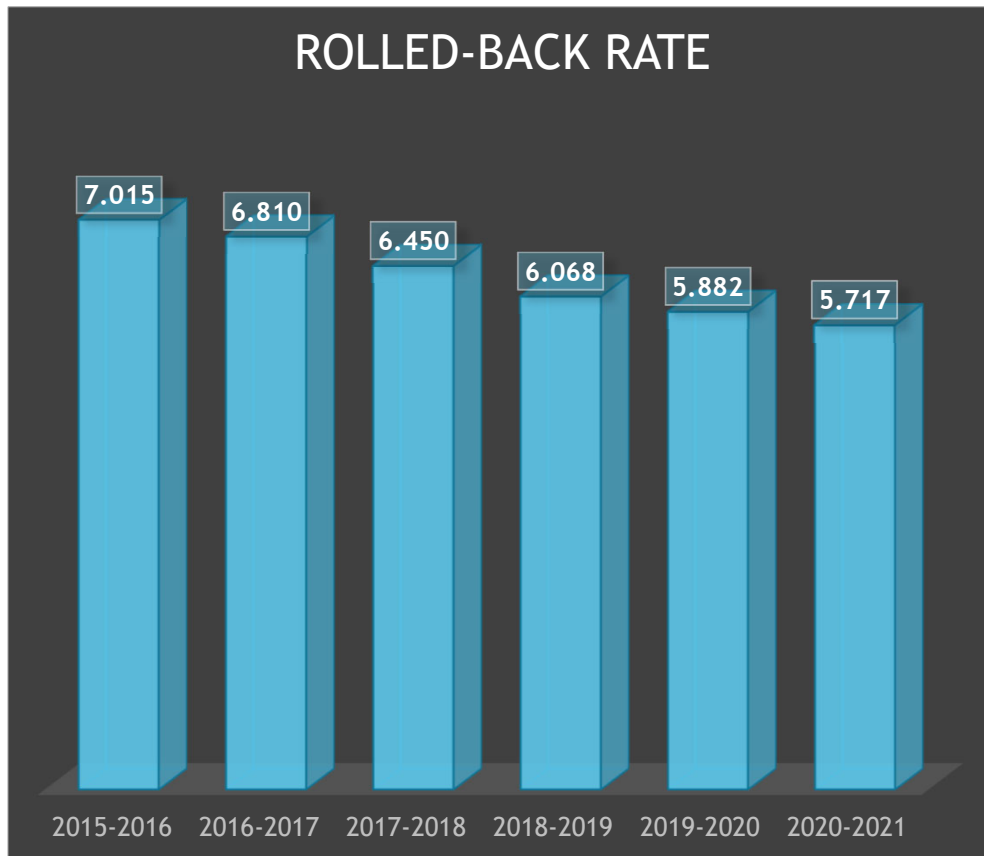




**FINAL BUDGET  
FISCAL YEAR 2020-2021  
September 8, 2020**

# Tax Increase Over Rolled-Back Rate



The rolled-back rate of **5.717** mills is the property tax levy that will, after the value of new construction is deducted, produce the same amount of revenue as the previous year.

The proposed rate of **5.907** mills is **3.33% higher than the rolled back rate**, therefore this is advertised as an ad valorem (tax) increase.

|                                            | FY16<br>Actual | FY17<br>Actual | FY18<br>Actual | FY19<br>Actual | FY20<br>Actual | FY21<br>(2nd Calc) |
|--------------------------------------------|----------------|----------------|----------------|----------------|----------------|--------------------|
| Required Local Effort                      | 4.944          | 4.600          | 4.264          | 4.026          | 3.819          | 3.651              |
| Prior Period Funding Adjustment<br>Millage | 0.005          | 0.000          | 0.008          | 0.007          | 0.014          | 0.008              |
| Discretionary Operating Millage            | 0.748          | 0.748          | 0.748          | 0.748          | 0.748          | 0.748              |
| Capital Outlay                             | 1.500          | 1.500          | 1.500          | 1.500          | 1.500          | 1.500              |
| Debt Service                               | 0.000          | 0.000          | 0.000          | 0.000          | 0.000          | 0.000              |
| <b>TOTAL</b>                               | <b>7.197</b>   | <b>6.848</b>   | <b>6.520</b>   | <b>6.281</b>   | <b>6.081</b>   | <b>5.907</b>       |

# Millage Levy Comparison

State Taxing Authority: RLE and Prior Period Funding Adjustment Millage;  
Local School Board Taxing Authority: Discretionary Operating Millage, Capital Outlay

# FY21 Property Tax Calculation Based on 5.907 Mills



|                         |           |
|-------------------------|-----------|
| Assessed Property Value | \$159,513 |
| Homestead Exemption     | 25,000    |
| Taxable Value           | \$134,513 |
| FY21 Millage Levy       | 5.907     |
| Tax Due                 | \$794.57  |

# Budget Calendar 2020-21



# BUDGET CALENDAR (2020-21)

JULY

- 1<sup>st</sup> - Property Appraiser Certifies the Tax Roll

JULY

- 17<sup>th</sup> - DOE Certifies RLE Tax Rate and Releases Second FEFP Calculation

JULY

- 25<sup>th</sup> - First Public Hearing advertised in the local newspaper per Truth in Millage (TRIM) requirements

JULY

- 28<sup>th</sup> - Public Hearing and Adoption of Tentative Millage Rates and Tentative District Budget

JULY

- 31<sup>st</sup> - Certify Tentative Millage Rate - Notify Property Appraiser

# BUDGET CALENDAR (2020-21)

AUG

- 24<sup>th</sup> - Deadline for Property Appraiser to Mail out Proposed Tax Notices

SEPT

- 8<sup>th</sup> Public Hearing and Adoption of Final Budget

SEPT

- 11<sup>th</sup> - District Summary Budget Online and Supporting Documents to DOE

