Report on the

# **Selma City Board of Education**

Dallas County, Alabama
October 1, 2018 through September 30, 2019

Filed: May 29, 2020



# Department of **Examiners of Public Accounts**

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Rachel Laurie Riddle, Chief Examiner



## **State of Alabama**

Department of

## **Examiners of Public Accounts**

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Rachel Laurie Riddle Chief Examiner

Honorable Rachel Laurie Riddle Chief Examiner of Public Accounts Montgomery, Alabama 36130

## Dear Madam:

An audit was conducted on the Selma City Board of Education, Dallas County, Alabama, for the period October 1, 2018 through September 30, 2019. Under the authority of the *Code of Alabama 1975*, Section 41-5A-19, I hereby swear to and submit this report to you on the results and findings of the audit.

Respectfully submitted,

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Brent Mims Examiner of Public Accounts

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## Department of **Examiners of Public Accounts**

## **SUMMARY**

Selma City Board of Education Dallas County, Alabama October 1, 2018 through September 30, 2019

The Selma City Board of Education (the "Board") is governed by a five-member body elected by the citizens of the City of Selma. The members and administrative personnel in charge of governance of the Board are listed in Exhibit 14. The Board is the governmental agency that provides general administration and supervision for Selma City public schools, preschool through high school.

This report presents the results of an audit the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Board complied with applicable laws and regulations, including those applicable to its major federal financial assistance programs. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, as well as the requirements of the Department of Examiners of Public Accounts under the authority of the *Code of Alabama 1975*, Section 41-5A-12 and in compliance with the provisions of the *Code of Alabama 1975*, Section 45-24A-30(h).

An unmodified opinion was issued on the financial statements, which means that the Board's financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2019.

A problem was found with the Board's internal controls over financial reporting (Exhibit 17) and it is summarized below:

#### **FINDING**

♦ 2019-001 relates to Selma High School's failure to implement sufficient controls over concessions sales at athletic events.

Board members and administrative personnel, as reflected on Exhibit 14, were invited to discuss the results of this report at an exit conference. Individuals in attendance were: Avis Williams, Superintendent; Grindal Harris, Chief School Financial Officer; and Board Members: Johnny Moss, III, Brenda Randolph-Obomanu, and Danielle Wooten. Representing the Department of Examiners of Public Accounts were: Teresa Dekle, Audit Manager, and Brent Mims, Examiner.

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## **Independent Auditor's Report**

Members of the Selma City Board of Education, Superintendent and Chief School Financial Officer Selma, Alabama

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Selma City Board of Education, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Selma City Board of Education's basic financial statements, listed in the table of contents as Exhibits 1 through 6.

## Management's Responsibility for the Financial Statements

The management of the Selma City Board of Education is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Board's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Selma City Board of Education, as of September 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability, the Schedule of the Employer's Proportionate Share of the Collective Net Other Postemployment Benefits (OPEB) Liability, the Schedules of the Employer's Contributions, and the Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual, (Exhibits 7 through 12), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Selma City Board of Education's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (Exhibit 13), as required by Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), is presented for the purpose of additional analysis, and is not a required part of the basic financial statements.

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The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 1, 2020, on our consideration of the Selma City Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Selma City Board of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Selma City Board of Education's internal control over financial reporting and compliance.

Rachel Laurie Riddle

Kachel Jamie Kiddle

**Chief Examiner** 

Department of Examiners of Public Accounts

Montgomery, Alabama

May 1, 2020



## Statement of Net Position September 30, 2019

	Governmental Activities
Assets	
Cash and Cash Equivalents	\$ 14,142,313.33
Investments	46,949.17
Ad Valorem Property Taxes Receivable	2,977,635.86
Receivables (Note 4)	768,008.78
Inventories	101,058.45
Capital Assets (Note 5):	
Nondepreciable	1,029,895.71
Depreciable, Net	65,444,242.33
Total Assets	84,510,103.63
Deferred Outflows of Resources	
Employer Pension Contribution	2,071,117.92
Proportionate Share of Collective Deferred Outflows Related to Net Pension Liability	2,233,000.00
Employer Other Postemployment Benefits (OPEB) Contribution	910,034.00
Proportionate Share of Collective Deferred Outflows Related to Net Other	
Postemployment Benefits (OPEB) Liability	505,763.00
Total Deferred Outflows of Resources	5,719,914.92
<u>Liabilities</u>	
Payables (Note 8)	635,836.34
Unearned Revenue	12,916.89
Salaries and Benefits Payable	2,148,126.54
Long-Term Liabilities (Note 10):	
Portion Due or Payable Within One Year	573,229.85
Portion Due or Payable After One Year	82,048,268.38
Total Liabilities	85,418,378.00
Deferred Inflows of Resources	
Unavailable Revenue - Property Taxes	2,977,635.86
Revenue Received in Advance- Motor Vehicle Taxes	91,337.47
Proportionate Share of Collective Deferred Inflows Related to Net Pension Liability	5,574,000.00
Proportionate Share of Collective Deferred Inflows Related to Net Other	
Postemployment Benefits (OPEB) Liability	3,849,815.00
Total Deferred Inflows of Resources	\$ 12,492,788.33

	Governmental Activities
Net Position	
Net Investment in Capital Assets	\$ 36,100,450.81
Restricted for:	
Debt Service	10,465,529.30
Capital Projects	27,196.77
Other Purposes	405,126.61
Unrestricted	(54,679,451.27)
Total Net Position	_\$ (7,681,147.78)

Exhibit #1

# Statement of Activities For the Year Ended September 30, 2019

Functions/Programs		Expenses		Charges for Services	O	ogram Revenues perating Grants d Contributions
		•				·
Governmental Activities	Φ.	40,000,050,00	Φ	474.050.45	Φ.	44.405.404.07
Instruction	\$	18,609,859.89	\$	174,659.15	\$	14,465,194.87
Instructional Support		5,427,365.92		122,865.07		5,070,708.30
Operation and Maintenance		4,101,836.53		68,463.12		2,179,548.56
Auxiliary Services:						
Student Transportation		364,567.30		43,061.69		253,932.94
Food Service		2,569,378.60		2,294,968.68		168,069.03
General Administrative and Central Support		2,188,841.89		4,803.00		1,466,868.14
Interest and Fiscal Charges		1,425,263.73				
Other Expenses		1,625,317.65		158,055.86		1,225,267.54
Total Governmental Activities	\$	36,312,431.51	\$	2,866,876.57	\$	24,829,589.38

### **General Revenues:**

Taxes:

Property Taxes for General Purposes

Sales Tax

Alcohol Beverage Tax

Other Taxes

Grants and Contributions Not Restricted

for Specific Programs

**Investment Earnings** 

Miscellaneous

**Total General Revenues** 

Changes in Net Position

Net Position - Beginning of Year

Net Position - End of Year

		Expenses) Revenues langes in Net Position	
Capital Grants		tal Governmental	
d Contributions	Activities		
\$ 1,877,645.80	\$	(2,092,360.07)	
		(233,792.55)	
20,010.00		(1,833,814.85)	
21,327.00		(46,245.67)	
		(106,340.89)	
		(717,170.75)	
		(1,425,263.73)	
		(241,994.25)	
\$ 1,918,982.80	=	(6,696,982.76)	
		3,186,646.65	
		834,221.11	
		109,257.61	
		71,843.59	
		451,808.87	
		327,945.29	
		1,125,374.08	
		6,107,097.20	
		(589,885.56)	
		(7,091,262.22)	
	\$	(7,681,147.78)	

## Balance Sheet Governmental Funds September 30, 2019

	General Fund	Special Revenue Fund
Assets		
Cash and Cash Equivalents	\$ 2,990,831.95	\$ 658,755.31
Investments		46,949.17
Ad Valorem Property Taxes Receivable	2,977,635.86	
Receivables (Note 4)	453,501.99	314,506.79
Interfund Receivables	40,764.70	174,577.12
Inventories		101,058.45
Total Assets	 6,462,734.50	1,295,846.84
Liabilities, Deferred Inflows of Resources and Fund Balances		
<u>Liabilities</u>	000 005 07	007.044.07
Payables (Note 8)	328,625.07	307,211.27
Interfund Payables Unearned Revenues	174,577.12	40,764.70
	2 020 020 60	12,916.89
Salaries and Benefits Payable  Total Liabilities	 2,039,030.60 2,542,232.79	109,095.94 469,988.80
Total Liabilities	 2,542,232.19	409,900.00
<u>Deferred Inflows of Resources</u>		
Unavailable Revenue - Property Taxes	2,977,635.86	
Revenue Received in Advance - Motor Vehicle Taxes	 91,337.47	
Total Deferred Inflows of Resources	 3,068,973.33	
Fund Balances		
Nonspendable:		
Inventories		101,058.45
Restricted:		
Capital Projects		
Child Nutrition Program		304,068.16
Debt Service		
Assigned:		
Local Schools		420,731.43
Unassigned	851,528.38	
Total Fund Balances	851,528.38	825,858.04
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 6,462,734.50	\$ 1,295,846.84

	Debt Service Fund		Other Governmental Fund		Total Governmental Funds
\$	10,465,529.30	\$	27,196.77	\$	14,142,313.33
•	-,,-	Ť	,	•	46,949.17
					2,977,635.86
					768,008.78
					215,341.82
					101,058.45
	10,465,529.30		27,196.77		18,251,307.41
					635,836.34
					215,341.82
					12,916.89
					2,148,126.54
					3,012,221.59
					2,977,635.86
					91,337.47
					3,068,973.33
					101,058.45
			27,196.77		27,196.77
					304,068.16
	10,465,529.30				10,465,529.30
					420,731.43
					851,528.38
	10,465,529.30		27,196.77		12,170,112.49
\$	10,465,529.30	\$	27,196.77	\$	18,251,307.41



## Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2019

Total Fund Balances - Governmental Funds

\$ 12.170.112.49

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.

