#### ALAMEDA UNIFIED SCHOOL DISTRICT Alameda, California Resolution

April 26, 2022

Resolution No. 2021-2022.50

#### Adoption of Increased Development Fees on Residential, Commercial, and Industrial Development to Fund the Construction or Reconstruction of School Facilities

*WHEREAS*, Education Code section 17620 et seq. and Government Code section 65995, authorize the governing board of any school district to levy a fee, charge, dedication, or other form of requirement (hereinafter "fee" or "fees"), in the maximum amounts specified therein, against residential, commercial and industrial development projects occurring within the boundaries of the district (hereinafter "development"), for the purpose of funding the construction or reconstruction of school facilities; and

*WHEREAS*, this Board has previously resolved to levy fees on development projects pursuant to this authority; and

*WHEREAS*, Government Code section 65995 provides that the maximum fees which may be levied on development projects shall be increased in 2000 and every two years thereafter according to the adjustment for inflation set forth in the statewide cost index for Class B construction as determined by the State Allocation Board "SAB" and to become effective at its January meeting; and

*WHEREAS*, the SAB at its February 23, 2022 meeting, set the maximum fee to \$4.79 per square foot for residential development and to \$0.78 per square foot for commercial/industrial development; and

*WHEREAS*, the new Fees are an increase of what is currently being collected by Alameda Unified School District. A copy of the Study is attached hereto, marked Exhibit "A," and incorporated herein by this reference; and

*WHEREAS*, in the judgment of this Board it is necessary and appropriate, and in the best interests of the District and its students, to levy fees for the purpose of funding the construction or reconstruction of school facilities necessary to serve the students generated by new development occurring within the District;

NOW, THEREFORE, BE IT RESOLVED, ORDERED AND FOUND by this Board as follows:

- 1. The foregoing recitals are true and correct.
- 2. This Board approves and adopts the Study and recommendation of the District Superintendent, or designee, to levy fees in the maximum amounts authorized on new residential, commercial and industrial development that occurs within the District, and based upon the Study and recommendations, and upon all other written and oral information presented to this Board concerning this matter, makes the following findings:

A. The purpose of the fees is to finance the construction and reconstruction of school facilities in order to provide adequate school facilities for the students of the District who will be generated by new residential and commercial/industrial development taking place in the District.

B. The construction or reconstruction of school facilities is necessary to create updated, adequate, appropriate classroom space and academic support facilities for the following reasons:

(1) New residential and commercial and industrial development is projected to occur within the District within the next five years which will generate additional school-aged children.

(2) Additional students projected from new development will impact and increase the need of the District to create updated, adequate, appropriate classroom space and academic support facilities.

(3) Existing school facilities in the District are in need of, or will be in need of, reconstruction or modernization. New development will generate students who will attend District schools and be housed in existing facilities. These students cannot be housed without upgrading existing school facilities, ultimately making reconstruction or modernization of such facilities necessary.

(4) Both existing students and new students generated by future development occurring within the district will need to be housed and served in existing school facilities, as well as new and additional school facilities necessary to serve the projected student population.

(5) As commercial and industrial development occurs, new jobs are created. Many of the people hired for these jobs move into the community, thereby increasing the need for residential development which generates additional students adding to the impact on the school facilities of the District. The maximum fee that can be levied against residential development is insufficient to cover the full cost of the new or reconstructed school facilities needed by the district to house students generated from new residential development, and therefore justifies a separate fee against commercial and industrial development in the maximum amount allowed by law.

C. Without the addition of new school facilities and/or the reconstruction and modernization of existing facilities, the District will be unable to adequately house and serve additional students generated by new development which will impair or adversely impact the normal functioning of educational programs and services of the District.

D. The District has no, or limited local revenue sources available for funding the construction or reconstruction of school facilities attributable to new development;

E. The fees adopted herein bear a reasonable relationship to the need for, and the estimated cost of, the construction or reconstruction of school facilities attributable to the type of new development on which the fees will be imposed.

F. The cost of providing for the construction and/or reconstruction of school facilities attributable to the type of new development occurring in the District will exceed the revenues reasonably anticipated from fees.

G. Existing students will benefit from the use of developer fees for new school facilities. Conversely, students generated from new development will occupy existing school facilities and will benefit from the use of fees to reconstruct or modernize those facilities. Therefore, it is appropriate to use developer fees for existing facilities to the extent of the estimated use of such facilities by students generated by new development.

3. Based on the foregoing, this Board hereby determines: A. To levy a fee on any new or on other residential development, as described in Education Code § 17620(a), occurring within the District, in the maximum amount currently authorized by law of \$4.08 per square foot of assessable space as such space is defined in Government Code § 65995(b)(1).

B. To levy a fee on categories of new commercial or industrial development, as described in Education Code § 17620(a), occurring within the boundaries of the District, in the maximum amount currently authorized by law of \$0.78 per square foot of chargeable covered and enclosed space as such space is defined in Government Code § 65995(b)(2), except for Rental Self-Storage facilities in which a fee of \$0.05 per square foot is justified.

4. The fee provisions of this Resolution are not exclusive, and this Board

specifically reserves authority to undertake other or additional methods to finance school facilities in partial or complete substitution for, or in conjunction with, the fee provisions set forth therein, as authorized by law. This Board reserves the authority, in its discretion, to substitute the dedication of land or other form of requirement in lieu of fees to be levied pursuant to this Resolution.

The District intends to utilize fees for new construction of school 5. facilities, reconstruction or modernization of existing facilities, purchase, lease or lease-purchase of portable or relocatable classrooms and related facilities as interim school facilities to house students pending the construction of permanent facilities, or the purchase of land for school facilities. This includes all associated costs to plan and execute school facilities projects including, but not limited to, architectural and engineering costs, testing and inspection costs, permits and plan checking, and other administrative costs related to the provision of school facilities. Construction, reconstruction or modernization of school facilities includes, but is not limited to. classrooms and equipment and furnishings for classrooms, and all other reasonable and customary auxiliary, accessory, adjunct, or other supportive facilities for classrooms such as restrooms, gymnasiums, administrative offices, cafeterias, libraries, multi-purpose rooms, maintenance and storage rooms, walkways, overhangs, parking lots, landscaping, and all other similar facilities. Finally, fees may be used for studies and reports necessary to make the findings and determinations required by law for the collection of fees which may include the school facilities needs analysis described in Government Code section 65995.6, for reimbursement of administrative costs to collect fees, and for such other purposes consistent with the purpose and intent of this Resolution, or authorized by law, or deemed necessary or appropriate by this governing board.

6. The Superintendent, or designee, is authorized to certify compliance of a particular development project with the fee or other requirement levied by this Board, or to certify where appropriate that a project is fully or partially exempt from fees in appropriate circumstances. Any certification of compliance for a particular residential construction project is expressly conditioned upon the continued satisfaction by that project of the requirements for that certification and failure to meet those requirements in the future may result in the revocation of such certification and enforcement of the appropriate fee requirement for the project.

7. Pursuant to Education Code § 17621(c), this board determines that the fee levied on residential development is not subject to the restrictions set forth in subdivision (a) of Government Code § 66007 and, pursuant to Education Code § 17620(b), shall be collected at the time of issuance of the building or similar permit required for a particular development project.

8. Pursuant to Government Code section 66001(d), the Superintendent or the District's designee shall review the Fund established pursuant to this Resolution for the fifth fiscal year following the first deposit of fees in the Fund, and every five years thereafter, and with respect to any portion of a fee remaining unspent five or more years after deposit, the Superintendent or the District's designee shall report to this Board which shall either make the findings required by section 66001(d) for said unspent fees, or direct the refund of such fees in the manner provided in 66001(e) and (f).

9. Pursuant to Government Code section 66001(e), the Superintendent or designee, shall advise this board whenever it appears sufficient fees have been collected to complete financing on incomplete public improvements that have been identified in the Study. This board shall then make a determination whether or not sufficient fees have been collected for a particular project, and when a determination is made by this board that sufficient fees have been collected, this Board shall identify, within 180 days of the determination, an approximate date by which the

construction of the public improvement will be commenced, or shall refund the fees as provided in said section, unless the provisions of section 66001(f) are deemed to apply.

10. The fees adopted herein are effective sixty (60) days after the approval of this Resolution unless the School Board states this is an urgency due to the significant needs and impacts of the impending new housing developments and there is a 4/5ths majority vote, to cause that the imposition of fees shall take effect thirty (30) days after the date of this Resolution.

11. The Superintendent or the District's designee is hereby authorized and directed to do the following:

A. As required by Government Code § 66006(a), to establish a separate capital facilities fund (herein "Fund") into which the fees received by the District shall be deposited and shall not be commingled with other revenues and funds of the District. The fees, and any interest earned thereon, shall be expended only for the purpose of funding the construction or reconstruction of school facilities or such other purposes as are permitted by law and authorized by this Board.

B. If applicable, negotiate agreements with other school district(s) with common territorial boundaries ensuring that the total fees collected by each school district does not exceed the maximum fees allowed by law for residential and commercial and industrial development and providing for an equitable division of the fees with such other school district(s). As required by Education Code section § 17623(a), copies of such agreement(s) shall be transmitted to the State Allocation Board and shall also be sent to any county or city planning agency which is calculating or collecting fees on behalf of the District.

C. Take such further action as is necessary or appropriate to carry out the purpose and intent of this Resolution.

PASSED AND ADOPTED by the following vote this 26<sup>th</sup> day of April, 2022:

AYES: \_5\_\_\_\_\_MEMBERS: \_\_\_\_Williams, Lym, Dailey, Sweet, Little

NOES: \_\_\_\_\_MEMBERS:\_\_\_\_\_

ABSENT: \_\_\_\_\_MEMBERS: \_\_\_\_\_

## Jervife villiams (Apr 29, 2022 15:55 PDT

Jennifer Williams, President Board of Education Alameda Unified School District Alameda County, State of California

ATTEST:

By:

Pasquale Scuderi, Secretary Board of Education Alameda Unified School District Alameda County, State of California



# 2022 DEVELOPER FEE JUSTIFICATION STUDY ALAMEDA UNIFIED SCHOOL DISTRICT

MR. PASQUALE SCUDERI, SUPERINTENDENT

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#### Executive Summary

This Developer Fee Justification Study demonstrates that the Alameda Unified School District requires the full statutory impact fee to accommodate impacts from development activity.

A fee of \$4.08 per square foot for residential construction and a fee of \$0.66 per square foot for commercial/industrial construction is currently assessed on applicable permits pulled in the District. The new fee amounts are **\$4.79** per square foot for residential construction and **\$0.78**\* per square foot for commercial/industrial construction. This proposed increase represents \$0.71 per square foot and \$0.12 per square foot for residential and commercial/ industrial construction, respectively.

The following table shows the impacts of the new fee amounts:

# Table 1Alameda Unified School DistrictDeveloper Fee Collection Rates

Totals	Previous	New	<u>Change</u>
Residential	\$4.08	\$4.79	\$0.71
Commercial/Ind.	\$0.66	\$0.78	\$0.12

\*except for Rental Self Storage facilities in which a fee of \$0.05 per square foot is justified

The total projected number of housing units to be built over the next five years is 1,480. The average square feet per unit is 1,111. This Study demonstrates a need of \$7.44 per square foot for residential construction.



