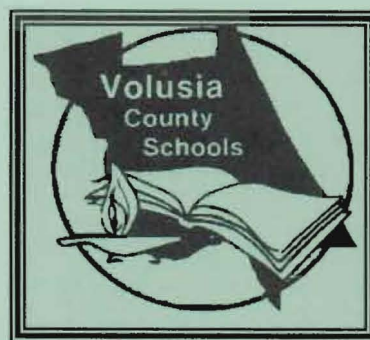


School District of Volusia County

**Project Oversight  
Committee Report**  
Fiscal Year Ending June 30, 2009



*School Board of Volusia County*

Mrs. Diane Smith, Chairman  
Ms. Candace Lankford, Vice-Chairman  
Ms. Judy Conte  
Mr. Stan Schmidt  
Dr. Al Williams

*Superintendent of Schools*

Margaret A. Smith, D.Ed.

*Through the individual commitment of all, our students will graduate with the knowledge, skills, and values necessary to be successful contributors to our democratic society.*

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**The School Board of Volusia County, Florida**

**Project Oversight Committee Members – June 30, 2009**

**Ms. Paula Gregory, CPA**

Weston, Gregory & Duranceau, PA, Daytona Beach, FL  
Term ends: December 31, 2010

**Mr. Jeffrey Malmberg, President**

Jeff Malmberg Construction Co., Inc., DeLand, FL  
Term ends: December 31, 2010

**Mr. Leonard Marinaccio III, President**

Bomar Construction, Inc., Ormond Beach, FL  
Term ends: December 31, 2010

**Mr. David Bridgeman, President/CEO**

Pinnacle Bank, Orange City, FL  
Term ends: December 31, 2011

**Mr. Richard Haughwout, CPA**

Joseph Master & Company, DeLand, FL  
Term Ends: December 31, 2011

**Mr. Doug Meyerhoff, Vice President**

Meyerhoff Financial Group, Port Orange, FL  
Term Ends: December 31, 2011

**Dr. Robert Moll, Deputy Superintendent for Financial and Business Services**

Volusia County School District, DeLand, FL  
Term ends: At Will

## **Project Oversight Committee Meeting Schedule**

- August 14, 2008, Facilities Services Building, 3:00 p.m.
- September 12, 2008, Facilities Services Building, 1:00 p.m.
- November 13, 2008, Tour – High School DDD, 3:00 p.m.
- February 25, 2009, Facilities Services Building, 3:30 p.m.
- May 14, 2009, Tour – Champion Elementary School, 3:30 p.m.
- June 10, 2009, Facilities Services Building, 3:00 p.m.

## **INTRODUCTION**

In 2001, Volusia County voters approved a referendum adopting a half-cent sales tax (the Referendum) for fifteen years, ending December 31, 2016; to fund the School District of Volusia County's approved ten-year plan to construct certain identified educational facilities. The Referendum established the Project Oversight Committee (the Committee) to provide additional assurance to the citizens that the School Board is meeting its commitments and obligations related to improvements promised during the 2001 election. The Committee was created with the responsibility of providing a report of the sales tax construction projects listed within 90 days of the end of each fiscal year.

This eighth annual report is being filed consistent with the requirements of the Referendum and covers the first eight (8) fiscal years of activity ending June 30, 2009. This report includes the current status (as of June 30, 2009) of projects funded by sales tax including changes in scope as well as timeline fluctuations. It also outlines progress made on prior year recommendations.

## **SIGNIFICANT EVENTS AND OBSERVATIONS**

This fiscal year continues the trends involving declining revenues and enrollments and presents the District with a new and different set of challenges. During the first three years of the Sales Tax Program, sales tax collections exceeded projections, construction costs were predictable and student enrollment continued to increase steadily. After the hurricane season of 2004 the district experienced large construction cost increases, a continued increase in sales tax collections but only a small increase in student enrollment. During fiscal year 2008-09 school construction costs decreased and the number of bidders on projects increased. Sales tax collections continued to decline as well as student enrollment. There continued to be a large inventory of unsold residential properties and properties in foreclosure. The magnitude of this deleterious effect on Volusia County and the state is disconcerting. Sales tax collections as well as property tax collections and impact fees have not met adjusted revenue projections as a result of the deteriorating economic climate. These conditions are unprecedented in Volusia County or Florida.

The bidding climate continues to improve. There were seven bids for the replacement of Hurst Elementary School in November 2007 and fourteen bids for Elementary Z in November 2008. Construction costs have stabilized and contractors are interested in bidding public construction jobs.

Volusia County saw steady growth in student enrollment, from 61,259 students in SY2000-01 to 65,407 in SY2005-06. However, in SY2006-07 the increase in overall student enrollment was small coming in at 65,767 and in SY2007-08 the district experienced its first decline in student enrollment in over thirty years. Previously, the decrease was primarily in the Halifax Area and Southeast Volusia, but growth has slowed in DeLand and Deltona has seen a

significant decline in student enrollments in the last two years. Changing student populations resulted in a reevaluation of several projects for replacement facilities and additions. The committee visited several of these facilities to evaluate the conditions and reviewed the student enrollment numbers and projections with staff.

At this point in the 10 year building program, 81% of the scheduled projects have been completed and/or construction has commenced. Another 2% of the work program is in design or planned to begin design in SY2009-10. However 11% of the program has been delayed or placed on hold. On March 24, 2009, the School Board amended the sales tax project list (See page 32 through 34) and cancelled three projects (3%) due to changing conditions. (See Program Highlights pages 11 through 14). The decline in student enrollment necessitated a reconsideration of the need for several projects previously noted as “on hold.” Student population projections continue downward for the next four years by the Florida Department of Education as illustrated in the graph showing student enrollment with projections on page 29 which has necessitated the “K-8 FF” school in Edgewater to be delayed.

At the outset of the sales tax funded program the district had 651 portable classrooms on school campuses. One of the announced goals of the sales tax program was the reduction in the number of portables. The passage of the Class Size Reduction (CSR) amendment created a continued challenge for classroom space for the district. During SY2008-09, the district reported 706 portables (See Portables Actual and Projected – Page 28) in use as classrooms and this year, SY2009-10, the district projects 612, for a reduction of 94 portables. A survey of portables was conducted during SY2008-09 for the purpose of reporting on their utilization and condition. It is the goal of the district to reduce the number of portables to 401 by SY2012-13.

The School Board has demonstrated its commitment to the project list associated with the passage of the half cent sales tax referendum; however, modifications to the ten year plan have been and will likely continue to be necessitated by enrollment declines. To fulfill the obligations, two (2) areas have been addressed. First, is the need for balancing the renovation of facilities that are functionally obsolete with building new space to accommodate growth that is no longer occurring. Second, is communicating the value derived from the School Board's commitment to its current design philosophy of building and maintaining high quality schools that are intended to serve future generations. The School Board continues to invest other capital funds for the completion of these projects, as necessary, rather than build facilities that are not up to the board's construction quality standards.