The Cost of Capital Assets is Accumulated Depreciation is Net Capital Assets \$ 86,555,768.81 (20,081,630.77)

66,474,138.04

Deferred outflows and inflows of resources related to the pension plan are applicable to future periods and, therefore, are not reported in the governmental funds.

(1,269,882.08)

Deferred outflows and inflows of resources related to other postemployment benefits (OPEB) obligations are applicable to future periods and, therefore, are not reported in the governmental funds.

(2,434,018.00)

Long-term liabilities, including net pension and other postemployment benefits (OPEB) obligations, bonds payable, and capital lease payables are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.

Current Portion of Long-Term Debt Noncurrent Portion of Long-Term Debt Total \$ 573,229.85 82,048,268.38

(82,621,498.23)

Total Net Position - Governmental Activities

\$ (7,681,147.78)

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2019

	General Fund	Special Revenue Fund
Revenues		
State	\$ 20,338,710.81	\$
Federal	259,627.20	6,321,804.20
Local	4,969,945.05	1,143,761.12
Other	78,408.46	28,516.64
Total Revenues	25,646,691.52	7,494,081.96
<u>Expenditures</u>		
Current:		
Instruction	15,204,010.69	1,633,972.60
Instructional Support	3,845,353.70	1,690,768.00
Operation and Maintenance	3,737,439.98	175,726.18
Auxiliary Services:		
Student Transportation	244,263.03	82,319.48
Food Service		2,704,283.10
General Administrative and Central Support	1,835,544.43	472,874.67
Other	759,683.83	856,277.69
Capital Outlay	363,114.06	
Debt Service:		
Principal Retirement		
Interest and Fiscal Charges		
Other Debt Service		
Total Expenditures	 25,989,409.72	7,616,221.72
Excess (Deficiency) of Revenues Over Expenditures	 (342,718.20)	(122,139.76)
Other Financing Sources (Uses)		
Indirect Cost	206,386.17	
Long-Term Debt Issued	900,000.00	
Transfers In	85,075.68	253,075.10
Other Sources	349,519.48	•
Transfers Out	(1,153,164.46)	(85,075.68)
Total Other Financing Sources (Uses)	387,816.87	167,999.42
Net Changes in Fund Balances	45,098.67	45,859.66
Fund Balances - Beginning of Year	 806,429.71	779,998.38
Fund Balances - End of Year	\$ 851,528.38	\$ 825,858.04

 Debt Service Fund	Other Governmental Fund	Total Governmental Funds
\$ 1,620,377.14	\$ 296,473.66	\$ 22,255,561.61 6,581,431.40
315,391.89	10.30	6,429,108.36 106,925.10
1,935,769.03	296,483.96	35,373,026.47
		16,837,983.29
		5,536,121.70
	131,513.00	4,044,679.16
		326,582.51
		2,704,283.10
		2,308,419.10
		1,615,961.52
		363,114.06
150,000.00	68,446.18	218,446.18
1,348,120.00	75,187.48	1,423,307.48
1,956.25	-, -	1,956.25
1,500,076.25	275,146.66	35,380,854.35
435,692.78	21,337.30	(7,827.88)
		206,386.17
		900,000.00
900,089.36		1,238,240.14
		349,519.48
		(1,238,240.14)
 900,089.36		1,455,905.65
1,335,782.14	21,337.30	1,448,077.77
9,129,747.16	5,859.47	10,722,034.72
\$ 10,465,529.30	\$ 27,196.77	\$ 12,170,112.49

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2019

Net Changes in Fund Balances - Total Governmental Funds 1.448.077.77 Amounts reported for governmental activities in the Statement of Activities are different because: Capital outlays to purchase or build capital assets are reported in the governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense differs from capital outlays in the period. Capital Outlavs 363.114.06 Depreciation Expense (2,202,055.49) (1,838,941.43)Some of the noncapitalized assets acquired this year were financed with capital leases. The amount financed by the leases is reported in the governmental funds as a source of financing. On the other hand, the capital leases are not revenues in the Statement of Activities, but rather constitute long-term liabilities in the Statement of Net Position. (900,000.00)Repayment of debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. 218,446.18 Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Pension Expense, Current Year Increase/(Decrease) (736,823.92)Other Postemployment Benefits (OPEB) Expense, Current Year Increase/(Decrease) 254,292.00 482,531.92

The accompanying Notes to the Financial Statements are an integral part of this statement.

Change in Net Position of Governmental Activities

(589,885.56)

## Note 1 – Summary of Significant Accounting Policies

The financial statements of the Selma City Board of Education (the "Board") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

### A. Reporting Entity

The Board is governed by a board composed of four members elected from municipal districts and a chairman elected at large by the qualified electors of the City. The Board is responsible for the general administration and supervision of the public schools for the educational interests of the City of Selma.

Generally accepted accounting principles (GAAP) require that the financial reporting entity consist of the primary government and its component units. Accordingly, the accompanying financial statements present the Board (a primary government).

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Board.

### B. Government-Wide and Fund Financial Statements

### **Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the Board. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Board does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### Fund Financial Statements

The fund financial statements provide information about the Board's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. The remaining governmental fund is reported as a nonmajor fund in the Other Governmental Fund column.

The Board reports the following major governmental funds:

- ◆ <u>General Fund</u> The General Fund is the primary operating fund of the Board. It is used to account for all financial resources except those required to be accounted for in another fund. The Board primarily receives revenues from the Education Trust Fund (ETF) and local taxes. Amounts appropriated from the ETF were allocated to the school board on a formula basis.
- ♦ <u>Special Revenue Fund</u> This fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Various federal and local funding sources are included in this fund. Some of the significant federal funding sources include the federal funds that are received for Special Education, Title I, and the Child Nutrition Program, in addition to various smaller grants which are required to be spent for the purposes of the applicable federal grants. Also, included in this fund are the public and non-public funds received by the local schools which are generally not considered restricted or committed.
- ◆ <u>Debt Service Fund</u> This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and the accumulation of resources for principal and interest payments maturing in future years.

The Board reports the following fund type in the Other Governmental Fund column:

◆ <u>Capital Projects Fund</u> – This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available when they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the Board funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Board's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

## <u>D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances</u>

### 1. Deposits and Investments

Cash and cash equivalents include cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Statutes authorize the Board to invest in obligations of the U. S. Treasury, obligations of any state of the United States, general obligations of any Alabama county or city board of education secured by the pledge of the three-mill school tax and certificates of deposit. The Board's investments consisted of certificates of deposit that are reported at fair value. Amounts held and invested by fiscal agents are reported at cost.

### 2. Receivables

Millage rates for property taxes are levied at the first regular meeting of the City of Selma and the Dallas County Commission in February of the initial year of the levy. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the City of Selma and the Dallas County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and taxes from local governments.

### 3. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

## 4. Restricted Assets

Included in cash on the balance sheet are certain assets which are restricted. Certain funds received from the State Department of Education for capital projects and improvements, as well as certain resources set aside for repayment of debt, are restricted because they are maintained separately, and their use is limited. The Public School Capital Projects, Fleet Renewal, Bond Issue Payments, Qualified Zone Academy Bonds and Qualified School Construction Bonds funding sources are used to report proceeds that are restricted for use in various construction projects and the purchase of school buses. The Debt Service Fund is used to report resources set aside to pay the principal and interest on debt as it becomes due.

## 5. Capital Assets

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed.

Depreciation on all assets is provided on the straight-line basis over the assets estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
	THESHOL	Oseiui Liie
Buildings Building Improvements Equipment and Furniture Vehicles Equipment Under Capital Lease	\$50,000 \$50,000 \$ 5,000 \$ 5,000 \$ 5,000	25 – 50 years 5 – 30 years 5 – 20 years 8 – 15 years 5 – 20 years

### 6. Deferred Outflows of Resources

Deferred outflows of resources are reported in the Statement of Net Position. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

## 7. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. In the fund financial statements, the face amount of debt issued is reported as other financing sources.

### 8. Compensated Absences

The Board's vacation leave policy consists of the following: All administrative and supervisory personnel who are employed for twelve months are entitled to earn ten days of vacation leave per fiscal year. Unused leave days may be carried over to the next year with the Superintendent's approval.

## 9. Deferred Inflows of Resources

Deferred inflows of resources are reported in the government-wide and fund financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balance by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balance, similar to liabilities.

