

**VISTA UNIFIED SCHOOL DISTRICT**

**PROPOSITION O BUILDING FUND**

**GENERAL OBLIGATION BONDS**

**FINANCIAL STATEMENTS AND  
PERFORMANCE AUDIT**

**JUNE 30, 2020**

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
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**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
INTRODUCTION**

**AUTHORITY FOR ISSUANCE**

The general obligation bonds associated with Proposition O were issued pursuant to the Constitution and laws of the State of California (The State) including the provisions of Chapters 1 and 1.5 of Part 10 of the *California Education Code* and other applicable provisions of law. The bonds are authorized to be issued by a resolution adopted by the Board of Supervisors of the County on April 23, 2002 (the Resolution), pursuant to a request of the District made by a resolution adopted by the Board of Education of the District on April 11, 2002.

The District received authorization from an election held on March 5, 2002 to issue bonds of the District in an aggregate principal amount not to exceed \$140,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2002 Authorization). The bonds represent all series of the authorized bonds to be issued under the 2002 authorization.

**PURPOSE OF ISSUE**

Pursuant to the authorization, the proceeds of the bonds will be used to renovate and improve school buildings and facilities, specifically to complete the projects listed in the information given to the voters (the Bond Project List) including a prepayment of obligations incurred by the District to finance land acquisition costs. The Bond Project List includes two new magnet high schools located on a single site with shared ancillary and sports facilities, expansion of the Guajome Park Academy, a new continuation high school, a new middle school, two new K-8 schools, four new elementary schools, two new temporary schools, environmental mitigation of new school sites, a multi-purpose building at the Casita Center for Science (K-5 school), a multi-purpose building at Washington Middle School, a stadium at Rancho Buena Vista High School, improvements to existing schools, modernization of existing schools, and education technology infrastructure within the District.

## INDEPENDENT AUDITOR'S REPORT

**Governing Board Members  
Vista Unified School District  
Vista, California**

### Report on Financial Statements

We have audited the accompanying financial statements of the Proposition O Building Fund of Vista Unified School District, which comprise the balance sheet as of June 30, 2020, and the related statements of revenues, expenditures, and changes in fund balance for the year then ended, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

As discussed in Note B, the financial statements present only the Proposition O Building Fund which is specific to Proposition 39 and is not intended to fairly present the financial position and results of Vista Unified School District operations as a whole in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Proposition O Building Fund of Vista Unified School District as of June 30, 2020, and the result of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Other Information*

The Management's Discussion and Analysis has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying supplementary information as required by the *2019-20 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, Section 19810 is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2021 on our consideration of Vista Unified School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Vista Unified School District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated May 31, 2021 on our consideration of the District's compliance with the requirements of Proposition 39 with regards to the Proposition O Building Fund. That report is an integral part of our audit of the District's Proposition O Building Fund for the fiscal year ended June 30, 2020 and should be considered in assessing the results of our financial audit.

*Wilkinson Hobbly King & Co., LLP*

El Cajon, California  
May 31, 2021

**Vista Unified School District  
General Obligation Bonds  
Proposition O Building Fund  
Management's Discussion and Analysis  
June 30, 2020  
(Unaudited)**

This section of Vista Unified School District's (District) annual financial report presents management's discussion and analysis of the District's Proposition O bond performance during the year ending June 30, 2020. The management's discussion and analysis is required as a new element of the reporting model established by the Governmental Accounting Standards Board (GASB) in Statement Number 34. The District's financial statements follow this section.

**Financial Highlights**

- In March 2002, local voters approved up to \$140 million in general obligation bonds to provide funds to renovate and modernize facilities and build new schools in the District. 67% of the voters voted yes for Proposition O.
- The Citizen's Bond Oversight Committee (CBOC) issued its final closeout report as of June 2018. In the report, the CBOC indicated that all projects had been completed with the one outstanding item for mitigation work at Rancho Minerva Middle School. The remaining portion of the bond fund is considered encumbered and obligated.
- The encumbered fund balance has been used exclusively for mitigation work and has been reduced from \$52,710 to \$28,174 for the 2019-20 fiscal year.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the VUSD's basic financial statements. The basic financial statements comprise three components: 1) management discussion and analysis, 2) the financial statements, and 3) the performance audit required by state law.

