

**To:** Dr. Charles Johns Board of Education

From: Dr. R.J. Gravel

Date: Monday, November 9, 2020

Re: Resolution Regarding Estimated Amounts Necessary to be Levied for the Year 2020

#### **Recommendation**

It is recommended that the Board of Education approve the "Resolution Regarding Estimated Amounts Necessary to be Levied for the Year 2020". Further, it is recommended that the Board direct the administration to publish the estimated levy amounts, and to schedule a public hearing on the estimated tax levy as part of the regular board meeting scheduled for December 14, 2020.

#### **Background**

Each year the Business Services department prepares an estimated tax levy, to be presented and discussed with the Finance Committee and the Board of Education. The estimated levy identifies the amount of money requested to be raised by taxation for the year 2020. This is the first action in the process to secure the District's property tax revenue.

To provide additional insight into the tax levy process, the following timeline has been constructed:

Estimated Date	Activity					
November 5, 2020	Board of Education Finance Committee Reviews Estimated Tax Levy					
November 9, 2020	Board of Education Reviews Estimated Tax Levy; Approves Resolution to Publish Estimated Levy					
December 14, 2020	Public Hearing on Estimated Levy; Board of Education Certifies Tax Levy*					
January 31, 2021	Cook County Treasurer Mails 1st Installment Bills to Taxpayers (55% of TY2019 Assessment); District Begins to Receive Tax Receipts for TY2020**					
June 15, 2021	Cook County Clerk Finalizes Tax Rate and Levy Amounts					
July 1, 2021	Cook County Treasurer Mails 2nd Installment Bills to Taxpayers (Remainder for TY2020 Assessment); District Begins to Receive Remaining Tax Receipts for TY2020**					

\* School districts are required to file a tax levy with the County Clerk annually, on or before the last Tuesday in December.

<sup>\*\*</sup> Property tax revenue is received across two fiscal years.

# Calculation of the Estimated Tax Levy for 2020

For the 2020-21 fiscal year, local property taxes represent 94% of the District's direct revenue receipts. In certifying the tax levy, the Board of Education is formalizing its request for property tax revenue for the 2020 tax year, which is paid by taxpayers through two (2) installments during the 2021 calendar year.

To develop a levy, the school district begins by reviewing last year's property tax extension (finalized by the Cook County Clerk in June 2020), and determines if tax amounts levied in the prior year should be decreased, left at the same level, or increased. Historically, our school district has increased the tax levy by:

- The maximum amount allowable under the Property Tax Extension Limitation Law (PTELL), which is the lesser of 5%, or the applicable percentage increase in the Consumer Price Index (35 ILCS 200).
- A calculated factor that represents new property growth added to the tax base since the last extension was finalized. It is important to note that:
  - Increased revenue as a result of new property provides the financial resources necessary to provide educational services to the increased student population.
  - The ability to increase the District's tax extension as a result of new property <u>only</u> exists in the year in which the new property is added to the tax base. If the levy does not reflect a calculation to capture potential new property in a given year, the negative financial impact compounds each year.

Taking these two factors into consideration, the following data was utilized to develop the estimated tax levy for **2020**:

- Equalized Assessed Value (EAV) for Tax Year 2019
  - \$6,100,548,661
    - Calculated by the Cook County Clerk; included in the District's Agency Tax Rate Report published in June 2020.
- Percent change in the Consumer Price Index for All Urban Consumers (CPI-U) Not Seasonally Adjusted between December 2018 and December 2019 (12 month comparison period).
  - · 2.3%
    - Calculated by the US Department of Labor's Bureau of Labor Statistics; Published by the Bureau on January 14, 2020.
- Estimated New Property Growth Between Since the 2019 Tax Extension was Finalized
  - o **2.3%** 
    - Calculated by the District based on trend-line analysis, known development activities, expiring tax incentives (e.g. 6(b), TIF), and triennial reassessment activities.
    - New property captured during the 2019 tax year was \$65.4M. During the prior four years new property averaged \$53.9M, illustrating the volatility in the EAV of new property from one year to the next. Utilizing a percent of the school district's EAV, in lieu of a certain dollar amount, provides greater security to ensure that we capture all new growth.
    - As part of the 2022 tax year levy request process, it is expected that the school district will need to utilize a much higher factor of 15% to capture the equalized assessed value of the Glenview Naval Air Station redevelopment project (The Glen), as the TIF expires. The value of The Glen's EAV in 2015 was \$469,838,455, which would have represented 9.66% of the District's EAV, if that value was included.

