UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

LINDA STOUT, et al.,	
Plaintiffs,)	
UNITED STATES OF AMERICA,	Case No.: 2:65-cv-00396-MHH
Plaintiff-Intervenor,)	
v.)	For filing in Case No.: 2:16-mc-00199-MHH ¹
JEFFERSON COUNTY BOARD OF)	
EDUCATION, et al.,	
)	
Defendants.	

<u>ORDER</u>

Consistent with the Court's May 22, 2018 order (Doc. 105), upon approval by the Hoover City Board of Education, the following language shall become the district's official transfer policy and will replace the current Section 6.2 in the Board's policy manual:

number, 2:16-mc-199-MHH.

¹ On February 3, 2016, for administrative purposes, the Court directed the Clerk of Court to create a miscellaneous case number to allow the parties, the public, and the Court easier access to docket entries relating to the Hoover school district in *Stout v. Jefferson County Bd. of Educ.*, Case No. 2:65-cv-396-MHH. The miscellaneous case number is 2:16-mc-199-MHH. The Court did not sever the Hoover system from the original Jefferson County school desegregation action. Unless otherwise noted, in this opinion, the Court cites to documents contained in miscellaneous case

6.2 Transfers.

Students may apply to transfer to a school other than the school for which they are zoned. Transfers are limited to the following categories and subject to the following requirements:

a. Racial Desegregation Transfers. A racial desegregation transfer is permitted between eligible schools within the Hoover district if there is space available and if the transfer will have the effect of moving the racial composition of both the sending and receiving schools closer to the district-wide racial composition. For purposes of racial desegregation transfers, eligible schools are (i) those schools for which the racial composition of zoned African American students in the school is outside a range of 5 percentage points higher or 5 percentage points lower than the district-wide racial composition for African American students, (ii) Simmons Middle School, and (iii) Bumpus Middle School. By January 15 of each school year, the Board must identify and publicize the names of the "eligible schools" for the following school year.

Racial desegregation transfer applications that the Board approves for the 2018-19 school year shall also be approved for each succeeding school year until the student moves to a different school serving grade levels different from the school to which the transfer first was granted.

b. Substantial Hardship Transfers. The district may approve a substantial hardship transfer for the 2018-19 school year if a student or a student's family demonstrates a substantial, extraordinary, and compelling hardship; the hardship is unique to the student or his/her family; and the hardship necessitates assignment to a school other than the school to which the student is zoned. Each hardship transfer application must be supported by detailed documentation, and the district must use that documentation to evaluate the transfer request. When evaluating a substantial hardship transfer application, the district must consider (i) the validity of the stated hardship; (ii) whether the receiving school is best able to address or alleviate the stated hardship; (iii) whether other students with similar hardships have been granted hardship transfers; and (iv) whether transferring similarly situated students to such receiving schools proved beneficial. Hardship transfers are valid only for the school year for which they are approved. Transfer students who wish to remain at the school to

which they transfer for the 2018-19 school year must re-apply for a hardship transfer each year and submit to the Board current information documenting the stated hardship and the necessity of the transfer.

The following are examples of the types of situations that may warrant the granting of a hardship transfer: incarceration of a parent; terminal illness of a parent; natural disaster; and medical or health problems suffered by the student that make it necessary for the student to attend a specific school.

A hardship transfer must be based on unique circumstances, and the Board's designee must evaluate each application independently to determine if the application identifies a legitimate and unique hardship. The Board will provide an appeals procedure to prevent an abuse of discretion in the application process.

With respect to documentation, parents must provide a detailed description of the stated hardship and attach to the student's transfer application supporting documents such as letters of support from doctors or authorities who can (i) confirm the hardship; (ii) describe the condition that causes the hardship; (iii) explain why the stated hardship requires transfer of the student to another school; and (iv) state how the condition will be accommodated by the new school.

- c. <u>Employee Transfers</u>. The district may approve an employee transfer for a student if (i) the Board employs the student's parent or guardian on a full-time basis; (ii) the student resides with the employee parent or guardian; (iii) the employee parent or guardian has custody of the student; (iv) space is available at the school to which the transfer is sought; (v) the school to which the transfer is sought is within the high school feeder pattern to which the employee is assigned; and (vi) the student meets established attendance, academic, and behavioral criteria. If an employee is not assigned within a feeder pattern, then the district may approve a transfer to a school in either high school feeder pattern, but any such transfer must also meet the criteria for Racial Desegregation Transfers.
- d. <u>Transportation</u>. The Board will provide transportation for racial desegregation transfer students from the student's zoned school to and from the eligible school to which a transfer is approved. The Board may elect to provide transportation from a student's home to the school to which the transfer is approved or from such school to the student's home, or both, if in

the Board's discretion, it would be more efficient and in the best interest of the school district and the student to do so.

The availability of transportation under this provision will be determined by application of the customary guidelines and procedures applicable to other students assigned to the student's zoned school. If a student would not be eligible for transportation to his or her zoned school — as a result of the two mile rule, for example — then the student is not still eligible for transportation to the zoned school under this provision, but the student would be eligible for transportation from the student's zoned school to the transfer school. In that scenario, the parents/guardians are responsible for transportation to the zoned school where the student may meet the bus to ride to the transfer school.