## 10. Net Position/Fund Balances

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following net position categories:

- ♦ Net Investment in Capital Assets Capital assets minus accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets plus or minus any deferred outflows of resources and deferred inflows of resources that are attributable to those assets or related debt. Any significant unspent related debt proceeds and any deferred outflows or inflows at year-end related to capital assets are not included in this calculation.
- <u>Restricted</u> Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ♦ <u>Unrestricted</u> The net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted portion of net position. Assignments and commitments of unrestricted net position should not be reported on the face of the Statement of Net Position.

Fund balance is reported in governmental funds in the fund financial statements under the following five categories:

- A. Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include inventories, prepaid items, and long-term receivables.
- B. Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- C. Committed fund balances consist of amounts that are subject to a purpose constraint imposed by formal action or resolution of the Board, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.
- D. Assigned fund balances consist of amounts that are intended to be used by the Board for specific purposes. The Board authorized the Superintendent or Chief School Financial Officer to make a determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.
- E. Unassigned fund balances include all spendable amounts not contained in the other classifications. This portion of the total fund balance in the General Fund is available to finance operating expenditures.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it shall be the policy of the Board to consider restricted amounts to have been reduced first. When an expenditure is incurred for the purposes for which amounts in any of the unrestricted fund balance classifications could be used, it shall be the policy of the Board that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts.

#### E. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Teachers' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to Plan requirements. Benefits and refunds are recognized as revenues when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

#### F. Postemployment Benefits Other Than Pensions (OPEB)

The Alabama Retired Education Employees' Health Care Trust (the "Trust") financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Trust and additions to/deductions from the Trust's fiduciary net position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan. Subsequent events were evaluated by management through the date the financial statements were issued.

#### Note 2 – Stewardship, Compliance, and Accountability

#### A. Budgets

Budgets are adopted on a basis of accounting consistent with accounting principles generally accepted in the United States of America (GAAP) for the General Fund and Special Revenue Fund with the exception of salaries and benefits, which are budgeted only to the extent expected to be paid rather than on the modified accrual basis of accounting. Also, ad valorem taxes in the General Fund are budgeted only to the extent to be received rather than on the modified accrual basis of accounting. All other governmental funds adopt budgets on the modified accrual basis of accounting. All appropriations lapse at fiscal year-end.

On or before October 1 of each year, each county or city board of education shall prepare and submit to the State Superintendent of Education the annual budget to be adopted by the City Board of Education. The Superintendent or City Board of Education shall not approve any budget for operations of the school for any fiscal year which shall show expenditures in excess of income estimated to be available plus any balances on hand.

#### **B.** Deficit Net Position

As of September 30, 2019, the government-wide financial statements reported a deficit net position of \$7,681,147.78. The deficit in net position is due to the implementation of GASB Statement 68, relating to Pensions, and GASB Statement Number 75, as amended by GASB Statement Number 85, relating to Other Postemployment Benefits.

#### Note 3 – Deposits and Investments

#### A. Deposits

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the Code of Alabama 1975, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance. All of the Board's investments were in certificates of deposit. These certificates of deposit are classified as "Deposits" in order to determine insurance and collateralization. However, they are classified as "Investments" on the financial statements.

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#### B. Cash with Fiscal Agent

The Board has cash with fiscal agent totaling \$59,806.33 which is included in Cash and Cash Equivalents on the financial statements.

Maturity	Value
Less than	\$59,806.33
ono your	\$59,806.33

Cash with fiscal agent also includes \$1,217,920.72 of Qualified Zone Academy Bonds, Series 2011-A fund and \$9,188,344.43 of Qualified School Construction Bonds, Series 2009-D funds that are held by the State of Alabama for future debt payments.

<u>Interest Rate Risk</u> – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Board does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increased interest rates.

<u>Credit Risk</u> – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The Board does not have a formal investment policy that addresses it investment choices. The Morgan Stanley Institutional Liquidity Funds Treasury Portfolio is rated AAA-mf by Moody's Investor Services.

<u>Custodial Credit Risk</u> – For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to cover the value of its investments or collateral securities that are in the possession of an outside party. The Board does not have an investment policy that limits the amount of securities that can be held by counterparties. The Board's deposits are held by the counterparty but not in the name of the Board.

<u>Concentrations of Credit Risk</u> – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Board does not have a formal investment policy that places limits on the amount the Board may invest in any one issuer.

#### Note 4 – Receivables

On September 30, 2019, receivables for the Board's individual major funds are as follows:

	General Fund	Special Revenue Fund	Total Governmental Funds
Receivables: Accounts Receivables Intergovernmental Total Receivables	\$	\$ 327.78	\$ 327.78
	453,501.99	314,179.01	767,681.00
	\$453,501.99	\$314,506.79	\$768,008.78

#### Note 5 – Capital Assets

Capital asset activity for the year ended September 30, 2019, was as follows:

	Balance 10/01/2018	Additions	Retirements	Balance 09/30/2019
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 1,029,895.71	\$	\$	\$ 1,029,895.71
Construction in Progress	227,414.13	84,569.06	(311,983.19)	
Total Capital Assets, Not Being Depreciated	1,257,309.84	84,569.06	(311,983.19)	1,029,895.71
Capital Assets Being Depreciated:				
Buildings	71,832,133.20			71,832,133.20
Building Improvements	9,512,279.53	311,983.19		9,824,262.72
Equipment and Furniture	2,558,883.56	278,545.00		2,837,428.56
Vehicles	1,032,048.62			1,032,048.62
Total Capital Assets Being Depreciated	84,935,344.91	590,528.19		85,525,873.10
Less Accumulated Depreciation for:				
Buildings	(13,744,208.32)	(1,730,185.35)		(15,474,393.67)
Building Improvements	(1,124,419.94)	(315,467.60)		(1,439,887.54)
Equipment and Furniture	(2,219,110.84)	(114,717.46)		(2,333,828.30)
Vehicles	(791,836.18)	(41,685.08)		(833,521.26)
Total Accumulated Depreciation	(17,879,575.28)	(2,202,055.49)		(20,081,630.77)
Total Capital Assets Being Depreciated, Net	67,055,769.63	(1,611,527.30)		65,444,242.33
Total Governmental Activities Capital Assets, Net	\$ 68,313,079.47	\$(1,526,958.24)	\$(311,983.19)	\$ 66,474,138.04
	_			

Depreciation expense was charged to functions/programs of the primary government as follows:

	Current Year Depreciation Expense
Governmental Activities: Instruction Instructional Support Operation and Maintenance	\$2,037,235.50 4,580.72 83,890.70
Auxiliary Services: Student Transportation General Administrative and Central Support Other Total Depreciation Expense – Governmental Activities	39,234.08 1,226.61 35,887.88 \$2,202,055.49

#### Note 6 - Defined Benefit Pension Plan

#### A. Plan Description

The Teachers' Retirement System of Alabama (TRS), a cost-sharing multiple-employer public employee retirement plan (the "Plan"), was established as of September 15, 1939, under the provisions of Act Number 419, Acts of Alabama 1939, for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control. The TRS Board of Control consists of 15 trustees. The Plan is administered by the Retirement Systems of Alabama (RSA). The *Code of Alabama 1975*, Section 16-25-2, grants the authority to establish and amend the benefit terms to the TRS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

#### **B.** Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members are eligible for retirement after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits are calculated and paid to the beneficiary based on the member's age, service credit, employment status and eligibility for retirement.

#### C. Contributions

Covered members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Tier 2 covered members of the TRS contribute 6% of earnable compensation to the TRS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 7% of earnable compensation.

Participating employers' contractually required contribution rate for the year ended September 30, 2019 was 12.41% of annual pay for Tier 1 members and 11.35% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$2,071,117.92 for the year ended September 30, 2019.

# <u>D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At September 30, 2019, the Board reported a liability of \$25,384,000.00 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of September 30, 2017. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2018, the Board's proportion was 0.255306%, which was a decrease of 0.019570% from its proportion measured as of September 30, 2017.

For the year ended September 30, 2019, the Board recognized pension expense of \$1,334,000.00. At September 30, 2019, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings	\$ 548,000.00 1,411,000.00	\$ 773,000.00
on pension plan investments  Changes in proportion and differences between employer		1,916,000.00
contributions and proportionate share of contributions  Employer contributions subsequent to the measurement date	274,000.00 2,071,117.92	2,885,000.00
Total	\$4,304,117.92	\$5,574,000.00

The \$2,071,117.92 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending:	
September 30, 2020	\$ (405,000)
2021	\$(1,310,000)
2022	\$(1,155,000)
2023	\$ (440,000)
2024	\$ (31,000)
Thereafter	\$ 0

#### E. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of September 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Projected Salary Increases	3.25% - 5.00%
Investment Rate of Return (*)	7.70%
(*) Net of Pension Plan Investme	ent Expense

The actuarial assumptions used in the September 30, 2017 valuation were based on the results of an actuarial experience study for the period October 1, 2010 through September 30, 2015.