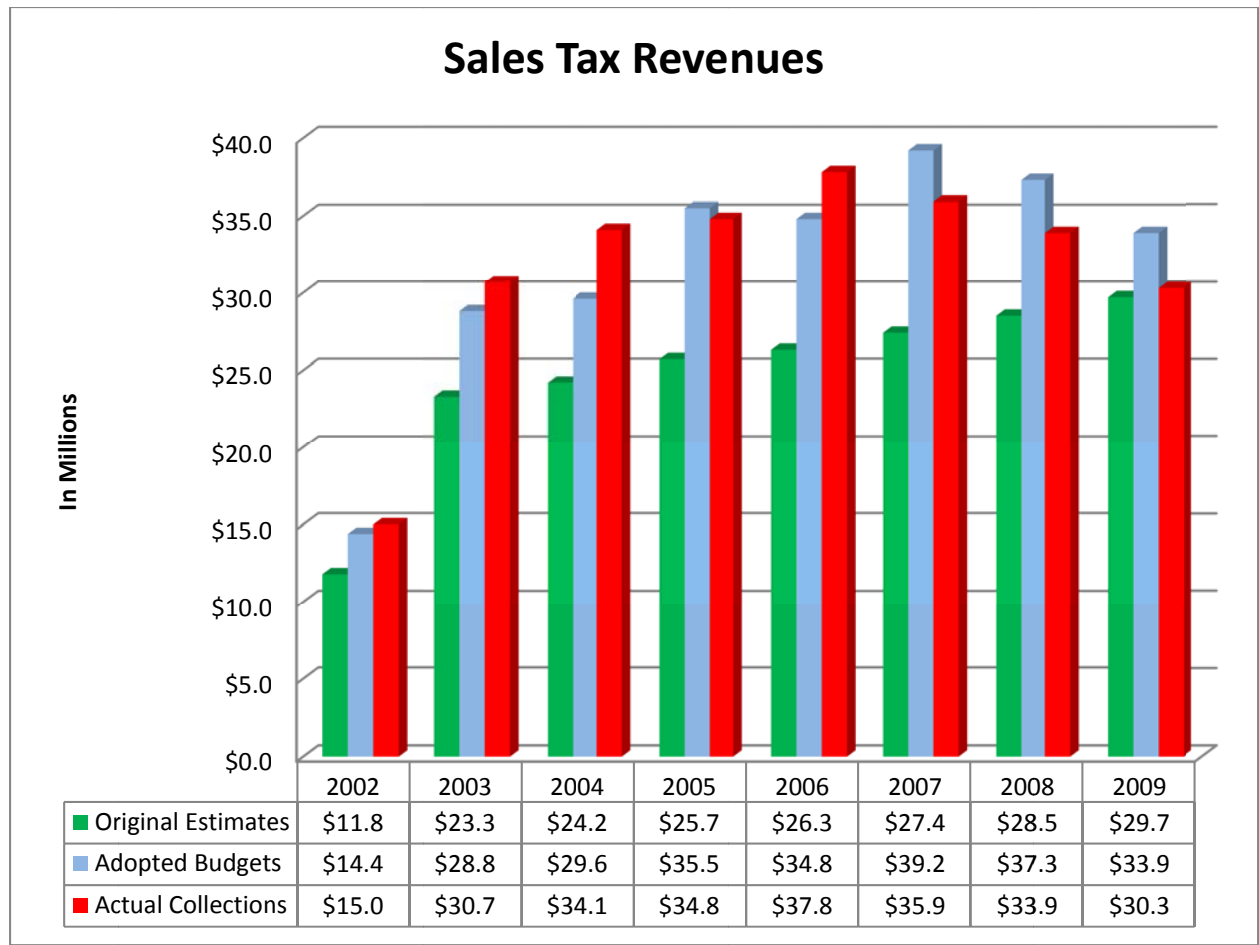
## **REVENUES AND DEBT INSTRUMENTS**

(See Report of Sales Tax Collections, page 26)

The District will continue to use the original projections from the sales tax referendum as a benchmark for performance. However, to provide accurate budget information, the District has adjusted the budgeted sales tax collections based on actual performance as shown by the "Adopted Budgets" column in the chart included in this section.

Actual collections were \$252,661,939 from January 1, 2002 through June 30, 2009 and exceeded original estimates, by approximately 28%. District collections for fiscal year 2009 were \$3,648,600 less than fiscal year 2008. Collection information is as follows:





Fiscal year 2008-09 continued to experience significant challenges impacting the school district and budget operations. Student growth in Volusia County has declined for a third consecutive year. That decline was the highest percentage decline in the state of 23 major school districts. Sales tax revenues also continued to lag behind revised projections. Sales tax revenues for FY09 again revealed a significant shortfall to meeting our adopted budget.

During the 2008-09 school year, the School Board reviewed a preliminary 5 year construction work plan with considerable adjustments due to decline in revenues. In addition to the decline in sales tax collections, property tax and impact fee revenues dropped dramatically. In FY2008-09, the Legislature transferred .25 mills, approximately \$8 million, from the district's capital fund to the operating fund. For FY2009-10, the Legislature continues to mandate the .25

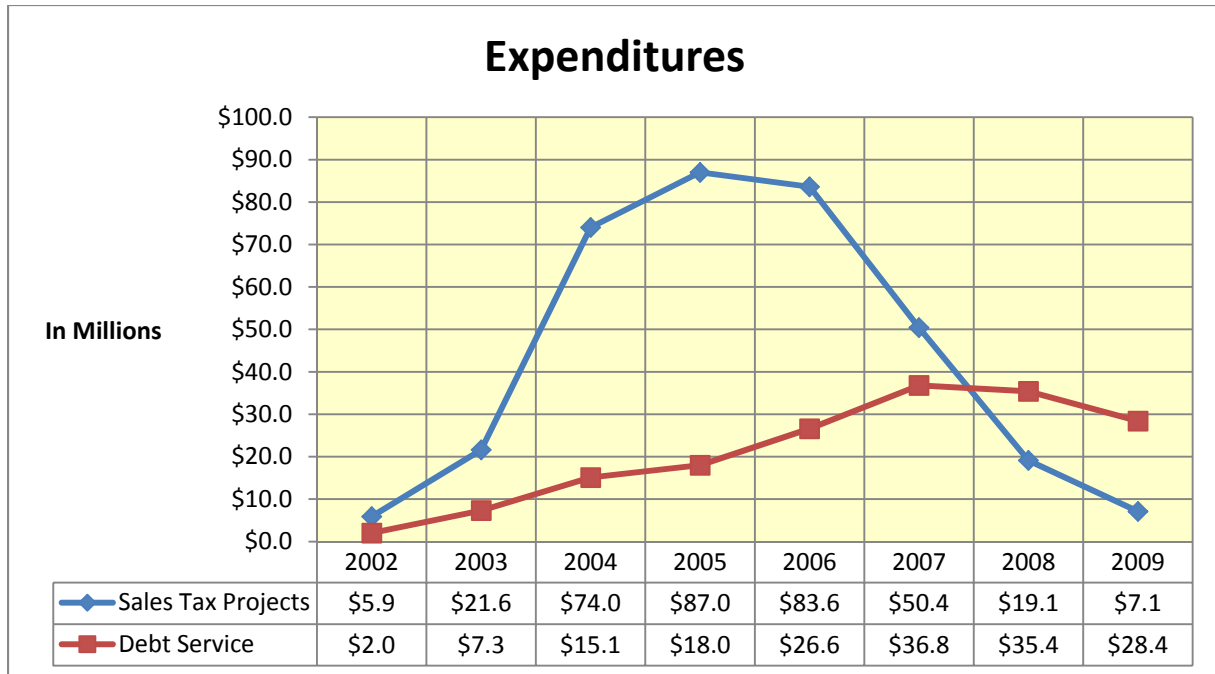
mill transfer and requires an additional .25 mills to be transferred from the capital fund to the Florida Education Finance Program (FEFP), totaling .50 mills or approximately \$16 million. This significantly and adversely impacts the 5-year work plan. The transfer combined with the revenue decline from all sources is the basis for additional projects to be delayed indefinitely.