#### Background

Education Code Education Code Section 17620 allows school districts to assess fees on new residential and commercial construction within their respective boundaries. These fees can be collected without special city or county approval, to fund the construction of new school facilities necessitated by the impact of residential and commercial development activity. In addition, these fees can also be used to fund the reconstruction of school facilities to accommodate students generated from new development projects. Fees are collected immediately prior to the time of the issuance of a building permit by the city or the County.

As enrollment increases, additional school facilities will be needed to house the growth in the student population. Because of the high cost associated with constructing school facilities and the District's limited budget, outside funding sources are required for future school construction. State and local funding sources for the construction and/or reconstruction of school facilities are limited.

The authority sited in Education Code Section 17620 states in part "... the governing board of any school district is authorized to levy a fee, charge, dedication or other form of requirement against any development project for the construction or reconstruction of school facilities." The legislation originally established the maximum fee rates at \$1.50 per square foot for residential construction and \$0.25 per square foot for commercial/industrial construction. Government Code Section 65995 provides for an inflationary increase in the fees every two years based on the changes in the Class B construction index. As a result of these adjustments, the fees authorized by Education Code 17620 are currently **\$4.79** per square foot of residential construction and **\$0.78** per square foot of commercial or industrial construction.



#### Purpose and Intent

Prior to levying developer fees, a district must demonstrate and document that a reasonable relationship exists between the need for new or reconstructed school facilities and residential, commercial and industrial development. The justification for levying fees is required to address three basic links between the need for facilities and new development. These links or nexus are:

<u>Burden Nexus</u>: A district must identify the number of students anticipated to be generated by residential, commercial and industrial development. In addition, the district shall identify the school facility and cost impact of these students.

<u>Cost Nexus</u>: A district must demonstrate that the fees to be collected from residential, commercial and industrial development will not exceed the cost of providing school facilities for the students to be generated from the development.

<u>Benefit Nexus</u>: A district must show that the construction or reconstruction of school facilities to be funded by the collection of developer fees will benefit the students generated by residential, commercial and industrial development.

The purpose of this Study is to document if a reasonable relationship exists between residential, commercial and industrial development and the need for new and/or modernized facilities in the Alameda Unified School District.

Following in this Study will be figures indicating the current enrollment and the projected development occurring within the attendance boundaries of the Alameda Unified School District. The projected students will then be loaded into existing facilities to the extent of available space. Thereafter, the needed facilities will be determined and an estimated cost will be assigned. The cost of the facilities will then be compared to the area of residential, commercial and industrial development to determine the amount of developer fees justified.



#### **Enrollment Projections**

In 2021/2022 the District's total enrollment (CBEDS) was 8,739 students. The enrollment by grade level is shown here in Table 2.

Table 2

### Alameda Unified School District CURRENT ENROLLMENT

Grade	2021/2022
TK/K	643
1	660
2	660
3	679
4	650
5	659
6	595
TK-6 Total	4,546
7	584
8	603
7-8 Total	1,187
9	766
10	716
11	696
12	828
9-12 Total	3,006
TK-12 Total	8,739

This data will be the basis for the enrollment projections which will be presented later after a review of the development projections and the student generation factors.



#### Student Generation Factor

In determining the impact of new development, the District is required to show how many students will be generated from the new developments. In order to ensure that new development is paying only for the impact of those students that are being generated by new homes and businesses, the student generation factor is applied to the number of new housing units to determine development-related impacts.

The student generation factor identifies the number of students per housing unit and provides a link between residential construction projects and projections of enrollment. The State-wide factor used by the Office of Public School Construction is 0.70 for grades TK-12. For the purposes of this Study we will use the local factors to determine the students generated from new housing developments. This was done by comparing the number of housing units in the school district to the number of students in the school district as of the 2020 Census. Table 3 shows the student generation factors for the various grade groupings.

#### Table 3

#### Alameda Unified School District STUDENT GENERATION FACTORS

<u>Grades</u>	Students per Household
TK-6	0.1661
7-8	0.0414
9-12	0.1006
Total	0.3081

When using the Census data to determine the average district student yield rate, it is not possible to determine which students were living in multi-family units versus single family units. Therefore, only the total average yield rate is shown.



#### New Residential Development Projections

The Alameda Unified School District has experienced an average new residential construction rate of approximately 210 units per year over the past four years. This was determined by reviewing the residential permits pulled and school development impact fees paid to the District. After contacting the planning departments within the school district boundaries, it was determined that the residential construction rate over the next five years will average 296 units per year. Projecting the average rate forward, we would expect that 1,480 units of residential housing will be built within the District boundaries over the next five years.

To determine the impact of residential development, a student projection is done. Applying the student generation factor of 0.3081 to the projected 1,480 units of residential housing, we expect that 456 students will be generated from the new residential construction over the next five years. This includes 246 elementary school students, 61 middle school students, and 149 high school students.

The following table shows the projected impact of new development. The students generated by development will be utilized to determine the facility cost impacts to the school district.

#### Table 4

Alameda Unified School District
DEVELOPMENT IMPACT ANALYSIS

	Current	Development	Projected
<u>Grades</u>	Enrollment	<b>Projection</b>	<u>Enrollment</u>
TK to 6	4,546	246	4,792
7 to 8	1,187	61	1,248
9 to 12	3,006	149	3,155
Totals	8,739	456	9,195



#### Existing Facility Capacity

To determine the need for additional school facilities, the capacity of the existing facilities must be identified and compared to current and anticipated enrollments. The District's existing building capacity will be calculated using the State classroom loading standards shown in Table 6. The following types of "support-spaces" necessary for the conduct of the District's comprehensive educational program, are not included as "teaching stations," commonly known as "classrooms" to the public:

#### Table 5

#### List of Core and Support Facilities

Library Multipurpose Room Office Area Staff Workroom Resource Specialist Gymnasium Lunch Room P.E. Facilities

Because the District requires these types of support facilities as part of its existing facility and curriculum standards at its schools, new development's impact must not materially or adversely affect the continuance of these standards. Therefore, new development cannot require that the District house students in these integral support spaces.

#### Classroom Loading Standards

The following maximum classroom loading-factors are used to determine teaching-station "capacity," in accordance with the State legislation and the State School Building Program. These capacity calculations are also used in preparing and filing the baseline school capacity statement with the Office of Public School Construction.

#### Table 6

#### **State Classroom Loading Standards**

TK/Kindergarten	25 Students/Classroom
1 <sup>st</sup> -3 <sup>rd</sup> Grades	25 Students/Classroom
4 <sup>th</sup> -6 <sup>th</sup> Grades	25 Students/Classroom
7 <sup>th</sup> -8 <sup>th</sup> Grades	27 Students/Classroom
9 <sup>th</sup> -12 <sup>th</sup> Grades	27 Students/Classroom
Non Severe Special Ed	13 Students/Classroom



#### Existing Facility Capacity

The State determines the baseline capacity by either loading all permanent teaching stations plus a maximum number of portables equal to 25% of the number of permanent classrooms or by loading all permanent classrooms and only portables that are owned or have been leased for over 5 years. As allowed by law and required by the State, facility capacities are calculated by identifying the number of teaching stations at each campus. All qualified teaching stations were included in the calculation of the capacities at the time the initial inventory was calculated. To account for activity and changes since the baseline was established in 1998/99, the student grants (which represent the seats added either by new schools or additions to existing schools) for new construction projects funded by OPSC have been added. Using these guidelines the District's current State calculated capacity is shown in Table 7.

#### Table 7

Sum	Charrentela	State	State	Total
School Facility	Chargeable <u>Classrooms</u>	Loading <u>Factor</u>	Funded <u>Projects</u>	State <u>Capacity</u>
Grades TK-6	240	25	0	6,000
Grades 7-8	83	27	216	2,457
Grades 9-12	112	27	0	3,024
N-S/S Special Ed	25	13/9	9	274
Totals	460		225	11,755

#### Alameda Unified Summary of Existing Facility Capacity

This table shows a basic summary of the form and procedures used by OPSC (Office of Public School Construction) to determine the capacity of a school district. There were a total of 460 classrooms in the District when the baseline was established.

To determine the total capacity based on State standards, the capacity of the chargeable classrooms are multiplied by the State loading standards and then the capacity of the projects completed since 1998/99 (when the baseline was established) are added based on the State funded new construction projects. As Table 7 shows, the total State capacity of the District facilities is 11,755 students.



#### Unhoused Students by State Housing Standards

This next table compares the facility capacity with the space needed to determine if there is available space for new students from the projected developments. The space needed was determined by reviewing the historic enrollments over the past four years along with the projected enrollment in five years to determine the number of seats needed to house the students within the existing homes. The seats needed were determined individually for each grade grouping. The projected enrollment in this analysis did not include the impact of any new housing units.

#### Table 8

School Facility	State <u>Capacity</u>	Space <u>Needed</u>	Available <u>Capacity</u>
Grades TK-6	6,000	4,982	1,018
Grades 7-8	2,457	1,231	1,226
Grades 9-12	3,024	2,996	28
Special Ed	274	220	54
Totals	11,755	9,429	2,326

#### Alameda Unified School District Summary of Available District Capacity

The District capacity of 11,755 is more than the space needed of 9,429, assuming the existing facilities remain in sufficient condition to maintain existing levels of service. The difference is 2,326 students.



#### **Calculation of Development's Fiscal Impact on Schools**

This section of the Study will demonstrate that a reasonable relationship exists between residential, commercial/industrial development and the need for school facilities in the Alameda Unified School District. To the extent this relationship exists, the District is justified in levying developer fees as authorized by Education Code Section 17620.

#### School Facility Construction Costs

For the purposes of estimating the cost of building school facilities we have used the State School Building Program funding allowances. These amounts are shown in Table 9. In addition to the basic construction costs, there are site acquisition costs of \$775,000 per acre and service-site, utilities, off-site and general site development costs which are also shown in Table 9.

Table 9

NFW	CONSTRUCTION COSTS	3
		•

				Per Student	
Grade	Base Grant	Fire Alarms	Fire Sprinklers	Total	
TK-6	\$29,246	\$34	\$490	\$29,770	
7-8	\$30,932	\$46	\$584	\$31,562	
9-12	\$39,358	\$78	\$606	\$40,042	
Site Acreage	e Needs		Projected	Equivalent	Site
	Typical	Average	Unhoused	Sites	Acres
<u>Grade</u>	<u>Acres</u>	Students	Students	Needed	Needed
TK-6	10	600	0	0.00	0.00
7-8	20	800	0	0.00	0.00
9-12	40	1,500	121	0.08	3.23
				TOTAL	3.23

#### **General Site Development Allowance**

		Allowance/				
Grade	Acres	Acre	Base Cost	<u>% Allowance</u>	Added Cost	Total Cost
TK-6	0.00	\$47,602	\$0	6%	\$0	\$0
7-8	0.00	\$47,602	\$0	6%	\$0	\$0
9-12	3.23	\$47,602	\$153,754	3.75%	\$181,691	\$335,445
Totals	3.23					\$335,445

#### Site Acquisition & Development Summary

	Acres			Site			
	To Be	Land	Total	Development	Site	General Site	Total Site
<u>Grade</u>	<b>Bought</b>	Cost/Acre	Land Cost	Cost/Acre	Dev. Cost	Development	Development
TK-6	0.00	\$775,000	\$0	\$314,657	\$0	\$0	\$0
7-8	0.00	\$775,000	\$0	\$296,030	\$0	\$0	\$0
9-12	3.23	\$775,000	\$2,503,250	\$345,206	\$1,115,015	\$335,445	\$1,450,460
Totals	3.23		\$2,503,250		\$1,115,015	\$335,445	\$1,450,460

Note: The grant amounts used are twice those shown in the appendix to represent the full cost of the facility needs and not just the standard State funding share of 50%.



