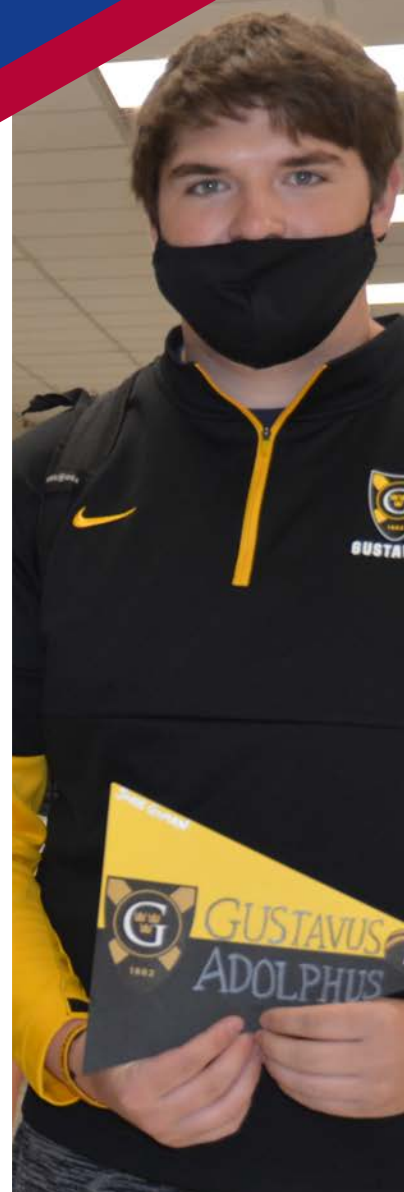


# Annual Comprehensive Financial Report

Fiscal Year Ending June 30, 2021



Orono Public Schools • ISD #278 • Orono, Minnesota  
[orono.k12.mn.us](http://orono.k12.mn.us)



INDEPENDENT SCHOOL DISTRICT NO. 278  
ORONO, MINNESOTA

Annual Comprehensive  
Financial Report

Year Ended  
June 30, 2021

Prepared by  
Finance Department

John Morstad – Director of Business Services

Lauren Syrup, CPA – Director of Finance

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# INDEPENDENT SCHOOL DISTRICT NO. 278

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## INTRODUCTORY SECTION





October 27, 2021

To the Citizens of the School District, Board of Education, and Employees of the School District:

## INTRODUCTION

We are submitting the Annual Comprehensive Financial Report (ACFR) of Independent School District No. 278, Orono (the District) for the fiscal year ended June 30, 2021. This report fairly presents the District's financial position and results of operations and cash flows in accordance with accounting principles generally accepted in the United States of America. The District's administration accepts total responsibility for the accuracy, completeness, and fairness in presentation.

The District's financial statements have been audited by Malloy, Montague, Karnowski, Radosevich & Co., P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2021, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the District's basic financial statements for the fiscal year ended June 30, 2021, are fairly presented in conformity with accounting principles generally accepted in the United States of America. The independent auditor's report is presented as the first component of the financial section of this report.

In addition to the independent audit of the District's financial statements, the District is required to undergo an annual Single Audit in conformity with the provisions of the Federal Single Audit Act Amendments of 1996 and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The District is also required to undergo an annual Minnesota State Legal Compliance Audit under Minnesota Statutes § 6.65. The standards governing Single Audit engagements require the independent auditor to report on not only the fair presentation of the financial statements, but also the District's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the District's separately issued "Special Purpose Audit Reports."

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the management's discussion and analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

## DISTRICT GOALS

### School District Mission

*Our students will maximize their potential in life because of their experiences in Orono Schools.*

### Strategic Goals

1. Scholarship – Through personalized and rigorous learning, students and staff will apply high levels of interdisciplinary knowledge across all content areas.
2. Character – Students and staff members will understand and model the core ethical values for a life of integrity.
3. Relationships – Students and staff will engage in strong academic relationships.

The School Board governs under the guidelines of the Minnesota School Board Association, which provides model policy recommendations and School Board governance training to its members.

The School Board has overall control of the organization. Through its policies, the Superintendent is the School Board's link to operational achievement and conduct, so that all authority and accountability of staff, as far as the School Board is concerned, is considered the authority and accountability of the Superintendent.

## LOCAL ECONOMIC CONDITION AND OUTLOOK

The District was incorporated in 1951 and serves a portion of six suburban communities on the western edge of the Minneapolis/St. Paul metropolitan area, covering 49 square miles with an estimated population of 13,059. The District encompasses all or part of the communities of Independence, Long Lake, Maple Plain, Medina, Minnetonka Beach, and Orono.

For 2020–2021, the District facilities included two elementary schools, one middle school, one senior high school, a community education center, a student center, and a transportation and storage center. The average building age was 36.85 years old.

Enrollment for the 2020–2021 school year was 2,844 pupils in adjusted daily membership, which represents a decrease of 15 students from the prior year. Demographic forecasts project an increase in enrollment for the next several years. Projected enrollments for the near future per an independent demographer hired by the District are:

<u>Fiscal Year</u>	<u>Enrollment</u>
2022	2,907
2023	2,928
2024	2,954

The tax base of the District increased by 6.16 percent during the past year. The market value of all taxable property in the District in fiscal year 2021 was \$4,111,074,400, compared to \$3,872,495,300 in fiscal year 2020.

The net tax capacity of the District for fiscal year 2021 was \$47,775,831, an increase of 6.71 percent over the prior year value of \$44,772,394.

## Programs and Services

The District provides a full range of public education services appropriate to grade levels, ranging from pre-Kindergarten through Grade 12. These include regular and enriched academic education, special education for exceptional children, and career/vocational education. Food service and transportation are provided as supporting programs. The District's community education program includes early childhood family education and adult basic education programs, and a myriad of classes for lifelong learning experiences for children and adults.

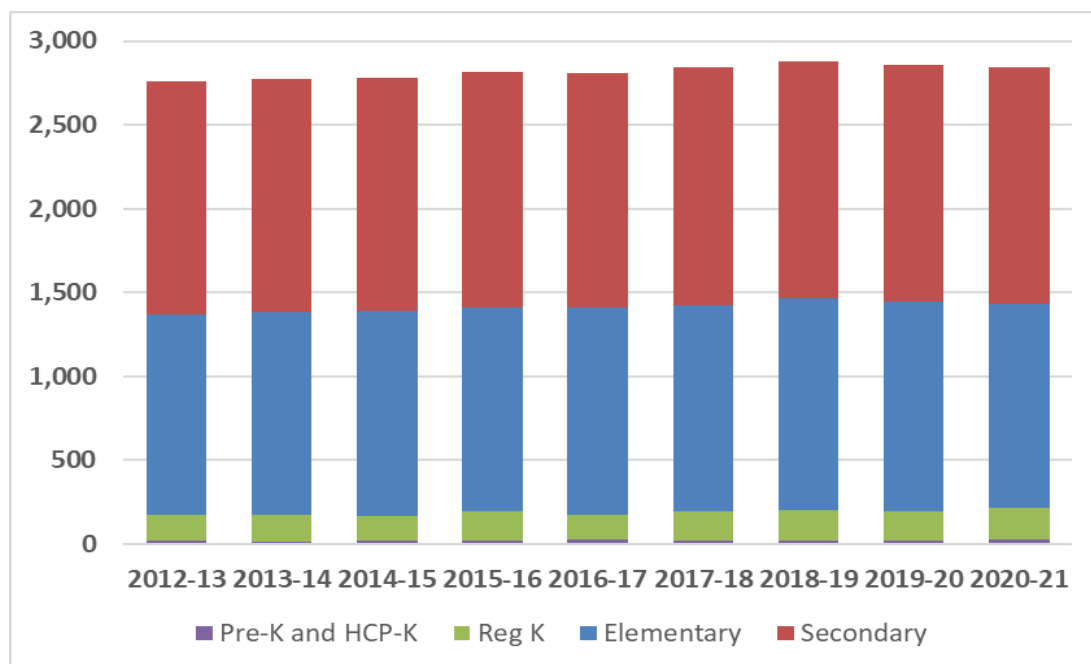
## Enrollment

Enrollment is a critical factor in determining funding levels. Approximately 70 percent of the General Fund revenue is enrollment driven. During fiscal year 2021, enrollment decreased by 15 average daily memberships to 2,844. The decrease can be attributed to the coronavirus pandemic in the resident population within the District.

### Student Enrollment (Average Daily Membership)

	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21
Pre-K and HCP-K	18	13	18	23	25	24	24	22	30
Reg K	156	162	151	171	151	169	177	173	184
Elementary	1,197	1,205	1,224	1,219	1,235	1,233	1,263	1,251	1,216
Secondary	1,391	1,395	1,387	1,402	1,400	1,415	1,413	1,413	1,414
<b>Total Students</b>	<b>2,762</b>	<b>2,775</b>	<b>2,780</b>	<b>2,815</b>	<b>2,811</b>	<b>2,841</b>	<b>2,877</b>	<b>2,859</b>	<b>2,844</b>
<b>Percent Change</b>	<b>2.03%</b>	<b>0.47%</b>	<b>0.18%</b>	<b>1.26%</b>	<b>-0.14%</b>	<b>1.07%</b>	<b>1.27%</b>	<b>-0.63%</b>	<b>-0.52%</b>

### Student Enrollment (Average Daily Membership)



The continued stability of grade cohorts in the last four years led to relatively stable enrollments since fiscal year 2017. The stable enrollment numbers presented above offer both financial and strategic challenges and opportunities for the District.

## FINANCIAL AND BUDGETARY CONTROL

The management of the District is responsible for establishing and maintaining internal controls designed to ensure that the assets of the District are protected from theft, misuse, or losses and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America and Minnesota Uniform Financial Accounting and Reporting Standards.

The internal control system is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: 1) the cost of a control should not exceed the benefits likely to be derived, and 2) the valuation of the costs and benefits requires estimates and judgments by management.

In addition, the District has also adopted the following policies to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the School Board:

- **Fund Balance Policy** – Requires the District to maintain an operating fund balance of 5 percent of the expenditure budget.
- **Budget Policy** – Establishes a guideline for allocation of district resources.
- **Personnel Staffing Guidelines** – Personnel costs represent close to 81 percent of General Fund expenditures. These guidelines, which set the staffing allocation for every allocated position in the District, are updated each February by the administration and the School Board.

The District's budget process is based, first, on development of a budget projection model that attempts to project resources and expenses over a multiple year period. The budget projection is used by the School Board and the administration to determine budget parameters and staffing guidelines. Second, the budget adopted in June is based upon the personnel staffing guidelines approved by the School Board and preparation of the nonpersonnel budget by school and department administrators, in accordance with School Board-approved budget parameters. The School Board resolution adopting the budget in June also includes a provision directing the administration to update the budget in October. This final budget reflects the District's actual enrollment count on October 1, the actual staff hired, and other dynamics such as employee contract settlements.

The level of budgetary control is at the fund level. However, in the General Fund; operating, special education, pupil transportation, capital expenditure, and quality compensation are maintained as separate internal accounts for budgeting purposes. The District also maintains an encumbrance accounting system as one method of maintaining budgetary control. Encumbered amounts lapse at year-end. However, outstanding encumbrances generally are reappropriated as part of the following year's budget.

As demonstrated by the statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound financial management.

## MAJOR INITIATIVES

### Coronavirus (COVID-19)

The District received and continues to receive funding from federal and state governments to mitigate effects of COVID-19 on our enrollment and delivery of instruction and services.

### Debt Issuance

The District plans to issue up to \$1,455,000 in long-term facility maintenance bonds, in addition of other levies to address indoor air quality (IAQ) issues in our Discovery Center.

### Projects

The District is planning a \$2.5 million project for the Discovery Center to address IAQ issues.

## CERTIFICATE OF EXCELLENCE

This ACFR has been prepared following the guidelines provided by the Association of School Business Officials (ASBO) International for its Certificate of Excellence in Financial Reporting Program. Achieving recognition by this program provides a clear indication of the District's high standards for financial reporting. The District intends to submit this ACFR to the ASBO International Certificate Program for consideration. The District received the Certificate of Excellence in Financial Reporting award for the past four fiscal years.

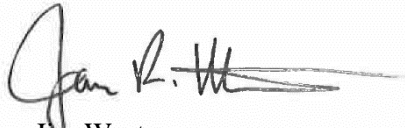
## ACKNOWLEDGMENTS

We would like to acknowledge the efforts of the entire Business Office staff in providing complete and accurate data for this ACFR.

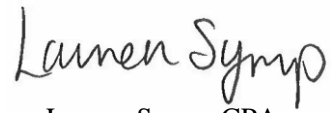
Sincerely,



Dr. Kristine Flesher  
Superintendent



Jim Westrum  
Interim Director of Business Services

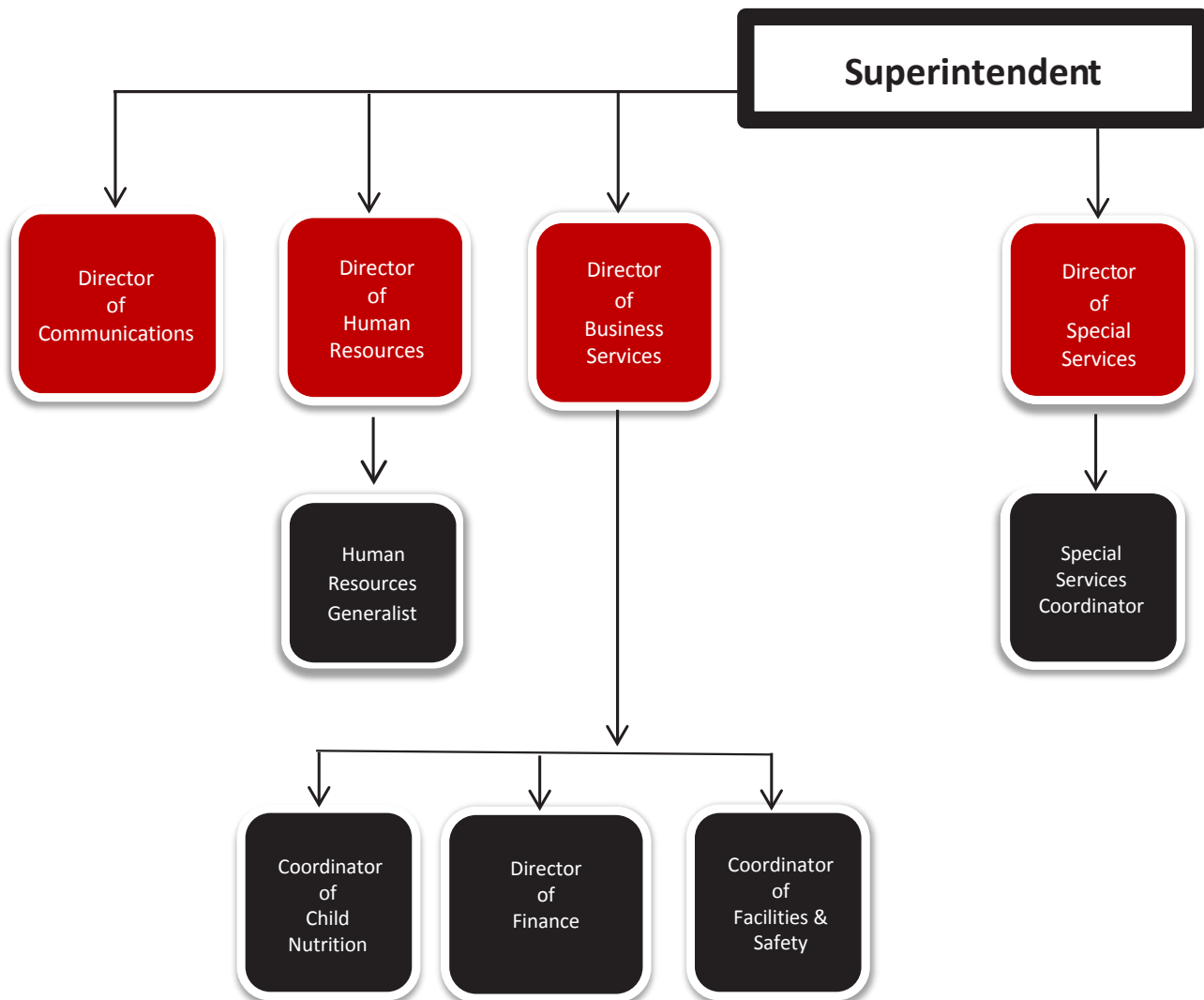


Lauren Syrup, CPA  
Director of Finance



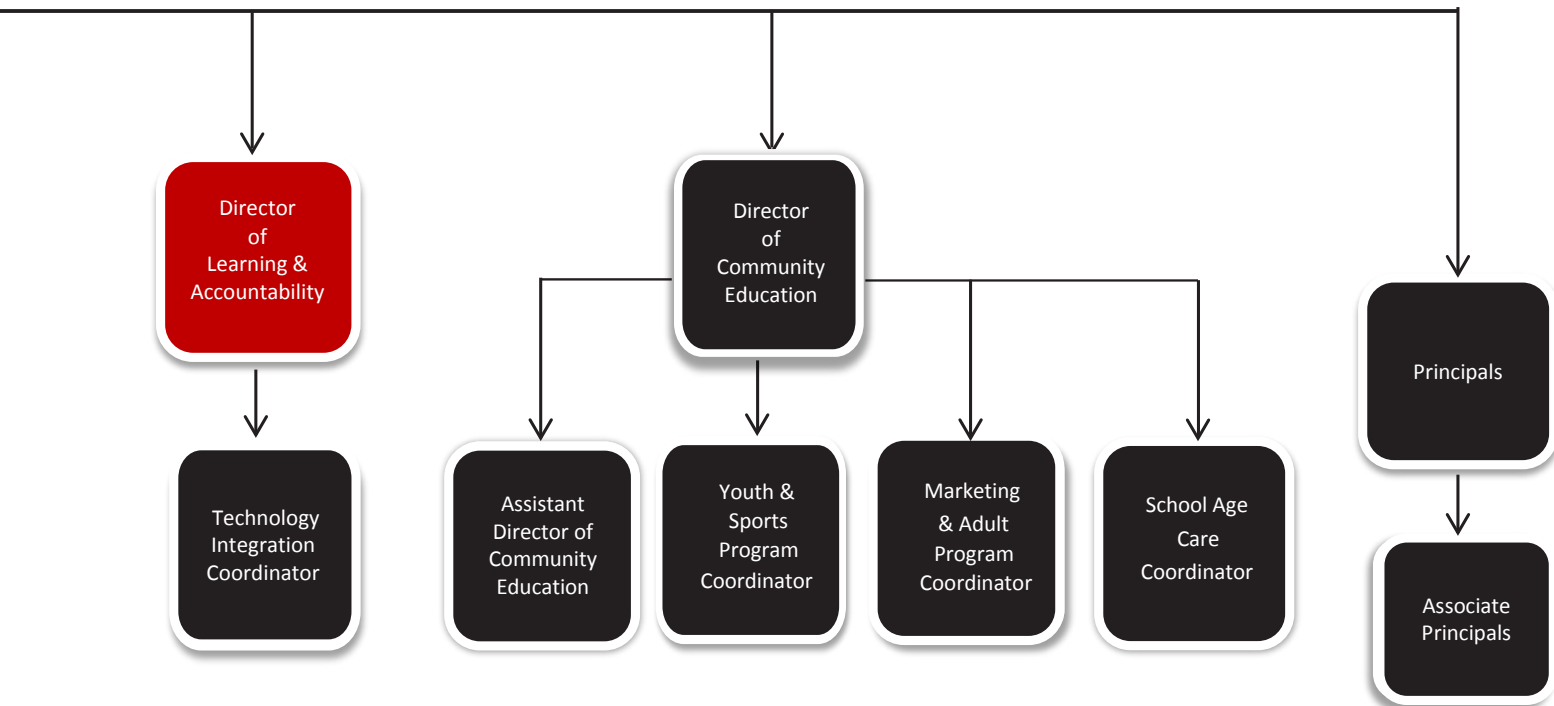
# Orono Schools

Where Excellence is a Tradition and a Goal



Red = Superintendent's Administrative Team





INDEPENDENT SCHOOL DISTRICT NO. 278

School Board and Administration  
Year Ended June 30, 2021

**SCHOOL BOARD**

	<u>Position</u>
Robert Tunheim	Board Chair
Sarah Borchers	Vice Chair
Michael Bash	Treasurer
Martha Van de Ven	Clerk
Alicia Howe	Director
Laura Wallander	Director

**ADMINISTRATION**

Dr. Karen Orcutt	Superintendent
John Morstad	Director of Business Services



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting  
is presented to**

**Independent School District 278 -  
Orono Public Schools**

**for its Comprehensive Annual Financial Report (CAFR)  
for the Fiscal Year Ended June 30, 2020.**

The CAFR meets the criteria established for  
ASBO International's Certificate of Excellence.



*W. Edward Chabal*

W. Edward Chabal  
President

*David J. Lewis*

David J. Lewis  
Executive Director



# Orono Schools Campus







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## FINANCIAL SECTION







## PRINCIPALS

Thomas A. Karnowski, CPA  
Paul A. Radosevich, CPA  
William J. Lauer, CPA  
James H. Eichten, CPA  
Aaron J. Nielsen, CPA  
Victoria L. Holinka, CPA/CMA  
Jaclyn M. Huegel, CPA  
Kalen T. Karnowski, CPA

## INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of  
Independent School District No. 278  
Orono, Minnesota

### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 278 (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

## **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

## **OTHER MATTERS**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, supplemental information, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

(continued)

### **Prior Year Comparative Information**

We have previously audited the District's 2020 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated November 11, 2020. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2020 is consistent, in all material respects, with the audited financial statements from which it has been derived.

