



ANNUAL FINANCIAL REPORT • FISCAL YEAR 2021

# Emanuel County Board of Education Swainsboro, Georgia

Including Independent Auditor's Report

Greg S. Griffin | State Auditor  
Kristina A. Turner | Deputy State Auditor



**DOAA**

Georgia Department  
of Audits & Accounts

# *Emanuel County Board of Education*

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## *Emanuel County Board of Education*

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*Section I*

*Financial*



## INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Mr. Scotty Hattaway, Superintendent and Members of the  
Emanuel County Board of Education

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Emanuel County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the School District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 2 to the financial statements, in 2021, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. The School District restated beginning balances for the effect of GASB Statement No. 84. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional

procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated August 10, 2022 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin  
State Auditor

August 10, 2022

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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## **INTRODUCTION**

The discussion and analysis of the Emanuel County Board of Education's ("School District") financial performance provides an overview of the School District's financial activities for the fiscal years ended June 30, 2021 and June 30, 2020. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

## **FINANCIAL HIGHLIGHTS**

Key financial highlights for fiscal year 2021, are as follows:

- ✓ On the government-wide financial statements, the assets and deferred outflows of resources exceeds the liabilities and deferred inflows of resources by \$5.5 million. The School District's financial status remained stable during fiscal year 2021. In total, net position increased \$1.3 million, without consideration of the restatement. This total increase was due to governmental activities since the School District has no business-type activities.
- ✓ The School District has been awarded approximately \$24.9 million in federal CARES relief funds to offset some of the negative impacts of the pandemic. Funding will be used for alternative learning platforms, addressing learning loss, updating technology throughout the system as well as supplies and equipment needed for proper cleaning and sanitizing of facilities. These funds will also be used to recruit and retain highly qualified staff in all content areas.
- ✓ General revenues accounted for \$16.9 million or 30.6% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$38.3 million or 69.4% of total revenues. Total revenues were \$55.2 million.
- ✓ The School District had \$54.3 million in expenses related to governmental activities; these expenses were offset by \$38.3 million in program specific charges for services, grants and contributions. General revenues and taxes of \$16.9 million also provided for these programs.
- ✓ The general fund (the primary operating fund), presented on a current financial resource basis, ended the fiscal year with \$50.6 million in revenues and \$49.8 million in expenditures. The general fund's fund balance increased from \$13.2 million to \$14.0 million.
- ✓ In fiscal year 2021, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This implementation caused a restatement of beginning net position for governmental activities and beginning fund balance for the general fund in the amount of \$325,268.

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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**OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts; management's discussion and analysis, the basic financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements, include the *Statement of Net Position* and *Statement of Activities*. These statements provide information about the activities of the whole School District, presenting both short-term and long-term information about the School District's financial status.

The fund financial statements focus on individual parts, reporting the School District's operation in more detail. The governmental fund statements disclose how basic services are financed in the short-term as well as what remains for future spending.

The fund financial statements reflect the School District's most significant funds. In the case of the Emanuel County Board of Education, the general fund and the capital project fund represent the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

**GOVERNMENT-WIDE STATEMENTS**

While these documents contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2021?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader whether, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the statewide and local political decisions, facility conditions, required educational programs and other factors.

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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In the Statement of Net Position and the Statement of Activities, the School District has one distinct type of activity:

- Governmental Activities - All of the School District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, food service, after school program, school activity accounts and various others.

**FUND FINANCIAL STATEMENTS**

The School District's fund financial statements provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and the capital projects fund.

Governmental Funds - All of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

The perspective of the Statement of Net Position is of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal year 2021, compared to fiscal year 2020.

**Table 1  
Net Position**

	Governmental Activities	
	Fiscal Year 2021	Fiscal Year 2020 (1)
<b>Assets</b>		
Current and Other Assets	\$ 26,454,069	\$ 26,002,835
Capital Assets, Net	60,923,642	55,756,041
<b>Total Assets</b>	<b>87,377,711</b>	<b>81,758,876</b>
<b>Deferred Outflows of Resources</b>		
Related to Defined Benefit Pension and OPEB Plans	20,578,038	13,452,690
<b>Liabilities</b>		
Current and Other Liabilities	9,477,795	8,384,219
Long-term Liabilities	84,352,200	72,177,197
<b>Total Liabilities</b>	<b>93,829,995</b>	<b>80,561,416</b>
<b>Deferred Inflows of Resources</b>		
Related to Defined Benefit Pension and OPEB Plans	8,633,577	10,421,213
<b>Net Position</b>		
Net Investment in Capital Assets	58,118,948	53,844,442
Restricted	6,380,699	6,199,564
Unrestricted (Deficit)	(59,007,470)	(55,815,069)
<b>Total Net Position</b>	<b>\$ 5,492,177</b>	<b>\$ 4,228,937</b>

(1) Fiscal year 2020 balances do not reflect the effects of the restatement of net position.  
See Note 12 in the Notes to the Basic Financial Statements for more information.

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

Table 2 shows the changes in net position for fiscal year 2021, compared to fiscal year 2020. The total net position increased \$938 thousand, with consideration of the restatement, for fiscal year 2021, compared to a \$2.2 million increase for fiscal year 2020. The increase in net position was due to increased revenues and conservative spending. State Capital Outlay reimbursements, CARES Act grants, and Construction Related Equipment Agricultural grants and Vocational grants contributed to the increased revenues for fiscal year 2021.

**Table 2  
Change in Net Position**

	Governmental Activities	
	Fiscal Year 2021	Fiscal Year 2020 (1)
<b>Revenues</b>		
Program Revenues:		
Charges for Services	\$ 580,439	\$ 497,075
Operating Grants and Contributions	35,321,755	33,993,580
Capital Grants and Contributions	2,425,360	1,799,499
Total Program Revenues	<u>38,327,554</u>	<u>36,290,154</u>
General Revenues:		
Taxes		
Property Taxes		
For Maintenance and Operations	7,567,971	7,818,946
Railroad Cars	28,307	26,966
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects	3,311,399	3,096,330
Other Taxes	108,565	74,560
Grants and Contributions Not Restricted to Specific Programs	4,651,943	4,791,790
Investment Earnings	10,527	30,314
Miscellaneous	1,233,185	987,444
Total General Revenues	<u>16,911,897</u>	<u>16,826,350</u>
Total Revenues	<u>55,239,451</u>	<u>53,116,504</u>
<b>Program Expenses:</b>		
Instruction	33,474,305	31,312,868
Support Services		
Pupil Services	3,044,163	2,645,254
Improvement of Instructional Services	975,471	1,033,524
Educational Media Services	959,709	901,468
General Administration	1,102,038	997,973
School Administration	3,326,914	3,119,674
Business Administration	593,706	594,867
Maintenance and Operation of Plant	3,965,894	3,420,804
Student Transportation Services	2,427,696	2,371,131
Central Support Services	751,060	727,782
Other Support Services	528,286	503,166
Operations of Non-Instructional Services		
Enterprise Operations	50,049	-
Food Services	3,102,188	3,261,645
Total Expenses	<u>54,301,479</u>	<u>50,890,156</u>
Increase In Net Position	<u>\$ 937,972</u>	<u>\$ 2,226,348</u>

(1) Fiscal year 2020 balances do not reflect the effects of the restatement of net position.  
See Note 12 in the Notes to the Basic Financial Statements for more information.