A detailed review of historical tax extensions and the 2020 levy, which incorporates the three previously stated factors has been attached to this memo. Please note that while the estimated levy presents a 4.6% increase, exclusive of the amounts required for previously approved debt service payments, the <u>actual</u> amount to be raised by taxation will be limited by the maximum amount permissible with PTELL.

## Publication of the Estimated Levy and Public Hearing

In accordance with Truth in Taxation law (35 ILCS 200/18-56), taxing bodies with estimated tax levies that are more than 105% of the preceding year's extension, are required to publish the estimated amounts, and hold a public hearing. While our estimated levy does not require us to perform these two activities, it is recommended that the District continue past practice by publishing the levy, and holding a public hearing to provide an opportunity for our community to express their thoughts regarding the proposal.

#### **Resolution Regarding Estimated Amounts Necessary To Be Levied For The Year 2020**

WHEREAS, the Truth in Taxation Act (35 ILCS 200/18-55) requires that all taxing districts in the State of Illinois determine the estimated amount of money, exclusive of levies for debt service estimated to be necessary to be raised by taxation for the year 2020 not less than twenty (20) days prior to the official adoption of the aggregate tax levy of the district; and

WHEREAS, if the estimated aggregate amount necessary to be levied, exclusive of bond and interest costs, exceeds 105% of the aggregate amount of property taxes extended or estimated to be extended, including any amount abated by the taxing district prior to such extension, upon the levy of the preceding year, public notice shall be given and a public hearing shall be held on the district's intent to adopt a tax levy in an amount which is more than 105% of such extension or estimated extension for the preceding year; and

WHEREAS, while the estimated aggregate amount necessary to be levied for the year 2020 does not exceed 105%, it has been deemed in the best interest of the community for the school district to give public notice, and to schedule a public hearing regarding the district's intent to adopt a tax levy;

NOW, THEREFORE, BE IT RESOLVED, by the Board of Education, Northfield Township High School District No. 225, County of Cook, State of Illinois, as follows:

Section 1: The aggregate amount of taxes, estimated to be levied for the year 2020 is \$116,843,995, exclusive of levies for bond and interest and including estimated levies for the specific purposes as follows:

Educational Purposes	\$107,293,995			
Operations and Maintenance Purposes	\$5,000,000			
Transportation Purposes	\$1,500,000			
Illinois Municipal Retirement Fund Purposes	\$1,000,000			
Social Security/Medicare Purposes	\$1,800,000			
Working Cash Fund Purposes	\$250,000			

Section 2: The amount of taxes estimated to be levied or to have already been levied for bond and interest purposes for the year 2020 is \$10,347,708.

Section 3: Appropriate public notice will be published and a public hearing scheduled on

December 14, 2020 at 7:00 PM regarding the 2020 levy.

<u>Section 4</u>: This resolution shall be in full force and effect forthwith upon its adoption.

Board of Education, Northfield Township High School District No. 225

By:

Bruce Doughty President, Board of Education

ATTEST:

Rosanne Williamson Secretary, Board of Education

Date: November 9, 2020

## Notice of Proposed Tax Increase for Northfield Township High School District No. 225

I. A public hearing to approve a proposed property tax levy increase for Northfield Township High School District No. 225 for 2020 will be held on December 14, 2020 at 7:00 PM at 3801 W. Lake Avenue., Public Meeting Room, Glenview, Illinois, 60026.

Any person desiring to appear at the public hearing and present testimony to the taxing district may contact Dr. Rosanne Williamson, Assistant Superintendent for Educational Services, at 3801 W. Lake Avenue, Glenview, Illinois, phone: (847) 486-4701, e-mail: rwilliamson@glenbrook225.org.

II. The corporate and special purpose property taxes extended or abated for 2019 were \$111,705,540.

The proposed corporate and special purpose property taxes to be levied for **2020** are **\$116,843,995**. This represents a **4.6**% increase over the previous year.

III. The property taxes extended for debt service and public building commission leases for 2019 were \$10,641,121.

The estimated property taxes to be levied for debt service and public building commission leases for 2020 are \$10,347,708. This represents a 2.76% decrease over the previous year.

IV. The total property taxes extended for 2019 were \$122,346,661. The estimated total property taxes to be levied for 2020 are \$127,191,703. This represents a 3.96% increase over the previous year.