### **OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 27, 2021 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Malloy, Montague, Karnowski, Radosevich & Co., P.A.*

Minneapolis, Minnesota  
October 27, 2021

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## INDEPENDENT SCHOOL DISTRICT NO. 278

### Management's Discussion and Analysis Fiscal Year Ended June 30, 2021

This section of Independent School District No. 278's (the District) Annual Comprehensive Financial Report (ACFR) presents management's narrative overview and analysis of its financial performance during the fiscal year ended June 30, 2021. Please read it in conjunction with the other components of the District's ACFR.

#### **FINANCIAL HIGHLIGHTS**

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2021 by \$16,857,883 (net position deficit). The District's total net position decreased by \$1,133,130 during the fiscal year ended June 30, 2021.
- Government-wide revenues totaled \$51,985,812 and were \$1,133,130 less than expenses of \$53,118,942.
- The General Fund's total fund balances (under the governmental fund presentation) decreased \$1,552,911 from the prior year, to a year-end balance of \$8,011,658, compared to a budgeted decrease of \$1,683,523.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the ACFR consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplemental information, consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aid and property taxes.

## **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds, rather than the District as a whole. Funds (Food Service, Community Service Special Revenue, and Capital Projects – Building Construction) that do not meet the threshold to be classified as major funds are called "nonmajor" funds. Detailed financial information for nonmajor funds can be found in the supplemental information section.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America.

The District maintains the following kinds of funds:

**Governmental Funds** – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

**Proprietary Funds** – The District maintains one type of proprietary fund. Internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service funds to account for its self-insured dental and medical benefits activities. These services have been included within governmental activities in the government-wide financial statements. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

**Fiduciary Funds** – The District is the trustee, or fiduciary, for assets held for others. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. These activities are excluded from the government-wide financial statements because the District cannot use these assets to finance its operations.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

<b>Table 1</b> <b>Summary Statement of Net Position</b> <b>as of June 30, 2021 and 2020</b>		
	2021	2020
Assets		
Current and other assets	\$ 31,920,722	\$ 33,811,642
Capital assets, net of depreciation	78,230,650	80,283,588
Total assets	<u>\$ 110,151,372</u>	<u>\$ 114,095,230</u>
Deferred outflows of resources		
Pension plan deferments	\$ 12,614,328	\$ 19,000,452
OPEB plan deferments	272,141	272,566
Total deferred outflows of resources	<u>\$ 12,886,469</u>	<u>\$ 19,273,018</u>
Liabilities		
Current and other liabilities	\$ 3,455,185	\$ 4,686,093
Long-term liabilities, including due within one year	98,842,134	98,316,340
Total liabilities	<u>\$ 102,297,319</u>	<u>\$ 103,002,433</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	\$ 17,862,612	\$ 17,594,034
Pension plan deferments	19,253,036	28,391,362
OPEB plan deferments	482,757	105,172
Total deferred inflows of resources	<u>\$ 37,598,405</u>	<u>\$ 46,090,568</u>
Net position		
Net investment in capital assets	\$ 14,642,963	\$ 13,126,922
Restricted	3,592,808	3,272,665
Unrestricted	(35,093,654)	(32,124,340)
Total net position	<u>\$ (16,857,883)</u>	<u>\$ (15,724,753)</u>

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. Another major factor in determining net position as compared to fund balances are the liabilities for long-term severance, pension, and other post-employment benefits (OPEB), which impacts the unrestricted portion of net position.

Total net position decreased by \$1,133,130 in the current year. Changes in the District's share of two state-wide pension plans contributed to the differences in deferred outflows and inflows of resources, long-term liabilities, and unrestricted net position. The increase in the District's net investment in capital assets was primarily due to the repayment of outstanding capital debt and receipt of \$281,000 of capital asset contributions during the year.

Table 2 presents a condensed version of the Change in Net Position of the District:

<b>Table 2</b> <b>Change in Net Position</b> <b>for the Years Ended June 30, 2021 and 2020</b>		
	2021	2020
Revenues		
Program revenues		
Charges for services	\$ 3,078,545	\$ 4,190,098
Operating grants and contributions	7,174,251	5,893,622
Capital grants and contributions	281,000	1,112,400
General revenues		
Property taxes	18,831,741	18,123,809
General grants and aids	22,038,701	20,455,376
Other	581,574	1,238,508
Total revenues	51,985,812	51,013,813
Expenses		
Administration	1,275,496	1,403,513
District support services	1,852,492	1,648,088
Elementary and secondary regular instruction	24,069,192	22,661,409
Vocational education instruction	331,595	347,654
Special education instruction	5,527,089	5,264,305
Instructional support services	3,382,107	3,140,503
Pupil support services	3,019,411	2,933,397
Sites and buildings	7,549,377	6,168,157
Fiscal and other fixed cost programs	261,386	282,859
Food service	1,451,151	1,480,033
Community service	2,631,274	3,366,310
Interest and fiscal charges	1,768,372	1,924,200
Total expenses	53,118,942	50,620,428
Change in net position	(1,133,130)	393,385
Net position – beginning	(15,724,753)	(16,118,138)
Net position – ending	\$ (16,857,883)	\$ (15,724,753)

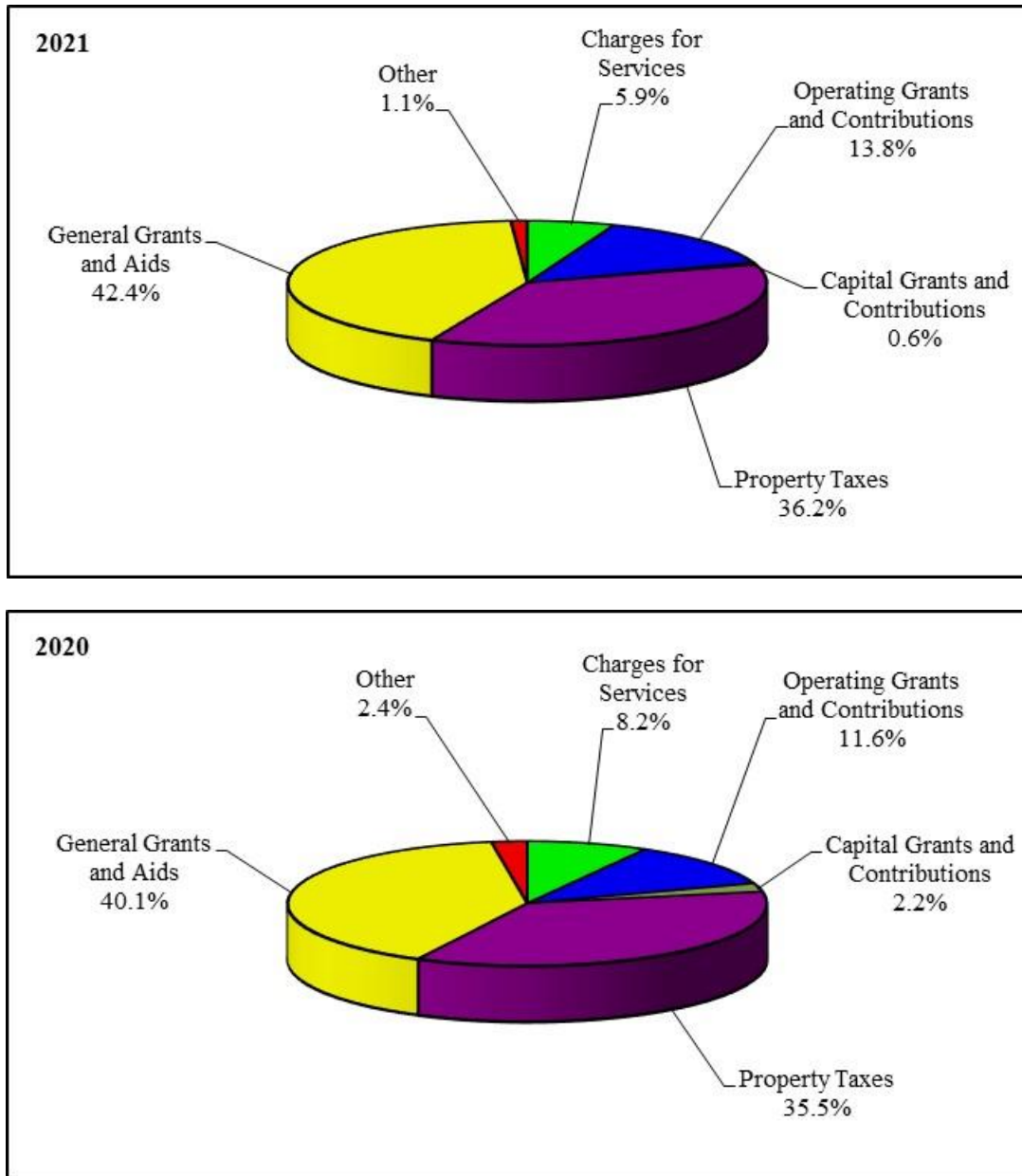
The table summarizes all of the governmental activities of the District and is presented on the accrual basis of accounting. Revenues are allocated between those directly related to specific programs and those that are general revenues. Depreciation expense is included in the program expenses, but capital asset purchase costs, debt proceeds, and the repayment of debt principal are excluded.

Governmental activities revenues increased \$971,999 (1.9 percent) from the previous year, mainly due to increases in revenues from property taxes and general grants and aids from federal sources recognized through new pandemic-related grants.

Governmental activities expenses were \$2,498,514 (4.9 percent) higher than last year, mainly due to contractual salary and benefit increases, additional staffing hired to support the reduction in classroom sizes as a response to the COVID-19 pandemic, and an increase in depreciation expense, due to a full year of depreciation being recognized on prior year asset additions.



**Figure A – Types of Revenue for Fiscal Years 2021 and 2020**

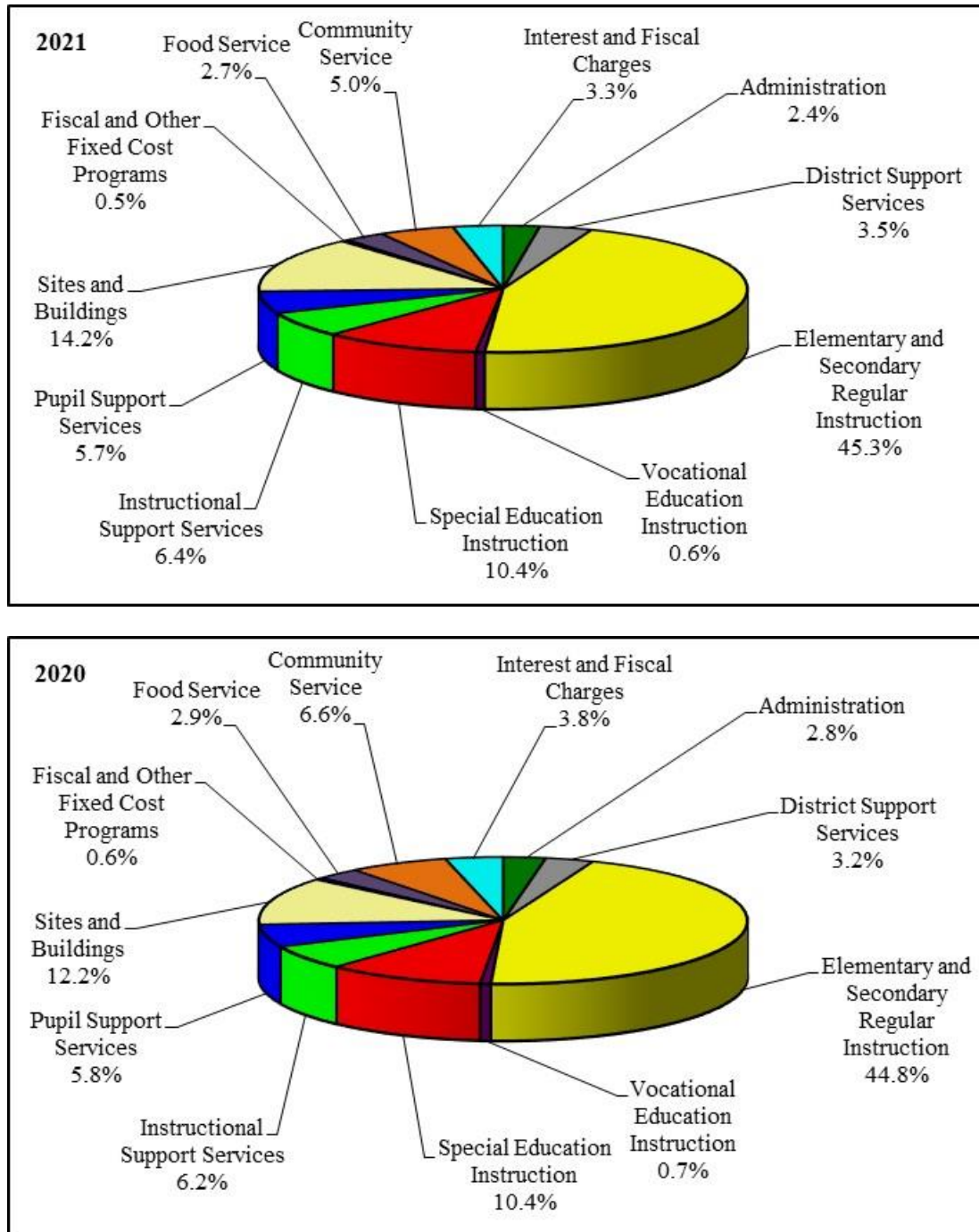


The largest share of the District's revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of funding property tax sources provide is not only dependent on taxpayers of the District by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

General grants and aids increased, due to federal funding received in response to the COVID-19 pandemic. Charges for services decreased and operating grants and contributions increased in relatively equal and offsetting amounts, due to the District's food service program operating under the federal Summer Food Service Program for the entire fiscal year, through which all students were eligible for federally funded breakfast or lunch provided by the District.

**Figure B – Expenses for Fiscal Years 2021 and 2020**



The District's expenses are predominately related to educating students. The majority of the District's expenses were in categories directly related to providing instruction, which includes: elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is also reflected in its governmental funds. Table 3 shows the change in total fund balances in each of the District's governmental funds:

<b>Table 3</b> <b>Governmental Fund Balances</b> <b>as of June 30, 2021 and 2020</b>			
	2021	2020	Change
Major funds			
General	\$ 8,011,658	\$ 9,564,569	\$ (1,552,911)
Debt Service	852,313	808,454	43,859
Nonmajor funds			
Food Service Special Revenue	450,413	252,220	198,193
Community Service Special Revenue	494,157	456,317	37,840
Capital Projects – Building Construction	—	350,148	(350,148)
Total governmental funds	<u>\$ 9,808,541</u>	<u>\$ 11,431,708</u>	<u>\$ (1,623,167)</u>

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use, as they represent the portion of fund balance, which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's School Board.

At June 30, 2021, the District's governmental funds reported combined fund balances of \$9,808,541, a decrease of \$1,623,167 in comparison with the prior year. Unassigned fund balance at year-end was \$3,510,032, which is available for spending at the District's discretion. The remainder of the fund balance is either: 1) nonspendable (not in spendable form) – \$642,652, 2) restricted for particular purposes – \$4,374,978, or 3) assigned for particular purposes – \$1,280,879.

The decrease in the fund balance of the Capital Projects – Building Construction Fund was due to the planned utilization of proceeds from bonds sold in the previous year for the completion of capital projects.

## Analysis of the General Fund

Table 4 summarizes the amendments to the General Fund budget:

<b>Table 4 General Fund Budget</b>				
	Original Budget	Final Budget	Change	Percent Change
Revenue and other financing sources	<u>\$ 41,215,661</u>	<u>\$ 41,606,242</u>	<u>\$ 390,581</u>	<u>0.9%</u>
Expenditures and other financing uses	<u>\$ 40,705,303</u>	<u>\$ 43,289,765</u>	<u>\$ 2,584,462</u>	<u>6.3%</u>

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District may change the budget for known significant changes in circumstances, such as: updated enrollment estimates, legislation changes, changes in funding received from grants or other local sources, staffing changes, employee contract settlements, health insurance premium increases, or special education tuition changes.

Table 5 summarizes the operating results of the General Fund:

<b>Table 5 General Fund Operating Results</b>					
	2021 Actual	Over (Under) Final Budget		Over (Under) Prior Year	
		Amount	Percent	Amount	Percent
Revenue and other financing sources	\$ 41,912,042	\$ 305,800	0.7 %	\$ 1,028,394	2.5 %
Expenditures and other financing uses	<u>43,464,953</u>	\$ 175,188	0.4 %	\$ 1,909,067	4.6 %
Net change in fund balances	<u>\$ (1,552,911)</u>				

The fund balance of the General Fund decreased \$1,552,911 as the result of current year operations, compared to a decrease of \$1,683,523 approved in the final budget.

Total General Fund revenue and other financing sources for the year were \$41,912,042, which was \$305,800 over budget.

Revenue was \$631,184 (1.5 percent) lower than budget, due mainly to lower than expected donations and activity fees received in the current year. General Fund revenue was \$1,585,811 higher than the prior year, with the largest increases in property tax revenue, due to an increase in the levy and federal sources, due to new COVID-19-related funding received.

Other financing sources were \$936,984 over budget, as the current year capital lease issuance was not anticipated.

Total General Fund expenditures and other financing uses were for the year were \$43,464,953, which was \$175,118 over budget.

Expenditures were \$175,188 (0.4 percent) over budget, mainly due to capital costs financed through the current year capital lease, which were also not included in the budget. General Fund expenditures increased \$1,909,067 from the previous year, with the largest increases in the areas of district support services, regular instruction, and instructional support services.

## **COMMENTS ON SIGNIFICANT ACTIVITIES IN OTHER FUNDS**

### **Analysis of the Debt Service Fund**

The Debt Service Fund revenues exceeded expenditures by \$43,859, increasing fund balance to \$852,313 at year-end. Of the remaining fund balance, \$83,916 is restricted for OPEB bond debt service, and \$768,397 is restricted for general debt service.

### **Analysis of Other Governmental Funds**

The District's final budget for the Food Service Special Revenue Fund projected a fund balance increase of \$139,881, compared to an actual increase of \$198,193. Revenues were over budget by \$270,855, mainly due to additional federal funding for an expansion of meals served through the child nutrition program during the COVID-19 pandemic. Expenditures were over budget by \$212,543, mainly in supplies (including food costs) and materials.

The District's final budget for the Community Service Special Revenue Fund projected a fund balance decrease of \$172,067, while actual fund balance increased by \$37,840. Revenues were over budget by \$214,639, mainly in program fees and tuition. Expenditures were over budget by \$4,732. These variances were mainly caused by difficulty in projecting the decrease in program participation, due to COVID-19 uncertainties when finalizing the budget amount.

The Capital Projects – Building Construction Fund ended the year with expenditures exceeding revenues by \$350,148, compared to a planned fund balance decrease of \$346,077. The planned decrease in equity is a result of the District utilizing the remaining proceeds from a prior year bond issue for completion of the related capital improvements. At year-end, \$0 of fund balance remains.

## **Analysis of Internal Service Funds**

Internal service funds are used to account for the financing of goods and services provided by one department or agency of a government to other departments or agencies on a cost-reimbursement basis. The District maintains two internal service funds used to account for its self-insured dental and medical insurance functions.

Operating revenues (charges assessed to the governmental funds) for the internal service funds for fiscal 2021 totaled \$4,687,399. This is an increase from the fiscal year 2020 operating revenue level of \$4,291,712, due to the premium rates on the self-insured medical plan increasing approximately 11 percent from the prior year. Nonoperating revenues totaled \$4,050, compared to the fiscal year 2020 nonoperating revenue of \$11,633. Operating expenses totaled \$4,131,044, which represents an increase from the fiscal year 2020 operating expenditures of \$3,438,913. The increase in claims was primarily the result of the limited availability of elective medical and dental services during the prior year, due to the COVID-19 pandemic, causing some of these services to be delayed until the current year.

The net position balance for all internal service funds as of June 30, 2021 was \$1,460,383, an increase of \$560,405 from the prior year.

## CAPITAL ASSETS AND LONG-TERM LIABILITIES

### Capital Assets

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2021 and 2020:

<b>Table 6</b> <b>Capital Assets</b>			
	2021	2020	Change
Land	\$ 602,074	\$ 602,074	\$ –
Construction in progress	2,642,708	1,440,324	1,202,384
Land improvements	9,154,095	9,154,095	–
Buildings	105,913,111	105,632,111	281,000
Furniture and equipment	5,680,945	5,313,088	367,857
Less accumulated depreciation	(45,762,283)	(41,858,104)	(3,904,179)
Total	<u>\$ 78,230,650</u>	<u>\$ 80,283,588</u>	<u>\$ (2,052,938)</u>
Depreciation expense	<u>\$ 3,924,642</u>	<u>\$ 3,090,070</u>	<u>\$ 834,572</u>

Most of the activity in capital assets relates to current year pavement resurfacing.

### Long-Term Liabilities

Table 7 shows the components of the District's long-term liabilities and the change from the prior year:

<b>Table 7</b> <b>Outstanding Long-Term Liabilities</b>			
	2021	2020	Change
General obligation bonds payable	\$ 58,415,000	\$ 62,545,000	\$ (4,130,000)
Premium (discount) on bonds	3,843,951	4,334,555	(490,604)
Capital leases payable	3,798,736	3,394,242	404,494
Net pension liabilities	28,728,794	24,190,759	4,538,035
Net OPEB liability	2,456,308	2,516,195	(59,887)
Severance payable	1,599,345	1,335,589	263,756
Total	<u>\$ 98,842,134</u>	<u>\$ 98,316,340</u>	<u>\$ 525,794</u>

The increase in long-term liabilities included the issuance of a new capital lease and an increase in the District's pension plan liabilities; partially offset by scheduled principal payments on bonds and capital leases.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District's corporate limits (see Table 8).

