



# Annual Comprehensive Financial Report

**For Fiscal Year Ended June 30, 2021**

**South Washington County Schools  
Independent School District No. 833**

**Cottage Grove, Minnesota**



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**For Fiscal Year Ended June 30, 2021**

**South Washington County Schools  
Independent School District No. 833**

**Cottage Grove, Minnesota**

**Prepared by the Department of Finance**

Dan Pyan, Director of Finance and Operations

Kris Blackburn, Fiscal Services Director

Manuela Brown, Account Specialist

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Patti Marks, Account Specialist

Aimee Tarman, Account Specialist

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INDEPENDENT SCHOOL DISTRICT NO. 833

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## Section I

# Introductory





SOUTH WASHINGTON COUNTY SCHOOLS  
Independent School District 833  
7362 East Point Douglas Rd S.  
Cottage Grove, MN 55016  
sowashco.org | 651-425-6300

December 30, 2021

To the School Board, Citizens, and Employees of South Washington County Schools:

## INTRODUCTION

The Annual Comprehensive Financial Report (ACFR) for Independent School District No. 833 (the District) is hereby submitted for the fiscal year ended June 30, 2021. The District's management assumes full responsibility for the completeness and accuracy of the information contained in this report. The report was prepared in accordance with accounting principles generally accepted in the United States of America. An independent firm of certified public accountants audits this report.

Malloy, Montague, Karnowski, Radosevich & Co., P.A., Certified Public Accountants, have issued an unmodified ("clean") opinion on the District's basic financial statements for the year ended June 30, 2021. The independent auditor's report is located at the front of the financial section of this report.

## REPORT FORMAT

The ACFR is presented in three sections: introductory, financial, and statistical. The introductory section includes this letter of transmittal, an organizational chart, a list of School Board members and administration personnel, the Certificate of Excellence in Financial Reporting award, and a map of the District. The financial section includes the Independent Auditor's Report, management's discussion and analysis (MD&A), basic financial statements, required supplementary information, and supplemental information, which includes the combining and individual fund statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multi-year comparative basis.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the MD&A. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A of the District can be found immediately following the report of the independent auditors.



## **REPORTING ENTITY AND ITS SERVICES**

The financial reporting entity includes all funds of the District (primary government). Component units are legally separate entities for which the District is financially accountable. There are no organizations considered to be component units of the District.

The District provides a full range of public education services appropriate to grade levels ranging from pre-kindergarten through Grade 12. These include regular and enriched academic programs, special education programs, and vocational education. Food service and transportation are provided as supporting programs. The District's community education program includes early childhood and extended day programs, along with classes for lifelong learning experiences for children and adults.

In 1843, classes were held in a log cabin located in Cottage Grove, Minnesota. One hundred five years later, the District was officially named Independent School District No. 833. The District is located in Washington County and serves the cities of Cottage Grove, Newport, St. Paul Park, and portions of Woodbury, Afton, Denmark Township, and Grey Cloud Island. It encompasses 85 square miles, with a resident population of 107,984.

During the 2020–2021 school year, the District operated 26 buildings, including 3 high schools, 4 middle schools, 16 elementary schools, an alternative learning center/district program center, a district service center, and a transportation building. The average age of the District's buildings is approximately 35 years. Enrollment has climbed steadily over the previous 10 years and the District served 18,497 students for the 2020–2021 school year. The District is projecting an increase of about 200 students in the 2021–2022 school year.

## **LOCAL ECONOMIC CONDITION AND OUTLOOK**

The District's population has grown from 77,263 in 2000 to about 107,984 in 2021, a 39.8 percent increase. In that same time period, the District's enrollment has grown from 15,134 in 2000 to 18,497, a 22.2 percent increase. According to the Metropolitan Council, the District can expect continuous growth through the year 2035.

The District currently holds an A2 bond rating. This rating is a sign that the tax base is favorably located within the Minneapolis – St. Paul Metropolitan Area, the District has a stable labor market and above average resident income levels, and alternate liquidity is available in the Internal Service Fund.

The District's economic indicators continue to be ahead of state and national averages. As stated above, the District continues to see population growth, primarily in the northeast portion of the District's boundaries. The growth in population and corresponding increase in construction, has contributed to increases in property values for the past eight years, and subsequent increases are anticipated.

According to data from the U.S. Census Bureau, the median household income in 2020 in Washington County was \$100,596, as compared to \$74,593 for the state of Minnesota, and \$67,521 for the United States.

According to the Bureau of Labor Statistics, the unemployment rate for Washington County continues to be lower than state and national rates. In June 2021, the unemployment rate for Washington County was 3.9 percent, as compared to 4.4 percent for the state of Minnesota and 5.9 percent for the United States.

## **LONG-TERM FINANCIAL PLANNING AND MAJOR INITIATIVES**

With the exception of voter-approved operating referendum, the District is dependent on the state of Minnesota for its revenue authority. Recent experience demonstrates that legislated revenue has not been sufficient to meet instructional program needs and increased costs due to inflation. The District will continue to monitor its operations to ensure that revenues are sufficient to meet expenditures and to maintain a reasonable amount in reserve to cover any unforeseen expenditures.

The District currently receives \$2,610 per pupil through voter-approved operating referenda and local optional revenue. In a recent election on November 2, 2021, voters in the school district approved revoking all existing referendum authorities and replacing those authorities with an additional \$350 per pupil. The new authority includes increases each year for inflation and will provide about \$37 million per year for 10 years in addition to local optional revenues of about \$15 million per year.

A long-term facilities committee was convened in 2013 and in June 2014 a recommendation was made to the School Board, which featured over \$120 million in new school buildings and improvements. In November 2015, voters approved a \$96.5 million bond to build a new middle school, and improve Cottage Grove Middle School, Woodbury Middle School, and Lake Middle School, and convert Oltman Middle School to be used as Nuevas Fronteras Elementary School. The new Oltman Middle School opened in the 2018–2019 school year.

With the anticipated growth from new housing in the District, a new Long-Range Facilities Task Force is examining school building needs and will present a new Long Range-Facilities Plan to the School Board early in 2022.

Beginning in February 2016, a Strategic Plan Steering Committee met to begin a redesign of the District's expiring strategic plan. Since that time, the steering committee gathered input from hundreds of stakeholders, developed a drafted plan, and presented a final document to the School Board for approval.

The plan, "Together we are SoWashCo," considered the thoughts of a larger Strategic Planning Team, inclusive of parents, students, teachers, support staff, School Board, and district administration. While the mission remains the same for the District, being "committed to igniting a passion for lifelong learning," a refined focus will be on the enhancement of personalization for students, and climate and culture for both students and staff. Core values selected for the coming years are collaboration, continuous improvement, equity, integrity, and relationships.

The plan includes the mission, core values, and strategic objectives, with priority statements developed for the focus areas of personalization, climate and culture for students, and climate and culture for staff by action planning teams.

## **FINANCIAL AND BUDGETARY CONTROL**

The management of the District is responsible for establishing and maintaining internal controls designed to ensure that the assets of the District are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America and with Minnesota Uniform Financial Accounting and Reporting Standards. The internal control framework is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: 1) the cost of a control should not exceed the benefits likely to be derived, and 2) the valuation of costs and benefits requires estimates and judgments by management.

The budget process includes estimates of revenues and expenditures based upon agreed assumptions. The staff allocation formulas are determined based on need and available resources to accomplish the District's goals. The budget is adopted in June of each year and revised twice during the fiscal year of its implementation.

As demonstrated by the statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound financial management.

## **RELEVANT FINANCIAL POLICIES**

The District has adopted a comprehensive set of financial policies. These policies have ensured the financial stability of the District as well as provided guidance for current and future financial decisions.

The District has a number of financial policies that align with state statutes. In addition, the District has gone above and beyond the required policies to include additional policies that establish controls and procedures that are vital to the oversight of district finances.

Two of these policies include:

The District's Investment Policy follows state statutes in determining what investments are allowed to be held by the District. The policy includes language about diversification levels that go beyond state statutes. This diversification language makes certain that district investments are protected, while still earning a competitive rate of return.

The District's Post-Issuance Debt Compliance Policy creates procedures that ensure the District follows Internal Revenue Service guidelines and regulations in the recordkeeping of these transactions. This policy also establishes controls to verify that expenditures related to these funds are in accordance with related debt agreements, adding protection to the residents' investment in district assets.

One of the District's most important finance policies is the District's Fund Balance Policy. This policy not only ensures the District maintains sufficient funds, but assists in important financial decisions. The District's Fund Balance Policy currently states:

"To ensure the financial strength and stability of the District, the School Board will endeavor to maintain an unrestricted fund balance as of June 30th each year of 5–9 percent of the District's General Fund unrestricted operating expenditure budget."

This policy is attached to all current budget information and future budget projections and guides decision-making by the School Board.

## **CERTIFICATE OF EXCELLENCE**

This report will be submitted to the Association of School Business Officials (ASBO) International for consideration for the Certificate of Excellence in Financial Reporting.

In 2020–2021, the District received the Certificate of Excellence in Financial Reporting from ASBO International for excellence in the preparation and issuance of the District's ACFR for 2020. It was the 15th consecutive year the District has received the award.

The District expects to continue to earn the recognition that accompanies the standards of accuracy and thoroughness of the Certificate of Excellence Program.

## **ACKNOWLEDGEMENTS**

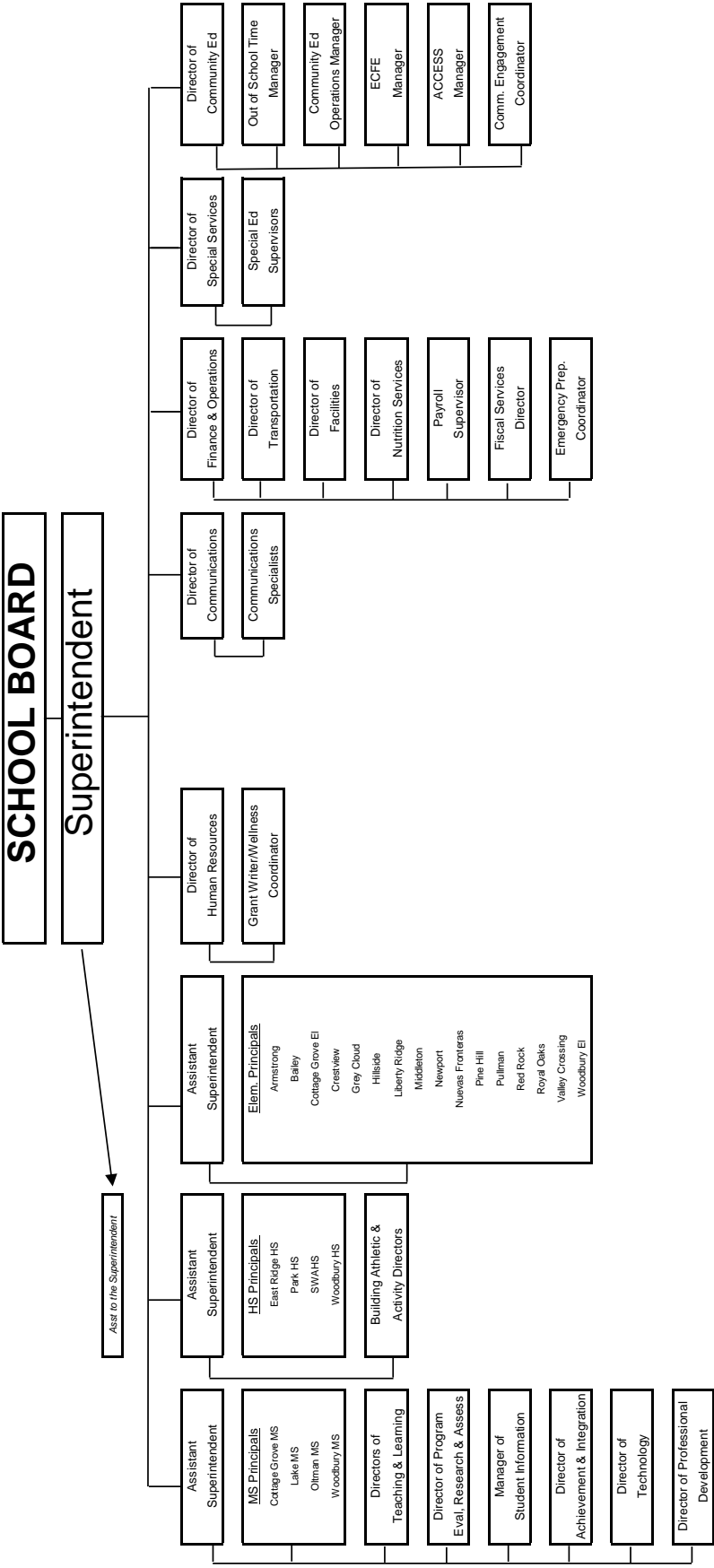
The preparation of an ACFR requires a significant amount of work on the part of a number of departments. Appreciation is extended to the many departments who contributed their time and expertise to this process.

Sincerely,

A handwritten signature in dark ink, appearing to read 'D. Pyan', is written above a horizontal line.

Dan Pyan, Director of Finance and Operations

# DISTRICT 833 - CENTRAL OFFICE REPORTING RELATIONSHIPS





INDEPENDENT SCHOOL DISTRICT NO. 833

School Board and Administration  
Year Ended June 30, 2021

**SCHOOL BOARD**

	<u>Position</u>
Tracy Brunnette	Chairperson
Kathleen Schwartz	Vice Chairperson
Patricia Driscoll	Treasurer
Sharon Van Leer	Clerk
Melinda Dols	Director
Louise Hinz	Director
Simi Patnaik	Director

**ADMINISTRATION**

Julie Nielsen	Superintendent
Tyrone Brookins	Assistant Superintendent
Kelly Jansen	Assistant Superintendent
Kristine Schaefer	Assistant Superintendent
Pepe Barton	Director of Communications
Robert Berkowitz	Director of Technology
Anna Braun	Director of Special Services
Tia Clasen	Director of Teaching and Learning Services – Secondary
Wayne Felton	Director of Achievement and Integration
Robert Lawrence	Director of Community Education
John Lindner	Director of Program Evaluation, Research and Assessment
Chuck Paulson	Director of Teaching and Learning Services – Elementary
Wendy Peterson	Director of Nutrition Services
Dan Pyan	Director of Finance and Operations
Kyle Uecker	Director of Facilities
Kevin Witherspoon	Director of Human Resources
Kris Blackburn	Fiscal Services Director
Dayna Pottratz	Executive Assistant – Superintendent



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting  
is presented to**

**Independent School District 833 -  
South Washington County Schools**

**for its Comprehensive Annual Financial Report  
for the Fiscal Year Ended June 30, 2020.**

The district report meets the criteria established for  
ASBO International's Certificate of Excellence.



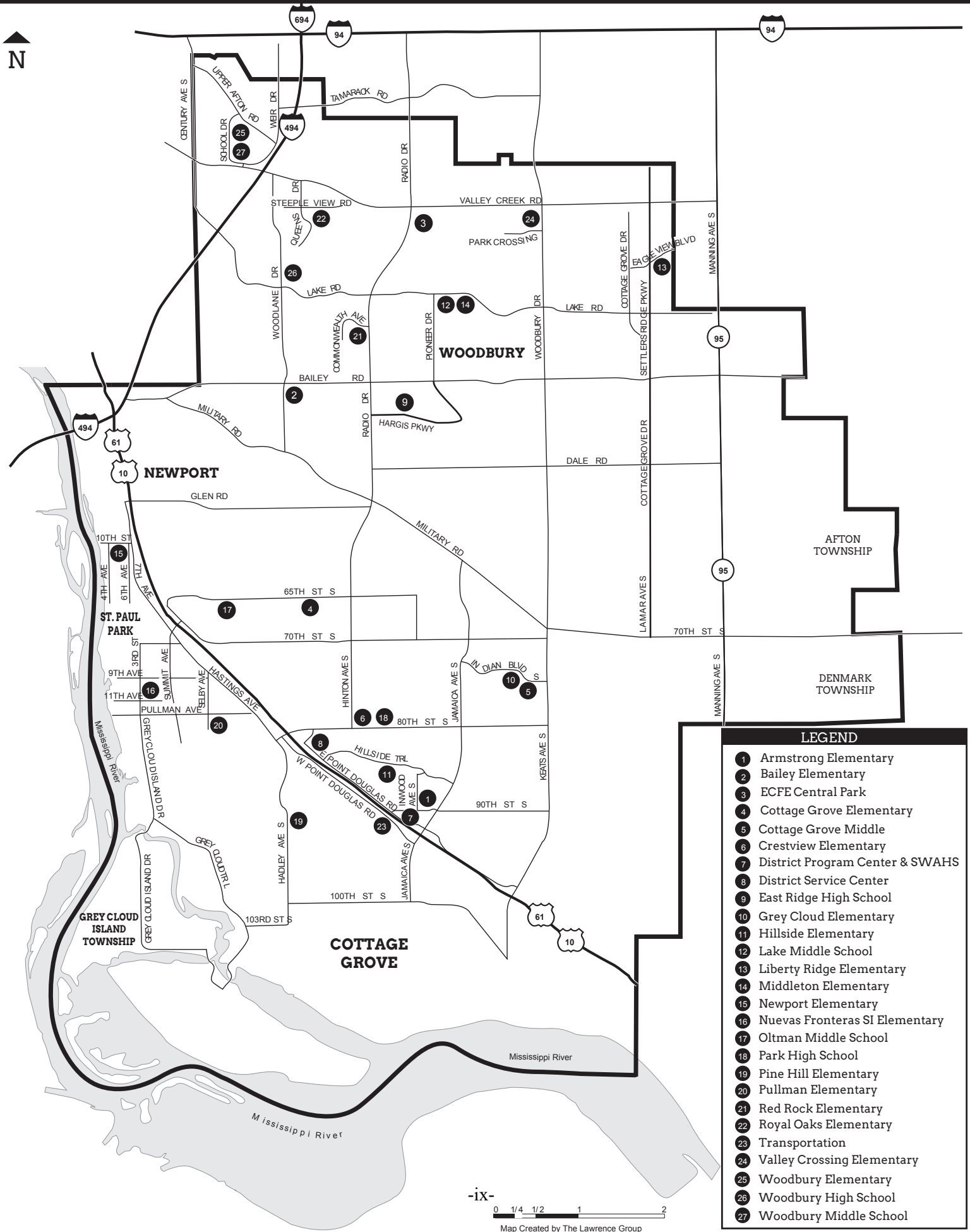
A handwritten signature in black ink, reading 'W. Edward Chabal'.

W. Edward Chabal  
President

A handwritten signature in black ink, reading 'David J. Lewis'.

David J. Lewis  
Executive Director

# South Washington County Schools



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## Section II

# Financial





## PRINCIPALS

Thomas A. Karnowski, CPA  
Paul A. Radosevich, CPA  
William J. Lauer, CPA  
James H. Eichten, CPA  
Aaron J. Nielsen, CPA  
Victoria L. Holinka, CPA/CMA  
Jaclyn M. Huegel, CPA  
Kalen T. Karnowski, CPA

## INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of  
Independent School District No. 833  
Cottage Grove, Minnesota

### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 833 (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

## **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

## **OTHER MATTERS**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, supplemental information, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

(continued)



### **Prior Year Comparative Information**

We have previously audited the District's 2020 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 23, 2020. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2020 is consistent, in all material respects, with the audited financial statements from which it has been derived.

### **OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2021 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Malloy, Montague, Karnowski, Radosevich & Co., P. A.*

Minneapolis, Minnesota  
December 30, 2021

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## INDEPENDENT SCHOOL DISTRICT NO. 833

### Management's Discussion and Analysis Year Ended June 30, 2021

This section of Independent School District No. 833's (the District) Annual Comprehensive Financial Report (ACFR) presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2021. Please read it in conjunction with the other components of the District's ACFR.

#### **FINANCIAL HIGHLIGHTS**

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2021 by \$75,838,376 (net position deficit). The District's total net position increased by \$4,694,305 during the fiscal year ended June 30, 2021.
- Government-wide revenues totaled \$310,599,338 and were \$4,694,305 more than expenses of \$305,905,033.
- The General Fund's total fund balance (under the governmental fund presentation) increased \$1,851,780 from the prior year, compared to a decrease of \$3,591,575 planned in the final budget.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the ACFR consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplemental information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

## FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or major funds, rather than the District as a whole. Funds (Food Service Special Revenue and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called nonmajor funds. Detailed financial information for nonmajor funds can be found in the supplemental information section.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America. Some funds are required by state law and by bond covenants. The District can establish other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The District maintains the following kinds of funds:

**Governmental Funds** – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental funds financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

**Proprietary Funds** – The District maintains one type of proprietary fund. The internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service funds to account for various post-employment benefit activities. These services have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

**Fiduciary Funds** – The District is the trustee, or fiduciary, for assets that belong to other organizations. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

<b>Table 1</b> <b>Summary Statement of Net Position</b> <b>as of June 30, 2021 and 2020</b>		
	2021	2020
<b>Assets</b>		
Current and other assets	\$ 162,088,487	\$ 171,301,269
Capital assets, net of depreciation	464,832,947	466,160,689
Total assets	<u>\$ 626,921,434</u>	<u>\$ 637,461,958</u>
<b>Deferred outflows of resources</b>		
Pension plan deferments	\$ 86,859,959	\$ 138,222,272
OPEB plan deferments	344,297	233,842
Total deferred outflows of resources	<u>\$ 87,204,256</u>	<u>\$ 138,456,114</u>
<b>Liabilities</b>		
Current and other liabilities	\$ 25,995,031	\$ 33,530,731
Long-term liabilities, including due within one year	537,318,961	539,551,794
Total liabilities	<u>\$ 563,313,992</u>	<u>\$ 573,082,525</u>
<b>Deferred inflows of resources</b>		
Property taxes levied for subsequent year	\$ 92,374,393	\$ 88,708,975
Pension plan deferments	133,435,079	194,319,727
OPEB plan deferments	840,602	339,526
Total deferred inflows of resources	<u>\$ 226,650,074</u>	<u>\$ 283,368,228</u>
<b>Net position</b>		
Net investment in capital assets	\$ 147,166,352	\$ 132,577,651
Restricted	9,195,650	9,414,319
Unrestricted	(232,200,378)	(222,524,651)
Total net position	<u>\$ (75,838,376)</u>	<u>\$ (80,532,681)</u>

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. Another major factor in determining net position as compared to fund balances are the liabilities for long-term severance, compensated absences, pension, and other post-employment benefits (OPEB), which impacts the unrestricted portion of net position.

The District's decrease in net investment in capital assets is due, mostly to the relationship between the rate at which the District's capital assets are being added, depreciated, and how that compares to the rate at which the District is repaying the debt issued to purchase or construct those assets. The decrease in net position restricted for capital asset acquisition and debt service contributed to the change in this portion of net position. The change in the District's share of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) pension plans contributed to the change in deferred outflows of resources, long-term liabilities, deferred inflows of resources, and unrestricted net position.