Mortality rates were based on the sex distinct RP-2000 White Collar Mortality Table Projected to 2020 using Scale BB and adjusted 115% for males and 112% for females age 78 and older. The rates of disabled mortality were based on the sex distinct RP-2000 Disabled Mortality Table Projected to 2020 using Scale BB and adjusted 105% for males and 120% for females.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

#### F. Discount Rate

The discount rate used to measure the total pension liability was 7.70%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# G. Sensitivity of the Board's Proportionate Share of the Collective Net Pension Liability to Changes in the Discount Rate

The following table presents the Board's proportionate share of the collective net pension liability calculated using the discount rate of 7.70%, as well as what the Board's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.70%) or 1-percentage point higher (8.70%) than the current rate:

	1% Decrease (6.70%)	Current Rate (7.70%)	1% Increase (8.70%)
Board's Proportionate Share of Collective Net Pension Liability	\$35,335	\$25,384	\$16,967
(Dollar amounts in thousands)			

#### H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2018. The supporting actuarial information is included in the GASB Statement Number 67 Report for the TRS prepared as of September 30, 2018. The auditor's report dated August 16, 2019, on the total pension liability, total deferred outflows of resources, total deferred inflows of resources, total pension expense for the sum of all participating entities as of September 30, 2018 along with supporting schedules is also available. The additional financial and actuarial information is available at <a href="https://www.rsa-al.gov">www.rsa-al.gov</a>.

#### Note 7 - Other Postemployment Benefits (OPEB)

#### A. Plan Description

The Alabama Retired Education Employees' Health Care Trust (the "Trust") is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board ("PEEHIB") to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in the Public Education Employees' Health Insurance Plan (PEEHIP). Active and retiree health insurance benefits are paid through the PEEHIP. In accordance with GASB, the Trust is considered a component unit of the State of Alabama (the "State") and is included in the State's Comprehensive Annual Financial Report.

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975*, Section 16-25A-4, (Act Number 83-455, Acts of Alabama) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the PEEHIB. The PEEHIB is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975*, Section 16-25A-4, provides the PEEHIB with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The Teachers' Retirement System of Alabama (TRS) has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

#### **B.** Benefits Provided

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eyeglasses, and contact lens prescriptions.

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retiree members and dependents are eligible for the PEEHIP Supplemental Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. The plan cannot be used as a supplement to Medicare, the PEEHIP Hospital Medical Plan, or the State or Local Governmental Plans administered by the State Employees' Insurance Board (SEIB).

Effective January 1, 2017, Medicare eligible members and Medicare eligible dependents who are covered on a retiree contract were enrolled in the United Healthcare Group Medicare Advantage plan for PEEHIP retirees. The Medicare Advantage plan is fully insured by United Healthcare and members are able to have all of their Medicare Part A, Part B, and Part D (prescription drug coverage) in one convenient plan. With the United Healthcare plan for PEEHIP, retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Retirees have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

#### C. Contributions

The *Code of Alabama 1975*, Section 16-25A-8, and the *Code of Alabama 1975*, Section 16-25A-8.1, provide the PEEHIB with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the PEEHIB is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the Board for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% for each year of service over 25 subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree. For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the PEEHIB. This reduction in the employer contribution ceases upon notification to the PEEHIB of the attainment of Medicare coverage.

## <u>D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>

At September 30, 2019, the Board reported a liability of \$26,863,811.00 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of September 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2017. The Board's proportion of the collective net OPEB liability was based on a projection of the Board's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2018, the Board's proportion was 0.326861%, which was a decrease of 0.014456% from its proportion measured as of September 30, 2017.

For the year ended September 30, 2019, the Board recognized OPEB expense of \$1,161,814.00, with no special funding situations. At September 30, 2019, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on OPEB plan investments Changes in proportion and differences between employer contributions and proportionate share of contributions Employer contributions subsequent to the measurement date	\$ 505,763.00 910,034.00	\$ 1,308,516.00 143,936.00 2,397,363.00
Total	\$1,415,797.00	\$3,849,815.00

The \$910,034.00 reported as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending:	
September 30, 2020	\$(811,007)
2021	\$(811,007)
2022	\$(811,007)
2023	\$(778,694)
2024	\$(141,060)
Thereafter	\$ 8,723

#### E. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of September 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation Projected Salary Increases (1) Long-Term Investment Rate of Return (2) Municipal Bond Index Rate at the Measurement Date Municipal Bond Index Rate at the Prior Measurement Date Projected Year for Fiduciary Net Position (FNP) to be Depleted Single Equivalent Interest Rate at the Measurement Date Single Equivalent Interest Rate at the Prior Measurement Date Healthcare Cost Trend Rate: Pre-Medicare Eligible Medicare Eligible	2.75% 3.25% - 5.00% 7.25% 4.18% 3.57% 2029 4.44% 4.63% 7.00% 5.00%, beginning in 2019	
Medicare Eligible Ultimate Trend Rate:	5.00%, beginning in 2019	
Pre-Medicare Eligible	4.75% in 2026	
Medicare Eligible	4.75% in 2024	
(¹) Includes 3.00% wage inflation. (²) Compounded annually, net of investment expense, and includes inflation.		

Mortality rates for the period after service retirement are according to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females. The rates of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using scale BB and adjusted 105% for males and 120% for females.

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2015, submitted to and adopted by the TRS Board on September 13, 2016.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the September 30, 2017 valuation were based on a review of recent plan experience done concurrently with the September 30, 2017 valuation.

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the TRS. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (*)
Fixed Income U. S. Large Stocks U. S. Mid Stocks U. S. Small Stocks International Developed Market Stocks Cash Total	30.00% 38.00% 8.00% 4.00% 15.00% 5.00%	8.00% 10.00% 11.00% 9.50% 1.50%
(*) Geometric mean, includes 2.5% inflati	on	

#### F. Discount Rate

The discount rate, also known as the Single Equivalent Interest Rate (SEIR), as described by GASB Statement Number 74, used to measure the total OPEB liability at September 30, 2018, was 4.44%. The discount rate used to measure the total OPEB liability at the prior measurement date was 4.63%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Approximately, 20.307% of the employer contributions were used to assist in funding retiree benefit payments in 2018, and it is assumed that the amount will increase by 2.75% per year and continue into the future. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. The rate used for this purpose is the monthly average of the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. Therefore, the projected future benefit payments for all current plan members were projected through 2029. The long-term rate of return is used until the assets are expected to be depleted in 2029, after which the municipal bond rate is used.

# G. Sensitivity of the Board's Proportionate Share of the Collective Net OPEB Liability to Changes in the Healthcare Cost Trend Rates and in the Discount Rates

The following table presents the Board's proportionate share of the collective net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.00% Decreasing to 3.75% for Pre-Medicare, and 4.00% Decreasing to 3.75% for Medicare Eligible)	Current Healthcare Trend Rate (7.00% Decreasing to 4.75% for Pre-Medicare, and 5.00% Decreasing to 4.75% for Medicare Eligible)	1% Increase (8.00% Decreasing to 5.75% for Pre-Medicare, and 6.00% Decreasing to 5.75% for Medicare Eligible)
Board's Proportionate Share of Collective Net OPEB Liability	\$22,082,665	\$26,863,811	\$32,950,878

The following table presents the Board's proportionate share of the collective net OPEB liability of the Trust calculated using the discount rate of 4.44%, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease	Current Rate	1% Increase
	(3.44%)	(4.44%)	(5.44%)
Board's Proportionate Share of the Collective Net OPEB Liability	\$32,090,854	\$26,863,811	\$22,647,450

#### H. OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is located in the Trust's financial statements for the fiscal year ended September 30, 2018. The supporting actuarial information is included in the GASB Statement Number 74 Report for PEEHIP prepared as of September 30, 2018. Additional financial and actuarial information is available at <a href="https://www.rsa-al.gov">www.rsa-al.gov</a>.

#### Note 8 – Payables

On September 30, 2019, payables for the Board's individual major funds are as follows:

	General Fund	Special Revenue Fund	Total Governmental Funds
<u>Payables:</u> Accounts Payable Intergovernmental Total Receivables	\$328,625.07 \$328,625.07	\$ 97,672.78 209,538.49 \$307,211.27	\$426,297.85 209,538.49 \$635,836.34

#### Note 9 - Lease Obligations

#### Capital Leases Payable

On August 20, 2019, the Board entered into a direct financing lease agreement in the amount of \$900,000 to finance the acquisition of non-capitalized equipment for Star Academy. The outstanding capital lease agreement contains a provision that in the event of default, (a) the lender may proceed with any court actions to enforce the agreement or to recover any damages for the breach of the lease agreement, (b) require the Board to return the property, (c) after 10 days' notice by the lender, give notice of the sale of the property in a paper in general circulation of the county, (d) declare early redemption value of the equipment plus interest due at the overdue rate as specified in the contract, and (e) exercise any right, remedy, election or recourse provided for in the agreement which may be available under any applicable law.