- e. <u>Capacity.</u> If, because of school capacity, space is available in a particular school to accommodate some but not all of the students who apply to transfer to that school, then the Board shall allocate available spaces based on the following priority system:
 - 1. Substantial hardship transfers;
 - 2. Employee transfers and new racial desegregation transfers. The Board must provide an equal number of spaces for racial desegregation transfers and employee transfers.

If space is not available to accommodate all applicants within the transfer categories using this priority system, then the Board must use a lottery system to identify students who may transfer.

If the number of transfer applications for a particular school exceeds the number of slots available at that school, then the Board shall create a waiting list. If a student who receives a transfer elects not to use the transfer, then the Board shall offer the slot to the first student on the waiting list. The Board shall fill available slots for transfer in this manner until all eligible transfer applicants receive a transfer or all available slots at the subject school are filled.

For purposes of this policy, a school will be deemed to have capacity to accommodate transfers if the school does not exceed 95% utilization, based on the Board's building capacity formula. To calculate capacity, the average current class size will be multiplied by 85% to calculate the typical

number of students per instructional space. The 85% factor allows for small groups that meet in instructional spaces during the day for special education, enrichment, second language, speech language, and intervention. The total number of instructional spaces will then be multiplied by 16 (for elementary schools) or 21 (for middle or high schools) to get the building's student capacity. A capacity of 95% or above indicates that a building may be close to being over-utilized.

- f. <u>Behavior</u>, <u>Attendance and Academic Criteria</u>. Substantial hardship and employee transfers shall be subject to the following criteria and may be revoked or denied if all criteria are not met:
 - 1. Regular attendance Student must not be enrolled in the District Truancy Program.
 - 2. Satisfactory grades Student must not receive a "D" or an "F" for the school year in any class.
 - 3. Satisfactory behavior Student must not be determined to have committed a "Class III" offense (See Code of Student Conduct).
- g. <u>Administrative Assignments</u>. The following categories of students may attend a school other than the school to which they are assigned without requesting a transfer:
 - 1. Students receiving exceptional education services or accommodations under 504 or IDEA may be assigned to a school outside of their attendance zone, if necessary, to meet the Board's obligations under state and federal law.
 - 2. Students attending the IB program, a curriculum offering available only at a specific school, or other curricular programs or options unique to a particular school.
 - 3. Students who are administratively assigned to a different school by the superintendent as a result of safety concerns, for disciplinary reasons or other reasons determined to be necessary for the health, safety, and well-being of the individual student, other students, or the school system.
- h. <u>Change of Residence.</u> A student who moves to another address within the district during the school year may continue to attend the school he or she started in that school year until the end of the school year, provided that the

student moved after the completion of the first four weeks of school, the parents or guardians complete the appropriate form updating their address and submit it to the school where the student attends within 7 days of establishing the new residence, and the student meets attendance, academic and behavior criteria. Students who move during their 11th grade year to another address within the district shall be permitted to attend the school attended in the 11th grade during their 12th grade year as well.

When a student moves to another address within the district during the school year, a parent/guardian must complete an appropriate form updating the student's address within 7 days of establishing the new residence. The form will include a statement acknowledging that the student no longer is zoned for the school the student attends and that he/she must attend the zoned school the following academic year. This provision applies to students who move at least four weeks into the school year; it does not apply to families who move during the summer.

i. Application Deadlines.

On or before January 15 of each school year, through its website, social media accounts, and Rapid Notification System, the Board shall advertise the availability of transfer applications and the deadline for submission of those applications. On or before January 15 of each school year, the Board shall post a copy of this order on its website and on its social media accounts, and the Board shall publish in those places the language in this order that describes the categories of transfer applicants: racial desegregation transfers, substantial hardship transfers, and employee transfers.

On or before January 15 of each school year, the Board must make an electronic transfer application form available on the school website and must make paper forms available at all schools in the district. A parent/guardian must submit a transfer application so that the district's Department of Student Services receives the application on or before April 15 of each school year.

The Board may consider untimely applications only in the following situations:

- 1. Substantial hardship which arises after the deadline for submission.
- 2. Employees hired after the application deadline; however, a transfer application for an employee's child must be submitted and received by the district's Department of Student Services within two weeks of the effective date of hire.
- 3. Students who move into the district from outside of the district after the application deadline, provided that a transfer application is received by the district's Department of Student Services within two weeks of the date that the new residence is established.
- j. <u>Appeals.</u> Denied applications may be appealed in writing to the superintendent or designee for review. The written appeal shall state all grounds upon which the appeal is based. The decision of the superintendent or designee is non-appealable and shall be final.

After the Board takes action on the proposed transfer policy, the Board shall file a written notice in the record indicating the action taken on the proposed policy.

DONE and **ORDERED** this the 20th day of July, 2018.

MADELINE HUGHES HAIKALA UNITED STATES DISTRICT JUDGE