SEPT

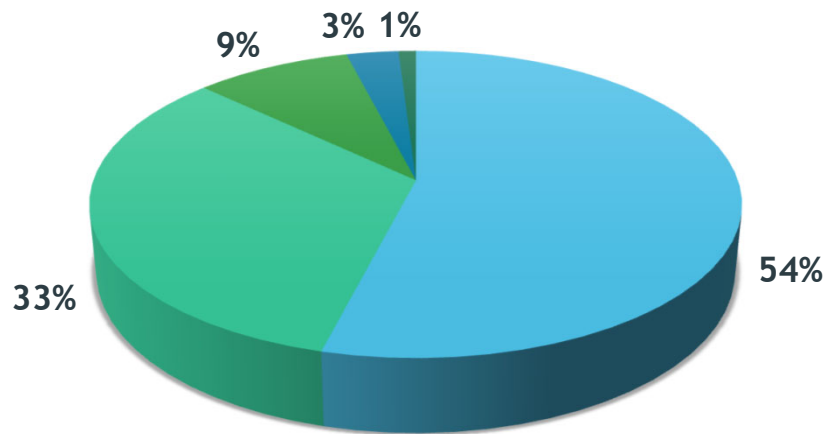
- 25<sup>th</sup> - Certify Final Millage Rate - Notify Property Appraiser, Tax Collector and Department of Revenue

## 2-Year Fund Comparison Budget to Budget

| Fund              | 2019-20<br>(in millions) | 2020-21<br>(in millions) |
|-------------------|--------------------------|--------------------------|
| General Operating | \$ 535.8                 | \$ 535.2                 |
| Capital Projects  | 327.1                    | 296.1                    |
| Special Revenue   | 87.2                     | 100.0                    |
| Debt Service      | 28.9                     | 47.6                     |
| Internal Service  | 12.4                     | 13.2                     |
| <b>Total</b>      | <b>\$ 991.4</b>          | <b>\$ 992.1</b>          |

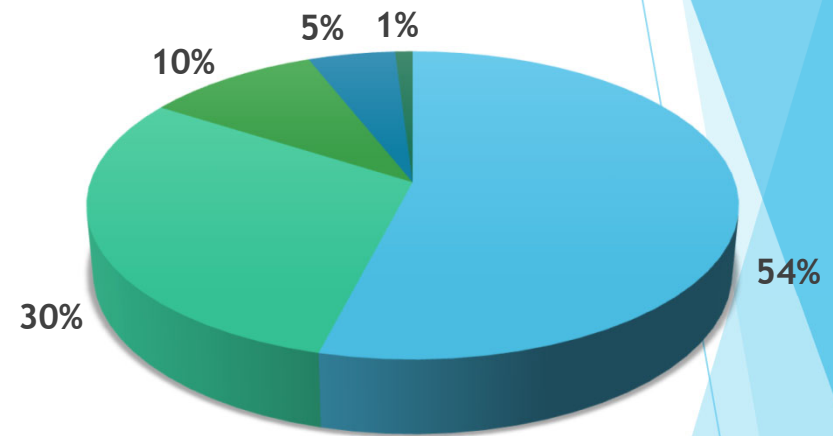
# District Summary Budget

2019-2020



■ General Operating ■ Capital Projects  
■ Debt Service ■ Special revenue  
■ Internal Service

2020-2021



■ General Operating ■ Capital Projects  
■ Special Revenue ■ Debt Service  
■ Internal Service

# General Fund

# General Operating Revenue Summary

|                                          | FY20<br>Adopted Budget | FY20<br>Actuals      | FY21<br>Final Budget  |
|------------------------------------------|------------------------|----------------------|-----------------------|
| <b>Federal</b>                           | <b>\$ 3,045,000</b>    | <b>\$ 1,994,088</b>  | <b>\$ 1,245,000</b>   |
| <b>State:</b>                            |                        |                      |                       |
| Florida Education Finance Program (FEFP) | 211,952,482            | 201,701,019          | 214,952,102           |
| Categorical                              | 68,103,795             | 68,919,139           | 66,821,643            |
| Other State                              | 1,083,385              | 2,047,515            | 1,083,385             |
| <b>Total State</b>                       | <b>\$281,139,662</b>   | <b>\$272,667,673</b> | <b>\$282,857,130</b>  |
| <b>Local:</b>                            |                        |                      |                       |
| Ad Valorem Taxes                         | 181,136,068            | 182,292,595          | 188,647,938           |
| Interest                                 | 500,000                | 1,620,047            | 500,000               |
| Other Local                              | 4,570,368              | 11,942,022           | 5,270,368             |
| <b>Total Local</b>                       | <b>\$186,206,436</b>   | <b>\$195,854,664</b> | <b>\$194,418,306</b>  |
| <b>TOTAL REVENUE</b>                     | <b>\$ 470,391,098</b>  | <b>\$470,516,425</b> | <b>\$ 478,520,436</b> |

# 2020-21 Volusia's FEFP 2nd Calculation

|                                                      |   |                                                     |   |                                                |   |                                              |   |                                                    |   |                                             |   |                                                     |
|------------------------------------------------------|---|-----------------------------------------------------|---|------------------------------------------------|---|----------------------------------------------|---|----------------------------------------------------|---|---------------------------------------------|---|-----------------------------------------------------|
| FTE Students<br>62,589.26                            | x | Program Weights                                     | = | Weighted FTE Students<br>68,623.46             | x | Base Student Allocation (BSA)<br>\$ 4,319.49 | x | District Cost Differential<br>0.9665               | = | Base Funding<br>\$ 286,488,334              |   |                                                     |
| + 0.748 mills Compression Adjustment<br>\$ 4,331,177 | + | DJJ Supplemental Allocation<br>\$ 223,244           | + | Safe Schools<br>\$ 3,884,130                   | + | Reading Instruction<br>\$ 2,642,195          | + | Supplemental Academic Instruction<br>\$ 16,959,540 | + | ESE Guaranteed Allocation<br>\$ 22,836,789  |   |                                                     |
| + Teacher Classroom Supply Asst<br>\$ 1,188,230      | + | Mental Health Asst Allocation<br>\$ 2,134,393       | + | Funding Compression Allocation<br>\$ 3,230,081 | + | Student Transportation<br>\$ 10,834,709      | + | Instructional Materials<br>\$ 5,087,465            | + | Turn Around School Supplement<br>\$ 881,895 | + | Teacher Salary Increase Allocation<br>\$ 10,400,835 |
| Digital Learning Contribution<br>\$ 115,362          | = | Gross State, Local & Federal FEFP<br>\$ 371,238,379 | - | Required Local Effort<br>\$ 156,286,277        | = | Net State FEFP<br>\$ 214,952,102             | + | School Recognition & Lottery<br>(Vetoed)           | + | Class Size Reduction<br>\$ 66,821,643       | = | Total State Funding<br>\$281,773,745                |