**Financial Analysis of Proposition O Fund**

The financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The District's Proposition O cash in county as of June 30, 2020 was \$28,021. This represents the cash held at the San Diego County Treasury for purposes associated only with the bond authorization approved by the voters. The funds are to be used for mitigation work already encumbered through 2020. Comparison of Proposition O Building Fund Financial Data for 2018-19 and 2019-20 is as follows:

**Vista Unified School District  
General Obligation Bonds  
Proposition O Building Fund  
Management's Discussion and Analysis  
June 30, 2020  
(Unaudited)**

<b>Balance Sheet</b>	<b>2018-2019</b>	<b>2019-2020</b>	<b>% Change</b>
Cash in County Treasury	52,103	28,021	-42.2%
Accounts Receivable	607	153	-78.8%
<b>Total Assets</b>	<b>52,710</b>	<b>28,174</b>	<b>-46.5%</b>
<b>Total Liabilities</b>	<b>-0-</b>	<b>-0-</b>	
<b>Total Fund Balance</b>	<b>52,710</b>	<b>28,174</b>	<b>-46.5%</b>

<b>Statement of Revenues, Expenditures and Changes in Fund Balance</b>	<b>2018-2019</b>	<b>2019-2020</b>	<b>% Change</b>
<b>Revenues:</b>			
Interest Income	1,293	979	24.3%
<b>Total Revenues</b>	<b>1,293</b>	<b>979</b>	24.3%
<b>Expenditures:</b>			
Biological Services & Permit Conditions	11,702	25,515	-118.0%
<b>Total Expenditures</b>	<b>11,702</b>	<b>25,515</b>	-118.0%
<b>Net Change in Fund Balance</b>	<b>(10,409)</b>	<b>(24,536)</b>	<b>135.7%</b>
<b>Fund Balance, Beginning of Year</b>	<b>63,119</b>	<b>52,710</b>	<b>-16.5%</b>
<b>Fund Balance, End of Year</b>	<b>52,710</b>	<b>28,174</b>	<b>-46.5%</b>

The interest income reported represents funds earned on the cash held by the San Diego Treasurer. The total expenditures of \$11,702 for 2018-19 and \$25,515 in 2019-20 represent Proposition O bond authorized expenditures.

**FACTORS BEARING ON THE DISTRICT'S FUTURE**

At the time these financial statements were prepared and audited, the District was aware of the existing circumstances that could affect its financial health in the future:

- Inflation increases in building costs during construction
- COVID-19 delays in construction projects

**Vista Unified School District  
General Obligation Bonds  
Proposition O Building Fund  
Management's Discussion and Analysis  
June 30, 2020  
(Unaudited)**

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to determine the District's accountability for the money it receives. Additional financial information can be obtained by contacting the following:

Ami Shackelford, Assistant Superintendent-Business Services  
Vista Unified School District  
1234 Arcadia Avenue  
Vista, CA 92084

## **FINANCIAL STATEMENTS**

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
BALANCE SHEET  
JUNE 30, 2020**

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**ASSETS**

**Current Assets**

Cash and Cash Equivalents	\$ 28,021
Accounts Receivable	153
<b>Total Current Assets</b>	<u>28,174</u>

<b>TOTAL ASSETS</b>	<u>\$ 28,174</u>
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**LIABILITIES AND FUND BALANCE**

**Current Liabilities**

Accounts Payable	\$ -
<b>Total Current Liabilities</b>	<u>-</u>

<b>Total Liabilities</b>	<u>-</u>
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**Fund Balance**

Restricted for Mitigation/Permit Conditions	<u>28,174</u>
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<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<u>\$ 28,174</u>
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The accompanying notes to the financial statements are an integral part of this statement.

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
YEAR ENDED JUNE 30, 2020**

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<b>REVENUES</b>	
Interest Income	\$ 979
<b>TOTAL REVENUES</b>	<u>979</u>
<b>EXPENDITURES</b>	
Biological Services and Permit Conditions	<u>25,515</u>
<b>TOTAL EXPENDITURES</b>	<u>25,515</u>
<b>EXCESS OF EXPENDITURES OVER REVENUES</b>	<u>(24,536)</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>(24,536)</u>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<u>52,710</u>
<b>FUND BALANCE, END OF YEAR</b>	<u><u>\$ 28,174</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2020**

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**A. Definition of the Fund**

The Proposition O Building Fund, one of the Building Funds of the Vista Unified School District (the District), was activated to account for expenditures of General Obligation Bond proceeds issued under the General Obligation Bond Election of 2002, for addressing critical facilities needs and for school modernization.

**B. Summary of Significant Accounting Policies**

*Basis of Presentation*

The District accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's California School Accounting Manual. The accounting policies of the District conform to the accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA)

*Fund Structure*

The accompanying financial statements are used to account for the transactions of the Proposition O Building Fund specific to Proposition O as defined in Note A and are not intended to fairly present the financial position and results of operations of the Vista Unified School District as a whole in conformity with accounting principles generally accepted in the United States of America.