Table 2 presents a summarized version of the District's Statement of Activities:

<b>Table 2</b> <b>Summary Statement of Activities</b> <b>for the Years Ended June 30, 2021 and 2020</b>		
	2021	2020
Revenues		
Program revenues		
Charges for services	\$ 6,489,526	\$ 15,094,291
Operating grants and contributions	63,951,797	59,338,676
General revenues		
Property taxes	93,005,410	88,831,718
General grants and aids	144,954,814	136,490,880
Other	2,197,791	3,398,338
Total revenues	<u>310,599,338</u>	<u>303,153,903</u>
Expenses		
Administration	9,747,835	9,883,818
District support services	10,219,913	9,395,684
Elementary and secondary regular instruction	125,296,178	125,366,665
Vocational education instruction	2,223,916	2,408,899
Special education instruction	50,704,044	49,287,686
Instructional support services	14,077,898	12,418,831
Pupil support services	24,694,288	26,083,455
Sites and buildings	33,719,382	28,701,498
Fiscal and other fixed cost programs	498,953	296,593
Food service	6,064,857	8,287,370
Community service	10,777,411	14,692,539
Depreciation not included in other functions	8,223,007	8,417,009
Interest and fiscal charges	9,657,351	9,416,042
Total expenses	<u>305,905,033</u>	<u>304,656,089</u>
Change in net position	4,694,305	(1,502,186)
Net position – beginning	<u>(80,532,681)</u>	<u>(79,030,495)</u>
Net position – ending	<u>\$ (75,838,376)</u>	<u>\$ (80,532,681)</u>

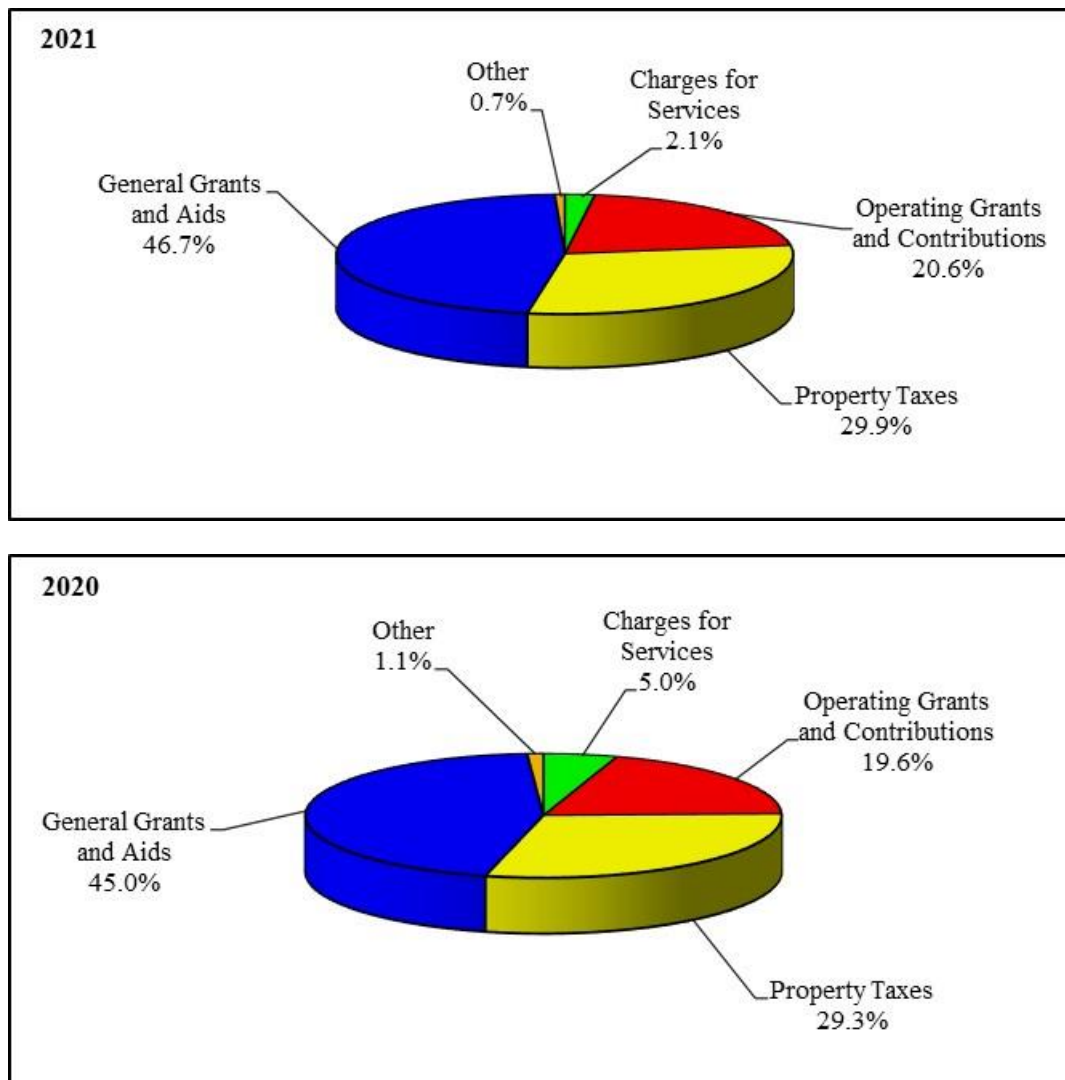
This statement is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal. The COVID-19 pandemic impacted financial activity in several areas in the current year.

Governmental activities revenues increased \$7,445,435 (2.5 percent) from the previous year, primarily attributed to increases in revenues from federal sources recognized through new pandemic-related grants, increased property tax levy, and improvements in special education funding. These increases were partially offset by less charges for services and other local sources, due to the impact of COVID-19.

Governmental activities expenses were \$1,248,944 (0.4 percent) more than last year, mainly due to an increase in contractually approved salary and benefits in the current year. Expenses also changed to adapt to new distance and hybrid learning models impacting several program areas.

Figure A shows further analysis of these revenue sources:

**Figure A – Sources of Revenues for Fiscal Years 2021 and 2020**



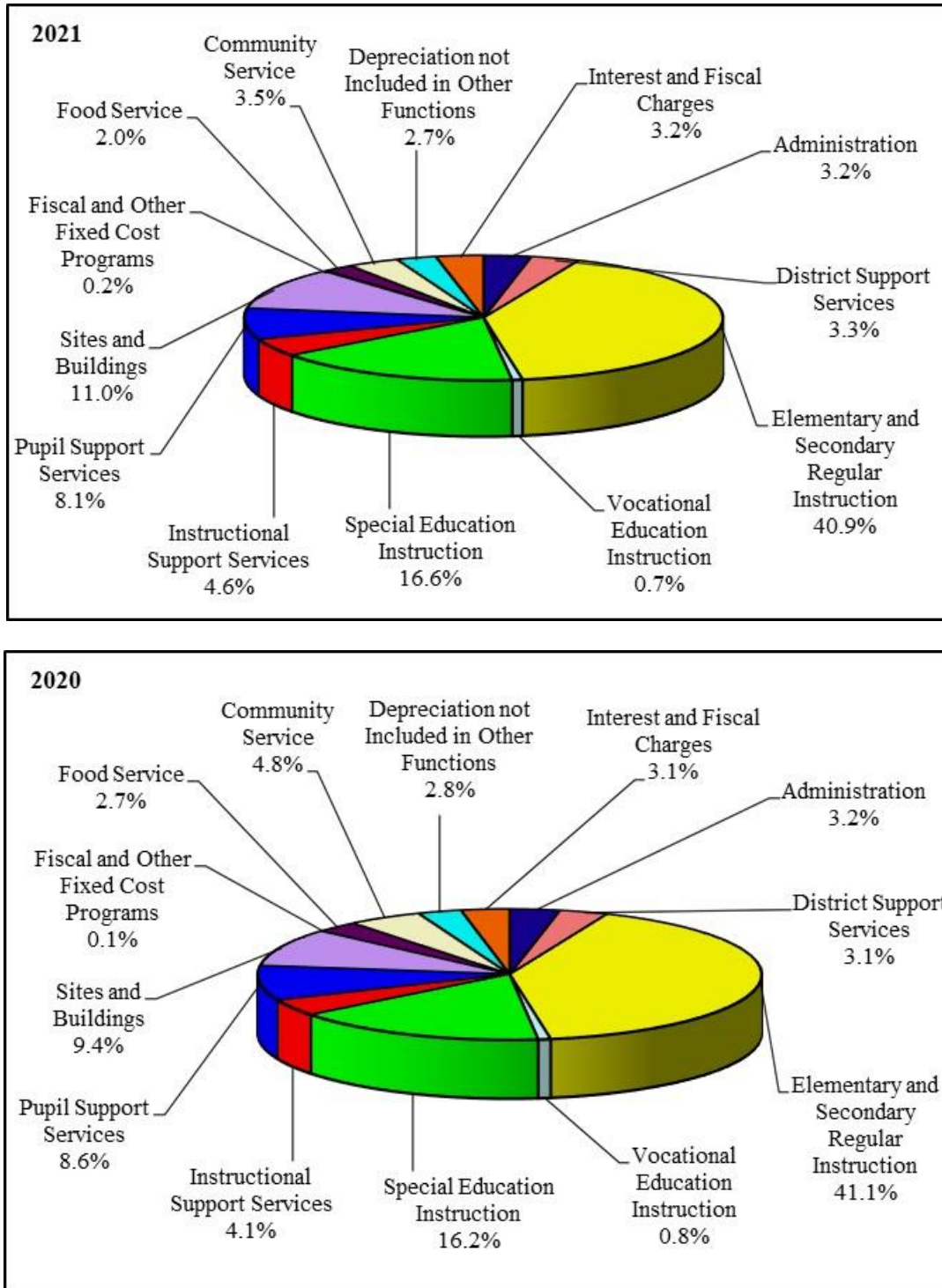
The largest share of the District's revenue is received from the state, including the basic general education aid formula and most of the operating grants.

Property taxes are the next largest source of funding. The level of funding property tax sources provide is not only dependent on taxpayers of the District by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

The COVID-19 pandemic impacted current year revenue sources compared to the prior year, as mentioned on the previous page.

Figure B shows further analysis of these expense functions:

**Figure B – Expenses for Fiscal Years 2021 and 2020**



The District's expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services, are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.



## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District is also reflected in its governmental funds. Table 3 shows the change in total fund balances in each of the District's governmental funds:

<b>Table 3</b> <b>Governmental Fund Balances</b> <b>as of June 30, 2021 and 2020</b>			
	<u>2021</u>	<u>2020</u>	<u>Change</u>
Major funds			
General	\$ 17,865,017	\$ 16,013,237	\$ 1,851,780
Capital Projects –			
Building Construction	18,777,990	25,340,612	(6,562,622)
Debt Service	5,912,705	6,459,461	(546,756)
Nonmajor funds			
Food Service Special Revenue	1,073,800	811,627	262,173
Community Service Special Revenue	<u>158,291</u>	<u>337,949</u>	<u>(179,658)</u>
Total governmental funds	<u>\$ 43,787,803</u>	<u>\$ 48,962,886</u>	<u>\$ (5,175,083)</u>

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance, which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's School Board.

At June 30, 2021, the District's governmental funds reported combined fund balances of \$43,787,803, a decrease of \$5,175,083 in comparison with the prior year. Of this amount, \$5,494,287 constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is: 1) not in spendable form (\$4,348,711), 2) restricted for particular purposes (\$31,565,046), or 3) committed for particular purposes (\$2,379,759).

Changes in the table above are discussed on the following pages.

## ANALYSIS OF THE GENERAL FUND

Table 4 summarizes the amendments to the General Fund budget:

<b>Table 4</b> <b>General Fund</b> <b>Budget</b>				
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Change</u>	<u>Percent Change</u>
Revenues	<u>\$ 259,113,384</u>	<u>\$ 262,905,229</u>	<u>\$ 3,791,845</u>	<u>1.5%</u>
Expenditures	<u>\$ 266,947,730</u>	<u>\$ 268,108,004</u>	<u>\$ 1,160,274</u>	<u>0.4%</u>
Other financing sources	<u>\$ 1,015,000</u>	<u>\$ 1,611,200</u>	<u>\$ 596,200</u>	<u>58.7%</u>

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended the budget for known significant changes in circumstances such as: updated enrollment estimates, legislative changes, additional funding received from grants or other local sources, staffing changes, employee contract settlements, insurance premium changes, special education tuition changes, or for new debt issued.

Table 5 summarizes the operating results of the General Fund:

<b>Table 5</b> <b>General Fund</b> <b>Operating Results</b>					
	<u>2021 Actual</u>	<u>Over (Under)</u> <u>Final Budget</u>		<u>Over (Under)</u> <u>Prior Year</u>	
		<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Revenue	\$ 263,653,408	\$ 748,179	0.3 %	\$ 13,154,117	5.3 %
Expenditures	<u>264,073,585</u>	<u>(4,034,419)</u>	<u>(1.5) %</u>	<u>14,322,112</u>	<u>5.7 %</u>
Excess (deficiency) of revenue over expenditures	(420,177)	4,782,598		(1,167,995)	
Total other financing sources (uses)	<u>2,271,957</u>	<u>660,757</u>		<u>3,564,105</u>	
Net change in fund balances	<u>\$ 1,851,780</u>	<u>\$ 5,443,355</u>		<u>\$ 2,396,110</u>	

The fund balance of the General Fund increased \$1,851,780, compared to a budget reduction of \$3,591,575 approved in the final budget.

General Fund revenues for 2021 increased \$13,154,117, or 5.3 percent, compared to the prior year and were \$748,179, or 0.3 percent, over budget. Increases in property taxes, state sources, and federal sources contributed to the change from the prior year, consistent with the earlier discussion on the government-wide financial statements. Revenues were slightly over budget as noted in the previous table. Conservative budgeting for property taxes, federal sources, and other local fees and charges contributed to this favorable variance.

Total General Fund expenditures for 2021 were \$14,322,112, or 5.7 percent, more than the prior year. The increases in expenditures are consistent with inflationary and staffing increases, as planned in the budget. The District also had more spending for technology purchases to support distance and hybrid learning models. Expenditures were close to budget in total, with less spending for salaries and employee benefits, purchased services, and supplies and materials than projected in the final budget.

## **COMMENTS ON SIGNIFICANT ACTIVITIES IN OTHER FUNDS**

### **Capital Projects – Building Construction Fund**

The Capital Projects – Building Construction Fund expenditures surpassed revenues, decreasing fund balance by \$6,562,622 for the current year. The District has \$18,777,990 in resources remaining in this fund, as of June 30, 2021, for future capital projects.

### **Debt Service Fund**

The funding of debt service is controlled in accordance with each outstanding debt issue's financing plan. The Debt Service Fund expenditures exceeded revenues by \$546,756 in the current year. The year-end fund balance of \$5,912,705 at June 30, 2021 is available for meeting future debt service obligations.

### **Other Governmental Funds**

The Food Service Special Revenue Fund ended the year with revenues exceeding expenditures, increasing equity by \$262,173, compared to a projected fund balance reduction of \$192,457.

The Community Service Special Revenue Fund ended the year with expenditures exceeding revenues and other financing sources, decreasing equity by \$179,658, compared to a projected fund balance increase of \$249,864.

### **Internal Service Funds**

The internal service funds are used to account for, and monitor, certain post-employment benefits provided to eligible employees of the District on a cost-reimbursement basis. Additional details, related to the District's liabilities for severance and pension benefits, are included in the notes to basic financial statements and as required supplementary information.

The net position balance for all internal service funds, as of June 30, 2021 was \$151,152, which represents a decrease of \$301,668 from current year operating results.

## CAPITAL ASSETS AND LONG-TERM LIABILITIES

### Capital Assets

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2021 and 2020.

<b>Table 6</b> <b>Capital Assets</b>			
	<u>2021</u>	<u>2020</u>	<u>Change</u>
Land	\$ 14,846,429	\$ 14,846,429	\$ —
Construction in progress	2,821,834	7,968,653	(5,146,819)
Land improvements	24,119,876	19,514,989	4,604,887
Buildings	573,719,748	564,102,606	9,617,142
Machinery and equipment	20,345,917	18,544,699	1,801,218
Licensed vehicles	14,815,131	13,870,302	944,829
Less accumulated depreciation	<u>(185,835,988)</u>	<u>(172,686,989)</u>	<u>(13,148,999)</u>
Total	<u>\$ 464,832,947</u>	<u>\$ 466,160,689</u>	<u>\$ (1,327,742)</u>
Depreciation expense	<u>\$ 13,259,660</u>	<u>\$ 10,565,954</u>	<u>\$ 2,693,706</u>

By the end of 2021, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, and other equipment for various instructional programs (see Table 6).

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2021, consistent with the activity of the long-term facilities maintenance program in the General Fund and activity of the Capital Projects – Building Construction Fund, discussed on the previous page.

The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year.

Additional details about capital assets can be found in the notes to basic financial statements.

## Long-Term Liabilities

Table 7 illustrates the components of the District's long-term liabilities with changes from the prior year:

<b>Table 7</b> <b>Outstanding Long-Term Liabilities</b>			
	2021	2020	Change
General obligation bonds	\$ 291,600,000	\$ 310,405,000	\$ (18,805,000)
Certificates of participation	15,005,000	16,165,000	(1,160,000)
Unamortized premium/discount	22,049,294	25,205,332	(3,156,038)
Capital leases	8,503,021	8,204,415	298,606
Net pension liability – PERA and TRA	177,204,809	157,022,982	20,181,827
Total pension liability – district	1,908,252	1,990,666	(82,414)
Compensated absences	1,859,796	1,678,146	181,650
Severance benefits	2,178,364	2,241,000	(62,636)
Net OPEB liability	17,010,425	16,639,253	371,172
Total	<u>\$ 537,318,961</u>	<u>\$ 539,551,794</u>	<u>\$ (2,232,833)</u>

The signing of new capital leases in the current year increased capital leases outstanding at year-end. Scheduled debt payments and annual amortization in the current year reduced the District's outstanding general obligation bonds, certificates of participation, and unamortized premium/discount as of June 30, 2021.

The differences in the net pension liability reflects the change in the District's proportionate share of the state-wide pension obligations for the PERA and the TRA.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District's corporate limits (see Table 8).

<b>Table 8</b> <b>Limitations on Debt</b>	
District's market value	\$12,833,321,500
Limit rate	<u>15%</u>
Legal debt limit	<u>\$ 1,924,998,225</u>

Additional details of the District's long-term debt activity can be found in the notes to basic financial statements.

## **FACTORS BEARING ON THE DISTRICT'S FUTURE**

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$161, or 2.45 percent, per pupil to the basic general education funding formula for fiscal year 2022, and an additional \$135, or 2.00 percent, per pupil to the formula for fiscal year 2023.

The COVID-19 pandemic caused numerous financial and operational challenges for school districts in fiscal 2021, and is expected to continue to have a significant impact in fiscal 2022 and possibly beyond.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being. The COVID-19 pandemic will impact how many students the District attracts and maintains. Students choosing to enroll in other online schools, private school options, or kindergarten families choosing to wait a year, will mean less revenue for the District.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This ACFR is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this ACFR or need additional financial information, contact the Finance Department, Independent School District No. 833, District Service Center, 7362 East Point Douglas Road South, Cottage Grove, Minnesota 55016-3025.

## BASIC FINANCIAL STATEMENTS

## INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Net Position  
as of June 30, 2021  
(With Partial Comparative Information as of June 30, 2020)

	Governmental Activities	
	2021	2020
Assets		
Cash and temporary investments	\$ 82,012,482	\$ 92,340,367
Receivables		
Current taxes	51,988,592	51,209,449
Delinquent taxes	597,005	533,248
Accounts and interest	222,939	158,799
Due from other governmental units	21,833,314	23,211,486
Due from OPEB trust	—	291,042
Inventory	402,082	323,457
Prepaid items	3,946,629	1,655,917
Restricted assets – temporarily restricted		
Cash and investments for capital asset acquisition	1,085,444	1,577,504
Capital assets		
Not depreciated	17,668,263	22,815,082
Depreciated, net of accumulated depreciation	447,164,684	443,345,607
Total capital assets, net of accumulated depreciation	<u>464,832,947</u>	<u>466,160,689</u>
Total assets	626,921,434	637,461,958
Deferred outflows of resources		
Pension plan deferments	86,859,959	138,222,272
OPEB plan deferments	344,297	233,842
Total deferred outflows of resources	<u>87,204,256</u>	<u>138,456,114</u>
Total assets and deferred outflows of resources	<u>\$ 714,125,690</u>	<u>\$ 775,918,072</u>
Liabilities		
Salaries payable	\$ 11,338,858	\$ 11,247,584
Accounts and contracts payable	8,442,651	15,426,357
Accrued interest payable	4,292,989	4,665,574
Due to other governmental units	1,019,547	864,422
Unearned revenue	900,986	1,326,794
Long-term liabilities		
Due within one year	26,535,831	23,954,588
Due in more than one year	510,783,130	515,597,206
Total long-term liabilities	<u>537,318,961</u>	<u>539,551,794</u>
Total liabilities	563,313,992	573,082,525
Deferred inflows of resources		
Property taxes levied for subsequent year	92,374,393	88,708,975
Pension plan deferments	133,435,079	194,319,727
OPEB plan deferments	840,602	339,526
Total deferred inflows of resources	<u>226,650,074</u>	<u>283,368,228</u>
Net position		
Net investment in capital assets	147,166,352	132,577,651
Restricted for		
Capital asset acquisition	774,722	1,145,809
Debt service	1,982,282	2,189,017
Food service	1,073,800	811,627
Community service	2,350,374	2,291,054
Other purposes (state and other funding restrictions)	3,014,472	2,976,812
Unrestricted	<u>(232,200,378)</u>	<u>(222,524,651)</u>
Total net position	<u>(75,838,376)</u>	<u>(80,532,681)</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 714,125,690</u>	<u>\$ 775,918,072</u>



INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Activities  
Year Ended June 30, 2021  
(With Partial Comparative Information for the Year Ended June 30, 2020)

Functions/Programs	2021			2020
	Expenses	Program Revenues		Net (Expense)
		Charges for Services	Operating Grants and Contributions	Revenue and Changes in Net Position
				Governmental Activities
				Governmental Activities
Governmental activities				
Administration	\$ 9,747,835	\$ —	\$ 303,115	\$ (9,444,720)
District support services	10,219,913	716	—	(10,219,197)
Elementary and secondary regular instruction	125,296,178	1,222,696	13,304,509	(110,768,973)
Vocational education instruction	2,223,916	—	752,125	(1,471,791)
Special education instruction	50,704,044	3,698	35,651,542	(15,048,804)
Instructional support services	14,077,898	15,131	2,660,349	(11,402,418)
Pupil support services	24,694,288	2,749	2,314,368	(22,377,171)
Sites and buildings	33,719,382	—	5,000	(33,714,382)
Fiscal and other fixed cost programs	498,953	—	—	(498,953)
Food service	6,064,857	457,280	5,768,855	161,278
Community service	10,777,411	4,787,256	3,191,934	(2,798,221)
Depreciation not included in other functions (excludes amounts directly allocated)	8,223,007	—	—	(8,223,007)
Interest and fiscal charges	9,657,351	—	—	(9,657,351)
Total governmental activities	<u>\$305,905,033</u>	<u>\$ 6,489,526</u>	<u>\$ 63,951,797</u>	(235,463,710)
General revenues				
Taxes				
Property taxes levied for general purposes				63,064,700
Property taxes levied for community service				1,661,364
Property taxes levied for debt service				28,279,346
General grants and aids				144,954,814
Other general revenues				2,160,655
Investment earnings				37,136
Total general revenues				<u>240,158,015</u>
Change in net position				4,694,305
Net position – beginning				<u>(80,532,681)</u>
Net position – ending				<u>\$ (75,838,376)</u>
				<u>\$ (80,532,681)</u>