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

Instruction comprises 61.6% of governmental program expenses. The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted state entitlements. Comparative data from fiscal year 2020, is also presented.

**Table 3  
Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	Fiscal Year 2021	Fiscal Year 2020 (1)	Fiscal Year 2021	Fiscal Year 2020 (1)
Instruction	\$ 33,474,305	\$ 31,312,868	\$ 7,083,413	\$ 4,928,437
Support Services				
Pupil Services	3,044,163	2,645,254	2,577,515	2,143,005
Improvement of Instructional Services	975,471	1,033,524	213,569	242,859
Educational Media Services	959,709	901,468	129,809	120,647
General Administration	1,102,038	997,973	268,510	(32,697)
School Administration	3,326,914	3,119,674	1,919,089	1,744,614
Business Administration	593,706	594,867	587,354	590,179
Maintenance and Operation of Plant	3,965,894	3,420,804	606,952	1,597,110
Student Transportation Services	2,427,696	2,371,131	1,332,721	1,416,090
Central Support Services	751,060	727,782	747,001	728,192
Other Support Services	528,286	503,166	528,088	502,780
Operations of Non-Instructional Services				
Enterprise Operations	50,049	-	50,049	-
Food Services	3,102,188	3,261,645	(70,145)	618,786
	<u>\$ 54,301,479</u>	<u>\$ 50,890,156</u>	<u>\$ 15,973,925</u>	<u>\$ 14,600,002</u>

(1) Fiscal year 2020 balances do not reflect the effects of the restatement of net position.  
See Note 12 in the Notes to the Basic Financial Statements for more information.

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS**

The School District's governmental funds are accounted for using the modified accrual basis of accounting. Total governmental funds had revenues of \$56.2 million and expenditures of \$56.3 million. Since all bonds were paid in full during fiscal year 2018, SPLOST proceeds were available for projects approved in the referendum. This allowed for the use of those funds during fiscal year 2021 for capital projects. State capital outlay projects were forward funded with the SPLOST proceeds. This resulted in a decrease in fund balance of approximately \$913 thousand in the capital projects fund.

The general fund had an increase of approximately \$812 thousand due to conservative estimates of local revenues and detailed budgeting, and as in prior years, conservative spending.

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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***GENERAL FUND BUDGETING HIGHLIGHTS***

The School District's budget is prepared according to Georgia law. The most significant budgeted fund is the general fund.

The School District uses function-based budgeting. The budgeting systems are designed to tightly control total function budgets but provide flexibility for site management.

For the general fund, final budgeted revenues decreased from \$47.5 million to \$44.9 million while final budgeted expenditures increased from \$48.9 million to \$52.7 million. Budgeted revenues decreased due to changes in state grants and austerity cuts. Budgeted expenditures increased due to changes in federal grants. Additionally, school activity accounts were not budgeted.

***CAPITAL ASSETS***

At the end of fiscal year 2021, the School District had \$60.9 million invested in capital assets, net of accumulated depreciation all in governmental activities. Table 4 indicates balances at June 30, 2021. Capital asset comparisons to fiscal year 2020, are also included.

**Table 4  
Capital Assets  
(Net of Depreciation)**

	Governmental Activities	
	Fiscal Year	Fiscal Year
	2021	2020
Land	\$ 934,846	\$ 934,846
Construction In Progress	6,404,693	5,327,875
Building and Improvements	49,576,141	45,869,444
Equipment	2,296,064	2,070,518
Land Improvements	1,711,898	1,553,358
Total	\$ 60,923,642	\$ 55,756,041

Capital assets increased due to construction in progress projects as well as additions that were added during the fiscal year.

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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**CURRENT ISSUES**

Like all school systems in the State of Georgia, the Emanuel County School District has experienced the negative impacts and effects of the COVID-19 pandemic. Emanuel County Schools has experienced a decrease in enrollment due to the pandemic which also negatively affects QBE earnings. However, the School District has been awarded approximately \$24.9 million in federal CARES relief funds to offset some of the negative impacts of the pandemic. Funding will be used for alternative learning platforms, addressing learning loss, updating technology throughout the system as well as supplies and equipment needed for proper cleaning and sanitizing of facilities. These funds will also be used to address the significant challenge the School District faces regarding recruiting and retaining highly qualified staff in all content areas.

Approximately 82.2% of general fund expenses, the main operating fund for the School District, were related to salaries and employee benefits for the year ended June 30, 2021. Thirty-four percent of certified personnel in the School District have 21 years or more of experience resulting in salaries at the highest possible state pay level. With such personnel heavy expenses, it is difficult to offset mandated expenses such as high percentage for TRS employer match and health insurance premium expenses. The School District consistently evaluates how funds can be spent intentionally and more effectively to ensure that Emanuel County students receive a quality education from effective personnel.

The School District's millage rate for 2020 was 13.997 mills. The net digest for fiscal year 2021 was \$464.7 million, which produced approximately \$463,730 per mill for the School District. The net digest increased significantly due to a property tax reevaluation by the Emanuel County Board of Commissioners. The net digest for fiscal year 2022 is \$535.3 million. The School District proposed a decrease in the millage rate to 13.231 mills for 2021.

The School District continues to be financially stable as the fund balance continues to exceed the state's benchmark. The School District did pass a budget in fiscal year 2021 to continue providing additional resources available at the school site level that aligns to our strategic initiatives. The School District's current ESPLOST continues through June 30, 2022. The voters of Emanuel County voted to continue the ESPLOST with a passage rate of 81%. This will extend the ESPLOST through June 30, 2027. The use of Education Special Purpose Local Option Sales Tax (ESPLOST) funds to provide textbooks, school buses, technology and infrastructure updates has allowed the general fund to accumulate a large fund balance. This has allowed the School District to continue to prepare for future state and federal revenue reductions and to absorb the continued rising costs of employer funded benefits. These reserves were beneficial when austerity cuts returned for fiscal year 2021.

The State Capital Outlay funds have also benefited the School District. The instructional facilities have earned state funds over the past twenty years and now the School District is able to apply to utilize the funds. Swainsboro Primary School was the first facility selected to receive renovations in 2018. Emanuel County Institute was the next and the project began at the close of the 2018-2019 school year. Swainsboro High School received renovations during the summer of 2020. A GNETS facility was also added at the Swainsboro Middle School location during the 2018-2019 with the assistance from the State Capital Outlay funds. Re-roofing projects at

**EMANUEL COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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Swainsboro Primary and Swainsboro Elementary began during the summer of 2020 as well. Swainsboro Middle School renovations began during the summer of 2021. Swainsboro Elementary School is scheduled for the next renovation during the summer of 2022.

The School District will continue to be a good steward and look for ways to align resources and costs in a way to ensure the best opportunity for student success.

**CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional information, contact Mollie Smith, CPA, Director of Finance, 201 N. Main Street, Swainsboro, Georgia, 30401.

