tower with US West Wireless/Sprint Wireless. The lease started in April 1999 for five years. It included options to extend the lease for five successive five-year terms. The District is currently in the final extension which expires in April 2024.

The District leases space at Constitution and Circle for a cell tower with Nextel West/SBA Steel II LLC. The lease started in February 1999 for five years with options to extend for five successive five-year terms. In February of 2019, an amendment was made that added three additional years. The final extension option would run through February 2032.

The District leases space at the NE location of Garry Berry Stadium for cell tower with Voicestream PCS II Corp/T-Mobile. The lease began in May 2002 for five years with an option to extend for an additional four successive five-year terms. The final extension will expire in May 2027.

The District leases space at 2560 International Way for a cell tower with Verizon Wireless (VAW) LLC. The lease began in June 2002 for five years with an option to extend for an additional four successive five-year terms. They are in the final extension that expires May 2027.

The District leases space at 3827 Montebello for a cell tower with Sprint PCS. The lease began in June 2004 for five years with an option to extend for an additional four successive five-year terms. They are currently in their third extension which will expire in June 2024. The final extension would run through June 2029.

The District has two leases with Branch Towers III, LLC for cell towers. The spaces are located at 5240 Geiger Blvd. and 5370 Cracker Barrel Circle. Both leases began April 2018 with options to extend for additional six successive five-year terms. They are in the final year of the original five years which will expire in March 2023. The final extension would run through March 2053.

The District leases space at 3825 Montebello Drive for a cell tower with EcoSite LLC. The lease began in July 2018 for five years, expiring June of 2023. There is an option to extend for an additional six successive five-year terms. The final extension would run through June 2053.

The District recorded a lease receivable and corresponding deferred inflow of resources for the cumulative leases of \$3,651,131 as of the adoption date of July 1, 2021. The future principal and interest due the District over the remaining lease terms are as follows:

<b>Cell Towers</b>			
<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	165,136	1,366	166,502
2024	166,487	1,370	167,857
2025	171,108	1,554	172,662
2026	161,123	1,545	162,668
2027	160,937	1,525	162,462
2028 - 2032	577,164	6,244	583,408
2033 - 2037	428,535	1,343	429,878
2038 - 2042	473,137	1,483	474,620
2043 - 2047	522,382	1,637	524,019
2048 - 2052	576,751	1,808	578,559
2053 - 2057	102,028	320	102,347
<b>Totals:</b>	<b>3,504,788</b>	<b>20,194</b>	<b>3,524,982</b>



## NOTE 8: *LONG-TERM DEBT*

### ***General Obligation Bonds Payable***

The District issues general obligation bonds for the purpose of (i) financing the construction of new school buildings; (ii) paying the cost of enlarging, improving, remodeling, repairing and making additions to existing District facilities; (iii) equipping or furnishing District facilities, particularly with technological improvements; (iv) payment for the acquisition of land; and (v) payment of bond issuance costs.

General Obligation bonds payable at June 30, 2022, are as follows:

<b><u>Description, Interest Rates and Maturity Dates</u></b>	<b><u>Principal Balance June 30, 2022</u></b>
Series 2012 General Obligation Refunding Bonds in the original amount of \$8,400,000 issued on May 3, 2012 due in varying installments through December 1, 2022, with an average coupon rate of 2.71%	3,490,000
Series 2013 General Obligation Refunding Bonds in the original amount of \$84,085,000 issued on January 30, 2013 due in varying installments through December 1, 2030, with an average coupon rate of 3.94%	60,125,000
	<hr/>
	\$ 63,615,000
	<hr/>

The bonds are secured by the District's covenant to certify a rate of levy sufficient to meet the principal and interest payments with respect to the bonds. Payment of principal and interest for general obligation bonds is made from the Bond Redemption Fund. In compliance with state legislation, the District established a Custodial Agreement with UMB Bank, Kansas City, Missouri governing the administration of the District's Bond Redemption Fund.

The Custodial Agreement provided for the establishment of a custodial account with the Custodian and requires the District to direct the County Treasurer to transfer to the Custodian all revenues from the property tax levied by the District for the payment of debt service. The Custodial Agreement restricts the transfer of funds out of the custodial account solely for the scheduled payment of principal and interest on the bonds, and upon written direction of the District, to pay Registrar and Paying Agent fees, custodian fees and arbitrage rebate compliance costs associated with the bonds. At June 30, 2022 the balance of restricted assets held by the Custodian was \$14,349,754.

### ***Certificates of Participation***

Certificates of Participation represent long-term lease purchase agreements for the acquisition of capital items. Certificates of Participation are not considered bonded debt of the District due to the structure of the lease and annual appropriation clause. The Certificates of Participation are not considered a general obligation or other indebtedness of the District within the meaning of any constitutional or statutory debt limitations.

Certificates of Participation payable at June 30, 2022, are as follows:

<b><u>Description, Interest Rates and Maturity Dates</u></b>	<b><u>Principal Balance June 30, 2022</u></b>
Certificates of Participation, Series 2016, were issued in the original amount of \$5,000,000 due in annual installments through 2026 with an average coupon rate of 1.802%	2,485,000
Certificates of Participation, 2019 Series A and B. Series A were issued in the original amount of \$7,320,000 due in annual installments through 2034 with an average coupon rate of 2.64%. Series B were issued the original amount of \$6,020,000 due in annual installments through 2029 with an average coupon rate of 2.33%	11,425,000
	<hr/>
	\$ 13,910,000
	<hr/>

The 2016 COP's will be repaid from funds in the Capital Projects Capital Reserve Fund using revenues provided by a transfer from the General Fund. Total transfers from the General Fund in the current year were \$5,319,015. Total principal and interest paid was \$519,014. Total principal and interest to be paid on the certificates is \$5.5 million.

The 2019 COP's will be repaid from property taxes collected under the voter approved mill levy overrides. Total revenues from the mill levy overrides equaled \$73,406,231. Total principal and interest paid was \$1,268,296. Total principal and interest to be paid on the certificates is \$15.9 million.

### ***Changes in Long-Term Debt***

Changes in governmental activities long-term debt for the year ended June 30, 2022, are as follows:

<b>Long-Term Debt</b>	<b>June 30, 2021</b>	<b>Additions</b>	<b>Deletions</b>	<b>June 30, 2022</b>	<b>Due Within One Year</b>
<b>Bonds Payable</b>					
General Obligation Bonds	\$ 77,390,000	\$ -	\$ 13,775,000	\$ 63,615,000	\$ 5,970,000
GO Bond Premiums	6,711,906	-	883,933	5,827,973	-
Total Bonds Payable	84,101,906	-	14,658,933	69,442,973	5,970,000
Certificates of Participation	15,350,000	-	1,440,000	13,910,000	1,475,000
Total Long-Term Debt	\$ 99,451,906	\$ -	\$ 16,098,933	\$ 83,352,973	\$ 7,445,000

### ***Debt Service Requirements***

The following schedule reflects the debt service requirements to maturity of the District's governmental activities long-term debt payable as of June 30, 2022:

<b>2012 General Obligation Bonds</b>			
<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	3,490,000	52,350	3,542,350
Total	\$ 3,490,000	\$ 52,350	\$ 3,542,350

<b>2013 General Obligation Bonds</b>			
<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	2,480,000	2,355,400	4,835,400
2024	6,255,000	2,180,700	8,435,700
2025	6,510,000	1,925,400	8,435,400
2026	6,765,000	1,659,900	8,424,900
2027	7,040,000	1,383,800	8,423,800
2028-2031	31,075,000	2,546,500	33,621,500
Total	\$ 60,125,000	\$ 12,051,700	\$ 72,176,700

<b>2016 Certificates of Participation (COP)</b>			
<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	480,000	40,455	520,455
2024	490,000	31,715	521,715
2025	495,000	22,840	517,840
2026	505,000	13,830	518,830
2027	515,000	4,640	519,640
Total	\$ 2,485,000	\$ 113,480	\$ 2,598,480

2019 Certificates of Participation (COP)			
Fiscal Year	Principal	Interest	Total
2023	995,000	274,102	1,269,102
2024	1,015,000	249,353	1,264,353
2025	1,045,000	223,982	1,268,982
2026	1,070,000	197,932	1,267,932
2027	1,090,000	171,326	1,261,326
2028-2032	4,510,000	465,775	4,975,775
2033-2035	1,700,000	67,980	1,767,980
Total	\$ 11,425,000	\$ 1,650,450	\$ 13,075,450

### ***Computation of Legal Debt Margin***

Assessed valuation	\$ 3,565,184,060	
Debt limitation - 20% of assessed valuation		\$ 713,036,812
Total general obligation debt		63,615,000
Legal debt margin available		\$ 649,421,812

## **NOTE 9: CONTINGENCIES AND COMMITMENTS**

### ***Grants***

The District has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to a request for reimbursement to grantor agencies for expenditures disallowed under terms of the grant. District management believes that disallowances, if any, will be immaterial to the basic financial statements.

### ***Litigation***

The District is involved in pending or threatened lawsuits and claims. The District estimates that the potential claims not covered by insurance or accrued for, resulting from such litigation, would not materially affect the financial statements of the District.

## **NOTE 10: DEFINED BENEFIT PENSION PLANS**

### ***Summary of Significant Accounting Policies***

**Pensions.** The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### ***General Information about the Pension Plan***

**Plan description.** Eligible employees of the District are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided as of June 30, 2022.* PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

*Contributions provisions as of June 30, 2022:* Eligible employees of, The District and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 10.50% of their PERA-includable salary during the period of July 1, 2021 through June 30, 2022.

Employer contribution requirements are summarized in the table below:

	July 1, 2021 Through June 30, 2022
Employer contribution rate	10.90%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02%)
Amount apportioned to the SCHDTF	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
<b>Total employer contribution rate to the SCHDTF</b>	<b>19.88%</b>

\*\* Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from The District were \$34,128,852 for the year ended June 30, 2022.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. In addition to the \$225 million (actual dollars) direct distribution due July 1, 2022, House Bill (HB) 22-1029, instructs the State treasurer to issue a warrant to PERA in the amount of \$380 million (actual dollars), upon enactment, with reductions to future direct distributions scheduled to occur July 1, 2023, and July 1, 2024.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability for the SCHDTF was measured as of December 31, 2021, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the TPL to June 30, 2022. The The District proportion of the net pension liability was based on The District contributions to the SCHDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2022, the District reported a liability of \$326,976,334 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with The District were as follows:

The District proportionate share of the net pension liability	\$326,976,334
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the District	-
Total	\$326,976,334

At December 31, 2021, the District proportion was 2.810%, which was a decrease of 0.285% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the District recognized pension credit of (\$8,960,445) and revenue of \$0 for support from the State as a nonemployer contributing entity. The Districts total pension expense was (\$138,563,826).

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$12,517,963	-
Changes of assumptions or other inputs	\$24,962,201	-
Net difference between projected and actual earnings on pension plan investments	-	\$122,933,334
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$17,353,077	\$43,650,328
Contributions subsequent to the measurement date	\$15,842,103	N/A
Total	\$70,675,344	\$166,583,662

\$15,842,103 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2023 Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year ended June 30, 2022</b>	
2023	\$ (18,674,352)
2024	(43,650,744)
2025	(34,503,849)
2026	(14,921,475)
2027	-
Thereafter	-

### ***Actuarial Assumptions***

The TPL in the December 31, 2020, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40 – 11.00%
Long-term investment Rate of Return, net of pension plan investment expenses, including price inflation	7.25 %
Discount Rate	7.25%
Future post-retirement benefit increases:	
PERA Benefit Structure hired prior to 1/1/07; and DPS Benefit Structure (compounded annually)	1.25%
PERA Benefit Structure hired after 12/31/06	Financed by the Annual Increase Reserve

Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The TPL as of June 30, 2022, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis. Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Discount rate.* The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in Senate Bill (SB) 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.25% to 1.00%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

*Sensitivity of the District proportionate share of the net pension liability to changes in the discount rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:



	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension	\$481,282,423	\$326,976,334	\$198,213,665

*Pension plan fiduciary net position.* Detailed information about the SCHDTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

### ***Defined Contribution Pension Plans***

The SDTF members of the District may voluntarily contribute to the Voluntary Investment Program (VIP), an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Plan participation is voluntary and contributions are separate from others made to PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the Colorado Revised Statutes, as amended. No employer contributions are required; the District does not currently match voluntary member contributions.

In addition to the existing 401(k) and 403(b) deferred compensation plans offered to employees of the District, beginning October 1, 2004, the District offered employees the option to participate in the Deferred Compensation Plan of the State of Colorado. The Deferred Compensation Plan is governed by the requirements of Internal Revenue Code Section 457.

## **NOTE 11: *DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN***

### ***Summary of Significant Accounting Policies***

The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

### ***General Information about the OPEB Plan***

*Plan description.* Eligible employees of the District are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided.* The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

#### *PERA Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

*Contributions.* Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$1,824,442 for the year ended June 30, 2022.

#### ***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30 2022, the District reported a liability of \$15,819,231 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2021, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the TOL to December 31, 2021. The District proportion of the net OPEB liability was based on The District contributions to the HCTF for the calendar year 2021 relative to the total contributions of participating employers to the HCTF.

At December 31, 2021, the District proportion was 1.83%, which was an increase of 0.04% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the District recognized OPEB expense of \$(2,015,828). At June 30 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$24,104	\$3,750,933
Changes of assumptions or other inputs	\$327,519	\$858,145
Net difference between projected and actual earnings on OPEB plan investments	-	\$979,216

Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$1,434,646	\$2,175,247
Contributions subsequent to the measurement date	\$886,188	N/A
Total	\$2,672,457	\$7,763,541

\$886,188 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2023	\$(1,536,717)
2024	\$(1,642,496)
2025	\$(1,853,463)
2026	\$(872,544)
2027	\$(68,294)
Thereafter	\$(3,758)

***Actuarial assumptions.***

The TOL in the December 31, 2020 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40% - 11.00%
Long-term investment Rate of Return, net of OPEB plan investment expenses, including price inflation	7.25 %
Discount Rate	7.25%
Health care cost trend rates: PERA Benefit Structure	
Service-based premium subsidy	-
PERACare Medicare plans	4.50% in 2021, 6.00% in 2022, gradually decreasing to 4.50% in 2029
Medicare Part A premiums	3.75% in 2021, gradually increasing to 4.50% in 2029

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2020, valuation, the following monthly costs/premiums (actual dollars) are assumed for 2021 for the PERA Benefit Structure:

Medicare Plan	Initial Costs for Members without Medicare Part A		
	Monthly Cost	Monthly Premium	Monthly Cost Adjusted to Age 65
Medicare Advantage/Self-Insured Rx	\$633	\$230	\$591
Kaiser Permanente Medicare Advantage HMO	596	199	562

The 2021 Medicare Part A premium is \$471 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2020, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2021	4.50%	3.75%
2022	6.00%	3.75%
2023	5.80%	4.00%
2024	5.60%	4.00%
2025	5.40%	4.00%
2026	5.10%	4.25%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2020, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2021 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>30 Year Expected Geometric Real Rate of Return</b>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Sensitivity of the District proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.* The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	3.50%	4.50%	5.50%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$15,364,947	\$15,819,231	\$16,345,484

*Discount rate.* The discount rate used to measure the TOL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2021, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.

- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

*Sensitivity of the District proportionate share of the net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$18,372,381	\$15,819,231	\$13,638,399

*OPEB plan fiduciary net position.* Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

## NOTE 12: RISK RELATED ACTIVITIES

### ***Employee Benefits***

The District is exposed to various claims and losses. As an employer that partially self-funds its health plan expenses, the District takes on the role of the insurance company and assumes most of the financial risk of providing health coverage for its members.

#### Colorado Public Education Health Plan

The District joined Colorado Public Education Health Plan, formally BEST Health Plan, in 2004. This partially self-funded trust was established in 2004 to offer a stable, long term, statewide medical program designed to meet the business objectives and challenges of school districts. Medical coverage for District employees is purchased through the trust. The trust is audited each year by a local independent Colorado accounting firm, Ryan, Gunsauls, and O'Donnell, P.C.

The District pays a monthly premium to Colorado Public Education Health Plan to provide health insurance coverage and services for its plan members.

Employees are responsible for paying a deductible amount before the plan begins to pay. The individual deductible amount for fiscal year 2022 was \$3,000 and the family amount was \$6,000. There is no lifetime maximum benefit for plan members.

Because there is the potential to incur high cost medical claims, Colorado Public Education Health Plan purchases stop-loss coverage to cover claims that exceed its deductible limit, which is currently \$250,000. Each year, the deductible limit is reviewed based on actuarial analysis to determine if paying an additional premium would increase or reduce the ultimate cost of risk to the District.

As a member of the Colorado Public Education Health Plan, the District also purchases prescription coverage through the pool.

Since the District retains some risk of loss, through Colorado Public Education Health Plan, it uses an active claim management system and actuarial analysis conducted by Leif and Associates for estimating claims and Incurred But Not Reported (IBNR) liabilities. All claims liabilities are carried at current cost with no discounting. IBNR reserves for medical are held at Colorado Public Education Health Plan and total \$3,146,000 at June 30, 2022.

The District participates in the Colorado Public Education Health Plan under a contractual arrangement that requires the District be responsible for maintaining adequate IBNR and CFR. As part of this arrangement, the District has funds held by the plan of \$9,916,133 at June 30, 2022. This has been confirmed as adequate by the Trust actuary as of June 30, 2022. The District does not retain any liability for the other school district members of the Colorado Public Education Health Plan.

In accordance with GASB Statement No. 10, the District's participation in the pool does not represent a transfer of risk to the pool or pooling of risk with other pool participants, therefore, it recognizes and measures its claims liabilities and related expenditures/expenses when a liability is probable and can reasonably be estimated. Payments to the pool should be reported either as deposits or as reductions of the claim liability, as appropriate.

### ***Risk Management***

The District is exposed to various claims and losses. In Risk Management, the exposures include workers' compensation claims from employee injuries; loss, destruction or damage of property; and liability, including professional (errors and omissions), general liability and bus/automobile liability.

Each year the deductibles for the insurance coverages are reviewed to determine if paying an additional premium would increase or reduce the ultimate cost of risk to the District. There were no significant reductions in insurance coverage for any of the major categories of risk from fiscal year 2021 to fiscal year 2022.

Since the District retains some risk of loss, the District uses an active claim management system and actuarial analysis methods for estimating claims and Incurred But Not Reported (IBNR) liabilities. All claims liabilities are carried at current cost with no discounting.

Premiums are contributed into the Risk Related Activities Fund and the Risk Management subaccount of the General Fund by other funds in order to pay claims, insurance and administrative costs of the program. It is anticipated that inter-fund premiums will approximately equal risk expenses over a period of time.

On the government wide financial statements, liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claim reserves for liabilities are based on the estimated ultimate cost of closing claims and include an amount for claims that have been incurred but not reported (IBNRs). Trend analysis includes frequency of claims and amount of payouts, legal implications and estimated recoveries on unsettled claims, such as salvage or subrogation. In the governmental funds, the liability is recorded when due.

Balances of claim liabilities and IBNR totals as of June 30, 2022 are:

	Fiscal Year 2020			Fiscal Year 2021			Fiscal Year 2022		
	Balance June 30, 2020	Claims & Changes in Estimates	Actual Claim Payments	Balance June 30, 2021	Claims & Changes in Estimates	Actual Claim Payments	Balance June 30, 2022		
Workers Comp	\$ 1,459,620	\$ 985,074	\$ (648,123)	\$ 1,796,571	\$ 426,916	\$ (1,036,609)	\$ 1,186,878		
General Liability	99,119	75,131	(536)	173,714	318,666	(304,476)	187,904		
Other Insurance	136,989	368,029	(263,513)	241,505	881,370	(318,812)	804,063		
Errors/Omissions	107,327	127,779	(98,768)	136,338	286,865	(165,280)	257,923		
Health Insurance	4,213,884	26,127,172	(26,890,903)	3,450,153	24,910,575	(25,107,728)	3,253,000		
Total Liability	<u>\$ 6,016,939</u>	<u>\$ 27,683,185</u>	<u>\$ (27,901,843)</u>	<u>\$ 5,798,281</u>	<u>\$ 26,824,392</u>	<u>\$ (26,932,905)</u>	<u>\$ 5,689,768</u>		

### **Excess-of-Loss Self-Insurance Pool**

The District participates with two other school districts in an insurance pool for general liability, errors and omissions, and auto liability. Additionally, the District purchases cyber liability coverage through the pool broker. Each member's initial contribution and subsequent contributions are based on a number of factors approved by the Colorado Insurance Commissioner. This pool is audited each year by Clifton Larson Allen LLP, 8390 East Crescent Parkway, Suite 500, Greenwood Village, CO 80111, an independent certified public accounting firm.



The pool participants' respective shares, based (in part) upon total enrollment, are:

Colorado Springs School District 11	34%
Aurora Public Schools	46%
Littleton Public Schools	21%
	<u>100%</u>

An unaudited summary (as audited financial statements were not yet available) of the pool's financial information as of June 30, 2022 follows:

	Total	District's Share
Total Assets	<u>\$ 408,806</u>	<u>\$ 138,994</u>
Liabilities	17,910	6,089
Equity	390,896	132,905
Total Liabilities and Equity	<u>408,806</u>	<u>138,994</u>
Total Revenues	1,239,034	421,272
Total Expenditures	(1,259,906)	(428,368)
Net Income (loss)	<u>\$ (20,872)</u>	<u>\$ (7,096)</u>

There is no long-term debt associated with the pool.

The insurance described above provides the following types of coverage, self-insured retention and reinsurance attachment points:

Coverage	Amount	Self-Insured Retention	Attachment Point
General Liability	\$5,000,000	\$150,000	\$150,000
Error and Omissions	\$5,000,000	\$150,000	\$150,000
Auto Liability	\$5,000,000	\$200,000	\$200,000
Cyber Liability	\$2,000,000	\$150,000	\$150,000

In the event the District exceeds policy limits on any of the above insurances, it would first use any available contingency in the risk related activity fund. If risk related contingencies were insufficient, the District would use general fund contingency. No insurance settlements exceeded insurance coverage in any of the previous three years.

#### NOTE 13: NET INVESTMENT IN CAPITAL ASSETS

Net Investment in Capital Assets as of June 30, 2022 was calculated as follows:

	<u>Governmental Activities</u>
Capital assets, net	\$ 473,042,165
Accumulated depreciation	(199,917,976)
Bonds payable	(69,442,973)
Certificates of Participation payable	(13,910,000)
Deferred outflows of resources (deferred charges on refunding)	3,217,499
Unspent proceeds	216,292
Capital assets purchased on accounts payable	(2,579,902)
Lease payable	(735,486)
	<u>\$ 356,358,759</u>

#### NOTE 14: TAX, SPENDING, AND DEBT LIMITATIONS

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities and other specific requirements of state and local governments.

The District's financial activity provides the basis for calculation of limitations adjusted for allowable increases tied to inflation and local growth. Spending and revenue limits are determined based on the prior year's spending adjusted for inflation and local growth. Revenue in excess of the limit must be refunded unless the voters approve retention of such revenue.

The amendment requires, with certain exceptions, voter approval prior to imposing new taxes, increasing tax rates, increasing a mill levy above that for the prior year, extending an expiring tax, or implementing a tax policy change directly causing a net tax revenue gain to any local government. Excluded from the provisions of the Amendment are District enterprises that are defined as government-owned businesses (i) authorized to issue revenue bonds and (ii) receiving less than 10% annual revenue from state and local government grants.

The District levied 20.715 mills for property taxes to be collected in the General Fund for both calendar year 2022 and 2021.

Except for bond refinances at lower interest rates or adding employees to existing pension plans, the amendment may be construed as prohibiting the creation of multiple-fiscal year debt or other financial obligations without voter approval or the irrevocable pledging of present cash reserves for all future payments.

The amendment requires emergency reserves be established. These reserves must be at least 3% of fiscal year spending. The District is prohibited from using these emergency reserves to compensate for economic conditions, revenue shortfalls or salary and benefit increases. There is a \$7,187,602 restriction of fund balance in the General Fund for the amendment.

The amendment is complex and subject to numerous interpretational ambiguities. The District believes it is in compliance with the requirements of the amendment. However, the District has made certain interpretations which the District believes are reasonable and prudent interpretations of the amendment's language in order to determine its compliance.