#### **Reconstruction/Modernization Costs**

In addition to any new facilities needed, there is also a need to reconstruct or modernize existing facilities in order to maintain the existing levels of service as students from new development continue to arrive in the District's facilities. In order to generate capacity, it may also be necessary to reopen closed school facilities. Such reopening often requires reconstruction in order to provide the District's existing level of service. For purposes of this report, the analysis of modernization/reconstruction includes the possible reopening and refurbishing of closed or unused school facilities.

California has made a significant investment in school facilities through grants provided to help extend the useful life of public schools. The State's largest funding source for public school modernization projects, the School Facilities Program (SFP), requires a minimum local funding contribution of 40% of SFP-eligible costs. The State may provide up to 60% of the eligible costs at those times that State funding is available. However, SFP modernization grants frequently, if not usually, fall short of providing 60% of the actual costs for major modernizations. In the best cases, developer fees can help meet the District's required 40% local share. In many cases, developer fees may be necessary to supplement both the State's and the school district's contribution to a project.

Buildings generate eligibility for State reconstruction/modernization funding once they reach an age of 25 years old for permanent buildings and 20 years old for portables.

The usable life of school facilities is an important consideration in determining district facility needs into the future. The specific time when the projected residential developments will be built cannot be precisely predicted. Some new homes may be immediately occupied by families with school aged children, while others may be immediately occupied who will have school-aged children in five to ten years. As a result of these variables, for each new home, the District must be prepared to house the students residing there for an extended period of time. Students generated by the next five years of development will need to be accommodated in District schools for a significant amount of time that could exceed twenty years. Thus, the District will need to ensure that it has facilities in place for future decades.

As evidenced by the State Building program's use of the criteria that buildings older than twenty-five years (and portables older than twenty years) are eligible for modernization funds, school buildings require reconstruction/modernization to remain in use for students beyond the initial twenty to twenty-five years of life of those buildings. To the extent that the



District has buildings older than twenty to twenty-five years old, the point will be reached without reconstruction/modernization that those buildings will no longer be able to provide the existing level of service to students, and may, in some circumstances, need to be closed entirely for health and safety reasons. However, because of the new development, reconstruction/modernization must occur in order to have available school housing for the new students from development.

The following table shows the District's eligibility for modernization/reconstruction funding in the State Building Program.

	Eligi	ible Modern	nization (	Grants	State	District	Project
<u>School</u>	Elem	<u>Middle</u>	<u>High</u>	<u>Spec Ed</u>	<b>Funding</b>	<u>Share</u>	Total
Edison Elementary	150	0	0	0	\$920,814	\$613,876	\$1,534,690
Franklin Elementary	150	0	0	0	\$920,814	\$613,876	\$1,534,690
Encinal Junior/Senior High	0	75	75	0	\$1,118,390	\$745,594	\$1,863,983
Lincoln Middle	0	50	0	0	\$347,610	\$231,740	\$579,350

148

223

#### Table 10

#### Table 11

0

0

\$1,247,744

\$4,555,371

\$831,829

\$3,036,915

\$2,079,573

\$7,592,286

New Development Share of Modernization Costs

0

125

0

300

Island High

TOTALS

	Eligible			
	Modernization		New Developm	nent
<u>Grade</u>	<u>Grants</u>	Students	<u>\$/Student</u>	<u>Amount</u>
TK-6	300	246	\$9,860	\$2,425,560
7-8	125	61	\$10,409	\$634,949
9-12	223	28	\$13,537	\$379,036
Totals	648	335		\$3,439,545

Includes students from new developments not housed in new facilities. Amounts based on State OPSC allowances for modernization projects.

This data is used to show that there are significant needs within the school District to invest in its existing facilities. Without modernizing its schools, the District could be forced to begin closing some of its buildings and schools.

To accurately account for the amount of the modernization projects attributed to the impact of new developments, only the students from new developments that were not already



housed in new facilities are included in the net needs for modernization projects. As can be seen in the charts, the net modernization needs due to new development impacts are much less than the total District modernization needs.

#### Impact of New Residential Development

This next table compares the development-related enrollment to the available district capacity for each grade level and then multiplies the unhoused students by the new school construction costs to determine the total school facility costs related to the impact of new residential housing developments.

In addition, the State provides that new construction projects can include the costs for site acquisition and development, including appraisals, surveys and title reports. The District needs to acquire 3.23 acres to meet the needs of the students projected from the new developments. Therefore, the costs for site acquisition and development of the land have been included in the total impacts due to new development.

Finally, the modernization needs are included for the students not housed in new facilities but who would be housed in existing facilities that are eligible for and need to be modernized to provide adequate housing and to maintain the existing level of service for the students generated by development.



#### Table 12

		Summary of	Residential In	npact	
School Facility	Development Projection	Available <u>Space</u>	Net <u>Unhoused</u>	Construction Cost Per Student	Total Facility <u>Costs</u>
Elementary	246	1,018	0	\$29,770	\$0
Middle	61	1,226	0	\$31,562	\$0
High & Cont.	149	28	121	\$40,042	\$4,845,082
Site Purchase:	3.23 acres				\$2,503,250
Site Developme	ent:				\$1,450,460
			New Constru	uction Needs:	\$8,798,792
			Modernizati	on Needs:	\$3,439,545
			TOTAL NEE	DS:	\$12,238,337
			Average cos	st per student:	\$26,838
			Total Reside	ential Sq Ft:	1,644,280
			Residential	Fee Justified:	\$7.44

#### Alameda Unified School District Summary of Residential Impact

The total need for school facilities based solely on the impact of the 1,480 new housing units projected over the next five years totals \$12,238,337. To determine the impact per square foot of residential development, this amount is divided by the total square feet of the projected developments. As calculated from the historic Developer Fee Permits, the average size home built has averaged 1,111 square feet. The total area for 1,480 new homes would therefore be 1,644,280 square feet. The total residential fee needed to be able to collect \$12,238,337 would be **\$7.44** per square foot.

#### Impact of Other Residential Development

In addition to new residential development projects that typically include new single family homes and new multi-family units, the District can also be impacted by additional types of new development projects. These include but are not limited to redevelopment projects, additions to existing housing units, and replacement of existing housing units with new housing units.



These development projects are still residential projects and therefore it is reasonable to assume they would have the same monetary impacts per square foot as the new residential development projects. However, the net impact is reduced due to the fact that there was a previous residential building in its place. Therefore, the development impact fees should only be charged for other residential developments if the new building(s) exceed the square footage area of the previous building(s). If the new building is larger than the existing building, then it is reasonable to assume that additional students could be generated by the project. The project would only pay for the development impact fees for the net increase in assessable space generated by the development project. Education Code allows for an exemption from development impacts fees for any additions to existing residential structures that are 500 square feet or less.

#### Impact of Commercial/Industrial Development

There is a correlation between the growth of commercial/industrial firms/facilities within a community and the generation of school students within most business service areas. Fees for commercial/industrial can only be imposed if the residential fees will not fully mitigate the cost of providing school facilities to students from new development.

The approach utilized in this section is to apply statutory standards, U.S. Census employment statistics, and local statistics to determine the impact of future commercial/industrial development projects on the District. Many of the factors used in this analysis were taken from the U.S. Census, which remains the most complete and authoritative source of information on the community in addition to the "1990 SanDAG Traffic Generators Report".

#### Employees per Square Foot of Commercial Development

Results from a survey published by the San Diego Association of Governments "1990 San DAG Traffic Generators" are used to establish numbers of employees per square foot of building area to be anticipated in new commercial or industrial development projects. The average number of workers per 1,000 square feet of area ranges from 0.06 for Rental Self Storage to 4.79 for Standard Commercial Offices. The generation factors from that report are shown in the following table.



#### Table 13

Commercial/Industrial	Average Square Foot	Employees Per Average
Category	Per Employee	Square Foot
Banks	354	0.00283
Community Shopping Centers	652	0.00153
Neighborhood Shopping Centers	369	0.00271
Industrial Business Parks	284	0.00352
Industrial Parks	742	0.00135
Rental Self Storage	15541	0.00006
Scientific Research & Development	329	0.00304
Lodging	882	0.00113
Standard Commercial Office	209	0.00479
Large High Rise Commercial Office	232	0.00431
Corporate Offices	372	0.00269
Medical Offices	234	0.00427

Source: 1990 SanDAG Traffic Generators report

#### Students per Employee

The number of students per employee is determined by using the 2015-2019 American Community Survey 5-Year Estimates for the District. There were 41,223 employees and 30,418 homes in the District. This represents a ratio of 1.3552 employees per home.

There were 9,372 school age children attending the District in 2019. This is a ratio of 0.2273 students per employee. This ratio, however, must be reduced by including only the percentage of employees that worked in their community of residence (28.5%), because only those employees living in the District will impact the District's school facilities with their children. The net ratio of students per employee in the District is 0.0648.

#### School Facilities Cost per Student

Facility costs for housing commercially generated students are the same as those used for residential construction. The cost factors used to assess the impact from commercial development projects are contained in Table 12.

#### Residential Offset

When additional employees are generated in the District as a result of new commercial/ industrial development, fees will also be charged on the residential units necessary to provide housing for the employees living in the District. To prevent a commercial or industrial development from paying for the portion of the impact that will be covered by the residential fee, this amount has been calculated and deducted from each category. The residential offset



amount is calculated by multiplying the following factors together and dividing by 1,000 (to convert from cost per 1,000 square feet to cost per square foot).

- Employees per 1,000 square feet (varies from a low of 0.06 for rental self storage to a high of 4.79 for office building).
- Percentage of employees that worked in their community of residence (28.5 percent).
- Housing units per employee (0.7379). This was derived from the 2015-2019 American Community Survey 5-Year Estimates data for the District, which indicates there were 41,223 employees, and the 2015-2019 American Community Survey 5-Year Estimates data for the District, which indicates there were 30,418 housing units.
- Percentage of employees that will occupy new housing units (75 percent).
- Average square feet per dwelling unit (1,111).
- Residential fee charged by the District (\$4.79 per square foot).
- Average cost per student was determined in Table 12.

The following table shows the calculation of the school facility costs generated by a square foot of new commercial/industrial development for each category of development.