## INDEPENDENT SCHOOL DISTRICT NO. 833

Balance Sheet  
Governmental Funds  
as of June 30, 2021  
(With Partial Comparative Information as of June 30, 2020)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Assets			
Cash and temporary investments	\$ 38,569,636	\$ 18,565,068	\$ 19,442,864
Cash and investments held by trustee	493,256	592,188	–
Receivables			
Current taxes	35,011,302	–	16,171,476
Delinquent taxes	385,575	–	200,144
Accounts and interest	220,686	–	17
Due from other governmental units	20,010,431	342,539	118,000
Due from other funds	–	–	–
Inventory	244,470	–	–
Prepaid items	3,770,910	–	–
	<u>\$ 98,706,266</u>	<u>\$ 19,499,795</u>	<u>\$ 35,932,501</u>
Liabilities			
Salaries payable	\$ 10,952,924	\$ –	\$ –
Accounts and contracts payable	7,306,800	721,805	300
Due to other governmental units	996,165	–	–
Unearned revenue	426,911	–	–
Total liabilities	<u>19,682,800</u>	<u>721,805</u>	<u>300</u>
Deferred inflows of resources			
Unavailable revenue – delinquent taxes	207,660	–	94,525
Property taxes levied for subsequent year	60,950,789	–	29,924,971
Total deferred inflows of resources	<u>61,158,449</u>	<u>–</u>	<u>30,019,496</u>
Fund balances (deficit)			
Nonspendable	4,015,380	–	–
Restricted	3,789,194	18,777,990	5,912,705
Committed	2,379,759	–	–
Assigned	–	–	–
Unassigned	7,680,684	–	–
Total fund balances	<u>17,865,017</u>	<u>18,777,990</u>	<u>5,912,705</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 98,706,266</u>	<u>\$ 19,499,795</u>	<u>\$ 35,932,501</u>

Nonmajor Funds	Total Governmental Funds	
	2021	2020
\$ 1,518,552	\$ 78,096,120	\$ 87,917,184
–	1,085,444	1,577,504
805,814	51,988,592	51,209,449
11,286	597,005	533,248
2,220	222,923	158,363
1,362,344	21,833,314	23,211,486
–	–	291,042
157,612	402,082	323,457
175,719	3,946,629	1,655,917
<u>\$ 4,033,547</u>	<u>\$ 158,172,109</u>	<u>\$ 166,877,650</u>
\$ 385,934	\$ 11,338,858	\$ 11,247,584
413,746	8,442,651	15,426,357
23,382	1,019,547	864,422
474,075	900,986	1,326,794
1,297,137	21,702,042	28,865,157
5,686	307,871	340,632
1,498,633	92,374,393	88,708,975
1,504,319	92,682,264	89,049,607
333,331	4,348,711	1,979,374
3,085,157	31,565,046	38,830,708
–	2,379,759	2,557,546
–	–	6,819,346
(2,186,397)	5,494,287	(1,224,088)
1,232,091	43,787,803	48,962,886
<u>\$ 4,033,547</u>	<u>\$ 158,172,109</u>	<u>\$ 166,877,650</u>

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INDEPENDENT SCHOOL DISTRICT NO. 833

Reconciliation of the Balance Sheet to the  
Statement of Net Position  
Governmental Funds  
as of June 30, 2021  
(With Partial Comparative Information as of June 30, 2020)

	<u>2021</u>	<u>2020</u>
Total fund balances – governmental funds	\$ 43,787,803	\$ 48,962,886
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	650,668,935	638,847,678
Accumulated depreciation	(185,835,988)	(172,686,989)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
General obligation bonds	(291,600,000)	(310,405,000)
Certificates of participation	(15,005,000)	(16,165,000)
Unamortized premium/discount	(22,049,294)	(25,205,332)
Capital leases	(8,503,021)	(8,204,415)
Net pension liability – PERA and TRA pension plans	(177,204,809)	(157,022,982)
Compensated absences	(1,859,796)	(1,678,146)
Net OPEB liability	(17,010,425)	(16,639,253)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.		
	151,152	452,820
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.		
	(4,292,989)	(4,665,574)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – PERA and TRA pension plan deferments	86,538,569	137,934,203
Deferred outflows of resources – OPEB plan deferments	344,297	233,842
Deferred inflows of resources – PERA and TRA pension plan deferments	(133,435,079)	(194,292,525)
Deferred inflows of resources – OPEB plan deferments	(840,602)	(339,526)
Deferred inflows of resources – unavailable revenue – delinquent taxes	307,871	340,632
Total net position – governmental activities	<u>\$ (75,838,376)</u>	<u>\$ (80,532,681)</u>

## INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Revenue, Expenditures, and Changes in Fund Balances  
Governmental Funds  
Year Ended June 30, 2021  
(With Partial Comparative Information for the Year Ended June 30, 2020)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Revenue			
Local sources			
Property taxes	\$ 63,074,915	\$ –	\$ 28,300,783
Investment earnings	20,709	11,646	2,379
Other	3,279,065	65,000	–
State sources	186,783,809	–	1,179,995
Federal sources	10,494,910	–	1,127,432
Total revenue	<u>263,653,408</u>	<u>76,646</u>	<u>30,610,589</u>
Expenditures			
Current			
Administration	9,319,638	–	–
District support services	10,085,897	–	–
Elementary and secondary regular instruction	116,965,391	–	–
Vocational education instruction	2,136,507	–	–
Special education instruction	48,244,767	–	–
Instructional support services	13,406,693	–	–
Pupil support services	25,984,163	–	–
Sites and buildings	32,788,834	–	–
Fiscal and other fixed cost programs	498,953	–	–
Food service	–	–	–
Community service	256,754	–	–
Capital outlay	–	6,639,268	–
Debt service			
Principal	3,552,359	–	18,805,000
Interest and fiscal charges	833,629	–	12,352,345
Total expenditures	<u>264,073,585</u>	<u>6,639,268</u>	<u>31,157,345</u>
Excess (deficiency) of revenue over expenditures	(420,177)	(6,562,622)	(546,756)
Other financing sources (uses)			
Bonds issued	–	–	–
Premium on debt issued	–	–	–
Capital leases issued	2,690,965	–	–
Proceeds from sale of assets	80,992	–	–
Transfers in	–	–	–
Transfers (out)	(500,000)	–	–
Total other financing sources (uses)	<u>2,271,957</u>	<u>–</u>	<u>–</u>
Net change in fund balances	1,851,780	(6,562,622)	(546,756)
Fund balances			
Beginning of year	<u>16,013,237</u>	<u>25,340,612</u>	<u>6,459,461</u>
End of year	<u>\$ 17,865,017</u>	<u>\$ 18,777,990</u>	<u>\$ 5,912,705</u>

See notes to basic financial statements

Nonmajor Funds	Total Governmental Funds	
	2021	2020
\$ 1,662,473	\$ 93,038,171	\$ 88,869,159
196	34,930	972,097
5,244,536	8,588,601	17,268,132
2,486,710	190,450,514	186,442,015
6,474,079	18,096,421	9,321,763
<u>15,867,994</u>	<u>310,208,637</u>	<u>302,873,166</u>
—	9,319,638	9,111,780
—	10,085,897	8,615,747
—	116,965,391	114,653,882
—	2,136,507	2,293,993
—	48,244,767	45,976,533
—	13,406,693	11,519,455
—	25,984,163	25,621,566
—	32,788,834	26,701,248
—	498,953	296,593
5,963,945	5,963,945	7,915,287
10,300,638	10,557,392	13,908,291
20,896	6,660,164	25,983,600
—	22,357,359	21,235,918
—	13,185,974	13,867,244
<u>16,285,479</u>	<u>318,155,677</u>	<u>327,701,137</u>
(417,485)	(7,947,040)	(24,827,971)
—	—	26,550,000
—	—	1,941,566
—	2,690,965	2,418,602
—	80,992	180,897
500,000	500,000	3,891,647
—	(500,000)	(3,891,647)
<u>500,000</u>	<u>2,771,957</u>	<u>31,091,065</u>
82,515	(5,175,083)	6,263,094
<u>1,149,576</u>	<u>48,962,886</u>	<u>42,699,792</u>
<u>\$ 1,232,091</u>	<u>\$ 43,787,803</u>	<u>\$ 48,962,886</u>

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## INDEPENDENT SCHOOL DISTRICT NO. 833

Reconciliation of the Statement of  
Revenue, Expenditures, and Changes in Fund Balances  
to the Statement of Activities  
Governmental Funds  
Year Ended June 30, 2021

(With Partial Comparative Information for the Year Ended June 30, 2020)

	2021	2020
Total net change in fund balances – governmental funds	\$ (5,175,083)	\$ 6,263,094
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded in net position and the cost is allocated over their estimated useful lives as depreciation expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	11,951,330	26,369,950
Depreciation expense	(13,259,660)	(10,565,954)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balances.		
	(19,412)	–
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities.		
	(301,668)	(733,707)
The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.		
	(2,690,965)	(28,968,602)
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds	18,805,000	17,355,000
Certificates of participation	1,160,000	1,110,000
Capital leases	2,392,359	2,770,918
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.		
	372,585	622,772
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Net pension liability – PERA and TRA pension plans	(20,181,827)	(5,365,804)
Compensated absences	(181,650)	(232,803)
Net OPEB liability	(371,172)	(1,031,477)
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.		
	3,156,038	1,886,864
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – PERA and TRA pension plan deferments	(51,395,634)	(59,094,435)
Deferred outflows of resources – OPEB plan deferments	110,455	(56,779)
Deferred inflows of resources – PERA and TRA pension plan deferments	60,857,446	48,545,744
Deferred inflows of resources – OPEB plan deferments	(501,076)	(339,526)
Deferred inflows of resources – unavailable revenue – delinquent taxes	(32,761)	(37,441)
Change in net position – governmental activities	<u>\$ 4,694,305</u>	<u>\$ (1,502,186)</u>

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## INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 General Fund  
 Year Ended June 30, 2021

	Budgeted Amounts			Over (Under)
	Original	Final	Actual	Final Budget
Revenue				
Local sources				
Property taxes	\$ 62,250,010	\$ 62,847,585	\$ 63,074,915	\$ 227,330
Investment earnings	300,726	400,500	20,709	(379,791)
Other	4,216,178	2,074,851	3,279,065	1,204,214
State sources	187,803,463	187,426,751	186,783,809	(642,942)
Federal sources	4,543,007	10,155,542	10,494,910	339,368
Total revenue	<u>259,113,384</u>	<u>262,905,229</u>	<u>263,653,408</u>	<u>748,179</u>
Expenditures				
Current				
Administration	9,441,974	9,521,324	9,319,638	(201,686)
District support services	8,798,351	9,964,027	10,085,897	121,870
Elementary and secondary regular instruction	118,501,382	118,354,070	116,965,391	(1,388,679)
Vocational education instruction	2,355,939	2,105,964	2,136,507	30,543
Special education instruction	52,075,198	49,944,468	48,244,767	(1,699,701)
Community service	294,695	231,562	256,754	25,192
Instructional support services	12,935,214	14,497,593	13,406,693	(1,090,900)
Pupil support services	28,868,461	26,560,717	25,984,163	(576,554)
Sites and buildings	28,923,033	32,136,110	32,788,834	652,724
Fiscal and other fixed cost programs	525,000	551,500	498,953	(52,547)
Debt service				
Principal	3,449,179	3,443,374	3,552,359	108,985
Interest and fiscal charges	779,304	797,295	833,629	36,334
Total expenditures	<u>266,947,730</u>	<u>268,108,004</u>	<u>264,073,585</u>	<u>(4,034,419)</u>
Excess (deficiency) of revenue over expenditures	(7,834,346)	(5,202,775)	(420,177)	4,782,598
Other financing sources (uses)				
Capital leases issued	1,000,000	1,610,000	2,690,965	1,080,965
Proceeds from sale of assets	15,000	1,200	80,992	79,792
Transfers (out)	—	—	(500,000)	(500,000)
Total other financing sources (uses)	<u>1,015,000</u>	<u>1,611,200</u>	<u>2,271,957</u>	<u>660,757</u>
Net change in fund balances	<u>\$ (6,819,346)</u>	<u>\$ (3,591,575)</u>	1,851,780	<u>\$ 5,443,355</u>
Fund balances				
Beginning of year			<u>16,013,237</u>	
End of year			<u>\$ 17,865,017</u>	

INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Net Position  
 Proprietary Funds  
 Internal Service Funds  
 as of June 30, 2021  
 (With Partial Comparative Information as of June 30, 2020)

	<u>2021</u>	<u>2020</u>
Assets		
Current assets		
Cash and temporary investments	\$ 3,916,362	\$ 4,423,183
Receivables		
Accounts and interest	<u>16</u>	<u>436</u>
Total current assets	3,916,378	4,423,619
Deferred outflows of resources		
Pension plan deferments	321,390	288,069
Liabilities		
Current liabilities		
Severance benefits	203,669	357,944
Total pension liability	<u>264,909</u>	<u>—</u>
Total current liabilities	<u>468,578</u>	<u>357,944</u>
Long-term liabilities		
Severance benefits	1,974,695	1,883,056
Total pension liability	<u>1,643,343</u>	<u>1,990,666</u>
Total long-term liabilities	<u>3,618,038</u>	<u>3,873,722</u>
Total liabilities	4,086,616	4,231,666
Deferred inflows of resources		
Pension plan deferments	<u>—</u>	<u>27,202</u>
Net position		
Unrestricted	<u>\$ 151,152</u>	<u>\$ 452,820</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Revenue, Expenses, and Changes in Net Position  
 Proprietary Funds  
 Internal Service Funds  
 Year Ended June 30, 2021  
 (With Partial Comparative Information for the Year Ended June 30, 2020)

	<u>2021</u>	<u>2020</u>
Operating revenue		
Contributions from governmental funds	\$ —	\$ —
Operating expenses		
Severance benefits	164,414	683,294
Pension benefits	<u>139,460</u>	<u>121,916</u>
Total operating expenses	<u>303,874</u>	<u>805,210</u>
Operating income (loss)	(303,874)	(805,210)
Nonoperating revenue		
Investment earnings	<u>2,206</u>	<u>71,503</u>
Income (loss) before transfers	(301,668)	(733,707)
Transfers in	63,123	240,867
Transfers (out)	<u>(63,123)</u>	<u>(240,867)</u>
Change in net position	(301,668)	(733,707)
Net position		
Beginning of year	<u>452,820</u>	<u>1,186,527</u>
End of year	<u>\$ 151,152</u>	<u>\$ 452,820</u>

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INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Cash Flows  
 Proprietary Funds  
 Internal Service Funds  
 Year Ended June 30, 2021  
 (With Partial Comparative Information for the Year Ended June 30, 2020)

	<u>2021</u>	<u>2020</u>
Cash flows from operating activities		
Severance benefit payments	\$ (227,050)	\$ (152,632)
Pension benefit payments	<u>(282,397)</u>	<u>(245,176)</u>
Net cash flows from operating activities	(509,447)	(397,808)
Cash flows from noncapital financing activities		
Transfer in	63,123	240,867
Transfer (out)	<u>(63,123)</u>	<u>(240,867)</u>
Net cash flows from noncapital financing activities	—	—
Cash flows from investing activities		
Interest on investments	<u>2,626</u>	<u>71,745</u>
Net change in cash and cash equivalents	(506,821)	(326,063)
Cash and cash equivalents		
Beginning of year	<u>4,423,183</u>	<u>4,749,246</u>
End of year	<u><u>\$ 3,916,362</u></u>	<u><u>\$ 4,423,183</u></u>
Reconciliation of operating income (loss) to net cash flows from operating activities		
Operating income (loss)	\$ (303,874)	\$ (805,210)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities		
Changes in assets, liabilities, and deferred outflows/inflows of resources		
Deferred outflows of resources	(33,321)	426,697
Severance benefits	(62,636)	530,662
Total pension liability	(82,414)	(577,159)
Deferred inflows of resources	<u>(27,202)</u>	<u>27,202</u>
Net cash flows from operating activities	<u><u>\$ (509,447)</u></u>	<u><u>\$ (397,808)</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Fiduciary Net Position  
as of June 30, 2021

	Scholarship Custodial Fund	Other Post-Employment Benefits Trust Fund
Assets		
Cash and temporary investments	\$ 40,082	\$ —
Investments held by trustee		
Mutual funds	—	3,903,112
Total assets	<u>40,082</u>	<u>3,903,112</u>
Net position		
Restricted for scholarships	40,082	—
Restricted for OPEB	—	3,903,112
Total net position	<u>\$ 40,082</u>	<u>\$ 3,903,112</u>

Statement of Changes in Fiduciary Net Position  
Year Ended June 30, 2021

	Scholarship Custodial Fund	Other Post-Employment Benefits Trust Fund
Additions		
Contributions		
Private donations	\$ 10,900	\$ —
Investment earnings		
Investment earnings	—	855,733
Less investment expense	—	(14,909)
Net investment earnings	<u>—</u>	<u>840,824</u>
Total additions	10,900	840,824
Deductions		
Scholarships awarded	10,030	—
Administrative and other expenses	—	5,000
Total deductions	<u>10,030</u>	<u>5,000</u>
Change in net position	870	835,824
Net position		
Beginning of year	<u>39,212</u>	<u>3,067,288</u>
End of year	<u>\$ 40,082</u>	<u>\$ 3,903,112</u>



# INDEPENDENT SCHOOL DISTRICT NO. 833

## Notes to Basic Financial Statements June 30, 2021

### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **A. Organization**

Independent School District No. 833 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a School Board elected by voters of the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **B. Reporting Entity**

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

#### **C. Government-Wide Financial Statement Presentation**

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements. Transactions representing interfund services provided and used are not eliminated in the consolidation process to the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory “tax shift” described later in these notes. Grants and similar revenues are recognized when all eligible requirements imposed by the provider have been met.

For capital assets that can be specifically identified with, or allocated to functional areas, depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. For capital assets that essentially serve all functional areas, depreciation expense is reported as “depreciation not included in other functions.” Interest is considered an indirect expense and is reported separately on the Statement of Activities.

### D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

1. **Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.
2. **Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except principal and interest on long-term debt and other long-term obligations, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the District’s governmental activities, the internal service funds are consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the District’s internal service funds is charges to customers (other district funds) for service. Operating expenses for the internal service funds include the cost of providing the services. All revenues and expenses not meeting this definition are reported as nonoperating revenue and expenses.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Fiduciary funds are presented in the fiduciary fund financial statements by type: the District has one pension (and other employee benefit) trust fund and one custodial fund. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

### **Description of Funds**

The existence of the various district funds has been established by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

#### **Major Governmental Funds**

**General Fund** – The General Fund is the District’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Capital Projects – Building Construction Fund** – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition, construction, or improvement of capital facilities authorized by debt issue and certain capital related levies.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, long-term debt principal, interest, and related costs.

#### **Nonmajor Governmental Funds**

**Food Service Special Revenue Fund** – The Food Service Special Revenue Fund is used primarily to record financial activities of the District’s child nutrition program.

**Community Service Special Revenue Fund** – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

#### **Proprietary Fund**

**Internal Service Funds** – The internal service funds account for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District’s internal service funds include financing for post-employment severance and pension benefits offered by the District to its employees.

#### **Fiduciary Funds**

**Scholarship Custodial Fund** – The Scholarship Custodial Fund is used as a flow through mechanism in which the District receives funds and distributes these funds to other third parties for donor-directed purposes, such as to award scholarships to former students.

**Other Post-Employment Benefits Trust Fund** – The Other Post-Employment Benefits Trust Fund is used to administer assets held in an irrevocable trust to fund post-employment insurance benefits for eligible employees.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **E. Budgetary Information**

The School Board adopts an annual budget for all governmental funds prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted expenditure appropriations lapse at year-end.

Expenditures in the Community Service Special Revenue Fund were over budgeted appropriations by \$1,233,885, for the year ended June 30, 2021. Revenues and other financing sources in excess of budget, along with available fund balance, covered this variance.

### **F. Cash and Temporary Investments**

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Debt proceeds recorded in the Capital Projects – Building Construction Fund are not pooled, and earnings on these proceeds are allocated directly to the fund.

Cash and investments held by trustee include balances held in segregated accounts that are established for specific purposes. In the General Fund and Capital Projects – Building Construction Fund, the escrow accounts held by the trustee can be used only for certain capital asset acquisition costs as required by terms of the debt issue. In the Other Post-Employment Benefits Trust Fund, this represents assets contributed to an irrevocable trust established to finance the District's liability for post-employment insurance benefits. Interest earned on these investments is allocated directly to the appropriate fund.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The proprietary fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also be reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivable not expected to be fully collected within one year is property taxes receivable.

At year-end, the District reported the following receivables due from other governmental units:

Due from the MDE and others	\$ 21,275,597
Due from other Minnesota school districts	24,063
Due from Washington County and others	<u>533,654</u>
Total	<u><u>\$ 21,833,314</u></u>

### H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, warehouse supplies, and surplus commodities received from the federal government. Purchased food and supplies are recorded at cost on a first-in, first-out basis. Warehouse supplies are recorded using an average cost method. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

### I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenses/expenditures at the time of consumption.

### J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$3,972,042 of the property tax levy collectible in 2021 as revenue to the District in fiscal year 2020–2021. The remaining portion of the taxes collectible in 2021 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **K. Capital Assets**

Capital assets that are purchased or constructed by the District are recorded at historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary, ranging from 20 to 50 years for land improvements and buildings and 5 to 15 years for machinery, equipment, and licensed vehicles. Land and construction in progress are not depreciated.

The District does not possess material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

### **L. Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period as other financing sources or uses, respectively. The face amount of debt issued is reported as other financing sources.

### **M. Compensated Absences Payable**

- 1. Vacation Pay** – Under the terms of union contracts, certain employees accrue vacation at varying rates, portions of which may be carried over to future years. Employees are reimbursed for any unused, accrued vacation and related benefits upon termination. Vacation pay is accrued when incurred in the government-wide financial statements. Unused vacation pay is accrued in the governmental fund financial statements only when used or matured, due to employee termination or similar circumstances.
- 2. Sick Pay** – Substantially all district employees are entitled to sick leave at various rates. Unused sick leave enters into the calculation of an employee's severance pay upon termination for certain collective bargaining units.

### **N. Severance Benefits**

The District provides lump sum severance benefits to eligible employees in accordance with the provisions of certain collectively bargained contracts. Eligibility for these benefits is based on years of service and/or minimum age requirements. Severance benefits are calculated by converting a portion of an eligible employee's unused accumulated sick leave. No individual can receive severance benefits in excess of one year's salary. Members of certain employee groups may elect to receive district matching contributions paid into tax deferred matching contribution plans. Severance or retirement benefits are required to be paid out twice a year (June and January) following the effective date of retirement. Retirement benefits for certain employee groups are paid into a post-employment tax sheltered annuity account. For all other employees, severance benefits are paid out directly to the employee.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Severance pay based on convertible sick leave is recorded as a liability in the Internal Service Fund and in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future.

### **O. State-Wide Pension Plans**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association into the TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

### **P. Other Post-Employment Benefits (OPEB) Plan**

For purposes of measuring the net other post-employment benefits (OPEB) liability, deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position of the District's OPEB Plan and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and certain investments that have a maturity at the time of purchase of one year or less, which are reported at amortized cost.

### **Q. Deferred Outflows/Inflows of Resources**

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB plans reported in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, the difference between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

### R. Net Position

In the government-wide, internal service fund, and fiduciary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted Net Position** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

### S. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to the School Board’s adopted fund balance policy, the District’s superintendent is authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.



## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

### T. Risk Management and Self-Insurance

- 1. General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in the current year.
- 2. Self-Insurance** – The District uses the General Fund to account for and finance its self-insured risk of loss for the employee dental insurance plan, which began on January 1, 2021. Under the plan, the General Fund provides coverage to participating employees and their dependents for various dental costs as described in the plan.

