**Annual Financial Statements** 

For the Year Ended June 30, 2021

KING, KING & ASSOCIATES, P.C. CERTIFIED PUBLIC ACCOUNTANTS

TOWN OF PUTNAM, CONNECTICUT
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# Financial Section

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#### INDEPENDENT AUDITOR'S REPORT

To the Mayor and the Board of Finance Town of Putnam, Connecticut

# Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Putnam, CT, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Town of Putnam, CT's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Putnam, CT, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3–10, budgetary comparison information on pages 57-61, and Pension and OPEB schedules on pages 64-69 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Putnam, CT's basic financial statements. The combining and individual nonmajor fund financial statements and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and supplemental schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The other supplemental schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2021, on our consideration of the Town of Putnam, CT's internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Putnam, CT's internal control over financial reporting and compliance.

King King & Associates

King, King & Associates, P.C., CPAs Winsted, CT December 22, 2021

Management's Discussion and Analysis June 30, 2021

As management of the Town of Putnam, CT, we offer readers of the Town of Putnam, CT's financial statements this narrative overview and analysis of the financial activities of the Town of Putnam, CT for the fiscal year ended June 30, 2021.

## FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the Town of Putnam, CT exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$102,319,026 (net position). Of this amount, \$16,602,142 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors. This amount consists of \$9,344,979 that is attributable to the Town's governmental activities and \$7,257,163 that is attributable to the Town's water and sewer activities (business-type activities).
- In the Town's governmental activities, total net position increased by \$2,679,751.
- In the Town's business-type activities, total net position increased by \$191,184.
- As of the close of the current fiscal year, the Town of Putnam, CT's governmental funds reported combined ending fund balances of \$14,561,424, an increase of \$561,874 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$6,431,384 or 23.6% of total General Fund budgeted expenditures. The total fund balance of the General Fund was \$7,287,658 or 26.8% of total General Fund budgeted expenditures.

# OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Town of Putnam, CT's basic financial statements. The Town of Putnam, CT's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the Town of Putnam, CT's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town of Putnam, CT's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator whether the financial position of the Town of Putnam, CT is improving or deteriorating.

The statement of activities presents information showing how the government's net position is changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., earned but unused vacation leave).

Management's Discussion and Analysis June 30, 2021

Both of the government-wide financial statements distinguish functions of the Town of Putnam, CT that are principally supported by intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town of Putnam, CT include general government, public safety, public works, culture and recreation, sanitation, community and social services, economic development, and education. Property taxes, state and federal grants, and local revenues such as fees and licenses finance most of these activities. The business-type activities of the Town of Putnam, CT include fees to customers to help it cover all or most of the cost of certain services it provides for water and sewer.

The government-wide financial statements can be found on pages 11-12 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Putnam, CT, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town of Putnam, CT can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison.

The Town of Putnam, CT, maintains a number of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Ash Landfill Fund, High School Renovation & Expansion Fund, and Municipal Complex Fund. Data from the other governmental funds are combined into a single, aggregate presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The Town of Putnam, CT, adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 13-16 of this report.

**Proprietary Funds.** Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town uses enterprise funds to account for its water and sewer operations. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Information is presented separately in the proprietary fund financial statements for the Water and Sewer funds, both of which are considered to be major funds.

Management's Discussion and Analysis
June 30, 2021

Internal service funds are used to accumulate and allocate costs internally among the Town's various functions. The Town uses internal service funds to account for health insurance benefits offered to certain employees. Because this service predominantly benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

The basic proprietary fund financial statements can be found on pages 17-19 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for Proprietary Funds.

The basic fiduciary fund financial statements can be found on pages 20-21 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22-56 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Putnam, CT, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$102,319,026 at the close of the most recent fiscal year.

	Government	tal Activities	Business-Ty	pe Activities	Tot	als
•	<u>2021</u>	2020	2021	<u>2020</u>	2021	2020
Current and Other Assets	\$ 28,029,452	\$ 22,004,784	\$ 8,272,545	\$ 7,339,071	\$ 36,301,997	\$ 29,343,855
Capital Assets	82,388,622	69,276,300	48,394,938	49,487,066	130,783,560	118,763,366
Total Assets	110,418,074	91,281,084	56,667,483	56,826,137	167,085,557	148,107,221
Deferred Outflows						
of Resources	1,117,497	1,578,286	31,777	88,791	1,149,274	<u>1,667,077</u>
Long-term Liabilities	27,950,097	16,738,695	27,121,169	27,890,768	55,071,266	44,629,463
Other Liabilities	6,186,354	3,718,520	582,335	515,976	6,768,689	4,234,496
Total Liabilities	34,136,451	20,457,215	27,703,504	28,406,744	61,839,955	48,863,959
Deferred Inflows						
of Resources	3,709,276	1,392,062	366,574	70,186	4,075,850	1,462,248
Net Position:						
Net Investment						
in Capital Assets	59,134,681	57,082,004	21,372,019	21,692,763	80,506,700	78,774,767
Restricted	5,210,184	5,313,400	-		5,210,184	5,313,400
Unrestricted	9,344,979	<u>8,614,689</u>	7,257,163	<u>6,745,235</u>	16,602,142	<u>15,359,924</u>
Total Net Position	\$ 73,689,844	\$ 71,010,093	\$ 28,629,182	\$ 28,437,998	<b>\$</b> 102,319,026	<u>\$ 99,448,091</u>

The largest portion of the Town's net position reflects its investment in capital assets (land, buildings and improvements, machinery and equipment, and infrastructure assets such as roads and bridges) less any related debt used to acquire those assets that is still outstanding. The Town uses these assets to provide services to its citizens; consequently, these assets are not available for spending. Net investment in capital assets increased by \$1,731,933 during the current fiscal year.

Management's Discussion and Analysis June 30, 2021

The Town's restricted net position of \$5,210,184 decreased by \$103,216 compared to last years restricted net position of \$5,313,400.

The remainder of the Town's net position is considered unrestricted and may be used to meet the Town's ongoing obligations to citizens and creditors.

	Governmen	tal Activities	Business-Ty	pe Activities	To	tals
	<u>2021</u>	<u>2020</u>	2021	<u>2020</u>	<u>2021</u>	<u>2020</u>
REVENUES						
General Revenues:						
Property Taxes	\$ 15,379,354	\$ 14,701,130	\$ -	\$ -	\$ 15,379,354	\$ 14,701,130
Unrestricted Grants & Contributions	244,124	226,557	-	-	244,124	226,557
Unrestricted Investment Income	31,324	188,893	24,958	109,396	56,282	298,289
_ Contract and Other Revenues	2,976,233	3,053,840	-	-	2,976,233	3,053,840
Program Revenues:						
Charges for Services	1,849,469	1,751,933	5,589,865	5,370,427	7,439,334	7,122,360
Operating Grants and						
Contributions	19,618,841	16,233,051	-	_	19,618,841	16,233,051
Capital Grants and						
Contributions	2,439,264	4,796,860			2,439,264	4,796,860
Total Revenues	42,538,609	40,952,264	5,614,823	5,479,823	48,153,432	46,432,087
EXPENSES						
Governmental Activities:						
General Government	1,871,361	2,560,186	-	-	1,871,361	2,560,186
Public Safety	156,575	151,829	-	-	156,575	151,829
Public Works	3,041,623	2,810,447	_	_	3,041,623	2,810,447
Culture and Recreation	1,576,122	1,621,683	-	-	1,576,122	1,621,683
Sanitation	617,079	646,020	-	_	617,079	646,020
Community and Social Services	305,027	289,897	-	-	305,027	289,897
Economic Development	349,264	283,638	-	-	349,264	283,638
Education	31,143,097	27,154,789	-	_	31,143,097	27,154,789
Interest on Long-Term Debt	706,595	434,280	-	-	706,595	434,280
Business-Type Activities:						
Water	•	-	2,707,932	2,676,083	2,707,932	2,676,083
Sewer		<u>-</u>	2,807,822	2,663,995	2,807,822	2,663,995
Total Expenses	39,766,743	35,952,769	5,515,754	5,340,078	45,282,497	41,292,847
Change in Net Position						
Before Transfers	2,771,866	4,999,495	99,069	139,745	2,870,935	5,139,240
Transfers	(92,115)	36,898	92,115	(36,898)		
Change in Net Position	2,679,751	5,036,393	191,184	102,847	2,870,935	5,139,240
Beginning Net Position	71,010,093	65,973,700	28,437,998	28,335,151	99,448,091	94,308,851
Ending Net Position	\$ 73,689,844	\$ 71,010,093	\$ 28,629,182	\$ 28,437,998	\$102,319,026	\$ 99,448,091

**Governmental activities.** Governmental activities increased the Town of Putnam, CT's net position by \$2,679,751.

Key elements of this increase are as follows:

- Due to strong performance of the pension investments, the change in the net pension asset and related deferred outflows and inflows resulted in an increase in net position of \$644,027.
- Capitalization of \$1.7 Million of bridge projects which are 80% grant funded.

Management's Discussion and Analysis June 30, 2021

 Capitalization of \$13.5 Million of expenses related to the new municipal building less the related GO Bonds issued of \$11 Million. Also received a library construction grant of \$500,000.

Thirty-six percent (36%) of the revenues of the Town were derived from property taxes, followed by fifty-two percent (52%) from grants and contributions, four percent (4%) from charges for services and eight percent (8%) of the Town's revenue in the fiscal year was derived from investment, contract, and other income.

Seventy-eight percent (78%) of the expenses of the Town were related to education, followed by five percent (5%) related to general government, eight percent (8%) related to public works, four percent (4%) related to culture and recreation, and five percent (5%) related to the remainder of the government's expenses.

Business-Type activities. The business-type activities consist of the water and sewer funds. The net position increased by \$191,184 during the current fiscal year.

## FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Town of Putnam, CT uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the Town of Putnam, CT's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Town of Putnam, CT's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town of Putnam, CT's governmental funds reported combined ending fund balances of \$14,561,424, an increase of \$561,874 in comparison with the prior year. The governmental funds currently have an unassigned fund balance of \$1,619,096, or 11.1% of total governmental funds fund balance.

**General Fund.** The General Fund is the chief operating fund of the Town of Putnam, CT. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$6,431,384. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 24.22 percent of total General Fund Budget Basis expenditures.

The fund balance of the Town of Putnam, CT's General Fund increased by \$567,354 during the current fiscal year. Key factors in this increase are as follows:

- The anticipated use of \$350,000 of fund balance to balance the budget which was not necessary due to factors described below.
- Revenues coming in over budget by \$209,218 particularly in tax collections, charges for services, and investment income.
- Expenditures coming in \$606,405 under budget, particularly in the General Government, Culture and Recreation, Employee and Fringe Benefits, and Education lines.
- Various old special revenue and capital projects funds were closed back into the General Fund resulting in an increase of \$138,833.

Management's Discussion and Analysis
June 30, 2021

Ash Landfill Fund. The fund is utilized by the Town to account for the accumulation of host fee revenue, derived from the ash landfill that is in excess of the annual amount budgeted for spending in the Town's General Fund. At the end of the current fiscal year, fund balance of the Ash Landfill Fund was \$4,026,351. \$1,108,765 of fund balance is considered nonspendable as this amount has been advanced to the Town's 5-Year Capital Nonrecurring Fund as an internal financing mechanism for funding authorized capital improvements. \$774,687 is considered committed towards remaining authorizations on capital improvements. The remaining balance is considered restricted pursuant to Town ordinance. The fund balance of the Ash Landfill Fund decreased by \$158,555 during the current fiscal year. This decrease is primarily related to the transfer of funds to capital projects funds greater than the current year's revenues of \$775,187.

High School Renovation & Expansion Fund. This capital project fund was established by Town resolution to account for the renovation and expansion of the Town's high school, central office facilities and the medical pathway facility. The Town has appropriated \$36,610,000 for the renovation and expansion of these facilities. As of June 30, 2021, the Fund is reporting an unassigned deficit of \$2,895,781. The Town intends to permanently fund these expenditures through future grant reimbursements from the State of Connecticut and the issuance of long-term debt.

**Municipal Complex Fund.** The Town authorized an appropriation of \$19,940,697 for the design and construction of a municipal complex and authorized the issuance of bonds and notes to fund the appropriation along with a state grant in the amount of \$1,000,000. The Town also authorized the use of \$5,500,000 from the Ash Landfill Fund to permanently finance a portion of the costs. At the end of the current fiscal year, the fund balance of the municipal complex fund was \$2,258,295.

# **GENERAL FUND BUDGETARY HIGHLIGHTS**

The actual net change in fund balance of the General Fund on a budgetary basis was an increase of \$574,456. Budgetary revenues were \$209,218 greater than expected due primarily to higher than anticipated tax collections, investment income, and charges for services. Budgetary expenditures were \$606,405 less than expected due primarily to savings in employee and fringe benefits, general government, public works, culture and recreation, and education. The Town also anticipated to use \$350,000 from its fund balance which was not necessary.

# CAPITAL ASSET AND DEBT ADMINISTRATION

Capital assets. The Town of Putnam, CT's reported value in capital assets for its governmental and business-type activities as of June 30, 2021, amounts to \$130,783,560 (net of accumulated depreciation). This reported value in capital assets includes land, construction in progress, buildings and improvements, machinery and equipment, and infrastructure assets such as roads and bridges. The total increase in the Town's investment in capital assets for the current fiscal year was \$12,020,194.

	 2021	 2020
Governmental Activities:		
Land	\$ 2,055,563	\$ 2,055,563
Construction in Progress	25,844,685	10,506,406
Infrastructure and Improvements	15,708,603	16,265,556
Buildings and Improvements	36,409,505	38,038,928
Machinery and Equipment	 2,370,266	2,409,847
	\$ 82,388,622	\$ 69,276,300
Machinery and Equipment	\$ 	\$

Management's Discussion and Analysis June 30, 2021

	2021	2020		
Business-Type Activities:	 			
Construction in Progress	\$ 139,218	\$	92,766	
Infrastructure and Improvements	22,047,175		22,532,344	
Buildings and Improvements	25,352,174		25,974,900	
Machinery and Equipment	 856,371		887,056	
	\$ 48,394,938	\$	49,487,066	

Major capital asset events during the current fiscal year included the following:

- Various bridge projects
- · Municipal complex design and construction
- Generator project for the WPCA
- · Trucks and mower for the WPCA
- Various trucks and public works equipment

Additional information on the Town of Putnam, CT's capital assets can be found in Note 5 on pages 35-36 of this report.

**Long-term debt.** At the end of the current fiscal year, the Town of Putnam, CT had long-term debt and long-term liabilities outstanding of \$55,071,266.

	2021	 2020
Governmental Activities:		
General Obligation Bonds	\$ 21,245,000	\$ 11,290,000
Unamortized Bond Premiums	1,403,617	328,296
Loans Payable	560,000	576,000
Capital Leases	45,324	_
Compensated Absences	371,534	366,217
Landfill Post-Closure Liability	388,000	433,000
OPEB Liability	3,936,622	 3,745,182
Total Governmental Activities	\$ 27,950,097	\$ 16,738,695
Business-Type Activities:		
Loans Payable	\$ 26,956,577	\$ 27,697,113
Capital Lease Payable	66,342	97,190
Compensated Absences	 98,250	 96,465
Total Business-Type Activities	\$ 27,121,169	\$ 27,890,768

The Town of Putnam, CT's total long-term debt and liabilities increased by \$10,441,803 (19.0 percent) during the current fiscal year due mainly to the issuance of general obligation bonds for the municipal complex project. Additional information on the Town of Putnam, CT's long-term debt can be found in Note 6 on pages 37-39 of this report.

The Town of Putnam currently maintains a bond rating of AA by Standard and Poor's.

Management's Discussion and Analysis June 30, 2021

# **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

A summary of key economic factors affecting the Town are as follows:

- The Town receives intergovernmental revenues from the State of Connecticut. Connecticut's economy moves in the same general cycle as the national economy, which from time to time will affect the amount of intergovernmental revenues the Town will receive.
- Increased threat of losing State funding will continue to be a variable in our local budget.

All of these factors were considered in preparing the Town of Putnam, CT's budget for the 2022 fiscal year.

# REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Putnam, CT's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Board of Finance, Town of Putnam, 200 School Street, Putnam, CT 06260.

Basic Financial Statements

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Statement of Net Position June 30, 2021

	G	overnmental	Bu	siness-Type		Takel
Accete		Activities		Activities		Total
Assets	æ	17 710 921	\$	6,871,481	\$	24,591,312
Cash and Cash Equivalents	\$	17,719,831	Ф	1,471,361	Ф	4,025,899
Receivables, Net Internal Balances		2,554,538 821,082		(821,082)		4,023,033
Health Insurance Escrow		2,097,313		(021,002)		2,097,313
Other Assets		15,352		148,796		164,148
Net Pension Asset		4,821,336		601,989		5,423,325
Capital Assets:		4,021,000		001,000		0,420,020
Assets Not Being Depreciated		27,900,248		139,218		28,039,466
Assets Hot Being Depreciated Assets Being Depreciated, Net		54,488,374		48,255,720		102,744,094
Total Assets		110,418,074		56,667,483		167,085,557
Total Assets	_	110,410,074	_	00,007,100	_	101,000,00
Deferred Outflows of Resources						
Deferred Outflows - Pension		254,505		31,777		286,282
Deferred Outflows - OPEB		862,992			_	862,992
<b>Total Deferred Outflows of Resources</b>		1,117,497	_	31,777	_	1,149,274
Liabilities						
Accounts Payable and Accrued Items		3,478,470		370,355		3,848,825
Accrued Interest Payable		317,317		211,980		529,297
Due to Fiduciary Funds, Net		110,606		-		110,606
Unearned Revenue		2,279,961		-		2,279,961
Noncurrent Liabilities:						
Due Within One Year		1,354,381		825,613		2,179,994
Due In More Than One Year		26,595,716		26,295,556		52,891,272
Total Liabilities	_	34,136,451	_	27,703,504	_	61,839,95
Deferred Inflows of Resources						
Deferred Inflows - Pension		2,935,895		366,574		3,302,469
Deferred Inflows - OPEB		773,381		-		773,381
Total Deferred Inflows of Resources		3,709,276		366,574	_	4,075,850
Net Position						
Net Investment in Capital Assets		59,134,681		21,372,019		80,506,700
Restricted for:						
Enabling Legislation - Landfill Post-closure Care		1,754,899		-		1,754,899
Economic Development		1,163,598		-		1,163,598
Health Insurance		1,877,824		_		1,877,824
Other Purposes		413,863		-		413,86
Unrestricted		9,344,979		7,257,163		16,602,142
Total Net Position	_	73,689,844	\$	28,629,182	\$	

Statement of Activities For the Year Ended June 30, 2021

			u	Program Revenues		Net (Expense) Revenue and Changes in Net Position	venue and Chang	jes in Net Posi	ë
			Charges	Operating Grants and	Capital Grants and	Governmental	Business-Type		
Functions/Programs Primary Government:	Expenses	회	for Services	Contributions	Contributions	Activities	Activities	Total	
Governmental Activities:									
General Government	\$ 1,871,361	<del>-</del>	767,712	\$ 85,557	· \$	\$ (1,018,092)	· \$	\$ (1,018,092)	(Z
Public Safety	156,575	2	1,510	1	•	(155,065)	•	(155,065)	<u>(</u>
Public Works	3,041,623	က	34,099	480,975	1,489,589	(1,036,960)	•	(1,036,960)	õ
Culture and Recreation	1,576,122	2	287,913	41,815	200,000	(746,394)	Ī	(746,394	<u>\$</u>
Sanitation	617,079	o	194 273			(422,806)		(422,806)	`@
Community and Social Services	305,027	7	460	•	•	(304,567)	İ	(304,567	Ĕ.
Economic Development	349,264	4	122,760	11,875	•	(214,629)		(214,629)	· (6)
Education	31,143,097	7	440,742	18,998,619	449,675	(11,254,061)	1	(11,254,061	Œ
Interest on Long-Term Debt	706,595	5	•			(706,595)	•	(706,595)	<u>Q</u>
Total Governmental Activities	39,766,743	3	1 849 469	19,618,841	2,439,264	(15,859,169)	•	(15,859,169)	) <u>(</u> ((
Business-Type Activities:									
Water	2,707,932	2	2,888,716	•	•	•	180,784	180,784	4
Sewer	2,807,822	71	2,701,149	1	•	•	(106,673)	(106,673)	න
Total Business-Type Activities	5,515,754	41	5,589,865		1	1	74,111	74,111	<b>~</b>
Total Primary Government	\$ 45,282,497	\$	7,439,334	\$ 19,618,841	\$ 2,439,264	(15,859,169)	74,111	(15,785,058)	<u></u>
		Gen	General Revenues:	Ş					
		Pro	Property Taxes	į		15,379,354	•	15,379,354	4
		Ö	ints not Resti	Grants not Restricted to Specific Programs	rograms	244,124	•	244,124	4
		5	estricted Invi	Unrestricted Investment Earnings	1	31,324	24,958	56,282	22
		õ	itract Reveni	Contract Revenue - Ash Landfill		2,775,187	ı	2,775,187	25
		ਰੋ	Other General Revenues	evenues		201,046	1	201,046	Ó
		Tran	Transfers			(92,115)	92,115		•
			Total Genera	Total General Revenues and Transfers	ransfers	18,538,920	117,073	18,655,993	ାହା
		J	Change in Net Position	t Position		2,679,751	191,184	2,870,935	ñ
		Net	Position - Beç	Net Position - Beginning of Year		71,010,093	28,437,998	99,448,091	Ξl
		Net	Net Position - End of Year	d of Year		\$ 73,689,844	\$ 28,629,182	\$ 102,319,026	ဖွု့၊