<b>Table 8</b>	
<b>Limitations on Debt</b>	
District's market value	\$ 4,111,074,400
Limit rate	<u>15.0%</u>
Legal debt limit	<u>\$ 616,661,160</u>

Additional details of the District's capital assets and long-term debt activity can be found in Notes 3 and 4 to basic financial statements, respectively.

## **FACTORS BEARING ON THE DISTRICT'S FUTURE**

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$161, or 2.45 percent, per pupil to the basic general education funding formula for fiscal year 2022, and an additional \$135, or 2.00 percent, per pupil to the formula for fiscal year 2023.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being. The COVID-19 pandemic will impact how many students the District attracts and maintains. Students choosing to enroll in other online schools, private school options, or kindergarten families choosing to wait a year, will mean less revenue for the District.

The COVID-19 pandemic caused numerous financial and operational challenges for school districts in fiscal 2021, and is expected to continue to have a significant impact in fiscal 2022 and possibly beyond.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This ACFR is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office, Independent School District No. 278, 685 Old Crystal Bay Road North, Long Lake, Minnesota 55356.



## BASIC FINANCIAL STATEMENTS

## INDEPENDENT SCHOOL DISTRICT NO. 278

Statement of Net Position  
as of June 30, 2021  
(With Partial Comparative Information as of June 30, 2020)

	Governmental Activities	
	2021	2020
<b>Assets</b>		
Cash and temporary investments	\$ 17,846,527	\$ 19,611,520
Receivables		
Current taxes	9,443,270	9,718,453
Delinquent taxes	434,444	280,480
Accounts and interest	79,800	543,656
Due from other governmental units	3,163,125	2,897,492
Due from Post-Employment Benefits Trust Fund	310,904	128,505
Inventory	97,717	103,985
Prepaid items	544,935	155,420
Restricted assets – temporarily restricted		
Cash and investments for capital asset acquisition	–	372,131
Capital assets		
Not depreciated	3,244,782	2,042,398
Depreciated, net of accumulated depreciation	74,985,868	78,241,190
Total capital assets, net of accumulated depreciation	<u>78,230,650</u>	<u>80,283,588</u>
Total assets	<u>110,151,372</u>	<u>114,095,230</u>
Deferred outflows of resources		
Pension plan deferments	12,614,328	19,000,452
OPEB plan deferments	272,141	272,566
Total deferred outflows of resources	<u>12,886,469</u>	<u>19,273,018</u>
Total assets and deferred outflows of resources	<u>\$ 123,037,841</u>	<u>\$ 133,368,248</u>
<b>Liabilities</b>		
Salaries payable	\$ 1,082,053	\$ 920,693
Accounts and contracts payable	924,728	1,805,570
Accrued interest payable	901,462	944,459
Due to other governmental units	68,696	86,951
Unearned revenue	478,246	832,420
Claims and judgements payable	–	96,000
Long-term liabilities		
Due within one year	5,170,842	5,035,605
Due in more than one year	93,671,292	93,280,735
Total long-term liabilities	<u>98,842,134</u>	<u>98,316,340</u>
Total liabilities	<u>102,297,319</u>	<u>103,002,433</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	17,862,612	17,594,034
Pension plan deferments	19,253,036	28,391,362
OPEB plan deferments	482,757	105,172
Total deferred inflows of resources	<u>37,598,405</u>	<u>46,090,568</u>
<b>Net position</b>		
Net investment in capital assets	14,642,963	13,126,922
Restricted for		
Capital asset acquisition	1,697,167	1,589,427
Debt service	27,216	–
Food service	450,413	252,220
Community service	497,775	460,383
Other purposes (state funding restrictions)	920,237	970,635
Unrestricted	<u>(35,093,654)</u>	<u>(32,124,340)</u>
Total net position	<u>(16,857,883)</u>	<u>(15,724,753)</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 123,037,841</u>	<u>\$ 133,368,248</u>

## INDEPENDENT SCHOOL DISTRICT NO. 278

Statement of Activities  
Year Ended June 30, 2021  
(With Partial Comparative Information for the Year Ended June 30, 2020)

Functions/Programs	2021				2020
	Expenses	Program Revenues			Net (Expense)
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Changes in Net Position
					Governmental Activities
					Governmental Activities
Governmental activities					
Administration	\$ 1,275,496	\$ —	\$ 25,219	\$ —	\$ (1,250,277)
District support services	1,852,492	—	—	—	(1,852,492)
Elementary and secondary regular instruction	24,069,192	351,416	1,343,445	—	(22,374,331)
Vocational education instruction	331,595	—	—	—	(331,595)
Special education instruction	5,527,089	—	3,757,271	—	(1,769,818)
Instructional support services	3,382,107	43,188	—	—	(3,338,919)
Pupil support services	3,019,411	—	125,132	—	(2,894,279)
Sites and buildings	7,549,377	339,600	300,139	281,000	(6,628,638)
Fiscal and other fixed cost programs	261,386	—	—	—	(261,386)
Food service	1,451,151	185,319	1,441,303	—	175,471
Community service	2,631,274	2,159,022	181,742	—	(290,510)
Interest and fiscal charges	1,768,372	—	—	—	(1,768,372)
Total governmental activities	<u>\$ 53,118,942</u>	<u>\$ 3,078,545</u>	<u>\$ 7,174,251</u>	<u>\$ 281,000</u>	(42,585,146)
General revenue					
Taxes					
Property taxes, levied for general purposes					12,176,370
Property taxes, levied for community service					301,550
Property taxes, levied for debt service					6,353,821
General grants and aids					22,038,701
Other general revenues					542,903
Investment earnings					38,671
Total general revenue					<u>41,452,016</u>
Change in net position					(1,133,130)
Net position – beginning					<u>(15,724,753)</u>
Net position – ending					<u>\$ (16,857,883)</u>

## INDEPENDENT SCHOOL DISTRICT NO. 278

Balance Sheet  
Governmental Funds  
as of June 30, 2021  
(With Partial Comparative Information as of June 30, 2020)

	General Fund	Debt Service Fund	Nonmajor Funds
Assets			
Cash and temporary investments	\$ 10,269,633	\$ 4,127,484	\$ 1,160,990
Cash and investments held by trustee	—	—	—
Receivables			
Current taxes	5,992,753	3,296,138	154,379
Delinquent taxes	278,426	148,942	7,076
Accounts and interest	68,990	—	—
Due from other governmental units	2,993,186	3,095	166,844
Due from other funds	310,904	—	—
Inventory	63,107	—	34,610
Prepaid items	540,236	—	4,699
	<u>\$ 20,517,235</u>	<u>\$ 7,575,659</u>	<u>\$ 1,528,598</u>
Liabilities			
Salaries and compensated absences payable	\$ 976,225	\$ —	\$ 105,828
Accounts and contracts payable	404,587	—	64,673
Due to other governmental units	64,974	—	3,722
Unearned revenue	—	—	94,867
Total liabilities	<u>1,445,786</u>	<u>—</u>	<u>269,090</u>
Deferred inflows of resources			
Unavailable revenue – delinquent taxes	155,480	76,365	3,618
Property taxes levied for subsequent year	10,904,311	6,646,981	311,320
Total deferred inflows of resources	<u>11,059,791</u>	<u>6,723,346</u>	<u>314,938</u>
Fund balances			
Nonspendable	603,343	—	39,309
Restricted	2,617,404	852,313	905,261
Assigned	1,280,879	—	—
Unassigned	3,510,032	—	—
Total fund balances	<u>8,011,658</u>	<u>852,313</u>	<u>944,570</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 20,517,235</u>	<u>\$ 7,575,659</u>	<u>\$ 1,528,598</u>

Total Governmental Funds			
2021		2020	
\$	15,558,107	\$	17,740,510
	—		372,131
	9,443,270		9,718,453
	434,444		280,480
	68,990		535,276
	3,163,125		2,897,492
	310,904		128,505
	97,717		103,985
	544,935		155,420
\$	29,621,492	\$	31,932,252
\$	1,082,053	\$	920,693
	469,260		1,191,127
	68,696		86,951
	94,867		467,451
	1,714,876		2,666,222
	235,463		240,288
	17,862,612		17,594,034
	18,098,075		17,834,322
	642,652		259,405
	4,374,978		4,390,842
	1,280,879		1,258,883
	3,510,032		5,522,578
	9,808,541		11,431,708
\$	29,621,492	\$	31,932,252

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INDEPENDENT SCHOOL DISTRICT NO. 278

Reconciliation of the Balance Sheet to the  
Statement of Net Position  
Governmental Funds  
as of June 30, 2021  
(With Partial Comparative Information as of June 30, 2020)

	2021	2020
Total fund balances – governmental funds	\$ 9,808,541	\$ 11,431,708
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	123,992,933	122,141,692
Accumulated depreciation	(45,762,283)	(41,858,104)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
Claims and judgements payable	–	(96,000)
General obligation bonds payable	(58,415,000)	(62,545,000)
(Premium) discount on bonds	(3,843,951)	(4,334,555)
Capital leases payable	(3,798,736)	(3,394,242)
Net pension liabilities	(28,728,794)	(24,190,759)
Net OPEB liability	(2,456,308)	(2,516,195)
Severance payable	(1,599,345)	(1,335,589)
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.		
	(901,462)	(944,459)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.		
	1,460,383	899,978
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	12,614,328	19,000,452
Deferred outflows of resources – OPEB plan deferments	272,141	272,566
Deferred inflows of resources – delinquent property taxes	235,463	240,288
Deferred inflows of resources – pension plan deferments	(19,253,036)	(28,391,362)
Deferred inflows of resources – OPEB plan deferments	(482,757)	(105,172)
Total net position – governmental activities	<u>\$ (16,857,883)</u>	<u>\$ (15,724,753)</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Statement of Revenue, Expenditures, and Changes in Fund Balances  
 Governmental Funds  
 Year Ended June 30, 2021  
 (With Partial Comparative Information for the Year Ended June 30, 2020)

	General Fund	Debt Service Fund	Nonmajor Funds
Revenue			
Local sources			
Property taxes	\$ 12,172,044	\$ 6,362,524	\$ 301,998
Investment earnings	23,030	8,634	2,957
Other	1,277,512	—	2,344,341
State sources	25,668,841	30,946	170,848
Federal sources	1,833,631	—	1,452,197
Total revenue	40,975,058	6,402,104	4,272,341
Expenditures			
Current			
Administration	1,413,349	—	—
District support services	1,841,898	—	—
Elementary and secondary regular instruction	20,868,620	—	—
Vocational education instruction	309,948	—	—
Special education instruction	5,272,650	—	—
Instructional support services	3,344,117	—	—
Pupil support services	2,973,843	—	—
Sites and buildings	6,572,924	—	—
Fiscal and other fixed cost programs	261,386	—	—
Food service	—	—	1,411,624
Community service	—	—	2,586,044
Capital outlay	—	—	388,788
Debt service			
Principal	532,490	4,130,000	—
Interest and fiscal charges	73,728	2,228,245	—
Total expenditures	43,464,953	6,358,245	4,386,456
Excess (deficiency) of revenue over expenditures	(2,489,895)	43,859	(114,115)
Other financing sources (uses)			
Sale of assets	—	—	—
Capital lease issued	936,984	—	—
Refunding debt issued	—	—	—
Debt refunding payments	—	—	—
Total other financing sources (uses)	936,984	—	—
Net change in fund balances	(1,552,911)	43,859	(114,115)
Fund balances			
Beginning of year	9,564,569	808,454	1,058,685
End of year	\$ 8,011,658	\$ 852,313	\$ 944,570

See notes to basic financial statements



Total Governmental Funds	
2021	2020
\$ 18,836,566	\$ 18,063,642
34,621	262,130
3,621,853	5,147,528
25,870,635	25,459,123
3,285,828	880,248
51,649,503	49,812,671
1,413,349	1,280,235
1,841,898	1,601,987
20,868,620	19,655,478
309,948	324,158
5,272,650	5,049,917
3,344,117	3,027,103
2,973,843	2,887,476
6,572,924	6,963,976
261,386	282,859
1,411,624	1,446,787
2,586,044	3,224,353
388,788	905,169
4,662,490	4,243,796
2,301,973	2,529,077
54,209,654	53,422,371
(2,560,151)	(3,609,700)
—	7,315
936,984	1,487,409
—	1,543,142
—	(1,526,218)
936,984	1,511,648
(1,623,167)	(2,098,052)
11,431,708	13,529,760
\$ 9,808,541	\$ 11,431,708

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INDEPENDENT SCHOOL DISTRICT NO. 278

Reconciliation of the Statement of  
Revenue, Expenditures, and Changes in Fund Balances  
to the Statement of Activities  
Governmental Funds  
Year Ended June 30, 2021

(With Partial Comparative Information for the Year Ended June 30, 2020)

	2021	2020
Total net change in fund balances – governmental funds	\$ (1,623,167)	\$ (2,098,052)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays and contributions are recorded as net position and the cost is allocated over their estimated useful lives as depreciation expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase and capital contributions are not reported in the governmental fund financial statements.		
Capital outlays	1,598,963	3,001,323
Capital contributions	281,000	1,112,400
Depreciation expense	(3,924,642)	(3,090,070)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balances.	(8,259)	–
The amount of debt issued is reported in the governmental funds as a source of financing, but constitutes a long-term liability in the governmental activities.		
Capital leases issued	(936,984)	(3,030,551)
Repayment of long-term liabilities does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds payable	4,130,000	3,855,000
Capital leases payable	532,490	1,915,014
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Claims and judgements payable	96,000	(32,000)
Net pension liabilities	(4,538,035)	(748,360)
Net OPEB liability	59,887	(590,448)
Severance payable	(263,756)	(23,986)
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.	490,604	490,604
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.	42,997	114,273
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities.	560,405	864,432
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	(6,386,124)	(8,595,201)
Deferred outflows of resources – OPEB plan deferments	(425)	114,892
Deferred inflows of resources – delinquent property taxes	(4,825)	60,167
Deferred inflows of resources – pension plan deferments	9,138,326	7,017,365
Deferred inflows of resources – OPEB plan deferments	(377,585)	56,583
Change in net position – governmental activities	<u>\$ (1,133,130)</u>	<u>\$ 393,385</u>

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INDEPENDENT SCHOOL DISTRICT NO. 278

Statement of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
General Fund  
Year Ended June 30, 2021

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
Revenue				
Local sources				
Property taxes	\$ 12,123,443	\$ 12,060,820	\$ 12,172,044	\$ 111,224
Investment earnings	306,750	100,750	23,030	(77,720)
Other	1,920,606	1,742,111	1,277,512	(464,599)
State sources	26,261,650	26,079,914	25,668,841	(411,073)
Federal sources	598,212	1,622,647	1,833,631	210,984
Total revenue	41,210,661	41,606,242	40,975,058	(631,184)
Expenditures				
Current				
Administration	1,366,290	1,326,449	1,413,349	86,900
District support services	2,093,784	2,100,435	1,841,898	(258,537)
Elementary and secondary regular instruction	19,981,300	21,207,524	20,868,620	(338,904)
Vocational education instruction	316,376	310,699	309,948	(751)
Special education instruction	5,145,401	5,375,968	5,272,650	(103,318)
Instructional support services	2,928,696	3,199,290	3,344,117	144,827
Pupil support services	2,975,240	3,023,397	2,973,843	(49,554)
Sites and buildings	5,302,416	6,098,453	6,572,924	474,471
Fiscal and other fixed cost programs	245,000	296,750	261,386	(35,364)
Debt service				
Principal	284,960	284,960	532,490	247,530
Interest and fiscal charges	65,840	65,840	73,728	7,888
Total expenditures	40,705,303	43,289,765	43,464,953	175,188
Excess (deficiency) of revenue over expenditures	505,358	(1,683,523)	(2,489,895)	(806,372)
Other financing sources				
Sale of assets	5,000	—	—	—
Capital lease issued	—	—	936,984	936,984
Total other financing sources	5,000	—	936,984	936,984
Net change in fund balances	\$ 510,358	\$ (1,683,523)	(1,552,911)	\$ 130,612
Fund balances				
Beginning of year			9,564,569	
End of year			\$ 8,011,658	

INDEPENDENT SCHOOL DISTRICT NO. 278

Statement of Net Position  
Internal Service Funds  
as of June 30, 2021  
(With Partial Comparative Information as of June 30, 2020)

	<u>2021</u>	<u>2020</u>
Assets		
Current assets		
Cash and cash equivalents	\$ 2,288,420	\$ 1,871,010
Receivables		
Accounts and interest	<u>10,810</u>	<u>8,380</u>
Total current assets	<u>2,299,230</u>	<u>1,879,390</u>
Liabilities		
Current liabilities		
Accounts and contracts payable	455,468	614,443
Unearned revenue	<u>383,379</u>	<u>364,969</u>
Total current liabilities	<u>838,847</u>	<u>979,412</u>
Net position		
Unrestricted	<u>\$ 1,460,383</u>	<u>\$ 899,978</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Statement of Revenue, Expenses, and Changes in Net Position  
Internal Service Funds  
Year Ended June 30, 2021  
(With Partial Comparative Information for the Year Ended June 30, 2020)

	<u>2021</u>	<u>2020</u>
Operating revenue		
Charges for services		
Assessed to governmental funds	\$ 4,687,399	\$ 4,291,712
Operating expenses		
Dental benefit claims	264,781	229,265
Medical benefit claims	<u>3,866,263</u>	<u>3,209,648</u>
Total operating expenses	<u>4,131,044</u>	<u>3,438,913</u>
Operating income	556,355	852,799
Nonoperating revenue		
Investment earnings	<u>4,050</u>	<u>11,633</u>
Change in net position	560,405	864,432
Net position		
Beginning of year	<u>899,978</u>	<u>35,546</u>
End of year	<u><u>\$ 1,460,383</u></u>	<u><u>\$ 899,978</u></u>

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## INDEPENDENT SCHOOL DISTRICT NO. 278

Statement of Cash Flows  
Internal Service Funds  
Year Ended June 30, 2021  
(With Partial Comparative Information for the Year Ended June 30, 2020)

	<u>2021</u>	<u>2020</u>
Cash flows from operating activities		
Received from assessments made to governmental funds	\$ 4,703,379	\$ 4,293,661
Payments for dental claims	(274,077)	(230,396)
Payments for medical claims	<u>(4,015,942)</u>	<u>(3,148,568)</u>
Net cash flows from operating activities	413,360	914,697
Cash flows from investing activities		
Interest on investments	<u>4,050</u>	<u>11,633</u>
Net change in cash and cash equivalents	417,410	926,330
Cash and cash equivalents		
Beginning of year	<u>1,871,010</u>	<u>944,680</u>
End of year	<u><u>\$ 2,288,420</u></u>	<u><u>\$ 1,871,010</u></u>
Reconciliation of operating income to net cash flows from operating activities		
Operating income	\$ 556,355	\$ 852,799
Adjustments to reconcile operating income to net cash flows from operating activities		
Accounts and interest receivable	(2,430)	5,064
Accounts and contracts payable	(158,975)	59,949
Unearned revenue	<u>18,410</u>	<u>(3,115)</u>
Net cash flows from operating activities	<u><u>\$ 413,360</u></u>	<u><u>\$ 914,697</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Statement of Fiduciary Net Position  
Fiduciary Fund  
as of June 30, 2021

	Post-Employment Benefits Trust Fund
Assets	
Cash and investments held by trustee	
Cash and temporary investments	\$ 2,326,900
Investments at fair value	
MNTrust Investment Shares Portfolio	397,066
State and local general obligations	1,359,753
Accounts and interest receivable	25,780
Total assets	<u>4,109,499</u>
Liabilities	
Due to governmental funds	<u>310,904</u>
Net position	
Restricted for OPEB	<u>\$ 3,798,595</u>

Statement of Changes in Fiduciary Net Position  
Fiduciary Fund  
Year Ended June 30, 2021

	Post-Employment Benefits Trust Fund
Additions	
Investment earnings	\$ 32,786
Deductions	
Benefits	<u>310,904</u>
Change in net position	(278,118)
Net position	
Beginning of year	<u>4,076,713</u>
End of year	<u>\$ 3,798,595</u>

# INDEPENDENT SCHOOL DISTRICT NO. 278

## Notes to Basic Financial Statements June 30, 2021

### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **A. Organization**

Independent School District No. 278 (the District) was formed and operates pursuant to applicable Minnesota laws. The District is governed by a School Board elected by voters of the District to serve four-year terms. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **B. Reporting Entity**

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

#### **C. Government-Wide Financial Statement Presentation**

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

Depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest is considered an indirect expense and is reported separately on the Statement of Activities.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

1. **Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues to be available if collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Debt proceeds or acquisitions under capital leases are reported as other financing sources.
2. **Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term obligations, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the District’s governmental activities, the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the District’s internal service funds are charges to customers (other district funds) for service. Operating expenses for the internal service funds include the cost of services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Fiduciary funds are presented in the fiduciary fund financial statements by type. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **Description of Funds**

The existence of the various district funds has been established (or allowed) by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. A description of the funds included in this report is as follows:

### **Major Governmental Funds**

**General Fund** – The General Fund is used to account for all financial resources except those required to be accounted for in another fund. The District maintains two internal accounts within the General Fund. The Operating Account is used to account for the general operations of the District. The Capital Expenditure Account is used to account for the maintenance of facilities, equipment purchases, and pay-as-you-go long-term facilities maintenance projects.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general obligation debt principal, interest, and related costs. The District maintains a separate Other Post-Employment Benefits (OPEB) Debt Service Account within the Debt Service Fund to account for OPEB-related debt activity. All other debt service is reported in the Regular Debt Service Account.

