



# **CITY OF SOCIAL CIRCLE BOARD OF EDUCATION WALTON COUNTY, GEORGIA**

**ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
JUNE 30, 2015  
(Including Independent Auditor's Reports)**



CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY

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SECTION I  
FINANCIAL



## DEPARTMENT OF AUDITS AND ACCOUNTS

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**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

October 4, 2016

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Social Circle Board of Education

### INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Social Circle Board of Education, as of and for the year ended June 30, 2015, and the related notes to the financial statements (Exhibits A through H), which collectively comprise the Board's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that

are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Social Circle Board of Education, as of June 30, 2015, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 2 to the financial statements, in 2015, the City of Social Circle Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. The School District restated beginning Net Position for the cumulative effect of these accounting changes. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Proportionate Share of the Net Pension Liability, Schedule of Contributions to Retirement Systems, Notes to the Required Supplementary Information, and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages i through x , and pages 31 through 35 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Social Circle Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 5 through 8, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 4, 2016, on our consideration of the City of Social Circle Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Social Circle Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated Section 50-6-24.

Respectfully submitted,



Greg S. Griffin  
State Auditor

GSG:kt  
2015ARL-11

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CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

INTRODUCTION

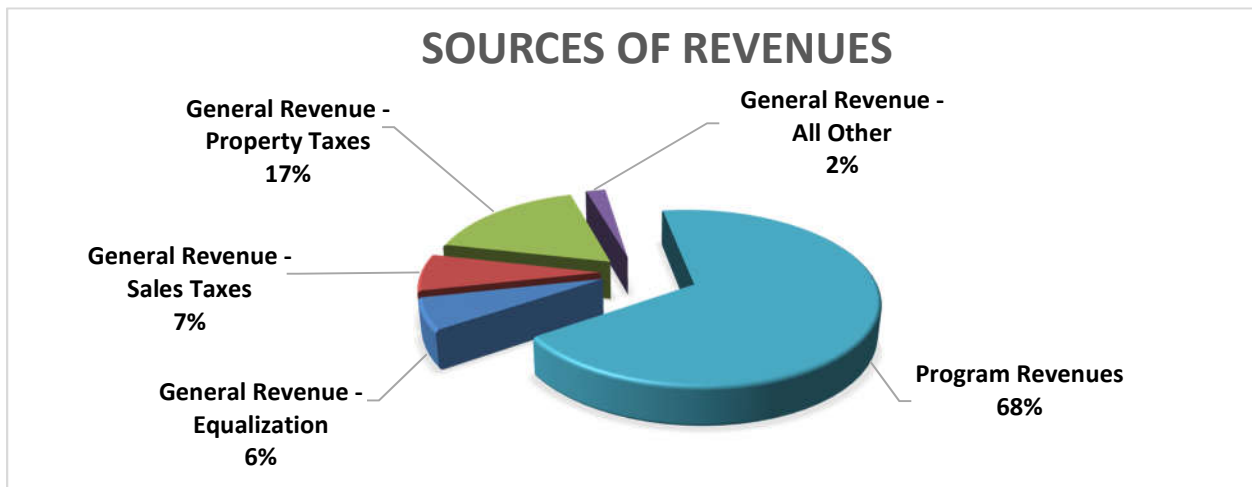
The intent of this discussion and analysis is to look at the District's financial performance as a whole. The reader should review the notes to the basic financial statements and the financial statements to enhance their understanding of the District's financial performance. The District's financial statements for the fiscal year ended June 30, 2015 includes a series of basic financial statements that report financial information for the District as a whole, its funds, and its fiduciary responsibilities. The Statement of Net Position and the Statement of Activities provide financial information about all of the District's activities and present both a short-term and long-term view of the District's finances. The fund financial statements provide information about all of the District's funds.

FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2015 are as follows:

On the District-wide financial statements:

- District-wide net position at June 30, 2015 was approximately \$22.5 million. Net position reflects the difference between all assets and deferred outflows of resources of the District (including capital assets, net of depreciation) and all liabilities and deferred inflows of resources. The net position at June 30, 2015 of \$22.5 million represented a decrease of approximately \$11.8 million when compared to the prior year, excluding the restatement of beginning net position.
- The School District had approximately \$16.2 million in expenses relating to governmental activities; only \$11.6 million of these expenses were offset by program specific charges for services, operating and capital grants and contributions. However, the general revenues (primarily property and sales taxes) of approximately \$5.5 provided additional funding of these expenses.
- As stated above, general revenues accounted for \$5.5 million or about 32% of all revenues totaling approximately \$17.1 million. Program specific revenues in the form of charges for services, operating and capital grants, and contributions accounted for the balance of these revenues.



CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

On the fund financial statements:

- Among major funds, the General Fund had approximately \$16.0 million in revenues and \$15.9 million in expenditures. The General Fund balance of approximately \$4.8 million at June 30, 2015 decreased by approximately \$900 thousand from the prior year.

## OVERVIEW OF THE FINANCIAL STATEMENTS

These financial statements consists of three parts; management's discussion and analysis (this section), the basic financial statements, including notes to the financial statements, and required supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the District-wide and fund financial statements.

The District-wide financial statements include the 'Statement of Net Position' and 'Statement of Activities'. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The 'Governmental Funds' statements disclose how basic services are financed in the short-term as well as what remains for future spending. The 'Fiduciary Funds' statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others. In the case of the City of Social Circle School District, the General Fund and Capital Projects Fund are both considered to be major funds. The District has no non-major funds as defined by GASB Statement 34 for purposes of this report.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

### **District-wide Statements**

Since the City of Social Circle School District has no operations that have been classified as "Business Activities", the District-wide financial statements are basically a consolidation of the entire District's operating funds into one column called governmental activities. In reviewing the District-wide financial statements, a reader might ask the question, are we in a better financial position now than last year? The 'Statement of Net Position' and the 'Statement of Activities' provides the basis for answering this question. These financial statements include all District's assets and liabilities and uses the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into accounts all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and any changes in net position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs, student-teacher ratios, and other factors.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

When analyzing District-wide financial statements, it is important to remember these statements are prepared using an economic resources measurement focus (accrual accounting) and involve the following steps to format the Statement of Net Position:

- Capitalize current outlays for capital assets
- Depreciate capital assets
- Report long-term debt as a liability
- Calculate revenue and expense using the economic resources measurement focus and the accrual basis of accounting
- Allocate net position as follows:
  - Net Investment in Capital Assets
  - Restricted Net Position is that with constraints placed on the use by external sources such as creditors, grantors, contributors or laws and regulations.
  - Unrestricted Net Position is net position that does not meet any of the above restrictions.

### **Fund Financial Statements**

The School District uses many funds or sub-funds to account for a multitude of financial transactions during the fiscal year. The fund financial statements presented in this report provide detail information about the School District's significant or major funds. As discussed previously, the District has no non-major Funds as defined by generally accepted accounting principles.

The District has two kinds of funds as discussed below:

Governmental Funds – Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual method of accounting which measures cash and all other financial assets that can be readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled in the financial statements.

Fiduciary Funds – The School District is the trustee, or fiduciary, for assets that belong to clubs, organizations and others within the principals' accounts. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Net position, which is the difference between total assets and total liabilities, is one indicator of the financial condition of the District. When revenues exceed expenses, the result is an increase in net position. When expenses exceed revenues, the result is a decrease in net position. The relationship between revenues and expenses can be thought of as the District's operating results. The District's net position, as measured in the Statement of Net Position, can be one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position as measured in the Statement of Activities - are one indicator of whether its financial health is Improving or deteriorating. However, the District's goal and mission is to provide success for each child's education, not to generate profits as private corporations do. For this reason, many other non-financial factors should be considered in assessing the overall health of the District.

In the case of the City of Social Circle School District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by approximately \$22.5 million at June 30, 2015. To better understand the District's actual financial position and ability to deliver services in future periods, it is necessary to review the various components of the net position category. For example, of the \$22.5 million of net position, about \$1.7 million was restricted for continuation of Federal programs, debt service, and bus replacements. Accordingly, these funds were not available to meet the District's ongoing obligations to citizens and creditors.