The notes to the financial statements are an integral part of this statement

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Balance Sheet Governmental Funds June 30, 2021

	General Fund	Ash Landfill Fund	High School Renovation & Expansion Fund	Municipal Complex Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets			_			
Cash and Cash Equivalents	\$ 14,511,030	\$ -	\$ -	\$ -	\$ 3,208,801	\$ 17,719,831
Receivables, Net of Allowance Other Assets	1,013,003	=	-	-	1,541,535	2,554,538
Due from Other Funds	4,527,790	6,726,282	-	3 909 606	15,352	15,352
Advance to Other Funds	174,850	1,108,765	_	3,808,696	4,122,691	19,185,459 1,283,615
Total Assets				£ 2 000 606	¢ 0 000 270	
Iotal Assets	\$ 20,226,673	\$ 7,835,047	<u>\$</u>	\$ 3,808,696	\$ 8,888,379	<u>\$ 40,758,795</u>
Liabilities						
Accounts Payable and Accrued Items	\$ 1,054,285	\$ -	\$ -	\$ 1,544,961	\$ 659,735	\$ 3,258,981
Unearned Revenue	226,224		-	-	2,053,737	2,279,961
Due to Other Funds	10,758,675	3,808,696	2,895,781	5,440	1,006,391	18,474,983
Advance from Other Funds	<u>-</u>			<u> </u>	1,283,615	1,283,615
Total Liabilities	12,039,184	3,808,696	2,895,781	1,550,401	5,003,478	25,297,540
Deferred Inflows of Resources Unavailable Revenues:						
Property Taxes and Interest	899,831			-	-	899,831
Total Deferred Inflows of Resources	899,831					899,831
Fund Balances						
Nonspendable	174,850	1,108,765	-	_	9,715	1,293,330
Restricted	· -	2,142,899	-	_	1.577.461	3,720,360
Committed	125,323	774 687	-	2,258,295	4 214 232	7,372,537
Assigned	556,101	-	-	· · ·	-	556,101
Unassigned	6,431,384		(2,895,781)		(1,916,507)	1,619,096
Total Fund Balances	7,287,658	4,026,351	(2,895,781)	2,258,295	3,884,901	14,561,424
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balances	\$ 20,226,673	\$ 7,835,047	<u>\$</u>	\$ 3,808,696	\$ 8,888,379	\$ 40,758,795

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2021

Fund balances reported in governmental funds Balance Sheet	\$ 14,561,424
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial	
resources and, therefore, are not reported in the funds.	400 204 657
Capital Assets Depreciation	123,381,657 (40,993,035)
Other long-term assets are not available to pay for current-period	
expenditures and, therefore, are deferred in the funds.	
Property taxes and interest receivable greater than 60 days	899,831
Internal service funds are used by management to charge the costs of	
risk management to individual funds. The assets and liabilities of the	
internal service funds are reported with governmental activities in the	4 077 004
Statement of Net Position.	1,877,824
The net pension asset is not recognized in the governmental funds. The net	
pension asset results from the difference between the pension plan's	
fiduciary net position and the portion of the present value of projected benefit	
payments to be provided through the pension plan.	4,821,336
Governmental funds report the effect of premiums, deferred charges and	
similar items when debt is first issued, whereas these amounts are	
deferred and amortized in the Statement of Net Position.	(1,403,617)
Certain changes related to pensions are deferred and amortized over time.	
Deferred Outflows - Pension	254,505
Deferred Outflows - OPEB	862,992
Deferred Inflows - Pension	(2,935,895)
Deferred Inflows - OPEB	(773,381)
Long-term liabilities are not due and payable in the current period	
and, therefore, are not reported in the fund statements.	
Accrued interest payable	(317,317)
Bonds payable	(21,245,000)
Capital leases payable	(45,324)
Loan payable	(560,000)
Compensated absences	(371,534)
Post-closure landfill costs	(388,000)
Total OPEB liability	(3,936,622)
Net position of governmental activities	\$ 73,689,84 <u>4</u>

The notes to the financial statements are an integral part of this statement

# TOWN OF PUTNAM, CONNECTICUT Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2021

	General Fund	Ash Landfill Fund	High School Renovation & Expansion Fund	Municipal Complex Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues						
Property Taxes, Interest and Lien Fees	\$ 15,414,898	\$ -	\$ -	\$ -	\$ -	\$ 15,414,898
Intergovernmental Revenues	11,459,141	-	-	500,000	7,013,893	18,973,034
Licenses, Permits, and Charges for Services	3,158,418	775,187	•	-	928,618	4,862,223
Investment Income	19,822	-	_	-	5,587	25,409
Other Revenue		_	_	-	179,258	179,258
Total Revenues	30,052,279	775,187		500,000	8,127,356	39,454,822
Expenditures						
Current:						
General Government	1,741,486	-	-	-	241,557	1,983,043
Public Safety	120,522	-	-	-	134	120,656
Public Works	1,305,201	-	_	-	405,348	1,710,549
Culture and Recreation	932,829	-			86,217	1,019,046
Sanitation	423,584	-	-	-	193,495	617,079
Community and Social Services	302,453				751	303,204
Economic Development	146,909		_	-	152,065	298,974
Employee and Fringe Benefits	771,034	-	-	-	-	771,034
Risk Management	207,680		-	-	-	207,680
Education	21,773,053		_	_	3,849,754	25,622,807
Debt Service	1,695,007	-	_	-	9,065	1,704,072
Capital Outlay	-	-	-	13,552,668	3,231,253	16,783,921
Total Expenditures	29,419,758		-	13,552,668	8,169,639	51,142,065
Excess/(Deficiency) of Revenues						
over Expenditures	632,521	775,187	-	(13,052,668)	(42,283)	(11,687,243)
Other Financing Sources/(Uses)						
Issuance of Bonds	-	-	-	11,000,000	=	11,000,000
Premium on Financing	-	-	•	1,147,625	-	1,147,625
Issuance of Capital Leases	-	-	•	•	54,389	54,389
Transfers In	139,271	4,984	-	-	1,461,903	1,606,158
Transfers Out	(204,438)	(938,726)	<del></del>		(415,891)	<u>(1,559,055</u> )
Total Other Financing Sources/(Uses)	(65,167)	(933,742)		12,147,625	1,100,401	12,249,117
Net Change in Fund Balances	567,354	(158,555)	-	(905,043)	1,058,118	561,874
Fund Balances at Beginning of Year	6,720,304	4,184,906	(2,895,781)	3,163,338	2,826,783	13,999,550
Fund Balances at End of Year	\$ 7,287,658	\$ 4,026,351	\$ (2,895,781)	\$ 2,258,295	\$ 3,884,901	\$ 14,561,424

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2021

Net Change in Fund Balances - Total Governmental Funds	\$	5	61,874
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlays as expenditures. However,			
in the Statement of Activities, the cost of those assets is allocated over			
their estimated useful lives as depreciation expense.			
Capital expenditures			391,233
Depreciation expense		•	348,407)
Loss on disposal		(1	130,504)
Revenues in the Statement of Activities that do not provide current			
financial resources are not reported as revenue in the funds.			
Property taxes and interest collected accrual basis change		(	(35,544)
Long-term contracts receivable accrual basis change		(1	188,000)
Debt proceeds provide current financial resources to governmental funds, but			
issuing debt increases long-tem liabilities in the statement of net position.			
Repayment of debt principal is an expenditure in the governmental funds, but			
the repayment reduces long-term liabilities in the Statement of Net Position.			
Proceeds from long-term debt - general obligation bonds	(	11,0	000,000)
Proceeds from long-term debt - capital leases	•		(54,389)
Principal payments on long-term debt - general obligation bonds		1,0	045,000
Principal payments on long-term debt - loans			16,000
Principal payments on long-term debt - capital leases			9,065
Premium on bonds issued		(1,1	147,625)
Amortization of premiums			72,304
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.			
Accrued interest		(*	144,892)
Compensated absences		`	(5,317)
Post-closure landfill costs			45,000
Net pension asset and related outflows/inflows		e	644,027
OPEB liability and related outflows/inflows		('	138,930)
Internal service funds are used by management to charge costs to individual			
funds. The net revenue (expense) of the internal service funds is			
reported with governmental activities.	_	(	<u>111,144</u> )
Change in net position of governmental activities	<u>\$</u>	2,6	679,751

Statement of Fund Net Position Proprietary Funds June 30, 2021

	Business-Ty	Governmental Activities			
	Water Fund	Sewer Fund	Total	Internal Service	
Assets			-		
Current Assets:					
Cash and Cash Equivalents	\$ 4,367,334	\$ 2,504,147	\$ 6,871,481	\$	
Receivables, Net	794,356	677,005	1,471,361		
Due from Other Funds	214,068	-	214,068	•	
Health Insurance Escrow	-	-	-	2,097,313	
Other	110,401	38,395	148,796		
Total Current Assets	5,486,159	3,219,547	8,705,706	2,097,313	
Noncurrent Assets:					
Net Pension Asset	309,130	292,859	601,989	•	
Nondepreciable Capital Assets	-	139,218	139,218	-	
Capital Assets, Net of Accum. Deprecation	27,621,099	20,634,621	48,255,720		
Total Noncurrent Assets	27,930,229	21,066,698	48,996,927		
Total Assets	\$ 33,416,388	\$ 24,286,245	\$ 57,702,633	\$ 2,097,313	
Deferred Outflows of Resources					
Deferred Outflows - Pension	16,318	15,459	31,777		
_iabilities					
Current Liabilities:					
Accounts Payable and Accrued Items	\$ 216,277	\$ 154,078	\$ 370,355	\$	
Accrued Interest Payable	142,818	69,162	211,980		
Due to Other Funds	817,630	217,520	1,035,150		
Loans Payable	447,792	297,251	745,043	,	
Compensated Absences	19,473	28,725	48,198		
Capital Leases	-	32,372	32,372		
Claims Payable				219,489	
Total Current Liabilities	1,643,990	799,108	2,443,098	219,489	
Noncurrent Liabilities:					
Loans Payable	14,293,678	11,917,856	26,211,534		
Compensated Absences	31,742	18,310	50,052		
Capital Leases	<u>-</u>	33,970	33,970		
Total Noncurrent Liabilities	14,325,420	11,970,136	26,295,556		
Total Liabilities	15,969,410	12,769,244	28,738,654	219,489	
Deferred inflows of Resources					
Deferred Inflows - Pension	188,241	178,333	366,574		
Net Position					
Net Investment in Capital Assets	12,879,629	8,492,390	21,372,019	•	
Unrestricted	4,395,426	2,861,737	7,257,163	1,877,824	
Total Net Position	\$ 17,275,0 <u>55</u>	\$ 11,354,127	\$ 28,629,182	\$ 1,877,824	

# Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds

For the Year Ended June 30, 2021

	Business-T	Governmental Activities		
	Water	Sewer		Internal
	Fund	<u>Fund</u>	Total	Service
OPERATING REVENUES				
Charges for Services Other	\$ 2,877,205 11,511	\$ 2,697,541 3,608	\$ 5,574,746 15,119	\$ 3,807,757
Total Operating Revenues	2,888,716	2,701,149	5,589,865	3,807,757
OPERATING EXPENSES				
Personnel Services	611,497	850,196	1,461,693	-
Contractual Services	337,335	494,381	831,716	-
Rent and Utilities	200,465	230,983	431,448	-
Supplies, Repairs and Maintenance	441,137	276,550	717,687	-
Depreciation	695,640	607,728	1,303,368	-
Administration	103,770	6,378	110,148	96,092
Claims	-	-	-	3,342,461
Premiums				486,263
Total Operating Expenses	2,389,844	<u>2,466,216</u>	4,856,060	3,924,816
Operating Income/(Loss)	498,872	234,933	733,805	(117,059)
NON-OPERATING REVENUES (EXPENSES)				
Antenna Lease	16,740	-	16,740	-
Interest Income	5,705	2,513	8,218	5,915
Interest Expense	(318,088)	(341,606)	(659,694)	
Total Non-Operating Expenses	(295,643)	(339,093)	(634,736)	<u>5,915</u>
Income/(Loss) before Capital				
Contributions and Transfers	203,229	(104,160)	99,069	(111,144)
Capital Contributions	-	139,218	139,218	-
Transfers	(23,552)	(23,551)	(47,103)	<del>_</del>
Change in Net Position	179,677	11,507	191,184	(111,144)
Net Position - Beginning of Year	17,095,378	11,342,620	28,437,998	1,988,968
Net Position - End of Year	\$ 1 <u>7,275,055</u>	\$ 11,354,127	\$ 28,629,182	\$ 1,877,8 <u>24</u>

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2021

_		Business-Type Activities - Enterprise Funds				Governmental Activities			
			Water Fund		Sewer Fund		Total		Internal Service
	Cash Flows from Operating Activities:		, una	_	<u> </u>		10121		3017100
	Receipts from Customers and Users	\$	2,866,513	\$	2,734,180	\$	5,600,693	\$	_
	Receipts from Interfund Charges for Risk Management	•		•	2,704,100	•	-	Ψ	3,807,757
	Payments for Operating Activities		(1,683,016)		(1,875,983)		(3,558,999)		
	Payments for Benefits and Claims		-		(1,010,000)		(0,000,000)		(3,231,317)
	Premiums and Administrative Charges		_		_		_		(582,355)
	Net Cash Provided by Operating Activities	_	1,183,497		858,197		2,041,694		(5,915)
<b>ا</b> لجدا	Cash Flows from Noncapital Financing Activities:								
_	Interfund Activity		(171,242)		(125,749)		(296,991)		-
	Net Cash (Used)/Provided by Noncapital Financing Activities	_	(171,242)	_	(125,749)		(296,991)	_	
	Cash Flows from Capital and Related Financing Activities:								
_	Interfund Transfers		(23,552)		(23,551)		(47,103)		_
	Purchases of Capital Assets		(40,511)		(31,511)		(72,022)		_
	Principal Paid on Loans		(447,792)		(292,744)		(740,536)		_
_	Principal Paid on Capital Leases		-		(30,848)		(30,848)		
	Interest Paid on Capital Debt		(322,065)		(343,740)		(665,805)		_
	Net Cash Used by Capital and Related Financing Activities	_	(833,920)	_	(722,394)	_	(1,556,314)	_	
	Cash Flows from Investing Activities:								
	Purchases/Proceeds of Investments, Net Antenna Lease				-		-		-
	· · · · · · · · · · · · · · · · · · ·		16,740				16,740		_
_	Interest Income		5,705	_	2,513		8,218	_	5,915
	Net Cash Provided by Investing Activities	_	22,445	_	2,513	_	24,958	_	5,915
	Net Increase/(Decrease) in Cash and Cash Equivalents		200,780		12,567		213,347		-
<b>=</b>	Cash and Cash Equivalents at Beginning of Year		4,166,554	_	2,491,580	_	6,658,134	_	<u>-</u>
	Cash and Cash Equivalents at End of Year	\$	4,367,334	<u>\$</u>	2,504,147	\$	6,871,481	\$	<u>-</u>
	Reconciliation of Operating Income/(Loss) to Net Cash								
	Provided by Operating Activities:								
	Operating Income/(Loss)	\$	498,872	\$	234,933	\$	733,805	\$	(117,059)
_	Adjustments to Reconcile Income to Net Cash								
	Provided by Operating Activities:								
	Depreciation		695,640		607,728		1,303,368		_
	Change in Assets and Liabilities:								
_	(Increase) Decrease in Accounts Receivable		(22,203)		33,031		10,828		-
-	(Increase) Decrease in Deferred Outflows		29,285		27,729		57,014		-
	(Increase) Decrease in Net Pension Asset		(222,832)		(211,132)		(433,964)		_
	(Increase) Decrease in Health Insurance Escrow		-		- -		-		104,922
_	Increase (Decrease) in Deferred Inflows		152,193		144,195		296,388		
_	Increase (Decrease) in Accounts Payable and Accrued		55,265		17,205		72,470		_
	Increase (Decrease) in Claims Payable		_				-		6,222
	Increase (Decrease) in Compensated Absences		(2,723)		4,508		1,785		-
4	Total Adjustments		684,625		623,264		1,307,889	_	111,144
	Net Cash Provided by Operating Activities	<u>\$</u>	1,183,497	\$	858,197	\$	2,041,694	\$	(5,915)
	Noncash Capital and Related Financing Activity:								
	Capital Contributions from Other Funds	<u>\$</u>	<u>-</u>	\$	139,218	<u>\$</u>	139,218	\$	

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2021

	Pension Trust Fund	Private- Purpose Trust Funds	Custodial Funds
Assets Cash and Cash Equivalents Investments Due from Other Funds Total Assets	\$ 237,220 18,897,697 - 19,134,917	\$ 496,141 103,586 112,906 712,633	\$ 120,612 7,517 
Deferred Outflows of Resources		<u> </u>	
Liabilities  Due to Other Funds  Total Liabilities		2,300 2,300	<u>-</u>
Deferred Inflows of Resources	<u> </u>	<del></del>	
Net Position Restricted for Pension Benefits Restricted for Scholarships Restricted for Individuals and Organizations	19,134,917 - 	710,333	- - 128,129
Total Net Position	\$ 19,134,917	\$ 710,333	\$ 128,129

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended June 30, 2021

	Pension Trust Fund	Private- Purpose Trust Funds	Custodial Funds
Additions			
Activity Fees	\$ -	\$ -	\$ 71,158
Contributions:			
Employer	-	•	-
Plan Members	151,002	-	-
Contributions and Donations		31,271	
Total Contributions	<u>151,002</u>	31,271	
Investment Income:			
Net Appreciation/(Depreciation) in Fair			
Value of Investments	3,606,065	(31,367)	-
Interest and Dividends	681,617	995	215
Total Investment Income	4,287,682	(30,372)	215
Less: Investment Management Fees	(31,984)		
Total Additions	4,406,700	899	71,373
Deductions			
Pension Benefits	532,255	-	-
Scholarships	-	48,610	•
Events and Activities	-	-	67,004
Administrative Expenses	9,032		
Total Deductions	541,287	48,610	67,004
Change in Net Position	3,865,413	(47,711)	4,369
Net Position at Beginning of Year, Restated	15,269,504	758,044	123,760
Net Position at End of Year	\$ 19,134,917	\$ 710,333	\$ 128,129

Notes to the Financial Statements

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the Town of Putnam, Connecticut (the "Town") have been prepared in conformance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing the governmental accounting and financial reporting principles. The Town's significant accounting policies are described below.

# Reporting Entity

The Town was incorporated in 1855 and covers 20.4 square miles located in Windham County. The Town operates under a Selectmen/Board of Finance form of government. The Mayor is the chief executive officer of the Town and is responsible for the day-to-day operations of the Town. The Town provides the following services by charter: general government, public safety (canine control and fire marshal), public works, culture and recreation, sanitation, community and social services, economic development and education.

