# FINANCIAL STATEMENTS

June 30, 2016

# FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2016 (Continued)

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# FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2016

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#### INDEPENDENT AUDITOR'S REPORT

Board of Education Visalia Unified School District Visalia, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Visalia Unified School District, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise Visalia Unified School District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Visalia Unified School District, as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis* on pages 4 to 16, the General Fund Budgetary Comparison Schedule, Schedule of Other Postemployment Benefits (OPEB) Funding Progress, the Schedule of the District's Proportionate Share of the Net Pension Liability, and the Schedule of the District's Contributions on pages 57 to 62 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Visalia Unified School District's basic financial statements. The accompanying schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the other supplementary information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of expenditure of federal awards and other supplementary information as listed in the table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information, except for the Schedule of Financial Trends and Analysis, have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards and other supplementary information as listed in the table of contents, except for the Schedule of Financial Trends and Analysis, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Schedule of Financial Trends and Analysis has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 13, 2016 on our consideration of Visalia Unified School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Visalia Unified School District's internal control over financial reporting and compliance.

Crowe Horwath LLP

Sacramento, California December 13, 2016

# VISALIA UNIFIED SCHOOL DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2016

This section of Visalia Unified School District's (the District) annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2016. Please read it in conjunction with the District's financial statements, which immediately follow this section.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

#### The Financial Statements

The financial statements presented herein include all of the activities of the District using the integrated approach as prescribed by Governmental Accounting Standards Board (GASB) Statement Number 34. The report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

#### **District-Wide Statements**

The *District-Wide Financial Statements* present the financial picture of the District from the economic resources measurement focus using the accrual basis of accounting, which is intended to be similar to those used by private sector companies. They provide both short-term and long-term information about the District's overall financial status. They present governmental activities and business-type activities separately, though our District does not have any business-type activities at this time. These statements include all assets of the District (including capital assets), as well as all liabilities (including long-term obligations). All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid. Additionally, certain eliminations have occurred as prescribed by the statement in regard to interfund activity, payables, and receivables.

The District-wide statements report the District's net position and how it has changed. Net position, the difference between the District's assets and liabilities, is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District you need to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the District-wide financial statements, the District's activities are divided into two categories:

- Governmental activities The District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and State formula aid (Local Control Funding Formula) finance most of these activities.
- Business-type activities The District does not have any activities included here, as fees the District
  may charge to help it cover the costs of certain services it provides (such as specific Adult School
  classes) do not constitute major reportable activities.

# Fund Financial Statements

The *Fund Financial Statements* include statements for each of the three categories of activities: governmental (basic services), proprietary (business-type activities), and fiduciary (assets held for others).

They focus on individual parts of the District, reporting the District's operations in more detail than the District-wide statements which reports on the District as a whole.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (like repaying its long-term obligations) or to show that it is properly using certain revenues (like federal grants).

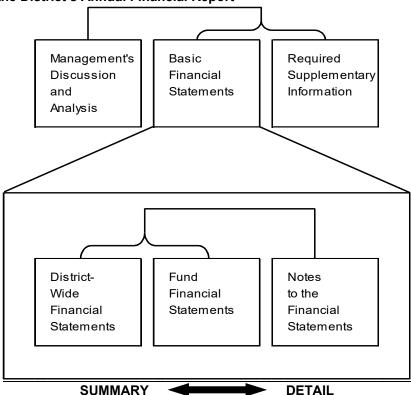
# The District has three kinds of funds:

- Governmental funds These statements are prepared using the current financial resources measurement focus and modified accrual basis of accounting. They tell how basic services like regular and special education were financed in the short-term as well as what remains for future spending. Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash, and other financial assets that can readily be converted to cash, flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, we provide additional information at the bottom of the governmental funds statements that explain the relationship (or differences) between them.
- Proprietary funds Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the District-wide statements using the economic resources measurement focus and the accrual basis of accounting. They offer short- and long-term financial information about the activities that the District operates like a business.
  - Our District does not utilize enterprise funds (one type of proprietary fund) at this time, which are the same as business-type activities. We do, however, use internal service funds (the other kind of proprietary fund) to report activities that provide supplies and services for the District's other programs and activities. The District currently has one internal service fund the employee health and welfare insurance fund.
- Fiduciary funds The District is the trustee, or fiduciary, for assets that belong to others, in this case, the student activities (agency) funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong, which are the student bodies. All of the District's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position, which only report a balance sheet and do not have a measurement focus. We exclude these activities from the District-wide financial statements because the District cannot use these assets to finance its operations.

The financial statements also include notes that explain some of the information of the statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the financial statements with a comparison of the District's budget for the year.

Figure A-1 on the next page shows how the various parts of this annual report are arranged and related to one another.

Figure A-1
Organization of the District's Annual Financial Report



Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach.

### FINANCIAL HIGHLIGHTS OF THE PAST YEAR

- This District continued to implement the changes brought by the Local Control Funding Formula, as well as the accountability provisions of the Local Control Accountability Plan first adopted in the 2014-15 fiscal year. The State budget and economy continues the trend of steady growth and the District continues to restore programs and implement changes to improve achievement for all students. The following factors play a significant role in the economic recovery:
  - Stable State and Local Unemployment Rates of 5.4% State, 10.7% Tulare County and 8.7% for Visalia, compared to 5.7% State, 11.8% Tulare County and 8.7% Visalia in the previous fiscal year.
  - Capital gains and personal income tax continue to fuel growth in the California economy and State revenue.
  - UCLA Anderson forecast for continued slow but steady GDP growth in the US economy, as well as the California economy with employment growth of 2.0% and personal income growth of 3.1% in 2016 with the projected unemployment rate falling to 5.1% by 2018.
  - o Housing continues to rebound with permits and housing valuation up from prior year lows.
- The District continues to budget using conservative revenue estimates and maintains a reserve and fund balance that enables the District to maintain fiscal solvency. The District maintains a reserve for economic uncertainty of 13.5% at the close of the 2015-16 fiscal year.

- The Districts overall financial condition has improved with additional revenues from the new funding formula. State revenues from the LCFF are up \$53.3 million from FY 2013-14, with \$27.7 million of those new revenues dedicated to improving services for our most needy students.
- Pension costs continue to limit the Districts ability to restore and improve programs with \$5.3 million in new pension costs since 2013-14, projected to grow to \$20.5 million in new costs by 2020-21.
- Construction of Measure E projects continues and the final series of bonds were issued in FY 2014-15. Construction was near completion on the Ridgeview Middle School and preparing for students in August 2016.
- Overall, revenues were \$333.9 million for the audit year, as compared to overall revenues of \$275.1million in the prior year, up by \$58.8 million or 21.4% due to additional state funding from LCFF as well as one-time funding from the State for Mandated Cost reimbursement.
- General Fund revenues for the current year exceeded basic expenditures by \$32.8 million; \$304.3 million in revenues compared to \$271.5 million in basic expenditures with salaries and benefits accounting for 78.6% of basic expenditures.
- Housing growth in the City of Visalia has shown steady growth in 2015-16; which correlates to the increase in the Districts revenues from Developer Fee Funds. The Developer Fee rate for 2015-16 is at the Level 1 rate of \$3.36 per square foot. Revenues are up for the year at \$4.8 million compared to \$4.1million in 2014-15 an increase of 17.9%.

#### REPORTING THE DISTRICT AS A WHOLE

### The Statement of Net Position and the Statement of Activities

The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities. These statements include all assets and liabilities of the District using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in it. Net position is the difference between assets plus deferred outflows of resources less liabilities and deferred inflows of resources, which is one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its *financial health* is improving or deteriorating. Other factors to consider are changes in the District's property tax base and the condition of the District's facilities.

The relationship between revenues and expenses is the District's *operating results*. Since the governing board's responsibility is to provide services to our students and not to generate profit as commercial entities do, one must consider other factors when evaluating the overall health of the District. The quality of the education and the safety of our schools will likely be an important component in this evaluation.

In the *Statement of Net Position* and the *Statement of Activities*, we report only the District's governmental activities, as the District does not have any business-type activities. All of the District's services are reported in this category, and include the education of kindergarten through grade twelve students, adult education students, the operation of child development activities, and the ongoing effort to improve and maintain buildings and sites. Property taxes; state income taxes; user fees; interest income; federal, state, and local grants; as well as general obligation bonds finance these activities.

A more detailed analysis of the District's net position and changes in net position follows:

Table A-1 Net Position

| (Amounts in millions)  Current and other assets Capital assets (less depreciation) | • | ·        | Dollar<br>Change<br>2016-2015<br>\$ (5.5)<br>44.6 | Total Percentage Change 2016-2015  -2.78% 15.49% |
|--|---|----------|---|--|
| Total Assets   | 525.1                                   | 486.0    | 39.1  | 8.05%  |
| Current liabilities<br>Long-term liabilities                                       | 30.4<br>291.4                           |          | (3.6)   | -10.46%<br>12.42%                                |
| Total Liabilities  | 321.8                                   | 293.2    | 28.7  | 9.77%  |
| Deferred Inflows/Outflows of Resources   | (4.6                                    | 3) 29.6  | (34.2)  | -115.54%   |
| Net position Net investment in capital assets Restricted Unrestricted              | 266.9<br>80.5<br>(139.5                 | 5 58.5   | (6.9)<br>22.0<br>29.6                             | -2.52%<br>37.61%<br>-17.50%                      |
| Total Net Position   | \$ 207.9                                | \$ 163.2 | \$ 44.7   | 27.39%   |

**Net position.** The District's combined net position was \$163.2 million for the fiscal year ended June 30, 2015, and \$207.9 million for the fiscal year ended June 30, 2016, an increase of \$44.7 million (Table A-1). This increase in the District's financial position came from its governmental activities, and was due primarily to the increase in capital assets for Measure E Projects.

The results of this year's operations for the District as a whole are reported in the Statement of Activities that can be found in the Basic Financial Statements Section of this document. Table A-2 takes the information from the statement, rounds the numbers, and rearranges them slightly so the reader can see the District's total revenues for the year.

<u>Table A-2</u> Statement of Activities

| (Amounts in millions)                | Governmental Activities 2016 2015 |       |    |       | Cł | Total<br>Pollar<br>nange<br>6-2015 | Total<br>Percentage<br>Change<br>2016-2015 |
|--------------------------------------|-----------------------------------|-------|----|-------|----|------------------------------------|--|
| Revenues                             |                                   |       |    |       |    |                                    |  |
| General revenues:                    |                                   |       |    |       |    |                                    |  |
| Federal and State aid not restricted | \$                                | 222.2 | \$ | 178.8 | \$ | 43.4                               | 24.27%                                     |
| Charges for services                 |                                   | 7.2   |    | 6.3   |    | 0.9                                | 14.29%                                     |
| Operating grants and contributions   |                                   | 59.5  |    | 50.0  |    | 9.5                                | 19.00%                                     |
| Tax revenues                         |                                   | 39.6  |    | 35.2  |    | 4.4                                | 12.50%                                     |
| Other local sources                  |                                   | 6.2   |    | 4.6   |    | 1.6                                | 34.78%                                     |
| Total Revenues                       |                                   | 334.7 |    | 274.9 |    | 59.8                               | 21.75%                                     |
| Expenses                             |                                   |       |    |       |    |                                    |  |
| Instruction-related                  |                                   | 207.7 |    | 188.6 |    | 19.1                               | 10.13%                                     |
| Student support services             |                                   | 27.6  |    | 23.8  |    | 3.8                                | 15.97%                                     |
| Administration                       |                                   | 13.9  |    | 12.3  |    | 1.6                                | 13.01%                                     |
| Maintenance and operations           |                                   | 28.2  |    | 23.7  |    | 4.5                                | 18.99%                                     |
| Other                                |                                   | 12.6  |    | 11.2  |    | 1.4                                | 12.50%                                     |
| Total Expenses                       |                                   | 290.0 |    | 259.6 |    | 30.4                               | 11.71%                                     |
| Excess of Revenues over Expenses     |                                   | 44.7  |    | 15.3  |    | 29.4                               | 192.16%                                    |
| Change in Net Position               | \$                                | 44.7  | \$ | 15.3  | \$ | 29.4                               | 192.16%                                    |

**Changes in net position.** The District's total revenues increased from \$274.9 million at June 30, 2015, to \$334.7 million at June 30, 2016, an increase of 21.75 percent (Table A-2). As mentioned earlier, the increase in revenues was primarily due to the increase in revenues received from the State under the LCFF and one-time funding from the reimbursement of Mandated Cost funds.

The total cost of all programs and services increased 11.71 percent from \$259.6 million at June 30, 2015, to \$290.0 million at June 30, 2016. The majority of the District's expenses relate to instruction (71.62 percent). The purely administrative activities of the District accounted for just 4.8 percent of total costs.

Overall, total revenues surpassed expenses, increasing net position \$44.7 million, an increase of \$29.4 million over last year's increase. With the cyclical challenges of the State's finances, the District will continue to work to strengthen our fiscal foundation for the years when budget reductions may be necessary and deficits may decrease the District's net position.

#### REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

#### Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds – not the District as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money that it receives from the U.S. Department of Education.

**Governmental Funds** – Most of the District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. The differences of results in the governmental fund financial statements to those in the government-wide financial statements are explained in a reconciliation following each governmental fund financial statement.

In Table A-3, the net cost of each of the District's seven largest functions is presented below. The net cost shows the financial burden that was placed on the District's taxpayers by each of these functions. Providing this information allows our citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

<u>Table A-3</u> Net Cost of Governmental Activities

(Amounts in millions)

|  | Net Cost of<br>Services |       |    |       |      |       |                |
|--|-------------------------|-------|----|-------|------|-------|----------------|
|  |                         | 2016  |    | 2015  | \$ C | hange | % Change       |
| Instruction Instruction-related activities | \$                      | 140.1 | \$ | 129.1 | \$   | 11.0  | 8.52%          |
| (supervision, library, and media)          |                         | 29.8  |    | 27.3  |      | 2.5   | 9.16%          |
| Other pupil services                       |                         | 9.4   |    | 6.7   |      | 2.7   | 40.30%         |
| Food services                              |                         | 1.6   |    | 0.4   |      | 1.2   | 300.00%        |
| Pupil transportation                       |                         | 4.9   |    | 4.1   |      | 0.8   | 19.51%         |
| General administration                     |                         | 12.6  |    | 10.5  |      | 2.1   | 20.00%         |
| Maintenance and operations                 |                         |       |    |       |      |       |                |
| (plant services)                           |                         | 20.2  |    | 21.9  |      | (1.7) | <b>-</b> 7.76% |
| Other                                      |                         | 4.7   |    | 3.3   |      | 1.4   | 42.42%         |
| Totals                                     | \$                      | 223.3 | \$ | 203.3 | \$   | 20.0  | 9.84%          |

**Proprietary Funds** – When the District charges users for the services it provides, whether to outside customers or to other departments within the District, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the *Statement of Net Position* and the *Statement of Revenues, Expenses, and Changes in Fund Net Position*. In fact, the District's enterprise funds are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds.

We use internal service funds (the other component of proprietary funds) to report activities that provide supplies and services for the District's other programs and activities – such as the District's Self-Insurance Fund. The internal service funds are reported with governmental activities in the government-wide financial statements.

### THE DISTRICT AS TRUSTEE

#### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or *fiduciary*, for funds held on behalf of others, like our funds for associated student body activities, scholarships, employee retiree benefits, and pensions. The District's fiduciary activities are reported in separate *Statements of Fiduciary Net Position*. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

# Capital Assets

At June 30, 2015, the total net capital assets totaled \$287.9 million. At June 30, 2016, the total net capital assets totaled \$332.5 million. This amount represents a net increase (including additions, deductions, and depreciation) of \$44.6 million, or 15.49 percent, from last year. In November 2012, the voters of Visalia approved Measure E, a \$60.1 million bond issue to fund facility improvements at all of our school sites over 10 years old and build a new middle school. The increase is related to those construction projects and work in progress.

Table A-4
Capital Assets at Year-End
(Net of depreciation)

(Amounts in millions)

|  | Goverr<br>Acti                     | ment<br>vities | al                           | D   | otal<br>ollar<br>nange     | Total<br>Percentage<br>Change       |  |  |
|--|------------------------------------|----------------|------------------------------|-----|----------------------------|-------------------------------------|--|--|
|  | <br>2016                           | 2015           |                              | 201 | 6-2015                     | 2016-2015                           |  |  |
| Land Construction in progress Buildings and improvements Equipment | \$<br>18.3<br>52.0<br>252.6<br>9.6 | \$             | 18.3<br>25.6<br>234.3<br>9.7 | \$  | -<br>26.4<br>18.3<br>(0.1) | 0.00%<br>103.13%<br>7.81%<br>-1.03% |  |  |
| Totals   | \$<br>332.5                        | \$             | 287.9                        | \$  | 44.6                       | 15.49%                              |  |  |

# Long-Term Obligations

At June 30, 2015, the District had \$268.9 million in long-term obligations outstanding versus \$293.7 million at June 30, 2016, an increase of \$24.8 million or 9.22 percent. Direct debt decreased by \$10.4 million in aggregate due to regular debt service payments. The Districts liabilities for retiree pensions and health insurance increased by \$35.2 million which are attributed increases in the Districts Net Pension Liability.

<u>Table A-5</u> Outstanding Debt at Year-end

(Amounts in millions)

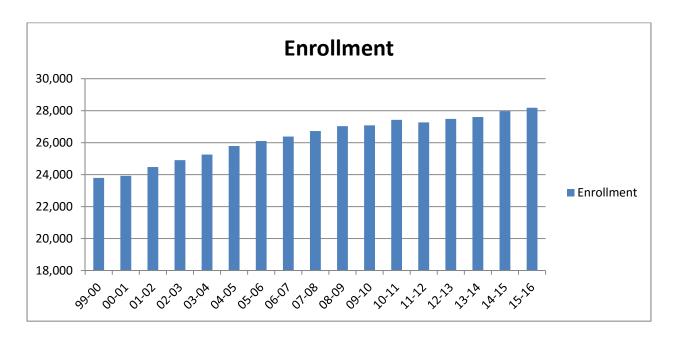
|  | Ad | ernment<br>ctivities<br>2016 | 2015                             | D<br>Cł | otal<br>ollar<br>nange<br>6-2015 | Total Percentage Change 2016-2015       |
|--|----|------------------------------|----------------------------------|---------|----------------------------------|---|
| General obligation bonds Certificates of participation Capitalized lease obligations Loan payable Other postemployment | \$ | 65.9<br>17.6<br>0.9<br>0.2   | \$<br>67.8<br>24.1<br>2.9<br>0.2 | \$      | (1.9)<br>(6.5)<br>(2.0)          | -2.80%<br>-26.97%<br>-68.97%<br>100.00% |
| benefits liability<br>Net Pension Liability<br>Compensated Absences  |    | 12.8<br>195.3<br>1.0         | 11.8<br>161.1<br>1.0             |         | 1.0<br>34.2<br>-                 | 8.47%<br>21.23%<br>0.00%                |
| Totals   | \$ | 293.7                        | \$<br>268.9                      | \$      | 24.8                             | 9.22%                                   |

The District's general obligation bond rating continues to be stable (currently A+). The State limits the amount of general obligation debt that Districts can issue per Education Code Section 15106 to 2.5 percent of the assessed value of all taxable property within the District's boundaries. The District's outstanding general obligation debt of \$65.9 million is well below the statutorily-imposed limit of approximately \$272 million.