The impact of the 0.25 and 0.50 mill respective transfers over two fiscal years (FY2008-09 and FY2009-10) of approximately \$24 million creates historic challenges to the Board's capital outlay budget. When the possibility of continued proportionate cumulative losses (\$80 million) in revenue over the required Five-year work plan is considered, the impact on capital outlay projects and management of debt service is daunting.

### **EXPENDITURES**

(See Report of Sales Tax Sources and Uses, page 27)

The District has paid \$58,572,438 in interest expense from inception of this endeavor through fiscal year June 30, 2009 on the Sales Tax Revenue Bonds, Series 2002, 2004 and 2006. In fiscal year 2009, the District expended a total of \$27,443,020 in debt service costs for the Sales Tax Revenue Bonds and \$10,678,177 for Certificates of Participation sales tax projects. In fiscal year 2010, the debt service expense will total \$27,391,035 for the Sales Tax Revenue Bonds and \$10,439,708 for the Certificates of Participation on sales tax projects.



### **PROGRAM HIGHLIGHTS**

(See Sales Tax Project Schedule, page 34)

(See Sales Tax Project Status Report, page 38 and Changes in Scope, page 43)

This is the eighth year of the 10-year building program and the progress made since its inception continues to be visible throughout the district. For school year 2008-09, Pride Elementary School (Deltona, formerly Elementary “Y”) and River Springs Middle School (Orange City, formerly Middle “DD”) opened for students. An additional \$23 million in construction contracts was awarded this fiscal year for a total of \$660 million in open or completed construction contracts. Hurst Elementary replacement, now known as Champion Elementary, will open in school year 2009-10. Ongoing projects are described as follows:

#### **Site Acquisition:**

- ◆ **Read Pattillo Elementary School, New Smyrna Beach (Expansion)** In December 2008, the Board acquired a parcel adjacent to Read Pattillo Elementary’s bus loop and faculty parking.

## **Planning and Design:**

- **Holly Hill Middle School, Holly Hill (Now Holly Hill K-8)** The architectural firm, Strollo and Associates, completed the master planning evaluation of the campus which was approved by the board. The reduction in student enrollment at Holly Hill Middle School and other adjacent middle schools necessitated a re-evaluation of the master plan recommendation for replacement. The design firm of BRPH Architects-Engineers, Inc. was selected to design a K-8 facility on the Holly Hill Elementary School campus in lieu of the Holly Hill Middle School Replacement project. The project scope was changed due to the reduced enrollment in the area. The project is scheduled for a construction start in 2010 with completion in 2011.
- **Chisholm Elementary School, New Smyrna Beach** - The design firm, BRPH Architects-Engineers, Inc., was selected to design a new media center and administration building. The new media center is a sales tax funded project. The design is progressing well but the project is proposed to be on hold in FY2009-10 due to budget limitations.
- **Enterprise Elementary School, Deltona** - The historic building #8 was moved in summer of 2007 and the courtyard area subsequently developed. The architectural firm, Daimwood, Derryberry, Pavelchek, was selected to design a new administration, classroom building and extensive site work. Construction was scheduled to begin late in 2009. A nine classroom addition for SY2009-10 is funded with impact fees. The remaining project is delayed.

## **Construction:**

- **Elementary "Z", DeLand** - The architectural firm, Hawkins, Hall and Ogle Architects, Inc., finalized plans for this facility and the project was bid in November 2008. Construction began in February 2009 with completion scheduled for 2010.

- **High School “DDD, Orange City** – Construction is underway with Charles Perry/PPI Contractors as contractor. The project continues to progress slowly. The chiller plant became operational in March 2009 and is currently providing chilled water for the operation of River Springs Middle School HVAC systems. The Rhode Island Avenue extension is complete and scheduled to open October 2009. School completion was scheduled for August 2009, but has been delayed to 2010 due to the complexity of the project and difficulties encountered.
- **Ormond Beach Middle School, Ormond Beach (Replacement facility)** - The architectural firm, Starmer and Ranaldi Architects completed the design. Phase I construction is underway with H.J. High Contractors. The renovated gym opened after Spring Break 2009. Phases II and III are funded in the upcoming Fiscal Year and completion is scheduled for 2011. Phase IV, which consisted of the demolition and replacement of buildings 27 and 28, has been cancelled due to the capital funding shortfall. Instead, the two buildings will undergo a minor renovation.
- **Champion Elementary School (Hurst Elementary Replacement), Daytona Beach (Replacement facility on a new site)** - The architect is Hawkins, Hall and Ogle Architects, Inc. and the contractor is Walker and Company Construction. Construction is nearly complete and the school is scheduled to open in August 2009.
- **Pavilions - Bidding will take place in September 2009 for the four remaining pavilions to be located at Blue Lake Elementary School in DeLand, Palm Terrace Elementary School in Daytona Beach, Pathways Elementary School in Ormond Beach, and Spirit Elementary School in Deltona**

## **Projects Delayed or On-Hold**

- K-8 “FF,” Edgewater** – Southeast Volusia has not experienced student growth as has occurred elsewhere in the county. Further, a K-8 charter school has been tentatively approved for the 2010-11 school year for a location within the New Smyrna Beach area. The student enrollments, potential charter school and funds available have necessitated redefining the scope of the Middle “FF” to a K-8 “FF” as well as delaying it.
- Chisholm Elementary School, New Smyrna Beach** – new media center and administration building (*\*This school is also listed in Planning & Design phase*)
- George Marks Elementary School, DeLand** – renovations
- Osceola Elementary School, Ormond Beach** – site expansion and renovations
- Westside Elementary School, Daytona Beach** – new construction

## **Projects: Major Revisions/Cancelled**

It has been nine years since the initial compilation of the Recommended Capital Projects List for the Sales Tax Resolution. In the last three years, several projects on the initial list have been reviewed and the original scope revised. Each of the revisions will have an impact on the schedule and budget for the balance of the building program. The following projects merit further discussion:

- **Atlantic High School, Port Orange** – New construction classroom additions. This project was cancelled by the Board in March 2009 based on student enrollment trends and capacity availability at other schools.

- **Bonner Elementary School, Daytona Beach** – The original project was listed as “Site work: provide additional parking and develop kindergarten playground. Renovations: remove Bldg. 6, up-grade HVAC campus wide. New Construction: 10 Classrooms.” Due to a continuing decline in enrollment, the availability of capacity at surrounding schools and budget reductions, the School Board has decided to close Bonner Elementary. This project was cancelled in March 2009.
- **Chisholm Elementary School, New Smyrna Beach** - The original project was listed as: “Renovations: HVAC up-grade campus wide. New construction: media center. Remodeling: existing media center to 3 resource rooms.” Revised project description is: “New construction: media center and administration.” This project is now in design. Chisholm Elementary opened as the African-American K-12 school for New Smyrna Beach in 1954. Most of the buildings date from that time. This school has also experienced a declining enrollment along with other schools in the southeast area. The revised project description includes a direction to staff to insure that any new buildings are located to allow for subsequent addition or replacement of classroom buildings. The project is delayed due to insufficient funds.
- **Holly Hill Middle School, Holly Hill** - The original project was listed as: “Master plan campus” with funding budgeted for a full campus replacement. The current project description has been revised to “Construct middle school classroom space at Holly Hill Elementary to establish Holly Hill K-8.”
- **George Marks Elementary School, DeLand** - The original project was listed as “Renovations: up-grade classroom finishes and cabinets, HVAC replacement, campus-wide electrical up-grade. The revised scope is “Replacement school, with a capacity of

734 students, incorporating the new classroom building.” George Marks was built in 1954 and currently houses 319 students over its permanent capacity. The classrooms are small, and every mechanical, technology or electrical upgrade has consisted of a retrofit. The CSR needs for the school required at least another fifteen classrooms to house the current population. Rather than retrofit the campus as originally listed, the staff recommended replacement with sufficient classroom space to house all students in permanent, modern classrooms even with CSR. The project is delayed due to insufficient funds.

