



**BOULDER VALLEY**  
**SCHOOL DISTRICT**



**COMPREHENSIVE ANNUAL**  
**FINANCIAL REPORT**

for the fiscal year ended June 30, 2021

Boulder, Colorado • Boulder • Broomfield • Gilpin Counties



## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

*For the fiscal year ended June 30, 2021 • Boulder, Colorado*

Prepared by: Business Services Division

**William A. Sutter, SFO**  
*Chief Financial Officer*

**Justin A. Petrone, CPA**  
*Director of Accounting Services*

# BOULDER VALLEY SCHOOL DISTRICT RE-2

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the fiscal year ended June 30, 2021

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## **Business Services Division**

November 23, 2021

Members of the Boulder Valley School District Community  
Members of the Board of Education  
Dr. Rob Anderson, Superintendent of Schools  
Boulder Valley School District RE-2  
Boulder, Colorado

It is our pleasure to submit the Annual Report of Boulder Valley School District RE-2 ("the district") for the fiscal year ended June 30, 2021.

State law requires that all local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This report is being formally submitted to the audit committee and board of education in fulfillment of those requirements.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute assurance that the financial statements are free of material misstatements.

CliftonLarsonAllen, LLP, Certified Public Accountants, have issued unmodified ("clean") opinions on the district's financial statements for the year ended June 30, 2021. The independent auditors' report is located at the front of the financial section of this report. The district is also required to obtain the federally mandated "Single Audit" designed to meet the specific needs of federal grantor agencies. Typically, the results of the district's Single Audit are included in this report. However, the federal guidance on which independent auditors' must rely to perform the Single Audit is currently being revised for grants awarded under the Coronavirus Aid, Relief, and Economic Security (CARES) Act. Accordingly, the results of the district's Single Audit will be issued separately when complete, and should be read in conjunction with this Annual Report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

### **Profile of the Government**

The district is a public school district, organized and existing under the School District Organization Act of 1965, Article 30, Title 22, and Colorado Revised Statutes. It was originally organized in 1860 and was reorganized in 1961 to include numerous smaller districts. A seven member board of education elected by the citizens of Boulder, Broomfield and Gilpin Counties governs the district. Board members serve four-year terms, with either three or four members elected every two years. Board members are term-limited at two terms.

The district is located near the foothills of the Rocky Mountains approximately twenty miles northwest of Denver. The district is made up of approximately 500 square miles in the southern half of Boulder County, the northern part of Gilpin County and a significant portion of western Broomfield County. It covers one of the larger school regions in the metro-Denver area and encompasses the communities of Boulder, Broomfield, Erie, Gold Hill, Jamestown, Lafayette, Louisville, Nederland, Superior, and Ward. For the 2020-21 school year, the district's total student funded full time equivalent was 28,699, including charter schools. The district owns over 750 acres of prime Boulder and Broomfield County property and maintains 56 buildings spanning over four million square feet.

The district provides a challenging range of educational programs and services authorized by Colorado State Statute including pre-kindergarten through grade twelve education in elementary, middle and high schools, special education for special needs students, vocational education, culturally linguistically diverse education and numerous other educational and support programs.

Five charter schools are included as component units of the district for the 2021 Annual Report: Boulder Preparatory High School, Horizons K-8 School, Peak to Peak K-12 Charter School, Summit Middle School and Justice High School. Funding for charter schools is based on charter enrollment and contract agreements between the individual charter school and the district.

The board of education is required by state law to adopt an initial budget no later than June 30 preceding the beginning of the fiscal year on July 1. The annual budget serves as the foundation for the district's financial planning and control. The budget is prepared by fund and function. State law allows the board of education to adjust the initial budget based upon updated revenues and expenditures through January 31 of the current fiscal year.

Changes to the budget following adoption by the board of education are authorized under Policy DBJ, which allows the transfer of funds between accounts with the approval of the superintendent or designee.

### **Economic Conditions and Outlook**

On December 7, 2020, the Business Research Division of the Colorado Leeds School of Business presented the annual Colorado Business Economic Outlook, the economic outlook for calendar year 2021. The entire 2021 Colorado Business Economic Outlook can be found at <https://www.colorado.edu/business/business-research-division>.

The unprecedented economic impact of the COVID-19 pandemic has affected all aspects of the economy - some positively and some negatively. The breadth of impacts is too great to briefly describe, so it is important to follow the link above and review the full report for all the information contained within. Further, the projected impacts change rapidly, so it is also important to consider additional and more recent sources of information. In September 2021, the Colorado Legislative Council Staff issued the Economic and Revenue Forecast, which can be found at [septforecast 1.pdf \(colorado.gov\)](#).

The following excerpts provide an overview of the economic information relevant to the district.

**Population.** COVID-19 will slow Colorado's population growth in the short run, with continued slowing births, increased deaths, and slowing migration. International

migration contributes 20%-25% of Colorado's total net migration and it has all but come to a standstill. Population growth in 2020 is projected to slow to 55,000 from 67,000 in 2019. Growth is projected to continue to slow further to 53,000 in 2021 and then return to pre-COVID-19 levels by 2024. Through 2025, the forecast is for natural increase to remain in the low-20,000s and net migration to remain in the mid-40,000s to the low-50,000s.

Although Colorado's population growth is forecast to slow over the next few decades, it is projected to continue to outpace the nation, growing at roughly twice the national rate. Colorado is forecast to increase from 1.7% of the U.S. population in 2019 to 2% by 2050. The largest population growth by county continues to be along the Front Range. Between 2020 and 2030, the state's population is projected to increase by 743,000, with 87% of this increase, or 644,000 people, projected for the Front Range and 370,000 for the Denver Metro area.

**Consumer spending.** Consumer spending, as measured by personal consumption expenditures, accounts for more than two-thirds of total economic activity in Colorado. As of the second quarter of 2021, personal consumption expenditures exceeded pre-recession levels by 3.1 percent. Consumer spending on goods and services continued to show divergent patterns, however, with spending on goods exceeding pre-recession levels by 17.9 percent, but spending on services still lagging its pre-recession levels by 3.5 percent. Consumption of services is expected to remain subdued amid a resurgence of COVID-19 cases and a return of stricter public health guidelines, while consumption of goods is expected to remain above trend.

**Employment.** After surging in early summer, employment growth stumbled in August amidst the spread of the Delta variant of COVID-19, particularly impacting the virus-sensitive sectors dependent on in-person work, including accommodations and food services, as well as retail trade. Despite the slowdown in some sectors, businesses in other sectors continue to report difficulty finding workers as the jobs recovery continues to impact geographic regions, industries, and demographic groups unevenly. The near-term jobs recovery may face additional headwinds from the waning federal stimulus, including the expiration of additional unemployment insurance benefits in early September, and the economic recovery remains highly dependent on the trajectory of the pandemic. At the current rate, employment levels are not expected to reach pre-pandemic levels until late 2022.