In addition, the District had over \$29.9 million (net of related debt) invested in capital assets (e.g., land, buildings, and equipment). The District uses these capital assets to provide educational services to students within geographic boundaries served by the District. Because of the very nature and on-going use of the assets being reported in this component of net position, it must be recognized that this portion of the net position is not available for future spending.

The remaining balance of unrestricted net position of approximately -\$9.2 million is a decrease from the prior year of approximately \$13.4 million.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Table 1 provides a summary of the School District's net position for this fiscal year as compared to the prior fiscal year.

**Table 1  
Net Position**

	Governmental Activities	
	Fiscal Year 2015	Fiscal Year 2014 (1)
<b>Assets</b>		
Current and Other Assets	\$ 7,092,319	\$ 9,615,667
Capital Assets, Net	<u>31,959,969</u>	<u>30,474,257</u>
<b>Total Assets</b>	<u>39,052,288</u>	<u>40,089,924</u>
<b>Deferred Outflow of Resources</b>		
Related to Defined Benefit Pension Plans	<u>1,835,632</u>	<u>0</u>
<b>Liabilities</b>		
Current and Other Liabilities	2,037,202	3,722,100
Long-Term liabilities	2,058,200	2,068,520
Net Pension Liability	<u>10,629,600</u>	<u>0</u>
<b>Total Liabilities</b>	<u>14,725,002</u>	<u>5,790,620</u>
<b>Deferred Inflow of Resources</b>		
Related to Defined Benefit Pension Plans	<u>3,705,704</u>	<u>0</u>
<b>Net Position</b>		
Net Investment in Capital Assets	29,901,769	28,405,737
Restricted	1,771,553	1,717,115
Unrestricted	<u>-9,216,108</u>	<u>4,176,452</u>
<b>Total Net Position</b>	<u>\$ 22,457,214</u>	<u>\$ 34,299,304</u>

(1) Fiscal year 2014 balances do not reflect the effect of the Restatement of Net Position.  
See Note 2 in the Notes to the Basic Financial Statements for additional information.

Total net position decreased by about \$11.8 million in fiscal year 2015 from the prior year, excluding the effects of the restatement of beginning net position. Table 2 also shows the changes in net position as compared to the prior fiscal year.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**Table 2**  
**Change in Net Position**

	Governmental Activities	
	Fiscal Year	Fiscal Year
	2015	2014 (1)
<b>Revenues</b>		
Program Revenues:		
Charges for Services and Sales	\$ 1,898,427	\$ 1,794,839
Operating Grants and Contributions	9,672,280	9,403,272
<b>Total Program Revenues</b>	<b>11,570,707</b>	<b>11,198,111</b>
General Revenues:		
Taxes		
Property Taxes	2,877,887	2,554,316
Sales Taxes	1,114,880	1,067,809
Grants and Contributions not		
Restricted to Specific Programs	1,087,083	1,449,411
Investment Earnings	73,205	85,065
Miscellaneous	390,862	351,994
<b>Total General Revenues</b>	<b>5,543,917</b>	<b>5,508,595</b>
<b>Total Revenues</b>	<b>17,114,624</b>	<b>16,706,706</b>
<b>Program Expenses:</b>		
Instruction	9,443,712	9,609,626
Support Services		
Pupil Services	457,256	480,143
Improvement of Instructional Services	615,666	337,411
Educational Media Services	324,581	333,183
General Administration	600,492	661,719
School Administration	1,231,915	1,176,629
Business Administration	153,944	150,805
Maintenance and Operation of Plant	1,447,131	1,328,756
Student Transportation Services	685,360	730,323
Central Support Services	420	650
Other Support Services	195,340	211,891
Operations of Non-Instructional Services		
Enterprise Operations	218,909	144,980
Food Services	810,135	870,833
Interest on Short-Term and Long-Term Liabilities	2,949	3,374
<b>Total Expenses</b>	<b>16,187,810</b>	<b>16,040,323</b>
<b>Increase in Net Position</b>	<b>\$ 926,814</b>	<b>\$ 666,383</b>

(1) Fiscal year 2014 balances do not reflect the effect of the Restatement of Net Position.  
See Note 2 in the Notes to the Basic Financial Statements for additional information.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**Cost of Providing Services**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity as compared to the prior fiscal year.

**Table 3  
Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	Fiscal Year Year 2015	Fiscal Year 2014 (1)	Fiscal Year Year 2015	Fiscal Year 2014 (1)
Instruction	\$ 9,443,712	\$ 9,609,626	\$ 1,119,218	\$ 1,547,534
Support Services:				
Pupil Services	457,256	480,143	362,942	407,358
Improvement of Instructional Services	615,666	337,411	256,969	140,779
Educational Media Services	324,581	333,183	121,525	126,426
General Administration	600,492	661,719	126,973	192,229
School Administration	1,231,915	1,176,629	666,256	617,678
Business Administration	153,944	150,805	153,944	150,805
Maintenance and Operation of Plant	1,447,131	1,328,756	963,492	818,012
Student Transportation Services	685,360	730,323	517,928	556,813
Central Support Services	420	650	420	650
Other Support Services	195,340	211,891	80,346	96,328
Operations of Non-Instructional Services:				
Enterprise Operations	218,909	144,980	158,609	94,501
Food Services	810,135	870,833	85,532	89,725
Interest on Short-Term and Long-Term Debt	2,949	3,374	2,949	3,374
<b>Total Expenses</b>	<b>\$ 16,187,810</b>	<b>\$ 16,040,323</b>	<b>\$ 4,617,103</b>	<b>\$ 4,842,212</b>

(1) The Fiscal Year 2014 amounts do not reflect the effects of the restatement of July 1, 2014 net position. See Note 2 in the Notes to the Financial Statements for more information.

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS**

Information about the School District's governmental funds is presented starting on Exhibit "C" of this report. Governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues over \$18.0 million and total expenditures of \$18.9 million in fiscal year 2015. Total governmental fund balances of approximately \$4.9 million at June 30, 2015, decreased approximately \$900 thousand from the prior year.

**General Fund Budget Highlights**

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the General Fund. During the course of fiscal year 2015, the School District amended its general fund budget as needed.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
 MANAGEMENT'S DISCUSSION AND ANALYSIS  
 FOR THE FISCAL YEAR ENDED JUNE 30, 2015

The School District budget is adopted at the aggregate level and maintained at the program, function, object, and site levels to facilitate budgetary control. The budgeting systems are designed to control the total budget, but provide flexibility to meet the ongoing programmatic needs. The budgeting systems are also designed to control total site budgets but provide flexibility for site management as well.

For the General Fund, the final actual revenues of over \$15.9 million were less than the final budgeted amount of \$16.8 million by approximately \$900 thousand. This can be attributed to not receiving as much miscellaneous revenues as included in the budget.

The General Fund's final actual expenditures of \$16.9 million were more than the final budget amount of \$16.8 by approximately \$100 thousand. The District believes it effectively managed its budget during the fiscal year. Additionally, the District did include revenues and expenditures for school activity accounts in the final budget.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets**

At fiscal year ended June 30, 2015, the School District had over \$31.9 million invested in capital assets, net of accumulated depreciation, all in governmental activities. These assets are made up of a broad range of items including buildings; land; land improvements; and food service, transportation and maintenance equipment. Table 4 reflects a summary of these balances, net of accumulated depreciation, as compared to the prior fiscal year.

**Table 4  
 Capital Assets  
 (Net of Depreciation)**

	Governmental Activities	
	Fiscal	Fiscal
	Year 2015	Year 2014
Land	\$ 1,132,964	\$ 1,132,964
Construction In Progress	318,926	7,177,031
Building and Improvements	29,376,161	21,015,837
Equipment	624,205	601,819
Land Improvements	507,713	546,606
Total	\$ 31,959,969	\$ 30,474,257

Additional information about the School District's Capital Assets can be found in the Notes to the Basic Financial Statements.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
 MANAGEMENT'S DISCUSSION AND ANALYSIS  
 FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**Long-Term Debt**

At June 30, 2015, the School District had just over \$2.0 million in total debt outstanding which consisted of \$2.0 million in bond debt, and roughly \$58,200 in revenue bonds. Table 5 summarizes the School District's debt as compared to the prior year.