Fiscal Year Ending	Governmental Activities
September 30, 2020 2021 2022 Total Minimum Direct Financing Lease Payments Less: Amount Representing Interest Present Value of Net Minimum Direct Financing Lease Payments	\$326,131.13 326,131.13 326,131.13 978,393.39 (78,393.39) \$900,000.00

#### Note 10 – Long-Term Debt

On May 5, 2015, the Alabama Public School and College Authority (the "PSCA"), on behalf of various Boards of Education in the pool, issued \$47,610,000 in Capital Improvement Pool Refunding Bonds Series 2015-B ("Series 2015-B") with interest rates ranging from 3.00% to 5.00% to partially refund \$29,790,000 of outstanding Capital Improvement Bonds Series 2008-A with interest rates ranging from 3.25% to 4.25%. The Board had 3.2286% participation in the bonds, resulting in the Board's share of the principal, issuance costs, and premium of \$1,537,133.41, \$8,775.16 and \$300,590.15, respectively. The Alabama Department of Education withholds the required debt service payments from the Board's Public School Fund allocation. Although the PSCA expects that Capital Outlay funds pledged by the Board will be approximately equal to and may be used for payment of debt services on the bonds such Capital Outlay funds will not be pledged as security for the Series 2015-B bonds and holders of the Series 2015-B Bonds will have no resource against such Capital Outlay funds.

During the fiscal year 2015, the Board authorized the issuance of the School Tax Warrants, Series 2015-A, dated July 20, 2015, in the amount of \$5,915,000.00 for the purpose of acquiring and constructing certain energy saving improvements to school buildings and related equipment.

During fiscal year 2011, the Board authorized the issuance of its Capital Improvement Pool QZAB Bonds, Series 2011A, dated June 2, 2011 in the amount of \$2,600,000 to evidence the Board's obligation to repay the Alabama Public School and College Authority for a Special Pool Loan in the amount of \$2,600,000. Pursuant to the Special Pool Loan Agreement, payments shall be made from a pledge of the Public School Fund Capital Purchase Funds that are allocated to the Board. Beginning on May 1, 2012 and ending May 1, 2026, the Selma City Board of Education is required to make fifteen (15) level installment deposits of \$130,248.60 into a sinking fund to provide for the payment of principal at the maturity date, whereupon the Board's obligation will be satisfied. Any failure to realize the expected return could result in an increase in the required sinking fund deposits. Deposits made into the sinking fund shall remain the property of the Board pledged for repayment of the Special Pool Loan. The interest rates on these bonds are 4.60%; however, the PSCA expects to receive subsidy payments from the United States Treasury in amounts equal to the interest due on the bonds making the effective interest payment due from the Board equal zero. After paying issuance cost of \$9,700.00, the Board's net proceeds totaling \$2,590,300.00 was deposited in a Project Account to be used only for qualified purposes with respect to Qualified Zone Academies including the renovation of career tech, band, choir and physical education buildings at Selma High School. Upon the occurrence and continuance of any event of default, the Authority may, in addition to all other remedies which the Authority may have, proceed forthwith to protect and enforce its rights by such suits, actions or proceedings as the Authority shall deem expedient, including, but not limited to (a) withholding all amounts of PSF Capital Purchase Funds to which the Board may be entitled until the Board is in full compliance with the terms of the Agreement and the Warrant; (b) filing suit to enjoin any acts or things which may be unlawful or in violation of the rights of the Authority or to compel performance of the obligations of the Board under the Agreement and the Warrant; and (c) enforcing any other right of the Authority.

On August 26, 2010, the Alabama Public School and College Authority issued Capital Improvement Pool Qualified School Construction Bonds, Series 2010, on behalf of various Boards of Education in the State. The Board had a 12.93% participation in the bonds resulting in the Board's share of principal, issuance costs and net proceeds. The Board is required to make sinking fund deposits of \$891,288.13 on September 1st of each year for seventeen years so that such deposits and any interest earned thereon shall be used to pay the principal of the bonds upon maturity and are pledged to pay the debt service requirements of the bonds. The sinking fund deposits and interest payments are payable from and secured by a pledge of the Board's allocable share of Public School Capital Outlay Funds. Upon the occurrence and continuance of any event of default, the Authority may, in addition to all other remedies which the Authority may have, proceed forthwith to protect and enforce its rights by such suits, actions or proceedings as the Authority shall deem expedient, including, but not limited to (a) withholding all amounts of PSF Capital Purchase Funds to which the Board may be entitled until the Board is in full compliance with the terms of the Agreement and the Warrant; (b) filing suit to enjoin any acts or things which may be unlawful or in violation of the rights of the Authority or to compel performance of the obligations of the Board under the Agreement and the Warrant; and (c) enforcing any other right of the Authority.

The following is a summary of long-term debt obligations for the Board for the year ended September 30, 2019:

	Debt Outstanding 10/01/2018	Issued/ Increased	Repaid/ Decreased	Debt Outstanding 09/30/2019	Amounts Due Within One Year
Governmental Activities:					
Bonds and Warrants Payable:					
Capital Improvement Pool					
QZAB Bonds, Series 2011A	\$ 2,600,000.00	\$	\$	\$ 2,600,000.00	\$
Qualified School Construction	. , .	•	•	. , .	·
Bonds, Series 2010	20,000,000.00			20,000,000.00	
School Tax Warrants,					
Series 2015-A	5,555,000.00		(150,000.00)	5,405,000.00	160,000.00
Capital Improvement Pool					
Bonds, Series 2015-B	1,537,133.41		(68,446.18)	1,468,687.23	125,753.72
Sub-Total	29,692,133.41		(218,446.18)	29,473,687.23	285,753.72
Other Liabilities:					
Direct Financing Lease		900,000.00		900,000.00	287,476.13
Net Pension Liability	27,016,000.00		(1,632,000.00)	25,384,000.00	
Net OPEB Liability	25,351,077.00	1,512,734.00		26,863,811.00	
Total Other Liabilities	52,367,077.00	2,412,734.00	(1,632,000.00)	53,147,811.00	287,476.13
Total Governmental Activities		<u>.</u>	<u>.</u>		<u>.</u>
Long-Term Liabilities	\$82,059,210.41	\$2,412,734.00	\$(1,850,446.18)	\$82,621,498.23	\$573,229.85
-					

The payments on the Capital Improvement Pool QZAB Bonds, Series 2011A and the Qualified School Construction Bonds, Series 2010 are made using proceeds from the Public School Funds allocated by the State Department of Education and local revenues. Payments on the Capital Improvements Refunding Bonds, Series 2015-B are made using the Public School Funds withheld from the Board's allocation from the Alabama Department of Education. Payments on the School Tax Warrant, Series 2015-A, are made using the special ad valorem tax levied by the City of Selma.

The following is a schedule of debt service requirements to maturity:

_	Warrants F	Payable	Direct Financi	ng Lease	Total Principal and Interest Requirements
Fiscal Year Ending	Principal	Interest	Principal	Interest	to Maturity
September 30, 2020 2021 2022 2023 2024 2025-2029 2030-2034 2035-2036	\$ 285,753.72 306,888.05 323,506.67 345,609.57 367,873.91 24,754,055.31 2,045,000.00 1,045,000.00	\$ 1,416,885.18 1,407,397.50 1,397,303.10 1,386,492.76 1,374,712.28 4,219,184.70 2,646,000.00 63,400.00	\$287,476.13 299,823.23 312,700.64	\$38,655.00 26,307.90 13,430.49	\$ 2,028,770.03 2,040,416.68 2,046,940.90 1,732,102.33 1,742,586.19 28,973,240.01 4,691,000.00 1,108,400.00
Totals	\$29,473,687.23	\$13,911,375.52	\$900,000.00	\$78,393.39	\$44,363,456.14

#### Pledged Revenues

The Board pledged to repay the School Tax Warrants, Series 2015-A, from their share of the 3.5 mill county-wide ad valorem tax and the 5 mill county-wide ad valorem tax and from the proceeds of the 3 mill special district tax and 7.4 mill special ad valorem tax. Future revenues of \$7,665,905.00 are pledged to repay the remaining principal and interest on the warrants at September 30, 2019. Proceeds of the pledged ad valorem taxes in the amount of \$2,680,039.39 were received by the Board during the fiscal year ended September 30, 2019, of which \$348,520.00 was used to pay interest due on the bonds. The Series 2015-A School Tax Warrants will mature in fiscal year 2036.

On May 5, 2016, the Board, as part of a pooled bond issuance with other school systems within the State of Alabama, issued PSCA Capital Improvement Pool Bonds, Series 2015-B in anticipation of their Public School Fund Allocations, which are received from the Alabama Department of Education. The proceeds were used to partially refund, on a current basis, the Board's Series 2008-A Capital Improvement Pool Bonds. Future revenues in the amount of \$1,862,357.75 are pledged to repay the remaining principal and interest on the bonds at September 30, 2019. Proceeds of the Public School Fund allocation in the amount \$897,867.00 were received by the Board during the fiscal year ended September 30, 2019, of which \$68,446.18 was used to pay interest due on the bonds. The Capital Improvement Pool Bonds, Series 2015-B, will mature in fiscal year 2029.

The Board had participation in the Capital Improvement Pool Qualified Zone Academy Bonds, Series 2011A issued by the Alabama Public School and College Authority. The Board's sinking fund deposits are pledged to be repaid with the Board's allocation share of Public School Capital Outlay Funds. The proceeds of the bonds are to be used for renovating several buildings at Selma High School. Future revenues in the amount of \$3,556,800.00 are pledged to repay the principal and interest on the bonds at September 30, 2019. Proceeds from the allocation of Public School Capital Outlay Funds in the amount of \$897,867.00 were received by the Board during the fiscal year ending September 30, 2019, of which \$7,415.20 was used to pay interest on the bonds. The Qualified Zone Academy Bonds, Series 2011A will mature in fiscal year 2026.