Equalized Assessed Value	2014 Actual	2015 Actual	2016 Actual^	2017 Actual	2018 Actual	2019 Estimated Levy	2019 Actual^	Difference	2020 Estimated Levy
•									
Agency Existing EAV	4,499,001,072	4,350,789,183	5,228,661,177	5,368,343,182	5,272,721,056	5,419,616,911	6,035,167,626	615,550,715	6,240,861,280
New Growth EAV	42,506,632	39,829,951	35,971,336	68,509,336	45,843,135	122,326,976	65,381,035	(56,945,941)	140,312,619
Total EAV	4,541,507,704	4,390,619,134	5,264,632,513	5,436,852,518	5,318,564,191	5,541,943,887	6,100,548,661	558,604,774	6,381,173,899
Tax Levy Percent	2014 Actual	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Estimated Levy	2019 Actual	Difference	2020 Estimated Levy
Consumer Price Index (CPI-U)	1.5%	0.8%	0.7%	2.1%	2.1%	1.9%	1.9%	0.0%	2.3%
New Growth Factor	0.9%	0.9%	0.7%	1.3%	2.3%	2.3%	1.1%	-1.2%	2.3%
Tax Levy Percent	2.4%	1.7%	1.4%	3.4%	4.4%	4.2%	3.0%	-1.2%	4.6%
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Tax Levy Rate	2014 Actual	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Estimated Levy	2019 Actual	Difference	2020 Estimated Levy
Educational	2.0028	2.1114	1.7885	1.7447	1.8427	1.8561	1.6597	-0.1964	1.6814
Operations and Maintenance	0.0661	0.0683	0.0587	0.0758	0.0775	0.0722	0.0675	-0.0047	0.0784
Transportation	0.0110	0.0114	0.0098	0.0379	0.0387	0.0361	0.0338	-0.0023	0.0235
Municipal Retirement	0.0330	0.0342	0.0245	0.0284	0.0290	0.0271	0.0253	-0.0018	0.0157
Social Security	0.0396	0.0410	0.0352	0.0341	0.0349	0.0325	0.0304	-0.0021	0.0282
Working Cash	0.0187	0.0194	0.0166	0.0161	0.0165	0.0153	0.0144	-0.0009	0.0039
Sub-total Operating	2.1712	2.2857	1.9340	1.9370	2.0400	2.0392	1.8320	-0.2072	1.8311
Building Bonds *	0.1492	0.1581	0.1263	0.1251	0.1290	0.1421	0.1329	-0.0092	0.1238
Limited Bonds **	0.0459	0.0487	0.0457	0.0393	0.0469	0.0435	0.0415	-0.0020	0.0383
Sub-total Debt Services	0.1951	0.2068	0.1720	0.1644	0.1759	0.1856	0.1744	-0.0112	0.1622
Total Tax Rate	2.366	2.493	2.106	2.102	2.216	2.225	2.006	-0.219	1.993
Tax Levy Extension	2014 Actual	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Estimated Levy	2019 Actual	Difference	2020 Estimated Levy
Educational	90.955.281	92,702,146	94,156,068	94,857,484	98,002,874	102,862,584	101,251,040	(1.611.544)	107,293,995
Operations and Maintenance	3,000,000	3,000,000	3,090,000	4,120,000	4,120,000	4,000,000	4,120,000	120,000	5,000,000
Transportation	500,000	500,000	515,000	2,060,000	2,060,000	2,000,000	2,060,000	60,000	1,500,000
Municipal Retirement	1,500,000	1,500,000	1,287,500	1,545,000	1,545,000	1,500,000	1,545,000	45,000	1,000,000
Social Security	1,800,000	1,800,000	1,854,000	1,854,000	1,854,000	1,800,000	1,854,000	54,000	1,800,000
Working Cash	850,000	850,000	875,500	875,500	875,500	850,000	875,500	25,500	250,000
Sub-total Operating	98,605,281	100,352,146	101,778,068	105,311,984	108,457,374	113,012,584	111,705,540	(1,307,044)	116,843,995
Building Bonds *	6,774,250	6,942,913	6.651.068	6,483,567	6,859,431	7,873,642	8,109,851	236,209	7,902,700
Limited Bonds **	2,085,563	2,136,750	2,406,471	2,454,600	2,493,861	2,410,733	2,531,270	120,537	2,445,008
Sub-total Debt Services	8,859,813	9,079,663	9,057,539	8,938,167	9,353,292	10,284,375	10,641,121	356,746	10,347,708
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## Historical Tax Extensions and Estimated 2020 Levy

<sup>A</sup> Denotes a triennial reassessment year.
\* Building bonds are those issued as a result of an approved referendum.
\*\* Limited bonds are those issued as part of the debt service extension base.