

## SEPARATE COVER ITEM

Board Meeting: February 14, 2012

Item No.: 14.1.4

Document: Measure E & S Audit

**TRACY UNIFIED SCHOOL DISTRICT**

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**PROPOSITION 39  
GENERAL OBLIGATION BONDS  
2006 BOND MEASURE E FUND  
PERFORMANCE AUDIT**

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JUNE 30, 2011

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE E  
PERFORMANCE AUDIT**

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JUNE 30, 2011**

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## INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

Citizen's Fiscal Oversight Committee  
And Governing Board  
Tracy Unified School District  
Tracy, California

We were engaged to conduct a performance audit of the Tracy Unified School District (the District), Measure E General Obligation Bond funds for the year ended June 30, 2011.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended Measure E General Obligation Bond funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution.

*Vavrinek, Trine, Day & Co LLP*

Pleasanton, California  
January 4, 2012

# **TRACY UNIFIED SCHOOL DISTRICT BUILDING FUND – MEASURE E**

**JUNE 30, 2011**

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## ***AUTHORITY FOR ISSUANCE***

The Measure E Bonds are issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The Bonds are authorized to be issued by a resolution adopted by the Board of Education of the District on June 24, 2008 (the Resolution).

The District received authorization at an election held on June 6, 2006, to issue bonds of the District in an aggregate principal amount not to exceed \$51,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2006 Authorization). The Bonds represent the first, second, and third series of the authorized bonds to be issued under the 2006 Authorization.

## ***PURPOSE OF ISSUANCE***

The net proceeds of the Bonds and any other series of general obligation bonds issued under the Authorization will be used for the purposes specified in the District bond proposition submitted at the Election, which include renovating and modernizing the Tracy High School, including replacing aging plumbing, updating electrical and safety systems, renovating and building new classrooms, and to complete Merrill West High School.

## ***AUTHORITY FOR THE AUDIT***

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in Education Code sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
2. The school district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
3. Requires the school district to appoint a citizen's oversight committee.
4. Requires the school district to conduct an annual independent financial audit and performance audit in accordance with the Government Auditing Standards issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the school district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE E**

**JUNE 30, 2011**

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***OBJECTIVES OF THE AUDIT***

1. Determine whether expenditures charged to the Building Fund have been made in accordance with the bond project list approved by the voters through the approval of Measure E.
2. Determine whether salary transactions, charged to the Building Fund were in support of Measure E and not for District general administration or operations.

***SCOPE OF THE AUDIT***

The scope of our performance audit covered the period of July 1, 2010 to June 30, 2011. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2011 were not reviewed or included within the scope of our audit or in this report.

***PROCEDURES PERFORMED***

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2011 for the Building Fund (Measure E). Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and Measure E as to the approved bond projects list. We performed the following procedures:

1. We selected a sample of expenditures for the period starting July 1, 2010 and ending June 30, 2011, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
2. Our sample included transactions totaling \$5,760,939. This represents 88% percent of the total expenditures of \$6,513,324, including expenditures related to transferred funds.
3. We verified that funds from the Building Fund (Measure E) were generally expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects.

***CONCLUSION***

The results of our tests indicated that, in all significant respects, the Tracy Unified School District has properly accounted for the expenditures held in the Building Fund (Measure E) and that such expenditures were made for authorized Bond projects.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE E  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED JUNE 30, 2011**

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None reported.

**TRACY UNIFIED SCHOOL DISTRICT**

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**PROPOSITION 39  
GENERAL OBLIGATION BONDS  
2006 BOND MEASURE E  
FINANCIAL REPORT**

**JUNE 30, 2011**



**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE E**

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## INDEPENDENT AUDITORS' REPORT

Citizen's Fiscal Oversight Committee  
And Governing Board  
Tracy Unified School District  
Tracy, California

We have audited the accompanying financial statements of the Tracy Unified School District, Building Fund (Measure E), as of and for the year ended June 30, 2011, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Building Fund specific to Measure E and are not intended to present fairly the financial position and results of operations of Tracy Unified School District in conformity with accounting principles generally accepted in the United States of America.