# Required Supplementary Information

INSPIRE EVERY MIND



# Colorado Springs School District 11

## General Fund

### Budgetary Comparison Schedule

### For the Year Ended June 30, 2022

	Budget				Variance with
	Original	Final	Actual	Final Budget	
Resources (inflows)					
Fund balance, beginning of year	\$ 76,081,018	\$ 102,732,094	\$ 103,322,856	\$ 590,762	
Property taxes	60,539,597	68,878,270	69,611,800	733,530	
Specific ownership taxes	15,701,329	15,954,689	16,261,846	307,157	
Intergovernmental					
Federal grant revenues	421,118	425,184	738,641	313,457	
State and other grant revenues					
State equalization	135,621,396	129,599,771	131,934,589	2,334,818	
State grants	8,155,609	7,807,690	10,818,418	3,010,728	
State on behalf payment	4,500,000	4,500,000	4,001,859	(498,141)	
Interest on investments	200,000	204,975	351,957	146,982	
Tuition	186,000	556,000	384,119	(171,881)	
Services provided to charter schools	788,860	621,616	627,951	6,335	
Miscellaneous income	2,198,705	3,701,502	4,932,282	1,230,780	
Net transfers	46,373,774	46,369,116	45,372,031	(997,085)	
Resources available for appropriation	350,767,406	381,350,907	388,358,349	7,007,442	
Appropriations (outflows)					
Current					
Instruction	177,211,885	177,056,824	156,534,099	20,522,725	
Pupil activities	19,239,586	20,358,294	17,014,765	3,343,529	
Instructional support	18,706,100	20,688,735	17,353,247	3,335,488	
General administration	2,175,467	2,781,624	2,152,787	628,837	
School administration	25,767,943	27,609,789	22,973,732	4,636,057	
Business services	3,311,158	3,248,803	2,939,219	309,584	
Maintenance and operations	29,174,765	32,449,851	27,521,839	4,928,012	
Transportation	7,459,636	7,481,333	5,798,484	1,682,849	
Central services	18,556,153	21,233,749	15,418,092	5,815,657	
Community and other services	4,836,761	4,229,921	2,329,885	1,900,036	
Capital outlay	-	89,536	50,412	39,124	
Contingency	44,327,952	64,122,448	-	64,122,448	
Total appropriations of expenditures	350,767,406	381,350,907	270,086,561	111,264,346	
Fund balance, unadjusted end of year*	\$ -	\$ -	118,271,788	\$ 118,271,788	
Fund balance, unadjusted, beginning of year**			(103,322,856)		
Excess of resources over charges to appropriations			\$ 14,948,932		

\*Unadjusted ending fund balance (budgetary basis of accounting) of \$118,271,788 less \$8,316,000 unfunded accrued salaries and benefits = GAAP adjusted ending fund balance of \$109,955,788

\*\*Unadjusted beginning fund balance (budgetary basis of accounting) of \$103,322,856 less \$8,316,000 unfunded accrued salaries and benefits = GAAP beginning fund balance of \$95,006,856

See notes to required supplementary information.

# Colorado Springs School District 11

## General Fund

### Reconciliation of the Budgetary Basis of Accounting To GAAP Basis of Accounting For the Year Ended June 30, 2022

#### **BUDGETARY BASIS**

#### **Explanation of differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures**

##### **Sources/Inflows of resources**

Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison schedule.	\$ 388,358,349
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##### **Differences - budget to GAAP:**

Beginning fund balance is an inflow of budgetary resources but is not revenue for reporting purposes.	(103,322,856)
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Net transfers from other funds are inflows of budgetary resources but are not revenues for reporting purposes.	(45,372,031)
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<b>GAAP BASIS, Revenues</b>	<u><u>\$ 239,663,462</u></u>
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#### **BUDGETARY BASIS**

##### **Uses/Outflows of resources**

Actual amounts (budgetary basis) "total appropriations of expenditures" from the budgetary comparison schedule.	<u>\$ 270,086,561</u>
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<b>GAAP BASIS, Expenditures</b>	<u><u>\$ 270,086,561</u></u>
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**Note:** Contingency reserves are appropriated as part of the budget adoption process, and because of this reserve budget amounts are shown for budgetary comparison only.

See notes to required supplementary information.

**Colorado Springs School District 11**  
**Mill Levy Override Special Revenue Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2022**

	<b>Budget</b>		<b>Actual</b>	<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>		
<b>Resources (inflows)</b>				
Fund balance, beginning of year	\$ 45,488,475	\$ 46,531,154	\$ 46,531,154	\$ -
Taxes				
Local property taxes	73,219,134	73,428,229	73,406,231	(21,998)
<b>Resources available for appropriation</b>	<u>118,707,609</u>	<u>119,959,383</u>	<u>119,937,385</u>	<u>(21,998)</u>
<b>Appropriations (outflows)</b>				
Current				
Treasurer collection fees	180,000	180,000	184,134	(4,134)
Purchased services	100,000	100,000	85,000	15,000
Other financing uses:				
Transfers out	69,535,103	69,535,103	67,959,327	1,575,776
Contingency	48,892,506	50,144,280	-	50,144,280
<b>Total appropriations of expenditures</b>	<u>118,707,609</u>	<u>119,959,383</u>	<u>68,228,461</u>	<u>51,730,922</u>
<b>Fund balance, end of year</b>	\$ <u>-</u>	\$ <u>-</u>	51,708,924	\$ <u>51,708,924</u>
<b>Fund balance, beginning of year</b>			(46,531,154)	
<b>Excess of resources over charges to appropriations</b>			<u>\$ 5,177,770</u>	

See notes to required supplementary information.

# Colorado Springs School District 11

## Mill Levy Override Special Revenue Fund

### Reconciliation of the Budgetary Basis of Accounting To GAAP Basis of Accounting For the Year Ended June 30, 2022

#### **BUDGETARY BASIS**

##### **Explanation of differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures**

#### **Sources/Inflows of resources**

Actual resources available for appropriation from the budgetary comparison schedule.	\$	119,937,385
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#### **Differences - budget to GAAP:**

Beginning fund balance is an inflow of budgetary resources but is not revenue for reporting purposes.		(46,531,154)
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<b>GAAP BASIS, Revenues</b>	\$	73,406,231
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#### **BUDGETARY BASIS**

#### **Uses/Outflows of resources**

Actual appropriations of expenditures from the budgetary comparison schedule.	\$	68,228,461
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#### **Differences - budget to GAAP:**

Transfers to other funds are outflows of budgetary resources but are not expenditures for reporting purposes.		(67,959,327)
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<b>GAAP BASIS, Expenditures</b>	\$	269,134
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**Note:** Contingency reserves are appropriated as part of the budget adoption process, and because of this reserve budget amounts are shown for budgetary comparison only.

See notes to required supplementary information.

**Colorado Springs School District 11**  
**Designated Purpose Grants Special Revenue Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2022**

	Budget			Variance with Final Budget
	Original	Final	Actual	
<b>Resources (inflows)</b>				
Fund balance, beginning of year	\$ -	\$ -	\$ -	\$ -
Intergovernmental				
Federal sources	113,771,570	118,806,024	34,935,725	(83,870,299)
State and local sources	7,843,952	11,040,064	3,511,817	(7,528,247)
<b>Resources available for appropriation</b>	<u>121,615,522</u>	<u>129,846,088</u>	<u>38,447,542</u>	<u>(91,398,546)</u>
<b>Appropriations (outflows)</b>				
Current				
Instruction	16,175,343	37,684,123	22,840,598	14,843,525
Instructional support	102,256,953	26,484,749	8,407,446	18,077,303
Miscellaneous support services	1,460,345	35,100,847	4,654,387	30,446,460
Capital Outlay	1,722,881	30,576,369	2,545,111	28,031,258
<b>Total appropriations of expenditures</b>	<u>121,615,522</u>	<u>129,846,088</u>	<u>38,447,542</u>	<u>91,398,546</u>
<b>Fund balance, end of year</b>	\$ <u>-</u>	\$ <u>-</u>	-	\$ <u>-</u>
<b>Fund balance, beginning of year</b>			-	
<b>Excess of resources over charges to appropriations</b>			\$ <u>-</u>	

See notes to required supplementary information.



# Colorado Springs School District 11

## Designated Purpose Grants Special Revenue Fund

### Reconciliation of the Budgetary Basis of Accounting To GAAP Basis of Accounting For the Year Ended June 30, 2022

#### **BUDGETARY BASIS**

#### **Explanation of differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures**

##### **Sources/Inflows of resources**

Actual resources available for appropriation from the budgetary comparison schedule.	\$ <u>38,447,542</u>
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##### **GAAP BASIS, Revenues**

	\$ <u><u>38,447,542</u></u>
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#### **BUDGETARY BASIS**

##### **Uses/Outflows of resources**

Actual appropriations of expenditures from the budgetary comparison schedule.	\$ <u>38,447,542</u>
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##### **GAAP BASIS, Expenditures**

	\$ <u><u>38,447,542</u></u>
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See notes to required supplementary information.

**Colorado Springs School District 11**  
**Schedule of the District's Proportionate**  
**Share of Net Pension Liability**  
**Last Nine Calendar Years**

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
District's proportion of the net pension liability	3.63%	3.45%	3.50%	3.34%
District's proportionate share of the net pension liability	\$ 462,857,165	\$ 467,413,789	\$ 535,654,577	\$ 994,729,027
Nonemployer contributing entities proportionate share of the net pension liability	-	-	-	-
District's covered payroll	\$ 146,718,832	\$ 144,477,372	\$ 153,628,266	\$ 149,948,553
District's proportionate share of the net pension liability as a percentage of its covered payroll	315.47%	323.52%	348.67%	663.38%
Plan fiduciary net position as a percentage of the total pension	64.10%	62.84%	59.20%	43.10%

\*

The amounts presented for each year were determined as of 12/31, the measurement date used by the district. Years prior to 2013 are not available.

<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
3.30%	3.11%	2.92%	3.09%	2.81%
\$ 1,068,366,318	\$ 551,276,312	\$ 435,825,770	\$ 467,840,590	\$ 326,976,334
-	66,312,118	49,056,733	-	-
\$ 152,359,348	\$ 171,156,639	\$ 171,440,873	\$ 165,538,798	\$175,598,083
701.21%	322.09%	254.21%	282.62%	186.21%
43.96%	57.01%	64.52%	66.99%	74.90%

**Colorado Springs School District 11**  
**Schedule of the District's Contributions - PERA SCHDTF**  
**Last Ten Fiscal Years**

	<b>Fiscal Year</b>			
	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
Contractually required contribution	\$ 21,843,648	\$ 22,784,882	\$ 23,739,326	\$ 26,450,925
Contributions in relation to the contractually required contribution	<u>(21,843,648)</u>	<u>(22,784,882)</u>	<u>(23,739,326)</u>	<u>(26,450,925)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 145,863,620	\$ 146,427,300	\$ 144,477,372	\$ 152,628,266
Contributions as a percentage of covered payroll	16.10%	15.56%	16.43%	17.33%

Fiscal Year					
2017	2018	2019	2020	2021	2022
\$ 27,186,014	\$ 30,693,588	\$ 32,742,072	\$ 32,824,070	\$ 32,488,309	\$ 34,128,852
(27,186,014)	(30,693,588)	(32,742,072)	(32,824,070)	(32,488,309)	(34,128,852)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 149,948,553	\$ 162,764,862	\$ 171,156,639	\$ 169,349,555	\$ 165,081,833	\$ 178,866,876
18.13%	18.86%	19.13%	19.38%	19.68%	19.08%

# **Colorado Springs School District 11** **Schedule of the District's Proportionate** **Share of Net OPEB Liability** **Last Six Calendar Years**

	<u>2016</u>	<u>2017</u>	<u>2018</u>
District's proportion of the net OPEB liability	1.90%	1.88%	2.02%
District's proportionate share of the net OPEB liability	\$ 24,621,768	\$ 24,389,607	\$ 27,533,064
Covered payroll	\$ 149,948,553	\$ 152,359,348	\$ 171,156,639
District's proportionate share of the net OPEB liability as a percentage of its OPEB includable wages	16.42%	16.01%	16.09%
Plan fiduciary net position as a percentage of the total OPEB liability	16.72%	17.53%	17.03%

\*

The amounts presented for each year were determined as of 12/31, the measurement date used by the district.  
Years prior to 2016 are not available.

<b>2019</b>	<b>2020</b>	<b>2021</b>
1.91%	1.79%	1.83%
\$ 21,431,066	\$ 17,009,978	\$ 15,819,231
\$ 171,440,873	\$ 165,538,798	\$175,598,083
12.50%	10.28%	9.01%
24.49%	32.78%	39.40%

**Colorado Springs School District 11**  
**Schedule of the District's Contributions - PERA HCTF**  
**Last Ten Fiscal Years**

	Fiscal Year			
	2013	2014	2015	2016
Contractually required contribution	\$ 1,487,809	\$ 1,493,558	\$ 1,473,669	\$ 1,556,808
Contributions in relation to the contractually required contribution	(1,487,809)	(1,493,558)	(1,473,669)	(1,556,808)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 145,863,620	\$ 146,427,300	\$ 144,477,372	\$ 152,628,266
Contributions as a percentage of OPEB includable wages	1.02%	1.02%	1.02%	1.02%



Fiscal Year					
2017	2018	2019	2020	2021	2022
\$ 1,529,475	\$ 1,660,202	\$ 1,745,798	\$ 1,727,365	\$ 1,688,496	\$ 1,824,442
(1,529,475)	(1,660,202)	(1,745,798)	(1,727,365)	(1,688,496)	(1,824,442)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 149,948,553	\$ 162,764,862	\$ 171,156,639	\$ 169,349,555	\$ 165,081,833	\$ 178,866,876
1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

# Notes to the Required Supplementary Information

## For the Year Ended June 30, 2022

### NOTE 1: *BUDGETS*

The District adheres to the following procedures in establishing the budgetary data reflected in the financial statements. By state law, budgets are required for all funds. Annual appropriated budgets are adopted for all funds. At least thirty days prior to July 1, the Superintendent submits to the Board of Education a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and means of financing them.

Public hearings are conducted by the Board of Education to obtain taxpayer comments. On or before June 30, the budget is adopted by formal resolution. Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budget amounts between functions within any fund and the reallocation of budget line items within any department in the General Fund rests with the function manager and is reviewed by the Budget Office. Revisions that alter the total expenditures of any fund must be approved by the Board of Education.

Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the Board of Education throughout the fiscal year 2022. All original and supplemental appropriations for all funds lapse at the end of the fiscal year. Budgeted amounts in each fund follow a governmental GAAP approach, which ignores the budgeting of beginning of year fund balances. The deficiency of revenues and other financing sources over expenditures and other financing uses reflects the budgeting of reserve and contingency accounts as expenses/expenditures without the corresponding fund equity resource carryover. In actuality, total resources equal total obligations in the District's adopted budget each year as the District complies with the balanced budget requirement. The District is not required to budget for discretely presented component units.

For fiscal year 2022, the board adopted a resolution approving initial appropriations of \$671,653,621. The appropriation was amended during the year by \$34,503,431 bringing final appropriations to \$706,157,052.

### *Encumbrances*

Appropriations in governmental funds are encumbered upon issuance of purchase orders, contracts or other forms of legal commitments. Encumbrances are recorded as an assignment of fund balance in the General Fund as of June 30, 2022. Encumbrances do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent fiscal year. The discretely presented component units do not record outstanding encumbrances as an assignment of fund balance at year-end.

### NOTE 2: *BUDGETARY BASIS OF ACCOUNTING FOR THE YEAR ENDED JUNE 30, 2022*

Colorado statutes require that boards of education of school districts adopt a budget and appropriation resolution each fiscal year. When using GAAP-basis accounting for budgeting, school districts budget for all accrued salaries and related benefits earned but unpaid at June 30. GAAP-basis accounting requires that expenditure of salaries and related benefits be recorded in the fiscal year *earned*.

Under Colorado statutes, school districts are not required to budget or appropriate for salaries and related benefits earned but not paid at June 30. The budgetary basis of accounting is used when no, or only a partial amount of, accrued salaries and benefits are budgeted. Under the budgetary basis of accounting, salaries and related benefits are recorded as expenditures in the fiscal year *earned and paid*.

Teachers and other school-year employees work over a period of nine to ten months but are paid over a twelve-month period. On November 18, 1998, the Board of Education approved a resolution allowing the reduction, or unfunding, of the salary accrual by \$3,888,000 for fiscal year 1999. On February 24, 1999, the Board approved an additional \$4,428,000 unfunding of the salary accrual for fiscal year 2000. This unfunding is recorded as an \$8,316,000 adjustment to fund balance for the difference between budgetary and GAAP basis of accounting and is reported in the budgetary comparison schedule of the General Fund.

**NOTE 3: PENSION AND OTHER POST EMPLOYMENT BENEFIT PLAN CONTRIBUTIONS**

The Districts required contribution rates are as follows:

Start Date	Statutory Employer Contribution	AED	SAED*	Total Contribution % for Year
Jan 2018	10.15%	4.50%	5.50%	20.15%
July 2019	10.40%	4.50%	5.50%	20.40%
July 2020	10.90%	4.50%	5.50%	20.90%
July 2021	10.90%	4.50%	5.50%	20.90%
July 2022	11.40%	4.50%	5.50%	21.40%

\* State statute mandates that the SAED be funded by monies otherwise available for employee wage increases. The SAED is not credited to the member account.

PERA will receive an annual direct distribution from the State in the amount of \$225 million (actual dollars). The distribution will occur July 1, 2018, and on July 1 each year thereafter until there is no unfunded actuarial accrued liabilities in the trust fund of any division that receives such distribution. PERA shall allocate the distribution to the trust funds as it would an employer contribution in a manner that is proportionate to the annual payroll of each division except there shall be no allocation to the Local Government Division.

HB 20-1379 signed by Governor Polis on June 29, 2020, suspended the July 1, 2020, direct distribution for the State's 2020-21 fiscal year.

The member contribution percentage will incrementally increase 3 percent, from 8 percent up to 11 percent, as follows:

- .75 percent on July 1, 2019.
- .75 percent on July 1, 2020.
- .50 percent on July 1, 2021.
- 1.0 percent on July 1, 2022.

Under Senate Bill (SB) 18-200, member and employer contributions will automatically adjust beginning July 1, 2020, to ensure that PERA is able to pay off its unfunded liability. Both member and employer contribution rates can each increase (or decrease) by up to 0.5% per year, and cannot exceed certain limits also set in law.

PERA is behind schedule to meet its funding goal; therefore, the automatic adjustment provision will trigger a change in July 2022.

Start Date	Member Contribution
July 2022	11.00%

Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

The actuarially determined contribution (ADC) rates, as a percentage of pensionable payroll, used to determine the ADC amounts in the Schedule of District Contributions are calculated as of December 31, two years prior to the end of the year in which ADC amounts are reported. The following actuarial methods and assumptions (from the December 31, 2018, actuarial valuation) were used to determine contribution rates reported in that schedule for the year ending December 31, 2021:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll
Amortization period	30 years, open
Asset valuation method	4-year smoothed market
Price inflation	2.40 percent
Real wage growth	0.70 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 percent to 10.45 percent
Long-term investment rate of return, net of pension plan investment expense, including price inflation	7.25 percent
Future post-retirement benefit increases	
PERA benefit structure hired prior to 1/1/07	1.50 percent compounded annually
PERA benefit structure hired after 12/31/06	Financed by the annual increase reserve

#### NOTE 4: *PENSION AND OTHER POSTEMPLOYMENT BENEFIT PLAN PROVISIONS*

On June 4, 2018 senate bill 18-200: *Concerning Modifications to the Public Employee's Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years* was signed into law. SB 18-200 makes changes to the plans administered by PERA with the goal of eliminating the UAAL of the Division Trust Funds and thereby reach a 100 percent funded ratio for each division within the next thirty years. Most of these changes were in effect at the end of 2020.

##### ***Benefit changes***

The number of years used in the HAS calculation increased from three to five years for members, except judges, who do not have five years of service credit on December 31, 2019, and for new members hired on or after January 1, 2020. PERA-includable salary for all members are redefined to include payouts of unused sick leave.

PERA-includable salary for all members hired on or after July 1, 2019 are redefined to include contributions to IRC Section 125 and 132 plans.

Members, other than State Troopers, hired on or after January 1, 2020 full service retirement eligibility is met at:

- Any age with 35 years of service.
- Age 64 with 30 years of service.
- Age 65 with 5 years of service.

Members, other than State Troopers, hired on or after January 1, 2020 reduced service retirement eligibility is met at:

- Age 55 with 25 years of service.
- Age 60 with 5 years of service.

AI was temporarily suspended for years 2018 and 2019.

AI cap is set at 1.5 percent and the AI waiting period is extended from one to three years.

##### ***Other Provisions***

Effective July 1, 2020, and each year thereafter, member contributions, employer contributions, the direct distribution from the State, and the AI will be adjusted based on certain statutory parameters to keep PERA on path to full funding in 30 years.

For benefit recipients of the PERA benefit structure based upon a membership date before January 1, 2007, future Post-Retirement Benefits Increases (Increase) are set at an amount equal to 2 percent (the lesser of that or the annual Consumer Price Index for Urban Wage Earners and Clerical Workers [CPI-W] increase for 2010). However, if the investment return for the prior year is negative, then the Increase is an amount equal to the annual CPI-W increase with a cap of 2 percent. The 2 percent cap may be adjusted based upon the year-end funded status, with increases mandated when the funded status reaches 103 percent and decreases mandated when the funded status subsequently falls below 90 percent. The cap will not be reduced below 2 percent. In addition, the increase is first paid on the July 1<sup>st</sup> that is at least 12 months after retirement for those members who retire on or after January 1, 2011. Members not eligible to retire as of January 1, 2011, who retire with a reduced service retirement allowance must reach age 60 or the age and service requirements for unreduced service retirement

to be eligible for the Post-Retirement Benefit Increases.

Effective January 1, 2011, other than in the Judicial Division, for all active members, who are not eligible for retirement on January 1, 2011, the annual salary increase cap in determination of Highest Average Salary (HAS) was lowered from 15 percent to 8 percent for PERA benefit structure members and for DPS benefit structure members, a change from the average of salaries of the highest 36 months of earned service to the PERA benefit structure method with an annual salary cap of 8 percent.

Effective January 1, 2011, a new requirement was added that PERA benefit structure members must have five years of earned service credit in order to receive a 50 percent match on a refund.

Effective January 1, 2011, the reduction factors for a reduced service retirement benefit for members not eligible to retire as of January 1, 2011, were changed to an actuarial equivalent basis.

Effective January 1, 2011, a modified Rule of 85 for service retirement eligibility was implemented for members with less than 5 years of service credit as of January 1, 2011.

Effective January 1, 2011, a modified Rule of 88 with a minimum age of 58 for service retirement eligibility was implemented for members hired on or after January 1, 2011, but before January 1, 2017.

Effective January 1, 2011, a modified Rule of 90 with a minimum age of 60 for service retirement eligibility was implemented for members hired on or after January 1, 2017.

The following changes were made to the Plan's provisions as a result of the passage of SB 06-235:

The Annual Increase Reserve (AIR) was established January 1, 2007, and will be used to provide post-retirement benefit increases for members hired on or after that date. The AIR is financed by an allocation from the employer statutory contributions, made on behalf of members hired on or after January 1, 2007, equal to 1.00 percent of pensionable payroll and through an allocation of purchase of service dollars.

The Service Retirement Eligibility for those members hired after January 1, 2007, was changed at age 55 by increasing the age and service requirement from 80 years to 85 years.

Other Plan provisions and assumptions include the following:

The investment return assumption is 7.25 percent, which is net of investment expenses to better represent the investment consultant's assumptions and predictions and also to better align with GASB accounting and reporting requirements. An ongoing estimated administrative expense of 0.35 percent of pensionable payroll was added to the normal cost beginning with the December 31, 2012 actuarial valuation.

The post-retirement mortality tables used are the RP-2000 Combined Mortality tables projected with a Scale AA to 2020, set back one year for males and two years for females.

The assumed interest rate credited on member contribution accounts is 3 percent.

For the AIR established on January 1, 2007, the AIR balance is excluded from both assets and liabilities in the determination of the ADC rate as a percentage of pensionable payroll.

The following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.



# Combining and Individual Fund Financial Statement and Schedules

INSPIRE EVERY MIND







# Major Governmental Funds

INSPIRE EVERY MIND

## **General Fund**

The General Fund is used to account for all transactions of the District not required legally or by sound financial management to be accounted for in another fund. This fund accounts for the District's ordinary operations financed primarily from property taxes and state aid. It is the most significant fund in relation to the District's overall operations. Two sub-funds exist within the General Fund: The *Risk Management Fund* and the *Preschool Fund*.

## **Risk-Management Fund**

This fund allows separate reporting specific to risk management including worker's compensation, general liability, errors and omissions, vehicle and property insurance.

## **Preschool Fund**

Moneys allocated pursuant to section 22-54-105(4) of the Colorado Revised Statutes are deposited in this fund. In addition, any other moneys of the District may be used to pay the costs of providing preschool services directly to children enrolled in the preschool program.

## **Capital Reserve Capital Projects Fund**

This fund is used to account for acquisition of sites, buildings, equipment and vehicles. Its purpose and limitations are specified by section 22-45-103(1)(d) of the Colorado Revised Statutes.

## **Mill Levy Override Fund**

This fund accounts for the use of funds from the November 2000 and the November 2017 voter-approved mill levy overrides.

## **Governmental Designated-Purpose Grants Fund**

This fund is used to record financial transactions for grants received for designated programs funded by federal, state or local sources which normally have a different fiscal period than that of the District.