Other obligations include compensated absences payable, postemployment benefits (not including health benefits), and other long-term obligations. We present more detailed information regarding our long-term liabilities in the Notes to the Financial Statements.

# STUDENT ENROLLMENT

The District continues to experience growth in enrollment in elementary grades; however, with the increase in popularity in charter schools within the District boundary that trend has stabilized. The District recognized a slight enrollment increase of 212 students to 28,186 in 2015-16, from a total of 27,974 in 2014-15. Additionally, the District's CBEDS to P2 ADA ratio remains above the State average at 95.8%.



#### SIGNIFICANT ACCOMPLISHMENTS OF FISCAL YEAR 2015-2016 ARE NOTED BELOW:

Schools districts completed their third year under the Local Control Funding Formula (LCFF) in 2015-16. As in the two prior years, the LCFF gap funding percentage was revised by the state several times during the budget development process. The Governor's January 2015 budget proposal for the 2015-16 year initially proposed closing the gap between the 2014-15 LCFF funding level and full LCFF implementation targets by 32.19%. That figure increased significantly with the May Revise budget proposal to 53.08% and settled at 51.52% under the enacted budget signed by the Governor in June 2015. The LCFF gap funding percentage continued to fluctuate slightly during the year based on various factors at the state level with the final number being 52.56% at year end. This final change brought Visalia Unified nearly 90% of the way toward full LCFF implementation.

As a refresher, the LCFF created base, supplemental, and concentration grants in place of most previously existing K–12 funding streams, thus eliminating revenue limits and approximately three-quarters of state categorical (restricted) programs. This streamlined funding results in more flexibility for school leaders, with the assistance of parents and other local stakeholders, to determine the local academic priorities and how the state funding will be used to improve student achievement so that they graduate from high school and are college and career ready.

As part of this new funding model, VUSD is required to develop, adopt, and annually update a three-year Local Control and Accountability Plan (LCAP). The LCAP is required to identify annual goals, specific actions, and measure progress for student subgroups across multiple performance indicators, including student academic achievement, school climate, student access to a broad curriculum, and parent engagement.

California State Teachers Retirement System (STRS) and California Public Employees Retirement System (PERS) rates paid by the district in 2015-16 increased over the prior year. The STRS rate increases were implemented by the state to offset shortfalls in the retirement program. The percentage of salary contributed to STRS by the district on-behalf of its teachers rose from 8.88% in 2014-15 to 10.73% in 2015-16. School district STRS contribution rates are expected to continue to climb annually until 2020-21 when they are projected to reach 19.10%. PERS retirement rates for classified staff also grew slightly in 2015-16, going from 11.771% in 2014-15 to 11.847% in 2015-16. PERS rates are expected to increase to 19.80% by 2020-21.

#### Highlights of 2015-16

- Continued reduction in class sizes Districtwide
- Implementation of the Local Control and Accountability Plan using supplemental and concentration (targeted) funds to improve services across the District by expanding student opportunities for learning, after-school enrichment and behavior support and intervention
- Implementation of Linked Learning Academies at all the four comprehensive high schools and VTEC with open enrollment for incoming freshman at those academies
- Continued planning of Measure E projects, construction of the new middle school, opening of the Redwood academic building and modernization and safety projects throughout the District
- Completed Phase II of Solar Installation at 6 sites
- Received a First 5 grant to continue improvements at the Preschool program at Crestwood Elementary school
- Began construction on a new northwest elementary school funded with Developer Fee's and General Fund

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The 2016-17 State Budget continues the recent trend of increasing revenues for school districts in California. The Governor's plan for the education budget increases revenues under the Local Control Funding Formula (LCFF) by \$2.9 billion bringing total education funding to \$71.9 billion from the low of \$47.3 billion in 2011-12, at the depth of the Great Recession. In the first four years of the new funding formula, schools have reached nearly 96% of the target towards full LCFF implementation.

The news is not all good though, over the next two years, the temporary sales and income tax measures under Proposition 30 will expire. If these measures are not extended, the shortfall between revenues and expenditures is forecast to be \$4 billion by 2019-20. Once LCFF reaches full funding, increases are based on the State's Cost of Living Adjustment (COLA). In 2016-17, the COLA is 0%. Programs outside of the LCFF (Adult School, State Preschool and Child Nutrition) did not receive an increase in revenues for 2016-17

# Highlights of the VUSD 2016-17 Budget include:

- Conversion of Kindergarten from half-day to full-day at all school sites.
- Implementation of the Local Control and Accountability Plan using supplemental and concentration (targeted) funds to improve services across the District by expanding student opportunities for learning, after-school enrichment and behavior support and intervention.
- Implementation of additional Linked Learning Academies at all four comprehensive high schools and VTEC with open enrollment for incoming freshman at those academies.
- Continued planning of Measure E modernization projects and opening of the new middle school, construction of a new elementary school, and modernization and safety projects throughout the District
- Maintenance of the District Reserve for Economic Uncertainty of 13%
- Negotiated salary increase of 3.2% for all bargaining units and management.

The District continues to budget conservatively and the key assumptions in our revenue forecast are:

- 1. Regular Average Daily Attendance (ADA) from 2015-16 P-2 K-12 with zero projected growth for 2016-17 is budgeted at 26,989.59.
- 2. Cost of Living Adjustment (COLA) increase of 0.00% on all State programs.
- 3. State Lottery is projected to be \$181.00 per ADA, of which \$41.00 is restricted to instructional materials, and \$140.00 is unrestricted.
- 4. One-time dollars are budgeted as adopted in the State budget for Mandated Costs.
- 5. No changes for NCLB and Federal IDEA.

## Expenditures are based on the following assumptions:

- 1. Step increases for certificated, management, and classified are budgeted in full at \$2.1 million.
- 2. Health care costs per employee will be shared by the District and employee as negotiated. The annual cost of health care coverage will be \$15,702 per certificated employee, \$14,526 per management employee, and either \$14,126 or \$14,546 per classified employee depending on the option selected. The District will pay \$13,853 per certificated employee, \$13,731 per management employee and \$14,126 per classified employee.
- 3. Routine Restricted Maintenance Account is funded at 3% of total General Fund expenditures.
- 4. Contributions to restricted programs to cover projected encroachment will be \$27.4 million.

# CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, students, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact Robert Gröeber, Assistant Superintendent, Administrative Services, at Visalia Unified School District, 5000 West Cypress Avenue, Visalia, California 93277, or e-mail at rgroeber@vusd.org.



# VISALIA UNIFIED SCHOOL DISTRICT STATEMENT OF NET POSITION June 30, 2016

|  | Governmental<br><u>Activities</u>   |
|--|---|
| ASSETS   |   |
| Cash and investments (Note 2) Receivables Prepaid expenses Stores inventory Non-depreciable capital assets (Note 4) Depreciable capital assets, net of accumulated depreciation (Note 4) | \$ 174,141,225<br>17,708,444<br>107,554<br>607,488<br>70,239,886<br>262,259,128 |
| Total assets   | 525,063,725   |
| DEFERRED OUTFLOWS OF RESOURCES   |   |
| Deferred outflows of resources - pensions (Notes 8 and 9)  | 23,722,970  |
| LIABILITIES  |   |
| Accounts payable Claims liability (Note 5) Unearned revenue Long-term liabilities: Due within one year (Note 6)  | 15,771,895<br>4,641,125<br>7,656,443<br>2,302,246                               |
| Due after one year (Note 6)  | <u>291,454,206</u>  |
| Total liabilities  | 321,825,915   |
| DEFERRED INFLOWS OF RESOURCES  |   |
| Deferred inflows of resources - pensions (Notes 8 and 9)   | 19,074,000  |
| NET POSITION   |   |
| Net investment in capital assets Restricted  | 266,919,726   |
| Legally restricted programs Capital projects   | 21,499,843<br>27,243,089  |
| Debt service   | 7,162,369   |
| Self insurance Unrestricted  | 24,584,055<br>(139,522,302)   |
|  | ,   |
| Total net position   | <u>\$ 207,886,780</u>   |

# VISALIA UNIFIED SCHOOL DISTRICT STATEMENT OF ACTIVITIES For the Year Ended June 30, 2016

|   | _  | Expenses    |      | Program Revenues  Operating Capital Charges Grants and Grants and For Contri- Services butions butions |        |             |    | <u> </u> | Net (Expense) Revenue and Change in Net Position  Governmental Activities                  |               |
|---|----|-------------|------|--|--------|-------------|----|----------|--|---------------|
|   |    |             |      |  |        | <del></del> |    |          |  |               |
| Governmental activities:  |    |             |      |  |        |             |    |          |  |               |
| Instruction   | \$ | 169,382,735 | \$   | 760,968  | \$     | 28,519,809  | \$ | -        | \$   | (140,101,958) |
| Instruction-related services:   |    | 44 705 005  |      | 000.074  |        | E 444 400   |    |          |  | (0.407.000)   |
| Supervision of instruction<br>Instructional library, media and  |    | 11,785,325  |      | 206,674  |        | 5,411,423   |    | -        |  | (6,167,228)   |
| technology  |    | 1,700,894   |      | -  |        | 200,819     |    | -        |  | (1,500,075)   |
| School site administration  |    | 24,848,947  |      | -  |        | 2,748,289   |    | -        |  | (22,100,658)  |
| Pupil services:   |    |             |      |  |        |             |    |          |  |               |
| Home-to-school transportation   |    | 4,898,639   |      | -  |        | -           |    | -        |  | (4,898,639)   |
| Food services   |    | 11,109,030  |      | 1,385,024  |        | 8,162,165   |    | -        |  | (1,561,841)   |
| All other pupil services General administration:  |    | 11,609,267  |      | 30,387   |        | 2,135,505   |    | -        |  | (9,443,375)   |
| Data processing   |    | 4,952,258   |      | -  |        | 5,571       |    | -        |  | (4,946,687)   |
| All other general administration  |    | 8,948,478   |      | 111,160  |        | 1,168,561   |    | -        |  | (7,668,757)   |
| Plant services  |    | 28,251,248  |      | 2,162,308  |        | 5,863,456   |    | -        |  | (20,225,484)  |
| Ancillary services  |    | 7,396,761   |      | -  |        | 3,634,533   |    | -        |  | (3,762,228)   |
| Enterprise activities   |    | 13,667      |      | -  |        | -           |    | -        |  | (13,667)      |
| Other outgo   |    | 2,541,121   |      | 2,564,970  |        | 1,664,945   |    | -        |  | 1,688,794     |
| Interest on long-term liabilities   |    | 2,630,636   | _    |  | _      |             | _  | -        | _  | (2,630,636)   |
| Total governmental activities   | \$ | 290,069,006 | \$   | 7,221,491  | \$     | 59,515,076  | \$ | -        | _  | (223,332,439) |
| General revenues:  Taxes and subventions:  Taxes levied for general purposes  Taxes levied for debt service  Taxes levied for other specific purposes  Federal and state aid not restricted to specific purposes  Interest and investment earnings  Interagency revenues  Miscellaneous |    |             |      |  |        |             |    | _        | 35,404,545<br>3,193,330<br>1,005,530<br>222,211,443<br>2,236,288<br>1,150,746<br>2,771,666 |               |
|   |    |             | Tota | al general reven   | ues    |             |    |          | _  | 267,973,548   |
|   |    |             | Cha  | inge in net positi   | ion    |             |    |          |  | 44,641,109    |
|   |    |             | Net  | position, July 1,  | 201    | 5           |    |          | _  | 163,245,671   |
|   |    |             | Net  | position, June 3   | 80, 20 | 016         |    |          | \$   | 207,886,780   |

# VISALIA UNIFIED SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2016

| ASSETS   | General<br><u>Fund</u>   | Special<br>Reserve<br>for Capital<br>Outlay Projects<br><u>Fund</u> | All<br>Non-Major<br><u>Funds</u>   | Total<br>Governmental<br><u>Funds</u>  |
|--|--|---|--|--|
| Cash and investments: Cash in County Treasury Cash on hand and in banks Cash in revolving fund Cash with Fiscal Agent Receivables Prepaid expenditures Due from other funds Stores inventory | \$100,342,159<br>8,495<br>49,743<br>2,725,415<br>15,672,472<br>-<br>2,708,885<br>332,508 | \$ 12,379,155<br>-<br>-<br>-<br>-<br>107,554<br>23,473,252          | \$ 29,428,270<br>38,246<br>-<br>-<br>1,980,534<br>-<br>26,608<br>274,980 | \$142,149,584<br>46,741<br>49,743<br>2,725,415<br>17,653,006<br>107,554<br>26,208,745<br>607,488 |
| Total assets   | <u>\$121,839,677</u>   | <u>\$ 35,959,961</u>  | \$ 31,748,638  | <u>\$189,548,276</u>   |
| LIABILITIES AND FUND BALANCES  |  |   |  |  |
| Liabilities: Accounts payable Unearned revenue Due to other funds  | \$ 7,617,713<br>7,578,876<br>25,354,952  | \$ 1,755,125<br>-<br>-  | \$ 5,496,577<br>77,567<br>853,793  | \$ 14,869,415<br>7,656,443<br>26,208,745   |
| Total liabilities  | 40,551,541   | <u>1,755,125</u>  | 6,427,937  | 48,734,603   |
| Fund balances:  Nonspendable Restricted Assigned Unassigned  Total fund balances   | 382,251<br>13,834,757<br>25,874,634<br>41,196,494<br>81,288,136                          | 107,554<br>34,097,282<br>-<br>-<br>34,204,836                       | 274,980<br>25,045,721<br>-<br>-<br>25,320,701                            | 764,785<br>72,977,760<br>25,874,634<br>41,196,494<br>140,813,673                                 |
| Total liabilities and fund balances  | \$121,839,677  | \$ 35,959,961   | \$ 31,748,638  | <u>\$189,548,276</u>   |

# VISALIA UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET -TO THE STATEMENT OF NET POSITION June 30, 2016

| Total fund balances - Governmental Funds  |  | \$ 140,813,673       |
|---|--|----------------------|
| Amounts reported for governmental activities in the statement of net position are different because:  |  |                      |
| Capital assets used for governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$483,710,114 and the accumulated depreciation is \$151,211,100 (Note 4).                                   |  | 332,499,014          |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at June 30, 2016 consisted of (Note 6):  | Ф. (50.040.074)  |                      |
| General Obligation Bonds Unamortized premiums Accreted Interest Certificates of Participation (COPs) Capitalized lease obligation   | \$ (59,249,971)<br>(5,099,310)<br>(1,576,221)<br>(17,615,000)<br>(860,000) |                      |
| State school building loan payable Net pension liability (Note 8 and 9) Other postemployment benefits (Note 10) Compensated absences  | (210,000)<br>(195,322,000)<br>(12,765,089)<br>(1,058,861)                  |                      |
|   |  | (293,756,452)        |
| In the governmental funds, interest on long-term liabilities is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred.  |  | (902,480)            |
| In government funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported (Note 8 and 9). |  | , , , , ,            |
| Deferred outflows of resources relating to pensions<br>Deferred inflows of resources relating to pensions   | \$ 23,722,970<br>(19,074,000)  | 4,648,970            |
| Internal service funds are used to conduct certain activities for which costs are charged to other funds. Assets and liabilities are reported within the governmental activities in the Statement of Net Position.  |  | 24,584,05 <u>5</u>   |
| Total net position - governmental activities  |  | \$ 207,886,780       |
| Total het position - governmental activities  |  | <u>Ψ 201,000,100</u> |

# VISALIA UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended June 30, 2016

|   | General<br><u>Fund</u>                 | f  | Special<br>Reserve<br>or Capital<br>tlay Projects<br><u>Fund</u> | All<br>Non-Major<br><u>Funds</u>     | Total<br>Governmental<br><u>Funds</u>  |
|---|--|----|--|--------------------------------------|--|
| Revenues:<br>Local Control Funding Formula (LCFF              | :)·                                    |    |  |                                      |  |
| State apportionment Local sources                             | \$ 199,674,495<br>34,244,188           | \$ | <u>-</u>   | \$ -<br>-                            | \$ 199,674,495<br>34,244,188           |
| Total LCFF  | 233,918,683                            | _  | -  |                                      | 233,918,683                            |
| Federal sources<br>Other state sources<br>Other local sources | 18,681,490<br>34,829,890<br>16,883,999 |    | -<br>-<br>963,917  | 9,030,250<br>8,949,592<br>10,609,716 | 27,711,740<br>43,779,482<br>28,457,632 |
| Total revenues  | 304,314,062                            | _  | 963,917  | 28,589,558                           | 333,867,537                            |
| Expenditures: Current:  |  |    |  |                                      |  |
| Certificated salaries   | 114,430,593                            |    | -  | 2,183,801                            | 116,614,394                            |
| Classified salaries   | 35,327,890                             |    | -  | 5,232,215                            | 40,560,105                             |
| Employee benefits   | 63,565,137                             |    | -  | 3,498,133                            | 67,063,270                             |
| Books and supplies  | 18,081,192                             |    | 164,719  | 5,315,720                            | 23,561,631                             |
| Contract services and   |  |    |  |                                      |  |
| operating expenditures  | 24,141,343                             |    | 56,687   | 2,110,830                            | 26,308,860                             |
| Other outgo   | 2,526,884                              |    | -  | -                                    | 2,526,884                              |
| Capital outlay  | 11,309,447                             |    | 8,858,690  | 37,919,452                           | 58,087,589                             |
| Debt service: Principal retirement                            | 2,040,858                              |    |  | 8,705,000                            | 10,745,858                             |
| Interest  | 48,373                                 |    | <u>-</u>   | 2,389,862                            | 2,438,23 <u>5</u>                      |
|   | 40,373                                 | _  |  | 2,309,002                            | 2,430,233                              |
| Total expenditures  | 271,471,717                            | _  | 9,080,096  | 67,355,013                           | 347,906,826                            |
| Excess (deficiency) of revenues over (under) expenditures     | 32,842,34 <u>5</u>                     |    | (8,116,179)  | (38,765,455)                         | (14,039,289)                           |
| , , ,   | 32,042,343                             | _  | (0,110,179)  | (30,703,433)                         | (14,039,269)                           |
| Other financing (uses) sources:                               |  |    |  |                                      |  |
| Transfers in  | 2,344,161                              |    | 23,473,252   | 6,373,429                            | 32,190,842                             |
| Transfers out   | (24,934,409)                           |    | (6,450,158)  | (806,275)                            | (32,190,842)                           |
| Total other financing (uses) sources                          | (22,590,248)                           | _  | 17,023,094   | 5,567,154                            | <u> </u>                               |
| Change in fund balances                                       | 10,252,097                             |    | 8,906,915  | (33,198,301)                         | (14,039,289)                           |
| Fund balances, July 1, 2015                                   | 71,036,039                             |    | 25,297,921   | 58,519,002                           | 154,852,962                            |
| Fund balances, June 30, 2016                                  | \$ 81,288,136                          | \$ | 34,204,836   | \$ 25,320,701                        | <u>\$ 140,813,673</u>                  |
|   |  |    |  |                                      |  |