As discussed in the notes to the financial statements, the accompanying financial statements reflect certain changes required as a result of the implementation of GASB Statement No. 54 for the year ended June 30, 2011.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Building Fund (Measure E) of the Tracy Unified School District at June 30, 2011, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 4, 2012, on our consideration of the District Building Fund's (Measure E) internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

Vavrinek, Ture, Day & Co LLP

Pleasanton, California  
January 4, 2012

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE E**

**BALANCE SHEET  
JUNE 30, 2011**

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ASSETS

Cash and investments	\$ 9,441,789
Accounts receivable	13,384
Due from other funds	<u>3,900,062</u>
Total Assets	<u><u>\$ 13,355,235</u></u>

LIABILITIES AND FUND EQUITY

LIABILITIES

Due to other fund	\$ 5,013,324
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FUND BALANCES

Restricted	<u>8,341,911</u>
Total Liabilities and Fund Balances	<u><u>\$ 13,355,235</u></u>

The accompanying notes are an integral part of these financial statements.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE E**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCE  
FOR THE YEAR ENDED JUNE 30, 2011**

REVENUES	
Interest income	<u>\$ 61,013</u>
EXPENDITURES	<u>-</u>
OTHER FINANCING SOURCES /(USES)	
Transfers in	4,089,602
Transfers out	<u>(6,513,324)</u>
Total other financing sources (uses)	<u>(2,423,722)</u>
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER/(UNDER) EXPENDITURES AND OTHER USES	(2,362,709)
FUND BALANCE, BEGINNING OF YEAR	<u>10,704,620</u>
FUND BALANCE, END OF YEAR	<u><u>\$ 8,341,911</u></u>

The accompanying notes are an integral part of these financial statements.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND -MEASURE E**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES***

The accounting policies of the Tracy Unified School District Building Fund (Measure E) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants. The Tracy Unified School District Measure E Fund accounts for financial transactions in accordance with the policies and procedures of the California School Accounting Manual.

**Financial Reporting Entity**

The financial statements include only the Building Fund, Measure E, 2006 General Obligation Bond Subfund of the Tracy Unified School District used to account for Proposition 39 projects. This Fund was established to account for the expenditures of general obligation bonds issued under the General Obligation Bonds Election of 2006. The authorized issuance amount of the bonds is \$51,000,000. The first to third series of the 2006 bonds was in the amount of \$51,000,000, have been sold. These financial statements are not intended to present fairly the financial position and results of operations of the Tracy Unified School District in compliance with accounting principles generally accepted in the United States of America.

**Fund Accounting**

The operations of the Building Fund, Measure E, 2006 General Obligation Bond Subfund, are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

**Basis of Accounting**

The Building Fund, Measure E, 2006 General Obligation Bond Subfund is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

**Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE E**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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**Encumbrances**

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances are liquidated at June 30 since they do not constitute expenditures or liabilities.

**Fund Balances - Governmental Funds**

As of June 30, 2011, fund balances of the governmental funds are classified as follows:

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Spending Order**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing board has provided otherwise in its commitment or assignment actions.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**Changes in Accounting Principles**

In March 2009, the GASB issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The initial distinction that is made in reporting fund balance information is identifying amounts that are considered nonspendable, such as fund balance associated with inventories. This Statement also provides for additional classification as restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

# TRACY UNIFIED SCHOOL DISTRICT BUILDING FUND - MEASURE E

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

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The *restricted* fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation. The *committed* fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. Amounts in the *assigned* fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. *Unassigned* fund balance is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. In other funds, the unassigned classification should be used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned. Governments are required to disclose information about the processes through which constraints are imposed on amounts in the committed and assigned classifications.

Governments also are required to classify and report amounts in the appropriate fund balance classifications by applying their accounting policies that determine whether restricted, committed, assigned, and unassigned amounts are considered to have been spent. Disclosure of the policies in the notes to the financial statements is required.