The Board had participation in the Capital Outlay Pool Qualified Construction Bonds, Series 2010 issued by the Alabama Public School and College Authority. The Board's sinking fund deposits and interest payments are pledged to be repaid with the Board's allocation share of Public School Capital Outlay Funds. The proceeds of the bonds are to be used to construct a new Selma High School. Future revenues in the amount of \$30,300,000.00 are pledged to repay the principal and interest on the bonds at September 30, 2019. Proceeds from the allocation of Public School Capital Outlay Funds in the amount of \$897,867.00 were received by the Board during the fiscal year ending September 30, 2019, of which \$144,528.00 was used to pay interest on the bonds. The Capital Outlay Pool Qualified Construction Bonds, Series 2010 will mature in fiscal year 2027.

#### Note 11 - Risk Management

The Board is exposed to various risk of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund (SIF) part of the State of Alabama, Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state-owned properties and boards of education. The Board pays an annual premium based on the amount of coverage requested. The SIF is self-insured up to \$3.5 million per occurrence and purchases commercial insurance for claims in excess of \$3.5 million. Automobile liability insurance is carried through a private carrier. Errors and omissions insurance is purchased from the Alabama Trust for Boards of Education, a public entity risk pool. The Alabama Trust for Boards of Education collects the premiums and purchases excess insurance for any amount of coverage requested by pool participants in excess of the coverage provided by the pool. Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF), administered by the Public Education Employees' Health Insurance Board (PEEHIB). The Fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are determined annually by the plan's actuary and are based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes a specified amount monthly to the PEEHIF for each employee of state educational institutions. The Board's contribution is applied against the employees' premiums for the coverage selected and the employee pays any remaining premium.

Settled claims resulting from these risks have not exceeded the Board's coverage in any of the past three fiscal years.

The Board does not have insurance coverage of job-related injuries. Board employees who are injured while on the job are entitled to salary and fringe benefits of up to ninety working days in accordance with the *Code of Alabama 1975*, Section 16-1-18.1(d). Any unreimbursed medical expenses and costs which the employee incurs as a result of an on-the-job injury may be filed for reimbursement with the State Board of Adjustment.

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#### Note 12 – Interfund Transactions

#### **Interfund Receivables and Payables**

The interfund receivables and payables at September 30, 2019, were as follows:

	Interfund Receivables		
		Special	
	General	Revenue	
	Fund	Fund	Totals
Interfund Payables:			
General Fund	\$	\$174,577.12	\$174,577.12
Special Revenue Fund	40,764.70		40,764.70
Totals	\$40,764.70	\$174,577.12	\$215,341.82
		-	

#### **Interfund Transfers**

The amounts of interfund transfers during the fiscal year ended September 30, 2019, were as follows:

	Transfers	s Out	
		Special	
	General	Revenue	
	Fund	Fund	Totals
Transfers In: General Fund Special Revenue Fund Debt Service Fund Totals	\$ 253,075.10 900,089.36 \$1,153,164.46	\$85,075.68 \$85,075.68	\$ 85,075.68 253,075.10 900,089.36 \$1,238,240.14

The Board typically used transfers to fund ongoing operating subsidies, to recoup certain expenditures paid on-behalf of the local schools, and to transfer the portion from the General Fund to the Debt Service Fund to service current-year debt requirements.

#### Note 13 - Subsequent Event

Recently, the United States has encountered a COVID-19 pandemic which is adversely affecting the nation. On March 13, 2020, the President of the United States declared a state of emergency in response to the COVID-19 pandemic. Subsequently, on the same day, the Governor of Alabama declared a state of emergency. As a result, the operations of federal, state, and local governments including educational institutions have been modified to ensure the safety of its citizenry as well as its employees. It is highly anticipated that revenues from all sources, including taxes and federal grants that are received by the Board will be severely impacted by this pandemic. Additionally, it is anticipated that there will be a significant increase in costs associated with the aftermath of COVID-19. Because so much is unknown at this time, it will be extremely difficult for the Board to prepare budgets for the upcoming fiscal year to anticipate the impact of the pandemic. The Board anticipates that its financial operations will be adversely impacted by this pandemic; however, the duration and severity of its effects is indeterminable at this time.

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Required Supplementary Information

## Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability For the Year Ended September 30, 2019 (Dollar amounts in thousands)

	2019	2018
Employer's proportion of the collective net pension liability	0.255306%	0.274876%
Employer's proportionate share of the collective net pension liability	\$ 25,384 \$	27,016
Employer's covered payroll during the measurement period (*)	\$ 17,344 \$	18,213
Employer's proportionate share of the collective net pension liability as a percentage of its covered payroll	146.36%	148.33%
Plan fiduciary net position as a percentage of the total collective pension liability	72.29%	71.50%

<sup>(\*)</sup> Employer's covered payroll during the measurement period is the total covered payroll (see GASB 82). For fiscal year 2019, the measurement period is October 1, 2017 through September 30, 2018.

 2017	2016	2016	
0.286339%	0.298860%		0.286772%
\$ 30,999	\$ 31,278	\$	26,052
\$ 18,195	\$ 18,888	\$	18,196
170.37%	165.60%		143.17%
67.93%	67.51%		71.01%

## Schedule of the Employer's Contributions - Pension For the Year Ended September 30, 2019 (Dollar amounts in thousands)

	2019	2018
Contractually required contribution	\$ 2,071	\$ 2,049
Contributions in relation to the contractually required contribution	\$ 2,071	\$ 2,049
Contribution deficiency (excess)	\$	\$
Employer's covered payroll	\$ 17,316	\$ 17,344
Contributions as a percentage of covered payroll	11.96%	11.81%

2017		2016		2015		
\$	2,152	\$ 2,152	\$	2,205		
\$	2,152	\$ 2,152	\$	2,205		
\$		\$	\$			
\$	18,213	\$ 18,195	\$	18,888		
	11.82%	11.83%		11.67%		



# Schedule of the Employer's Proportionate Share of the Collective Net Other Postemployment Benefits (OPEB) Liability Alabama Retired Education Employees' Health Care Trust For the Year Ended September 30, 2019 (Dollar amounts in thousands)

	2019	2018
Employer's proportion of the collective net OPEB liability	0.326861%	0.341317%
Employer's proportionate share of the collective net OPEB liability	\$ 26,864 \$	25,351
Employer's covered-employee payroll during the measurement period (*)	\$ 16,478 \$	17,596
Employer's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	163.03%	144.07%
Plan fiduciary net position as a percentage of the total collective OPEB liability	14.81%	15.37%

<sup>(\*)</sup> Employer's covered-employee payroll during the measurement period is the total covered-employee payroll. For fiscal year 2019, the measurement period is October 1, 2017 through September 30, 2018.

Schedule of the Employer's Contributions Other Postemployment Benefits (OPEB)
Alabama Retired Education Employees' Health Care Trust
For the Year Ended September 30, 2019
(Dollar amounts in thousands)

	2019	2018
Contractually required contribution	\$ 910	\$ 805
Contributions in relation to the contractually required contribution	\$ 910	\$ 805
Contribution deficiency (excess)	\$	\$
Employer's covered-employee payroll	\$ 16,464	\$ 16,478
Contributions as a percentage of covered-employee payroll	5.53%	4.89%

## Notes to Required Supplementary Information for Other Postemployment Benefits (OPEB) For the Year Ended September 30, 2019

#### Changes in Actuarial Assumptions

In 2016, rates of withdrawal, retirement, disability, mortality, spouse coverage, and tobacco usage were adjusted to more closely reflect actual experience. In 2016, economic assumptions and the assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience. In 2016 and later, the expectation of retired life mortality was changed to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females. The rates of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using Scale BB and adjusted 105% for males and 120% for females.

#### Recent Plan Changes

Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the United Healthcare Medicare Advantage Plan with Prescription Drug Coverage (MAPD).

The Plan is changed periodically to reflect the Affordable Care Act (ACA) maximum annual out-of-pocket amounts.

#### Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the Schedule of Employer Contributions are calculated as of September 30, 2016, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

> **Actuarial Cost Method** Entry Age Normal Amortization Method Level percent of pay Remaining Amortization Period 25 years, closed Asset Valuation Method Market Value of Assets

Inflation 2.875%

Healthcare Cost Trend Rate:

Pre-Medicare Eligible 7.75% Medicare Eligible 5.00%

Ultimate Trend Rate:

Pre-Medicare Eligible 5.00% Medicare Eligible 5.00%

Year of Ultimate Trend Rate 2022 for Pre-Medicare Eligible

2018 for Medicare Eligible Investment Rate of Return 5.00%, including inflation

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2019

	<b>Budgeted Amounts</b>				<b>Actual Amounts</b>	
		Original		Final	Budgetary Basis	
Revenues						
State	\$	19,231,216.17	\$	19,369,718.67	\$ 2	0,338,710.81
Federal	•	58,000.00		78,000.00	•	259,627.20
Local		4,699,600.00		4,614,050.00		4,969,249.47
Other		35,000.00		35,000.00		78,408.46
Total Revenues		24,023,816.17		24,096,768.67	2	25,645,995.94
<u>Expenditures</u>						
Current:						
Instruction		14,312,861.55		14,433,386.55	1	5,181,896.78
Instructional Support		3,861,376.62		3,879,354.12		3,919,290.37
Operation and Maintenance		3,414,544.00		3,414,544.00		3,739,787.11
Auxiliary Services: Student Transportation		221,659.00		221,659.00		245,291.67
General Administrative and Central Support		1,715,152.00		1,715,152.00		1,835,352.00
Other		560,825.00		560,825.00		752,147.85
Capital Outlay		300,023.00		300,023.00		363,114.06
Total Expenditures		24,086,418.17		24,224,920.67	2	26,036,879.84
Evenes (Definionary) of Payonus						
Excess (Deficiency) of Revenues Over Expenditures		(62,602.00)		(128,152.00)		(390,883.90)
Over Experiultures		(02,002.00)		(120,132.00)		(390,003.90)
Other Financing Sources (Uses)						
Indirect Cost		433,500.98		442,707.98		206,386.17
Long-Term Debt Issued						900,000.00
Transfers In				400 000 00		85,075.68
Other Sources		(4, 400, 500, 70)		162,800.00	,	349,519.48
Transfers Out		(1,402,509.79)		(1,152,509.79)	(	(1,153,164.46)
Total Other Financing Sources (Uses)		(969,008.81)		(547,001.81)		387,816.87
Net Change in Fund Balances		(1,031,610.81)		(675,153.81)		(3,067.03)
Fund Balances - Beginning of Year		3,200,000.00		2,984,963.48		2,984,963.48
Fund Balances - End of Year	\$	2,168,389.19	\$	2,309,809.67	\$	2,981,896.45

#### **Explanation of differences:**

The Board budgets revenues and expenditures to the extent they are expected to be received or paid in the current fiscal period, rather than on the modified accrual basis.

Βι 	udget to GAAP Differences	Α	ctual Amounts GAAP Basis
\$		\$	20,338,710.81
Ψ		Ψ	259,627.20
	695.58		4,969,945.05
			78,408.46
	695.58		25,646,691.52
	22,113.91		15,204,010.69
	(73,936.67)		3,845,353.70
	(2,347.13)		3,737,439.98
	(1,028.64)		244,263.03
	192.43		1,835,544.43
	7,535.98		759,683.83
			363,114.06
	(47,470.12)		25,989,409.72
	48,165.70		(342,718.20)
			206,386.17
			900,000.00
			85,075.68
			349,519.48
			(1,153,164.46)
			387,816.87
	48,165.70		45,098.67
	(2,178,533.77)		806,429.71
\$	(2,130,368.07)	\$	851,528.38

\$ 48,165.70

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Fund For the Year Ended September 30, 2019

		Budgeted	l Am	ounts	Ac	tual Amounts
		Original		Final	Bu	dgetary Basis
Payanuas						
Revenues Federal	\$	6,603,427.00	\$	7,171,276.81	\$	6,321,804.20
Local	Ψ	1,118,913.23	Ψ	1,118,913.23	Ψ	1,143,761.12
Other		76,000.00		76,000.00		28,516.64
Total Revenues		7,798,340.23		8,366,190.04		7,494,081.96
Total Nevertues		7,700,040.20		0,000,100.04		7,404,001.00
<b>Expenditures</b>						
Current:						
Instruction		1,804,728.42		2,053,019.17		1,633,972.60
Instructional Support		1,712,291.24		1,833,036.51		1,690,768.00
Operation and Maintenance		207,961.16		301,307.13		175,726.18
Auxiliary Services:						
Student Transportation		62,282.58		74,502.58		82,319.48
Food Service		3,201,824.98		3,201,824.98		2,723,375.24
General Administrative and Central Support		488,356.00		504,063.00		472,874.67
Other		859,700.74		939,241.56		856,277.69
Total Expenditures		8,337,145.12		8,906,994.93		7,635,313.86
Excess (Deficiency) of Revenues						
· · · · · · · · · · · · · · · · · · ·		(530 004 00)		(540 904 90)		(1.11.221.00)
Over Expenditures		(538,804.89)		(540,804.89)		(141,231.90)
Other Financing Sources (Uses)						
Transfers In		500,000.00		250,000.00		253,075.10
Transfers Out		·		·		(85,075.68)
Total Other Financing Sources (Uses)		500,000.00		250,000.00		167,999.42
Net Change in Fund Balances		(38,804.89)		(290,804.89)		26,767.52
Fund Balances - Beginning of Year		803,368.73		908,186.46		908,186.46
Fund Balances - End of Year	\$	764,563.84	\$	617,381.57	\$	934,953.98

53

#### **Explanation of differences:**

The Board budgets revenues and expenditures to the extent they are expected to be received or paid in the current fiscal period, rather than on the modified accrual basis.

	get to GAAP	,	Actual Amounts GAAP Basis
\$		\$	6,321,804.20
			1,143,761.12
			28,516.64
			7,494,081.96
			1,633,972.60
			1,690,768.00
			175,726.18
			82,319.48
	(19,092.14)		2,704,283.10
	(13,032.14)		472,874.67
			856,277.69
	(19,092.14)		7,616,221.72
			, ,
	19,092.14		(122,139.76)
			253,075.10
			(85,075.68)
			167,999.42
	19,092.14		45,859.66
-	(128,188.08)		779,998.38
\$	(109,095.94)	\$	825,858.04

\$ 19,092.14



Supplementary Information

## Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2019

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
U. S. Department of Education		
Passed Through Alabama Department of Education		
Title I Grants to Local Educational Agencies (M)	84.010	N.A.
Special Education Cluster:		
Special Education Grants to States	84.027	N.A.
Special Education Preschool Grants	84.173	N.A.
Sub-Total Special Education Cluster		
Career and Technical Education - Basic Grants to States	84.048	N.A.
Education for Homeless Children and Youth	84.196	N.A.
Rural Education	84.358	N.A.
Supporting Effective Instruction State Grants	84.367	N.A.
Student Support and Academic Enrichment Program	84.424	N.A.
Passed Through Alabama Department of Early Childhood Education Preschool Development Grants Total U. S. Department of Education	84.419	N.A.
U. S. Department of Agriculture		
Passed Through Alabama Department of Education Child Nutrition Cluster:		
School Breakfast Program	10.553	N.A.
National School Lunch Program:		
Cash Assistance	10.555	N.A.
Non-Cash Assistance (Commodities) Sub-Total National School Lunch Program Sub-Total Child Nutrition Cluster (M)	10.555	N.A.
State Administrative Expenses for Child Nutrition	10.560	N.A.
Fresh Fruit and Vegetable Program  Total U. S. Department of Agriculture	10.582	N.A.

Sub-Total Forward

Passed Through to Subrecipient	E	Expenditures
N.A.	\$	2,518,006.57
N.A. N.A.		924,057.24 41,409.13
N.A. N.A. N.A. N.A.		965,466.37 100,179.00 46,600.00 79,798.40 315,689.80 178,484.63
N.A.		102,159.17 4,306,383.94
N.A.		525,626.46
N.A. N.A.		1,593,435.37 157,758.73 1,751,194.10
N.A. N.A.		2,276,820.56 9,008.30 8,082.65 2,293,911.51
	\$	6,600,295.45

## Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2019

Federal Grantor/ Pass-Through Grantor/	Federal CFDA	Pass-Through Grantor's
Program Title	Number	Number
Sub-Total Brought Forward		
U. S. Social Security Administration		
Passed Through Alabama Department of Education		
Social Security Disability Insurance	96.001	N.A.
Total U. S. Social Security Administration		
Other Federal Assistance		
U. S. Department of Defense		
<u>Direct Program</u>		
Air Force Junior R.O.T.C.	N.A.	N.A.
Total Other Federal Assistance		

(M) = Major Program

N.A. = Not Available or Not Applicable

Total Expenditures of Federal Awards

The accompanying Notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

Passed Through to Subrecipient	E	xpenditures
	\$	6,600,295.45
N.A.		2,960.00
		2,960.00
N.A.		80,335.12
		80,335.12
	\$	6,683,590.57

# Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended September 30, 2019

#### Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal grant activity of the Selma City Board of Education under programs of the federal government for the year ended September 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (*Uniform Guidance*). Because the Schedule presents only a selected portion of the operations of the Selma City Board of Education, it is not intended to and does not present the financial position or changes in net position of the Selma City Board of Education.

#### Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the *Uniform Guidance* wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Selma City Board of Education has not elected to use the 10% de minimis indirect cost rate allowed by *Uniform Guidance*.

