

COMPTON UNIFIED SCHOOL DISTRICT  
ITEM NO. 15/16-119

RESOLUTION NO. 15/16-22

RESOLUTION AUTHORIZING PROCESS FOR FORMATION OF  
A CITIZEN'S OVERSIGHT COMMITTEE PURSUANT TO  
EDUCATION CODE SECTION 15278, *et seq.*

*January 26, 2016*

**WHEREAS**, on November 3, 2015, the registered voters residing within the Compton Unified School District ("District") approved Measure S, authorizing the District to sell up to \$350,000,000 in general obligation bonds.

**WHEREAS**, pursuant to Education Code § 15278, *et seq.*, the Board of Trustees ("Board") is required to establish and appoint a Citizen's Oversight Committee ("COC") within 60 days after the Board enters certification of the November 3, 2015 election results for Measure S into the Board's Minutes.

**WHEREAS**, pursuant to Education Code § 15278, *et seq.*, the statutory purpose of the COC shall be to inform the public concerning the expenditure of bond revenues, actively review and report on the proper expenditure of taxpayers' money for school construction, and advise the public as to whether District is in compliance with the requirements of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.

**WHEREAS**, pursuant to Education Code § 15278, *et seq.*, the COC must consist of at least seven members who shall serve for a minimum of two years without compensation for a maximum of three consecutive terms, and shall at minimum consist of members who are: (1) active in a business organization representing the business community located within the District; (2) active in a senior citizens' organization; (3) active in a bona fide taxpayers' organization; (4) the parent or guardian of a child enrolled in the District; and (5) both a parent or guardian of a child enrolled in the District and active in a parent-teacher organization, such as the Parent Teacher Association or school site council.

**WHEREAS**, the Board desires to begin the process to establish a COC within the 60 day period required by law.

**NOW THEREFORE, IT IS HEREBY RESOLVED THAT** the Board finds the above recitals are true.

**IT IS FURTHER RESOLVED THAT** the Board welcomes the input, nominations and applications from the Compton Unified School District community for membership on the COC. The Superintendent is directed to make publicly available to the community a standard questionnaire and application for prospective membership on the COC.

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15278, *et seq.*  
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**IT IS FURTHER RESOLVED THAT** the target membership of the COC shall be fourteen (14) members and shall be appointed pursuant to the following procedure: (1) Each Trustee shall be entitled to nominate one person to serve on the COC; (2) each nominee shall then be submitted for approval to the Board and appointed if approved by a majority vote; (3) if a nominee is not approved, the Trustee making the unsuccessful nomination shall be entitled to nominate a second candidate; (4) if a second nominee from the same Trustee is not successfully appointed, then nominations for the candidate shall be open to any Trustee until seven members are successfully appointed. This process shall continue until the appointed COC members meet the representative criteria of Education Code section 17278, *et seq.* Once the first seven members are appointed to the COC, this process shall be repeated in an effort to meet the target of fourteen total members on the COC, as well as, meet the statutory requirements for membership type. If after this process the statutory minimum membership has not been successfully appointed, the Board will discuss delegation of this power of appointment to the Superintendent to complete the membership appointment to the COC in order to comply with applicable law.

**IT IS FURTHER RESOLVED THAT** the Board directs staff to propose appropriate by-laws establishing the policies and regulations of the COC, which shall be placed on the agenda for approval within 60 days of this Resolution.

**APPROVED, PASSED AND ADOPTED** by the Board of Trustees of the Compton Unified School District on the 26<sup>th</sup> day of January, 2016, by the following vote:

AYES:           5   

NOES:           1   

ABSTENTIONS:    0   

  
\_\_\_\_\_  
Satra Zurita,  
President

Attested to:

  
\_\_\_\_\_  
Margie Garrett,  
Clerk

**COMPTON UNIFIED SCHOOL DISTRICT**  
**MEASURE S**

**Citizens' Bond Oversight Committee**  
**Bylaws**

**COMPTON UNIFIED SCHOOL DISTRICT**  
**MEASURE S CITIZENS' BOND OVERSIGHT COMMITTEE**  
**BYLAWS**

**SECTION I**  
**COMMITTEE ESTABLISHED**

The Compton Unified School District ("District") was successful at the election conducted on November 3, 2015 in obtaining authorization from the District's voters to issue up to \$350 million of the District's general obligation bonds ("Measure S"). The election was conducted pursuant to Article XIII A, Section 1, subdivision (b)(3) of the California Constitution, which allows a 55% majority to pass the bond ("Proposition 39"). Pursuant to Section 15278 of the Education Code, the District is now obligated to establish an "independent citizens' oversight committee" in order to satisfy the accountability requirements of Proposition 39.