### **Nonmajor Governmental Funds**

**Food Service Special Revenue Fund** – The Food Service Special Revenue Fund is used to account for the District's child nutrition program.

**Community Service Special Revenue Fund** – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

**Capital Projects – Building Construction Fund** – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition or construction of major capital facilities, generally authorized by bond issue.

### **Proprietary Funds**

**Internal Service Funds** – Internal service funds account for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District's internal service funds are used to account for and finance the self-insured risk of loss of the District's employee dental and medical healthcare plans.

### **Fiduciary Fund**

**Post-Employment Benefits Trust Fund** – The Post-Employment Benefits Trust Fund is used to administer assets held in an irrevocable trust to fund post-employment insurance benefits for eligible employees.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **E. Budgetary Information**

The School Board adopts an annual budget for all governmental funds prepared on the same basis of accounting as the financial statements. Legal budgetary control is at the fund level. Budgeted expenditure appropriations lapse at year-end. During the fiscal year ended June 30, 2021, expenditures exceeded budgeted amounts in the General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund by \$175,188, \$212,543, and \$4,732, respectively. Revenues and other financing sources in excess of budget, along with available fund balance, funded these variances.

### **F. Cash and Temporary Investments**

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Earnings from the investments of the Capital Projects – Building Construction Fund and all trust funds are allocated specifically to those funds.

Cash and investments held by trustee includes balances held in segregated accounts established for specific purposes. In the General Fund, this represented assets held in escrow for capital purposes, which were reported as a restricted asset in the government-wide financial statements. This account was closed during the current fiscal year. In the Post-Employment Benefits Trust Fund, this represents assets contributed to an irrevocable trust established to finance the District's liability for post-employment insurance benefits. Interest earned on these investments is allocated directly to the respective escrow accounts.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The Proprietary Fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also be reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are property taxes receivable.

At year-end, the District reported the following receivables due from other governmental units:

Due from the MDE	\$ 3,055,708
Due from other Minnesota school districts	48,201
Due from other governmental units	<u>59,216</u>
Total due from other governmental units	<u>\$ 3,163,125</u>

### H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, fuel, and surplus commodities received from the federal government. Purchased food, supplies, and fuel are recorded at cost on a first-in, first-out basis. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

### I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenses/expenditures at the time of consumption.

### J. Property Taxes

The majority of district revenue is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the “tax shift,” which periodically changes the District’s recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year’s levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$1,180,658 of the property tax levy collectible in 2021 as revenue to the District in fiscal year 2020–2021. The remaining portion of the taxes collectible in 2021 is recorded as deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### K. Capital Assets

Capital assets are capitalized at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$3,000 or more for assets acquired through June 30, 2020 and \$5,000 or more for assets acquired thereafter, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. The District does not possess material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary, ranging from 10 to 50 years for land improvements and buildings, and 5 to 25 years for furniture and equipment. Land and construction in progress are not depreciated.

### L. Long-Term Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period as other financing sources or uses, respectively. The face amount of debt issued is reported as other financing sources.

### M. Employee Benefits

- 1. Compensated Absences** – Under the terms of certain collectively bargained contracts, eligible employees accrue vacation and sick leave at varying rates. Vacation and sick pay are accrued in the governmental funds to the extent they have been used or otherwise matured prior to year-end. Because teachers are not eligible for vacation pay and amounts accrued to other employees are insignificant, no liability for unused vacation is recorded in the financial statements. Some employee bargaining groups are eligible to be compensated for unused sick leave upon termination subject to certain conditions. Convertible sick leave is recorded as a liability (severance payable) in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future.
- 2. Post-Employment Healthcare Benefits** – The District provides post-employment healthcare benefits to eligible employee groups in accordance with provisions in certain collectively bargained contracts based on years of service and/or minimum age requirements. See the Other Post-Employment Benefits (OPEB) Plan note for further information.

For purposes of measuring the net OPEB liability, deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position of the District's OPEB Plan and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and certain investments that have a maturity at the time of purchase of one year or less, which are reported at amortized cost.



## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

3. **State-Wide Pension Plans** – District employees participate in cost-sharing, multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA), to which the District contributes. See the Defined Benefit Pension Plans – State-Wide note for further information.

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the PERA and the TRA plans and additions to/deductions from the PERA's and the TRA's fiduciary net position have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association into the TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

### N. Risk Management

1. **General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in the current fiscal year.
2. **Self-Insurance** – The District has established two internal service funds to account for and finance its self-insured risk of loss for respective employee dental and medical health insurance plans. Under these plans, the internal service funds provide coverage to participating employees and their dependents for various dental and healthcare costs as described in the plans.

The District makes premium payments that include both employer and employee contributions to the internal service funds on behalf of program participants based on rates determined by insurance company estimates of monthly claims paid for each coverage class, plus the stop-loss health insurance premium costs and administrative service charges.

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have incurred, but not reported. Because actual claim liabilities depend on complex factors, such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Changes in the balance of dental claim liabilities for the last two years were as follows:

<u>Fiscal Year Ended</u>	<u>Beginning of Fiscal Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance at Fiscal Year-End</u>
June 30, 2020	\$ 27,392	\$ 229,265	\$ 230,396	\$ 26,261
June 30, 2021	\$ 26,261	\$ 264,781	\$ 274,077	\$ 16,965

Changes in the balance of medical claim liabilities for the last two years were as follows:

<u>Fiscal Year Ended</u>	<u>Beginning of Fiscal Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance at Fiscal Year-End</u>
June 30, 2020	\$ 527,102	\$ 3,209,648	\$ 3,148,568	\$ 588,182
June 30, 2021	\$ 588,182	\$ 3,866,263	\$ 4,015,942	\$ 438,503

**O. Claims and Judgements Payable**

Claims and judgements payable are recorded in the government-wide and proprietary fund financial statements when probable and reasonably estimable. Claims and judgements payable are recorded in the governmental fund financial statements when due and payable.

**P. Deferred Outflows/Inflows of Resources**

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual experience, changes in proportion, changes of assumptions, differences between projected and actual earnings on pension and OPEB Plan investments, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Q. Net Position

In the government-wide and proprietary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted Net Position** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

### R. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District’s superintendent is authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District’s policy to use the resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### S. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the amounts reported in the financial statements during the reporting period. Actual results could differ from those estimates.

### T. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2020, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

## NOTE 2 – CASH AND INVESTMENTS

### A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 3,191,421
Investments	<u>18,738,825</u>
Total cash and investments	<u><u>\$ 21,930,246</u></u>

Cash and investments are presented in the financial statements as follows:

Statement of Net Position	
Cash and temporary investments	\$ 17,846,527
Statement of Fiduciary Net Position	
Cash and investments held by trustee	<u>4,083,719</u>
Total cash and investments	<u><u>\$ 21,930,246</u></u>

### B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may be lost.

## NOTE 2 – CASH AND INVESTMENTS (CONTINUED)

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District’s deposits was \$3,191,421, while the balance on the bank records was \$3,844,157. At June 30, 2021, all deposits were fully covered by federal deposit insurance, surety bonds, or collateral held by the District’s agent in the District’s name.

### C. Investments

The District has the following investments at year-end:

Investment Type	Credit Rating	Rating Agency	Fair Value Measurements Using	Interest Risk – Maturity Duration in Years		Carrying Value
				Less Than 1	1 to 5	
State and local obligations	AAA	S&P	Level 2	\$ –	\$ 228,028	\$ 228,028
State and local obligations	AA	S&P	Level 2	\$ –	\$ 264,458	264,458
State and local obligations	Aa	Moody’s	Level 2	\$ 223,267	\$ 644,000	867,267
Investment pools/mutual funds						
MSDLAF – Liquid Class	AAA	S&P	N/A	N/A	N/A	2,628,185
MSDLAF – MAX Class	AAA	S&P	N/A	N/A	N/A	2,163
MNTrust Investment Shares Portfolio	AAA	S&P	N/A	N/A	N/A	11,748,724
MNTrust Term Series	N/R	N/A	N/A	\$ 3,000,000	\$ –	3,000,000
Total investments						<u>\$ 18,738,825</u>

N/A – Not Applicable

N/R – Not Rated

The District’s investments include external investment pools managed by MNTrust and the Minnesota School District Liquid Asset Fund (MSDLAF), which are regulated by Minnesota Statutes and not registered with the Securities and Exchange Commission. The District’s investments in these investment pools are measured at the net asset value per share provided by the pools, which are based on amortized cost methods that approximate fair value. There are no restrictions or limitations on withdrawals from the MNTrust Investment Shares Portfolio or MSDLAF Liquid Class investment pools. Investments in the MSDLAF MAX Class must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the state of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24 hour hold on all requests for redemptions. MNTrust Term Series Portfolios are intended to be held until maturity; a participant’s withdrawal prior to maturity will require seven-days’ notice of redemption and will likely carry a penalty, which could be substantial in that it would be intended to allow the Term Series Portfolio to recoup any associated penalties, charges, losses or other costs associated with the early redemption of the investments therein.

## NOTE 2 – CASH AND INVESTMENTS (CONTINUED)

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd.7.

In addition to statutory restrictions, the District's investment policy limits the types of investments to United States securities, state and local securities, commercial paper, and time deposits, as defined in Minnesota Statutes § 118A.04.

**Concentration Risk** – This is the risk associated with investing a significant portion of the District's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District's investment policies do not address concentration risk.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District's investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

## NOTE 3 – CAPITAL ASSETS

Capital assets activity for the year is as follows:

	Beginning of Year	Additions	Deletions	End of Year
Capital assets, not depreciated				
Land	\$ 602,074	\$ –	\$ –	\$ 602,074
Construction in progress	1,440,324	1,202,384	–	2,642,708
Total capital assets, not depreciated	2,042,398	1,202,384	–	3,244,782
Capital assets, depreciated				
Land improvements	9,154,095	–	–	9,154,095
Buildings	105,632,111	281,000	–	105,913,111
Furniture and equipment	5,313,088	396,579	(28,722)	5,680,945
Total capital assets, depreciated	120,099,294	677,579	(28,722)	120,748,151
Less accumulated depreciation for				
Land improvements	(2,010,267)	(392,282)	–	(2,402,549)
Buildings	(36,950,705)	(3,048,715)	–	(39,999,420)
Furniture and equipment	(2,897,132)	(483,645)	20,463	(3,360,314)
Total accumulated depreciation	(41,858,104)	(3,924,642)	20,463	(45,762,283)
Net capital assets, depreciated	78,241,190	(3,247,063)	(8,259)	74,985,868
Total capital assets, net	\$ 80,283,588	\$ (2,044,679)	\$ (8,259)	\$ 78,230,650

Depreciation expense for the year was charged to the following governmental functions:

District support services	\$ 17,981
Elementary and secondary regular instruction	1,625,737
Special education instruction	9,055
Instructional support services	16,420
Sites and buildings	2,199,751
Food service	40,339
Community service	15,359
Total depreciation expense	\$ 3,924,642

## NOTE 4 – LONG-TERM LIABILITIES

### A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Bond Issue	Issue Date	Interest Rate	Original Principal	Final Maturity	Principal Outstanding
2016A G. O. Refunding	08/04/2016	2.50–4.00%	\$ 36,450,000	02/01/2029	\$ 26,310,000
2017A G. O. Building	02/22/2017	3.00–5.00%	\$ 27,375,000	02/01/2033	26,160,000
2017B G. O. Facilities Maintenance	05/18/2017	4.00–5.00%	\$ 2,865,000	02/01/2027	1,880,000
2018A G. O. Taxable OPEB Refunding	11/07/2018	2.95–3.80%	\$ 2,990,000	02/01/2029	2,470,000
2018B G. O. Tax Abatement	11/07/2018	3.00–5.00%	\$ 1,900,000	02/01/2029	1,595,000
Total general obligation bonds payable					\$ 58,415,000

#### NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

These bonds were issued to finance acquisition, construction, or improvement of capital facilities, refinance (refund) previous bond issues, or finance OPEB. Assets of the Debt Service Fund, together with future ad valorem tax levies, are dedicated for the retirement of these bonds. Authorized future debt service levies, equal to 105 percent of the principal and interest due each year, are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

##### **B. Capital Leases Payable**

The District is obligated under a capital lease for improvements to the high school athletic field and track. Repayments will be made from the General Fund over a 15-year period ending May 1, 2023, at an interest rate of 4.76 percent.

During the 2019 fiscal year, the District entered into a capital lease agreement to finance the purchase of exercise equipment for the Activities Center. The equipment purchased consists of multiple items that do not individually meet the District's capitalization threshold of \$3,000, therefore, the equipment acquired is not included as part of capital assets. The lease has a 5-year term, bears an interest rate of 6.41 percent, and has a final maturity of January 2024. This capital lease will be repaid by the General Fund.

During the 2020 fiscal year, the District entered into a capital lease agreement to finance the purchase of custodial equipment. Some of the equipment purchased consists of multiple items that do not individually meet the District's capitalization threshold of \$3,000, therefore, those pieces of equipment are not included as part of capital assets. The lease has a 3-year term, bears no interest rate, and matures in fiscal year 2022. The imputed interest was not material. This capital lease will be repaid by the General Fund.

During the 2020 fiscal year, the District entered into a capital lease agreement to finance a road reconstruction project. The lease has an 8-year term, bears an interest rate of 1.00 percent, and matures in fiscal year 2027. This capital lease will be repaid by the General Fund.

In August 2019, the District entered into a capital lease agreement to finance the purchase of equipment. The lease has a 4-year term, bears an interest rate of 5.106 percent, and has a final maturity of August 2023. This capital lease will be repaid by the General Fund.

In May 2020, the District entered into a refunding lease purchase agreement, the proceeds of which were used to refund, in advance of their stated maturities, the 2020 through 2022 maturities of a 2017 lease agreement totaling \$1,526,218. The proceeds were also used to further finance the purchase and renovation of a transportation facility. The lease has a 15-year term, bears an interest rate of 2.90 percent, and has a final maturity of February 2035. This capital lease will be repaid by the General Fund.

In January 2021, the District entered into a capital lease agreement to finance the purchase of LED lighting throughout the District. The fixtures purchased consist of multiple items that do not individually meet the District's capitalization threshold of \$5,000, therefore, the fixtures are not included as part of capital assets. The lease has a 9-year term, bears an interest rate of 2.416 percent, and has a final maturity of February 2030. This capital lease will be repaid by the General Fund.

The amortization of assets acquired through the capital leases is included in depreciation expense. At year-end, the capitalized value and accumulated depreciation of leased assets were:

	Land Improvements	Buildings	Construction In Progress
Assets	\$ 2,374,316	\$ 1,912,194	\$ 505,862
Less accumulated depreciation	(483,753)	(133,474)	—
Net book value	<u>\$ 1,890,563</u>	<u>\$ 1,778,720</u>	<u>\$ 505,862</u>



## NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

### C. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including: compensated absences, pensions, and OPEB. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are financed primarily from the General Fund. The District has also established a Post-Employment Benefits Trust Fund to finance OPEB obligations.

District employees participate in state-wide, cost-sharing, multiple-employer plans administered by the PERA and the TRA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended June 30, 2021:

Pension Plans	Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
PERA	\$ 5,581,770	\$ 1,136,934	\$ 248,419	\$ 415,480
TRA	23,147,024	11,477,394	19,004,617	3,608,937
Total	<u>\$ 28,728,794</u>	<u>\$ 12,614,328</u>	<u>\$ 19,253,036</u>	<u>\$ 4,024,417</u>

### D. Minimum Debt Payments

Future principal and interest payments for general obligation bonds and capital leases payable are as follows:

Year Ending June 30,	General Obligation Bonds		Capital Leases Payable	
	Principal	Interest	Principal	Interest
2022	\$ 4,290,000	\$ 2,067,145	\$ 507,012	\$ 99,205
2023	4,465,000	1,895,075	484,720	83,941
2024	4,655,000	1,708,170	336,301	69,977
2025	4,855,000	1,511,220	313,746	62,316
2026	5,055,000	1,308,648	320,569	55,493
2027–2031	24,925,000	3,933,918	1,196,186	175,142
2032–2035	10,170,000	472,800	640,202	42,475
	<u>\$ 58,415,000</u>	<u>\$ 12,896,976</u>	<u>\$ 3,798,736</u>	<u>\$ 588,549</u>

### E. Changes in Long-Term Liabilities

	Beginning of Year	Additions	Retirements	End of Year	Due Within One Year
General obligation bonds payable	\$ 62,545,000	\$ –	\$ 4,130,000	\$ 58,415,000	\$ 4,290,000
Premium (discount) on bonds	4,334,555	–	490,604	3,843,951	–
Capital leases payable	3,394,242	936,984	532,490	3,798,736	507,012
Net pension liabilities	24,190,759	6,625,559	2,087,524	28,728,794	–
Net OPEB liability	2,516,195	343,864	403,751	2,456,308	–
Severance payable	1,335,589	504,474	240,718	1,599,345	373,830
	<u>\$ 98,316,340</u>	<u>\$ 8,410,881</u>	<u>\$ 7,885,087</u>	<u>\$ 98,842,134</u>	<u>\$ 5,170,842</u>

## NOTE 5 – FUND BALANCES

The following is a breakdown of equity components of governmental funds, which are defined earlier in the report. When applicable, certain restrictions with an accumulated deficit balance at June 30, are included in unassigned fund balance in the District's financial statements in accordance with accounting principles generally accepted in the United States of America. A description of these deficit balance restrictions is included herein since the District has specific authority to future resources for such deficits.

### A. Classifications

At June 30, 2021, a summary of the District's governmental fund balance classifications are as follows:

	General Fund	Debt Service Fund	Nonmajor Funds	Total
Nonspendable				
Inventory	\$ 63,107	\$ –	\$ 34,610	\$ 97,717
Prepaid items	540,236	–	4,699	544,935
Total nonspendable	603,343	–	39,309	642,652
Restricted				
Student activities	120,309	–	–	120,309
Scholarships	742,853	–	–	742,853
Staff development	57,075	–	–	57,075
Capital projects levy	121,555	–	–	121,555
Operating capital	1,400,030	–	–	1,400,030
Long-term facilities maintenance	175,582	–	–	175,582
Food service	–	–	411,104	411,104
Community education programs	–	–	413,854	413,854
Early childhood family education programs	–	–	67,298	67,298
School readiness	–	–	13,005	13,005
Debt service	–	852,313	–	852,313
Total restricted	2,617,404	852,313	905,261	4,374,978
Assigned				
Subsequent year's budget	471,357	–	–	471,357
Curriculum and development	91,471	–	–	91,471
Future projects	110,072	–	–	110,072
Wellness	13,869	–	–	13,869
Separation/retirement benefits	594,110	–	–	594,110
Total assigned	1,280,879	–	–	1,280,879
Unassigned	3,510,032	–	–	3,510,032
Total	\$ 8,011,658	\$ 852,313	\$ 944,570	\$ 9,808,541

### B. Minimum Unassigned Fund Balance Policy

The School Board has formally adopted a fund balance policy regarding the minimum unassigned fund balance for the General Fund. The policy establishes a minimum unassigned General Fund balance (excluding any restricted account deficits) of 5.0 percent of the annual projected expenditures. At June 30, 2021, the unassigned fund balance was 8.4 percent of the 2022 budgeted General Fund expenditures.

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE**

### **A. Plan Descriptions**

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

#### **1. General Employees Retirement Fund (GERF)**

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **2. Teachers Retirement Association (TRA)**

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through the Defined Contribution Plan (DCP) administered by Minnesota State.

### **B. Benefits Provided**

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### **1. GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Benefit increases are provided to benefit recipients each January. The post-retirement increase will be equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

### 2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

#### Tier I Benefits

Step-Rate Formula	Percentage per Year
<b>Basic Plan</b>	
First 10 years of service	2.2 %
All years after	2.7 %
<b>Coordinated Plan</b>	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are up to July 1, 2006 or after	1.9 %

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits, but not yet receiving them, are bound by the plan provisions in effect at the time they last terminated their public service.

### C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

#### 1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2021 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2021, were \$488,568. The District's contributions were equal to the required contributions as set by state statutes.

#### 2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,					
	2019		2020		2021	
	Employee	Employer	Employee	Employer	Employee	Employer
<b>Basic Plan</b>	11.00 %	11.71 %	11.00 %	11.92 %	11.00 %	12.13 %
<b>Coordinated Plan</b>	7.50 %	7.71 %	7.50 %	7.92 %	7.50 %	8.13 %

The District's contributions to the TRA for the plan's fiscal year ended June 30, 2021, were \$1,565,042. The District's contributions were equal to the required contributions for each year as set by state statutes.

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA's Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	<i>in thousands</i>
Employer contributions reported in the TRA's Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position	\$ 425,223
Add employer contributions not related to future contribution efforts	(56)
Deduct the TRA's contributions not included in allocation	<u>(508)</u>
Total employer contributions	424,659
Total nonemployer contributions	<u>35,587</u>
Total contributions reported in the Schedule of Employer and Nonemployer Pension Allocations	<u>\$ 460,246</u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations, due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

### D. Pension Costs

#### 1. GERF Pension Costs

At June 30, 2021, the District reported a liability of \$5,581,770 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the state of Minnesota's contribution of \$16 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the District totaled \$172,174. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was 0.0931 percent at the end of the measurement period and 0.0843 percent for the beginning of the period.