# VISALIA UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# For the Year Ended June 30, 2016

| Net change in fund balances - Total Governmental Funds  | \$<br>(14,039,289) |
|---|--------------------|
| Amounts reported for governmental activities in the statement of activities are different because:  |                    |
| Acquisition of capital assets is an expenditure in the governmental funds, but increases capital assets in the statement of net position (Note 4).  | 56,780,811         |
| Depreciation of capital assets is an expense that is not recorded in the governmental funds (Note 4).   | (12,170,586)       |
| The proceeds from disposal of capital assets are reported as revenue in the governmental funds, but only the resulting gain or loss is reported in the statement of activities.   | (21,422)           |
| Repayment of principal on long-term liabilities is an expenditure in the governmental funds, but decreases the long-term liabilities in the statement of net position (Note 6).   | 10,745,858         |
| In governmental funds, debt issued at a premium is recognized as an other financing source. In the government-wide statements debt issued at a premium is amortized as interest over the life of the debt (Note 6).   | 235,010            |
| Accreted interest is an expense that is not recorded in the governmental funds (Note 6).  | (593,782)          |
| In governmental funds, interest on long-term liabilities is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred.   | 166,371            |
| Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost recovery basis. The change in net position for the Self-Insurance Fund was:   | 4,522,115          |
| In government funds, OPEB costs are recognized when employer contributions are made. In the statement of activities, OPEB costs are recognized on the accrual basis (Note 6).   | (956,950)          |
| In government funds, pension costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and actual employer contributions was: | \$<br>14,786       |
| In the statement of activities, expenditures related to compensated absences are measured by the amounts earned during the year. In the governmental funds, expenditures are measured by the amount of financial resources used (Note 6).                                       | (41.81 <u>3</u> )  |
| Change in net position of governmental activities   | \$<br>44,641,109   |

# VISALIA UNIFIED SCHOOL DISTRICT STATEMENT OF NET POSITION - PROPRIETARY FUND SELF-INSURANCE FUND June 30, 2016

# **ASSETS**

Cash and investments:

Cash in County Treasury \$ 16,145,443
Cash with Fiscal Agent \$ 13,024,299
Receivables \$ 55,438

Total current assets 29,225,180

# **LIABILITIES**

**Current liabilities:** 

# **NET POSITION**

Restricted - Self-Insurance \$ 24,584,055

# VISALIA UNIFIED SCHOOL DISTRICT STATEMENT OF CHANGE IN NET POSITION - PROPRIETARY FUND SELF-INSURANCE FUND For the Year Ended June 30, 2016

| Operating revenues: Self-insurance premiums Other local revenues                               | \$ 40,009,909<br>389,440                       |
|--|--|
| Total operating revenues   | 40,399,349                                     |
| Operating expenses: Classified salaries Employee benefits Books and supplies Contract services | 224,991<br>109,876<br>450<br><u>35,677,744</u> |
| Total operating expenses   | <u>36,013,061</u>                              |
| Operating income   | 4,386,288                                      |
| Non-operating income: Interest income  | 135,827  |
| Change in net position   | 4,522,115                                      |
| Total net position, July 1, 2015   | 20,061,940                                     |
| Total net position, June 30, 2016  | <u>\$ 24,584,055</u>                           |

# VISALIA UNIFIED SCHOOL DISTRICT STATEMENT OF CASH FLOWS - PROPRIETARY FUND SELF-INSURANCE FUND

For the Year Ended June 30, 2016

| Cash flows provided by operating activities: Cash received from self-insurance premiums Cash paid for employee benefits Cash paid for salaries Cash paid for other expenses                               | \$        | 39,777,282<br>(35,783,389)<br>(224,991)<br>(4,681) |
|---|-----------|--|
| Net cash provided by operating activities   | _         | 3,764,221  |
| Cash flows provided by investing activities: Interest income received   | _         | 135,827  |
| Increase in cash and investments  |           | 3,900,048  |
| Cash and investments, July 1, 2015  | _         | 25,269,694   |
| Cash and investments, June 30, 2016   | \$        | 29,169,742   |
| Reconciliation of operating income to net cash provided by operating activities:  Operating income  Adjustments to reconcile operating income to net cash provided by operating activities:  Increase in: | <u>\$</u> | 4,386,288  |
| Receivables   |           | (49,098)   |
| Decrease in: Claims liability   |           | (572,969)  |
| Total adjustments   | _         | (622,067)  |
| Net cash provided by operating activities   | \$        | 3,764,221  |

# VISALIA UNIFIED SCHOOL DISTRICT STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS June 30, 2016

| ASSETS   | Agency<br><u>Funds</u>          |
|--|---------------------------------|
| Cash in county treasury Cash on hand and in banks (Note 2) | \$ 12,540,855<br><u>978,307</u> |
| Total assets   | <u>\$ 13,519,162</u>            |
| LIABILITIES  |                                 |
| Due to other<br>Due to student groups                      | 11,962,598<br>1,556,564         |
| Total liabilities  | <u>\$ 13,519,162</u>            |

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Visalia Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

Reporting Entity: The Board of Education is the level of government which has governance responsibilities over all activities related to public school education in the District. The Board is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board since Board members have decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

The District receives funding from local, state and federal government sources and must comply with all of the requirements of these funding source entities.

The District and the Visalia Unified School District Financing Corporation (the "Corporation") have a financial and operational relationship which meets the reporting entity definition criteria of the *Codification of Governmental Accounting and Financial Reporting Standards, Section 2100*, for inclusion of the Corporation as a blended component unit of the District. Accordingly, the financial activities of the Corporation have been included in the basic financial statements of the District.

The following are those aspects of the relationship between the District and the Corporation which satisfy *Codification of Governmental Accounting and Financial Reporting Standards*, *Section 2100*, as amended:

#### A - Manifestation of Oversight

- The Corporation's Board of Directors were appointed by the District's Board of Education.
- The Corporation has no employees. The District's Superintendent and Assistant Superintendents function as agents of the Corporation. Neither receives additional compensation for work performed in this capacity.
- The District exercises significant influence over operations of the Corporation as it is anticipated that the District will be sole lessee of all facilities owned by the Corporation.

#### B - Accounting for Fiscal Matters

- All major financing arrangements, contracts, and other transactions of the Corporation must have the consent of the District.
- Any deficits incurred by the Corporation will be reflected in the lease payments of the District. Any surpluses of the Corporation revert to the District at the end of the lease period.
- It is anticipated that the District's lease payments will be the sole revenue source of the Corporation.
- The District has assumed a "moral obligation," and potentially a legal obligation, for any debt incurred by the Corporation.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C - Scope of Public Service and Financial Presentation

- The Corporation was created for the sole purpose of financially assisting the District.
- The Corporation is a nonprofit, public benefit corporation incorporated under the laws of the State of California and recorded by the Secretary of State. The Corporation was formed to provide financing assistance to the District for construction and acquisition of major capital facilities. Upon completion the District intends to occupy all Corporation facilities. When the Corporation's Certificates of Participation have been paid with state reimbursements and the District's developer fees, title of all Corporation property will pass to the District for no additional consideration.
- The Corporation's financial activity is included in the basic financial statements as the Capital Facilities and Debt Service Funds. Certificates of Participation issued by the Corporation are included in the government-wide financial statements.

<u>Basis of Presentation - Financial Statements</u>: The basic financial statements include a Management's Discussion and Analysis (MD & A) section providing an analysis of the District's overall financial position and results of operations, financial statements prepared using full accrual accounting for all of the District's activities, including infrastructure and a focus on the major funds.

<u>Basis of Presentation - Government-Wide Financial Statements</u>: The Statement of Net Position and the Statement of Activities displays information about the reporting government as a whole. Fiduciary funds are not included in the government-wide financial statements. Fiduciary funds are reported only in the Statement of Fiduciary Assets and Liabilities.

The Statement of Net Position and the Statement of Activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of Governmental Accounting Standards Board Codification Section (GASB Cod. Sec.) N50.118-.121.

*Program revenues*: Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the District's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the District's general revenues.

Allocation of indirect expenses: The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on general long-term liabilities is considered an indirect expense and is reported separately on the Statement of Activities.

<u>Basis of Presentation - Fund Accounting</u>: The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A - Major Funds

#### General Fund:

The General Fund is the general operating fund of the District and accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

Special Reserve for Capital Outlay Projects Fund:

The Special Reserve for Capital Outlay Projects Fund is a capital projects fund used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for capital outlay purposes.

#### B - Other Funds

#### Special Revenue Funds:

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. This classification includes the Adult Education, Child Development, Cafeteria and Deferred Maintenance Funds.

#### Capital Projects Funds:

Capital Projects Funds are used to account for resources used for the acquisition or construction of capital facilities by the District. This classification includes the Building, Capital Facilities, and the County School Facilities Funds.

#### Debt Service Funds:

Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs. This classification includes the Bond Interest and Redemption and Debt Service Funds.

#### Self-Insurance Fund:

The Self-Insurance Fund is a proprietary fund used to account for the District's self-insured health and welfare plan.

# Agency Funds:

Agency Funds are Fiduciary Funds which are used to account for assets of others, for which the District has an agency relationship with the activity of the fund. This classification consists of the Warrant/Pass-Through and the Associated Student Body (ASB) Funds.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the basic financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

<u>Accrual</u>: Governmental activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

<u>Modified Accrual</u>: The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

<u>Budgets and Budgetary Accounting</u>: By state law, the Board of Education must adopt a final budget by July 1. A public hearing is conducted to receive comments prior to adoption. The Board of Education complied with these requirements.

<u>Receivables</u>: Receivables are made up principally of amounts due from the State of California. The District has determined that no allowance for doubtful accounts was necessary as of June 30, 2016.

<u>Stores Inventory</u>: Inventories in the General and Cafeteria Funds are valued at average cost. Inventory recorded in the General and Cafeteria Funds consists mainly of school supplies and consumable supplies. Inventories are recorded as an expenditure at the time the individual inventory items are transferred from the warehouse to schools and offices.

<u>Capital Assets</u>: The District maintains a capitalization threshold of an original cost of \$5,000 for equipment and \$15,000 for buildings and improvements. When purchased, such assets are recorded at historical cost or estimated historical cost. Contributed assets are reported at acquisition value for the contributed asset. Additions, improvements and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation of capital assets is computed and recorded using the straight-line method. Estimated useful lives for the various classes of depreciable capital assets are as follows: buildings, 20 to 50 years; improvements, 5 to 50 years; equipment 2 to 15 years.

<u>Compensated Absences</u>: Compensated absences totaling \$1,058,861 are recorded as a liability of the District. The liability is for the earned but unused benefits.

<u>Accumulated Sick Leave</u>: Sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as a operating expenditure or expense in the period taken since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits for certain STRS and CalPERS employees, when the employee retires.

<u>Unearned Revenue</u>: Revenue from federal, state, and local special projects and programs is recognized when qualified expenditures have been incurred. Funds received but not earned are recorded as unearned revenue until earned.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Deferred Outflows/Inflows of Resources</u>: In addition to assets, the Statement of Net Position includes a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s), and as such will not be recognized as an outflow of resources (expense/expenditures) until then. The District has recognized a deferred outflow of resources related to the recognition of the pension liability reported in the statement of net position. Amortization for the year ended June 30, 2016 totaled \$58,000.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and as such, will not be recognized as an inflow of resources (revenue) until that time. The District has recognized a deferred inflow of resources related to the recognition of the pension liability reported which is in the Statement of Net Position. Amortization for the year ended June 30, 2016 totaled \$666,200.

<u>Pensions</u>: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State Teachers' Retirement Plan (STRP) and Public Employers Retirement Fund B (PERF B) and additions to/deductions from STRP's and PERF B's fiduciary net position have been determined on the same basis as they are reported by STRP and PERF B. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Investments are reported at fair value. The following is a summary of pension amounts in aggregate:

|                                | STRP                 | PERF B              | <u>l otal</u> |
|--------------------------------|----------------------|---------------------|---------------|
| Deferred outflows of resources | <u>\$ 15,158,486</u> | <u>\$ 8,564,484</u> | \$ 23,722,970 |
| Deferred inflows of resources  | \$ 14,871,000        | \$ 4,203,000        | \$ 19,074,000 |
| Net pension liability          | \$151,391,000        | \$ 43,931,000       | \$195,322,000 |
| Pension expense                | <u>\$ 19,938,098</u> | <u>\$ 4,453,944</u> | \$ 24,392,042 |

Net Position: Net position is displayed in three components:

- 1. Net Investment in Capital Assets: Consist of capital assets, net of accumulated depreciation, reduced by outstanding related debt and adjusted for unspent debt proceeds and deferred outflows/inflows resulting from refunding debt instruments.
- 2. Restricted Net Position: Restrictions of the ending net position indicate the portions of net position not appropriable for expenditure or amounts legally segregated for a specific future use. The restriction for legally restricted programs represents the portion of net position restricted to specific program expenditures. The restriction for debt service represents the portion of net position which the District plans to expend on debt repayment. The restriction for capital projects represents the portion of net position restricted for capital projects. The restriction for self-insurance represents the portion of net position restricted for self-insurance payments. It is the District's policy to first spend restricted net position when allowable expenditures are incurred.
- 3. Unrestricted Net Position: All other net position that do not meet the definitions of "restricted" or "net investments in capital assets".

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Fund Balance Classifications</u>: Governmental Accounting Standards Board Codification Sections 1300 and 1800, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB Cod. Sec. 1300 and 1800) implements a five-tier fund balance classification hierarchy that depicts the extent to which a government is bound by spending constraints imposed on the use of its resources. The five classifications, discussed in more detail below, are nonspendable, restricted, committed, assigned and unassigned.

### A - Nonspendable Fund Balance:

The nonspendable fund balance classification reflects amounts that are not in spendable form, such as revolving fund cash, prepaid expenditures and stores inventory.

#### B - Restricted Fund Balance:

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation. These are the same restrictions used to determine restricted net position as reported in the government-wide, proprietary fund and fiduciary fund statements.

#### C - Committed Fund Balance:

The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Board of Education. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. Formal action by the Board of Education is required to remove any commitment from any fund balance. At June 30, 2016 there were no committed fund balances.

### D - Assigned Fund Balance:

The assigned fund balance classification reflects amounts that the District's Board of Education has approved to be used for specific purposes, based on the District's intent related to those specific purposes. The Board of Education can designate personnel with the authority to assign fund balances. At June 30, 2016, the Board of Education has designated the Chief Financial Officer with the authority to assign fund balances.

### E - Unassigned Fund Balance:

In the General Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes.

In any fund other than the General Fund, a positive unassigned fund balance is never reported because amounts in any other fund are assumed to have been assigned, at least, to the purpose of that fund. However, deficits in any fund, including the General Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Fund Balance Policy</u>: The District has an expenditure policy relating to fund balances. For purposes of fund balance classifications, expenditures are to be spent from restricted fund balances first, followed in order by committed fund balances (if any), assigned fund balances and lastly unassigned fund balances.

While GASB Cod. Sec. 1300 and 1800 do not require districts to establish a minimum fund balance policy or a stabilization arrangement, GASB Cod. Sec. 1300 and 1800 do require the disclosure of a minimum fund balance policy and stabilization arrangements, if they have been adopted by the Board of Education. At June 30, 2016, the District has not established a minimum fund balance policy nor has it established a stabilization arrangement.

<u>Property Taxes</u>: Secured property taxes are attached as an enforceable lien on property as of January 1. Taxes are due in two installments on or before November 15 and March 15. Unsecured property taxes are due in one installment on or before August 31. The County of Tulare bills and collects taxes for the District. Tax revenues are recognized by the District when received.

<u>Encumbrances</u>: Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. All encumbrances are liquidated as of June 30.

<u>Eliminations and Reclassifications</u>: In the process of aggregating data for the Statement of Net Position and the Statement of Activities, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified. Interfund receivables and payables were eliminated to minimize the "grossing up" effect on assets and liabilities within the governmental activities column.

<u>Estimates</u>: The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results may differ from those estimates.

#### **NOTE 2 - CASH AND INVESTMENTS**

Cash and investments at June 30, 2016 are reported at fair value and consisted of the following:

|  | Governmental<br><u>Funds</u> | Fiduciary<br><u>Activities</u> |                      |
|--|------------------------------|--------------------------------|----------------------|
| Pooled Funds:<br>Cash in County Treasury                   | \$ 142,149,584               | \$ 16,145,443                  | \$ 12,540,855        |
| Deposits: Cash on hand and in banks Cash in revolving fund | 46,741<br>49,743             | -<br>-                         | 978,307<br>-         |
| Investments:<br>Cash with Fiscal Agent                     | 2,725,415                    | 13,024,299                     |                      |
| Total cash and investments                                 | <u>\$ 144,971,483</u>        | \$ 29,169,742                  | <u>\$ 13,519,162</u> |

<u>Pooled Funds</u>: In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the interest bearing Tulare County Treasurer's Pooled Investment Fund. The District is considered to be an involuntary participant in an external investment pool. The fair value of the District's investment in the pool is reported in the financial statements at amounts based upon the District's prorata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

In accordance with applicable state laws, the Tulare County Treasurer may invest in derivative securities. However, at June 30, 2016, the Tulare County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

<u>Deposits - Custodial Credit Risk</u>: The District limits custodial credit risk by ensuring uninsured balances are collateralized by the respective financial institution. Cash balances held in banks are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC) and are collateralized by the respective financial institution. At June 30, 2016, the carrying amount of the District's accounts was \$1,074,791 and the bank balance was \$1,155,402. The total uninsured bank balance at June 30, 2016 was \$295,273.

