

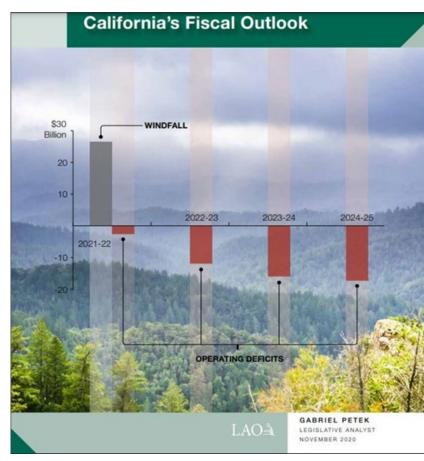
# 2020-21 First Interim Financial Report

Presented to the Governing Board on December 17, 2020

## Topics



- Background on interim certifications
- First Interim Financial Report
- Fiscal Outlook from the Legislative Analyst Office
- GUSD's enrollment and birth trends
- District Reserves (one time funds!)
  - Unprecedented reserves
  - Unprecedented expenditures
  - Update on Learning Mitigation Funds
- Multi-Year Projection
- Action on First Interim Certification



#### Interim Certification

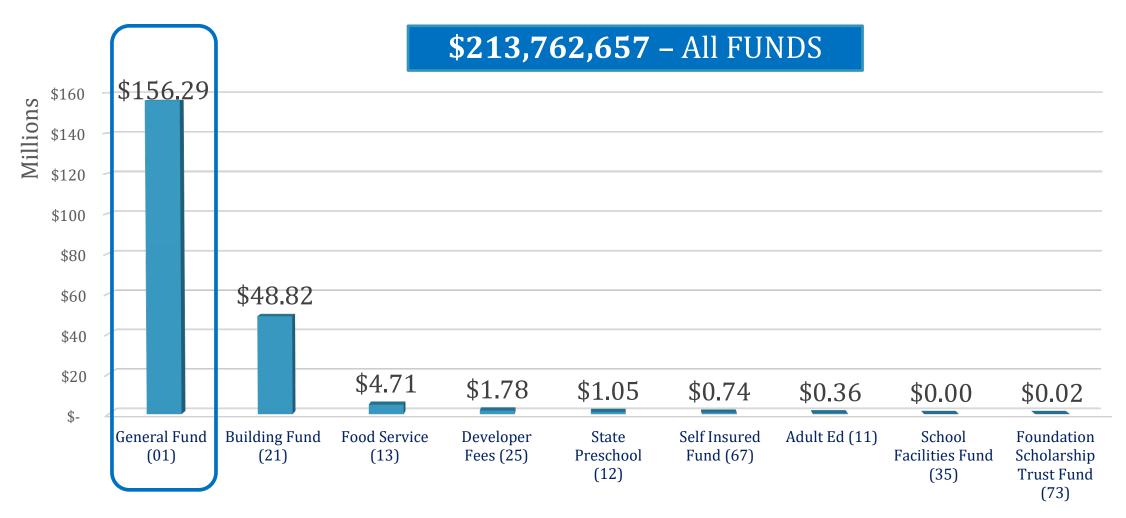


- Positive Certification Certify that District *will* be able to meet its financial obligation for the current and subsequent two fiscal years.
- Qualified may not meet
- Negative will not be able to meet

■ GUSD 1st Interim is self-certified as "Positive"

## 2020-21 First Interim Expenditures by Major Fund



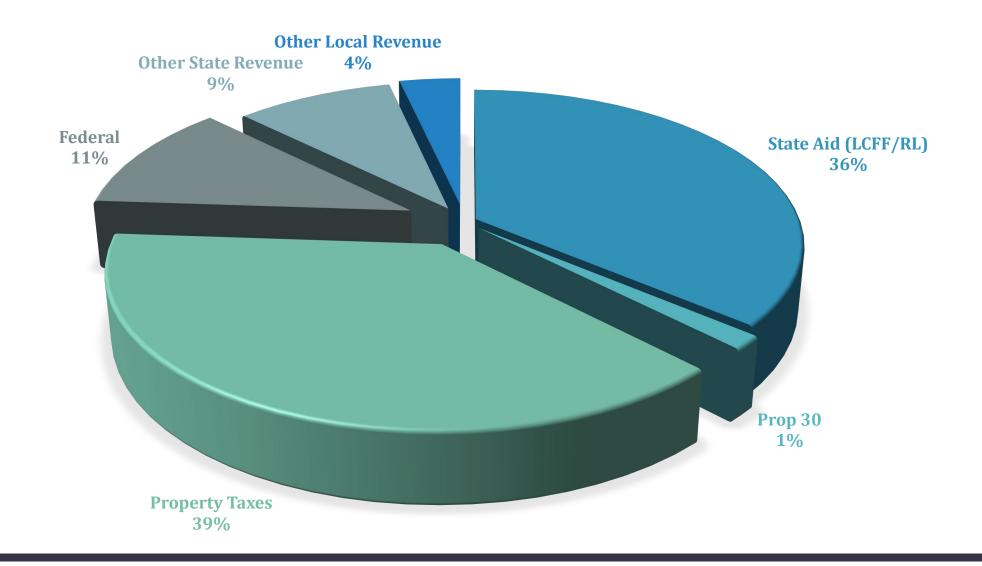


Budgeted Expenditures

#### First Interim Total General Fund Revenues



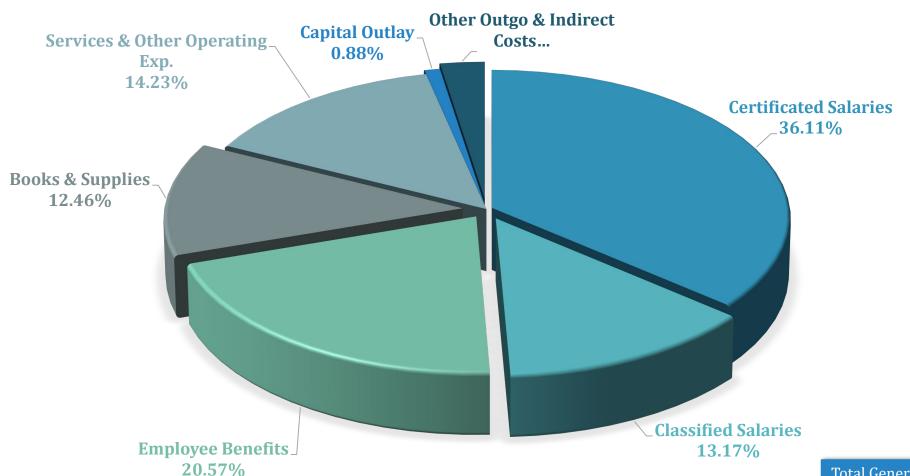
\$146,739,279



### First Interim Total General Fund Expenditures



\$156,286,469





Total General Fund expenditures include grants, entitlements, donations, which have spending restrictions.