District's proportionate share of the net pension liability	\$ 5,581,770
State's proportionate share of the net pension liability associated with the District	\$ 172,174

For the year ended June 30, 2021, the District recognized pension expense of \$400,496 for its proportionate share of the GERF's pension expense. In addition, the District recognized \$14,984 as grant revenue for its proportionate share of the state of Minnesota's pension expense for the annual \$16 million contribution.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

At June 30, 2021, the District reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 46,011	\$ 21,119
Changes in actuarial assumptions	–	193,784
Net collective difference between projected and actual investment earnings	148,695	–
Changes in proportion	453,660	33,516
District's contributions to the GERF subsequent to the measurement date	488,568	–
Total	<u>\$ 1,136,934</u>	<u>\$ 248,419</u>

The \$488,568 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2022	\$ (136,124)
2023	\$ 174,242
2024	\$ 226,972
2025	\$ 134,857

**2. TRA Pension Costs**

At June 30, 2021, the District reported a liability of \$23,147,024 for its proportionate share of the TRA's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The District's proportionate share was 0.3133 percent at the end of the measurement period and 0.3064 percent for the beginning of the period.

The pension liability amount reflected a reduction, due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 23,147,024
State's proportionate share of the net pension liability associated with the District	\$ 1,940,042

For the year ended June 30, 2021, the District recognized pension expense of \$3,431,216. It also recognized \$177,721 as an increase to pension expense for the support provided by direct aid.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

At June 30, 2021, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 464,192	\$ 338,056
Changes in actuarial assumptions	7,829,015	18,666,561
Net difference between projected and actual investment earnings on pension plan investments	425,052	–
Changes in proportion	1,194,093	–
District's contributions to the TRA subsequent to the measurement date	1,565,042	–
Total	<u>\$ 11,477,394</u>	<u>\$ 19,004,617</u>

A total of \$1,565,042 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2022	\$ 740,457
2023	\$ (6,325,679)
2024	\$ (4,321,840)
2025	\$ 645,174
2026	\$ 169,623

**E. Actuarial Assumptions**

The total pension liability in the June 30, 2020 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.25%	2.50%
Wage growth rate		2.85% before July 1, 2028, and 3.25% thereafter
Projected salary increase	3.00%	
Active member payroll growth		2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter
Investment rate of return	7.50%	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on Pub-2010 General Employee Mortality Table for the GERF Plan and the RP-2014 tables for the TRA for males and females, as appropriate, with slight adjustments to fit the PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the GERF and 1.00 percent for January 2020 through January 2023, then increasing by 0.10 percent each year, up to 1.50 percent annually for the TRA.



## **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

Actuarial assumptions used in the June 30, 2020 valuations were based on the results of actuarial experience studies. The most recent four-year experience study in the GERP plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation. The most recent experience study in the TRA plan was completed in 2015, with economic assumptions updated in 2017.

The following changes in actuarial assumptions and plan provisions occurred in 2020:

### **1. GERP**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

#### **CHANGES IN PLAN PROVISIONS**

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

### **2. TRA**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- Employer contribution rate increased from 7.92 percent to 8.13 percent in July 2020.

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	35.50 %	5.10 %
Private markets	25.00	5.90 %
Fixed income	20.00	0.75 %
International equity	17.50	5.30 %
Cash equivalents	2.00	– %
Total	100.00 %	

### F. Discount Rate

#### 1. GERS

The discount rate used to measure the total pension liability in 2020 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERS was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### 2. TRA

The discount rate used to measure the total pension liability was 7.50 percent. There was no change since the prior measurement. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2020 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
GERF discount rate	6.50%	7.50%	8.50%
District's proportionate share of the GERF net pension liability	\$ 8,945,642	\$ 5,581,770	\$ 2,806,847
TRA discount rate	6.50%	7.50%	8.50%
District's proportionate share of the TRA net pension liability	\$ 35,437,849	\$ 23,147,024	\$ 13,020,005

### H. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the PERA website at [www.mnpera.org](http://www.mnpera.org).

Detailed information about the plan's fiduciary net position is available in a separately issued TRA financial report. That report can be obtained at [www.MinnesotaTRA.org](http://www.MinnesotaTRA.org), by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

## NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

### A. Plan Description

The District provides post-employment benefits to certain eligible employees through the OPEB Plan, a single-employer defined benefit plan administered by the District. Management of the plan is vested with the School Board of the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

The District administers a defined benefit Post-Employment Benefits Trust Fund. The assets of the plan are reported in the District's financial report in the Post-Employment Benefits Trust Fund, established by the District to finance these obligations. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan. The plan does not issue a publicly available financial report.

## NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### B. Benefits Provided

All retirees of the District have the option under state law to continue their medical insurance coverage through the District from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

### C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District.

### D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	31
Active plan members	<u>359</u>
Total members	<u><u>390</u></u>

### E. Net OPEB Liability of the District

The District's net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The components of the net OPEB liability of the District at year-end were as follows:

Total OPEB liability	\$ 6,254,903
Plan fiduciary net position	<u>(3,798,595)</u>
District's net OPEB liability	<u><u>\$ 2,456,308</u></u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u><u>60.7%</u></u>

## NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation as of July 1, 2020, and a measurement date as of June 30, 2021, using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	2.20%
Expected long-term investment return	2.90% (net of investment expenses)
20-year municipal bond yield	2.10%
Inflation rate	2.50%
Salary increases	Service graded table
Healthcare trend rate	6.50% grading to 5.00% over 6 years, and then to 4.00% over the next 48 years
Post-age 65 trend rate	4.00%

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2019 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The District's policy in regard to the allocation of invested assets is established and may be amended by the School Board by a majority vote of its members. It is the policy of the School Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes allowable under state statutes.

The long-term expected rate of return on OPEB Plan investments has been set based on the plan's target investment allocation, along with long-term return expectations by asset class. When there is sufficient historical evidence of market outperformance, historical average returns may be considered.

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Fixed income	95.00 %	3.00 %
Cash	5.00	1.50 %
Total	100.00 %	2.90 %

### G. Rate of Return

For the current year ended, the annual money-weighted rate of return on investments, net of investment expense, was 0.80 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### H. Discount Rate

The discount rate used to measure the total OPEB liability was 2.20 percent. The projection of cash flows used to determine the discount rate was determined by projecting forward the fiduciary net position (assets) as of the valuation date, increasing by the investment return assumption, and reducing by benefit payments in each period until assets are exhausted. Expected benefit payments by year were discounted using the expected asset return assumptions for the years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the trust fund is exhausted are discounted at the 20-year municipal bond rate. The equivalent single rate is the discount rate. The contribution and benefit payment history, as well as the funding policy, have also been considered. The District discount rate used in the prior measurement date was 2.50 percent.

### I. Changes in the Net OPEB Liability

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a-b)
Beginning balance – July 1, 2020	\$ 6,592,908	\$ 4,076,713	\$ 2,516,195
Changes for the year			
Service cost	350,244	–	350,244
Interest cost	169,397	–	169,397
Assumption changes	(182,203)	–	(182,203)
Contributions – paid through operating funds	–	25,741	(25,741)
Net investment income	–	118,225	(118,225)
Differences between expected and actual experience	(338,798)	(85,439)	(253,359)
Benefit payments – paid through operating funds	(25,741)	(25,741)	–
Benefit payments – paid through trust	(310,904)	(310,904)	–
Total net changes	<u>(338,005)</u>	<u>(278,118)</u>	<u>(59,887)</u>
Ending balance – June 30, 2021	<u>\$ 6,254,903</u>	<u>\$ 3,798,595</u>	<u>\$ 2,456,308</u>

Assumption changes since the prior measurement date include the following:

- The discount rate was changed from 2.50 percent to 2.20 percent.
- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2019 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees to rates which vary by service and contract group.

**NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)****J. Net OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes**

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
OPEB discount rate	1.20%	2.20%	3.20%
Net OPEB liability	\$ 2,808,158	\$ 2,456,308	\$ 2,110,362

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease in Healthcare Trend Rate	Healthcare Trend Rate	1% Increase in Healthcare Trend Rate
Healthcare trend rate	5.50% grading to 4.00% then 3.00%	6.50% grading to 5.00% then 4.00%	7.50% grading to 6.00% then 5.00%
Post-age 65 healthcare trend rate	3.00%	4.00%	5.00%
Net OPEB liability	\$ 1,820,633	\$ 2,456,308	\$ 3,199,814

**K. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources**

For the current year ended, the District recognized OPEB expense of \$343,864. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ —	\$ 330,922
Changes in actuarial assumptions	178,053	151,835
Differences between projected and actual investment earnings	94,088	—
Total	<u>\$ 272,141</u>	<u>\$ 482,757</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	OPEB Expense Amount
2022	\$ (26,540)
2023	\$ (35,652)
2024	\$ (43,846)
2025	\$ (43,927)
2026	\$ (60,651)

## **NOTE 8 – FLEXIBLE BENEFIT PLAN**

The District has a flexible benefit plan, which is classified as a “cafeteria plan” (the Plan) under § 125 of the IRC. All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their group allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the Plan for health insurance, healthcare, and dependent care benefits.

Before the beginning of the Plan year, which is from January 1 to December 31, each participant designates a total amount of pretax dollars to be contributed to the Plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants’ annual contributions to the Plan, whether or not such contributions have been made.

Payments of health insurance premiums are made by the District directly to the designated insurance companies and are accounted for in the General Fund. Amounts withheld for medical and dependent care reimbursement are accounted for by an independent contract plan administrator. Payments are made to participating employees upon submitting a request for reimbursement of eligible expenses incurred by the employee. The medical and dependent care reimbursement activity plan is included in the financial statements in the General Fund.

All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District’s general creditors. Participants’ rights under the Plan are equal to those of general creditors of the District in an amount equal to eligible healthcare expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

## **NOTE 9 – INTERFUND BALANCES**

The District’s General Fund has a receivable of \$310,904 at year-end due from the Post-Employment Benefits Trust Fund to reimburse OPEB costs. Interfund receivables and payables reported in the fund financial statements are eliminated to the extent possible in the government-wide financial statements. However, receivables and payables between the District’s governmental activities and the fiduciary funds are not eliminated.



## NOTE 10 – COMMITMENTS AND CONTINGENCIES

### A. Federal and State Revenues

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

### B. Legal Claims

The District has the usual and customary legal claims pending at year-end, mostly of a minor nature and/or covered by insurance. The District's government-wide financial statements include an estimated liability related to current legal claims. Although the outcomes of these claims are not presently determinable, the District does not believe the resolution of these matters will not have a material adverse effect on its financial position beyond the estimated liability accrued.

### C. Power Purchase Commitment

During fiscal years 2020 and 2021, the District entered into various power purchase agreements to purchase the energy generated by solar panels contributed to the District and installed on various buildings of the District. At June 30, 2021, the equipment capitalized through these agreements is \$1,393,400, with accumulated depreciation of \$40,277. Future power purchase payments are as follows:

Year Ending June 30,	Amount
2022	\$ 74,517
2023	76,285
2024	78,111
2025	79,997
2026	81,091
2027–2031	435,645
2032–2036	422,029
2037–2041	347,076
	<u>\$ 1,594,751</u>

## NOTE 11 – SUBSEQUENT EVENTS

### A. Bond Sale

In October 2021, the District authorized the sale of \$1,320,000 of General Obligation Facilities Maintenance Bonds, Series 2021A. The bonds, which will be used to finance indoor air quality projects included in the District's approved facilities maintenance plan, will bear an interest rate of 3.0 percent and have a final maturity of February 1, 2030.

### B. COVID-19

The COVID-19 pandemic caused numerous financial and operational challenges for school districts in fiscal 2021, and is expected to continue to have a significant impact for fiscal 2022 and possibly beyond. Any potential impact it may have on the District's future operations and financial condition cannot be determined at this time and has not been reflected in these financial statements.

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REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 278

Public Employees Retirement Association Pension Benefits Plan  
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
Year Ended June 30, 2021

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.0826%	\$ 3,880,134	\$ —	\$ 3,880,134	\$ 4,348,782	89.22%	78.70%
06/30/2016	06/30/2015	0.0792%	\$ 4,104,555	\$ —	\$ 4,104,555	\$ 4,653,351	88.21%	78.20%
06/30/2017	06/30/2016	0.0824%	\$ 6,690,471	\$ 87,405	\$ 6,777,876	\$ 4,848,272	138.00%	68.90%
06/30/2018	06/30/2017	0.0832%	\$ 5,311,432	\$ 66,776	\$ 5,378,208	\$ 5,318,213	99.87%	75.90%
06/30/2019	06/30/2018	0.0811%	\$ 4,499,096	\$ 147,648	\$ 4,646,744	\$ 5,453,435	82.50%	79.50%
06/30/2020	06/30/2019	0.0843%	\$ 4,660,759	\$ 144,827	\$ 4,805,586	\$ 5,964,762	78.14%	80.20%
06/30/2021	06/30/2020	0.0931%	\$ 5,581,770	\$ 172,174	\$ 5,753,944	\$ 6,629,796	84.19%	79.10%

Public Employees Retirement Association Pension Benefits Plan  
Schedule of District Contributions  
Year Ended June 30, 2021

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 343,252	\$ 343,252	\$ —	\$ 4,653,351	7.38%
06/30/2016	\$ 363,557	\$ 363,557	\$ —	\$ 4,848,272	7.50%
06/30/2017	\$ 398,006	\$ 398,006	\$ —	\$ 5,318,213	7.48%
06/30/2018	\$ 408,983	\$ 408,983	\$ —	\$ 5,453,435	7.50%
06/30/2019	\$ 447,359	\$ 447,359	\$ —	\$ 5,964,762	7.50%
06/30/2020	\$ 497,236	\$ 497,236	\$ —	\$ 6,629,796	7.50%
06/30/2021	\$ 488,568	\$ 488,568	\$ —	\$ 6,518,565	7.50%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 278

Teachers Retirement Association Pension Benefits Plan  
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
Year Ended June 30, 2021

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.3080%	\$ 14,192,418	\$ 998,516	\$ 15,190,934	\$ 14,057,289	100.96%	81.50%
06/30/2016	06/30/2015	0.2900%	\$ 17,939,368	\$ 2,200,629	\$ 20,139,997	\$ 14,720,573	121.87%	76.80%
06/30/2017	06/30/2016	0.2953%	\$ 70,436,096	\$ 7,069,067	\$ 77,505,163	\$ 15,468,330	455.36%	44.88%
06/30/2018	06/30/2017	0.2981%	\$ 59,506,168	\$ 5,751,982	\$ 65,258,150	\$ 16,096,552	369.68%	51.57%
06/30/2019	06/30/2018	0.3016%	\$ 18,943,303	\$ 1,779,586	\$ 20,722,889	\$ 16,664,426	113.68%	78.07%
06/30/2020	06/30/2019	0.3064%	\$ 19,530,000	\$ 1,728,266	\$ 21,258,266	\$ 17,400,046	112.24%	78.21%
06/30/2021	06/30/2020	0.3133%	\$ 23,147,024	\$ 1,940,042	\$ 25,087,066	\$ 18,209,246	127.12%	75.48%

Teachers Retirement Association Pension Benefits Plan  
Schedule of District Contributions  
Year Ended June 30, 2021

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 1,104,043	\$ 1,104,043	\$ —	\$ 14,720,573	7.50%
06/30/2016	\$ 1,160,919	\$ 1,160,919	\$ —	\$ 15,468,330	7.51%
06/30/2017	\$ 1,209,519	\$ 1,209,519	\$ —	\$ 16,096,552	7.51%
06/30/2018	\$ 1,249,682	\$ 1,249,682	\$ —	\$ 16,664,426	7.50%
06/30/2019	\$ 1,340,741	\$ 1,340,741	\$ —	\$ 17,400,046	7.71%
06/30/2020	\$ 1,442,163	\$ 1,442,163	\$ —	\$ 18,209,246	7.92%
06/30/2021	\$ 1,565,042	\$ 1,565,042	\$ —	\$ 19,250,809	8.13%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 278

Other Post-Employment Benefits Plan  
Schedule of Changes in the District's Net  
OPEB Liability and Related Ratios  
Year Ended June 30, 2021

	2021	2020	2019	2018	2017
Total OPEB liability					
Service cost	\$ 350,244	\$ 366,288	\$ 327,523	\$ 327,106	\$ 345,050
Interest cost	169,397	189,014	191,824	161,748	156,808
Assumption changes	(182,203)	183,261	82,521	(177,738)	—
Plan changes	—	—	1,361	—	—
Differences between expected and actual experience	(338,798)	—	(85,035)	—	—
Benefit payments – paid through operating funds	(25,741)	(30,000)	—	—	(327,157)
Benefit payments – paid through trust	(310,904)	(128,505)	(341,944)	(274,363)	—
Net change in total OPEB liability	(338,005)	580,058	176,250	36,753	174,701
Total OPEB liability – beginning of year	6,592,908	6,012,850	5,836,600	5,799,847	5,625,146
Total OPEB liability – end of year	6,254,903	6,592,908	6,012,850	5,836,600	5,799,847
Plan fiduciary net position					
Contributions – paid through operating funds	25,741	30,000	—	—	327,157
Net investment income	118,225	118,526	63,808	64,243	41,707
Differences between expected and actual experience	(85,439)	(411)	—	—	—
Benefit payments	(336,645)	(158,505)	(341,944)	(274,363)	(327,157)
Net change in plan fiduciary net position	(278,118)	(10,390)	(278,136)	(210,120)	41,707
Plan fiduciary net position – beginning of year	4,076,713	4,087,103	4,365,239	4,575,359	4,533,652
Plan fiduciary net position – end of year	3,798,595	4,076,713	4,087,103	4,365,239	4,575,359
Net OPEB liability (asset)	\$ 2,456,308	\$ 2,516,195	\$ 1,925,747	\$ 1,471,361	\$ 1,224,488
Plan fiduciary net position as a percentage of the total OPEB liability	60.73%	61.83%	67.97%	74.79%	78.89%
Covered-employee payroll	\$23,792,709	\$22,528,956	\$21,872,773	\$20,730,611	\$20,126,807
Net OPEB liability as a percentage of covered-employee payroll	10.32%	11.17%	8.80%	7.10%	6.08%

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 278

Other Post-Employment Benefits Plan  
Schedule of Investment Returns  
Year Ended June 30, 2021

<u>Year</u>	<u>Annual Money-Weighted Rate of Return, Net of Investment Expense</u>
2017	0.92 %
2018	1.40 %
2019	1.50 %
2020	2.90 %
2021	0.80 %

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

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## INDEPENDENT SCHOOL DISTRICT NO. 278

### Notes to Required Supplementary Information June 30, 2021

#### **PERA – GENERAL EMPLOYEES RETIREMENT FUND**

##### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

##### **2020 CHANGES IN PLAN PROVISIONS**

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

##### **2019 CHANGES IN PLAN PROVISIONS**

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

##### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2017 to MP-2018.

INDEPENDENT SCHOOL DISTRICT NO. 278

Notes to Required Supplementary Information (continued)  
June 30, 2021

**PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

**2018 CHANGES IN PLAN PROVISIONS**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year, with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

**2017 CHANGES IN PLAN PROVISIONS**

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

INDEPENDENT SCHOOL DISTRICT NO. 278

Notes to Required Supplementary Information (continued)  
June 30, 2021

**PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

**2015 CHANGES IN PLAN PROVISIONS**

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

**2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

## INDEPENDENT SCHOOL DISTRICT NO. 278

### Notes to Required Supplementary Information (continued) June 30, 2021

#### **TEACHERS RETIREMENT ASSOCIATION (TRA)**

##### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit, are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.
- The single discount rate changed from 5.12 percent to 7.50 percent.

##### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

##### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The single discount rate was changed from 8.00 percent to 4.66 percent.

INDEPENDENT SCHOOL DISTRICT NO. 278

Notes to Required Supplementary Information (continued)  
June 30, 2021

**TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)**

**2015 CHANGES IN PLAN PROVISIONS**

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

**2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

**OTHER POST-EMPLOYMENT BENEFITS PLAN**

**2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 2.50 percent to 2.20 percent.
- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2019 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees to rates which vary by service and contract group.

**2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.00 percent to 2.50 percent.
- The long-term rate of return assumption was changed to 2.90 percent from 2.40 percent.

**2019 CHANGES IN PLAN PROVISIONS**

- The District's post-employment medical subsidy for one retired employee was changed from up to \$580 per month to the full district-paid single premiums.

**2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality table was updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- Healthcare trend rates were changed to better anticipate short-term and long-term medical increases. The trend rate on post-age 65 subsidies for three administrators was changed to 4.00 percent per year.
- The discount rate was changed from 3.20 percent to 3.00 percent.

INDEPENDENT SCHOOL DISTRICT NO. 278

Notes to Required Supplementary Information (continued)  
June 30, 2021

**OTHER POST-EMPLOYMENT BENEFITS PLAN (CONTINUED)**

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 2.70 percent to 3.20 percent.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality table was updated from RP-2000 projected to 2014 with Scale BB to the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale.
- The withdrawal table for all employees and retirement tables for only employees eligible to retire with Rule of 90 also were updated.
- The discount rate was changed from 3.50 percent to 2.70 percent.
- The percentage of food service employees who are assumed to continue on one of the District's medical plans post-employment, was reduced from 50.00 percent to 10.00 percent.