*Emanuel County Board of Education*

EMANUEL COUNTY BOARD OF EDUCATION  
STATEMENT OF NET POSITION  
JUNE 30, 2021

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 19,060,046.25
Accounts Receivable, Net	
Taxes	1,156,856.82
State Government	4,343,433.35
Federal Government	1,583,543.39
Local	204,391.11
Inventories	105,797.77
Capital Assets, Non-Depreciable	7,339,539.23
Capital Assets, Depreciable (Net of Accumulated Depreciation)	53,584,102.52
Total Assets	<u>87,377,710.44</u>
 <u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	12,804,364.00
Related to OPEB Plan	7,773,674.00
Total Deferred Outflows of Resources	<u>20,578,038.00</u>
 <u>LIABILITIES</u>	
Accounts Payable	1,466,069.76
Salaries and Benefits Payable	5,230,970.73
Contracts Payable	2,675,376.17
Retainages Payable	105,377.85
Net Pension Liability	45,150,953.00
Net OPEB Liability	39,201,247.00
Total Liabilities	<u>93,829,994.51</u>
 <u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	478,279.00
Related to OPEB Plan	8,155,298.00
Total Deferred Inflows of Resources	<u>8,633,577.00</u>
 <u>NET POSITION</u>	
Net Investment in Capital Assets	58,118,947.73
Restricted for	
Continuation of Federal Programs	808,034.23
Capital Projects	5,572,664.49
Unrestricted (Deficit)	<u>(59,007,469.52)</u>
Total Net Position	<u>\$ 5,492,176.93</u>

EMANUEL COUNTY BOARD OF EDUCATION  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2021

EXHIBIT "B"

	PROGRAM REVENUES				NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	
<b>GOVERNMENTAL ACTIVITIES</b>					
Instruction	\$ 33,474,305.24	\$ 510,569.68	\$ 24,829,279.90	\$ 1,051,042.95	\$ (7,083,412.71)
Support Services					
Pupil Services	3,044,162.72	-	466,647.53	-	(2,577,515.19)
Improvement of Instructional Services	975,470.80	-	761,901.90	-	(213,568.90)
Educational Media Services	959,708.75	-	579,365.00	250,535.06	(129,808.69)
General Administration	1,102,038.46	-	833,528.17	-	(268,510.29)
School Administration	3,326,913.66	-	1,407,825.07	-	(1,919,088.59)
Business Administration	593,705.79	-	6,351.62	-	(587,354.17)
Maintenance and Operation of Plant	3,965,894.33	-	2,588,960.28	769,981.99	(606,952.06)
Student Transportation Services	2,427,696.39	-	863,315.37	231,660.00	(1,332,721.02)
Central Support Services	751,059.47	-	4,058.52	-	(747,000.95)
Other Support Services	528,285.99	-	198.02	-	(528,087.97)
Operations of Non-Instructional Services					
Enterprise Operations	50,049.22	-	-	-	(50,049.22)
Food Services	3,102,187.86	69,868.93	2,980,323.93	122,139.60	70,144.60
<b>Total Governmental Activities</b>	<b>\$ 54,301,478.68</b>	<b>\$ 580,438.61</b>	<b>\$ 35,321,755.31</b>	<b>\$ 2,425,359.60</b>	<b>(15,973,925.16)</b>
<b>General Revenues</b>					
<b>Taxes</b>					
<b>Property Taxes</b>					
					7,567,970.83
					28,306.82
<b>Sales Taxes</b>					
					3,311,398.57
					108,565.22
<b>Grants and Contributions not Restricted to Specific Programs</b>					
					4,651,943.00
<b>Investment Earnings</b>					
					10,527.30
<b>Miscellaneous</b>					
					1,233,185.40
					<u>16,911,897.14</u>
					937,971.98
					<u>4,554,204.95</u>
					<u>\$ 5,492,176.93</u>

EMANUEL COUNTY BOARD OF EDUCATION  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2021

EXHIBIT "C"

	<u>GENERAL FUND</u>	<u>CAPITAL PROJECTS FUND</u>	<u>TOTAL</u>
<u>ASSETS</u>			
Cash and Cash Equivalents	\$ 14,451,996.22	\$ 4,608,050.03	\$ 19,060,046.25
Accounts Receivable, Net			
Taxes	788,783.56	368,073.26	1,156,856.82
State Government	3,729,718.64	613,714.71	4,343,433.35
Federal Government	1,583,543.39	-	1,583,543.39
Local	204,391.11	-	204,391.11
Inventories	105,797.77	-	105,797.77
Total Assets	<u>\$ 20,864,230.69</u>	<u>\$ 5,589,838.00</u>	<u>\$ 26,454,068.69</u>
<u>LIABILITIES</u>			
Accounts Payable	\$ 1,424,956.25	\$ 41,113.51	1,466,069.76
Salaries and Benefits Payable	5,230,970.73	-	5,230,970.73
Contracts Payable	-	2,675,376.17	2,675,376.17
Retainages Payable	-	105,377.85	105,377.85
Total Liabilities	<u>6,655,926.98</u>	<u>2,821,867.53</u>	<u>9,477,794.51</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Unavailable Revenue - Property Taxes	227,265.24	-	227,265.24
<u>FUND BALANCES</u>			
Nonspendable	105,797.77	-	105,797.77
Restricted	702,236.46	2,767,970.47	3,470,206.93
Committed	667,542.83	-	667,542.83
Assigned	51,012.58	-	51,012.58
Unassigned	12,454,448.83	-	12,454,448.83
Total Fund Balances	<u>13,981,038.47</u>	<u>2,767,970.47</u>	<u>16,749,008.94</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 20,864,230.69</u>	<u>\$ 5,589,838.00</u>	<u>\$ 26,454,068.69</u>

EMANUEL COUNTY BOARD OF EDUCATION  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2021

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")	\$	16,749,008.94
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	\$	934,846.43
Construction in progress		6,404,692.80
Buildings and improvements		70,267,795.73
Equipment		9,660,299.61
Land improvements		2,717,540.27
Accumulated depreciation		<u>(29,061,533.09)</u>
		60,923,641.75
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability	\$	(45,150,953.00)
Net OPEB liability		<u>(39,201,247.00)</u>
		(84,352,200.00)
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions	\$	12,326,085.00
Related to OPEB		<u>(381,624.00)</u>
		11,944,461.00
Taxes that are not available to pay for current period expenditures are deferred in the funds.		
		<u>227,265.24</u>
Net position of governmental activities (Exhibit "A")	\$	<u><u>5,492,176.93</u></u>

EMANUEL COUNTY BOARD OF EDUCATION  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2021

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	TOTAL
<u>REVENUES</u>			
Property Taxes	\$ 8,115,616.07	\$ -	\$ 8,115,616.07
Sales Taxes	108,565.22	3,658,788.69	3,767,353.91
State Funds	30,895,889.41	1,966,504.57	32,862,393.98
Federal Funds	9,619,551.11	-	9,619,551.11
Charges for Services	580,438.61	-	580,438.61
Investment Earnings	6,683.84	3,843.46	10,527.30
Miscellaneous	1,233,185.40	-	1,233,185.40
Total Revenues	<u>50,559,929.66</u>	<u>5,629,136.72</u>	<u>56,189,066.38</u>
<u>EXPENDITURES</u>			
Current			
Instruction	30,363,143.23	128,024.22	30,491,167.45
Support Services			
Pupil Services	2,857,835.97	3,177.02	2,861,012.99
Improvement of Instructional Services	912,032.49	-	912,032.49
Educational Media Services	738,875.04	-	738,875.04
General Administration	1,056,600.70	-	1,056,600.70
School Administration	3,074,950.37	10,838.76	3,085,789.13
Business Administration	554,638.92	-	554,638.92
Maintenance and Operation of Plant	3,504,330.59	8,200.00	3,512,530.59
Student Transportation Services	2,404,264.35	156,392.86	2,560,657.21
Central Support Services	704,283.06	-	704,283.06
Other Support Services	528,285.99	-	528,285.99
Enterprise Operations	50,049.22	-	50,049.22
Food Services Operation	2,998,461.47	-	2,998,461.47
Capital Outlay	-	6,235,563.75	6,235,563.75
Total Expenditures	<u>49,747,751.40</u>	<u>6,542,196.61</u>	<u>56,289,948.01</u>
Revenues over (under) Expenditures	812,178.26	(913,059.89)	(100,881.63)
Fund Balances - Beginning (Restated)	<u>13,168,860.21</u>	<u>3,681,030.36</u>	<u>16,849,890.57</u>
Fund Balances - Ending	<u>\$ 13,981,038.47</u>	<u>\$ 2,767,970.47</u>	<u>\$ 16,749,008.94</u>

EMANUEL COUNTY BOARD OF EDUCATION  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
 REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 TO THE STATEMENT OF ACTIVITIES  
 JUNE 30, 2021

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ (100,881.63)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$ 6,844,411.32	
Depreciation expense	<u>(1,676,810.17)</u>	5,167,601.15

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (866,728.54)

District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.

