# **School District of Flagler County**



## **School Board Members**

Andy Dance, Chair Person

Colleen Conklin Sue Dickinson John Fischer Trevor Tucker

## **Superintendent of Schools**

Jacob Olivia

## **District School Internal Activity Funds**

Financial Statements And Independent Accountants' Report

June 30, 2014

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INDEPENDENT ACCOUNTANTS' REPORT

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#### **INDEPENDENT AUDITORS' REPORT**

The Honorable Chair Person, District School Board Members and Superintendent School District of Flagler County, Florida Bunnell, Florida

#### **Report on the Financial Statements**

We have audited the accompanying statement of fiduciary net position of the District School Internal Activity Funds of the School District of Flagler County, Florida, as of and for the year ended June 30, 2014, and the related statement of changes in fiduciary net position, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the Unites States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in the *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purposes of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the District School Internal Activity Funds of the School District of Flagler County, Florida, as of June 30, 2014, and the respective changes in fiduciary net position on the basis of accounting described in Note 1.

#### **Emphasis of Matter**

As described more fully in Note 1, the accompanying financial statements present only the District School Internal Activity Funds of the School District of Flagler County, Florida, and do not purport to, and do not, present fairly the financial position of the School District of Flagler County, Florida, as of June 30, 2014 and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Management has omitted inclusion of Management Discussion and Analysis (MD&A) in these financial statements that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the statements of fiduciary net position and changes in fiduciary net position of the District School Internal Activity Funds of the School District of Flagler County, Florida, taken as a whole. The accompanying combining and individual schedules of changes in fiduciary net position are presented for purposes of additional analysis and are not part of the basic financial statements.

The combining and individual schedules of changes in fiduciary net position are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual schedules of changes in fiduciary net position are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 14, 2014, on our consideration of the School District of Flagler County, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District of Flagler County, Florida's internal control over financial reporting and compliance.

August 14, 2014

FINANCIAL SECTION

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#### DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA STATEMENT OF FIDUCIARY NET POSITION -ALL DISTRICT SCHOOLS

June 30, 2014

Assets: Cash and Cash Equivalents: Demand Deposits Total Assets	\$ 1,583,505	<u>\$</u>	1,583,505
Liabilities and Net Position Liabilities: Due to student/teacher/parent groups	\$ 1,583,505		
Total Liabilities			1,583,505
Net Position			
Total Liabilities and Net Position		<u>\$</u>	1,583,505

The accompanying notes are an integral part of the financial statements.

#### Statement 2

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGER COUNTY, FLORIDA** STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -

#### ALL DISTRICT SCHOOLS

For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deletions	June 30, 2014	
Assets:					
Cash and cash equivalents	<u>\$ 1,508,768</u>	2,423,832	2,349,095	1,583,505	
Total assets	1,508,768	2,423,832	2,349,095	1,583,505	
Liabilities and Net Position: Liabilities:					
Due to student/teacher/parent groups	1,508,768	2,423,832	2,349,095	1,583,505	
Total liabilities	1,508,768	2,423,832	2,349,095	1,583,505	
Net Position	<u>\$</u>				

The accompanying notes are an integral part of the financial statements.

NOTES TO THE FINANCIAL STATEMENTS

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#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District School Internal Activity Funds of the School District of Flagler County, Florida, have been prepared in conformance with generally accepted accounting principles as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the significant accounting policies:

#### **Reporting Entity**

The School District of Flagler County (the "District") was established pursuant to Section 230.01, Florida Statutes, to provide public educational services for the residents of Flagler County, Florida. Those services are provided primarily to students attending kindergarten through high school, but also to adults seeking vocational training.

As of the year ended June 30, 2014, the District operated 15 schools and education centers which maintained a separate district school internal activity fund established pursuant to District policies and State statutes. The internal activity funds of the District schools and education centers include monies collected and expended within a school which are used for financing the normal program of school activities not otherwise financed by District funds; for providing necessary and proper services and materials for school activities; and for other purposes consistent with the school program as established and approved by the District school board. The District school internal activity funds are the responsibility of the District school board, which is also responsible for developing the necessary systems to ensure that all funds are properly accounted for through use of generally recognized accounting procedures and effectively administered through adherence to internal funds policies of the school board, applicable Florida Statutes, and the provisions of "Financial and Program Cost Accounting and Reporting for Florida Schools" developed by the Florida Department of Education.

Based upon policies adopted by the District, funds collected in connection with summer program activities; funds derived from school athletic events; gifts and contributions made by band or athletic booster clubs, civic organizations, parent-teacher organizations, and commercial agencies; and all other similar monies, properties, or benefits may be included in internal funds of the school. The cash funds included in the internal activity funds are the property of the various departments, clubs, and projects, and not that of the District. However, once these funds are collected by District personnel and subsequently deposited into the respective internal activity fund bank accounts, the cash receipts and subsequent disposition of all funds must comply with the guidelines and requirements of the Florida Department of Education and the District. The combined balances of all schools and education centers' internal activity accounts are included as agency funds in the School Board's comprehensive annual financial report.

The internal activity funds of the following schools and education centers are included herein:

Administrative Office, Bunnell, FL Adult & Community Education, Palm Coast, FL Belle Terre Elementary School, Palm Coast, FL Buddy Taylor Middle School, Palm Coast, FL Bunnell Elementary School, Bunnell, FL Everest Alternative School, Palm Coast, FL Exceptional Student Education (ESE), Bunnell, FL Flagler Palm Coast High School, Palm Coast, FL

## DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGER COUNTY, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS - (Continued) For the Fiscal Year Ended June 30, 2014

> Indian Trails K-8 School, Palm Coast, FL Matanzas High School, Palm Coast, FL Old Kings Elementary School, Palm Coast, FL Phoenix Academy, Palm Coast, FL Rymfire Elementary School, Palm Coast, FL Student Services, Bunnell, FL Wadsworth Elementary School, Palm Coast, FL

The cash transactions and balances relating to petty cash and school lunch funds are not included in the accompanying financial statements because they are accounted for by the District.