SUPPLEMENTAL INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 278

Nonmajor Governmental Funds  
Combining Balance Sheet  
as of June 30, 2021

	Special Revenue Funds		Capital Projects – Building Construction Fund	Total
	Food Service	Community Service		
Assets				
Cash and temporary investments	\$ 401,145	\$ 759,845	\$ –	\$ 1,160,990
Receivables				
Current taxes	–	154,379	–	154,379
Delinquent taxes	–	7,076	–	7,076
Due from other governmental units	118,431	48,413	–	166,844
Inventory	34,610	–	–	34,610
Prepaid items	4,699	–	–	4,699
Total assets	<u>\$ 558,885</u>	<u>\$ 969,713</u>	<u>\$ –</u>	<u>\$ 1,528,598</u>
Liabilities				
Salaries and compensated absences payable	\$ 3,556	\$ 102,272	\$ –	\$ 105,828
Accounts and contracts payable	10,049	54,624	–	64,673
Due to other governmental units	–	3,722	–	3,722
Unearned revenue	94,867	–	–	94,867
Total liabilities	<u>108,472</u>	<u>160,618</u>	<u>–</u>	<u>269,090</u>
Deferred inflows of resources				
Unavailable revenue – delinquent taxes	–	3,618	–	3,618
Property taxes levied for subsequent year	–	311,320	–	311,320
Total deferred inflows of resources	<u>–</u>	<u>314,938</u>	<u>–</u>	<u>314,938</u>
Fund balances				
Nonspendable	39,309	–	–	39,309
Restricted	411,104	494,157	–	905,261
Total fund balances	<u>450,413</u>	<u>494,157</u>	<u>–</u>	<u>944,570</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 558,885</u>	<u>\$ 969,713</u>	<u>\$ –</u>	<u>\$ 1,528,598</u>



## INDEPENDENT SCHOOL DISTRICT NO. 278

Nonmajor Governmental Funds  
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances  
Year Ended June 30, 2021

	Special Revenue Funds		Capital Projects – Building Construction Fund	Total
	Food Service	Community Service		
Revenue				
Local sources				
Property taxes	\$ –	\$ 301,998	\$ –	\$ 301,998
Investment earnings	733	1,295	929	2,957
Other	185,319	2,159,022	–	2,344,341
State sources	3,353	167,495	–	170,848
Federal sources	1,437,950	14,247	–	1,452,197
Total revenue	1,627,355	2,644,057	929	4,272,341
Expenditures				
Current				
Food service	1,411,624	–	–	1,411,624
Community service	–	2,586,044	–	2,586,044
Capital outlay	17,538	20,173	351,077	388,788
Total expenditures	1,429,162	2,606,217	351,077	4,386,456
Net change in fund balances	198,193	37,840	(350,148)	(114,115)
Fund balances				
Beginning of year	252,220	456,317	350,148	1,058,685
End of year	\$ 450,413	\$ 494,157	\$ –	\$ 944,570

## INDEPENDENT SCHOOL DISTRICT NO. 278

General Fund  
Balance Sheet by Account  
as of June 30, 2021  
(With Comparative Totals as of June 30, 2020)

	2021			2020
	Operating	Capital Expenditure	Total	Total
<b>Assets</b>				
Cash and temporary investments	\$ 8,372,019	\$ 1,897,614	\$ 10,269,633	\$ 12,432,021
Cash and investments held by trustee	—	—	—	372,131
Receivables				
Current taxes	5,992,753	—	5,992,753	6,236,615
Delinquent taxes	278,426	—	278,426	179,405
Accounts and interest	65,181	3,809	68,990	529,338
Due from other governmental units	2,993,186	—	2,993,186	2,812,029
Due from other funds	310,904	—	310,904	128,505
Inventory	63,107	—	63,107	50,220
Prepaid items	292,393	247,843	540,236	150,843
<b>Total assets</b>	<b>\$ 18,367,969</b>	<b>\$ 2,149,266</b>	<b>\$ 20,517,235</b>	<b>\$ 22,891,107</b>
<b>Liabilities</b>				
Salaries and compensated absences payable	\$ 976,225	\$ —	\$ 976,225	\$ 844,295
Accounts and contracts payable	399,029	5,558	404,587	948,525
Due to other governmental units	64,974	—	64,974	86,857
Unearned revenue	—	—	—	372,130
<b>Total liabilities</b>	<b>1,440,228</b>	<b>5,558</b>	<b>1,445,786</b>	<b>2,251,807</b>
<b>Deferred inflows of resources</b>				
Unavailable revenue – delinquent taxes	155,480	—	155,480	151,154
Property taxes levied for subsequent year	10,904,311	—	10,904,311	10,923,577
<b>Total deferred inflows of resources</b>	<b>11,059,791</b>	<b>—</b>	<b>11,059,791</b>	<b>11,074,731</b>
<b>Fund balances</b>				
Nonspendable for inventory	63,107	—	63,107	50,220
Nonspendable for prepaid items	292,393	247,843	540,236	150,843
Restricted for student activities	120,309	—	120,309	165,070
Restricted for scholarships	742,853	—	742,853	715,812
Restricted for staff development	57,075	—	57,075	65,825
Restricted for capital projects levy	—	121,555	121,555	28,320
Restricted for operating capital	—	1,400,030	1,400,030	1,581,232
Restricted for achievement and integration	—	—	—	20,395
Restricted for basic skills extended time	—	—	—	3,533
Restricted for long-term facilities maintenance	—	175,582	175,582	1,858
Assigned for subsequent year's budget	471,357	—	471,357	—
Assigned for curriculum and development	91,471	—	91,471	232,039
Assigned for future projects	—	110,072	110,072	110,072
Assigned for building carryover	—	—	—	158,334
Assigned for wellness	13,869	—	13,869	66,085
Assigned for separation/retirement benefits	594,110	—	594,110	692,353
Unassigned	3,421,406	88,626	3,510,032	5,522,578
<b>Total fund balances</b>	<b>5,867,950</b>	<b>2,143,708</b>	<b>8,011,658</b>	<b>9,564,569</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 18,367,969</b>	<b>\$ 2,149,266</b>	<b>\$ 20,517,235</b>	<b>\$ 22,891,107</b>

## INDEPENDENT SCHOOL DISTRICT NO. 278

General Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  
Year Ended June 30, 2021  
(With Comparative Totals for the Year Ended June 30, 2020)

	2021			2020
	Operating	Capital Expenditure	Total	Total
Revenue				
Local sources				
Property taxes	\$ 9,311,991	\$ 2,860,053	\$ 12,172,044	\$ 11,632,385
Investment earnings	23,030	—	23,030	180,679
Other	1,273,703	3,809	1,277,512	1,793,477
State sources	25,368,702	300,139	25,668,841	25,164,889
Federal sources	1,833,631	—	1,833,631	617,817
Total revenue	37,811,057	3,164,001	40,975,058	39,389,247
Expenditures				
Current				
Administration	1,413,349	—	1,413,349	1,280,235
District support services	1,575,943	265,955	1,841,898	1,601,987
Elementary and secondary regular instruction	20,524,736	343,884	20,868,620	19,655,478
Vocational education instruction	309,948	—	309,948	324,158
Special education instruction	5,272,650	—	5,272,650	5,049,917
Instructional support services	2,534,147	809,970	3,344,117	3,027,103
Pupil support services	2,973,843	—	2,973,843	2,887,476
Sites and buildings	5,443,886	1,129,038	6,572,924	6,963,976
Fiscal and other fixed cost programs	261,386	—	261,386	282,859
Debt service				
Principal	257,507	274,983	532,490	388,796
Interest and fiscal charges	46,274	27,454	73,728	93,901
Total expenditures	40,613,669	2,851,284	43,464,953	41,555,886
Excess (deficiency) of revenue over expenditures	(2,802,612)	312,717	(2,489,895)	(2,166,639)
Other financing sources				
Sale of assets	—	—	—	6,992
Capital lease issued	936,984	—	936,984	1,487,409
Total other financing sources	936,984	—	936,984	1,494,401
Net change in fund balances	(1,865,628)	312,717	(1,552,911)	(672,238)
Fund balances				
Beginning of year	7,733,578	1,830,991	9,564,569	10,236,807
End of year	\$ 5,867,950	\$ 2,143,708	\$ 8,011,658	\$ 9,564,569

## INDEPENDENT SCHOOL DISTRICT NO. 278

General Fund – Operating Account  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 9,199,831	\$ 9,311,991	\$ 112,160	\$ 8,860,767
Investment earnings	100,750	23,030	(77,720)	180,679
Other	1,690,991	1,273,703	(417,288)	1,727,221
State sources	25,781,868	25,368,702	(413,166)	24,863,137
Federal sources	1,622,647	1,833,631	210,984	617,817
Total revenue	38,396,087	37,811,057	(585,030)	36,249,621
Expenditures				
Current				
Administration	1,326,449	1,413,349	86,900	1,280,235
District support services	1,832,510	1,575,943	(256,567)	1,363,785
Elementary and secondary regular instruction	20,757,099	20,524,736	(232,363)	19,383,370
Vocational education instruction	310,699	309,948	(751)	324,158
Special education instruction	5,375,968	5,272,650	(103,318)	5,049,917
Instructional support services	2,427,318	2,534,147	106,829	2,245,742
Pupil support services	3,023,397	2,973,843	(49,554)	2,887,476
Sites and buildings	4,454,228	5,443,886	989,658	4,585,679
Fiscal and other fixed cost programs	296,750	261,386	(35,364)	282,859
Debt service				
Principal	152,858	257,507	104,649	118,407
Interest and fiscal charges	47,606	46,274	(1,332)	61,853
Total expenditures	40,004,882	40,613,669	608,787	37,583,481
Excess (deficiency) of revenue over expenditures	(1,608,795)	(2,802,612)	(1,193,817)	(1,333,860)
Other financing sources				
Sale of assets	—	—	—	6,992
Capital lease issued	—	936,984	936,984	539,857
Total other financing sources	—	936,984	936,984	546,849
Net change in fund balances	\$ (1,608,795)	(1,865,628)	\$ (256,833)	(787,011)
Fund balances				
Beginning of year		7,733,578		8,520,589
End of year		\$ 5,867,950		\$ 7,733,578

INDEPENDENT SCHOOL DISTRICT NO. 278

General Fund – Capital Expenditure Account  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2021  
 (With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 2,860,989	\$ 2,860,053	\$ (936)	\$ 2,771,618
Other	51,120	3,809	(47,311)	66,256
State sources	298,046	300,139	2,093	301,752
Total revenue	<u>3,210,155</u>	<u>3,164,001</u>	<u>(46,154)</u>	<u>3,139,626</u>
Expenditures				
Current				
District support services	267,925	265,955	(1,970)	238,202
Elementary and secondary regular instruction	450,425	343,884	(106,541)	272,108
Instructional support services	771,972	809,970	37,998	781,361
Sites and buildings	1,644,225	1,129,038	(515,187)	2,378,297
Debt service				
Principal	132,102	274,983	142,881	270,389
Interest and fiscal charges	18,234	27,454	9,220	32,048
Total expenditures	<u>3,284,883</u>	<u>2,851,284</u>	<u>(433,599)</u>	<u>3,972,405</u>
Excess (deficiency) of revenue over expenditures	(74,728)	312,717	387,445	(832,779)
Other financing sources				
Capital lease issued	<u>—</u>	<u>—</u>	<u>—</u>	<u>947,552</u>
Net change in fund balances	<u>\$ (74,728)</u>	<u>312,717</u>	<u>\$ 387,445</u>	<u>114,773</u>
Fund balances				
Beginning of year		<u>1,830,991</u>		<u>1,716,218</u>
End of year		<u>\$ 2,143,708</u>		<u>\$ 1,830,991</u>

## INDEPENDENT SCHOOL DISTRICT NO. 278

Food Service Special Revenue Fund  
Comparative Balance Sheet  
as of June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Assets		
Cash and temporary investments	\$ 401,145	\$ 277,747
Receivables		
Due from other governmental units	118,431	14,431
Inventory	34,610	53,765
Prepaid items	<u>4,699</u>	<u>4,577</u>
Total assets	<u>\$ 558,885</u>	<u>\$ 350,520</u>
Liabilities		
Salaries and compensated absences payable	\$ 3,556	\$ 2,699
Accounts and contracts payable	10,049	280
Unearned revenue	<u>94,867</u>	<u>95,321</u>
Total liabilities	108,472	98,300
Fund balances		
Nonspendable for inventory	34,610	53,765
Nonspendable for prepaid items	4,699	4,577
Restricted for food service	<u>411,104</u>	<u>193,878</u>
Total fund balances	<u>450,413</u>	<u>252,220</u>
Total liabilities and fund balances	<u>\$ 558,885</u>	<u>\$ 350,520</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Food Service Special Revenue Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ —	\$ 733	\$ 733	\$ 5,847
Other – primarily meal sales	156,500	185,319	28,819	985,830
State sources	—	3,353	3,353	47,943
Federal sources	1,200,000	1,437,950	237,950	262,431
Total revenue	<u>1,356,500</u>	<u>1,627,355</u>	<u>270,855</u>	<u>1,302,051</u>
Expenditures				
Current				
Salaries	546,971	500,443	(46,528)	583,769
Employee benefits	147,758	173,573	25,815	181,045
Purchased services	70,750	72,112	1,362	76,131
Supplies and materials	401,740	663,438	261,698	604,118
Other expenditures	1,400	2,058	658	1,724
Capital outlay	48,000	17,538	(30,462)	—
Total expenditures	<u>1,216,619</u>	<u>1,429,162</u>	<u>212,543</u>	<u>1,446,787</u>
Excess (deficiency) of revenue over expenditures	139,881	198,193	58,312	(144,736)
Other financing sources				
Sale of assets	<u>—</u>	<u>—</u>	<u>—</u>	<u>323</u>
Net change in fund balances	<u>\$ 139,881</u>	198,193	<u>\$ 58,312</u>	(144,413)
Fund balances				
Beginning of year		<u>252,220</u>		<u>396,633</u>
End of year		<u>\$ 450,413</u>		<u>\$ 252,220</u>

## INDEPENDENT SCHOOL DISTRICT NO. 278

Community Service Special Revenue Fund  
Comparative Balance Sheet  
as of June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Assets		
Cash and temporary investments	\$ 759,845	\$ 640,584
Receivables		
Current taxes	154,379	157,783
Delinquent taxes	7,076	4,620
Accounts and interest	—	5,918
Due from other governmental units	<u>48,413</u>	<u>68,087</u>
Total assets	<u><u>\$ 969,713</u></u>	<u><u>\$ 876,992</u></u>
Liabilities		
Salaries and compensated absences payable	\$ 102,272	\$ 73,699
Accounts and contracts payable	54,624	40,538
Due to other governmental units	<u>3,722</u>	<u>94</u>
Total liabilities	<u>160,618</u>	<u>114,331</u>
Deferred inflows of resources		
Unavailable revenue – delinquent taxes	3,618	4,066
Property taxes levied for subsequent year	<u>311,320</u>	<u>302,278</u>
Total deferred inflows of resources	<u>314,938</u>	<u>306,344</u>
Fund balances		
Restricted for community education programs	413,854	300,567
Restricted for early childhood family education programs	67,298	82,017
Restricted for school readiness	<u>13,005</u>	<u>73,733</u>
Total fund balances	<u><u>494,157</u></u>	<u><u>456,317</u></u>
Total liabilities, deferred inflows of resources, and fund balances	<u><u>\$ 969,713</u></u>	<u><u>\$ 876,992</u></u>



INDEPENDENT SCHOOL DISTRICT NO. 278

Community Service Special Revenue Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 302,299	\$ 301,998	\$ (301)	\$ 282,388
Investment earnings	—	1,295	1,295	9,971
Other – primarily tuition and fees	1,972,385	2,159,022	186,637	2,368,221
State sources	154,734	167,495	12,761	216,837
Federal sources	—	14,247	14,247	—
Total revenue	<u>2,429,418</u>	<u>2,644,057</u>	<u>214,639</u>	<u>2,877,417</u>
Expenditures				
Current				
Salaries	1,859,304	1,793,372	(65,932)	2,092,569
Employee benefits	277,752	298,997	21,245	335,591
Purchased services	262,852	350,472	87,620	516,174
Supplies and materials	125,036	87,399	(37,637)	186,823
Other expenditures	55,361	55,804	443	93,196
Capital outlay	21,180	20,173	(1,007)	97,331
Total expenditures	<u>2,601,485</u>	<u>2,606,217</u>	<u>4,732</u>	<u>3,321,684</u>
Net change in fund balances	<u>\$ (172,067)</u>	37,840	<u>\$ 209,907</u>	(444,267)
Fund balances				
Beginning of year		<u>456,317</u>		<u>900,584</u>
End of year		<u>\$ 494,157</u>		<u>\$ 456,317</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Capital Projects – Building Construction Fund  
Comparative Balance Sheet  
as of June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Assets		
Cash and temporary investments	\$ —	\$ 551,912
Receivables		
Accounts and interest	—	20
	<u>—</u>	<u>20</u>
Total assets	<u>\$ —</u>	<u>\$ 551,932</u>
Liabilities		
Accounts and contracts payable	\$ —	\$ 201,784
Fund balances		
Restricted for building construction	—	350,148
	<u>—</u>	<u>350,148</u>
Total liabilities and fund balances	<u>\$ —</u>	<u>\$ 551,932</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Capital Projects – Building Construction Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2021  
 (With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ 5,000	\$ 929	\$ (4,071)	\$ 29,826
Expenditures				
Capital outlay				
Purchased services	17,202	17,202	–	27,582
Capital expenditures	333,875	333,875	–	780,256
Total expenditures	<u>351,077</u>	<u>351,077</u>	<u>–</u>	<u>807,838</u>
Net change in fund balances	<u>\$ (346,077)</u>	(350,148)	<u>\$ (4,071)</u>	(778,012)
Fund balances				
Beginning of year		<u>350,148</u>		<u>1,128,160</u>
End of year		<u>\$ –</u>		<u>\$ 350,148</u>

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## INDEPENDENT SCHOOL DISTRICT NO. 278

Debt Service Fund  
Balance Sheet by Account  
as of June 30, 2021  
(With Comparative Totals as of June 30, 2020)

	Regular Debt Service Account	OPEB Debt Service Account	Totals	
			2021	2020
Assets				
Cash and temporary investments	\$ 3,864,862	\$ 262,622	\$ 4,127,484	\$ 3,838,246
Receivables				
Current taxes	3,116,073	180,065	3,296,138	3,324,055
Delinquent taxes	139,519	9,423	148,942	96,455
Due from other governmental units	3,076	19	3,095	2,945
Total assets	<u>\$ 7,123,530</u>	<u>\$ 452,129</u>	<u>\$ 7,575,659</u>	<u>\$ 7,261,701</u>
Deferred inflows of resources				
Unavailable revenue – delinquent taxes	\$ 71,271	\$ 5,094	\$ 76,365	\$ 85,068
Property taxes levied for subsequent year	6,283,862	363,119	6,646,981	6,368,179
Total deferred inflows of resources	<u>6,355,133</u>	<u>368,213</u>	<u>6,723,346</u>	<u>6,453,247</u>
Fund balances				
Restricted for debt service	<u>768,397</u>	<u>83,916</u>	<u>852,313</u>	<u>808,454</u>
Total deferred inflows of resources and fund balances	<u>\$ 7,123,530</u>	<u>\$ 452,129</u>	<u>\$ 7,575,659</u>	<u>\$ 7,261,701</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Debt Service Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

		2021	
		Actual	
	Budget	Regular Debt Service Account	OPEB Debt Service Account
Revenue			
Local sources			
Property taxes	\$ 6,220,566	\$ 5,995,894	\$ 366,630
Investment earnings	5,000	8,062	572
State sources	292,542	30,758	188
Total revenue	6,518,108	6,034,714	367,390
Expenditures			
Debt service			
Principal	4,130,000	3,855,000	275,000
Interest	2,225,871	2,130,788	95,082
Fiscal charges and other	3,000	1,900	475
Total expenditures	6,358,871	5,987,688	370,557
Excess (deficiency) of revenue over expenditures	159,237	47,026	(3,167)
Other financing sources (uses)			
Refunding debt issued	—	—	—
Debt refunding payments	—	—	—
Total other financing sources (uses)	—	—	—
Net change in fund balances	\$ 159,237	47,026	(3,167)
Fund balances			
Beginning of year		721,371	87,083
End of year		\$ 768,397	\$ 83,916

		2020
Total	Over (Under) Budget	Actual
\$ 6,362,524	\$ 141,958	\$ 6,148,869
8,634	3,634	35,807
30,946	(261,596)	29,454
6,402,104	(116,004)	6,214,130
4,130,000	—	3,855,000
2,225,870	(1)	2,432,698
2,375	(625)	2,478
6,358,245	(626)	6,290,176
43,859	(115,378)	(76,046)
—	—	1,543,142
—	—	(1,526,218)
—	—	16,924
43,859	\$ (115,378)	(59,122)
808,454		867,576
\$ 852,313		\$ 808,454

INDEPENDENT SCHOOL DISTRICT NO. 278

Combining Statement of Net Position  
Internal Service Funds  
as of June 30, 2021  
(With Comparative Totals as of June 30, 2020)

	Dental Self-Insurance	Medical Self-Insurance	Totals	
			2021	2020
Assets				
Current assets				
Cash and cash equivalents	\$ 234,846	\$ 2,053,574	\$ 2,288,420	\$ 1,871,010
Receivables				
Accounts and interest	2,273	8,537	10,810	8,380
Total current assets	237,119	2,062,111	2,299,230	1,879,390
Liabilities				
Current liabilities				
Accounts and contracts payable	16,965	438,503	455,468	614,443
Unearned revenue	25,271	358,108	383,379	364,969
Total current liabilities	42,236	796,611	838,847	979,412
Net position				
Unrestricted	\$ 194,883	\$ 1,265,500	\$ 1,460,383	\$ 899,978