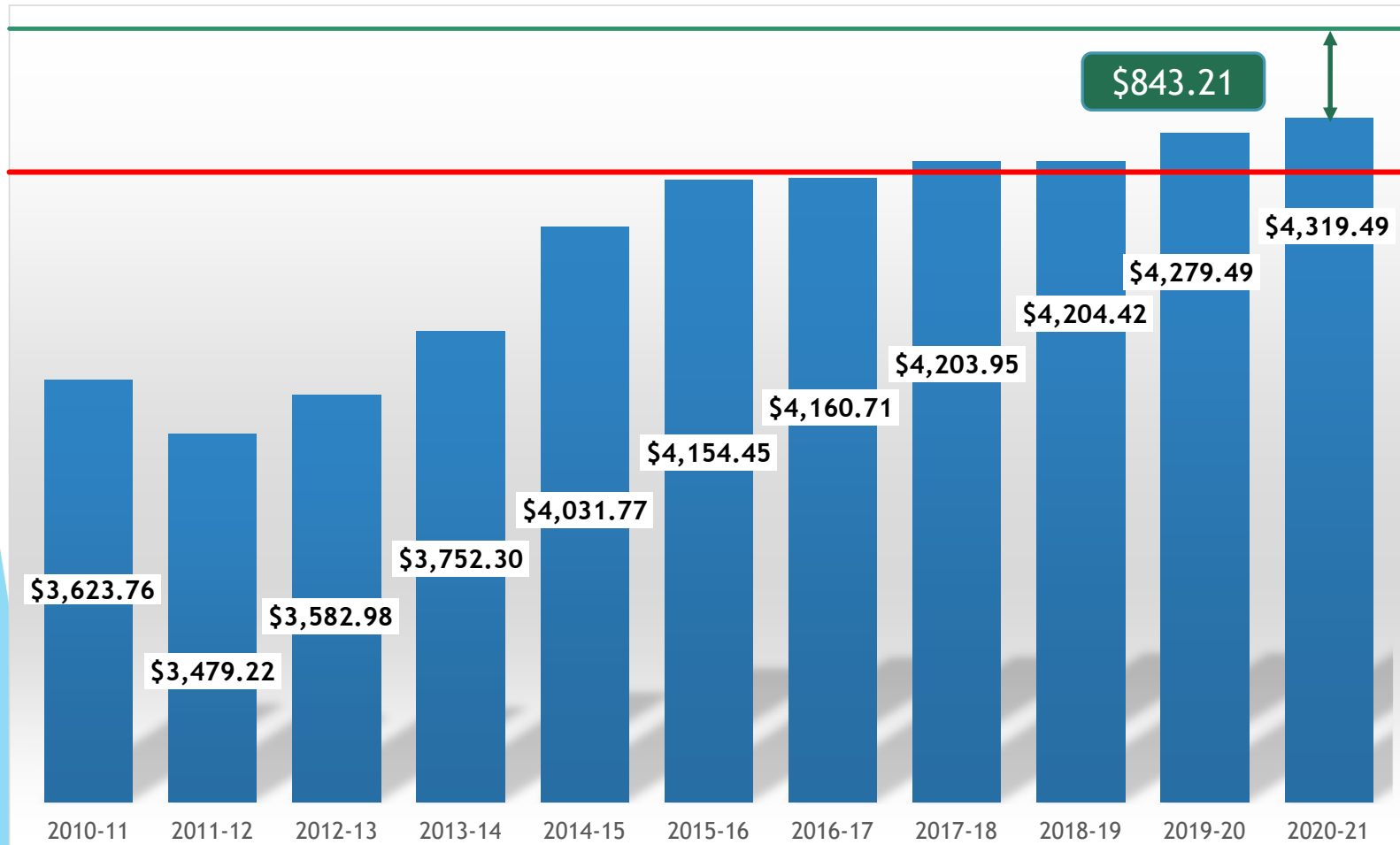
## Comparison FEFP Funding 2019-20 4<sup>th</sup> Calculation to 2020-21 2<sup>nd</sup> Calculation

| Volusia                                  | Total         | Per UFTE          |
|------------------------------------------|---------------|-------------------|
| FEFP 2019-20 4th Calculation             | \$457,052,162 | \$7,350.38        |
| FEFP 2020-21 2 <sup>nd</sup> Calculation | \$470,079,232 | <b>\$7,510.54</b> |
| Change                                   | \$13,027,070  | \$160.16          |
| % Change                                 | 2.85%         | 2.18%             |

| Statewide                    | Total    | Per UFTE          |
|------------------------------|----------|-------------------|
| FEFP 2019-20 4th Calculation | \$21.88B | \$7,647.15        |
| FEFP 2020-21 2nd Calculation | \$22.50B | <b>\$7,786.61</b> |
| Change                       | \$0.62B  | \$139.46          |
| % Change                     | 2.83%    | 1.82%             |

Volusia is below the statewide average per UFTE by \$276.07

# State-wide Base Student Allocation (BSA)



24% Inflation  
\$5,162.70

2007-08 BSA  
(pre-recession)  
\$4,163.47

2020-21 BSA  
increase over  
2019-20 is  
\$40 per  
student

# District Cost Differential (DCD) FY2004-2021

(Second Calculation)

| District       | DCD    | Total Loss / Gain |
|----------------|--------|-------------------|
| Brevard*       | 0.9877 | (52,695,659)      |
| Broward**      | 1.0179 | 564,362,521       |
| Clay**         | 0.9895 | (26,843,927)      |
| Collier*       | 1.0500 | 127,449,947       |
| Duval**        | 1.0081 | 85,059,289        |
| Escambia*      | 0.9759 | (125,061,977)     |
| Flagler*       | 0.9572 | (40,252,415)      |
| Hillsborough** | 1.0045 | 137,542,744       |
| Lake*          | 0.9805 | (70,213,545)      |
| Lee*           | 1.0203 | 67,842,030        |
| Manatee*       | 0.9873 | (17,530,217)      |
| Marion*        | 0.9489 | (137,781,059)     |