In Colorado, nonfarm employment declined by 5.2 percent in 2020 and is expected to grow by 2.6 percent and 3.5 percent in 2021 and 2022, respectively. The Colorado unemployment rate is expected to decline slowly, from 7.3 percent in 2020 to 6.1 percent in 2021 and 4.5 percent in 2022.

The Boulder County economy continues to benefit from a high concentration of companies and employment in key industry sectors such as aerospace, biotechnology, cleantech, information technology, natural and organic products, outdoor recreation, and tourism. In addition to the presence of well-established Fortune 500 companies, many startups and early-stage companies in these industries are based in Boulder County.

The Denver-Aurora-Lakewood CPI (Consumer Price Index) is the measure of inflation that is used for the State of Colorado. The rate increase, used as a function of funding increases for

the 2021-22 fiscal year, was determined to be 2.0 percent for 2020. However, the State's September 2021 Economic and Revenue Forecast projects CPI will increase to 3.7% for 2021 and 2.4% for 2022. School districts face a significant challenge as the basket of goods measured by the CPI, like food, clothing, televisions and tobacco, is a poor measure of the cost increases in school districts.

### **Long-term Financial Planning**

Each year the state budget is crafted by the governor and legislature to determine how much of the total budget will be allocated to K-12 education. The state economic picture is important to the district because a major source of funding for the district's General Operating Fund is received through the state's School Finance Act established by the state legislature. During the Great Recession, state revenue shortfalls forced cuts to K-12 education even though expectations for constitutionally mandated funding increases existed under Amendment 23. After the state sets the total funding for K-12 public education, each local district determines how to fund its specific system and allocate resources to every school within its district.

For the 2021-22 fiscal year, the legislature increased base per pupil funding by 2.0% for PK-12 public education as well as provided additional dollars for statewide student growth. In addition, the district's student funded full-time equivalent is expected to remain relatively flat after a decrease of approximately 5% in fiscal year 2020-21, related in part to a shift in parental education choices in response to the COVID-19 pandemic. Historical information on district enrollment can be found in Table 18 of the Statistical Section of this document.

The Budget Stabilization Factor (previously referred to as the Negative Factor) reduction to statewide total program funding as calculated in the School Finance Act is projected to be \$571.2 million for the 2021-22 fiscal year, or 6.7% of total program funding. For the district, the Budget Stabilization Factor is expected to be \$19.1 million, down from \$35.8 million in the prior year. Funding for fiscal year 2021-22 is more in line with pre-pandemic levels. The reduction in fiscal year 2020-21 funding was largely offset by State allocations of federal CARES Act fund, which are non-recurring resources.

On November 3, 2020, Colorado voters repealed the Gallagher Amendment, which effectively freezes the Residential Assessment Rate (RAR) at 7.15%. As a result, Colorado will avoid anticipated reductions to the RAR, and thus will avoid reduction to local property taxes, a major component of revenue within the School Finance Act.

### **Fund Balance Requirements**

In order to meet the challenges of school funding in Colorado, the board of education adopted Policy DB, which dictated a minimum level of year-end fund balance in order to ensure the district's ongoing financial health. The policy restricts the district from using one-time money for ongoing expenditures. In addition, current policy specifies the amount to be held as a contingency reserve.

Following the requirements of this policy means the district will have to make annual budget adjustments so that new expenditures do not exceed new revenues and a moderate level of reserves is maintained. This policy allows the district to make smaller adjustments over time rather than making dramatic cuts when the cost of programs has outgrown revenue sources. The two key elements of the policy are spending limitations and reserve requirements as follows:

#### Spending Limitations:

- The General Operating Fund budget will be developed so that the total of annual ongoing expenditures and transfers does not exceed annual revenues.
- If the General Operating Fund ends any fiscal year with an ending balance beyond required reserves, this amount can only be used for one-time uses in subsequent years.
- One-time uses are defined as expenditures, transfers and/or reserves committed by the district for a finite period of time, on a non-recurring basis.

#### Reserve Requirements:

- The General Operating Fund budget will be developed containing an ending fund balance equal to required reserves including the TABOR reserve plus a contingency reserve equal to a minimum of four percent of fiscal year spending. The need for additional reserves shall be reviewed annually.
- Funds in the contingency reserve shall not be spent without board approval. The request for approval must include a plan for ensuring that the expenditure will not exceed the fixed dollar amount approved by the board, and must also include a plan for replenishing the reserve within two years from first dispersal.
- The budgets for all other funds will be developed to include, at a minimum, the required TABOR reserve.
- The General Operating Fund budget will be developed on a generally accepted accounting principles (GAAP) basis.

At June 30, 2021, the district is in compliance with these fund balance requirements.

### **Major Initiatives**

In 2019, the district developed a new Strategic Plan that aims at bringing everyone together to meet the needs of all students and to overcome the challenges we face, including an achievement gap that educators across Colorado and the nation have struggled to address. Additional details of the Strategic Plan can be found on the district's website:

<https://www.bvsd.org/about/strategic-plan>

### **Long Term Outcomes**

The Strategic Plan is focused on the needs of our students and includes specific, student-focused, measurable results that we want our students to achieve across the district:

Ignite - all students benefit from challenging and relevant educational opportunities.

Equip - reduce disparities in achievement.

Soar - every student graduates with the skills necessary for post-graduate success.

### **Strategic Themes**

The following strategic themes must be addressed to achieve long-term outcomes:

Strategic Theme 1 - ensure all instruction is challenging, engaging, relevant and meets the needs of all students.

Strategic Theme 2 - provide schools and educators with responsive and customized supports to best serve students.

Strategic Theme 3 - engage the talent and passion of our community and families through communication, empowerment and partnership.

Strategic Theme 4 - cultivate a positive and inclusive culture throughout the district that promotes the well-being of students, families and employees.

## **Phase 1 Initiatives**

The Strategic Plan will require a comprehensive effort and be implemented over several years. The following initiatives are being implemented as Phase 1 of the Strategic Plan:

1a. Create a standards—based scope and sequence for PK-12. This initiative will provide consistency and coherence across PK-12 so all students have access to high quality outcomes, ensuring equitable learning experiences for all students across our system.

1b. Define and implement a common and aligned instructional model and practices. Instructional practices that are interdisciplinary and experiential in nature will benefit Long Term Outcomes #1 & 3, and common, researched-based strategies will allow us to better systematically develop our teaching staff.

3a. Create a tiered system of school requirements, supports, and accountability metrics, which drive the allocation of resources. This initiative will allow us to implement the Strategic Initiatives in a differentiated way - not one size fits all. By individualizing this work, schools needs will be specifically met and we will blend the important balance of district initiatives with school autonomy based on performance.