<u>Investments</u>: The Cash with Fiscal Agent in the General Fund represents debt proceeds that have been set aside for capital projects. These amounts are held by a third party custodian in the District's name, and have been recorded on their amortized cost basis.

The Cash with Fiscal Agent in the Proprietary Fund represents cash segregated for the future payment of self-insured benefits. These amounts are held by a third party custodian in the District's name, and are recorded on the amortized cost basis.

<u>Interest Rate Risk</u>: The District does not have a formal investment policy that limits cash and investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2016, the District had no significant interest rate risk related to cash and investments held.

<u>Credit Risk</u>: The District does not have a formal investment policy that limits its investment choices other than the limitations of state law.

<u>Concentration of Credit Risk</u>: The District does not place limits on the amount it may invest in any one issuer. At June 30, 2016, the District had no concentration of credit risk.

#### **NOTE 3 - INTERFUND TRANSACTIONS**

<u>Interfund Activity</u>: Transactions between funds of the District are recorded as interfund transfers, except for the Self-Insurance Fund activity which is recorded as income and expenditures of the Self-Insurance Fund and the funds which incur payroll costs, respectively. The unpaid balances at year end, as a result of such transactions, are shown as due to and due from other funds.

<u>Interfund Receivables/Payables</u>: Individual interfund receivable and payable balances at June 30, 2016 were as follows:

| <u>Fund</u>  |             | nterfund<br><u>ceivables</u> |    | Interfund<br><u>Payables</u>  |
|--|-------------|------------------------------|----|-------------------------------|
| Major Funds:<br>General<br>Special Reserve for Capital Outlay Projects |             | 2,708,885<br>23,473,252      | \$ | 25,354,952<br>-               |
| Non-Major Funds:<br>Adult Education<br>Child Development<br>Cafeteria  |             | -<br>-<br>26,608             | _  | 215,719<br>113,790<br>524,284 |
| Totals   | <u>\$ 2</u> | 26,208,745                   | \$ | 26,208,745                    |

# NOTE 3 - INTERFUND TRANSACTIONS (Continued)

<u>Transfers</u>: Transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

Transfers for the 2015-2016 fiscal year were as follows:

| Transfer from the General Fund to the Special Reserve for Capital Outlay Projects Fund for construction costs at a new |                      |
|--|----------------------|
| elementary school.   | \$ 10,000,000        |
| Transfer from the General Fund to the Special Reserve for  |                      |
| Capital Outlay Projects Fund for facilities improvements.  | 6,948,252            |
| Transfer from the Special Reserve for Capital Outlay Projects  |                      |
| Fund to the Debt Service Fund for debt payments.   | 4,912,272            |
| Transfer from the General Fund to the Special Reserve for Capital  |                      |
| Outlay Projects Fund for Sequoia High School site  | 4 000 000            |
| improvements.  | 4,000,000            |
| Transfer from the General Fund to the Special Reserve for Capital  | 2.500.000            |
| Outlay Projects Fund for solar and offsite improvements.   | 2,500,000            |
| Transfer from the Special Reserve for Capital Outlay Projects  |                      |
| Fund to the General Fund for Visalia Charter Independence  | 1 527 006            |
| Study program lease purchase.  Transfer from the General Fund to the Debt Service Fund for                             | 1,537,886            |
| Certificate of Participation payment.  | 1,295,233            |
| Transfer from the Cafeteria Fund to the General Fund for indirect  | 1,293,233            |
| costs support.   | 509,461              |
| Transfer from the Adult Education Fund to the General Fund for   | 303,401              |
| indirect costs support.  | 189,576              |
| Transfer from the General Fund to the Cafeteria Fund for   | 100,070              |
| nutritional services support.  | 163,795              |
| Transfer from the Child Development Fund to the General Fund   | ,.                   |
| for indirect costs support.  | 75,226               |
| Transfer from the Child Development Fund to the General Fund to  | ,                    |
| provide for Crowley Preschool.   | 32,012               |
| Transfer from the General Fund to the Special Reserve for Capital  | ŕ                    |
| Outlay Projects Fund for the Visalia Charter Independence  |                      |
| Study program loan payment.  | 25,000               |
| Transfer from the General Fund to the Deferred Maintenance   |                      |
| Fund for clearing costs support.   | <u>2,129</u>         |
|  |                      |
|  | <u>\$ 32,190,842</u> |

# **NOTE 4 - CAPITAL ASSETS**

A schedule of changes in capital assets for the year ended June 30, 2016 is shown below:

|  |      | <b>,</b>                   |           |                |                                |              | -                                  |                       |
|--|------|----------------------------|-----------|----------------|--------------------------------|--------------|------------------------------------|-----------------------|
|  |      | Balance<br>July 1,<br>2015 | Additions |                | Transfers<br>and<br>Deductions |              | Balance<br>June 30,<br><u>2016</u> |                       |
| Governmental Activities                |      |                            |           | <del></del>    |                                |              |                                    |                       |
| Non-depreciable:                       |      |                            |           |                |                                |              |                                    |                       |
| Land                                   | \$   | 18,255,539                 | \$        | -              | \$                             | -            | \$                                 | 18,255,539            |
| Work-in-process                        |      | 25,583,529                 |           | 38,755,153     |                                | (12,354,335) |                                    | 51,984,347            |
| Depreciable:                           |      |                            |           |                |                                |              |                                    |                       |
| Buildings and improvements             |      | 352,955,665                |           | 16,322,802     |                                | 12,354,335   |                                    | 381,632,802           |
| Furniture and equipment                | _    | 30,687,632                 | _         | 1,702,856      | _                              | (553,062)    | _                                  | 31,837,426            |
| Totals, at cost                        |      | 427,482,365                | _         | 56,780,811     |                                | (553,062)    | _                                  | 483,710,114           |
| Less accumulated depreciation:         |      |                            |           |                |                                |              |                                    |                       |
| Buildings and improvements             |      | (118,640,936)              |           | (10,386,320)   |                                | -            |                                    | (129,027,256)         |
| Furniture and equipment                |      | (20,931,218)               | _         | (1,784,266)    |                                | (531,640)    | _                                  | (22,183,844)          |
| Total assumulated                      |      |                            |           |                |                                |              |                                    |                       |
| Total accumulated                      |      | (139,572,154)              |           | (12,170,586)   |                                | (521 640)    |                                    | (151 211 100)         |
| depreciation                           | _    | (139,372,134)              | _         | (12,170,360)   | _                              | (531,640)    | _                                  | <u>(151,211,100</u> ) |
| Capital assets, net                    | \$   | 287,910,211                | \$        | 44,610,225     | \$                             | (21,422)     | \$                                 | 332,499,014           |
| Depreciation expense was charged to go | ove  | rnmental activ             | viti      | es as follows: |                                |              |                                    |                       |
| Instruction                            |      |                            |           |                |                                | \$           |                                    | 7,766,121             |
| Instruction supervision and administr  | atic | n                          |           |                |                                | <b>*</b>     |                                    | 492,322               |

| Instruction                                | \$        | 7,766,121  |
|--|-----------|------------|
| Instruction supervision and administration |           | 492,322    |
| Instruction library, media, and technology |           | 116,891    |
| School site administration                 |           | 1,276,816  |
| Home-to-school transportation              |           | 803,130    |
| Food services                              |           | 283,693    |
| All other pupil services                   |           | 9,255      |
| Ancillary services                         |           | 195,286    |
| Enterprise activities                      |           | 17,397     |
| All other general administration           |           | 233,429    |
| Data processing                            |           | 189,894    |
| Plant services                             |           | 786,352    |
| Total depreciation expense                 | <u>\$</u> | 12,170,586 |

#### NOTE 5 - RISK MANAGEMENT/CLAIMS LIABILITY

The District's risk management activities for employee health benefits are recorded in the Self-Insurance Fund. District exposure to workers' compensation claims and property/liability are provided for through the purchase of insurance from a joint powers entity, Self-Insured Schools of California III (see Note 11). The District records an estimated liability for health care. Health and welfare liabilities are based on estimates of the ultimate cost of reported claims including future claim adjustment expenses and an estimate for claims incurred but not reported based on historical experience. The Self-Insurance fund establishes a liability for both reported and unreported events, which includes estimates of both future payments of losses and related claim adjustment expenses. Coverage amounts over property and liability, \$250,000,000 and \$50,000,000 respectively, have remained unchanged. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The liabilities for unpaid claims and claim adjustment expenses are as follows:

|  |    | June 30,<br><u>2016</u> |           | June 30,<br><u>2015</u> |
|--|----|-------------------------|-----------|-------------------------|
| Unpaid claim and claim adjustment expenses, beginning of year    | \$ | 5,214,094               | \$        | 5,533,333               |
| Total incurred claims and claim adjustment expenses              |    | 35,100,544              |           | 32,584,595              |
| Total payments   | _  | (35,673,513)            | _         | (32,903,834)            |
| Total unpaid claims and claim adjustment expenses at end of year | \$ | 4,641,125               | <u>\$</u> | 5,214,094               |

#### **NOTE 6 - LONG-TERM LIABILITIES**

General Obligation Bonds: On April 1, 2010, the District issued 2010 General Obligation Refunding Bonds totaling \$16,685,000. The proceeds from the 2010 Refunding Bonds were used to advance refund the District's Election of 1999 Series A, Election of 1999 Series B, and Election of 1999 Series C General Obligation Bonds. As a result of the refunding, certain maturities of the Series A, Series B and Series C GO Bonds, totaling \$7,710,000, \$4,210,000, and \$5,475,000, respectively, were considered to be defeased. As of June 30, 2016, no amounts of the refunded bonds remain outstanding. The 2010 Refunding Bonds bear interest at rates ranging from 2.0% to 4.0% and are scheduled to mature through August 2017 as follows:

| Year Ended<br>June 30, | <u>Principal</u>         | <u> 1</u> | <u>nterest</u>   | <u>Total</u>             |  |  |
|------------------------|--------------------------|-----------|------------------|--------------------------|--|--|
| 2017<br>2018           | \$<br>800,000<br>830,000 | \$        | 49,200<br>16,600 | \$<br>849,200<br>846,600 |  |  |
|                        | \$<br>1,630,000          | \$        | 65,800           | \$<br>1,695,800          |  |  |

### NOTE 6 - LONG-TERM LIABILITIES (Continued)

On April 25, 2013, the District issued Election of 2012, Series 2013 General Obligation Bonds totaling \$33,999,971. The Bonds were comprised of \$22,725,000 which were issued as Current Interest Bonds, and \$11,274,971 which were issued as Capital Appreciation Bonds. The proceeds of the Bonds are being used to update and construct District facilities. The Bonds bear interest at rates ranging from 4.0% to 5.35% and mature through August 2043, as follows:

| Year Ended<br>June 30, |           | <u>Principal</u> | Interest         | <u>Total</u>     |
|------------------------|-----------|------------------|------------------|------------------|
| 2017                   | \$        | 105,000          | \$<br>967,513    | \$<br>1,072,513  |
| 2018                   |           | 550,000          | 962,263          | 1,512,263        |
| 2019                   |           | 290,000          | 934,763          | 1,224,763        |
| 2020                   |           | 85,000           | 920,263          | 1,005,263        |
| 2021                   |           | 1,170,000        | 916,013          | 2,086,013        |
| 2022-2026              |           | 5,983,088        | 4,678,462        | 10,661,550       |
| 2027-2031              |           | 4,126,604        | 7,313,396        | 11,440,000       |
| 2032-2036              |           | 3,703,809        | 9,721,191        | 13,425,000       |
| 2037-2041              |           | 7,126,470        | 7,767,330        | 14,893,800       |
| 2042-2044              | _         | 8,380,000        | <br>805,500      | <br>9,185,500    |
|                        | <u>\$</u> | 31,519,971       | \$<br>34,986,694 | \$<br>66,506,665 |

On June 18, 2015, the District issued Election of 2012, Series 2015 General Obligation Bonds, totaling \$26,100,000. The proceeds of the Bonds are being used to fund the modernization of existing schools and construction of new facilities. The bonds bear interest at rates ranging from 4.00% to 5.00% and are scheduled to mature through August 2040, as follows:

| Year Ended<br>June 30,  |           | <u>Principal</u>   | <u>Interest</u>  |    | <u>Total</u>   |
|---|-----------|--|--|----|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022-2026<br>2027-2031<br>2032-2036 | \$        | 360,000<br>1,045,000<br>1,350,000<br>700,000<br>425,000<br>3,280,000<br>4,870,000<br>6,110,000 | \$<br>1,155,300<br>1,120,175<br>1,060,300<br>1,009,050<br>980,925<br>4,458,750<br>3,446,250<br>2,222,200 | \$ | 1,515,300<br>2,165,175<br>2,410,300<br>1,709,050<br>1,405,925<br>7,738,750<br>8,316,250<br>8,332,200 |
| 2037-2041   |           | 7,960,000  | <br>842,600  | _  | 8,802,600  |
|   | <u>\$</u> | <u> 26,100,000</u>   | \$<br>16,295,550   | \$ | 42,395,550   |

# NOTE 6 - LONG-TERM LIABILITIES (Continued)

<u>Certificates of Participation</u>: In June 2015, the District issued Certificates of Participation (2015 COPs) in the amount of \$18,435,000. The 2015 COPs bear interest at rates ranging from 3.0% to 5.0% and mature through September 1, 2038. Proceeds from the issuance of the 2015 COPs were used for the acquisition and improvement of District property and facilities and to refund on a current basis, the outstanding balance of the 2005 COPs and the remaining capitalized lease obligation for the Visalia Charter Independent School building. At June 30, 2016, the 2005 COPs were fully repaid.

Scheduled payments for the 2015 COPs are as follows:

| Year Ending <u>June 30,</u>  |    | COPs<br><u>Payments</u>   |
|--|----|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022-2026<br>2027-2031<br>2032-2036<br>2037-2039 | \$ | 1,082,863<br>1,120,113<br>1,163,163<br>1,206,463<br>1,252,063<br>6,654,688<br>6,105,641<br>4,908,103<br>2,338,600 |
| Total payments   |    | 25,831,697  |
| Less amount representing interest  | _  | (8,216,697)   |
| Net present value of minimum payments  | \$ | 17,615,000  |

<u>Capitalized Lease Obligations:</u> The District leases a building, print shop, and buses under agreements which provide either (a) for title to pass upon expiration of the lease period or (b) provide the District with a purchase agreement upon the expiration of the lease period. As of June 30, 2016, the historical cost of capital assets acquired in connection with the leases totaled \$2,048,831 and the accumulated depreciation was \$633,019.

Future yearly payments on the capitalized lease obligations are as follows:

| Year Ending <u>June 30,</u>                 | <u> </u> | Lease<br>Payments                        |
|---|----------|--|
| 2017<br>2018<br>2019<br>2020                | \$       | 431,523<br>153,681<br>153,681<br>153,683 |
| Total payments                              |          | 892,568                                  |
| Less amount representing interest           |          | (32,568)                                 |
| Net present value of minimum lease payments | \$       | 860,000                                  |

## NOTE 6 - LONG-TERM LIABILITIES (Continued)

<u>Schedule of Changes in Long-Term Liabilities</u>: A schedule of changes in long-term liabilities for the year ended June 30, 2016 is shown below:

|                                    | <u> </u> | Balance<br>July 1, 2015 |    | <u>Additions</u> | ļ  | <u>Deductions</u> | <u>J</u> 1 | Balance<br>une 30, 2016 | ا  | Amounts<br>Due Within<br>One Year |
|------------------------------------|----------|-------------------------|----|------------------|----|-------------------|------------|-------------------------|----|-----------------------------------|
| Governmental activities:           |          |                         |    |                  |    |                   |            |                         |    |                                   |
| General Obligation Bonds           | \$       | 62,314,971              | \$ | -                | \$ | 3,065,000         | \$         | 59,249,971              | \$ | 1,265,000                         |
| Unamortized premiums               |          | 5,334,320               |    | -                |    | 235,010           |            | 5,099,310               |    | 221,810                           |
| Accreted interest                  |          | 982,439                 |    | 593,782          |    | -                 |            | 1,576,221               |    | -                                 |
| Certificates of Participation      |          | 23,255,000              |    | -                |    | 5,640,000         |            | 17,615,000              |    | 400,000                           |
| Capitalized lease obligations      |          | 2,900,858               |    | -                |    | 2,040,858         |            | 860,000                 |    | 415,436                           |
| State school building loan         |          | 210,000                 |    | -                |    | -                 |            | 210,000                 |    | -                                 |
| Other postemployment               |          |                         |    |                  |    |                   |            |                         |    |                                   |
| benefits (Note 10)                 |          | 11,808,139              |    | 9,014,204        |    | 8,057,254         |            | 12,765,089              |    | -                                 |
| Net pension liability (Note 8 & 9) |          | 161,098,000             |    | 34,224,000       |    | -                 |            | 195,322,000             |    | -                                 |
| Compensated absences               | _        | 1,017,048               | _  | 41,813           | _  |                   | _          | 1,058,861               |    |                                   |
|                                    | \$       | 268,920,775             | \$ | 43,873,799       | \$ | 19,038,122        | \$         | 293,756,452             | \$ | 2,302,246                         |

Payments on the General Obligation Bonds are made from the Bond Interest and Redemption Fund. Payments on the Certificates of Participation are made from the Debt Service Fund. Payments on the capitalized lease obligations and the state school building loan are made from the General Fund. Payments on other postemployment benefits, net pension liability and compensated absences are made from the fund for which the related employee worked.