## **Unrestricted General Fund On-going Expenditures**



\$98,075,473

Total unrestricted expenditures

**Classified Salaries** 

14.00%

**57,131,121** 

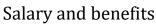
One-time carryover



\$90,944,352

On-going expenditures

\$77,390,340



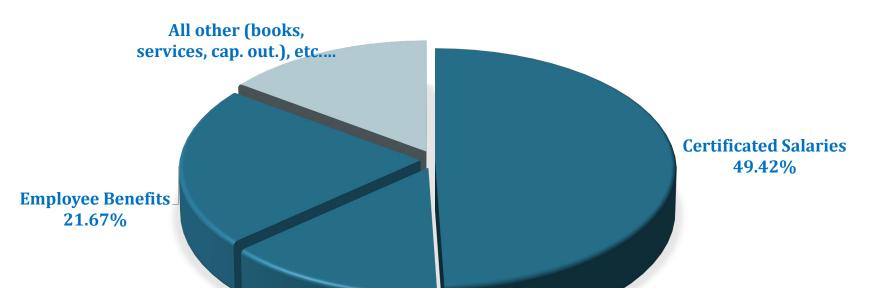
+

\$90,944,352



**85%** 

and benefits On-going expenditures



Salary & Benefits made up <u>85</u>% of actual on-going expenditures



Unrestricted (operational) expenditures are funded by the LCFF (ADA).

# 2020-21 Revised Budget vs. First Interim



Unrestricted Expenditures			First Interim 2020-21		Difference		
Revenue	\$	109,901,005	\$	111,026,151	\$	(1,125,147)	
Expenditures	\$	94,968,177	\$	98,075,473	\$	(3,107,296)	
Excess/(Deficiencty)	\$	14,932,827	\$	12,950,678	\$	1,982,149	
Other Financing & Contribution	\$	(19,186,938)	\$	(20,624,923)	\$	1,437,985	
Net Inc/Decr to Fund Balance	\$	(4,254,111)	\$	(7,674,245)	\$	3,420,134	
Beg Fund Balance	\$	32,030,424	\$	32,030,424	\$	(0)	
Ending Fund Balance	\$	27,776,313	\$	24,356,180	\$	3,420,134	
7% Min. Unrestricted Reserve	\$	8,920,773	\$	10,017,549	\$	(1,096,776)	
% Unrestricted Reserve		19.50%		15.41%		4.09%	

## A look back at the State Enacted Budget - June 2020



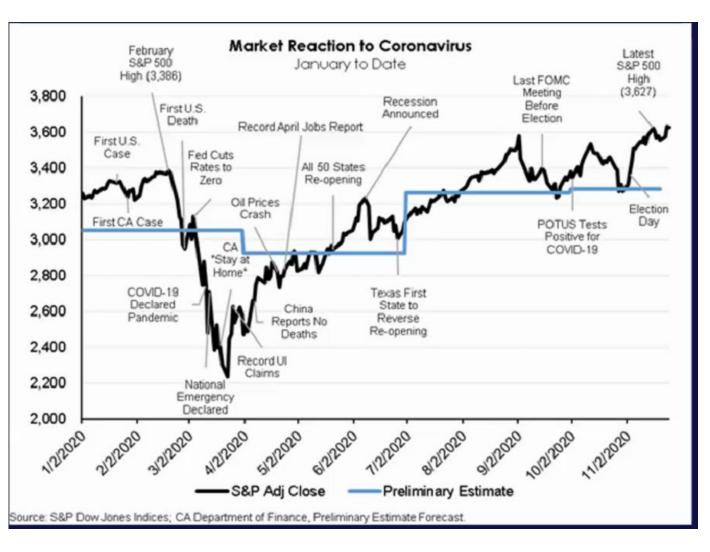
- Impact on Education Budget
  - Cash Deferrals
    - \$2.2 billion in 2019-20
    - 10.3 billion in 2020-21
    - GUSD will operate with about <u>68%</u> of the cash due from the state in 2020-21
  - Zero Cost of Living Adjustments (COLA)
    - 2.31% statutory COLA suspended.

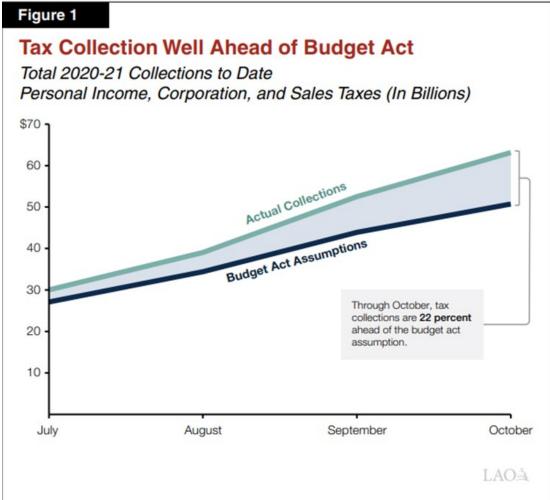
- Hold harmless on Average Daily Attendance
- No hold harmless on supplemental and concentration funds!
- New Distance Learning Requirements

No additional Federal Stimulus provided by October 15, 2020. The State Budget included **\$14 Billion**.

## Stock Market Recovered Quickly...







## Uneven Economic Recovery



OPPORTUNITY ECONOMIC TRACKER

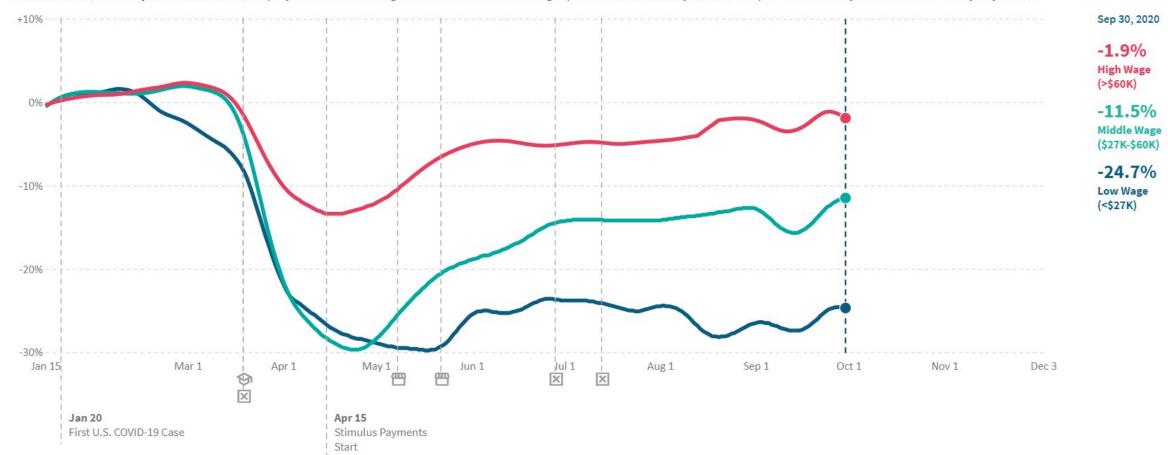






#### Percent Change in Employment\*

In Santa Clara, as of September 30 2020, employment rates among workers in the bottom wage quartile decreased by 24.7% compared to January 2020 (not seasonally adjusted).