INDEPENDENT SCHOOL DISTRICT NO. 278

Combining Statement of Revenue, Expenses, and Changes in Net Position  
Internal Service Funds  
Year Ended June 30, 2021  
(With Comparative Totals for the Year Ended June 30, 2020)

	Dental Self-Insurance	Medical Self-Insurance	Totals	
			2021	2020
Operating revenue				
Charges for services				
Assessed to governmental funds	\$ 292,719	\$ 4,394,680	\$ 4,687,399	\$ 4,291,712
Operating expenses				
Dental benefit claims	264,781	—	264,781	229,265
Medical benefit claims	—	3,866,263	3,866,263	3,209,648
Total operating expenses	<u>264,781</u>	<u>3,866,263</u>	<u>4,131,044</u>	<u>3,438,913</u>
Operating income	27,938	528,417	556,355	852,799
Nonoperating revenue				
Investment earnings	<u>504</u>	<u>3,546</u>	<u>4,050</u>	<u>11,633</u>
Change in net position	28,442	531,963	560,405	864,432
Net position				
Beginning of year	<u>166,441</u>	<u>733,537</u>	<u>899,978</u>	<u>35,546</u>
End of year	<u>\$ 194,883</u>	<u>\$ 1,265,500</u>	<u>\$ 1,460,383</u>	<u>\$ 899,978</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Combining Statement of Cash Flows  
Internal Service Funds  
Year Ended June 30, 2021  
(With Comparative Totals for the Year Ended June 30, 2020)

	Dental Self-Insurance	Medical Self-Insurance	Totals	
			2021	2020
Cash flows from operating activities				
Contributions from governmental funds	\$ 293,387	\$ 4,409,992	\$ 4,703,379	\$ 4,293,661
Payments for dental claims	(274,077)	—	(274,077)	(230,396)
Payments for medical claims	—	(4,015,942)	(4,015,942)	(3,148,568)
Net cash flows from operating activities	19,310	394,050	413,360	914,697
Cash flows from investing activities				
Interest on investments	504	3,546	4,050	11,633
Net change in cash and cash equivalents	19,814	397,596	417,410	926,330
Cash and cash equivalents				
Beginning of year	215,032	1,655,978	1,871,010	944,680
End of year	\$ 234,846	\$ 2,053,574	\$ 2,288,420	\$ 1,871,010
Reconciliation of operating income to net cash flows from operating activities				
Operating income	\$ 27,938	\$ 528,417	\$ 556,355	\$ 852,799
Adjustments to reconcile operating income to net cash flows from operating activities				
Changes in assets and liabilities				
Accounts and interest receivable	88	(2,518)	(2,430)	5,064
Accounts and contracts payable	(9,296)	(149,679)	(158,975)	59,949
Unearned revenue	580	17,830	18,410	(3,115)
Net cash flows from operating activities	\$ 19,310	\$ 394,050	\$ 413,360	\$ 914,697

STATISTICAL SECTION (UNAUDITED)



## **STATISTICAL SECTION (UNAUDITED)**

This section of Independent School District No. 278's (the District) Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant local revenue source, property taxes.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Indicators**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's ACFR relates to the services the District provides, and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the District's ACFR for the relevant year.

INDEPENDENT SCHOOL DISTRICT NO. 278

Net Position by Component  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

				Fiscal Year
	2012	2013	2014	2015
Governmental activities				
Net investment in capital assets	\$ 8,165,213	\$ 7,653,770	\$ 7,393,374	\$ 7,868,907
Restricted	3,314,005	3,620,076	3,756,494	3,844,782
Unrestricted	<u>4,320,806</u>	<u>4,678,806</u>	<u>5,257,977</u>	<u>(15,287,877)</u>
Total governmental activities net position	<u>\$ 15,800,024</u>	<u>\$ 15,952,652</u>	<u>\$ 16,407,845</u>	<u>\$ (3,574,188)</u>

Note 1: The District implemented GASB Statement No. 68 in fiscal 2015. The District reported a change in accounting principle as a result of implementing this standard that decreased unrestricted net position by approximately \$21.0 million. Prior years were not restated.

Note 2: The District implemented GASB Statement No. 75 in fiscal 2017. The District reported a change in accounting principle as a result of implementing this standard that decreased unrestricted net position by approximately \$5.2 million. Prior years were not restated.

Note 3: The District implemented GASB Statement No. 84 in fiscal 2020. The District reported a change in accounting principle as a result of implementing this standard that increased unrestricted net position by approximately \$863 thousand. Prior years were not restated.

<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
\$ 8,753,841	\$ 6,534,251	\$ 7,778,439	\$ 9,268,412	\$ 13,126,922	\$ 14,642,963
2,979,828	4,065,675	3,560,209	3,223,874	3,272,665	3,592,808
<u>(15,210,721)</u>	<u>(29,672,163)</u>	<u>(38,266,096)</u>	<u>(29,473,464)</u>	<u>(32,124,340)</u>	<u>(35,093,654)</u>
<u>\$ (3,477,052)</u>	<u>\$ (19,072,237)</u>	<u>\$ (26,927,448)</u>	<u>\$ (16,981,178)</u>	<u>\$ (15,724,753)</u>	<u>\$ (16,857,883)</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Governmental activities				
Expenses				
Administration	\$ 1,103,447	\$ 1,211,999	\$ 1,114,374	\$ 1,419,501
District support services	1,306,845	1,186,616	1,418,314	1,352,392
Elementary and secondary regular instruction	15,821,717	16,588,104	16,715,403	17,853,192
Vocational education instruction	228,139	232,415	241,330	252,752
Special education instruction	3,433,434	3,603,350	3,611,233	3,847,621
Instructional support services	1,178,776	1,132,586	2,296,955	1,947,093
Pupil support services	2,139,593	2,189,262	2,432,063	2,517,343
Sites and buildings	4,643,492	4,452,099	3,879,490	3,954,424
Fiscal and other fixed cost programs	121,810	152,429	149,070	163,768
Food service	1,324,369	1,487,498	1,420,436	1,484,656
Community service	3,103,963	3,089,958	3,307,702	3,056,864
Interest and fiscal charges	2,523,805	2,457,007	2,381,304	2,298,810
Total governmental activities expenses	36,929,390	37,783,323	38,967,674	40,148,416
Program revenues				
Charges for services				
District support services	—	—	—	—
Elementary and secondary regular instruction	466,099	462,156	483,615	505,005
Instructional support services	72,613	84,612	86,742	95,393
Sites and buildings	44,780	45,320	32,450	41,627
Food service	1,147,584	1,178,931	1,115,473	1,154,225
Community service	2,575,570	2,751,209	2,982,439	2,732,277
Operating grants and contributions	4,189,597	4,327,106	4,633,326	4,910,953
Capital grants and contributions	—	—	—	—
Total governmental activities program revenues	8,496,243	8,849,334	9,334,045	9,439,480
Net (expense) revenue	(28,433,147)	(28,933,989)	(29,633,629)	(30,708,936)
General revenues and other changes in net position				
Property taxes	11,328,567	11,437,738	9,176,495	13,006,374
General grants and aids	16,233,024	16,715,745	19,720,708	17,755,988
Investment earnings and other	930,642	933,134	1,191,619	998,139
Total general revenues and other changes in net position	28,492,233	29,086,617	30,088,822	31,760,501
Change in net position	\$ 59,086	\$ 152,628	\$ 455,193	\$ 1,051,565



2016	2017	2018	2019	2020	2021
\$ 1,210,448	\$ 2,051,816	\$ 1,644,415	\$ 1,144,834	\$ 1,403,513	\$ 1,275,496
1,452,785	1,727,629	1,883,055	1,646,977	1,648,088	1,852,492
19,243,525	26,536,175	26,417,988	13,956,796	22,661,409	24,069,192
266,949	398,942	398,458	177,043	347,654	331,595
4,172,151	5,783,842	5,835,792	3,378,768	5,264,305	5,527,089
2,170,518	2,694,470	2,678,015	1,959,811	3,140,503	3,382,107
2,632,360	2,934,532	3,003,901	2,798,029	2,933,397	3,019,411
4,543,936	5,148,314	5,437,461	6,720,625	6,168,157	7,549,377
130,476	153,893	218,719	401,279	282,859	261,386
1,584,898	1,599,610	1,550,110	1,609,297	1,480,033	1,451,151
3,137,082	3,155,738	3,224,093	3,162,147	3,366,310	2,631,274
2,205,783	3,666,352	3,077,375	2,233,460	1,924,200	1,768,372
42,750,911	55,851,313	55,369,382	39,189,066	50,620,428	53,118,942
—	—	—	14,272	—	—
454,212	443,288	434,607	417,156	316,534	351,416
94,186	98,355	84,414	75,261	82,131	43,188
54,161	91,946	200,841	521,310	437,382	339,600
1,185,196	1,217,362	1,185,258	1,270,204	985,830	185,319
2,792,652	2,525,272	2,789,796	2,832,132	2,368,221	2,159,022
5,026,723	6,092,995	5,415,378	5,662,594	5,893,622	7,174,251
—	—	—	—	1,112,400	281,000
9,607,130	10,469,218	10,110,294	10,792,929	11,196,120	10,533,796
(33,143,781)	(45,382,095)	(45,259,088)	(28,396,137)	(39,424,308)	(42,585,146)
13,757,445	14,859,066	16,538,863	17,410,629	18,123,809	18,831,741
18,724,777	19,186,103	19,324,330	19,144,727	20,455,376	22,038,701
758,695	945,725	1,540,684	1,787,051	1,238,508	581,574
33,240,917	34,990,894	37,403,877	38,342,407	39,817,693	41,452,016
\$ 97,136	\$(10,391,201)	\$ (7,855,211)	\$ 9,946,270	\$ 393,385	\$ (1,133,130)

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INDEPENDENT SCHOOL DISTRICT NO. 278

Governmental Activities Tax Revenues by Source and Levy Type  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

Fiscal Year	Property Tax				Total
	General Purposes	Community Service	Debt Service		
2012	\$ 6,911,002	\$ 279,714	\$ 4,137,851	\$	11,328,567
2013	6,994,866	280,086	4,162,786		11,437,738
2014	4,678,374	147,551	4,350,570		9,176,495
2015	8,271,967	266,886	4,467,521		13,006,374
2016	8,811,854	277,619	4,667,972		13,757,445
2017	9,730,224	270,784	4,585,058		14,586,066
2018	10,655,450	268,792	5,614,621		16,538,863
2019	11,064,867	279,156	6,066,606		17,410,629
2020	11,669,219	283,184	6,171,406		18,123,809
2021	12,176,370	301,550	6,353,821		18,831,741

Note: The change in “tax shift,” as approved in legislation, impacted the amount of tax revenue recognized in fiscal year 2014. Changes in the amount of revenue recognized due to the tax shift are offset by an adjustment to state aid payments by an equal amount.

INDEPENDENT SCHOOL DISTRICT NO. 278

Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

				Fiscal Year
	2012	2013	2014	2015
General Fund				
Nonspendable	\$ 163,719	\$ 216,880	\$ 241,431	\$ 297,934
Restricted	2,630,437	2,798,031	2,682,295	2,453,121
Assigned	2,364,311	1,932,960	1,383,557	1,420,294
Unassigned	<u>2,997,703</u>	<u>3,642,622</u>	<u>4,568,437</u>	<u>4,767,214</u>
Total General Fund	<u>\$ 8,156,170</u>	<u>\$ 8,590,493</u>	<u>\$ 8,875,720</u>	<u>\$ 8,938,563</u>
All other governmental funds				
Nonspendable	\$ 35,298	\$ 27,005	\$ 38,918	\$ 35,421
Restricted	<u>1,185,684</u>	<u>1,301,385</u>	<u>1,627,111</u>	<u>1,826,739</u>
Total all other governmental funds	<u>\$ 1,220,982</u>	<u>\$ 1,328,390</u>	<u>\$ 1,666,029</u>	<u>\$ 1,862,160</u>
Total all governmental funds	<u>\$ 9,377,152</u>	<u>\$ 9,918,883</u>	<u>\$ 10,541,749</u>	<u>\$ 10,800,723</u>

<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
\$ 233,587	\$ 568,630	\$ 270,511	\$ 225,691	\$ 201,063	\$ 603,343
1,669,709	1,805,594	1,953,557	1,918,520	2,582,045	2,617,404
1,289,948	903,865	651,831	1,130,600	1,258,883	1,280,879
<u>4,725,281</u>	<u>4,935,360</u>	<u>5,812,592</u>	<u>6,098,956</u>	<u>5,522,578</u>	<u>3,510,032</u>
<u>\$ 7,918,525</u>	<u>\$ 8,213,449</u>	<u>\$ 8,688,491</u>	<u>\$ 9,373,767</u>	<u>\$ 9,564,569</u>	<u>\$ 8,011,658</u>
\$ 37,822	\$ 25,244	\$ 46,997	\$ 28,731	\$ 58,342	\$ 39,309
<u>1,818,629</u>	<u>66,575,361</u>	<u>16,817,658</u>	<u>3,264,222</u>	<u>1,808,797</u>	<u>1,757,574</u>
<u>\$ 1,856,451</u>	<u>\$ 66,600,605</u>	<u>\$ 16,864,655</u>	<u>\$ 3,292,953</u>	<u>\$ 1,867,139</u>	<u>\$ 1,796,883</u>
<u>\$ 9,774,976</u>	<u>\$ 74,814,054</u>	<u>\$ 25,553,146</u>	<u>\$ 12,666,720</u>	<u>\$ 11,431,708</u>	<u>\$ 9,808,541</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Revenues				
Local sources				
Property taxes	\$ 11,302,357	\$ 11,417,290	\$ 9,325,440	\$ 12,994,742
Investment earnings	5,730	8,946	20,976	18,875
Other	5,231,350	5,446,123	5,871,288	5,507,722
State sources	19,309,387	20,111,316	23,389,076	21,632,879
Federal sources	1,113,234	931,535	964,958	990,504
Total revenues	36,962,058	37,915,210	39,571,738	41,144,722
Expenditures				
Current				
Administration	1,204,821	1,232,397	1,279,471	1,292,593
District support services	1,291,926	1,156,567	1,390,862	1,389,978
Elementary and secondary regular instruction	14,265,971	14,900,909	14,926,668	16,190,951
Vocational education instruction	228,139	232,415	241,330	256,702
Special education instruction	3,469,533	3,613,323	3,670,933	3,892,207
Instructional support services	1,181,729	1,126,459	2,291,844	1,956,114
Pupil support services	2,139,593	2,189,262	2,432,063	2,528,801
Sites and buildings	3,925,813	3,892,468	3,460,180	4,091,578
Fiscal and other fixed cost programs	121,810	152,429	149,070	163,768
Food service	1,267,152	1,398,291	1,331,466	1,418,152
Community service	3,059,733	3,049,239	3,179,435	3,017,133
Capital outlay	861,963	71,252	108,731	39,522
Debt service				
Principal	1,596,544	1,881,440	2,080,038	2,319,616
Interest and fiscal charges	2,542,149	2,479,741	2,406,781	2,328,633
Total expenditures	37,156,876	37,376,192	38,948,872	40,885,748
Excess of revenues over (under) expenditures	(194,818)	539,018	622,866	258,974
Other financing sources (uses)				
Sale of capital assets	5,307	2,713	—	—
Debt issued	—	—	—	—
Refunding debt issued	—	—	—	—
Premium on debt issued	—	—	—	—
Capital leases issued	—	—	—	—
Payment to refunded bond escrow agent	—	—	—	—
Transfer in	558,308	—	—	—
Transfer (out)	(558,308)	—	—	—
Total other financing sources (uses)	5,307	2,713	—	—
Net change in fund balances	\$ (189,511)	\$ 541,731	\$ 622,866	\$ 258,974
Debt service as a percentage of noncapital expenditures	11.4%	11.8%	11.4%	11.6%

2016	2017	2018	2019	2020	2021
\$ 13,771,864	\$ 14,862,494	\$ 16,476,583	\$ 17,370,790	\$ 18,063,642	\$ 18,836,566
37,152	238,884	707,479	575,422	262,130	34,621
5,301,775	5,082,564	5,527,204	6,334,523	5,147,528	3,621,853
22,849,359	23,472,665	23,888,544	25,303,879	25,459,123	25,870,635
902,141	913,924	860,304	841,851	880,248	3,285,828
42,862,291	44,570,531	47,460,114	50,426,465	49,812,671	51,649,503
1,292,336	1,311,624	1,408,662	1,448,004	1,280,235	1,413,349
1,464,316	1,645,753	1,822,054	1,742,369	1,601,987	1,841,898
17,504,473	17,599,749	18,155,931	18,727,494	19,655,478	20,868,620
268,482	271,638	283,104	288,572	324,158	309,948
4,169,778	4,342,829	4,436,551	4,615,399	5,049,917	5,272,650
2,166,451	2,207,738	2,255,018	2,434,834	3,027,103	3,344,117
2,634,668	2,622,242	2,737,127	3,033,796	2,887,476	2,973,843
4,726,177	4,461,292	6,344,981	5,696,569	6,963,976	6,572,924
130,476	153,893	218,719	401,279	282,859	261,386
1,520,656	1,510,636	1,489,003	1,551,564	1,446,787	1,411,624
2,941,196	2,810,283	3,015,234	3,263,556	3,224,353	2,586,044
253,428	1,384,838	15,352,154	15,547,052	905,169	388,788
2,579,414	2,854,443	3,356,843	3,997,044	4,243,796	4,662,490
2,239,597	3,356,288	4,114,072	2,739,097	2,529,077	2,301,973
43,891,448	46,533,246	64,989,453	65,486,629	53,422,371	54,209,654
(1,029,157)	(1,962,715)	(17,529,339)	(15,060,164)	(3,609,700)	(2,560,151)
3,410	275	10,931	—	7,315	—
—	30,240,000	—	1,900,000	—	—
—	36,450,000	—	2,990,000	1,543,142	—
—	6,161,518	—	110,336	—	—
—	—	1,767,500	123,402	1,487,409	936,984
—	(5,850,000)	(33,510,000)	(2,950,000)	(1,526,218)	—
—	—	—	—	—	—
—	—	—	—	—	—
3,410	67,001,793	(31,731,569)	2,173,738	1,511,648	936,984
\$ (1,025,747)	\$ 65,039,078	\$ (49,260,908)	\$ (12,886,426)	\$ (2,098,052)	\$ (1,623,167)
11.3%	13.8%	15.7%	13.5%	13.4%	13.2%

INDEPENDENT SCHOOL DISTRICT NO. 278

General Governmental Tax Revenues by Source and Levy Type  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

Fiscal Year	Property Tax			
	General Fund	Community Service Fund	Debt Service Fund	Total
2012	\$ 6,897,326	\$ 279,373	\$ 4,125,658	\$ 11,302,357
2013	6,985,415	279,437	4,152,438	11,417,290
2014	4,771,862	151,188	4,402,390	9,325,440
2015	8,264,484	266,720	4,463,538	12,994,742
2016	8,820,421	278,040	4,673,403	13,771,864
2017	9,735,050	270,784	4,856,660	14,862,494
2018	10,616,722	267,866	5,591,995	16,476,583
2019	11,035,340	278,578	6,056,872	17,370,790
2020	11,632,385	282,388	6,148,869	18,063,642
2021	12,172,044	301,998	6,362,524	18,836,566

Note: The change in “tax shift,” as approved in legislation, impacted the amount of tax revenue recognized in fiscal year 2014. Changes in the amount of revenue recognized due to the tax shift are offset by an adjustment to state aid payments by an equal amount.



INDEPENDENT SCHOOL DISTRICT NO. 278

Assessed and Actual Value of Taxable Property  
Last Ten Fiscal Years

Payable Year	(1) Real Estate Property	(2) Personal Property	Total Net Tax Capacity Value	Total Direct Tax Rate
2012	\$ 35,589,316	\$ 282,588	\$ 35,871,904	19.939 %
2013	33,441,747	309,093	33,750,840	22.325
2014	33,005,685	310,406	33,316,091	22.613
2015	34,834,094	325,356	35,159,450	22.601
2016	36,175,699	334,353	36,510,052	23.166
2017	38,769,896	347,527	39,117,423	23.352
2018	40,886,558	379,128	41,265,686	24.024
2019	42,187,119	432,976	42,620,095	23.552
2020	44,353,478	418,896	44,772,374	23.109
2021	47,318,767	457,064	47,775,831	22.657

- (1) Real estate property includes residential, agricultural, public utility, railroad operating property, all other commercial and industrial property, nonhomestead residential/multiple dwelling, and commercial and seasonal recreational property.
- (2) Personal property includes certain utility systems, railroad docks and wharves, certain manufactured homes, and flight property.