**Colorado Springs School District 11**  
**General Fund**  
**Comparative Balance Sheets**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 27,671,245	\$ 17,013,829
Investments, unrestricted at fair value	198,014,047	178,377,679
Accounts receivable	392,266	1,875,367
Lease receivable	3,504,788	-
Property taxes		
Current	3,071,012	2,535,095
County treasurer	2,142,790	1,723,908
Inventories and other assets	573,698	603,262
	<u>235,369,846</u>	<u>202,129,140</u>
Total assets		
<b>LIABILITIES</b>		
Current liabilities		
Accounts payable	4,283,821	2,846,920
Accrued compensation and benefits	31,313,518	31,167,802
Due to other funds	83,263,789	70,279,029
Unearned revenue	24,805	16,583
Accrued compensated absences	1,735,998	1,761,199
	<u>120,621,931</u>	<u>106,071,533</u>
Total liabilities		
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Unavailable revenues - property taxes	1,287,339	1,050,751
Unavailable revenues - lease receivable	3,504,788	-
Total deferred inflows of resources	<u>4,792,127</u>	<u>1,050,751</u>
<b>FUND BALANCE</b>		
Nonspendable		
Inventories	561,198	590,762
Prepays - risk management	12,500	12,500
Restricted		
Constitutional amendment - multi-year obligations	-	270,348
3% statutory reserve - TABOR	7,187,602	6,314,114
Assigned		
Risk management	4,320,627	4,351,697
Preschool	1,284,230	852,873
Strategic plan	-	82,000
Time sheet system	-	142,500
Miscellaneous projects	2,673,353	1,032,323
Instructional supply carryover	4,410,796	4,193,840
Non-instructional supply carryover	1,414,031	1,551,001
Unassigned	88,091,451	75,612,898
	<u>109,955,788</u>	<u>95,006,856</u>
Total fund balance		
Total liabilities, deferred inflows of resources and fund balances	\$ <u>235,369,846</u>	\$ <u>202,129,140</u>

# Colorado Springs School District 11

## General Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual with Comparative Actual Totals for 2021 For the Year Ended June 30, 2022

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>REVENUES</b>				
Taxes				
Local property taxes				
Current	\$ 69,028,270	\$ 69,678,975	\$ 650,705	\$ 59,958,945
Delinquent, net of abatements	(150,000)	(67,175)	82,825	(32,892)
Specific ownership taxes	15,954,689	16,261,846	307,157	17,246,959
Total taxes	84,832,959	85,873,646	1,040,687	77,173,012
Intergovernmental				
Federal grant revenues	425,184	738,641	313,457	1,997,371
State and other grant revenues				
State equalization (net)	129,599,771	131,934,589	2,334,818	127,523,500
State grants	7,807,690	10,818,418	3,010,728	8,260,060
State on behalf payment	4,500,000	4,001,859	(498,141)	-
Total intergovernmental	142,332,645	147,493,507	5,160,862	137,780,931
Interest on investments	204,975	351,957	146,982	166,061
Other				
Tuition	556,000	384,119	(171,881)	268,418
Services provided to charter schools	621,616	627,951	6,335	766,684
Miscellaneous	3,701,502	4,932,282	1,230,780	2,542,297
Total other	4,879,118	5,944,352	1,065,234	3,577,399
Total revenues	232,249,697	239,663,462	7,413,765	218,697,403
<b>EXPENDITURES</b>				
Current				
Instruction	177,056,824	156,534,099	20,522,725	130,693,555
Pupil activities	20,358,294	17,014,765	3,343,529	15,452,444
Instructional support	20,688,735	17,353,247	3,335,488	15,252,782
General administration	2,781,624	2,152,787	628,837	2,114,147
School administration	27,609,789	22,973,732	4,636,057	19,658,130
Business services	3,248,803	2,939,219	309,584	2,651,630
Maintenance and operations	32,449,851	27,521,839	4,928,012	25,209,236
Transportation	7,481,333	5,798,484	1,682,849	5,194,561
Central services	21,233,749	15,418,092	5,815,657	13,246,651
Community and other services	4,229,921	2,329,885	1,900,036	1,960,956
Capital outlay	89,536	50,412	39,124	234,880
Reserves	64,122,448	-	64,122,448	-
Total expenditures	381,350,907	270,086,561	111,264,346	231,668,972
Excess (deficiency) of revenues over expenditures	(149,101,210)	(30,423,099)	118,678,111	(12,971,569)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	52,788,131	51,791,046	(997,085)	50,923,408
Transfers out	(6,419,015)	(6,419,015)	-	(6,842,439)
Total other financing sources (uses)	46,369,116	45,372,031	(997,085)	44,080,969
Net change in fund balance	\$ (102,732,094)	14,948,932	\$ 117,681,026	31,109,400
Fund balance, beginning of year		103,322,856		72,213,456
Fund balance, end of year		118,271,788		103,322,856
Adjustment for budgetary basis (Note 2)		(8,316,000)		(8,316,000)
Fund balance (GAAP basis), end of year		\$ 109,955,788		\$ 95,006,856

**Colorado Springs School District 11**  
**Capital Reserve Capital Projects Fund**  
**Comparative Balance Sheets**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Investments - unrestricted	\$ 7,861,940	\$ 6,855,944
Investments - restricted	216,291	837,892
Accounts receivable	383,616	1,979
Property taxes, county treasurer	83,833	83,833
Due from other funds	<u>25,859,773</u>	<u>17,060,320</u>
Total assets	<u>34,405,453</u>	<u>24,839,968</u>
 <b>LIABILITIES</b>		
Accounts payable	2,580,592	2,811,647
Accrued compensation	<u>118,971</u>	<u>111,755</u>
Total liabilities	<u>2,699,563</u>	<u>2,923,402</u>
 <b>FUND BALANCES</b>		
Restricted		
Debt service	216,291	837,892
Assigned		
Emergency contingency	1,000,000	1,000,000
Capital projects	<u>30,489,599</u>	<u>20,078,674</u>
Total fund balances	<u>31,705,890</u>	<u>21,916,566</u>
Total liabilities and fund balances	<u>\$ 34,405,453</u>	<u>\$ 24,839,968</u>

**Colorado Springs School District 11**  
**Capital Reserve Capital Projects Fund**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>REVENUES</b>				
Taxes				
Specific ownership taxes	\$ 1,006,000	\$ 1,005,996	\$ (4)	\$ 1,005,996
Intergovernmental				
State sources	-	383,885	383,885	-
Interest on investments	100,000	67,252	(32,748)	30,372
Other				
School land fees	200,000	882,556	682,556	672,224
Services provided to charter schools	1,268,296	1,268,296	-	1,486,618
Miscellaneous	133,744	197,499	63,755	178,597
Total revenues	<u>2,708,040</u>	<u>3,805,484</u>	<u>1,097,444</u>	<u>3,373,807</u>
<b>EXPENDITURES</b>				
Current				
Instruction	700,515	664,603	35,912	65,706
Maintenance and operations	1,602,518	1,317,442	285,076	4,382,182
Central services	1,098,127	986,142	111,985	204,776
Contingency	3,273,181	-	3,273,181	-
Capital outlay				
Site acquisition and improvements	5,784,747	3,187,763	2,596,984	-
Building improvement services	30,998,533	9,923,382	21,075,151	14,703,394
Transportation	900,000	899,463	537	1,227,799
Debt service				
Principal retirement	1,440,000	1,440,000	-	4,510,000
Interest and fiscal charges	359,311	354,361	4,950	451,361
Total expenditures	<u>46,156,932</u>	<u>18,773,156</u>	<u>27,383,776</u>	<u>25,545,218</u>
Excess (deficiency) of revenues over expenditures	(43,448,892)	(14,967,672)	28,481,220	(22,171,411)
<b>OTHER FINANCING SOURCES</b>				
Transfers in	21,510,326	21,510,326	-	15,977,439
Proceeds from sale of capital assets	22,000	3,246,670	3,224,670	143,850
Total other financing sources	<u>21,532,326</u>	<u>24,756,996</u>	<u>-</u>	<u>16,121,289</u>
Net change in fund balance	\$ <u>(21,916,566)</u>	9,789,324	\$ <u>(31,705,890)</u>	(6,050,122)
Fund balance, beginning of year		<u>21,916,566</u>		<u>27,966,688</u>
Fund Balance, end of year		\$ <u><u>31,705,890</u></u>		\$ <u><u>21,916,566</u></u>

**Colorado Springs School District 11**  
**Mill Levy Override Special Revenue Fund**  
**Comparative Balance Sheets**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Property taxes		
Current	\$ 3,072,879	\$ 2,859,591
County treasurer	809,045	411,885
Due from other funds	<u>49,145,384</u>	<u>44,444,925</u>
Total assets	<u><u>53,027,308</u></u>	<u><u>47,716,401</u></u>
<b>LIABILITIES</b>		
Accounts payable	<u>30,000</u>	<u>-</u>
Total liabilities	<u><u>30,000</u></u>	<u><u>-</u></u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Unavailable revenues - property taxes	<u>1,288,384</u>	<u>1,185,247</u>
Total deferred inflows of resources	<u><u>1,288,384</u></u>	<u><u>1,185,247</u></u>
<b>FUND BALANCES</b>		
Restricted for mill levy override	<u>51,708,924</u>	<u>46,531,154</u>
Total fund balances	<u><u>51,708,924</u></u>	<u><u>46,531,154</u></u>
Total liabilities, deferred inflows of resources and fund balances	<u><u>\$ 53,027,308</u></u>	<u><u>\$ 47,716,401</u></u>

**Colorado Springs School District 11**  
**Mill Levy Override Special Revenue Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>REVENUES</b>				
Taxes				
Local property taxes	\$ 73,428,229	\$ 73,406,231	\$ (21,998)	\$ 71,862,490
Total revenues	73,428,229	73,406,231	(21,998)	71,862,490
<b>EXPENDITURES</b>				
Current				
Treasurer collection fees	180,000	184,134	(4,134)	180,206
Purchased services	100,000	85,000	15,000	-
Contingency	50,144,280	-	50,144,280	-
Total expenditures	50,424,280	269,134	50,155,146	180,206
Excess of revenues over expenditures	23,003,949	73,137,097	50,133,148	71,682,284
<b>OTHER FINANCING USES</b>				
Transfers out	(69,535,103)	(67,959,327)	1,575,776	(62,514,386)
Net change in fund balances	\$ (46,531,154)	5,177,770	\$ 51,708,924	9,167,898
Fund balance, beginning of year		46,531,154		37,363,256
Fund balance, end of year		\$ 51,708,924		\$ 46,531,154

**Colorado Springs School District 11**  
**Designated Purpose Grants Special Revenue Fund**  
**Comparative Balance Sheets**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Due from other governments	\$ 16,130,136	\$ 7,565,693
Due from other funds	<u>-</u>	<u>2,465,958</u>
Total assets	<u><u>16,130,136</u></u>	<u><u>10,031,651</u></u>
 <b>LIABILITIES</b>		
Accounts payable	3,255,939	965,734
Accrued compensation	5,715,150	4,646,942
Due to other funds	1,766,556	-
Unearned revenue	<u>5,392,491</u>	<u>4,418,975</u>
Total liabilities	<u>16,130,136</u>	<u>10,031,651</u>
 <b>FUND BALANCE</b>	 <u>-</u>	 <u>-</u>
Total liabilities and fund balance	<u><u>\$ 16,130,136</u></u>	<u><u>\$ 10,031,651</u></u>



**Colorado Springs School District 11**  
**Designated Purpose Grants Special Revenue Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>REVENUES</b>				
Intergovernmental				
Federal sources	\$ 118,806,024	\$ 34,935,725	\$ (83,870,299)	\$ 38,011,684
State and local sources	11,040,064	3,511,817	(7,528,247)	4,413,097
Total revenues	129,846,088	38,447,542	(91,398,546)	42,424,781
<b>EXPENDITURES</b>				
Current				
Instruction	37,684,123	22,840,598	14,843,525	23,919,785
Instructional Support	26,484,749	8,407,446	18,077,303	15,614,134
Miscellaneous Support Services	35,100,847	4,654,387	30,446,460	1,977,225
Capital Outlay	30,576,369	2,545,111	28,031,258	913,637
Total expenditures	129,846,088	38,447,542	91,398,546	42,424,781
Net change in fund balances	\$ -	-	\$ -	-
Fund balance, beginning of year		-		-
Fund balance, end of year		\$ -		\$ -



# Non-major Governmental Funds

INSPIRE EVERY MIND

## Special Revenue Funds

These funds are used to account for *and report* the proceeds of special revenue sources that are restricted *or* committed to expenditure for specified purposes *other than debt service* or *capital projects*. A separate fund may be used for each restricted source. The following revenue funds are designed for use by school districts.

### Food Service Fund

The food service fund is used to record financial transactions related to food service operations. Because the district receives USDA school breakfast/lunch money, this fund is required.

### Pupil Activity Fund

The pupil activity fund is used to record financial transactions related to school sponsored pupil intrascholastic and interscholastic athletics, clubs and other activities.

### Other Special Revenue Fund

The other special revenue fund is used to record financial transactions related to non-school activities. Examples of other activities include funds received for special events or scholarship awards.

## Bond Redemption Debt Service Fund

The Bond Redemption Fund is a debt service fund that was created to account for a bond redemption mill levy approved by the voters on November 5, 1996. This fund accounts for the restricted general obligation property tax used to finance principal and interest payments on the 2006, 2012 and 2013 bonds.

**Colorado Springs School District 11**  
**Non-major Governmental Funds**  
**Combining Balance Sheet**  
**June 30, 2022**

	Special Revenue			Debt Service	2022
	Food Services Fund	Pupil Activity Fund	Other Special Revenue Fund	Bond Redemption Fund	Non-major Governmental Funds Total
<b>ASSETS</b>					
Cash and cash equivalents	\$ 5,137	\$ 7,916	\$ -	\$ -	\$ 13,053
Investments, restricted	-	-	-	14,537,040	14,537,040
Accounts receivable	20,267	2,117	405	-	22,789
Property taxes					
Current	-	-	-	316,984	316,984
County treasurer	-	-	-	85,555	85,555
Due from other governments	1,487,553	-	-	-	1,487,553
Due from other funds	6,860,278	2,385,445	161,746	-	9,407,469
Commodities and inventories	779,945	-	-	-	779,945
Total Assets	<u>9,153,180</u>	<u>2,395,478</u>	<u>162,151</u>	<u>14,939,579</u>	<u>26,650,388</u>
<b>LIABILITIES</b>					
Accounts payable	116,602	108,630	282	-	225,514
Accrued compensation	407,043	244	-	-	407,287
Unearned revenue	2,881,393	-	-	-	2,881,393
Accrued compensated absences	14,818	-	-	-	14,818
Total liabilities	<u>3,419,856</u>	<u>108,874</u>	<u>282</u>	<u>-</u>	<u>3,529,012</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenues - property taxes	-	-	-	133,124	133,124
<b>FUND BALANCES</b>					
Nonspendable inventories	779,945	-	-	-	779,945
Restricted for debt service	-	-	-	14,806,455	14,806,455
Assigned					
Food services	4,953,379	-	-	-	4,953,379
Pupil activity	-	2,286,604	-	-	2,286,604
Other	-	-	161,869	-	161,869
Total fund balances	<u>5,733,324</u>	<u>2,286,604</u>	<u>161,869</u>	<u>14,806,455</u>	<u>22,988,252</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 9,153,180</u>	<u>\$ 2,395,478</u>	<u>\$ 162,151</u>	<u>\$ 14,939,579</u>	<u>\$ 26,650,388</u>

**Colorado Springs School District 11**  
**Non-major Governmental Funds**  
**Combining Schedule of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**For the Year Ended June 30, 2022**

	Special Revenue			Debt Service	2022
	Food Services Fund	Pupil Activity Fund	Other Special Revenue Fund	Bond Redemption Fund	Non-major Governmental Funds Total
<b>REVENUES</b>					
Intergovernmental					
Federal sources	\$ 12,533,251	\$ -	\$ -	\$ -	\$ 12,533,251
State and local sources	189,373	-	-	-	189,373
Property taxes	-	-	-	7,721,792	7,721,792
Charges for services	577,472	-	-	-	577,472
Pupil activity revenue	-	2,684,022	-	-	2,684,022
Interest on investments	12,886	-	-	31,047	43,933
Miscellaneous	10,614	-	26,608	-	37,222
Total revenues	13,323,596	2,684,022	26,608	7,752,839	23,787,065
<b>EXPENDITURES</b>					
Current					
Food service operations	12,567,281	-	-	-	12,567,281
Pupil activity	-	2,470,037	-	-	2,470,037
Miscellaneous	-	-	1,658	-	1,658
Debt service	-	-	-	16,595,488	16,595,488
Total expenditures	12,567,281	2,470,037	1,658	16,595,488	31,634,464
Excess of revenues over (under) expenditures	756,315	213,985	24,950	(8,842,649)	(7,847,399)
<b>OTHER FINANCING SOURCES</b>					
Transfers in	-	-	-	-	-
Net change in fund balances	756,315	213,985	24,950	(8,842,649)	(7,847,399)
Fund balance, beginning of year	4,977,009	2,072,619	136,919	23,649,104	30,835,651
Fund balance, end of year	\$ 5,733,324	\$ 2,286,604	\$ 161,869	\$ 14,806,455	\$ 22,988,252

**Colorado Springs School District 11**  
**Food Services Fund**  
**Comparative Balance Sheets**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 5,137	\$ 5,137
Accounts receivable	20,267	18,416
Due from other governments	1,487,553	1,953,382
Due from other funds	6,860,278	3,237,498
Commodities and inventories	<u>779,945</u>	<u>706,344</u>
Total assets	<u>9,153,180</u>	<u>5,920,777</u>
 <b>LIABILITIES</b>		
Accounts payable	116,602	44,107
Accrued compensation	407,043	336,651
Unearned revenue	2,881,393	563,010
Accrued compensated absences	<u>14,818</u>	<u>-</u>
Total liabilities	<u>3,419,856</u>	<u>943,768</u>
 <b>FUND BALANCES</b>		
Nonspendable inventories	779,945	706,344
Assigned for food services	<u>4,953,379</u>	<u>4,270,665</u>
Total fund balances	<u>5,733,324</u>	<u>4,977,009</u>
Total liabilities and fund balances	<u>\$ 9,153,180</u>	<u>\$ 5,920,777</u>

**Colorado Springs School District 11**  
**Food Services Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>REVENUES</b>				
Intergovernmental				
Federal sources	\$ 12,275,305	\$ 12,533,251	\$ 257,946	\$ 9,030,010
State and local sources	89,000	189,373	100,373	88,519
Charges for services	888,262	577,472	(310,790)	320,186
Interest on investments	1,000	12,886	11,886	1,545
Miscellaneous	27,000	10,614	(16,386)	1,884
	<u>13,280,567</u>	<u>13,323,596</u>	<u>43,029</u>	<u>9,442,144</u>
<b>EXPENDITURES</b>				
Current				
Food purchases	4,158,993	3,879,962	279,031	2,275,192
Salaries	5,477,674	4,991,301	486,373	4,477,867
Employee benefits	1,538,143	1,425,611	112,532	1,414,521
Commodity items	807,360	568,734	238,626	503,219
Purchased services	372,243	252,707	119,536	153,420
Supplies and other charges	1,837,480	1,448,966	388,514	356,070
	<u>14,191,893</u>	<u>12,567,281</u>	<u>1,624,612</u>	<u>9,180,289</u>
Excess (deficiency) of revenues over expenditures	(911,326)	756,315	1,667,641	261,855
<b>OTHER FINANCING SOURCES</b>				
Transfers in	579,008	-	(579,008)	2,079,008
	<u>579,008</u>	<u>-</u>	<u>(579,008)</u>	<u>2,079,008</u>
Net change in fund balances	\$ <u>(332,318)</u>	756,315	\$ <u>1,088,633</u>	2,340,863
Fund balance, beginning of year		<u>4,977,009</u>		<u>2,636,146</u>
Fund balance, end of year		\$ <u><u>5,733,324</u></u>		\$ <u><u>4,977,009</u></u>

**Colorado Springs School District 11**  
**Pupil Activity Special Revenue Fund**  
**Comparative Balance Sheets**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 7,916	\$ 7,971
Accounts receivable	2,117	2,207
Due from other funds	<u>2,385,445</u>	<u>2,213,616</u>
Total assets	<u><u>2,395,478</u></u>	<u><u>2,223,794</u></u>
 <b>LIABILITIES</b>		
Accounts payable	108,630	144,738
Accrued compensation	<u>244</u>	<u>6,437</u>
Total liabilities	<u>108,874</u>	<u>151,175</u>
 <b>FUND BALANCE</b>	<u>2,286,604</u>	<u>2,072,619</u>
Total liabilities and fund balance	<u><u>\$ 2,395,478</u></u>	<u><u>\$ 2,223,794</u></u>



**Colorado Springs School District 11**  
**Pupil Activity Special Revenue Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>REVENUES</b>				
Fund raisers	\$ 1,250,000	1,205,849	\$ (44,151)	\$ 243,329
Student fees	450,000	442,222	(7,778)	101,114
Gifts and donations	800,000	749,942	(50,058)	555,423
Other pupil activities	1,670,000	286,009	(1,383,991)	95,431
Total revenues	4,170,000	2,684,022	(1,485,978)	995,297
<b>EXPENDITURES</b>				
Current				
Salaries	31,327	30,696	631	25,391
Employee benefits	6,635	6,501	134	5,549
Purchased services	716,675	683,382	33,293	156,754
Supplies and other charges	1,975,244	1,749,458	225,786	921,741
Contingency	3,512,738	-	3,512,738	-
Total expenditures	6,242,619	2,470,037	3,772,582	1,109,435
Excess (deficiency) of revenues over expenditures	(2,072,619)	213,985	2,286,604	(114,138)
Net change in fund balances	\$ <u>(2,072,619)</u>	213,985	\$ <u>2,286,604</u>	(114,138)
Fund balance, beginning of year		<u>2,072,619</u>		<u>2,186,757</u>
Fund balance, end of year		\$ <u><u>2,286,604</u></u>		\$ <u><u>2,072,619</u></u>

**Colorado Springs School District 11**  
**Other Special Revenue Fund**  
**Comparative Balance Sheets**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Accounts receivable	\$ 405	\$ -
Due from other funds	<u>161,746</u>	<u>136,919</u>
Total assets	<u><u>162,151</u></u>	<u><u>136,919</u></u>
 <b>LIABILITIES</b>		
Accounts payable	<u>282</u>	<u>-</u>
Total liabilities	<u>282</u>	<u>-</u>
 <b>FUND BALANCE</b>	<u>161,869</u>	<u>136,919</u>
Total liabilities and fund balance	\$ <u><u>162,151</u></u>	\$ <u><u>136,919</u></u>

**Colorado Springs School District 11**  
**Other Special Revenue Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>REVENUES</b>				
Miscellaneous revenue	\$ 50,000	\$ 26,608	\$ (23,392)	\$ 13,712
Total revenues	50,000	26,608	(23,392)	13,712
<b>EXPENDITURES</b>				
Current				
Purchased services	-	-	-	321
Supplies and other charges	136,919	1,658	135,261	3,524
Contingency	50,000	-	50,000	-
Total expenditures	186,919	1,658	185,261	3,845
Excess (deficiency) of revenues over expenditures	(136,919)	24,950	161,869	9,867
Net change in fund balances	\$ (136,919)	24,950	\$ 161,869	9,867
Fund balance, beginning of year		136,919		127,052
Fund balance, end of year		\$ 161,869		\$ 136,919

**Colorado Springs School District 11**  
**Bond Redemption Debt Service Fund**  
**Comparative Balance Sheets**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Investments, restricted	\$ 14,537,040	\$ 23,109,322
Property taxes		
Current	316,984	739,108
County treasurer	<u>85,555</u>	<u>106,573</u>
Total assets	<u><u>14,939,579</u></u>	<u><u>23,955,003</u></u>
 <b>LIABILITIES</b>		
Accounts payable	<u>-</u>	<u>-</u>
 <b>DEFERRED INFLOWS OF RESOURCES</b>		
Unavailable revenues - property taxes	<u>133,124</u>	<u>305,899</u>
 <b>FUND BALANCE</b>		
Restricted for debt service	<u>14,806,455</u>	<u>23,649,104</u>
 Total liabilities, deferred inflows of resources and fund balances	<u><u>\$ 14,939,579</u></u>	<u><u>\$ 23,955,003</u></u>

**Colorado Springs School District 11**  
**Bond Redemption Debt Service Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>REVENUES</b>				
Local property taxes	\$ 7,527,161	\$ 7,721,792	\$ 194,631	\$ 18,585,031
Interest on investments	50,000	31,047	(18,953)	22,212
Total revenues	<u>7,577,161</u>	<u>7,752,839</u>	<u>175,678</u>	<u>18,607,243</u>
<b>EXPENDITURES</b>				
Debt service				
Principal	13,775,000	13,775,000	-	8,200,000
Interest and fiscal charges	2,820,850	2,820,488	362	4,479,937
Reserves	<u>14,630,415</u>	<u>-</u>	<u>14,630,415</u>	<u>-</u>
Total expenditures	<u>31,226,265</u>	<u>16,595,488</u>	<u>14,630,777</u>	<u>12,679,937</u>
Excess (deficiency) of revenues over expenditures	(23,649,104)	(8,842,649)	14,806,455	5,927,306
Net change in fund balance	\$ <u>(23,649,104)</u>	(8,842,649)	\$ <u>14,806,455</u>	5,927,306
Fund balance, beginning of year		<u>23,649,104</u>		<u>17,721,798</u>
Fund balance, end of year		\$ <u>14,806,455</u>		\$ <u>23,649,104</u>



# Proprietary Funds

INSPIRE EVERY MIND

**Proprietary Funds** account for operations that are organized to be self-funding through user charges. The District's Proprietary Funds consist of two Internal Service Funds.

## Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments of the District and to the government units on a cost of reimbursement basis.

### Production Printing Funds

This fund accounts for all financial activities associated with the District's printing services.

### Risk Related Activities Fund

This fund is used to account for the financial transactions of all health and wellness programs. This includes employee benefits such as health, vision, and dental insurance.