The District's Board of Education ("Board") hereby establishes the Measure S Citizens' Bond Oversight Committee which shall have the duties and rights set forth in these Bylaws.

**SECTION II**  
**NAME AND LOCATION**

- 2.1. The name of the committee shall be the Measure S Citizens' Bond Oversight Committee ("Committee"). The Committee was established by Resolution No. 15/16-119 of the Board, pursuant to the passage of Measure S on November 3, 2015, by the electorate of the District.
- 2.2. The office of the Committee shall be located at 501 S. Santa Fe Avenue, Compton, California.

**SECTION III**  
**PURPOSE**

- 3.1. Pursuant to Education Code section 15278, the purpose of the Committee is to inform the public and the Board regarding the expenditure of Measure S bond proceeds. The Committee shall actively review and report on the proper expenditure of taxpayers' money for school construction, and advise the public as to whether the District is in compliance with the requirements of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- 3.2. The Committee shall convene to provide oversight for, but not limited to, the following:
  - A. Ensuring that Measure S bond proceeds are expended only for the purposes described in paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.

- B. Ensuring that Measure S bond proceeds are not used for any teacher or administrative salaries or other school operating expenses.

**SECTION IV  
COMMITTEE ACTIVITIES**

4.1. The Committee shall engage in any of the following activities in furtherance of its purpose:

- A. Actively review and report on the proper expenditure of taxpayers' money for school construction.
- B. Advise the public as to whether the District is in compliance with the requirements of Article XIII A of the California Constitution.
- C. Conduct all business in accordance with the provisions of the Ralph M. Brown Public Meeting Act, California Government Code sections 54950 *et seq.* ("Brown Act"), which shall include the posting of agendas and minutes of the Committee meetings on the District's website.
- D. Provide for communication with and from the community on all issues related to Measure S.
  - 1. The Committee shall issue an Annual Report of its activities to the Board. Each Annual Report shall concern the events of the preceding calendar year and shall be distributed within sixty (60) days of the end of the relevant calendar year.
  - 2. In addition, the Committee may prepare, approve, and distribute other progress reports of its activities, findings, and recommendations to the Superintendent, the Board, and the public. If in conducting its duties and activities, the Committee finds it necessary to report to the Board on any item it deems to be of immediate concern, the Committee may request that the Board call a special Board meeting as soon as possible in accordance with the provisions of the Brown Act.
  - 3. Committee reports shall be posted on the District's website.
- E. All documents received and reports issued by the Committee shall be made available for public viewing on the District's website.

4.2. In furtherance of its purpose, and pursuant to Education Code section 15278, the Committee may engage in the following activities:

- A. Receive and review copies of the annual, independent financial/performance audits.

- B. Inspect school facilities and grounds to ensure that Measure S bond proceeds are expended in compliance with paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
  - C. Receive and review copies of any deferred maintenance proposals or plans developed by the District including any reports required by Education Code section 17584.1.
  - D. Review efforts by the District to maximize Measure S bond proceeds by implementing cost-saving measures, including, but not limited to, all of the following:
    - 1. Mechanisms designed to reduce the costs of professional fees.
    - 2. Mechanisms designed to reduce the costs of site preparation.
    - 3. Mechanisms designed to reduce costs by incorporating efficiencies in school site design.
    - 4. Recommendations regarding the joint use of core facilities.
    - 5. Recommendations regarding the use of cost-effective and efficient reusable facility plans.
- 4.3. The Committee may review any documents and proposals related to the expenditure of Proposition S proceeds and make recommendations in accordance with its purpose and activities, as stated in these Bylaws, Measure S and Proposition 39.

**SECTION V  
DISTRICT DUTIES AND SUPPORT**

- 5.1. The Board shall have the following duties reserved to it, and the Committee shall have no jurisdiction over the following types of activities:
- A. Approval of construction contracts.
  - B. Approval of construction change orders.
  - C. Appropriation of construction funds.
  - D. Handling of legal matters.
  - E. Approval of construction plans and schedules.
  - F. Approval of the sale of bonds.
- 5.2. The District shall provide necessary administrative and technical support to the Committee as shall be consistent with the Committee's purpose, including but not limited to:

- A. Preparation of and posting of public notices as required by the Brown Act, ensuring that all notices to the public are provided in the same manner as notices regarding meetings of the Board.
- B. Provision of a meeting room, including any necessary audio/visual equipment.
- C. Preparation and copies of any document or meeting materials.
- D. Retention of all Committee records.