#### **Basis of Presentation**

In accordance with Florida Statutes, the District's financial records account for its student activity accounts as an agency fund. This fund is composed of separate sub-funds to account for each District school's internal activity fund account. The operations of each sub-fund are accounted for with a separate set of self-balancing accounts that comprise each school's assets, liabilities and net position. The statement of changes in fiduciary net position is prepared on the accrual basis of accounting.

#### **Cash and Cash Equivalents**

Cash and cash equivalents represent cash in checking and money market accounts and include all highly liquid investments with initial maturities of three months or less. Cash deposits of the District are held in banks qualified as public depositories under Florida Statute Chapter 280. All such deposits are insured by Federal depository insurance.

#### **Fixed Assets**

All qualifying fixed assets acquired with the proceeds of internal activity funds are reported as cash disbursements in the statements of changes in cash balances arising from cash transactions. All personal property acquired with internal activity funds becomes the property of the District.

#### NOTE 2 - DEPOSITS AND INVESTMENTS

*Deposits*. At June 30, 2014, the carrying value of the District's cash deposit accounts totaled \$1,583,505 and the bank balance totaled \$1,636,253. The cash deposits are held by banks that qualify as public depositories under the Florida Security for Public Deposits Act (mentioned below) as required by Chapter 280, Florida Statutes and are fully insured.

*Interest Rate Risk.* Interest rate risk is the risk that the market value of securities in the portfolio will fall due to changes in general interest rates. The District shall endeavor to mitigate the risk of loss due to interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity; and by investing operating funds primarily in shorter-term securities.

*Credit Risk.* Credit risk is the risk of loss due to the failure of the security issuer or backer. The District shall endeavor to mitigate the risk of loss due to credit risk by limiting investments to the safest types of securities; pre-qualifying the financial institutions, brokers/dealers, intermediaries, and advisors with which an entity will do business; and by diversifying the investment portfolio so that potential losses on individual securities

## **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGER COUNTY, FLORIDA** NOTES TO THE FINANCIAL STATEMENTS - (Continued)

For the Fiscal Year Ended June 30, 2014

will be minimized. The District's Investment Policy (Fiscal Management Policy Number 719) limits its investments to 1) bids from qualified depositories; 2) financial deposit instruments insured by the Federal Deposit Insurance Corporation (FDIC); 3) time deposits; 4) securities of the United States Government; 5) state managed cooperative investment plans, or 6) other forms of authorized investments. Should the District choose to enter into third-party custodial agreements, master purchase agreements or security purchase agreements, it shall do so in accordance with section 218.415 Florida Statutes. The District does not invest in derivative products.

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Pursuant to the applicable provisions of Chapter 280, Florida Statutes, The Florida Security for Public Deposits Act ("the Act"), the State of Florida, Department of Financial Services, Division of Treasury, Bureau of Collateral Management have established specific requirements relative to the security and collateralization for public deposits. Accordingly, banks qualifying as a public depository in the State of Florida must adopt the necessary procedures outlined in these statutes and meet all of the requirements of this chapter to be designated by the State's Chief Financial Officer as eligible to receive deposits from qualifying depositors. Collateral having a market value equal to 50% of the average daily balance for each month of all public deposits in excess of any applicable depository insurance is required to be pledged or deposited with the State's Chief Financial Officer to secure such deposits. Additional collateral, up to a maximum of 125%, may be required if deemed necessary under the conditions set forth in the Act. Securities eligible to be pledged as collateral are generally limited to obligations of the United States government, and any state thereof, and are held in the name of the State Chief Financial Officer's office. Compliance with the provisions of Chapter 280, Florida Statutes, is monitored by a Qualified Public Depository Oversight Board with members appointed by the State Chief Financial Officer.

At June 30, 2014, all of the District's deposits were adequately covered by a combination of federal depository insurance and the statutory provisions of the Act.

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SUPPLEMENTAL INFORMATION

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#### DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -ALL DISTRICT SCHOOLS

For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	June 30, 2014
Assets:				
Cash and Cash Equivalents:				
Administrative Office	\$ 36,788	52,224	53,291	35,721
Adult & Community Education	248,448	196,327	178,259	266,516
Belle Terre Elementary School	72,758	151,142	142,556	81,344
Buddy Taylor Middle School	,	135,753	125,558	83,438
Bunnell Elementary School	23,917	107,651	98,845	32,723
Everest Alternative School	20,662	698	2,434	18,926
Exceptional Student Education (ESE)	5,069	59	900	4,228
Flagler Palm Coast High School	323,321	812,896	827,879	308,338
Indian Trails K-8 School	169,752	120,112	122,245	167,619
Matanzas High School	219,113	520,774	463,054	276,833
Old Kings Elementary School	130,938	120,707	126,114	125,531
Phoenix Academy	2,961	15,390	10,569	7,782
Rymfire Elementary School	86,263	81,840	91,241	76,862
Student Services		16,998	15,998	13,285
Wadsworth Elementary School	83,250	91,261	90,152	84,359
Total assets	1,508,768	2,423,832	2,349,095	1,583,505
Liabilities and Net Position:				
Liabilities:				
Due to student/teacher/parent groups	1,508,768	2,423,832	2,349,095	1,583,505
Net Position	<u>\$</u>			

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -ADMINISTRATIVE OFFICE For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Trusts	\$ 3,754	22,796	25,512	-	1,038
General	33,034	29,428	27,779		34,683
Total assets	36,788	52,224	53,291		35,721
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	36,788	52,224	53,291		35,721
Net Position	<u>\$</u>				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -ADULT & COMMUNITY EDUCATION For the Fiscal Year Ended June 30, 2014