**Colorado Springs School District 11**  
**Internal Service Funds**  
**Combining Schedule of Net Position with Comparative Totals for 2021**  
**June 30, 2022**

	<b>Production Printing Fund</b>	<b>Risk Related Activities Fund</b>	<b>Totals</b>	
			<b>June 30, 2022</b>	<b>June 30, 2021</b>
<b>ASSETS</b>				
Current assets				
Deposit with insurance pool	\$ -	\$ 9,916,133	\$ 9,916,133	\$ 9,061,544
Prepaid insurance	-	2,047,615	2,047,615	-
Accounts receivable	24,839	-	24,839	21,268
Due from other funds	-	731,334	731,334	719,793
Inventories	97,094	-	97,094	76,836
Total current assets	121,933	12,695,082	12,817,015	9,879,441
Noncurrent assets				
Capital assets				
Building	590,059	-	590,059	590,059
Equipment	891,728	12,190	903,918	903,918
Accumulated depreciation	(726,881)	(12,190)	(739,071)	(688,650)
Total capital assets, net	754,906	-	754,906	805,327
Total assets	876,839	12,695,082	13,571,921	10,684,768
<b>LIABILITIES</b>				
Current liabilities				
Due to other funds	113,615	-	113,615	-
Accounts payable	34,780	128,903	163,683	51,532
Accrued compensation	72,526	29,640	102,166	117,022
Health insurance claims	-	3,253,000	3,253,000	3,450,153
Total current liabilities	220,921	3,411,543	3,632,464	3,618,707
Noncurrent liabilities				
Compensated absences	16,199	7,326	23,525	17,179
Total noncurrent liabilities	16,199	7,326	23,525	17,179
Total liabilities	237,120	3,418,869	3,655,989	3,635,886
<b>NET POSITION</b>				
Investment in capital assets	754,906	-	754,906	805,327
Restricted net position	-	6,770,133	6,770,133	5,698,391
Unrestricted net position	(115,187)	2,506,080	2,390,893	545,164
Total net position	\$ 639,719	\$ 9,276,213	\$ 9,915,932	\$ 7,048,882



**Colorado Springs School District 11**  
**Internal Service Funds**  
**Combining Schedule of Revenues, Expenses, and Changes in**  
**Fund Net Position with Comparative Totals for 2021**  
**For the Year Ended June 30, 2022**

	<b>Production Printing Fund</b>	<b>Risk Related Activities Fund</b>	<b>Totals</b>	
			<b>June 30, 2022</b>	<b>June 30, 2021</b>
<b>OPERATING REVENUES</b>				
Charges for services	\$ 1,232,601	\$ -	\$ 1,232,601	\$ 1,037,547
Employer premium contributions	-	19,259,944	19,259,944	20,925,486
Employee premium contributions	-	9,169,501	9,169,501	9,185,609
	<u>1,232,601</u>	<u>28,429,445</u>	<u>29,662,046</u>	<u>31,148,642</u>
<b>OPERATING EXPENSES</b>				
Cost of printing services and administration	1,282,693	-	1,282,693	1,214,813
Health insurance	-	23,724,809	23,724,809	24,058,610
Dental insurance	-	1,978,397	1,978,397	2,035,975
Life insurance	-	782,554	782,554	774,663
LTD insurance	-	264,013	264,013	259,031
Vision Insurance	-	244,067	244,067	283,082
Depreciation	50,421	-	50,421	68,695
Utilities and indirect costs	105,990	-	105,990	105,345
	<u>1,439,104</u>	<u>26,993,840</u>	<u>28,432,944</u>	<u>28,800,214</u>
Operating income (loss)	(206,503)	1,435,605	1,229,102	2,348,428
<b>NONOPERATING REVENUES</b>				
Interest on investments	-	560,978	560,978	648,036
	<u>(206,503)</u>	<u>1,996,583</u>	<u>1,790,080</u>	<u>2,996,464</u>
Income (loss) before transfers	(206,503)	1,996,583	1,790,080	2,996,464
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	49,522	1,107,448	1,156,970	376,970
Transfers out	(80,000)	-	(80,000)	-
	<u>(30,478)</u>	<u>1,107,448</u>	<u>1,076,970</u>	<u>376,970</u>
Total other financing sources (uses)	(30,478)	1,107,448	1,076,970	376,970
Change in net position	(236,981)	3,104,031	2,867,050	3,373,434
Net position, beginning of year	<u>876,700</u>	<u>6,172,182</u>	<u>7,048,882</u>	<u>3,675,448</u>
Net position, end of year	<u>\$ 639,719</u>	<u>\$ 9,276,213</u>	<u>\$ 9,915,932</u>	<u>\$ 7,048,882</u>

**Colorado Springs School District 11**  
**Internal Service Funds**  
**Combining Schedule of Cash Flows with Comparative Totals for 2021**  
**For the Year Ended June 30, 2022**

	<b>Production Printing Fund</b>	<b>Risk Related Activities Fund</b>	<b>Totals</b>	
			<b>June 30, 2022</b>	<b>June 30, 2021</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 1,229,030	\$ 28,429,445	\$ 29,658,475	\$ 31,135,570
Payments to suppliers	(567,404)	-	(567,404)	(500,032)
Payments for insurance claims	-	(29,680,466)	(29,680,466)	(30,419,652)
Payments to employees	(827,985)	(322,642)	(1,150,627)	(1,149,462)
Receipts (payments) for interfund services used	196,837	(94,763)	102,074	91,767
Net cash provided by (used in) operating activities	30,478	(1,668,426)	(1,637,948)	(841,809)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers in	49,522	-	49,522	-
Transfers in (out)	(80,000)	1,107,448	1,027,448	376,970
Net cash provided by (used in) noncapital financing activities	(30,478)	1,107,448	1,076,970	376,970
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Purchases of equipment	-	-	-	(183,197)
Net cash used in capital and related financing activities	-	-	-	(183,197)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest income	-	560,978	560,978	648,036
Net cash provided by investing activities	-	560,978	560,978	648,036
Net increase in cash and cash equivalents	-	-	-	-
Cash and cash equivalents, beginning of year	-	-	-	-
Cash and cash equivalents, end of year	\$ -	\$ -	\$ -	\$ -
<b>Reconciliation of operating income (loss) to net cash used in operating activities</b>				
Operating income (loss)	\$ (206,503)	\$ 1,435,605	\$ 1,229,102	\$ 2,348,428
Adjustments to reconcile operating income (loss) to net cash provided by operating activities				
Depreciation	50,421	-	50,421	68,695
Change in assets and liabilities				
Deposit with insurance pool	-	(2,902,204)	(2,902,204)	(2,467,157)
Accounts receivable	(3,571)	-	(3,571)	(13,072)
Due from other funds	83,222	(94,763)	(11,541)	91,767
Inventories	(20,258)	-	(20,258)	14,667
Due to other funds	113,615	-	113,615	-
Accounts payable	13,124	99,027	112,151	(123,887)
Accrued compensation	(3,260)	(11,596)	(14,856)	13,511
Health insurance claims	-	(197,153)	(197,153)	(763,731)
Noncurrent compensated absences	3,688	2,658	6,346	(11,030)
Total adjustments	236,981	(3,104,031)	(2,867,050)	(3,190,237)
Net cash used in operating activities	\$ 30,478	\$ (1,668,426)	\$ (1,637,948)	\$ (841,809)

**Colorado Springs School District 11**  
**Production Printing Fund**  
**Comparative Schedules of Net Position**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Current assets		
Accounts receivable	\$ 24,839	\$ 21,268
Due from other funds	-	83,222
Inventories	<u>97,094</u>	<u>76,836</u>
Total current assets	<u>121,933</u>	<u>181,326</u>
Noncurrent assets		
Capital assets		
Building	590,059	590,059
Equipment	891,728	891,728
Accumulated depreciation	<u>(726,881)</u>	<u>(676,460)</u>
Total capital assets	<u>754,906</u>	<u>805,327</u>
Total assets	<u>876,839</u>	<u>986,653</u>
<b>LIABILITIES</b>		
Current liabilities		
Due to other funds	113,615	-
Accounts payable	34,780	21,656
Accrued compensation	<u>72,526</u>	<u>75,786</u>
Total current liabilities	<u>220,921</u>	<u>97,442</u>
Noncurrent liabilities		
Accrued compensated absences	<u>16,199</u>	<u>12,511</u>
Total noncurrent liabilities	<u>16,199</u>	<u>12,511</u>
Total liabilities	<u>237,120</u>	<u>109,953</u>
<b>NET POSITION</b>		
Investment in capital assets	754,906	805,327
Unrestricted	<u>(115,187)</u>	<u>71,373</u>
Total net position	<u>\$ 639,719</u>	<u>\$ 876,700</u>

**Colorado Springs School District 11**  
**Production Printing Fund**  
**Schedule of Revenues, Expenses, and Changes in Net Position**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>OPERATING REVENUES</b>				
Charges for services	\$ 2,546,879	\$ 1,232,601	\$ (1,314,278)	\$ 1,037,547
Total operating revenues	2,546,879	1,232,601	(1,314,278)	1,037,547
<b>OPERATING EXPENSES</b>				
Cost of sales and services	2,104,145	1,151,938	952,207	1,128,422
Administration costs	234,215	130,755	103,460	86,391
Depreciation	70,911	50,421	20,490	68,695
Utilities and indirect costs	107,130	105,990	1,140	105,345
Total operating expenses	2,516,401	1,439,104	1,077,297	1,388,853
Operating income	30,478	(206,503)	(236,981)	(351,306)
<b>NONOPERATING REVENUES</b>				
Interest on investments	-	-	-	70
Income before transfers	30,478	(206,503)	(236,981)	(351,236)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	49,522	49,522	-	369,522
Transfers out	(80,000)	(80,000)	-	-
Total other financing sources (uses)	(30,478)	(30,478)	-	369,522
Change in net position	\$ -	(236,981)	\$ (236,981)	18,286
Net position, beginning of year		876,700		858,414
Net position, end of year		\$ 639,719		\$ 876,700

**Colorado Springs School District 11**  
**Production Printing Fund**  
**Comparative Schedules of Cash Flows**  
**For the Years Ended June 30, 2022 and 2021**

<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	<b>2022</b>	<b>2021</b>
Receipts from customers and users	\$ 1,229,030	\$ 1,024,475
Payments to suppliers	(567,404)	(500,032)
Payments to employees	(827,985)	(795,099)
Receipts for interfund services used	196,837	84,261
Net cash provided by (used in) operating activities	<u>30,478</u>	<u>(186,395)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfer in	49,522	-
Transfer out	(80,000)	369,522
Net cash provided by (used in) noncapital financing activities	<u>(30,478)</u>	<u>369,522</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Purchases of equipment	-	(183,197)
Net cash used in capital and related financing activities	<u>-</u>	<u>(183,197)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Interest income	-	70
Net cash provided by investing activities	<u>-</u>	<u>70</u>
Net increase in cash and cash equivalents	-	-
Cash and cash equivalents, beginning of year	-	-
Cash and cash equivalents, end of year	<u>\$ -</u>	<u>\$ -</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities</b>		
Operating income (loss)	\$ (206,503)	\$ (351,306)
Adjustments to reconcile operating income to net cash provided by operating activities		
Depreciation	50,421	68,695
Change in assets and liabilities:		
Accounts receivable	(3,571)	(13,072)
Due from other funds	83,222	84,261
Inventories	(20,258)	14,667
Due to other funds	113,615	-
Accounts payable	13,124	6,565
Accrued compensation	(3,260)	2,748
Noncurrent compensated absences	3,688	1,047
Total adjustments	<u>236,981</u>	<u>164,911</u>
Net cash provided by (used in) operating activities	<u>\$ 30,478</u>	<u>\$ (186,395)</u>

**Colorado Springs School District 11**  
**Risk Related Activities Fund**  
**Comparative Schedules of Net Position**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Current assets		
Funds held with insurance pool	\$ 9,916,133	\$ 9,061,544
Prepaid insurance	2,047,615	-
Due from other funds	<u>731,334</u>	<u>636,571</u>
Total current assets	<u>12,695,082</u>	<u>9,698,115</u>
Noncurrent assets		
Capital assets		
Equipment	12,190	12,190
Accumulated depreciation	<u>(12,190)</u>	<u>(12,190)</u>
Total capital assets, net	<u>-</u>	<u>-</u>
Total assets	<u>12,695,082</u>	<u>9,698,115</u>
<b>LIABILITIES</b>		
Current liabilities		
Accounts payable	128,903	29,876
Accrued compensation	29,640	41,236
Health insurance claims	<u>3,253,000</u>	<u>3,450,153</u>
Total current liabilities	<u>3,411,543</u>	<u>3,521,265</u>
Noncurrent liabilities		
Accrued compensated absences	<u>7,326</u>	<u>4,668</u>
Total noncurrent liabilities	<u>7,326</u>	<u>4,668</u>
Total liabilities	<u>3,418,869</u>	<u>3,525,933</u>
<b>NET POSITION</b>		
Restricted net position	6,770,133	5,698,391
Unrestricted net position	<u>2,506,080</u>	<u>473,791</u>
Total net position	<u>\$ 9,276,213</u>	<u>\$ 6,172,182</u>

**Colorado Springs School District 11**  
**Risk Related Activities Fund**  
**Schedule of Revenues, Expenses, and Changes in Net Position**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	2022			2021
	Final Budget	Actual	Variance with Final Budget	Actual
<b>OPERATING REVENUES</b>				
Employer premium contributions	\$ 21,454,426	\$ 19,259,944	\$ (2,194,482)	\$ 20,925,486
Employee premium contributions	10,153,431	9,169,501	(983,930)	9,185,609
Total operating revenues	31,607,857	28,429,445	(3,178,412)	30,111,095
<b>OPERATING EXPENSES</b>				
Health insurance	34,812,040	23,724,809	11,087,231	24,058,610
Dental insurance	2,710,102	1,978,397	731,705	2,035,975
Life insurance	845,777	782,554	63,223	774,663
LTD insurance	273,223	264,013	9,210	259,031
Vision insurance	261,345	244,067	17,278	283,082
Total operating expenses	38,902,487	26,993,840	11,908,647	27,411,361
Operating income (loss)	(7,294,630)	1,435,605	8,730,235	2,699,734
<b>NONOPERATING REVENUES</b>				
Interest on investments	15,000	560,978	545,978	647,966
Income (loss) before transfers	(7,279,630)	1,996,583	9,276,213	3,347,700
<b>TRANSFERS IN</b>	1,107,448	1,107,448	-	7,448
Change in net position	\$ (6,172,182)	3,104,031	\$ 9,276,213	3,355,148
Net position, beginning of year		6,172,182		2,817,034
Net position, end of year		\$ 9,276,213		\$ 6,172,182

**Colorado Springs School District 11**  
**Risk Related Activities Fund**  
**Comparative Schedules of Cash Flows**  
**For the Years Ended June 30, 2022 and 2021**

<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	<b>2022</b>	<b>2021</b>
Receipts from customers and users	\$ 28,429,445	\$ 30,111,095
Payments for insurance claims	(29,680,466)	(30,419,652)
Payments to employees	(322,642)	(354,363)
Receipts (payments) for interfund services used	(94,763)	7,506
Net cash used in operating activities	<u>(1,668,426)</u>	<u>(655,414)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfers in	<u>1,107,448</u>	<u>7,448</u>
Net cash provided by noncapital financing activities	<u>1,107,448</u>	<u>7,448</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Interest income	<u>560,978</u>	<u>647,966</u>
Net cash provided by investing activities	<u>560,978</u>	<u>647,966</u>
Net increase in cash and cash equivalents	-	-
Cash and cash equivalents, beginning of year	<u>-</u>	<u>-</u>
Cash and cash equivalents, end of year	<u>\$ -</u>	<u>\$ -</u>
<b>Reconciliation of operating income (loss) to net cash used in operating activities</b>		
Operating income (loss)	\$ <u>1,435,605</u>	\$ <u>2,699,734</u>
Adjustments to reconcile operating loss to net cash provided by operating activities:		
Change in assets and liabilities:		
Deposit with insurance pool	(2,902,204)	(2,467,157)
Due from other funds	(94,763)	7,506
Accounts payable	99,027	(130,452)
Accrued compensation	(11,596)	10,763
Health insurance claims	(197,153)	(763,731)
Noncurrent accrued compensated absences	<u>2,658</u>	<u>(12,077)</u>
Total adjustments	<u>(3,104,031)</u>	<u>(3,355,148)</u>
Net cash used in operating activities	<u>\$ (1,668,426)</u>	<u>\$ (655,414)</u>



# Fiduciary Funds

INSPIRE EVERY MIND

**Fiduciary Funds are used to account for assets held by the government in a public trustee capacity.**

## **Private Purpose Trust Fund**

This fund was created to act as a custodian for funds, such as scholarships, held for the benefit of private individuals and organizations. These funds are not used for the benefit of the District.

**Colorado Springs School District 11**  
**Private Purpose Trust Funds**  
**Comparative Schedules of Fiduciary Net Position**  
**June 30, 2022 and 2021**

	<u>2022</u>	<u>2021</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 385,432	\$ 385,697
Total assets	<u>385,432</u>	<u>385,697</u>
<b>NET POSITION</b>		
Held in trust for individuals	<u>385,432</u>	<u>385,697</u>
Total net position	<u>\$ 385,432</u>	<u>\$ 385,697</u>

**Private Purpose Trust Funds**  
**Schedule of Changes in Fiduciary Net Position**  
**Budget and Actual with Comparative Actual Totals for 2021**  
**For the Year Ended June 30, 2022**

	<u>2022</u>			<u>2021</u>
	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>	<u>Actual</u>
<b>ADDITIONS</b>				
Contributions	\$ 10,000	\$ -	\$ (10,000)	\$ 330,000
Interest on investments	<u>500</u>	<u>816</u>	<u>316</u>	<u>441</u>
Total additions	<u>10,500</u>	<u>816</u>	<u>(9,684)</u>	<u>330,441</u>
<b>DEDUCTIONS</b>				
Scholarships awarded	141,667	-	141,667	-
Supplies and materials	244,530	1,081	243,449	23,791
Reserves	<u>10,000</u>	<u>-</u>	<u>10,000</u>	<u>-</u>
Total deductions	<u>396,197</u>	<u>1,081</u>	<u>395,116</u>	<u>23,791</u>
Change in net position	<u>\$ (385,697)</u>	(265)	<u>\$ 385,432</u>	306,650
Net position, beginning of year		<u>385,697</u>		<u>79,047</u>
Net position, end of year		<u>\$ 385,432</u>		<u>\$ 385,697</u>

# Component Units

INSPIRE EVERY MIND

The component units consist of six charter school administrative units:

- Academy for Advanced and Creative Learning (AACL)
- Character, Integrity, Vision, and Arts (CIVA)
- Community Prep Charter School (CPS)
- Eastlake High School of Colorado Springs
- Global and Local Objectives Based Education (GLOBE)
- Roosevelt Charter Academy

*The schools have separate governing boards.*

**Colorado Springs School District 11**  
**Component Units**  
**Combining Schedule of Net Position**  
**June 30, 2022**

	<u>CPS</u>	<u>CIVA</u>	<u>GLOBE</u>	<u>East Lake</u>	<u>Roosevelt Charter Academy</u>	<u>AACL</u>	<u>Total June 30, 2022</u>
<b>ASSETS</b>							
Cash and cash equivalents	\$ 1,068,585	\$ 841,755	\$ 242,819	\$ 465,083	\$ 8,263,949	\$ 2,355,411	\$ 13,237,602
Cash with fiscal agent	-	-	-	-	-	15,399	15,399
Receivables	195,507	173,481	362,306	128,182	548,310	490,055	1,897,841
Deposits and prepaids	-	26,463	28,100	8,000	-	744	63,307
Capital assets:							
Non-depreciable capital assets:							
Land	285,000	-	-	-	-	-	285,000
Construction in Progress	1,078,490	-	-	-	-	2,181,018	3,259,508
Depreciable capital assets:							
Building and improvements	1,651,924	233,010	714,613	40,203	157,614	251,608	3,048,972
Equipment	250,223	83,350	20,985	19,759	991,280	37,778	1,403,375
Right-to-use lease assets	65,835	-	2,502,866	-	111,995	-	2,680,696
Less: accumulated depreciation	(804,169)	(218,412)	(370,888)	(24,858)	(930,023)	(111,940)	(2,460,290)
Total assets	<u>3,791,395</u>	<u>1,139,647</u>	<u>3,500,801</u>	<u>636,369</u>	<u>9,143,125</u>	<u>5,220,073</u>	<u>23,431,410</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Pension related	465,103	642,690	207,241	223,123	1,181,524	517,295	3,236,976
OPEB related	30,285	30,112	6,209	48,999	20,913	12,923	149,441
Total Deferred Outflows of Resources	<u>495,388</u>	<u>672,802</u>	<u>213,450</u>	<u>272,122</u>	<u>1,202,437</u>	<u>530,218</u>	<u>3,386,417</u>
<b>LIABILITIES</b>							
Accounts payable	117,592	7,773	36,586	65,903	436,200	39,129	703,183
Other payables	71,788	-	216,182	-	26,304	-	314,274
Accrued compensation and benefits	-	84,800	47,154	-	-	97,468	229,422
Unearned Revenue	-	835	-	-	-	-	835
Long-term liabilities:							
Due in more than one year	-	-	2,152,777	-	60,640	-	2,213,417
Net Pension Liability	2,357,833	2,052,632	1,219,837	1,435,285	4,703,467	2,311,115	14,080,169
Net OPEB Liability	114,073	99,314	59,016	69,440	227,555	111,812	681,210
Total liabilities	<u>2,661,286</u>	<u>2,245,354</u>	<u>3,731,552</u>	<u>1,570,628</u>	<u>5,454,166</u>	<u>2,559,524</u>	<u>\$ 18,222,510</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Pension related	1,237,584	1,073,202	865,136	924,566	3,047,454	1,189,712	8,337,654
OPEB related	81,277	35,302	43,289	44,227	137,492	49,123	390,710
Total Deferred Inflows of Resources	<u>1,318,861</u>	<u>1,108,504</u>	<u>908,425</u>	<u>968,793</u>	<u>3,184,946</u>	<u>1,238,835</u>	<u>8,728,364</u>
<b>NET POSITION</b>							
Net Investment in Capital Assets	2,500,386	97,948	498,617	35,104	243,922	2,358,464	5,734,441
Restricted for constitutional amendment	83,000	71,000	37,000	36,000	170,000	107,000	504,000
Restricted net position for contingencies	55,570	-	-	-	-	-	55,570
Restricted net position for scholarships	114,385	-	-	-	-	-	114,385
Restricted net position for capital projects	-	242,162	-	-	708,823	-	950,985
Unrestricted net position	(2,446,705)	(1,952,519)	(1,461,343)	(1,702,034)	583,705	(513,532)	(7,492,428)
Total net position	<u>\$ 306,636</u>	<u>\$ (1,541,409)</u>	<u>\$ (925,726)</u>	<u>\$ (1,630,930)</u>	<u>\$ 1,706,450</u>	<u>\$ 1,951,932</u>	<u>\$ (133,047)</u>

**Colorado Springs School District 11**  
**Component Units**  
**Combining Statement of Activities**  
**June 30, 2022**

		<b>Program Revenues</b>			<b>Net (Expense) and Change in Net position</b>
	<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	<b>Governmental Activities</b>
<b>CHARTER SCHOOLS</b>					
Community Preparation School (CPS)	\$ 1,404,288	-	263,457	66,989	\$ (1,073,842)
CIVA Charter High School	1,728,074	74,021	202,294	25,381	(1,426,378)
GLOBE Charter School	1,283,079	458	483,570	20,543	(778,508)
EastLake High School	1,446,663	-	234,541	37,216	(1,174,906)
Roosevelt Charter Academy	3,810,586	35,588	1,272,594	71,604	(2,430,800)
Academy for Advanced and Creative Learning (AACL)	2,431,006	26,478	559,744	42,575	(1,802,209)
Total governmental activities	\$ 12,103,696	\$ 136,545	\$ 3,016,200	\$ 264,308	\$ (8,686,643)
<b>General Revenues</b>					
<b>State equalization:</b>					<b>\$ 11,486,773</b>
Community Preparation School (CPS)					1,866,130
Character, Integrity, Vision, and Arts (CIVA)					1,607,068
Global and Local Objectives Based Education (GLOBE)					843,244
EastLake					799,143
Roosevelt Charter Academy					3,881,551
Academy for Advanced and Creative Learning (AACL)					2,489,637
<b>Property tax revenue:</b>					<b>4,107,731</b>
Community Preparation School (CPS)					662,507
Character, Integrity, Vision, and Arts (CIVA)					570,535
Global and Local Objectives Based Education (GLOBE)					296,179
EastLake					283,709
Roosevelt Charter Academy					1,378,014
Academy for Advanced and Creative Learning (AACL)					916,787
<b>Other revenues:</b>					<b>45,403</b>
Community Preparation School (CPS)					14,335
Character, Integrity, Vision, and Arts (CIVA)					3,097
Global and Local Objectives Based Education (GLOBE)					2,837
EastLake					3,901
Roosevelt Charter Academy					6,536
Academy for Advanced and Creative Learning (AACL)					14,697
Total general revenues					15,639,907
Change in net position					6,953,264
Net position, beginning of year					(7,086,311)
Net position, end of year					<u>\$ (133,047)</u>



# Statistical Section

INSPIRE EVERY MIND

This part of the Colorado Springs School District 11 Comprehensive Annual Financial Report presents detailed data as a context for understanding the information in the financial statements, note disclosures, and required supplementary information.