- **Pierson Elementary School, Pierson** - The original project is listed as “Site work: remove fuel island, develop playground, provide parent pick-up loop. Renovations: campus wide electrical up-grade. New construction: remove Buildings 14 & 16 and construct new art room, storage, guidance and two resource rooms.” This project was cancelled in March 2009. To meet budget constraints Seville Public was closed in 2008 and the students were assigned to Pierson Elementary School. The revised project scope is “New school on parcel north of the current Pierson Elementary School site, combining Seville Elementary School and Pierson Elementary School into one school with a capacity of 735 students.” Additionally, because of the significant increase in the project scope and therefore budget, it was the intent to fund the new school with other funds and not the sales tax. There are infrastructure issues associated with the new replacement school that historically would have been addressed by the District; however, given the capital revenue constraints and the underlying responsibility of local government to provide infrastructure, the District is unable to address the infrastructure as it would have under different conditions. The project is delayed due to insufficient funds.



## **Projects Completed to Date**

### **Daytona Beach:**

Campbell Middle School – replacement on site

Champion Elementary School (Hurst Elem. Replacement) – replacement on new site

David C. Hinson, Sr. Middle School – new facility

Longstreet Elementary School – additions and renovations

Mainland High School – replacement on site

Ortona Elementary School – additions and renovations

Seabreeze High School – additions and renovations

Turie T. Small Elementary School – additions and renovations

### **DeBary:**

Community Learning Center West (Alternative Education) – new facility

### **DeLand:**

Blue Lake Elementary School – renovations and air conditioning

DeLand High School – replacement on site

Southwestern Middle School – renovation and addition

### **Deltona:**

Deltona High School - heating, ventilation and air conditioning

Pride Elementary School – new facility

Spirit Elementary School – new facility

### **Edgewater:**

Edgewater Public – site work

Lake Helen:

Volusia Pines Elementary School - addition

New Smyrna Beach:

Coronado Beach Elementary School – addition and renovation

New Smyrna Beach Middle School – site work and drainage

New Smyrna Beach High School – replacement on new site

Read-Pattillo Elementary School – renovation and site expansion

Orange City:

Manatee Cove Elementary School – new facility

River Springs Middle School – new facility

Pierson:

T.D. Taylor Middle/High School – replacement on site

Port Orange:

Community Learning Center East (Alternative Education) – new facility

Cypress Creek Elementary School – new facility

Spruce Creek High School – addition and site work

South Daytona

South Daytona Elementary School - replacement and additions on site

Playground Equipment

Installation of playground equipment at all elementary schools is complete.

Pavilions (8 of 12 have been completed)

Daytona Beach – Turie T. Small Elementary School

DeLand – Freedom Elementary School

Edgewater – Edgewater Elementary School

Lake Helen – Volusia Pines Elementary School

Orange City – Manatee Cove Elementary and Orange City Elementary Schools

Ormond Beach – Ormond Beach Elementary School

Port Orange – Cypress Creek Elementary School

## **IMPLEMENTATION OF PRIOR YEAR RECOMMENDATIONS**

- 1. Continue to maintain a comprehensive legislative platform, including educational facilities needs with a stronger emphasis on state funding for school construction.**  
Public school funding was at the forefront during the 2009 legislative session. Federal stimulus and stabilization funds were used to replace state funds. Additionally, the Legislature authorized transfers from capital to operating budgets. The Legislature provided significant school construction funds for charter schools in the 2009 session.
- 2. Continue to communicate to citizen groups and local governments both the impact of CSR, NCLB, proposed constitutional amendments and the progress of sales tax projects.** Staff continues to be available for requests to present that status of the program.
- 3. Continue to monitor increasing costs and identify cost savings efforts that will prove effective without jeopardizing quality of functionality.** Construction costs have leveled out at the present. Material costs reflect continued world demand for steel, copper, concrete and any petroleum based products but labor costs have reduced due to the reduction in construction activity in Central Florida.

4. **Continue benchmarking efforts. This includes monitoring changes in cost for each stage of projects, cost comparisons by contractors and types of contracts, as well as cost comparisons to other school districts, state and industry averages.** The recent Cost of Construction Report published by the Florida Department of Education shows that Volusia County Schools are well below the state average cost per student station while retaining the building systems that assure low maintenance over the life of the building.
5. **Continue to emphasize the evaluation process of projects to review original scope, functional viability of each building, shifting demographics and the District's commitment to retain the sense of community. The committee will monitor how the District meets the challenges and realities of balancing construction needs with available revenue sources.** The decline in enrollment and revenue collections necessitated reevaluation of several projects as stated elsewhere in this report. The Board amended the sales tax project list in March 2009 and cancelled several projects outright while redefining the scope on several others recognizing the need to utilize other revenue sources.
6. **Review and evaluate the impact of charter schools, home-schooling, and virtual school on enrollment and demographic shifts.** The School Board closed four schools last year. Two of the closed schools opened this year (SY2008-09) as charter schools. Additionally, the District received many more applications for new charter schools and approved two for opening in SY2009-10. The District will also initiate their virtual school program allowing students to take specific classes on-line. District staff expects enrollment changes as a result of these opportunities and will be monitoring.
7. **Evaluate the impact of Class Size Reduction and No Child Left Behind legislation on the building program and facility needs.** Between new school openings, classroom

additions, and enrollment declines, the district is narrowing the gap between enrollment and permanent student stations. During SY 2005-06 the district utilized a record number of 837 portables. Next year (SY2009-10) the district will operate 612 portables and expects to reduce that number by 100 with the opening of Elementary Z and High School DDD. No Child Left Behind (NCLB) legislation continues to provide parental choice through the transfer of students and is the basis for some elementary schools having unused capacity. (See graph on page 30)

8. **Continue the ten year building program in the spirit of the original commitment to the public.**

### **RECOMMENDATIONS**

1. Continue to maintain a comprehensive legislative platform, including educational facilities needs with a stronger emphasis on state funding for education to include both school construction as well as general operating funds.
2. Continue to communicate to citizen groups and local governments both the impact of CSR, NCLB, state funding cuts and the progress of sales tax projects.
3. Continue to monitor increasing costs and identify cost savings efforts that will prove effective without jeopardizing quality of functionality. This will include the monitoring of changes in cost for each stage of projects, cost comparisons by contractors and types of contracts, as well as cost comparisons to other school districts, state and industry averages. The district should also continue to evaluate the projects in conjunction with the shifting demographics and available revenue sources. The district's construction standards already incorporate many of the "green" building standards that are now being popularized. Many of the standards add cost initially but yield operational savings. The board should continue to

utilize those green standards that yield operational savings and long term construction quality. Certification to a “green” standard should be considered; however, cost to provide certification should be evaluated before being required.