*Basis of Accounting*

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The Proposition O Building Fund is maintained on the modified accrual basis of accounting. Its revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received, or services rendered).

With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2020**

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*Budgets and Budgetary Accounting*

The Board of Trustees adopts an operating budget no later than July 1 in accordance with state law. This budget is revised by the Board of Trustees during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

*Encumbrances*

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated at June 30 since they do not constitute expenditures or liabilities.

*Use of Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting periods. Actual results could differ from those estimates.

*Cash in County Treasury*

In accordance with Education Code §41001, the District maintains a substantial amount of its cash in the San Diego County Treasury. The County pools these funds with those of other districts in the County and invests the cash. These pooled funds are carried at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31.

Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The county is authorized to deposit cash and invest excess funds by California Government Code §53648 et.seq. The funds maintained by the county are either secured by federal depository insurance or are collateralized.

Information regarding the amount of dollars invested in derivatives with San Diego County Treasury was not available.

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2020**

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*Receivables and Payables*

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund receivables/payables. Accounts receivable are recorded net of estimated uncollectible amounts. There were no significant receivables that are not scheduled for collection within one year of year-end.

*Fund Balances – Governmental Funds*

Fund balances of the governmental funds are classified as follows:

**Nonspendable Fund Balance** – represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

**Restricted Fund Balance** – represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

**Committed Fund Balance** – represents amounts that can only be used for a specific purpose because of a formal action by the District’s governing board. Committed amounts cannot be used for any other purpose unless the governing board removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the governing board. Commitments are typically done through adoption and amendment of the budget. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

**Assigned Fund Balance** – represents amounts which the District intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the governing board or by an official or body to which the governing board delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund’s primary purpose. Assignments within the general fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the District itself.

**Unassigned Fund Balance** – represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2020**

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*Deferred Inflows and Deferred Outflows of Resources*

Deferred outflows of resources is a consumption of net position that is applicable to a future reporting period. Deferred inflows of resources is an acquisition of net position that is applicable to a future reporting period. Deferred outflows of resources and deferred inflows of resources are recorded in accordance with GASB Statement numbers 63 and 65. At June 30, 2020 the District's Proposition O Building Fund did not have any deferred inflows or deferred outflows of resources.

*Fair Value Measurements*

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles as defined by Governmental Accounting Standards Board (GASB) Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy is detailed as follows:

Level 1 Inputs: Quoted prices (unadjusted) in active markets for identical assets or liabilities that a government can access at the measurement date.

Level 2 Inputs: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.

Level 3 Inputs: Unobservable inputs for an asset or liability.

**C. Fair Value Measurements**

The District's investments attributed to Proposition O at June 30, 2020, categorized within the fair value hierarchy established by generally accepted accounting principles were as follows:

	Amount	Fair Value Measurement Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
External investment pools measured at fair value				
San Diego County Treasury	\$ 28,021	\$ -	\$ 28,021	\$ -
Total investments by fair value level	\$ 28,021	\$ -	\$ 28,021	\$ -

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2020**

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The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District's investments in the pool is reported in the accounting financial statements as amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of the portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

The San Diego County Treasury is not registered with the Securities and Exchange Commission (SEC) as an investment company; however, the County Treasury acts in accordance with investment policies monitored by a Treasury Oversight Committee consisting of members appointed by participants in the investment pool and up to five members of the public having expertise; or an academic background in public finance. In addition, the County Treasury is audited annually by an independent auditor.

**D. Cash and Investments**

1. *Cash in County Treasury*

The District maintains significantly all of its cash in the San Diego County Treasury as part of the common investment pool. As of June 30, 2020, the portion of cash in county treasury attributed to Proposition O Building Fund was \$28,021. The fair value of Proposition O Building Fund's portion of this pool as of that date, as provided by the pool sponsor, was \$28,021. Assumptions made in determining the fair value of the pooled investment portfolios are available from the County Treasurer.

2. *Analysis of Specific Deposit and Investment Risks*

GASB Statement No. 40 requires a determination as to whether the District was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. *Credit Risk*

Credit risk is the risk that an issuer or their counterparty to an investment will not fulfill its obligations. The county is restricted by Government Code Section 53635 pursuant to Section 53601 to invest only in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end the District's investments in the county treasurer's investment pool were not exposed to credit risk.