# **NOTE 7 - FUND BALANCES**

Fund balances, by category, at June 30, 2016 consisted of the following:

|  |    | General<br><u>Fund</u> | Oı | Special<br>Reserve<br>for Capital<br>utlay Projects<br>Fund |    | All<br>Non-Major<br><u>Funds</u> |    | <u>Total</u>           |
|--|----|------------------------|----|---|----|----------------------------------|----|------------------------|
| Nonspendable:                            |    |                        |    |   |    |                                  |    |                        |
| Revolving cash fund Prepaid expenditures | \$ | 49,743                 | \$ | -<br>107,554  | \$ | -                                | \$ | 49,743<br>107,554      |
| Stores inventory                         |    | -<br>332,508           |    | 107,554   |    | -<br>274,980                     |    | 607,488                |
|  |    | 302,000                | _  |   |    |                                  |    | 001,100                |
| Subtotal                                 |    |                        |    |   |    |                                  |    |                        |
| nonspendable                             | _  | 382,251                | _  | 107,554   | _  | 274,980                          | _  | 764,785                |
| Restricted:                              |    |                        |    |   |    |                                  |    |                        |
| Legally restricted programs              |    | 13,834,757             |    | -   |    | 7,390,106                        |    | 21,224,863             |
| Capital projects                         |    | -                      |    | 34,097,282  |    | 10,493,246                       |    | 44,590,528             |
| Debt service                             | _  |                        | _  |   | _  | 7,162,369                        | _  | 7,162,369              |
| Subtotal restricted                      |    | 13,834,757             |    | 34,097,282  |    | 25,045,721                       |    | 72,977,760             |
| Assigned:                                |    |                        |    |   |    |                                  |    |                        |
| Other postemployment                     |    |                        |    |   |    |                                  |    |                        |
| benefits                                 |    | 13,935,557             |    | -   |    | -                                |    | 13,935,557             |
| Reserve for textbooks                    |    |                        |    |   |    |                                  |    |                        |
| adoption/library                         |    | 2,828,302              |    | -   |    | -                                |    | 2,828,302              |
| Reserve for Local Control                |    | 0.500.070              |    |   |    |                                  |    | 0.500.070              |
| Accountability Plan Capital projects     |    | 2,590,970<br>1,780,515 |    | -   |    | -                                |    | 2,590,970<br>1,780,515 |
| Charter schools                          |    | 1,780,313              |    | -   |    | -                                |    | 1,382,461              |
| Ridgeview Middle School                  |    | 1,002,101              |    |   |    |                                  |    | 1,002,101              |
| furnishings and equipment                |    | 1,196,274              |    | -   |    | -                                |    | 1,196,274              |
| Other assignments                        | _  | 2,160,55 <u>5</u>      | _  |   | _  |                                  |    | 2,160,55 <u>5</u>      |
| Subtotal assigned                        | _  | 25,874,634             | _  |   |    |                                  |    | 25,874,634             |
| Unaccianada                              |    |                        |    |   |    |                                  |    |                        |
| Unassigned: Designated for economic      |    |                        |    |   |    |                                  |    |                        |
| uncertainty                              |    | 40,161,612             |    | -   |    | _                                |    | 40,161,612             |
| Undesignated                             |    | 1,034,882              |    |   |    |                                  |    | 1,034,882              |
| -  |    |                        |    |   |    |                                  |    | _                      |
| Subtotal unassigned                      |    | 41,196,494             |    | -   | _  | -                                | _  | 41,196,494             |
| Total fund balances                      | \$ | 81,288,136             | \$ | 34,204,836  | \$ | 25,320,701                       | \$ | 140,813,673            |
|  |    |                        |    |   |    |                                  |    |                        |

#### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN

General Information about the State Teachers' Retirement Plan

<u>Plan Description</u>: Teaching-certified employees of the District are provided with pensions through the State Teachers' Retirement Plan (STRP) – a cost-sharing multiple-employer defined benefit pension plan administered by the California State Teachers' Retirement System (CalSTRS). The Teachers' Retirement Law (California Education Code Section 22000 et seq.), as enacted and amended by the California Legislature, established this plan and CalSTRS as the administrator. The benefit terms of the plans may be amended through legislation. CalSTRS issues a publicly available financial report that can be obtained at http://www.calstrs.com/comprehensive-annual-financial-report.

Benefits Provided: The STRP Defined Benefit Program has two benefit formulas:

- CalSTRS 2% at 60: Members first hired on or before December 31, 2012, to perform service that could be creditable to CalSTRS.
- CalSTRS 2% at 62: Members first hired on or after January 1, 2013, to perform service that could be creditable to CalSTRS.

The Defined Benefit Program provides retirement benefits based on members' final compensation, age and years of service credit. In addition, the retirement program provides benefits to members upon disability and to survivors/beneficiaries upon the death of eligible members. There are several differences between the two benefit formulas which are noted below.

#### CaISTRS 2% at 60

CalSTRS 2% at 60 members are eligible for normal retirement at age 60, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. Early retirement options are available at age 55 with five years of credited service or as early as age 50 with 30 years of credited service. The age factor for retirements after age 60 increases with each quarter year of age to 2.4 percent at age 63 or older. Members who have 30 years or more of credited service receive an additional increase of up to 0.2 percent to the age factor, known as the career factor. The maximum benefit with the career factor is 2.4 percent of final compensation.

CalSTRS calculates retirement benefits based on a one-year final compensation for members who retired on or after January 1, 2001, with 25 or more years of credited service, or for classroom teachers with less than 25 years of credited service if the employer elected to pay the additional benefit cost prior to January 1, 2014. One-year final compensation means a member's highest average annual compensation earnable for 12 consecutive months calculated by taking the creditable compensation that a member could earn in a school year while employed on a fulltime basis, for a position in which the person worked. For members with less than 25 years of credited service, final compensation is the highest average annual compensation earnable for any three consecutive years of credited service.

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

CaISTRS 2% at 62

CalSTRS 2% at 62 members are eligible for normal retirement at age 62, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. An early retirement option is available at age 55. The age factor for retirement after age 62 increases with each quarter year of age to 2.4 percent at age 65 or older.

All CalSTRS 2% at 62 members have their final compensation based on their highest average annual compensation earnable for three consecutive years of credited service.

<u>Contributions</u>: Required member, employer and state contribution rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. Contribution rates are expressed as a level percentage of payroll using the entry age normal actuarial cost method.

A summary of statutory contribution rates and other sources of contributions to the Defined Benefit Program are as follows:

Members - Under CalSTRS 2% at 60, the member contribution rate was 9.20 percent of applicable member earnings for fiscal year 2015-16. Under CalSTRS 2% at 62, members contribute 50 percent of the normal cost of their retirement plan, which resulted in a contribution rate of 8.56 percent of applicable member earnings for fiscal year 2015-16.

In general, member contributions cannot increase unless members are provided with some type of "comparable advantage" in exchange for such increases. Under previous law, the Legislature could reduce or eliminate the 2 percent annual increase to retirement benefits. As a result of AB 1469, effective July 1, 2014, the Legislature cannot reduce the 2 percent annual benefit adjustment for members who retire on or after January 1, 2014, and in exchange for this "comparable advantage," the member contribution rates have been increased by an amount that covers a portion of the cost of the 2 percent annual benefit adjustment.

Effective July 1, 2014, with the passage of AB 1469, member contributions for those under the 2% at 60 benefit structure increase from 8.0 percent to a total of 10.25 percent of applicable member earnings, phased in over the next three years. For members under the 2% at 62 benefit structure, contributions will increase from 8.0 percent to 9.205 percent of applicable member earnings, again phased in over three years, if there is no change to normal cost.

*Employers* – 10.73 percent of applicable member earnings.

In accordance with AB 1469, employer contributions will increase from 8.25 percent to a total of 19.1 percent of applicable member earnings phased in over seven years starting in 2014. The new legislation also gives the board limited authority to adjust employer contribution rates from July 1, 2021 through June 2046 in order to eliminate the remaining unfunded actuarial obligation related to service credited to members prior to July 1, 2014. The board cannot adjust the rate by more than 1 percent in a fiscal year, and the total contribution rate in addition to the 8.25 percent cannot exceed 12 percent.

#### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

The CalSTRS employer contribution rate increases effective for fiscal year 2015-16 through fiscal year 2045-46 are summarized in the table below:

| Effective Date | Prior Rate | <u>Increase</u>             | <u>Total</u>    |
|----------------|------------|-----------------------------|-----------------|
| July 01, 2015  | 8.25%      | 2.48%                       | 10.73%          |
| July 01, 2016  | 8.25%      | 4.33%                       | 12.58%          |
| July 01, 2017  | 8.25%      | 6.18%                       | 14.43%          |
| July 01, 2018  | 8.25%      | 8.03%                       | 16.28%          |
| July 01, 2019  | 8.25%      | 9.88%                       | 18.13%          |
| July 01, 2020  | 8.25%      | 10.85%                      | 19.10%          |
| July 01, 2046  | 8.25%      | Increase from prior rate ce | ases in 2046-47 |

The District contributed \$12,275,486 to the plan for the fiscal year ended June 30, 2016.

*State* - 7.391 percent of the members' creditable earnings from the fiscal year ending in the prior calendar year.

Additionally, beginning October 1, 1998, a statutory contribution rate of 0.524 percent, adjustable annually in 0.25 percent increments up to a maximum of 1.505 percent, of the creditable earnings from the fiscal year ending in the prior calendar year per Education Code Section 22955(b). This contribution is reduced to zero if there is no unfunded actuarial obligation and no normal cost deficit for benefits in place as of July 1, 1990. Based on the actuarial valuation, as of June 30, 2012 there was no normal cost deficit, but there was an unfunded obligation for benefits in place as of July 1, 1990. As a result, the state was required to make quarterly payments starting October 1, 2013, at an additional contribution rate of 1.024 percent. As of June 30, 2014, the state contributed \$200.7 million of the \$267.6 million total amount for fiscal year 2013-14. As a result of AB 1469, the fourth quarterly payment of \$66.9 million was included in an increased first quarter payment of \$94 million for the 2014-15 fiscal year, which was transferred on July 1, 2014.

In accordance with AB 1469, the portion of the state appropriation under Education Code Section 22955(b) that is in addition to the 2.017 percent has been replaced by section 22955.1(b) in order to fully fund the benefits in effect as of 1990 by 2046. The additional state contribution will increase from 1.437 percent in 2014-15 to 4.311 percent in 2016-17. The increased contributions end as of fiscal year 2046-2047.

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

The CalSTRS state contribution rates effective for fiscal year 2015-16 and beyond are summarized in the table below:

|                  |             | AB 1469<br>Increase For |                | Total State   |
|------------------|-------------|-------------------------|----------------|---------------|
|                  | Base        | 1990 Benefit            | SBMA           | Appropriation |
| Effective Date   | <u>Rate</u> | <u>Structure</u>        | <u>Funding</u> | to DB Program |
| July 01, 2015    | 2.017%      | 2.874%                  | 2.50%          | 7.391%        |
| July 01, 2016    | 2.017%      | 4.311%                  | 2.50%          | 8.828%        |
| July 01, 2017 to |             |                         |                |               |
| June 30, 2046    | 2.017%      | 4.311%*                 | 2.50%          | 8.828%*       |
| July 01, 2046    |             |                         |                |               |
| and thereafter   | 2.017%      | *                       | 2.50%          | 4.517%*       |

<sup>\*</sup> The new legislation also gives the board limited authority to adjust state contribution rates from July 1, 2017, through June 2046 in order to eliminate the remaining unfunded actuarial obligation associated with the 1990 benefit structure. The board cannot increase the rate by more than 0.50 percent in a fiscal year, and if there is no unfunded actuarial obligation, the contribution rate imposed to pay for the 1990 benefit structure shall be reduced to 0 percent. Rates in effect prior to July 1, 2014, are reinstated if necessary to address any remaining 1990 unfunded actuarial obligation from July 1, 2046, and thereafter.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

| District's proportionate share of the net pension liability State's proportionate share of the net pension liability | \$ 151,391,000        |
|--|-----------------------|
| associated with the District   | 80,069,000            |
| Total  | <u>\$ 231,460,000</u> |

The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2014. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating school Districts and the State. At June 30, 2015, the District's proportion was 0.225 percent, which was an increase of 0.005 percent from its proportion measured as of June 30, 2014.

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

For the year ended June 30, 2016, the District recognized pension expense of \$19,938,098 and revenue of \$7,692,860 for support provided by the State. At June 30, 2016, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred Outflows of Resources | Deferred Inflows of Resources |  |
|---|--------------------------------|-------------------------------|--|
| Difference between expected and actual experience   | \$ -                           | \$ 2,530,000                  |  |
| Changes of assumptions  | -                              | -                             |  |
| Net differences between projected and actual earnings on investments  | -                              | 12,341,000                    |  |
| Changes in proportion and differences between<br>District contributions and proportionate share<br>of contributions | 2,883,000                      | -                             |  |
| Contributions made subsequent to measurement date   | 12,275,486                     |                               |  |
| Total   | <u>\$ 15,158,486</u>           | <u>\$ 14,871,000</u>          |  |

\$12,275,486 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Years Ended June 30, |                   |
|----------------------|-------------------|
| 2017                 | \$<br>(5,049,100) |
| 2018                 | \$<br>(5,049,100) |
| 2019                 | \$<br>(5,049,100) |
| 2020                 | \$<br>3,040,300   |
| 2021                 | \$<br>59,500      |
| 2022                 | \$<br>59,500      |

Differences between expected and actual experience, changes in proportion and changes in assumptions are amortized over a closed period equal to the average remaining service life of plan members, which is 7 years as of the June 30, 2015 measurement date. Deferred outflows and inflows related to differences between projected and actual earrings on plan investments are netted and amortized over a closed 5-year period.

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

Actuarial Methods and Assumptions: The total pension liability for the STRP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2014, and rolling forward the total pension liability to June 30, 2015. The financial reporting actuarial valuation as of June 30, 2014, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

| Valuation Date                    | June 30, 2014                       |
|-----------------------------------|-------------------------------------|
| Experience Study                  | July 1, 2006, through June 30, 2010 |
| Actuarial Cost Method             | Entry age normal                    |
| Investment Rate of Return         | 7.60%                               |
| Consumer Price Inflation          | 3.00%                               |
| Wage Growth                       | 3.75%                               |
| Post-retirement Benefit Increases | 2.00% simple for DB                 |
|                                   | Not applicable for DBS/CBB          |

CalSTRS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are based on RP2000 series tables adjusted to fit CalSTRS experience. RP2000 series tables are an industry standard set of mortality rates published by the Society of Actuaries. See CalSTRS July 1, 2006 – June 30, 2010 experience analysis for more information.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant as an input to the process. Based on the model from CalSTRS consulting actuary's investment practice, a best estimate range was determined by assuming the portfolio is re-balanced annually and that annual returns are log normally distributed and independent from year to year to develop expected percentiles for the long-term distribution of annualized returns. The assumed asset allocation by PCA is based on board policy for target asset allocation in effect on February 2, 2012, the date the current experience study was approved by the board. Best estimates of 10-year geometric real rates of return and the assumed asset allocation for each major asset class used as input to develop the actuarial investment rate of return are summarized in the following table:

| Assumed Asset<br>Allocation | Long-Term*<br>Expected Real<br><u>Rate of Return</u> |
|-----------------------------|--|
| 47%                         | 4.50%  |
| 12                          | 6.20   |
| 15                          | 4.35   |
| 5                           | 3.20   |
| 20                          | 0.20   |
| 1                           | 0.00   |
|                             | Allocation  47% 12 15 5                              |

<sup>\* 10-</sup>year geometric average

### NOTE 8 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.60 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with the rate increase per Assembly Bill 1469. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.60 percent) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.60 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.60 percent) or 1-percentage-point higher (8.60 percent) than the current rate:

|                                   | 1%                   | Current              | 1%                   |
|-----------------------------------|----------------------|----------------------|----------------------|
|                                   | Decrease             | Discount             | Increase             |
|                                   | <u>(6.60%)</u>       | Rate (7.60%)         | <u>(8.60%)</u>       |
|                                   |                      |                      |                      |
| District's proportionate share of |                      |                      |                      |
| the net pension liability         | <u>\$228,588,000</u> | <u>\$151,391,000</u> | <u>\$ 87,233,000</u> |

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued CalSTRS financial report.

### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B

General Information about the Public Employer's Retirement Fund B

<u>Plan Description</u>: The schools cost-sharing multiple-employer defined benefit pension plan Public Employer's Retirement Fund B (PERF B) is administered by the California Public Employees' Retirement System (CalPERS). Plan membership consists of non-teaching and non-certified employees of public schools (K-12), community college districts, offices of education, charter and private schools (elective) in the State of California.

The Plan was established to provide retirement, death and disability benefits to non-teaching and noncertified employees in schools. The benefit provisions for Plan employees are established by statute. CalPERS issues a publicly available financial report that can be obtained at https://www.calpers.ca.gov/docs/forms-publications/cafr-2015.pdf.

<u>Benefits Provided</u>: The benefits for the defined benefit plans are based on members' years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. Members become fully vested in their retirement benefits earned to date after five years (10 years for State Second Tier members) of credited service.

#### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

<u>Contributions</u>: The benefits for the defined benefit pension plans are funded by contributions from members and employers, and earnings from investments. Member and employer contributions are a percentage of applicable member compensation. Member contribution rates are defined by law and depend on the respective employer's benefit formulas. Employer contribution rates are determined by periodic actuarial valuations or by state statute. Actuarial valuations are based on the benefit formulas and employee groups of each employer. Employer contributions, including lump sum contributions made when agencies first join the PERF, are credited with a market value adjustment in determining contribution rates.

The required contribution rates of most active plan members are based on a percentage of salary in excess of a base compensation amount ranging from zero dollars to \$863 monthly.

Required contribution rates for active plan members and employers as a percentage of payroll for the year ended June 30, 2016 were as follows:

*Members* - The member contribution rate was 6.0 or 7.0 percent of applicable member earnings for fiscal year 2015-16.

Employers - The employer contribution rate was 11.847 percent of applicable member earnings.

The District contributed \$4,438,484 to the plan for the fiscal year ended June 30, 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the District reported a liability of \$43,931,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating school Districts. At June 30, 2015, the District's proportion was 0.298 percent, which was an increase of 0.013 percent from its proportion measured as of June 30, 2014.