## **SECTION VI COMMITTEE RULES AND PROCEDURES**

- 6.1. **Calling Meetings.** Committee meetings shall be scheduled on a regular basis by majority vote of the Committee. In addition, special meetings may be called by the Chair or Vice Chair, or by any group of Committee members whose number represents a quorum, and if approved by the Board. All Committee meetings shall be arranged through the District-provided administrative services and be noticed in accordance with the Brown Act. Meetings may be adjourned when a quorum is not present.
- 6.2. **Agendas.**
  - A. Agendas for Committee meetings shall be prepared by the Chair. All documents applicable to agenda items shall be distributed in advance of meetings.
  - B. Any member of the Committee may request, and the Chair shall then place an item on a future agenda if the item is within the purview of the Committee.
  - C. Agendas may include a consent calendar for routine, non-controversial items. These items must be clearly identified on published agendas. Any member of the Committee or public may request at the meeting that an item be pulled for discussion.
  - D. After roll-call and the establishment of a quorum, meetings will begin with a consent calendar.
- 6.3. **Quorum.** Actions may be undertaken at a meeting only if a quorum of seated members is present. A quorum is established when any whole number of Committee members greater than half the seated members is present. "Seated members" means the number of members set by the Board, less any who have resigned or been removed.
- 6.4. **Committee Voting.** Unless otherwise specified in these Bylaws, an action item properly placed on the agenda may be approved by a simple majority of Committee members in attendance, a quorum being present. Members may not vote by absentee or proxy.
- 6.5. **Rules of Procedure.** Meetings shall be conducted with courtesy and decorum.

- 6.6. California's Open Meeting Law. All meetings of the Committee shall be open to the public and shall be noticed and conducted in strict compliance with the Brown Act.
- 6.7. Public Participation. Any member of the public present at a meeting may address the Committee. The Chair may, at her/his discretion, choose in advance to place an equal time limit on all speakers.
- A. If a member of the audience has addressed the Committee on matters which are not on the posted agenda for that meeting, members shall refrain from discussing such matters. If the non-agenda matter raised by a member of the public concerns an issue that is within the subject matter jurisdiction of the Committee, any member may request that the Committee vote to place that matter on a future agenda.
  - B. Persons addressing the Committee shall address the Committee as a whole and shall not direct comments to individual members of the Committee or to members of the audience.
  - C. In the event of disorderly conduct by members of the public, the Committee may order the meeting room cleared pursuant to Government Code section 54957.9.
- 6.8. Minutes. Minutes of Committee proceedings and all documents received and reports issued shall be a matter of public record and the District shall make them available on the District's website. The District shall provide administrative services to assist the Committee Secretary in preparation, distribution, and posting of minutes for all Committee meetings. Minutes published before adoption by the Committee shall always be labeled "Unadopted Draft Minutes."
- 6.9. Attendance. Regular attendance at Committee and applicable subcommittee meetings is a fundamental obligation of every member of the Committee. Absences are disruptive to Committee activity and representation. Failure to attend two (2) consecutive meetings without acceptable reason announced in advance shall constitute due cause for member removal.
- A. Members anticipating an absence must call or email the Committee Chair or Secretary no later than 24 hours before the scheduled meeting.
  - B. Committee attendance reports will be distributed annually and upon request by the Chair.
- 6.10. Committee Reports.
- A. The Committee shall prepare regular reports on its activities. A report shall be issued to the Board at least once each year. Upon completion of all bond projects, the Committee Secretary shall prepare or cause to be prepared a final written report summarizing its activities and conclusions.