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2020**

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b. *Custodial Credit Risk*

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held either by the counterparty or the counterparty's trust department or agent but not in the District's name. At year end, the District's Proposition O Building Fund was not exposed to custodial credit risk.

c. *Concentration of Credit Risk*

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the District's Proposition O Building Fund was not exposed to concentration of credit risk.

d. *Interest Rate Risk*

This is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District's Proposition O Building Fund manages its exposure to interest rate risk by investing in the county pool.

e. *Foreign Currency Risk*

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the District's Proposition O Building Fund was not exposed to foreign currency risk.

f. *Investment Accounting Policy*

The District is required by GASB Statement No. 31 to disclose its policy for determining which investments, if any are reported at amortized cost. The District's general policy is to report money market investments and short-term participating interest-earning investment contracts using a cost-based measure; however, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value.

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2020**

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All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term “short-term” refers to investments which have a remaining term of one year or less at time of purchase. The term “nonparticipating” means that the investment’s value does not vary with market interest rate changes. Nonnegotiable certificates of deposits are examples of nonparticipating interest-earning investment contracts.

The District’s investments in external investment pools are reported in conformity with GASB Statement No. 77 unless the pool is 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless, has a policy that it will, and does, operate in a manner consistent with the SEC’s Rule 2a-7 of the Investment Company Act of 1940.

*Investments Authorized by the California Government Code and the District’s Investment Policy*

The table below identifies the investment types that are authorized for the District by the California Government Code (or the District’s investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the District’s policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk.

This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the District, rather than the general provisions of the California Government Code of the District’s investment policy.

<u>Authorized Investment Type</u>	<u>Maximum Remaining Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
Local Agency Bonds, Notes, Warrants	5 Years	None	None
Registered State Bonds, Notes, Warrants	5 Years	None	None
U.S. Treasury Obligations	5 Years	None	None
U.S. Agency Securities	5 Years	None	None
Banker’s Acceptance	180 Days	40%	30%
Commercial Paper	270 Days	25%	10%
Negotiable Certificates of Deposit	5 Years	30%	None
Repurchase Agreements	1 Year	None	None
Reverse Repurchase Agreements	92 Days	20% of Base	None
Medium-Term Corporate Notes	5 Years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 Years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Funds	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**VISTA UNIFIED SCHOOL DISTRICT  
 PROPOSITION O BUILDING FUND  
 GENERAL OBLIGATION BONDS  
 NOTES TO THE FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2020**

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**E. Accounts Receivable**

As of June 30, 2020 accounts receivable consisted of:

	Accounts Receivable
Interest Receivable	\$ 153
Total Accounts Receivable	\$ 153

**F. Commitments and Contingencies**

As of June 30, 2020, the District's Proposition O Building Fund had the following commitments with respect to unfinished projects:

	Remaining Commitment	* Expected Date of Final Completion
Rancho Minerva Middle School Mitigation/Permit Conditions	\$ 28,174	May 2021

\* Expected date of final completion is subject to change.

**OTHER INDEPENDENT AUDITORS' REPORTS**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL  
CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

**Governing Board Members  
Vista Unified School District  
Vista, California**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Proposition O Building Fund of Vista Unified School District, which comprise the balance sheet as of June 30, 2020, and the related statements of revenues, expenditures, and change in fund balance for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated May 31, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Vista Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Vista Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Vista Unified School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses or significant deficiencies. However, material weaknesses or significant deficiencies may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Vista Unified School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Wilkinson Hadley King & Co., LLP*

El Cajon, California  
May 31, 2021

## **INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE**

**Governing Board Members  
Vista Unified School District  
Vista, California**

We were engaged to conduct a performance audit of the Vista Unified School District Proposition O Building Fund, herein after referred to as the Bond Fund, for the year ended June 30, 2020.

### **Management's Responsibility for Performance Compliance**

Our audit was limited to the objectives listed with the report which includes the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on performance based on our audit. We conducted this performance audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Appendix A of the 2019-20 Guide for Annual Audits of K-12 Local Education Agencies*. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives.

In planning and performing our performance audit, we obtained an understanding of the District's internal controls over the Bond Fund and related construction projects in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, but not for the purpose of expressing an opinion on the effectiveness of the Bond Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bond Fund's internal control.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our findings and conclusions based upon the audit objectives.

## **Objectives, Scope, & Methodology of the Audit**

In connection with our performance audit, we performed an audit for compliance as required in the performance requirements set forth in Proposition O as approved by registered voters for the fiscal year ended June 30, 2020. The objective of the audit of compliance applicable to the Bond Fund is to determine with reasonable assurance that:

- The proceeds from the sale of Proposition O General Obligation Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, such as teacher and administrative salaries.
- The Governing Board of the Vista Unified School District (District), in establishing approved projects set forth in the ballot measure to modernize, replace, renovate, construct, acquire, equip, furnish and otherwise improve facilities of the District as noted in the bond projects list.