Ju Assets:	ly 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Cash and Cash Equivalents:					
Classes\$	21,388	10,051	10,847	(181)	20,411
Trusts	94,357	34,058	56,165	(329)	71,921
General	132,703	152,218	111,247	510	174,184
Total assets	248,448	196,327	178,259		266,516
Liabilities and Net Position: Liabilities:					
Due to internal accounts	248,448	196,327	178,259		266,516
Net Position <u>\$</u>					

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -BELLE TERRE ELEMENTARY SCHOOL For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Music	\$ 842	1,256	1,528	-	570
Classes	9,139	14,440	18,327	866	6,118
Clubs	5,995	23,822	23,005	842	7,654
Departments	12,049	41,607	30,385	(1,300)	21,971
Trusts	2,481	44,081	50,000	6,491	3,053
General	42,252	25,936	19,311	(6,899)	41,978
Total assets	72,758	151,142	142,556		81,344
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	72,758	151,142	142,556		81,344
Net Position	<u>\$</u>		<u> </u>		

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -BUDDY TAYLOR MIDDLE SCHOOL For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					,
Cash and Cash Equivalents:					
Music	\$ 8,334	21,858	22,615	-	7,577
Classes	5,952	10,802	9,074	-	7,680
Clubs	10,714	10,524	11,010	-	10,228
Departments	38,315	42,728	30,326	-	50,717
Trusts	612	19,333	19,391	-	554
General	9,316	30,508	33,142		6,682
Total assets	73,243	135,753	125,558		83,438
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	73,243	135,753	125,558		83,438
Net Position	<u>\$ -</u>				

## DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -BUNNELL ELEMENTARY SCHOOL

For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Athletics	\$ -	5,849	6,163	448	134
Music	297	1,846	1,924	-	219
Classes	3,440	5,637	4,029	-	5,048
Clubs	1,904	18,097	15,687	(553)	3,761
Departments	13,555	29,124	28,416	(4,301)	9,962
Trusts	2,069	45,539	39,529	3,780	11,859
General	2,652	1,559	3,097	626	1,740
Total assets	23,917	107,651	98,845		32,723
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	23,917	107,651	98,845		32,723
Net Position	<u>\$ -</u>				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -EVEREST ALTERNATIVE SCHOOL For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Classes	\$ 1,382	-	-	(1,382)	-
Clubs	111	-	-	(111)	-
Departments	4,159	-	1,803	1,493	3,849
Trusts	14,019	698	69	(3,365)	11,283
General	991		562	3,365	3,794
Total assets	20,662	698	2,434		18,926
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	20,662	698	2,434		18,926
Net Position	<u>\$ -</u>	<u> </u>		<u> </u>	

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -EXCEPTIONAL STUDENT EDUCATION (ESE) For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Trusts	\$ 5,069	59	900		4,228
Total assets	5,069	59	900		4,228
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	5,069	59	900		4,228
Net Position	<u>\$</u>				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -FLAGLER PALM COAST HIGH SCHOOL For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Athletics	\$ 86,587	331,014	351,585	(6,020)	59,996
Music	13,931	29,701	29,795	(3,388)	10,449
Classes	15,651	11,326	9,316	(120)	17,541
Clubs	99,244	196,771	188,815	4,118	111,318
Departments	35,331	72,587	72,483	(1,040)	34,395
Trusts	44,223	144,345	149,369	7,494	46,693
General	28,354	27,152	26,516	(1,044)	27,946
Total assets	323,321	812,896	827,879		308,338
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	323,321	812,896	827,879		308,338
Net Position	<u>\$</u>				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -INDIAN TRAILS K-8 SCHOOL For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Athletics	\$ 9,970	10,273	7,627	(550)	12,066
Music	17,586	21,672	22,163	-	17,095
Classes	37,038	32,871	33,398	(335)	36,176
Clubs	2,897	5,825	6,312	876	3,286
Departments	44,645	14,247	24,551	(883)	33,458
Trusts	766	25,275	19,115	500	7,426
General	56,850	9,949	9,079	392	58,112
Total assets	169,752	120,112	122,245		167,619
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	169,752	120,112	122,245		167,619
Net Position	<u>\$ -</u>				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -MATANZAS HIGH SCHOOL For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Athletics	\$ 42,615	165,026	168,827	(2,393)	36,421
Music	7,443	24,340	20,089	(1,303)	10,391
Classes	12,388	49,908	32,590	(1,321)	28,385
Clubs	61,577	113,406	108,308	8,283	74,958
Departments	38,798	61,391	46,052	(14,168)	39,969
Trusts	5,046	92,828	81,533	12,038	28,379
General	51,246	13,875	5,655	(1,136)	58,330
Total assets	219,113	520,774	463,054		276,833
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	219,113	520,774	463,054		276,833
Net Position	<u>\$ -</u>				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -OLD KINGS ELEMENTARY SCHOOL For the Fiscal Year Ended June 30, 2014

Assets:	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Cash and Cash Equivalents:					
Music	\$ 8,349	6,306	6,899	-	7,756
Classes	2,860	3,341	3,752	-	2,449
Clubs	10,247	8,024	7,181	(4,000)	7,090
Departments	18,555	43,264	42,287	(1)	19,531
Trusts	2,527	31,390	31,886	(248)	1,783
General	88,400	28,382	34,109	4,249	86,922
Total assets	130,938	120,707	126,114		125,531
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	130,938	120,707	126,114		125,531
Net Position	\$ -				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -PHOENIX ACADEMY For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Departments	\$ 1,004	2,177	192	(1,168)	1,821
Trusts	314	1,102	1,102	-	314
General	1,643	12,111	9,275	1,168	5,647
Total assets	2,961	15,390	10,569		7,782
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	2,961	15,390	10,569		7,782
Net Position	<u>\$</u>				

#### Schedule 14

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -RYMFIRE ELEMENTARY SCHOOL For the Fiscal Year Ended June 30, 2014