The Town's financial statements include the accounts of all Town controlled operations. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the Town of Putnam (the primary government) and any component units. The basic criteria for inclusion of a component unit in a governmental unit's reporting entity for financial reporting is the exercise of oversight responsibility. Oversight responsibility is determined on the basis of financial interdependence, selection of governing authority, designation of management, ability to significantly influence operations, accountability for fiscal matters and scope of public service. Currently, there are no entities considered component units of the Town. The Town includes all funds, agencies, boards, commissions, and authorities that are controlled by or dependent on the Town's executive and legislative branches. The financial statements presented herein do not include agencies which have been formed under applicable State laws or separate and distinct units of government apart from the Town of Putnam.

# Related Organizations

The Town is responsible for appointing members of the Board of the Town of Putnam Housing Authority. The Town's accountability for the Housing Authority does not extend beyond making the appointments.

The Putnam Special Services District (the "District") is responsible for the operations of the police department, fire department, emergency dispatch center, and streetlights within the boundaries of the District, which is located within the Town. The governing board of the District is elected by the citizens of the District.

The Town is a member of the Northeastern Connecticut Transit District, which provides public transportation to its member towns. In addition, the Town is a member of the Northeastern Connecticut Council of Governments, which provides its member towns with access to transportation planning, engineering services, land use planning and regulation development services, economic development services, animal services, transit administration, property revaluation services, emergency preparedness, geographic information services and paramedic intercept services. The Mayor of the Town serves on the Board of Directors for each of these organizations.

## Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, and are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Notes to the Financial Statements

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The accounts of the Town are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures. Fund accounting segregates funds according to their intended purpose and is used to aid management in the demonstrating compliance with finance related legal and contractual provisions. The Town maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with nonmajor funds, if any, aggregated and presented in a single column.

The Town maintains fiduciary funds which are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting, and Financial Statements Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. Exceptions to this general rule include: compensated absences, debt service, capital leases, other post-employment benefit obligations, and claims and judgments that are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in the governmental funds. Proceeds from the issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes when levied and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government, or specifically identified.

Notes to the Financial Statements

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for services relating to water and sewer usage. Operating expenses for enterprise funds include the cost of operations and maintenance, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Governmental Funds are those through which most governmental functions typically are financed. The Town reports the following major governmental funds:

- The General Fund is the general operating fund of the Town. It is used to account for all
  financial resources except those required to be accounted for in another manner. Revenues
  are derived primarily from property taxes, state grants, licenses, permits, charges for services,
  and earnings on investments.
- The Ash Landfill Fund is a special revenue fund that was established by ordinance to account
  for the accumulation of host fee revenue, derived from the Town's ash landfill, that is in excess
  of the annual amount appropriated for spending in the Town's General Fund. The purpose of
  the fund is to pay for the Town's portion of the post-closure care costs of the ash landfill.
- The High School Renovation & Expansion Fund is used to account for the renovation and expansion of the Town's high school, central office facilities, and the medical pathway facility.
- The Municipal Complex Fund is used to account for the construction of the Town's new municipal complex.

The Town reports the following major enterprise funds:

- The WPCA Water Fund is used to account for revenues and expenses associated with the processing and distribution of water to residents of the Town.
- The WPCA Sewer Fund is used to account for revenues and expenses associated with the processing, treatment, and disposal of sewage within the Town.

Fiduciary Funds are used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations, and other governments. Fiduciary funds are not included in the government-wide financial statements. The fiduciary funds are as follows:

- The Pension Trust Fund accounts for the activities of the Town's defined benefit pension plan, which accumulates resources for pension benefit payments to qualified employees upon retirement.
- The *Private Purpose Trust Funds* are used to account for trust arrangements under which principal and income benefit individuals, private organizations, or other governments.
- The Custodial Funds account for resources held by the Town in a purely custodial capacity.
   The Town primarily utilizes custodial funds to account for assets of the student activities funds.
   The student activities funds account for monies generated by student activities in the Town's school system.

Notes to the Financial Statements

Additionally, the Town reports the following fund types:

• The Internal Service Funds (Proprietary) are used to account for the Town's self-insured healthcare activities administered through the Eastern Connecticut Health Insurance Program.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between the enterprise funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

**Accounting Estimates** 

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balances Cash and Cash Equivalents - The deposit of public funds is controlled by the Connecticut General Statutes. The Town maintains separate accounts with depositories where necessary. Cash applicable to a particular fund is readily identifiable. Cash in excess of current requirements is invested in various interest-bearing accounts, certificates of deposit, and pooled investment funds that may be deemed to be cash equivalents based on maturity date or availability of conversion to cash. Cash and cash equivalents are stated at cost, which approximates market value and have maturities of three months or less. This definition also applies to the proprietary statement of cash flows.

The Short-Term Investment Fund (STIF) is a money market investment pool managed by the Cash Management Division of the State Treasurer's Office created by Section 3-27 of the Connecticut General Statutes (CGS). Pursuant to CGS 3-27a through 3-27f, the State, municipal entities, and political subdivisions of the State are eligible to invest in the fund. The fund is considered a "2a7-like" pool and reports its investments at amortized cost (which approximates fair value). The pool is rated AAAm by Standard & Poors. This is the highest rating for money market funds and investment pools. The pooled investment funds' risk category cannot be determined since the Town does not own identifiable securities but invests as a shareholder of the investment pool.

Investments - In general, State of Connecticut Statutes allow the Town to invest in obligations of the United States of America or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool, or no-load, open-end management type investment company or investment trust, in obligations of any state or political subdivision rated within the top two rating categories of any nationally recognized rating service, or in obligations of the State of Connecticut or political subdivision rated within the top three rating categories of any nationally recognized rating service. Other trust funds may also invest in stocks, bonds, or other securities selected by the Trustee.

Notes to the Financial Statements

Fair Value of Financial Instruments - In accordance with GASB Statement No. 72, the Town is required to measure the fair value of its assets and liabilities under a three-level hierarchy, as follows:

Level 1: Quoted market prices for identical assets or liabilities to which an entity has access to at the measurement date.

**Level 2:** Inputs and information other than quoted market indices included in Level 1 that are observable for the asset or liability, either directly or indirectly. Level 2 inputs include:

- a. Quoted prices for similar assets or liabilities in active markets.
- b. Quoted prices for identical or similar assets in markets that are not active; Observable inputs other than quoted prices for the assets or liability;
- c. Inputs derived principally from, or corroborated by, observable market data by correlation or by other means.

**Level 3:** Unobservable inputs for the asset or liability. Unobservable inputs should be used to measure the fair value to the extent that observable inputs are not available.

Observable inputs reflect the assumptions market participants would use in pricing the asset or liability developed from sources independent of the reporting entity; and *unobservable inputs* reflect the reporting entity's own assumptions about the assumptions market participants would use in pricing the asset or liability developed based on the best information available in the circumstances.

Certificates of Deposit are reported at amortized cost and are excluded from the fair value disclosures.

Donor-restricted Endowments - The Town allocates investment income on endowments in accordance with donor restrictions and Connecticut law, which has adopted the provisions of the Uniform Prudent Management of Institutional Funds Act ("UPMIFA"). UPMIFA requires the investment of endowments in good faith and with the care that an ordinarily prudent person in a like position would exercise under similar circumstances. It requires prudence in incurring investment costs, authorizing only costs that are appropriate and reasonable. Factors to be considered in investing are expanded to include, for example, the effects of inflation. UPMIFA emphasizes that investment decisions be made in relation to the overall resources of the Town.

Funds Held in Escrow – Funds held in escrow as of June 30, 2021 consist of amounts held by the Eastern Connecticut Health Insurance Cooperative (see Note 11), which administers the Town's health insurance activities.

Property Taxes Receivables - All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. The Town has established an allowance for uncollectable taxes based on historical collection experience and other factors. The Town has recorded an allowance for property taxes in the amount of \$222,000 and an allowance for related interest in the amount of \$35,000 as of June 30, 2021. Property taxes are assessed of October 1 and billed the following July. Real estate property bills are payable in two installments, July 1 and January 1. Motor vehicle and personal property taxes are payable in one installment on July 1, with the motor vehicle supplemental bills payable on January 1. Assessments for real and personal property, including motor vehicles, are computed at seventy percent of the market value. Taxes become delinquent thirty days after the installment is due and liens are filed on balances that are delinquent for one year.

Notes to the Financial Statements

Sewer and Water Charges - Sewer and water user charges are billed periodically throughout the year. User charges are due and payable within thirty days and delinquent amounts are subject to interest at prevailing rates. Liens are filed on all properties until the assessment is paid in full. The Town establishes an allowance for uncollectible charges based on historical collection experience and other factors. The town has recorded an allowance for sewer charges in the amount of \$23,084 and an allowance for water charges in the amount of \$35,434 as of June 30, 2021.

Loans Receivable – The Town provides low interest loans in connection with the Town's small business and residential housing rehabilitation loan programs. Certain loans included terms of forgiveness at a rate of 20% annually based on the original principal balance of the loans. In addition, certain loans made by the Town under the program bear an interest rate of 0.0% and repayment of the loans are deferred. Repayment of the deferred loans become due and payable only upon sale or transfer of the property, the owner's demise, or when the subject property is no longer the applicant's principal place of residence.

Inventories and Prepaid Items – All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Interfund Receivables and Payables - Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds are offset by a nonspendable fund balance designation in the Fund providing the resources to indicate that they are not available for appropriation and are not expendable available financial resources.

Capital Assets - Capital assets, which include property, equipment, and infrastructure assets (roads, bridges, sidewalks, and similar items), are reported in the government-wide and proprietary fund financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$25,000 for infrastructure assets and \$5,000 for all other assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	20 - 50
Machinery, Equipment, and Vehicles	5 - 50
Infrastructure	20 - 50

Notes to the Financial Statements

Unearned Revenues - Unearned revenues arise when assets are recognized before revenue recognition criteria have been satisfied. In the government-wide financial statements, unearned revenues consist of revenue received in advance and/or amounts from grants received before the eligibility requirements have been met.

Long-term obligations - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recognized as an expense in the period they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, and debt payments, are reported as debt service expenditures.

Compensated absences - Town employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination or retirement. Vacation and sick leave expenses to be paid in future periods are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement.

Deferred Outflows/Inflows of Resources – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports deferred pension and OPEB expense in the government-wide and proprietary fund financial statements. Deferred pension and OPEB expense results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in pension and OPEB expense over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active and inactive employees).

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Within the government-wide and proprietary fund statements of net position the Town reports as deferred inflows amounts representing the net difference between expected and actual results, changes in assumptions and projected and actual earnings of its pension and OPEB plans. These amounts are deferred and included in pension and OPEB expense over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plan (active and inactive employees). Also, for governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from several sources: property taxes, and interest and lien fees. These amounts are deferred and recognized as an inflow of resources in the period during which the amounts become available.

Notes to the Financial Statements

Fund equity and net position— Net position represents the difference between assets, deferred inflows of resources, liabilities, and deferred outflows of resources. In the government-wide and proprietary fund statements of net position, net position is classified in the following categories:

Net Investment in Capital Assets — This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduces this category.

Restricted Net Position – This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted Net Position* – This category represents the net position of the Town, which is not restricted for any project or other purpose.

When both restricted and unrestricted resources are available for certain expenses, the Town expends restricted resources first and uses unrestricted resources when the restricted funds are depleted.

In the fund financial statements, fund balances of governmental funds are classified in the following five separate categories:

Nonspendable Fund Balance – Indicates amounts that cannot be spent because they are either not in spendable form, or are legally or contractually required to be maintained intact.

Restricted Fund Balance – Indicates amounts that are restricted to specific purposes. The spending constraints placed on the use of fund balance amounts are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – Indicates amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Finance (the highest level of decision making authority of the Town) and cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same formal action.

Assigned Fund Balance – Indicates amounts that are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed. Amounts may be constrained to be used for a specific purpose by a governing board or body or official that has been delegated authority to assign amounts by the Town Charter.

Unassigned Fund Balance – Represents the remaining fund balance after amounts are set aside for all other classifications.

When both restricted and unrestricted (committed, assigned, unassigned) amounts of fund balance are available for use for expenditures incurred, it is the Town's policy to use restricted fund balance first if the expenditure meets the restricted purpose, followed by committed, assigned and unassigned amounts.

The Town has not formally enacted legislation or Board policies requiring it to maintain a minimum fund balance.

Notes to the Financial Statements

Encumbrances – In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General Fund. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities.

# NOTE 2 - CASH, CASH EQUIVALENTS, AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a "qualified public depository" as defined by Statute or in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit in an "out of state bank" as defined by the Statutes, which is not a "qualified public depository". The following is a summary of cash and cash equivalents at June 30, 2021.

	Governmental Funds	Proprietary Funds	Fiduciary Funds	Total
Cash	\$ 6,638,988	\$ 1,072,261	\$ 853,973	\$ 8,565,222
Cash Equivalents	11,080,843	5,799,220		16,880,063
Total Cash and Cash Equivalents	<u>\$ 17,719,831</u>	\$ 6,871,481	\$ 853,973	\$ 25,445,285

Custodial Credit Risk - Deposits: Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town's policy is to only allow the Town to use banks that are in the State of Connecticut. The State of Connecticut requires that each depository maintain segregated collateral in an amount equal to a defined percentage of its public deposits based upon the bank's risk-based capital ratio. The following is a reconciliation of the Town's deposits subject to custodial credit risk:

Cash and Cash Equivalents	\$ 25,445,285
Less: Cash Equivalents (STIF)	(16,880,063)
Plus: Investments (CDs)	 34,327
	\$ 8,599,549

At year-end, the Town's carrying amount of deposits subject to custodial credit risk was \$8,599,549 and the bank balance was \$8,340,441. Of the bank balance, Federal Depository Insurance Corporation insured \$1,555,368.

As of June 30, 2021, \$6,785,073 of the Town's bank balance of \$8,340,441 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized		\$ 5,981,566
Uninsured and collateral held by		, .
pledging bank's Trust department		
not in the Town's name		803,507
	Total	\$ 6,785,073

# **Cash Equivalents**

At June 30, 2021, the Town's cash equivalents (Short-Term Investment Fund "STIF") amounted to \$16,880,063. STIF is rated AAAm by Standard and Poor's and has an average maturity of under 60 days.

Notes to the Financial Statements

#### Investments

The following is a summary of investments at June 30, 2021:

	Fiduciary Funds
Certificates of Deposit	\$ 34,327
U.S. Treasuries	20,500
Mutual Funds	 18,953,973
Total Investments	\$ 19,008,800

The following is a summary of assets measured at fair value:

			Fair Value Measurements Using					ng
			Quoted Prices			ignificant	-	
			in Active			Other	Sig	gnificant
			Markets for		Observable		Uno	bservable
		June 30,	Identical Assets		Inputs Inp		Inputs	
		2021	(Level 1)		(	Level 2)	(Level 3)	
<u>Description</u>	_				_		_	
U.S. Treasuries	\$	20,500	\$	20,500	\$	-	\$	-
Mutual Funds		18,953,973		18,953,973				<del>_</del>
			<u>\$</u>	18,974,47 <u>3</u>	\$		\$	
Investments not included above:								
Certificates of Deposit		34,327						
Total Investments	\$	19,008,800						

The Certificates of Deposit are reported at cost and covered by FDIC insurance.

Custodial Credit Risk - Investments. This is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The Town does not have a policy for custodial credit risk.

Credit Risk - The Town does not have an investment policy that limits investment choices further than the Connecticut General Statutes. Generally, credit risk is defined as the risk that an issuer of a debt type investment will not fulfill its obligation to the holder. This is measured by assignment of a rating by a nationally recognized rating organization.

Interest Rate Risk - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Generally, the Town does not invest in any long-term investment obligations.

Notes to the Financial Statements

As of June 30, 2021, the Town had the following investments subject to interest rate risk:

		Investment Maturities (In Years)					
	 Total	Les	s Than 1		1 - 5	- (	6 - 10
Certificates of Deposit	\$ 34,327	\$	1,244	\$	33,083	\$	-
U.S. Treasuries	 20,500		<u>-</u>		20,500		-
Total	\$ 54,827	\$	1,244	\$	53,583	\$	-

# **NOTE 3 - RECEIVABLES**

Receivables as of year-end for the Town's individual major funds and nonmajor and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General Fund	Water Fund	Sewer Fund	Nonmajor and Other Funds	Total
Receivables:					
Property taxes	\$ 881,923	\$ -	\$ -	\$ -	\$ 881,923
Interest, Liens, and Fees	350,986	-	-	-	350,986
Usage Charges	-	826,980	700,089	-	1,527,069
Loans	-	-	-	522,204	522,204
Intergovernmental	-	•	-	1,004,910	1,004,910
Accounts	37,094	2,810	<u>-</u>	14,421	54,325
Gross Receivables	1,270,003	<u>829,790</u>	700,089	1,541,535	4,341,417
Less allowance for					
uncollectibles:					
Property taxes, interest,					
liens, and fees	(257,000)	-	-	_	(257,000)
Usage Charges		(35,434)	(23,084)	_	(58,518)
Total allowance	(257,000)	(35,434)	(23,084)		(315,518)
Net Total Receivables	\$ 1,013,003	<u>\$ 794,356</u>	\$ 677,005	\$ 1,541,535	\$ 4,025,899

The loans receivable of \$522,204 in the nonmajor governmental funds are long-term receivables and not expected to be collected within one year.

Governmental funds report unavailable revenue in connection with receivables that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue reported in the governmental funds were as follows:

	Go	Governmental Funds		
General Fund:				
Fees Collected in Advance	\$	226,224		
Nonmajor Funds:		•		
Advances on Grants		2,053,737		
Total Unearned Revenue	\$	2,279,961		

Notes to the Financial Statements

# NOTE 4 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Fund transfers are used to: 1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and 2) to account for unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Interfund transfers during the year ended June 30, 2021 were as follows:

Transfers In:	Transfers Out:	Amount		
Governmental Funds: General Fund	Nonmajor Governmental Funds	\$ 139,271		
Ash Landfill Fund	General Fund	4,984		
Nonmajor Governmental Funds	Ash Landfill Fund General Fund Nonmajor Governmental Funds Proprietary Fund - Water Fund Proprietary Fund - Sewer Fund	938,726 199,454 276,620 23,551 23,552 1,461,903		
	Total Transfers	\$ 1,606,158		

Notes to the Financial Statements

The outstanding balances between funds result mainly from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur; 2) transactions are recorded in the accounting system; and 3) payments between funds are made. At June 30, 2021, the outstanding balances between funds were:

Receivable Fund:	Payable Fund:	Total
Governmental Funds:		
General Fund	High School Renovation Fund	\$ 2,895,781
	Municipal Complex	5,440
	Water Fund	617,878
	Private Purpose Trust Funds	2,300
	Nonmajor Governmental Funds	1,006,391
		4,527,790
Ash Landfill Fund	General Fund	6,726,282
Municipal Complex Fund	Ash Landfill Fund	3,808,696
Nonmajor Governmental Funds	General Fund	3,919,487
	Sewer Fund	3,452
	Water Fund	199,752
		4,122,691
Proprietary Funds:	Total Governmental Funds	19,185,459
Water Fund	Sewer Fund	214,068
Fiducians Fundas	Total Proprietary Funds	214,068
Fiduciary Funds: Private Purpose Trust Funds	General Fund	\$ 112,906

# Advances to/from other funds

The Town has authorized the use of funds from the Ash Landfill Fund to temporarily finance authorized capital projects. The Town intends to repay amounts advanced from the Ash Landfill Fund through future annual budgetary appropriations from the General Fund. The amounts advanced from the Ash Landfill Fund are not expected to be repaid within one year and, therefore, the balance of \$1,108,765 has been presented as an advance in the accompanying governmental funds balance sheet as of June 30, 2021.

In connection with an interlocal agreement between Putnam and three other Towns, the Town had agreed to fund development costs up front for two participating towns. The amounts advanced from the General Fund are not expected to be repaid within one year, and therefore, the balance of \$174,850 has been presented as an advance in the accompanying governmental funds balance sheet as of June 30, 2021.