- B. The Committee shall actively review and report on the expenditure of taxpayers' money for school construction in accordance with voter approved projects. All such reports, written and/or oral, that represent the Committee's position must proceed from Committee review, be duly approved as to substance by an affirmative vote of not less than two-thirds of the members present at a Committee meeting, the matter having been placed on the agenda and a quorum being present, and be faithfully articulated to the public only by the Committee Chair or an approved designee.
- C. Reports of minority viewpoints will be allowed. All such reports, written and/or oral, that represent the minority's position must be reviewed, be duly approved as to substance without prejudice by a vote of the Committee, and be faithfully articulated to the public only by a designated minority spokesperson.
- D. To avoid the need for minority reports, and to maximize working relationships and public confidence in the Committee, all due diligence should be pursued to resolve divisive issues during the review process, thereby attaining fullest possible Committee support for the content of public reports.
- E. Any member of the Committee may speak as an individual on Measure S issues, but must clearly state for the record that such statements are their own personal views which do not necessarily represent those of the Committee or the District.

## **SECTION VII SUBCOMMITTEES**

The Committee may, with a majority vote, form or disband subcommittees (standing or ad hoc) to perform specific parts of its purpose and duties, such as site inspections or issuing specific reports. The Chair shall appoint all subcommittee members. Subcommittees shall elect their own chairs and vice-chairs. Subcommittee meetings may proceed only when a quorum is present, a quorum being defined as half-plus-one of the full number of subcommittee members. Subcommittee chairs shall be responsible for calling its meetings, preparing its agendas, noticing its members, and delivering timely reports of subcommittee actions to the Committee. Subcommittee meetings shall be conducted in accordance with the adopted Committee Rules and Procedures pursuant to these Bylaws.

- A. A standing subcommittee undertakes ongoing duties in preparation for deliberation by the Committee. All standing subcommittees must fully comply with the Brown Act, irrespective of their number of members. Membership can include any number up to the full membership of the Committee.
- B. An ad hoc subcommittee is temporary in nature. They may be formed to undertake specific, one-time duties in preparation for deliberation by the Committee. An ad hoc subcommittee shall be automatically disbanded upon acceptance of its final report to the Committee. Membership on ad hoc

subcommittees will be limited to less than a quorum of the Committee and need not comply with Brown Act noticing.

### **SECTION VIII AMENDMENTS**

- 8.1. These Bylaws shall become effective upon approval of the Board and ratification by the Committee.
- 8.2. These Bylaws may be amended by an affirmative vote of not less than two-thirds of the members present at a Committee meeting at which said amendment has been agendized and a quorum is present. Any amendment of these Bylaws shall only become effective if and when it is approved by the Board.

### **SECTION IX COMMITTEE SELECTION AND COMPOSITION**

- 9.1. The Board shall have sole discretion to select, appoint and remove Committee members and to determine its final size. The Committee shall consist of a minimum of seven (7) members and no more than fifteen (15) members, appointed by the Board after an open and public recruitment process. Employees, officials, vendors, contractors, or consultants of the District are not eligible for voting or active membership on the Committee.
- 9.2. Per Education Code sections 15278 – 15282, the Committee shall include, at least:
  - A. One member who is active in a business organization representation the business community located with the District.
  - B. One member who is active in a senior citizens' organization.
  - C. One member shall be active in a bona fide taxpayers' organization.
  - D. One member who is a parent or guardian of a child enrolled in the District.
  - E. One member who is a parent or guardian of a child enrolled in the District and active in a parent-teacher organization or school site council.
- 9.3. A member originally appointed to serve a term in one of these categories, during the course of the term, no longer qualifies for that category, must so notify the Board and resign from the Committee.
- 9.4. Committee members may not hold any incompatible office or position during their term of membership, pursuant to Government Code sections 1125 *et seq.* Committee members shall abide by the conflict of interest prohibitions contained in Article 4 of Division 4, of Title I (commencing with Section 1090) of the Government Code. Any member shall disclose immediately any possible or potential conflict of interest to the Committee. A

Committee member's failure to disclose any possible or potential conflict of interest when known may result in the member's removal from the Committee.

## **SECTION X TERMS OF OFFICE**

- 10.1. Pursuant to Education Code section 15282, Committee members shall serve for a term of two (2) years and for no more than three (3) consecutive terms. Should a member resign her/his position before her/his term matures, the Board will appoint a new member to complete the term.
- 10.2. The Committee members shall not be compensated for their services.

## **SECTION XI REMOVAL FROM OFFICE**

- 11.1. The Board may remove any Committee member, for cause, including excessive unexcused absences, or for failure to comply with the prohibition against conflict of interest as set forth in these Bylaws. Excessive unexcused absences are defined as unexcused absences for three consecutive regularly scheduled meetings. Upon a member's removal, her/his seat shall be declared vacant. The Board, in accordance with the established replacement process set forth in these Bylaws, shall fill any vacancies on the Committee.
- 11.2. Any Committee member may request that the removal of another Committee member be placed on the agenda for the Committee's next meeting and may, at that meeting, introduce a motion to remove said member from the Committee for cause (as defined above). Specific cause must be cited in the meeting agenda and motion for removal.