**Table 5  
 Debt at June 30**

	Governmental Activities	
	Fiscal Year 2015	Fiscal Year 2014
General Obligation Bonds	\$ 2,000,000	\$ 2,000,000
Revenue Bonds	58,200	68,520
Total	\$ 2,058,200	\$ 2,068,520

Additional information about the School District's Debt can be found in the Notes to the Basic Financial Statements.

**FACTORS BEARING ON THE DISTRICT'S FUTURE**

Currently known circumstances that are expected to have a significant effect on financial position or results of operations in future years are as follows:

- The District is financially stable. The School District's operating millage for fiscal year 2015 was 19.79, which produced approximately \$133,726 per mill.
- The District used the rollback for the fiscal year 2016 operating millage of 19.092, which is projected to produce approximately \$142,311 per mill and a decrease in ad valorem revenue of approximately \$40,746 for fiscal year 2016.
- The School District is financially challenged by the State's continuing reduction of state revenue appropriations to local school districts. The system is scheduled to receive \$705,611 in increased revenue for fiscal year 2016. This is the result of a decrease in fiscal year 2016 austerity totaling \$335,943, an increase in equalization of \$154,411, as well as, an increase in QBE funds due to a growth in FTE.
- The District is expecting a revenue increase of \$357,483 in fiscal year 2017 based on an increase in the state allotment to education (reduction in austerity) and more funding applied to the equalization grant.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

- The District started Phase II of the Athletic Complex construction at Social Circle High School in fiscal year 2014 with the completion in fiscal year 15. The project expenditures were formalized with Educational Special Local Option Sales Tax (ESPLOST). The District regularly monitors anticipated capital outlay needs for facility repair and maintenance. In November 2011, the citizens of Walton County voted to renew the current ESPLOST which began January 1, 2013 and will end December 31, 2017. In March 2013, the citizens of Newton County voted to renew the current ESPLOST which began January 1, 2015 and will end December 31, 2019. The District receives a small allocation from the Newton County ESPLOST.
  
- The District has intergovernmental agreements with Walton County School District for the education of student residents in Zone 5. The current agreement is through June 30, 2021. The District also has an intergovernmental agreement with Newton County School District for the education of student residents of Newton County. This agreement was initially made in May 2007, renewed in November 2012, and is effective through 2020. The tax dollars follow the child as outlined in each intergovernmental agreement. Each agreement is expected to be renegotiated prior to the effective date.

#### CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Allison Pittard, Chief Financial Officer, City of Social Circle School District, 147 Alcova Drive, Social Circle, Georgia 30025. You may also email your questions to Allison Pittard at [allison.pittard@socialcircleschools.org](mailto:allison.pittard@socialcircleschools.org).

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
STATEMENT OF NET POSITION  
JUNE 30, 2015

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 3,735,868.62
Investments	1,765,295.62
Accounts Receivable, Net	
Taxes	313,443.75
State Government	1,096,270.98
Federal Government	144,187.87
Other	19.40
Inventories	37,232.38
Capital Assets, Non-Depreciable	1,451,890.08
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>30,508,078.92</u>
 Total Assets	 <u>39,052,287.62</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	<u>1,835,631.73</u>
<u>LIABILITIES</u>	
Accounts Payable	228,758.63
Salaries and Benefits Payable	1,808,443.05
Long-Term Liabilities	
Due Within One Year	10,680.00
Due in More Than One Year	2,047,520.00
Net Pension Liability	<u>10,629,600.00</u>
 Total Liabilities	 <u>14,725,001.68</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	<u>3,705,704.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	29,901,769.00
Restricted for	
Bus Replacement	20,938.50
Continuation of Federal Programs	37,232.38
Debt Service	1,713,381.86
Unrestricted (Deficit)	<u>-9,216,108.07</u>
 Total Net Position	 <u>\$ 22,457,213.67</u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2015

EXHIBIT "B"

		PROGRAM REVENUES		
EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION	
<b>GOVERNMENTAL ACTIVITIES</b>				
Instruction	\$ 9,443,712.26	\$ 1,638,981.58	\$ 6,685,512.07	\$ -1,119,218.61
Support Services				
Pupil Services	457,256.52		94,314.50	-362,942.02
Improvement of Instructional Services	615,665.73		358,696.83	-256,968.90
Educational Media Services	324,581.04		203,056.00	-121,525.04
General Administration	600,491.80		473,518.59	-126,973.21
School Administration	1,231,915.34		565,659.03	-666,256.31
Business Administration	153,943.60			-153,943.60
Maintenance and Operation of Plant	1,447,131.35	11,725.00	471,913.85	-963,492.50
Student Transportation Services	685,360.49		167,432.86	-517,927.63
Central Support Services	419.64			-419.64
Other Support Services	195,340.34		114,994.26	-80,346.08
Operations of Non-Instructional Services				
Enterprise Operations	218,908.56	60,299.93		-158,608.63
Food Services	810,134.55	187,420.05	537,182.45	-85,532.05
Interest on Short-Term and Long-Term Debt	2,948.61			-2,948.61
	<u>\$ 16,187,809.83</u>	<u>\$ 1,898,426.56</u>	<u>\$ 9,672,280.44</u>	<u>-4,617,102.83</u>
General Revenues				
Taxes				
Property Taxes				
For Maintenance and Operations				2,877,886.64
Sales Taxes				
Special Purpose Local Option Sales Tax				
For Capital Projects				1,114,879.94
Grants and Contributions not				
Restricted to Specific Programs				1,087,083.00
Investment Earnings				73,205.39
Miscellaneous				390,862.03
				<u>5,543,917.00</u>
Change in Net Position				926,814.17
Net Position - Beginning of Year, Restated				<u>21,530,399.50</u>
Net Position - End of Year				<u>\$ 22,457,213.67</u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 BALANCE SHEET  
 GOVERNMENTAL FUNDS  
 JUNE 30, 2015

EXHIBIT "C"

	GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	TOTAL
<u>ASSETS</u>			
Cash and Cash Equivalents	\$ 3,766,379.35		\$ 3,766,379.35
Investments	1,728,169.81	\$ 37,125.81	1,765,295.62
Accounts Receivable, Net			
Taxes	220,981.40	92,462.35	313,443.75
State Government	1,096,270.98		1,096,270.98
Federal Government	144,187.87		144,187.87
Other	19.40		19.40
Inventories	37,232.38		37,232.38
Total Assets	\$ 6,993,241.19	\$ 129,588.16	\$ 7,122,829.35
<u>LIABILITIES</u>			
Cash Overdraft		\$ 30,510.73	\$ 30,510.73
Accounts Payable	\$ 129,681.20	99,077.43	228,758.63
Salaries and Benefits Payable	1,808,443.05		1,808,443.05
Total Liabilities	1,938,124.25	129,588.16	2,067,712.41
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Unavailable Revenue - Property Taxes	163,702.58		163,702.58
<u>FUND BALANCES</u>			
Nonspendable	37,232.38		37,232.38
Restricted	1,747,491.89		1,747,491.89
Assigned	1,102,264.34		1,102,264.34
Unassigned	2,004,425.75		2,004,425.75
Total Fund Balances	4,891,414.36		4,891,414.36
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 6,993,241.19	\$ 129,588.16	\$ 7,122,829.35

The notes to the basic financial statements are an integral part of this statement.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
 TO THE STATEMENT OF NET POSITION  
 JUNE 30, 2015

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C") \$ 4,891,414.36

Amounts reported for Governmental Activities in the Statement of Net Position are different because:

Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:

Land	\$	1,132,964.29	
Construction in Progress		318,925.79	
Land Improvements		878,397.38	
Buildings and Improvements		37,986,972.42	
Equipment		2,029,968.02	
Accumulated Depreciation		<u>-10,387,258.90</u>	
Total Capital Assets			31,959,969.00

Some liabilities, including net pension obligations, are not due and payable in the current period and, therefore, are not reported in the funds.