#### Table 14

Summary of Commercial and Industrial Uses							
	Employees	Students	Students	Average	Cost	Residential	Net Cost
	per 1,000	per	per	Cost per	per	offset per	per
Туре	<u>Sq. Ft.</u>	<u>Employee</u>	<u>1,000 Sq. Ft.</u>	<u>Student</u>	<u>Sq. Ft.</u>	<u>Sq. Ft.</u>	<u>Sq. Ft.</u>
Banks	2.83	0.0648	0.183	\$26,838	\$4.92	\$2.38	\$2.54
Community Shopping Centers	1.53	0.0648	0.099	\$26,838	\$2.66	\$1.28	\$1.38
Neighborhood Shopping Centers	2.71	0.0648	0.176	\$26,838	\$4.71	\$2.27	\$2.44
Industrial Business Parks	3.52	0.0648	0.228	\$26,838	\$6.12	\$2.95	\$3.17
Industrial Parks	1.35	0.0648	0.087	\$26,838	\$2.35	\$1.13	\$1.22
Rental Self Storage	0.06	0.0648	0.004	\$26,838	\$0.10	\$0.05	\$0.05
Scientific Research & Development	3.04	0.0648	0.197	\$26,838	\$5.29	\$2.55	\$2.74
Lodging	1.13	0.0648	0.073	\$26,838	\$1.97	\$0.95	\$1.02
Standard Commercial Office	4.79	0.0648	0.310	\$26,838	\$8.33	\$4.02	\$4.31
Large High Rise Commercial Office	4.31	0.0648	0.279	\$26,838	\$7.50	\$3.62	\$3.88
Corporate Offices	2.69	0.0648	0.174	\$26,838	\$4.68	\$2.26	\$2.42
Medical Offices	4.27	0.0648	0.277	\$26,838	\$7.43	\$3.58	\$3.85

# Alameda Unified School District

\*Based on 1990 SanDAG Traffic Generator Report



#### Net Cost per Square Foot

Since the State Maximum Fee is now \$0.78 for commercial/industrial construction, the District is justified in collecting the maximum fee for all categories with the exception of Rental Self Storage. The District can only justify collection of \$0.05 per square foot of Rental Self Storage construction.

#### Verifying the Sufficiency of the Development Impact

Education Code Section 17620 requires districts to find that fee revenues will not exceed the cost of providing school facilities to the students generated by the development paying the fees. This section shows that the fee revenues do not exceed the impact of the new development.

The total need for school facilities resulting from new development totals \$12,238,337. The amount the District would collect over the five year period at the maximum rate of \$4.79 for residential and \$0.78 for commercial/industrial development would be as follows:

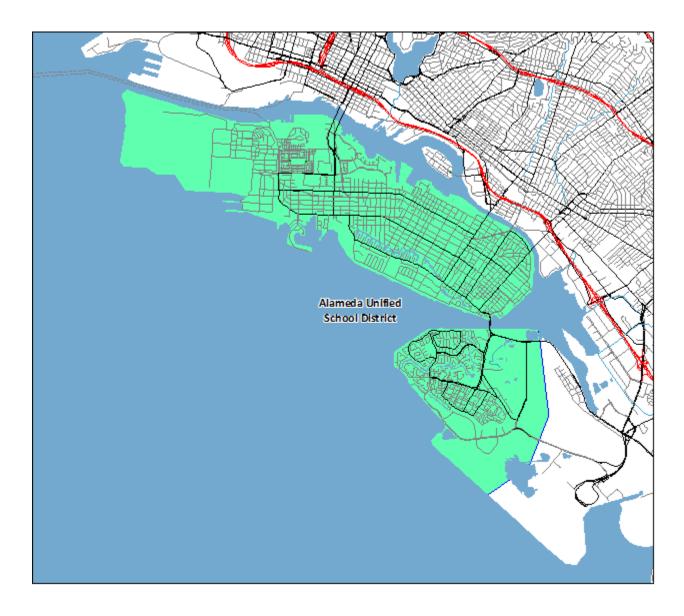
\$4.79 x 1,480 homes x 1,111 sq ft per home = \$7,876,101 for Residential
\$0.78 x 213,344 sq ft per year x 5 years = \$832,042 for Commercial/Industrial
Total projected 5 year income: \$8,708,143
The estimated income is less than the projected facility needs due to the impact of new

development projects.



#### **District Map**

The following map shows the extent of the areas for which development fees are applicable to the Alameda Unified School District.





#### Conclusion

Based on the data contained in this Study, it is found that a reasonable relationship exists between residential, commercial/industrial development and the need for school facilities in the Alameda Unified School District. The following three nexus tests required to show justification for levying fees have been met:

<u>Burden Nexus:</u> New residential development will generate an average of 0.3081 TK-12 grade students per unit. Because the District does not have adequate facilities for all the students generated by new developments, the District will need to build additional facilities and/or modernize/reconstruct the existing facilities in order to maintain existing level of services in which the new students will be housed.

<u>Cost Nexus:</u> The cost to provide new and reconstructed facilities is an average of \$7.44 per square foot of residential development. Each square foot of residential development will generate \$4.79 in developer fees resulting in a shortfall of \$2.65 per square foot.

<u>Benefit Nexus</u>: The developer fees to be collected by the Alameda Unified School District will be used for the provision of additional and reconstructed or modernized school facilities. This will benefit the students to be generated by new development by providing them with adequate educational school facilities.

The District's planned use of the fees received from development impacts will include the following types of projects, each of which will benefit students from new developments.

- New Schools: When there is enough development activity occurring in a single area, the District will build a new school to house the students from new developments.
- 2) Additions to Existing Schools: When infill development occurs, the District will accommodate students at existing schools by building needed classrooms and/or support facilities such as cafeterias, restrooms, gyms and libraries as needed to increase the school capacity. Schools may also need upgrades of the technology and tele-communication systems to be able to increase their capacity.



- 3) Portable Replacement Projects: Some of the District's capacity is in temporary portables and therefore may not be included in the State's capacity calculations. These portables can be replaced with new permanent or modular classrooms to provide adequate space for students from new developments. These projects result in an increase to the facility capacity according to State standards. In addition, old portables that have reached the end of their life expectancy, will need to be replaced to maintain the existing level of service. These types of projects are considered modernization projects in the State Building Program. If development impacts did not exist, the old portables could be removed.
- 4) Modernization/Upgrade Projects: In many cases, students from new developments are not located in areas where new schools are planned to be built. The District plans to modernize or upgrade older schools to be equivalent to new schools so students will be housed in equitable facilities to those students housed in new schools. These projects may include updates to the building structures to meet current building standards, along with upgrades to the current fire and safety standards and any access compliance standards.

The District will use the funds district wide to provide temporary housing for students, permanent housing for students and the replacement of temporary housing with permanent housing for students.

The reasonable relationship identified by these findings provides the required justification for the Alameda Unified School District to levy the maximum fees of **\$4.79** per square foot for residential construction and **\$0.78** per square foot for commercial/industrial construction, except for Rental Self Storage facilities in which a fee of **\$0.05** per square foot is justified as authorized by Education Code Section 17620.

# Appendices

# **2022 Developer Fee Justification Study**

ALAMEDA UNIFIED SCHOOL DISTRICT

#### STATE OF CALIFORNIA ENROLLMENT CERTIFICATION/PROJECTION

#### SAB 50-01 (REV 05/09)

#### STATE ALLOCATION BOARD OFFICE OF PUBLIC SCHOOL CONSTRUCTION Page 6 of 6

SCHOOL DISTRICT	FIVE DIGIT DISTRICT CODE NUMBER (see California Public School Directory)
Alameda Unified	61119
COUNTY Alameda	HIGH SCHOOL ATTENDANCE AREA (HSAA) OR SUPER HSAA (if applicable)

#### Check one: I Fifth-Year Enrollment Projection I Tenth-Year Enrollment Projection HSAA Districts Only - Check one: ☐ Attendance Residency

Residency - COS Districts Only - (Fifth Year Projection Only)

		тојескоп	Jiliy)
Modified Weighting (Fifth-Year Projection Only)	3rd Prev. to	2nd Prev.	Previous to
Alternate Weighting - (Fill in boxes to the right):	2nd Prev.	to Prev.	Current

#### Part A. K-12 Pupil Data

	7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Previous	Current
Grade	/	/	/	/	2018/2019	2019/2020	2020/2021	2021/2022
K					851	850	744	643
1					740	744	708	660
2					710	746	726	660
3					723	697	702	679
4					689	713	686	650
5					721	676	684	659
6					667	627	597	595
7					615	661	606	584
8					599	599	646	603
9					780	722	720	766
10					739	794	718	716
11					732	738	770	696
12					817	805	764	828
TOTAL					9383	9372	9071	8739

#### Part B. Pupils Attending Schools Chartered By Another District

7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Previous	Current
				0	0	0	0

#### Part C. Continuation High School Pupils - (Districts Only)

Grade	7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Previous	Current
9					0	0	0	0
10					0	0	0	0
11					0	0	0	0
12					0	0	0	0
TOTAL					0	0	0	0

#### Part D. Special Day Class Pupils - (Districts or County Superintendent of Schools)

	Elementary	Secondary	TOTAL
Non-Severe	0	0	0
Severe	0	0	0
TOTAL	0	0	

#### Part E. Special Day Class Pupils - (County Superintendent of Schools Only)

7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Previous	Current
/	/	/	/	2018/2019	2019 / 2020	2020/2021	2021 / 2022

#### Part F. Birth Data - (Fifth-Year Projection Only)

County Birth Data Birth Data by District ZIP Codes				Estimate	Estimate	Estimate		
8th Prev.	7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Previous	Current

#### Part G. Number of New Dwelling Units (Fifth-Year Projection Only)

#### Part H. District Student Yield Factor (Fifth-Year Projection Only)

.308107

1480

#### Part I. Projected Enrollment

#### 1. Fifth-Year Projection

#### Enrollment/Residency - (except Special Day Class pupils)

K-6	7-8	9-12	TOTAL
2402	1037	2780	6219

#### Special Day Class pupils only - Enrollment/Residency

	Elementary	Secondary	TOTAL
Non-Severe	0	0	0
Severe	0	0	0
TOTAL	0	0	

#### 2. Tenth-Year Projection

Enrollment/Residency - (except Special Day Class pupils)

K-6	7-8	9-12	TOTAL

#### Special Day Class pupils only - Enrollment/Residency

	Elementary	Secondary	TOTAL
Non-Severe			
Severe			
TOTAL			

I certify, as the District Representative, that the information reported on this form and, when applicable, the High School Attendance Area Residency Reporting Worksheet attached, is true and correct and that:

· I am designated as an authorized district representative by the governing board of the district.

· If the district is requesting an augmentation in the enrollment projection pursuant to Regulation Section 1859.42.1 (a), the local planning commission or approval authority has approved the tentative subdivision map used for augmentation of the enrollment and the district has identified dwelling units in that map to be contracted. All subdivision maps used for augmentation of enrollment are available at the district for review by the Office of Public School Construction (OPSC).