| District     | DCD    | Total Loss / Gain |
|--------------|--------|-------------------|
| Miami-Dade** | 1.0142 | 530,935,409       |
| Orange*      | 1.0076 | 52,536,587        |
| Osceola*     | 0.9890 | (61,199,032)      |
| Palm Beach** | 1.0413 | 535,281,097       |
| Pasco**      | 0.9833 | (70,280,709)      |
| Pinellas**   | 0.9981 | 31,542,688        |
| Polk**       | 0.9687 | (160,477,067)     |
| St. Johns*   | 1.0079 | (22,824,915)      |
| St. Lucie*   | 1.0010 | (30,501,472)      |
| Sarasota*    | 1.0068 | 10,466,801        |
| Seminole*    | 0.9955 | (31,855,504)      |
| Volusia*     | 0.9665 | (170,717,623)     |

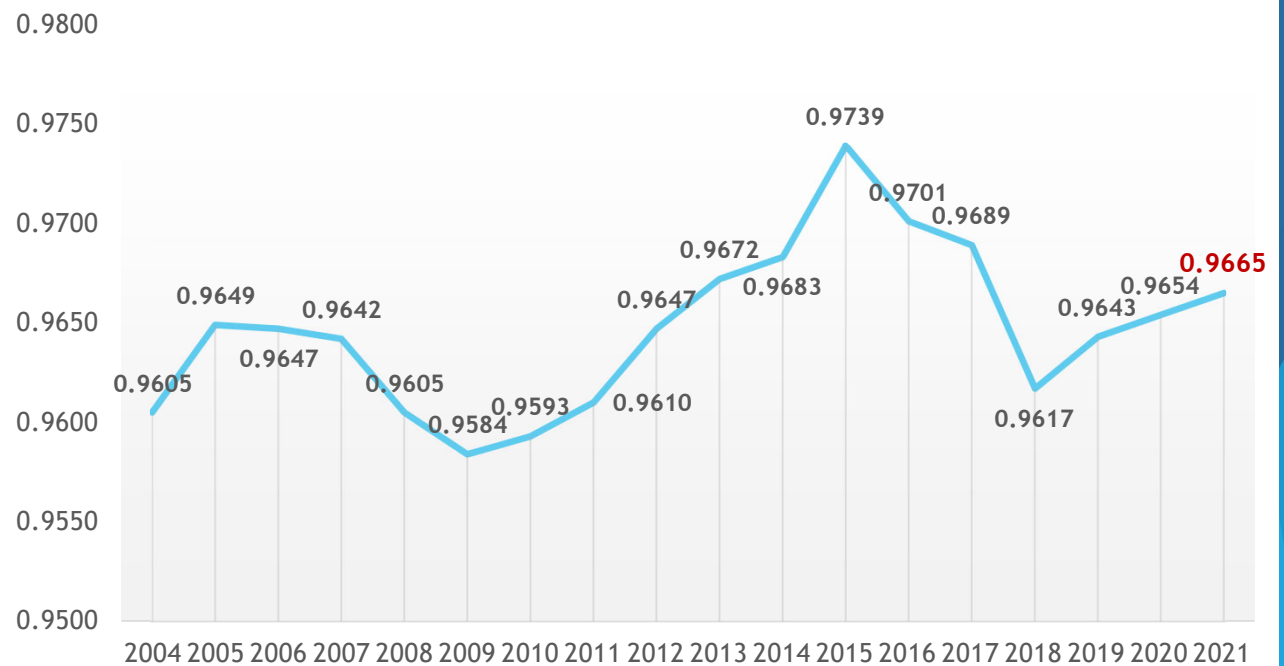
\* FY21 DCD factor increase

\*\* FY21 DCD factor decrease

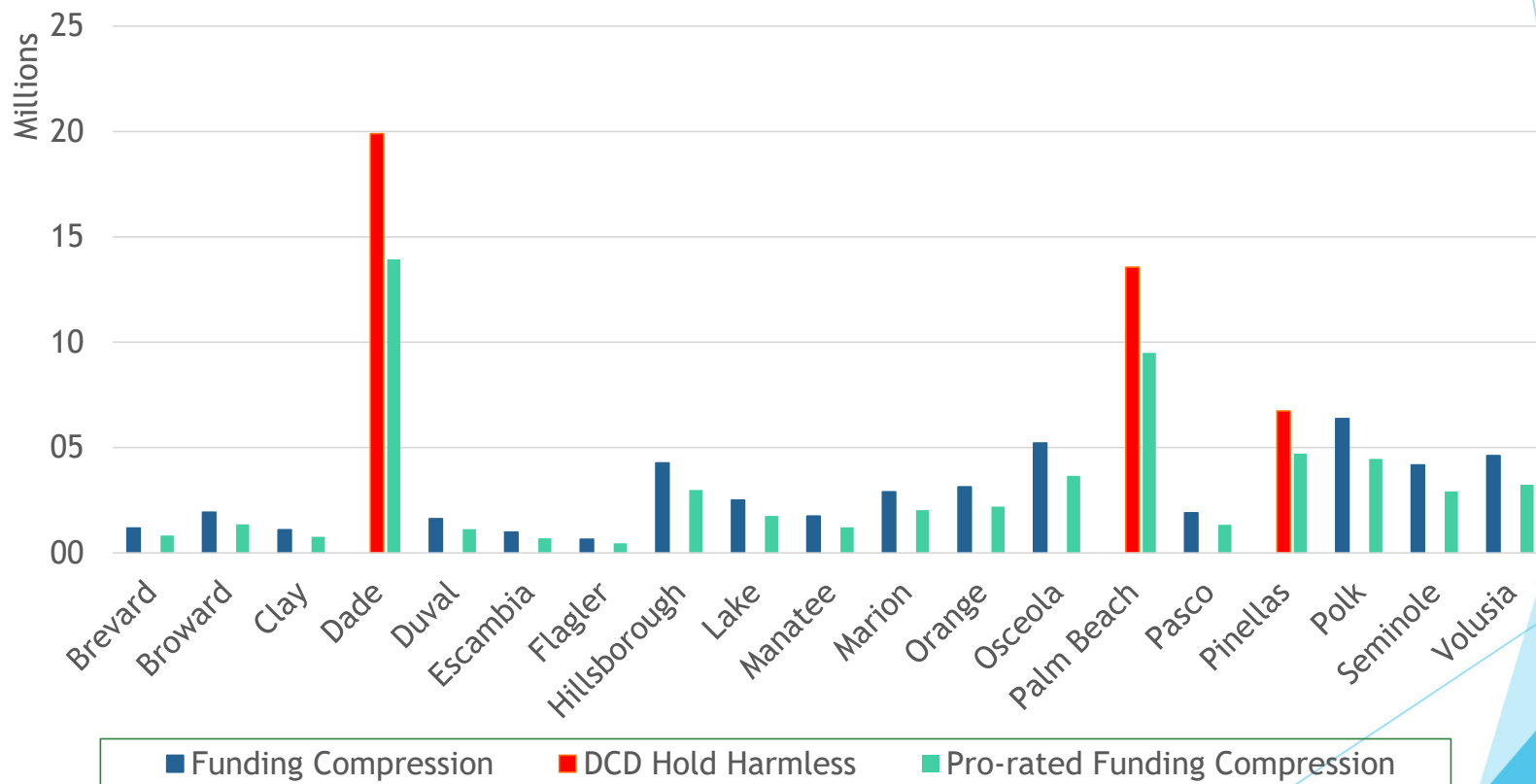
# Volusia's District Cost Differential FY2004 - FY2021