Source: Hennepin County

INDEPENDENT SCHOOL DISTRICT NO. 278

Property Tax Rates – Direct and Overlapping Governments  
Last Ten Fiscal Years

Tax Collection Calendar Year	ISD No. 278 Certified Levies			Total Direct School Tax Rate (1)	Overlapping Rates (1)		
	General Fund	Community Service	General Obligation Debt Service		City of Independence	City of Long Lake	City of Maple Plain
2012	\$ 6,784,053	\$ 276,487	\$ 4,203,065	19.939	34.178	44.388	69.255
2013	7,094,049	289,074	4,365,435	22.325	36.266	43.989	79.650
2014	8,167,479	267,687	4,480,196	22.613	37.451	44.229	71.322
2015	8,695,765	278,445	4,681,099	22.601	38.856	44.491	80.776
2016	9,575,016	270,461	4,851,771	23.166	39.788	43.796	76.817
2017	10,604,537	268,492	5,606,134	23.352	39.967	39.180	75.349
2018	11,032,761	280,275	6,096,166	24.024	40.448	37.157	66.514
2019	11,506,020	283,918	6,187,223	23.552	40.361	36.417	63.221
2020	11,949,765	302,453	6,372,351	23.109	39.944	36.576	58.571
2021	12,091,007	311,621	6,653,004	22.657	40.368	36.056	55.448

- (1) Tax rates shown above are tax capacity rates only, and do not include tax rates for taxes that are spread on referendum market value.
- (2) Special districts include Metropolitan Mosquito Control District, Metropolitan Council, Metro Transit, Park Museum, Hennepin County Regional Railroad Authority, and Hennepin Housing and Redevelopment Authority.
- (3) The total rate shown above is for property in the City of Orono.

Source: Data compiled by Ehlers from information provided by Hennepin County

City of Medina	City of Minnetonka Beach	City of Orono	City of Wayzata	Hennepin County	Three Rivers Park District	Other (2)	Direct and Overlapping Tax Rate (3)
21.342	24.563	16.283	24.274	48.231	3.943	5.580	93.9760
24.639	27.467	17.667	26.020	49.461	4.054	6.035	99.5420
25.501	32.772	17.815	26.311	49.959	4.169	6.392	100.9480
23.577	26.798	17.387	25.705	46.398	3.789	5.996	96.1710
23.301	27.030	17.325	24.673	45.356	3.601	3.929	93.3770
22.270	25.948	16.759	23.352	44.087	3.365	5.929	93.4920
21.521	24.613	16.555	21.749	42.808	3.161	5.812	92.3600
21.529	24.710	16.406	21.672	41.861	2.961	5.589	90.3690
22.493	24.179	16.512	21.055	41.084	2.859	5.360	88.9240
22.468	22.621	16.780	20.644	38.210	2.793	5.020	85.4600

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INDEPENDENT SCHOOL DISTRICT NO. 278

Principal Property Taxpayers  
Current Year and Nine Years Ago

Taxpayer	2021			2012		
	Net Tax Capacity	Rank	Percentage of Tax Capacity Value	Net Tax Capacity	Rank	Percentage of Tax Capacity Value
Private residence	\$ 169,788	1	0.36 %	\$ —	—	— %
Brackett Point Property LLC	164,938	2	0.35	—	—	—
Metro Storage HHF Venture	149,490	3	0.31	—	—	—
Private residence	137,938	4	0.29	—	—	—
Bohns Point LLC	119,650	5	0.25	—	—	—
WJM Properties	118,950	6	0.25	97,010	7	0.27
Private residence	117,438	7	0.25	—	—	—
Private residence	110,338	8	0.23	—	—	—
Private residence	104,938	9	0.22	—	—	—
Orono HRA	103,988	10	0.22	—	—	—
Private residence	—	—	—	207,813	1	0.58
Private residence	—	—	—	128,338	2	0.36
Private residence	—	—	—	109,551	3	0.31
Private residence	—	—	—	108,525	4	0.30
Private residence	—	—	—	104,525	5	0.29
Private residence	—	—	—	104,513	6	0.29
Private residence	—	—	—	94,439	8	0.26
Private residence	—	—	—	91,888	9	0.26
Private residence	—	—	—	86,838	10	0.24
Total	<u>\$ 1,297,456</u>		<u>2.72 %</u>	<u>\$ 1,133,440</u>		<u>3.16 %</u>

Source: Hennepin County

INDEPENDENT SCHOOL DISTRICT NO. 278

Property Tax Levies, Collections, and Receivables  
Last Ten Fiscal Years

For Taxes Collectible	Taxes Levied for the Fiscal Year					Collected Within the First Year of Levy	
	General Fund Basic Levy	Community Service Levy	Debt Service Levy	OPEB Debt Levy	Total Tax Levy	Current Tax Collection	Percentage of Levy
2012	\$ 6,784,053	\$ 276,487	\$ 3,784,598	\$ 418,467	\$ 11,263,605	\$ 11,116,730	98.7 %
2013	7,094,049	289,074	3,913,769	451,666	11,748,558	11,687,284	99.5
2014	8,167,479	267,687	4,030,351	449,845	12,915,362	12,802,871	99.1
2015	8,695,765	278,445	4,230,677	450,422	13,655,309	13,577,519	99.4
2016	9,575,016	270,461	4,406,783	444,988	14,697,248	14,702,430	100.0
2017	10,604,537	268,492	5,178,495	427,639	16,479,163	16,560,894	100.5
2018	11,032,761	280,275	5,671,071	425,095	17,409,202	17,188,659	98.7
2019	11,506,020	283,918	5,825,430	361,793	17,977,161	17,850,079	99.3
2020	11,949,765	302,453	6,005,459	366,892	18,624,569	18,391,678	98.7
2021	12,091,007	311,621	6,289,884	363,120	19,055,632	9,612,362	50.4

Note 1: Collections include amounts collected through state paid tax credits along with any net levy adjustments.

Note 2: Collections for the most recent year are first half collections (through June 30) only.

Source: State of Minnesota School Tax Report

Collections in		Total Collections to Date		Outstanding Delinquent Taxes	Percent
Subsequent Years		Total Tax Collection	Percentage of Levy		
\$ 146,875		\$ 11,263,605	100.0 %	\$ —	— %
61,274		11,748,558	100.0	—	—
112,491		12,915,362	100.0	—	—
77,790		13,655,309	100.0	—	—
(26,792)		14,675,638	99.9	21,610	0.1
(135,935)		16,424,959	99.7	54,204	0.3
160,840		17,349,499	99.7	59,703	0.3
61,046		17,911,125	99.6	66,036	0.4
—		18,391,678	98.7	232,891	1.3
—		9,612,362	—	—	—
				<u>\$ 434,444</u>	

INDEPENDENT SCHOOL DISTRICT NO. 278

Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities			Percentage of Personal Income (2)	Per Capita (3)
	General Obligation Bonds (1)	Capital Leases	Total Primary Government		
2012	\$ 55,234,147	\$ 1,291,641	\$ 56,525,788	— %	\$ —
2013	53,465,776	1,185,201	54,650,977	—	4,406
2014	51,487,405	1,090,163	52,577,568	—	4,239
2015	49,274,034	990,547	50,264,581	—	4,053
2016	46,805,663	886,133	47,691,796	—	3,845
2017	110,611,483	776,690	111,388,173	—	8,902
2018	73,420,755	2,377,347	75,798,102	—	6,086
2019	71,225,159	2,278,705	73,503,864	—	5,687
2020	66,879,555	3,394,242	70,273,797	—	5,521
2021	62,258,951	3,798,736	66,057,687	—	5,058

(1) Presented net of issuance premiums and discounts.

(2) Personal income information for residents living within the District is not available.

(3) See Demographics and Economic Statistics table for source of estimated population. Estimated population not available for years prior to 2013.

Note: Details regarding the District's outstanding debt can be found in the notes to basic financial statements.



## INDEPENDENT SCHOOL DISTRICT NO. 278

Ratio of Net General Obligation Bonded Debt  
to Market Value and Net General Obligation Bonded Debt  
per Capita  
Last Ten Fiscal Years

Fiscal Year	Gross Bonded Debt (1)	Less Debt Service Funds on Hand (2)	Net Bonded Debt	Market Value	Percent of Net Debt to Market Value	Estimated Population (3)	Net Bonded Debt per Capita
2012	\$ 55,234,147	\$ 551,769	\$ 54,682,378	\$3,145,159,200	1.74 %	—	\$ —
2013	53,465,776	513,373	52,952,403	2,978,858,100	1.78	12,403	4,269
2014	51,487,405	583,420	50,903,985	2,945,824,100	1.73	12,403	4,104
2015	49,274,034	554,213	48,719,821	3,100,033,300	1.57	12,403	3,928
2016	46,805,663	570,580	46,235,083	3,213,352,100	1.44	12,403	3,728
2017	110,611,483	35,966,895	74,644,588	3,422,899,200	2.18	12,513	5,965
2018	73,420,755	1,062,337	72,358,418	3,594,504,400	2.01	12,454	5,810
2019	71,225,159	867,576	70,357,583	3,684,163,400	1.91	12,926	5,443
2020	66,879,555	808,454	66,071,101	3,872,495,300	1.71	12,729	5,191
2021	62,258,951	852,313	61,406,638	4,111,074,400	1.49	13,059	4,702

(1) Presented net of issuance premiums and discounts.

(2) Includes all restricted fund balances in the Debt Service Fund. We believe this is the most accurate and consistent representation of the resources restricted for debt service as it includes crossover refunding bond proceeds held in escrow when applicable, which are not included in the governmental activities net position restricted for debt service, due to the conversion for full accrual accounting.

(3) See Demographics and Economic Statistics table for source of estimated population. Estimated population is not available for years prior to 2013.

Source: Annual school district census and U.S. Census

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INDEPENDENT SCHOOL DISTRICT NO. 278

Direct and Overlapping Debt  
as of June 30, 2021

Governmental Unit	Debt Outstanding (1)	Percent Allocable to ISD No. 278	Portion Allocable to ISD No. 278
Independent School District No. 278	\$ 58,415,000	100.00 %	\$ 58,415,000
Overlapping debt (2)			
Hennepin County	1,065,595,000	2.83	\$ 30,156,339
City of Independence	4,880,000	48.14	2,349,169
City of Long Lake	2,360,000	100.00	2,360,000
City of Maple Plain	6,880,000	100.00	6,880,000
City of Medina	8,140,000	37.51	3,052,949
City of Minnetonka Beach	3,385,000	100.00	3,385,000
City of Orono	4,240,000	62.13	2,634,384
City of Wayzata	16,330,000	0.50	81,619
Metropolitan Council	193,320,000	0.96	1,864,116
Three Rivers Park District	52,870,000	3.01	1,592,201
Total overlapping debt			<u>54,355,777</u>
Total direct and overlapping debt			<u>\$ 112,770,777</u>

- (1) Does not include non-general obligation debt, self-supporting general obligation revenue debt, short-term general obligation debt, or general obligation tax/aid anticipation certificates.
- (2) The percentage of overlapping debt applicable is estimated using taxable net tax capacity values. Applicable percentages were estimated by determining the portion of the overlapping entity's taxable net tax capacity value that is within the District's boundaries and dividing it by the overlapping government's total taxable net tax capacity value.

Source: Taxable value data used to estimate applicable percentages and debt outstanding data provided by the District's financial advisor, Ehlers & Associates.

INDEPENDENT SCHOOL DISTRICT NO. 278

Legal Debt Margin Information  
Last Ten Fiscal Years

	Fiscal Year			
	2012	2013	2014	2015
Debt limit	\$ 471,773,880	\$ 446,828,715	\$ 441,873,615	\$ 465,004,995
Total debt applicable to the limit	54,682,378	52,952,403	50,903,985	48,719,821
Legal debt margin	<u>\$ 417,091,502</u>	<u>\$ 393,876,312</u>	<u>\$ 390,969,630</u>	<u>\$ 416,285,174</u>
Total debt applicable to the limit as a percentage of debt limit	11.59%	11.85%	11.52%	10.48%

Note: Under state finance law, the District's outstanding general obligation debt should not exceed 15 percent of total market property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

Source: State of Minnesota School Tax

2016	2017	2018	2019	2020	2021
\$ 482,002,815	\$ 513,434,880	\$ 539,175,660	\$ 552,624,510	\$ 580,874,295	\$ 616,661,160
46,235,083	68,968,105	67,172,663	65,532,424	61,736,546	57,562,687
<u>\$ 435,767,732</u>	<u>\$ 444,466,775</u>	<u>\$ 472,002,997</u>	<u>\$ 487,092,086</u>	<u>\$ 519,137,749</u>	<u>\$ 559,098,473</u>

9.59%                      13.43%                      12.46%                      11.86%                      10.63%                      9.33%

Legal Debt Margin Calculation for Fiscal Year 2021	
Market value	\$4,111,074,400
Debt limit (15% of market value)	616,661,160
Debt applicable to the limit	
General obligation bonds,	
less debt service funds on hand	<u>57,562,687</u>
Legal debt margin	<u>\$ 559,098,473</u>

INDEPENDENT SCHOOL DISTRICT NO. 278

Demographic and Economic Statistics  
Last Ten Fiscal Years

Fiscal Year	Orono School District			School Enrollment	Unemployment Rate (3)
	Population (1)	Personal Income (2)	Per Capita Personal Income (2)		
2012	—	\$ —	\$ —	2,707	5.2 %
2013	12,403	—	—	2,762	4.6
2014	12,403	—	—	2,776	3.8
2015	12,403	—	—	2,779	3.3
2016	12,403	—	—	2,815	2.9
2017	12,513	—	—	2,811	3.7
2018	12,454	—	—	2,841	3.6
2019	12,926	—	—	2,877	3.3
2020	12,729	—	—	2,859	3.2
2021	13,059	—	—	2,844	4.2

(1) District estimate. Information is not available for years prior to 2013.

(2) Personal income information for residents living within the District is not available.

(3) Official Metropolitan Council estimate.

INDEPENDENT SCHOOL DISTRICT NO. 278

Principal Employers  
Current Year and Four Years Ago (1)

Employer	Fiscal Year					
	2021			2017		
	Employees	Rank	Percentage of Total (2) Employment	Employees	Rank	Percentage of Total (2) Employment
Proto Labs, Inc.	500	1	28.09 %	500	1	29.82 %
ISD No. 278	420	2	23.60	352	2	20.99
ServiceMaster Co.	200	3	11.24	200	3	11.93
Woodhill Country Club	150	4	8.43	50	9	2.98
Herc-U-Lift, Inc.	120	5	6.74	120	4	7.16
American Custom Rotomolding	110	6	6.18	110	5	6.56
Lafayette Club	100	7	5.62	100	6	5.96
Stantec	70	8	3.93	—	—	—
Haven Homes of Maple Plain	60	9	3.37	95	8	5.66
Otten Brothers Nursery	50	10	2.81	100	6	5.96
Maple Plain Food Center	—	—	—	50	9	2.98
Total	<u>1,780</u>		<u>100.00 %</u>	<u>1,677</u>		<u>100.00 %</u>
Total ISD No. 278 population (see the Schedule of Demographic and Economic Statistics)	<u>13,059</u>			<u>12,513</u>		
Percent of principal employers to total ISD No. 278 population	<u>13.6%</u>			<u>13.4%</u>		

(1) Information on principal employers is not available prior to 2017.

(2) Total employment within district boundary is not available. Percentage is of total employment for employers shown in table.

Source: City of Orono

INDEPENDENT SCHOOL DISTRICT NO. 278

Employees by Classification  
Last Ten Fiscal Years

Employees	Fiscal Year			
	2012	2013	2014	2015
Administrative staff	23.0	23.0	23.0	23.0
Support service staff	125.0	126.0	126.0	126.0
Classroom teachers	159.1	160.2	161.8	160.3
Special education teachers	35.0	35.0	35.6	35.5
Total	342.1	344.2	346.4	344.8

Source: This information is derived from the Minnesota Department of Education STARS report



2016	2017	2018	2019	2020	2021
23.0	23.5	23.0	24.0	23.0	24.0
129.0	130.0	130.0	136.0	140.0	126.0
160.0	165.0	175.0	178.0	180.0	178.0
35.1	35.3	35.0	35.0	35.0	36.0
347.1	353.8	363.0	373.0	378.0	364.0

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INDEPENDENT SCHOOL DISTRICT NO. 278

Operating Statistics  
Last Ten Fiscal Years

Fiscal Year	Enrollment	Total Governmental Activities Expenses	Cost per Pupil	Percentage Change	Teaching Staff	Pupil/Teacher Ratio
2012	2,707	\$ 36,929,390	\$ 13,640	0.6 %	194.1	13.9
2013	2,762	37,783,323	13,680	0.3	195.2	14.1
2014	2,775	38,967,674	14,042	2.7	197.4	14.1
2015	2,780	40,148,416	14,442	2.8	195.8	14.2
2016	2,815	42,750,911	15,189	5.2	195.1	14.4
2017	2,811	55,851,313	19,871	30.8	200.3	14.0
2018	2,841	55,369,382	19,489	(1.9)	210.0	13.5
2019	2,877	39,189,066	13,622	(30.1)	213.0	13.5
2020	2,859	50,620,428	17,706	30.0	215.0	13.3
2021	2,844	53,118,942	18,678	5.5	214.0	13.3

Source: District records

## INDEPENDENT SCHOOL DISTRICT NO. 278

School Building Information  
Last Ten Fiscal Years

	Fiscal Year			
	2012	2013	2014	2015
Elementary Schools				
Orono Schuman Elementary <b>(1987)</b>				
Enrollment (1)	541	553	534	541
Square feet	89,764	89,764	89,764	89,764
Orono Intermediate <b>(1972)</b>				
Enrollment (1)	605	610	649	635
Square feet	127,324	127,324	127,324	127,324
Middle School				
Orono Middle School <b>(2000)</b>				
Enrollment (1)	699	691	681	684
Square feet	122,000	122,000	122,000	122,000
High School				
Orono High School <b>(1960)</b>				
Enrollment (1)	862	908	912	919
Square feet	186,444	186,444	186,444	186,444
Total enrollment	2,707	2,762.00	2,776.00	2,779
Total square feet	525,532	525,532	525,532	525,532
Athletics				
Football fields	3	3	3	3
Soccer fields	13	13	13	13
Running tracks	1	1	1	1
Baseball/softball	6	6	6	6
Swimming pools	1	1	1	1
Playgrounds	3	3	3	3

(1) Enrollment reflects average daily membership (ADM) served by site.

Source: Square footage, capacity, and athletic statistics are derived from district records. Enrollment was obtained from a combination of district records and school ADM reports available on the Minnesota Department of Education website.

2016	2017	2018	2019	2020	2021
570	573	573	585	581	596
89,764	89,764	89,764	89,764	89,764	89,764
632	608	630	658	629	611
127,324	127,324	127,324	127,324	127,324	127,324
686	698	697	698	701	699
122,000	122,000	122,000	122,000	122,000	122,000
927	932	941	936	948	938
186,444	186,444	186,444	282,740	282,740	282,740
2,815	2,811	2,841	2,877	2,859	2,844
525,532	525,532	525,532	621,828	621,828	621,828
3	4	4	3	3	3
13	13	13	12	12	12
1	1	1	2	2	2
6	6	6	4	4	4
1	1	1	1	1	1
3	3	3	3	3	3

## INDEPENDENT SCHOOL DISTRICT NO. 278

Food Service  
School Lunch Program Data  
Last Ten Fiscal Years

<u>Year Ended June 30,</u>	<u>Program Adult Meals</u>	<u>Meals Served Students</u>	<u>Full Price Meals Served</u>	<u>Free Meals Served</u>	<u>Reduced-Price Meals Served</u>
2012	9,063	258,950	230,108	22,858	5,984
2013	8,911	254,590	223,974	23,454	7,162
2014	8,705	248,711	220,360	22,336	6,015
2015	9,920	276,849	249,649	20,087	7,113
2016	10,226	274,214	178,992	21,229	5,839
2017	11,363	272,340	245,425	18,396	8,519
2018	6,581	253,279	226,757	18,641	7,881
2019	6,897	251,511	226,793	16,451	8,267
2020	4,730	183,114	165,795	10,445	6,874
2021	1,073	254,668	—	254,668	—

<u>Year Ended June 30,</u>	<u>Student Regular Lunch Prices</u>		
	<u>Elementary</u>	<u>Middle</u>	<u>High School</u>
2012	\$ 2.25	\$ 2.35	\$ 2.50
2013	2.30	2.40	2.55
2014	2.40	2.55	2.70
2015	2.45	2.60	2.75
2016	2.50	2.65	2.80
2017	2.55	2.70	2.85
2018	2.65	2.80	2.95
2019	2.70	2.85	3.00
2020	2.80	2.95	3.10
2021	2.80	2.95	3.10

Note: In fiscal 2021, all student meals served through the District's child nutrition program were reimbursed through the federal COVID-19 Summer Food Service Program for Children.

INDEPENDENT SCHOOL DISTRICT NO. 278

Student Enrollment  
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM)					Total Pupil Units
	Handicapped and Pre-Kindergarten	Kindergarten	Elementary	Secondary	Total	
2012	15	138	1,212	1,342	2,707	3,162
2013	18	156	1,197	1,391	2,762	3,224
2014	13	162	1,205	1,395	2,775	3,237
2015	18	151	1,224	1,387	2,780	3,057
2016	23	171	1,219	1,402	2,815	3,095
2017	25	151	1,235	1,400	2,811	3,091
2018	24	169	1,233	1,415	2,841	3,124
2019	24	177	1,263	1,413	2,877	3,160
2020	22	173	1,251	1,413	2,859	3,141
2021	47	167	1,216	1,414	2,844	3,127

Note 1: Student enrollment for the latest fiscal year is estimated.

Note 2: ADM is weighted as follows in computing pupil units:

	Pre-Kindergarten	Handicapped Kindergarten	Kindergarten Half-Day/Full-Day	Elementary 1-3	Elementary 4-6	Secondary
Fiscal 2012 through 2014	1.250	1.000	0.612	1.115	1.060	1.300
Fiscal 2015 through 2021	1.000	1.000	0.550/1.000	1.000	1.000	1.200

Source: Minnesota Department of Education student reporting system

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