Notes to the Financial Statements

# **NOTE 5 - CAPITAL ASSETS**

Capital asset activity for governmental activities for the year ended June 30, 2021 consisted of the following:

Governmental Activities	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balances</u>
Capital assets, not being depreciated:  Land	\$ 2,055,563	\$ -	\$ -	\$ 2,055,563
Construction in Progress	10,506,406	15,338,279		25,844,685
Total capital assets, not being depreciated	12,561,969	15,338,279		27,900,248
Capital assets, being depreciated:				
Infrastructure and Improvements	26,669,160	-	-	26,669,160
Buildings and Improvements	61,408,074	•	-	61,408,074
Machinery and Equipment	7,889,469	552,954	(1,038,248)	7,404, <u>175</u>
Total capital assets, being depreciated	95,966,703	552,954	(1,038,248)	<u>95,481,409</u>
Less accumulated depreciation for:				
Infrastructure and Improvements	10,403,604	556,953	-	10,960,557
Buildings and Improvements	23,369,146	1,629,423	-	24,998,569
Machinery and Equipment	5,479,622	462,031	(907,744)	5,033,909
Total accumulated depreciation	39,252,372	2,648,407	(907,744)	40,993,035
Total capital assets, being depreciated	56,714,331	(2,095,453)	(130,504)	54,488,374
Governmental Activities capital assets, net	\$ 69,276,300	\$ 13,242,826	\$ (130,504)	\$ 82,388,622

Depreciation and amortization expense were charged to functions/programs of the Town as follows:

Governmental Activities:		
General Government	\$	48,947
Public Safety		6,820
Public Works		803,666
Culture and Recreation		305,371
Economic Development		6,876
Education		1,476,727
Total Depreciation and Amortization Expense		
Governmental Activities	<u>\$</u> 2	2,648,407

# TOWN OF PUTNAM, CONNECTICUT Notes to the Financial Statements

Capital asset activity for business-type activities for the year ended June 30, 2021 consisted of the following:

Business-Type Activities	Beginning <u>Balance</u>	Increases	Decreases	Ending Balances
Capital assets, not being depreciated:	• • • • • • • • • • • • • • • • • • • •			<del></del>
Construction in Progress	<b>\$</b> 92,766	<u>\$ 139,218</u>	<u>\$ (92,766)</u>	<u>\$ 139,218</u>
Total capital assets, not being depreciated	92,766	139,218	(92,766)	139,218
Capital assets, being depreciated:				
Infrastructure and Improvements	31,748,795	92,766	-	31,841,561
Buildings and Improvements	33,294,368	-	_	33,294,368
Machinery and Equipment	1,405,213	72,022	-	1,477,235
Total capital assets, being depreciated	66,448,376	164,788		66,613,164
Less accumulated depreciation for:				
Infrastructure and Improvements	9,216,451	577,935	-	9,794,386
Buildings and Improvements	7,319,468	622,726	-	7,942,194
Machinery and Equipment	<u>518,157</u>	102,707		620,864
Total accumulated depreciation	17,054,076	1,303,368		18,357,444
Total capital assets, being depreciated	49,394,300	(1,138,580)	•	48,255,720
Business-Type Activities capital assets, net	\$ 49,487,066	\$ (999,362)	\$ (92,766)	\$ 48,394,938

Depreciation and amortization expense were charged to functions/programs as follows:

Business-Type Activities:	
Water	\$ 695,640
Sewer	607,728
Total Depreciation and Amortization Expense	· ·
Business-Type Activities	\$ 1,303,368

Notes to the Financial Statements

# NOTE 6 - LONG-TERM LIABILITIES

Long-term liability activity for the year ended June 30, 2021 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Governmental Activities					
General Obligation Bonds	\$ 11,290,000	\$ 11,000,000	\$ 1,045,000	\$ 21,245,000	\$ 1,045,000
Unamortized Bond Premiums	328,296	1,147,625	72,304	1,403,617	72,304
Loans Payable	576,000	-	16,000	560,000	16,000
Capital Leases	-	54,389	9,065	45,324	27,195
Compensated Absences	366,217	15,507	10,190	371,534	148,882
Landfill Post-closure Liability	433,000	-	45,000	388,000	45,000
OPEB Liability	3,745,182	191,440		3,936,622	
Total Governmental Activities					
Long-Term Liabilities	\$ 16,738,695	\$ 12,408,961	\$ 1,197,559	\$ 27,950,097	\$ 1,354,381
Business-Type Activities					
Loans Payable	\$ 27,697,113	\$ -	\$ 740,536	\$ 26,956,577	\$ 745,043
Capital Lease Payable	97,190	-	30,848	66,342	32,372
Compensated Absences	96,465	4,508	2,723	98,250	48,198
Total Business-Type Activities					
Long-Term Liabilities	\$ 27,890,768	\$ 4,508	<b>\$</b> 774,107	\$ 27,121,169	\$ 825,61 <u>3</u>

The loans payable recorded in the business-type activities are secured by the full faith and credit of the Town, but are substantially liquidated by water and sewer user charges. The remaining liabilities above typically have been liquidated in the General Fund and other governmental funds.

Notes to the Financial Statements

# **Bonds and Loans Payable**

A summary of bonds and loans payable outstanding at June 30, 2021 is as follows:

	Year of Issue (FY)	Maturity Date (FY)	Interest Rate	Original Amount	Balance June 30, 2021
Governmental Activities			· ————		
Rural Development Loan Payable	2016	2056	2.25%	\$ 640,000	\$ 560,000
General Obligation Bond	2018	2043	3.00%-5.00%	12,280,000	10,795,000
Municipal Complex Bond	2021	2040	2.00%-5.00%	11,000,000	10,450,000
				23,920,000	21,805,000
Business-Type Activities					
Wastewater Loan Payable	1994	2024	4.50%	300,000	30,000
Wastewater Loan Payable	2012	2052	2.75%	6,800,000	5,838,408
Drinking Water Loan Payable	2012	2031	2.06%	1,075,271	510,752
Wastewater Loan Payable	2013	2053	2.50%	711,000	618,776
Drinking Water Loan Payable	2014	2054	2.75%	1,208,113	996,693
Wastewater Loan Payable	2014	2054	3.50%	3,836,000	3,026,749
Wastewater Loan Payable	2016	2056	1.75%	2,970,000	2,701,174
Drinking Water Loan Payable	2017	2057	1.875%	9,100,000	8,190,000
Drinking Water Loan Payable	2018	2058	1.875%	1,272,000	1,176,600
Drinking Water Loan Payable	2018	2058	2.75%	1,580,000	1,461,500
Drinking Water Loan Payable	2018	2058	2.25%	1,101,000	1,018,425
Drinking Water Loan Payable	2018	2058	2.625%	1,500,000	1,387,500
				31,453,384	26,956,577
				\$ 55,373,384	\$ 48,761,577

Annual debt service requirements on bonds and loans payable as of June 30, 2021 are as follows:

	Governme	ental Activities	Business-Ty	ype Activities	То	tals
Year(s)	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 1,061,000	\$ 773,226	\$ 745,043	\$ 648,029	\$ 1,806,043	\$ 1,421,255
2023	1,061,000	720,614	749,707	630,067	1,810,707	1,350,681
2024	1,061,000	668,006	754,489	611,989	1,815,489	1,279,995
2025	1,056,000	615,396	749,390	594,066	1,805,390	1,209,462
2026	1,056,000	563,036	754,416	575,493	1,810,416	1,138,529
2027-2031	5,280,000	2,127,780	3,830,421	2,602,004	9,110,421	4,729,784
2032-2036	5,280,000	1,243,440	3,749,544	2,135,996	9,029,544	3,379,436
2037-2041	4,730,000	552,164	3,903,823	1,688,335	8,633,823	2,240,499
2042-2046	1,060,000	73,014	4,078,788	1,219,692	5,138,788	1,292,706
2047-2051	80,000	14,400	4,277,287	727,685	4,357,287	742,085
2052-2056	80,000	5,400	2,863,519	240,090	2,943,519	245,490
2057-2060			500,150	14,125	500,150	14,125
	\$ 21,805,000	\$ 7,356,476	\$ 26,956,577	\$ 11,687,571	\$ 48,761,577	\$ 19,044,047

# **Authorized, Unissued Bonds**

As of June 30, 2021, the Town had authorized, but unissued bonds totaling \$10,465,860. Of this amount, \$5,050,790 is for general purposes, \$3,045,023, is for educational purposes, \$1,726,064 is for sewer purposes, and \$643,983 is for water purposes.

Notes to the Financial Statements

# **Capital Leases**

The Town has entered into lease agreements as lessee for financing the acquisition of a Bomag Tandem Roller and the WPCA for a Septage Camera System. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date.

The assets acquired through capital leases are as follows:

	ernmental ctivities	Business-Type Activities		
Assets:	 			
Equipment	\$ 54,389	\$	161,217	
Less accumulated depreciation	 (5,439)		(48,365)	
Total	\$ 48,950	\$	112,852	

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2021, were as follows:

	ernmental ctivities	Business-Type Activities		
Year ending June 30:				
2022	\$ 27,195	\$	35,649	
2023	18,129		35,649	
Total	45,324		71,298	
Less amount representing interest			(4,956)	
Total	\$ 45,324	\$	66,342	

#### **Compensated Absences**

Vacation time earned during the fiscal year can be carried over to the succeeding year, subject to limitations as provided in the respective collective bargaining agreements. Employees are entitled to accumulate sick leave up to a maximum amount stipulated in each contract. Payment for accumulated sick leave is dependent upon the length of service and accumulated days. The value of all compensated absences has been reflected in the government-wide and proprietary fund financial statements.

# **Landfill Post-Closure Care Liability**

The Town is an owner of a municipal solid waste landfill, which was certified as closed by the Town during fiscal year 1997 and certified closed by the State of Connecticut Department of Environmental Protection during the Town's fiscal year 2001. State and federal laws and regulations establish landfill post-closure care requirements for thirty years after closure. On November 15, 1993, the Town entered into a ground lease agreement (the "Agreement") with a third-party contractor, the former operator of the landfill (see Note 7). Pursuant to the Agreement, the contractor is responsible for the performance of sampling and analytic activities associated with monitoring of ground waters and surface waters affected by the landfill and the Town is responsible for all other post-closure care costs. The Town has estimated total post-closure care costs for the remaining 8.5 years to be \$779,000, which includes an estimated \$391,000 in costs to be reimbursed by the contractor. Accordingly, the Town has reflected a liability for post-closure care costs in the amount of \$388,000 as of June 30, 2021. This amount is based on estimates, which are subject to change due to inflation, technology or applicable laws and regulations. The estimated liability is not recorded in the fund financial statements since the liability will be funded from future financial resources, not from expendable available financial resources.

Notes to the Financial Statements

# NOTE 7 - SIGNIFICANT AGREEMENT

The Town owns a municipal solid waste landfill facility. The Town has closed the landfill and leased adjacent Town-owned property not constituting the landfill to a third-party contractor for use as a depository for ash residue. The term of the lease is for 30 years expiring March 14, 2046 with an option for two extensions of ten years each. Base rent pursuant to the agreement per year is \$250,000, with additional rent determined based on a portion of the revenues generated by the ash residue facility. Rental income recognized by the Town in connection with the agreement totaled \$2,775,187 for the year ended June 30, 2021. In accordance with the Agreement, the contractor is responsible for all closure and post-closure care costs of the ash landfill required by State and federal laws and regulations.

# NOTE 8 - FUND BALANCE COMPONENTS

The components of fund balance for the governmental funds at June 30, 2021 are as follows:

Naccondition	General Fund	Ash Landfill Fund	High School Renovation & Expansion Fund	Municipal Complex Fund	Other Governmental Funds	Total
Nonspendable: Advance Receivable Library	\$ 174,850 -	\$ 1,108,765	\$ -	\$ -	\$ - 9,715	\$ 1,283,615 9,715
Total Nonspendable	174,850	1,108,765			9,715	1,293,330
Restricted for: General Government	-	.=				
Public Safety	-	12	-	-	2,033	2,033
Public Works	-	-	<b>.</b> =.	-	291,255	291,255
Culture and Recreation	-	-	-	-	23,278	23,278
Comm. and Social Services	-	-	•	-	3,254	3,254
Economic Development	-	-	-	-	1,163,598	1,163,598
Capital Purposes	-	-	-	-	1,724	1,724
Landfill Post-closure Care	-	2,142,899	-	-	-	2,142,899
Preservation Fees					92,319	92,319
Total Restricted		2,142,899			1,577,461	3,720,360
Committed to:						
General Government	-	-	-	-		-
Library	-	· -		-	330,499	330,499
Culture and Recreation	-	-	-	-	23,999	23,999
Comm. and Social Services	-	-	-	-	-	-
Comp. Abs. and Insurance	37,396	=	-	-	_	37,396
Economic Development	-	-	•	-	49,796	49,796
Capital Purposes	-	774,687	-	2,258,295	1,106,520	4,139,502
Education	87,927	-	-	-	2,461,273	2,549,200
Pay Per Sticker Program	-	-	-	-	182,702	182,702
Interscholastic Sports	-				59,443	59,443
Total Committed	125,323	774,687		2,258,295	4,214,232	7,372,537
Assigned:						
Subsequent Year's Budget	556,101	_		-		556,101
Total Assigned	556,101			-		556,101
Unassigned	6,431,384		(2,895,781)	-	(1,916,507)	1,619,096
Total Fund Balances	\$ 7,287,658	\$ 4,026,351	\$ (2,895,781)	\$ 2,258,295	\$ 3,884,901	\$ 14,561,424

The Board of Education Carryover Fund, a component of the General Fund, is funded through unexpended funds of the school from the prior fiscal year's budgeted appropriation, not to exceed 2% of the BOE's adopted budget for the given fiscal year. The funds are to be used solely for education purposes. Board of Finance approval is required to use money accumulated in the Reserve.

Notes to the Financial Statements

#### **Deficit Fund Balances**

The following nonmajor funds have deficit fund balances as of June 30, 2021:

Fund	Amount
Recreation and Athletic Fields Fund	(473,244)
Airline Trail Fund	(4,448)
Quinebaug Regional Tech Park Fund	(330,050)
Capital Nonrecurring Ash Fund	(1,108,765)

### NOTE 9 - EMPLOYEE RETIREMENT PLANS

# **Defined Benefit Pension Plan**

Plan Description - The Town of Putnam is the administrator of a single-employer, contributory, defined benefit pension plan called the Town of Putnam Retirement Plan (the "Plan"). The Plan covers substantially all full-time employees, except professional personnel at the Board of Education who are covered by the State of Connecticut's Teachers' Retirement System. The Trustee Board composition consists of 5 members; a member of the board of finance, a member from the library board, a member from the bargaining unit selected by the Mayor, and two members appointed by the Mayor with the approval of the Board of Selectmen. The Plan does not issue stand-alone financial statements and is considered to be part of the Town's financial reporting entity. As such, the Plan is accounted for in the fiduciary fund financial statements as a Pension Trust Fund.

Plan Membership - Membership of the Plan consisted of the following as of July 1, 2020, the date of the latest actuarial valuation:

Inactive plan members or beneficiaries currently receiving benefits	57
Inactive plan members entitled to but not yet receiving benefits	92
Active plan members	109_
,	258

Benefits and Eligibility - Employees of the Putnam Special Services District, other than police personnel, are eligible to participate in the Town's Plan.

Benefit Provisions - Employees who work more than 30 hours per week are eligible to participate in the Plan. Benefits fully vest after 5 years of service. Normal retirement date is the later of the participant's 65<sup>th</sup> birthday or the 5<sup>th</sup> anniversary of joining the plan.

Pension benefits for normal retirement under the Plan are based on the average monthly compensation during the five consecutive years of service, at which the participants' earnings were at their highest level. The participant's monthly benefit shall be equal to 1.3% of the average monthly compensation multiplied by the total number of years of employment with the Town (limited to 40 years). The Plan permits early retirement for participants at age 55 with 15 years of service. Benefits for early retirement shall be equal to the present value of the participants' accrued benefit. Participants are required to contribute 3% of the annual earnings.

Other Plan Provisions - The plan does not provide for disability benefits. If an employee becomes disabled and must cease employment, they will be entitled to the same benefits as a participant who has terminated employment. In the event of death, a beneficiary shall receive benefits payable upon death, which are subject to certain limitations imposed by law. Death benefits will be equal to the present value of the accrued benefits.

Notes to the Financial Statements

Benefit provisions of the Plan are established and can be amended by the Town Meeting.

# Summary of Significant Accounting Policies

Basis of Accounting – The Plan is accounted for using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plans are recognized when due and the employer has made a formal commitment to provide contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Investments – Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Short-term investments are reported at cost, which approximates fair value. Investments for which market quotations are not readily available are valued at their fair values as determined by the custodian under the direction of the Town, with the assistance of a valuation service. Investment income is recognized when earned and gains and losses on sales or exchanges are recognized on the transaction date.

Investment Policy – The Town policy in regards to the allocation of invested assets is established and may be amended by the Board of Selectmen. The Town pursues an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes, discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the target asset allocation of the pension plan as of June 30, 2021:

# Target Allocation and Expected Rate of Return

eighting
1.68%
0.69%
0.46%
0.22%
0.35%
0.05%
0.40%
-0.02%
-0.01%
3.82%
2.50%
6.32%

Long-Term Expected Rate of Return – The long term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return are developed. Best estimates of the real rates of return for each major asset class are included in the pension plan's target asset allocation.

The information above is based on geometric means and does not reflect additional returns through investment selection, asset allocation and rebalancing. An expected rate of return of 6.50% was used.

Notes to the Financial Statements

Concentrations - The Plan's investments were not subject to concentration risk as of June 30, 2021 as none of the amounts invested with one issuer represented more than 10% of the total assets for each Plan.

Administrative Costs - Administrative costs of the Plans are funded by the Town.

Funding Policy - The Town's funding policy provides for periodic employer contributions at rates that, when expressed as a percentage of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The contribution rates for normal costs for the Plan were determined using the Aggregate Actuarial Cost Method.

#### Net Pension Asset

The components of the net pension asset of the Town at June 30, 2021, were as follows:

Total pension liability	\$ 13,711,592
Plan fiduciary net position	 19,134,917
Net pension liability (asset)	\$ (5,423,325)
Plan fiduciary net position as a percentage of total pension liability	139.55%

# Actuarial Methods and Significant Assumptions

The following actuarial methods and assumptions were used in the July 1, 2020 valuation and projected forward to a measurement date of June 30, 2021:

Actuarial cost method	Entry Age Normal
Amortization method	Level percent of salary
Inflation	2.50%
Payroll growth	2.50%
Investment rate of return	6.50%, net of investment and admin fees
Retirement age	The earlier of age 55 with 15 years of service or age 65
Post-retirement mortality	Pub-2010 Public Retirement Plans Amount-Weighted Mortality
	Tables (with separate tables for General Employees, Public Safety and Teachers), projected to the valuation date with Scale MP-2020.

Changes of assumptions include a change in the mortality tables.

Discount Rate – GASB permits alternative methods to evaluate the sufficiency of the plan's net fiduciary position. Based on the plan's current net pension liability and current contribution policy, the plan's projected fiduciary net position will be sufficient to cover projected benefit payments and administrative expenses indefinitely. Therefore, since the fund is not projected to run out of money, we have used the 6.50% interest rate assumption to discount plan liabilities.

Sensitivity Analysis – The following presents the net pension asset of the Town, calculated using the current discount rate, as well as what the Town's net pension asset would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher:

		1%		Current		1%		
	Decrease		Discount Rate		Increase			
	5.50%		6.50%		7.50%			
Net Pension Liability/(Asset)	\$	(3,790,780)	\$	(5,423,325)	\$	(6,807,406)		

Notes to the Financial Statements

The components of the changes in the net pension asset for the Plan for the year ended June 30, 2021 was as follows:

	Increase (Decrease)					
	Total Pension Liablity		Plan Fiduciary Net Position		Net Pension Liability (Asset)	
		(a)		(b)		(a) - (b)
Balance at June 30, 2020	\$	13,754,683	\$	15,269,504	\$	(1,514,821)
Changes for the year:						
Service Cost		476,229		-		476,229
Interest		942,916		-		942,916
Differences Between Expected and Actual Experience		(969,993)		-		(969,993)
Changes in Assumptions		40,012		-		40,012
Employer Contributions		-		-		-
Member Contributions		-		151,002		(151,002)
Net investment Income		-		4,255,698		(4,255,698)
Benefit Payments		(532,255)		(532,255)		-
Administrative Expenses				(9,032)		9,032
Net Changes		(43,091)		3,865,413		(3,908,504)
Balance at June 30, 2021	<u>\$</u>	13,711,592	<u>\$</u>	19,134,917	<u>\$</u>	(5,423,325)

Plan fiduciary net position as a percentage of the total pension liability

139.55%

The Town's net pension asset has been allocated between its governmental and business-type activities based on the proportionate share of contributions made to the plan.