## **Financial Trends**

The schedules on pages 132-139 contain trend information to help the reader understand how the district's financial performance and wellbeing have changed over time.

## **Revenue Capacity**

Pages 140-143 contain information to help the reader assess the district's most significant local revenue source, the property tax.

## **Debt Capacity**

Pages 144-149 present information to help the reader assess the affordability of the district's current levels of outstanding debt and the district's ability to issue additional debt in the future.

## **Demographic and Economic Information**

Pages 150-151 offer demographic and economic indicators to help the reader understand the environment within which the district's financial activities take place.

## **Operating Information**

Pages 152-162 contain service data to help the reader understand how the information in the district's financial report relates to the services the district provides and the activities it performs.

Note: Unless otherwise noted, the information in these schedules is derived from internal sources.



# Colorado Springs School District 11

## Net Position by Component

### Last Ten Fiscal Years

(accrual basis of accounting)

	Fiscal Year			
	2013	2014	2015	2016
<b>Governmental activities</b>				
Net investment in capital assets	\$ 72,492,705	\$ 78,422,323	\$ 88,177,837	\$ 96,721,208
Restricted	26,120,031	35,897,410	36,656,819	39,366,180
Unrestricted	31,027,203	19,780,530	(429,374,993)	(452,411,974)
Total governmental activities net position	<u>129,639,939</u>	<u>134,100,263</u>	<u>(304,540,337)</u>	<u>(316,324,586)</u>
<b>Business-type activities</b>				
Net investment in capital assets	1,173,822	1,089,766	-	-
Unrestricted	1,460,240	1,178,616	-	-
Total business-type activities net position	<u>2,634,062</u>	<u>2,268,382</u>	<u>-</u>	<u>-</u>
<b>Primary government</b>				
Net investment in capital assets	73,666,527	79,512,089	88,177,837	96,721,208
Restricted	26,120,031	35,897,410	36,656,819	39,366,180
Unrestricted	32,487,443	20,959,146	(429,374,993)	(452,411,974)
Total primary government net position	<u>\$ 132,274,001</u>	<u>\$ 136,368,645</u>	<u>\$ (304,540,337)</u>	<u>\$ (316,324,586)</u>

**Notes:**

In fiscal year 2015, the District restated beginning net position/fund balance due to a reclassification of a non-major enterprise fund to a non-major special revenue fund. Consistent with the guidance from the Colorado Department of Education and in accordance with GASB Statement No 54, Fund Balance Reporting and Governmental Fund Type Definitions, management of the District has reclassified the Food Services Fund from an enterprise fund to a special revenue fund.

In addition, during fiscal year 2015, the District adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions, which requires the District to record its "proportionate share" of the net pension liability and related deferred inflows and outflows of resources in the government-wide financial statement.

During fiscal year 2018, the District adopted GASB Statement No. 75, Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions, which requires the District to record its "proportionate share" of the net pension liability and related deferred inflows and outflows of resources in the government-wide financial statement.

In fiscal year 2020, the District implemented GASB Statement No. 84, Fiduciary Activities. Due to this statement, the District now reports certain pupil and other activities as special revenue funds that were previously reported as agency funds. The District restated beginning net position/fund balance due to this reclassification.

Balances prior to 2015, 2018 and 2020 are shown as originally presented and have not been restated for these accounting changes.



Fiscal Year					
2017	2018	2019	2020	2021	2022
\$ 105,995,551	\$ 116,540,240	\$ 130,439,227	\$ 158,287,376	\$ 171,200,515	\$ 356,358,759
35,476,769	50,279,357	56,465,261	74,558,461	83,010,155	80,452,668
(601,912,529)	(801,047,193)	(733,089,085)	(635,705,357)	(467,265,861)	(465,002,511)
(460,440,209)	(634,227,596)	(546,184,597)	(402,859,520)	(213,055,191)	(28,191,084)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
105,995,551	116,540,240	130,439,227	158,287,376	171,200,515	356,358,759
35,476,769	50,279,357	56,465,261	74,558,461	83,010,155	80,452,668
(601,912,529)	(801,047,193)	(733,089,085)	(635,705,357)	(467,265,861)	(465,002,511)
\$ (460,440,209)	\$ (634,227,596)	\$ (546,184,597)	\$ (402,859,520)	\$ (213,055,191)	\$ (28,191,084)

# Colorado Springs School District 11

## Changes in Net Position

### Last Ten Fiscal Years

(accrual basis of accounting)

Expenses	Fiscal Year			
	2013	2014	2015	2016
Governmental activities:				
Instruction	\$ 142,505,989	\$ 145,000,577	\$ 149,517,993	\$ 165,628,261
Pupil activities	9,784,370	9,967,853	10,728,273	12,879,517
Instructional support	18,235,463	18,713,424	18,745,019	21,037,745
General administration	2,525,328	2,912,121	2,760,071	3,056,593
School administration	17,214,082	17,570,738	18,289,643	20,459,489
Business services	1,990,776	2,090,375	2,255,485	2,571,495
Maintenance and operations	22,241,699	22,686,489	24,516,915	26,188,777
Transportation	5,093,914	5,549,777	5,278,914	5,852,482
Central services	8,997,782	11,213,119	11,325,868	11,763,965
Miscellaneous support services	3,385,847	3,536,525	13,721,139	11,086,174
Community and other services	1,464,682	2,061,184	1,834,520	3,049,179
Interest on long-term debt	12,947,349	9,475,504	7,845,570	7,973,285
Total governmental activities expenses	246,387,281	250,777,686	266,819,410	291,546,962
Business-type activities:				
Food Services	9,398,038	9,798,648	-	-
Community Education	117,358	165,129	-	-
Total business-type activities expenses	9,515,396	9,963,777	-	-
Total primary government expenses	255,902,677	260,741,463	266,819,410	291,546,962
<b>Program revenues</b>				
Governmental activities:				
Charges for services: Instruction	1,814,503	1,852,906	1,463,044	1,157,528
Charges for services: Other	2,152,046	2,334,303	5,017,763	4,923,543
Operating grants and contributions	28,220,786	28,461,558	37,403,827	38,201,500
Capital grants and contributions	72,111	-	876,805	-
Total governmental activities program revenues	32,259,446	32,648,767	44,761,439	44,282,571
Business-type activities:				
Food services:				
Charges for services	2,217,387	2,204,298	-	-
Operating grants and contributions	7,501,438	7,226,572	-	-
Community education: Charges for services	80,309	65,459	-	-
Total business-type activities program revenues	9,799,134	9,496,329	-	-
Total primary government program revenues	42,058,580	42,145,096	44,761,439	44,282,571
Net (expense) revenue				
Governmental activities	(214,127,835)	(218,128,919)	(222,057,971)	(247,264,391)
Business-type activities	283,738	(467,448)	-	-
Total primary government net (expense) revenue	(213,844,097)	(218,596,367)	(222,057,971)	(247,264,391)
<b>General revenues</b>				
Governmental activities:				
Property taxes	111,165,231	110,894,125	110,238,258	110,863,634
State equalization	104,054,569	107,936,377	115,698,059	121,129,681
Investment earnings	116,359	81,407	1,685,554	212,023
School land fees	235,320	286,942	170,723	246,441
Gain on sale of capital assets	3,313,820	-	-	798,223
Miscellaneous	3,215,148	3,435,468	3,702,204	2,230,140
Total governmental activities	222,100,447	222,634,319	231,494,798	235,480,142
Business-type activities				
Investment earnings	1,006	707	-	-
Miscellaneous revenues	117,360	55,985	-	-
Total business-type activities	118,366	56,692	-	-
Total primary government	222,218,813	222,691,011	231,494,798	235,480,142
<b>Transfers</b>				
Governmental activities	(90,000)	(45,076)	-	-
Business-type activities	90,000	45,076	-	-
<b>Change in net position</b>				
Governmental activities	7,882,612	4,460,324	9,436,827	(11,784,249)
Business-type activities	492,104	(365,680)	-	-
Total primary government	\$ 8,374,716	\$ 4,094,644	\$ 9,436,827	\$ (11,784,249)

Fiscal Year					
2017	2018	2019	2020	2021	2022
\$ 247,608,725	\$ 275,985,827	\$ 144,488,313	\$ 117,017,803	\$ 81,062,602	\$ 92,412,822
21,294,909	24,113,592	12,428,131	13,409,842	8,670,241	10,049,928
29,952,057	33,371,614	17,373,551	17,250,595	21,755,008	15,146,528
4,726,737	5,332,927	865,646	508,911	1,011,284	853,155
31,152,857	34,842,413	17,157,117	13,914,533	9,112,461	10,593,974
3,913,464	4,261,452	2,168,152	1,907,834	1,365,984	1,403,169
35,327,552	38,538,157	25,087,911	20,750,110	20,748,447	18,451,344
7,617,612	8,275,922	6,575,498	5,942,327	4,729,690	5,064,826
16,650,969	17,743,988	14,950,838	13,788,206	11,007,645	12,729,135
15,490,306	17,668,757	10,192,030	8,320,804	5,304,431	7,816,739
3,251,974	3,237,446	3,606,284	4,078,229	4,222,871	7,350,476
7,604,570	5,272,078	5,333,422	5,007,019	4,242,677	3,589,355
424,591,732	468,644,173	260,226,893	221,896,213	173,233,341	185,461,451
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
424,591,732	468,644,173	260,226,893	221,896,213	173,233,341	185,461,451
1,227,132	1,153,399	1,133,448	1,098,593	1,035,127	1,012,070
5,730,258	5,182,949	5,158,979	5,666,800	4,037,347	5,620,597
36,649,052	36,965,459	40,064,302	40,988,031	60,887,104	51,221,669
-	-	370,312	825,786	913,637	2,928,996
43,606,442	43,301,807	46,727,041	48,579,210	66,873,215	60,783,332
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
43,606,442	43,301,807	46,727,041	48,579,210	66,873,215	60,783,332
(380,985,290)	(425,342,366)	(213,499,852)	(173,317,003)	(106,360,126)	(124,678,119)
-	-	-	-	-	-
(380,985,290)	(425,342,366)	(213,499,852)	(173,317,003)	(106,360,126)	(124,678,119)
112,342,808	148,353,521	164,890,638	168,242,272	166,101,976	168,174,615
121,332,708	121,913,547	131,845,695	141,711,060	127,523,500	131,934,589
848,854	1,630,107	2,057,913	2,247,403	868,226	1,024,120
409,076	227,144	352,236	273,168	672,224	882,556
-	-	268,682	-	-	-
1,936,221	3,281,498	2,127,687	2,053,577	998,529	7,526,346
236,869,667	275,405,817	301,542,851	314,527,480	296,164,455	309,542,226
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
236,869,667	275,405,817	301,542,851	314,527,480	296,164,455	309,542,226
-	-	-	-	-	-
-	-	-	-	-	-
(144,115,623)	(149,936,549)	88,042,999	141,210,477	189,804,329	184,864,107
-	-	-	-	-	-
\$ (144,115,623)	\$ (149,936,549)	\$ 88,042,999	\$ 141,210,477	\$ 189,804,329	\$ 184,864,107

**Colorado Springs School District 11**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
(modified accrual basis of accounting)

	Fiscal Year			
	2013	2014	2015	2016
General fund				
Nonspendable	\$ 439,224	\$ 446,112	\$ 397,533	\$ 349,542
Restricted	250,000	6,750,000	5,110,321	5,383,210
Assigned	13,308,538	9,998,625	9,428,913	9,178,984
Unassigned	4,578,300	5,879,996	14,449,587	14,561,730
Total general fund	<u>18,576,062</u>	<u>23,074,733</u>	<u>29,386,354</u>	<u>29,473,466</u>
All other governmental funds				
Nonspendable	-	-	467,831	468,152
Restricted	23,823,031	25,030,905	24,417,565	25,741,567
Assigned	14,646,724	7,891,418	9,689,672	10,952,514
Total all other governmental funds	<u>38,469,755</u>	<u>32,922,323</u>	<u>34,575,068</u>	<u>37,162,233</u>
Total Governmental Funds	<u>\$ 57,045,817</u>	<u>\$ 55,997,056</u>	<u>\$ 63,961,422</u>	<u>\$ 66,635,699</u>

Fiscal Year					
2017	2018	2019	2020	2021	2022
\$ 390,757	\$ 509,566	\$ 558,547	\$ 767,984	\$ 603,262	\$ 573,698
5,398,026	5,431,340	5,442,087	5,793,283	6,584,462	7,187,602
8,718,138	8,305,693	8,628,608	10,656,337	12,206,234	14,103,037
17,847,770	20,077,327	24,919,430	46,679,852	75,612,898	88,091,451
<u>32,354,691</u>	<u>34,323,926</u>	<u>39,548,672</u>	<u>63,897,456</u>	<u>95,006,856</u>	<u>109,955,788</u>
525,287	424,627	342,182	784,105	706,344	779,945
22,398,474	37,666,040	47,371,582	67,763,761	71,018,150	66,731,670
8,629,719	13,413,393	20,768,735	19,453,831	27,558,877	38,891,451
<u>31,553,480</u>	<u>51,504,060</u>	<u>68,482,499</u>	<u>88,001,697</u>	<u>99,283,371</u>	<u>106,403,066</u>
\$ <u>63,908,171</u>	\$ <u>85,827,986</u>	\$ <u>108,031,171</u>	\$ <u>151,899,153</u>	\$ <u>194,290,227</u>	\$ <u>216,358,854</u>

**Colorado Springs School District 11**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
(modified accrual basis of accounting)

	Fiscal Year			
	2013	2014	2015	2016
<b>Revenues</b>				
Taxes	\$ 111,165,231	\$ 110,894,125	\$ 110,238,258	\$ 110,863,634
Intergovernmental	132,347,466	136,397,935	153,978,691	159,331,181
Investment income	112,196	80,404	94,124	207,130
Tuition	964,155	752,041	451,026	326,947
Miscellaneous	4,496,460	5,185,485	8,183,577	6,651,211
Total revenues	<u>249,085,508</u>	<u>253,309,990</u>	<u>272,945,676</u>	<u>277,380,103</u>
<b>Expenditures</b>				
Instruction	134,334,684	134,890,378	137,641,295	146,868,066
Pupil activities	9,767,023	9,933,442	10,230,168	11,743,130
Instructional support	18,184,265	18,665,775	18,524,722	20,016,970
General administration	2,344,691	2,707,836	2,442,419	2,529,841
School administration	17,427,054	17,430,313	17,583,275	18,883,449
Business services	1,972,735	2,067,075	2,177,779	2,382,329
Maintenance and operations	21,373,380	21,722,628	23,480,316	24,309,971
Transportation	4,472,417	4,859,167	4,600,320	4,916,184
Central services	11,497,339	10,702,677	10,310,108	10,128,013
Food service operations	1,462,514	3,323,338	13,378,291	10,514,144
Community and other services	3,420,366	2,056,883	1,674,262	2,892,051
Capital outlay	3,115,530	4,512,246	2,920,452	6,512,783
Debt service				
Principal	9,258,090	13,163,229	13,350,128	14,084,173
Interest and fiscal charges	11,289,578	7,558,264	6,889,499	6,351,015
Total expenditures	<u>249,919,666</u>	<u>253,593,251</u>	<u>265,203,034</u>	<u>282,132,119</u>
Excess of revenues over (under) expenditures	(834,158)	(283,261)	7,742,642	(4,752,016)
<b>Other financing sources (uses)</b>				
Transfers in	32,039,871	27,778,395	33,070,880	33,214,010
Transfers out	(32,050,295)	(28,543,895)	(34,070,880)	(33,214,010)
Proceeds from sale of capital assets	7,205,339	-	40,502	2,426,293
Payment to refunded bond escrow agent	(95,750,497)	-	-	-
Refunding Bonds issued	84,085,000	-	-	-
Premium on Bonds issued	12,154,451	-	-	-
Certificates issued	-	-	-	5,000,000
Total other financing sources (uses)	<u>7,683,869</u>	<u>(765,500)</u>	<u>(959,498)</u>	<u>7,426,293</u>
Net change in fund balances	<u>\$ 6,849,711</u>	<u>\$ (1,048,761)</u>	<u>\$ 6,783,144</u>	<u>\$ 2,674,277</u>
Debt service as a percentage of noncapital expenditures	8.3%	8.3%	7.7%	7.4%

Fiscal Year					
2017	2018	2019	2020	2021	2022
\$ 112,342,808	\$ 148,353,521	\$ 161,770,413	\$ 166,296,047	\$ 168,626,529	\$ 168,007,665
157,981,760	160,094,114	172,280,309	183,524,877	189,324,241	199,047,558
440,354	863,108	1,630,401	1,795,838	220,190	463,142
319,683	269,242	278,745	206,675	268,418	384,119
7,538,645	7,067,668	6,918,301	9,445,963	6,977,499	11,207,300
278,623,250	316,647,653	342,878,169	361,269,400	365,416,877	379,109,784
143,684,504	154,024,822	165,906,380	157,561,653	154,679,046	180,039,300
12,008,377	13,044,858	15,246,816	17,926,099	16,561,879	19,484,802
19,093,650	20,631,122	20,811,031	23,256,757	30,866,916	25,760,693
1,486,448	1,505,858	1,653,802	1,937,872	2,114,147	2,152,787
18,693,509	20,072,612	20,886,393	19,873,922	19,658,130	22,973,732
2,348,027	2,409,369	2,594,179	2,668,705	2,651,630	2,939,219
24,039,624	25,287,192	27,909,070	25,888,504	29,591,418	28,839,281
5,265,437	5,620,170	6,143,385	5,638,883	5,194,561	5,798,484
10,996,654	12,264,334	15,228,656	15,705,242	13,451,427	16,404,234
10,823,671	12,118,133	11,437,048	10,295,242	9,180,289	12,567,281
3,097,589	3,094,492	3,472,761	3,980,523	4,122,232	7,255,064
7,645,933	3,906,179	9,928,097	20,505,181	17,079,710	16,606,131
14,040,559	15,528,999	15,980,360	20,243,111	12,710,000	15,215,000
6,754,447	5,428,738	4,810,059	4,397,354	4,931,298	3,174,849
279,978,429	294,936,878	322,008,037	329,879,048	322,792,683	359,210,857
(1,355,179)	21,710,775	20,870,132	31,390,352	42,624,194	19,898,927
32,587,277	53,059,203	73,604,564	64,184,544	68,979,855	73,301,372
(33,987,277)	(53,033,435)	(73,581,534)	(67,161,514)	(69,356,825)	(74,378,342)
27,651	183,272	1,310,023		143,850	3,246,670
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	13,340,000	-	-
(1,372,349)	209,040	1,333,053	10,363,030	(233,120)	2,169,700
\$ (2,727,528)	\$ 21,919,815	\$ 22,203,185	\$ 41,753,382	\$ 42,391,074	\$ 22,068,627
7.6%	7.2%	6.7%	8.0%	5.8%	5.4%

**Colorado Springs School District 11**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**

Fiscal Year Ended June 30	Residential Property	Commercial Property	Industrial, Agricultural, and Natural Resources	State Assessed, Vacant Land, And Other	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Taxable Assessed Value as a Percentage of Actual Value	Assessment Rates	
									Residential	All Others
2013	1,109,701,480	957,261,980	105,453,440	173,427,370	2,345,844,270	43.445	18,203,019,049	12.89%	7.96%	29.00%
2014	1,109,334,380	948,298,880	105,143,640	166,874,560	2,329,651,460	44.264	18,143,835,722	12.84%	7.96%	29.00%
2015	1,118,463,050	948,372,860	103,066,100	187,604,570	2,357,506,580	43.165	18,323,091,052	12.87%	7.96%	29.00%
2016	1,224,056,780	959,482,050	104,855,460	208,020,150	2,496,414,440	40.803	19,764,730,904	12.63%	7.96%	29.00%
2017	1,230,011,060	969,873,760	105,306,580	216,557,140	2,521,748,540	40.878	19,906,361,080	12.67%	7.96%	29.00%
2018	1,283,881,170	1,082,358,760	110,495,350	219,116,320	2,695,851,600	52.499	22,700,461,970	11.88%	7.20%	29.00%
2019	1,552,825,500	1,201,897,910	116,362,020	221,010,460	3,092,095,890	56.084	27,025,276,225	11.44%	7.20%	29.00%
2020	1,552,949,480	1,200,033,930	116,942,040	219,632,290	3,089,557,740	51.558	27,017,830,862	11.44%	7.15%	29.00%
2021	1,885,581,910	1,365,937,580	112,771,610	238,106,190	3,602,397,290	51.104	32,291,366,589	11.16%	7.15%	29.00%
2022	1,840,794,470	1,378,935,800	112,721,960	232,731,830	3,565,184,060	44.054	32,518,068,199	10.96%	7.15%	29.00%

Source: El Paso County Abstract of Assessments



# Colorado Springs School District 11

## Direct and Overlapping Property Tax Rates

### Last Ten Fiscal Years

Taxing Authority	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Colorado Springs School District 11										
General Fund	24.557	24.451	24.648	23.694	23.472	22.888	23.048	21.289	21.130	20.936
Bond Levy	8.046	8.093	6.900	6.129	6.513	3.513	6.502	6.616	6.150	2.165
Education Levy 2000	10.842	11.720	11.617	10.980	10.893	10.212	10.170	8.920	8.869	7.697
Education Levy 2017	-	-	-	-	-	15.886	16.364	14.733	14.960	13.256
Total for Colorado Springs School District 11	43.445	44.264	43.165	40.803	40.878	52.499	56.084	51.558	51.109	44.054
City of Colorado Springs	4.279	4.279	4.279	4.279	4.279	4.279	4.279	4.279	4.279	3.929
El Paso County	7.663	7.714	7.791	7.869	7.919	7.965	8.068	7.035	7.692	6.696
Special Districts:										
Central Marksheffel Metropolitan District	40.000	40.000	30.000	30.000	30.000	33.164	33.164	33.164	27.637	27.637
Cheyenne Creek Park and Water District	0.500	0.500	0.500	0.500	1.000	1.000	1.000	1.000	1.000	0.500
Cimarron Hills Fire Protection District	14.390	14.390	15.290	15.286	15.286	16.200	16.200	16.200	16.200	16.200
Colorado Avenue Gateway Special Impr. District	1.009	1.009	1.009	1.009	1.009	1.009	1.009	1.009	1.009	1.009
Colorado Springs Downtown Devel. Authority	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000
Cottonwood General Impr. District	6.500	6.500	-	-	-	-	-	-	-	-
Greater Downtown Improvement District	5.000	5.000	5.000	5.000	5.000	5.000	5.102	5.000	5.000	5.000
Gold Hill Mesa Metropolitan District #2	35.000	35.000	35.000	35.000	35.000	38.146	38.146	44.036	38.645	44.187
Gold Hill Mesa Metropolitan District #3	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000	-
Lowell Metropolitan District	48.940	48.940	48.940	48.940	48.940	54.110	54.110	54.110	54.110	54.110
Marketplace at Austin Bluffs	50.000	50.000	50.000	50.000	50.000	50.000	50.000	50.000	50.000	50.000
Norwood Improvement District	3.935	3.935	3.935	3.935	3.935	3.935	3.935	3.935	3.935	3.935
Old Colorado City Maintenance & Impr. District	13.416	13.416	13.416	13.416	13.416	13.416	13.416	13.416	13.416	13.416
Pikes Peak Regional Library District	4.000	4.000	4.000	3.857	3.957	3.812	4.000	4.000	3.855	3.490
Powers & Woodmen Improvement District	26.000	26.000	26.000	29.261	26.000	26.000	26.000	26.000	26.000	26.000
Southeastern Colo Water Conservancy District	0.944	0.940	0.940	0.941	0.940	0.939	0.944	0.902	0.942	0.839

Source: El Paso County Abstract of Assessments.

#### Notes:

Overlapping rates are those of local and county governments that apply to property owners within Colorado Springs School District 11.

Not all overlapping rates apply to all District property owners. The rates for special districts apply only to the proportion of the government's property owners whose property is located within the geographic boundaries of the special district.

State Constitution, Article X, Section 20, limits the District's ability to raise its direct tax rates as disclosed in Note 13.