<sup>\*</sup>Change in employment rates (not seasonally adjusted), indexed to January 4-31, 2020. This series is based on payroll data from Paychex and Intuit, worker-level data on employment and earnings from Earnin, and timesheet data from Kronos. The dotted line in the low-wage series is a prediction of employment rates based on Kronos data.

last updated: December 02, 2020 next update expected: December 11, 2020

#### LAO's November Outlook for 2021-22



#### **LAO Fiscal Outlook**

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#### Additional Spending Required to Meet Guarantee in Prior and Current Year

(In Millions)

		2019-20		2020-21					
	June Budget Plan	November LAO Estimates	Change	June Budget Plan	November LAO Estimates	Change			
Minimum Guarantee	\$77,678	\$79,283	\$1,606	\$70,890	\$83,975	\$13,085			
Funding Allocations									
Local Control Funding Formula (LCFF)	\$62,707 <sup>a</sup>	\$62,676	-\$31	\$63,037	\$62,565	-\$473			
Other K-14 programs	17,151 <sup>a</sup>	17,154	3	18,167	18,164	-3			
Savings from payment deferrals	-2,181	-2,181	_	-10,314	-10,314	_			
Proposition 98 Reserve deposit	_		_	_	1,529	1,529			
Totals	\$77,678	\$77,649	-\$28	\$70,890	\$71,943	\$1,053			
Settle-Up Payments	_	\$1,634	\$1,634	_	\$12,031	\$12,031			
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Amounts adjusted for Chapter 110 (SB 820, Committee on Budget and Fiscal Review), an August trailer bill that reduced LCFF cost estimates and allocated the savings for additional school meal reimbursements.

Source: Legislative Analyst's Office (LAO): The 2021–22 Budget: The Fiscal Outlook for Schools and Community Colleges

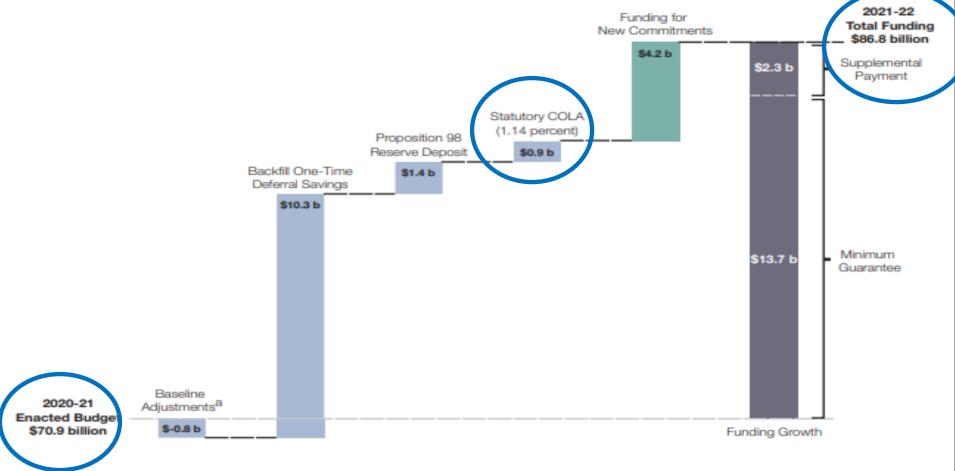
## LAO's Analysis of Available Funding for 2021-22





#### Funding Available for New Commitments in 2021-22

Changes From 2020-21 Enacted Budget



a Consists primarily of one-time expenditures expiring in 2021-22 and lower baseline costs for the Local Control Funding Formula.
COLA = cost-of-living adjustment.

## LAO Recommendations to the Legislature



#### **LAO Recommendations**

- ➤ Use Half of Windfall for Restoring Budget Resilience
- ➤ Use Other Half for Pandemic-Related Needs
- Begin Multiyear Effort to Address Ongoing Deficit Now

LAOA

#### GUSD's Reserve is linked to Historic Shutdown



- Shutdown has lead to one-time operational savings, but has also brought extraordinary costs.
- Hold harmless provisions <u>temporarily</u> protect school funding during the pandemic.

## Summary of One-Time Savings (Unrestricted Expenditures)

Category	Estimated	Actuals	Difference			
Category	Actuals	Actuals	Difference			
Certificated Salaries	\$44,783,781	\$43,793,785	\$ 989,996			
Classified Salaries	\$12,902,919	\$12,027,074	\$ 875,845			
<b>Employee Benefits</b>	\$20,329,875	\$19,102,632	\$ 1,227,243			
Books & Supplies	\$ 6,061,728	\$ 2,872,570	\$ 3,189,158			
Services/Oper.	\$10,496,781	\$ 8,073,544	\$ 2,423,237			
Expenditures (inc. utilities)						
Capital Outlay	\$ 775,268	\$ 176,873	\$ 598,395			
Other Outgo	\$ 224,255	\$ 400,810	\$ (176,555)			
Indirect Costs	\$ (860,189)	\$ (842,428)	\$ (17,761)			
Total Expenditures	\$94,714,418	\$85,604,860	\$ 9,109,558			

from last year

Significant part of the variance attributed to Covid-19 shut-down for more than 25% of the Year.