For the year ended June 30, 2021, the total pension expense recognized is (\$724,589). As of June 30, 2021, the Town reported deferred inflows and outflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		erred Inflows Resources
Net differences between projected and actual earnings	\$ -	\$	1,127,954
Differences between expected and actual experience	-		2,128,342
Changes of assumptions	 286,282		46,173
Total	\$ 286,282	\$	3,302,469

Amounts reported as deferred outflows and inflows of resources related to pension will be recognized in the pension expense as follows:

Year ended Jui	ne 30	:
2022	\$	(771,826)
2023		(705,518)
2024		(667,068)
2025		(802,884)
2026		(68,891)
Thereafter	_	
	<u>\$ (</u>	3,016,187)

Notes to the Financial Statements

# Connecticut State Teacher's Retirement System

Plan Description: Teachers, principals, superintendents, or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System (the "System"). The System is a cost sharing multiple-employer defined benefit pension plan administered by the Connecticut State Teachers' Retirement Board (CTRB). Chapter 167a of the State Statutes grants authority to establish and amend the benefited terms to the CTRB Board. The CTRB issues a publicly available financial report that can be obtained at <a href="https://www.ct.gov">www.ct.gov</a>.

Benefit Provisions: The Plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement: Retirement benefits for the employees are calculated as 2% of the average annual salary times years of credited service (maximum benefit is 75% of average annual salary during the 3 highest years of salary). In addition, amounts derived from the accumulation of the 6% contributions made prior to July 1, 1989, and voluntary contributions are payable.

Early Retirement: Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

Disability Retirement: Employees are eligible for service-related disability regardless of length of service. Five years of credited service is required for non-service-related disability or eligibility. Disability benefits are calculated as 2% per year of service times the average of the highest three years of pensionable salary, as defined per the plan, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

Contributions: Per Connecticut General Studies Section 10-183z, contribution requirements of active employees and the State of Connecticut are approved, amended, and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

Employer (School Districts): School District employers are not required to make contributions to the plan. The statutes require the State of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount, that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

*Employees:* Participants are required to contribute 7% of their annual salary to the System as required by the CGS Section 10-183b(7). For the year ended June 30, 2021, the certified teachers' contribution to the Connecticut Teachers Retirement Board was \$648,558. Covered payroll for the town for the year ended June 30, 2021 was approximately \$9,265,118.

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions: At June 30, 2021 the Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the Town were as follows:

Notes to the Financial Statements

Town's proportionate share of the net pension liability

State's proportionate share of the net pension liability associated with the Town

Total

\$ - \text{39,095,271} \text{271}

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. At June 30, 2021, the Town had no proportionate share of the net pension liability.

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For the year ended June 30, 2021, the Town recognized benefits expense and contribution revenue of \$2,507,629 in the governmental funds for on-behalf amounts for the benefits provided by the State. In the government-wide financial statements, the Town recognized \$5,600,212 for pension expense related to actuarial liabilities for on-behalf amounts for the benefits provided by the State.

Actuarial Assumptions: The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2019. The total pension liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement.

Inflation	2.50 Percent
Salary increases, including inflation	3.00-6.50 Percent
Long-term investment rate of return, net of pension investment expense, including inflation.	6.90 Percent

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females as ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

Future cost-of-living increases for members who retired prior to September 1, 1992, are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

The long-term expected rate of return on pension investments was determined using a log-normal distributions analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Notes to the Financial Statements

The current capital market assumptions and the target asset allocation as provided by the Treasurer's Office are summarized in the following table:

Asset Class	Target _ Allocation	Long-Term Expected Real Rate of Return
Domestic Equity Fund	20.00%	5.60%
Developed Market Intl. Stock Fund	11.00%	6.00%
Emerging Market Intl. Stock Fund	9.00%	7.90%
Core Fixed Income Fund	16.00%	2.10%
Inflation Linked Bond Fund	5.00%	1.10%
Emerging Market Debt Fund	5.00%	2.70%
High Yield Bond Fund	6.00%	4.00%
Real Estate Fund	10.00%	4.50%
Private Equity	10.00%	7.30%
Alternative Investments	7.00%	2.90%
Liquidity Fund	1.00%	0.40%

Discount Rate: The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined rates in future years. Based on those assumptions, the pension's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return on pension investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate: The Town's proportionate share of the net pension liability is \$0 and therefore the change in the discount rate would only impact the amount recorded by the State of Connecticut.

# NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS

# **Board of Education Other Post-Employment Benefits Plan**

Plan Description - The Town's Board of Education provides post-retirement medical and dental insurance benefits for eligible retirees and their spouses through the Town's Board of Education's group insurance plans, which covers both active and retired members, called the Town of Putnam Teachers and Administrators OPEB Plan (the "Plan"). Benefit provisions are established through negotiations between the Town's Board of Education and the union representing the employees and are renegotiated each three-year bargaining period. The Plan does not issue a publicly available financial report and is not included in the financial statements of another entity. No assets are accumulated in a trust that meets the criteria in GASB Statement No. 75.

Benefits Provided - The OPEB Plan provides for medical, prescription, dental and life insurance benefits to eligible retirees, spouses and beneficiaries. Contribution requirements of the participants and the Town are established in the provisions of the program and in accordance with the General Statutes of the State of Connecticut. Currently, plan members are required to contribute 100% of their healthcare premiums to the Town, less any reimbursements received by the Town from the State Retirement Board. The Town finances the Plan on a pay-as-you-go basis.

Employees Covered by Benefit Terms - At June 30, 2021, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits Active plan members	8
Active plan members	118
	126

Notes to the Financial Statements

Total OPEB Liability - The Town's total OPEB liability of \$3,936,622 was measured as of June 30, 2021 and was determined by an actuarial valuation as of July 1, 2019.

Actuarial Assumptions and Other Inputs: The total OPEB liability in the July 1, 2019 valuation was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Measurement Date	June 30, 2021 for June 30, 2021 Reporting Date
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Salary
Salary Increases	2.50% as of June 30, 2021
Discount Rate	2.16% as of June 30, 2021 and 2.21% as of June 30, 2020, which is based on the 20-year AA municipal bond index.
Mortality Rates	Pub-2010 Public Retirement Plans Amount-Weighted Mortality Tables (with separate tables for General Employees, Public Safety, and Teachers), projected to the valuation date with Scale MP-2019
Inflation	2.50% as of June 30, 2021
Healthcare Cost Trend Rates	6.50% in 2019, reducing by 0.25% each year to an ultimate rate of 4.50% per year rate for 2027 and later.

Changes of assumptions include a change in the mortality rates, interest rate, inflation rate, and healthcare cost trend rates.

Changes in the Total OPEB Liability:

	T	otal OPEB Liability
Balance at 6/30/20	\$	3,745,182
Changes for the year:		
Service Cost		186,767
Interest		85,389
Changes of Benefit Terms		-
Difference Between Expected and Actual Experience		30,970
Changes in Assumptions		25,570
Benefit Payments		(137,256)
Net Changes		<u>191,440</u>
Balance at 6/30/21	\$	3,936,622

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate: The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.16%) or 1-percentage-point higher (3.16%) than the current discount rate:

	1% Current		1%		
	Decrease	Dis	scount Rate		Increase
	1.16%		2.16%		3.16%
Total OPEB Liability	\$ 4,496,541	\$	3,936,622	\$	3,463,491

Notes to the Financial Statements

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.50% decreasing to 3.50%) or 1-percentage-point higher (7.50% decreasing to 5.50%) than the current healthcare cost trend rates:

			ŀ	lealthcare		
			(	Cost Trend		
	19	% Decrease		Rates	1'	% Increase
Total OPEB Liability	\$	3,310,162	\$	3,936,622	\$	4,714,892

*OPEB Expense*: For the year ended June 30, 2021, the Town recognized OPEB expense of \$262,436. As of June 30, 2021, deferred inflows and outflows of resources related to OPEB are reported as follows:

<b></b>	red Outflows Resources	erred Inflows Resources
Difference between expected and actual experience	\$ 29,104	\$ 690,176
Changes of assumptions	 833,888	 83,205
Total	\$ 862,992	\$ 773,381

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in the OPEB expense as follows:

Year ended Ju	ıne 30:	
2022	\$	4,030
2023		4,030
2024		4,030
2025		4,030
2026		4,030
Thereafter		<u>69,461</u>
	<u>\$</u>	89,611

# Connecticut Teachers' Retirement System - OPEB

Plan Description - Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with benefits, including retiree health insurance, through the Connecticut Teachers' Retirement System—a cost sharing multiemployer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at <a href="https://www.ct.gov">www.ct.gov</a>.

Benefit Provisions - The Plan covers retired teachers and administrators of public schools in the State who are receiving benefits from the Plan. The Plan provides healthcare insurance benefits to eligible retirees and their spouses. Any member that is currently receiving a retirement or disability benefit through the Plan is eligible to participate in the healthcare portion of the Plan. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the TRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Notes to the Financial Statements

Any member that is not currently participating in Medicare Parts A & B is eligible to continue healthcare coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the system. If they elect to remain in the Plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

Contributions - Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the TRB and appropriated by the General Assembly. The State pays for one third of plan costs through an annual appropriation in the General Fund.

School district employers are not required to make contributions to the Plan. The State of Connecticut's estimated allocated contribution to the Plan on behalf of the Town was \$60,518.

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

Actuarial Assumptions - The total OPEB liability was determined by an actuarial valuation as of June 30, 2020 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement:

Inflation	2.50%
Real Wage Growth	0.50%
Wage Inflation	3.00%

Salary increases 3.00-6.50%, including inflation

Long-term investment rate of return 3.00%, net of OPEB plan investment expense,

including inflation

Municipal bond index rate:

Measurement Date 2.21%

Prior Measurement Date 3.50%

The projected fiduciary net position is projected to be depleted in 2021.

Single equivalent interest rate

Measurement Date 2.21%, net of OPEB plan investment expense,

including price inflation

Prior Measurement Date 3.50%, net of OPEB plan investment expense,

Including price inflation

Notes to the Financial Statements

Healthcare cost trend rates:

Medicare

5.125% for 2020 decreasing to an ultimate Rate of 4.50% by 2023

Mortality rates were based on the PubT-2010 Health Retiree Table (adjusted 105% for males and 103% for females as ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

Long-Term Rate of Return - The long-term expected rate of return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluation the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class.

The long-term expected rate of return was determined by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Geometric Real Rate of Return	Standard Deviation
U.S. Treasuries (Cash Equivalents)	100.0%	-0.42%	1.78%
Price inflation		2.50%	
Expected rate of return (Rounded nearest	0.25%)	2.00%	

Discount Rate - The discount rate used to measure the total OPEB liability was 2.21%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2020. In addition to the actuarial methods and assumptions of the June 30, 2020 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership
  present on the valuation date. In subsequent projection years, total payroll was assumed to
  increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the current member contribution rate.
   Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Annual State contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

Based on those assumptions, the plan's fiduciary net position was projected to be depleted in 2021 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

Notes to the Financial Statements

Sensitivity of the Net OPEB Liability to Changes in Healthcare Cost Trend Rates - The following presents the total OPEB liability, calculated using current cost trend rates, as well as what the Plan's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower or 1-percentage point higher than current healthcare cost trend rates:

	1% Lower Trend Rates	Current Trend Rates	1% Higher Trend Rates
Initial Healthcare Cost Trend Rate	4.125%	5.125%	6.125%
Ultimate Healthcare Cost Trend Rate	3.50%	4.50%	5.50%
Total OPEB Liability	\$ 4,762,717	\$ 5,831,061	\$ 7,304,244

Sensitivity of the Net OPEB Liability to Changes in Discount Rates - The following presents the net OPEB liability, calculated using the current discount rate, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease (1.21%)	Current Discount Rate (2.21%)	1% Increase (3.21%)
Net OPEB liability	\$ 7,117,425	\$ 5,831,061	\$ 4,827,131

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions: At June 30, 2021 the Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the Town were as follows:

Town's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability associated with the Town	5,831,061
Total	\$ 5,831,061

The net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. At June 30, 2021, the Town had no proportionate share of the net OPEB liability.

For the year ended June 30, 2021, the Town recognized OPEB expense and revenue of \$60,518 in the governmental funds for on-behalf amounts for the benefits provided by the State. In the government-wide financial statements, the Town recognized \$269,351 for OPEB expense related to actuarial liabilities for on-behalf amounts for the benefits provided by the State.

Notes to the Financial Statements

#### NOTE 11 - RISK MANAGEMENT

The Town is exposed to various risks of loss involving torts, theft of, damage to, and destruction of assets, errors and omissions, injuries of employees, natural disaster and public official liabilities. The Town purchases commercial insurance for all risks of loss except workers' compensation and liability-automobile-property insurance for which it participates in risk sharing pools. During the year ended June 30, 2021, deductibles paid by the Town were insignificant. Neither the Town nor its insurers have settled any claims which exceeded the Town's insurance coverage during the past three years. In addition, there have been no significant reductions in pooled or insured liability coverage from coverage in the prior year.

The Town is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), an unincorporated association of Connecticut local public agencies that was formed in 1980 by the Connecticut Conference of Municipalities for the purpose of establishing and administering interlocal risk management program.

# **Workers Compensation Pool**

The Town is a member of CIRMA's Workers' Compensation Pool, a risk-sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an incurred loss retrospective rating plan, and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. The premium is subject to payroll audit at the close of the coverage period. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence.

# Liability-Automobile-Property Pool

The Town is a member of CIRMA's Liability-Automobile-Property Pool, a risk-sharing pool. The Liability-Automobile-Property Pool provides general liability, automobile liability, employee benefit liability, law enforcement liability, public officials and property coverage. The premium is subject to these coverages, and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's Liability-Automobile-Property Pool retains \$1,000,000 per occurrence for each line of liability coverage.

# **Eastern Connecticut Health Insurance Program**

The Town is currently a member of the Eastern Connecticut Health Insurance Program ("ECHIP"), a cooperative formed in accordance with Public Act 10-174 of the Connecticut General Statutes in order to self-insure medical and dental costs to the employees of its member Towns and Boards of Education. Through this cooperative the Town accounts for and finances employee medical benefits claims for eligible full-time employees of both the Town and the Board of Education. The Town retains the risk of loss under the plan. A third party processes the claims filed under the self-insured health plan, for which the Town is charged an administrative fee. Through ECHIP the Town has purchased a stop-loss policy for total claims in any one year exceeding an aggregate of 120% of expected claims and for individual claims exceeding \$150,000 for combined hospital and major medical.

ECHIP establishes claims liabilities based on estimates of claims that have been incurred but not reported at June 30, 2021. Claims liabilities are recorded if information prior to the issuance of the financial statements indicates that it is possible that a liability has been incurred at the date of the financial statements and the amount of possible loss can be reasonably estimated. The amount of the claims accrual is based on the ultimate costs of settling the claims, which includes past experience data, inflation and other economic and societal factors and incremental claim adjustment expenses, net of estimated subrogation recoveries.

Notes to the Financial Statements

The following is a summary of claims activity for the years ended June 30, 2021, 2020, and 2019:

Year Ended	leginning Claims Pavable	Claim	urrent Year s and Changes Estimates	Claim Payments	Ending Claims Payable
2021	\$ 213,267	\$	3,342,461	\$ (3,336,239)	\$ 219,489
2020	278,604		3,082,708	(3,148,045)	213,267
2019	298,115		3,016,435	(3,035,946)	278,604

As of June 30, 2021, cumulative contributions paid by the Town to ECHIP exceeded insurance premiums, claims and fees paid by \$2,097,313. This amount has been recognized as funds held in escrow and is restricted for health insurance costs. In addition, employees of the Putnam Special Services District are eligible to participate in the Town's Plan.

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# NOTE 12 - LITIGATION AND CONTINGENCIES

Litigation - The Town is not a defendant in any lawsuits that, in the opinion of Town Management, in consultation with the Town Attorney, will have an adverse, material effect on the Town's financial position.

Grants - The Town participates in several Federal and State assisted grants programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The audits of certain of these programs for or including the year ended June 30, 2021 have not yet been conducted. Accordingly, the Town's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the Town expects such amounts, if any, to be immaterial.

# NOTE 13 - UPCOMING PRONOUNCEMENTS

# GASB Pronouncements Issued, But Not Yet Effective

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial presentations. Management has not currently determined what, if any, impact implementation of the following statements may have on the financial statements:

GASB Statement No. 87 - Leases - This statement improves the accounting and financial reporting for leases by governments. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2021.

Notes to the Financial Statements

GASB Statement No. 89 - Accounting for Interest Cost Incurred before the End of a Construction Period - The objectives of this statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred. As a result, interest cost before the end of a construction period will not be included in the historical cost of the capital asset. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2021.

GASB Statement No. 91 – Conduit Debt Obligations – The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2022.

GASB Statement No. 92 – *Omnibus 2020* – The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This statement addresses a variety of topics and the requirements of this statement are effective for the Town's reporting period beginning July 1, 2021.

GASB Statement No. 93 – Replacement of Interbank Offered Rates – Some governments have entered into agreements in which variable payments made or received depend on an interbank offered rate (IBOR)—most notably, the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. The objective of this statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. The requirements in paragraphs 13 and 14 of this statement are effective for the Town's reporting period beginning July 1, 2021.

GASB Statement No. 94 ~ Public-Private and Public-Public Partnerships and Availability Payment Arrangements — The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). The requirements of this statement are effective for the Town's reporting period beginning July 1, 2022.

GASB Statement No. 96 – Subscription-Based Information Technology Arrangements – This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2022.

Notes to the Financial Statements

GASB Statement No. 97 – Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2021.