| YEAR              | Total Loss (\$\$)      |
|-------------------|------------------------|
| 2004              | (9,952,908)            |
| 2005              | (9,345,453)            |
| 2006              | (9,672,768)            |
| 2007              | (10,388,551)           |
| 2008              | (11,737,220)           |
| 2009              | (11,315,339)           |
| 2010              | (9,769,507)            |
| 2011              | (9,366,228)            |
| 2012              | (8,066,638)            |
| 2013              | (7,850,340)            |
| 2014              | (7,759,168)            |
| 2015              | (6,988,877)            |
| 2016              | (8,381,467)            |
| 2017              | (8,917,099)            |
| 2018              | (11,011,122)           |
| 2019              | (10,211,885)           |
| 2020              | (10,053,038)           |
| <b>2021*</b>      | <b>(9,930,015)</b>     |
| <b>Total Loss</b> | <b>\$(170,717,623)</b> |

**\*FY20-21 DCD  
loss per FTE  
(\$158.65)**



# Funding Compression Allocation and DCD Hold Harmless



# Funding Compression Allocation and DCD “Hold Harmless” Calculation

|                                                                        |                     |
|------------------------------------------------------------------------|---------------------|
| 2019-20 VCS Unweighted FTE                                             | 62,137.81           |
| 2019-20 Statewide Average - Total Funding per FTE                      | \$ 7,647.15         |
| 2019-20 Volusia - Total Funding per FTE                                | 7,350.38            |
| Amount Below Statewide Average                                         | 296.77              |
| 25% of funding difference capped at \$100 per FTE                      | 74.19               |
| <b>Funding Compression Allocation</b>                                  | <b>\$ 4,613,191</b> |
| Proration to Total Statewide Allocation of \$68M - <b>Funding Loss</b> | <b>(1,383,110)</b>  |
| <b>Prorated Funding Compression Allocation*</b>                        | <b>\$ 3,230,081</b> |

# FY20 Operating Budget Taxing Authority



Certified Tax Roll: \$ 44,590,031,500  
Adjustment Factor: 0.00096

|                                               | Non-Discretionary    | Board Authority      |
|-----------------------------------------------|----------------------|----------------------|
| Required Local Effort Millage                 | 5.907                |                      |
| Total Required Local Effort Revenue           | \$ 156,286,277       |                      |
| Prior Period Funding Adjustment Millage       | 0.008                |                      |
| Total Prior Period Funding Adjustment Revenue | \$ 342,451           |                      |
| Discretionary Operating Millage               |                      | 0.748                |
| Total Discretionary Millage Revenue           |                      | \$ 32,019,210        |
| <b>TOTALS</b>                                 | <b>\$156,628,728</b> | <b>\$ 32,019,210</b> |

| Fiscal Year | Millage Rate (RLE) | Tax Roll Increase |
|-------------|--------------------|-------------------|
| 2010-11     | 5.698              | (12.61)%          |
| 2011-12     | 5.551              | (8.28)%           |
| 2012-13     | 5.368              | (1.44)%           |
| 2013-14     | 5.095              | 2.34%             |
| 2014-15     | 5.079              | 6.44%             |
| 2015-16     | 4.944              | 5.61%             |
| 2016-17     | 4.600              | 6.92%             |
| 2017-18     | 4.264              | 7.34%             |
| 2018-19     | 4.026              | 8.86%             |
| 2019-20     | 3.819              | 8.04%             |
| 2020-21*    | 3.651              | 8.26%             |

## History of Required Local Effort (RLE) and Tax Roll in Volusia County

\* 2020-2021 tax roll.