• This form is an exact duplicate (verbatim) of the form provided by the Office of Public School Construction. In the event a conflict should exist, then the language in the OPSC form will prevail.

NAME OF DISTRICT REPRESENTATIVE (PRINT OR TYPE)

SIGNATURE OF DISTRICT REPRESENTATIVE

DATE TELEPHONE NUMBER E-MAIL ADDRESS

# **MEANS OF TRANSPORTATION TO WORK BY SELECTED CHARACTERISTICS**



Note: This is a modified view of the original table produced by the U.S. Census Bureau. This download or printed version may have missing information from the original table.

	Alameda City Unified School District, Califo	rnia
	Total	
Label	Estimate	Margin of Error
> Workers 16 years and over	41,223	±750
S EARNINGS IN THE PAST 12 MONTHS (IN 2019 INFLATION-ADJUSTED DOLLARS) FOR WORKERS		
> POVERTY STATUS IN THE PAST 12 MONTHS		
> Workers 16 years and over	41,223	±750
✓ Workers 16 years and over who did not work from home	38,230	±771
> TIME OF DEPARTURE TO GO TO WORK		
✓ TRAVEL TIME TO WORK		
Less than 10 minutes	7.4%	±0.9
10 to 14 minutes	9.7%	±1.1
15 to 19 minutes	11.4%	±1.2
20 to 24 minutes	10.8%	±1.1
25 to 29 minutes	5.8%	±0.9
30 to 34 minutes	14.5%	±1.3
35 to 44 minutes	9.1%	±1.3
45 to 59 minutes	12.3%	±1.3
60 or more minutes	19.0%	±1.3
Mean travel time to work (minutes)	34.6	+0 7

# MEANS OF TRANSPORTATION TO WORK BY SELECTED CHARACTERISTICS

Survey/Program: American Community Survey Year: 2019 Estimates: 5-Year Table ID: S0802

Although the American Community Survey (ACS) produces population, demographic and housing unit estimates, it is the Census Bureau's Population Estimates Program that produces and disseminates the official estimates of the population for the nation, states, counties, cities, and towns and estimates of housing units for states and counties.

Source: U.S. Census Bureau, 2015-2019 American Community Survey 5-Year Estimates

When information is missing or inconsistent, the Census Bureau logically assigns an acceptable value using the response to a related question or questions. If a logical assignment is not possible, data are filled using a statistical process called allocation, which uses a similar individual or household to provide a donor value. The "Allocated" section is the number of respondents who received an allocated value for a particular subject.

2019 ACS data products include updates to several categories of the existing means of transportation question. For more information, see: Change to Means of Transportation.

Occupation titles and their 4-digit codes are based on the Standard Occupational Classification (SOC). The Census occupation codes for 2018 and later years are based on the 2018 revision of the SOC. To allow for the creation of the multiyear tables, occupation data in the multiyear files (prior to data year 2018) were recoded to the 2018 Census occupation codes. We recommend using caution when comparing data coded using 2018 Census occupation codes prior to data year 2018. For more information on the Census occupation code changes, please visit our website at https://www.census.gov/topics/employment /industry-occupation/guidance/code-lists.html.

In 2019, methodological changes were made to the class of worker question. These changes involved modifications to the question wording, the category wording, and the visual format of the categories on the questionnaire. The format for the class of worker categories are now listed under the headings "Private Sector Employee," "Government Employee," and "Self-Employed or Other." Additionally, the category of Active Duty was added as one of the response categories under the "Government Employee" section for the mail questionnaire. For more detailed information about the 2019 changes, see the 2016 American Community Survey Content Test Report for Class of Worker located at http://www.census.gov/library/working-papers/2017/acs/2017\_Martinez\_01.html.

Data are based on a sample and are subject to sampling variability. The degree of uncertainty for an estimate arising from sampling variability is represented through the use of a margin of error. The value shown here is the 90 percent margin of error. The margin of error can be interpreted roughly as providing a 90 percent probability that the interval defined by the estimate minus the margin of error and the estimate plus the margin of error (the lower and upper confidence bounds) contains the true value. In addition to sampling variability, the ACS estimates are subject to nonsampling error (for a discussion of nonsampling variability, see ACS Technical Documentation). The effect of nonsampling error is not represented in these tables.

Foreign born excludes people born outside the United States to a parent who is a U.S. citizen.

Workers include members of the Armed Forces and civilians who were at work last week.

Industry titles and their 4-digit codes are based on the North American Industry Classification System (NAICS). The Census industry codes for 2018 and later years are based on the 2017 revision of the NAICS. To allow for the creation of multiyear tables, industry data in the multiyear files (prior to data year 2018) were recoded to the 2017 Census industry codes. We recommend using caution when comparing data coded using 2017 Census industry codes with data coded using Census industry codes prior to data year 2018. For more information on the Census industry code changes, please visit our website at https://www.census.gov/topics/employment/industry-occupation/guidance/code-lists.html.

The 2015-2019 American Community Survey (ACS) data generally reflect the September 2018 Office of Management and Budget (OMB) delineations of metropolitan and micropolitan statistical areas. In certain instances, the names, codes, and boundaries of the principal cities shown in ACS tables may differ from the OMB delineation lists due to differences in the effective dates of the geographic entities.

Estimates of urban and rural populations, housing units, and characteristics reflect boundaries of urban areas defined based on Census 2010 data. As a result, data for urban and rural areas from the ACS do not necessarily reflect the results of ongoing urbanization.

Explanation of Symbols:

An "\*\*" entry in the margin of error column indicates that either no sample observations or too few sample observations were available to compute a standard error and thus the margin of error. A statistical test is not appropriate.

An "-" entry in the estimate column indicates that either no sample observations or too few sample observations were available to compute an estimate, or a ratio of medians cannot be calculated because one or both of the median estimates falls in the lowest interval or upper interval of an open-ended distribution, or the margin of error associated with a median was larger than the median itself.

An "-" following a median estimate means the median falls in the lowest interval of an open-ended distribution.

An "+" following a median estimate means the median falls in the upper interval of an open-ended distribution.

An "\*\*\*" entry in the margin of error column indicates that the median falls in the lowest interval or upper interval of an open-ended distribution. A statistical test is not appropriate.

An "\*\*\*\*\*" entry in the margin of error column indicates that the estimate is controlled. A statistical test for sampling variability is not appropriate. An "N" entry in the estimate and margin of error columns indicates that data for this geographic area cannot be displayed because the number of sample cases is too small.

An "(X)" means that the estimate is not applicable or not available.

Supporting documentation on code lists, subject definitions, data accuracy, and statistical testing can be found on the American Community Survey website in the Technical Documentation section.

Sample size and data quality measures (including coverage rates, allocation rates, and response rates) can be found on the American Community Survey website in the Methodology section.

# **SELECTED HOUSING CHARACTERISTICS**



Note: This is a modified view of the original table produced by the U.S. Census Bureau. This download or printed version may have missing information from the original table.

abel	Estimate	Margin of Error	
➤ HOUSING OCCUPANCY			
✓ Total housing units	32,346	±585	
Occupied housing units	30,418	±500	
Vacant housing units	1,928	±348	
Homeowner vacancy rate	0.3	±0.3	
Rental vacancy rate	2.9	±1.1	
V UNITS IN STRUCTURE			
✓ Total housing units	32,346	±585	
1-unit, detached	13,604	±526	
1-unit, attached	3,497	±274	
2 units	2,152	±292	
3 or 4 units	3,198	±401	
5 to 9 units	2,383	±271	
10 to 19 units	1,519	±238	
20 or more units	5,936	±408	
Mobile home	57	±42	
Boat, RV, van, etc.	0	±29	
✓ YEAR STRUCTURE BUILT			
✓ Total housing units	32,346	±585	
Built 2014 or later	278	±106	
Built 2010 to 2013	146	±50	
Built 2000 to 2009	1,668	±183	
Built 1990 to 1999	1,725	±223	
Built 1980 to 1989	3,846	±313	
Built 1970 to 1979	4,567	±431	
Built 1960 to 1969	4,811	±388	

# **Table Notes**

# SELECTED HOUSING CHARACTERISTICS

Survey/Program: American Community Survey Year: 2019 Estimates: 5-Year Table ID: DP04

Although the American Community Survey (ACS) produces population, demographic and housing unit estimates, it is the Census Bureau's Population Estimates Program that produces and disseminates the official estimates of the population for the nation, states, counties, cities, and towns and estimates of housing units for states and counties.

Source: U.S. Census Bureau, 2015-2019 American Community Survey 5-Year Estimates

Data are based on a sample and are subject to sampling variability. The degree of uncertainty for an estimate arising from sampling variability is represented through the use of a margin of error. The value shown here is the 90 percent margin of error. The margin of error can be interpreted roughly as providing a 90 percent probability that the interval defined by the estimate minus the margin of error and the estimate plus the margin of error (the lower and upper confidence bounds) contains the true value. In addition to sampling variability, the ACS estimates are subject to nonsampling error (for a discussion of nonsampling variability, see ACS Technical Documentation). The effect of nonsampling error is not represented in these tables.

Households not paying cash rent are excluded from the calculation of median gross rent.

Telephone service data are not available for certain geographic areas due to problems with data collection of this question that occurred in 2015, 2016, and 2019. Both ACS 1-year and ACS 5-year files were affected. It may take several years in the ACS 5-year files until the estimates are available for the geographic areas affected.

The 2015-2019 American Community Survey (ACS) data generally reflect the September 2018 Office of Management and Budget (OMB) delineations of metropolitan and micropolitan statistical areas. In certain instances, the names, codes, and boundaries of the principal cities shown in ACS tables may differ from the OMB delineation lists due to differences in the effective dates of the geographic entities.

Estimates of urban and rural populations, housing units, and characteristics reflect boundaries of urban areas defined based on Census 2010 data. As a result, data for urban and rural areas from the ACS do not necessarily reflect the results of ongoing urbanization.

Explanation of Symbols:

An "\*\*" entry in the margin of error column indicates that either no sample observations or too few sample observations were available to compute a standard error and thus the margin of error. A statistical test is not appropriate.

An "-" entry in the estimate column indicates that either no sample observations or too few sample observations were available to compute an estimate, or a ratio of medians cannot be calculated because one or both of the median estimates falls in the lowest interval or upper interval of an open-ended distribution, or the margin of error associated with a median was larger than the median itself.

An "-" following a median estimate means the median falls in the lowest interval of an open-ended distribution. An "+" following a median estimate means the median falls in the upper interval of an open-ended distribution. An "\*\*\*" entry in the margin of error column indicates that the median falls in the lowest interval or upper interval of an open-ended distribution. A statistical test is not appropriate.

An "\*\*\*\*\*" entry in the margin of error column indicates that the estimate is controlled. A statistical test for sampling variability is not appropriate.

An "N" entry in the estimate and margin of error columns indicates that data for this geographic area cannot be displayed because the number of comple cases is too small.

displayed because the number of sample cases is too small.

An "(X)" means that the estimate is not applicable or not available.

Supporting documentation on code lists, subject definitions, data accuracy, and statistical testing can be found on the American Community Survey website in the Technical Documentation section.