Pension expense	\$ (2,759,322.00)	
OPEB expense	<u>(502,697.00)</u>	<u>(3,262,019.00)</u>

Change in net position of governmental activities (Exhibit "B") \$ 937,971.98

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

**Reporting Entity**

The Emanuel County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

**Basis of Presentation**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

***Government-Wide Statements:***

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by accounts, contracts, and retainage payable related to those capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

EMANUEL COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2021

EXHIBIT "G"

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### ***Fund Financial Statements***

The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and grants from Georgia State Financing and Investment Commission that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.

### **Basis of Accounting**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded

EMANUEL COUNTY BOARD OF EDUCATION  
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EXHIBIT "G"

when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

### **New Accounting Pronouncements**

In fiscal year 2021, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The cumulative effect of the GASB Statement No. 84 is described in the restatement note.

In fiscal year 2021, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 90, *Majority Equity Interests*. It defines a majority equity interest and specifies that majority equity interest in a legal separate organization should be reported as an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The adoption of this statement did not have an impact on the School District's financial statements.

### **Cash and Cash Equivalents**

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

### **Receivables**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

EMANUEL COUNTY BOARD OF EDUCATION  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**Inventories**

***Food Inventories***

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

**Capital Assets**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	\$ 2,000.00	10 to 90 years
Buildings and Improvements	\$ 2,000.00	20 to 90 years
Equipment	\$ 5,000.00	5 to 16 years
Computer Applications	\$ 5,000.00	5 years
Intangible Assets		
Software	\$ 100,000.00	10 years
Easements	\$ 100,000.00	10 years
Patents, Trademarks and Copyrights	\$ 100,000.00	10 years

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Post-Employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Fund Balances

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

EMANUEL COUNTY BOARD OF EDUCATION  
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**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

### Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### Property Taxes

The Emanuel County Board of Commissioners adopted the property tax levy for the 2020 tax digest year (calendar year) on September 24, 2020 (levy date) based on property values as of January 1, 2020. Taxes were due on December 20, 2020 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2020 tax digest are reported as revenue in the governmental funds for fiscal year 2021. The Emanuel County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2021, for maintenance and operations amounted to \$6,772,265.46.

The tax millage rate levied for the 2020 tax digest year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>13.997</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$1,315,043.79 during fiscal year ended June 30, 2021.

### Sales Taxes

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$3,658,788.69 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

### NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

### NOTE 4: DEPOSITS

#### **Collateralization of Deposits**

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

EMANUEL COUNTY BOARD OF EDUCATION  
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- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

### Categorization of Deposits

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2021, the School District had deposits with a carrying amount of \$19,059,946.25, and a bank balance of \$19,312,054.19. The bank balances insured by Federal depository insurance were \$1,116,099.81 and the bank balances collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name were \$17,060,752.14.

At June 30, 2021, \$89,849.88 of the School District's bank balances exposed to custodial credit risk, were in the State's Secure Deposit Program (SDP).

The School District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased in the amount of up to 125% if economic or financial conditions warrants. The program lists the types of eligible criteria. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

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Additionally, at June 30, 2021, \$1,045,352.36 of the School District's bank balance was exposed to custodial credit risk as follows:

Uninsured and Uncollateralized	\$	-
Uninsured with collateral held by the pledging financial institution		-
Uninsured with collateral held by the pledging financial institution's trust department or agent but not in the School District's name		<u>1,045,352.36</u>
Total	\$	<u><u>1,045,352.36</u></u>

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents		
Statement of Net Position	\$	19,060,046.25
Less:		
Cash on hand		<u>100.00</u>
Total carrying value of deposits - June 30, 2021	\$	<u><u>19,059,946.25</u></u>

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NOTE 5: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2020	Increases	Decreases	Balances June 30, 2021
Governmental Activities				
Capital Assets,				
Not Being Depreciated:				
Land	\$ 934,846.43	\$ -	\$ -	\$ 934,846.43
Construction in Progress	5,327,874.93	6,165,366.94	5,088,549.07	6,404,692.80
Total Capital Assets				
Not Being Depreciated	6,262,721.36	6,165,366.94	5,088,549.07	7,339,539.23
Capital Assets				
Being Depreciated				
Buildings and Improvements	65,400,919.26	4,866,876.47	-	70,267,795.73
Equipment	9,339,061.70	603,237.91	282,000.00	9,660,299.61
Land Improvements	2,420,061.20	297,479.07	-	2,717,540.27
Less Accumulated Depreciation:				
Buildings and Improvements	19,531,475.79	1,160,178.91	-	20,691,654.70
Equipment	7,268,544.15	377,692.06	282,000.00	7,364,236.21
Land Improvements	866,702.98	138,939.20	-	1,005,642.18
Total Capital Assets,				
Being Depreciated, Net	49,493,319.24	4,090,783.28	-	53,584,102.52
Governmental Activities				
Capital Assets - Net	\$ 55,756,040.60	\$ 10,256,150.22	\$ 5,088,549.07	\$ 60,923,641.75

Current year depreciation expense by function is as follows:

Instruction		\$ 688,209.38
Support Services		
Educational Media Services	\$ 164,047.64	
Maintenance and Operation of Plant	504,170.24	
Student Transportation Services	240,413.42	908,631.30
Food Services		79,969.49
		\$ 1,676,810.17

NOTE 6: RISK MANAGEMENT

**Insurance**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters.

***Georgia School Boards Association Risk Management Fund***

The School District participates in the Georgia School Boards Association Risk Management Fund (the Fund), a public entity risk pool organized on August 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, errors and omissions liability, cyber risk and property damage, including safety engineering and other loss prevention and control techniques, and to administer the Fund including the processing and defense of claims brought against members of the Fund. The School District pays an annual contribution to the Fund for coverage. Reinsurance is provided to the Fund through agreements by the Fund with insurance companies according to their specialty for property (including coverage for flood and earthquake), machinery breakdown, general liability, errors and omissions, crime, cyber risk and automobile risks. Reinsurance limits and retentions vary by line of coverage.

**Workers' Compensation**

***Georgia School Boards Association Workers' Compensation Fund***

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program to reduce the risk of loss from employee accidents. The School District pays an annual contribution to the Fund for coverage. The Fund provides statutory limits of coverage for Workers' Compensation coverage and a \$2,000,000 limit per occurrence for Employers' Liability coverage. Excess insurance coverage is provided through an agreement between the Fund and the Safety National Casualty Corporation to limit the Fund's exposure to large losses.