4. Review and evaluate the impact of CSR, NCLB, charter schools, home-schooling, and virtual school on enrollment and demographic shifts as they affect the building program and facility needs.
5. Continue the ten year building program in the spirit of the original commitment to the public.  
(See Committee Perspective on page 24)

### **CONCLUSION**

The Project Oversight Committee was established to provide additional assurance to the citizens of Volusia County that the School Board meets its commitments under the Sales Tax Initiative in 2001. The Referendum charges the Committee with the responsibility of reporting on the implementation, progress, status and completion of the sales tax construction projects listed. The Project Oversight Committee held six (6) public meetings during the 2008-2009 fiscal year. These meetings provided the committee members opportunities to continue monitoring the status and quality of construction as well as staff’s progress on last year’s recommendations. Records were kept of each meeting. The meetings were held at various locations, including project sites still under construction to provide committee members with first-hand experience of the School Board’s construction product.

The staff has presented information regarding the challenges resulting from changes in projected enrollments and demographic shifts since the original compilation of the projects on the Sales Tax Resolution. The committee has evaluated these challenges and the resulting

recommendations for changes in scope or scheduling of projects, understanding the importance of keeping the promises made to the public.

The committee has conducted its evaluation in the larger context of the changes by external factors, such as Class Size Reduction, No Child Left Behind, Charter Schools, amendments to the Growth Management Act involving schools, and reduced capital revenues, that have occurred since the passage of the sales tax in 2001. This is the third year that sales tax collections declined from previous years although they still exceed original projections. Additionally, this past year the Legislature transferred .25 mills from the capital fund to the operating fund. This next year will see .50 mills transferred. The committee believes that the changes in scope and in schedule represent an acceptable compromise that considers the changing conditions, declining student enrollment and reflects a creative and responsible approach to asset management.

The committee commends the District Facilities staff and the School Board on their ability to review the 10 year building program and adapt to changing circumstances while still meeting the spirit and intent of the original commitment to the public in the ten year building program. The committee encourages the District to maintain a dedication to accentuate the evaluation process for projects, including functionality of buildings and site, shifting demographics, balancing the needs of the county as well as guaranteeing the retention of neighborhoods in order to preserve a sense of community.

Upon consideration of the facts and information provided by the School Board, the onsite observation of construction sites, our interaction with District personnel, the Committee continues to be pleased with the progress of the half-cent sales tax ten-year construction program. The eighth year of the building program saw continued progress toward the goals set

forth to the public during the Sales Tax Initiative. The placement of projects on hold or their cancellation has frequently met with resistance as many of these projects were on the original project list. The Board will continue to have to consider difficult and often less desirable choices to respond to the challenging economic climate.

The District's focus on legislative concerns regarding construction issues has been appropriately put in second place as the district attempts to educate the legislature and the citizens of the District regarding the brutal assault of public education funding that has occurred to solve a systemic failure of the state method of financing its statutory obligations to support the health, education and welfare of the citizenry of Florida.

The District is well served by its citizens with passage of the Sales Tax that has enabled it to construct new schools and replace aging schools. These schools have been designed and constructed for low maintenance and long life allowing the public's investment in their educational facilities to pay dividends in a time of tight budgets and reduced resources. Brick buildings, masonry corridors and high efficiency building operating systems enable school leaders to focus their attention on education instead of leaking roofs and faulty air conditioning. The committee has consistently stressed the importance of building in value, a principle that has never been more clearly proven than now.

### **Committee Perspective**

Last year in this report, the Committee issued a Statement of Perspective outlining the history of the Sales Tax Initiative, the needs of the School District at the time the Initiative was created, the promises made in convincing the public that the Initiative was necessary and appropriate, the success of the program to date and the strong recommendation that the District "stay the course" in delivering on the promises made to the public.



Since that time, the local, state and national economies have gotten worse, enrollment has continued to decline and the District's budgetary shortfalls have expanded. As a result, the School Board has had to make some extremely difficult choices with respect to the feasibility of the few remaining Sales Tax Projects. To their credit, in making these tough decisions, it appears that the members of the School Board have heeded the Committee's plea to keep the promises to all stakeholders in the forefront of their minds. Though all projects will not be completed as originally envisioned, the compromises agreed upon in March of 2009, appear to strike a fair balance between what was originally envisioned and what, given current conditions, can be feasibly achieved.

Last year, this Committee reminded the Board and the District that the "finish line" to the 10 year building initiative was in sight. As we move ever closer to the point of completion, the Committee renews its recommendation to the District that it remain focused on the original vision and promises to the citizens of Volusia County.

As noted in last year's report, to this point the building program has been a resounding, undeniable success. If the Board and the District maintain the course they have set to this point – and followed through incredibly trying times – over the next two years we will successfully complete one of the most impressive voluntary initiatives this county has ever seen. Should we complete the few remaining projects, it would be virtually impossible for any rational individual to question the success and usefulness of this program, whether in hindsight, foresight or otherwise. In this day and age that would be a truly remarkable and unique accomplishment.

This Committee looks forward to being able to report, upon conclusion of the program, that such success has been achieved.

***SCHOOL DISTRICT OF VOLUSIA COUNTY***

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**Project Oversight Report  
Sales Tax Collections  
June 30, 2009**