3c. Create a system to monitor and assess academic return on investment for current and future programs. This will allow us to better understand what is and is not working, stop what is not working and reinvest in successful or new initiatives. With a focus on evidence of what works, this will positively impact our Long Term Outcomes and identify funds to invest more strategically. We will also be able to finally take things “off the plate”.

5a. Establish a system for strategically managing existing partnerships and building new partnerships. This initiative will allow us to partner with the greater community with a stronger focus on our long term outcomes.

6a. Define and put into practice culturally responsive principles and best practices that challenge inequity and bias. By implementing common best practices, we will be able to better serve all students and build stronger trust among our community.

Remaining phases of the Strategic Plan will be implemented in future years.

## **Bond Program**

In August 2014, the board of education approved the Educational Facilities Master Plan, which identified \$576.5 million in capital projects that will improve learning environments in all schools, extend the life of buildings worth investing in and replace schools that have reached the end of their service lives. At that time, almost 72% of district buildings were more than 30 years old.

In November 2014, voters approved a ballot measure authorizing the district to issue \$576.5 million in general obligation debt to fund the capital projects identified in the Educational Facilities Master Plan. To provide a high level of accountability and transparency in the implementation of the Bond Program, the board of education appointed a Citizens' Bond Oversight Committee that offers an independent review of the capital improvement projects. The Citizens' Bond Oversight Committee is comprised of voluntary representatives of the Boulder Valley School District community. The committee's membership reflects the diversity of the district and its varied stakeholder interests.

In April 2014, the district issued \$250,000,000 General Obligation Bonds and \$190,000,000 General Obligation Bonds in March 2017. In March 2019, the district issued \$136,520,000 General Obligation Bonds, which represents the remainder of the voter authorization. Through June 30, 2021, the district has completed numerous projects and successfully opened four new or replacement schools during August 2017. In addition, the district has begun or completed project planning, conceptual design work and construction on nearly all capital projects. As of June 30, 2021, over 90% of the scope of work defined in the Educational Facilities Master Plan is either complete or under contract.

## **Operations and Technology Mill Levy**

In November 2016, voters approved an operations and technology mill levy that generated \$29.1 million in property tax revenues for the fiscal year ended June 30, 2021, based on a levy of 4.000 mills, which is the maximum allowed by voter approval. The approved mill levy creates revenue flexibility for the district. Revenues will be spent on eligible costs to fund capital construction and new technology, upgrade existing technology, and fund maintenance needs of the district.

## **Other Information**

### **Awards**

The Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to the district for its Annual Report and the Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the district for the fiscal year ended June 30, 2020. In order to be awarded a Certificate of Excellence and the Certificate of Achievement, the district must publish an easily readable and efficiently organized Annual Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. The Certificate of Excellence and Certificate of Achievement are valid for a period of one year only. We believe that our current Annual Report continues to meet the program requirements for both Certificate of Excellence and Certificate of Achievement programs. This document will be submitted to ASBO and GFOA respectively to determine eligibility for another certificate.

## Acknowledgments

The preparation of this report on a timely basis was made possible by the dedicated service of the entire staff of the Business Services Division. We would like to express our sincere appreciation to all members of the department for their contributions to this report. We also thank the district's independent auditors, CliftonLarsonAllen LLP, for the professional manner in which they accomplished the audit and for their work to publish this Annual Report. We would also like to thank Dr. Rob Anderson, Superintendent of Schools and the board of education for their interest in and support of the finance and accounting operations of the Boulder Valley School District RE-2 and Heather Grooters, CPA, District Accountant, for her assistance in the preparation of this document.

Respectfully Submitted,

A handwritten signature in dark ink, appearing to read 'William A. Sutter', with a stylized, flowing script.

William A. Sutter, SFO  
Chief Financial Officer

A handwritten signature in dark ink, appearing to read 'Justin A. Petrone', with a stylized, flowing script.

Justin A. Petrone, CPA  
Director of Accounting Services



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting  
is presented to**

**Boulder Valley School District**

**for its Comprehensive Annual Financial Report  
for the Fiscal Year Ended June 30, 2020.**

The district report meets the criteria established for  
ASBO International's Certificate of Excellence.



A handwritten signature in black ink, reading 'W. Edward Chabal'.

W. Edward Chabal  
President

A handwritten signature in black ink, reading 'David J. Lewis'.

David J. Lewis  
Executive Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Boulder Valley School District RE-2  
Colorado**

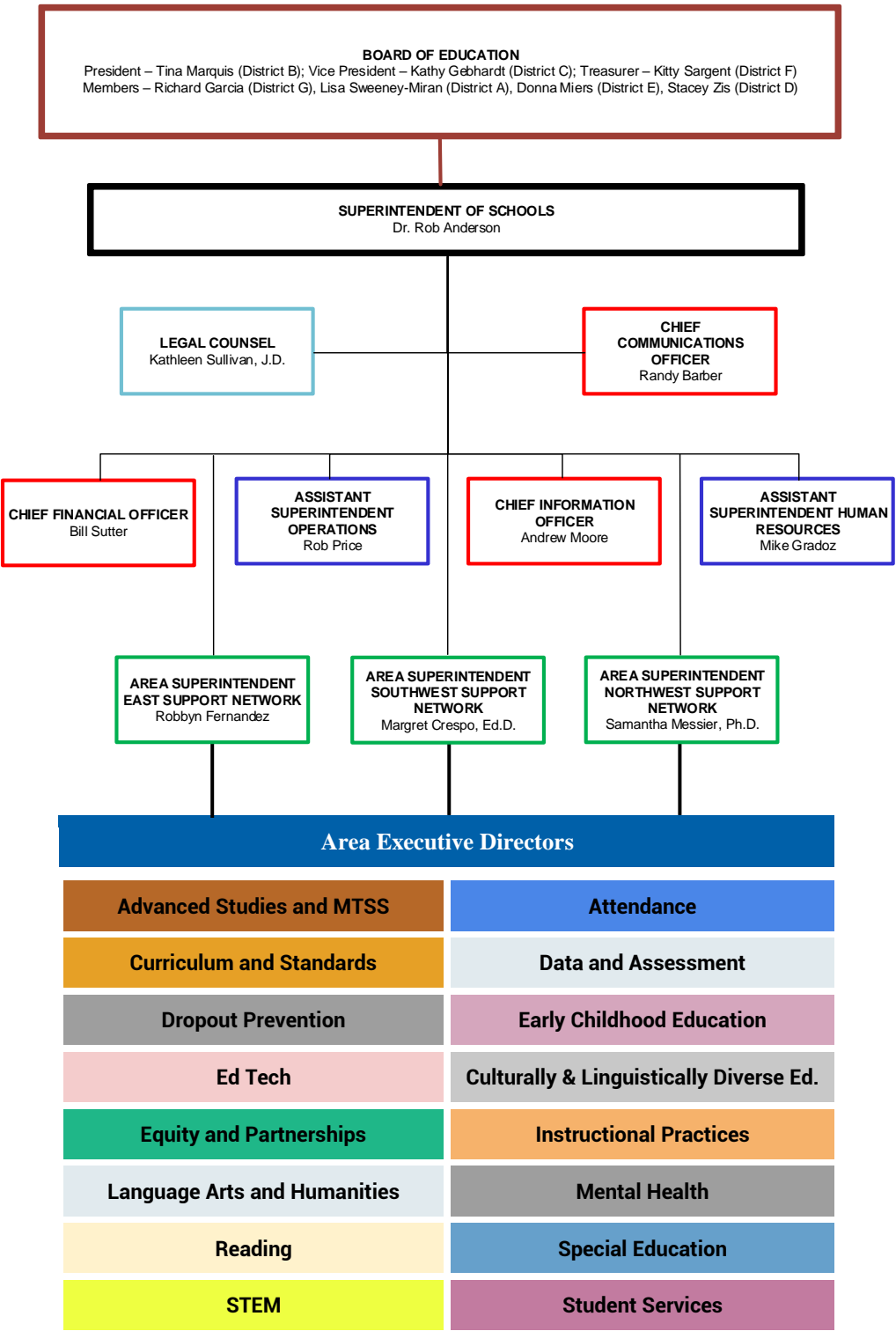
For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2020