The District tracks premium payments that include both employer and employee contributions on behalf of program participants based on rates determined by insurance company estimates of monthly claims paid for each coverage class, plus administrative service charges.

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors, such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

The changes in the balance of the dental claim liability since inception on January 1, 2021 (start of self-insurance) was as follows:

	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Balance at Fiscal Year-End
2021	\$ –	\$ 848,766	\$ 789,614	\$ 59,152

### U. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements during the reporting period. Actual results could differ from those estimates.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### V. Restricted Assets

Restricted assets are cash and cash equivalents whose use is limited by legal requirements, such as a bond indenture. Restricted assets are reported only in the government-wide financial statements. In the fund financial statements these assets have been reported as “cash and investments held by trustee.”

### W. Prior Period Comparative Financial Information/Reclassifications

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District’s financial statements for the prior year, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year’s presentation.

## NOTE 2 – DEPOSITS AND INVESTMENTS

### A. Components of Cash and Investments

Cash and investments at year-end consisted of the following:

Deposits	\$ 1,470,761
Investments	85,533,049
Cash on hand	<u>37,310</u>
Total	<u><u>\$ 87,041,120</u></u>

Cash and investments are presented in the financial statements as follows:

Statement of Net Position	
Cash and temporary investments	\$ 82,012,482
Restricted assets – temporarily restricted	
Cash and investments for capital asset acquisition	1,085,444
Statement of Fiduciary Net Position	
Cash and temporary investments	
Scholarship Custodial Fund	40,082
Investments held by trustee	
Other Post-Employment Benefits Trust Fund	<u>3,903,112</u>
Total	<u><u>\$ 87,041,120</u></u>

### B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District’s deposits and the balance on the bank records was \$1,470,761. At year-end, all deposits were fully covered by federal deposit insurance, surety bonds, or by collateral held by the District’s agent in the District’s name.

### C. Investments

The District had the following investments at year-end:

Investment Type	Credit Risk		Fair Value Measurements Using	Interest Risk – Maturity Duration in Years		Total
	Credit Rating	Rating Agency		Less Than 1	1 to 5	
Negotiable certificates of deposit	N/R	N/R	Level 2	\$ 246,607	\$ –	\$ 246,607
Investment pools/mutual funds						
MSDLAF – Liquid Class	AAA	S&P	Amortized Cost	N/A	N/A	34,943,232
MSDLAF – MAX Class	AAA	S&P	Amortized Cost	N/A	N/A	40,440,738
Morgan Stanley Institutional Liquidity Funds	AAA	S&P	Amortized Cost	N/A	N/A	267,799
First American Government Obligations Funds	AAA	S&P	Level 1	N/A	N/A	600,280
U.S. Government Money Market Fund	AAA	S&P	Level 1	N/A	N/A	3,272,239
Wells Fargo Advantage Governmental Fund	AAA	S&P	Level 1	N/A	N/A	1,867,134
Mutual funds	N/R	N/R	Level 1	N/A	N/A	3,895,020
Total investments						<u>\$ 85,533,049</u>

N/A – Not Applicable

N/R – Not Rated

The Minnesota School District Liquid Asset Fund (MSDLAF) is regulated by Minnesota Statutes and is an external investment pool, which is not registered with the Securities and Exchange Commission. The District’s investment in this pool is measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value. For this investment pool, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice required for the MSDLAF – Liquid Class; the redemption notice period is 14 days for the MSDLAF – MAX Class.

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form; and, therefore, are not subject to custodial credit risk disclosures. Although the District’s investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers.

For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District’s investment policies do not further restrict investing in specific financial instruments.

**Concentration Risk** – This is the risk associated with investing a significant portion of the District’s investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds.

The District has an internal policy that limits investment choices and addresses these potential risks beyond the statutory limitations listed above. These limitations are discussed below:

- Investments in the various authorized instruments cannot exceed the following percentages of total funds:
  1. U.S. treasury obligations (bills, notes, and bonds) – 100 percent
  2. U.S. government agency securities and instrumentalities of government-sponsored corporations – 100 percent
  3. Bankers’ acceptances – 25 percent
  4. Commercial paper – 75 percent
  5. Repurchase agreements – 50 percent
  6. Certificates of deposit – commercial banks – 100 percent
  7. Local government investment pool – 100 percent
- Not more than 66 percent of the total nonconstruction portfolio shall be with any one depository.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District’s investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

### NOTE 3 – CAPITAL ASSETS

Capital asset activity for the current year ended is as follows:

	Balance – Beginning of Year	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated					
Land	\$ 14,846,429	\$ –	\$ –	\$ –	\$ 14,846,429
Construction in progress	7,968,653	9,075,210	–	(14,222,029)	2,821,834
Total capital assets, not depreciated	22,815,082	9,075,210	–	(14,222,029)	17,668,263
Capital assets, depreciated					
Land improvements	19,514,989	–	–	4,604,887	24,119,876
Buildings	564,102,606	–	–	9,617,142	573,719,748
Machinery and equipment	18,544,699	1,824,417	(23,199)	–	20,345,917
Licensed vehicles	13,870,302	1,051,703	(106,874)	–	14,815,131
Total capital assets, depreciated	616,032,596	2,876,120	(130,073)	14,222,029	633,000,672
Less accumulated depreciation for					
Land improvements	(11,269,752)	(688,071)	–	–	(11,957,823)
Buildings	(137,301,451)	(11,236,762)	–	–	(148,538,213)
Machinery and equipment	(13,409,544)	(620,217)	6,059	–	(14,023,702)
Licensed vehicles	(10,706,242)	(714,610)	104,602	–	(11,316,250)
Total accumulated depreciation	(172,686,989)	(13,259,660)	110,661	–	(185,835,988)
Net capital assets, depreciated	443,345,607	(10,383,540)	(19,412)	14,222,029	447,164,684
Total capital assets, net	<u>\$ 466,160,689</u>	<u>\$ (1,308,330)</u>	<u>\$ (19,412)</u>	<u>\$ –</u>	<u>\$ 464,832,947</u>

Depreciation expense for the year was charged to the following governmental functions:

District support services	\$ 81,553
Elementary and secondary regular instruction	63,548
Instructional support services	219
Pupil support services	666,669
Sites and buildings	4,050,551
Food service	165,507
Community service	8,606
Depreciation not included in other functions	<u>8,223,007</u>
Total depreciation expense	<u>\$ 13,259,660</u>

## NOTE 4 – LONG-TERM LIABILITIES

### A. General Obligation Bonds

The District currently has the following general obligation bonds payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
General obligation bonds					
2010B Taxable Alternative Facility	06/10/2010	5.15%	\$ 4,365,000	06/01/2026	\$ 4,220,000
2010C Taxable Alternative Facility	06/10/2010	5.00%	\$ 19,565,000	06/01/2026	19,565,000
2012A Alternative Facility Bonds	04/19/2012	3.00–3.25%	\$ 6,150,000	02/01/2027	4,475,000
2014A Alternative Facility Bonds	05/20/2014	2.00–3.50%	\$ 14,840,000	02/01/2028	14,640,000
2014B Capital Facilities Bonds	05/20/2014	2.00–2.50%	\$ 5,670,000	02/01/2024	1,765,000
2016A Building Bonds	03/01/2016	3.50–5.00%	\$ 87,145,000	02/01/2035	86,345,000
2016B Refunding Bonds	05/12/2016	3.00–5.00%	\$ 73,460,000	02/01/2027	50,940,000
2016C Facilities Maintenance Bonds	05/12/2016	3.00–4.00%	\$ 14,470,000	02/01/2031	14,470,000
2016E Refunding Bonds	11/09/2016	3.00–5.00%	\$ 33,035,000	02/01/2027	24,870,000
2018A Facilities Maintenance Bonds	05/18/2018	3.00–5.00%	\$ 22,580,000	02/01/2033	22,580,000
2018B Refunding Bonds	11/06/2018	5.00%	\$ 25,790,000	02/01/2023	21,180,000
2020A Facilities Maintenance Bonds	05/14/2020	3.00–5.00%	\$ 26,550,000	02/01/2038	26,550,000
Total general obligation bonds					<u>\$ 291,600,000</u>

These bonds were issued to finance acquisition, construction, and/or improvement of capital facilities, or to finance the retirement (refunding) of prior bond issues. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

The District's Taxable Alternative Facility Bonds, Series 2010B were issued as Qualified Zone Academy Bonds – Direct Payment, for which the District receives a federal rebate equal to 100 percent of the interest payment on this debt issue. The District's Taxable Alternative Facility Bonds, Series 2010C were issued as Qualified School Construction Bonds – Direct Payment. Although the District has complied with all eligibility requirements for this credit, the District received notice from the Internal Revenue Service that interest payment credits were reduced from originally anticipated amounts.

### B. Certificates of Participation Payable

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
2016D Certificates of Participation	06/16/2016	4.00–5.00%	\$ 13,200,000	04/01/2031	\$ 9,645,000
2017A Certificates of Participation	06/22/2017	3.00–3.25%	\$ 6,995,000	02/01/2032	5,360,000
Total certificates of participation					<u>\$ 15,005,000</u>

The District has issued certificates of participation under Minnesota Statutes § 123B.51 to finance the purchase of Valley Crossing Elementary School, and to finance an addition to the Woodbury Middle School. Scheduled future ad valorem lease obligation tax levies will be made to finance the retirement of principal and interest payments on the certificates. These certificates of participation are being paid by the General Fund.

## NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

### C. Capital Leases

The District has purchased various assets through capitalized lease-purchase agreements. Annual principal and interest on these leases will be paid from the General Fund.

Asset Leased	Asset Value Capitalized	Interest Rate	Lease Date	Final Maturity	Principal Outstanding
Liberty Ridge Site II	\$ 4,550,000	2.99%	04/12/2012	04/15/2027	\$ 1,857,618
Security equipment	2,268,000	2.90%	04/23/2015	04/01/2024	822,736
Elementary entrance projects	3,325,000	2.06%	05/12/2016	04/01/2024	1,308,119
Buses	1,438,734	2.03%	05/18/2016	05/18/2022	213,790
Maintenance equipment	262,954	1.37%	07/06/2017	07/06/2021	10,484
Buses	653,760	0.50%	07/15/2017	07/15/2023	288,111
Buses	740,447	0.50%	04/15/2018	04/15/2024	327,034
Apple iPads	N/A	1.19%	07/15/2019	07/15/2022	328,927
Chromebooks	N/A	5.45%	07/25/2019	07/25/2022	383,803
Buses	992,600	3.75%	07/15/2019	08/15/2025	710,295
Storage	555,482	—	07/01/2020	07/01/2021	277,741
Buses	1,051,703	2.85%	07/20/2020	07/20/2026	890,583
Buses	<u>1,083,780</u>	2.38%	06/15/2021	07/15/2027	<u>1,083,780</u>
	<u>\$ 16,922,460</u>				<u>\$ 8,503,021</u>

N/A – These leases were used to acquire equipment, which individually fell under the District’s capitalization policy, therefore, the equipment acquired is not included as part of capital assets.

Amortization of assets capitalized through these lease agreements is included in depreciation expense in the government-wide financial statements. The amount charged to depreciation for the current year ended was \$709,381.

The assets acquired through these capital leases are reported as follows:

	Construction in Progress	Buildings	Machinery and Equipment	Licensed Vehicles	Total
Assets	\$ 1,554,555	\$ 9,672,225	\$ 818,436	\$ 4,877,244	\$ 16,922,460
Less accumulated depreciation	<u>—</u>	<u>1,017,259</u>	<u>79,379</u>	<u>1,702,239</u>	<u>2,798,877</u>
Net book value	<u>\$ 1,554,555</u>	<u>\$ 8,654,966</u>	<u>\$ 739,057</u>	<u>\$ 3,175,005</u>	<u>\$ 14,123,583</u>

The leases are secured by a ground lease and the equipment. If the District fails to make the rental payments specified in this agreement or otherwise defaults on the lease, the lessor may: 1) declare all rental payments due or to become due, to be immediately due and payable, 2) take possession without terminating the lease, holding the District responsible for the difference in the net income derived from such possession and the rent due under this agreement, 3) exclude the District from possession of the property and attempt to sell or again lease the property, holding the District responsible for the rent due under the agreement until the property is sold or leased again, or 4) take legal action to force performance under the terms of the lease.

## NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

### D. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including pensions, severance benefits, compensated absences, and OPEB. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are financed primarily from the General Fund. The District has also established an Other Post-Employment Benefits Trust Fund to finance OPEB obligations.

District employees participate in three defined benefit pension plans, including two state-wide, cost-sharing, multiple-employer plans administered by the PERA and the TRA, and one single-employer plan administered by the District. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the current year:

Pension Plans	Total/Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
PERA	\$ 29,959,298	\$ 3,194,402	\$ 1,699,695	\$ 1,386,028
TRA	147,245,511	83,344,167	131,735,384	22,971,500
District	1,908,252	321,390	–	139,460
Total	<u>\$ 179,113,061</u>	<u>\$ 86,859,959</u>	<u>\$ 133,435,079</u>	<u>\$ 24,496,988</u>

### E. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, certificates of participation, and capital leases are as follows:

Year Ending June 30,	General Obligation Bonds		Certificates of Participation		Capital Leases	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 20,530,000	\$ 11,717,555	\$ 1,210,000	\$ 564,894	\$ 2,467,457	\$ 194,571
2023	22,185,000	10,734,280	1,260,000	512,794	1,994,889	160,773
2024	25,760,000	9,696,480	1,315,000	458,394	1,679,073	106,683
2025	25,160,000	8,423,605	1,360,000	410,244	762,743	64,917
2026	23,685,000	7,165,605	1,410,000	360,394	785,637	42,023
2027–2031	98,800,000	23,454,025	7,885,000	985,269	813,222	22,292
2032–2036	68,820,000	6,796,063	565,000	18,361	–	–
2037–2038	6,660,000	300,600	–	–	–	–
	<u>\$ 291,600,000</u>	<u>\$ 78,288,213</u>	<u>\$ 15,005,000</u>	<u>\$ 3,310,350</u>	<u>\$ 8,503,021</u>	<u>\$ 591,259</u>

### F. Changes in Long-Term Liabilities

	Balance – Beginning of Year	Additions	Deletions	Balance – End of Year	Due Within One Year
General obligation bonds	\$ 310,405,000	\$ –	\$ 18,805,000	\$ 291,600,000	\$ 20,530,000
Certificates of participation	16,165,000	–	1,160,000	15,005,000	1,210,000
Unamortized premium/discount	25,205,332	–	3,156,038	22,049,294	–
Capital leases	8,204,415	2,690,965	2,392,359	8,503,021	2,467,457
Net pension liability – PERA and TRA	157,022,982	35,182,050	15,000,223	177,204,809	–
Total pension liability – District	1,990,666	199,983	282,397	1,908,252	264,909
Compensated absences	1,678,146	1,928,648	1,746,998	1,859,796	1,859,796
Severance benefits	2,241,000	164,414	227,050	2,178,364	203,669
Net OPEB liability	16,639,253	1,562,234	1,191,062	17,010,425	–
	<u>\$ 539,551,794</u>	<u>\$ 41,728,294</u>	<u>\$ 43,961,127</u>	<u>\$ 537,318,961</u>	<u>\$ 26,535,831</u>



## NOTE 5 – FUND BALANCES

The following is a breakdown of equity components of governmental funds, which are defined earlier in the report. When applicable, certain restrictions which have an accumulated deficit balance at June 30 are included in unassigned fund balance in the District's financial statements in accordance with accounting principles generally accepted in the United States of America. A description of these deficit balance restrictions is included since the District has specific authority to future resources for such deficits.

### A. Classifications

At year-end, a summary of the District's governmental fund balance classifications is as follows:

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Nonmajor Funds	Total
<b>Nonspendable</b>					
Inventory	\$ 244,470	\$ –	\$ –	\$ 157,612	\$ 402,082
Prepaid items	3,770,910	–	–	175,719	3,946,629
Total nonspendable	4,015,380	–	–	333,331	4,348,711
<b>Restricted</b>					
Student activities	582,168	–	–	–	582,168
Scholarships	4,750	–	–	–	4,750
Staff development	1,354,016	–	–	–	1,354,016
Capital projects levy	258,618	–	–	–	258,618
Operating capital	126,815	–	–	–	126,815
State-approved alternative program	808,017	–	–	–	808,017
Safe schools levy	389,289	–	–	–	389,289
Basic skills extended time	234,838	–	–	–	234,838
Community arts center	30,683	–	–	–	30,683
Projects funded by certificates of participation	–	1,056,023	–	–	1,056,023
Long-term facilities maintenance	–	17,691,713	–	–	17,691,713
Building construction	–	30,254	–	–	30,254
Debt service	–	–	5,912,705	–	5,912,705
Food service	–	–	–	832,248	832,248
Community education programs	–	–	–	1,784,670	1,784,670
Early childhood family education programs	–	–	–	290,538	290,538
Adult basic education	–	–	–	177,701	177,701
Total restricted	3,789,194	18,777,990	5,912,705	3,085,157	31,565,046
<b>Committed</b>					
ATPPS	195,613	–	–	–	195,613
Donations/gifts	588,893	–	–	–	588,893
School budget carryover	1,595,253	–	–	–	1,595,253
Total committed	2,379,759	–	–	–	2,379,759
<b>Unassigned</b>					
Restricted account deficits					
Long-term facilities maintenance deficit	(331,039)	–	–	–	(331,039)
School readiness deficit	–	–	–	(1,274,893)	(1,274,893)
Community service deficit	–	–	–	(911,504)	(911,504)
Unassigned	8,011,723	–	–	–	8,011,723
Total unassigned	7,680,684	–	–	(2,186,397)	5,494,287
	<u>\$ 17,865,017</u>	<u>\$ 18,777,990</u>	<u>\$ 5,912,705</u>	<u>\$ 1,232,091</u>	<u>\$ 43,787,803</u>

## **NOTE 5 – FUND BALANCES (CONTINUED)**

### **B. Minimum Fund Balance Policy**

The School Board has formally adopted a fund balance policy regarding maintaining a minimum fund balance for the General Fund. The policy states that the District will endeavor to maintain an unrestricted fund balance each year of 5.0–9.0 percent of the District’s General Fund unrestricted operating expenditure budget. At June 30, 2021, the unrestricted fund balance of the General Fund, excluding restricted account deficits, was 3.9 percent of current year expenditures.

## **NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN**

### **A. Plan Description**

The District provides post-employment benefits to certain eligible employees through a single-employer defined benefit OPEB Plan administered by the District. Management of the plan is vested with the School Board of the District. All post-employment benefits are based on contractual agreements with employee groups, with benefit eligibility based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

The District administers a defined benefit Other Post-Employment Benefits Trust Fund. The assets of the plan are reported in the District’s financial report in the Other Post-Employment Benefits Trust Fund, established by the District to finance these obligations. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan. The plan does not issue a publicly available financial report.

### **B. Benefits Provided**

All retirees of the District have the option under state law to continue their medical insurance coverage through the District. For members of certain employee groups, the District pays for all or part of the eligible retiree’s premiums for medical and/or dental insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an “implicit rate subsidy.” This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District’s younger and statistically healthier active employees.

### **C. Contributions**

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has established the Other Post-Employment Benefits Trust Fund to finance these obligations.

## NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	83
Active plan members	<u>2,426</u>
Total members	<u><u>2,509</u></u>

### E. Net OPEB Liability of the District

The District's net OPEB liability was based on the actuarial valuation performed as of July 1, 2019, and was rolled forward to June 30, 2021, as allowed using generally accepted actuarial principles. The components of the net OPEB liability of the District at year-end were as follows:

Total OPEB liability	\$ 20,913,537
Plan fiduciary net position	<u>(3,903,112)</u>
District's net OPEB liability	<u><u>\$ 17,010,425</u></u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u><u>18.7%</u></u>

### F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial study with a valuation date as of July 1, 2019 and measurement date as of June 30, 2021, using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	2.20%
Expected long-term investment return	4.50%
20-year municipal bond yield	2.10%
Inflation rate	2.50%
Salary increases	Service graded table
Medical trend rate	6.25% in 2020 grading to 5.00% over 5 years
Dental trend rate	4.00%

Economic assumptions are based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information, as well as for consistency with the other economic assumptions.

Mortality rates were based on Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The District's policy in regard to the allocation of invested assets is established and may be amended by the School Board by a majority vote of its members. It is the policy of the School Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes allowable under state statutes.

## NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

A single discount rate of 2.20 percent was used to measure the total OPEB liability. The long-term expected rate of return on OPEB Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB Plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best-estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
U.S. equity	39.00 %	5.20 %
International developed equity	15.00	5.20
Emerging equity	6.00	5.20
Core fixed	20.00	3.00
Interm IG Corp	10.00	3.75
High yield	5.00	4.25
Emerging debt	5.00	4.75
Total	100.00 %	4.50 %

### G. Rate of Return

For the current year ended, the annual money-weighted rate of return on investments, net of investment expense, was 27.4 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### H. Discount Rate

The projection of cash flows used to determine the discount rate was determined by projecting forward the fiduciary net position (assets) as of the valuation date, increasing by the investment return assumption, and reducing by benefit payments in each period until assets are exhausted. Expected benefit payments by year were discounted, using the expected asset return assumptions for the years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the Trust Fund is exhausted are discounted at the 20-year municipal bond rate. The equivalent single rate is the discount rate. The contribution and benefit payment history, as well as the funding policy, have also been considered. The District discount rate used in the prior measurement date was 2.40 percent.

## NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### I. Changes in the Net OPEB Liability

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a-b)
Beginning balance	\$ 19,706,541	\$ 3,067,288	\$ 16,639,253
Changes for the year			
Service cost	1,715,560	—	1,715,560
Interest	499,922	—	499,922
Changes in actuarial assumptions	182,576	—	182,576
Employer contributions	—	1,191,062	(1,191,062)
Projected investment return	—	138,028	(138,028)
Differences between expected and actual experience	—	702,796	(702,796)
Benefit payments	(1,191,062)	(1,191,062)	—
Administrative expenses	—	(5,000)	5,000
Total net changes	1,206,996	835,824	371,172
Ending balance	\$ 20,913,537	\$ 3,903,112	\$ 17,010,425

Assumption changes since the prior measurement date included:

- The discount rate was changed from 2.40 percent to 2.20 percent.

### J. Net OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
OPEB discount rate	1.20%	2.20%	3.20%
Net OPEB liability	\$ 18,156,397	\$ 17,010,425	\$ 15,877,701

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease in Healthcare Cost Trend Rates	Healthcare Cost Trend Rates	1% Increase in Healthcare Cost Trend Rates
Healthcare trend rate	5.25% decreasing to 4.00%	6.25% decreasing to 5.00%	7.25% decreasing to 6.00%
Dental trend rate	3.00%	4.00%	5.00%
Net OPEB liability	\$ 14,648,838	\$ 17,010,425	\$ 19,807,696

**NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)****K. OPEB Expense and Related Deferred Outflows and Deferred Inflows of Resources**

For the current year ended, the District recognized OPEB expense of \$1,952,855. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ —	\$ 176,432
Changes in actuarial assumptions	344,297	106,505
Difference between projected and actual investment earnings	—	557,665
Total	<u>\$ 344,297</u>	<u>\$ 840,602</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	OPEB Expense Amount
2022	\$ (129,599)
2023	\$ (129,780)
2024	\$ (136,565)
2025	\$ (133,501)
2026	\$ 7,062
Thereafter	\$ 26,078

## NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT

### A. Plan Description

The District provides pension benefits to certain eligible employees through the Pension Benefits Plan, a single-employer defined benefit plan administered by the District. All pension benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report.

