

**PLEASANTON UNIFIED SCHOOL DISTRICT**

**MEASURE I1 GENERAL OBLIGATION BONDS**  
**PERFORMANCE AUDIT**

**FOR THE FISCAL YEAR ENDED**  
**JUNE 30, 2019**



**PLEASANTON UNIFIED SCHOOL DISTRICT  
MEASURE I1 GENERAL OBLIGATION BONDS  
Table of Contents  
June 30, 2019**

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	<u>Page</u>
Independent Auditors' Report.....	1

**BACKGROUND**

Legislative History.....	2
Pleasanton Unified School District Measure I1 General Obligation Bonds .....	2

**PERFORMANCE AUDIT**

Objectives.....	4
Scope .....	4
Methodology .....	4
Conclusion .....	4



## INDEPENDENT AUDITORS' REPORT

To the Board of Trustees  
Pleasanton Unified School District  
Pleasanton, California

We have conducted a performance audit of the Pleasanton Unified School District (the "District") Measure I1 General Obligation Bond funds for the year ended June 30, 2019.

We conducted our performance audit in accordance with Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 4 of this report which includes determining the compliance with the performance requirements for the Proposition 39 Measure I1 General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIII A of the California Constitution and Proposition 39 as they apply to the bonds and the net proceeds thereof. Management is responsible for Pleasanton Unified School District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal controls of Pleasanton Unified School District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution. Accordingly, we do not express any assurance on the internal controls.

The results of our tests indicated that, in all significant respects, Pleasanton Unified School District expended Measure I1 General Obligation Bond funds for the year ended June 30, 2019 only for specific projects developed by the District's Board of Trustees and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.

*CWDL, Certified Public Accountants*

San Diego, California  
October 12, 2019

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# **BACKGROUND**

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**PLEASANTON UNIFIED SCHOOL DISTRICT  
MEASURE I1 GENERAL OBLIGATION BONDS  
Background Information  
June 30, 2019**

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**LEGISLATIVE HISTORY**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts or county offices of education "for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities", upon approval by 55% of the electorate.

Education Code Section 15278 provides additional accountability measures:

1. A requirement that the school district establish and appoint members to an independent citizens' oversight committee.
2. A requirement that the school district expend bond funds only for the purposes described in Section 1(b)(3) of Article XIII A of the California Constitution, and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenses.
3. A requirement to conduct an annual independent performance audit required by Section 1(b)(3)C of Article XIII A of the California Constitution.
4. A requirement to conduct an annual independent financial audit required by Section 1(b)(3)D of Article XIII A of the California Constitution.

**PLEASANTON UNIFIED SCHOOL DISTRICT MEASURE I1 GENERAL OBLIGATION BONDS**

The Pleasanton Unified School District, Alameda County, California Election of 2016 General Obligation Bonds, Measure I1 were authorized at an election of the registered voters of the Pleasanton Unified School District held on November 8, 2016 at which more than fifty-five percent of the persons voting on the proposition voted to authorize the issuance and sale of \$270,000,000 principal amount of general obligation bonds of the District. The Bonds are being issued to finance the acquisition, construction and modernization of certain District property and facilities. The Bonds are general obligations of the District, payable solely from ad valorem property taxes. A summary of the text of the ballot language was as follows:

"To repair and upgrade aging classrooms and facilities at local schools; provide 21st-century learning technology and facilities; improve school safety and security; update science labs; improve energy and water efficiency; renovate, construct, and acquire classrooms, equipment and facilities; and construct a new elementary school, shall Pleasanton Unified School District issue \$270,000,000 in bonds, at legal rates, with independent citizen oversight, annual audits, all funds used for local schools, and no money used for administrators' salaries?"

**PLEASANTON UNIFIED SCHOOL DISTRICT  
MEASURE I1 GENERAL OBLIGATION BONDS  
Background Information  
June 30, 2019**

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**PLEASANTON UNIFIED SCHOOL DISTRICT MEASURE I1 GENERAL OBLIGATION BONDS, continued**

The District's Board of Trustees developed the following Bond Project List for the Measure I1 Bonds:

- **Safety and Security**
  - Upgrade fire alarm systems at all schools for consistency and student safety
  - Install site fencing at all schools
  - Install video cameras in main areas at all schools
  - Implement VOIP phones, bells, clocks and intercom/all-call
  - Install exterior lighting upgrades
  - Upgrade security system and door key/locks
  
- **21st Century Learning Environments including New Science and Technology Facilities**
  - Upgrade electrical service/infrastructure District-wide
  - Upgrade HVAC District-wide
  - Provide classroom technology District-wide (1:1, classroom audio visual)
  - Middle School Science Labs
  - High School Science Labs
  - Replace and upgrade District wired network, MDF and IDF closets
  
- **Energy and Water Efficiencies**
  - Install solar structures
  - Install water efficient toilets and fountains (including new hydration stations), plumbing and sewer system upgrade, install isolation valves
  
- **Modernizations, Renovations, Replacements of Existing Facilities, Former Leases**
  - Remove temporary portables and build a new school
  - Roofing replacement/repairs to address years of ongoing roof leaks
  - Build, modernize, and upgrade existing school buildings and classrooms, or replace portables, including FF&E
    - Build new classrooms and facilities at Lydiksen Elementary School to replace removed circular buildings
  - Payoff Certificates of Participation (COPs)

In October 2017, the District issued the Series 2017 General Obligation Bonds in the amount of \$70,645,000. The bonds mature beginning on December 1, 2017 through August 1, 2042, with interest yields ranging from 0.90-3.28%.

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# **PERFORMANCE AUDIT**

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**PLEASANTON UNIFIED SCHOOL DISTRICT  
MEASURE I1 GENERAL OBLIGATION BONDS  
Objectives, Scope, Methodology and Conclusions  
June 30, 2019**

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**OBJECTIVES**

The objective of our performance audit was to determine that the District expended Measure I1 General Obligation Bond funds for the year ended June 30, 2019 only for the purposes approved by the voters and only on the specific projects developed by the District's Board of Trustees, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)C of Article XIII A of the California Constitution.

**SCOPE**

The District provided to us a list of all Measure I1 General Obligation Bond project expenditures for the year ended June 30, 2019 (the "List"). The list of transactions represented \$7,274,646 in expenditures from July 1, 2018 through June 30, 2019.

**METHODOLOGY**

We performed the following procedures to the List of Measure I1 General Obligation Bond project expenditures for the year ended June 30, 2019:

- Interviewed District management related to controls over planning, bidding, contracting, expenditure of bond funds and financial reporting and determined that controls have been put in place and are working as documented.
- Documented District procedures and controls over planning, bidding, contracting, expenditure of bond funds and financial reporting.
- Performed tests to determine that the District controls over planning, bidding, contracting, expenditure of bond funds and financial reporting have been put in place and are working as documented.
- Verified the mathematical accuracy of the List.
- Reconciled the List to total bond expenditures as reported by the District in the District's audited financial statements for the year ended June 30, 2019, presented as the Measure I1 General Obligation Bond funds.
- We selected a sample of expenditures totaling \$4,281,019. The sample was selected to provide a representation across specific construction projects, vendors and expenditure amounts. The sample represented 58.8% of the total expenditure value. We verified that the expenditures were for the approved projects and functions as described in the Measure I1 ballot language.

**CONCLUSION**

The results of our tests indicated that, in all significant respects, Pleasanton Unified School District expended Measure I1 General Obligation Bond funds for the year ended June 30, 2019 only for the specific projects developed by the District's Governing Board and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.