*Christopher P. Morill*

Executive Director/CEO

# District Organization



# BOULDER VALLEY SCHOOL DISTRICT RE-2

## List of Elected and Appointed Officials

June 30, 2021

### Board of Education



District C  
**Kathy Gebhardt,**  
Vice President

District E  
**Donna Miers**

District F  
**Kitty Sargent,**  
Treasurer

District A  
**Lisa Sweeney-Miran**

District G  
**Richard Garcia**

District B  
**Tina Marquis,**  
President

District D  
**Stacey Zis**

### Superintendent's Cabinet



Rob Anderson, Ed.D..... Superintendent  
Andrew Moore.....Chief Information Officer  
Bill Sutter, SFO.....Chief Financial Officer  
Kathleen Sullivan, J.D..... Legal Counsel  
Rob Price.....Asst. Superintendent of Operational Services  
Mike Gradoz..... Asst. Superintendent of Human Resources  
Samantha Messier, Ph.D..... Area Superintendent (Northwest Network Schools)  
Robbyn Fernandez..... Area Superintendent (East Network Schools)  
Margaret Crespo, Ed.D..... Area Superintendent (Southwest Network Schools)  
Randy Barber..... Director of Communications & Community Affairs  
Terri Mulford.....Boulder Valley Education Association President  
Ginger Ramsey.....Broomfield High School Principal



## INDEPENDENT AUDITORS' REPORT

Board of Education  
Boulder Valley School District  
Boulder, Colorado

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Boulder Valley School District, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Boulder Valley School District as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedule for the General Fund and the Grants Fund, pension information, and OPEB information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Boulder Valley School District's basic financial statements. The combining and individual nonmajor fund financial statements and schedules which includes, the Colorado Department of Education Auditors Integrity Report, the budgetary comparison schedules, the combining statements for the General Fund, and the Component Unit combining statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules which includes, the Colorado Department of Education Auditors Integrity Report, the budgetary comparison schedules, the combining statements for the General Fund, and the Component Unit combining statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Board of Education  
Boulder Valley School District

*CliftonLarsonAllen LLP*

**CliftonLarsonAllen LLP**

Broomfield, Colorado  
November 23, 2021

## **Management's Discussion and Analysis**

As management of the Boulder Valley School District RE-2 (the district), we offer readers of the district's Annual Report this narrative and analysis of the financial activities of the district for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with additional information that can be found in the letter of transmittal on pages 1-7 of this report.

### **Financial Highlights**

- At June 30, 2021, the liabilities and deferred inflows of resources of the district exceeded its assets and deferred outflows of resources by \$621.3 million (net position). The net position deficit is due primarily to a June 30, 2021 net pension liability of \$685.1 million, related deferred inflows of resources of \$298.1 million, offset by related deferred outflows of resources of \$193.7 million, as required by GASB No. 68, which established reporting requirements for governments that provide their employees with pension benefits. The district reports its proportionate share of participation in PERA, the State's cost-sharing multi-employer defined benefit pension plan.
- Total net position increased \$192.4 million during fiscal year 2020-21, due primarily to net negative pension related expenses, as required by GASB No. 68.
- The district's current and other assets (primarily cash and investments) decreased \$69.3 million and capital assets increased \$28.6 million, due primarily to progress made on capital projects outlined in the Educational Facilities Master Plan.
- The district's noncurrent liabilities decreased \$26.9 million during the current fiscal year, due primarily to debt principal repayments of \$21.4 million and bond premium amortization of \$6.2 million.
- At June 30, 2021, the district's governmental funds reported combined fund balance of \$190.4 million, a decrease of \$49.0 million from the prior year. The decrease is due primarily to progress towards completion of capital projects in the 2014 Building Fund, offset by an excess of revenues over expenditures of the General Fund.
- At June 30, 2021, unassigned fund balance for the General Fund is \$62.9 million or 19.5% of total General Fund expenditures.

### **Overview of the Financial Statements**

Management's discussion and analysis is intended to serve as an introduction to the district's basic financial statements. The district's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers a broad overview of the district's financial activities in a manner similar to a private sector business.

The statement of net position presents information on all of the district's assets, deferred outflows of resources, liabilities and deferred inflows of resources. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the district is improving or deteriorating.

The statement of activities presents information on how the district's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

The government-wide financial statements include not only the district itself (known as the primary government), but also information about the district's five charter schools (known as component units), for which the district has exclusive chartering authority under state statute. Financial information for the charter schools is presented separately from the primary government because the charter schools are legally separate from the district but are financially accountable to the district and provide services to the district's students.

The government-wide financial statements can be found on pages 33-35 of this report.

## **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The district, like other governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the district have been divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds:** Governmental funds are used to account for essentially the same functions reported in the government-wide financial statements. However, unlike the government-wide statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the district's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the fund financial statements and the government-wide financial statements.

The district reports four governmental funds that are considered major funds: the General Fund (which combines the district's General Operating Fund, Risk Management Fund, Technology Fund, Athletics Fund, Community Schools Fund and Preschool Fund), the Grants Fund, the Bond Redemption Fund and the 2014 Building Fund. They are presented separately in the fund financial statements with the remaining governmental funds combined into a single aggregated presentation labeled non-major governmental funds. Nonmajor funds include the Food Services Fund, the Student Activities Fund, the Transportation Fund, the Operations and Technology

Fund and the Capital Reserve Fund. Individual fund information for the nonmajor funds is presented as combining and individual fund statements and schedules after the notes section of this report.