# Colorado Springs School District 11

## Principal Property Taxpayers

### Current Year and Nine Years Ago

Taxpayer	Type of Business	2022			2013		
		Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Cellco Partnership F/K/A Verizon Wireless	Communications	\$ 111,168,760	1	3.12%	\$ 25,427,010	2	1.08%
Comcast of CO/PA/WV LLC	Media	28,519,580	2	0.80%			
S/T/B Century Link	Communications	40,177,100	3	1.13%	65,847,610	1	2.81%
Palmer Center Ltd	Communications	17,284,010	4	0.48%	13,689,410	4	0.58%
Wal-Mart Real Estate Business	Retail Shopping Complex	14,558,290	5	0.41%	11,845,760	6	0.50%
2424GOTG LLC	Commercial Real Estate	12,338,330	6	0.35%			
NV Printers Park MOB, LLC	Medical Office Building	10,857,220	7	0.30%			
HOLDER LLC	Real Estate	10,700,860	8	0.30%			
LSI Logic Corporation	Software Technology	10,558,940	9	0.30%	8,800,380	10	0.38%
Keysight Technologies	Technology	10,540,790	10	0.30%			
SCMC LLC	Commercial Real Estate						
MCI Communication Services	Communications				10,615,100	7	0.45%
Public Service Co of Colorado							
AKA: Xcel Energy Corp	Utilities				14,271,000	3	0.61%
MMP Citadel LLC	Commercial Real Estate				12,632,680	5	0.54%
Agilent Technologies, Inc.	Technology				10,540,040	8	0.45%
COPT Patriot Park at Galley, LLC	Real Estate				9,808,550	9	0.42%
Totals		\$ 266,703,880		7.48%	\$ 183,477,540		7.82%
Total Assessed Valuation		\$ 3,565,184,060			\$ 2,345,844,270		

Source: El Paso County Assessor's Office & El Paso County Treasurer's Office

# Colorado Springs School District 11

## Property Tax Levies and Collections

### Last Ten Calendar Years

Assessment Year	Collection Year	Current Tax Levy	Collected within the Calendar Year of the Levy		Collections in Subsequent Years	Total Collection to Date	
			Amount	Percentage of Levy		Amount	Percentage of Levy
2012	2013	100,655,586	99,982,948	99.3%	(295,393)	99,687,555	99.0%
2013	2014	101,968,331	101,149,630	99.2%	(583,139)	100,566,491	98.6%
2014	2015	100,314,848	99,949,500	99.6%	(392,035)	99,557,465	99.2%
2015	2016	100,327,049	98,909,712	98.6%	(202,348)	98,707,364	98.4%
2016	2017	101,315,346	100,460,315	99.2%	(431,743)	100,028,572	98.7%
2017	2018	138,795,969	137,143,515	98.8%	(493,290)	136,650,225	98.5%
2018	2019	148,824,291	147,718,898	99.3%	(219,061)	147,499,837	99.1%
2019	2020	156,057,117	106,029,563	67.9%	(234,087)	105,795,477	67.8%
2020	2021	152,942,036	153,382,665	100.3%	(103,320)	153,279,345	100.2%
2021	2022	155,085,112	154,563,526	99.7%	(198,673)	154,364,853	99.5%

Source: El Paso County Treasurer's Office.

Notes:

Collections in Subsequent Years column includes interest, penalties and abatements as well as delinquent tax collections. Negative amounts indicate abatements in excess of revenues.

Because interest and penalties are included in the Percentage of Levy column, these percentages may exceed 100%.

2022 collections are from January 31 to August 31. Additional taxes will be collected from September 1 to December 31.

# Colorado Springs School District 11

## Legal Debt Margin Information

### Last Ten Fiscal Years

	Fiscal Year			
	2013	2014	2015	2016
Assessed Value	\$ 2,345,844,270	\$ 2,329,651,460	\$ 2,357,506,580	\$ 2,496,414,440
Debt limit	469,168,854	465,930,292	471,501,316	499,282,888
Total net debt applicable to limit	168,648,111	158,263,111	147,843,111	136,853,111
Legal debt margin	\$ 300,520,743	\$ 307,667,181	\$ 323,658,205	\$ 362,429,777
Total net debt applicable to the limit as a percentage of debt limit	35.95%	33.97%	31.36%	27.41%

Note:

Under state finance law, the outstanding general obligation debt should not exceed 20 percent of total assessed property value.

Fiscal Year					
2017	2018	2019	2020	2021	2022
\$ 2,521,748,540	\$ 2,695,851,600	\$ 3,092,095,890	\$ 3,089,557,740	\$ 3,602,397,290	\$ 3,565,184,060
504,349,708	539,170,320	618,419,178	617,911,548	720,479,458	713,036,812
126,313,111	114,613,111	102,398,111	85,590,000	77,390,000	63,615,000
\$ 378,036,597	\$ 424,557,209	\$ 516,021,067	\$ 532,321,548	\$ 643,089,458	\$ 649,421,812
25.04%	21.26%	16.56%	13.85%	10.74%	8.92%

**Colorado Springs School District 11**  
**Ratio of General Bonded Debt to Estimated Actual**  
**Taxable Value And Bonded Debt Per Capita**  
**Last Ten Calendar Years**

Year	Estimated Actual Taxable Value	General Obligation Bonds	QZAB	Restricted Resources	Net General Bonded Debt	Ratio of General Bonded Debt to Estimated Actual Taxable Value	Population	Net Bonded Debt per Capita
2013	\$ 18,203,019,049	\$ 187,303,188	\$ 4,023,111	\$ 19,365,620	\$ 171,960,679	0.9%	433,748	* 396
2014	18,143,835,722	169,948,662	4,023,111	20,867,621	153,104,152	0.8%	439,340	* 348
2015	18,323,091,052	157,895,081	4,023,111	20,535,503	141,382,689	0.8%	444,708	* 318
2016	19,764,730,904	145,411,136	4,023,111	19,062,206	130,372,041	0.7%	451,585	* 289
2017	19,906,361,080	133,516,827	4,023,111	18,473,101	119,066,837	0.6%	456,626	* 261
2018	22,700,461,970	120,609,407	4,023,111	11,438,484	113,194,034	0.5%	468,431	* 242
2019	27,025,276,225	98,375,000	4,023,111	18,086,712	84,311,399	0.3%	474,722	* 178
2020	27,017,830,862	85,590,000	-	16,023,693	69,566,307	0.3%	480,419	* 145
2021	32,291,366,589	77,390,000	-	23,109,322	54,280,678	0.2%	483,624	* 112
2022	\$ 32,518,068,199	\$ 63,615,000	\$ -	\$ 14,537,040	\$ 49,077,960	0.2%	483,334	* 102

Sources: El Paso County Assessor's Office and Colorado Department of Local Affairs, Demography Section, Housing and Households, City of Colorado Springs 2021 Annual Comprehensive Financial Report.

\* Estimate

**Colorado Springs School District 11**  
**Ratio of Annual Debt Service Expenditures for**  
**General Bonded Debt to General Fund Expenditures**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Annual Debt Service Expenditures for General Bonded Debt</b>	<b>Total General Fund Expenditures</b>	<b>Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Fund Expenditures</b>
2013	16,332,832	202,056,760	8.1%
2014	16,975,963	204,893,328	8.3%
2015	16,481,188	209,638,446	7.9%
2016	16,598,644	223,659,510	7.4%
2017	16,646,069	221,748,063	7.5%
2018	16,606,897	238,558,105	7.0%
2019	16,643,556	259,436,825	6.4%
2020	16,627,025	247,807,017	6.7%
2021	12,679,188	231,668,972	5.5%
2022	16,593,200	270,086,561	6.1%

# Colorado Springs School District 11

## Ratios of Outstanding Debt By Type

### Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Total Primary Government	Population	Per Capita	Percentage of Personal Income
	General Obligation Bonds	Certificates of Participation	Other Bonds Payable	Leases					
2013	\$ 187,303,188	\$ 21,745,000	\$ 4,023,111	\$ 3,164,278	\$ 216,235,577	433,748	*	499	1.26%
2014	169,948,662	19,420,000	4,023,111	2,654,219	196,045,992	439,340	*	446	1.11%
2015	157,895,081	16,980,000	4,023,111	2,164,091	181,062,283	444,701	*	407	0.98%
2016	145,411,136	19,415,000	4,023,111	2,008,023	170,857,270	451,585	*	378	0.90%
2017	133,516,827	16,485,000	4,023,111	1,064,359	155,089,297	456,626	*	340	0.76%
2018	120,609,407	13,270,000	4,023,111	450,360	138,352,878	468,431	*	295	0.66%
2019	107,291,907	9,955,000	4,023,111	-	121,270,018	474,722	*	255	0.55%
2020	85,590,000	19,860,000	-	-	105,450,000	480,419	*	219	0.45%
2021	77,390,000	15,350,000	-	-	92,740,000	483,624	*	192	0.38%
2022	\$ 63,615,000	\$ 13,910,000	\$ -	\$ 735,486	\$ 77,525,000	483,334	*	160	0.28%

Source: Colorado Department of Local Affairs, Demography Section, Housing & Household (demographic information only)

Notes:

Details regarding the District's outstanding debt can be found in the notes to the financial statements.

Demographic and Economic Statistics has additional personal income and population data.

\* Estimate



# Colorado Springs School District 11

## Computation of Direct and Overlapping Debt

### June 30, 2022

		<b>2022 Assessed Valuation</b>	<b>Entity's Debt Outstanding</b>	<b>Estimated Percentage Applicable</b>	<b>Estimated Share of Overlapping Debt</b>
<b>Direct Debt:</b>					
Colorado Springs School District 11	\$	3,565,184,060	\$	77,525,000	100.00%
					\$ 77,525,000
<b>Overlapping Debt:</b>					
Central Marksheffel Metropolitan District		50,454,080	8,955,000	31.50%	2,820,825
City of Colorado Springs		7,400,356,340	65,078,000	44.66%	29,063,835
El Paso County		10,320,697,100	99,110,587	33.26%	32,964,181
Gold Hill Mesa Metropolitan District #1-2		17,405,290	10,649,014	100.00%	10,649,014
Lowell Metropolitan District		6,498,530	7,940,000	99.70%	7,916,180
Marketplace at Austin Bluffs GID		5,467,700	1,800,000	99.60%	1,792,800
North Nevada Ave URA		37,026,290	47,488,714	99.90%	47,441,225
Powers and Woodmen BID	\$	16,513,670	\$	3,774,538	99.90%
					\$ 3,770,763
Total Overlapping Debt					<u>136,418,824</u>
Total Direct and Overlapping Debt					<u>\$ 213,943,824</u>

Sources: El Paso County Assessor's Office and information obtained from individual entities and from the District.

**Notes:**

The following entities also overlap the District but have no general obligation debt outstanding:

Barne Cent Metro, Canyon Crk Metro #'s 1,2,3, Cent CO Conservation, Chaparral Pointe Metro, Cherokee Metro, Cheyenne Crk Metro Park&Water, Cimarron Hills Fire Protection, City Auditorium Block URA, City of Manitou Springs, Citygate URA, CO Ave Gateway SIMD, Creekwalk Marketplace BID, CS Dwtm Devel Authority, El Paso Cty Conservation and PID#2, Gold Hill Mesa Commercial URA and #'s 1,3, and URA, Greater Dwtm CS BID, Ivywild Neighb URA, Meadowbrook Crossing Metro, Norwood SIMB, Old COLO City Security & Maint., Patriot Pk Metro #1,2, Peterson Gateway Metro, Pikes Peak Library, Platte Ave SIMD, Powers Corridor Metro, Powers Metro, S Nevada Ave URA, SE CO Water Conservancy, SW Dwtm URA, SW Dwtm BID, SW Dwtm Metro #'s1,2, Sands Metro, Tuscan Foothills Villiage Metro, W Gate Metro

Some districts had authorized but unissued debt prior to the TABOR amendment. These districts report that it is unlikely bonds will be issued based upon the authorization due to limitations imposed by agreements with the city and/or the county.

The amount of each entity's outstanding debt attributable to the District is calculated by determining the percentage amount of that entity overlapping the District and multiplying the entity's outstanding debt by the percentage.

# Colorado Springs School District 11

## Demographic and Economic Statistics

### Last Ten Fiscal Years

Fiscal Year	Population <sup>a</sup>	Total Personal Income	Per Capita Personal Income <sup>b</sup>	School Enrollment (Certified Funded Pupil Count) <sup>c</sup>	Unemployment Rate <sup>d</sup>
2013	429,679	\$ 17,184,581,926	39,994	26,873	9.1%
2014	431,834	17,696,557,320	40,980	27,599	7.4%
2015	446,439	18,415,608,750	41,250	27,527	5.2%
2016	450,347	18,901,513,937	41,971	27,031	4.2%
2017	456,626	20,339,035,292	44,542	27,015	3.1%
2018	468,431	20,825,505,398	44,458	26,527	3.1%
2019	474,722	22,088,339,938	46,529	25,444	3.5%
2020	480,419	23,296,478,148	48,492	25,401	10.3%
2021	483,624	25,788,766,176	53,324	23,520	6.5%
2022	483,334	\$ 27,739,988,262	57,393	22,894	3.4%

Sources:

<sup>a</sup> Colorado Department of Local Affairs, Demography Section and State Demography Office

<sup>b</sup> U.S. Bureau of Economic Analysis

<sup>c</sup> District's Educational Data and Support Services Office

<sup>d</sup> LMI Gateway LAUS Unit

<sup>e</sup> City of Colorado Springs 2021 Annual Comprehensive Financial Report

# Colorado Springs School District 11

## Principal Employers for the Pikes Peak Region

### Current Year and Nine Years Ago

Employer	2022		2013	
	Rank	Percentage Of Total County Employment	Rank	Percentage Of Total County Employment
Fort Carson Army Post	1	12.50%	1	11.50%
Peterson Air Force Base	2	3.70%	2	3.90%
Schriever Air Force Base	3	2.80%	3	3.00%
United States Air Force Academy	4	2.70%	4	3.50%
UCHealth-Memorial Health System	5	2.10%	5	1.70%
Amazon	6	1.70%	-	-
Penrose-St. Francis Health Services/Centura	7	1.20%	8	1.00%
Colorado Springs School District 11	8	1.10%	6	1.40%
Academy School District 20	9	1.10%	7	1.00%
City of Colorado Springs	10	1.00%	9	0.80%
El Paso County	-	-	10	0.80%
		<u>29.90%</u>		<u>28.60%</u>

Sources: The City of Colorado Springs 2021 Annual Comprehensive Financial Report.

# Colorado Springs School District 11

## Employees by Program and Function

### Last Ten Fiscal Years

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2022
<b><u>Teachers</u></b>										
Elementary Education	651.20	620.50	607.20	599.60	616.50	616.50	614.40	608.45	570.30	550.65
Middle School	289.40	271.70	271.80	265.90	267.30	275.10	272.60	279.00	249.20	238.10
High School	332.40	314.00	304.90	311.25	316.50	308.60	311.10	306.70	269.30	273.30
Special Education	96.20	103.20	107.80	107.80	111.50	117.50	149.74	162.73	172.95	173.74
Alternative Programs	33.50	31.50	34.50	30.40	32.75	36.85	37.80	38.20	36.50	43.50
Literacy	48.00	34.00	32.00	33.50	33.50	33.50	33.70	33.70	30.50	31.00
ESL/Foreign Language	48.00	48.00	48.60	56.20	54.35	54.35	53.35	54.35	39.95	40.00
Other Non-Instruction Svcs	0.00	0.00	0.00	0.00	0.00	0.00	0.00	1.15	1.78	1.78
Preschool	19.80	18.20	18.50	18.50	18.50	18.50	20.00	22.00	28.00	28.00
Other Programs	125.65	121.65	149.15	142.00	118.80	116.35	97.30	102.35	98.60	137.8
Designated Purpose Grants	176.54	171.70	171.62	172.64	157.58	188.25	148.53	125.48	138.97	203.66
Student Support Services	120.45	119.15	120.65	123.65	124.45	123.25	123.90	150.40	177.00	190.10
Instructional Support	57.60	58.70	59.20	57.50	61.00	60.60	57.50	58.50	57.50	62.00
General Administration	0.25	0.25	0.25	0.25	0.25	0.25	0.25	0.25	2.00	2.00
Central Support Services	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Community Education	0.33	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
<b>Teachers Total</b>	1999.32	1912.55	1926.17	1919.19	1912.98	1949.60	1920.17	1943.26	1872.55	1975.63
<b><u>Education Support Professionals</u></b>										
Elementary Education	70.64	69.40	58.75	58.75	58.75	61.38	60.50	59.63	50.58	47.81
Middle School	4.00	4.00	6.00	4.00	5.00	6.88	5.88	5.88	7.88	6.88
High School	12.00	12.00	7.88	8.00	8.00	6.75	5.88	5.88	5.01	6.00
Special Education	305.20	291.20	281.20	281.20	286.20	276.20	262.57	264.13	265.52	266.53
ESL/Foreign Language	14.00	14.00	14.00	16.50	19.50	19.50	19.50	19.50	21.48	21.48
Preschool	20.44	19.63	19.63	19.63	19.63	19.63	21.25	22.87	29.35	30.16
Other Programs	6.50	12.38	8.00	11.56	12.06	7.78	5.50	8.50	3.64	4.45
Designated Purpose Grants	48.54	46.42	40.23	46.17	42.32	42.02	46.83	40.17	44.38	46.38
Student Support Services	15.88	15.88	14.48	16.10	19.98	17.88	22.28	20.88	15.88	18.88
Instructional Support	68.84	65.20	65.40	65.78	69.64	70.62	68.68	69.80	55.80	56.80
General Administration	10.75	9.75	9.75	9.75	9.75	4.00	4.00	4.00	4.00	4.00
School Administration	202.00	201.50	187.00	192.00	201.50	197.25	197.66	197.56	189.82	191.44
Business Services	16.00	16.00	16.00	16.00	16.00	16.00	16.00	17.00	17.00	17.00
Operations & Maintenance	443.40	439.40	446.90	459.90	472.40	472.40	472.90	472.90	461.90	462.90
Central Support Services	20.50	16.00	16.50	17.50	17.50	23.50	25.00	25.00	28.00	29.00
Other Support Services	1.00	1.00	1.00	1.50	1.50	2.08	1.50	1.50	1.50	1.50
Other Non-Instruction Svcs	8.50	8.50	8.50	8.50	8.50	8.50	8.50	8.50	7.16	7.16
Capital Reserve	0.50	0.50	0.50	0.50	0.50	0.50	2.50	2.50	3.50	3.50
Risk Related Activities Fund	2.44	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Production Printing	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00	18.00
Food Services	175.28	181.72	175.35	175.35	191.35	206.70	206.17	205.54	213.53	214.44
<b>ESP Total</b>	1464.41	1445.48	1398.07	1429.69	1481.08	1480.57	1474.10	1472.74	1446.93	1457.31

# Colorado Springs School District 11

## Employees by Program and Function

### Last Ten Fiscal Years

#### Administrators

Designated Purpose Grants	3.00	3.00	4.85	5.85	2.85	2.85	2.85	2.00	3.50	4.50
Student Support Services	1.00	1.00	1.00	1.00	1.00	1.00	2.00	2.00	1.00	1.00
Instructional Support	9.50	9.50	9.15	9.15	11.15	10.15	12.00	12.00	13.00	13.00
General Administration	3.00	2.00	2.00	2.00	2.00	1.00	1.00	1.00	2.00	2.00
School Administration	96.00	95.50	94.00	92.00	90.00	88.00	88.00	89.00	86.00	88.50
Business Services	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	3.00	3.00
Operations & Maintenance	4.00	3.00	2.00	2.00	2.00	2.00	3.00	3.00	3.00	3.00
Central Support Services	5.00	5.00	5.00	5.00	4.00	6.00	7.00	7.00	7.00	7.00
Risk Related Activities Fund	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Food Services	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Capital Reserve	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	1.00	2.00
<b>Administrators Total</b>	<b>127.50</b>	<b>125.00</b>	<b>124.00</b>	<b>123.00</b>	<b>119.00</b>	<b>117.00</b>	<b>121.85</b>	<b>122.00</b>	<b>121.50</b>	<b>126.00</b>

#### Professionals

Special Education	6.00	6.00	6.00	6.00	0.00	0.00	0.00	0.00	0.00	0.00
Preschool	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Other Programs	4.00	4.00	4.00	4.00	0.00	0.00	0.00	0.00	0.00	0.00
Designated Purpose Grants	7.39	7.64	7.39	3.05	3.05	4.05	4.55	5.40	9.55	10.55
Student Support Services	13.00	12.00	12.00	12.00	14.00	14.00	14.00	14.00	5.00	7.00
Instructional Support	32.20	29.45	30.45	30.45	34.45	33.13	34.20	34.60	34.10	37.45
General Administration	4.41	4.41	4.00	4.00	4.00	1.00	1.00	1.54	2.00	2.00
School Administration	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	1.00	1.00
Business Services	12.00	10.00	10.50	10.50	10.50	10.50	10.37	10.50	10.50	12.50
Operations & Maintenance	20.50	19.50	18.50	19.50	19.50	19.50	20.50	20.50	7.50	7.50
Central Support Services	22.50	23.00	23.00	23.00	24.00	27.00	27.00	28.00	41.00	41.00
Other Support Services	2.00	2.00	2.00	2.00	2.00	1.42	2.00	2.00	2.00	2.00
Other Non-Instruction Svcs	2.30	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Capital Reserve	3.00	3.00	3.00	3.00	3.00	3.00	10.00	10.00	8.00	9.00
Risk Related Activities Fund	6.50	6.00	6.00	6.00	6.00	6.00	6.10	6.00	6.00	6.00
Production Printing	1.00	1.00	1.00	2.00	2.00	2.00	1.00	1.00	1.00	2.00
Food Services	3.00	4.00	4.00	4.00	4.00	4.00	4.00	3.15	2.80	2.80
Community Education	0.70	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
<b>Professionals Total</b>	<b>141.50</b>	<b>135.00</b>	<b>134.84</b>	<b>132.50</b>	<b>129.50</b>	<b>128.60</b>	<b>137.72</b>	<b>139.69</b>	<b>133.45</b>	<b>143.80</b>

<b>Total Employees</b>	<b>3732.73</b>	<b>3618.03</b>	<b>3583.08</b>	<b>3604.38</b>	<b>3642.56</b>	<b>3675.77</b>	<b>3653.84</b>	<b>3677.69</b>	<b>3574.43</b>	<b>3702.74</b>
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# Colorado Springs School District 11

## School Building Capacity and Population

### Last Ten Fiscal Years

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Elementary:</b>										
Adams (1963)										
Square feet	-	-	-	-	43,512	43,512	43,512	43,512	43,512	43,512
Capacity (students)	-	-	-	-	388	438	388	388	375	500
Enrollment	-	-	-	-	410	427	434	422	367	326
Projected Student/Teacher Ratio	-	-	-	-	20.10	19.95	19.95	22.40	17.99	17.72
Student on Free/Reduced Lunch	-	-	-	-	376	387	404	383	317	266
Audubon (1956)										
Square feet	47,332	47,332	47,332	47,332	47,332	47,332	47,332	47,332	47,332	47,332
Capacity (students)	475	475	475	475	425	425	425	463	425	500
Enrollment	293	303	301	351	365	363	354	315	252	257
Projected Student/Teacher Ratio	20.83	14.40	19.55	20.17	19.84	18.71	18.71	15.40	16.80	18.36
Student on Free/Reduced Lunch	179	194	210	196	237	235	241	207	153	154
Bristol (1971)										
Square feet	31,290	31,290	31,290	31,290	31,290	31,290	31,290	31,290	31,290	31,290
Capacity (students)	300	300	325	325	325	325	300	300	250	250
Enrollment	211	211	216	252	244	251	226	233	203	251
Projected Student/Teacher Ratio	17.46	11.80	18.15	18.13	17.55	18.06	18.06	13.90	13.62	18.06
Student on Free/Reduced Lunch	151	172	176	176	183	192	168	164	133	148
Buena Vista - Montessori (1911)										
Square feet	34,111	34,111	34,111	34,111	34,111	34,111	34,111	34,111	34,111	34,111
Capacity (students)	250	250	250	250	250	250	250	238	250	275
Enrollment	210	216	205	164	166	177	172	178	161	159
Projected Student/Teacher Ratio	17.75	12.90	14.24	12.24	12.77	13.62	13.62	14.40	11.18	11.44
Student on Free/Reduced Lunch	55	53	60	60	42	40	45	39	36	43
Carver (1971)										
Square feet	40,236	40,236	40,236	40,236	40,236	40,236	40,236	40,236	40,236	40,236
Capacity (students)	428	388	388	388	388	388	363	288	375	375
Enrollment	357	348	356	333	334	324	296	272	234	211
Projected Student/Teacher Ratio	19.78	18.40	19.35	19.14	19.20	19.70	19.70	14.95	15.65	15.69
Student on Free/Reduced Lunch	260	282	288	288	266	264	235	226	184	176
Chipeta (1987)										
Square feet	63,600	63,600	63,600	63,600	63,600	63,600	63,600	63,600	63,600	63,600
Capacity (students)	550	550	550	550	550	550	550	500	450	575
Enrollment	466	488	444	469	455	452	438	449	393	400
Projected Student/Teacher Ratio	20.78	20.40	20.75	21.92	21.26	21.12	21.12	21.40	18.36	19.61
Student on Free/Reduced Lunch	98	99	87	85	74	76	82	77	59	87
Columbia (1969)										
Square feet	29,448	29,448	29,448	29,448	29,448	29,448	29,448	29,448	29,448	29,448
Capacity (students)	288	288	263	263	263	263	263	263	275	275
Enrollment	304	270	268	287	299	275	266	280	235	255
Projected Student/Teacher Ratio	21.04	13.40	18.48	18.52	18.23	16.77	16.77	15.90	15.77	17.11
Student on Free/Reduced Lunch	209	191	214	201	221	196	201	208	163	149
Edison (1956)										
Square feet	36,085	36,085	36,085	36,085	36,085	36,085	36,085	36,085	36,085	36,085
Capacity (students)	313	313	313	313	313	313	263	263	300	300
Enrollment	221	306	291	265	289	305	294	298	267	240
Projected Student/Teacher Ratio	20.97	14.40	19.53	17.79	18.77	19.81	19.81	15.40	18.16	17.27
Student on Free/Reduced Lunch	172	240	260	238	244	262	245	242	197	183
Freedom (2007)										
Square feet	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000
Capacity (students)	605	575	575	575	575	575	575	550	500	600
Enrollment	582	495	479	486	438	469	429	390	324	329
Projected Student/Teacher Ratio	19.72	25.40	20.47	19.92	19.55	20.89	20.89	18.45	18.57	20.06
Student on Free/Reduced Lunch	144	108	115	111	105	121	98	101	86	94
Fremont (1973)										
Square feet	40,738	40,738	40,738	40,738	40,738	40,738	40,738	40,738	40,738	40,738
Capacity (students)	550	450	450	450	450	450	400	375	350	550
Enrollment	394	440	434	442	468	442	408	427	353	340
Projected Student/Teacher Ratio	23.35	19.40	22.37	21.67	22.94	21.61	21.61	18.45	20.23	20.73
Student on Free/Reduced Lunch	226	268	282	282	325	297	285	317	236	213
Grant (1966)										
Square feet	45,273	45,273	45,273	45,273	45,273	45,273	45,273	45,273	45,273	45,273
Capacity (students)	450	450	450	450	450	450	425	375	375	575
Enrollment	495	497	467	448	499	488	460	467	389	359
Projected Student/Teacher Ratio	21.07	23.40	20.85	20.93	21.32	21.79	21.79	22.40	18.18	18.51
Student on Free/Reduced Lunch	312	366	358	358	373	339	323	336	274	270