# NOTE 14 - ADOPTION OF NEW ACCOUNTING STANDARD

During the fiscal year ended June 30, 2021, the Town adopted GASB Statement No. 84 – Fiduciary Activities. The effects of adopting this standard are below:

	ustodial Funds
Net position as previously reported at June 30, 2020	\$ -
To reclassify funds as a result of the implementation of GASB 84	 123,760
Net position as restated at July 1, 2020	\$ 123,760

Required Supplementary Information

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) For the Year Ended June 30, 2021

	Budgeted	Amounte	Actual Budgetary	
	Original	Amended	Basis	Variance
Revenues	Oliginal	7 Milottaga	<u> </u>	<u> </u>
Taxes, Liens and Interest	\$ 15,149,886	\$ 15,149,886	\$ 15,414,898	\$ 265,012
Intergovernmental	8,715,985	8,715,985	8,401,510	(314,475)
Charges for Services	2,916,559	2,916,559	3,158,418	241,859
Investment Income	3,000	3,000	19,822	16,822
Total Revenues	26,785,430	26,785,430	26,994,648	209,218
Expenditures				
Current:			•	
General Government	1,660,805	1,690,930	1,509,823	(181,107)
Public Safety	123,819	123,819	120,522	(3,297)
Public Works	1,312,716	1,312,716	1,305,201	(7,515)
Culture and Recreation	980,797	998,030	932,829	(65,201)
Sanitation	449,650	457,966	423,584	(34,382)
Community and Social Services	329,226	329,226	302,453	(26,773)
Economic Development	148,505	148,505	146,909	(1,596)
Employee and Fringe Benefits	950,209	821,130	771,034	(50,096)
Risk Management	200,000	207,680	207,680	-
Information Technology	95,000	160,725	148,909	(11,816)
Redevelopment	3,500	3,500	3,500	-
Contingency/Reserves	219,270	219,270	198,526	(20,744)
Education	18,794,000	18,794,000	18,708,320	(85,680)
Debt Service	1,897,933	1,897,933	1,779,735	(118,198)
Capital Outlay				
Total Expenditures	27,165,430	27,165,430	26,559,025	(606,405)
Excess of Revenues Over Expenditures	(380,000)	(380,000)	435,623	815,623
Other Financing Sources (Uses)				
Appropriation of Fund Balance	350,000	350,000	•	(350,000)
Transfer in from Other Funds	30,000	30,000	138,833	108,833
Transfers Out to Other Funds	<u> </u>			
Total Other Financing Sources (Uses)	380,000	380,000	138,833	(241,167)
Net Change in Fund Balance	<u> </u>	<u>\$</u>	\$ 574,456	\$ 574,456

Schedule of Revenues and Other Financing Sources
Budget and Actual (Budgetary Basis)
For the Year Ended June 30, 2021

	Budgeted	I Amounts	Actual Budgetary	
Collector of Revenue	<u>Original</u>	Amended	<u>Basis</u>	<u>Variance</u>
Current Year Taxes	0.44.047.000	•		
Prior Year Taxes	\$ 14,817,886	\$ 14,817,886	\$ 14,833,719	\$ 15,833
Interest, Liens and Fees	150,000	150,000	269,414	119,414
Motor Vehicle Supplemental	82,000	82,000	192,081	110,081
• •	100,000	100,000	119,684	<u>19,684</u>
Total Collector of Revenue	<u>15,149,886</u>	<u>15,149,886</u>	15,414,898	265,012
Charges for Services				
Town Clerk:				
Real Estate Conveyance	60,000	60,000	162,388	100 200
Vital Statistics	60,000	60,000	56,851	102,388
Recording Land Records	52,000	52,000	88,779	(3,149)
Copy Machine Receipts	8,000	8,000	10,500	36,779 2,500
Miscellaneous	1,500	1,500	3,051	2,500 1,551
Dog Licenses	350	350	360	1,551
Recording Maps	100	100	260	160
Fish & Game Fees	100	100	107	7
Credit Card - Town Clerk	-	-	7,388	7,388
Bingo/Raffle Permits	1,000	1,000	626	(374)
Total Town Clerk	183,050	183,050	330,310	147,260
General Government:				
Ash Landfill Tipping Fees	2,000,000	2 000 000	0.000.000	
Miscellaneous	100,000	2,000,000	2,000,000	<u>-</u>
Recreation	62,000	100,000	56,677	(43,323)
Telephone Access Line Grant	40,000	62,000	15,463	(46,537)
Housing Authority	50,000	40,000	32,161	(7,839)
Library Fines and Fees	4,000	50,000 4,000	47,992	(2,008)
Pistol Permits	800	4,000 800	1,679	(2,321)
Total General Government	2,256,800	2,256,800	<u>3,640</u> 2,157,612	2,840
Access and D. W. G. G. C.			2,137,012	(99,188)
Assessor and Building Official:				
Zoning and Building Permits	120,000	120,000	208,310	88,310
Planning Commission Fees	1,100	1,100	627	(473)
Inland Wetland Fees	500	500	2,067	1,567
Zoning Board of Appeals	100	100	757	657
Zoning Commission Fees	1,000	1,000	748	(252)
Copy Fees - Building Official	-	-	116	116
Miscellaneous - Land Use	50	50	5	(45)
Total Assessor and Building Official	122,750	122,750	212,630	89,880

Schedule of Revenues and Other Financing Sources Budget and Actual (Budgetary Basis) For the Year Ended June 30, 2021

			Actual	
_	Budgeted		Budgetary	
	<u>Original</u>	<u>Amended</u>	<u>Basis</u>	<u>Variance</u>
Charges for Services (Continued)				
Rents:				* /= /==
	\$ 12,350	\$ 12,350	\$ 7,200	\$ (5,150)
Antennae Rentals	11,000	11,000	16,740	5,740
Total Rents	23,350	23,350	23,940	590
Miscellaneous:				
Contractual Services	78,000	78,000	107,821	29,821
Bus Mechanic Reimbursement	68,640	68,640	-	(68,640)
Administrative Reimbursement	91,400	91,400	124,391	32,991
Metal Recovery Revenues	60,000	60,000	60,838	838
Other Tuition	31,569	31,569	105,267	73,698
Fuel Reimbursement	-	-	34,099	34,099
Miscellaneous - Fire	1,000	1,000	1,510	510
Total Miscellaneous	330,609	330,609	433,926	103,317
Total Charges for Services	2,916,559	2,916,559	3,158,418	241,859
Intergovernmental				
Education Cost Sharing	8,340,282	8,340,282	8,086,347	(253,935)
PILOT - Private Tax Exempt	108,104	108,104	75,562	(32,542)
Mashantucket Pequot Grant	75,902	75,902	66,794	(9,108)
Off Track Betting	65,000	65,000	25,093	(39,907)
Municipal Stabilization Grant	71,039	71,039	71,039	-
Distressed Municipalities	27,573	27,573	34,934	7,361
PILOT - State Owned Property	18,421	18,421	14,647	(3,774)
FEMA	5,448	5,448	•	(5,448)
Additional Veterans Benefits	2,816	2,816	2,520	(296)
Other	-	-	23,122	23,122
Disabled Persons	1,400	1,400	1,452	52
Total Intergovernmental	8,715,985	8,715,985	<u>8,401,510</u>	(314,475)
Investment Income	3,000	3,000	19,822	16,822
Total Revenues	26,785,430	26,785,430	26,994,648	209,218
Other Financing Sources				
Appropriation of Fund Balance	350,000	350,000	-	(350,000)
Transfer in from Other Funds	30,000	30,000	<u>138,833</u>	108,833
Total Other Financing Sources	380,000	380,000	138,833	(241,167)
Total Revenues and Other Financing Sources	\$ 27,165,430	\$ 27,165,430	<u>\$ 27,133,481</u>	<u>\$ (31,949)</u>

TOWN OF PUTNAM, CONNECTICUT
Schedule of Expenditures and Other Financing Uses
Budget and Actual (Budgetary Basis)
For the Year Ended June 30, 2021

_							Actual		
•			Budgeted	l An	nounts	E	Budgetary		
	Company Communication		<u>Original</u>		<u>Amended</u>	•	<u>Basis</u>		<u>Variance</u>
	General Government								
1	Mayor/Selectmen's Office	\$	303,200	\$	306,581	\$	306,581	\$	-
	Town Clerk		149,630		155,103		148,677		6,426
	Assessor		115,556		115,556		114,620		936
	Treasurer_		250,598		250,598		228,896		21,702
	Revenue Department		124,065		142,311		140,520		1,791
	Town Building		99,500		101,157		87,206		13,951
	Land Use Agent		219,600		219,600		140,164		79,436
•	Land Use Commissions		6,750		6,750		3,277		3,473
	Essential Services		48,500		48,846		48,734		112
	Building Official		143,447		144,255		143,689		566
ı	Legal Counsel		70,000		70,000		48,075		
	Board of Finance		53,800		53,800		32,091		21,925
	Elections		28,120		28,120		-		21,709
	Registrar of Voters		37,049				26,205		1,915
	Probate Court		10,400		37,049		30,420		6,629
	Board of Tax Review		590		10,614 590		10,614		-
	Total General Government						54	_	536
	Total General Government		1,660,805		1,690,930		1,509,823	_	181,107
	Public Safety								
	Fire Marshal/Emergency Management		04 705		04 705				
	Animal Control		91,725		91,725		90,120		1,605
	Facility Study Group		29,594		29,594		29,594		-
	•		2,500	_	2,500		808	_	1,692
	Total Public Safety	_	123,819		123,819	_	120,522		3,297
	Public Works		1,312,716		1,312,716		1,305,201		7,515
			<u> </u>				<u>.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>	_	1,010
	Culture and Recreation								
	Library		440,000		440,000		423,392		16,608
	Recreation		389,557		389,557		340,964		48,593
	Parks and Grounds		150,740		167,973		167,973		-
	Municipal Historian		500		500		500		_
	Total Culture and Recreation		980,797		998,030		932,829	_	65,201
								_	
	Sanitation		449,650		457,966		423,584		34,382
	Community and Social Services								
	Veterans Center								
	Commission on Aging		5,728		5,728		5,131		597
	Outside Agencies Co-withintians		10,300		10,300		6,418		3,882
	Outside Agencies - Contributions		305,198		305,198		282,904		22,294
	Municipal Agent to the Elderly		5,000		5,000		5,000		,
	Social Services Department		3,000		3,000		3,000	_	
	Total Community and Social Services		329,226		329,226		302,453		26,773

# Schedule of Expenditures and Other Financing Uses Budget and Actual (Budgetary Basis) For the Year Ended June 30, 2021

	Budgeted Original	I Amounts Amended	Actual Budgetary Basis	Variance
Economic Development Commission	\$ 148,505	\$ 148,505	\$ 146,909	\$ 1,596
Employee and Fringe Benefits	950,209	821,130	771,034	50,096
Risk Management	200,000	207,680	207,680	
Information Technology	95,000	160,725	148,909	11,816
Redevelopment	3,500	3,500	3,500	
Capital Outlays	<u>-</u>			<u>-</u>
Contingency/Reserves	219,270	219,270	198,526	20,744
Education	18,794,000	18,794,000	18,708,320	85,680
Debt Service	1,897,933	1,897,933	1,779,735	118,198
Total Expenditures	27,165,430	27,165,430	26,559,025	606,405
Other Financing Uses Transfers to Other Funds				
Total Expenditures and Other Financing Uses	\$ 27,165,430	\$ 27,165,430	\$ 26,559,025	\$ 606,405

Notes to Required Supplementary Information

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES

# **Budgetary Information and Accounting**

The General Fund is the only fund for which an annual budget is legally adopted. The Town adheres to the following procedures in establishing the budgetary data for the General Fund.

- On or before the fourth Wednesday in March and after input from each agency and department of the Town, except for the Board of Education (BOE), the Mayor submits to the Board of Selectmen (BOS) and the Board of Finance (BOF) a proposed operating budget for the Town. In addition, the Mayor also submits a program concerning capital improvement projects for the next five fiscal years and a method of financing them for the fiscal year commencing the following July 1.
- On or before the second Wednesday in April, the BOS presents recommendations on the Mayor's budget to the BOF and the BOE submits a proposed operating budget to the BOF.
- Copies of the budgets are made available to taxpayers five (5) days before the public hearings and five (5) days before the annual Town budget meeting. A Town meeting is held on the first Tuesday of May. Should the recommended budgets fail at referendum, they are returned to the BOF for adjustments. The budgets are legally enacted no later than ten (10) days after the taxpayers approve them by vote.
- Management cannot amend the budgets without approval of the BOF. Only the BOF is authorized to transfer budgeted amounts.
- The BOF must approve any additional appropriation and a Town Meeting must be held to approve any additional appropriation over \$10,000.
- Formal budgetary integration is employed as a management control device during the year.
- The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the budgetary department line-item level (i.e. Finance Department, Board of Selectmen within the General Government Function) for the General Fund, except for the BOE where department control is implemented.
- The budget is prepared on the modified accrual basis of accounting. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reported in budgetary reports as expenditures in the current year. "On-behalf" payments made by the State of Connecticut into the State Teachers' Retirement System are not recorded for budgetary purposes.
- All unexpended appropriations lapse at year-end.

Notes to Required Supplementary Information

Accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present financial statements in conformity with accounting principles generally accepted in the United States of America ("GAAP basis"). The differences consist primarily of payments made by the State of Connecticut "on-behalf" of the Town into the State Teachers' Retirement System, which are not recorded for budgetary purposes, the excess cost grant is net with expenditures for budgetary basis, and additional revenues and expenditures pertaining to other Town funds, which are not budgeted for by the Town due to perspective differences.

A reconciliation of General Fund amounts presented on the budgetary basis to amounts presented on the GAAP basis is as follows for the year ended June 30, 2021:

	 Total Revenues	E	Total cpenditures	er Financing urces (Uses)
Budgetary Basis	\$ 26,994,648	\$	26,559,025	\$ 138,833
"On-behaif" payments -				
State Teachers Retirement Fund	2,568,147		2,568,147	-
Excess Cost Grant	489,484		489,484	-
Other Funds	-		7,102	-
Reclassifications for GAAP Purposes	 		(204,000)	 (204,000)
GAAP Basis	\$ 30,052,279	\$	29,419,758	\$ (65, 167)

TOWN OF PUTNAM, CONNECTICUT

Town Employee Retirement Plan
Schedule of Changes in Net Pension Asset and Related Ratios
Last Eight Fiscal Years\*

Total Pension Liability	2021	2020	2019	2018	2017	2016	2015	2014
Service Cost Interest	\$ 476,229 942,916	\$ 436,028 871,396	\$ 413,816 829,916	\$ 417,463 789,202	\$ 362,585 766,963	\$ 386,965 740,110	\$ 370,129 678.518	\$ 352,504
Differences Between Expected and Actual Experience Changes of Assumptions	(969,993)	_	(220,960)	(215,319)	(186,622)	(313,896)	(140,298)	-
Benefit Payments, including Refunds of Member Contributions	(532,255)		(339,958)	(281,820)	(276,278)	(147,992)	221,286 (283,563)	(224 291)
Net Change in Total Pension Liability	(43,091)	1,058,923	647,330	635,419	688,428	416,144	846,072	754,707
lotal Pension Liability - Beginnning Total Pension Liability - Ending (a)	13,754,683 \$ 13,711,592	12,695,760 \$ 13,754,683	12,048,430 \$ 12,695,760	11.413.01 <u>2</u> \$ 12,048,431	10.724.584 \$ 11,413,012	10,308,440 \$ 10,724,584	9,462,368 \$ 10,308,440	8,707,661 \$ 9,462,368
Plan Fiduciary Net Position Contributions - Emalover	e	6	•	•				
Contributions - Member	151,002	157,089	\$ 115,737 163,274	\$ 142,930 154,171	\$ 136,043 152,289	\$ 185,420 177,925	\$ 415,283 114.403	126 899
Net Investment Income	4,255,698	341,639	839,475	964,984	1,598,565	(99,375)	324,462	1,569,311
perient Payments, including Retunds of Member Contributions Administrative Expenses	(532,255)	(451,822)	(339,958)	(281,820)	(276,278)	(249,043)	(283,563)	(224,291)
Net Change in Pension Fiduciary Net Position	3,865,413	117,140	770,379	971,067	1,600,301	(4,911)	570,585	1,471,919
Plan Fiduciary Net Position - Beginning Plan Fiduciary Net Position - Ending (b)	15,269,504	15,152,364	14,381,985	13,410,918	11,810,617	11,815,528	11,244,943	9,773,024
Net Pension Asset - Ending: (a) - (b)	\$ (5.423.325)	9 69	\$ (2.456.604)	\$ 14,381,985 \$ (2,333,554)	\$ 13,410,918 6 (4,007,006)	\$ 11,810,617	\$ 11,815,528	1
		120,210,1	(2,430,004)	(400,000,004)	(ans'/ss') e	4 (1,086,033)	(1,507,088)	\$ (1,782,575)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	139.55%	111.01%	119.35%	119.37%	117.51%	110.13%	114.62%	118.84%
Covered Payroll	\$ 4,845,923	\$ 5,491,703	\$ 5,056,797	\$ 4,929,923	\$ 4,543,004	\$ 4,304,604	\$ 4,313,562	\$ 4,186,034
Net Pension Asset as a Percentage of Covered Payroll	111.92%	27.58%	48.58%	47.33%	43.98%	25.23%	%P0 P2	40 F80%
*This schedule is intended to show information for ten years.	in the state of th			:				75.30.78

<sup>\*</sup>This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

Town Employee Retirement Plan Schedule of Contributions Last Eight Fiscal Years\*

	2021	20	20	2019	2018	``  	2017	20	2016	2015	5	2014	
Actuarially Determined Employer Contribution (ADEC)	\$ 113,901	\$	78,918	\$ 115,737	\$ 142,930		\$ 136,043	\$ 18	\$ 185,420 \$	199,837	,837	215,44	446
Contributions in Relation to the ADEC		-	78,918	115,737	142,930		136,043	18	185,420	415,28	,283		'
Contribution Deficiency (Excess)	\$ 113,901	ь	 	Ф	ω	<i></i>	']	\$	1	\$ (215,446	(446)	215,4	446
Covered Payroll	4,845,923	5,49	,491,703	5,056,797	4,929,923		4,543,004	4,30	4,304,604	4,313,562	,562	4,186,03	034
Contributions as a Percentage of Covered Payroll	%00.0	4.	.44%	2.29%	2.90%	2	7.99%	4.3	4.31%	9.63%	%	0.00%	%

<sup>\*</sup>This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

Notes to Schedule
Actuarially determined contribution rates are calculated as of July 1, 2019, two years prior to the end of the fiscal year in which contributions are reported.

The following methods and assumpti	The following methods and assumptions were used to determine contribution rates for the year ended June 30, 2021:
Actuarial cost method	Aggregate Actuarial Cost Method
Salary increases	4.50%
Investment rate of return	6.75%
Inflation	2.50%
Normal Retirement	100% at age 65, age at fifth anniversary of date of participation, and age on valuation date.

PUB-2010 Public Retirement Plans Amount-Weighted Mortality Tables (with separate tables for General Employees, Public Safety, and Tea

the valuation date with Scale MP-2019.

Mortality

7

1

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Town Employee Retirement Plan Schedule of Investment Returns Last Eight Fiscal Years\*

2014	16.12%
2015	2.86%
2016	-0.83%
2017	13.81%
2018	7.14%
2019	5.80%
2020	2.21%
2021	28.09%
	Annual Money-Weighted Rate of Return, Net of Investment Expense

<sup>\*</sup>This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

State Teacher's Retirement System
Proportionate Share of Net OPEB Liability
Last Four Fiscal Years\*

Schedule of Proportionate Share of Net OPEB Liability	0004				2015		9949
Town's percentage of the net OPEB liability	 2021 0.00%	_	2020 0.00%	_	2019 0.00%	_	2018 0.00%
Town's proportionate share of the net OPEB liability	\$ -	\$	-	\$	-	\$	-
State of Connecticut's proportionate share of the net OPEB liability associated with the Town	5,831,061	_	5,675,139		5,609,074		6,383,037
Total	\$ 5,831,061	\$	5,675,139	\$	5,609,074	_\$_	6,383,037
Town's covered-employee payroll	\$ 9,265,118	\$	9,027,959	_\$_	9,100,657	_\$_	8,743,000
Town's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll.	 0.00%		0.00%		0.00%		0.00%
Plan fiduciary net position as a percentage of the total OPEB liability	 2.50%		2.08%		1.49%		1.79%

<sup>\*</sup>This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

## Notes to Schedule

Actuarial Cost Method

Entry age

Amortization Method

Level percent of payroll over a closed period

Amortization Period

30 years

Asset Valuation Method

Market value of assets

Investment Rate of Return

3.00%, net of investment related expense including price inflation

Price Inflation

2.50%

# Supplemental, Combining and Individual Fund Statements and Schedules

Combining Balance Sheet General Fund June 30, 2021

	General Fund	Board of Education Carryover Fund	Eliminations	Total
Assets	<b>. .</b>	•	•	
Cash and Cash Equivalents	\$ 14,511,030	\$ -	\$ -	\$ 14,511,030
Receivables, Net of Allowance Other Assets	1,013,003	-	-	1,013,003
Due from Other Funds	4,527,790	87,927	- (87,927)	4,527,790
Advance to Other Funds	174,850	01,921	(01,821)	174,850
Total Assets	\$ 20,226,673	\$ 87,927	\$ (87,927)	\$ 20,226,673
Total Assets	<u>Ψ 20,220,010</u>	Ψ 01,521	Ψ (01,321)	Ψ 20,220,013
Liabilities				
Accounts Payable and Accrued Items	\$ 1,054,285	\$ -	\$ -	\$ 1,054,285
Unearned Revenue	226,224	-	- -	226,224
Due to Other Funds	10,846,602	-	(87,927)	10,758,675
Advance from Other Funds				
Total Liabilities	12,127,111		(87,927)	12,039,184
Deferred Inflows of Resources				
Unavailable Revenues:				
Property Taxes and Interest	899,831	-	_	899,831
Long-term Contracts Receivable	<del>_</del> _	<u>-</u>	<u> </u>	
Total Deferred Inflows of Resources	899,831			899,831
Fund Balances				
Nonspendable	174,850	-	-	174,850
Restricted	-	-	-	-
Committed	37,396	87,927		125,323
Assigned	556,101	-	-	556,101
Unassigned	6,431,384	<del>-</del>		6,431,384
Total Fund Balances	7,199,731	87,927		7,287,658
Total Liabilities, Deferred Inflows of				
Resources, and Fund Balances	\$ 20,226,673	\$ 87,927	\$ (87,927)	\$ 20,226,673