These benefits are summarized as follows:

**Teacher Pension Benefits** – For eligible teachers hired before July 1, 1991, the District pays a lump sum pension benefit up to \$22,500 based on years of service at retirement. The amount of any pension benefits due to an employee is reduced by the total matching contributions made by the District to the employee's qualified retirement account over the course of that individual's employment with the District.

**Other Pension Benefits** – The District offers pension benefits to several other employee groups. Eligible employees (contracts stipulate a minimum number of years of service and a minimum age) can earn a lump sum pension benefit that differs by bargaining unit. Some contracts also reduce the pension benefits by the total matching contribution made by the District to the employee's qualified retirement account over the course of that individual's employment with the District.

### B. Contributions and Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has not established a trust fund to finance these pension benefits. The District has established an internal service fund to account for these obligations.

### C. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	12
Active plan members	<u>1,435</u>
Total members	<u><u>1,447</u></u>

## NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)

### D. Actuarial Methods and Assumptions

The total pension liability was determined by an actuarial valuation date of July 1, 2019 and a measurement date as of July 1, 2020, as allowed using generally accepted actuarial principles, using the entry-age, level percentage of pay method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	2.40%
20-year municipal bond yield	2.40%
Inflation rate	2.50%
Salary increases	1.50%

Mortality rates were based on Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2019 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

### E. Discount Rate

The discount rate used to measure the total pension liability was 2.40 percent. The District discount rate used in the prior measurement date was 3.10 percent. Since the plan is not funded, the discount rate is equal to the 20-year municipal bond rate, which was set by considering published rate information for 20-year high quality, tax-exempt, general obligation municipal bonds as of the measurement date.

### F. Changes in the Total Pension Liability

	<u>Total Pension Liability</u>
Beginning balance	\$ 1,990,666
Changes for the year	
Service cost	76,661
Interest	60,316
Changes in actuarial assumptions	25,785
Benefit payments	(245,176)
Total net changes	<u>(82,414)</u>
Ending balance	<u>\$ 1,908,252</u>

Assumption changes since the prior measurement date included:

- The discount rate was changed from 3.10 percent to 2.40 percent.



**NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)****G. Total Pension Liability Sensitivity to Discount Rate Changes**

The following presents the total pension liability of the District, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
Pension discount rate	1.40%	2.40%	3.40%
Total pension liability	\$ 1,955,188	\$ 1,908,252	\$ 1,859,801

**H. Pension Expense and Related Deferred Outflows and Deferred Inflows of Resources**

For the current year ended, the District reported a total pension expense of \$139,460. As of year-end, the District reported its deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Changes in actuarial assumptions	\$ 38,993	\$ –
District's contributions to the plan subsequent to the measurement date	<u>282,397</u>	<u>–</u>
Total	<u>\$ 321,390</u>	<u>\$ –</u>

A total of \$282,397 reported as deferred outflows of resources related to pensions resulting from district contributions to the plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to the District pension will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense Amount</u>
2022	\$ 3,900
2023	\$ 3,900
2024	\$ 3,900
2025	\$ 3,900
2026	\$ 3,900
Thereafter	\$ 19,493

## **NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE**

### **A. Plan Descriptions**

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

#### **1. General Employees Retirement Fund (GERF)**

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **2. Teachers Retirement Association (TRA)**

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through the Defined Contribution Plan (DCP) administered by Minnesota State.

### **B. Benefits Provided**

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### **1. GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Benefit increases are provided to benefit recipients each January. The post-retirement increase will be equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

### 2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

#### Tier I Benefits

Step-Rate Formula	Percentage per Year
<b>Basic Plan</b>	
First 10 years of service	2.2 %
All years after	2.7 %
<b>Coordinated Plan</b>	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are up to July 1, 2006 or after	1.9 %

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits, but not yet receiving them, are bound by the plan provisions in effect at the time they last terminated their public service.

### C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

#### 1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2021 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2021, were \$2,480,959. The District's contributions were equal to the required contributions as set by state statutes.

#### 2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,					
	2019		2020		2021	
	Employee	Employer	Employee	Employer	Employee	Employer
<b>Basic Plan</b>	11.00 %	11.71 %	11.00 %	11.92 %	11.00 %	12.13 %
<b>Coordinated Plan</b>	7.50 %	7.71 %	7.50 %	7.92 %	7.50 %	8.13 %

The District's contributions to the TRA for the plan's fiscal year ended June 30, 2021, were \$9,988,203. The District's contributions were equal to the required contributions for each year as set by state statutes.

## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA's Comprehensive Annual Financial Report Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	<i>in thousands</i>
Employer contributions reported in the TRA's Comprehensive Annual Financial Report Statement of Changes in Fiduciary Net Position	\$ 425,223
Add employer contributions not related to future contribution efforts	(56)
Deduct the TRA's contributions not included in allocation	<u>(508)</u>
Total employer contributions	424,659
Total nonemployer contributions	<u>35,587</u>
Total contributions reported in the Schedule of Employer and Nonemployer Pension Allocations	<u>\$ 460,246</u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations, due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

### D. Pension Costs

#### 1. GERF Pension Costs

At June 30, 2021, the District reported a liability of \$29,959,298 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the state of Minnesota's contribution of \$16 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the District totaled \$923,822. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was 0.4997 percent at the end of the measurement period and 0.5016 percent for the beginning of the period.

District's proportionate share of the net pension liability	\$ 29,959,298
State's proportionate share of the net pension liability associated with the District	\$ 923,822

For the year ended June 30, 2021, the District recognized pension expense of \$1,305,627 for its proportionate share of the GERF's pension expense. In addition, the District recognized \$80,401 as grant revenue for its proportionate share of the state of Minnesota's pension expense for the annual \$16 million contribution.

## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2021, the District reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 274,468	\$ 113,350
Changes in actuarial assumptions	–	1,121,354
Net collective difference between projected and actual investment earnings	438,975	–
Changes in proportion	–	464,991
District's contributions to the GERF subsequent to the measurement date	2,480,959	–
Total	<u>\$ 3,194,402</u>	<u>\$ 1,699,695</u>

The \$2,480,959 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2022	\$ (2,007,883)
2023	\$ (245,704)
2024	\$ 543,506
2025	\$ 723,829

### 2. TRA Pension Costs

At June 30, 2021, the District reported a liability of \$147,245,511 for its proportionate share of the TRA's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The District's proportionate share was 1.9930 percent at the end of the measurement period and 2.0284 percent for the beginning of the period.

The pension liability amount reflected a reduction, due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 147,245,511
State's proportionate share of the net pension liability associated with the District	\$ 12,339,490

**NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

For the year ended June 30, 2021, the District recognized pension expense of \$21,841,120. It also recognized \$1,130,380 as an increase to pension expense for the support provided by direct aid.

At June 30, 2021, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 2,952,869	\$ 2,254,882
Changes in actuarial assumptions	47,316,340	122,139,665
Net difference between projected and actual investment earnings on pension plan investments	2,326,255	—
Changes in proportion	20,760,500	7,340,837
District's contributions to the TRA subsequent to the measurement date	9,988,203	—
Total	<u>\$ 83,344,167</u>	<u>\$ 131,735,384</u>

A total of \$9,988,203 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2022	\$ 5,028,940
2023	\$ (36,252,614)
2024	\$ (31,037,045)
2025	\$ 3,644,627
2026	\$ 236,672

**E. Actuarial Assumptions**

The total pension liability in the June 30, 2020 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.25%	2.50%
Wage growth rate		2.85% before July 1, 2028, and 3.25% thereafter
Projected salary increase	3.00%	
Active member payroll growth		2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter
Investment rate of return	7.50%	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on Pub-2010 General Employee Mortality Table for the GERF Plan and the RP-2014 tables for the TRA for males and females, as appropriate, with slight adjustments to fit the PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the GERF and 1.00 percent for January 2020 through January 2023, then increasing by 0.10 percent each year, up to 1.50 percent annually for the TRA.

## **NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

Actuarial assumptions used in the June 30, 2020 valuations were based on the results of actuarial experience studies. The most recent four-year experience study in the GERP plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation. The most recent experience study in the TRA plan was completed in 2015, with economic assumptions updated in 2017.

The following changes in actuarial assumptions and plan provisions occurred in 2020:

### **1. GERP**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

#### **CHANGES IN PLAN PROVISIONS**

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

### **2. TRA**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- Employer contribution rate increased from 7.92 percent to 8.13 percent in July 2020.



## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	35.50 %	5.10 %
Private markets	25.00	5.90 %
Fixed income	20.00	0.75 %
International equity	17.50	5.30 %
Cash equivalents	2.00	– %
Total	100.00 %	

### F. Discount Rate

#### 1. GERF

The discount rate used to measure the total pension liability in 2020 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### 2. TRA

The discount rate used to measure the total pension liability was 7.50 percent. There was no change since the prior measurement. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2020 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
GERF discount rate	6.50%	7.50%	8.50%
District's proportionate share of the GERF net pension liability	\$ 48,014,364	\$ 29,959,298	\$ 15,065,320
TRA discount rate	6.50%	7.50%	8.50%
District's proportionate share of the TRA net pension liability	\$ 225,431,319	\$ 147,245,511	\$ 82,824,357

### H. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the PERA website at [www.mnpera.org](http://www.mnpera.org).

Detailed information about the plan's fiduciary net position is available in a separately issued TRA financial report. That report can be obtained at [www.MinnesotaTRA.org](http://www.MinnesotaTRA.org), by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

## NOTE 9 – FLEXIBLE BENEFIT PLAN

The District has established the Flexible Spending Plan (the Plan). The Plan is a "cafeteria plan" under § 125 of the IRC. All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their group allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the Plan for health insurance, healthcare, and dependent care benefits.

Before the beginning of the Plan year, which is from January 1 to December 31, each participant designates a total amount of pretax dollars to be contributed to the Plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants' annual contributions to the Plan, whether or not such contributions have been made.

Payments of insurance premiums (health, dental, life, and disability) are made by the District directly to the designated insurance companies.

## NOTE 9 – FLEXIBLE BENEFIT PLAN (CONTINUED)

Amounts withheld for medical reimbursement and dependent care are paid by the District to a trust account maintained by an outside administrator on a monthly basis. Payments are made by the outside administrator to participating employees upon submitting a request for reimbursement of eligible expenses incurred by the employee. The medical reimbursement and dependent care activity are included in the financial statements in the General Fund and special revenue funds.

All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the Plan are equal to those of general creditors in an amount equal to the eligible healthcare and dependent care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

## NOTE 10 – INTERFUND TRANSACTIONS

### Interfund Transfers

The District made the following transfers during the current year:

	<u>Transfers In</u>	<u>Transfers Out</u>
Governmental funds		
General Fund	\$ –	\$ 500,000
Nonmajor funds		
Community Service Special Revenue Fund	500,000	–
Internal service funds		
Severance Benefits Fund	63,123	–
Pension Benefits Fund	<u>–</u>	<u>63,123</u>
Total transfers	<u>\$ 563,123</u>	<u>\$ 563,123</u>

Transfers were made between funds to allocate resources for spending and to subsidize operations impacted by the COVID-19 pandemic.

Such interfund transactions are reported in the fund financial statements, but are eliminated as necessary in the government-wide financial statements.

## NOTE 11 – COMMITMENTS AND CONTINGENCIES

### A. Federal and State Revenues

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

## NOTE 11 – COMMITMENTS AND CONTINGENCIES (CONTINUED)

### B. Legal Claims

The District has the usual and customary types of miscellaneous legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

### C. Construction Contracts

At June 30, 2021, the District had commitments totaling \$1,421,200 under various construction contracts for which the work was not yet completed.

### D. COVID-19

The COVID-19 pandemic has caused numerous financial and operational challenges for districts in fiscal 2021, and is expected to have a significant impact for fiscal 2022 and possibly beyond. Any potential effects it may have on the District's future operations and financial condition cannot be determined at this time and have not been reflected in these financial statements.

### E. Operating Leases

The District is obligated under certain bus and space leases accounted for as operating leases. These operating leases range in duration from 3 to 10 years with varying terms. Operating leases do not give rise to property rights and, therefore, the results of the lease agreements are not reflected as a liability in the District's financial statements.

During the year ended June 30, 2021, rental payments under these operating leases totaled \$478,418. The leases require the following future annual lease payments:

Year Ending June 30,	Amount
2022	\$ 480,629
2023	\$ 480,629
2024	\$ 480,629
2025	\$ 487,884
2026	\$ 493,830
2027	\$ 106,830
2028	\$ 26,708

## NOTE 12 – SUBSEQUENT EVENTS

In July 2021, the District entered into a lease purchase agreement for technology devices. The lease will be paid through the General Fund. The lease requires three annual payments of \$537,230.

In October 2021, the District issued \$4,300,000 of General Obligation Alternative Facilities Refunding Bonds, Series 2021A. The bonds were issued in a current refunding of the General Obligation Alternative Facilities Bonds, Series 2012A. The new bonds carry an interest rate of 2.00 percent and were issued to reduced future debt levies of the District.

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 833

Public Employees Retirement Association Pension Benefits Plan  
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
Year Ended June 30, 2021

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.5346%	\$ 25,112,830	\$ —	\$ 25,112,830	\$ 28,092,359	89.39%	78.70%
06/30/2016	06/30/2015	0.5003%	\$ 25,928,143	\$ —	\$ 25,928,143	\$ 29,415,673	88.14%	78.20%
06/30/2017	06/30/2016	0.4933%	\$ 40,053,517	\$ 523,069	\$ 40,576,586	\$ 30,782,743	130.12%	68.90%
06/30/2018	06/30/2017	0.5165%	\$ 32,973,022	\$ 414,616	\$ 33,387,638	\$ 33,279,230	99.08%	75.90%
06/30/2019	06/30/2018	0.5142%	\$ 28,525,709	\$ 935,577	\$ 29,461,286	\$ 34,513,997	82.65%	79.50%
06/30/2020	06/30/2019	0.5016%	\$ 27,732,340	\$ 861,963	\$ 28,594,303	\$ 35,502,746	78.11%	80.20%
06/30/2021	06/30/2020	0.4997%	\$ 29,959,298	\$ 923,822	\$ 30,883,120	\$ 35,621,166	84.11%	79.10%

Public Employees Retirement Association Pension Benefits Plan  
Schedule of District Contributions  
Year Ended June 30, 2021

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 2,167,373	\$ 2,167,373	\$ —	\$ 29,415,673	7.37%
06/30/2016	\$ 2,296,584	\$ 2,296,584	\$ —	\$ 30,782,743	7.46%
06/30/2017	\$ 2,495,606	\$ 2,495,606	\$ —	\$ 33,279,230	7.50%
06/30/2018	\$ 2,588,589	\$ 2,588,589	\$ —	\$ 34,513,997	7.50%
06/30/2019	\$ 2,662,629	\$ 2,662,629	\$ —	\$ 35,502,746	7.50%
06/30/2020	\$ 2,671,115	\$ 2,671,115	\$ —	\$ 35,621,166	7.50%
06/30/2021	\$ 2,480,959	\$ 2,480,959	\$ —	\$ 33,089,386	7.50%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 833

Teachers Retirement Association Pension Benefits Plan  
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
Year Ended June 30, 2021

District Fiscal Year-End	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	1.9987%	\$ 92,098,657	\$ 6,479,000	\$ 98,577,657	\$ 91,237,229	100.94%	81.50%
06/30/2016	06/30/2015	1.8359%	\$113,568,572	\$ 13,930,331	\$127,498,903	\$ 92,802,751	122.38%	76.80%
06/30/2017	06/30/2016	1.7845%	\$425,645,829	\$ 42,723,360	\$468,369,189	\$ 92,469,962	460.31%	44.88%
06/30/2018	06/30/2017	2.0098%	\$401,192,539	\$ 38,782,331	\$439,974,870	\$108,203,544	370.78%	51.57%
06/30/2019	06/30/2018	1.9604%	\$123,131,469	\$ 11,568,657	\$134,700,126	\$108,308,303	113.69%	78.07%
06/30/2020	06/30/2019	2.0284%	\$129,290,642	\$ 11,441,794	\$140,732,436	\$115,187,988	112.24%	78.21%
06/30/2021	06/30/2020	1.9930%	\$147,245,511	\$ 12,339,490	\$159,585,001	\$115,813,902	127.14%	75.48%

Teachers Retirement Association Pension Benefits Plan  
Schedule of District Contributions  
Year Ended June 30, 2021

District Fiscal Year-End	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 6,983,156	\$ 6,983,156	\$ —	\$ 92,802,751	7.52%
06/30/2016	\$ 6,961,699	\$ 6,961,699	\$ —	\$ 92,469,962	7.53%
06/30/2017	\$ 8,114,210	\$ 8,114,210	\$ —	\$108,203,544	7.50%
06/30/2018	\$ 8,123,097	\$ 8,123,097	\$ —	\$108,308,303	7.50%
06/30/2019	\$ 8,878,634	\$ 8,878,634	\$ —	\$115,187,988	7.71%
06/30/2020	\$ 9,172,662	\$ 9,172,662	\$ —	\$115,813,902	7.92%
06/30/2021	\$ 9,988,203	\$ 9,988,203	\$ —	\$122,856,228	8.13%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

## INDEPENDENT SCHOOL DISTRICT NO. 833

Pension Benefits Plan  
Schedule of Changes in the District's Total  
Pension Liability and Related Ratios  
Year Ended June 30, 2021

	District Fiscal Year-End Date				
	2017	2018	2019	2020	2021
Total pension liability					
Service cost	\$ 134,534	\$ 68,872	\$ 70,938	\$ 66,899	\$ 76,661
Interest	126,185	101,615	83,006	78,320	60,316
Changes in actuarial assumptions	58,493	(41,423)	—	(34,684)	25,785
Plan changes	—	(396,856)	—	—	—
Differences between expected and actual economic experience	—	(373,520)	250,876	(19,721)	—
Benefit payments	(274,805)	(435,686)	(411,363)	(667,973)	(245,176)
Net change in total pension liability	44,407	(1,076,998)	(6,543)	(577,159)	(82,414)
Total pension liability – beginning of year	3,606,959	3,651,366	2,574,368	2,567,825	1,990,666
Total pension liability – end of year	<u>\$ 3,651,366</u>	<u>\$ 2,574,368</u>	<u>\$ 2,567,825</u>	<u>\$ 1,990,666</u>	<u>\$ 1,908,252</u>
Covered-employee payroll	<u>\$ 82,208,486</u>	<u>\$ 86,224,567</u>	<u>\$ 88,811,304</u>	<u>\$ 99,534,669</u>	<u>\$102,520,709</u>
Total pension liability as a percentage of covered-employee payroll	<u>4.44%</u>	<u>2.99%</u>	<u>2.89%</u>	<u>2.00%</u>	<u>1.86%</u>

Note: The District implemented GASB Statement No. 73 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.



INDEPENDENT SCHOOL DISTRICT NO. 833

Other Post-Employment Benefits Plan  
Schedule of Changes in the District's Net  
OPEB Liability and Related Ratios  
Year Ended June 30, 2021

	District Fiscal Year-End Date			
	2018	2019	2020	2021
Total OPEB liability				
Service cost	\$ 1,236,066	\$ 1,333,395	\$ 1,622,478	\$ 1,715,560
Interest	592,549	625,359	616,829	499,922
Assumption changes	—	300,487	(149,109)	182,576
Plan changes	—	—	132,770	—
Differences between expected and actual experience	—	—	(247,006)	—
Benefit payments	(902,303)	(1,013,163)	(1,081,042)	(1,191,062)
Net change in total OPEB liability	926,312	1,246,078	894,920	1,206,996
Total OPEB liability – beginning of year	16,639,231	17,565,543	18,811,621	19,706,541
Total OPEB liability – end of year	17,565,543	18,811,621	19,706,541	20,913,537
Plan fiduciary net position				
Contributions	4,000,000	1,013,163	790,000	1,191,062
Investment earnings	1,479	118,217	144,173	138,028
Differences between expected and actual experience	—	—	15,312	702,796
Benefit payments	(902,303)	(1,013,163)	(1,081,042)	(1,191,062)
Administrative expense	(895)	(12,653)	(5,000)	(5,000)
Net change in plan fiduciary net position	3,098,281	105,564	(136,557)	835,824
Plan fiduciary net position – beginning of year	—	3,098,281	3,203,845	3,067,288
Plan fiduciary net position – end of year	3,098,281	3,203,845	3,067,288	3,903,112
Net OPEB liability	\$ 14,467,262	\$ 15,607,776	\$ 16,639,253	\$ 17,010,425
Plan fiduciary net position as a percentage of the total OPEB liability	17.64%	17.03%	15.56%	18.66%
Covered-employee payroll	\$ 123,806,902	\$ 127,521,109	\$ 141,896,848	\$ 146,153,753
Net OPEB liability as a percentage of covered-employee payroll	11.69%	12.24%	11.73%	11.64%

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2018, when the District established the OPEB Trust. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 833

Other Post-Employment Benefits Plan  
Schedule of Investment Returns  
Year Ended June 30, 2021

<u>Year</u>	<u>Annual Money-Weighted Rate of Return, Net of Investment Expense</u>
2018	1.80 %
2019	3.40 %
2020	5.00 %
2021	27.40 %

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2018. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 833

Notes to Required Supplementary Information  
June 30, 2021

**PERA – GENERAL EMPLOYEES RETIREMENT FUND**

**2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

**2020 CHANGES IN PLAN PROVISIONS**

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

**2019 CHANGES IN PLAN PROVISIONS**

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

**2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2017 to MP-2018.

INDEPENDENT SCHOOL DISTRICT NO. 833

Notes to Required Supplementary Information (continued)  
June 30, 2021

**PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

**2018 CHANGES IN PLAN PROVISIONS**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year, with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

**2017 CHANGES IN PLAN PROVISIONS**

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

INDEPENDENT SCHOOL DISTRICT NO. 833

Notes to Required Supplementary Information (continued)  
June 30, 2021

**PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

**2015 CHANGES IN PLAN PROVISIONS**

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

**2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

**TEACHERS RETIREMENT ASSOCIATION (TRA)**

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The cost-of-living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit, are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.

INDEPENDENT SCHOOL DISTRICT NO. 833

Notes to Required Supplementary Information (continued)  
June 30, 2021

**TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)**

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS (CONTINUED)**

- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.
- The single discount rate changed from 5.12 percent to 7.50 percent.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The single discount rate was changed from 8.00 percent to 4.66 percent.

**2015 CHANGES IN PLAN PROVISIONS**

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

**2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

INDEPENDENT SCHOOL DISTRICT NO. 833

Notes to Required Supplementary Information (continued)  
June 30, 2021

**PENSION BENEFITS PLAN**

**2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.10 percent to 2.40 percent.

**2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees, to rates which vary by service and contract group.
- The discount rate was changed from 3.40 percent to 3.10 percent.

**2017 CHANGES IN PLAN PROVISIONS**

- The matching contribution for teachers hired after July 1, 1991 increased. The matching contribution is an offset to the GASB Statement No. 73 benefit. Due to the amount of the increase, the number of teachers with zero liability (i.e., they are assumed to have accumulated \$22,500 in matching contributions before reaching benefit eligibility) increased from 67 to 615.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality table was updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.
- The discount rate was changed from 2.90 percent to 3.40 percent.

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- Retirement rates now begin at age 55, even if the years of service requirement to receive a GASB Statement No. 73 benefit has not been met.
- The discount rate was changed from 3.50 percent to 2.90 percent.