Net Pension Liability -10,629,600.00

Deferred Outflows and Inflows of Resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.

-1,870,072.27

Taxes that are not available to pay for current period expenditures are deferred in the governmental funds.

Property Taxes 163,702.58

Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. These consist of:

Bonds Payable	\$	-2,000,000.00	
Installment Sales Agreement		<u>-58,200.00</u>	
Total Long-Term Liabilities			<u>-2,058,200.00</u>

Net Position of Governmental Activities (Exhibit "A") \$ 22,457,213.67

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
 GOVERNMENTAL FUNDS  
 YEAR ENDED JUNE 30, 2015

EXHIBIT "E"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	TOTAL
<u>REVENUES</u>			
Property Taxes	\$ 2,855,781.42		\$ 2,855,781.42
Sales Taxes		\$ 1,114,879.94	1,114,879.94
State Funds	9,533,450.65		9,533,450.65
Federal Funds	1,248,639.79		1,248,639.79
Charges for Services	1,898,426.56		1,898,426.56
Investment Earnings	71,212.03	1,993.36	73,205.39
Miscellaneous	367,044.03	23,818.00	390,862.03
	15,974,554.48	1,140,691.30	17,115,245.78
<u>EXPENDITURES</u>			
Current			
Instruction	9,315,236.44		9,315,236.44
Support Services			
Pupil Services	465,259.92		465,259.92
Improvement of Instructional Services	619,749.59		619,749.59
Educational Media Services	331,823.25		331,823.25
General Administration	601,551.20		601,551.20
School Administration	1,257,179.51		1,257,179.51
Business Administration	157,682.30	77.47	157,759.77
Maintenance and Operation of Plant	1,339,202.54	107,611.74	1,446,814.28
Student Transportation Services	616,375.98		616,375.98
Central Support Services	419.64		419.64
Other Support Services	196,958.19		196,958.19
Enterprise Operations	218,908.56		218,908.56
Food Services Operation	812,054.86		812,054.86
Capital Outlay		1,922,441.75	1,922,441.75
Debt Services			
Principal	10,320.00		10,320.00
Interest	2,948.61		2,948.61
	15,945,670.59	2,030,130.96	17,975,801.55
Excess of Revenues over (under) Expenditures	28,883.89	-889,439.66	-860,555.77
<u>OTHER FINANCING SOURCES (USES)</u>			
Transfers In		889,439.66	889,439.66
Transfers Out	-889,439.66		-889,439.66
	-889,439.66	889,439.66	0.00
Net Change in Fund Balances	-860,555.77	0.00	-860,555.77
Fund Balances - Beginning	5,751,970.13	0.00	5,751,970.13
Fund Balances - Ending	\$ 4,891,414.36	\$ 0.00	\$ 4,891,414.36

The notes to the basic financial statements are an integral part of this statement.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
 REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 TO THE STATEMENT OF ACTIVITIES  
 JUNE 30, 2015

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E") \$ -860,555.77

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

Capital Outlay	\$ 2,052,030.73	
Depreciation Expense	-550,013.08	
Excess of Capital Outlay over Depreciation Expense		1,502,017.65

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. 22,105.22

Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:

Revenue Bond Payment		10,320.00
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Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. These activities consist of:

Pension Expense		252,927.07
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Change in Net Position of Governmental Activities (Exhibit "B") \$ 926,814.17

The notes to the basic financial statements are an integral part of this statement.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2015

EXHIBIT "G"

	<u>AGENCY FUNDS</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ <u>97,227.29</u>
<u>LIABILITIES</u>	
Funds Held for Others	\$ <u>97,227.29</u>

The notes to the basic financial statements are an integral part of this statement.

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**NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

**REPORTING ENTITY**

The City of Social Circle Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the City of Social Circle Board of Education.

**District-wide Statements:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**Fund Financial Statements:**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various funds for governments or individuals.

### **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

### **RESTATEMENT OF PRIOR YEAR NET POSITION**

For fiscal year 2015, the School District made several prior period adjustments due to the adoption of GASB Statement No. 68 and GASB Statement No. 71, as described in "New Accounting Pronouncements" below, which require the restatement of the June 30, 2014, Net Position in Governmental Activities. The result is a decrease in Net Position at July 1, 2014 of \$12,768,905.00. This change is in accordance with generally accepted accounting principles.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 JUNE 30, 2015

EXHIBIT "H"

Net position, July 1, 2014 as previously reported	\$	34,299,304.50
Prior Period adjustment - Implementation of GASB 68:		
Net Pension Liability (measurement date)		
TRS	\$	-13,822,983.00
Deferred Outflows - School District's contribution made during fiscal year 2014		
TRS	<u>1,054,078.00</u>	<u>-12,768,905.00</u>
Net position, July 1, 2014, as restated	\$	<u>21,530,399.50</u>

**NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. The provisions of this statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. The adoption of this statement has a significant impact on the School District's financial statements. As noted above, the School District restated beginning Net Position for the cumulative effect of this accounting change.

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 69, *Government Combinations and Disposals of Government Operations*. This statement provides specific accounting and financial reporting guidance for combinations in the governmental environment. This statement also requires that disclosures be made by governments about combination arrangements in which they engage and for disposals of government operations. The School District did not have any activities of this type during the fiscal year and the adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB No. 68*. The objective of this statement is to improve accounting and financial reporting by addressing an issue in Statement No. 68, *Accounting and Financial Reporting for Pensions*, concerning transition provisions related to certain pension contributions made to defined benefit pension plans prior to implementation of statement. This statement amends paragraph 137 of Statement No. 68 which limited recognition of pension-related deferred inflows of resources at the transition to circumstances in which it is practical to determine the amounts of all deferred outflows of resources and deferred inflows of resources related to pensions. The adoption of this statement has a significant impact on the School District's financial statements. As noted above, the School District has restated beginning Net Position for the cumulative effect of this accounting change.

**CASH AND CASH EQUIVALENTS**

**Composition of Deposits**

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

## INVESTMENTS

### Composition of Investments

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The local government investment pool (Georgia Fund 1) administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit quality risks, custodial credit risks, concentration of credit risks, or interest rate risks.

## RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

## PROPERTY TAXES

The City of Social Circle Board of Commissioners adopted the property tax levy for the 2014 tax digest year (calendar year) on September 16, 2014 (levy date) based on property values as of January 1, 2014. Taxes were due on January 10, 2015 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2014 tax digest are reported as revenue in the governmental funds for fiscal year 2015. The City of Social Circle City Clerk bills and collects the property taxes for the School District and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2015, for maintenance and operations amounted to \$2,646,441.59.

The tax millage rate levied for the 2014 tax year (calendar year) for the City of Social Circle Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>19.790</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$209,339.83 during fiscal year ended June 30, 2015.

**SALES TAXES**

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$1,114,879.94 and is to be used for capital outlay for educational purposes. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

**INVENTORIES**

**Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

**CAPITAL ASSETS**

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	ALL	N/A
Land Improvements	\$ 10,000.00	20 to 70 years
Buildings and Improvements	\$ 10,000.00	25 to 70 years
Equipment	\$ 10,000.00	8 to 25 years
Intangible Assets	\$ 10,000.00	15 to 50 years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 15 to 50 years.

### **DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of net position and/or the balance sheet will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. Under the full accrual method of accounting, the School District has reported deferred outflows of resources related to a defined benefit pension plan, as discussed in Note 13 – Retirement Plans.

In addition to liabilities, the statement of net position and/or the balance sheet will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time. Under the full accrual method of accounting, the School District has reported deferred inflows of resources related to a defined benefit pension plan, as discussed in Note 13 – Retirement Plans. This item is reported only in the District-wide Statement of Net Position. Additionally, the School District has one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and grants and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

### **GENERAL OBLIGATION BONDS**

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

### **PENSIONS**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teachers Retirement System of Georgia (TRS) and the Public School Employees Retirement System (PSERS) and additions to/deductions from TRS/PSERS's fiduciary net position have been determined on the same basis as they are reported by TRS/PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. See Note 13 - Retirement Plans.