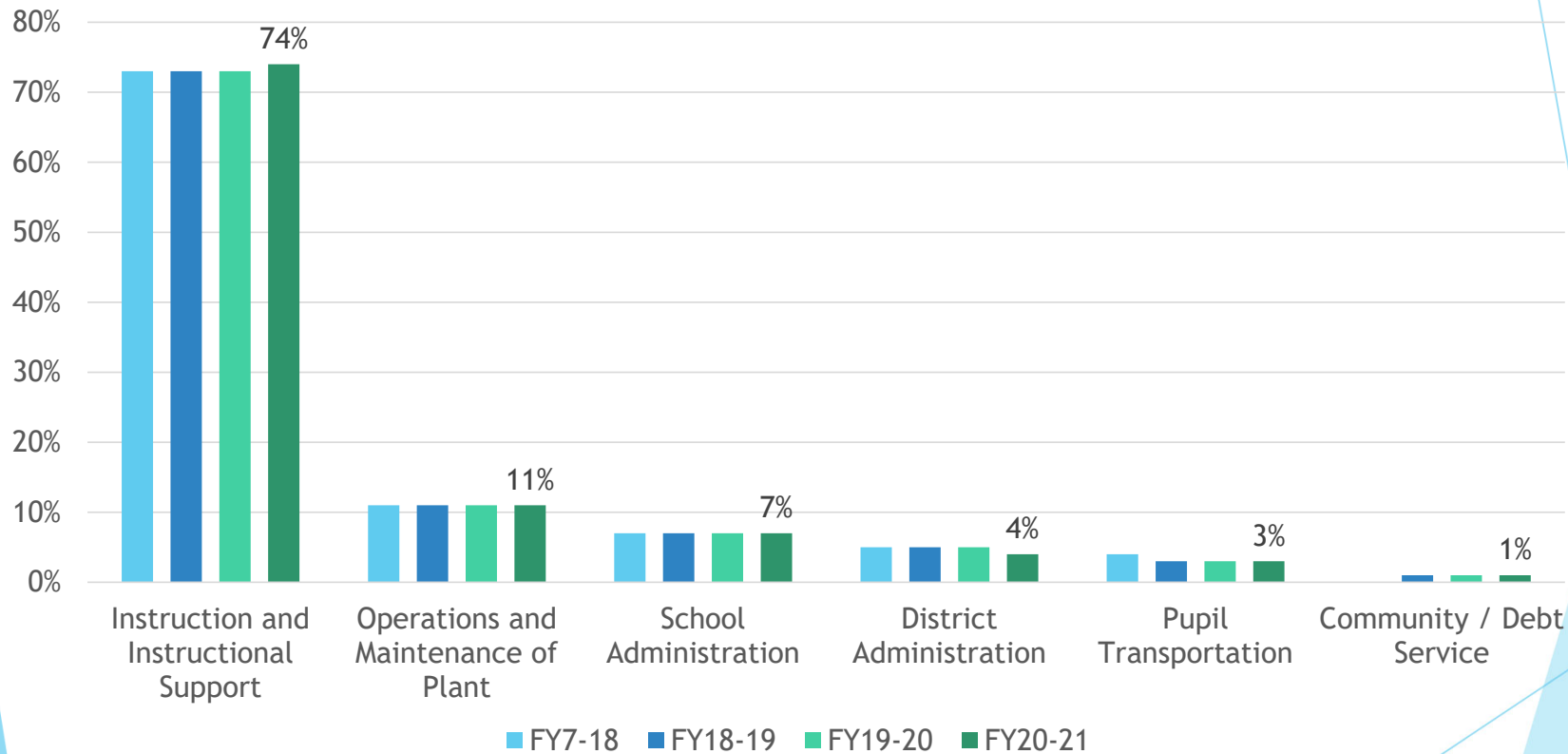
# General Operating Appropriation Summary

|                             | FY20<br>Adopted Budget | FY20<br>Actuals    | FY21<br>Final Budget  |
|-----------------------------|------------------------|--------------------|-----------------------|
| Instruction                 | \$ 323,017,871         | \$ 309,119,246     | 332,640,009           |
| Instructional Support       | 44,926,617             | 46,031,115         | 44,524,611            |
| District Administration*    | 25,990,044             | 23,393,205         | 22,397,168            |
| School Administration       | 36,570,045             | 37,811,447         | 37,351,160            |
| Transportation              | 17,264,607             | 16,275,586         | 15,203,721            |
| Operation of Plant          | 41,592,649             | 38,925,721         | 43,967,169            |
| Maintenance of Plant        | 15,008,808             | 14,696,635         | 14,612,226            |
| Community Service           | 3,735,610              | 4,874,390          | 3,545,543             |
| Debt Service                | 0                      | 0                  | 0                     |
| Other Capital Outlay        | 0                      | 105,900            | 0                     |
| <b>TOTAL APPROPRIATIONS</b> | <b>\$ 508,106,251</b>  | <b>491,233,245</b> | <b>\$ 514,241,607</b> |

\*District Administration includes the School Board, General Administration, Facilities, Fiscal Services, Central Services, and Administrative Technology Services

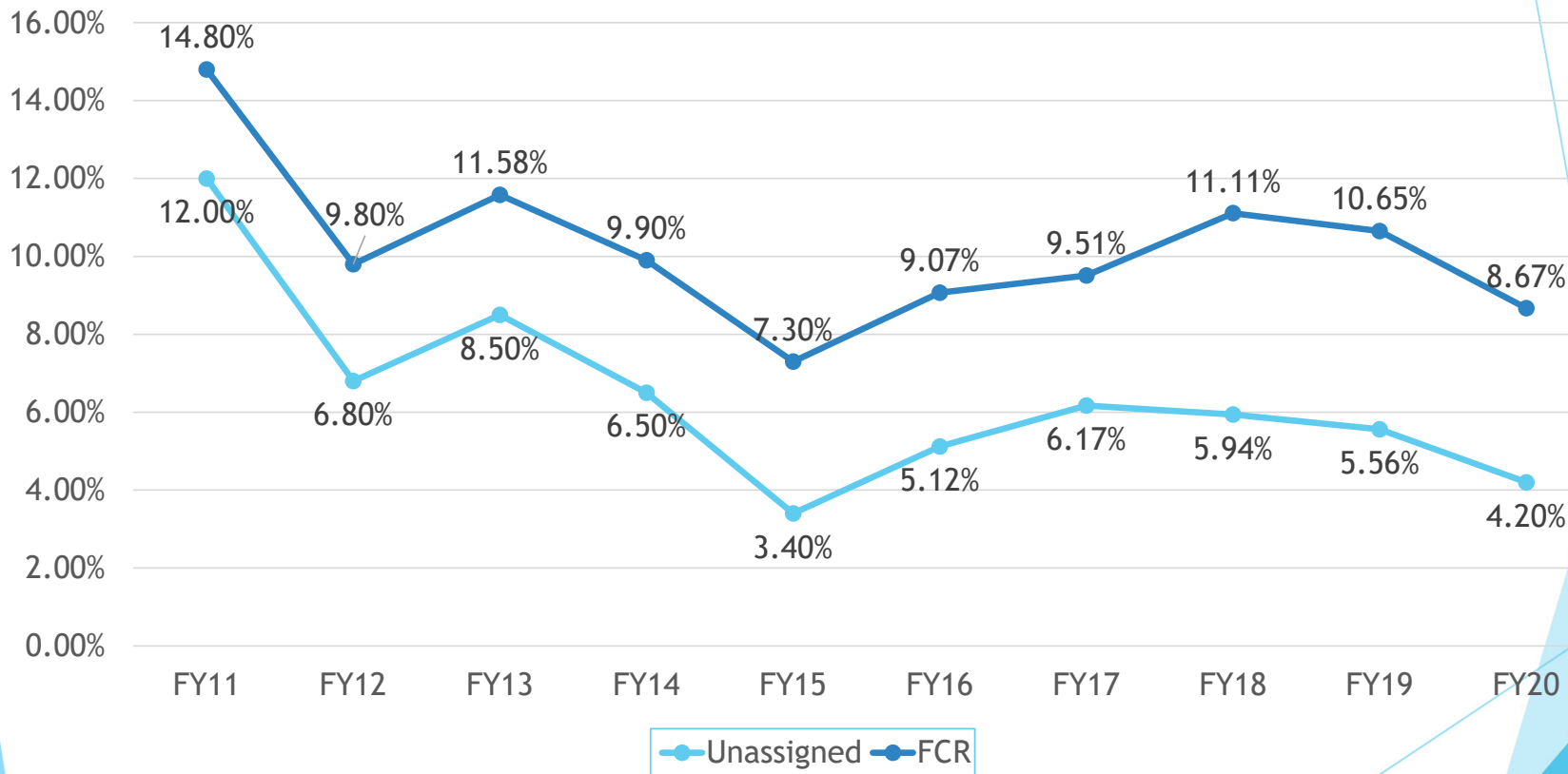
# FY21 General Fund Operating Budget \$514,241,607