#### 2019-20 Carryover Designations



2019-20 Carryover Funds								
Summary of one-time funds		Carryover Amount						
Home to School Transportation	\$	350,000						
Deferred Maintenance C/O		1,850,869						
Textbook Adoptions		2,267,368						
LCAP C/O - Centralized		886,330						
LCAP C/O - Schools		576,553						
Equipment replacement		950,000						
Center of Teacher Innovation		250,000						
Total Carryover	\$	7,131,121						
·		39 38						

Textbook adoption needs require carryover savings!

from last year

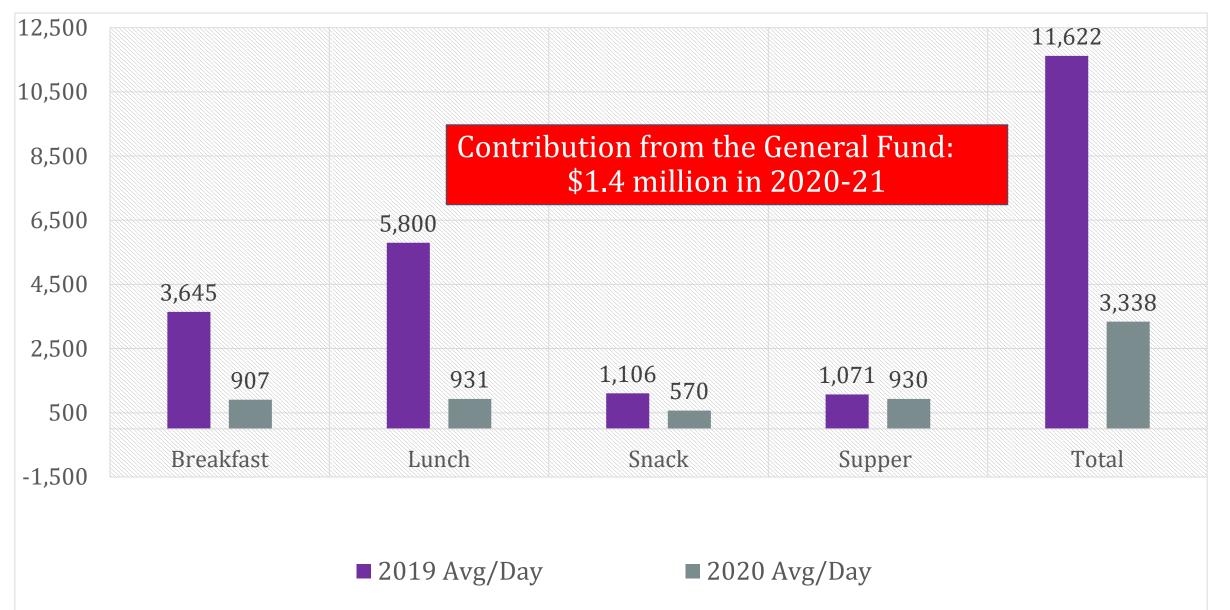
#### How will the one-time reserve be used?



- Reserves can not fund on-going obligations (salary increases)
- Reserves will fund unprecedented investments in reopening our schools!
  - \$1.4 million contribution to Child Nutrition Fund
  - Ventilation needs
  - Disinfectants, cleaning supplies
  - Social distancing partitions, screens, signage, etc.
  - Personal Protective Equipment (PPE)
- Hotspots
- Chromebooks
- Covid-19 Testing Requirements?
- Reserves levels represent cash. Can't meet payroll without cash.

## Average Daily Meal Participation



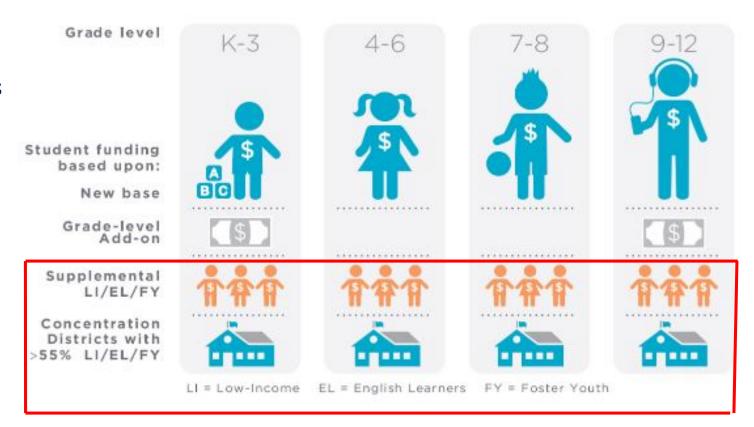


### Supplemental and Concentration Funds



- The Local Control Funding Formula provides GUSD with an additional \$12.4 million in the form of supplemental and concentration grants based on the number of high needs students:
  - English Learners
  - Foster Youth
  - Socially Economic Disadvantage Students

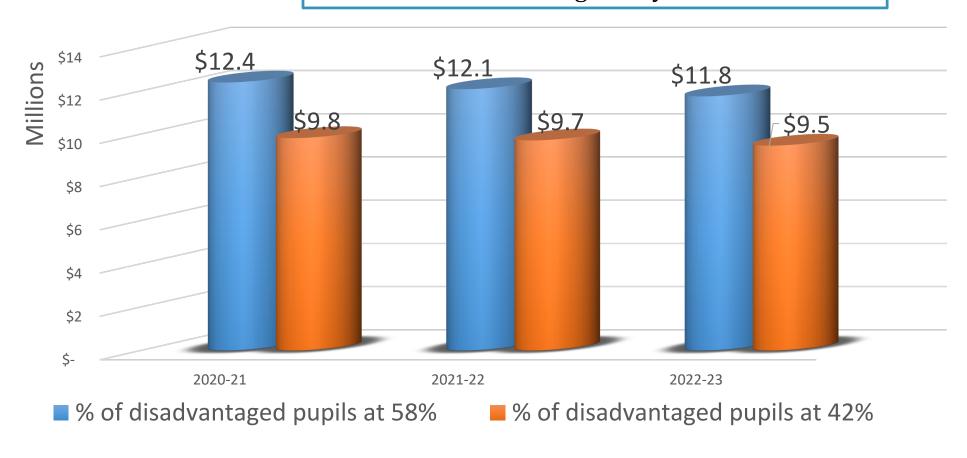
Currently No Hold harmless provision for falling below 55% threshold.



#### Supplemental & Concentration Funds—Funding for the neediest students!



A single year drop in percentage of disadvantaged students lowers funding for 3 years



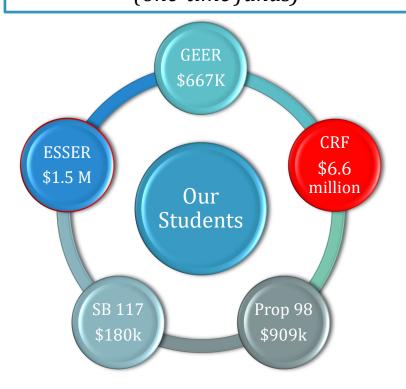
# Key Budgetary Pressures

- -Declining Enrollment (means loss of funding)
- Zero or low COLAs (eroding purchasing power)
- Cash Deferrals at an all time high
- Reductions to Supplemental and Concentration Funds

#### **Learning Loss Mitigation Funds & Other One-time Funds**



Total allocated: \$9.8 Million (one-time funds)