## NET POSITION

The School District's Net Position in the District-wide Statements is classified as follows:

**Investment in Capital Assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of Investment in Capital Assets.

**Restricted Net Position** - This represents resources for which the School District is legally or contractually obligated to spend resources for bus replacement and debt service in accordance with restrictions imposed by external third parties.

**Unrestricted Net Position** - Unrestricted Net Position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of Investment of Capital Assets and Restricted Net Position. Included in the net deficit reported is the School District's Net Pension Liability of \$10,629,600.00 which is required for financial reporting.

## FUND BALANCES

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund.

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Fund Balances of the Governmental Funds at June 30, 2015, are as follows:

Nonspendable					
Inventories				\$	37,232.38
Restricted					
Bus Replacement	\$	20,938.50			
Debt Service		1,713,381.86			
Other - Rutland Center		13,171.53			1,747,491.89
Assigned					
After School Program	\$	26,999.96			
School Activity Accounts		45,003.17			
Subsequent Period Expenditures		1,030,261.21			1,102,264.34
Unassigned					2,004,425.75
Fund Balance, June 30, 2015				\$	4,891,414.36

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year-end of not less than 5% of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

**DEFICIT FUND BALANCES**

The fund reporting a deficit fund balance at June 30, 2015, is as follows:

Fund Type/Fund Name	Deficit Balance
General Fund	
School Food Service	\$ 44,126.43

The Board plans to cover the fund balance deficit in the school food service program using the unassigned fund balance available in the General Fund. A transfer will be made in the subsequent period to ensure the total school food service fund balance is sufficient to cover the deficit that exists in the program.

**USE OF ESTIMATES**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District’s fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by function. The legal level

of budgetary control was established by the Board at the aggregate function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 4 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during fiscal year 2015.

#### **NOTE 4: DEPOSITS AND INVESTMENTS**

##### **COLLATERALIZATION OF DEPOSITS**

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

**CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District’s deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2015, the School District had deposits with a carrying amount of \$3,838,316.49, which includes \$5,220.58 in Certificates of Deposit that are reported as Investments, and a bank balance of \$4,074,926.83. The bank balances insured by Federal depository insurance were \$404,647.45.

The amounts exposed to custodial credit risk are classified into three categories as follows:

- Category 1 - Uncollateralized,
- Category 2 - Cash collateralized with securities held by the pledging financial institution, or
- Category 3 - Cash collateralized with securities held by the pledging financial institution’s trust department or agent but not in the School District’s name.

The School District’s deposits by custodial risk category at June 30, 2015, are as follows:

Custodial Credit Risk Category	Bank Balance
1	\$ 0.00
2	0.00
3	3,670,279.38
Total	\$ 3,670,279.38

**CATEGORIZATION OF INVESTMENTS**

At June 30, 2015, the carrying value of the School District’s total investment was \$1,765,295.62. This includes \$5,220.58 invested in Certificates of Deposit, which are collateralized in the same manner as other cash deposits. The School District’s investments as of June 30, 2015, are presented below. All investments are presented by investment type and debt securities are presented by maturity.

Investment Type	Fair Value	Investment Maturity	
		Less Than 1 Year	1 - 5 Years
<b>Debt Securities</b>			
U. S. Agencies			
Implicitly Guaranteed	\$ 1,709,777.70		\$ 1,709,777.70
U. S. Treasuries			
Money Market Funds	13,171.53	\$ 13,171.53	
	1,722,949.23	\$ 13,171.53	\$ 1,709,777.70
<b>Investment Pools</b>			
Office of the State Treasurer			
Georgia Fund 1	37,125.81		
Total Investments	\$ 1,760,075.04		

The Georgia Fund 1 (local government investment pool) administered by the State of Georgia, Office of the State Treasurer is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1 (Primary Liquidity Portfolio) does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at <http://www.audits.ga.gov/SGD/cafr.html>.

The Primary Liquidity Portfolio consists of Georgia Fund 1 which is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC’s Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool’s share price, \$1.00 per share. The pool is an AAf rated investment pool by Standard and Poor’s. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2015, was 56 days.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

**Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk for investments.

**Credit Quality Risk**

Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District does not have a formal policy for managing custodial credit risk.

The investments subject to credit quality risk are reflected below:

Rated Debt Investments	Fair Value	Quality Ratings	
		AAA	Unrated
Debt Securities			
U. S. Agencies			
Implicitly Guaranteed	\$ 1,709,777.70		\$ 1,709,777.70
U. S. Treasuries			
Money Market	13,171.53	13,171.53	
Totals by Quality Ratings	\$ 1,722,949.23	\$ 13,171.53	\$ 1,709,777.70

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. The School District does not have a formal policy for managing concentration of credit risk. More than 5% of the School District’s investments are in Federal Home Loan Mortgage Corporation Discount Notes. This investment is 98% of the School District’s total investments.

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**NOTE 5: NON-MONETARY TRANSACTIONS**

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 – Inventories.

**NOTE 6: CAPITAL ASSETS**

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2014	Increases	Decreases	Balances June 30, 2015
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 1,132,964.29			\$ 1,132,964.29
Construction in Progress	7,177,031.23	\$ 1,890,399.03	\$ 8,748,504.47	318,925.79
Total Capital Assets Not Being Depreciated	8,309,995.52	1,890,399.03	8,748,504.47	1,451,890.08
Capital Assets Being Depreciated				
Buildings and Improvements	29,255,704.38	8,748,504.47	17,236.43	37,986,972.42
Equipment	1,868,336.32	161,631.70		2,029,968.02
Land Improvements	878,397.38			878,397.38
Less Accumulated Depreciation for:				
Buildings and Improvements	8,239,867.76	371,874.38	930.77	8,610,811.37
Equipment	1,266,517.33	139,245.63		1,405,762.96
Land Improvements	331,791.50	38,893.07		370,684.57
Total Capital Assets, Being Depreciated, Net	22,164,261.49	8,360,123.09	16,305.66	30,508,078.92
Governmental Activity Capital Assets - Net	\$ 30,474,257.01	\$ 10,250,522.12	\$ 8,764,810.13	\$ 31,959,969.00

Capital assets being acquired under an installment sales agreement as of June 30, 2015, are as follows:

	Governmental Activities
Buildings and Improvements	\$ 113,947.48
Less: Accumulated Depreciation	8,307.69
	\$ 105,639.79

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Current year depreciation expense by function is as follows:

Instruction		\$ 410,384.28
Support Services		
General Administration	\$ 11,564.10	
School Administration	1,066.00	
Maintenance and Operation of Plant	3,621.22	
Student Transportation Services	<u>112,865.68</u>	129,117.00
Food Services		<u>10,511.80</u>
		<u>\$ 550,013.08</u>

**NOTE 7: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2015, consisted of the following:

Transfers to	Transfers From General Fund
District-wide Capital Projects	\$ <u>889,439.66</u>

Transfers are used to move property tax revenues collected by the General Fund to the Capital Projects Fund.

**NOTE 8: RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, job related illness or injuries to employees, and acts of God. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

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Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	<u>Beginning of Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Liability</u>
2014	\$ 0.00	\$ 3,264.00	\$ 3,264.00	\$ 0.00
2015	\$ 0.00	\$ 4,950.00	\$ 0.00	\$ 4,950.00

The School District has purchased surety bonds to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$ 25,000.00
All Employees	\$ 100,000.00

**NOTE 9: LONG-TERM LIABILITIES**

The City of Social Circle Board of Education entered into an agreement dated June 1, 2006 with Northeast Georgia Regional Educational Service Agency for the construction and subsequent lease of the Rutland Center. Under the terms of the agreement, the School District will make annual payments through July 15, 2020.