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances General Fund

For the Year Ended June 30, 2021

	General Fund	Board of Education Carryover Fund	Eliminations	Total
Revenues		_	_	
Property Taxes, Interest and Lien Fees	\$ 15,414,898	\$ -	\$ -	\$ 15,414,898
Intergovernmental Revenues	11,459,141	-	-	11,459,141
Licenses, Permits, and Charges for Services	3,158,418	-	-	3,158,418
Investment Income	19,822	-	•	19,822
Other Revenue			-	
Total Revenues	30,052,279	<u> </u>		30,052,279
Expenditures				
Current:				
General Government	1,741,486	-	-	1,741,486
Public Safety	120,522	-	-	120,522
Public Works	1,305,201	-	-	1,305,201
Culture and Recreation	932,829	-	-	932,829
Sanitation	423,584	-	-	423,584
Community and Social Services	302,453	-	-	302,453
Economic Development	146,909	-	•	146,909
Employee and Fringe Benefits	771,034	-	-	771,034
Risk Management	207,680	-	-	207,680
Education	21,773,053	-	-	21,773,053
Debt Service	1,695,007	-	-	1,695,007
Capital Outlay	<u>-</u>	-		
Total Expenditures	29,419,758		<u>-</u>	29,419,758
Excess/(Deficiency) of Revenues				
over Expenditures	632,521	-	-	632,521
Other Financing Sources/(Uses)				
Transfers In	139,271	87,927	(87,927)	139,271
Transfers Out	(292,365)		87,927	(204,438)
Total Other Financing Sources/(Uses)	(153,094)	87,927		(65,167)
Net Change in Fund Balances	479,427	87,927	-	567,354
Fund Balances at Beginning of Year	6,720,304	-		6,720,304
Fund Balances at End of Year	\$ 7,199,731	\$ 87,927	\$ <u>-</u>	\$ 7,287,658

					SPECIAL REVENUE FUNDS	VENUE FUN	SO				
	Economic and Community	Educational	lar		Cargill Mills & Main	Youth Advisory		Pay Per Sticker	Drug Prevention	tion	Arts
	Development	Grants		Library	Street			Program	Grant	=	Council
	Loan Fund	Fund		Fund	Fund	Fund		Fund	Fund	73	Fund
Assets											
Cash and Cash Equivalents	\$ 669,186	\$ 61,496	\$ 96	340,214	· •	↔	<b>⇔</b>	186,009	↔	•	, \$
Receivables, Net	522,204	184,821	2	3,000	,		,	14,421		ı	•
Other Assets	•			•	•			•		•	•
Due from Other Funds		388,937	ا اع	'			י וי	6,822	4	4,462	1
Total Assets	\$ 1,191,390	\$ 635,254	54 8	343,214	₩	₩	<i>γ</i> Ι	207,252	\$	4,462	\$
Liabilities, Deferred Inflows of Resources, and Fund Balances											
Liabilities:											
Accounts Payable and Accrued Items	\$ 25.745	\$ 316,141	4 <del>1</del>	1	•	€7	49	24.550	€9	(	·
Unearned Revenue			<del>.</del>	3,000	•		,			4,462	•
Due to Other Funds	2,047			•	•			1		•	•
Advance from Other Funds Total Liabilities	27,792	635,254	,  <u>१</u> २  	3,000				24,550	4	4,462	'  '  
Deferred Inflows of Resources: Unavailable Revenues	•		•	ı	•		•	1		•	1
Fund Balances:							 				
Nonspendable Destricted	1 163 508			9,715	•			1 1		1 1	
Committed	060,001,1			330,499				182,702			
Unassigned	1		 				•	'		'	1
Total Fund Balances	1,163,598		'   -	340,214	•		- i - j	182,702		ή.	
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 1,191,390	\$ 635,254	2  왕	343,214	ج	₩.	<del>⇔</del> 1'	207,252	& 4	4,462	۔ چ

See accountant's report.

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		Miscellaneous	S					
	Miscellaneous Grant	Capital Grant	Interscholastic Preservation	Preservation Fees	Recreation	Bandstand	Community	ć
	Fund	Fund	Fund	Fund	Find	Find	Garden	מ נ נ נ נ
Assets					2			
Cash and Cash Equivalents Receivables, Net	· ·	€	• <del>•</del>	· · · · · · · · · · · · · · · · · · ·	\$ 8,511	₩	, ↔	· ·
Other Assets	,	•		1 1	( )	1 (	•	•
Due from Other Funds	1		59,443	92,319	15,718		3.386	5,099
Total Assets	₩.	€	\$ 59,443	\$ 92,319	\$ 24,229	€	\$ 3,386	\$ 2,099
Liabilities, Deferred Inflows of Resources, and Fund Balances								
Liabilities:								
Accounts Payable and	e	•	•	•				
Unearned Revenue		, , ,	<b>,</b>	· ·	\$ 700	· •	\$ 132	\$
Due to Other Funds	•	•	•			1 1	1 1	•
Advance from Other Funds		•		•	1	·		۱ ۱
Total Liabilities	•				951		132	99
Deferred Inflows of Resources: Unavailable Revenues	'    	•	'	'	•	•	1	•
Fund Balances:								
Nonspendable	1	•	•	•	•	•	•	1
Kestricted	1	1	1	92,319	23,278	ŧ	3,254	2,033
Unassigned	• 1		59,443	•	•	•	•	•
Total Fund Balances	'		59,443	92,319	23,278	1	3,254	2.033
Total Liabilities, Deferred Inflows of Resources and Fund Balances	•	· •	<b>\$</b> 59.443	\$ 92.319	\$ 24 229		90°C	
				2012			l	2,039

			S	SPECIAL REVENUE FUNDS	ENUE FUNDS			
	Road	Medicare Special	School Readiness		Wholesome	Saturday Farmers'	Preservation of Open	School
	Reconstruction Fund	Education <u>Fund</u>	& Family Resource Fund	Cafeteria <u>Fund</u>	Food	Market Fund	Space Grant Fund	Facilities <u>Fund</u>
Assets								
Cash and Cash Equivalents	· •	· \$	\$ 181,954	\$ 1,639,562	·	\$ 19,837	, <del>69</del>	\$ 102,032
Receivables, Net	1	1	1	269,277	•	•	•	1
Other Assets	•	1	1	15,352	•	•	1	•
Due from Other Funds	295,284	438,284	1	'	1	5,222	1	•
Total Assets	\$ 295,284	\$ 438,284	\$ 181,954	\$ 1,924,191	\$	\$ 25,059	\$	\$ 102,032
Liabilities, Deferred Inflows of Resources, and Fund Balances								
Liabilities:								
Accounts Payable and Accrued Items	\$ 4,029	· &	\$ 32	\$ 28,620	, €9	\$ 1,060	· •	€9
Uneamed Revenue	1 1	1 1	58 468	- 890 86	•			•
Advance from Other Funds	1	•	9 '	)	•	•	•	•
Total Liabilities	4,029		58,500	126,688		1,060		
Deferred Inflows of Resources: Unavaitable Revenues		'	1		'	0		
Fund Balances: Nonspendable	•	•	1	•	,	•	,	
Restricted	291,255	•	ı	•	•	•	•	
Committed Unassigned	1 +	438,284	123,454	1,797,503		23,999	' '	102,032
Total Fund Balances	291,255	438,284	123,454	1,797,503	•	23,999		102,032
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 295,284	\$ 438,284	\$ 181,954	\$ 1,924,191	· •	\$ 25,059	₩.	\$ 102,032

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	SPE	SPECIAL REVENUE FUNDS	FUNDS		CAPILA	CAPITAL PROJECTS FUNDS	FUNDS	
			Economic	:	•		Recreation	Woodstock
	ADA Curbcuts	COVID	Development Special	Capital Nonrecurring	Water Capital Project	Equipment Replacement	and Athletic Fields	and Church Sidewalks
	Fund		Fund	Fund			Fund	Fund
Assets								
Cash and Cash Equivalents	G	· •	· •	•	· •	₩	+	€
Receivables, Net		•	1	•	ı	•	•	
Other Assets		•	•	•	•	•	•	
Due from Other Funds		1,406,299	49,796	255,114	196,299			83,641
Total Assets	υ	- \$ 1,406,299	\$ 49,796	\$ 255,114	\$ 196,299	۔ چ	\$	\$ 83,641
Liabilities, Deferred Inflows of Recourses and Euro Ralances								
Liabilities:								
Accounts Payable and	•	•				•	•	6
Accrued Items	<b>₩</b>	· •	· •	90/ **	Ð	·	·	<del>A</del>
Unearned Revenue		- 1,406,299	•	•	90,673	•	•	
Due to Other Funds		•	•	•	1	•	473,244	
Advance from Other Funds			•		•		1	
Total Liabilities		1,406,299	•	700	90,673	1	473,244	
Deferred Inflows of Resources:								
Unavailable Revenues			•	•		•		
Fund Balances:								
Nonspendable		•	•	•	•	•	•	
Restricted		•	•	1,724		•	•	
Committed		•	49,796	252,690	105,626	•	•	83,641
Unassigned		1				1	(473,244)	
Total Fund Balances			49,796	254,414	105,626		(473,244)	83,641
Total Liabilities, Deferred Inflows								
of Resources and Fund Balances	69	\$ 1,406,299	\$ 49,796	\$ 255,114	\$ 196,299	₩	<u>'</u>	\$ 83,641

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				5	としょくこと	クロションコンプレースニレスン	2				
						Recreation	East Putnam	ıtnam			
	Kennedy	Quinebaug	Bridge S	treet	Bridge Street Woodstock	Δ.	& Five Mile		Auction and		Equipment
	Drive Parking Lot Fund	Bridge	Bridge		Ave #1 Bridge Fund	Bridge	Bridge		Replacement Fund		Reserve
Assets		3			3			21			<u>}</u>
Cash and Cash Equivalents	ı <del>У</del>	, <del>()</del>	₩	<del>€9</del> 1		₩	₩.	•	, es	↔	•
Receivables, Net	•	1		ı	81,841	233,546		93,207	1		1
Other Assets	1	•		1	1			1	•		•
Due from Other Funds	119,800	229,939		68,789	5,258			'	74,957		163,918
Total Assets	\$ 119,800	\$ 229,939	↔	68,789	87,099	\$ 233,546	₩.	93,207	\$ 74,957	₩.	163,918
Liabilities, Deferred Inflows of Resources, and Fund Balances											
Liabilities:											
Accounts Payable and											
Accrued Items	· \$	· •	<b>€</b> >	1	•	₩	6 8	93,207	·	<del>69</del>	•
Unearned Revenue	•	229,939		•	•			•	•		•
Due to Other Funds	•	1		1		233,546		1	1		•
Advance from Other Funds	1	1		'   	1			'	1		'
Total Liabilities	1	229,939		   '	•	233,546		93,207	•		1
Deferred Inflows of Resources: Unavailable Revenues	'	'		'	']			·	'		'
Fund Balances:											
Nonspendable Restricted											
Committed Unassigned	119,800		98	68,789	87,099				74,957		163,918
Total Fund Balances	119,800		68,	68,789	87,099				74,957		163,918
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 119,800	\$ 229,939	\$ 68	68,789 \$	87,099	\$ 233,546	↔	93,207	\$ 74,957	↔	163,918
				1							

See accountant's report.

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				٠	CAPITAL PROJECTS FUNDS	Z S	ECIS FUR	2			
		Airline		Bridge	Quinebaug Regional		Sewer Generator	ŀ	Tyler	Capital	_
		Trail Fund	Ē	Improvement <u>Fund</u>	Tech Park Fund	La.	Project Fund		Fund	Nonrecuring <u>Ash Fund</u>	Total
Assets											
Cash and Cash Equivalents	₩	•	€7	•	₩	<del>69</del>	1	€9	•	' \$	\$ 3,208,801
Receivables, Net		•		•			139,218		•	•	1,541,535
Other Assets				150 000			• 1		, 808 , 808	' '	15,352 4 122 691
Total Assets	ω		ω	150,000	φ.	<del>(</del>	139,218	ь	6,905	₩.	\$ 8,888,379
Liabilities, Deferred Inflows of Resources, and Fund Balances											
Liabilities:											
Accounts rayable and Accrued Items	↔	2,648	₩	•	\$ 155,200	<b>↔</b>	•	₩	6,905	•	\$ 659,735
Unearned Revenue		•		•		,	•		•	•	2,053,737
Due to Other Funds		1,800		•			139,218		•	•	1,006,391
Advance from Other Funds		•		'	174,850	  ဝ	•	I	'	1,108,765	1,283,615
Total Liabilities		4,448			330,050	   0	139,218		6,905	1,108,765	5,003,478
Deferred Inflows of Resources:											
Unavailable Revenues	ŀ	'				  - -			•	'	
Fund Balances:											
Nonspendable Restricted							. ,		1 1		1,577,461
Committed		•		150,000			•		•	•	4,214,232
Unassigned		(4,448)			(330,050)	ା ବା	'	١	•	(1,108,765)	(1,916,507)
Total Fund Balances		(4,448)		150,000	(330,050)	ା ବା		ı	1	(1,108,765)	3,884,901
Total Liabilities, Deferred Inflows of Resources and Fund Balances	₩	1	မှ	150,000	<del>•</del>	ا <del>د</del> ان	139,218	<b>⇔</b>	6,905	₩.	\$ 8,888,379

TOWN OF PUTNAM, CONNECTICUT
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30. 2021

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			••	SPECIAL REVENUE FUNDS	<b>INUE FUNDS</b>			
	Economic and			Cargill	Youth	Pay Per	Drug	
	Community	Educational	:	Mills & Main	Advisory	Stoker	Prevention	Arts
	Development Loan Fund	Grants Fund	Library Fund	Street	Board Fund	Program Fund	Grant Fund	Council
Revenues								
Intergovernmental Revenues	' \$	\$ 3,315,902	\$ 40,498	, 49	, \$	· •	· ·	· •
Licenses, Permits and Charges for Services	122,760	•	ſ	1	1	194,273	•	•
Investment Income	1,144	1	555	t	•	62	1	1
Other Revenue	'	14,587	1,317	1	•	•	'	'
Total Revenues	123,904	3,330,489	42,370			194,335		•
Expenditures								
Current:								
General Government	•	٠	1	•	•	•	,	•
Public Safety	•	•	•	•	•	•	•	•
Public Works	•	•	•	•	1	•	•	•
Culture and Recreation	•	•	38.781	•	1	1	•	•
Sanitation	•	•		•	•	193.495	٠	•
Community and Social Services	•	•	•	•	1	•	•	•
Economic Development	149.065	•	•	•	•	,	•	•
Education	)	2 RRU 814	•	•	•	1	•	•
Debt Service	•	10,000,1				. (		
Capital Outlas	•	449 675	•			٠ ,	• •	• •
Capital Causa		20'24						
Total Expenditures	149,065	3,330,489	38,781	'   	•	193,495	,   	1
Excess/(Deficiency) of Revenues Over Expenditures	(25,161)	1	3.589	•	ı	840	ı	
-						!		
Other Financing Sources/(Uses)								
Issuance of Capital Leases	•	•	•	•	•	•	•	•
ransfers In	•	•	•	•	•	•	•	•
Transfers Out	'	'	•	(1,000)	(172)	"	'	(3.848)
Total Other Financing Sources/(Uses)		1		(1,000)	(172)			(3,848)
Net Change in Find Relances	(25 161)	1	3 580	(1,000)	(472)	078	1	(3.878)
Net Criange in Fund Datances	(40, 101)	•	600,0	(000,1)	(211)	9	•	(5,040)
Fund Balances at Beginning of Year	1,188,759	•	336,625	1,000	172	181,862	•	3,848
Fund Balances at End of Year	\$ 1,163,598	9	\$ 340,214	· ·	' \$	\$ 182,702	· ·	' \$

See accountant's report.

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TOWN OF PUTNAM, CONNECTICUT
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2021

Mis Revenues Intergovernmental Revenues Licenses, Permits and Charges for Services Investment Income Other Revenue	Miscolloppin	รกด	Interschalastic Dresonation	;	;		;	
ernmental Revenues s, Permits and Charges for Services ent Income				-		Title Control	Common of the	
ernmental Revenues s, Permits and Charges for Services ent Income	Grant	Grant	Sports	Fees	Donation	Donation	Garden	Dog
ss for Services					2		2	2
Licenses, refinits and charges for services investment income Other Revenue	7,182 \$	•	<del>⇔</del> ,	• 60	* 60	· •	\$	· •
Other Revenue				ი - იი'ი	0.4,±0	. ,	400	. ,
	•	•	•	•	•	•	•	•
Total Revenues	7,182			8,693	51,490		460	'
Expenditures								
Current:								
General Government	5,500	•	1	1	1	1	•	•
Public Safety	•	•	•	1	•	1	,	134
Public Works	•	1,887	1	1	1	•	•	•
Culture and Recreation	•	•	1	į	43,714	•	•	•
Sanitation	•	•	•	ŧ	•	•	•	•
Community and Social Services	•	•	•	•	1	1	751	•
Economic Development	•	•	•	1	•	1	•	•
Education	•	•	•	•	•	•	•	•
Debt Service	•	•	•	1	•	•	•	•
Capital Outlay		<u>'</u>		<u>'</u>	'	'	1	•
Total Expenditures	5,500	1,887		'	43,714		751	134
Excess/(Deficiency) of Revenues	4 600	(4 887)		0	277 7		(204)	(134)
	700'1	(1,00,1)	•	0,000	0///	•	(167)	5
Other Financing Sources/(Uses)								
Issuance of Capital Leases	•	•		•	•	•		
ransters in			•	1	•	- 6	•	•
I ransrers Out	(103,/25)	•	•	•	•	(1,118)	1	
Total Other Financing Sources/(Uses)	(103,725)	1				(1,118)	·  	
Net Change in Fund Balances	(102,043)	(1,887)	ı	8,693	7,776	(1,118)	(291)	(134)
Fund Balances at Beginning of Year	102,043	1,887	59,443	83,626	15,502	1,118	3,545	2,167
Fund Balances at End of Year	\$	•	\$ 59,443 \$	92,319	\$ 23,278	ا چ	\$ 3,254	\$ 2,033

TOWN OF PUTNAM, CONNECTICUT

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2021

			S	SPECIAL REVENUE FUNDS	NUE FUNDS			
	Road Reconstruction Fund	Medicare Special Education Fund	School Readiness & Family Resource Fund	Cafeteria Fund	Wholesome Food Fund	Saturday Farmers' Market	Preservation of Open Space Grant Eund	School Facilities Fund
Revenues Intergovernmental Revenues Licenses, Permits and Charges for Services	\$ 409,936	\$ 40,573	249,756	\$ 1,672,411	ı I	<b>.</b> \$	ı і <del>С</del>	\$ 4,398
Investment income Other Revenue		1 1	- 1	3,546	' '	10,151		84,898
Total Revenues	409,936	40,573	250,036	1,716,705	1	11,138		89,296
Expenditures Current:								
General Government	•	ı	•	1	1	2,482	1	•
Public Safety	•	ı	1	•	•	Ì	i	•
Public Works	403,461	1	•	•	•	, 7,7,5	•	e i
Culture and Recreation			. ,	• •		77/°C		
Community and Social Services	1	•	•	1	•	1	•	•
Economic Development	•	1		1	1	1	•	' (
Education	•	6,300	180,504	/81,9/4	•	1 1		791
Lebt Service Capital Outlav		. 1	1 1			' '		•
Total Expenditures	403,461	6,300	180,504	781,974		6,204		162
Excess/(Deficiency) of Revenues Over Expenditures	6,475	34,273	69,532	934,731	1	4,934	•	89,134
Other Financing Sources/(Uses)	,	ı	1	•	•	•	,	•
Transfers In Transfers Out	153,277	1 1	. ,		(2,885)	1 1	438	1 1
Total Other Financing Sources/(Uses)	153,277				(2,885)	•	438	
Net Change in Fund Balances	159,752	34,273	69,532	934,731	(2,885)	4,934	438	89,134
Fund Balances at Beginning of Year	131,503	404,011	53,922	862,772	2,885	19,065	(438)	12,898
Fund Balances at End of Year	\$ 291,255	\$ 438,284	\$ 123,454	\$ 1,797,503	\$	\$ 23,999	, \$	\$ 102,032

See accountant's report.