This Statement also provides guidance for classifying stabilization amounts on the face of the balance sheet and requires disclosure of certain information about stabilization arrangements in the notes to the financial statements is required.

The definitions of the general fund, special revenue fund type, capital projects fund type, debt service fund type, and permanent fund type are clarified by the provisions in this Statement. Interpretations of certain terms within the definition of the special revenue fund type have been provided and, for some governments, those interpretations may affect the activities they choose to report in those funds. The capital projects fund type definition also was clarified for better alignment with the needs of preparers and users. Definitions of other governmental fund types also have been modified for clarity and consistency.

The District has implemented the provision of this Statement for the year ended June 30, 2011.

### **New Accounting Pronouncements**

In November 2010, the GASB issued GASB Statement No. 61, *The Financial Reporting Entity: Omnibus-an amendment of GASB Statements No. 14 and No. 34*. The objective of this Statement is to improve financial reporting for a governmental financial reporting entity. The requirements of Statement No. 14, *The Financial Reporting Entity*, and the related financial reporting requirements of Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*, were amended to better meet user needs and to address reporting entity issues that have arisen since the issuance of those Statements. The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2012. Earlier application is encouraged.



**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE E**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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**NOTE 2 – INVESTMENTS**

**Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instrument; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security, and collateralized mortgage obligations.

**Investment in County Treasury**

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fairly value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

**General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
County Pooled Investment Funds	N/A	None	None

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Pool. The District maintains a building fund (Measure E) investment of \$9,441,789 with the County of San Joaquin Investment Pool. The fair value of this investment is approximately \$9,444,622 with an average maturity of 189 days.

**NOTE 3 - ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2011, consisted of the following:

Interest	\$ 13,384
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**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE E**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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**NOTE 4 - INTERFUND TRANSACTIONS**

Interfund receivable balance at June 30, 2011, was as follows:

Due from County School Facilities Fund - Tracy High School Cafeteria Construction project	<u>\$ 3,900,062</u>
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Interfund payable balance at June 30, 2011, was as follows:

Due to County School Facilities Funds - THS Library and WHS Theater Construction projects	<u>\$ 5,013,324</u>
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**NOTE 5 – COMMITMENTS AND CONTINGENCIES**

**Litigation**

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the Building Fund (Measure E) of the District at June 30, 2011.

**Construction Commitments**

As of June 30, 2011, the Building Fund (Measure E) had the following commitments with respect to unfinished capital projects:

Measure E Projects	Remaining Construction Commitment	Expected Date of Completion
<b>Tracy High School - Modernization</b>		
Library/Classrooms	\$ 7,398	9/27/2011
Exterior Painting - Bldgs B, J, K, L & M	19,568	9/27/2011
Completion of Fire & Intrusion Alarm	214,333	9/27/2011
<b>West High School</b>		
Performing Arts Classroom	2,014,537	11/30/2011
<b>Total</b>	<b>\$ 2,255,836</b>	

A portion of these commitments will be funded by other sources

**NOTE 6 – SUBSEQUENT EVENTS**

Management has evaluated events or transactions that may occur for potential recognition or disclosure in the financial statements from the balance sheet date through January 4, 2012, which is the date the financial statements were available to be issued. Management has determined that there were no subsequent events or transactions that would have a material impact on the current year financial statements.

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***INDEPENDENT AUDITORS' REPORT***

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VAVRINEK, TRINE, DAY  
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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Governing Board and  
Citizens Oversight Committee  
Tracy Unified School District  
Tracy, California

We have audited the accompanying financial statements of the Tracy Unified School District (the District) Building Fund (Measure E), as of and for the year ended June 30, 2011, and have issued our report thereon dated January 4, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Tracy Unified School District Building Fund's (Measure E) internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tracy Unified School District Building Fund's (Measure E) internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Tracy Unified School District Building Fund's (Measure E) internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Tracy Unified School District Building Fund's (Measure E) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the governing board, management, and the Measure E Citizen Oversight Committee, and is not intended to be and should not be used by anyone other than these specified parties.