The basic governmental fund financial statements can be found on pages 36-42 of this report.

**Proprietary Funds:** Internal service funds are used to accumulate and allocate costs internally among the district's various functions. The district uses internal service funds to account for employee benefit programs for health and dental insurance.

The basic proprietary fund financial statements can be found on pages 43-45 of this report.

**Fiduciary Funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because these sources of funds are not available to support the district's direct educational programs. The accounting method used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 46-47 of this report.

**Notes to the Basic Financial Statements:** The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found on pages 49-85 of this report.

**Other Information:** In addition to the basic financial statements and accompanying notes, this report also contains other required supplementary information that includes budgetary comparison schedules for the General Fund and Grants Fund, certain supporting pension and other post employment benefit schedules, and accompanying notes. Required supplementary information can be found on pages 88-94 of this report.

Combining and individual fund statements and schedules can be found on pages 98-127 of this report.

## **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The liabilities and deferred inflows of resources of the district exceeded its assets and deferred outflows of resources by \$621.3 million (net position) at June 30, 2021.

**Boulder Valley School District RE-2**  
**Comparative Summary of Net Position**

	<b>Governmental Activities</b>	
	<b><u>2021</u></b>	<b><u>2020</u></b>
<b>Assets</b>		
Current and Other Assets	\$ 252,652,360	\$ 321,921,979
Capital Assets	862,479,185	833,854,340
Total Assets	<u>1,115,131,545</u>	<u>1,155,776,319</u>
 <b>Deferred Outflows of Resources</b>	 <u>195,432,081</u>	 <u>77,911,337</u>
 <b>Liabilities</b>		
Noncurrent Liabilities	862,372,166	889,240,921
Net Pension Liability	685,135,881	616,473,576
Net OPEB Liability	24,911,157	30,311,397
Other Liabilities	52,060,797	75,261,049
Total Liabilities	<u>1,624,480,001</u>	<u>1,611,286,943</u>
 <b>Deferred Inflows of Resources</b>	 <u>307,339,886</u>	 <u>436,056,090</u>
 <b>Net Position</b>		
Net Investment in Capital Assets	51,668,007	64,579,095
Restricted for:		
Debt Service	47,555,572	47,506,984
Multiple Year Obligations	100,000	135,000
Operations and Technology	19,792,435	21,777,064
Emergencies	10,918,291	11,482,316
Medicaid	703,883	1,030,229
Unrestricted	(751,994,449)	(960,166,065)
Total Net Position	<u>\$ (621,256,261)</u>	<u>\$ (813,655,377)</u>

Since 2015, the district has issued \$576.5 million of general obligation bonds, which represents the entire amount approved by voters November 2014 to complete capital projects defined in the district's Educational Facilities Master Plan. During fiscal year 2020-21, progress towards completion of those projects caused the following changes:

- Current and other assets decreased \$69.3 million, due primarily to a \$84.1 million decrease in cash and investments (bond proceeds) restricted for capital projects, offset by an \$8.1 million increase in unrestricted cash and investments, due primarily to an excess of revenues over expenses, excluding adjustments to net pension and OPEB expense.

- Capital assets increased \$28.6 million, which includes \$66.9 million of additions, primarily as a result of progress made on projects outlined in the Educational Facilities Master Plan, offset by \$36.6 million of depreciation expense.

Noncurrent liabilities decreased \$26.9 million, due to principal payments on general obligation bonds and capital leases of \$20.9 million and \$0.5 million, respectively, and bond premium amortization of \$6.2 million. Decreases were offset by a \$0.7 million increase in compensated absences from the prior year.

Net pension liability increased \$68.7 million, in addition to changes in related deferred inflows of resources and deferred outflows of resources, due to the application of GASB Nos. 68 and 71. The net impact caused the district to recognize \$180.9 million of negative pension related expense during 2021 in the Statement of Activities, when compared to the district's monthly required contributions. Prior year negative pension related expense in the Statement of Activities was \$109.7 million.

At June 30, 2021, \$51.7 million of the district's net position represents its investment in capital assets (e.g. land, land improvements, buildings, equipment, and vehicles), less the outstanding debt used to acquire these assets. This balance decreased \$12.9 million from the prior year, due primarily to the amount by which capital asset depreciation expense and disposals exceed debt principal repayments. The district utilizes capital assets to provide services to its constituents; consequently these assets are not available for future spending. Although the district's investment in capital assets is reported net of related debt, the resources necessary to repay the debt must be provided from other sources since the capital assets cannot be liquidated to pay the debt.

In addition, \$79.1 million of the district's net position is subject to external restrictions on how the assets may be used. Restricted net position decreased \$2.9 million over the prior year, due primarily to an decrease in unspent property tax receipts restricted as a result of the operations and technology mill levy approved by voters November 2016.

The remaining unrestricted balance of net position is a deficit of \$752.0 million.

**Boulder Valley School District RE-2**  
**Comparative Summary of Changes in Net Position**

	<b>Governmental Activities</b>	
	<b><u>2021</u></b>	<b><u>2020</u></b>
<b>Revenues:</b>		
Program Revenues:		
Charges For Services	\$ 10,548,121	\$ 16,282,618
Operating Grants and Contributions	66,085,352	38,104,800
Capital Grants and Contributions	1,232,713	1,028,190
General Revenues:		
Local Property Taxes	353,668,965	351,984,077
Specific Ownership Taxes	18,424,763	17,127,553
State Equalization	49,241,658	60,679,348
Other Revenues	2,781,530	6,388,373
Total Revenues	<u>501,983,102</u>	<u>491,594,959</u>
<b>Expenses:</b>		
Instruction	177,839,302	218,587,741
Supporting Services	101,644,803	122,390,418
Interest Expense	30,099,881	30,714,847
Total Expenses	<u>309,583,986</u>	<u>371,693,006</u>
Change in Net Position	192,399,116	119,901,953
Net Position, Beginning, as Restated	<u>(813,655,377)</u>	<u>(933,557,330)</u>
Net Position, Ending	<u>\$ (621,256,261)</u>	<u>\$ (813,655,377)</u>

**Governmental Activities:** Overall, the district's net position increased \$192.4 million from the prior year. Factors contributing to this increase include the following:

*Charges for Services:* The \$5.7 million decrease is due primarily to a \$3.6 million decrease in revenues from paid school lunches and breakfasts. In response to the COVID-19 pandemic, the U.S. Department of Agriculture enacted a temporary change in rules, under which the district is now reimbursed for all meals served or distributed, regardless of eligibility requirements typically required for such distributions. Accordingly, the district did not charge any students for meals throughout fiscal year 2020-21.