**GENERAL OBLIGATION DEBT OUTSTANDING**

General Obligation Bonds currently outstanding are as follows:

<u>Purpose</u>	<u>Interest Rate</u>	<u>Amount</u>
General Government - QZAB - Series 2003	0.00%	\$ 2,000,000.00

The changes in Long-Term Liabilities during the fiscal year ended June 30, 2015, were as follows:

	<u>Governmental Activities</u>				
	<u>Balance July 1, 2014</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance June 30, 2015</u>	<u>Due Within One Year</u>
G.O. Bonds	\$ 2,000,000.00	\$ 0.00		\$ 2,000,000.00	
Revenue Bonds	68,520.00		\$ 10,320.00	58,200.00	\$ 10,680.00
	<u>\$ 2,068,520.00</u>	<u>\$ 0.00</u>	<u>\$ 10,320.00</u>	<u>\$ 2,058,200.00</u>	<u>\$ 10,680.00</u>

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At June 30, 2015, payments due by fiscal year which includes principal and interest for these items are as follows:

<u>Fiscal Year Ended June 30:</u>	<u>Revenue Bonds</u>		<u>General Obligation Debt</u>
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>
2016	\$ 10,680.00	\$ 2,421.12	
2017	11,160.00	1,976.83	
2018	11,640.00	1,512.58	
2019	12,120.00	1,028.35	
2020	12,600.00	524.16	
2021 - 2023			\$ 2,000,000.00
<b>Total Principal and Interest</b>	<b>\$ 58,200.00</b>	<b>\$ 7,463.04</b>	<b>\$ 2,000,000.00</b>

**NOTE 10: ON-BEHALF PAYMENTS**

The School District has recognized revenues and costs in the amount of \$39,653.20 for retirement contributions paid on the School District’s behalf by the following State Agencies.

Georgia Department of Education  
 Paid to the Teachers' Retirement System of Georgia  
 For Teachers' Retirement System (TRS) Employer’s Cost  
 In the amount of \$17,564.20

Office of the State Treasurer  
 Paid to the Public School Employees Retirement System  
 For Public School Employees Retirement (PSERS) Employer’s Cost  
 In the amount of \$22,089.00

Funds paid on behalf of the School District are reported in governmental funds. See Note 13 - Retirement Plans for the State support related to the Net Pension Liability.

**NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

**NOTE 12: POST-EMPLOYMENT BENEFITS**

**GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND**

**Plan Description.** The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and

their qualified beneficiaries through the State Employees Health Benefit Plan administered by the department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

**Funding Policy.** The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected “pay-as-you-go” financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2015:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2014 – June 30, 2015	\$945.00 per member per month
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For non-certificated school personnel:

July 1, 2014 – June 30, 2015	\$596.20 per member per month
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No additional contribution was required by the Board for fiscal year 2015 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

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The School District’s combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2015	100%	\$ 1,614,656.20
2014	100%	\$ 1,597,233.52
2013	100%	\$ 1,510,060.60

**NOTE 13: RETIREMENT PLANS**

City of Social Circle Board of Education participates in various retirement plans administered by the State of Georgia, as further explained below.

**TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)**

**Plan Description:** All teachers of the School District as defined in §47-3-60 of the *Official Code of Georgia Annotated* (O.C.G.A.) and certain other support personnel as defined by §47-3-63 are provided pension through the Teachers’ Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers’ Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at [www.trsga.com/publications](http://www.trsga.com/publications).

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee’s two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee’s creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee’s beneficiary had the employee retired on the date of death. Death benefits are based on the employee’s creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2015. The school district’s contractually required contribution rate for the year ended June 30, 2015 was 13.15% of annual school district payroll.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2015	100%	\$ 1,152,989.73
2014	100%	\$ 1,054,077.25
2013	100%	\$ 991,148.26

**PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)**

**Plan description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers' Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/formspubs/formspubs](http://www.ers.ga.gov/formspubs/formspubs).

**Benefits provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension***

At June 30, 2015, the School District reported a liability of \$10,629,600.00 for its proportionate share of the Net Pension Liability for TRS.

School District's proportionate share of the Net Pension Liability	\$ 10,629,600.00
State of Georgia's proportionate share of the Net Pension Liability associated with the School District	139,223.00
Total	\$ <u>10,768,823.00</u>

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 JUNE 30, 2015

EXHIBIT "H"

The Net Pension Liability was measured as of June 30, 2014. The total pension liability used to calculate the Net Pension Liability was based on an actuarial valuation as of June 30, 2013. An expected total pension liability as of June 30, 2014 was determined using standard roll-forward techniques. The School District's proportion of the Net Pension Liability was based on contributions to TRS during the fiscal year ended June 30, 2014.

At June 30, 2014, the School District's TRS proportion was 0.084137%, which was an increase of 0.004808% from its proportion measured as of June 30, 2013.

At June 30, 2015, the School District did not have a PSERS liability for a proportionate share of the Net Pension Liability because of a Special Funding Situation with the State of Georgia, which is responsible for the Net Pension Liability of the plan. The amount of the State's proportionate share of the Net Pension Liability associated with the School District is \$86,865.00.

The PSERS net pension liability was measure as of June 30, 2014. The total pension liability used to calculate the Net Pension Liability was based on an actuarial valuation as of June 30, 2013. An expected total pension liability as of June 30, 2014 was determined using standard roll-forward techniques. The State's proportion of the Net Pension Liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2014.

For the year ended June 30, 2015, the School District recognized pension expense of \$893,139.00 for TRS and \$7,544.00 for PSERS. Revenue of \$9,382.00 for TRS and \$7,544.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2015, the School District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments		\$ 3,705,704.00
Changes in proportion and differences between School District contributions and proportionate share of contributions	\$ 682,642.00	
School District contributions subsequent to the measurement date	1,152,989.73	
<b>Total</b>	<b>\$ 1,835,631.73</b>	<b>\$ 3,705,704.00</b>

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 JUNE 30, 2015

EXHIBIT "H"

City of Social Circle Board of Education contributions subsequent to the measurement date of June 30, 2014 for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2016	\$ -771,280.00
2017	\$ -771,280.00
2018	\$ -771,280.00
2019	\$ -771,280.00
2020	\$ 62,058.00

**Actuarial assumptions:** The total pension liability as of June 30, 2014 was determined by an actuarial valuation as of June 30, 2013, using the following actuarial assumptions, applied to all periods included in the measurement:

***Teachers Retirement System:***

Inflation	3.00%
Salary increases	3.75 – 7.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females set back two years for males and set back three years for females.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

***Public School Employees Retirement System***

Inflation	3.00%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table set forward one year for males for the period after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back two years for males and set forward one year for females for the period after disability retirement.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset class</u>	<u>Target allocation</u>	<u>Long-term expected real rate of return*</u>
Fixed income	30.00%	3.00%
Domestic large stocks	39.70%	6.50%
Domestic mid stocks	3.70%	10.00%
Domestic small stocks	1.60%	13.00%
International developed market stocks	18.90%	6.50%
International emerging market stocks	6.10%	11.00%
Total	<u>100.00%</u>	

\* Rates shown are net of the 3.00% assumed rate of inflation

**Discount rate:** The discount rate used to measure the total TRS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City of Social Circle Board of Education’s proportionate share of the Net Pension Liability to changes in the discount rate:** The following presents the School District’s proportionate share of the Net Pension Liability calculated using the discount rate of 7.50%, as well as what the School District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

**Teachers' Retirement System:**

	1% Decrease (6.5%)	Current discount rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the Net Pension Liability	\$ 19,588,927.00	\$ 10,629,600.00	\$ 3,251,781.00

**Pension plan fiduciary net position:** Detailed information about the pension plan’s fiduciary net position is available in the separately issued TRS and PSERS financial report which is publically available at [www.trsga.com/publications](http://www.trsga.com/publications) and [www.ers.ga.gov/formspubs/formspubs](http://www.ers.ga.gov/formspubs/formspubs).