Assets:	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Cash and Cash Equivalents:					
Music	\$ 41	-	-	-	41
Classes	4,355	3,979	3,690	-	4,644
Clubs	5,867	11,333	13,338	-	3,862
Departments	13,293	12,652	17,671	(932)	7,342
Trusts	2,826	31,703	30,764	932	4,697
General	59,881	22,173	25,778		56,276
Total assets	86,263	81,840	91,241		76,862
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	86,263	81,840	91,241		76,862
Net Position	<u>\$</u>				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSTION -STUDENT SERVICES For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Trusts	\$ 4,093	6,053	7,386	-	2,760
General	8,192	10,945	8,612		10,525
Total assets	12,285	16,998	15,998		13,285
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	12,285	16,998	15,998		13,285
Net Position	<u>\$ -</u>				

#### **DISTRICT SCHOOL INTERNAL ACTIVITY FUNDS SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -WADSWORTH ELEMENTARY SCHOOL For the Fiscal Year Ended June 30, 2014

	July 1, 2013	Additions	Deductions	Interfund Transfers In (Out)	June 30, 2014
Assets:					
Cash and Cash Equivalents:					
Music	\$ 1,233	-	472	-	761
Classes	284	6,181	11,319	8,188	3,334
Clubs	704	1,165	1,090	1,009	1,788
Departments	60,033	22,851	25,156	(42,802)	14,926
Trusts	5,476	45,808	38,809	36,959	49,434
General	15,520	15,256	13,306	(3,354)	14,116
Total assets	83,250	91,261	90,152		84,359
Liabilities and Net Position:					
Liabilities:					
Due to internal accounts	83,250	91,261	90,152		84,359
Net Position	. <u> </u>				

**COMPLIANCE SECTION** 

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Chair Person, District School Board Members and Superintendent School District of Flagler County, Florida Bunnell, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the combined statement of fiduciary net position and statement of changes in fiduciary net position arising from cash transactions of the District School Internal Activity Funds of the School District of Flagler County, Florida as of and for the year ended June 30, 2014, and have issued our report thereon dated August 14, 2014.

## **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District of Flagler County, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District of Flagler County, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District of Flagler County, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that we consider to be *significant deficiencies*, which are listed as items A.1 through A.6.

The Honorable Chair Person, District School Board Members and Superintendent School District of Flagler County, Florida Page 2 of 2

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District of Flagler County, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items A.7 and items B.1 through B.15.

# The School District of Flagler County, Florida's Response to Findings

The School District of Flagler County, Florida's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. The School District of Flagler County, Florida's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose

BMC CPAS

August 14, 2014

## **DISTRICT SCHOOL INTERNAL ACTIVITY FUND SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF FINDINGS AND RESPONSES

For the Fiscal Year Ended June 30, 2014

Our findings, recommendations and auditee responses are specifically segregated into two separate categories for reporting herein. The first category (item A) represents our district-wide findings and recommendations for District School Internal Activity Funds taken as a whole. The second category (item B) represents our specific findings and recommendations for District School Internal Activity Funds taken as a whole. Internal Activity Funds at each of the District's individual schools and education centers.

## A. District-Wide Findings, Recommendations and Auditee Responses

## 1. Segregation of Duties and Internal Control Environment

The general stewardship responsibilities of the Flagler County District School Board (the "District") include the development and utilization of management and internal control systems for the individual school internal activity funds. These systems are in place to provide reasonable assurance to management and the District's elected officials that the receipt and disposition of its individual school internal activity account funds are effectively and efficiently safeguarded against loss, and are being appropriately managed in accordance with applicable federal, state, and district laws and requirements. During our individual school on-site audits, we noted that the District's ability to implement managerial oversight on a uniform District-wide basis is hampered by limited personnel staffing at the District's individual schools and education centers.

Currently, most job duties and responsibilities associated with the receiving and disbursing of internal activity account funds, the preparation of bank deposits, the recording of internal activity fund transactions in the District's financial reporting systems, the maintenance of appropriate supporting documentation, and the reconciliation of all related accounts and bank statements are typically delegated to a single individual at each school. The ultimate *fiduciary* responsibility for all internal activity funds is formally delegated by the District to its individual school principals.

<u>Recommendation</u>: When conditions exist that indicate a lack of physical segregation of key financial duties at the school level, i.e., a lack of documented school principal oversight and delegation of check-signing privileges to the internal accounts bookkeeper, we continue to recommend that consideration should be given to the monthly independent preparation (preferably by District Finance Department personnel) of all internal activity fund bank account reconciliations, as is recommended by the Florida Department of Education's *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section II(8).

To further reduce risk associated with the inability of each school to have physical segregation of duties, we also continue to recommend that recording of all adjustments to cash accounts in each school's accounting system be performed by District Finance Department personnel.

We continue to suggest that actions be considered to mitigate and/or lessen the inherent risks associated with the appointment of authorized account signatories by limiting all check-signing authority and bank debit card use to the school principal and assistant principal(s). Additionally, we recommend that use of store and bank credit cards be controlled by a formal requisition form, to be approved by the Principal prior to the card being checked-out by the requestor. At no time should the employee responsible for writing checks or reconciliation of accounts have authorization to use these credit cards.

<u>Auditee Response</u>: The District's finance personnel will continue to monitor and recommend improvements with the schools' principals and bookkeepers.

## 2. Cash Receipts System and Accounting Procedures

During our review of the control environment associated with the District's individual schools' established internal control systems for internal activity fund cash receipts, we found that many individual school cash receipts systems are being maintained in compliance with the District's *Fiscal Management Policies*, which outlines the District's formal policies over the collection and use of internal activity funds. However, we did note instances where some of the individual school cash receipt systems are not being maintained in compliance with District policies.

Florida Department of Education and the District's policies currently require all teachers and sponsors to prepare and issue a pre-numbered cash receipt form to document the receipt of individual participant cash or check payments to be deposited into the school's internal activity fund bank account. Subsequent to the collection of these funds, teachers and sponsors are required to accurately complete and submit a *Report of Monies Collected* form to accompany all funds being remitted to the bookkeeper for deposit. Upon receipt of these funds, the bookkeeper should always verify the monies collected in the presence of the submitting party. Pursuant to District requirements [Policy 705(VII)], all collected monies are required to be presented to the bookkeeper within one (1) business day of receipt, and subsequently deposited intact into the school's internal activity fund bank account within five (5) working days of collection.