# Colorado Springs School District 11

## School Building Capacity and Population

### Last Ten Fiscal Years

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Henry (1971)										
Square feet	39,890	39,890	39,890	39,890	39,890	39,890	39,890	39,890	39,890	39,890
Capacity (students)	488	438	413	413	413	388	375	375	425	425
Enrollment	385	364	298	323	319	307	307	295	263	315
Projected Student/Teacher Ratio	19.23	16.90	20.00	20.97	19.45	19.94	19.94	15.40	17.65	20.45
Student on Free/Reduced Lunch	252	237	251	224	237	238	269	239	173	221
Howbert (1959)										
Square feet	30,888	30,888	30,888	30,888	30,888	30,888	30,888	30,888	30,888	30,888
Capacity (students)	363	313	313	313	313	313	313	288	300	325
Enrollment	311	318	278	279	264	259	247	256	224	225
Projected Student/Teacher Ratio	18.62	14.50	18.66	18.72	18.99	18.63	18.63	13.90	16.12	17.44
Student on Free/Reduced Lunch	129	150	140	125	145	142	138	141	104	108
Jackson (1966)										
Square feet	33,557	33,557	33,557	33,557	33,557	33,557	33,557	33,557	33,557	33,557
Capacity (students)	438	338	300	300	300	300	225	200	350	500
Enrollment	323	430	457	455	417	383	359	340	335	324
Projected Student/Teacher Ratio	20.10	19.40	21.36	21.26	21.49	19.74	19.74	16.40	19.25	19.76
Student on Free/Reduced Lunch	230	348	411	391	352	316	311	277	261	250
Keller (1971)										
Square feet	38,823	38,823	38,823	38,823	38,823	38,823	38,823	38,823	38,823	38,823
Capacity (students)	475	475	475	475	475	475	475	450	350	450
Enrollment	507	503	463	444	438	447	417	395	339	323
Projected Student/Teacher Ratio	20.55	23.50	21.53	20.65	21.37	20.79	20.79	19.45	17.43	18.51
Student on Free/Reduced Lunch	286	306	333	315	294	281	250	250	200	185
King (1984)										
Square feet	45,127	45,127	45,127	45,127	45,127	45,127	45,127	45,127	45,127	45,127
Capacity (students)	475	475	475	475	475	475	475	450	350	475
Enrollment	425	387	368	355	354	354	327	314	279	279
Projected Student/Teacher Ratio	20.05	19.50	19.95	20.34	20.29	20.29	20.29	15.45	18.12	18.72
Student on Free/Reduced Lunch	205	207	223	213	213	201	211	197	161	144
Madison (1964)										
Square feet	36,741	36,741	36,741	36,741	36,741	36,741	36,741	36,741	36,741	36,741
Capacity (students)	425	425	400	400	400	400	363	363	350	350
Enrollment	364	378	340	349	324	321	301	289	275	248
Projected Student/Teacher Ratio	20.12	16.90	19.54	20.06	19.76	19.57	19.57	15.90	18.46	16.64
Student on Free/Reduced Lunch	200	248	269	236	206	215	219	219	176	150
Martinez (1988)										
Square feet	54,714	54,714	54,714	54,714	54,714	54,714	54,714	54,714	54,714	54,714
Capacity (students)	610	550	525	525	525	550	550	525	575	700
Enrollment	629	613	568	542	489	451	412	390	348	332
Projected Student/Teacher Ratio	19.56	29.50	19.93	19.71	19.96	19.19	19.19	19.50	17.85	19.08
Student on Free/Reduced Lunch	165	159	203	191	154	147	152	158	145	113
McAuliffe (2007)										
Square feet	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000	61,000
Capacity (students)	600	575	575	575	575	550	550	525	500	500
Enrollment	575	578	572	542	541	504	478	497	426	425
Projected Student/Teacher Ratio	21.00	26.90	20.88	19.78	19.74	18.39	18.39	24.40	18.21	18.16
Student on Free/Reduced Lunch	304	320	359	348	312	302	296	284	217	204
Midland (1956)										
Square feet	38,710	38,710	38,710	38,710	38,710	38,710	38,710	38,710	38,710	38,710
Capacity (students)	388	288	288	288	288	288	263	263	275	250
Enrollment	170	152	154	189	204	190	196	188	145	128
Projected Student/Teacher Ratio	16.26	10.70	13.87	15.62	17.00	15.83	15.83	13.00	13.94	12.31
Student on Free/Reduced Lunch	129	125	121	121	154	130	150	132	108	83
Monroe (1964)										
Square feet	47,633	47,633	47,633	47,633	47,633	47,633	47,633	47,633	47,633	47,633
Capacity (students)	500	500	500	500	500	500	375	375	375	475
Enrollment	453	476	462	493	491	439	408	406	336	336
Projected Student/Teacher Ratio	20.70	21.40	20.63	21.07	20.98	18.76	18.76	22.40	16.47	17.32
Student on Free/Reduced Lunch	385	416	445	425	445	395	383	377	291	294
Penrose (1973)										
Square feet	40,769	40,769	40,769	40,769	40,769	40,769	40,769	40,769	40,769	40,769
Capacity (students)	538	438	438	438	438	413	413	363	375	500
Enrollment	410	366	326	312	362	395	370	342	331	298
Projected Student/Teacher Ratio	20.65	18.40	21.17	19.02	18.66	19.36	19.36	16.40	20.18	20.00
Student on Free/Reduced Lunch	220	207	247	230	252	253	262	241	227	190

# Colorado Springs School District 11

## School Building Capacity and Population

### Last Ten Fiscal Years

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Queen Palmer (1948)										
Square feet	44,129	44,129	44,129	44,129	44,129	44,129	44,129	44,129	44,129	44,129
Capacity (students)	338	288	288	288	288	288	263	238	325	350
Enrollment	263	237	262	279	256	242	230	233	199	171
Projected Student/Teacher Ratio	18.94	13.20	20.31	20.07	18.42	17.41	17.41	14.90	15.43	16.44
Student on Free/Reduced Lunch	242	218	244	244	241	226	205	202	173	141
Rogers (1960)										
Square feet	41,511	41,511	41,511	41,511	41,511	41,511	41,511	41,511	41,511	41,511
Capacity (students)	438	388	388	388	388	363	338	338	400	450
Enrollment	296	337	362	398	386	361	344	322	264	264
Projected Student/Teacher Ratio	21.04	13.40	18.66	20.52	19.90	18.61	18.61	19.40	12.05	13.61
Student on Free/Reduced Lunch	243	283	311	311	335	307	318	286	213	201
Rudy (1978)										
Square feet	43,861	43,861	43,861	43,861	43,861	43,861	43,861	43,861	43,861	43,861
Capacity (students)	500	450	450	450	450	450	450	400	375	525
Enrollment	429	419	398	379	345	339	306	302	296	321
Projected Student/Teacher Ratio	19.79	19.40	20.52	19.54	17.78	19.48	19.48	15.40	19.22	19.57
Student on Free/Reduced Lunch	201	217	227	214	183	169	163	166	149	162
Scott (1998)										
Square feet	58,221	58,221	58,221	58,221	58,221	58,221	58,221	58,221	58,221	58,221
Capacity (students)	605	550	550	550	550	550	550	500	525	725
Enrollment	693	686	595	586	604	567	570	590	475	455
Projected Student/Teacher Ratio	20.06	32.00	22.45	20.56	21.19	19.89	19.89	28.50	17.92	18.57
Student on Free/Reduced Lunch	202	244	235	222	234	196	217	209	153	160
Steele (1953)										
Square feet	29,041	29,041	29,041	29,041	29,041	29,041	29,041	29,041	29,041	29,041
Capacity (students)	288	288	288	288	288	288	288	288	275	250
Enrollment	280	295	309	298	297	289	291	282	256	244
Projected Student/Teacher Ratio	19.85	13.40	20.74	20.00	19.93	19.40	19.40	14.90	17.18	17.55
Student on Free/Reduced Lunch	53	63	81	81	75	73	69	57	42	37
Stratton (1953)										
Square feet	37,607	37,607	37,607	37,607	37,607	37,607	37,607	37,607	37,607	37,607
Capacity (students)	338	338	338	325	325	300	275	275	300	325
Enrollment	335	354	321	326	312	300	301	303	265	267
Projected Student/Teacher Ratio	22.56	12.50	22.29	22.64	21.67	20.83	20.83	13.50	21.37	21.53
Student on Free/Reduced Lunch	133	146	151	141	129	120	128	125	97	103
Taylor (1953)										
Square feet	29,229	29,229	29,229	29,229	29,229	29,229	29,229	29,229	29,229	29,229
Capacity (students)	288	288	288	288	288	288	288	263	250	250
Enrollment	256	263	257	257	249	241	225	200	175	147
Projected Student/Teacher Ratio	16.33	12.80	18.49	18.49	17.91	18.68	18.68	10.90	16.51	14.55
Student on Free/Reduced Lunch	130	153	150	150	154	136	137	124	107	81
Trailblazer (1998)										
Square feet	57,470	57,470	57,470	57,470	57,470	57,470	57,470	57,470	57,470	57,470
Capacity (students)	550	550	550	550	550	550	525	500	475	550
Enrollment	330	334	305	318	339	328	300	279	239	219
Projected Student/Teacher Ratio	17.99	18.40	20.47	18.28	19.48	20.00	20.00	14.40	17.19	17.66
Student on Free/Reduced Lunch	123	135	131	131	158	145	138	123	106	95
Twain (1962)										
Square feet	56,594	56,594	56,594	56,594	56,594	56,594	56,594	56,594	56,594	56,594
Capacity (students)	550	550	600	600	600	600	550	575	525	650
Enrollment	519	496	457	422	455	427	374	380	321	333
Projected Student/Teacher Ratio	18.08	22.90	21.31	21.70	21.21	19.91	19.91	19.40	17.45	19.14
Student on Free/Reduced Lunch	416	404	417	400	372	344	329	314	262	257
West (1923)										
Square feet	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102
Capacity (students)	388	388	338	338	388	388	338	363	363	350
Enrollment	300	347	370	337	291	276	238	206	178	154
Projected Student/Teacher Ratio	19.06	14.90	19.07	19.37	17.74	15.86	15.86	14.40	13.28	12.42
Student on Free/Reduced Lunch	230	207	314	314	251	233	201	183	149	128
Wilson (1969)										
Square feet	46,567	46,567	46,567	46,567	46,567	46,567	46,567	46,567	46,567	46,567
Capacity (students)	450	350	425	425	425	425	350	275	375	463
Enrollment	393	404	381	399	421	383	363	383	355	319
Projected Student/Teacher Ratio	20.05	19.40	18.68	19.56	20.64	20.82	20.82	20.45	19.24	18.28
Student on Free/Reduced Lunch	349	364	337	337	381	338	313	330	303	250



# Colorado Springs School District 11

## School Building Capacity and Population

### Last Ten Fiscal Years

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Middle:</b>										
Galileo/East (1954)										
Square feet	98,516	98,516	98,516	98,516	98,516	98,516	98,516	98,516	98,516	98,516
Capacity (students)	765	765	765	765	720	765	720	675	585	608
Enrollment	623	501	483	516	497	505	494	503	446	419
Projected Student/Teacher Ratio	21.43	28.00	20.13	20.64	20.71	20.28	20.28	23.60	19.73	20.34
Student on Free/Reduced Lunch	499	417	408	408	441	448	423	412	370	322
Holmes (1968)										
Square feet	78,155	78,155	78,155	78,155	78,155	78,155	78,155	78,155	78,155	78,155
Capacity (students)	675	675	675	675	675	675	698	653	653	630
Enrollment	686	696	712	727	678	659	656	622	564	533
Projected Student/Teacher Ratio	21.00	32.50	21.58	21.13	21.19	19.85	19.85	28.00	20.89	20.50
Student on Free/Reduced Lunch	286	307	317	317	273	260	292	292	268	223
Jenkins (1999)										
Square feet	125,516	125,516	125,516	125,516	125,516	125,516	125,516	125,516	125,516	125,516
Capacity (students)	1,035	1,035	1,058	1,058	1,058	1,058	1,058	1,013	1,013	1,013
Enrollment	952	954	961	972	992	982	948	891	842	761
Projected Student/Teacher Ratio	21.19	45.20	20.89	21.13	21.11	20.63	20.63	40.00	21.59	21.14
Student on Free/Reduced Lunch	260	291	319	319	338	327	305	298	314	284
Mann (1957)										
Square feet	86,650	86,650	86,650	86,650	86,650	86,650	86,650	86,650	86,650	86,650
Capacity (students)	788	788	788	788	743	743	765	743	630	698
Enrollment	497	461	439	461	482	510	455	431	393	392
Projected Student/Teacher Ratio	21.01	23.80	21.95	19.13	18.75	19.92	19.92	20.60	19.85	20.00
Student on Free/Reduced Lunch	338	340	338	338	359	391	352	311	274	244
North (1923)										
Square feet	113,113	113,113	113,113	113,113	113,113	113,113	113,113	113,113	113,113	113,113
Capacity (students)	833	833	855	878	878	878	878	833	765	743
Enrollment	686	660	701	658	676	651	677	665	608	548
Projected Student/Teacher Ratio	21.50	32.00	20.03	18.48	19.59	18.55	18.55	31.60	19.55	18.83
Student on Free/Reduced Lunch	419	444	509	509	510	489	484	456	410	356
Russell (1971)										
Square feet	108,104	108,104	108,104	108,104	108,104	108,104	108,104	108,104	108,104	108,104
Capacity (students)	810	810	810	810	810	810	810	765	878	878
Enrollment	691	726	686	685	658	620	606	614	568	557
Projected Student/Teacher Ratio	21.17	33.00	22.00	20.76	20.43	19.38	19.38	31.00	18.93	19.89
Student on Free/Reduced Lunch	367	421	422	422	427	408	377	405	360	329
Sabin (1975)										
Square feet	106,419	106,419	106,419	106,419	106,419	106,419	106,419	106,419	106,419	106,419
Capacity (students)	878	878	900	923	923	923	968	923	968	968
Enrollment	820	857	848	802	765	807	753	767	674	656
Projected Student/Teacher Ratio	21.66	38.00	22.92	21.62	20.56	21.18	21.18	34.00	21.74	22.62
Student on Free/Reduced Lunch	508	574	575	575	536	548	521	534	472	437
Swigert (1967)										
Square feet	104,564	104,564	104,564	104,564	104,564	104,564	104,564	104,564	104,564	104,564
Capacity (students)	698	878	810	810	810	810	788	585	788	428
Enrollment	486	504	476	470	467	518	594	564	534	511
Projected Student/Teacher Ratio	21.42	24.00	21.00	20.43	20.30	19.19	19.19	27.80	20.54	21.03
Student on Free/Reduced Lunch	423	447	422	422	444	460	501	465	427	393
West (1923)										
Square feet	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102	101,102
Capacity (students)	315	315	394	394	349	349	349	304	315	338
Enrollment	260	268	276	258	290	292	288	265	242	190
Projected Student/Teacher Ratio	20.00	13.00	25.09	20.64	20.71	18.84	18.84	12.60	20.86	17.92
Student on Free/Reduced Lunch	178	292	205	205	197	180	196	185	164	137
<b>High:</b>										
Coronado (1970)										
Square feet	225,984	225,984	225,984	225,984	225,984	225,984	225,984	225,984	225,984	225,984
Capacity (students)	1,862	1,862	1,862	1,862	1,862	1,862	1,887	1,836	1,785	1,734
Enrollment	1,331	1,492	1,557	1,508	1,438	1,377	1,291	1,322	1,331	1,253
Projected Student/Teacher Ratio	22.68	61.30	21.84	21.45	20.75	20.71	20.71	20.50	20.38	20.50
Student on Free/Reduced Lunch	508	663	712	712	697	664	597	584	595	565
Doherty (1975)										
Square feet	239,484	239,484	239,484	239,484	239,484	239,484	239,484	239,484	239,484	239,484
Capacity (students)	2,168	2,168	2,168	2,168	2,168	2,168	2,117	2,040	2,066	2,015
Enrollment	1,938	2,062	1,980	1,988	2,024	2,025	1,985	1,919	1,869	1,829
Projected Student/Teacher Ratio	22.39	87.70	22.68	22.02	21.24	21.16	21.16	22.00	22.33	22.00
Student on Free/Reduced Lunch	685	806	797	797	872	864	863	831	813	826

# Colorado Springs School District 11

## School Building Capacity and Population

### Last Ten Fiscal Years

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Mitchell (1965)										
Square feet	247,386	247,386	247,386	247,386	247,386	247,386	247,386	247,386	247,386	247,386
Capacity (students)	1,989	1,989	1,989	1,989	1,989	1,989	1,938	1,811	1,632	1,555
Enrollment	977	1,199	1,203	1,234	1,243	1,286	1,210	1,120	1,062	927
Projected Student/Teacher Ratio	21.53	64.10	19.85	19.16	19.45	20.13	20.13	16.00	20.00	16.00
Student on Free/Reduced Lunch	710	913	940	940	1,006	1,036	965	896	855	678
Palmer (1939)										
Square feet	270,135	270,135	270,135	270,135	270,135	270,135	270,135	270,135	270,135	270,135
Capacity (students)	2,219	2,219	2,193	2,193	2,193	2,193	2,244	2,142	2,091	2,040
Enrollment	1,871	1,967	1,898	1,747	1,721	1,621	1,552	1,533	1,488	1,439
Projected Student/Teacher Ratio	21.85	91.70	20.77	20.41	19.99	19.16	19.16	20.70	19.55	20.70
Student on Free/Reduced Lunch	836	972	1,026	1,026	1,028	943	880	879	882	838
<b>Education Opportunity:</b>										
Wasson (1959)										
Square feet	254,876	254,876	254,876	254,876	254,876	254,876	254,876	254,876	254,876	254,876
Capacity (students)	1,862	-	-	-	-	-	-	-	-	-
Enrollment	918	-	-	-	-	-	-	-	-	-
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	642	-	-	-	-	-	-	-	-	-
Achieve K-12										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	240	240	240	135	107	260	-	260
Enrollment	191	229	229	235	247	240	247	267	308	329
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	13.50	-	18.83
Student on Free/Reduced Lunch	58	119	120	120	130	129	138	144	175	176
Spark Online										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	260
Enrollment	-	-	-	-	-	-	-	-	-	279
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	19.78
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	-	154
Adult Education Center										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	150	150	150	150	150	153	130	153	-	418
Enrollment	98	108	111	105	121	122	125	142	126	-
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	9.50	-	-
Student on Free/Reduced Lunch	58	76	77	77	92	81	74	95	75	-
Bijou School										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	30	30	30	60	51	138	-	153
Enrollment	121	122	119	119	127	122	127	139	158	116
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	5.50	-	19.47
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	-	80
Digital										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	138
Enrollment	-	-	-	-	-	-	-	-	-	146
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	19.36
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	-	-
Odyssey ECCO [Early College HS]										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	281
Enrollment	85	77	73	54	71	45	38	28	313	288
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	19.36
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	160	140
Springs Community Night School										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	330	330	210	210	210	280	231	229	-	-
Enrollment	192	180	191	203	199	189	199	234	242	-
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	18.00	-	-
Student on Free/Reduced Lunch	148	151	172	172	157	175	137	167	170	-
Tesla										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	229
Enrollment	562	582	536	488	477	465	440	440	-	252
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	19.49
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	-	178
Other										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	-	-	-	-	-	-	-	-	-	279
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	-	-	-	-	-	-	-	-	-	-

# Colorado Springs School District 11

## School Building Capacity and Population

### Last Ten Fiscal Years

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Charter Schools:</b>										
<b>AACL</b>										
Square feet	-	-	-	-	-	31,255	31,255	31,255	31,255	31,255
Capacity (students)	-	-	-	-	-	-	-	290	-	-
Enrollment	276	285	284	305	296	301	299	282	295	284
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	42	62	62	62	49	49	44	44	46	45
<b>CIVA (1976)</b>										
Square feet	39,120	39,120	39,120	39,120	39,120	22,188	22,188	22,188	22,188	22,188
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	157	186	193	178	169	153	189	180	172	183
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	51	67	80	80	45	57	60	51	48	49
<b>Community Prep School</b>										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	242	256	240	256	290	330	222	198	221	213
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	112	119	38	38	98	145	22	-	-	-
<b>Eastlake HS of COS [Life Skills Center]</b>										
Square feet	-	-	-	-	-	-	-	-	-	-
Capacity (students)	-	-	-	-	-	-	-	-	-	-
Enrollment	250	213	239	257	291	291	271	139	126	91
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	123	74	101	101	137	141	139	-	93	-
<b>Roosevelt (1969)</b>										
Square feet	51,340	51,340	51,340	51,340	51,340	51,976	51,976	51,976	51,976	51,976
Capacity (students)	700	700	700	525	525	525	525	582	-	-
Enrollment	697	693	717	713	696	673	639	579	480	442
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	589	620	647	647	605	587	526	503	416	338
<b>GLOBE</b>										
Square feet	-	-	-	-	-	41,483	41,483	41,483	41,483	41,483
Capacity (students)	-	-	-	-	-	-	-	170	-	-
Enrollment	176	172	176	191	187	157	153	176	138	95
Projected Student/Teacher Ratio	-	-	-	-	-	-	-	-	-	-
Student on Free/Reduced Lunch	110	120	115	115	108	78	75	96	85	49
<b>Other:</b>										
<b>Administration Complex (1956)</b>										
Square feet	86,609	86,609	86,609	86,609	86,609	86,609	86,609	86,609	86,609	86,609
<b>Facilities Complex</b>										
Square feet	100,326	100,326	100,326	100,326	100,326	100,326	100,326	100,326	100,326	100,326
<b>G. Berry Stadium (1959)</b>										
Square feet	8,000	8,000	8,000	8,000	8,000	13,394	13,394	13,394	13,394	13,394
<b>Nikola Tesla (1999)</b>										
Square feet	78,936	78,936	78,936	78,936	78,936	78,941	78,941	78,941	78,941	78,941

Note: The Education Opportunity schools are located in the Wasson building.

Colorado Springs School District owns 54 schools, 17 support sites, and square feet of 685 acres of land. Its facilities include over 4.1 million building space with a current replacement value of over \$1 billion. The average building age is 56.1 years, with the oldest active school built in 1879.

The District owns over 42,500 student and staff computer work stations.