## —Appropriations by Function



*\*District Administration includes the School Board, General Administration, Facilities, Fiscal Services, Central Services, and Administrative Technology Services*

## Unassigned Fund Balance & Financial Condition Ratio (FCR)



## Fund Balance Estimate

| Fund Balance                     | 6/30/2019<br>Actual | 6/30/2020<br>Actual |
|----------------------------------|---------------------|---------------------|
| Assigned - State & Local         | \$ 15,841,327       | \$ 10,363,861       |
| Assigned - FY21 Budget           | 8,129,718           | 10,655,991          |
| Unassigned                       | 26,201,039          | 19,765,396          |
| Total Assigned/Unassigned        | \$ 50,172,084       | \$ 40,785,248       |
| % Unassigned to Revenue          | 5.56%               | 4.20%               |
| <b>Financial Condition Ratio</b> | <b>10.65%</b>       | <b>8.67%</b>        |

# Concerns Moving Forward

Enrollment 9-day  
count

Reallocation of  
teaching units  
according to parent  
instructional  
program selection

Volusia Online  
Revenue Loss

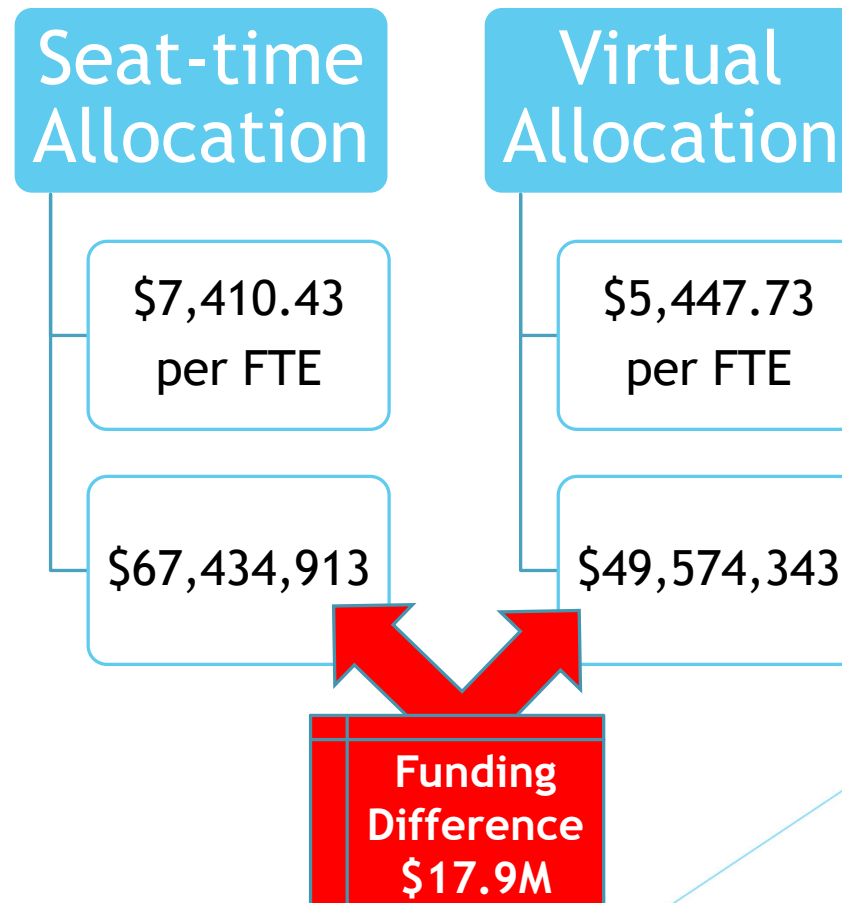
PPE Expenditures &  
Reimbursement

Use of Unassigned  
Fund Balance

FEFP mid-year cut

# FEFP Estimated Seat Time Funding Versus Virtual Education Funding

- 9,100 full-time Volusia Online FTE
- If virtual student does not complete course District receives NO FUNDING.
- Could mean loss of up to \$67M in funding



# State Budget Outlook

Long Range Financial Outlook will be developed over the next month. Outlook will be updated to reflect changes to state revenues and also costs for items such as additional Medicaid claims.

For the first time since March 2020, overall collections for July were positive, reflecting a gain of \$2.5 million for the month.