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CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 TEACHERS' RETIREMENT SYSTEM OF GEORGIA  
 FOR THE YEAR ENDED JUNE 30, 2015

SCHEDULE "1"

	2015
School District's proportion of the net pension liability	0.084137%
School District's proportionate share of the net pension liability	\$ 10,629,600.00
State of Georgia's proportionate share of the net pension liability associated with the School District	139,223.00
Total	\$ 10,768,823.00
School District's covered-employee payroll	\$ 8,696,145.91
School District's proportionate share of the net pension liability as a percentage of its covered employee payroll	122.23%
Plan fiduciary net position as a percentage of the total pension liability	84.03%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available. Schedule includes all significant plans and funds administered by the City of Social Circle Board of Education.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CONTRIBUTIONS  
 TEACHERS' RETIREMENT SYSTEM OF GEORGIA  
 FOR THE YEAR ENDED JUNE 30

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually required contribution	\$ 1,152,989.73	\$ 1,054,077.25	\$ 991,148.26
Contributions in relation to the contractually required contribution	\$ <u>1,152,989.73</u>	\$ <u>1,054,077.25</u>	\$ <u>991,148.26</u>
Contribution deficiency (excess)	\$ 0.00	\$ 0.00	\$ 0.00
School District's covered-employee payroll	\$ 8,880,798.16	\$ 8,696,145.91	\$ 8,808,211.03
Contributions as a percentage of covered-employee payroll	12.98%	12.12%	11.25%

This schedule is intended to show information for 10 years. Due to the retention policy of the City of Social Circle Board of Education, the School District is only able to display eight years of information. Schedule includes all significant plans and funds administered by the City of Social Circle Board of Education.

SCHEDULE "2"

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
\$ 879,725.51	\$ 877,580.88	\$ 864,504.03	\$ 833,754.15	\$ 805,509.18
<u>\$ 879,725.51</u>	<u>\$ 877,580.88</u>	<u>\$ 864,504.03</u>	<u>\$ 833,754.15</u>	<u>\$ 805,509.18</u>
\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
\$ 8,640,766.40	\$ 8,613,903.33	\$ 8,946,679.67	\$ 9,128,159.73	\$ 8,680,059.02
10.18%	10.19%	9.66%	9.13%	9.28%

**Teachers Retirement System**

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

**Method and assumptions used in calculations of actuarially determined contributions:** The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for year ended June 30, 2015 reported in that schedule:

Valuation date	June 30, 2012
Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, open
Remaining amortization period	30 years
Asset valuation method	Seven-year smoothed market
Inflation rate	3.00%
Salary increases	3.75 – 7.00%, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 GENERAL FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 YEAR ENDED JUNE 30, 2015

SCHEDULE "4"

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL	FINAL		
<b>REVENUES</b>				
Property Taxes	\$ 2,871,551.00	\$ 2,871,551.00	\$ 2,855,781.42	\$ -15,769.58
State Funds	9,523,951.14	9,544,040.14	9,533,450.65	-10,589.49
Federal Funds	1,412,867.00	1,438,340.69	1,248,639.79	-189,700.90
Charges for Services	1,750,027.00	1,750,027.00	1,898,426.56	148,399.56
Investment Earnings	4,800.00	4,800.00	71,212.03	66,412.03
Miscellaneous	1,231,972.09	1,231,972.09	367,044.03	-864,928.06
<b>Total Revenues</b>	<b>16,795,168.23</b>	<b>16,840,730.92</b>	<b>15,974,554.48</b>	<b>-866,176.44</b>
<b>EXPENDITURES</b>				
Current				
Instruction	9,928,331.38	9,930,786.77	9,315,236.44	615,550.33
Support Services				
Pupil Services	590,243.59	594,052.59	465,259.92	128,792.67
Improvement of Instructional Services	601,495.44	643,072.47	619,749.59	23,322.88
Educational Media Services	361,908.00	361,908.00	331,823.25	30,084.75
General Administration	629,917.00	630,331.00	601,551.20	28,779.80
School Administration	1,205,302.82	1,205,302.82	1,257,179.51	-51,876.69
Business Administration	160,492.00	160,492.00	157,682.30	2,809.70
Maintenance and Operation of Plant	1,342,278.00	1,342,278.00	1,339,202.54	3,075.46
Student Transportation Services	671,427.42	671,427.42	616,375.98	55,051.44
Central Support Services	443.00	443.00	419.64	23.36
Other Support Services	225,811.58	227,339.58	196,958.19	30,381.39
Enterprise Operations	156,618.00	156,618.00	218,908.56	-62,290.56
Food Services Operation	891,839.25	891,839.25	812,054.86	79,784.39
Debt Service			13,268.61	-13,268.61
<b>Total Expenditures</b>	<b>16,766,107.48</b>	<b>16,815,890.90</b>	<b>15,945,670.59</b>	<b>870,220.31</b>
Excess of Revenues over (under) Expenditures	29,060.75	24,840.02	28,883.89	4,043.87
<b>OTHER FINANCING USES</b>				
Other Uses			-889,439.66	-889,439.66
<b>Total Other Financing Uses</b>			<b>-889,439.66</b>	<b>-889,439.66</b>
<b>Net Change in Fund Balances</b>	<b>29,060.75</b>	<b>24,840.02</b>	<b>-860,555.77</b>	<b>-885,395.79</b>
Fund Balances - Beginning	5,432,904.40	5,432,904.40	5,751,970.13	319,065.73
Adjustments		4,441.15		-4,441.15
<b>Fund Balances - Ending</b>	<b>\$ 5,461,965.15</b>	<b>\$ 5,462,185.57</b>	<b>\$ 4,891,414.36</b>	<b>\$ -570,771.21</b>

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 YEAR ENDED JUNE 30, 2015

SCHEDULE "5"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	* 10.553	N/A	(2)
National School Lunch Program	* 10.555	N/A	\$ <u>772,976.62</u> (1)
Total U. S. Department of Agriculture			<u>772,976.62</u>
Education, U.S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	* 84.027	N/A	<u>258,961.57</u>
Other Programs			
Pass-Through From Georgia Department of Education			
ARRA - Race-to-the-Top Incentive Grants	84.395	N/A	8,276.08
Career and Technical Education - Basic Grants to States	84.048	N/A	14,243.98
Improving Teacher Quality State Grants	84.367	N/A	40,230.36
Rural Education	84.358	N/A	2,450.00
Title I Grants to Local Educational Agencies	84.010	N/A	<u>357,909.35</u>
Total Other Programs			<u>423,109.77</u>
Total U. S. Department of Education			<u>682,071.34</u>
Defense, U. S. Department of			
Direct			
Department of the Army			
R.O.T.C. Program			
			<u>58,997.98</u>
Total Expenditures of Federal Awards			<u>\$ 1,514,045.94</u>

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

- (1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$34,343.08.
- (2) Expenditures for the funds earned on the School Breakfast Program (\$137,270.43) were not maintained separately and are included in the 2015 National School Lunch Program.

Major Programs are identified by an asterisk (\*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the City of Social Circle Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
SCHEDULE OF STATE REVENUE  
YEAR ENDED JUNE 30, 2015

SCHEDULE "6"

<u>AGENCY/FUNDING</u>	<u>GOVERNMENTAL FUND TYPE GENERAL FUND</u>
<b>GRANTS</b>	
Bright From the Start:	
Georgia Department of Early Care and Learning Pre-Kindergarten Program	\$ 234,106.52
Education, Georgia Department of Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	476,194.00
Kindergarten Program - Early Intervention Program	37,541.00
Primary Grades (1-3) Program	991,784.00
Primary Grades - Early Intervention (1-3) Program	269,602.00
Upper Elementary Grades (4-5) Program	565,425.00
Upper Elementary Grades - Early Intervention (4-5) Program	138,190.00
Middle School (6-8) Program	1,106,112.00
High School General Education (9-12) Program	1,043,785.00
Vocational Laboratory (9-12) Program	279,800.00
Students with Disabilities	1,246,458.00
Gifted Student - Category VI	647,302.00
Remedial Education Program	21,633.00
Alternative Education Program	84,271.00
English Speakers of Other Languages (ESOL)	-1,446.00
Media Center Program	184,225.00
20 Days Additional Instruction	55,496.00
Staff and Professional Development	31,435.00
Principal Staff and Professional Development	1,213.00
Indirect Cost	
Central Administration	410,451.00
School Administration	513,079.00
Facility Maintenance and Operations	426,655.00
Mid-term Adjustment Hold-Harmless	194,034.00
Amended Formula Adjustment	-794,203.00
Categorical Grants	
Pupil Transportation	
Regular	126,748.00
Nursing Services	45,000.00
Vocational Supervisors	6,534.00
Education Equalization Funding Grant	1,087,083.00
Other State Programs	
Food Services	22,562.00
Math and Science Supplements	11,511.57
Preschool Handicapped Program	9,407.11
Teacher of the Year	1,014.25
Teachers' Retirement	17,564.20
Vocational Education	20,795.00
Office of the State Treasurer	
Public School Employees Retirement	22,089.00
	\$ 9,533,450.65