For the year ended June 30, 2016, the District recognized pension expense of \$4,453,944. At June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred Outflows of Resources | Deferred Inflows of Resources |  |
|---|--------------------------------|-------------------------------|--|
| Difference between expected and actual experience   | \$ 2,511,000                   | \$ -                          |  |
| Changes of assumptions  | -                              | 2,699,000                     |  |
| Net differences between projected and actual earnings on investments  | -                              | 1,504,000                     |  |
| Changes in proportion and differences between District contributions and proportionate share of contributions | 1,615,000                      | -                             |  |
| Contributions made subsequent to measurement date   | 4,438,484                      |                               |  |
| Total   | <u>\$ 8,564,484</u>            | \$ 4,203,000                  |  |

### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

\$4,438,484 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Years Ended<br><u>June 30,</u> |                |
|--------------------------------|----------------|
| 2017                           | \$<br>(30,167) |
| 2018                           | \$<br>(30,167) |
| 2019                           | \$<br>(30,166) |
| 2020                           | \$<br>13,500   |

Differences between expected and actual experience, changes in assumptions, and changes in proportion are amortized over a closed period equal to the average remaining service life of plan members, which is 4 years as of the June 30, 2015 measurement date. Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed 5-year period.

Actuarial Methods and Assumptions: The total pension liability for the Plan was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2014, and rolling forward the total pension liability to June 30, 2015. The financial reporting actuarial valuation as of June 30, 2014, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

| Valuation Date                    | June 30, 2014                              |
|-----------------------------------|--|
| Experience Study                  | July 1, 2006, through June 30, 2010        |
| Actuarial Cost Method             | Entry age normal                           |
| Investment Rate of Return         | 7.65%                                      |
| Consumer Price Inflation          | 2.75%                                      |
| Wage Growth                       | Varies by entry age and service            |
| Post-retirement Benefit Increases | Contract COLA up to 2.00% until Purchasing |
|                                   | Power Protection Allowance Floor on        |
|                                   | Purchasing Power applies 2.75% thereafter  |

The mortality table used was developed based on CalPERS specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 experience study report.

All other actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011, including updates to salary increase, mortality and retirement rates. Further details of the Experience Study can be found at CalPERS' website.

#### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

| Asset Class                 | Long-Term*<br>Assumed Asset<br><u>Allocation</u> | Expected Real<br>Rate of Return |
|-----------------------------|--|---------------------------------|
| Global Equity               | 51%  | 5.25%                           |
| Global Fixed Income         | 19   | 0.99                            |
| Inflation Sensitive         | 6  | 0.45                            |
| Private Equity              | 10   | 6.83                            |
| Real Estate                 | 10   | 4.50                            |
| Infrastructure & Forestland | 2  | 4.50                            |
| Liquidity                   | 2  | (0.55)                          |
|                             |  |                                 |

<sup>\* 10-</sup>year geometric average

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.65 percent. A projection of the expected benefit payments and contributions was performed to determine if assets would run out. The test revealed the assets would not run out. Therefore the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the Plan. The results of the crossover testing for the Plan are presented in a detailed report that can be obtained at CalPERS' website.

The discount rate was 7.50 and 7.65 percent in the June 30, 2014 and June 30, 2013, actuarial reports, respectively.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected cash flows of the Plan. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the Plan's asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

### NOTE 9 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.65 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.65 percent) or 1-percentage-point higher (8.65 percent) than the current rate:

|   | 1%             | Current              | 1%             |
|---|----------------|----------------------|----------------|
|   | Decrease       | Discount             | Increase       |
|   | <u>(6.65%)</u> | Rate (7.65%)         | <u>(8.65%)</u> |
| B. ( ) ( ) ( ) ( ) ( )                                      |                |                      |                |
| District's proportionate share of the net pension liability | \$ 71,502,000  | <u>\$ 43,931,000</u> | \$ 21,005,000  |

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report.

#### **NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS**

In addition to the pension benefits described in Note 8 and 9, the District provides post-employment health care benefits to all employees who retire from the District on or after attaining age 55 with at least 15 years of service, in accordance with contracts between the District and employee groups. The District's contribution is the amount contributed on behalf of the active member, excluding life insurance, and ending at age 65. Currently, 322 active employees meet those eligibility requirements. Certificated unit members working at least 50% of full-time are not entitled to District-paid retiree benefits. For 2015-16 this amount is \$1,030 per year plus \$760 per year for a covered spouse plus \$190 per covered dependent for a maximum of three dependents. Management retirees pay \$555 per year. Classified unit members working at least 3 hours but less than 4 hours per day received a 25% District contribution upon retirement; those working at least 4 hours but less than 5 hours per day received a 50% District contribution; and those working at least 5 hours but less than 6 hours per day received a 75% contribution upon retirement. For 2015-16, classified retirees selecting to buy up the more expensive option ("Option B") must pay \$408 per year towards their health benefits. The OPEB plan is currently operated as a single employer pay-as-you-go plan and does not issue stand-alone financial statements.

### NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of Cod. Sec. P50.108-.109. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation:

| Annual required contribution               | \$ | 9,191,936   |
|--|----|-------------|
| Interest on net OPEB obligation            |    | 590,407     |
| Adjustment to annual required contribution | _  | (768,139)   |
| Annual OPEB cost (expense)                 |    | 9,014,204   |
| Contributions made                         | _  | (8,057,254) |
| Increase in net OPEB obligation            |    | 956,950     |
| Net OPEB obligation - beginning of year    | _  | 11,808,139  |
| Net OPEB obligation - end of year          | \$ | 12,765,089  |

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2016 and preceding two years were as follows:

| Fiscal Year<br><u>Ended</u> |    |           | Percentage<br>of Annual<br>OPEB Cost<br><u>Contributed</u> | Net OPEB<br>Obligation |  |  |
|-----------------------------|----|-----------|--|------------------------|--|--|
| June 30, 2014               | \$ | 7,967,484 | 96.0%  | \$<br>10,836,566       |  |  |
| June 30, 2015               | \$ | 9,028,827 | 89.2%  | \$<br>11,808,139       |  |  |
| June 30, 2016               | \$ | 9,014,204 | 89.4%  | \$<br>12,765,089       |  |  |

As of July 1, 2014, the most recent actuarial valuation date, the plan was 2.6 percent funded. The actuarial accrued liability for benefits was \$79.0 million, and the actuarial value of assets was \$2.1 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$76.0 million. The covered payroll (annual payroll of active employees covered by the Plan) was \$131 million, and the ratio of the UAAL to the covered payroll was 58.5 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2014 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 5 percent investment rate (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan on the valuation date, and an annual healthcare cost trend rate of 8 percent. Both rates included a 2.75 percent inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2016, was 28 years.

#### **NOTE 11 - JOINT POWERS AUTHORITIES**

The District is a member of the Schools Excess Liability Fund (SELF), Self-Insured Schools of California III (SISC III), Tulare County Schools Insurance Group (TCSIG), the Tulare County School District's Self-Insurance Authority (TCSDIA), the Protected Insurance Program for Schools (PIPS), and Nor-Cal Relief (NCR) public entity risk polls. The District pays an annual premium to each entity for its excess health, worker's compensation, and property liability coverage. The relationship between the District and the pools is such that they are not component units of the District for financial reporting purposes. The District is also a member of the Visalia Civic Facilities Authority Joint Powers Authority (VCFJPA). No audited financial information is available for the VCFJPA as of June 30, 2016 however the financial activity of the JPA is not expected to be significant to the District. There have been no significant reductions in insurance coverage from coverage provided in the prior year.

Condensed audited financial information for the District's JPAs at June 30, 2015 for SELF, TCSIG, TCSDSIA, PIPS, NCR and September 30, 2015 for SISC III are as follows:

|                                   | <u>SELF</u>        |     | SISC III     | <u>TCSIG</u>     | TCSDSIA         | <u>PIPS</u>       | <u>NCR</u>       |
|-----------------------------------|--------------------|-----|--------------|------------------|-----------------|-------------------|------------------|
| Total assets<br>Deferred outflows | \$<br>154,727,271  | \$  | 344,609,638  | \$<br>2,947,311  | \$<br>1,377,805 | \$<br>109,911,317 | \$<br>66,435,645 |
| of resources                      | \$<br>99,437       | \$  | -            | \$<br>-          | \$<br>-         | \$<br>-           | \$<br>-          |
| Total liabilities                 | \$<br>122,470,926  | \$  | 147,784,306  | \$<br>1,433,033  | \$<br>629,701   | \$<br>99,473,185  | \$<br>59,236,261 |
| Deferred inflows                  |                    |     |              |                  |                 |                   |                  |
| of resources                      | \$<br>166,153      | \$  | -            | \$<br>-          | \$<br>-         | \$<br>-           | \$<br>-          |
| Net position                      | \$<br>32,189,629   | \$  | 196,825,332  | \$<br>1,514,278  | \$<br>748,104   | \$<br>10,438,132  | \$<br>7,199,384  |
| Total revenues                    | \$<br>11,968,752   | \$1 | ,642,782,008 | \$<br>15,663,694 | \$<br>3,342,519 | \$<br>236,947,407 | \$<br>46,568,938 |
| Total expenses                    | \$<br>23,063,637   | \$1 | ,591,548,088 | \$<br>15,538,908 | \$<br>3,271,513 | \$<br>238,580,162 | \$<br>45,562,131 |
| Change in net position            | \$<br>(11,094,885) | \$  | 51,233,920   | \$<br>124,786    | \$<br>71,006    | \$<br>(1,632,755) | \$<br>1,006,807  |

#### **NOTE 12 - COMMITMENTS AND CONTINGENCIES**

The District is subject to legal proceedings and claims which arise in the ordinary course of business. In the opinion of management, the amount of ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the District.

The District has received federal and state funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could result in expenditure disallowances under terms of the grants, it is management's opinion that any required reimbursements of future revenue offsets subsequently determined will not have a material effect on the District's financial position or results of operations.

<u>Construction Commitments</u>: As of June 30, 2016, the District has \$12.7 million in outstanding commitments on construction contracts.



## VISALIA UNIFIED SCHOOL DISTRICT GENERAL FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended June 30, 2016

|   | Buc   | dget  |   | Variance                   |
|---|---|---|---|----------------------------|
|   | <u>Original</u>                                       | <u>Final</u>  | <u>Actual</u>   | Favorable<br>(Unfavorable) |
| Revenues: Local Control Funding Formula (LCFF): State apportionment Local sources   | \$ 203,192,816<br>                                    | \$ 199,674,495<br>34,244,188                          | \$ 199,674,495<br>34,244,188                          | \$ -<br>-                  |
| Total LCFF  | 231,434,482   | 233,918,683   | 233,918,683   |                            |
| Federal sources<br>Other state sources<br>Other local sources   | 18,774,671<br>23,636,246<br>9,572,864                 | 18,681,490<br>34,829,890<br>16,771,786                | 18,681,490<br>34,829,890<br>16,883,999                | -<br>-<br>112,213          |
| Total revenues  | 283,418,263   | 304,201,849   | 304,314,062   | 112,213                    |
| Expenditures:     Current:     Certificated salaries     Classified salaries     Employee benefits     Books and supplies | 115,406,048<br>37,732,830<br>57,789,491<br>18,144,800 | 114,430,593<br>35,327,890<br>63,565,137<br>18,081,192 | 114,430,593<br>35,327,890<br>63,565,137<br>18,081,192 |                            |
| Contract services and operating expenditures Other outgo Capital outlay Debt service: Principal retirement                | 22,614,894<br>2,033,853<br>6,415,592<br>117,821       | 24,141,343<br>2,526,884<br>11,309,447<br>2,040,858    | 24,141,343<br>2,526,884<br>11,309,447<br>2,040,858    | -<br>-<br>-                |
| Interest  | <u>589,479</u>  | 48,373  | 48,373  |                            |
| Total expenditures  | 260,844,808   | <u>271,471,717</u>                                    | <u>271,471,717</u>                                    | <del>-</del>               |
| Excess of revenues over expenditures  | 22,573,455  | 32,730,132  | 32,842,345  | 112,213                    |
| Other financing (uses) sources: Transfers in Transfers out Total other financing (uses)                                   | 853,918<br>(5,790,698)                                | 2,344,161<br>(26,795,964)                             | 2,344,161<br>(24,934,409)                             | -<br>1,861,555             |
| sources   | (4,936,780)   | (24,451,803)  | (22,590,248)  | <u>1,861,555</u>           |
| Change in fund balance  | 17,636,675  | 8,278,329   | 10,252,097  | 1,973,768                  |
| Fund balance, July 1, 2015  | 71,036,039  | 71,036,039  | 71,036,039  |                            |
| Fund balance, June 30, 2016   | \$ 88,672,714   | \$ 79,314,368   | \$ 81,288,136   | \$ 1,973,768               |

### VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF OTHER POSTEMPLOYMENT BENEFITS (OPEB) FUNDING PROGRESS

For the Year Ended June 30, 2016

|  |                       | Schedule of Fu                                  | unding Progress                                 |              |  |  |
|--|-----------------------|---|---|--------------|--|--|
| Actuarial<br>Valuation                       | Actuarial<br>Value of | Actuarial<br>Accrued<br>Liability               | Unfunded<br>Actuarial<br>Accrued<br>Liability   | Funded       | Covered  | UAAL as a<br>Percentage<br>of<br>Covered |
| <u>Date</u>                                  | <u>Assets</u>         | (AAL)   | (UAAL)  | <u>Ratio</u> | <u>Payroll</u>                                     | <u>Payroll</u>                           |
| July 1, 2008<br>July 1, 2010<br>July 1, 2012 | \$ -<br>\$ -<br>\$ -  | \$ 58,891,761<br>\$ 66,291,096<br>\$ 69,837,766 | \$ 58,891,761<br>\$ 66,291,096<br>\$ 69,837,766 | 0% 3         | \$ 112,489,000<br>\$ 107,044,000<br>\$ 113,378,000 | 52.4%<br>61.9%<br>61.6%                  |
| July 1, 2014                                 | \$ 2,064,156          | \$ 78,543,166                                   | \$ 76,479,010                                   | 2.7%         | 130,681,000  | 58.5%                                    |

|              |          | Schedule of Emp | loyer Contrib | <u>utions</u> |             |
|--------------|----------|-----------------|---------------|---------------|-------------|
| Actuarial    |          | Annual          | -             |               | Percentage  |
| Valuation    |          | Required        |               |               | of ARC      |
| <u>Date</u>  | <u>C</u> | ontribution     | <u>C</u>      | ontributions  | Contributed |
| July 1, 2008 | \$       | 7,338,233       | \$            | 3,172,610     | 43%         |
| July 1, 2010 | \$       | 7,636,350       | \$            | 6,490,518     | 85%         |
| July 1, 2012 | \$       | 8,125,805       | \$            | 8,419,051     | 104%        |
| July 1, 2014 | \$       | 9,191,936       | \$            | 8,057,254     | 88%         |

## VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Year Ended June 30, 2016

## State Teachers' Retirement Plan Last 10 Fiscal Years

|   | <u>2015</u>   | <u>2016</u>   |
|---|---------------|---------------|
| District's proportion of the net pension liability  | 0.220%        | 0.225%        |
| District's proportionate share of the net pension liability   | \$128,708,000 | \$151,391,000 |
| State's proportionate share of the net pension liability associated with the District                       | 77,720,000    | 80,069,000    |
| Total net pension liability   | \$206,428,000 | \$231,460,000 |
| District's covered-employee payroll   | \$ 98,100,000 | \$104,372,000 |
| District's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 131.20%       | 145.05%       |
| Plan fiduciary net position as a percentage of the total pension liability                                  | 76.52%        | 74.02%        |

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

## VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Year Ended June 30, 2016

## Public Employer's Retirement Fund B Last 10 Fiscal Years

|   | <u>2015</u>      |    | <u>2016</u> |
|---|------------------|----|-------------|
| District's proportion of the net pension liability  | 0.285%           |    | 0.298%      |
| District's proportionate share of the net pension liability   | \$<br>32,390,000 | \$ | 43,931,000  |
| District's covered-employee payroll   | \$<br>29,950,000 | \$ | 32,996,000  |
| District's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 108.15%          |    | 133.14%     |
| Plan fiduciary net position as a percentage of the total pension liability                                  | 83.38%           |    | 79.43%      |

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

# VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS For the Year Ended June 30, 2016

## State Teachers' Retirement Plan Last 10 Fiscal Years

|  |     | <u>2015</u> | <u>2</u> | <u>016</u>      |
|--|-----|-------------|----------|-----------------|
| Contractually required contribution                                  | \$  | 9,268,239   | \$ 12,2  | 275,486         |
| Contributions in relation to the contractually required contribution |     | 9,268,239   | 12,2     | <u> 275,486</u> |
| Contribution deficiency (excess)                                     | \$  |             | \$       |                 |
| District's covered-employee payroll                                  | \$1 | 04,372,000  | \$114,4  | 403,000         |
| Contributions as a percentage of covered-employee payroll            |     | 8.88%       | ,        | 10.73%          |

## VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS For the Year Ended June 30, 2016

# Public Employer's Retirement Fund B Last 10 Fiscal Years

|  | <u>2015</u> |            |           | <u>2016</u> |
|--|-------------|------------|-----------|-------------|
| Contractually required contribution                                  | \$          | 3,883,945  | \$        | 4,438,484   |
| Contributions in relation to the contractually required contribution |             | 3,883,945  | _         | 4,438,484   |
| Contribution deficiency (excess)                                     | \$          |            | <u>\$</u> | _           |
| District's covered-employee payroll                                  | \$          | 32,996,000 | \$        | 37,465,000  |
| Contributions as a percentage of covered-employee payroll            |             | 11.77%     | ı         | 11.85%      |

### VISALIA UNIFIED SCHOOL DISTRICT NOTE TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2016

#### **NOTE 1 - PURPOSE OF SCHEDULES**

#### A - Budgetary Comparison Schedule

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The budgets are revised during the year by the Board of Education to provide for revised priorities. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

## B - Schedule of Other Postemployment Benefits Funding Progress

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarially accrued liability for benefits with the actuarial value of accumulated plan assets.

### C - Schedule of the District's Proportionate Share of the Net Pension Liability

The Schedule of the District's Proportionate Share of the Net Pension Liability is presented to illustrate the elements of the District's Net Pension Liability. There is a requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

#### D – Schedule of the District's Contributions

The Schedule of the District's Contributions is presented to illustrate the District's required contributions relating to the pensions. There is a requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

### E – Changes of Benefit Terms

There are no changes in benefit terms reported in the Required Supplementary Information.

### F - Changes of Assumptions

The discount rate for Public Employer's Retirement Fund B was 7.50 percent in 2015 and 7.65 percent in 2016. There are no changes in assumptions reported for the State Teachers' Retirement Plan.