Sample size and data quality measures (including coverage rates, allocation rates, and response rates) can be found on the American Community Survey website in the Methodology section.



# **Use of Developer Fees:**

A School District can use the revenue collected on residential and commercial/industrial construction for the purposes listed below:

- Purchase or lease of interim school facilities to house students generated by new development pending the construction of permanent facilities.
- Purchase or lease of land for school facilities for such students.
  - Acquisition of school facilities for such students, including:
    - o Construction
      - o Modernization/reconstruction
      - Architectural and engineering costs
      - Permits and plan checking
      - Testing and inspection
    - o Furniture, Equipment and Technology for use in school facilities
- Legal and other administrative costs related to the provision of such new facilities
- Administration of the collection of, and justification for, such fees, and
- Any other purpose arising from the process of providing facilities for students generated by new development.

Following is an excerpt from the Education Code that states the valid uses of the Level 1 developer fees. It refers to construction and reconstruction. The term reconstruction was originally used in the Leroy Greene program. The term modernization is currently used in the 1998 State Building Program and represents the same scope of work used in the original reconstruction projects.

**Ed Code Section 17620**. (a) (1) The governing board of any school district is authorized to levy a fee, charge, dedication, or other requirement against any construction within the boundaries of the district, for the purpose of funding the construction or reconstruction of school facilities, subject to any limitations set forth in Chapter 4.9 (commencing with Section 65995) of Division 1 of Title 7 of the Government Code. This fee, charge, dedication, or other requirement may be applied to construction only as follows: ...

The limitations referred to in this text describe the maximum amounts that can be charged for residential and commercial/industrial projects and any projects that qualify for exemptions. They do not limit the use of the funds received.



Determination of Average State allowed amounts for Site Development Costs

Elementary Schools			Original	Inflation	2009 Adjusted	Droiset	2022	
District	Project #	<u>Acres</u>	OPSC Site Development	Inflation Factor	Site Development	Project <u>Year</u>	2009 <u>Cost/Acre</u>	
Davis Jt Unified	3	9.05	\$532,282	38.4%	\$1,473,469	2004	\$162,814	
Dry Creek Jt Elem	2	9.05 8.5	\$516,347	46.2%	\$1,509,322	2004	\$102,814 \$177,567	
Dry Creek Jt Elem	5	11.06	\$993,868	40.2 <i>%</i> 20.1%	\$2,387,568	2002	\$215,874	
Elk Grove Unified	5	12.17	\$556,011	48.2%	\$1,648,316	2000	\$135,441	
Elk Grove Unified	10	12.17	\$690,120	48.2%	\$2,045,888	2001	\$185,990	
Elk Grove Unified	10	10	\$702,127	48.2 <i>%</i>	\$2,043,888 \$2,081,483	2001	\$185,990 \$208,148	
Elk Grove Unified	14	10	\$732,837 \$570,408	46.2%	\$2,142,139	2002	\$214,214 \$160,040	
Elk Grove Unified	16	9.86	\$570,198	46.2%	\$1,666,733	2002	\$169,040	
Elk Grove Unified	17	10	\$542,662	46.2%	\$1,586,243	2002	\$158,624	
Elk Grove Unified	20	10	\$710,730	43.2%	\$2,034,830	2003	\$203,483	
Elk Grove Unified	25	10	\$645,923	38.4%	\$1,788,052	2004	\$178,805	
Elk Grove Unified	28	10.03	\$856,468	24.4%	\$2,130,974	2005	\$212,460	
Elk Grove Unified	39	9.91	\$1,007,695	20.1%	\$2,420,785	2006	\$244,277	
Folsom-Cordova Unified	1	9.79	\$816,196	20.1%	\$1,960,747	2006	\$200,281	
Folsom-Cordova Unified	4	7.5	\$455,908	46.2%	\$1,332,654	2002	\$177,687	
Folsom-Cordova Unified	5	8	\$544,213	46.2%	\$1,590,776	2002	\$198,847	
Folsom-Cordova Unified	8	8.97	\$928,197	11.2%	\$2,063,757	2007	\$230,073	
Galt Jt Union Elem	2	10.1	\$1,033,044	38.4%	\$2,859,685	2004	\$283,137	
Lincoln Unified	1	9.39	\$433,498	46.2%	\$1,267,148	2002	\$134,947	
Lodi Unified	3	11.2	\$555,999	46.2%	\$1,625,228	2002	\$145,110	
Lodi Unified	10	11.42	\$1,245,492	46.2%	\$3,640,669	2002	\$318,798	
Lodi Unified	19	9.93	\$999,164	11.2%	\$2,221,545	2007	\$223,721	
Lodi Unified	22	10	\$1,416,212	7.7%	\$3,051,426	2008	\$305,143	
Natomas Unified	6	8.53	\$685,284	46.2%	\$2,003,138	2002	\$234,834	
Natomas Unified	10	9.83	\$618,251	43.2%	\$1,770,061	2003	\$180,067	
Natomas Unified	12	9.61	\$735,211	24.4%	\$1,829,275	2005	\$190,351	
Rocklin Unified	8	10.91	\$593,056	46.2%	\$1,733,548	2002	\$158,895	
Stockton Unified	1	12.66	\$1,462,232	7.7%	\$3,150,582	2008	\$248,861	
Stockton Unified	2	10.5	\$781,675	43.2%	\$2,237,946	2003	\$213,138	
Stockton Unified	6	12.48	\$1,136,704	20.1%	\$2,730,703	2006	\$218,806	
Tracy Jt Unified	4	10	\$618,254	46.2%	\$1,807,204	2002	\$180,720	
Tracy Jt Unified	10	10	\$573,006	38.4%	\$1,586,202	2004	\$158,620	
Washington Unified	1	8	\$446,161	46.2%	\$1,304,163	2002	\$163,020	2022
Washington Unified	4	10.76	\$979,085	7.7%	\$2,109,575	2008	\$196,057	Adjusted
								Value
Totals		341.16			\$68,791,833	Average	\$201,641	\$314,657
Middle and High Scho	ols		Original		2009 Adjusted			
Middle and High Scho	ols		Original OPSC Site	Inflation	Site	Project	2009	
District	ools <u>Project #</u>	<u>Acres</u>	OPSC Site Development	Factor	Site Development	Year	Cost/Acre	
-		19.3	OPSC Site		Site <u>Development</u> \$7,431,085	-		
District	Project #	19.3 21.6	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588	<u>Factor</u> 24.4% 48.2%	Site <u>Development</u> \$7,431,085 \$2,639,311	Year	Cost/Acre	
<u>District</u> Western Placer Unified	<u>Project #</u> 4	19.3	OPSC Site Development \$5,973,312	<u>Factor</u> 24.4%	Site <u>Development</u> \$7,431,085	<u>Year</u> 2005	<u>Cost/Acre</u> \$385,030	
<u>District</u> Western Placer Unified Roseville City Elem	<u>Project #</u> 4 2	19.3 21.6	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588	<u>Factor</u> 24.4% 48.2%	Site <u>Development</u> \$7,431,085 \$2,639,311	<u>Year</u> 2005 2000	<u>Cost/Acre</u> \$385,030 \$122,190	
District Western Placer Unified Roseville City Elem Elk Grove Unified	Project # 4 2 4	19.3 21.6 66.2	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494	<u>Factor</u> 24.4% 48.2% 48.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704	<u>Year</u> 2005 2000 2000	<u>Cost/Acre</u> \$385,030 \$122,190 \$193,893	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified	Project # 4 2 4 13	19.3 21.6 66.2 76.4	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732	<u>Factor</u> 24.4% 48.2% 48.2% 48.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986	<u>Year</u> 2005 2000 2000 2001	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified	Project # 4 2 4 13 18	19.3 21.6 66.2 76.4 84.3	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562	Factor           24.4%           48.2%           48.2%           48.2%           43.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626	Year 2005 2000 2000 2001 2003	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High	Project # 4 2 4 13 18 2	19.3 21.6 66.2 76.4 84.3 24	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840	Factor           24.4%           48.2%           48.2%           48.2%           48.2%           48.2%           43.2%           48.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039	Year 2005 2000 2000 2001 2003 2003	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified	Project # 4 2 4 13 18 2 1	19.3 21.6 66.2 76.4 84.3 24 21.2	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844	Factor           24.4%           48.2%           48.2%           48.2%           43.2%           43.2%           48.2%           48.2%           48.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684	Year 2005 2000 2000 2001 2003 2000 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified	Project # 4 2 4 13 18 2 1 2	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310	Factor           24.4%           48.2%           48.2%           48.2%           48.2%           48.2%           43.2%           46.2%           46.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Lodi Unified	Project # 4 2 4 13 18 2 1 2 6	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164	Factor           24.4%           48.2%           48.2%           48.2%           43.2%           46.2%           46.2%           46.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem	Project # 4 2 4 13 18 2 1 2 6 1	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 24.9	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360	Factor           24.4%           48.2%           48.2%           43.2%           43.2%           46.2%           46.2%           46.2%           46.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem Tahoe Truckee Unified	Project # 4 2 4 13 18 2 1 2 6 1 2 6 1 2	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 13.4 24.9 24	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360 \$2,752,632	Factor           24.4%           48.2%           48.2%           43.2%           43.2%           46.2%           46.2%           46.2%           46.2%           43.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757 \$3,940,412	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147 \$164,184	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem Tahoe Truckee Unified Davis Unified Woodland Unified	Project # 4 2 4 13 18 2 1 2 6 1 2 6 1 2 5 3	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 24.9 24 23.3	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360 \$2,752,632 \$3,814,302 \$8,664,700	Factor           24.4%           48.2%           48.2%           43.2%           46.2%           46.2%           46.2%           46.2%           43.2%           43.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757 \$3,940,412 \$5,460,199 \$12,663,792	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147 \$164,184 \$234,343 \$252,267	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem Tahoe Truckee Unified Davis Unified Woodland Unified Sacramento City Unified	Project # 4 2 4 13 18 2 1 2 6 1 2 5 3 3 1 1	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 24.9 24 23.3 50.2 35.2	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360 \$2,752,632 \$3,814,302 \$8,664,700 \$4,813,386	Factor           24.4%           48.2%           48.2%           43.2%           46.2%           46.2%           46.2%           43.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757 \$3,940,412 \$5,460,199 \$12,663,792 \$7,034,949	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147 \$164,184 \$234,343 \$252,267 \$199,856	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem Tahoe Truckee Unified Davis Unified Woodland Unified Sacramento City Unified Lodi Unified	Project # 4 2 4 13 18 2 1 2 6 1 2 5 3 4 1 4	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 24.9 24 23.3 50.2 35.2 47	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360 \$2,752,632 \$3,814,302 \$8,664,700 \$4,813,386 \$7,652,176	Factor           24.4%           48.2%           48.2%           43.2%           46.2%           46.2%           46.2%           43.2%           46.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757 \$3,940,412 \$5,460,199 \$12,663,792 \$7,034,949 \$11,183,950	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147 \$164,184 \$234,343 \$252,267 \$199,856 \$237,956	
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem Tahoe Truckee Unified Davis Unified Woodland Unified Sacramento City Unified Lodi Unified Stockton Unified	Project # 4 2 4 13 18 2 1 2 6 1 2 5 3 1 1 4 3	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 24.9 24 23.3 50.2 35.2 47 49.1	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360 \$2,752,632 \$3,814,302 \$8,664,700 \$4,813,386 \$7,652,176 \$8,959,088	Factor           24.4%           48.2%           48.2%           43.2%           46.2%           46.2%           46.2%           43.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           43.2%           43.2%           43.2%           43.2%           46.2%           43.2%           46.2%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757 \$3,940,412 \$5,460,199 \$12,663,792 \$7,034,949 \$11,183,950 \$12,824,996	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147 \$164,184 \$234,343 \$252,267 \$199,856 \$237,956 \$261,202	2022
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem Tahoe Truckee Unified Davis Unified Woodland Unified Sacramento City Unified Lodi Unified Stockton Unified Natomas Unified	Project # 4 2 4 13 18 2 1 2 6 1 2 5 3 4 1 4 3 11	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 24.9 24 23.3 50.2 35.2 47 49.1 38.7	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360 \$2,752,632 \$3,814,302 \$8,664,700 \$4,813,386 \$7,652,176 \$8,959,088 \$3,017,002	Factor           24.4%           48.2%           48.2%           43.2%           46.2%           46.2%           46.2%           43.2%           46.2%           46.2%           46.2%           46.2%           46.2%           43.2%           43.2%           43.2%           43.2%           43.2%           43.2%           43.2%           43.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           43.2%           38.4%	Site <u>Development</u> \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757 \$3,940,412 \$5,460,199 \$12,663,792 \$7,034,949 \$11,183,950 \$12,824,996 \$4,175,850	Year 2005 2000 2001 2003 2000 2002 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147 \$164,184 \$234,343 \$252,267 \$199,856 \$237,956 \$261,202 \$107,903	2022 Adjusted
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem Tahoe Truckee Unified Davis Unified Woodland Unified Sacramento City Unified Lodi Unified Stockton Unified Natomas Unified Rocklin Unified	Project # 4 2 4 13 18 2 1 2 6 1 2 5 3 1 1 4 3	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 24.9 24 23.3 50.2 35.2 47 49.1 38.7 47.1	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360 \$2,752,632 \$3,814,302 \$8,664,700 \$4,813,386 \$7,652,176 \$8,959,088	Factor           24.4%           48.2%           48.2%           43.2%           46.2%           46.2%           46.2%           43.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           43.2%           43.2%           43.2%           43.2%           46.2%           43.2%           46.2%	Site Development \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757 \$3,940,412 \$5,460,199 \$12,663,792 \$7,034,949 \$11,183,950 \$12,824,996 \$4,175,850 \$13,810,282	Year 2005 2000 2000 2001 2003 2000 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147 \$164,184 \$234,343 \$252,267 \$199,856 \$237,956 \$261,202 \$107,903 \$293,212	Adjusted
District Western Placer Unified Roseville City Elem Elk Grove Unified Elk Grove Unified Elk Grove Unified Grant Jt Union High Center Unified Lodi Unified Galt Jt Union Elem Tahoe Truckee Unified Davis Unified Woodland Unified Sacramento City Unified Lodi Unified Stockton Unified Natomas Unified	Project # 4 2 4 13 18 2 1 2 6 1 2 5 3 4 1 4 3 11	19.3 21.6 66.2 76.4 84.3 24 21.2 13.4 13.4 24.9 24 23.3 50.2 35.2 47 49.1 38.7	OPSC Site <u>Development</u> \$5,973,312 \$1,780,588 \$8,659,494 \$9,791,732 \$13,274,562 \$2,183,840 \$1,944,310 \$1,076,844 \$2,002,164 \$2,711,360 \$2,752,632 \$3,814,302 \$8,664,700 \$4,813,386 \$7,652,176 \$8,959,088 \$3,017,002	Factor           24.4%           48.2%           48.2%           43.2%           46.2%           46.2%           46.2%           43.2%           46.2%           46.2%           46.2%           46.2%           46.2%           43.2%           43.2%           43.2%           43.2%           43.2%           43.2%           43.2%           43.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           46.2%           43.2%           38.4%	Site Development \$7,431,085 \$2,639,311 \$12,835,704 \$14,513,986 \$19,002,626 \$3,237,039 \$2,841,684 \$1,573,849 \$2,926,240 \$3,962,757 \$3,940,412 \$5,460,199 \$12,663,792 \$7,034,949 \$11,183,950 \$12,824,996 \$4,175,850 \$13,810,282	Year 2005 2000 2001 2003 2000 2002 2002 2002 2002	Cost/Acre \$385,030 \$122,190 \$193,893 \$189,974 \$225,417 \$134,877 \$134,042 \$117,451 \$218,376 \$159,147 \$164,184 \$234,343 \$252,267 \$199,856 \$237,956 \$261,202 \$107,903	