However, during our random testing of cash receipts we noted three instances (District-wide) where refunds to students, payments to vendors, or purchases of items needed for a specific collection event, was remitted directly from cash collections; thus, collections for the event were not deposited *intact* as is required by the Florida Department of Education's *Redbook 2012*, Section III(1.4)(c), which states that "all money must be deposited intact to a depository as frequently as feasible and as dictated by sound business practices." Section V defines Intact, or Deposit Intact as "The practice in which money is presented to a bank or bookkeeper for the credit of the school's internal fund in the same form as received. This means that any receipt of funds in the form of cash shall be deposited as cash." The *Redbook 2012* further directs in Section II(2) that "Purchases from internal funds must be authorized in writing by the principal or designee." In one instance, a temporary employee receipted monies collected from a teacher's classroom collections, then subsequently took cash funds from that collection and paid a vendor for items order by another teacher.

<u>Recommendation</u>: We continue to suggest that adherence to the following items will help to ensure that the District's cash receipts system will be in compliance with Florida Department of Education and Flagler County School Board policies and procedures.

- Teachers and sponsors should be required to submit their collections of internal activity funds to the bookkeeper for deposit within the required one (1) business day of receipt;
- Teachers and sponsors should be required to prepare and retain copies of formal prenumbered cash receipt forms for all monies collected throughout the year, and that sufficient reference be made on the *Report of Monies Collected* form of all individual cash receipts issued, which should support the total amount submitted to the bookkeeper. Used cash receipt books should be retained by the bookkeeper until completion of the fiscal year's audit, and any incomplete forms or exceptions should be reported to the school Principal upon discovery;
- Internal accounts bookkeepers should continue to document whether all pre-numbered cash receipts issued to teachers/sponsors are numerically controlled (i.e. numerical sequence of

# **DISTRICT SCHOOL INTERNAL ACTIVITY FUND SCHOOL DISTRICT OF FLAGLER COUNTY, FLORIDA** SCHEDULE OF FINDINGS AND RESPONSES

For the Fiscal Year Ended June 30, 2014

cash receipts is accounted for on an ongoing basis). Likewise, in order to ensure that collections associated with completed pre-numbered cash receipt forms have been appropriately submitted to the bookkeeper, procedures should be implemented to verify that total monies receipted can be reconciled to the funds actually submitted for deposit (i.e., review of receipt books by the bookkeeper during the receipting/verification process);

- Routine examination of dates and amounts on individual pre-numbered cash receipt forms should be compared to the accompanying *Report of Monies Collected* form's verification date (date received by the bookkeeper), and amounts listed, to obtain assurance that all teacher/sponsor collections are remitted intact to the bookkeeper for deposit within one business day, and subsequently deposited into the internal activity fund bank account within five days of receipt, as required by District policies;
- Use of cash collections, prior to deposit, for refunds, purchases or other uses should always be prohibited, per *Redbook* guidelines and District policies, and all collections should be remitted intact to the bookkeeper for deposit.
- Substitute or temporary employees that will be responsible for handling and recording internal funds financial transactions should be bonded through the District, as directed by the *Redbook* [Section II(1)], and properly trained in order to be in compliance with State and District laws and policies; and
- Any detected violations of these requirements should be reported to the Principal in writing for follow-up action.

<u>Auditee Response</u>: The District will continue to monitor and recommend improvements to school principals and bookkeepers.

#### 3. Purchase Order and Encumbrance Systems

The Florida Department of Education's *Redbook 2012* requires that no activity account shall incur an expense or liability without first securing written approval of the principal, or, in his/her absence, a duly authorized representative. Further, these standards require that no teacher or other school personnel shall obligate school funds by purchasing materials or services without obtaining proper prior approval.

During our tests of the District's individual school control systems for internal activity fund cash disbursements, we noted improvement with regards to pre-approval of specific orders to vendors, although there is not always a pre-approval form completed for use of store and bank credit cards. Formal procedures for credit purchases should be practiced, as is mandated by the District's *Internal Accounts Procedures Manual*.

<u>Recommendation</u>: We recommend continued development and implementation of formal Districtwide uniform standards, policies and procedures for the disbursement of internal activities account funds. The implementation and enforcement of these uniform standards should strengthen management's control over internal activity funds disbursements, which would reduce risks associated with potentially unapproved, restricted, or fraudulent purchases, and further ensure compliance with the Florida Department of Education requirements regarding purchases and obligation of funds.

The District's integrated accounting software module was activated for internal activity accounts during the 2012-2013 school year; however, the activation of the software's purchase order system has not yet been implemented. Once this new accounting software system is fully in place, these

processes should facilitate compliance with pre-encumbrance/pre-approval requirements for effective internal control of cash disbursements.

<u>Auditee Response</u>: The District will continue to monitor compliance with policies and procedures for the disbursement of internal activities account funds and make recommendations as deemed necessary.

The District is currently implementing the purchase order system at some schools during the 2014/15 fiscal year. We anticipate that all locations will be fully utilizing the purchase order system at the start of the 2015/16 fiscal year.

# 4. Use of Bank Debit Cards, Store and Bank Credit Cards

During our testing of cash disbursements at the individual schools, we continued to note instances where revolving credit accounts were being used for internal activities account purchases, as well as increased use of the individual schools' bank account debit cards. However, with the guidelines set forth for use of debit and store credit cards in the *Internal Accounts Procedures Manual (July, 2010)*, adherence to these procedures should help to reduce the risk of unauthorized purchases.