#### VISALIA UNIFIED SCHOOL DISTRICT COMBINING BALANCE SHEET ALL NON-MAJOR FUNDS June 30, 2016

| ASSETS   | Adult<br>Education<br><u>Fund</u>           | Child<br>Develop-<br>ment<br><u>Fund</u>  | Cafeteria<br><u>Fund</u>                                | Deferred<br>Mainten-<br>ance<br><u>Fund</u> | Building<br><u>Fund</u>                  | Capital<br>Facilities<br><u>Fund</u>     | County<br>School<br>Facilities<br><u>Fund</u> | Bond<br>Interest and<br>Redemption<br><u>Fund</u> | Debt<br>Service<br><u>Fund</u> | <u>Total</u>  |
|--|---|---|---|---|--|--|---|---|--------------------------------|---|
| Cash in County Treasury Cash on hand and in banks Receivables Store inventory Due from other funds | \$ 4,732,563<br>29,053<br>232,983<br>-<br>- | \$ 159,835<br>-<br>296,438<br>-<br>-      | \$ 2,423,771<br>9,193<br>1,279,572<br>274,980<br>26,608 | \$ -<br>-<br>-<br>-<br>-                    | \$ 8,296,976<br>-<br>169<br>-            | \$ 6,451,014<br>-<br>171,372<br>-<br>-   | \$ 201,742<br>-<br>-<br>-<br>-                | \$ 7,162,369<br>-<br>-<br>-<br>-<br>-             | \$ -<br>-<br>-<br>-<br>-       | \$ 29,428,270<br>38,246<br>1,980,534<br>274,980<br>26,608 |
| Total assets   | \$ 4,994,599                                | \$ 456,273                                | \$ 4,014,124  | \$ -  | \$ 8,297,145                             | \$ 6,622,386                             | \$ 201,742                                    | \$ 7,162,369                                      | \$ -                           | \$ 31,748,638   |
| LIABILITIES AND FUND BALANCES  |   |   |   |   |  |  |   |   |                                |   |
| Liabilities: Accounts payable Unearned revenue Due to other funds Total liabilities                | \$ 431,545<br>-<br>215,719<br>647,264       | \$ 12,918<br>77,567<br>113,790<br>204,275 | \$ 424,087<br>-<br>524,284<br>948,371                   | \$ -<br>-<br>-                              | \$ 3,221,307<br>-<br>-<br>-<br>3,221,307 | \$ 1,406,720<br>-<br>-<br>-<br>1,406,720 | \$ -<br>-<br>-<br>-                           | \$ -<br>-<br>-                                    | \$ -<br>-<br>-<br>-            | \$ 5,496,577<br>77,567<br>853,793<br>6,427,937            |
| Fund balances:<br>Nonspendable<br>Restricted   | -<br>4,347,335                              | -<br>251,998                              | 274,980<br>2,790,773                                    | -   | -<br>5,075,838                           | -<br>5,215,666                           | -<br>201,742                                  | -<br>7,162,369                                    | -                              | 274,980<br>25,045,721                                     |
| Total fund<br>balances   | 4,347,335                                   | 251,998                                   | 3,065,753   |   | 5,075,838                                | 5,215,666                                | 201,742                                       | 7,162,369   |                                | 25,320,701  |
| Total liabilities and fund balances  | \$ 4,994,599                                | \$ 456,273                                | \$ 4,014,124  | \$ -  | \$ 8,297,145                             | \$ 6,622,386                             | \$ 201,742                                    | \$ 7,162,369                                      | \$ -                           | \$ 31,748,638   |

#### VISALIA UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES ALL NON-MAJOR FUNDS For the Year Ended June 30, 2016

| Doubles                                      | Adult<br>Education<br><u>Fund</u> | Child<br>Develop-<br>ment<br><u>Fund</u> | Cafeteria<br><u>Fund</u> | Deferred<br>Mainten-<br>ance<br><u>Fund</u> | Building<br><u>Fund</u> | Capital<br>Facilities<br><u>Fund</u> | County<br>School<br>Facilities<br><u>Fund</u> | Bond<br>Interest and<br>Redemption<br><u>Fund</u> | Debt<br>Service<br><u>Fund</u> | <u>Total</u>           |
|--|-----------------------------------|--|--------------------------|---|-------------------------|--------------------------------------|---|---|--------------------------------|------------------------|
| Revenues:<br>Federal sources                 | \$ 359.205                        | Φ.                                       | ф 0.074.04F              | ¢.  |                         | \$ -                                 | \$ -  | Ф   | \$ -                           | ф 0.000.0E0            |
|  | +,                                | *  | \$ 8,671,045             | ъ -   | -                       | <b>5</b> -                           | ъ -   | \$ -  | ъ -                            | \$ 9,030,250           |
| Other state sources                          | 6,428,364                         | 1,845,474                                | 675,754                  | -   | -                       | -                                    | - 0.450                                       | -   | -                              | 8,949,592              |
| Other local sources                          | 559,412                           | 18,626                                   | 1,688,610                |   | 259,531                 | 4,818,416                            | 2,458   | 3,262,663   |                                | 10,609,716             |
| Total revenues                               | 7,346,981                         | 1,864,100                                | 11,035,409               |   | 259,531                 | 4,818,416                            | 2,458   | 3,262,663   |                                | 28,589,558             |
| Expenditures:<br>Current:                    |                                   |  |                          |   |                         |                                      |   |   |                                |                        |
| Certificated salaries                        | 2,032,451                         | 151,350                                  | -                        | -   | -                       | -                                    | -   | -   | -                              | 2,183,801              |
| Classified salaries                          | 576,468                           | 1,028,418                                | 3,627,329                | -   | -                       | -                                    | -   | -   | -                              | 5,232,215              |
| Employee benefits                            | 1,070,599                         | 318,047                                  | 2,109,487                | -   | -                       | -                                    | -   | -   | -                              | 3,498,133              |
| Books and supplies Contract services and     | 232,064                           | 51,584                                   | 4,897,390                | -   | 73,777                  | 60,905                               | -   | -   | -                              | 5,315,720              |
| operating expenditures                       | 1,381,779                         | 53,214                                   | 187,652                  | 2,129                                       | 276,035                 | 192,674                              | 17,347  | -   | -                              | 2,110,830              |
| Capital outlay                               | 91,204                            | -  | 1,379,459                | -   | 31,678,577              | 4,769,163                            | 1,049   | -   | -                              | 37,919,452             |
| Debt service: Principal retirement Interest  | -<br>-                            | -  | -                        | -   | -<br>-                  | -<br>-                               | -   | 3,065,000<br>1,822,357                            | 5,640,000<br>567,505           | 8,705,000<br>2,389,862 |
| Total expenditures                           | 5,384,565                         | 1,602,613                                | 12,201,317               | 2,129                                       | 32,028,389              | 5,022,742                            | 18,396  | 4,887,357   | 6,207,505                      | 67,355,013             |
| Excess (deficiency) of revenues over (under) |                                   |  |                          |   |                         |                                      |   |   |                                |                        |
| expenditures                                 | 1,962,416                         | 261,487                                  | (1,165,908)              | (2,129)                                     | (31,768,858)            | (204,326)                            | (15,938)                                      | (1,624,694)                                       | (6,207,505)                    | (38,765,455)           |
| Other financing sources (uses):              |                                   |  |                          |   |                         |                                      |   |   |                                |                        |
| Transfers in                                 | -                                 | -  | 163,795                  | 2,129                                       | -                       | -                                    | -   | -   | 6,207,505                      | 6,373,429              |
| Transfers out                                | (189,576)                         | (107,238)                                | (509,461)                |   |                         |                                      |   |   |                                | (806,275)              |
| Total other financing sources (uses)         | <u>(189,576</u> )                 | (107,238)                                | (345,666)                | 2,129                                       |                         |                                      |   |   | 6,207,505                      | 5,567,154              |
| Net change in fund balances                  | 1,772,840                         | 154,249                                  | (1,511,574)              | -   | (31,768,858)            | (204,326)                            | (15,938)                                      | (1,624,694)                                       | -                              | (33,198,301)           |
| Fund balances, July 1, 2015                  | 2,574,495                         | 97,749                                   | 4,577,327                |   | 36,844,696              | 5,419,992                            | 217,680                                       | 8,787,063   |                                | 58,519,002             |
| Fund balances, June 30, 2016                 | \$ 4,347,335                      | \$ 251,998                               | \$ 3,065,753             | \$ -  | \$ 5,075,838            | \$ 5,215,666                         | \$ 201,742                                    | \$ 7,162,369                                      | \$ -                           | \$ 25,320,701          |

### VISALIA UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

### For the Year Ended June 30, 2016

|   | Balance<br>July 1,<br><u>2015</u> | <u>Additions</u>        | <u>Deductions</u>       | Balance<br>June 30,<br><u>2016</u> |
|---|-----------------------------------|-------------------------|-------------------------|------------------------------------|
| Student Body Funds  |                                   |                         |                         |                                    |
| Elementary Schools  |                                   |                         |                         |                                    |
| Assets:<br>Cash in County Treasury<br>Cash on hand and in banks | \$ 206,045<br>                    | \$ 262,291<br>          | \$ 215,800<br>          | \$ 252,536<br>                     |
| Total assets  | \$ 206,045                        | \$ 262,291              | \$ 215,800              | \$ 252,536                         |
| Liabilities:  Due to student groups                             | \$ 206,045                        | <u>\$ 262,291</u>       | \$ 215,800              | \$ 252,536                         |
| Middle Schools  |                                   |                         |                         |                                    |
| Assets:<br>Cash in County Treasury<br>Cash on hand and in banks | \$ 239,134<br>                    | \$ 609,115<br>          | \$ 574,855<br>          | \$ 273,394                         |
| Total assets  | \$ 239,134                        | \$ 609,115              | \$ 574,855              | \$ 273,394                         |
| Liabilities:<br>Due to student groups                           | \$ 239,134                        | \$ 609,115              | \$ 574,855              | \$ 273,394                         |
| High Schools  |                                   |                         |                         |                                    |
| Assets:<br>Cash in County Treasury<br>Cash on hand and in banks | \$ 45,285<br><u>873,260</u>       | \$ 110,596<br>3,265,262 | \$ 103,554<br>3,160,215 | \$ 52,327<br>978,307               |
| Total assets  | \$ 918,545                        | \$ 3,375,858            | \$ 3,263,769            | \$ 1,030,634                       |
| Liabilities:<br>Due to student groups                           | <u>\$ 918,545</u>                 | \$ 3,375,858            | \$ 3,263,769            | \$ 1,030,634                       |
| Total Student Body Funds  |                                   |                         |                         |                                    |
| Assets:<br>Cash in County Treasury<br>Cash on hand and in banks | \$ 490,464<br>873,260             | \$ 982,002<br>3,265,262 | \$ 894,209<br>3,160,215 | \$ 578,257<br>978,307              |
| Total assets  | \$ 1,363,724                      | \$ 4,247,264            | \$ 4,054,424            | \$ 1,556,564                       |
| Liabilities:<br>Due to student groups                           | \$ 1,363,724                      | \$ 4,247,264            | \$ 4,054,424            | \$ 1,556,564                       |

### VISALIA UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

For the Year Ended June 30, 2016

|   | Balance<br>July 1,<br>2015    | Additions                    | I  | Deductions           | Balance<br>June 30,<br>2016   |
|---|-------------------------------|------------------------------|----|----------------------|-------------------------------|
| Warrant/Pass-Through Fund                                       |                               |                              |    |                      |                               |
| Assets:<br>Cash in County Treasury<br>Cash on hand and in banks | \$<br>10,437,288              | \$<br>1,525,310              | \$ | -                    | \$<br>11,962,598              |
| Total assets  | \$<br>10,437,288              | \$<br>1,525,310              | \$ | -                    | \$<br>11,962,598              |
| Liabilities:<br>Due to other funds                              | \$<br>10,437,288              | \$<br>1,525,310              | \$ |                      | \$<br>11,962,598              |
| TOTAL AGENCY FUNDS  |                               |                              |    |                      |                               |
| Assets:<br>Cash in County Treasury<br>Cash on hand and in banks | \$<br>10,927,752<br>873,260   | \$<br>2,507,312<br>3,265,262 | \$ | 894,209<br>3,160,215 | \$<br>12,540,855<br>978,307   |
| Total assets  | \$<br>11,801,012              | \$<br>5,772,574              | \$ | 4,054,424            | \$<br>13,519,162              |
| Liabilities:  Due to other funds  Due to student groups         | \$<br>10,437,288<br>1,363,724 | \$<br>1,525,310<br>4,247,264 | \$ | -<br>4,054,424       | \$<br>11,962,598<br>1,556,564 |
| Total liabilities   | \$<br>11,801,012              | \$<br>5,772,574              | \$ | 4,054,424            | \$<br>13,519,162              |

### VISALIA UNIFIED SCHOOL DISTRICT ORGANIZATION June 30, 2016

Visalia Unified School District was organized in 1885 and consists of an area comprising approximately 177 square miles. The District operates 25 elementary schools, 4 middle schools, 4 high schools, an adult school, a continuation high school, and 4 charter schools. There were no changes in District boundaries during the year.

The Board of Education at June 30, 2016 was comprised of the following members:

### **GOVERNING BOARD**

| <u>Name</u>          | <u>Office</u> | Term Expires |
|----------------------|---------------|--------------|
| John L. Crabtree     | President     | 2018         |
| Donna Martin         | Clerk         | 2016         |
| William A. Fulmer    | Member        | 2016         |
| Juan Guerrero        | Member        | 2018         |
| Jim Qualls           | Member        | 2018         |
| Charles Ulmschneider | Member        | 2018         |
| Lucia Vazquez        | Member        | 2016         |

### **ADMINISTRATION**

Todd Oto, Ed. D. Superintendent

Tamara Ravalin Ed. D. Assistant Superintendent, Human Resources Development

Robert Gröeber Assistant Superintendent, Administrative Services

Melanie Stringer Assistant Superintendent, Instructional Services

> Nathan Hernandez Chief Financial Officer

### VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF AVERAGE DAILY ATTENDANCE For the Year Ended June 30, 2016

| DISTRICT  | Second<br>Period<br>Report<br>(Original) | Second<br>Period<br>Report<br>(Revised)* | Annual<br><u>Report</u>      |
|---|--|--|------------------------------|
| Elementary: Transitional Kindergarten through Third Fourth through Sixth Seventh and Eighth Special Education | 8,433<br>6,395<br>3,950<br><u>5</u>      | 8,433<br>6,395<br>3,951<br><u>5</u>      | 8,431<br>6,402<br>3,946<br>5 |
| Total Elementary  | 18,783                                   | 18,784                                   | 18,784                       |
| Secondary:<br>Ninth through Twelfth<br>Continuation   | 7,029<br>245                             | 7,036<br>24 <u>6</u>                     | 6,974<br>                    |
| Total Secondary   | 7,274                                    | 7,282                                    | 7,213                        |
| District Totals   | 26,057                                   | 26,066                                   | 25,997                       |

<sup>\*</sup> Reflects revisions made by the District subsequent to the submission of the original Second Period Report of Attendance, based on an internal review of records.

### VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF AVERAGE DAILY ATTENDANCE For the Year Ended June 30, 2016

| CHARTER SCHOOL - CLASSROOM BASED  | Second<br>Period<br><u>Report</u> | Annual<br><u>Report</u> |
|---|-----------------------------------|-------------------------|
| Charter Alternatives Academy Fourth through Sixth Seventh and Eighth Ninth to Twelfth                       | 2<br>11<br><u>50</u>              | 2<br>12<br><u>49</u>    |
| Subtotal Charter Alternatives Academy   | 63                                | 63                      |
| <u>Visalia Technical Early College</u><br>Ninth through Twelfth   | 238                               | 236                     |
| Total Charter School Classroom Based  | 301                               | 299                     |
| CHARTER SCHOOL - NON-CLASSROOM BASED  |                                   |                         |
| Charter Home School Academy Transitional Kindergarten through Third Fourth through Sixth Seventh and Eighth | 43<br>31<br><u>34</u>             | 43<br>31<br>34          |
| Subtotal Charter Home School  | 108                               | 108                     |
| <u>Visalia Charter Independent Study</u><br>Seventh and Eighth<br>Ninth through Twelfth                     | 1<br>1                            | 1<br>518                |
| Subtotal Visalia Charter Independent Study  | 523                               | 519                     |
| Total Charter School Non-Classroom Based  | 631                               | 627                     |

### VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF INSTRUCTIONAL TIME For the Year Ended June 30, 2016

| Grade Level  DISTRICT   | Statutory<br>Minutes<br>Require-<br><u>ment</u>  | 2015-16<br>Actual<br><u>Minutes</u>  | Number<br>of Days<br>Traditional<br><u>Calendar</u>                | <u>Status</u>   |
|---|--|--|--|---|
| Kindergarten Grade 1 Grade 2 Grade 3 Grade 4 Grade 5 Grade 6 Grade 7 Grade 8 Grade 9 Grade 10 Grade 11 Grade 12 | 36,000<br>50,400<br>50,400<br>50,400<br>54,000<br>54,000<br>54,000<br>54,000<br>64,800<br>64,800<br>64,800 | 36,180<br>51,599<br>51,599<br>51,599<br>57,231<br>57,231<br>57,231<br>59,562<br>59,562<br>65,365<br>65,365<br>65,365<br>65,365 | 180<br>180<br>180<br>180<br>180<br>180<br>180<br>180<br>180<br>180 | In Compliance |
| CHARTER SCHOOLS  Charter Alternatives Academy   |  |  |  |   |
| Grade 6 Grade 7 Grade 8 Grade 9 Grade 10 Grade 11 Grade 12  | 52,457<br>52,457<br>52,457<br>62,949<br>62,949<br>62,949<br>62,949   | 65,000<br>65,000<br>65,000<br>65,000<br>65,000<br>65,000   | 180<br>180<br>180<br>180<br>180<br>180                             | In Compliance<br>In Compliance<br>In Compliance<br>In Compliance<br>In Compliance<br>In Compliance  |
| Visalia Technical Early College   |  |  |  |   |
| Grade 9<br>Grade 10<br>Grade 11<br>Grade 12   | 62,949<br>62,949<br>62,949<br>62,949   | 65,466<br>65,466<br>65,466<br>65,466   | 180<br>180<br>180<br>180   | In Compliance<br>In Compliance<br>In Compliance<br>In Compliance  |

### VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS For the Year Ended June 30, 2016

| Federal Catalog Number  U.S. Department of Education | Federal Grantor/Pass-Through<br><u>Grantor/Program or Cluster Title</u><br>t of Education - Passed through California Department   | Pass-<br>Through<br>Entity<br>Identifying<br><u>Number</u> |    | Federal<br>Expend-<br><u>itures</u>              |
|--|--|--|----|--|
| 0.4.007  | Special Education Cluster:   |  |    |  |
| 84.027   | Special Education: IDEA Basic Local Assistance<br>Entitlement, Part B, Sec 611   | 13379  | \$ | 3,996,159  |
| 84.027   | Special Education: IDEA Private School Local Assistance  | 10115  |    | 3,471  |
| 84.173A  | Special Education: IDEA Preschool Local Entitlement, Part B, Sec 611 (Age 3-5)   | 13693  | _  | 1,237,630  |
|  | Subtotal Special Education Cluster   |  |    | 5,237,260  |
| 84.002<br>84.002A<br>84.002<br>84.002A               | Adult Education Programs: Adult Education: Adult Secondary Education Adult Education: Adult Basic Education & ESL Adult Education: Institutionalized Adults Adult Education: English Literacy & Civics Education Local Grant Subtotal Adult Education Programs | 13978<br>14508<br>13971<br>14109                           | _  | 161,659<br>96,394<br>10,529<br>43,347<br>311,929 |
|  | Carl D. Perkins Programs:  |  |    |  |
| 84.048   | Carl D. Perkins Career and Technical Education: Secondary, Section 131 (Vocational Education)  | 14894  |    | 54,261   |
| 84.048   | Carl D. Perkins Career and Technical Education: Adult, Section 132 (Vocational Education)  | 14893  |    | 113,155  |
|  | Subtotal Carl Perkins Programs   |  | _  | 167,416  |
| 84.011<br>84.011                                     | Title I Group:  NCLB: Title I, Part C, Even Start Migrant Education NCLB: Title I, Part C, Even Start Migrant Education Summer Program   | 14768<br>10005   | _  | 190,506<br>115,343                               |
|  | Subtotal Title I Group   |  | _  | 305,849  |

### VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS For the Year Ended June 30, 2016

| Federal<br>Catalog<br><u>Number</u> | Federal Grantor/Pass-Through<br>Grantor/Program or Cluster Title   | Pass-<br>Through<br>Entity<br>Identifying<br><u>Number</u> |    | Federal<br>Expend-<br>itures              |
|-------------------------------------|--|--|----|---|
| U.S. Departmen of Education (C      | t of Education - Passed through California Department Continued)   |  |    |   |
| 84.010<br>84.377<br>84.367          | NCLB: Title I, Part A, Basic Grants Low-Income<br>and Neglected<br>NCLB: Title I, School Improvement Grant (SIG)<br>NCLB: Title II, Part A Improving Teacher Quality<br>Local Grants | 14329<br>15127<br>14341                                    | \$ | 9,185,122<br>505,244<br>1,252,512         |
| 84.365<br>84.287                    | NCLB: Title III, Limited English Proficiency<br>NCLB: Title IV, Part B, 21st Century Community   | 14346  |    | 132,221                                   |
| 84.282A<br>84.060<br>84.126A        | Learning Centers Program  NCLB: Title V, Part B, Public Charter Schools Grant Indian Education Rehabilitation Services: Vocational Rehabilitation Gran                               | 14349<br>14941<br>10011<br>ats *                           |    | 1,529,992<br>119,319<br>147,147<br>12,146 |
|                                     | Total U.S. Department of Education   |  |    | 18,906,157                                |
|                                     | t of Health and Human Services - Passed through artment of Education   |  |    |   |
| 93.778<br>93.778                    | Medi-Cal Administrative Activities<br>Medi-Cal Billing Option  | 10060<br>10013   |    | 5,967<br>561,532                          |
|                                     | Total U.S. Department of Health and Human Se   | rvices   |    | 567,499                                   |
| U.S. Departmen of Education         | t of Agriculture - Passed through California Department  |  |    |   |
| 10.555<br>10.553<br>10.553          | National School Lunch Program Cluster:<br>National School Lunch Program<br>Basic Breakfast<br>Especially Needy Breakfast   | 13390<br>13396<br>13526                                    | _  | 6,803,090<br>90,265<br>1,681,658          |
|                                     | Subtotal National School Lunch Program Cluster   |  |    | 8,575,013                                 |
| 10.582                              | Fresh Fruit and Vegetable Program  | 14968  |    | 96,032                                    |
|                                     | Total U.S. Department of Agriculture   |  |    | 8,671,045                                 |
|                                     | Total Federal Programs   |  | \$ | 28,144,701                                |

<sup>\*</sup> No pass-through identifying number was available for this program.

### VISALIA UNIFIED SCHOOL DISTRICT RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS For the Year Ended June 30, 2016

| There were no adjustments proposed to any funds of the District |  |  |  |  |
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### VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS For the Year Ended June 30, 2016 (UNAUDITED)

| General Fund  | (Budget)<br><u>2017</u>  | <u>2016</u>               | <u>2015</u>               | <u>2014</u>               |
|---|--------------------------|---------------------------|---------------------------|---------------------------|
| Revenues and other financing sources                      | \$ 301,300,982           | \$ 306,658,223            | <u>\$ 253,839,176</u>     | <u>\$ 223,422,161</u>     |
| Expenditures<br>Other uses and transfers out              | 289,496,955<br>2,996,192 | 271,471,717<br>24,934,409 | 240,248,011<br>11,902,717 | 211,197,824<br>16,571,060 |
| Total outgo   | 292,493,147              | 296,406,126               | 252,150,728               | 227,768,884               |
| Change in fund balance                                    | \$ 8,807,835             | \$ 10,252,097             | \$ 1,688,448              | <u>\$ (4,346,723)</u>     |
| Ending fund balance                                       | \$ 90,095,971            | \$ 81,288,136             | \$ 71,036,039             | \$ 69,347,591             |
| Available reserves  | \$ 39,084,067            | <u>\$ 41,196,494</u>      | \$ 26,859,421             | \$ 37,294,795             |
| Designated for economic uncertainties                     | <u>\$ 37,933,658</u>     | <u>\$ 40,161,612</u>      | <u>\$ 26,216,305</u>      | <u>\$ 35,034,274</u>      |
| Undesignated fund balance                                 | \$ 1,150,409             | \$ 1,034,882              | \$ 643,116                | \$ 2,260,521              |
| Available reserves as percentages of total outgo          | 13.4%                    | 13.9%                     | 10.7%                     | 16.4%                     |
| All Funds   |                          |                           |                           |                           |
| Total long-term liabilities                               | \$ 291,454,206           | \$ 293,756,452            | \$ 268,920,775            | \$ 64,847,053             |
| Average daily attendance at P-2, excluding Charter School | 26,066                   | 26,066                    | 25,802                    | 25,923                    |

The General Fund fund balance has increased by \$7,593,822 over the past three years. The fiscal year 2016-2017 budget projects an increase of \$8,807,835. For a district this size, the State of California recommends available reserves of at least 3% of total General Fund expenditures, transfers out, and other uses. For the year ended June 30, 2016, the District has met this requirement.

The District has incurred operating surpluses in two of the past three years, and anticipates incurring an operating surplus during the fiscal year ending June 30, 2017.

Total long-term liabilities have increased by \$228,909,399 over the past two years, due primarily to the issuance of General Obligation Bonds, Certificates of Participation, and the recognition of the District's Net Pension Liability.

Average daily attendance has increased by 143 over the past two years. The District anticipates no change in ADA for the 2016-2017 fiscal year.

### VISALIA UNIFIED SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOLS For the Year Ended June 30, 2016

### Charter Schools Chartered by District

Charter Home School Academy Charter Alternatives Academy Visalia Charter Independent Study Visalia Technical Education Center Sycamore Valley Academy Included in District
Financial Statements, or
Separate Report

Included in District Report Included in District Report Included in District Report Included in District Report Separate Report

### VISALIA UNIFIED SCHOOL DISTRICT NOTES TO SUPPLEMENTARY INFORMATION June 30, 2016

### **NOTE 1 - PURPOSE OF SCHEDULES**

### A - Schedule of Average Daily Attendance

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

### B - Schedule of Instructional Time

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. The District neither met nor exceeded its target funding. This schedule presents information on the amount of instructional time offered by the District, and whether the District complied with the provisions of Education Code Sections 46200 through 46206.

### C - Schedule of Expenditure of Federal Awards

The Schedule of Expenditure of Federal Awards includes the federal award activity of Visalia Unified School District, and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-21, Cost Principles for Educational Institutions or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The District has elected not to use the 10-percent de minimis indirect cost rate allowed in the Uniform Guidance.

The following schedule provides a reconciliation between revenues reported on the Statement of Revenues, Expenditures and Change in Fund Balances and the related expenditures reported on the Schedule of Expenditure of Federal Awards. The reconciling amounts represent Federal funds that have been recorded as revenues that have not been expended by June 30, 2016.

| <u>Description</u>  | CFDA<br><u>Number</u> | <u>Amount</u>        |
|---|-----------------------|----------------------|
| Total Federal revenues, Statement of Revenues, Expenditures and Change in Fund Balances |                       | \$ 27,711,740        |
| Add: Medi-Cal Billing Option spent from prior year awards                               | 93.778                | 432,961              |
| Total Schedule of Expenditure of Federal<br>Awards                                      |                       | <u>\$ 28,144,701</u> |

### D - Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the Unaudited Actual Financial Report to the audited financial statements.

(Continued)

### VISALIA UNIFIED SCHOOL DISTRICT NOTES TO SUPPLEMENTARY INFORMATION June 30, 2016

### NOTE 1 - PURPOSE OF SCHEDULES (Continued)

### E - Schedule of Financial Trends and Analysis - Unaudited

This schedule provides information on the District's financial condition over the past three years and its anticipated condition for the 2016-2017 fiscal year, as required by the State Controller's Office. The information in this schedule has been derived from audited information.

### F - Schedule of Charter Schools

This schedule provides information for the California Department of Education to monitor financial reporting by Charter Schools.

### **NOTE 2 - EARLY RETIREMENT INCENTIVE PROGRAM**

Education Code Section 14502 required certain disclosure in the financial statements of districts which adopt Early Retirement Incentive Programs pursuant to Education Code Sections 22714 and 44929. For the fiscal year ended June 30, 2016, the District did not adopt such a program.



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

Board of Education Visalia Unified School District Visalia, California

### Report on Compliance with State Laws and Regulations

We have audited Visalia Unified School District's compliance with the types of compliance requirements described in the State of California's 2015-16 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting (the "Audit Guide") applicable to the state laws and regulations listed below for the year ended June 30, 2016.

|  | Procedures       |
|--|------------------|
| <u>Description</u>                                       | <u>Performed</u> |
| Attendance   | Yes              |
| Teacher Certification and Misassignments                 | Yes              |
| Kindergarten Continuance                                 | Yes              |
| Independent Study  | No, see below    |
| Continuation Education                                   | Yes              |
| Instructional Time                                       | Yes              |
| Instructional Materials                                  | Yes              |
| Ratio of Administrative Employees to Teachers            | Yes              |
| Classroom Teacher Salaries                               | Yes              |
| Early Retirement Incentive                               | No, see below    |
| Gann Limit Calculation                                   | Yes              |
| School Accountability Report Card                        | Yes              |
| Juvenile Court Schools                                   | No, see below    |
| Middle or Early College High Schools                     | No, see below    |
| K-3 Grade Span Adjustment                                | Yes              |
| Transportation Maintenance of Effort                     | Yes              |
| Educator Effectiveness                                   | Yes              |
| California Clean Energy Jobs Act                         | Yes              |
| After School Education and Safety Program:               |                  |
| General requirements                                     | Yes              |
| After school   | Yes              |
| Before school  | No, see below    |
| Proper Expenditure of Education Protection Account Funds | Yes              |
| Unduplicated Local Control Funding Formula Pupil Counts  | Yes              |
| Local Control and Accountability Plan                    | Yes              |
| Independent Study – Course Based                         | No, see below    |
| Immunizations  | No, see below    |
| Attendance, for charter schools                          | Yes              |
| Mode of Instruction, for charter schools                 | Yes              |
| Nonclassroom-Based Instruction/Independent Study,        |                  |
| for charter schools                                      | Yes              |
| Determination of Funding for Nonclassroom-Based          |                  |
| Instruction, for charter schools                         | Yes              |
| Annual Instructional Minutes - Classroom-Based,          |                  |
| for charter schools                                      | Yes              |
| Charter School Facility Grant Program                    | No, see below    |

(Continued)

We did not perform procedures related to Independent Study because the District did not generate any ADA for this program.

We did not perform any procedures related to the Early Retirement Incentive Program because the District did not offer an Early Retirement Incentive Program.

We did not perform any procedures related to Juvenile Court Schools because the District did not operate this program.

We did not perform any procedures related to Middle or Early College High Schools because the District did not operate this program.

We did not perform any procedures related to After School Education and Safety Program: Before School, because the District did not offer a Before School program in the current year.

We did not perform procedures related to Course Based Independent Study because the District did not generate any ADA for this program.

We did not perform procedures related to Immunization as the District has submitted all required immunization assessment reports to the California Department of Public Health.

We did not perform any procedures related to Charter School Facility Grant Program because the District did not operate this program.

### Management's Responsibility

Management is responsible for compliance with the requirements of state laws and regulations, as listed above.

### Auditor's Responsibility

Our responsibility is to express an opinion on Visalia Unified School District's compliance with state laws and regulations as listed above based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the 2015-16 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting (Audit Guide). Those standards and the Audit Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a material effect on Visalia Unified School District's compliance with the state laws and regulations listed above occurred. An audit includes examining, on a test basis, evidence about Visalia Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with state laws and regulations. However, our audit does not provide a legal determination of Visalia Unified School District's compliance.

### Opinion with State Laws and Regulations

In our opinion, Visalia Unified School District complied, in all material respects, with the compliance requirements referred to above that are applicable to the state laws and regulations referred to above for the year ended June 30, 2016.

### **Purpose of this Report**

The purpose of this report on compliance is solely to describe the scope of our testing of compliance and the results of that testing based on the requirements of the 2015-16 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Accordingly, this report is not suitable for any other purpose.

Crowe Horwath LLP

Sacramento, California December 13, 2016



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Visalia Unified School District Visalia, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Visalia Unified School District as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise Visalia Unified School District's basic financial statements, and have issued our report thereon dated December 13, 2016.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Visalia Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Visalia Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Visalia Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

We identified a deficiency involving internal control that was communicated to management as identified in the accompanying Schedule of Audit Findings and Questioned Costs as Finding 2016-001.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Visalia Unified School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Visalia Unified School District's Response to Finding

Visalia Unified School District's response to the finding identified in our audit is included in the accompanying Schedule of Audit Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe Horwath LLP

Sacramento, California December 13, 2016



### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Board of Education Visalia Unified School District Visalia. California

### Report on Compliance for Each Major Federal Program

We have audited Visalia Unified School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Visalia Unified School District's major federal programs for the year ended June 30, 2016. Visalia Unified School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal statues, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Visalia Unified School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Visalia Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Visalia Unified School District's compliance.

### Opinion on Each Major Federal Program

In our opinion, Visalia Unified School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

### Report on Internal Control Over Compliance

Management of Visalia Unified School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Visalia Unified School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Visalia Unified School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Crowe Horwath LLP

Sacramento, California December 13, 2016



### SECTION I - SUMMARY OF AUDITOR'S RESULTS

### **FINANCIAL STATEMENTS** Type of auditor's report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? \_\_\_\_ Yes <u>X</u> No Significant deficiency(ies) identified not considered \_\_\_\_ Yes to be material weakness(es)? X None reported Noncompliance material to financial statements noted? Yes X No **FEDERAL AWARDS** Internal control over major programs: Material weakness(es) identified? \_\_X\_\_ No Yes Significant deficiency(ies) identified not considered to be material weakness(es)? X None reported Yes Type of auditors' report issued on compliance for major programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? \_\_\_\_ Yes X No Identification of major programs: CFDA Number(s) Name of Federal Program or Cluster 10.553, 10.555 National School Lunch Program Cluster Dollar threshold used to distinguish between Type A and Type B programs: 844,341 X Yes Auditee qualified as low-risk auditee? STATE AWARDS

(Continued)

Unmodified

Type of auditors' report issued on compliance for

state programs:

### **SECTION II - FINANCIAL STATEMENT FINDINGS**

### 2016-001 DEFICIENCY - INTERNAL CONTROL - ASSOCIATED STUDENT BODY (30000)

### Criteria

Education Code Section 48930 (and California Department of Education's "Accounting Procedures for Student Organizations Handbook") requires student body organizations to follow the regulations set by the Governing Board of the school district.

### Condition

At various school sites:

- Formal fundraising request forms were not utilized in the selection of items examined during the current year under audit.
- Monthly reports of financial transactions were not prepared at the individual club level, for the items examined during the current year.

### Effect

Associated Student Body account funds could potentially be misappropriated.

### Cause

Adequate internal control procedures have not been implemented and enforced.

### Fiscal Impact

Not determinable.

### Recommendation

- Formal fundraising requests forms should be prepared and approved by the student council, principal, and District.
- Monthly report of financial transactions should be prepared for each club and reviewed by both the club advisor and site Principal.

### Corrective Action Plan

Management acknowledges the lack of controls and will work to reiterate the established controls in future years.

# SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS No matters were reported.

### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

# STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

### VISALIA UNIFIED SCHOOL DISTRICT STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS Year Ended June 30, 2016

Finding/Recommendation

**Current Status** 

District Explanation If Not Implemented

2015-001

Partially implemented.

See current year finding 2016-001.

### Condition:

At various school sites selected for testing the following issues were noted:

- A formal fundraising request form was not utilized.
- Monthly report of financial transactions of the various club accounts are not reviewed or approved by site administration.
- Monthly report of financial transactions of the various club accounts are not provided to the clubs for review.
- No consistent use of sub-receipt books.
- Documentation of board minute approval of ASB expenditures was not found.

### Recommendation:

School sites should implement the proper control procedures in order to protect ASB funds from misappropriation:

- Maintain fundraising request forms approved by the student council, principal, and district.
- Monthly reports of financial transactions and reconciliations of the various club accounts should be provided to the clubs for review and approval.
- Sub-receipt books and or tally sheets should be used to track the sale of goods and receipt of cash.
- Student council board minutes should be maintained to document the approval of related expenditures.