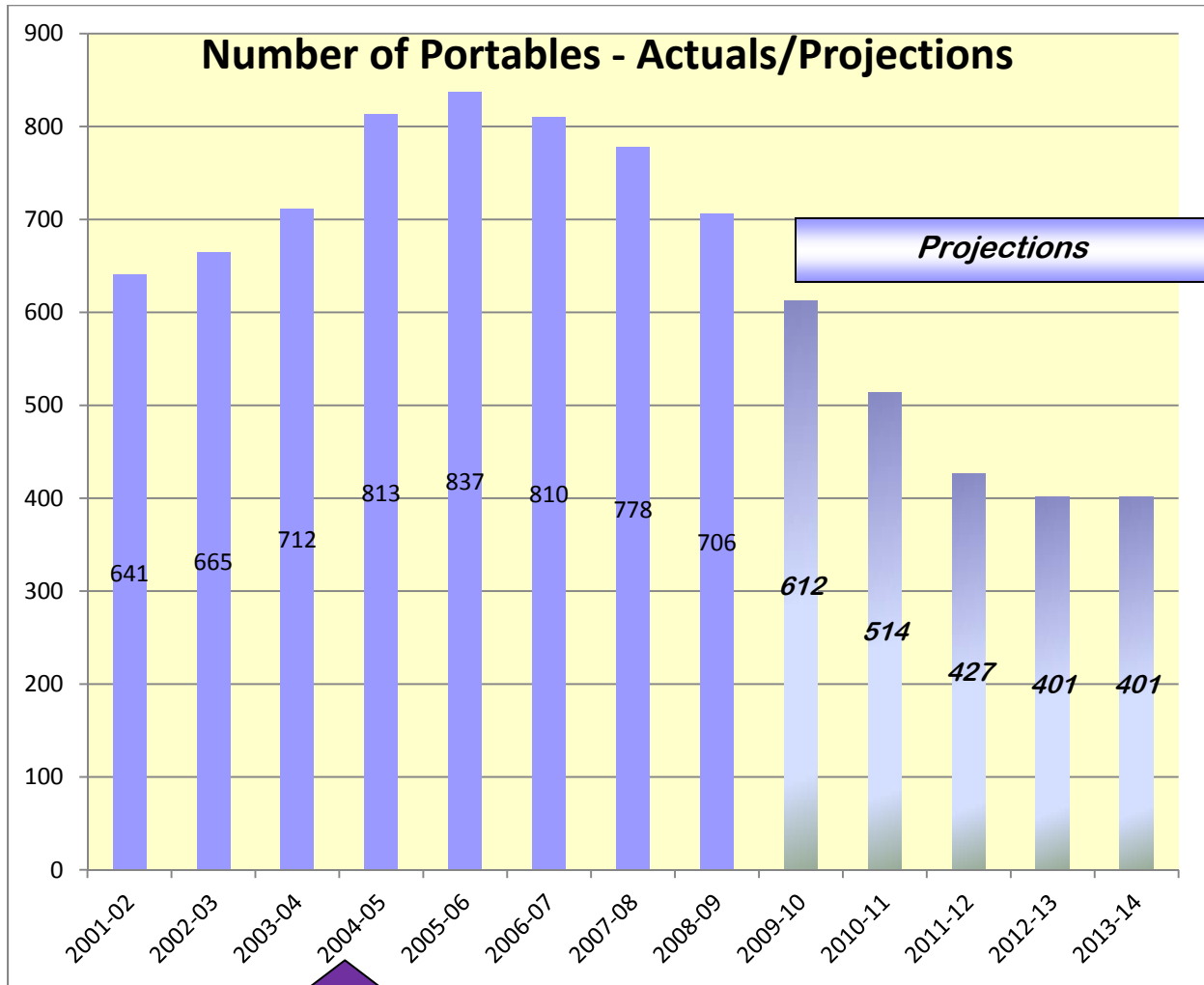
	<b>Current Fiscal Year</b>	<b>Prior Fiscal Year</b>	
	<b>(2009)</b>	<b>(2008)</b>	<b>Difference</b>
July	2,164,877	2,705,740	(540,863)
August	2,412,289	2,532,529	(120,240)
September	2,805,145	3,135,729	(330,584)
October	2,236,794	2,422,320	(185,526)
November	2,212,365	2,532,105	(319,740)
December	2,995,120	3,508,672	(513,552)
January	2,347,367	2,536,237	(188,870)
February	2,541,231	2,802,532	(261,301)
March	3,053,169	3,472,632	(419,463)
April	2,414,150	2,600,808	(186,658)
May	2,203,860	2,439,182	(235,322)
June	2,913,296	3,259,778	(346,482 )
<b>TOTAL</b>	<b>30,299,663</b>	<b>33,948,264</b>	<b>(3,648,600)</b>

**SCHOOL DISTRICT OF VOLUSIA COUNTY**

**Project Oversight Report  
Sales Tax Sources and Uses  
June 30, 2009**

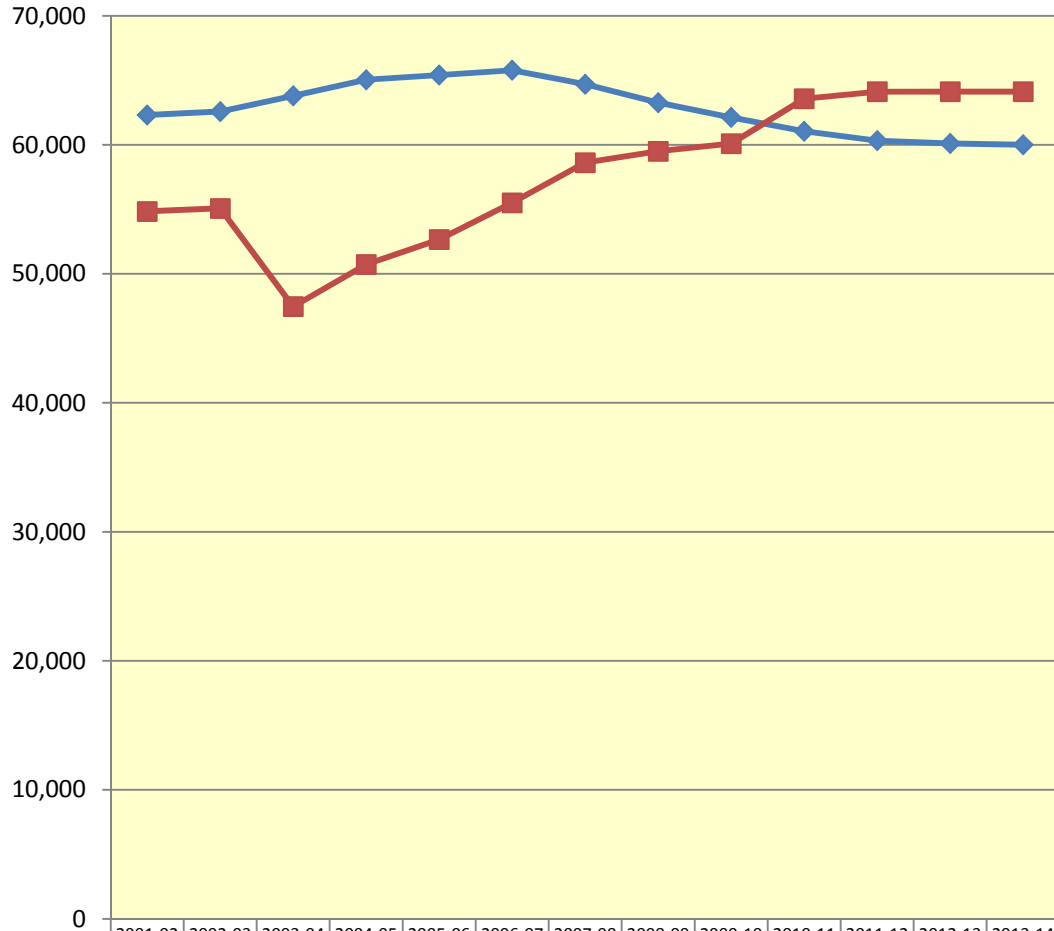
<i>Sources</i>	<b>Current Fiscal Year (2009)</b>	<b>Prior Fiscal Year (2008)</b>	<b>Difference</b>
Sales Tax Collections	\$30,299,663	\$ 33,948,264	\$ ( 3,648,601)
Bond Proceeds	-	-	-
Unrestricted Interest	70,984	577,905	( 506,921 )
Restricted Interest	131,810	754,930	( 623,120 )
Other	1,971	-	1,971
<i>Total Sources</i>	<u>30,504,428</u>	<u>35,281,099</u>	<u>( 4,776,671)</u>
<i>Less: Uses</i>			
Land Acquisition and Site Improvements	1,219,186	1,935,789	(716,603)
Design Services	216,132	487,900	(271,768)
Constructions Services	5,314,420	13,185,910	(7,871,490)
Furniture, Fixtures and Equipment	228,264	3,110,468	(2,882,204)
Facilities Management	162,609	388,396	(225,787)
Debt Service	28,443,020	35,407,315	(6,964,295)
<i>Total Uses</i>	<u>35,583,631</u>	<u>54,515,778</u>	<u>(18,932,147)</u>
<i>Excess (Deficit) of Sources over Uses</i>	<u>\$ (5,079,203)</u>	<u>\$ (19,234,679)</u>	<u>\$ 14,155,476</u>

As presented in the Volusia County Schools 5-Year District Facilities Work Program  
for SY2008-09