INDEPENDENT SCHOOL DISTRICT NO. 833

Notes to Required Supplementary Information (continued)  
June 30, 2021

**OTHER POST-EMPLOYMENT BENEFITS PLAN**

**2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 2.40 percent to 2.20 percent.

**2020 CHANGES IN PLAN PROVISIONS**

- A post-employment medical subsidy was added for Tier 1 employees.

**2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees, to rates which vary by service and contract group.
- The discount rate was changed from 3.10 percent to 2.40 percent.

**2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.40 percent to 3.10 percent.

**2018 CHANGES IN PLAN PROVISIONS**

- The Tier 1 post-retirement subsidy was removed for future retirees.
- The subsidized benefit eligibility for principals was changed from age 55 with 10 years of service, to age 55 with no service requirement.

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality table was updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.
- The discount rate was changed from 3.50 percent to 3.40 percent.



## SUPPLEMENTAL INFORMATION

## INDEPENDENT SCHOOL DISTRICT NO. 833

Nonmajor Governmental Funds  
Combining Balance Sheet  
as of June 30, 2021

	Special Revenue Funds		
	Food Service	Community Service	Total
Assets			
Cash and temporary investments	\$ 417,471	\$ 1,101,081	\$ 1,518,552
Receivables			
Current taxes	—	805,814	805,814
Delinquent taxes	—	11,286	11,286
Accounts and interest	34	2,186	2,220
Due from other governmental units	1,001,839	360,505	1,362,344
Inventory	157,612	—	157,612
Prepaid items	83,940	91,779	175,719
Total assets	<u>\$ 1,660,896</u>	<u>\$ 2,372,651</u>	<u>\$ 4,033,547</u>
Liabilities			
Salaries payable	\$ 24,355	\$ 361,579	\$ 385,934
Accounts and contracts payable	131,777	281,969	413,746
Due to other governmental units	—	23,382	23,382
Unearned revenue	430,964	43,111	474,075
Total liabilities	<u>587,096</u>	<u>710,041</u>	<u>1,297,137</u>
Deferred inflows of resources			
Unavailable revenue – delinquent taxes	—	5,686	5,686
Property taxes levied for subsequent year	—	1,498,633	1,498,633
Total deferred inflows of resources	<u>—</u>	<u>1,504,319</u>	<u>1,504,319</u>
Fund balances (deficit)			
Nonspendable	241,552	91,779	333,331
Restricted	832,248	2,252,909	3,085,157
Unassigned	—	(2,186,397)	(2,186,397)
Total fund balances	<u>1,073,800</u>	<u>158,291</u>	<u>1,232,091</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,660,896</u>	<u>\$ 2,372,651</u>	<u>\$ 4,033,547</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Nonmajor Governmental Funds  
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances  
Year Ended June 30, 2021

	Special Revenue Funds		
	Food Service	Community Service	Total
Revenue			
Local sources			
Property taxes	\$ —	\$ 1,662,473	\$ 1,662,473
Investment earnings	192	4	196
Other	457,280	4,787,256	5,244,536
State sources	—	2,486,710	2,486,710
Federal sources	5,768,855	705,224	6,474,079
Total revenue	6,226,327	9,641,667	15,867,994
Expenditures			
Current			
Food service	5,963,945	—	5,963,945
Community service	—	10,300,638	10,300,638
Capital outlay	209	20,687	20,896
Total expenditures	5,964,154	10,321,325	16,285,479
Excess (deficiency) of revenue over expenditures	262,173	(679,658)	(417,485)
Other financing sources			
Transfers in	—	500,000	500,000
Net change in fund balances	262,173	(179,658)	82,515
Fund balances			
Beginning of year	811,627	337,949	1,149,576
End of year	\$ 1,073,800	\$ 158,291	\$ 1,232,091

## INDEPENDENT SCHOOL DISTRICT NO. 833

General Fund  
Comparative Balance Sheet  
as of June 30, 2021 and 2020

	2021	2020
Assets		
Cash and temporary investments	\$ 38,569,636	\$ 34,688,574
Cash and investments held by trustee	493,256	492,746
Receivables		
Current taxes	35,011,302	34,462,198
Delinquent taxes	385,575	331,203
Accounts and interest	220,686	155,457
Due from other governmental units	20,010,431	21,534,620
Due from other funds	—	291,042
Inventory	244,470	168,028
Prepaid items	3,770,910	1,623,474
	<u>                    </u>	<u>                    </u>
Total assets	<u>\$ 98,706,266</u>	<u>\$ 93,747,342</u>
Liabilities		
Salaries payable	\$ 10,952,924	\$ 10,902,848
Accounts and contracts payable	7,306,800	6,271,290
Due to other governmental units	996,165	848,518
Unearned revenue	426,911	853,237
Total liabilities	<u>19,682,800</u>	<u>18,875,893</u>
Deferred inflows of resources		
Unavailable revenue – delinquent taxes	207,660	217,875
Property taxes levied for subsequent year	60,950,789	58,640,337
Total deferred inflows of resources	<u>61,158,449</u>	<u>58,858,212</u>
Fund balances (deficit)		
Nonspendable for inventory	244,470	168,028
Nonspendable for prepaid items	3,770,910	1,623,474
Restricted for student activities	582,168	589,390
Restricted for scholarships	4,750	4,750
Restricted for staff development	1,354,016	926,249
Restricted for capital projects levy	258,618	195,102
Restricted for operating capital	126,815	838,788
Restricted for state-approved alternative program	808,017	1,030,425
Restricted for achievement and integration	—	130,730
Restricted for safe schools levy	389,289	111,919
Restricted for basic skills extended time	234,838	264,585
Restricted for community arts center	30,683	30,683
Committed for ATPPS	195,613	155,645
Committed for donations/gifts	588,893	595,255
Committed for school budget carryover	1,595,253	1,806,646
Assigned for subsequent year's budget	—	6,819,346
Unassigned – long-term facilities maintenance		
restricted account deficit	(331,039)	(101,643)
Unassigned	8,011,723	823,865
Total fund balances	<u>17,865,017</u>	<u>16,013,237</u>
	<u>                    </u>	<u>                    </u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 98,706,266</u>	<u>\$ 93,747,342</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

General Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021		2020
	Budget	Actual	Over (Under) Budget
			Actual
Revenue			
Local sources			
Property taxes	\$ 62,847,585	\$ 63,074,915	\$ 227,330
Investment earnings	400,500	20,709	(379,791)
Other	2,074,851	3,279,065	1,204,214
State sources	187,426,751	186,783,809	(642,942)
Federal sources	10,155,542	10,494,910	339,368
Total revenue	262,905,229	263,653,408	748,179
Expenditures			
Current			
Administration	9,521,324	9,319,638	(201,686)
District support services	9,964,027	10,085,897	121,870
Elementary and secondary regular instruction	118,354,070	116,965,391	(1,388,679)
Vocational education instruction	2,105,964	2,136,507	30,543
Special education instruction	49,944,468	48,244,767	(1,699,701)
Community service	231,562	256,754	25,192
Instructional support services	14,497,593	13,406,693	(1,090,900)
Pupil support services	26,560,717	25,984,163	(576,554)
Sites and buildings	32,136,110	32,788,834	652,724
Fiscal and other fixed cost programs	551,500	498,953	(52,547)
Debt service			
Principal	3,443,374	3,552,359	108,985
Interest and fiscal charges	797,295	833,629	36,334
Total expenditures	268,108,004	264,073,585	(4,034,419)
Excess (deficiency) of revenue over expenditures	(5,202,775)	(420,177)	4,782,598
Other financing sources (uses)			
Capital leases issued	1,610,000	2,690,965	1,080,965
Proceeds from sale of assets	1,200	80,992	79,792
Transfers (out)	—	(500,000)	(500,000)
Total other financing sources (uses)	1,611,200	2,271,957	660,757
Net change in fund balances	\$ (3,591,575)	1,851,780	\$ 5,443,355
Fund balances			
Beginning of year		16,013,237	16,557,567
End of year		\$ 17,865,017	\$ 16,013,237

INDEPENDENT SCHOOL DISTRICT NO. 833

Food Service Special Revenue Fund  
Comparative Balance Sheet  
as of June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Assets		
Cash and temporary investments	\$ 417,471	\$ 921,857
Receivables		
Accounts and interest	34	1,018
Due from other governmental units	1,001,839	311,304
Inventory	157,612	155,429
Prepaid items	<u>83,940</u>	<u>22,884</u>
Total assets	<u><u>\$ 1,660,896</u></u>	<u><u>\$ 1,412,492</u></u>
Liabilities		
Salaries payable	\$ 24,355	\$ 39,933
Accounts and contracts payable	131,777	93,575
Unearned revenue	<u>430,964</u>	<u>467,357</u>
Total liabilities	587,096	600,865
Fund balances		
Nonspendable for inventory	157,612	155,429
Nonspendable for prepaid items	83,940	22,884
Restricted for food service	<u>832,248</u>	<u>633,314</u>
Total fund balances	<u>1,073,800</u>	<u>811,627</u>
Total liabilities and fund balances	<u><u>\$ 1,660,896</u></u>	<u><u>\$ 1,412,492</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Food Service Special Revenue Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ 1,000	\$ 192	\$ (808)	\$ 19,991
Other – primarily meal sales	322,600	457,280	134,680	4,365,424
State sources	–	–	–	365,778
Federal sources	5,929,332	5,768,855	(160,477)	2,942,978
Total revenue	<u>6,252,932</u>	<u>6,226,327</u>	<u>(26,605)</u>	<u>7,694,171</u>
Expenditures				
Current				
Salaries	2,239,342	2,166,694	(72,648)	2,692,833
Employee benefits	1,140,747	1,144,419	3,672	1,184,460
Purchased services	198,250	197,641	(609)	357,842
Supplies and materials	2,408,946	2,442,210	33,264	3,256,847
Other expenditures	414,527	12,981	(401,546)	423,305
Capital outlay	43,577	209	(43,368)	213,330
Total expenditures	<u>6,445,389</u>	<u>5,964,154</u>	<u>(481,235)</u>	<u>8,128,617</u>
Net change in fund balances	<u>\$ (192,457)</u>	262,173	<u>\$ 454,630</u>	(434,446)
Fund balances				
Beginning of year		<u>811,627</u>		<u>1,246,073</u>
End of year		<u>\$ 1,073,800</u>		<u>\$ 811,627</u>

## INDEPENDENT SCHOOL DISTRICT NO. 833

Community Service Special Revenue Fund  
Comparative Balance Sheet  
as of June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Assets		
Cash and temporary investments	\$ 1,101,081	\$ 1,223,557
Receivables		
Current taxes	805,814	921,062
Delinquent taxes	11,286	10,715
Accounts and interest	2,186	1,581
Due from other governmental units	360,505	299,487
Prepaid items	<u>91,779</u>	<u>9,559</u>
Total assets	<u><u>\$ 2,372,651</u></u>	<u><u>\$ 2,465,961</u></u>
Liabilities		
Salaries payable	\$ 361,579	\$ 304,803
Accounts and contracts payable	281,969	133,554
Due to other governmental units	23,382	15,904
Unearned revenue	<u>43,111</u>	<u>6,200</u>
Total liabilities	<u>710,041</u>	<u>460,461</u>
Deferred inflows of resources		
Unavailable revenue – delinquent taxes	5,686	6,795
Property taxes levied for subsequent year	<u>1,498,633</u>	<u>1,660,756</u>
Total deferred inflows of resources	<u>1,504,319</u>	<u>1,667,551</u>
Fund balances (deficit)		
Nonspendable for prepaid items	91,779	9,559
Restricted for community education programs	1,784,670	1,939,101
Restricted for early childhood family education programs	290,538	170,194
Restricted for adult basic education	177,701	165,405
Unassigned – school readiness restricted account deficit	(1,274,893)	(1,106,783)
Unassigned – community service restricted account deficit	<u>(911,504)</u>	<u>(839,527)</u>
Total fund balances	<u>158,291</u>	<u>337,949</u>
Total liabilities, deferred inflows of resources, and fund balances	<u><u>\$ 2,372,651</u></u>	<u><u>\$ 2,465,961</u></u>



INDEPENDENT SCHOOL DISTRICT NO. 833

Community Service Special Revenue Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 1,686,382	\$ 1,662,473	\$ (23,909)	\$ 1,734,924
Investment earnings	—	4	4	1,593
Other – primarily tuition and fees	4,852,488	4,787,256	(65,232)	8,956,677
State sources	2,518,148	2,486,710	(31,438)	2,501,497
Federal sources	280,286	705,224	424,938	66,549
Total revenue	9,337,304	9,641,667	304,363	13,261,240
Expenditures				
Current				
Salaries	6,089,011	6,720,184	631,173	8,846,850
Employee benefits	2,159,447	2,218,277	58,830	2,602,565
Purchased services	549,623	984,331	434,708	1,587,072
Supplies and materials	262,588	373,337	110,749	646,627
Other expenditures	6,370	4,509	(1,861)	9,431
Capital outlay	20,401	20,687	286	146,585
Total expenditures	9,087,440	10,321,325	1,233,885	13,839,130
Excess (deficiency) of revenue over expenditures	249,864	(679,658)	(929,522)	(577,890)
Other financing sources				
Transfers in	—	500,000	500,000	400,000
Net change in fund balances	\$ 249,864	(179,658)	\$ (429,522)	(177,890)
Fund balances				
Beginning of year		337,949		515,839
End of year		\$ 158,291		\$ 337,949

INDEPENDENT SCHOOL DISTRICT NO. 833

Capital Projects – Building Construction Fund  
Comparative Balance Sheet  
as of June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Assets		
Cash and temporary investments	\$ 18,565,068	\$ 32,801,563
Cash and investments held by trustee	592,188	1,084,758
Receivables		
Due from other governmental units	<u>342,539</u>	<u>375,929</u>
Total assets	<u><u>\$ 19,499,795</u></u>	<u><u>\$ 34,262,250</u></u>
Liabilities		
Accounts and contracts payable	\$ 721,805	\$ 8,921,638
Fund balances		
Restricted for projects funded by certificates of participation	1,056,023	1,085,166
Restricted for long-term facilities maintenance	17,691,713	24,105,755
Restricted for building construction	<u>30,254</u>	<u>149,691</u>
Total fund balances	<u><u>18,777,990</u></u>	<u><u>25,340,612</u></u>
Total liabilities and fund balances	<u><u>\$ 19,499,795</u></u>	<u><u>\$ 34,262,250</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Capital Projects – Building Construction Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ 120,000	\$ 11,646	\$ (108,354)	\$ 210,387
Other	65,000	65,000	–	1,250
Total revenue	185,000	76,646	(108,354)	211,637
Expenditures				
Capital outlay				
Salaries	–	1,705	1,705	12,895
Employee benefits	–	255	255	1,906
Purchased services	6,716,461	6,480,031	(236,430)	22,041,368
Supplies and materials	–	–	–	4,997
Capital expenditures	300,000	157,277	(142,723)	3,562,519
Debt service				
Fiscal charges and other	–	–	–	154,561
Total expenditures	7,016,461	6,639,268	(377,193)	25,778,246
Excess (deficiency) of revenue over expenditures	(6,831,461)	(6,562,622)	268,839	(25,566,609)
Other financing sources				
Bonds issued	–	–	–	26,550,000
Premium on debt issued	–	–	–	1,231,122
Transfers in	–	–	–	3,491,647
Total other financing sources	–	–	–	31,272,769
Net change in fund balances	\$ (6,831,461)	(6,562,622)	\$ 268,839	5,706,160
Fund balances				
Beginning of year		25,340,612		19,634,452
End of year		\$ 18,777,990		\$ 25,340,612

## INDEPENDENT SCHOOL DISTRICT NO. 833

Debt Service Fund  
Comparative Balance Sheet  
as of June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Assets		
Cash and temporary investments	\$ 19,442,864	\$ 18,281,633
Receivables		
Current taxes	16,171,476	15,826,189
Delinquent taxes	200,144	191,330
Accounts and interest	17	307
Due from other governmental units	<u>118,000</u>	<u>690,146</u>
Total assets	<u><u>\$ 35,932,501</u></u>	<u><u>\$ 34,989,605</u></u>
Liabilities		
Accounts and contracts payable	\$ 300	\$ 6,300
Deferred inflows of resources		
Unavailable revenue – delinquent taxes	94,525	115,962
Property taxes levied for subsequent year	<u>29,924,971</u>	<u>28,407,882</u>
Total deferred inflows of resources	<u>30,019,496</u>	<u>28,523,844</u>
Fund balances		
Restricted for debt service	<u>5,912,705</u>	<u>6,459,461</u>
Total liabilities, deferred inflows of resources, and fund balances	<u><u>\$ 35,932,501</u></u>	<u><u>\$ 34,989,605</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Debt Service Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2021  
(With Comparative Actual Amounts for the Year Ended June 30, 2020)

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 28,397,000	\$ 28,300,783	\$ (96,217)	\$ 28,802,304
Investment earnings	55,000	2,379	(52,621)	55,548
State sources	1,238,000	1,179,995	(58,005)	1,218,219
Federal sources	1,125,000	1,127,432	2,432	1,130,756
Total revenue	<u>30,815,000</u>	<u>30,610,589</u>	<u>(204,411)</u>	<u>31,206,827</u>
Expenditures				
Debt service				
Principal	18,805,000	18,805,000	—	17,355,000
Interest	12,338,399	12,338,399	—	12,824,420
Fiscal charges and other	25,000	13,946	(11,054)	24,251
Total expenditures	<u>31,168,399</u>	<u>31,157,345</u>	<u>(11,054)</u>	<u>30,203,671</u>
Excess (deficiency) of revenue over expenditures	(353,399)	(546,756)	(193,357)	1,003,156
Other financing sources				
Premium on debt issued	<u>—</u>	<u>—</u>	<u>—</u>	<u>710,444</u>
Net change in fund balances	<u>\$ (353,399)</u>	<u>(546,756)</u>	<u>\$ (193,357)</u>	<u>1,713,600</u>
Fund balances				
Beginning of year		<u>6,459,461</u>		<u>4,745,861</u>
End of year		<u>\$ 5,912,705</u>		<u>\$ 6,459,461</u>

## INDEPENDENT SCHOOL DISTRICT NO. 833

Internal Service Funds  
Combining Statement of Net Position  
as of June 30, 2021  
(With Comparative Totals as of June 30, 2020)

	Severance Benefits	Pension Benefits	Totals	
			2021	2020
Assets				
Current assets				
Cash and temporary investments	\$ 2,228,742	\$ 1,687,620	\$ 3,916,362	\$ 4,423,183
Receivables				
Accounts and interest	6	10	16	436
Total current assets	2,228,748	1,687,630	3,916,378	4,423,619
Deferred outflows of resources				
Pension plan deferments	—	321,390	321,390	288,069
Liabilities				
Current liabilities				
Severance benefits	203,669	—	203,669	357,944
Total pension liability	—	264,909	264,909	—
Total current liabilities	203,669	264,909	468,578	357,944
Long-term liabilities				
Severance benefits	1,974,695	—	1,974,695	1,883,056
Total pension liability	—	1,643,343	1,643,343	1,990,666
Total long-term liabilities	1,974,695	1,643,343	3,618,038	3,873,722
Total liabilities	2,178,364	1,908,252	4,086,616	4,231,666
Deferred inflows of resources				
Pension plan deferments	—	—	—	27,202
Net position				
Unrestricted	\$ 50,384	\$ 100,768	\$ 151,152	\$ 452,820

INDEPENDENT SCHOOL DISTRICT NO. 833

Internal Service Funds  
Combining Statement of Revenue, Expenses, and Changes in Net Position  
Year Ended June 30, 2021  
(With Comparative Totals for the Year Ended June 30, 2020)

	Severance Benefits	Pension Benefits	Totals	
			2021	2020
Operating revenue				
Contributions from governmental funds	\$ —	\$ —	\$ —	\$ —
Operating expenses				
Severance benefits	164,414	—	164,414	683,294
Pension benefits	—	139,460	139,460	121,916
Total operating expenses	<u>164,414</u>	<u>139,460</u>	<u>303,874</u>	<u>805,210</u>
Operating income (loss)	(164,414)	(139,460)	(303,874)	(805,210)
Nonoperating revenue				
Investment earnings	<u>735</u>	<u>1,471</u>	<u>2,206</u>	<u>71,503</u>
Income (loss) before transfers	(163,679)	(137,989)	(301,668)	(733,707)
Transfers in	63,123	—	63,123	240,867
Transfers (out)	<u>—</u>	<u>(63,123)</u>	<u>(63,123)</u>	<u>(240,867)</u>
Change in net position	(100,556)	(201,112)	(301,668)	(733,707)
Net position				
Beginning of year	<u>150,940</u>	<u>301,880</u>	<u>452,820</u>	<u>1,186,527</u>
End of year	<u>\$ 50,384</u>	<u>\$ 100,768</u>	<u>\$ 151,152</u>	<u>\$ 452,820</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Internal Service Funds  
Combining Statement of Cash Flows  
Year Ended June 30, 2021  
(With Comparative Totals for the Year Ended June 30, 2020)

	Severance Benefits	Pension Benefits	Totals	
			2021	2020
Cash flows from operating activities				
Severance benefit payments	\$ (227,050)	\$ –	\$ (227,050)	\$ (152,632)
Pension benefit payments	–	(282,397)	(282,397)	(245,176)
Net cash flows from operating activities	(227,050)	(282,397)	(509,447)	(397,808)
Cash flows from noncapital financial activities				
Transfer in	63,123	–	63,123	240,867
Transfer (out)	–	(63,123)	(63,123)	(240,867)
Net cash flows from noncapital financing activities	63,123	(63,123)	–	–
Cash flows from investing activities				
Interest on investments	874	1,752	2,626	71,745
Net change in cash and cash equivalents	(163,053)	(343,768)	(506,821)	(326,063)
Cash and cash equivalents				
Beginning of year	2,391,795	2,031,388	4,423,183	4,749,246
End of year	<u>\$ 2,228,742</u>	<u>\$ 1,687,620</u>	<u>\$ 3,916,362</u>	<u>\$ 4,423,183</u>
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ (164,414)	\$ (139,460)	\$ (303,874)	\$ (805,210)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Changes in assets, liabilities, and deferred outflows/inflows of resources				
Deferred outflows of resources	–	(33,321)	(33,321)	426,697
Severance benefits	(62,636)	–	(62,636)	530,662
Total pension liability	–	(82,414)	(82,414)	(577,159)
Deferred inflows of resources	–	(27,202)	(27,202)	27,202
Net cash flows from operating activities	<u>\$ (227,050)</u>	<u>\$ (282,397)</u>	<u>\$ (509,447)</u>	<u>\$ (397,808)</u>



## Section III

# Statistical



## **STATISTICAL SECTION (UNAUDITED)**

This section of Independent School District No. 833's (the District) Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant local revenue source, property taxes.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Indicators**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's ACFR relates to the services the District provides, and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the District's ACFR for the relevant year.

INDEPENDENT SCHOOL DISTRICT NO. 833

Net Position by Component  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Governmental activities				
Net investment in capital assets	\$ 50,633,665	\$ 55,788,399	\$ 62,066,067	\$ 67,105,680
Restricted	7,224,679	7,969,499	6,717,236	5,307,406
Unrestricted	41,564,392	33,224,612	21,345,431	(116,559,725)
Total governmental activities net position	\$ 99,422,736	\$ 96,982,510	\$ 90,128,734	\$ (44,146,639)

Note 1: The District implemented GASB Statement No. 68 in fiscal 2015. The District reported a change in accounting principle as a result of implementing this standard that decreased unrestricted net position by \$133,694,258.

Note 2: The District implemented GASB Statement No. 73 in fiscal 2017. The District reported a change in accounting principle as a result of implementing this standard that decreased unrestricted net position by \$3,250,849.