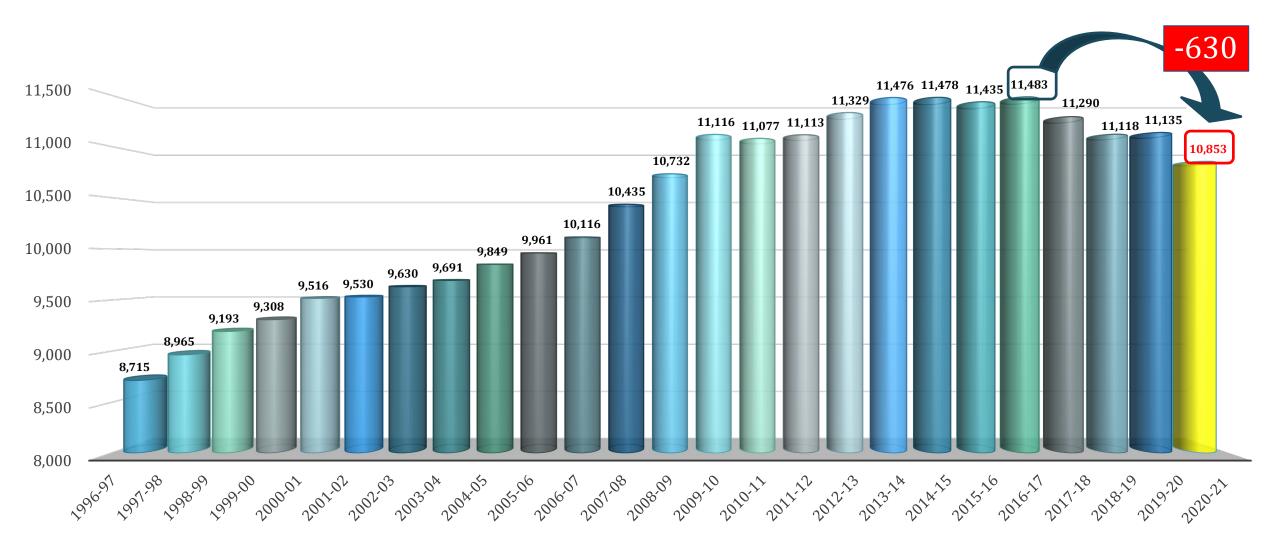
GEER – Governor's Emergency Education Relief CRF – Coronavirus Relief Fund SB 117 – Maintain nutrition services ESSER – Elementary and Secondary School Emergency Relief To support students during distance learning, mitigate learning loss, meet social emotional needs, ensure students have access to technology, and access to meals, and purchase PPE.

Balance as of December 7, 2020 \$1.3 million



#### Declining Enrollment (Excludes Navigator Charter School)



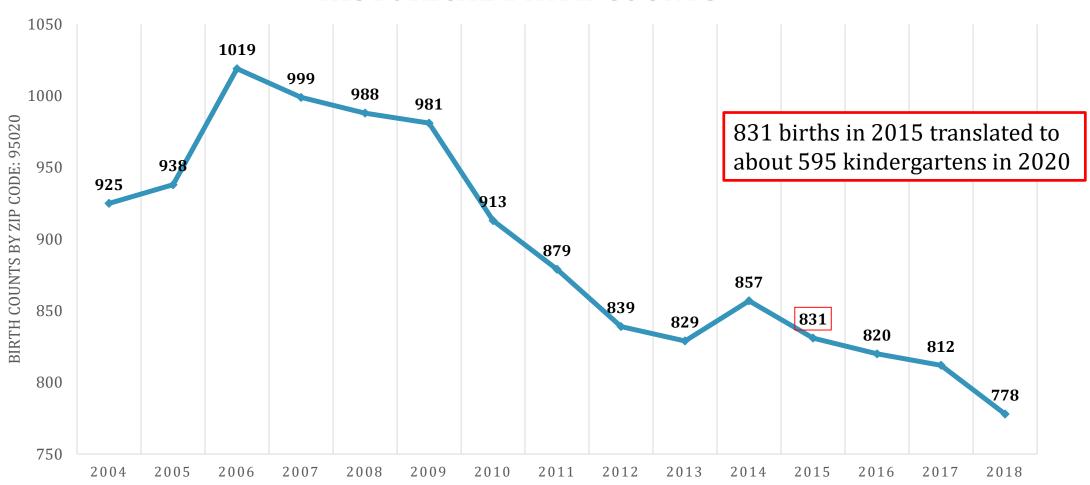


Source: data from DataQuest; includes NPS, Excludes Navigator.