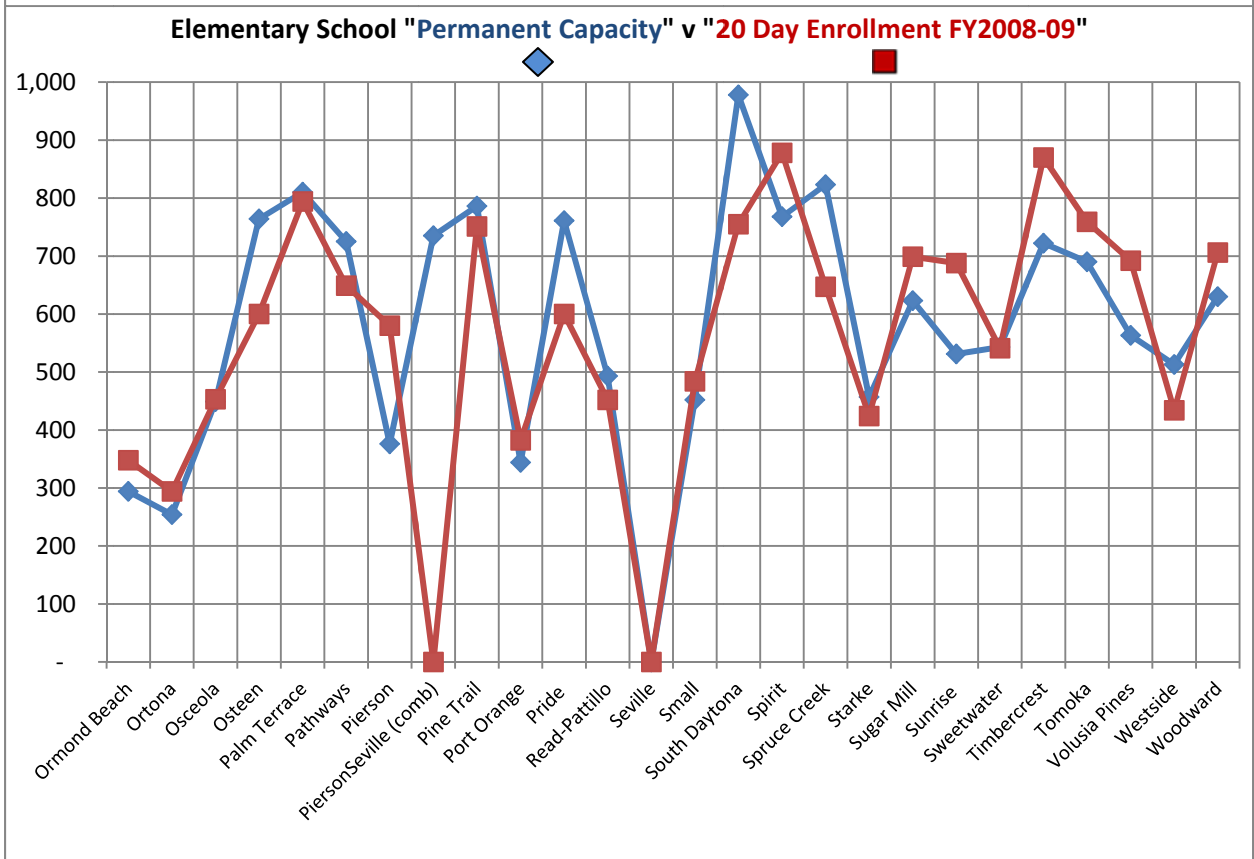
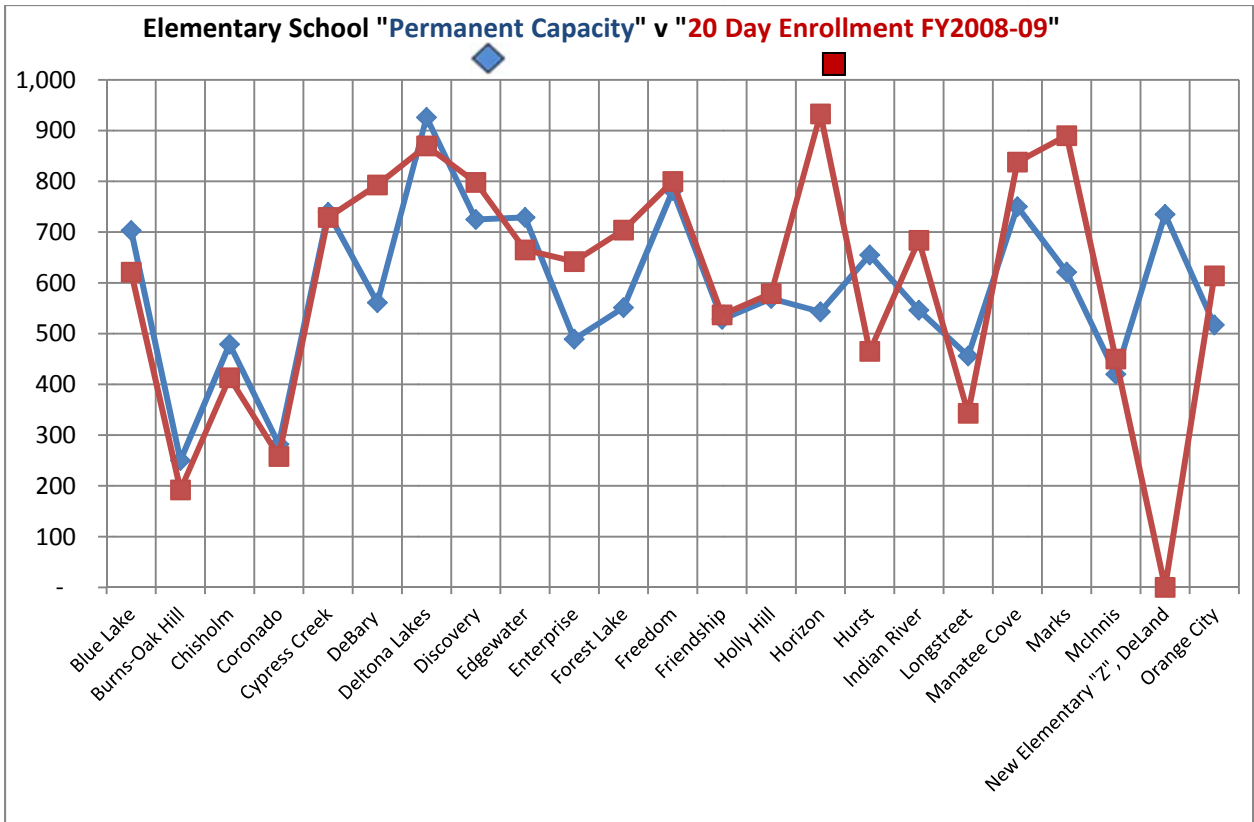


 **Class Size Reduction Takes Effect**

**Enrollment and Capacity Based on Capital Outlay Plan May 2009 and The District Enrollment Projections 10-8-08 (SY2001-02 through SY2008-09 Actual with Projections for SY2009-10 through SY2013-14)**



	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14
Enrollment 20 Day	62,305	62,577	63,796	65,044	65,407	65,782	64,696	63,271	62,123	61,047	60,323	60,098	60,001
Capacity	54,834	55,068	47,463	50,725	52,657	55,508	58,616	59,501	60,091	63,572	64,118	64,118	64,118