## **SECTION XII REPLACEMENT OF COMMITTEE MEMBER**

- 12.1. Vacancies on the Committee shall exist on the death, resignation, or upon excessive unexcused absences of any member. Any member may resign effective upon giving written notice to the Chair of the Committee, or the Vice-Chair of the Committee, unless the notice specifies a later time for the effectiveness of such resignation.
  - A. Vacancies on the Committee may only be filled by the Board through an application and interview process.
  - B. If a Committee position becomes vacant, the Committee Chair shall request that the Board appoint a replacement.
- 12.2. A replacement Committee member may be appointed by the Board if one or more of the following events occurs:

- A. A Committee member submits a written resignation to the Board, with a copy to the Committee Chair.
- B. The Committee approves a motion to remove a member for cause. A motion to remove a member shall be approved by an affirmative vote of not less than two-thirds of the members present at a Committee meeting, the matter having been placed on the agenda and a quorum being present. The motion and its result shall be communicated in writing to the member under consideration and to the Board President within one (1) week after the meeting that the motion was approved. Removal shall be effective immediately upon passing the motion. If the motion fails, the member under consideration cannot be removed by another vote of the Committee based on the specific bases for cause used for that initial vote.

### **SECTION XIII COMMITTEE OFFICERS**

- 13.1. Officers of the Committee shall be a Chair, a Vice-Chair, and a Secretary. The Committee may choose to establish other elected positions by amending these Bylaws.
- 13.2. At the Committee's first meeting following July 1st of each year, the Committee shall place into nomination and elect a Chair, a Vice-Chair, and a Secretary. If the Committee amends these Bylaws to establish other elected positions, their election shall take place at the same meeting as the elections of the Chair, Vice-Chair, and the Secretary.
- 13.3. The Committee Chair, Vice-Chair, and Secretary shall have the following duties:
  - A. Committee Chair Duties
    - 1. The Chair shall call Committee meetings.
    - 2. The Chair shall establish the agenda for each Committee meeting.
    - 3. The Chair shall preside over each Committee meeting, and follow the Rules of Procedure.
    - 4. The Chair shall, upon willing concurrence of candidates, appoint the members of each Subcommittee that the Committee chooses to form.
    - 5. The Chair shall attend, or appoint another Committee member to attend, meetings of the Board at which Measure S planning, revenue, expenditure, reporting, and related budgetary issues are placed on the agenda.
    - 6. The Chair, or her/his Committee-approved designee shall serve as spokesperson for the Committee in all representations of the Committee to the public, the Board, and the media.
    - 7. The Chair is an ex-officio member of all subcommittees.

B. Committee Vice-Chair

1. The Vice-Chair shall perform each of the duties of the Chair as necessary in the absence of the Chair.

C. Committee Secretary

1. Subject to review by the Chair before publishing, the Secretary shall provide oversight in the preparation, recording, and distribution by District-provided administrative services of the following documents in accordance with the Brown Act:
  - a. Committee meeting agendas;
  - b. All reports, materials, and meeting packets as required by or addressed to the Committee;
  - c. The minutes of Committee meetings;
  - d. All written material submitted by the public during Committee meetings;
  - e. All official correspondence addressed to the Committee;
  - f. Reports adopted by the Committee;
  - g. Committee attendance records.
2. The Secretary shall take and record roll at the beginning of each Committee meeting to determine the existence of a quorum. If a quorum ceases to exist during a meeting, the Secretary shall immediately inform the Chair.

- 13.4. The Vice-Chair will accede to Chair when a vacancy occurs in that office. In the event of a vacancy in the office of Vice-Chair or Secretary, the position will be filled by election, placed on the agenda at the next Committee meeting.

**SECTION XIV  
TERMINATION**

- 14.1. The Committee shall automatically terminate and disband at the earlier of the date:

- A. All bond proceeds have been expended; or
- B. All projects funded by Measure S bond proceeds are complete.

- 14.2. At the time of the termination of the Committee, the Committee shall prepare a final report of findings and recommendations to be presented and received by the Board at a regularly scheduled Board meeting within sixty (60) days of termination.