#### Gilroy's Historical Birth Data (by zip code)



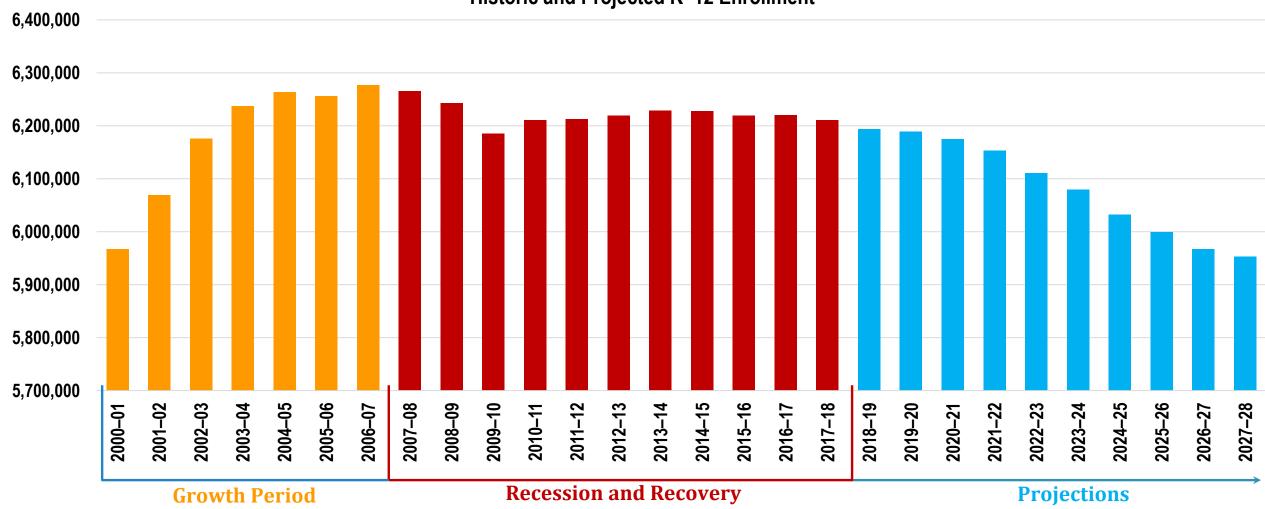
#### **HISTORICAL BIRTH COUNTS**



#### California Public K-12 Enrollment







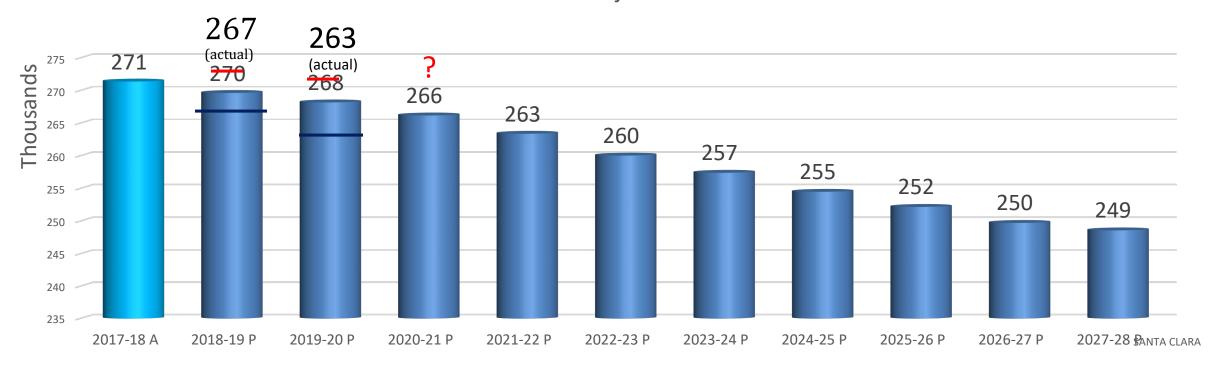
Source: Department of Finance Demographic Research Unit, January 2019

Actual enrollment data through 2017-18

### **Santa Clara County Enrollment**



Actual & Projected Enrollment



Source: CA Department of Finance

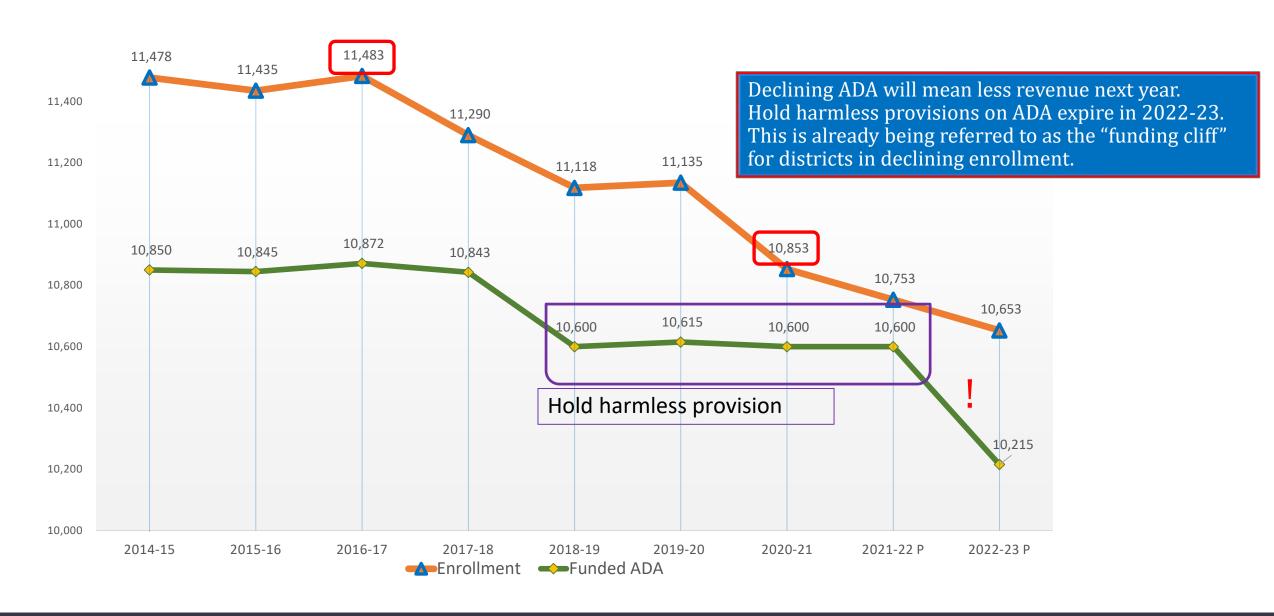


# Multi-Year Projection

A projection is a forecast – not a prediction!

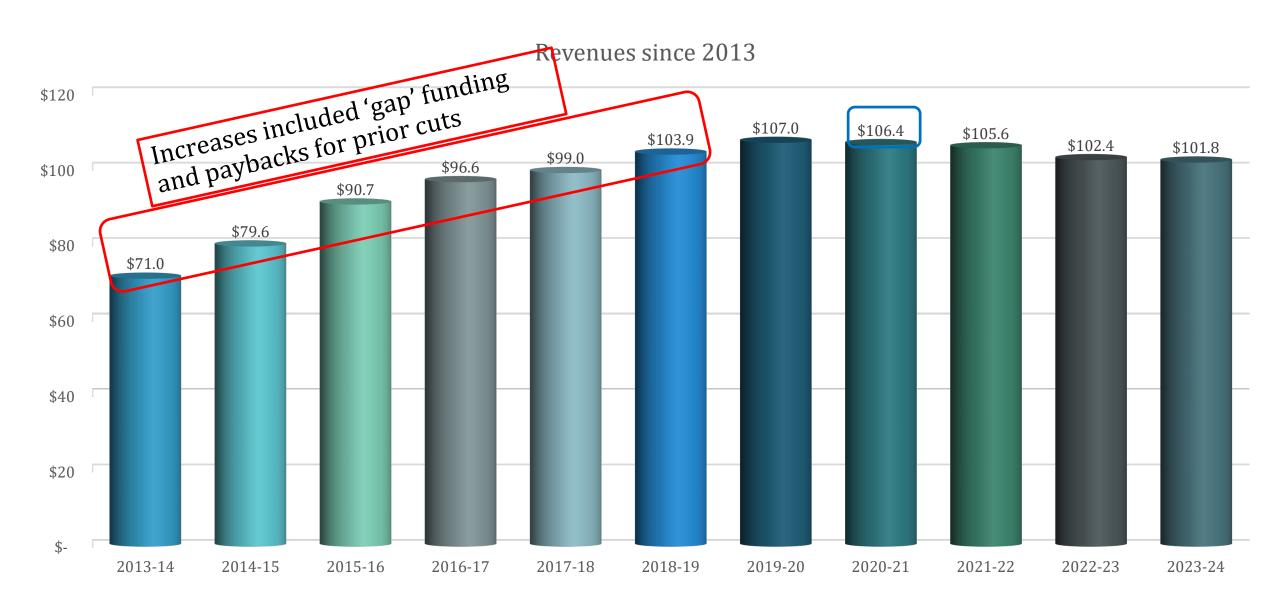
#### Declining ADA (declining revenues)