*Vavrinek, Ture, Day & Co LLP*

Pleasanton, California  
January 4, 2012

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***SCHEDULE OF FINDINGS AND QUESTIONED COSTS***

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**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE E**

**FINANCIAL STATEMENT FINDINGS  
JUNE 30, 2011**

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None reported.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE E**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
JUNE 30, 2011**

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None reported.



**TRACY UNIFIED SCHOOL DISTRICT**

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**PROPOSITION 39**  
**GENERAL OBLIGATION BONDS**  
**2008 BOND MEASURE S FUND**  
*PERFORMANCE AUDIT*

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JUNE 30, 2011

# TRACY UNIFIED SCHOOL DISTRICT

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## INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

Citizen's Fiscal Oversight Committee  
And Governing Board  
Tracy Unified School District  
Tracy, California

We were engaged to conduct a performance audit of the Tracy Unified School District (the District), Measure S General Obligation Bond funds for the year ended June 30, 2011.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

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In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended Measure S General Obligation Bond funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution.

*Vavrinek, Trine, Day & Co LLP*

Pleasanton, California  
January 4, 2012

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE S  
PERFORMANCE AUDIT**

**JUNE 30, 2011**

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***AUTHORITY FOR ISSUANCE***

The Proposition 39, Measure S Bonds are issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The Bonds are authorized to be issued by a resolution adopted by the Board of Supervisors of the County on February 24, 2009 (the Resolution), pursuant to a request of the District made by a resolution adopted by the Board of Education of the District in February 10, 2009.

The District received authorization at an election held on November 4, 2008, to issue bonds of the District in an aggregate principal amount not to exceed \$43,100,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2008 Authorization). The Bonds represent the first and second series of the authorized bonds to be issued under the 2008 Authorization.

***PURPOSE OF ISSUANCE***

The net proceeds of the Bonds and any other series of general obligation bonds issued under the Authorization will be used for the purposes specified in the District bond proposition submitted at the Election, which include renovating and modernizing the community's oldest elementary and middle schools, upgrading classrooms, replacing classrooms, replacing aging roofs, old heating, electrical, plumbing, cooling and ventilation systems with energy efficient systems, and improving security and technology systems at all schools within the School Facilities Improvement District (SFID), increasing student access to computers.

***AUTHORITY FOR THE AUDIT***

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in Education Code sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
2. The school district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
3. Requires the school district to appoint a citizen's oversight committee.
4. Requires the school district to conduct an annual independent financial audit and performance audit in accordance with the Government Auditing Standards issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the school district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE S  
PERFORMANCE AUDIT**

**JUNE 30, 2011**

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***OBJECTIVES OF THE AUDIT***

1. Determine whether expenditures charged to the Building Fund have been made in accordance with the bond project list approved by the voters through the approval of Measure S.
2. Determine whether salary transactions, charged to the Building Fund were in support of Measure S and not for District general administration or operations.

***SCOPE OF THE AUDIT***

The scope of our performance audit covered the period of July 1, 2010 to June 30, 2011. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2011 were not reviewed or included within the scope of our audit or in this report.

***PROCEDURES PERFORMED***

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2011 for the Building Fund Measure S. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and Proposition 39, Measure S as to the approved bond projects list. We performed the following procedures:

1. We selected a sample of expenditures for the period starting July 1, 2010 and ending June 30, 2011, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
2. Our sample included transactions totaling \$2,732,714. This represents 70 percent of the total expenditures of \$3,891,170, including expenditures related to transferred funds.
3. We verified that funds from the Building Fund (Proposition 39, Measure S) were generally expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects.

***CONCLUSION***

The results of our tests indicated that, in all significant respects, the Tracy Unified School District has properly accounted for the expenditures held in the Building Fund, Measure S and that such expenditures were made for authorized Bond projects.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE S  
PERFORMANCE AUDIT**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2011**

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None reported.