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TOWN OF PUTNAM, CONNECTICUT
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2021

	SPECIAL	SPECIAL REVENUE FUNDS	SUNDS		CAPITAL	CAPITAL PROJECTS FUNDS	:UNDS	
	ADA Curbcuts Fund	COVID Grant Fund	Economic Development Special Fund	Capital Nonrecurring <u>Fund</u>	Water Capital Project <u>Fund</u>	Equipment Replacement <u>Fund</u>	Recreation and Athletic Fields <u>Fund</u>	Woodstock and Church Sidewalks <u>Fund</u>
Revenues Intergovernmental Revenues Licenses. Permits and Charges for Services	и I	\$ 78,375	ı і •	•	ı 1 <del>У</del>	 ↔	\$ 209,130	· ·
Investment Income Other Revenue Total Revenues		78,375	11,875				209,130	
Expenditures Current: General Government		78,375	1	•		ı	•	•
Public Safety Public Works		• 1				. 1	• •	
Culture and Recreation			• •				. ,	
Sanitation Community and Social Services Economic Pevelonment		1 •	3.000	• •		1 1	1 1	1 1
Education	•	•				1 1		
Debt Service Capital Outlay	' '			109,472	43,193	9,270	27,098	812
Total Expenditures		78,375	3,000	109,472	43,193	9,270	27,098	812
Excess/(Deficiency) of Revenues Over Expenditures	•	ı	8,875	(109,472)	(43,193)	(9,270)	182,032	(812)
Other Financing Sources/(Uses) Issuance of Capital Leases Transfers In	1,200			229,416 (198.500)	1 1 1	- - (103,443)		- - (1,200)
I ransies Out Total Other Financing Sources/(Uses)	1,200			30,916		(103,443)		(1,200)
Net Change in Fund Balances	1,200	1	8,875	(78,556)	(43,193)	(112,713)	182,032	(2,012)
Fund Balances at Beginning of Year Fund Balances at End of Year	(1,200)	اً ا به	40,921	332,970 \$ 254,414	148,819 \$ 105,626	112,713	(655,276) \$ (473,244)	85,653 \$ 83,641

TOWN OF PUTNAM, CONNECTICUT
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2021

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	Kennedy Drive Parking Lot Fund	Quinebaug Bridge Fund	Bridge Street Bridge	Woodstock Ave #1 Bridge Fund	Recreation Park Road Bridge Fund	East Putnam & Five Mile Bridge Fund	Auction and Replacement	Equipment Reserve
Revenues							2	2
Intergovernmental Revenues	· •Э	. ↔	· •	\$ 1,257,164	, &	\$ 93,207	, sa	· ·
Licenses, Permits and Charges for Services	•	1	•	•	•	•	1	1
Investment Income	•	•	•	•	•	•	•	1
Other Revenue	1		1	'	•	•	56,430	1
Total Revenues			1	1,257,164		93,207	56,430	1
Expenditures								
Current:								
General Government	,	•	•	•	•	•	•	•
Public Safety	•	•	•	•	•	•	•	•
Public Works	•	•	•	•	•		•	,
Culture and Recreation	•	•	•	•	•	•	•	. 1
Sanitation	1	•	1	•	•	,	•	1
Community and Social Services	•	•	٠	1	•	1	•	•
Economic Development	•	•	1	•	•	•	•	•
Education	•	•	•	•	•	•	•	
Debt Service	•	•	•	•			0 085	
Capital Outlay	•	•	486.026	1 603 727	163 539	93 207	54 465	
Total Expenditures			406,026	1 603 737	162,530	20,20		
			400,020	1,000,127	105,538	93,207	05,530	'
Excess/(Deficiency) of Revenues			1					
Over Expenditures	•	•	(486,026)	(346,563)	(163,539)		(7,100)	•
Other Financing Sources/(Uses)								
issuance of Capital Leases Transfers in	- 000	1	1	1 000	' 60	•	54,389	1 6
Transfers Out	000/8		1 1	325,800	163,539	•	27,568	163,918
Total Other Financing Sources/(Uses)	119,800			325,800	163,539		82,057	163,918
Net Change in Fund Balances	119,800	•	(486,026)	(20,763)	•	•	74,957	163,918
Fund Balances at Beginning of Year	•	1	554,815	107,862	•	•	•	,
Fund Balances at End of Year	\$ 119,800	ج	\$ 68,789	\$ 87,099	\$	\$	\$ 74,957	\$ 163,918

See accountant's report.

TOWN OF PUTNAM, CONNECTICUT
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2021

			CAPITAL PRO	CAPITAL PROJECTS FUNDS			
	Airline Trail	Bridge Improvement	Quinebaug Regional Tech Park	Sewer Generator Project	Tyler Tech	Capital Nonrecurring	- - -
Revenues		Frind	Lind	Fring		Ash Fund	<u>lotal</u>
Intergovernmental Revenues	• ↔	•	, 69	\$ 139,218	· &	€9	\$ 7,013,893
Licenses, Permits and Charges for Services	•	•	5,350	•	•	•	928,618
Investment Income	•	•	•	•	•	•	5,587
Other Revenue		'	'	'	'	•	179,258
Total Revenues			5,350	139,218	1	•	8,127,356
Expenditures							
Current:							
General Government	•	•	155,200	•	•	•	241,557
Public Safety	•	1	•	Ì	•	•	134
Public Works	•	•	•	1	•	•	405,348
Culture and Recreation	•	•	•	1	1	1	86,217
Sanitation	•	1	•	ì	•	•	193,495
Community and Social Services	•	•	•	ì	•	1	751
Economic Development	•	í	•	1	•	•	152,065
Education	•	í	•	•	•	•	3,849,754
Debt Service	•	ı	•	•	•	•	9'062
Capital Outlay	4,448	1	'	139,218	47,103	•	3,231,253
Total Expenditures	4,448		155,200	139,218	47,103	1	8,169,639
Excess/(Deficiency) of Revenues Over Expenditures	(4,448)	-	(149,850)	•	(47,103)	•	(42,283)
Other Financing Sources/(Hees)							
Issuance of Capital Leases	•	•	•	•	,	•	54,389
Transfers In	•	150,000	•	•	47,103	79,744	1,461,903
Transfers Out	•	1	1	1	1	•	(415,891)
Total Other Financing Sources/(Uses)		150,000			47,103	79,744	1,100,401
Net Change in Fund Balances	(4,448)	150,000	(149,850)	ı	1	79,744	1,058,118
Fund Balances at Beginning of Year	•	•	(180,200)	*		(1,188,509)	2,826,783
Fund Balances at End of Year	\$ (4,448)	\$ 150,000	\$ (330,050)	٠ چ	• •	\$ (1,108,765)	\$ 3,884,901

Combining Statement of Fund Net Position Internal Service Funds June 30, 2021

	Go	overnmental A	Activi	ties - Interna	I Ser	vice Funds
		OE Health nsurance Fund		wn Health surance Fund	·	Total
Assets						
Current Assets:						
Health Insurance Escrow	\$	1,609,796	\$	487,517	\$	2,097,313
Liabilities						
Current Liabilities:						
Claims Payable	\$	169,175	\$	50,314	\$	219,489
Noncurrent Liabilities:						
Claims Payable						
Total Liabilities	_	169,175		50,314	_	219,489
Net Position						
Unrestricted	\$	1,440,621	\$	437,203	\$	1,877,824

Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For the Year Ended June 30, 2021

	Governmental A	Activities - Interna	I Service Funds
	BOE Health Insurance	Town Health Insurance	
	Fund	Fund	Total
Operating Revenues			
Charges for Services	<u>\$ 2,508,920</u>	<b>\$</b> 1,298,837	\$ 3,807,757
Operating Expenses			
Administration	72,156	23,936	96,092
Claims	2,109,172	1,233,289	3,342,461
Premiums	345,866	140,397	486,263
Total Operating Expenses	2,527,194	1,397,622	3,924,816
Operating Income/(Loss)	(18,274)	(98,785)	(117,059)
Non-Operating Revenues			
Interest Income	3,844	2,071	5,915
Change in Net Position	(14,430)	(96,714)	(111,144)
Net Position - Beginning of Year	1,455,051	533,917	1,988,968
Net Position - End of Year	\$ 1,440,621	\$ 437,203	\$ 1,877,824

TOWN OF PUTNAM, CONNECTICUT Combining Statement of Cash Flows Internal Service Funds For the Year Ended June 30, 2021

	Go	overnmental A	Activ	rities - Interna	l Ser	vice Funds
	В	OE Health	T	own Health		
		Insurance	;	Insurance		
		Fund		Fund		Total
Cash Flows from Operating Activities	-					
Receipts from Interfund Charges for Risk Management	\$	2,508,920	\$	1,298,837	\$	3,807,757
Payments for Benefits and Claims		(2,094,742)		(1,136,575)		(3,231,317)
Premiums and Administrative Charges		(418,022)		(164,333)		(582,355)
Net Cash from Operating Activities		(3,844)	_	(2,071)		(5,915)
Cash Flows from Investing Activities						
Interest Income		3,844		2,071		5,915
Net Cash from Investing Activities		3,844		2,071		5,915
Net Increase (Decrease) in Cash and Equivalents	_	<u>-</u>	_	<del></del>		<del>-</del>
Cash and Equivalents - Beginning of Year		<u>-</u>		<del>-</del>		
Cash and Equivalents - End of Year	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
Reconciliation of Operating Income/(Loss) to Net Cash Provided by Operating Activities:						
Operating Income/(Loss)	\$	(18,274)	\$	(98,785)	\$	(117,059)
Changes in Operating Assets and Liabilities						
Health Insurance Escrow		(9,420)		114,342		104,922
Claims Payable		23,850	_	(17,628)		6,222
Total Adjustments		14,430	_	96,714	_	111,144
Net Cash Provided by Operating Activities	\$	(3,844)	\$	(2,071)	\$	(5,915)

Schedule of Debt Limitation June 30, 2021

Total Tax Collections, Including Interest and Lien Fees - Prior Fiscal Year:

Town \$14,397,767
Taxing District 3,913,601

Reimbursement for Revenue Loss on:

Tax Relief for Elderly and Disabled - Prior Fiscal Year 1,950

Base \$18,313,318

	General Purposes	Schools	Sewers	Urban Renewal	Pension Deficit
	(2.25 x base)	(4.50 x base)	(3.75 x base)	(3.25 x base)	(3.00 x base)
Debt Limitation:					
Statutory Debt Limits by Function	\$41,204,966	\$82,409,931	\$68,674,943	\$59,518,284	\$54,939,954
				•	
Indebtedness:					
Loans Payable	560,000	•	12,215,107	** -	-
Bonds Payable	10,450,000	10,795,000	-	-	-
Bonds/Loans Payable - Overlapping Governments	3,284,017		-	-	•
Authorized But Unissued Debt	5,050,790	3,045,023	1,726,064	<u> </u>	-
Total Gross Indebtedness	19,344,807	13,840,023	13,941,171	-	•
Less: Estimated Grant Reimbursements	-	(3,000,000) ***	•* -		
Total Net Indebtedness	19,344,807	10,840,023	13,941,171		<u>-</u>
Debt Limitation in Excess of Debt*	\$21,860,159	\$71,569,908	\$54,733,772	\$59,518,284	\$54,939,954

<sup>\*</sup>In no event shall total debt exceed seven times annual receipts from base. The maximum amount permitted under this formula would be approximately \$128,193,226.

<sup>\*\*</sup>Per Connecticut General Statutes 7-734 - Bonded indebtedness of municipalities - the aggregate indebtedness of the Town shall exclude each bond, note and other evidence of indebtedness issude for the supply of water. As such, the Town has excluded \$14,741,470 in drinking water loans.

<sup>\*\*\*</sup>Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the Town. This schedule estimates the portion of indebtedness of those overlapping governments that is borne by the residents and businesses of the Town. This process recognizes that, when considering the Town's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. Overlapping governments consist of the Special Services District and the East Putnam Fire District.

<sup>\*\*\*\*</sup>Per Connecticut General Statutes 7-734 - Bonded indebtedness of municipalities - the aggregate indebtedness of the Town shall exclude each bond, note and other evidence of indebtedness issuded in anticipation of the receipt of proceeds from any state or federal grant for which the Town has received a written commitment or for which an allocation has been approved by the State Bond Commission or from a contract with the state, a state agency or another municipality providing for reimbursement of capital costs but only to the extent such indebtedness can be paid from such proceeds.

TOWN OF PUTNAM, CONNECTICUT
Schedule of Property Taxes Levied, Collected, and Outstanding
For the Year Ended June 30, 2021

Outstanding	June 30, 2021	\$ 368,468	323,037	51,971	30,047	25,892	30,566	30,121	5,029	2,907	2,676	2,676	2,676	2,053	1,967	1,837	\$ 881,923		
Transfers to	Suspense	<b>6</b>	•		1	•		•	23,078	22,092	•	1	104	ı	1	•	\$ 45,274		
ar	<u>Total</u>	\$ 14,995,227	304,786	94,062	32,742	2,126	1,215	1,416	1,171	1,062	453	481	509	266	267	263	15,436,046	2,790	\$ 15,438,836
uring the Ye	<u>Liens</u>	\$ 2,478	15,609	4,069	2,442	195	186	136	51	124	32	32	32	32	32	32	25,482	223	\$ 25,705
Collections During the Year	Interest	\$ 56,597	90,746	25,230	8,824	807	470	675	616	565	265	293	321	162	167	167	185,905	1,761	\$187,666
O	Taxes	\$14,936,152	198,431	64,763	21,476	1,124	559	605	504	373	156	156	156	72	68	64	15,224,659	806	\$ 15,225,465
Collectible	Taxes	\$ 15,304,620	521,468	116,734	51,523	27,016	31,125	30,726	28,611	25,372	2,832	2,832	2,936	2,125	2,035	1,901	\$ 16,151,856	spense Collections	Total Collections
orrections	Deductions	\$ 32,483	3,665	248	30	•	1	1	•	1	•	1	•	ı	•	1	\$ 36,426	Total Susper	ĭ
Lawful Corrections	<u>Additions</u>	\$ 18,966	661	319	•	•	1	•	•	•	t	•	•	•	•		\$ 19,946		
Current	Lew	\$ 15,318,137	•	1	ī	•	•	ì	•	1	1	1	•	•	,	'	\$ 15,318,137	r 1, 2019	
Outstanding	July 1, 2020		\$ 524,472	116,663	51,553	27,016	31,125	30,726	28,611	25,372	2,832	2,832	2,936	2,125	2,035	1,901	\$ 850,199	Net Grand List - October 1, 2019	Tax Rate: 20.84 mills
List of	10/1:	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005		Net Grar	Tax Rate

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Other
Supplemental
Schedules

Comparative Assessed Valuations For the Year Ended June 30, 2021

Net Taxable Grand List	\$ 732,944,590	651,895,151	631,892,551	612,754,688	620,118,400	610,075,511	640,574,901	628,059,475	626,596,465	621,229,620
Less Exemptions	\$ 34,866,440	33,152,060	29,076,400	29,149,245	28,645,980	27,256,640	24,757,250	24,968,230	21,218,940	22,300,850
Gross Taxable Grand List	\$ 767,811,030	685,047,211	660,968,951	641,903,933	648,764,380	637,332,151	665,332,151	653,027,705	647,815,405	643,530,470
Motor Vehicle (%)	8.1%	8.4%	8.3%	8.6%	10.0%	11.6%	8.3%	8.3%	8.2%	7.9%
Personal Property (%)	15.8%	17.0%	16.0%	14.4%	14.2%	11.5%	10.7%	%6'6	%9.6	9.4%
Real Property (%)	76.1%	74.6%	75.7%	77.0%	75.8%	76.9%	81.0%	81.8%	82.2%	82.7%
Grand List of 10/1	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010

Source: Assessor's Office, Town of Putnam, as of October 1 (before Supplemental Motor Vehicle)

(Unaudited)
See accountant's report.

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Top 10 Taxpayers
Based on 10/1/19 Net Taxable Grand Lists
For the Year Ended June 30, 2021

Name	Valuation	Percent of Net Taxable Grand List
Eversource	\$ 49,160,950	6.71%
Putnam Downtown LLC	10,494,300	1.43%
Putnam Acquisition LP	10,283,210	1.40%
Staples Inc	7,808,370	1.07%
Putnam LLC	7,231,480	0.99%
D&M Group LLC	6,934,460	0.95%
Pall Corporation	6,865,060	0.94%
JR&R II LLC	4,983,060	0.68%
Putnam Baptist Homes	4,653,013	0.63%
Valley Village	4,517,150	0.62%
	\$ 112,931,053	15.41%

Source: Assessor's Office, Town of Putnam

Property Tax Levies and Collections For the Year Ended June 30, 2021

	Fiscal			Adjusted	Percent	Percent	Percent
<b>Grand List</b>	Year Ending	Net Taxable	Z III	Tax	Collected in	Uncollected in	Uncollected at
October 1,	June 30,	<b>Grand List</b>	Rate	Levy	Year Due	Year Due	June 30, 2021
2019	2021	\$732,944,590	20.84	\$ 15,304,620	97.59%	2.41%	2.41%
2018	2020	651,895,151	22.06	14,612,707	96.41%	3.59%	2.21%
2017	2019	631,892,551	20.84	13,229,136	98.30%	1.70%	0.39%
2016	2018	612,754,688	20.00	12,350,641	98.10%	1.90%	0.24%
2015	2017	620,118,400	17.04	10,524,607	98.10%	1.90%	0.25%
2014	2016	610,075,511	16.42	10,058,883	97.80%	2.20%	0.30%
2013	2015	640,574,901	15.07	9,759,297	97.10%	2.90%	0.31%
2012	2014	628,059,475	15.07	9,382,379	97.40%	2.60%	0.05%
2011	2013	626,596,465	14.94	9,281,112	97.40%	2.60%	0.03%
2010	2012	621,229,620	13.94	8,681,279	97.50%	2.50%	0.03%

Source: Tax Collector's Office and Assessor's Office, Town of Putnam

(Unaudited)
See accountant's report.
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Annual Long-Term Bonded Debt Maturity Schedule As of June 30, 2021

Fiscal Year					
Ending 6/30	Principal	1	Interest		Total
2022	\$ 1,045,000	\$	760,626	\$	1 905 626
2023		Ψ	•	Φ	1,805,626
	1,045,000		708,374		1,753,374
2024	1,045,000		656,126		1,701,126
2025	1,040,000		603,876		1,643,876
2026	1,040,000		551,876		1,591,876
2027	1,040,000		499,876		1,539,876
2028	1,040,000		457,676		1,497,676
2029	1,040,000		415,476		1,455,476
2030	1,040,000		373,276		1,413,276
2031	1,040,000		331,076		1,371,076
2032	1,040,000		299,876		1,339,876
2033	1,040,000		268,676		1,308,676
2034	1,040,000		237,476		1,277,476
2035	1,040,000		211,162		1,251,162
2036	1,040,000		184,850		1,224,850
2037	1,040,000		157,926		1,197,926
2038	1,040,000		131,000		1,171,000
2039	1,040,000		104,076		1,144,076
2040	1,040,000		77,150		1,117,150
2041	490,000		49,612		539,612
2042	490,000		33,076		523,076
2043	490,000		16,538		506,538
Total	\$ 21,245,000	\$	7,129,676	<u>-</u>	28,374,676
	<del>+ + 1   1   10   0   0   0   0   0   0   0 </del>	<u>*</u>	., 120,010	<u>Ψ</u>	20,017,010

(Unaudited)
See accountant's report.

Debt Statement As of June 30, 2021

Direct Debt		
Long-term Debt		
General Purpose		\$11,010,000
Schools		10,795,000
Water		14,741,470
Sewer		12,215,107
	Total Long-term Debt	48,761,577
Total Direct Debt		48,761,577
Less:		
Self Supporting Debt		
Water		14,741,470
Sewer		12,215,107
T . IN . S S		04 005 000
Total Net Direct Debt		21,805,000
Overlapping Debt		3,284,017
Total Overall Net Debt		\$ 25,089,0 <u>17</u>

<sup>\*</sup> The Putnam Special Services District and the East Putnam Fire District

(Unaudited)
See accountant's report.

Current Debt Ratios June 30, 2021

 2 Population
 9,389

 1 Net Taxable Grand List (10/1/19) (70%)
 \$ 732,944,590

 Estimated Full Value
 \$ 1,047,063,700

	Total	Total Net	Total Overall
	Direct Debt	Direct Debt	Net Debt
	\$48,761,577	\$ 21,805,000	\$25,089,017
Per Capita	\$ 5,193.48	\$ 2,322.40	\$ 2,672.17
Ratio to Net Taxable Grand List	6.65%	2.97%	3.42%
Ratio to Estimated Full Value	4.66%	2.08%	2.40%

<sup>1</sup> Revalued 10/1/19

<sup>2</sup> OPM Municipal Fiscal Indicators