## LCFF Revenues (source of on-going obligations)





## Highlight Revisions to Revenue Assumptions



Description of Estimated Variables	2020-21	2021-22	2022-23
Cost of Living Adjustment (COLA)	\$0	\$0	\$0
Current Average Daily Attendance (ADA)	10,341	10,241	10,141
Funded ADA	10,600 *	10,600 *	10,329
New Revenue = net of COLA increase – Declining	*Hold Harmless on	Hold Harmless on	-\$ 3.2 mill
Enrollment	ADA (Not UPP)	ADA (Not UPP)	
Total Supplemental & Concentration Funds per LCFF	\$12.2 mill	\$11.4 mill	\$10.4 mill
Lease Revenue from School Closure	\$120K	\$160k	\$200k
Percentage of English Language Learners & Low	57%	56%	55%
Income Students District wide			

## Highlight of Expenditure Assumptions



Description of Estimated Variables	2020-21	2021-22	2022-23
Lease Revenue from ADB	\$120K	\$160K	\$200K
Placeholder budget cut for loss of enrollment/ADA		- \$1 mill	On-going
Placeholder budget cut for loss of enrollment/ADA			- \$1 mill On-going
\$1.4 million Contribution from General Fund to Child Nutrition Fund	\$1.4 Million	-	-
Certificated & Classified Step & Column Adjustments	1.5%	1.5%	1.5%
Health & Welfare	Based on current negotiated caps	Based on current negotiated caps	Based on current negotiated caps
On-going Equipment Replacement Budget	\$950K	On-go	ping
On-going Equipment Replacement Budget Replacement of 6,000 Chromebooks/Other (one-time)	\$950K \$3 million	On-go	oing -
	·	On-go	oing -
	\$3 million	On-go	-
Replacement of 6,000 Chromebooks/Other (one-time)	\$3 million Funded by LLMF	-	-
Replacement of 6,000 Chromebooks/Other (one-time)  Deferred Maintenance (LCAP) – on-going	\$3 million Funded by LLMF \$712K	- On-go	ing
Replacement of 6,000 Chromebooks/Other (one-time)  Deferred Maintenance (LCAP) – on-going  General Fund Contributions	\$3 million Funded by LLMF \$712K -\$19.2 mill	- On-go -\$19.4 mill	- sing -\$19.8 mill

## Economic Risks intensify during a pandemic



Statewide	GUSD
Impact of latest surge on economy. (not stock market!)	Declining Enrollment - elementary grades. Bubble will move will cohort through secondary.
Will California receive the \$14 billion in additional aid?	Must manage declining revenues and strategically spend one time funds.
Covid-19 Vaccine distribution, availability for schools	Costs associated with Reopening Schools
Unemployment Levels – tax payers turned into tax recipients for the state.	Employer paid share of pensions: CalSTRS & CalPERS - a recession could trigger either higher rates, or further pension reform
It's an Election Year! New Administration with a focus on reopening schools. New Requirements, new funding?	Outcome of negotiations with Employee Bargaining Units: GTA, CSEA, and Paraeducators.



	202	2020-21 FIRST INTERIM 2021-22 Projection		202	2-23 Projection	on	2023-24 Projection					
REVENUES	Unrestricted	Restricted	Total	Unrestricted	Restricted	Total	Unrestricted	Restricted	Total	Unrestricted	Restricted	Total
LCFF	106,439,287	5,215,622	111,654,909	105,602,430	5,944,408	111,546,838	102,448,479	5,215,622	107,664,101	101,817,643	5,944,408	107,762 051
New LCFF Ongoing Revenues			-	_	-	-		-	-		-	-
One Time Revenues (Sp Ed)												-
Revenue from ADB	120,000		120,000	160,000		160,000	200,000		200,000	200,000		200,000
Federal Revenues	114,581	16,442,513	16,557,093	114,581	8,257,127	8,371,707	114,581	8,257,127	8,371,707	114,581	8,257,127	8,371,707
Other State Revenues	2,032,360	11,327,355	13,359,715	2,032,360	8,196,346	10,228,706	2,032,360	8,418,467	10,450,827	2,032,360	8,646,607	10,678,967
Other Local Revenues	2,319,924	2,727,638	5,047,562	2,319,924	1,987,397	4,307,320	2,319,924	1,987,397	4,307,320	2,319,924	1,987,397	4,307,320
TOTAL, REVENUES	111,026,151	35,713,127	146,739,279	110,229,294	24,385,277	134,614,572	107,115,343	23,878,612	130,993,956	106,484,507	24,835,539	131,320,046
EXPENDITURES		-										
Placeholder cuts (21-22) Declining Enroll.			-	(1,000,000)		(1,000,000)	(1,000,000)	-	(1,000,000)	(1,000,000)	-	(1,000,000)
Placeholder cuts (22-23) Declining Enroll.	-		-			-	(1,000,000)	-	(1,000,000)	(1,000,000)	-	(1,000,000)
Placeholder cuts (23-24) Declining Enroll.			-			-			-	(1,000,000)		(1,000,000)
Certificated	44,944,708	11,491,746	56,436,454	45,618,879	11,664,122	57,283,001	46,303,162	11,839,084	58,142,246	46,997,709	12,016,671	59,014,380
Classified	12,734,727	7,855,670	20,590,397	12,925,748	7,973,506	20,899,253	13,119,634	8,093,108	21,212,742	13,316,428	8,214,505	21,530,933
Employee Benefits	19,710,906	12,437,625	32,148,531	21,157,906	12,861,990	34,019,896	22,604,906	13,122,249	35,727,155	24,051,906	13,122,249	37,174,155
Books & Supplies	7,537,345 `	11,943,657	19,481,002	3,549,394	3,850,247	7,399,641	3,949,394	2,912,877	6,862,271	4,349,394	2,912,877	7,262,271
Services & Operating Expenses	12,889,903	9,356,522	22,246,425	8,195,506	2,883,728	11,079,234	8,195,506	3,051,731	11,247,237	8,195,506	4,006,178	12,201,684
Capital Outlay	759,965	615,134	1,375,098	252,325	87,183	339,508	252,325	87,183	339,508	252,325	87,183	339,508
Other Outgo	426,606	3,815,778	4,242,384	436,175	3,763,985	4,200,160	<del>44</del> 2,717	3,763,985	4,206,702	449,358	3,763,985	4,213,343
Transfers of Indirect Costs	(928,687)	694,864	(233,823)	(778,300)	775,258	(3,042)	(778,300)	775,258	(3,042)	(778,300)	775,258	(3,042)
TOTAL, EXPENDITURES	98,075,473	58,210,996	156,286,469	90,357,632	43,860,019	134,217,651	92,089,344	43,645,475	135,734,819	93,834,327	44,898,905	138,733,232
Transfers Out	1,437,985	-	1,437,985	-	-	-	-	-	-	-	-	-
Contributions	(19,186,938)	19,186,938	-	(19,474,742)	19,474,742	-	(19,766,863)	19,766,863	-	(20,063,366)	20,063,366	-
TOTAL, OTHER SOURCES/USES	(20,624,923)	19,186,938	(1,437,985)	(19,474,742)	19,474,742	-	(19,766,863)	19,766,863	-	(20,063,366)	20,063,366	-
NET INCREASE (DECREASE)	(7,674,245)	3,310,930)	(10,985,175)	396,920	0	396,92	(4,740,864)	0	(4,740,864)	(7,413,185)	(0)	(7,413,186)
FUND BALANCE											, ,	
Beginning Fund Balance	32,030,424	3,310,930	35,341,355	24,356,180	_	24,356,180	24,753,100		24,753,100	20,012,236	_	20,012,236
Proj. Ending Fund Balance	24,356,180	(0)	24,356,180	24,753,100	0	24,753,100	20,012,236	0	20,012,236	12,599,051	(0)	12,599,050
Nonspendable Revolving Cash	50,000	(0)	50,000	50,000		50,000	50,000		50,000	50,000		50,000
Equipment Replacement Deferred Maint. Carryover Textbook Adoptions Home to School Transportation LCAP Carryover - School sites LCAP Carryover - Centralized Center of Teacher Innovation												
Miminum RESERVE	\$ 10,839,394			\$ 9,395,236			\$ 9,501,437			\$ 9,711,326		
UNRESTRICTED RESERVE	15.41%			18.41%	>		14.71%	>		9.05%	>	
Unassigned/Unappropriated	13,466,786			15,307,864		·	10,460,799			2,837,725		