**Unemployment Compensation**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

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Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		<u>Beginning of Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Liability</u>
2020	\$	-	-	-	-
2021	\$	-	17,536.26	17,536.26	-

**Surety Bond**

The School District purchased a surety bond to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$ 100,000.00

**NOTE 7: FUND BALANCE CLASSIFICATION DETAILS**

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2021:

Nonspendable		
Inventories		\$ 105,797.77
Restricted		
Continuation of Federal Programs	\$ 702,236.46	
Capital Projects	<u>2,767,970.47</u>	3,470,206.93
Committed		
School Activity Accounts		667,542.83
Assigned		
Other (Banquet)		51,012.58
Unassigned		<u>12,454,448.83</u>
Fund Balance, June 30, 2021		<u>\$ 16,749,008.94</u>

When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

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**NOTE 8: SIGNIFICANT COMMITMENTS**

**Commitments Under Construction Contracts**

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2021, together with funding available:

Project	Unearned Executed Contracts (1)	Payments through June 30, 2021 (2)	Funding Available From State (1)
Swainsboro High School Renovations	\$ 4,710.14	\$ 3,359,306.09	\$ 66,167.60
Swainsboro Middle School Renovations	1,416,827.93	2,249,521.27	765,767.00
Swainsboro Primary School Re-Roofing	117,980.94	765,113.34	133,091.79
	<u>\$ 1,539,519.01</u>	<u>\$ 6,373,940.70</u>	<u>\$ 965,026.39</u>

(1) The amounts described are not reflected in the basic financial statements.

(2) Payments include contracts and retainages payable at year end.

**Operating Leases**

The School District leases copiers and equipment under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating leases totaled \$48,171.84 for governmental activities for the year ended June 30, 2021. The following future minimum lease payments were required under operating leases at June 30, 2021:

Year Ending	Governmental Activities
2022	\$ 15,387.99
2023	3,345.03
Total	<u>\$ 18,733.02</u>

**NOTE 9: SIGNIFICANT CONTINGENT LIABILITIES**

**Federal Grants**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

## Litigation

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

## NOTE 10: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

### Georgia School Personnel Post-Employment Health Benefit Fund

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

**Benefits Provided:** The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$985,883.00 for the year ended June 30, 2021. Active employees are not required to contribute to the School OPEB Fund.

### ***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2021, the School District reported a liability of \$39,201,247.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2020. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2019. An expected total OPEB liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2020. At June 30, 2020, the School District's proportion was 0.266899%, which was an increase of 0.001618% from its proportion measured as of June 30, 2019.

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For the year ended June 30, 2021, the School District recognized OPEB expense of \$1,488,580.00. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 4,279,559.00
Changes of assumptions	6,483,016.00	3,488,068.00
Net difference between projected and actual earnings on OPEB plan investments	102,173.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	202,602.00	387,671.00
School District contributions subsequent to the measurement date	985,883.00	-
Total	\$ 7,773,674.00	\$ 8,155,298.00

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2022	\$ (847,730.00)
2023	\$ (850,472.00)
2024	\$ (630,458.00)
2025	\$ 51,363.00
2026	\$ 662,714.00
2027	\$ 247,076.00

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**Actuarial Assumptions:** The total OPEB liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020:

**OPEB:**

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.00%
Medicare Eligible	5.25%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

Mortality rates were based on the mortality tables, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree Mortality Table projected generationally with MP-2019 projection scale (set forward one year and adjusted 106%) is used for death prior to retirement and for service retirements and beneficiaries. The Pub-2010 Teachers Mortality Table for Disabled Retirees projected generationally with MP-2019 Projection scale (set forward one year and adjusted 106%) is used for disability retirements. For both, rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement. Rates of mortality in active service was based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future morality improvement in the tables used by the plan.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

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The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2019 valuation were based on a review of recent plan experience done concurrently with the June 30, 2019 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	0.50%
Equities	70.00%	9.20%
Total	100.00%	

\* Net of inflation

**Discount Rate:** In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 2.22% was used as the discount rate. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation bonds with an average rating of AA or higher (2.21% per the Municipal Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2118.

**Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate:** The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 2.22%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.22%) or 1-percentage-point higher (3.22%) than the current discount rate:

	1% Decrease (1.22%)	Current Discount Rate (2.22%)	1% Increase (3.22%)
School District's proportionate share of the Net OPEB liability	\$ 46,054,998.00	\$ 39,201,247.00	\$ 33,720,161.00

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**Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates:** The following presents the School District's proportionate share of the net OPEB liability, as well as what the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of the Net OPEB liability	\$ 32,638,979.00	\$ 39,201,247.00	\$ 47,697,479.00

**OPEB plan fiduciary net position:** Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

**NOTE 11: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

**Teachers Retirement System of Georgia (TRS)**

**Plan Description:** All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at [www.trsga.com/publications](http://www.trsga.com/publications).

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2021. The School District's contractually required contribution rate for the year ended June 30, 2021 was 19.06% of annual School District payroll, of which 19.04% of

payroll was required from the School District and 0.02% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$4,627,141.00 and \$5,885.18 from the School District and the State, respectively.

### Public School Employees Retirement System (PSERS)

**Plan Description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/financials](http://www.ers.ga.gov/financials).

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.50, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$94,377.00.

### ***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2021, the School District reported a liability of \$45,150,953.00 for its proportionate share of the net pension liability for TRS.

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The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 45,150,953.00
State of Georgia's proportionate share of the net pension liability associated with the School District	43,603.00
Total	\$ <u>45,194,556.00</u>

The net pension liability for TRS was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2020.

At June 30, 2020, the School District's TRS proportion was 0.186390%, which was an increase of 0.002127% from its proportion measured as of June 30, 2019.

At June 30, 2021, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$502,969.00.

The PSERS net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2020.

For the year ended June 30, 2021, the School District recognized pension expense of \$7,304,244.00 for TRS and \$101,215.00 for PSERS and revenue of (\$83,840.00) for TRS and \$101,215.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

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At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,966,338.00	\$ -
Changes of assumptions	4,650,600.00	-
Net difference between projected and actual earnings on pension plan investments	1,087,468.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	472,817.00	478,279.00
School District contributions subsequent to the measurement date	4,627,141.00	-
Total	\$ 12,804,364.00	\$ 478,279.00

The School District contributions subsequent to the measurement date for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2022	\$ 1,529,615.00
2023	\$ 2,541,468.00
2024	\$ 2,530,567.00
2025	\$ 1,097,294.00

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**Actuarial Assumptions:** The total pension liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

**Teachers Retirement System:**

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018.

**Public School Employees Retirement System:**

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.30%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

EMANUEL COUNTY BOARD OF EDUCATION  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 JUNE 30, 2021

EXHIBIT "G"

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset class</u>	<u>TRS Target allocation</u>	<u>PSERS Target allocation</u>	<u>Long-term expected real rate of return*</u>
Fixed income	30.00%	30.00%	(0.10)%
Domestic large stocks	51.00%	46.20%	8.90%
Domestic small stocks	1.50%	1.30%	13.20%
International developed market stocks	12.40%	12.40%	8.90%
International emerging market stocks	5.10%	5.10%	10.90%
Alternative	-	5.00%	12.00%
Total	<u>100.00%</u>	<u>100.00%</u>	

\* Rates shown are net of the 2.75% assumed rate of inflation with the exception of TRS, which assumed a rate of 2.50% rate of inflation.