<u>Recommendation</u>: In order to minimize risks involved with these practices, we continue to suggest that a District-wide internal accounts purchasing card system, with policies and procedures specifically related to its use, be implemented to eliminate the need for individual store and bank credit accounts, as well as the use of schools' bank account debit cards. The State of Florida Administrative Code 6A-1.021 states that "Insofar as practicable, all purchases shall be based on contracts, purchasing card systems, electronic procurements, or purchase orders." Each of these methods should require pre-approval by the school's principal or designee, which should facilitate compliance with requirements for effective internal control of cash disbursements.

We continue to suggest the discontinuance of school bank account debit cards, considering the inherent risks associated with theft or loss to the school's internal activity bank account. Discontinuing their use would also greatly reduce risk associated with unapproved purchases and fraud. We also recommend that until a formal government purchasing card control system is implemented, all use of store and bank credit cards be closely monitored by school Principals or their administrative designee.

<u>Auditee Response</u>: In an effort to reduce the risk of unauthorized purchases, the District's Finance personnel will continue to monitor adherence to the guidelines set forth in the Internal Accounts Procedures Manual for use of debit and store credit card. In addition, the district has mandated copies of all credit cards be kept on file in the finance department.

# 5. Fundraising Activities

District procedures relating to authorized fundraising activities currently require that teachers and sponsors accurately complete a *Fundraising Form* to document specifics of the fundraiser, estimated sales, and upon completion of the fundraiser the total sales and actual net profit realized. A *Sales Item Inventory Report* is required to be completed when items are obtained and distributed for resale, which documents the beginning and ending inventory of items sold, original cost per item, sales price of the item, and total collections from sales. These forms should be completed and signed by the

person in charge of the fundraiser, and then submitted for review to the principal or designee. During the audit, we noted the following matters, listed in order of frequency:

- Teachers and sponsors do not always submit their fundraising collections of internal activity funds to the bookkeeper for deposit within the required one (1) business day of receipt;
- Teachers and sponsors do not always accurately complete the information required on the *Fundraising Form* (i.e., total collections listed on the form do not always reconcile to the total monies submitted for deposit);
- Teachers and sponsors do not always prepare a *Fundraising Form* showing actual sales and net profit, or a *Sales Item Inventory Report* to document the specifics of items sold;
- Teachers and sponsors do not always obtain pre-approval of fundraising activities from the Principal or designee; and
- Teachers and sponsors do not always deposit fundraising collections intact. We noted instances where cash collections, prior to deposit, were distributed for refunds, purchases or other items needed for the fundraising event before collections were submitted to the bookkeeper for deposit.

<u>Recommendation</u>: We continue to suggest that teacher/sponsor training should take place at least biannually at the individual school level to better acquaint fundraiser teachers and sponsors with the policies and procedures associated with fundraising activities, to include State and District laws associated with accountability for funds collected, and further, to instruct on accurate completion of the *Fundraising Form* and the *Sales Item Inventory Report*.

<u>Auditee Response</u>: The District will continue to review procedures for the proper handling of fundraiser activities, and additional training will be provided as needed.

# 6. Chart of Accounts

On July 1, 2012 the District implemented the Skyward financial accounting software for internal accounts reporting. With the implementation of the Skyward software, Finance Department personnel designed a uniform Chart of Accounts, with a list of sub-accounts, to be used District-wide. We continued to note that when a school owned more than one bank account (i.e., checking and money market), the balances of these bank accounts were co-mingled into one cash account number in the accounting software, thus increasing risk of error during preparation of monthly bank account reconciliations.

During our examination of disbursements, we continued to note that whenever checks for change funds were disbursed to coaches, teachers, and sponsors for use at their various events, all change fund disbursements were charged against the fund assigned to that activity, instead of posting the check—as a cash transfer—to a Change Fund account. A Change Fund account should be created within the cash accounts section (assets) of the accounting software. This practice of posting change fund checks to an activity account as an expense, instead of a cash transfer, understates the balance of funds available for that particular activity as long as those change funds are outstanding. Also, for financial reporting purposes, total receipts and disbursements for those activities are subsequently overstated on the interim and yearend reports. Another benefit to having a separate asset account for outstanding change funds gives management a ready tool to trace unreturned change funds, as well as the ability to correct returned change funds erroneously recorded as receipts.

For the Fiscal Year Ended June 30, 2014

<u>Recommendation</u>: We continue to recommend that separate accounts be created for bank, money market, and other cash and investment accounts within each school's Chart of Accounts. We further recommend that a new cash (asset) account be created -- entitled "Change Funds" -- and procedures written for its proper use, as defined in Section V of the Florida Department of Education's *Financial and Program Cost Accounting and Reporting for Florida Schools*.

<u>Auditee Response</u>: The District will continue to monitor the Chart of Accounts as well as ensure there are separate general ledger accounts for each bank account. In addition, separate general ledger accounts will be set up for the change funds to ensure the accounting for these funds is properly handled.

## 7. Training Programs and Expanded Procedures

During the audit we continued to note circumstances where some school faculty and staff were unfamiliar with certain regulatory requirements associated with internal activity accounts, especially in regards to fundraising activities and the roll of parent volunteers or booster organizations in the collections process. Considering the percentage of position changes at larger schools, this finding was more prevalent at middle and high schools, thus consistent communication of State and District rules, policies and the necessary procedures needed to ensure compliance can be a time-consuming task.

We also recognize that due to the nature of certain athletic and band activities, some transactions are exceptional in nature and, therefore, are not addressed by specific guidelines in the District's *Fiscal Management Policies*. In response to these unusual events, some individual schools have developed their own system for managing these exceptional activities, which may not always correspond with mandated State and District policies and procedures governing receipts and disbursements of internal funds.

The purpose of the *Internal Accounts Procedures Manual (July, 2010)* is to clarify the Board's policies, and give those responsible for receipt and disbursements of internal activity accounts a comprehensive source for guidance and training.

<u>Recommendation</u>: We continue to recommend the ongoing development of training sessions for all District school administrators and bookkeepers, in order to review applicable procedures needed to ensure compliance with the District's *Fiscal Management Policies*; as well as the standards listed in the Florida Department of Education's *Financial and Program Cost Accounting and Reporting for Florida Schools*.