State reserves total \$3.87 Billion.

Budget Stabilization  
Fund - \$1.67 Billion

Lawton Chiles Trust  
Fund - \$700 Million

Other Trusts and  
Transfers - \$1.5  
Billion

# Federal Funds

## CARES Act - Elementary & Secondary School Emergency Relief Fund (ESSER) - \$15.3M

### District Allocation

- \$13,312,098
- Plus \$601,945  
Indirect revenue  
for district grant  
administration

### Charter School Allocation

- \$487,456

### Private School Allocation

- \$904,862

# CARES Act - ESSER Budget - District Expenditures (Revised)

## General Operating \$10.5M

- Instructional software licenses
- Professional Development
- Summer recovery transportation
- 2<sup>nd</sup> Grade Reading Camp
- Additional staff to support Volusia Online growth
- Reimbursement for emergency time & bus driver salaries to deliver meals
- Plexiglass Shields
- District cost of FFCRA
- Teacher Substitutes due to COVID
- Administrative leave days for employees due to COVID illness/quarantine
- Unemployment costs (summer)
- Tutoring
- PPE

## Capital Expenditures \$2.8M

- Student devices (laptops/ipads) to support 1:1 instruction
- Hot spots for student online learning
- Technology infrastructure upgrades
- System monitoring software
- Cyber Security software

## CARES Act - Governor's Emergency Education Relief (GEER) Grant for Sanitation & Cleaning

| Volusia Allocation      | Amount*          |
|-------------------------|------------------|
| District allocation     | \$555,685        |
| Charter schools         | 50,517           |
| Private schools         | 66,183           |
| <b>Total Allocation</b> | <b>\$662,544</b> |

\*estimated

DOE released nearly \$30 million for sanitation & cleaning

FEMA has denied reimbursement to Districts for PPE costs

District incurred \$700K to purchase initial school-based PPE kits

New request for \$1M

Application due September 15, 2020

# Capital Funds



## PFM Sales Tax Revenue Projection

Revenue projection revised upward based on actual FY20 4<sup>th</sup> quarter results.

FY20 actual collections came in over budget by +\$2,099,405

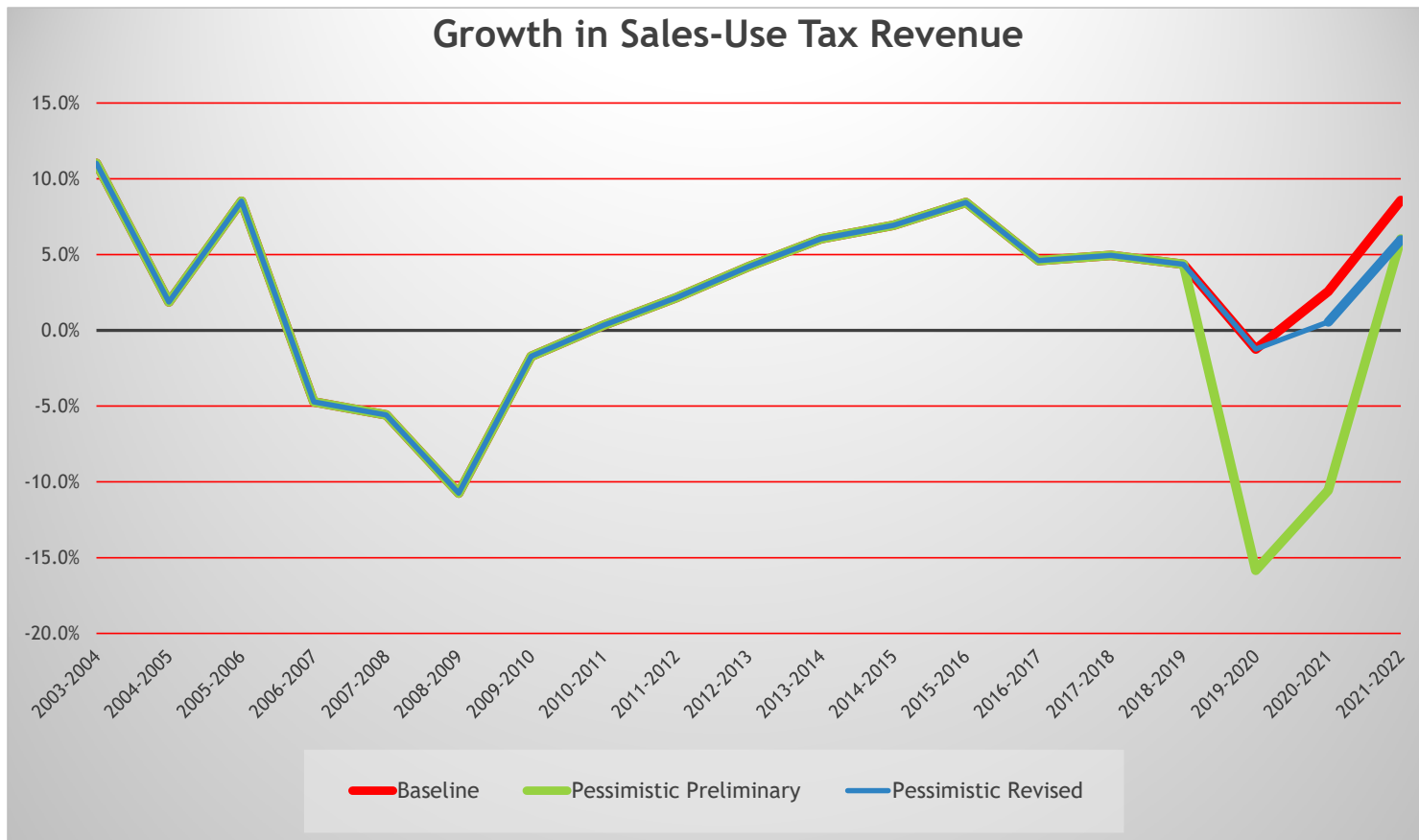
FY21 revenue budget revised to \$45,392,653

- Increase of +2.6% over FY20

FY22 revenue budget revised to \$49,283,195

- Increase of +8.6% over FY21

# PFM Sales Tax Revenue Projection



# Questions and Discussion