**Discount Rate:** The discount rate used to measure the total TRS pension liability was 7.25%. The discount rate used to measure the total PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

EMANUEL COUNTY BOARD OF EDUCATION  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 JUNE 30, 2021

EXHIBIT "G"

**Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate:** The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
<b>Teachers Retirement System:</b>			
School District's proportionate share of the net pension liability	\$ 71,598,634.00	\$ 45,150,953.00	\$ 23,471,438.00

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at [www.trsga.com/publications](http://www.trsga.com/publications) and <http://www.ers.ga.gov/financials>.

**NOTE 12: RESTATEMENT OF PRIOR YEAR NET POSITION AND FUND BALANCE**

For fiscal year 2021, the School District made prior period adjustments due to the adoption of GASB Statement No. 84, as described in "New Accounting Pronouncements," which requires the restatement of the June 30, 2020 net position in governmental activities and fund balance in the general fund. These changes are in accordance with generally accepted accounting principles.

Net Position, July 1, 2020 as previously reported	\$	4,228,936.68
Prior Period Adjustment - Implementation of GASB No. 84 School Activity Account Reclassification		325,268.27
Net Position, July 1, 2020, as restated	\$	4,554,204.95
Fund Balance (General Fund), July 1, 2020, as previously reported	\$	12,843,591.94
Prior Period Adjustment - Implementation of GASB No. 84: School Activity Account Reclassification		325,268.27
Fund Balance (General Fund), July 1, 2020, as restated	\$	13,168,860.21

Funds Held for Others of \$325,268.27, previously presented in the Fiduciary Funds, was reclassified to Net Position and Fund Balance (General Fund).

EMANUEL COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2021

EXHIBIT "G"

NOTE 13: RELATED PARTY TRANSACTIONS

The School District made various purchases from L&W Signs. This company is locally owned and operated by the husband of the previous Director of Finance for Emanuel County Board of Education. Current year expenditures to L&W Signs totaled \$10,080.65 . The School District also made various purchases from Georgia Equipment Company. This company is locally owned and operated by the brother-in-law of a Board Member. Current year expenditures to Georgia Equipment Company totaled \$1,516.34. The School District also made various purchases from Pinetucky Country Meats and Piggly Wiggly. These companies are locally owned and operated by a Board Member. Current year expenditures to Pinetucky Country Meats and Piggly Wiggly totaled \$1,116.49 and \$469.47, respectively.

NOTE 14: SUBSEQUENT EVENTS

On November 2, 2021, voters authorized the School District to reimpose a special one percent sales and use tax for educational purposes and fund of capital outlay projects at a maximum cost of \$20,000,000.00.

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EMANUEL COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "1"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2021	0.186390%	\$ 45,150,953.00	\$ 43,603.00	\$ 45,194,556.00	\$ 24,046,559.00	187.76%	77.01%
2020	0.184263%	\$ 39,621,527.00	\$ 50,531.00	\$ 39,672,058.00	\$ 22,521,202.00	175.93%	78.56%
2019	0.187611%	\$ 34,824,620.00	\$ 44,364.00	\$ 34,868,984.00	\$ 22,377,597.00	155.62%	80.27%
2018	0.185428%	\$ 34,462,365.00	\$ 360,927.00	\$ 34,823,292.00	\$ 21,504,765.00	160.25%	79.33%
2017	0.188227%	\$ 38,833,329.00	\$ 581,797.00	\$ 39,415,126.00	\$ 20,955,969.00	185.31%	76.06%
2016	0.191418%	\$ 29,141,490.00	\$ 429,926.00	\$ 29,571,416.00	\$ 20,503,409.00	142.13%	81.44%
2015	0.198175%	\$ 25,036,797.00	\$ 355,385.00	\$ 25,392,182.00	\$ 20,508,260.00	122.08%	84.03%

EMANUEL COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CONTRIBUTIONS  
 TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "2"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2021	\$ 4,627,141.00	\$ 4,627,141.00	\$ -	\$ 24,304,533.48	19.04%
2020	\$ 5,078,524.00	\$ 5,078,524.00	\$ -	\$ 24,046,559.00	21.12%
2019	\$ 4,700,927.91	\$ 4,700,927.91	\$ -	\$ 22,521,202.00	20.87%
2018	\$ 3,757,130.00	\$ 3,757,130.00	\$ -	\$ 22,377,597.00	16.79%
2017	\$ 3,028,063.00	\$ 3,028,063.00	\$ -	\$ 21,504,765.00	14.08%
2016	\$ 2,946,626.00	\$ 2,946,626.00	\$ -	\$ 20,955,969.00	14.06%
2015	\$ 2,657,005.00	\$ 2,657,005.00	\$ -	\$ 20,503,409.00	12.96%

EMANUEL COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE "3"

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2021	0.00%	\$ -	\$ 502,969.00	\$ 502,969.00	\$ 1,861,025.59	N/A	84.45%
2020	0.00%	\$ -	\$ 529,691.00	\$ 529,691.00	\$ 1,398,368.00	N/A	85.02%
2019	0.00%	\$ -	\$ 492,802.00	\$ 492,802.00	\$ 1,814,376.00	N/A	85.26%
2018	0.00%	\$ -	\$ 465,608.00	\$ 465,608.00	\$ 1,775,286.00	N/A	85.69%
2017	0.00%	\$ -	\$ 621,793.00	\$ 621,793.00	\$ 1,252,106.00	N/A	81.00%
2016	0.00%	\$ -	\$ 395,314.00	\$ 395,314.00	\$ 1,668,440.00	N/A	87.00%
2015	0.00%	\$ -	\$ 353,449.00	\$ 353,449.00	\$ 1,679,439.00	N/A	88.29%

EMANUEL COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
 SCHOOL OPEB FUND

SCHEDULE "4"

For the Year Ended June 30	School District's proportion of the Net OPEB Liability (NOL)	School District's proportionate share of the NOL	State of Georgia's proportionate share of the NOL associated with the School District	Total	School District's covered- employee payroll	School District's proportionate share of the NOL as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2021	0.266899%	\$ 39,201,247.00	\$ -	\$ 39,201,247.00	\$ 21,693,725.46	180.70%	3.99%
2020	0.265281%	\$ 32,555,670.00	\$ -	\$ 32,555,670.00	\$ 20,381,918.44	159.73%	4.63%
2019	0.265616%	\$ 33,758,979.00	\$ -	\$ 33,758,979.00	\$ 20,186,551.00	167.24%	2.93%
2018	0.269685%	\$ 37,890,634.00	\$ -	\$ 37,890,634.00	\$ 19,941,800.00	190.01%	1.61%

EMANUEL COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CONTRIBUTIONS  
 SCHOOL OPEB FUND

SCHEDULE "5"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2021	\$ 985,883.00	\$ 985,883.00	\$ -	\$ 22,529,157.19	4.38%
2020	\$ 902,591.00	\$ 902,591.00	\$ -	\$ 21,693,725.46	4.16%
2019	\$ 1,428,722.00	\$ 1,428,722.00	\$ -	\$ 20,381,918.44	7.01%
2018	\$ 1,376,661.00	\$ 1,376,661.00	\$ -	\$ 20,186,551.00	6.82%
2017	\$ 1,406,155.00	\$ 1,406,155.00	\$ -	\$ 19,941,800.00	7.05%

**Teachers Retirement System**

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

**Public School Employees Retirement System**

**Changes of benefit terms:** The member contribution rate was increased from \$4.00 to \$10.00 per month for members joining the System on or after July 1, 2012. The monthly benefit accrual rate was increased from \$14.75 to \$15.00 per year of credible service effective July 1, 2017. The monthly benefit accrual was increased from \$15.00 to \$15.25 per year of credible service effective July 1, 2018. The monthly benefit accrual was increased from \$15.25 to \$15.50 per year of credible service effective July 1, 2019. A 2% cost-of-living adjustment (COLA) was granted to certain retirees and beneficiaries effective July 2016, another July 2017, and another July 2018. Two 1.5% COLAs were granted to certain retirees and beneficiaries effective July 2019 and January 2020.