We continue to recommend topic-specific training sessions for all teachers and sponsors who will be responsible for fundraising activities; use of store and bank credit cards or bank debit cards; as well as cash receipts and cash disbursements/purchasing policies.

<u>Auditee Response</u>: We will continue to conduct meetings throughout the year to provide ongoing training.

# B. Individual School and Education Center Findings, Recommendation and Auditee Responses

## 1. Administrative Office, Bunnell, FL

a. See summary of District-wide comments in Section A, attached.

# 2. Adult Community Education, Palm Coast, FL

a. See summary of District-wide comments in Section A, attached.

# 3. Belle Terre Elementary School, Palm Coast, FL

- a. See summary of District-wide comments in Section A, attached.
- b. We noted that 20% of cash receipts tested revealed that monies collected by teachers or sponsors were not submitted to the bookkeeper promptly, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(b) and the Flagler County School Board's Policy No. 705(VII) requirements. All cash receipt collections should be delivered to the bookkeeper within 1 business day of receipt for deposit in the internal activity fund bank account. This finding was noted on the prior year audit report.
- c. We noted 10% of cash receipts tested had either incomplete individual cash receipt forms, or individual cash receipt forms were not available for our examination, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(a) and the Flagler County School Board's Policy No. 705(VII) requirements. Receipts included on the *Report of Monies Collected* forms could not be traced to actual collections, thus, it was not possible for the examiner to readily determine whether all cash receipts were appropriately submitted to the bookkeeper. We recommend that faculty and staff be required to prepare and retain copies of formal prenumbered cash receipt forms for all monies collected form, the sum of which should always support the total amount submitted to the bookkeeper. Used cash receipt books should be retained until completion of the fiscal year's audit, and any incomplete forms or exceptions should be reported to the school Principal upon discovery.
- d. We noted that 10% of cash disbursements tested did not have a vendor's invoice or sales receipt to support the issuance of a check or the subsequent disbursement of funds. Purchase Order and Check Requisition forms should be appropriately completed and are required to be substantiated by an itemized invoice or a signed receipt, in accordance with District policies.

# 4. Buddy Taylor Middle School, Palm Coast, FL

- a. See summary of District-wide comments in Section A, attached.
- b. We noted that 27% of cash receipts tested revealed that monies collected by teachers or sponsors were not submitted to the bookkeeper promptly, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(b) and the Flagler County School Board's Policy No. 705(VII) requirements. All cash receipt collections should be delivered to the bookkeeper within 1 business day of receipt for deposit in the internal activity fund bank account. This finding was noted on the prior year audit report.

## 5. Bunnell Elementary School, Bunnell, FL

- a. See summary of District-wide comments in Section A, attached.
- b. We noted that 10% of cash receipts tested revealed that monies collected by teachers or sponsors were not submitted to the bookkeeper promptly, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(b) and the Flagler County School Board's Policy No. 705(VII) requirements. All cash receipt collections should be delivered to the bookkeeper within 1 business day of receipt for deposit in the internal activity fund bank account. This finding was noted on the prior year audit report.

# 6. Everest Alternative School, Palm Coast, FL

c. See summary of District-wide comments in Section A, attached.

# 7. Exceptional Student Education (ESE), Bunnell, FL

a. See summary of District-wide comments in Section A, attached.

## 8. Flagler Palm Coast High School, Palm Coast, FL

- a. See summary of District-wide comments in Section A, attached.
- b. We noted that 8% of cash receipts tested revealed that monies collected by teachers or sponsors were not submitted to the bookkeeper promptly, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(b) and the Flagler County School Board's Policy No. 705(VII) requirements. All cash receipt collections should be delivered to the bookkeeper within 1 business day of receipt for deposit in the internal activity fund bank account. This finding was noted on the prior year audit report.
- c. During our examination of cash receipts, we noted one instance where the total of cash receipts collected were not deposited intact into the school's internal activity bank account. Further investigation revealed a previously purchased ticket had been refunded from the current day's collection. Florida Department of Education *Red Book* rules state that all monies collected must be deposited intact; therefore, all collections submitted to the bookkeeper for deposit must correspond to the sum of the individual cash receipts. Teachers and sponsors who are involved with internal accounts activity collections should be made aware of the fact that total collections must be submitted to the bookkeeper for deposit intact, and the principal or designee shall be notified immediately of any errors in deposits or disbursements, per the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4 and the Flagler County School Board's Policy No. 705(VII)(H) requirements. More care should be given to daily reconciliation of funds collected.
- d. During our random testing of *Fundraising Forms*, we noted instances where Fundraising Forms were not being appropriately completed by the sponsors for fundraising activities and retained on file by the principal's designee, in accordance with District Finance Department procedures. The District's *Fundraising Form* reveals to the principal a description and date(s) of the fundraiser, sales and cost estimates, total collections (which should always correspond to deposits made to the appropriate internal activity fund), and a net profit computation. Incomplete or missing reports make it impossible for the principal and bookkeeper to determine if the fundraiser was profitable, and whether the collections were timely submitted for deposit. We continue to recommend training for all fundraising sponsors, at least biannually, to include Board fundraising policies, District procedures and instructions for completion of the *Fundraising Form*. This finding was noted on the prior year audit report.
- e. During our examination, we noted many instances, where items obtained for resale, were not being properly documented on a *Sales Item Inventory Report* as is required by District Finance Department Procedures. The District's *Sales Item Inventory Report* documents the beginning and ending inventory of items sold, original cost per item, sales price of item, and total collections from the sale. This report should be signed by the teacher/sponsor in charge of the particular resale/fundraiser, and then submitted for review to the principal or designee. Omission of this report makes it extremely difficult, if not impossible to properly reconcile inventory and determine whether all collections were timely submitted for deposit, intact. We recommend training for all teachers/sponsors who hold inventory for resale, at least biannually, to include Board policies, District procedures, and instructions for accurate completion of the *Sales Item Inventory Report*.