#### REPORT OF THE EXECUTIVE OFFICER State Allocation Board Meeting, February 23, 2022

#### INDEX ADJUSTMENT ON THE ASSESSMENT FOR DEVELOPMENT

#### PURPOSE OF REPORT

To report the index adjustment on the assessment for development, which may be levied pursuant to Education Code Section 17620.

#### **DESCRIPTION**

The law requires the maximum assessment for development be adjusted every two years by the change in the Class B construction cost index, as determined by the State Allocation Board (Board) in each calendar year. This item requests that the Board make the adjustment based on the change reflected using the RS Means index.

#### <u>AUTHORITY</u>

Education Code Section 17620(a)(1) states the following: "The governing board of any school district is authorized to levy a fee, charge, dedication, or other requirement against any construction within the boundaries of the district, for the purpose of funding the construction or reconstruction of school facilities, subject to any limitations set forth in Chapter 4.9 (commencing with Section 65995) of Division 1 of Title 7 of the Government Code."

Government Code Section 65995(b)(3) states the following: "The amount of the limits set forth in paragraphs (1) and (2) shall be increased in 2000, and every two years thereafter, according to the adjustment for inflation set forth in the statewide cost index for class B construction, as determined by the State Allocation Board at its January meeting, which increase shall be effective as of the date of that meeting."

#### BACKGROUND

There are three levels that may be levied for developer's fees. The fees are levied on a per-square foot basis. The lowest fee, Level I, is assessed if the district conducts a Justification Study that establishes the connection between the development coming into the district and the assessment of fees to pay for the cost of the facilities needed to house future students. The Level II fee is assessed if a district makes a timely application to the Board for new construction funding, conducts a School Facility Needs Analysis pursuant to Government Code Section 65995.6, and satisfies at least two of the requirements listed in Government Code Section 65995.5(b)(3). The Level III fee is assessed when State bond funds are exhausted; the district may impose a developer's fee up to 100 percent of the School Facility Program new construction project cost.

#### STAFF ANALYSIS/STATEMENTS

A historical comparison of the assessment rates for development fees for 2018 and 2020 are shown below for information. According to the RS Means, the cost index for Class B construction increased by 17.45% percent, during the two-year period from January 2020 to January 2022, requiring the assessment for development fees to be adjusted as follows beginning January 2022:

#### RS Means Index Maximum Level I Assessment Per Square Foot

	<u>2018</u>	<u>2020</u>	<u>2022</u>
Residential	\$3.79	\$4.08	\$4.79
Commercial/Industrial	\$0.61	\$0.66	\$0.78

#### RECOMMENDATION

Increase the 2022 maximum Level I assessment for development in the amount of 17.45 percent using the RS Means Index to be effective immediately.

# ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

#### PURPOSE OF REPORT

To adopt the annual adjustment in the School Facility Program (SFP) grants based on the change in construction costs pursuant to the Education Code (EC) and SFP Regulations.

#### DESCRIPTION

This item presents the State Allocation Board (Board) with the annual adjustment to the SFP grants based on the statewide cost index for Class B construction. Each year the Board adjusts the SFP grants to reflect construction cost changes. In January 2016, the Board adopted the RS Means index for 2016 and future years. This item presents the 2022 annual adjustment to SFP grants based on the RS Means index.

#### **AUTHORITY**

See Attachment A.

#### STAFF ANALYSIS/STATEMENTS

At the January 2016 meeting, the Board adopted an increase to the SFP grants using the RS Means Construction Cost Index (CCI) as the statewide cost index for Class B construction.

The current rate of change between 2021 and 2022 for the RS Means Class B CCI is 15.80 percent. The chart below reflects the amounts previously adopted for 2021 compared to the potential amount for the new construction base grants.

			<b>RS Means 15.80%</b>
Grade Level	Regulation Section	Current Adjusted Grant Per Pupil Effective 1-1-21	Potential Grant Per Pupil Effective 1-1-22
Elementary	1859.71	\$12,628	\$14,623
Middle	1859.71	\$13,356	\$15,466
High	1859.71	\$16,994	\$19,679
Special Day Class – Severe	1859.71.1	\$35,484	\$41,090
Special Day Class – Non-Severe	1859.71.1	\$23,731	\$27,480

#### STAFF ANALYSIS/STATEMENTS (cont.)

The following chart shows the amounts previously adopted compared to the potential amount for the modernization base grants.

		<b>RS Means 15.80%</b>			
Grade Level	Regulation Section	Current Adjusted Grant Per Pupil Effective 1-1-21	Potential Grant Per Pupil Effective 1-1-22		
Elementary	1859.78	\$4,808	\$5,568		
Middle	1859.78	\$5,085	\$5,888		
High	1859.78	\$6,658	\$7,710		
Special Day Class – Severe	1859.78.3	\$15,325	\$17,746		
Special Day Class – Non-Severe	1859.78.3	\$10,253	\$11,873		

In addition, the CCI adjustment would increase the threshold amount for Government Code Section 66452.6(a)(2) for the period of one year commencing March 1, 2022. The following chart shows the amount previously adopted for 2021 compared to the resulting threshold amount, upon approval of the proposed 2022 CCI adjustment:

		<b>RS Means 15.80%</b>
	Effective 3-1-2021	Potential 3-1-2022
Resulting Amount	\$317,941	\$368,176

#### RECOMMENDATION

Adopt the increase of 15.80 percent for the 2022 SFP grants based on the RS Means Construction Cost Index as shown in Attachment B.

#### **AUTHORITY**

For the New Construction grant, EC Section 17072.10(b) states, "The board annually shall adjust the per-unhoused- pupil apportionment to reflect construction cost changes, as set forth in the statewide cost index for class B construction as determined by the board."

For Modernization funding, EC Section 17074.10(b) states, "The board shall annually adjust the factors set forth in subdivision (a) according to the adjustment for inflation set forth in the statewide cost index for class B construction, as determined by the board."