*Operating Grants and Contributions:* The \$28.0 million increase is due primarily to current year spending of the following state and federal awards allocated to the district in response to the COVID-10 pandemic:

- \$16.2 million from the Coronavirus Relief Fund, awarded under the Coronavirus Aid, Relief, and Economic Securities (CARES) Act. Three separate awards were spent in the current year (by December 30, 2020) to support teacher salaries and benefits, in relation to increased instructional time when comparing the amount of instruction time received by students in Fall 2020 at the start of the pandemic to Spring 2020. A portion of funds was also used to cover cleaning supplies, employee protective gear and air purifiers.
- \$6.4 million from the Elementary and Secondary School Emergency Relief (ESSER) Fund. The district was allocated a total of \$21.7 million under three separate awards. Current year spending includes costs related to health room para-educators, nurses, COVID-19 testing and summer school.
- \$1.5 million from State awards to support remote learning and early childhood education.

*Local Property Taxes:* The \$1.7 million increase represents a 0.5% variance from the prior year, and reflects the fact that 2021 was not a reassessment year, so property values remained relatively flat. The COVID-19 pandemic has not had a significant impact on property tax collections.

*State Equalization:* The \$11.4 million decrease is due to a reduction in State funding under the school finance act. The COVID-19 pandemic and related economic downturn created significant pressure on the State's budget. As a result, the Colorado State Legislature increased the budget stabilization factor to reduce total program funding received by each school district. For Boulder Valley School District RE-2, this budget stabilization factor is \$35.8 million in lost state revenues for 2020-21, up from \$19.3 million for fiscal year 2019-20.

*Other Revenue:* The \$3.6 million decrease is due primarily to a reduction in investment earnings, as the COVID-19 pandemic caused a sharp decline in short term interest rates available to the district.

*Instruction Expenses:* The \$40.7 million decrease in instruction expense is due to a \$37.2 million decrease in net additional pension expense related to GASB No. 68. In addition, \$13.9 million of instructional salaries and benefits were allocated to the Grants Fund, to be paid from Coronavirus Aid, Relief, and Economic Securities (CARES) Act. Decreases are offset by movement on the negotiated salary schedules, a 3.8% health insurance cost increase and a 0.5% increase in required contributions to the state's retirement plan.

*Supporting Services:* The \$20.7 million decrease in supporting services expense is due to a \$25.7 million decrease in net additional pension expense related to GASB No. 68, offset by movement on the negotiated salary schedules, a 3.8% health insurance cost increase and a 0.5% increase in required contributions to the state's retirement plan. In addition, the district incurred various costs in response to the COVID-19 pandemic, including cleaning supplies, personal protective gear and technology to support remote learning.

## **Financial Analysis of the Government's Funds**

As noted earlier, the district uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of the district's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the

district's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not yet been limited to use for a particular purpose by either an external party, the district's board of education, or an individual that has been delegated authority to assign resources for use for particular purposes by the district's board of education.

At June 30, 2021, the district's governmental funds reported combined fund balances of \$190.4 million, a decrease of \$50.0 million from the prior year. Approximately 33.0% of this amount (\$62.9 million) constitutes unassigned fund balance, which is available for spending at the district's discretion. Remaining fund balance is either nonspendable, restricted, or assigned to indicate that it is either not in a spendable form (\$3.4 million), restricted for particular purposes (\$110.7 million), or assigned for particular purposes (\$13.3 million).

Additional information on the district's ending fund balances can be found in Note 7 of this report.

**General Fund:** The General Fund is the chief operating fund of the district. For reporting purposes, the General Fund includes the General Operating Fund, Risk Management Fund, Technology Fund, Athletics Fund, Community Schools Fund and Preschool Fund. A Combining Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances of the General Fund are shown on pages 98-101 of this report. As of June 30, 2021, the General Fund reports ending fund balance of \$76.6 million, an increase of \$22.5 million from the prior year.

The following table reflects the amount of revenue from various sources.

	<u>2021</u>	<u>2020</u>	<u>Amount of Change</u>	<u>Percentage Change</u>
<b><u>Revenues</u></b>				
Property Taxes	\$259,099,438	\$258,349,790	\$ 749,648	0.3%
Specific Ownership Taxes	18,424,763	17,127,553	1,297,210	7.6%
State Equalization	49,241,658	60,679,348	(11,437,690)	-18.8%
Other State Revenue	10,527,309	16,723,142	(6,195,833)	-37.0%
Local Revenues	11,173,892	13,503,128	(2,329,236)	-17.2%
Federal Grants	1,733,627	1,683,813	49,814	3.0%
Total	<u>\$350,200,687</u>	<u>\$368,066,774</u>	<u>\$ (17,866,087)</u>	-4.9%

**Property Taxes:** Property tax revenues were based upon a levy of 35.591 mills applied against an assessed valuation of \$7,362 million compared to 35.509 mills and an assessed valuation of \$7,335 million in the prior year, resulting in a slight increase from the prior year.

**State Equalization:** State equalization decreased 18.8% from the prior year. In response to the COVID-19 pandemic and economic downturn, the State reduced its funding to Colorado school districts, as noted above. Such reductions were partially offset by an allocation of federal grant funds under the CARES Act.

**Other State Revenue:** Other state revenue decreased 37.0% from the prior year due primarily to a decrease in PERA on-behalf payments. House Bill 20-1379 suspended the State's \$225

million payment to PERA for fiscal year 2020-21. The district's proportionate share of the on-behalf payment was \$5.9 million for fiscal year 2019-20.

**Local Revenue:** Local revenue decreased \$2.3 million from the prior year as the COVID-19 pandemic significantly limited lifelong learning, school age care and preschool offerings, particularly during the first semester.

The following table reflects expenditures by major program area. Overall, expenditures decreased by 8.2% from the previous year.

	<u>2021</u>	<u>2020</u>	<u>Amount of Change</u>	<u>Percentage Change</u>
<b><u>Expenditures</u></b>				
Instruction - Regular Programs	\$ 175,019,754	\$ 193,392,521	\$ (18,372,767)	-9.5%
Instruction - Special Programs	57,256,969	57,130,446	126,523	0.2%
Student Support Services	17,941,654	17,353,866	587,788	3.4%
Instructional Staff Services	13,612,651	14,844,150	(1,231,499)	-8.3%
General Administration	4,363,698	4,455,700	(92,002)	-2.1%
School Administration	26,292,901	25,148,642	1,144,259	4.5%
Business Services	4,385,693	4,471,560	(85,867)	-1.9%
Operations and Maintenance	7,306,706	15,456,174	(8,149,468)	-52.7%
Central Support Services	12,861,003	14,744,639	(1,883,636)	-12.8%
Community Services	4,220,565	4,969,826	(749,261)	-15.1%
Total	<u>\$ 323,261,594</u>	<u>\$ 351,967,524</u>	<u>\$ (28,705,930)</u>	-8.2%

Approximately 90% of General Fund expenditures are for staff salaries and benefits. For fiscal year 2020-21, employees received no cost of living increase, but did receive step increases for experience and education, in accordance with district approved salary schedules. The district was also required to make an additional 0.5% contribution to PERA, the State of Colorado's retirement plan, and increased its contribution to health insurance by 3.8%. In addition, the district allocated certain General Fund expenditures to other funds, as follows:

- \$13.9 million of instructional salaries and benefits to the Grants Fund, to be paid from Coronavirus Aid, Relief, and Economic Securities (CARES) Act funds from the State of Colorado. There were no such allocations in the prior year.
- \$28.9 million of eligible costs to the Operations and Technology Fund, compared to \$16.5 million in the prior year.