f. During our examination of *Ticket Sellers Reports*, we continued to note various instances where District-authorized forms were not always being appropriately completed in accordance with District Finance Department procedures for many non-athletic events. The District's *Ticket Sellers Report* reveals to the principal a description and date of an event, ticket color, ticket numerical sequence issued, number of tickets sold, and price per ticket (when this information is properly completed, total sales should be calculated and then reconciled to the actual cash deposited, less any gate change, with shortages or overages being explained and documented). Incomplete or missing reports make it impossible for the principal and bookkeeper to determine whether all collections were timely submitted for deposit, intact. We recommend training for all teachers/sponsors who hold events requiring sales of pre-numbered tickets, at least bi-annually, to include Board ticket selling policies, District procedures, and instructions for accurate completion of the *Ticket Sellers Report*. A similar comment was noted on the prior year audit report.

# 9. Indian Trails K-8 School, Palm Coast, FL

- a. See summary of District-wide comments in Section A, attached.
- b. We noted that 6% of cash receipts tested revealed that monies collected by teachers or sponsors were not submitted to the bookkeeper promptly, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(b) and the Flagler County School Board's Policy No. 705(VII) requirements. All cash receipt collections should be delivered to the bookkeeper within 1 business day of receipt for deposit in the internal activity fund bank account. This finding was noted on the prior year audit report.

## 10. Matanzas High School, Palm Coast, FL

- a. See summary of District-wide comments in Section A, attached.
- b. We noted that 6% of cash receipts tested revealed that monies collected by teachers or sponsors were not submitted to the bookkeeper promptly, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(b) and the Flagler County School Board's Policy No. 705(VII) requirements. All cash receipt collections should be delivered to the bookkeeper within 1 business day of receipt for deposit in the internal activity fund bank account.
- c. We noted that *Fundraising Forms* were not always being appropriately completed by the sponsors for fundraising activities and retained on file by the principal's designee, in accordance with District Finance department procedures. The District's *Fundraising Form* reveals to the principal a description and date(s) of the fundraiser, sales and cost estimates, total collections (which should always correspond to deposits made to the appropriate internal activity fund), and a net profit computation. We also noted instances where collections were not being timely submitted to the bookkeeper for deposit. In accordance with District policies and procedures, monies collected should be promptly submitted to the bookkeeper to be deposited into the appropriate internal activity within 1 business day of the collection. Incomplete or missing reports make it impossible for the principal or bookkeeper to document and determine if the fundraiser was pre-approved, profitable, and whether the collections were timely submitted for deposit. We recommend training for fundraiser sponsors, at least bi-annually, to include Board fundraising policies, District procedures and instructions for completion of the *Fundraising Form*.
- d. During our examination of the Fundraising forms we noted one instance where the total cash receipts collected for a fundraiser were not deposited intact into the school's internal activity bank account. Further investigation revealed that actual fundraiser cash collections were used to pay for the cost of the fundraiser, leaving only the net to be deposited into the school's internal activity account. Furthermore, not all disbursement receipts were available to reconcile to the amounts collected and subsequently deposited. Florida Department of Education *Red Book* rules state that all money collected must be deposited intact; therefore, all cash collections submitted to the bookkeeper for deposit must correspond to the sum of all cash receipt collections. Teachers and sponsors who are involved with internal accounts activity collections should be made aware of the fact that total collections must be submitted to the bookkeeper for deposit intact, and the principal or designee shall be notified immediately of any errors in deposits or disbursements, per the Florida Department of Education Financial and Program Cost Accounting and Reporting for Florida Schools, Chapter 8, Section III, 1.4 and the Flagler County School Board's Policy No. 705(VII)(H) requirements. More care should be given to reconciliation of funds collected, with short-falls or missing receipts being promptly investigated by the principal.

# 11. Old Kings Elementary School, Palm Coast, FL

- a. See summary of District-wide comments in Section A, attached.
- b. We noted that 20% of cash receipts tested revealed that monies collected by teachers or sponsors were not submitted to the bookkeeper promptly, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(b) and the Flagler County School Board's Policy No. 705(VII) requirements. All cash receipt collections should be delivered to the bookkeeper within 1 business day of receipt for deposit in the internal activity fund bank account.
- c. We noted that Fundraising forms were not always being appropriately completed by the sponsors for fundraising activities and retained on file by the principal's designee, in accordance with District Finance department procedures. The District's *Fundraising Form* reveals to the principal a description and date(s) of the fundraiser, sales and cost estimates, total collections (which should always correspond to deposits made to the appropriate internal activity fund), and a net profit computation. Incomplete or missing reports make it impossible for the principal or bookkeeper to document and determine if the fundraiser were pre-approved, profitable, and whether the collections were timely submitted for deposit. We recommend training for fundraiser sponsors, at least annually, to include Board fundraising policies, District procedures and instructions for completion of the Fundraising Form.

# 12. Phoenix Academy, Palm Coast, FL

a. See summary of District-wide comments in Section A, attached.

# 13. Rymfire Elementary School, Palm Coast, FL

- a. See summary of District-wide comments in Section A, attached.
- b. We noted that 10% of cash receipts tested revealed that monies collected by teachers or sponsors were not submitted to the bookkeeper promptly, in accordance with the Florida Department of Education *Financial and Program Cost Accounting and Reporting for Florida Schools*, Chapter 8, Section III, 1.4(b) and the Flagler County School Board's Policy No. 705(VII) requirements. All cash receipt collections should be delivered to the bookkeeper within 1 business day of receipt for deposit in the internal activity fund bank account. This finding was noted on the prior year audit report.

# 14. Student Services, Bunnell, FL

a. See summary of District-wide comments in Section A, attached.

# 15. Wadsworth Elementary School, Palm Coast, FL

a. See summary of District-wide comments in Section A, attached.