Government Code Section 66452.6 states:

(a)(1) An approved or conditionally approved tentative map shall expire 24 months after its approval or conditional approval, or after any additional period of time as may be prescribed by local ordinance, not to exceed an additional 12 months. However, if the subdivider is required to expend two hundred thirty-six thousand seven hundred ninety dollars (\$236,790) or more to construct, improve, or finance the construction or improvement of public improvements outside the property boundaries of the tentative map, excluding improvements of public rights-of-way which abut the boundary of the property to be subdivided and which are reasonably related to the development of that property, each filing of a final map authorized by Section 66456.1 shall extend the expiration of the approved or conditionally approved tentative map by 36 months from the date of its expiration, as provided in this section, or the date of the previously filed final map, whichever is later. The extensions shall not extend the tentative map more than 10 years from its approval or conditional approval.

(2) Commencing January 1, 2012, and each calendar year thereafter, the amount of two hundred thirty-six thousand seven hundred ninety dollars (\$236,790) shall be annually increased by operation of law according to the adjustment for inflation set forth in the statewide cost index for class B construction, as determined by the State Allocation Board at its January meeting. The effective date of each annual adjustment shall be March 1. The adjusted amount shall apply to tentative and vesting tentative maps whose applications were received after the effective date of the adjustment.

#### SFP Regulation Section 1859.71 states,

The new construction per-unhoused-pupil grant amount, as provided by Education Code Section 17072.10(a), will be adjusted annually based on the change in the Class B Construction Cost Index as approved by the Board each January. The base Class B Construction Cost Index shall be 1.30 and the first adjustment shall be January, 1999.

The new construction per-unhoused-pupil grant amount, as provided by Education Code Section 17072.10(a), may be increased by an additional amount not to exceed six percent in a fiscal year, or decreased, based on the analysis of the current cost to build schools as reported on the Project Information Worksheet (Revised 05/10) which shall be submitted with the Forms SAB 50-05 and 50-06 and as approved by the Board.

SFP Regulation Section 1859.2 Definitions states,

"Class B Construction Cost Index" is a construction factor index for structures made of reinforced concrete or steel frames, concrete floors, and roofs, and accepted and used by the Board.

SFP Regulation Section 1859.78 states, "The modernization per-unhoused-pupil grant amount, as provided by Education Code Section 17074.10(a), will be adjusted annually based on the change in the Class B Construction Cost Index as approved by the Board each January.

#### ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

#### State Allocation Board Meeting, February 23, 2022

## Grant Amount Adjustments

New Construction	SFP Regulation Section	Adjusted Grant Per Pupil Effective 1-1-21	Adjusted Grant Per Pupil Effective 1-1-22
Elementary	1859.71	\$12,628	\$14,623
Middle	1859.71	\$13,356	\$15,466
High	1859.71	\$16,994	\$19,679
Special Day Class – Severe	1859.71.1	\$35,484	\$41,090
Special Day Class – Non-Severe	1859.71.1	\$23,731	\$27,480
Automatic Fire Detection/Alarm System – Elementary	1859.71.2	\$15	\$17
Automatic Fire Detection/Alarm System – Middle	1859.71.2	\$20	\$23
Automatic Fire Detection/Alarm System – High	1859.71.2	\$34	\$39
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.71.2	\$63	\$73
Automatic Fire Detection/Alarm System – Special Day Class – Non-Severe	1859.71.2	\$45	\$52
Automatic Sprinkler System – Elementary	1859.71.2	\$212	\$245
Automatic Sprinkler System – Middle	1859.71.2	\$252	\$292
Automatic Sprinkler System – High	1859.71.2	\$262	\$303
Automatic Sprinkler System – Special Day Class – Severe	1859.71.2	\$668	\$774
Automatic Sprinkler System – Special Day Class – Non-Severe	1859.71.2	\$448	\$519

#### ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

#### State Allocation Board Meeting, February 23, 2022

## Grant Amount Adjustments

Modernization	SFP Regulation Section	Per Pupil	Adjusted Grant Per Pupil Effective 1-1-22
Elementary	1859.78	\$4,808	\$5,568
Middle	1859.78	\$5,085	\$5,888
High	1859.78	\$6,658	\$7,710
Special Day Class - Severe	1859.78.3	\$15,325	\$17,746
Special Day Class – Non- Severe	1859.78.3	\$10,253	\$11,873
State Special School – Severe	1859.78	\$25,543	\$29,579
Automatic Fire Detection/Alarm System – Elementary	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – Middle	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – High	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.78.4	\$430	\$498
Automatic Fire Detection/Alarm System – Special Day Class – Non- Severe	1859.78.4	\$288	\$334
Over 50 Years Old – Elementary	1859.78.6	\$6,680	\$7,735
Over 50 Years Old – Middle	1859.78.6	\$7,065	\$8,181
Over 50 Years Old – High	1859.78.6	\$9,248	\$10,709
Over 50 Years Old – Special Day Class – Severe	1859.78.6	\$21,291	\$24,655
Over 50 Years Old – Special Day Class – Non-Severe	1859.78.6	\$14,237	\$16,486
Over 50 Years Old – State Special Day School – Severe	1859.78.6	\$35,483	\$41,089

#### ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

#### State Allocation Board Meeting, February 23, 2022

## Grant Amount Adjustments

New Construction / Modernization / Facility Hardship / Seismic Mitigation / Joint Use	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-22
Therapy/Multipurpose Room/Other (per square foot)	1859.72 1859.73.2 1859.77.3 1859.82.1 1859.82.2 1859.125 1859.125.1	\$207	\$240
Toilet Facilities (per square foot)	1859.72 1859.73.2 1859.82.1 1859.82.2 1859.125 1859.125.1	\$371	\$430
Portable Therapy/Multipurpose Room/Other (per square foot)	1859.72 1859.73.2 1859.77.3 1859.82.1 1859.125 1859.125.1	\$47	\$54
Portable Toilet Facilities (per square foot)	1859.72 1859.73.2 1859.82.1 1859.125 1859.125.1	\$120	\$139

New Construction Only	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-22
Parking Spaces (per stall)	1859.76	\$16,059	\$18,596
General Site Grant (per acre for additional acreage being acquired)	1859.76	\$20,554	\$23,801
Project Assistance (for school district with less than 2,500 pupils)	1859.73.1	\$7,723	\$8,943

#### ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

## State Allocation Board Meeting, February 23, 2022 Grant Amount Adjustments

Modernization Only	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-22
Two-stop Elevator	1859.83	\$128,460	\$148,757
Each Additional Stop	1859.83	\$23,124	\$26,778
Project Assistance (for school district with less than 2,500 pupils)	1859.78.2	\$4,119	\$4,770

Facility Hardship / Rehabilitation	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-22
Current Replacement Cost – Permanent Other (per square foot)	1859.2	\$412	\$477
Current Replacement Cost – Permanent Toilets (per square foot)	1859.2	\$742	\$859
Current Replacement Cost – Portable Other (per square foot)	1859.2	\$94	\$109
Current Replacement Cost – Portable Toilets (per square foot)	1859.2	\$241	\$279
Interim Housing – Financial Hardship (per classroom)	1859.81	\$42,342	\$49,032

Charter School Facilities Program – Preliminary Apportionment Amounts	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-22
Charter School Elementary (per pupil)	1859.163.1	\$12,693	\$14,698
Charter School Middle (per pupil)	1859.163.1	\$13,438	\$15,561
Charter School High (per pupil)	1859.163.1	\$17,055	\$19,750
Charter School Special Day Class – Severe (per pupil)	1859.163.1	\$35,653	\$41,286
Charter School Special Day Class - Non-Severe (per pupil)	1859.163.1	\$23,843	\$27,610
Charter School Two-stop Elevator	1859.163.5	\$107,050	\$123,964
Charter School Each Additional Stop	1859.163.5	\$19,269	\$22,314

## **NEW SCHOOL ADJUSTMENTS (REGULATION SECTION 1859.83)**

Classrooms in Project	Elementary School Adjusted Grant Effective 1-1-21	Elementary School Adjusted Grant Effective 1-1-22	Middle School Adjusted Grant Effective 1-1-21	Middle School Adjusted Grant Effective 1-1-22	High School Adjusted Grant Effective 1-1-21	High School Adjusted Grant Effective 1-1-22	Alternative Education New School Effective 1-1-21	Alternative Education New School Effective 1-1-22
1	\$342,561	\$396,686	\$1,443,039	\$1,671,039	\$3,138,719	\$3,634,637	\$930,697	\$1,077,747
2	\$807,160	\$934,691	\$1,618,603	\$1,874,342	\$3,265,038	\$3,780,914	\$1,129,167	\$1,307,575
3	\$1,211,811	\$1,403,277	\$1,798,448	\$2,082,603	\$4,035,802	\$4,673,459	\$1,973,925	\$2,285,805
4	\$1,535,104	\$1,777,650	\$1,995,420	\$2,310,696	\$4,720,926	\$5,466,832	\$2,220,761	\$2,571,641
5	\$1,802,730	\$2,087,561	\$2,200,958	\$2,548,709	\$5,198,369	\$6,019,711	\$2,467,598	\$2,857,478
6	\$2,185,968	\$2,531,351	\$2,408,636	\$2,789,200	\$5,675,815	\$6,572,594	\$2,714,434	\$3,143,315
7	\$2,573,493	\$2,980,105	\$2,616,313	\$3,029,690	\$6,153,260	\$7,125,475	\$2,961,272	\$3,429,153
8	\$2,871,094	\$3,324,727	\$2,843,261	\$3,292,496	\$6,521,513	\$7,551,912	\$3,220,442	\$3,729,272
9	\$2,871,094	\$3,324,727	\$3,083,053	\$3,570,175	\$6,816,973	\$7,894,055	\$3,488,089	\$4,039,207
10	\$3,376,370	\$3,909,836	\$3,324,987	\$3,850,335	\$7,110,290	\$8,233,716	\$3,755,736	\$4,349,142
11	\$3,376,370	\$3,909,836	\$3,566,921	\$4,130,495	\$7,405,751	\$8,575,860	\$4,794,340	\$5,551,846
12	\$3,554,075	\$4,115,619			\$7,675,517	\$8,888,249	\$5,061,988	\$5,861,782
13					\$7,941,003	\$9,195,681	\$5,329,635	\$6,171,717
14					\$8,206,488	\$9,503,113	\$5,597,282	\$6,481,653
15					\$8,474,114	\$9,813,024	\$5,864,931	\$6,791,590
16					\$8,739,599	\$10,120,456	\$6,132,577	\$7,101,524
17					\$9,007,225	\$10,430,367	\$6,400,225	\$7,411,461
18					\$9,272,711	\$10,737,799	\$6,667,872	\$7,721,396
19					\$9,538,196	\$11,045,231	\$6,935,520	\$8,031,332
20					\$9,805,822	\$11,355,142	\$7,203,168	\$8,341,269
21					\$10,071,306	\$11,662,572	\$7,471,009	\$8,651,428
22					\$10,336,791	\$11,970,004	\$7,738,656	\$8,961,364
23							\$8,006,305	\$9,271,301
24							\$8,273,951	\$9,581,235
25							\$8,541,599	\$9,891,172
26							\$8,809,248	\$10,201,109
27							\$9,076,894	\$10,511,043

State Allocation Board Meeting, February 23, 2022