Note 3: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2018. The District reported a change in accounting principle as a result of implementing these standards that decreased unrestricted net position by \$13,473,303.

Note 4: The District implemented GASB Statement No. 84 in fiscal 2020. The District reported a change in accounting principle as a result of implementing this standard that increased net position by \$588,951.

2016	2017	2018	2019	2020	2021
\$ 85,486,603	\$ 97,078,662	\$ 105,081,336	\$ 116,655,557	\$ 132,577,651	\$ 147,166,352
7,985,002	8,559,909	10,386,276	10,961,643	9,414,319	9,195,650
<u>(123,762,639)</u>	<u>(190,064,192)</u>	<u>(265,309,406)</u>	<u>(207,236,646)</u>	<u>(222,524,651)</u>	<u>(232,200,378)</u>
<u>\$ (30,291,034)</u>	<u>\$ (84,425,621)</u>	<u>\$ (149,841,794)</u>	<u>\$ (79,619,446)</u>	<u>\$ (80,532,681)</u>	<u>\$ (75,838,376)</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Governmental activities				
Expenses				
Administration	\$ 6,804,171	\$ 7,050,311	\$ 7,360,847	\$ 7,532,409
District support services	3,911,630	4,018,082	3,740,490	5,376,819
Elementary and secondary				
regular instruction	88,058,900	92,521,117	95,372,479	98,375,195
Vocational education instruction	1,717,365	1,740,819	2,177,553	2,205,777
Special education instruction	23,604,017	25,962,043	29,637,200	31,977,796
Instructional support services	8,523,989	9,113,915	9,413,500	9,562,822
Pupil support services	17,762,412	18,413,745	19,096,318	20,109,824
Sites and buildings	19,307,770	19,778,272	22,213,724	22,005,923
Fiscal and other fixed cost programs	397,742	431,469	475,441	575,898
Food service	7,520,073	7,806,312	8,490,573	9,163,254
Community service	11,558,180	12,430,058	12,999,994	12,359,513
Depreciation not included in other functions	8,945,019	9,231,034	9,329,886	9,217,946
Interest and fiscal charges	13,100,740	11,796,212	11,590,377	11,615,626
Total governmental activities expenses	211,212,008	220,293,389	231,898,382	240,078,802
Program revenues				
Charges for services				
Food service	4,945,351	5,140,646	5,317,906	5,362,540
Community service	8,817,171	9,547,111	9,616,643	8,969,973
All other	1,180,515	1,119,080	1,242,491	1,206,308
Operating grants and contributions	34,410,790	39,448,027	39,081,056	46,117,949
Total governmental activities program revenues	49,353,827	55,254,864	55,258,096	61,656,770
Net (expense) revenue	(161,858,181)	(165,038,525)	(176,640,286)	(178,422,032)
General revenues and other changes in net position				
Taxes				
Property taxes levied for general purposes	27,927,885	27,046,036	17,273,471	28,675,307
Property taxes levied for community service	1,277,741	1,312,685	675,875	1,337,276
Property taxes levied for capital projects	—	1,306,697	1,063,625	434,612
Property taxes levied for debt service	23,546,002	24,174,245	24,935,744	25,859,959
General grants and aids	106,110,510	106,799,031	123,100,301	118,753,997
Other general revenues	3,543,466	1,956,699	2,582,363	2,598,100
Investment earnings	1,338,373	2,906	155,131	181,666
Special item – joint school proceeds	—	—	—	—
Total general revenues and other changes in net position	163,743,977	162,598,299	169,786,510	177,840,917
Change in net position	\$ 1,885,796	\$ (2,440,226)	\$ (6,853,776)	\$ (581,115)

2016	2017	2018	2019	2020	2021
\$ 8,060,524	\$ 10,381,871	\$ 10,744,172	\$ 7,032,372	\$ 9,883,818	\$ 9,747,835
6,414,735	6,596,898	7,273,325	6,983,278	9,395,684	10,219,913
100,748,199	148,539,553	151,918,411	74,877,601	125,366,665	125,296,178
2,313,645	2,685,595	2,734,373	1,819,974	2,408,899	2,223,916
34,696,192	50,522,278	53,186,820	31,196,045	49,287,686	50,704,044
9,842,037	13,144,802	13,571,859	7,976,321	12,418,831	14,077,898
19,090,739	24,295,235	23,436,936	21,297,476	26,083,455	24,694,288
20,099,373	23,711,287	25,062,057	26,674,277	28,701,498	33,719,382
318,258	493,785	494,905	528,945	296,593	498,953
8,651,331	9,508,533	9,453,626	9,758,244	8,287,370	6,064,857
13,312,337	16,767,322	16,319,158	13,480,226	14,692,539	10,777,411
8,997,829	8,894,001	8,820,668	8,735,469	8,417,009	8,223,007
10,964,797	15,903,275	10,897,334	9,337,121	9,416,042	9,657,351
243,509,996	331,444,435	333,913,644	219,697,349	304,656,089	305,905,033
5,929,451	6,265,612	6,204,513	6,267,966	4,365,424	457,280
10,012,263	10,587,395	10,704,967	11,387,865	8,956,677	4,787,256
1,608,938	3,840,898	1,935,558	1,911,827	1,772,190	1,244,990
46,131,521	51,670,670	54,861,148	57,205,946	59,338,676	63,951,797
63,682,173	72,364,575	73,706,186	76,773,604	74,432,967	70,441,323
(179,827,823)	(259,079,860)	(260,207,458)	(142,923,745)	(230,223,122)	(235,463,710)
28,665,427	43,123,208	43,556,419	54,158,534	58,304,158	63,064,700
1,327,464	1,376,364	1,441,912	1,440,413	1,735,026	1,661,364
2,089,950	—	—	—	—	—
26,834,502	28,683,471	28,089,094	26,940,397	28,792,534	28,279,346
122,563,945	130,278,195	130,718,982	125,508,579	136,490,880	144,954,814
2,267,072	3,365,486	2,748,456	3,092,200	2,354,738	2,160,655
580,418	1,369,398	1,709,725	2,005,970	1,043,600	37,136
9,354,650	—	—	—	—	—
193,683,428	208,196,122	208,264,588	213,146,093	228,720,936	240,158,015
\$ 13,855,605	\$ (50,883,738)	\$ (51,942,870)	\$ 70,222,348	\$ (1,502,186)	\$ 4,694,305

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INDEPENDENT SCHOOL DISTRICT NO. 833

Governmental Activities Tax Revenues by Source and Levy Type  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

Fiscal Year	Property Tax					Total
	General Purposes	Community Service	Capital Projects	Debt Service		
2012	\$ 27,927,885	\$ 1,277,741	\$ —	\$ 23,546,002	\$ 52,751,628	
2013	27,046,036	1,312,685	1,306,697	24,174,245	53,839,663	
2014	17,273,471	675,875	1,063,625	24,935,744	43,948,715	
2015	28,675,307	1,337,276	434,612	25,859,959	56,307,154	
2016	28,665,427	1,327,464	2,089,950	26,834,502	58,917,343	
2017	43,123,208	1,376,364	—	28,683,471	73,183,043	
2018	43,556,419	1,441,912	—	28,089,094	73,087,425	
2019	54,158,534	1,440,413	—	26,940,397	82,539,344	
2020	58,304,158	1,735,026	—	28,792,534	88,831,718	
2021	63,064,700	1,661,364	—	28,279,346	93,005,410	

Note: The change in “tax shift,” as approved in legislation, impacted the amount of tax revenue recognized in fiscal year 2014. Changes in the amount of revenue recognized, due to the tax shift, are offset by an adjustment to state aid payments by an equal amount.

INDEPENDENT SCHOOL DISTRICT NO. 833

Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
General Fund				
Nonspendable	\$ 1,125,484	\$ 1,105,277	\$ 1,135,917	\$ 2,949,314
Restricted	2,188,743	2,886,060	1,155,136	3,250,381
Committed	4,188,228	3,899,880	3,531,073	1,611,060
Assigned	3,988,180	2,598,614	1,068,692	2,506,731
Unassigned	8,245,358	3,393,447	2,594,734	—
Total General Fund	<u>\$ 19,735,993</u>	<u>\$ 13,883,278</u>	<u>\$ 9,485,552</u>	<u>\$ 10,317,486</u>
All other governmental funds				
Nonspendable	\$ 187,405	\$ 319,142	\$ 322,357	\$ 311,391
Restricted	16,691,364	11,824,838	30,934,103	53,227,317
Unassigned – special revenue funds and capital projects fund	<u>(175,737)</u>	<u>(391,720)</u>	<u>(902,741)</u>	<u>(1,326,400)</u>
Total all other governmental funds	<u>\$ 16,703,032</u>	<u>\$ 11,752,260</u>	<u>\$ 30,353,719</u>	<u>\$ 52,212,308</u>
Total all governmental funds	<u>\$ 36,439,025</u>	<u>\$ 25,635,538</u>	<u>\$ 39,839,271</u>	<u>\$ 62,529,794</u>

2016	2017	2018	2019	2020	2021
\$ 3,139,510	\$ 3,257,797	\$ 1,396,426	\$ 1,952,300	\$ 1,791,502	\$ 4,015,380
5,232,246	5,647,049	6,340,938	7,209,146	4,122,621	3,789,194
2,848,063	2,349,140	2,698,868	2,384,590	2,557,546	2,379,759
—	—	—	1,147,687	6,819,346	—
(3,916,752)	(3,836,289)	(2,023,983)	3,274,893	722,222	7,680,684
<u>\$ 7,303,067</u>	<u>\$ 7,417,697</u>	<u>\$ 8,412,249</u>	<u>\$ 15,968,616</u>	<u>\$ 16,013,237</u>	<u>\$ 17,865,017</u>
\$ 282,171	\$ 342,224	\$ 170,050	\$ 153,456	\$ 187,872	\$ 333,331
206,999,874	222,113,714	67,870,978	27,972,661	34,708,087	27,775,852
(1,640,601)	(2,055,699)	(2,023,454)	(1,983,892)	(1,946,310)	(2,186,397)
<u>\$ 205,641,444</u>	<u>\$ 220,400,239</u>	<u>\$ 66,017,574</u>	<u>\$ 26,142,225</u>	<u>\$ 32,949,649</u>	<u>\$ 25,922,786</u>
<u>\$ 212,944,511</u>	<u>\$ 227,817,936</u>	<u>\$ 74,429,823</u>	<u>\$ 42,110,841</u>	<u>\$ 48,962,886</u>	<u>\$ 43,787,803</u>

## INDEPENDENT SCHOOL DISTRICT NO. 833

Changes in Fund Balances of Governmental Funds  
 Last Ten Fiscal Years  
 (Modified Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Revenues				
Local sources				
Property taxes	\$ 53,398,487	\$ 54,114,344	\$ 44,086,418	\$ 56,771,747
Investment earnings	271,107	33,466	76,020	86,803
Other	18,486,503	17,763,536	18,759,403	18,136,921
State sources	130,985,867	138,316,987	154,160,144	156,896,497
Federal sources	9,535,433	7,930,071	8,021,213	7,692,816
Total revenues	212,677,397	218,158,404	225,103,198	239,584,784
Expenditures				
Current				
Administration	6,834,030	6,885,574	7,279,625	7,527,157
District support services	3,932,209	4,126,221	3,723,231	5,405,748
Elementary and secondary regular instruction	87,351,693	91,084,361	92,903,232	97,894,964
Vocational education instruction	1,717,365	1,740,819	2,177,553	2,219,972
Special education instruction	23,732,334	25,956,261	29,648,664	32,318,511
Instructional support services	8,573,910	9,121,267	9,429,549	9,624,579
Pupil support services	17,473,201	18,382,511	18,964,817	19,998,559
Sites and buildings	19,728,887	18,770,018	21,214,467	19,235,624
Fiscal and other fixed cost programs	397,742	431,469	475,441	575,898
Food service	7,323,687	7,534,746	7,905,963	8,733,963
Community service	11,378,251	12,204,906	12,761,208	12,199,272
Capital outlay	14,170,324	7,168,443	3,625,881	12,365,749
Debt service				
Principal	11,141,959	14,187,625	15,901,988	19,522,458
Interest and fiscal charges	15,214,160	12,632,458	12,433,570	12,295,560
Total expenditures	228,969,752	230,226,679	238,445,189	259,918,014
Excess (deficiency) of revenues over expenditures	(16,292,355)	(12,068,275)	(13,341,991)	(20,333,230)
Other financing sources (uses)				
Bonds issued	6,150,000	—	20,510,000	—
Refunding bonds issued	8,440,000	—	—	32,695,000
Certificates of participation issued	—	—	—	—
Premium on debt issued	93,657	—	429,342	4,001,004
Capital leases issued	4,100,000	1,264,788	2,606,382	2,268,000
Payment to refunded bond escrow agent	(51,005,000)	—	—	—
Proceeds from sale of assets	—	—	—	59,749
Transfers in	139,164	—	4,144,517	4,000,000
Transfers out	(139,164)	—	(144,517)	—
Total other financing sources (uses)	(32,221,343)	1,264,788	27,545,724	43,023,753
Net change in fund balances before special item	(48,513,698)	(10,803,487)	14,203,733	22,690,523
Special item – joint school proceeds	—	—	—	—
Net change in fund balances	\$ (48,513,698)	\$ (10,803,487)	\$ 14,203,733	\$ 22,690,523
Debt service as a percentage of noncapital expenditures	12.3%	12.0%	12.0%	12.7%

2016	2017	2018	2019	2020	2021
\$ 58,998,316	\$ 73,186,254	\$ 73,078,706	\$ 82,457,714	\$ 88,869,159	\$ 93,038,171
566,696	1,304,737	1,613,056	1,902,342	972,097	34,930
19,629,349	23,623,131	21,593,494	22,568,511	17,268,132	8,588,601
160,752,665	167,784,753	177,134,941	183,285,828	186,442,015	190,450,514
7,942,801	8,771,312	8,505,160	8,132,815	9,321,763	18,096,421
247,889,827	274,670,187	281,925,357	298,347,210	302,873,166	310,208,637
7,892,778	8,197,267	8,391,487	8,871,322	9,111,780	9,319,638
6,523,030	6,307,421	6,104,486	7,250,605	8,615,747	10,085,897
98,789,970	107,854,344	108,625,608	112,913,156	114,653,882	116,965,391
2,317,450	2,206,298	2,278,393	2,230,094	2,293,993	2,136,507
34,778,587	39,392,782	41,742,679	42,977,635	45,976,533	48,244,767
9,845,835	10,306,731	10,573,054	10,871,937	11,519,455	13,406,693
19,897,703	21,088,490	21,729,157	23,155,824	25,621,566	25,984,163
30,054,434	23,601,889	22,792,237	22,303,436	26,701,248	32,788,834
318,258	493,785	494,905	528,945	296,593	498,953
8,442,308	8,942,896	9,100,783	9,414,128	7,915,287	5,963,945
13,046,284	14,775,151	14,243,337	14,888,937	13,908,291	10,557,392
26,906,115	29,648,166	58,549,709	41,314,572	25,983,600	6,660,164
16,895,781	18,886,010	19,367,531	20,011,552	21,235,918	22,357,359
12,855,423	17,241,055	18,004,042	14,043,337	13,867,244	13,185,974
288,563,956	308,942,285	341,997,408	330,775,480	327,701,137	318,155,677
(40,674,129)	(34,272,098)	(60,072,051)	(32,428,270)	(24,827,971)	(7,947,040)
101,615,000	—	22,580,000	—	26,550,000	—
73,460,000	33,035,000	—	25,790,000	—	—
13,200,000	6,995,000	—	—	—	—
24,942,087	5,494,553	1,069,773	2,307,941	1,941,566	—
4,763,734	3,184,710	1,884,165	—	2,418,602	2,690,965
(36,435,000)	—	(118,850,000)	(28,080,000)	—	—
188,375	436,260	—	91,347	180,897	80,992
—	—	354,611	—	3,891,647	500,000
—	—	(354,611)	—	(3,891,647)	(500,000)
181,734,196	49,145,523	(93,316,062)	109,288	31,091,065	2,771,957
141,060,067	14,873,425	(153,388,113)	(32,318,982)	6,263,094	(5,175,083)
9,354,650	—	—	—	—	—
\$ 150,414,717	\$ 14,873,425	\$(153,388,113)	\$ (32,318,982)	\$ 6,263,094	\$ (5,175,083)
11.9%	13.0%	13.2%	11.6%	11.6%	11.6%

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INDEPENDENT SCHOOL DISTRICT NO. 833

General Governmental Tax Revenues by Source and Levy Type  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

Fiscal Year	Property Tax				
	General Fund	Community Service Special Revenue Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Total
2012	\$ 28,343,779	\$ 1,294,368	\$ –	\$ 23,760,340	\$ 53,398,487
2013	27,207,656	1,320,051	1,306,697	24,279,940	54,114,344
2014	17,356,331	679,486	1,063,625	24,986,976	44,086,418
2015	28,926,672	1,349,064	434,612	26,061,399	56,771,747
2016	28,704,114	1,329,610	2,089,950	26,874,642	58,998,316
2017	43,100,551	1,378,067	–	28,707,636	73,186,254
2018	43,551,656	1,441,341	–	28,085,709	73,078,706
2019	54,091,396	1,439,395	–	26,926,923	82,457,714
2020	58,331,931	1,734,924	–	28,802,304	88,869,159
2021	63,074,915	1,662,473	–	28,300,783	93,038,171

Note: The change in “tax shift,” as approved in legislation, impacted the amount of tax revenue recognized in fiscal year 2014. Changes in the amount of revenue recognized, due to the tax shift, are offset by an adjustment to state aid payments by an equal amount.

## INDEPENDENT SCHOOL DISTRICT NO. 833

Tax Capacities and Market Values  
Last Ten Fiscal Years

For Taxes Collectible	Tax Capacity Valuation					
	Agricultural	Nonagricultural	Fiscal Disparities		Tax Increment	
			Contribution	Distribution		
2012	\$ 1,460,166	\$ 85,636,730	\$ (6,411,866)	\$ 12,973,932	\$ (1,367,074)	
2013	1,416,082	80,294,632	(6,400,832)	11,605,924	(1,218,416)	
2014	1,520,718	84,069,276	(6,110,679)	11,530,736	(850,053)	
2015	1,631,755	96,283,039	(6,110,745)	11,589,664	(729,809)	
2016	1,525,489	99,519,527	(6,241,320)	11,611,979	(807,459)	
2017	1,598,306	103,036,166	(6,595,331)	12,705,153	(858,726)	
2018	1,683,634	111,257,338	(7,009,757)	13,530,896	(819,974)	
2019	1,602,386	120,117,908	(7,540,244)	14,579,885	(1,138,803)	
2020	1,545,494	130,567,600	(7,927,755)	15,911,949	(1,475,247)	
2021	1,680,060	139,639,744	(8,462,769)	16,551,972	(1,591,577)	

Source: State of Minnesota School Tax Report



Total Taxable		Total Direct Tax Rate	Taxable Market Value	Tax Capacity as a Percentage of Market Value
\$	92,291,888	37.894 %	\$ 8,109,596,500	1.14 %
	85,697,390	41.286	7,626,898,000	1.12
	90,159,998	39.169	7,978,967,600	1.13
	102,663,904	35.675	9,098,596,000	1.13
	105,608,216	36.812	9,372,785,100	1.13
	109,885,568	34.309	9,652,063,700	1.14
	118,642,137	33.303	10,371,491,600	1.14
	127,621,132	34.926	11,147,246,400	1.14
	138,622,041	33.904	12,067,393,650	1.15
	147,817,430	34.181	12,833,321,500	1.15

INDEPENDENT SCHOOL DISTRICT NO. 833

Property Tax Rates – Direct and Overlapping Governments  
Last Ten Fiscal Years

Rate	Tax Collection Calendar Year	ISD No. 833	Overlapping Rates Municipalities (1)			
			Cottage Grove	Woodbury	Newport	St. Paul Park
Tax capacity rate	2012	37.894%	41.446%	35.921%	64.662%	49.481%
Market value rate	2012	0.19942%	–	0.02566%	–	–
Tax capacity rate	2013	41.286%	45.046%	39.440%	70.803%	57.471%
Market value rate	2013	0.21905%	–	0.02700%	–	–
Tax capacity rate	2014	39.169%	43.812%	38.076%	72.054%	48.754%
Market value rate	2014	0.22287%	–	0.02594%	–	–
Tax capacity rate	2015	35.675%	41.591%	34.657%	69.973%	45.677%
Market value rate	2015	0.20996%	–	0.01308%	–	–
Tax capacity rate	2016	36.812%	43.140%	35.287%	61.660%	45.560%
Market value rate	2016	0.33988%	–	0.01216%	–	–
Tax capacity rate	2017	34.309%	43.012%	35.219%	60.304%	43.919%
Market value rate	2017	0.31281%	–	0.01187%	–	–
Tax capacity rate	2018	33.303%	40.583%	33.670%	58.736%	42.591%
Market value rate	2018	0.37066%	–	0.01111%	–	–
Tax capacity rate	2019	34.926%	38.959%	33.177%	57.383%	43.475%
Market value rate	2019	0.34919%	–	0.00664%	–	–
Tax capacity rate	2020	33.904%	39.182%	32.489%	54.335%	38.689%
Market value rate	2020	0.32620%	–	0.00615%	–	–
Tax capacity rate	2021	34.181%	37.351%	32.298%	54.007%	39.112%
Market value rate	2021	0.31580%	–	0.00584%	–	–

- (1) Municipalities listed include those with district learning sites.
- (2) The miscellaneous other levy includes Northeast Metropolitan Intermediate School District No. 916, Metropolitan Council, Metropolitan Mosquito Control District, Transit District 509, Transit Area, Washington Co. HRA 187, Woodbury EDA, Woodbury HRA 316, Ramsey-Washington Metro Watershed District, Valley Branch Watershed District, South Washington Watershed District, and Regional Rail Authority.
- (3) The City of Cottage Grove was used as the municipality for purposes of the total district residents.

Source: Washington County

Denmark Township	Grey Cloud Island	Afton	Washington County	Miscellaneous Other (2)	Total ISD No. 833 Resident (3)
13.696%	27.277%	30.078%	31.939%	10.322%	121.601%
—	—	—	0.00180%	—	0.20122%
13.678%	25.691%	30.059%	34.225%	12.854%	133.411%
—	—	—	0.00191%	—	0.22096%
13.135%	26.196%	30.092%	32.811%	12.843%	128.635%
—	—	—	0.00449%	—	0.22736%
12.490%	23.580%	27.737%	30.186%	11.365%	118.817%
—	—	—	0.00400%	—	0.21396%
11.236%	23.481%	29.373%	30.564%	11.831%	122.347%
—	—	—	0.00390%	—	0.34378%
11.264%	22.455%	32.300%	30.448%	11.413%	119.181%
—	—	—	0.00378%	—	0.31659%
11.063%	21.834%	32.255%	29.983%	11.450%	115.319%
—	—	—	0.00353%	—	0.37418%
13.600%	20.238%	32.983%	29.682%	12.575%	116.142%
—	—	—	0.00330%	—	0.35249%
15.919%	23.494%	30.795%	28.944%	11.436%	113.467%
—	—	—	0.00342%	—	0.32961%
15.892%	20.852%	32.025%	27.435%	11.827%	110.795%
—	—	—	0.00325%	—	0.31905%

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INDEPENDENT SCHOOL DISTRICT NO. 833

Principal Taxpayers  
Current Year and Nine Years Ago

Taxpayer	Type of Property	2021			2012		
		Tax Capacity	Rank	Percent of Total Tax Capacity	Tax Capacity	Rank	Percent of Total Tax Capacity
Xcel Energy	Utility	\$ 2,582,776	1	1.75 %	\$ 1,728,464	1	1.87 %
Grand Forest Owner, LLC	Residential	1,193,913	2	0.81	565,464	4	0.61
Woodbury Village Shopping	Commercial	899,847	3	0.61	661,756	3	0.72
Invest Woodbury I SPE, LLC	Residential	851,920	4	0.58	—	—	—
G&I X Valley Creek, LLC	Residential	826,675	5	0.56	—	—	—
3M Company	Commercial	804,480	6	0.54	700,871	2	0.76
Tilden Fundamental Barrington Apartments	Residential	611,774	7	0.41	—	—	—
Allina Health System	Commercial	496,528	8	0.34	381,760	7	0.41
Bellwood, Inc.	Commercial	482,042	9	0.33	—	—	—
St. Paul Park Refining Co., LLC	Commercial	472,893	10	0.32	385,314	6	0.42
TMF I Valley, LLC	Residential	—	—	—	411,944	5	0.45
Healtheast Properties, LLC	Commercial	—	—	—	309,494	8	0.34
TMT Woodbury Apartments, Inc.	Residential	—	—	—	298,376	9	0.32
ML Casa II, LP	Commercial	—	—	—	248,901	10	0.27
Total		<u>\$ 9,222,848</u>		<u>6.25 %</u>	<u>\$ 5,692,344</u>		<u>6.17 %</u>

Note: The most recent data available is used for 2021.