**Grants Fund:** The Grants Fund reported \$0 fund balance, as revenues are only recognized as eligible expenditures are incurred. Revenues increased \$23.9 million to \$36.9 million in the current year, due to the significant increase in federal funds, described above.

**Bond Redemption Fund:** The Bond Redemption Fund reported fund balance of \$49.7 million, a decrease of \$0.2 million from the prior year. Property tax revenues of \$56.9 million in the current year were based upon a 2021 levy of 7.810 mills applied to an assessed valuation of \$7,362 million, compared to 7.855 mills and an assessed valuation of \$7,335 million in the prior year. The large ending fund balance is necessary to have sufficient cash on hand to make debt service payments as they become due in the subsequent year. Property tax levies are based

upon a calendar year cycle while debt service payments are made each fiscal year in December and June.

**2014 Building Fund:** The 2014 Building Fund accounts for the issuance of debt approved by voters November 2014 and activity related to completion of capital projects defined in the district's Educational Facilities Master Plan. June 30, 2021, fund balance of \$29.9 million is restricted for those capital projects.

### General Operating Fund Highlights

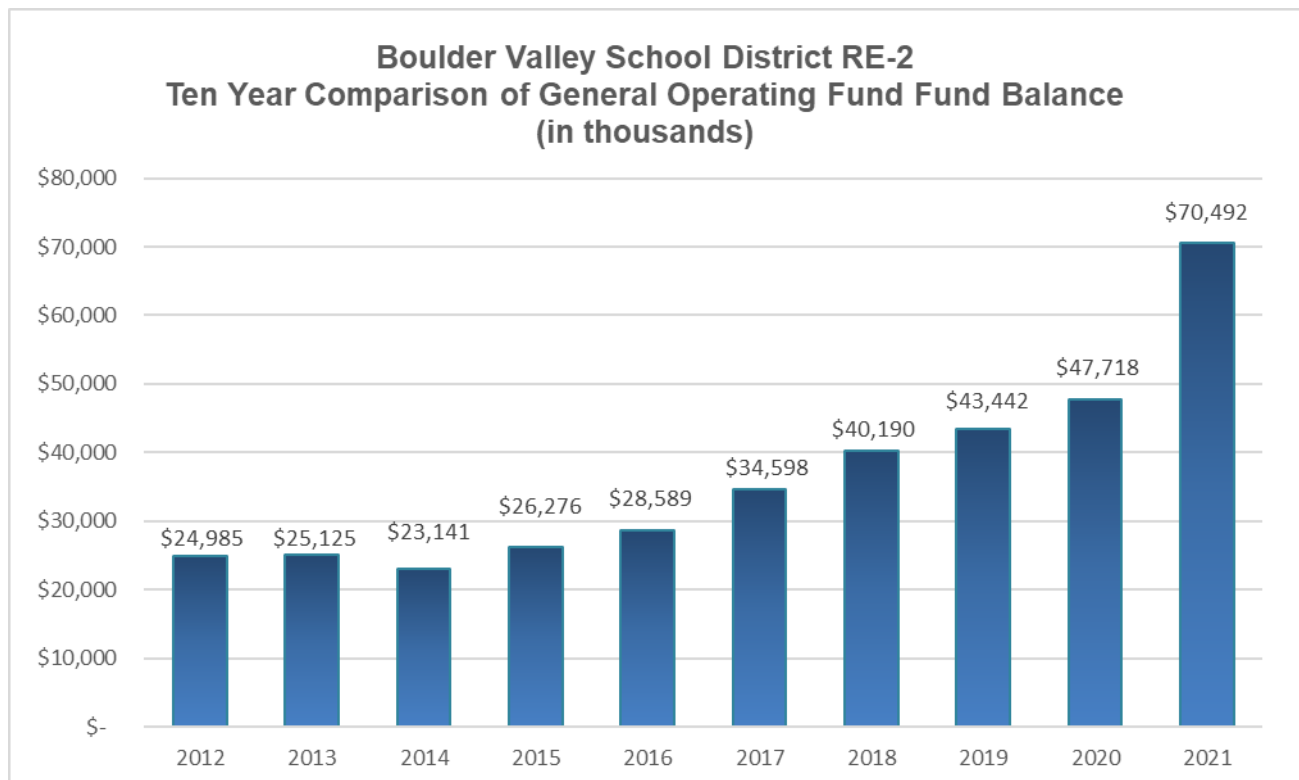
The General Operating Fund is the core operating fund of the district. For the year ended June 30, 2021, fund balance of the General Operating Fund increased \$22.8 million to \$70.5 million. Changes in revenues and expenditures of the General Operating Fund have been explained above as they represent the predominant activity of the General Fund.

#### Boulder Valley School District RE-2 General Operating Fund Expenditures By Function For The Past Five Fiscal Years (Percentages)

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Regular Instruction	55.74%	56.57%	56.52%	56.88%	55.97%
Special Instruction	16.16%	16.46%	16.12%	16.16%	17.75%
Instructional Support	7.93%	8.45%	8.71%	9.15%	9.74%
Subtotal Instruction	<u>79.83%</u>	<u>81.48%</u>	<u>81.35%</u>	<u>82.19%</u>	<u>83.46%</u>
School Administration and Operations	13.79%	12.74%	12.39%	11.73%	10.33%
District Wide/Community Services	6.38%	5.78%	6.26%	6.08%	6.21%
Subtotal Support	<u>20.17%</u>	<u>18.52%</u>	<u>18.65%</u>	<u>17.81%</u>	<u>16.54%</u>
Total	<u>100.00%</u>	<u>100.00%</u>	<u>100.00%</u>	<u>100.00%</u>	<u>100.00%</u>

General Operating Fund expenditures by function for the past five fiscal years are shown in the table above. The district has spent a minimum of 79.83% of General Operating Fund resources on instruction-related activities over the past five fiscal years. The decrease in school administration and operations expenditures from 2017 to 2021 is due primarily to an increased allocation of certain eligible General Operating Fund expenditures to the Operations and Technology Fund.