Sources: District's Offices and CDE

# Colorado Springs School District 11

## Capital Assets by Function

### Last Ten Years

Function	Fiscal Year			
	2013	2014	2015	2016
Instruction	\$ 241,038,540	\$ 235,215,680	\$ 231,702,844	\$ 223,663,260
Instructional support	177,692	160,547	145,556	131,048
General administration	4,178,313	4,001,739	3,840,869	3,681,113
Business services	564,115	568,705	551,866	534,943
Maintenance and operations	5,846,465	4,930,029	4,536,693	3,786,108
Transportation	10,393,055	10,696,381	11,118,112	11,358,543
Central services	10,085,827	9,401,077	8,918,751	8,266,296
Construction services	1,405,993	1,271,151	-	5,350,892
Other services	-	-	938,365	779,678
Sub-total	273,690,000	266,245,309	261,753,056	257,551,881
Internal service funds	719,637	669,471	649,098	718,827
Sub-total	274,409,637	266,914,780	262,402,154	258,270,708
Business-type activities	1,173,822	1,089,766	-	-
Grand Total	\$ 275,583,459	\$ 268,004,546	\$ 262,402,154	\$ 258,270,708

Source: District's Fiscal Services Office

Fiscal Year					
2017	2018	2019	2020	2021	2022
223,066,115 \$	215,512,591 \$	213,681,017 \$	219,228,188 \$	215,074,219 \$	220,684,617
122,777	115,142	122,692	112,741	102,805	51,932
3,521,357	3,361,601	3,658,998	3,111,468	2,978,296	3,210,171
518,020	501,097	547,429	885,419	743,044	396,568
3,462,022	3,157,218	2,029,103	1,926,007	2,925,053	4,177,357
11,752,750	11,453,185	11,962,907	11,578,453	11,728,441	10,522,334
8,056,689	7,278,241	8,245,800	11,317,453	10,387,545	9,517,501
3,887,390	7,395,223	8,069,764	14,573,655	23,994,705	23,631,739
625,293	496,686	389,340	280,351	190,075	177,063
255,012,413	249,270,984	248,707,050	263,013,735	268,124,183	272,369,282
665,443	736,913	758,507	690,825	805,327	754,907
255,677,856	250,007,897	249,465,557	263,704,560	268,929,510	273,124,189
-	-	-	-	-	-
255,677,856 \$	250,007,897 \$	249,465,557 \$	263,704,560 \$	268,929,510 \$	273,124,189

# Colorado Springs School District 11

## Miscellaneous Statistical Data

### For the School Years Ending in May

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Number of Schools</b>										
Elementary Schools	35	33	33	33	33	33	33	33	33	33
Middle Schools	9	9	9	9	9	9	9	9	9	9
High Schools	5	4	4	4	4	4	4	4	4	4
Alternative Schools	5	6	6	6	6	6	6	6	6	7
Charter Schools	5	5	7	6	6	6	6	6	6	6
Total	59	57	59	58	58	58	58	58	58	59
<b>Number of Teachers by Educational Levels</b>										
Bachelor of Arts	296	299	284	323	329	326	341	287	278	276
Bachelor of Arts + 16	111	113	107	115	109	115	124	118	89	85
Bachelor of Arts + 32	75	72	80	140	141	130	139	143	131	127
Bachelor of Arts+48/Master's Degree	470	427	429	403	412	390	422	408	429	442
Master's Degree +16	201	198	198	202	188	172	182	197	174	172
Master's Degree + 32	164	173	175	158	156	161	171	158	154	155
Master's Degree + 48	126	136	145	158	162	138	135	144	145	143
Master's Degree + 64 *	94	96	84	335	332	337	373	425	378	393
Master's Degree + 80 *	82	70	86	-	-	-	-	-	-	-
Master's Degree +96/Doctorate *	180	189	204	25	23	24	26	28	26	26
Total	1,799	1,773	1,792	1,859	1,852	1,793	1,913	1,908	1,804	1,819
<b>Student Enrollment</b>	29,235	28,404	28,005	27,547	27,558	27,079	26,078	25,198	23,520	22,894
<b>Funded Pupil Count</b>	27,375	26,865	26,838	25,696	25,672	25,249	24,824	25,401	24,128	21,364
<b>Teacher/Student Ratio</b>										
Elementary Schools	16.19	15.94	19.79	19.61	19.55	19.19	19.76	18.94	17.12	17.64
Middle Schools	17.61	17.13	21.71	20.44	20.37	19.76	20.79	21.27	20.41	20.25
High Schools	20.00	20.96	21.29	20.76	20.36	20.29	20.82	19.80	20.67	19.80
Alternative Schools	16.63	15.98	13.90	12.96	14.53	14.94	15.00	16.90	17.70	19.38
Charter Schools	14.23	13.58	15.85	15.44	17.44	15.90	19.83	13.30	13.80	13.77
**District-wide	17.18	17.02	17.02	19.45	18.45	18.02	19.24	18.04	17.94	18.17
<b>Number of Students Receiving School Lunches Free or at Reduced Cost</b>										
Elementary Schools	7,230	7,382	8,017	7,708	7,723	7,316	7,186	6,934	5,655	5,340
Middle Schools	3,278	3,031	3,515	3,515	3,525	3,511	3,451	3,358	3,059	2,725
High Schools	3,381	3,354	3,475	3,475	3,603	3,507	3,305	3,190	3,145	2,907
Alternative Schools	264	346	428	428	480	493	473	537	580	728
Charter Schools	1,345	1,409	1,341	1,341	1,042	1,057	866	694	688	481
District-wide	15,498	15,522	16,776	16,467	16,373	15,884	15,281	14,713	13,127	12,181

**Notes:**

Year of organization: 1872 / One of the largest school districts in the Pikes Peak Region

Geographical area: 70.5 square miles

Accreditation: Colorado Department of Education

\*\* District-wide totals weighted by TOTAL of Teacher/Student counts

# Single Audit Report

INSPIRE EVERY MIND

*\* The following supplementary schedule of Expenditures of Federal Awards is in accordance with federal reporting requirements as described in the U.S. Office of Management and Budget (OMB) Compliance Supplement.*



**Colorado Springs School District 11**  
**Schedule of Expenditures of Federal Awards**  
**For The Year Ended June 30, 2022**

Federal Grantor/ Pass-Through Grantor/ Program Title	Pass-Through Grantor's Identifying Number
<b>U.S. Department of Education</b>	
<b>Direct Programs:</b>	
Impact Aid	4041
Indian Education Grants to Local Educational Agencies	4060
Subtotal	
<b>Pass-Through - Colorado Department of Education:</b>	
Title I Grants to Local Educational Agencies	4010/5010/7010
Special Education Grants to States	4027
COVID-19 Title VI-B IDEA Special Education-ARP	6027
Title VI-B IDEA Preschool	4173
COVID-19 Title VI-B IDEA Preschool-ARP	6173
Total Special Education Cluster (IDEA)	
Title III Part A English Language Acquisition	4365/7365
Title II Part A Training & Recruiting-Improving Teacher Quality	4367
Title IV Student Support and Academic Enrichment	4424
Colorado Multi-Tiered System of Supports-Special Education-State Personnel Development	5323
Adult Education	5002/6002
COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER)	4425
COVID-19 Elementary and Secondary School Emergency Relief Fund Supplemental (ESSER)	5425
COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER II)	4420
COVID-19 Elementary and Secondary School Emergency Relief Fund Supplemental (ESSER II)	4419
COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER)	4414/9414
COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER II)	4413
COVID-19 American Rescue Plan – Elementary and Secondary School Emergency Relief –HomelessChildren and Youth	8425
COVID-19 Coronavirus State and Local Fiscal Recovery Funds (SLFRF)	9019
Subtotal	
<b>Grants from Other Pass-Through - Colorado Community College Systems:</b>	
Perkins Grant-Career and Technical Education	4048
Total U.S. Department of Education	
<b>U.S. Department of Health and Human Services Administration for Children &amp; Families</b>	
<b>Grants from Other Pass - Through Colorado Department of Health and Human Services:</b>	
CRELA - Refugee English Language Acquisition-Promoting Safe and Stable Families	7566
CRELA - Temporary Assistance for Needy Families	8558
Community in Partnership of Child Development	8600
Total Head Start Cluster	
Total U.S. Department of Health and Human Services	
<b>Pass-Through - Colorado Department of Education:</b>	
Project AWARE Colorado	7243
COVID-19 CDPHE COVID-19 Testing	7323
<b>U.S. Department of Homeland Security</b>	
<b>Direct Programs:</b>	
Disaster Grant - Public Assistance	9036
Total U.S. Department of Homeland Security	
<b>U.S. Department of Agriculture</b>	
<b>Pass-Through - Colorado Department of Human Services:</b>	
National School Lunch Program- Donated Commodities	4555
<b>Pass-Through - Colorado Department of Education:</b>	
National School Lunch Program	4555
COVID 19-National School Lunch Program	4555
Summer Lunch Program	4559
Seamless Summer Breakfast Program	5553
Seamless Summer Lunch Program	5555
Supply Chain Assistance	6555
Total Child Nutrition Program Cluster	
SNAP CN Local P-EBT Administrative	4649
<b>Pass-Through - Colorado Department of Health and Environment:</b>	
Child & Adult Care Food Program	4558
Total U.S. Department of Agriculture	
Total federal awards	

See notes to Schedule of Expenditures of Federal Awards



Federal Assistance Listing Number	Current Year Award Amount	Accounts Rec or (Deferred Rev) at June 30, 2021	Receipts Federal Sources	Expenditures	Accounts Rec or (Deferred Rev) at June 30, 2022
84.041	\$ -	\$ -	\$ 241,216	\$ 241,216	\$ -
84.060	34,444	2,164	36,061	34,269	372
		2,164	277,277	275,485	372
84.010	10,129,121	1,713,472	8,182,001	7,949,729	1,481,200
84.027	5,349,424	646,040	4,926,524	4,834,807	554,322
84.027X	1,200,613	-	350,375	660,434	310,059
84.173	164,563	14,749	120,977	117,684	11,455
84.173X	83,746	-	35,261	35,659	398
		660,789	5,433,137	5,648,584	876,234
84.365	266,431	13,300	115,033	169,663	67,930
84.367	1,511,617	219,705	1,128,254	1,148,363	239,814
84.424	725,854	122,382	318,417	261,903	65,868
84.323	-	893	18,750	17,857	-
84.002	595,870	112,581	564,917	556,566	104,230
84.425D	5,927,394	1,319,305	1,805,910	750,222	263,617
84.425D	15,700	1,556	5,432	7,333	3,457
84.425D	26,643,537	3,078,266	7,635,829	13,600,880	9,043,317
84.425D	62,800	-	2,689	14,297	11,608
84.425U	59,879,943	-	-	3,165,160	3,165,160
84.425D	150,000	-	23,095	91,941	68,846
84.425W	78,073	-	-	11,380	11,380
21.027	44,720	-	-	35,887	35,887
		4,867,988	11,618,326	19,831,452	13,081,113
84.048	278,715	210,261	277,499	310,613	243,375
		7,454,674	25,788,240	34,015,863	15,682,295
93.556	94,349	9,218	56,782	59,367	11,803
93.558	10,761	-	22,746	29,006	6,260
93.600	-	(7,223)	-	7,223	-
		(7,223)	-	7,223	-
		1,995	79,528	95,596	18,063
93.243	390,000	13,922	210,150	333,046	136,818
93.323	250,000	-	5,598	5,598	-
97.036	-	-	286,378	286,378	-
		-	286,378	286,378	-
10.555	870,404	(328,546)	633,359	568,734	(393,171)
10.555	-	-	26,180	28,438	2,258
10.555	-	488,153	488,153	-	-
10.559	-	1,448,615	1,749,357	493,119	192,377
10.553	-	-	2,363,500	2,245,343	(118,157)
10.555	-	-	9,670,301	8,786,741	(883,560)
10.555	-	-	410,876	410,876	-
		1,608,222	15,341,727	12,533,252	(1,200,253)
10.649	34,029	-	34,029	34,029	-
10.558	30,752	(7,159)	8,053	12,762	(2,449)
		1,601,063	15,383,809	12,580,043	(1,202,702)
		\$ 9,071,654	\$ 41,753,703	\$ 47,316,524	\$ 14,634,475

# **Colorado Springs School District 11**

## **Notes to the Schedule of Expenditures of Federal Awards**

### **June 30, 2022**

#### **NOTE 1: *BASIS OF PRESENTATION***

The accompanying schedule of expenditures of federal awards (the 'schedule') includes the federal grant expenditures of Colorado Springs School District 11 (the District) for the year ended June 30, 2022. All federal awards received directly from federal agencies, as well as federal awards passed through other governmental agencies, are included in the schedule. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, "Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards" (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts reported in, or used in the preparation of, the basic financial statements. Because the Schedule presents only a select portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### **NOTE 2: *SIGNIFICANT ACCOUNTING POLICIES***

The accompanying schedule of expenditures of federal awards is presented on the modified accrual basis of accounting. Expenditures of federal awards are recognized in the accounting period when the liability is incurred. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **NOTE 3: *SUBRECIPIENTS***

For the year ended June 30, 2022, the District did not pass through any federal grant awards to subrecipients.

#### **NOTE 4: *INDIRECT COST RATE***

The District has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### **NOTE 5: *NON-CASH PROGRAMS (COMMODITIES)***

Commodities donated to the District by the U.S. Department of Agriculture (USDA) of \$633,359 are valued based on the USDA's Donated Commodity Price List. These are shown as part of the National School Lunch program (10.555).

#### **NOTE 6: *RECOGNITION OF PRIOR EXPENDITURES***

The District received reimbursement for COVID-19 Disaster Relief Funds from Department of Homeland Security- FEMA in FY22 for expenditures incurred in FY20. These expenditures were recorded on the FY22 schedule of expenditures of federal awards.

## **Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

### **Independent Auditor's Report**

Board of Education  
Colorado Springs School District 11  
Colorado Springs, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Colorado Springs School District 11 (the District), as of and for the year ended June 30, 2022 and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 26, 2022, which contained an emphasis of matter paragraph regarding the adoption of new accounting guidance. All component units included as aggregate discretely presented component units were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the discretely presented component units.

### ***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**FORVIS, LLP**

Colorado Springs, Colorado  
October 26, 2022



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## **Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance**

### **Independent Auditor's Report**

Board of Education  
Colorado Springs School District 11  
Colorado Springs, Colorado

#### **Report on Compliance for Each Major Federal Program**

##### ***Qualified and Unmodified Opinions***

We have audited Colorado Springs School District 11 (the District's) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2022. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

##### ***Qualified Opinion on Education Stabilization Fund (ESF)***

In our opinion, except for the noncompliance described in the "Basis for Qualified and Unmodified Opinions" section of our report, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on Education Stabilization Fund for the year ended June 30, 2022.

##### ***Unmodified Opinion on Each of the Other Major Federal Programs***

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2022.

##### ***Basis for Qualified and Unmodified Opinions***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### ***Matter Giving Rise to Qualified Opinion on Education Stabilization Fund***

As described in the accompanying schedule of findings and questioned costs, the District did not comply with requirements regarding Assistance Listing No. 84.425D Education Stabilization Fund as described in finding number 2022-002 for Special Tests – Wage Rate Requirements.

Compliance with such requirements is necessary, in our opinion, for the District to comply with the requirements applicable to that program.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matter***

The *Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response. The District is responsible for preparing a corrective action plan to address each audit finding included in our auditor's report. The District's corrective action plan was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2022-001 and 2022-002 to be material weaknesses.

*A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response. The District is responsible for preparing a corrective action plan to address each audit finding included in our auditor's report. The District's corrective action plan was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

Board of Education  
Colorado Springs School District 11

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**FORVIS, LLP**

Colorado Springs, Colorado  
October 26, 2022



# Colorado Springs School District 11

## Schedule of Findings and Questioned Costs

### Year Ended June 30, 2022

## Section I – Summary of Auditor’s Results

## Financial Statements

1. Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

☒ Unmodified      ☐ Qualified      ☐ Adverse      ☐ Disclaimer

2. Internal control over financial reporting:

Significant deficiency(ies) identified? ☐ Yes ☒ None reported

Material weakness(es) identified? ☐ Yes ☒ No

3. Noncompliance material to the financial statements noted? ☐ Yes ☒ No

### *Federal Awards*

4. Internal control over major federal awards programs:

Significant deficiency(ies) identified? ☐ Yes ☒ None reported

Material weakness(es) identified? ☒ Yes ☐ No

5. Type of auditor's report issued on compliance for major federal program(s):

☒ Unmodified      ☒ Qualified      ☐ Adverse      ☐ Disclaimer

Special Education Cluster (IDEA)	Education Stabilization Fund (ESF)
-------------------------------------	--

6. Any audit findings disclosed that are required to be reported by 2 CFR 200.516(a)? ☒ Yes ☐ No

**Colorado Springs School District 11**  
**Schedule of Findings and Questioned Costs (continued)**  
**Year Ended June 30, 2022**

7. Identification of major federal programs:

<b>Assistance Listing Number</b>	<b>Name of Federal Program or Cluster</b>
84.425D, 84.425U, 84.425W	Education Stabilization Fund (ESF)
84.027, 84.173	Special Education Cluster (IDEA)

8. Dollar threshold used to distinguish between Type A and Type B programs: \$1,419,496.

9. Auditee qualified as a low-risk auditee? ☒ Yes ☐ No

**Colorado Springs School District 11**  
**Schedule of Findings and Questioned Costs (continued)**  
**Year Ended June 30, 2022**

**Section II – Financial Statement Findings**

<b>Reference Number</b>	<b>Finding</b>
	No matters are reportable.

# Colorado Springs School District 11

## Schedule of Findings and Questioned Costs (continued)

### Year Ended June 30, 2022

#### Section III – Federal Award Findings and Questioned Costs

Reference Number	Finding
2022-001	<p><b>Finding: Allowable Costs and Allowable Activities</b></p> <p><b>Federal Assistance Listing Number 84.425D - COVID-19 Elementary and Secondary School Emergency Fund</b>  <b>Federal Assistance Listing Number 84.425U - COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief</b>  <b>Federal Assistance Listing Number 84.425W - COVID-19 American Rescue Plan – Elementary and Secondary School Emergency Relief –Homeless Children and Youth</b></p> <p><b>Passed-through Colorado Department of Education</b>  <b>Award Number - 4425, 5425, 4420, 4419, 4414, 9414, 4413, 8425, 9019; Award Year 2022</b></p> <p><b>Criteria:</b> According to 2 CFR Part 200.303 - The non-Federal entity must (a) Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in “Standards for Internal Control in the Federal Government” issued by the Comptroller General of the United States or the “Internal Control Integrated Framework”, issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). (b) Comply with the U.S. Constitution, Federal statutes, regulations, and the terms and conditions of the Federal awards. (c) Evaluate and monitor the non-Federal entity's compliance with statutes, regulations and the terms and conditions of Federal awards.</p> <p><b>Condition:</b> The District's internal control policy (DE-R-2) requires that the District complete semi-annual time and effort certifications for employees with wages and/or benefits that are charged to a federal grant. We noted that no time and effort certifications were completed for fiscal year 2022. In addition, we noted that there were no internal control checklists or procedures manuals for the grants department staff to follow while administering the various grants of the District.</p> <p><b>Questioned Costs:</b> None.</p> <p><b>Context:</b> We tested 65 payroll and nonpayroll transactions for the grants identified above for the year ended June 30, 2022 and noted 17 instances in which time and effort certification was required and could not be provided. The tested population covered expenditures of \$2.9 million and the total population of expenditures were approximately \$11.9 million. A non-statistical sampling methodology was used to select the sample.</p> <p><b>Effect:</b> The District did not have adequate internal controls in place over the ESSER program, which could result in inaccurate or unallowable expenditures being applied against the grant.</p> <p><b>Cause:</b> The District's grants department had 100% turnover during fiscal year 2022. As there were no checklists or procedures manuals in place, the new grants department staff were unaware of the internal controls in place over the ESSER program they were required to follow. In addition, the District's process to ensure that all required time and effort certifications are completed does not allow for timely recognition of uncompleted certifications.</p>

**Colorado Springs School District 11**  
**Schedule of Findings and Questioned Costs (continued)**  
**Year Ended June 30, 2022**

<b>Reference Number</b>	<b>Finding</b>
	<b>Identification as a repeat finding:</b> Not Applicable
	<b>Recommendation:</b> We recommend the District's grants department create a checklist or procedures manual to ensure that all required internal controls are completed. In addition, the District's grants department should work with other District departments to ensure they are aware of all internal control policies effecting grants. Finally, the District should cross-train employees to allow for better continuity in the event of turnover.
	<b>Views of responsible officials and planned corrective actions:</b> Agree. See separate report for planned corrective actions.

# Colorado Springs School District 11

## Schedule of Findings and Questioned Costs (continued)

### Year Ended June 30, 2022

Reference Number	Finding
2022-002	<p><b>Finding: Special Tests - Wage Rate Requirements</b></p> <p><b>Federal Assistance Listing Number 84.425D - COVID-19 Elementary and Secondary School Emergency Fund (ESSER)</b></p> <p><b>Passed-through Colorado Department of Education</b></p> <p><b>Award Number - 4420; Award Year 2022</b></p> <p><b>Criteria:</b> All laborers and mechanics employed by contractors or subcontractors to work on construction contracts in excess of \$2,000 financed by Federal assistance funds must be paid wages not less than those established for the locality of the project (prevailing wage rates) by the Department of Labor (DOL) (40 USC 3141–3144, 3146, and 3147). Non-Federal entities shall include in their construction contracts subject to the Wage Rate Requirements (which still may be referenced as the Davis-Bacon Act) a provision that the contractor or subcontractor comply with those requirements and the DOL regulations. This includes a requirement for the contractor or subcontractor to submit to the Non-Federal entity weekly, for each week in which any contract work is performed, a copy of the payroll and a statement of compliance (certified payrolls). (29 CFR sections 5.5 and 5.6; the A-102 Common Rule (section 36(i)(5)); OMB Circular A-110 (2 CFR Part 215, Appendix A, Contract Provisions); 2 CFR Part 176, Subpart C; and 2 CFR section 200.326). In addition, according to 2 CFR Part 200.303, the non-Federal entity must establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award.</p> <p><b>Condition:</b> The District did not obtain certified payrolls for contractor or subcontractor work performed during the fiscal year ended June 30, 2022. In addition, the District did not have internal controls in place to identify that certified payrolls were not obtained.</p> <p><b>Questioned Costs:</b> Unknown.</p> <p><b>Context:</b> There was one construction project charged to the grant during the year. We tested the one contractor and six subcontractor assigned to this project and noted the following:</p> <ul style="list-style-type: none"> <li>- The District did not obtain any certified payrolls for the contractor and subcontractors tested.</li> <li>- One of the subcontractor agreements did not include the required wage requirement clauses within the subcontract.</li> <li>- The District did not have a process in place to track certified payrolls received and to compare them to prevailing wage rates.</li> </ul> <p><b>Effect:</b> Certified Payrolls were not obtained or reviewed for the project so laborers and mechanics employed by contractors or subcontractors may not have been paid prevailing wage rates.</p> <p><b>Cause:</b> The District was unaware of the wage rate requirements as it applied to this grant and as such, there was no assigned department or employee to monitor, review and obtain certified payrolls during the year from contractors and subcontractors.</p> <p><b>Identification as a Repeat Finding:</b> Not applicable.</p>

**Colorado Springs School District 11**  
**Schedule of Findings and Questioned Costs (continued)**  
**Year Ended June 30, 2022**

<b>Reference Number</b>	<b>Finding</b>
	<p><b>Recommendation:</b> We recommend the District implement internal controls over wage rate requirements, including facilities staff on-site weekly where projects are occurring to determine if work was completed towards the project, tracking certified payrolls or notification of no work performed and reviewing to help ensure wages are equal to or in excess of the prevailing wage rates.</p> <p><b>Views of Responsible Officials:</b> Agree. See separate report for planned corrective actions.</p>

**Colorado Springs School District 11**  
**Status of Prior Year Audit Findings**  
**Year Ended June 30, 2022**

<b>Reference Number</b>	<b>Summary of Finding</b>	<b>Status</b>
2021-001	<p><i>Allowable Costs and Allowable Activities - Federal Assistance Listing Number 84.425D - COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER):</i> We recommend that the District work with the Colorado Department of Labor and Employment to obtain a credit or refund on the amount paid in excess of the required invoice amount. In addition, we recommend that the District strengthen the internal controls surrounding review of expenditures applied against Federal grants.</p>	Implemented.
2021-002	<p><i>Procurement and Suspension and Debarment - (Child Nutrition Cluster):</i> We recommend that District perform a detailed review of existing policies and procedures in place to help ensure that all supporting documentation related to procurement contracting is retained by both the Food Nutrition Services and Procurement and Contracting Departments.</p>	Implemented.



# CDE Section

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## Colorado Department of Education

### Auditors Integrity Report

District: 1010 - Colorado Springs 11

Fiscal Year 2021-22

Colorado School District/BOCES

#### Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number		Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
Governmental		+		-	=
10	General Fund	89,789,787	277,486,485	262,937,842	104,338,430
18	Risk Mgmt Sub-Fund of General Fund	4,364,197	3,164,643	3,195,713	4,333,127
19	Colorado Preschool Program Fund	852,873	4,384,364	3,953,007	1,284,230
<b>Sub- Total</b>		<b>95,006,857</b>	<b>285,035,492</b>	<b>270,086,561</b>	<b>109,955,788</b>
11	Charter School Fund	14,496,865	19,097,717	19,710,869	13,883,712
20,26-29	Special Revenue Fund	46,668,072	5,473,513	270,792	51,870,793
06	Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07	Total Program Reserve Fund	0	0	0	0
21	Food Service Spec Revenue Fund	4,977,009	13,323,597	12,567,281	5,733,324
22	Govt Designated-Purpose Grants Fund	0	38,447,542	38,447,542	0
23	Pupil Activity Special Revenue Fund	2,072,620	2,684,022	2,470,037	2,286,604
25	Transportation Fund	0	0	0	0
31	Bond Redemption Fund	23,649,104	7,752,839	16,595,488	14,806,455
39	Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41	Building Fund	0	0	0	0
42	Special Building Fund	0	0	0	0
43	Capital Reserve Capital Projects Fund	21,916,566	28,562,480	18,773,157	31,705,890
46	Supplemental Cap Const, Tech, Main Fund	0	0	0	0
<b>Totals</b>		<b>208,787,092</b>	<b>400,377,202</b>	<b>378,921,728</b>	<b>230,242,566</b>
<b>Proprietary</b>					
50	Other Enterprise Funds	0	0	0	0
64 (63)	Risk-Related Activity Fund	6,172,182	10,888,565	7,784,534	9,276,213
60,65-69	Other Internal Service Funds	876,700	281,174	518,154	639,719
<b>Totals</b>		<b>7,048,882</b>	<b>11,169,739</b>	<b>8,302,688</b>	<b>9,915,933</b>
<b>Fiduciary</b>					
70	Other Trust and Agency Funds	0	0	0	0
72	Private Purpose Trust Fund	385,697	816	1,081	385,432
73	Agency Fund	0	0	0	0
74	Pupil Activity Agency Fund	0	0	0	0
79	GASB 34:Permanent Fund	0	0	0	0
85	Foundations	0	0	0	0
<b>Totals</b>		<b>385,697</b>	<b>816</b>	<b>1,081</b>	<b>385,432</b>

FINAL

\*If you have a prior period adjustment in any fund (Balance Sheet 6880), the amount of your priorperiod adjustment is added into both your ending and beginning fund balances on this report.

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