Source: Washington County

INDEPENDENT SCHOOL DISTRICT NO. 833

Property Tax Levies, Collections, and Receivables  
Last Ten Fiscal Years

For Taxes Collectible	Original Levy				Collections	
	Local Spread	Fiscal Disparities	Property Tax Credits	Total Spread	First Year Levy Recognized	Percentage of Levy
2012	\$ 46,267,400	\$ 7,196,635	\$ 10,202	\$ 53,474,237	\$ 52,997,555	99.1 %
2013	47,348,831	6,764,319	11,047	54,124,197	53,735,190	99.3
2014	48,596,750	7,360,609	11,559	55,968,918	55,629,431	99.4
2015	51,600,611	7,160,639	17,920	58,779,170	58,588,601	99.7
2016	66,435,278	6,578,305	18,900	73,032,483	72,672,119	99.5
2017	63,551,494	8,982,988	16,488	72,550,970	72,226,591	99.6
2018	73,282,732	8,846,232	151,891	82,280,855	81,900,871	99.5
2019	78,308,098	10,187,875	144,936	88,640,909	88,337,709	99.7
2020	80,850,634	11,036,527	152,170	92,039,331	91,680,176	99.6
2021	85,250,525	10,921,374	174,536	96,346,435	44,357,843	46.0

Note 1: A portion of the total spread levy is paid through various property tax credits, which are paid through state aids and have been included in collections.

Note 2: Delinquent taxes receivable are written off after seven years. The amount of collections has been adjusted to reflect the write-off of delinquent taxes receivable.

Source: State of Minnesota School Tax Report

			Uncollected Taxes Receivable as of June 30, 2021			
Received in Subsequent Years	Total to Date		Delinquent		Current	
	Amount	Percentage of Levy	Amount	Percent	Amount	Percent
\$ 476,682	\$ 53,474,237	100.0 %	\$ —	— %	\$ —	— %
389,007	54,124,197	100.0	—	—	—	—
339,487	55,968,918	100.0	—	—	—	—
117,684	58,706,285	99.9	72,885	0.1	—	—
342,139	73,014,258	100.0	18,225	—	—	—
305,251	72,531,842	100.0	19,128	—	—	—
335,378	82,236,249	99.9	44,606	0.1	—	—
220,194	88,557,903	99.9	83,006	0.1	—	—
—	91,680,176	99.6	359,155	0.4	—	—
—	44,357,843	46.0	—	—	51,988,592	54.0
			<u>\$ 597,005</u>		<u>\$ 51,988,592</u>	

INDEPENDENT SCHOOL DISTRICT NO. 833

Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Premium (Discount) on Bonds	Certificates of Participation	Capital Leases	Total Primary Government		
2012	\$ 282,165,000	\$ 6,911,442	\$ —	\$ 7,162,897	\$ 296,239,339	2.34 %	\$ 3,152
2013	269,700,000	6,214,757	—	6,705,060	282,619,817	2.20	2,994
2014	276,850,000	5,941,951	—	6,769,454	289,561,405	2.22	3,030
2015	292,440,000	9,239,371	—	6,619,996	308,299,367	2.19	3,140
2016	415,810,000	31,115,494	13,200,000	9,757,949	469,883,443	3.07	4,786
2017	432,570,000	33,222,354	19,450,000	11,076,649	496,319,003	3.19	5,055
2018	320,235,000	29,775,773	18,345,000	10,763,283	379,119,056	2.23	3,861
2019	301,210,000	27,092,196	17,275,000	8,556,731	354,133,927	1.90	3,607
2020	310,405,000	25,205,332	16,165,000	8,204,415	359,979,747	1.90	3,666
2021	291,600,000	22,049,294	15,005,000	8,503,021	337,157,315	N/A	3,122

N/A – Not Available

(1) See the Schedule of Demographic and Economic Statistics for personal income and population data.

Note: Details regarding the District's outstanding debt can be found in the notes to basic financial statements.



INDEPENDENT SCHOOL DISTRICT NO. 833

Ratio of Net General Obligation Bonded Debt  
to Market Value and Net General Obligation Bonded Debt  
per Capita  
Last Ten Fiscal Years

Fiscal Year	Gross Bonded Debt	Less Debt Service Funds on Hand	Net Bonded Debt	Market Value	Percentage of Net Debt to Market Value	Estimated Population	Net Bonded Debt per Capita
2012	\$ 289,076,442	\$ 5,606,302	\$ 283,470,140	\$ 8,109,596,500	3.50 %	93,972	\$ 3,017
2013	275,914,757	5,634,352	270,280,405	7,626,898,000	3.54	94,399	2,863
2014	282,791,951	6,464,953	276,326,998	7,978,967,600	3.46	95,556	2,892
2015	301,679,371	40,357,373	261,321,998	9,098,596,000	2.87	98,185	2,662
2016	446,925,494	89,987,868	356,937,626	9,372,785,100	3.81	98,185	3,635
2017	465,792,354	126,746,536	339,045,818	9,652,063,700	3.51	98,185	3,453
2018	350,010,773	5,379,219	344,631,554	10,371,491,600	3.32	98,185	3,510
2019	328,302,196	4,745,861	323,556,335	11,147,246,400	2.90	98,185	3,295
2020	335,610,332	6,459,461	329,150,871	12,067,393,650	2.73	98,185	3,352
2021	313,649,294	5,912,705	307,736,589	12,833,321,500	2.40	107,984	2,850

Source: Annual school district census and U.S. Census

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INDEPENDENT SCHOOL DISTRICT NO. 833

Direct and Overlapping Debt  
as of June 30, 2021

Governmental Unit	Gross Bonded Debt	Percent Allocable to ISD No. 833	Portion Allocable to ISD No. 833
Independent School District No. 833	\$ 313,649,294	100.00%	\$ 313,649,294
Overlapping debt			
Washington County	\$ 113,845,000	40.71%	46,351,423
City of Afton	\$ 4,355,000	5.03%	219,213
City of Cottage Grove	\$ 40,175,000	98.55%	39,592,141
City of Newport	\$ 14,155,000	100.00%	14,155,000
City of St. Paul Park	\$ 3,105,000	100.00%	3,105,000
City of Woodbury	\$ 50,855,000	74.01%	37,636,362
Metropolitan Council	\$ 193,320,000	3.03%	5,850,443
Ramsey-Washington Metro Watershed District	\$ 3,472,000	57.35%	1,991,289
South Washington Watershed District	\$ 2,665,000	75.47%	2,011,222
Valley Branch Watershed	\$ 6,925,000	0.31%	21,481
Total overlapping debt			<u>150,933,574</u>
Total direct and overlapping debt			<u>\$ 464,582,868</u>

Note: The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the overlapping entity's taxable assessed value that is within the District's boundaries and dividing it by the overlapping government's total taxable assessed value.

Source: Washington County

INDEPENDENT SCHOOL DISTRICT NO. 833

Legal Debt Margin Information  
Last Ten Fiscal Years

	Fiscal Year			
	2012	2013	2014	2015
Debt limit	\$ 1,216,439,475	\$ 1,144,034,700	\$ 1,196,845,140	\$ 1,364,789,400
Total net debt applicable to the limit	276,558,698	264,065,648	270,385,047	252,082,627
Legal debt margin	<u>\$ 939,880,777</u>	<u>\$ 879,969,052</u>	<u>\$ 926,460,093</u>	<u>\$ 1,112,706,773</u>
Total net debt applicable to the limit as a percentage of debt limit	22.74%	23.08%	22.59%	18.47%

Note: Under state finance law, the District's outstanding general obligation debt should not exceed 15 percent of total market property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

Source: District finance department.

2016	2017	2018	2019	2020	2021
\$ 1,405,917,765	\$ 1,447,809,555	\$ 1,555,723,740	\$ 1,672,086,960	\$ 1,810,109,048	\$ 1,924,998,225
325,822,132	305,823,464	314,855,781	296,464,139	303,945,539	285,687,295
<u>\$ 1,080,095,633</u>	<u>\$ 1,141,986,091</u>	<u>\$ 1,240,867,959</u>	<u>\$ 1,375,622,821</u>	<u>\$ 1,506,163,509</u>	<u>\$ 1,639,310,930</u>
23.18%	21.12%	20.24%	17.73%	16.79%	14.84%

Legal Debt Margin Calculation for Fiscal Year 2021

Market value	\$ 12,833,321,500
Debt limit (15% of market value)	1,924,998,225
Debt applicable to limit	
General obligation bonds	291,600,000
Less amount set aside for repayment of general obligation debt	<u>(5,912,705)</u>
Total net debt applicable to the limit	<u>285,687,295</u>
Legal debt margin	<u>\$ 1,639,310,930</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Demographic and Economic Statistics  
Last Ten Fiscal Years

Fiscal Year	Washington County			Total ISD No. 833 Population (2)	School Enrollment (3)	Unemployment Rate (3)
	Population (1)	Personal Income (1)	Per Capita Personal Income (1)			
2012	243,313	\$ 12,642,268,000	\$ 51,959	93,972	17,477	5.1 %
2013	248,095	12,838,180,000	51,747	94,399	17,649	4.4
2014	252,877	13,034,092,000	51,543	95,556	17,719	3.6
2015	250,123	14,056,242,000	56,197	98,185	17,773	3.2
2016	252,921	15,299,947,000	60,493	98,185	17,794	3.3
2017	253,128	15,579,589,000	61,548	98,185	18,178	3.0
2018	256,905	17,013,335,000	66,224	98,185	18,567	2.5
2019	261,512	18,590,419,000	71,088	98,185	18,545	2.9
2020	262,748	18,953,855,000	72,137	98,185	18,754	8.1
2021	N/A	N/A	N/A	107,984	18,497	3.9

N/A – Not Available

Sources:

- (1) 2020 Annual Comprehensive Financial Report of Washington County, Minnesota
- (2) Annual school district census and U.S. Census
- (3) ISD No. 833 and the Bureau of Economic Analysis

INDEPENDENT SCHOOL DISTRICT NO. 833

Principal Employers  
Current Year and Nine Years Ago

Employer	2021			2012		
	Employees	Rank	Percent of Employment	Employees	Rank	Percent of Employment
Independent School District No. 833	2,655	1	33.02 %	2,929	1	36.83 %
HealthEast Woodwinds Hospital	1,331	2	16.55	1,070	2	13.46
Bailey Nurseries, Inc.	800	3	9.95	800	3	10.06
3M Company – Cottage Grove	720	4	8.95	730	4	9.18
Hy-Vee	700	5	8.71	—	—	—
Renewal by Anderson	450	6	5.60	450	5	5.66
Woodbury Senior Living	450	6	5.60	450	5	5.66
Marathon Petroleum	335	8	4.17	302	10	3.80
Walmart Supercenter	300	9	3.73	—	—	—
Up North Plastics	300	9	3.73	—	—	—
Ecowater Systems	—	—	—	440	7	5.53
Target	—	—	—	430	8	5.41
YMCA	—	—	—	351	9	4.41
Total	<u>8,041</u>		<u>100.00 %</u>	<u>7,952</u>		<u>100.00 %</u>

Note: The statistic for total cities' employment is not available; therefore, the percentage represents the percentage of the top 10 listed.

Source: Reference USA, written and telephone survey, and the Minnesota Department of Employment and Economic Development

INDEPENDENT SCHOOL DISTRICT NO. 833

Employees by Classification  
Last Ten Fiscal Years

Employees (1)	Fiscal Year			
	2012	2013	2014	2015
District directors/superintendent	15	14	14	14
Principals	41	41	43	43
Teachers, nurses, and counselors	1,267	1,280	1,350	1,373
Coordinators, supervisors, specialists, and technical support	235	240	237	244
Paraprofessionals	337	348	374	396
Food service (2)	140	148	142	129
Custodians	117	121	116	113
Bus drivers and mechanics	203	206	194	178
Community education leads and assistants	22	20	23	23
Total	2,377	2,418	2,493	2,513

(1) This schedule is a headcount based on contract group.

(2) Due to the COVID-19 pandemic, a significant number of food service employees were furloughed in 2020; many of these furloughs continued through 2021.



2016	2017	2018	2019	2020	2021
13	11	13	12	13	14
43	45	47	48	47	47
1,373	1,402	1,406	1,419	1,433	1,446
247	256	256	275	268	257
422	449	465	466	480	413
134	130	125	129	38	81
119	123	127	125	126	120
175	164	188	158	161	139
23	25	26	23	28	23
2,549	2,605	2,653	2,655	2,594	2,540

## INDEPENDENT SCHOOL DISTRICT NO. 833

## Operating Indicators by Function

Standardized Testing Rates  
Last Ten Fiscal Years

	Fiscal Year			
	2012	2013	2014	2015
<b>Standardized tests</b>				
<b>MCA Reading (1)</b>				
Grade 3	85 %	65 %	65 %	67 %
Grade 4	86	60	64	67
Grade 5	86	71	72	79
Grade 6	82	65	67	68
Grade 7	81	64	64	66
Grade 8	83	68	69	69
Grade 10	87	74	71	71
<b>MCA Math (1)</b>				
Grade 3	79	81	82	81
Grade 4	81	83	77	77
Grade 5	65	72	67	68
Grade 6	68	65	69	64
Grade 7	65	68	68	67
Grade 8	69	73	72	69
Grade 11	56	68	60	58
<b>ACT</b>				
Average composite score	23.6	23.5	24.1	24.1

(1) Percent of students scoring at or above proficiency on the Minnesota Comprehensive Assessment Test.

(2) Due to the COVID-19 pandemic, no 2020 summarized assessment data for MCA tests is available and the ACT test was postponed to Fall 2020.

2016	2017	2018	2019	2020 (2)	2021
67 %	65 %	66 %	62 %	— %	53 %
71	66	65	67	—	58
79	77	77	74	—	67
73	71	70	68	—	64
65	67	68	65	—	58
73	68	70	69	—	59
71	73	76	68	—	70
79	77	77	74	—	65
78	75	73	74	—	65
67	63	65	60	—	48
65	65	61	62	—	42
64	66	67	60	—	42
73	65	68	64	—	43
58	61	64	59	—	53
22.3	22.7	22.4	22.4	—	21.9

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## INDEPENDENT SCHOOL DISTRICT NO. 833

School Facilities  
as of June 30, 2021

Facility	Use	Constructed	Acres	Classrooms	Square Footage	Capacity	Enrollment (1)
Armstrong Elementary	School	1969/1987/2001 2012	12.00	31	76,211	484	344
Cottage Grove Elementary	School	2002/2016	35.00	36	100,480	648	428
Crestview Elementary	School	1963/1970/1990/ 1999/2001	35.00	36	81,840	648	411
Gordon Bailey Elementary	School	1991/1992/2000 2015	30.00	45	115,609	820	610
Grey Cloud Elementary	School	1991/1992/2001 2009/2015	41.00	45	119,320	756	711
Hillside Elementary	School	1963/1970/1990/ 2001	16.00	32	75,864	616	436
Liberty Ridge Elementary	School	2003/2006/2016	25.00	56	136,968	993	768
Middleton Elementary	School	1991/1992/1999 2015	30.00	45	115,980	780	667
Newport Elementary	School	1955/1970/1990	9.00	21	79,286	352	261
Nuevas Fronteras Elementary	School	1951/1960/1965/ 1973/1974/1995/ 2002	20.00	37	146,155	936	466
Pine Hill Elementary	School	1960/1967/1970/ 2001	12.00	28	73,631	510	477
Pullman Elementary	School	1960/1970/2001	16.00	29	70,842	510	423
Red Rock Elementary	School	2002/2016	31.00	36	100,401	648	634
Royal Oaks Elementary	School	1966/1970/1990/ 2001	7.00	32	75,859	616	516
Valley Crossing Elementary	School	1996	34.35	33	133,665	800	614
Woodbury Elementary	School	1960/1963/1970/ 1989/1990/1999/ 2001	10.00	40	95,567	648	435
Cottage Grove Middle School	School	1995/2003/2005 2008/2018	72.00	56	200,229	1,342	954
Lake Middle School	School	1995/2000	67.00	54	188,996	1,320	1,142
Oltman Middle School	School	2018	60.00	47	243,898	990	952
Woodbury Middle School	School	1969/1989/2002 2018	16.00	44	205,139	1,080	1,158
East Ridge High School	School	2009/2013	58.00	70	382,264	1,802	1,954
Park Senior High School	School	1964/1971/1973/ 1994/2002/2003 2008/2009	51.00	86	403,981	2,167	1,975
Woodbury Senior High School	School	1974/2002/2003 2007/2008/2009	45.00	80	366,599	2,026	1,972
District Service Center	Office/ warehouse	1972	7.00	N/A	51,312	N/A	–
District Program Center	School/ office	1980	7.00	9	56,045	N/A	101
District Transportation Center	Office/garage/ maintenance	1971/1977/2002	10.00	N/A	44,864	N/A	–

N/A – Not Available

(1) Enrollment data from October 1, 2020.

INDEPENDENT SCHOOL DISTRICT NO. 833

Food Service  
School Lunch Program Data  
Last Ten Fiscal Years

Fiscal Year	Average Daily Attendance (1)	Total Lunches Served	Days	Average Daily Participation	Participation as a Percentage of Average Daily Attendance
2012	16,428	1,713,365	174	9,847	59.94 %
2013	16,590	1,657,164	173	9,579	57.74
2014	16,656	1,670,058	168	9,941	59.68
2015	16,707	1,798,346	174	10,335	61.86
2016	16,726	1,814,033	174	10,425	62.33
2017	17,087	1,772,015	174	10,184	59.60
2018	17,453	1,754,196	172	10,199	58.44
2019	17,432	1,726,182	169	10,214	58.59
2020 (2)	17,629	1,206,589	115	10,492	59.52
2021 (3)	17,387	931,942	217	4,295	24.70

(1) Based on State Food and Nutrition Department guidelines; attendance is deemed to be 94 percent of enrollment.

(2) Due to the COVID-19 pandemic, significantly fewer meals were served in the National School Lunch Program.

(3) Due to the ongoing COVID-19 pandemic and shifts in learning models throughout the year, significantly fewer lunches were served. Additionally, the program operated all year under the USDA Summer Food Service Program, under which all student meals were provided for free.

Free Lunch		Reduced-Price Lunch	
Number Served	Percent of Total	Number Served	Percent of Total
327,020	19.09 %	105,126	6.14 %
335,781	20.26	104,921	6.33
332,818	19.93	104,162	6.24
338,742	18.84	116,852	6.50
337,475	18.60	113,467	6.25
338,116	19.08	115,548	6.52
353,564	20.16	115,635	6.59
312,069	18.08	124,606	7.22
212,978	17.65	87,440	7.25
931,942	100.00	—	—

INDEPENDENT SCHOOL DISTRICT NO. 833

Expenditures per Student (Average Daily Membership)  
Last Ten Fiscal Years

	Fiscal Year			
	2012	2013	2014	2015
Administration	\$ 391	\$ 390	\$ 411	\$ 424
District support services	225	234	210	304
Elementary and secondary regular instruction	4,998	5,161	5,243	5,508
Vocational education instruction	98	99	123	125
Special education instruction	1,358	1,471	1,673	1,818
Instructional support services	491	517	532	542
Pupil support services	1,000	1,042	1,070	1,125
Sites and buildings	1,129	1,064	1,197	1,082
Fiscal and other fixed cost programs	23	24	27	32
Food service	419	427	446	491
Community service	651	692	720	686
Capital outlay	811	406	205	696
Debt service	<u>1,508</u>	<u>1,520</u>	<u>1,599</u>	<u>1,790</u>
Total expenditures	<u>\$ 13,101</u>	<u>\$ 13,045</u>	<u>\$ 13,457</u>	<u>\$ 14,624</u>
Average daily membership	<u>17,477</u>	<u>17,649</u>	<u>17,719</u>	<u>17,773</u>

Note: Includes all governmental fund expenditures.



2016	2017	2018	2019	2020	2021
\$ 444	\$ 451	\$ 452	\$ 478	\$ 486	\$ 504
367	347	329	391	459	545
5,552	5,933	5,850	6,089	6,114	6,323
130	121	123	120	122	116
1,955	2,167	2,248	2,317	2,452	2,608
553	567	569	586	614	725
1,118	1,160	1,170	1,249	1,366	1,405
1,689	1,298	1,228	1,203	1,424	1,773
18	27	27	29	16	27
474	492	490	508	422	322
733	813	767	803	742	571
1,512	1,631	3,153	2,228	1,385	360
1,672	1,987	2,013	1,836	1,872	1,922
<u>\$ 16,217</u>	<u>\$ 16,995</u>	<u>\$ 18,420</u>	<u>\$ 17,836</u>	<u>\$ 17,474</u>	<u>\$ 17,200</u>
<u>17,794</u>	<u>18,178</u>	<u>18,567</u>	<u>18,545</u>	<u>18,754</u>	<u>18,497</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Student Enrollment  
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM) (for Students Served or Tuition Paid)					Total Pupil Units
	Pre-Kindergarten and Handicapped Kindergarten	Kindergarten	Elementary	Secondary	Total	
2012	218	1,165	8,034	8,060	17,477	20,189
2013	259	1,042	8,156	8,192	17,649	20,465
2014	267	1,059	8,155	8,238	17,719	20,542
2015	354	1,111	8,159	8,149	17,773	19,397
2016	394	1,084	8,107	8,209	17,794	19,435
2017	428	1,120	8,374	8,256	18,178	19,826
2018	443	1,165	8,511	8,448	18,567	20,256
2019	499	1,137	8,376	8,533	18,545	20,252
2020	510	1,187	8,451	8,606	18,754	20,475
2021	463	1,044	8,207	8,783	18,497	20,253

Note 1: Student enrollment numbers are estimated for the most recent fiscal year.

Note 2: ADM is weighted as follows in computing pupil units:

	Pre-Kindergarten	Handicapped Kindergarten	Half-Day Kindergarten	Full-Day Kindergarten	Elementary 1-3	Elementary 4-6	Secondary
Fiscal 2012 through 2014	1.250	1.000	0.612	0.612	1.115	1.060	1.300
Fiscal 2015 through 2021	1.000	1.000	0.550	1.000	1.000	1.000	1.200