## Updated Capital Projects List – Project Oversight

School		Original Estimate	Complete <input checked="" type="checkbox"/>
New Elementary "V"	South Halifax - <b>Cypress Creek Elementary</b>	\$ 11,000,000	<input checked="" type="checkbox"/>
New Elementary "W"	Southwest Volusia - <b>Spirit Elementary</b>	\$ 11,000,000	<input checked="" type="checkbox"/>
New Elementary "X"	Southwest Volusia - <b>Manatee Cove Elementary</b>	\$ 11,000,000	<input checked="" type="checkbox"/>
New Elementary "Y"	<b>Pride Elementary</b>	\$ 11,000,000	<input checked="" type="checkbox"/>
New Elementary "Z"	<b>Project started 2-23-09</b>	\$ 11,000,000	
New Middle School "DD"	Southwest Volusia - <b>River Springs Middle School</b>	\$ 20,000,000	<input checked="" type="checkbox"/>
New Middle School "FF"	Southeast Volusia - <b>Changed to K-8</b>	\$ 20,000,000	
New Middle School "GG"	North Halifax - <b>Hinson Middle</b>	\$ 20,000,000	<input checked="" type="checkbox"/>
New High School "DDD"	West Volusia - <b>60% complete - open Fall 2010</b>	\$ 40,000,000	
	<b>EXISTING ELEMENTARY SCHOOLS</b>		Complete <input checked="" type="checkbox"/>
Blue Lake Elementary	Renovations: HVAC replacement, ceiling and lighting classrooms and up-grade interior finishes	\$ 735,000	<input checked="" type="checkbox"/>
Bonner Elementary	Site work: provide additional parking and develop kindergarten playground. Renovations: remove Bldg. 6 up-grade HVAC campus wide. New construction: 10 classrooms. - <b>Project cancelled - School Closed.</b>	\$ 2,690,000	<b>Cancelled</b>
Chisholm Elementary	Renovations: HVAC up-grade campus wide. New construction: media center. Remodeling: existing media to 3 resource rooms. <b>In design.</b>	\$ 1,700,000	
Coronado Elementary	Renovations: up-grade HVAC and electric service campus-wide, group toilets, exterior wall systems	\$ 813,000	<input checked="" type="checkbox"/>
Edgewater Elementary	Site Work: Pave parent pick-up drive and provide additional parking	\$ 250,000	<input checked="" type="checkbox"/>
Enterprise Elementary	Site work: Provide parent pick-up loop, remove Bldg. 08 Develop courtyard and provide ext. lighting complete. New construction: administration, P.E. and Material storage Renovation: up-grade lighting in media center - <b>in design</b>	\$ 2,605,000	
Hurst Elementary	Replacement - <b>Champion Elementary under construction</b>	\$ 11,000,000	
Longstreet Elementary	Renovations: classroom windows and doors, group toilets (student), electrical up-grade campus-wide New Construction: music and art rooms	\$ 1,650,000	<input checked="" type="checkbox"/>
George Marks Elementary	Renovations: up-grade classroom finishes and cabinets, HVAC replacement, campus-wide electrical up-grade- <b>school to be replaced using other funds in future budget</b>	\$ 1,660,000	
Ormond Beach Elementary	Site Expansion	\$ 200,000	<input checked="" type="checkbox"/>

Ortona Elementary	New construction: administration/guidance. Renovation: exterior walls campus-wide and up-grade electrical system campus-wide.	\$ 925,000	<input checked="" type="checkbox"/>
Osceola Elementary	Site expansion, improve bus loop and provide additional parking. Renovations: up-grade electrical service campus-wide	\$ 470,000	
Pierson Elementary	Site work: remove fuel island, develop playground provide parent pick-up loop. Renovations: campus-wide electrical up-grade. New construction: remove Bldgs. 14 & 16 and construct new art room, storage, guidance and two resource rooms. - <b>Cancel - School is being replaced using other funds.</b>	\$ 1,943,000	<b>Cancel</b>
Port Orange Elementary	HVAC up-grade campus wide	\$ 200,000	<input checked="" type="checkbox"/>
Read-Pattillo Elementary	Renovations: exterior windows and doors. Expand site - <b>95% complete</b>	\$ 460,000	
TT Small Elementary	New construction cafeteria. Remodeling: existing food service to music room, and Bldg. 08 to art room.	\$ 1,500,000	<input checked="" type="checkbox"/>
South Daytona Elementary	Renovations: Up-grade HVAC campus wide. Site work: provide additional paved parking, remove Bldgs. 2 and 3. New construction: 12 classrooms and expand food service.	\$ 4,458,412	<input checked="" type="checkbox"/>
Sunrise Elementary	Connect to city sewer	\$ 200,000	<input checked="" type="checkbox"/>
Tomoka Elementary	Renovations: restrooms in classroom pods, exterior wall systems. Site work: covered walkway to	\$ 315,000	<input checked="" type="checkbox"/>
Volusia Pines Elementary	New construction: eight classroom addition	\$ 2,175,000	<input checked="" type="checkbox"/>
Westside Elementary	New construction: 2 classroom and 2 resource	\$ 650,000	
	<b>EXISTING MIDDLE SCHOOLS</b>		<b>Complete <input checked="" type="checkbox"/></b>
Campbell Middle	Master Plan (new facility)	\$ 20,000,000	<input checked="" type="checkbox"/>
DeLand Middle	A/C gymnasium	\$ 500,000	<input checked="" type="checkbox"/>
Galaxy Middle	Remodel 6th grade science room	\$ 500,000	<input checked="" type="checkbox"/>
Holly Hill Middle	Master plan campus - <b>Change to K-8</b>	\$ 20,000,000	<b>Change</b>
New Smyrna Beach Middle	Site work: improve drainage between bldgs. Renovations: Air condition kitchen	\$ 500,000	<input checked="" type="checkbox"/>
Ormond Beach Middle	Master Plan - <b>Under construction</b>	\$ 10,000,000	
Southwestern Middle	Renovations: gym a/c, locker rooms and windows, convert shop in Bldg. 04 to technology lab, campus-wide electrical up-grade. Site work: provide parent drop-off and pick-up loop	\$ 1,620,000	<input checked="" type="checkbox"/>
	<b>EXISTING HIGH SCHOOLS</b>		<b>Complete <input checked="" type="checkbox"/></b>
Atlantic High	New construction, 8 clrms, 3 science, 2 voc. Labs	\$ 3,525,000	<b>Cancel</b>
DeLand High	Phase 3 Master Plan	\$ 15,600,000	<input checked="" type="checkbox"/>
Deltona High	Renovations: provide A/C in gymnasium, kitchen, and food labs. Site work: resurface track (rubber)	\$ 1,975,000	<input checked="" type="checkbox"/>
Mainland High	Master Plan	\$ 40,000,000	<input checked="" type="checkbox"/>
New Smyrna Beach High	Replacement facility	\$ 40,000,000	<input checked="" type="checkbox"/>



Seabreeze High	Master Plan Phase III	\$ 7,000,000	<input checked="" type="checkbox"/>
Spruce Creek High	New construction: media center and 20 new classrooms. Remodeling: existing media to 4 classrooms, 2 labs	\$ 8,185,000	<input checked="" type="checkbox"/>
T.D. Taylor Middle/High	Master Plan	\$ 20,000,000	<input checked="" type="checkbox"/>
		\$	
	<b>DISTRICT-WIDE</b>	\$	
Elementary Campuses	New and replacement playground equipment Covered play area (pavilions) <b>3 currently under construction with 3 in planning</b>	\$ 3,960,000	<b>Playgrounds complete, 3 pavilions under construction, 3 to do</b>
Alternative Education	<b><i>Euclid - funded for next fiscal year</i></b>	\$ 8,000,000	