In performing our audit of compliance, we performed procedures including but not limited to those listed as follows:

### **Internal Control Evaluation**

#### Procedure Performed

Inquiries were made of management regarding internal controls to:

- Prevent fraud, waste, or abuse regarding project resources
- Prevent material misstatement in the project funds
- Ensure all expenditures are properly allocated
- Ensure adequate separation of duties exists in the accounting of project funds. All purchase requisitions are reviewed for proper supporting documentation. The Construction Manager or appropriate District employee submits back up information to the business office to initiate a purchase requisition. The Construction Manager, Assistant Superintendent of Business, or Business Manager verifies that the requested purchase is an allowable project cost in accordance with the ballot measure and bond projects list.

#### Results of Procedure Performed

The results of our audit determined the internal control procedures as designed are sufficient to meet the financial and compliance objectives required by generally accepted accounting principles and applicable laws and regulations.

#### Procedure Performed

Tests of controls were performed based on identified controls from procedures above, utilizing samples of expenditures with a sample size sufficient for a high level of assurance, to determine if internal controls as designed are properly implemented and in place over the Bond Fund expenditures.

#### Results of Procedure Performed

The results of our audit determined that the internal controls as designed were properly implemented during the 2019-20 fiscal year.

## **Tests of Expenditures**

### Procedures Performed

We tested expenditures to determine whether Proposition O proceeds were spent solely on voter and board approved school facilities projects as set forth in the Bond Projects List and language of the Proposition O ballot measure language. Our testing was performed using a sample size sufficient to meet a high level of assurance.

### Results of Procedures Performed

Expenditures tested were found to be in compliance with the terms of the Proposition O ballot measure as well as applicable state laws and regulations.

## **Tests of Contracts and Bid Procedures**

### Procedures Performed

We tested expenditures under Proposition O to determine if the expenditure was part of a valid contract, that the contract was properly approved by the District's Governing Board, and that the contract was established in compliance with Public Contract Code provisions, including bid procedures. Our testing was performed using a sample size sufficient to meet a high level of assurance.

### Results of Procedures Performed

Expenditures tested were found to have valid contracts which were issued through proper approval of the District's Governing Board in compliance with Public Contract Code, including bid procedures.

## **Facilities Site Review**

### Procedures Performed

We reviewed Proposition O designated projects to determine whether the funds expended for the year ended June 30, 2020 were for valid facilities acquisition and construction purposes as stated in the Bond Projects List. Additionally, we reviewed photographs of significant bond projects to determine projects were being completed as identified in the Bond Projects List.

### Results of Procedures Performed

Based on review of the expenditure documentation, review of project photographs, and other pertinent information provided, it appears the construction work performed was consistent with the Bond Projects List as well as the allowable projects as identified in Proposition O ballot measures.

## **Opinion on Performance**

The results of our tests indicated that the District has complied with the requirements set forth in Proposition O, approved by voters on March 5, 2002, in accordance with Proposition 39 as outlined in Article XIII A, Section 1(b)(3)(c) of the California Constitution.

## **Purpose of the Report**

This report is intended solely for the information and use of the District's Governing Board, management, and others within the District and is not intended to be and should not be used by anyone other than these specified parties.

*Wilkinson Hadley King & Co., LLP*

El Cajon, California  
May 31, 2021

**AUDITOR'S RESULTS, FINDINGS AND RECOMMENDATIONS**

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
SCHEDULE OF AUDITOR'S RESULTS  
YEAR ENDED JUNE 30, 2020**

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**FINANCIAL STATEMENTS**

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

One or more material weakness(es) identified?      Yes   X   No

One or more significant deficiencies identified that are  
not considered material weakness(es)?      Yes   X   No

Noncompliance material to financial statements noted?      Yes   X   No

**PERFORMANCE AUDIT**

Any audit findings disclosed that are required to be reported  
in accordance with *2019-20 Guide for Annual Audits of  
California K-12 Local Education Agencies* or  
Proposition 39?      Yes   X   No

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2020**

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Findings represent significant deficiencies, material weaknesses, and/or instances of noncompliance related to the financial statements or performance audit that are required to be reported in accordance with *Government Auditing Standards*, or *Appendix A of the 2019-20 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*.

**A. Financial Statement Findings**

None

**B. Performance Audit Findings**

None

**VISTA UNIFIED SCHOOL DISTRICT  
PROPOSITION O BUILDING FUND  
GENERAL OBLIGATION BONDS  
SCHEDULE OF PRIOR YEAR AUDIT FINDINGS  
YEAR ENDED JUNE 30, 2020**

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There were no prior year findings noted.