**TRACY UNIFIED SCHOOL DISTRICT**

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**PROPOSITION 39  
GENERAL OBLIGATION BONDS  
2008 BOND MEASURE S  
FINANCIAL REPORT**

**JUNE 30, 2011**

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE S**

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JUNE 30, 2011**

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***SCHEDULE OF FINDINGS AND QUESTIONED COSTS***

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VAVRINEK, TRINE, DAY  
& COMPANY, LLP  
*Certified Public Accountants*

VALUE THE DIFFERENCE

## INDEPENDENT AUDITORS' REPORT

Citizen's Fiscal Oversight Committee  
And Governing Board  
Tracy Unified School District  
Tracy, California

We have audited the accompanying financial statements of the Tracy Unified School District, Building Fund Measure S, as of and for the year ended June 30, 2011, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the activity specific to the Measure S Fund and are not intended to present fairly the financial position and results of operations of Tracy Unified School District in conformity with accounting principles generally accepted in the United States of America.

As discussed in the notes to the financial statements, the accompanying financial statements reflect certain changes required as a result of the implementation of GASB Statement No. 54 for the year ended June 30, 2011.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure S Fund of the Tracy Unified School District at June 30, 2011, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 4, 2012, on our consideration of the District Building Fund's (Measure S) internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

Vavrinek, Tine, Day & Co LLP

Pleasanton, California  
January, 4, 2012

**TRACY UNIFIED SCHOOL DISTRICT**

**BUILDING FUND – MEASURE S  
BALANCE SHEET  
JUNE 30, 2011**

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ASSETS

Cash and investments	\$ 32,452,902
Accounts receivable	31,102
Due from other funds	251,040
Total Assets	<u>\$ 32,735,044</u>

LIABILITIES AND FUND EQUITY

LIABILITIES

Accounts payable	\$ 2,538,463
Due to other fund	12,433
Total Liabilities	<u>2,550,896</u>

FUND BALANCES

Restricted	<u>30,184,148</u>
Total Fund Balances	<u>30,184,148</u>
Total Liabilities and Fund Balances	<u>\$ 32,735,044</u>

The accompanying notes are an integral part of these financial statements.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE S**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCE  
FOR THE YEAR ENDED JUNE 30, 2011**

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REVENUES	
Interest income	\$ 66,783
Total Revenues	<u>66,783</u>
EXPENDITURES	
Current expenditures	
Books and supplies	572,227
Services and operating expenditures	147,293
Capital outlay	
Buildings	<u>2,827,736</u>
Total Expenditures	<u>3,547,256</u>
EXCESS OF REVENUES OVER/ (UNDER) EXPENDITURES	(3,480,473)
OTHER FINANCING SOURCES /(USES)	
Proceeds from sale of bond	25,154,748
Transfers in	251,040
Transfers out	<u>(343,914)</u>
Total other financing sources (uses)	<u>25,061,874</u>
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER/(UNDER) EXPENDITURES AND OTHER USES	21,581,401
FUND BALANCE, BEGINNING OF YEAR	<u>8,602,747</u>
FUND BALANCE, END OF YEAR	<u>\$ 30,184,148</u>

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE S**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES***

The accounting policies of the Tracy Unified School District Measure S Fund conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants. The Tracy Unified School District Measure S Fund accounts for financial transactions in accordance with the policies and procedures of the California School Accounting Manual.

**Financial Reporting Entity**

The financial statements include only the Building Fund, Measure S of the Tracy Unified School District used to account for Proposition 39 projects. This Fund was established to account for the expenditures of general obligation bonds issued under the General Obligation Bonds Election of 2008. The authorized issuance amount of the bonds is \$43,100,000. The first series of the 2008 bonds was in the amount of \$12,000,000 have been sold. The second series of the 2008 bonds was in the amount of \$5,999,637 have been sold. These financial statements are not intended to present fairly the financial position and results of operations of the Tracy Unified School District in compliance with accounting principles generally accepted in the United States of America.