	2020-21 FIRST	2021-22	2022-23	2023-24
	INTERIM	Projection	Projection	Projection
REVENUES	Unrestricted	Unrestricted	Unrestricted	Unrestricted
LCFF	106,439,287	105,602,430	102,448,479	101,817,643
New LCFF Ongoing Revenues		-		
One Time Revenues (Sp Ed)		_	_	
Revenue from ADB	120,000	160,000	200,000	200,000
Federal Revenues	114,581	114,581	114,581	114,581
Other State Revenues	2,032,360	2,032,360	2,032,360	2,032,360
Other Local Revenues	2,319,924	2,319,924	2,319,924	2,319,924
TOTAL, REVENUES	111,026,151	110,229,294	107,115,343	106,484,507
EXPENDITURES				
Placeholder cuts (21-22) Declining Enroll.		(1,000,000)	(1,000,000)	(1,000,000)
Placeholder cuts (22-23) Declining Enroll.	-		(1,000,000)	(1,000,000)
Placeholder cuts (23-24) Declining Enroll.				(1,000,000)
Certificated	44,944,708	45,618,879	46,303,162	46,997,709
Classified	12,734,727	12,925,740	13,119,634	13,316,428
Employee Benefits	19,710,906	21,157,906	22,604,906	24,051,906
Books & Supplies	7,537,345	3,549,394	3,949,394	4,349,394
Services & Operating Expenses	12,889,903	8,195,506	8,195,506	8,195,506
Capital Outlay	759,965	252,325	252,325	252,325
Other Outgo	426,606	436,175	<del>44</del> 2,717	449,358
Transfers of Indirect Costs	(928,687)	(778,300)	(778,300)	(778,300)
TOTAL, EXPENDITURES	98,075,473	90,357,632	92,089,344	93,834,327
Transfers Out	1,437,985	_	_	-
Contributions	(19,186,938)	(19,474,742)	(19,766,863)	(20,063,366)
TOTAL, OTHER SOURCES/USES	(20,624,923)	(19,474,742)	(19,766,863)	(20,063,366)
NET INCREASE (DECREASE)	(7,674,245)	396,920	(4,740,864)	(7,413,185)
FUND BALANCE		<u> </u>		
Beginning Fund Balance	32,030,424	24,356,180	24,753,100	20,012,236
Proj. Ending Fund Balance	24,356,180	24,753,100	20,012,236	12,599,051
Nonspendable Revolving Cash	50,000	50,000	50,000	50,000
Equipment Replacement Deferred Maint Carryover				
Textbook Adoptions Home to School Transportation LCAP Carryover - School sites				
LCAP Carryover - Centralized  Center of Teacher Innovation				
Miminum RESERVE	\$ 10,839,394	\$ 9,395,236	\$ 9,501,437	\$ 9,711,326
UNRESTRICTED RESERVE	15.41%	18.41%	14.71%	9.05%
Unassigned/Unappropriated	13,466,786	15,307,864	10,460,799	2,837,725
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Unable to budget for Cost of Living Adjustment – at this time (pending Governor's January Proposal)

Enrollment decline means less revnue. Hold harmless provisions expire in 2022-22.

Budget cuts must take place prior to the "cliff" year 2022-23.

Begin Multiyear Effort to Address Ongoing Deficit Now

LAOA

## All Other Funds



Fund	Description	Beginning Fund Balance						Revenue	E	kpenditures	E	nding Fund Balance
11	Adult Education	\$	60,476	\$ 302,849	\$	363,325	\$	-				
12	Child Development	\$	169,285	\$ 1,050,088	\$	1,050,088	\$	169,285				
13	Cafeteria Fund	\$	97,886	\$ 4,712,565	\$	4,712,565	\$	97,886				
21	Building fund	\$	48,160,152	\$ 800,000	\$	48,815,703	\$	144,449				
25	Capital Facilities/Developer Fees	\$	2,421,457	\$ 720,000	\$	1,776,450	\$	1,365,007				
35	County School Facilities	\$	2,436,903	\$ 40,000	\$	-	\$	2,476,903				
67	Self Insurance	\$	2,305,841	\$ 969,166	\$	740,806	\$	2,534,201				
73	Foundation Trust	\$	820,627	\$ 26,000	\$	17,250	\$	829,377				

### **Next Steps**



- Governor's January Proposal for 2021-22 Budget
- District Financial Audit Report January 2021
- Outcome of negotiations with Employee bargaining units (GTA, CSEA, GFP)
- Revise Multi-Year forecast as needed

#### **Recommended Board Action**



Certify the First Interim Financial Report with a Positive Certification