See notes to the basic financial statements.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
 YEAR ENDED JUNE 30, 2015

SCHEDULE "7"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED (5)	ESTIMATED COMPLETION DATE
<b>Walton County 2008/2017 SPLOST Projects:</b>							
Providing funds to pay the costs of:							
1 Acquiring, constructing and equipping a new elementary school	\$ 7,898,600.00	\$ 12,000,000.00		\$ 309,281.38			June 30, 2020
2 Acquiring land for future schools							
3 Acquiring, constructing and equipping a new central facility	1,650,000.00	1,646,556.46		1,646,556.46	\$ 1,646,556.46	\$ 3,443.54	Complete
4 Acquiring, constructing and equipping an athletic complex	6,890,000.00	8,976,477.90	\$ 1,916,667.53	7,049,610.37			January 1, 2016
5 Acquiring buses							
6 Acquiring textbooks							
7 Acquiring technology upgrades	6,000.00	6,000.00		4,902.60			June 30, 2017
8 Financing a portion of the costs of a regional facility for special needs students							
9 Adding to, renovating, repairing, improving, furnishing and equipping existing athletic facilities				53,166.49			June 30, 2017
10 Adding to, renovating, repairing, improving, furnishing and equipping existing educational buildings, properties and facilities of the City of Social Circle School District							June 30, 2020
		<u>1,100,000.00</u>	<u>100,077.43</u>	<u>667,657.00</u>			
TOTAL - WALTON COUNTY SPLOST	<u>16,444,600.00</u>	<u>23,729,034.36</u>	<u>2,016,744.96</u>	<u>9,731,174.30</u>	<u>1,646,556.46</u>	<u>3,443.54</u>	
<b>Newton County 2005/2019 SPLOST Projects:</b>							
Providing funds to pay the costs of:							
11 Adding to, renovating, repairing, improving and equipping existing school buildings and other buildings and facilities useful or desirable in connection	1,200,000.00	1,309,828.90	13,386.00	632,811.29			June 30, 2020
12 Acquiring school buses	600,000.00	580,280.00		564,780.00			June 30, 2017
13 Acquiring system-wide technology improvements							
14 Acquiring any necessary property, both real and personal	450,000.00	336,725.60		168,362.80			June 30, 2020
TOTAL - NEWTON COUNTY SPLOST	<u>2,250,000.00</u>	<u>2,226,834.50</u>	<u>13,386.00</u>	<u>1,365,954.09</u>	<u>0.00</u>	<u>0.00</u>	
TOTAL - WALTON AND NEWTON COUNTY SPLOST	<u>\$ 18,694,600.00</u>	<u>\$ 25,955,868.86</u>	<u>\$ 2,030,130.96</u>	<u>\$ 11,097,128.39</u>	<u>\$ 1,646,556.46</u>	<u>\$ 3,443.54</u>	

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Walton County and of Newton County approved the imposition of a 1% sales tax to fund the above projects. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
- (4) Project 1 /SPLOST-WALTON was underfunded as of June 30, 2014 in excess of \$11,690,719. The lack of funds was due to the decrease in sales taxes experienced in the past 6 years (and GA DOE change in facility forward-funding). To compensate for the decrease in projected revenues, Social Circle City Schools has directed the SPLOST funds to Project 4-Acquiring, constructing, and equipping and athletics complex.
- (5) Project 3 /SPLOST-WALTON was completed in June 2010 with total actual expenditures of \$1,646,556.46. The previous estimated cost was \$1,650,000. The surplus of SPLOST proceeds of \$3,443.54 are applied to construction Project 4.

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION - WALTON COUNTY  
 GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)  
 ALLOTMENTS AND EXPENDITURES - BY PROGRAM  
 YEAR ENDED JUNE 30, 2015

SCHEDULE "8"

DESCRIPTION	ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2)	ELIGIBLE QBE PROGRAM COSTS		
		SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	\$ 530,603.00	\$ 634,193.82	\$ 11,709.29	\$ 645,903.11
Kindergarten Program-Early Intervention Program	43,506.00	40,478.42		40,478.42
Primary Grades (1-3) Program	1,094,427.00	1,401,891.73	39,808.96	1,441,700.69
Primary Grades-Early Intervention (1-3) Program	296,817.00	104,003.16	136.80	104,139.96
Upper Elementary Grades (4-5) Program	621,368.00	758,113.30	35,302.88	793,416.18
Upper Elementary Grades-Early Intervention (4-5) Program	154,798.00	46,033.72		46,033.72
Middle School (6-8) Program	1,230,708.00	1,130,589.71	32,528.11	1,163,117.82
High School General Education (9-12) Program	1,140,480.00	1,557,840.49	92,179.11	1,650,019.60
Vocational Laboratory (9-12) Program	302,333.00	275,859.53	3,827.44	279,686.97
Students with Disabilities	1,395,327.00			
Category I		318,356.96	824.40	319,181.36
Category II		619,471.18	6,517.49	625,988.67
Category III		404,769.96	1,238.40	406,008.36
Gifted Student - Category VI	700,794.00	302,954.34	104.55	303,058.89
Remedial Education Program	28,203.00			
Alternative Education Program	92,444.00	234,036.36	8,934.73	242,971.09
English Speakers of Other Languages (ESOL)		38,834.74		38,834.74
<b>TOTAL DIRECT INSTRUCTIONAL PROGRAMS</b>	<b>7,631,808.00</b>	<b>7,867,427.42</b>	<b>233,112.16</b>	<b>8,100,539.58</b>
Media Center Program	203,363.00	303,429.87	28,393.38	331,823.25
Staff and Professional Development	34,624.00	9,591.95	28,788.41	38,380.36
<b>TOTAL QBE FORMULA FUNDS</b>	<b>\$ 7,869,795.00</b>	<b>\$ 8,180,449.24</b>	<b>\$ 290,293.95</b>	<b>\$ 8,470,743.19</b>

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

October 4, 2016

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Social Circle Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Social Circle Board of Education as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City of Social Circle Board of Education's basic financial statements and have issued our report thereon dated October 4, 2016.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Social Circle Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Social Circle Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Social Circle Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Social Circle Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of the City of Social Circle Board of Education in a separate letter dated October 4, 2016.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, not to provide an opinion on the effectiveness of the City of Social Circle Board of Education's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Social Circle Board of Education's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor

GSG:kt  
2015YB-10



## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

October 4, 2016

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Social Circle Board of Education

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

#### **Report on Compliance for Each Major Federal Program**

We have audited the City of Social Circle Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015. The City of Social Circle Board of Education's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### ***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the City of Social Circle Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Social Circle Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Social Circle Board of Education's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the City of Social Circle Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

### **Report on Internal Control over Compliance**

Management of the City of Social Circle Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Social Circle Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Social Circle Board of Education's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2015

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FINDING CONTROL NUMBER AND STATUS

FS-7861-13-01	Previously Reported Corrective Action Implemented
FS 2014-001	Previously Reported Corrective Action Implemented

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

CITY OF SOCIAL CIRCLE BOARD OF EDUCATION – WALTON COUNTY  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 YEAR ENDED JUNE 30, 2015

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issue: Governmental Activities; General Fund; Capital Projects Fund; Aggregate Remaining Fund Information	Unmodified
Internal control over financial reporting:	
▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported
Noncompliance material to financial statements noted:	No

**Federal Awards**

Internal Control over major programs:	
▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported
Type of auditor's report issued on compliance for major programs: All major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?	No
Identification of major programs:	
<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555	Child Nutrition Cluster
84.027	Special Education Cluster
Dollar threshold used to distinguish between Type A and Type B programs:	\$300,000.00
Auditee qualified as low-risk auditee?	No

**II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS**

No matters were reported.

**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.