Additional Information

## Board Members and Administrative Personnel October 1, 2018 through September 30, 2019

<b>Board Members</b>		Term Expires
Hon. Johnny Moss, III	President	2020
Hon. Brenda Randolph-Obomanu	Vice-President	2020
Hon. Tanya Miles, Ed.D.	Member	2020
Hon. Danielle Wooten	Member	2020
Hon. Phyllis Houser	Member	2020
<b>Administrative Personnel</b>		
Avis Williams, Ed.D.	Superintendent	June 2020
Grindal Harris	Chief School Financial Officer	Indefinite

## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

#### **Independent Auditor's Report**

Members of the Selma City Board of Education, Superintendent and Chief School Financial Officer Selma, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Selma City Board of Education, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Selma City Board of Education's basic financial statements, and have issued our report thereon dated May 1, 2020.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Selma City Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Selma City Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Selma City Board of Education's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as finding 2019-001 that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Selma City Board of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Selma City Board of Education's Response to the Finding

The Selma City Board of Education's response to the finding identified in our audit is described in the accompanying Auditee Response/Corrective Action Plan. The Selma City Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on it.

## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rachel Laurie Riddle Chief Examiner

Department of Examiners of Public Accounts

Montgomery, Alabama

May 1, 2020

# Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

#### **Independent Auditor's Report**

Members of the Selma City Board of Education, Superintendent and Chief School Financial Officer Selma, Alabama

#### Report on Compliance for Each Major Federal Program

We have audited the Selma City Board of Education's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Selma City Board of Education's major federal programs for the year ended September 30, 2019. The Selma City Board of Education's major federal programs are identified in the Summary of Examiner's Results Section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management of the Selma City Board of Education is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Selma City Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (*Uniform Guidance*). Those standards and the *Uniform Guidance* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Selma City Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Selma City Board of Education's compliance.

Selma City 66 Exhibit #16
Board of Education

## Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

#### Opinion on Each Major Federal Program

In our opinion, the Selma City Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2019.

#### Report on Internal Control Over Compliance

Management of the Selma City Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance referred to above. In planning and performing our audit of compliance, we considered the Selma City Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Selma City Board of Education's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

The purpose of this report on internal control over compliance is solely to describe the scope of our testing on internal control over compliance and the results of that testing based on the requirements of the *Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.

Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

May 1, 2020

## Schedule of Findings and Questioned Costs For the Year Ended September 30, 2019

### **Section I – Summary of Examiner's Results**

#### Financial Statements

Type of opinion issued: Internal control over financial reporting:	<u>Unmodified</u>
Material weakness(es) identified?	Yes <u>X</u> No
Significant deficiency(ies) identified?	X Yes None reported
Noncompliance material to financial statements noted?	YesX No
<u>Federal Awards</u>	
Internal control over major federal programs: Material weakness(es) identified?	Yes <u>X</u> No
Significant deficiency(ies) identified?	Yes X None reported
Type of auditor's report issued on compliance for major federal programs:	Unmodified
Any audit findings disclosed that are required	<u>Offiniodiffed</u>
to be reported in accordance with 2 CFR 200.516(a) of the <i>Uniform Guidance</i> ?	Yes X No
2 CTR 200.510(a) of the Ongorm Guidance:	
Identification of major federal programs:	
CFDA Numbers	Name of Federal Program or Cluster
	<u> </u>
10.552 and 10.555	Child Nutrition Cluster
10.553 and 10.555 84.010	Child Nutrition Cluster Title I Grants to Local Educational
84.010	Title I Grants to Local Educational
	Title I Grants to Local Educational
Dollar threshold used to distinguish between Type A and Type B programs:	Title I Grants to Local Educational Agencies  \$750,000.00
Dollar threshold used to distinguish between	Title I Grants to Local Educational Agencies
Dollar threshold used to distinguish between Type A and Type B programs:	Title I Grants to Local Educational Agencies  \$750,000.00
Dollar threshold used to distinguish between Type A and Type B programs:	Title I Grants to Local Educational Agencies  \$750,000.00
Dollar threshold used to distinguish between Type A and Type B programs:	Title I Grants to Local Educational Agencies  \$750,000.00
Dollar threshold used to distinguish between Type A and Type B programs:	Title I Grants to Local Educational Agencies  \$750,000.00  YesX_ No

## Schedule of Findings and Questioned Costs For the Year Ended September 30, 2019

#### **Section II – Financial Statement Findings (GAGAS)**

**Reference Number:** 2019-001

**Type of Finding:** Internal Control

**Internal Control Impact:** Significant Deficiency

**Compliance Impact:** None

The Board failed to ensure internal controls were in place at Selma High School over concessions and, as a result, concessions operated with a negative profit margin (loss).

#### **Finding**

The Alabama Department of Education's *Financial Procedures for Local Schools* contains guidelines for concessions sold at athletic events. These guidelines require an inventory of items purchased, items sold by sales price, and items unsold to be reconciled to the cash collected. During the test of concessions at Selma High School (the "School"), it was discovered the School was not performing an inventory of items purchased for sale or reconciling these items to the cash collected. The School failed to properly follow established policies and procedures to ensure there was an inventory of items purchased, items sold by sales price, and a reconciliation of unsold items to the money collected. The School was unable to accurately determine the amount of money that should have been collected and recorded in the accounting records, which resulted in concession activities for athletic events operating at a negative profit margin (loss).

#### **Recommendation**

The Board should ensure all schools follow the established policies and procedures related to the guidelines for concessions sold at athletic events.

#### Views of Responsible Officials of the Auditee

The Board agreed with the finding.

#### Section III - Federal Awards Findings and Questioned Costs

No matters were reportable.

Summary Schedule of Prior Audit Findings



2194 Broad St. • P.O. Box 350 Selma, Alabama 36702-0350 Telephone (334) 874-1600 Fax: (334) 874-1604 www.selmacityschools.org

#### Summary Schedule of Prior Audit Findings For the Year Ended September 30, 2019

As required by the *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, 2 CFR 200.511, the Selma City Board of Education has prepared and hereby submits the following Summary Schedule of Prior Audit Findings as of September 30, 2019.

Finding Ref. No.

#### **Status of Prior Audit Finding**

2018-001

The Code of Alabama 1975, Section 16-25-26, places certain restrictions on the employment or contract of persons who are retired from the Retirement Systems of Alabama (RSA). The RSA requires participating agencies to file an Employing Agency Annual Certification Post-Retirement Employment form each calendar year. The retiree name, compensation and information about the employment of the retiree is a required element of this form. During the audit period, the Board paid several persons who were retired from the RSA. However, the Board did not file the required annual certification form. The Board did not have controls in place to ensure retiree compensation information was submitted to the RSA concerning post-retirement employment. As a result, compensation paid to affected retirees was not reported to RSA.

Corrective action was taken.

2018-002

Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards (Uniform Guidance) requires the use of specific methods of procurement. The Uniform Guidance, Section 200.320, requires small purchase procedures to be used for securing services, supplies or other property for amounts that exceed the micro-purchase threshold (\$10,000.00) but do not exceed the simplified acquisition threshold (\$250,000.00) by obtaining quotations from an adequate number of qualified sources. Sealed bids or competitive proposals are required for purchases of services, supplies or other property that exceed the simplified acquisition threshold. The Selma City Board of Education ("Board") adopted a policy on September 6, 2016, related to the Uniform Guidance for Federal Awards that requires obtaining price or rate quotes from two or more qualified sources for procurement transactions that exceed the micro-purchase threshold. The Board expended Title I funds for services and supplies which exceeded the micro-purchase threshold without obtaining quotations from an adequate number of sources. The Board did not have controls in place to ensure compliance with the Uniform Guidance, Section 200,320, or its adopted policy related to the Uniform Guidance for Federal Awards for these transactions. As a result, the Board could not ensure that federal funds were expended in the most cost effective manner.

Corrective action was taken.

Auditee Response/Corrective Action Plan



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May 4, 2020

Ms. Rachel Laurie Riddle Chief Examiner P.O. Box 302251 Montgomery, AL 36130-2251

Dear Ms. Riddle:

#### Corrective Action Plan For the Year Ended September 30, 2019

As required by the Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards, 2 CFR 200.511(c), the Selma City Board of Education has prepared and hereby submits the following Corrective Action Plan for the findings included in the Schedule of Findings and Questioned Costs for the year ended September 30, 2019.

**Finding** 

Ref.

No.

#### **Corrective Action Plan Details**

2019-001

Finding: The Alabama Department of Education's Financial Procedures for Local Schools contains guidelines for concessions sold at athletic events. These guidelines require an inventory of items purchased, items sold by sales price, and items unsold to be reconciled to the cash collected. During the test of concessions at Selma High School (the "School"), it was discovered the School was not performing an inventory of items purchased for sale or reconciling these items to the cash collected. The School failed to properly follow established policies and procedures to ensure there was an inventory of items purchased, items sold by sales price, and a reconciliation of unsold items to the money collected. The School was unable to accurately determine the amount of money that should have been collected and recorded in the accounting records, which resulted in concession activities for athletic events operating at a negative profit margin (loss).

Response: Corrective action planned: A handbook will be developed by the Athletic Director and other responsible team members. There will be extensive professional development done with staff at the middle and high school to include the Bookkeepers, Principals, Athletic Directors, Coaches and other responsible persons.

Name of Contact Person: Selma High Bookkeeper

Anticipated Completion Date: September 30, 2020

Dr. Avis Williams

Superintendent