**Fund Accounting**

The operations of the Building Fund, Measure S are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

**Basis of Accounting**

The Building Fund, Measure S is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

**Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE S**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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**Encumbrances**

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances are liquidated at June 30 since they do not constitute expenditures or liabilities.

**Fund Balances - Governmental Funds**

As of June 30, 2011, fund balances of the governmental funds are classified as follows:

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Spending Order**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing board has provided otherwise in its commitment or assignment actions.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**Changes in Accounting Principles**

In March 2009, the GASB issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The initial distinction that is made in reporting fund balance information is identifying amounts that are considered nonspendable, such as fund balance associated with inventories. This Statement also provides for additional classification as restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

# TRACY UNIFIED SCHOOL DISTRICT BUILDING FUND - MEASURE S

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

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The *restricted* fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation. The *committed* fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. Amounts in the *assigned* fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. *Unassigned* fund balance is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. In other funds, the unassigned classification should be used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned. Governments are required to disclose information about the processes through which constraints are imposed on amounts in the committed and assigned classifications.

Governments also are required to classify and report amounts in the appropriate fund balance classifications by applying their accounting policies that determine whether restricted, committed, assigned, and unassigned amounts are considered to have been spent. Disclosure of the policies in the notes to the financial statements is required.

This Statement also provides guidance for classifying stabilization amounts on the face of the balance sheet and requires disclosure of certain information about stabilization arrangements in the notes to the financial statements is required.

The definitions of the general fund, special revenue fund type, capital projects fund type, debt service fund type, and permanent fund type are clarified by the provisions in this Statement. Interpretations of certain terms within the definition of the special revenue fund type have been provided and, for some governments, those interpretations may affect the activities they choose to report in those funds. The capital projects fund type definition also was clarified for better alignment with the needs of preparers and users. Definitions of other governmental fund types also have been modified for clarity and consistency.

The District has implemented the provision of this Statement for the year ended June 30, 2011.

### **New Accounting Pronouncements**

In November 2010, the GASB issued GASB Statement No. 61, *The Financial Reporting Entity: Omnibus-an amendment of GASB Statements No. 14 and No. 34*. The objective of this Statement is to improve financial reporting for a governmental financial reporting entity. The requirements of Statement No. 14, *The Financial Reporting Entity*, and the related financial reporting requirements of Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*, were amended to better meet user needs and to address reporting entity issues that have arisen since the issuance of those Statements. The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2012. Earlier application is encouraged.

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE S**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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**NOTE 2 – INVESTMENTS**

**Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instrument; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security, and collateralized mortgage obligations.

**Investment in County Treasury**

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fairly value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

**General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
County Pooled Investment Funds	N/A	None	None

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Pool. The District maintains a building fund investment of \$32,452,902 with the County of San Joaquin Investment Pool. The fair value of this investment is approximately \$32,462,638 with an average maturity of 189 days.

**NOTE 3 - ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2011, consisted of the following:

Interest	\$ 31,102
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**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE S**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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***NOTE 4 - ACCOUNTS PAYABLE***

Accounts payable at June 30, 2011, consisted of the following:

Vendor payables	<u>\$ 2,538,463</u>
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***NOTE 5 - INTERFUND TRANSACTIONS***

Interfund receivable balance at June 30, 2011, was as follows:

Due from County School Facilities Fund - Return to Bond fund due to projects that were suspended or placed on hold	<u>\$ 251,040</u>
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Interfund payable balance at June 30, 2011, was as follows:

Due to County School Facilities Funds - Bond oversight administration costs	<u>\$ 12,433</u>
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**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE S**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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**NOTE 6 – COMMITMENTS AND CONTINGENCIES**

As of June 30, 2011, the Building Fund, Measure S had the following commitments with respect to unfinished capital projects:

Measure E Projects	Remaining Construction Commitment	Expected Date of Completion
<b>Surveillance Camera Project</b>		
Bohn School	\$ 85,410	12/31/2011
Central School	121,600	12/31/2011
Freiler School	71,720	12/31/2011
Hirsch School	66,745	12/31/2011
Jacobson School	80,211	12/31/2011
Kelly School	76,203	12/31/2011
McKinley School	8,107	12/31/2011
Monte Vista Middle School	8,107	12/31/2011
North School	121,600	12/31/2011
Poet-Christian School	67,238	12/31/2011
South West Park School	121,600	12/31/2011
Villalovoz School	76,203	12/31/2011
Williams Middle School	80,685	12/31/2011
Duncan Russell Continuation High School	35,860	12/31/2011
Stein Continuation High School	53,790	12/31/2011
Kimball Hall High School	124,878	12/31/2011
Tracy High School	134,475	12/31/2011
West High School	179,300	12/31/2011
IGCG High School	13,448	12/31/2011
<b>Modernization of Cabling Communication Infrastructure</b>		
Freiler School	43,969	8/23/2011
Kelly School	8,280	9/27/2011
Poet-Christian School	33,707	7/22/2011
IGCG High School	26,885	8/23/2011
West High School	221,837	7/22/2011
<b>Modernization of Cabling Communication Infrastructure: Multiple School Sites</b>		
Bohn School	2,831	11/8/2011
Hirsch School	3,174	11/8/2011
Jacobson School	5,967	11/8/2011
North School	2,145	11/8/2011
South West Park School	2,145	11/8/2011
Villalovoz School	2,831	11/8/2011
Williams Middle School	4,888	11/8/2011
Duncan Russell Continuation High School	1,117	11/8/2011
Stein Continuation High School	1,631	11/8/2011

**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND - MEASURE S**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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**NOTE 6 – COMMITMENTS AND CONTINGENCIES (CONTINUED)**

**Projection Systems-Multiple School Sites**

Freiler School	1,487	8/9/2011
Kelly School	1,379	8/9/2011
Poet-Christian School	1,487	8/9/2011
West High School	1,487	8/9/2011

**McKinley Elementary**

Modernization	5,757,466	9/12/2012
Relocatable Classrooms	69,490	5/6/2012

**Monte Vista Middle School**

Modernization	10,971,787	9/12/2012
Relocatable Classrooms	2,296,520	5/6/2012
	\$ 20,989,688	

*A portion of these commitments will be funded by other sources*

**Litigation**

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2011.

**NOTE 7 – SUBSEQUENT EVENTS**

Management has evaluated events or transactions that may occur for potential recognition or disclosure in the financial statements from the balance sheet date through January 4, 2012, which is the date the financial statements were available to be issued. Management has determined that there were no subsequent events or transactions that would have a material impact on the current year financial statements.

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***INDEPENDENT AUDITORS' REPORT***

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VAVRINEK, TRINE, DAY  
& COMPANY, LLP  
*Certified Public Accountants*

VALUE THE DIFFERENCE

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Governing Board and  
Citizens Oversight Committee  
Tracy Unified School District  
Tracy, California

We have audited the accompanying financial statements of the Tracy Unified School District (the District) Building Fund (Measure S), as of and for the year ended June 30, 2011, and have issued our report thereon dated January 4, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Tracy Unified School District Building Fund's (Measure S) internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tracy Unified School District Building Fund's (Measure S) internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Tracy Unified School District Building Fund's (Measure S) internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Tracy Unified School District Building Fund's (Measure S) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the governing board, management, and the Measure S Citizen Oversight Committee, and is not intended to be and should not be used by anyone other than these specified parties.

*Vavrinek, Trine, Day & Co LLP*

Pleasanton, California  
January 4, 2012

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***SCHEDULE OF FINDINGS AND QUESTIONED COSTS***

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**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE S)**

**FINANCIAL STATEMENT FINDINGS  
JUNE 30, 2011**

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None reported.



**TRACY UNIFIED SCHOOL DISTRICT  
BUILDING FUND – MEASURE S**

**SUMMARY OF PRIOR FINDINGS  
JUNE 30, 2011**

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None reported.