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. The assumed investment rate of return remained at 7.30% for the June 30, 2019 valuation.

**School OPEB Fund**

**Changes of benefit terms:** There have been no changes in benefit terms.

**Changes in assumptions:** The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to State OPEB fund based on their last employer payroll location; irrespective of retirement affiliation.

The June 30, 2019 decremental valuation were changed to reflect the Teachers Retirement Systems experience study.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018, to 3.58% as of June 30, 2019, and to 2.22% as of June 30, 2020.

## GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

## BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2021

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL (1)	FINAL (1)		
<b>REVENUES</b>				
Property Taxes	\$ 7,346,561.00	\$ 7,346,561.00	\$ 8,115,616.07	\$ 769,055.07
Sales Taxes	65,000.00	65,000.00	108,565.22	43,565.22
State Funds	31,242,947.00	28,761,404.00	30,895,889.41	2,134,485.41
Federal Funds	8,287,169.00	8,198,594.00	9,619,551.11	1,420,957.11
Charges for Services	97,300.00	97,300.00	580,438.61	483,138.61
Investment Earnings	6,500.00	6,500.00	6,683.84	183.84
Miscellaneous	437,000.00	437,000.00	1,233,185.40	796,185.40
Total Revenues	<u>47,482,477.00</u>	<u>44,912,359.00</u>	<u>50,559,929.66</u>	<u>5,647,570.66</u>
<b>EXPENDITURES</b>				
Current				
Instruction	30,785,488.66	31,782,111.87	30,363,143.23	1,418,968.64
Support Services				
Pupil Services	2,383,889.84	2,727,178.88	2,857,835.97	(130,657.09)
Improvement of Instructional Services	976,535.27	1,112,399.88	912,032.49	200,367.39
Educational Media Services	752,173.06	754,667.65	738,875.04	15,792.61
General Administration	859,392.38	982,816.30	1,056,600.70	(73,784.40)
School Administration	3,180,925.41	3,094,774.21	3,074,950.37	19,823.84
Business Administration	572,872.60	610,095.37	554,638.92	55,456.45
Maintenance and Operation of Plant	2,966,094.05	4,532,510.80	3,504,330.59	1,028,180.21
Student Transportation Services	2,650,273.81	2,760,260.04	2,404,264.35	355,995.69
Central Support Services	671,776.25	771,894.25	704,283.06	67,611.19
Other Support Services	25,600.00	25,544.00	528,285.99	(502,741.99)
Enterprise Operations	-	-	50,049.22	(50,049.22)
Food Services Operation	3,121,595.99	3,521,595.99	2,998,461.47	523,134.52
Total Expenditures	<u>48,946,617.32</u>	<u>52,675,849.24</u>	<u>49,747,751.40</u>	<u>2,928,097.84</u>
Excess of Revenues over (under) Expenditures	<u>(1,464,140.32)</u>	<u>(7,763,490.24)</u>	<u>812,178.26</u>	<u>8,575,668.50</u>
Fund Balances - Beginning (Restated)	12,442,339.40	12,551,391.76	13,168,860.21	617,468.45
Adjustments	-	263,628.34	-	(263,628.34)
Fund Balances - Ending	<u>\$ 10,978,199.08</u>	<u>\$ 5,051,529.86</u>	<u>\$ 13,981,038.47</u>	<u>\$ 8,929,508.61</u>

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts.

The actual revenues and expenditures of the various principal accounts are \$970,716.00 and \$1,012,068.57, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

EMANUEL COUNTY BOARD OF EDUCATION  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 YEAR ENDED JUNE 30, 2021

SCHEDULE "8"

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	215GA324N1199	\$ 822,394.76
National School Lunch Program	10.555	215GA324N1199	1,493,747.44
Total U.S. Department of Agriculture			<u>2,316,142.20</u>
Education, U. S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D200012	1,770,635.53
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210012	574,643.23
Total Education Stabilization Fund			<u>2,345,278.76</u>
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027A	H027A190073	165,390.00
Grants to States	84.027A	H027A200073	785,912.80
Preschool Grants	84.173A	H173A200081	10,447.39
Total Special Education Cluster			<u>961,750.19</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A200010	64,858.07
English Language Acquisition State Grants	84.365A	S365A190010	5,468.00
English Language Acquisition State Grants	84.365A	S365A200010	5,221.81
Rural Education	84.358B	S365B190010	21,422.00
Rural Education	84.358B	S365B200010	67,596.09
Student Support and Academic Enrichment Program	84.424A	S424A190011	50,972.00
Student Support and Academic Enrichment Program	84.424A	S424A200011	130,013.22
Supporting Effective Instruction State Grants	84.367A	S367A190001	12,611.00
Supporting Effective Instruction State Grants	84.367A	S367A200001	158,673.72
Title I Grants to Local Educational Agencies	84.010A	S010A190010	163,484.00
Title I Grants to Local Educational Agencies	84.010A	S010A200010	1,824,674.73
Total Other Programs			<u>2,504,994.64</u>
Total U. S. Department of Education			<u>5,812,023.59</u>
Health and Human Services, U. S. Department of			
Pass-Through From Bright From the Start			
Georgia Department of Early Care and Learning			
Child Care and Development Block Grant	93.575	2110GACCC5	20,290.00
Head Start Cluster			
Direct			
Head Start	93.600		797,523.93
Total U.S. Department of Health and Human Services			<u>817,813.93</u>

EMANUEL COUNTY BOARD OF EDUCATION  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 YEAR ENDED JUNE 30, 2021

SCHEDULE "8"

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Defense, U. S. Department of Direct Department of the Army R.O.T.C. Program	12. UNKNOWN		133,386.05
Total Expenditures of Federal Awards			\$ 9,079,365.77

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Emanuel County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

EMANUEL COUNTY BOARD OF EDUCATION  
SCHEDULE OF STATE REVENUE  
YEAR ENDED JUNE 30, 2021

SCHEDULE "9"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPES		
	GENERAL FUND	CAPITAL PROJECTS FUND	TOTAL
<b>GRANTS</b>			
Bright From the Start:			
Georgia Department of Early Care and Learning			
Pre-Kindergarten Program	\$ 1,014,896.96	\$ -	\$ 1,014,896.96
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program	1,730,558.00	-	1,730,558.00
Kindergarten Program - Early Intervention Program	47,858.00	-	47,858.00
Primary Grades (1-3) Program	3,516,788.00	-	3,516,788.00
Primary Grades - Early Intervention (1-3) Program	131,932.00	-	131,932.00
Upper Elementary Grades (4-5) Program	1,824,645.00	-	1,824,645.00
Upper Elementary Grades - Early Intervention (4-5) Program	135,091.00	-	135,091.00
Middle School (6-8) Program	3,131,872.00	-	3,131,872.00
High School General Education (9-12) Program	2,366,523.00	-	2,366,523.00
Vocational Laboratory (9-12) Program	1,033,314.00	-	1,033,314.00
Students with Disabilities	5,291,643.00	-	5,291,643.00
Gifted Student - Category VI	375,952.00	-	375,952.00
Remedial Education Program	170,492.00	-	170,492.00
Alternative Education Program	217,239.00	-	217,239.00
English Speakers of Other Languages (ESOL)	182,040.00	-	182,040.00
Media Center Program	516,275.00	-	516,275.00
20 Days Additional Instruction	159,902.00	-	159,902.00
Staff and Professional Development	90,644.00	-	90,644.00
Principal Staff and Professional Development	1,825.00	-	1,825.00
Indirect Cost			
Central Administration	652,867.00	-	652,867.00
School Administration	1,077,659.00	-	1,077,659.00
Facility Maintenance and Operations	1,062,955.00	-	1,062,955.00
Amended Formula Adjustment	(774,087.00)	-	(774,087.00)
Categorical Grants			
Pupil Transportation			
Regular	615,240.00	-	615,240.00
Bus Replacement	154,440.00	-	154,440.00
Nursing Services	84,003.00	-	84,003.00
Education Equalization Funding Grant	4,651,943.00	-	4,651,943.00
Other State Programs			
Agriculture Construction Related Equipment - State Bonds	78,864.44	-	78,864.44
Facility Safety Bond Grant	875.00	-	875.00
Food Services	79,112.00	-	79,112.00
Hygiene Products	2,715.00	-	2,715.00
Math and Science Supplements	14,766.00	-	14,766.00
Preschool Disability Services	98,021.76	-	98,021.76
Pupil Transportation - State Bonds	77,220.00	-	77,220.00
School Security Grant	28,255.98	-	28,255.98
Teachers Retirement	5,885.18	-	5,885.18
Vocational Construction Related Equipment - State Bonds	148,330.59	-	148,330.59
Vocational Education	729,187.00	-	729,187.00
Georgia Emergency Management Agency			
Donations to LEA for COVID	45,872.20	-	45,872.20
Georgia State Financing and Investment Commission			
Reimbursement on Construction Projects	-	1,966,504.57	1,966,504.57
Office of the State Treasurer			
Public School Employees Retirement	94,377.00	-	94,377.00
<b>CONTRACT</b>			
Human Services, Georgia Department of			
Family Connection	27,897.30	-	27,897.30
	\$ 30,895,889.41	\$ 1,966,504.57	\$ 32,862,393.98

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EMANUEL COUNTY BOARD OF EDUCATION  
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
 YEAR ENDED JUNE 30, 2021

SCHEDULE "10"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETED DATE
<u>SPLOST V (July 1, 2017 - June 30, 2022)</u>			
Acquiring, constructing, and equipping the following capital outlay projects at a total maximum cost of \$19,000,000.00:			
(i) Pay for the acquisition, construction, and equipping of renovations and improvements of facilities including land improvements throughout the system, including but not limited to;	\$ 4,500,000.00	\$ 13,000,000.00	June 2022
(ii) System-wide equipment and systems including lighting, HVAC	-	-	
(iii) Instructional and Administrative technology, software systems and licenses	2,000,000.00	2,000,000.00	June 2022
(iv) Textbooks including instructional materials and resources	3,500,000.00	3,500,000.00	June 2022
(v) Safety and security upgrades	1,500,000.00	1,500,000.00	June 2022
(vi) Facilities equipment and furnishings	1,500,000.00	1,500,000.00	June 2022
(vii) Transportation vehicles and equipment including buses	1,500,000.00	1,500,000.00	June 2022
(viii) Upgrades to sound systems, PA and intercom systems	1,000,000.00	1,000,000.00	June 2022
(ix) Band equipment and uniforms.	500,000.00	500,000.00	June 2022
<b>Total</b>	<b>\$ 16,000,000.00</b>	<b>\$ 24,500,000.00</b>	

EMANUEL COUNTY BOARD OF EDUCATION  
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
 YEAR ENDED JUNE 30, 2021

SCHEDULE "10"

PROJECT	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED
<u>SPLOST V (July 1, 2017 - June 30, 2022)</u>				
Acquiring, constructing, and equipping the following capital outlay projects at a total maximum cost of \$19,000,000.00:				
(i) Pay for the acquisition, construction, and equipping of renovations and improvements of facilities including land improvements throughout the system, including but not limited to;	\$ 6,243,763.75	\$ 6,635,392.71	\$ -	\$ -
(ii) System-wide equipment and systems including lighting, HVAC	-	-	-	-
(iii) Instructional and Administrative technology, software systems and licenses	-	14,297.54	-	-
(iv) Textbooks including instructional materials and resources	7,328.08	-	-	-
(v) Safety and security upgrades	-	9,247.65	-	-
(vi) Facilities equipment and furnishings	68,052.42	193,728.73	-	-
(vii) Transportation vehicles and equipment including buses	156,392.86	98,100.00	-	-
(viii) Upgrades to sound systems, PA and intercom systems	-	14,193.60	-	-
(ix) Band equipment and uniforms.	66,659.50	6,139.00	-	-
<b>Total</b>	<b>\$ 6,542,196.61</b>	<b>\$ 6,971,099.23</b>	<b>\$ -</b>	<b>\$ -</b>

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
  - (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
  - (3) The voters of Emanuel County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt.
- Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

*Section II*

*Compliance and Internal Control Reports*



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Mr. Scotty Hattaway, Superintendent and Members of the  
Emanuel County Board of Education

We have audited the financial statements of the governmental activities and each major fund of the Emanuel County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated August 10, 2022. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is fluid and cursive, with a horizontal line extending from the end.

Greg S. Griffin  
State Auditor

August 10, 2022



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON  
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Mr. Scotty Hattaway, Superintendent and Members of the  
Emanuel County Board of Education

**Report on Compliance for Each Major Federal Program**

We have audited the Emanuel County Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

## ***Opinion on Each Major Federal Program***

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

## **Report on Internal Control over Compliance**

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor

August 10, 2022

*Section III*

*Auditee's Response to Prior Year Findings and Questioned Costs*

EMANUEL COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**PRIOR YEAR FINANCIAL STATEMENT FINDINGS**

**FS 2020-001**                      **Internal Controls over Financial Reporting**

**Finding Status:**                      Previously Reported Corrective Action Plan Implemented

**PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.

*Section IV*

*Findings and Questioned Costs*

EMANUEL COUNTY BOARD OF EDUCATION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued: Governmental Activities and Each Major Fund	Unmodified
Internal control over financial reporting: ▪ Material weakness(es) identified? ▪ Significant deficiency(ies) identified?	No None Reported
Noncompliance material to financial statements noted:	No

**Federal Awards**

Internal Control over major programs: ▪ Material weakness(es) identified? ▪ Significant deficiency(ies) identified?	No None Reported
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Type of auditor's report issued on compliance for major programs:

All major programs	Unmodified
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Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
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Identification of major programs:

<u>Assistance Listing Number</u>	<u>Assistance Listing Program or Cluster Title</u>
84.010	Title I Grants to Local Educational Agencies
84.425	Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000.00
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Auditee qualified as low-risk auditee?	No
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**II FINANCIAL STATEMENT FINDINGS**

No matters were reported.

**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.