An analysis of the district's General Operating Fund ending fund balance is shown in the following chart. Over the ten year period from fiscal year 2011-12 to 2020-21, fund balance of the General Operating Fund has fluctuated from a low of \$23.1 million at June 30, 2014, to a high of \$70.5 million at June 30, 2021.



One of the primary factors causing fluctuations over time is that the district's voters have approved numerous mill levy overrides, as allowed by Colorado Statute. In 1991, 1998 and 2002, the district's voters approved mill levy overrides. In 2010 voters approved an additional mill levy override, which incorporates the previous voter approvals, and allows for a single indexed mill levy override that generates property tax revenues in an amount equal to 25% of the district's total program funding (the maximum amount allowed by the Colorado School Finance Act), plus a one-time cost of living adjustment from 2002. This allows the override revenue amount to increase as the district's total program increases.

In addition, voters approved an operations and technology mill levy in November 2016. As discussed above, this allowed the district to allocate eligible expenses related to operations and maintenance and central support services from the General Operating Fund to the Operations and Technology Fund (\$28.9 million of eligible costs in the current year and \$16.5 million in the prior year).

Fund balance increased in 2021 due to the creation of a \$10.7 million district reserve and various revenue and expenditure budget variances discussed below.

### **General Fund Budgetary Highlights**

Colorado local government uniform accounting and budget laws require that a budget be adopted and reported for all funds. Total expenditures for each fund may not exceed the amount appropriated. Appropriations for a fund may be increased provided they are offset by unanticipated resources. All appropriations lapse at the end of the fiscal year. Supplemental appropriations that alter the total expenditures and transfers of any fund must be approved by the board of education.

The board of education adopted the 2020-21 budget in June 2020, and approved the revised budget in January 2021. A surplus from fiscal year 2019-20 caused beginning fund balance to come in \$14.1 million higher than anticipated as part of the 2020-21 budget development process. The surplus was caused by a combination of carryover balances for schools and departments, in addition to revenues exceeding budgeted amounts, and was utilized as follows:

- \$13.6 million increase in the total General Fund appropriation, excluding transfers and reserves, for carryover items from fiscal year 2019-20 and increased staffing needs in response to the COVID-19 pandemic.
- \$1.0 million increase in budgeted reserves.

The above increases were partially covered by increases in projected property tax revenues.

A Budgetary Comparison Schedule for the General Fund is included on page 88 of this report. Significant differences between final budgeted and actual revenues are as follows:

- Actual revenues were \$6.1 million greater than budget (1.8%), due primarily to an additional \$4.2 million in State equalization payment, announced late in fiscal year 2020-21. Remaining increases relate to a stronger than anticipated return to before- and after-school offerings in the second semester.
- Actual expenditures were \$38.6 million less than budget (10.7%), after deducting unspent reserves. \$6.6 million of the savings is due to carryover related to schools, departments and the Medicaid program that will be spent in the subsequent year. Planned technology, athletic, preschool and community schools spending was less than budget by \$1.2 million, \$0.5 million, \$0.4 million and \$0.4 million, respectively, due primarily to savings related to the COVID pandemic. In addition, the district experienced utility savings of \$0.8 million. The remaining balance relates to various personnel and other cost savings throughout the General Fund.
- Transfers out were \$5.1 million less than budget, due primarily to cost savings of the Transportation and Food Services Funds, which allowed the related transfers to be reduced as of June 30, 2021.

## Capital Assets and Debt Administration

**Capital Assets:** The district's investment in capital assets as of June 30, 2021, and 2020, is summarized as follows:

### Boulder Valley School District RE-2 Capital Assets (Net of Accumulated Depreciation)

Governmental Activities		
	<u>2021</u>	<u>2020</u>
Land	\$ 10,550,854	\$ 10,550,854
Construction in Progress	38,027,817	50,313,399
Land Improvements	40,324,910	44,271,387
Buildings	765,830,624	719,393,606
Equipment	5,287,734	6,535,562
Vehicles	2,457,246	2,789,532
	<hr/>	<hr/>
Total Capital Assets	<u>\$ 862,479,185</u>	<u>\$ 833,854,340</u>

Changes in capital assets from the prior year include \$66.9 million of capital asset addition, offset by \$36.6 million of depreciation expense and \$1.7 million of capital asset disposals. The majority of current year capital additions are related to projects funded by the district's voter approved debt.

Additional information on the district's capital assets can be found in Note 4 of this report.

**Debt Administration:** The district's long term debt as of June 30, 2021 and 2020, is summarized as follows:

### Boulder Valley School District RE-2 Long Term Debt

Governmental Activities		
	<u>2021</u>	<u>2020</u>
General Obligation Bonds	\$ 771,020,000	\$ 791,885,000
Bond Premium	78,854,930	85,012,161
Capital Lease	1,085,529	1,582,230
Compensated Absences	11,411,707	10,761,530
	<hr/>	<hr/>
Total Long Term Debt	<u>\$ 862,372,166</u>	<u>\$ 889,240,921</u>

During the current fiscal year, the district repaid \$20.9 million of principal on general obligation bonds and \$0.5 million of principal on capital leases.

The district maintains an "AA+" rating from Fitch Ratings, an "Aa1" rating from Moody's Investors Services and an "AA+" rating from Standard & Poor's for its general obligation debt. The district's ratings are among the highest of any Colorado school district.

State statute limits the amount of general obligation debt a government may issue to 20% of its total assessed valuation. At June 30, 2021, the district's legal debt limit is \$1,472.4 million, which exceeds the district's total outstanding debt by \$701.4 million.

Additional information on the district's long-term obligations can be found in Note 6 of this report.

### **Economic Factors and Next Year's Budget**

In March 2020, the World Health Organization declared the spread of COVID-19 a worldwide pandemic, which has since had significant impacts to global markets, supply chains, communities and businesses throughout the world. COVID-19 continues to impact the School's operations and financial results, including but not limited to employee protective gear, cleaning supplies and technology necessary to accommodate distance learning. Management believes the district is taking appropriate actions to mitigate the negative impacts. However, the full impact of the COVID-19 pandemic is unknown and cannot be reasonably estimated as the events are ongoing.

Each year the state budget is crafted by the governor and legislature to determine how much of the total budget will be allocated to K-12 education. The state economic picture is important to the district because a major source of funding for the district's General Operating Fund is determined through the state's School Finance Act (SFA), established by the state legislature. During the Great Recession, state revenue shortfalls forced cuts to K-12 education even though constitutionally mandated funding increases exist under Amendment 23. After the state sets the total funding for K-12 public education, each local district determines how to fund its specific system and allocate resources to schools.

The majority of the district's General Operating Fund revenues are a result of state level decisions. The Colorado State Legislature approved the 2021-22 SFA and increased the statewide per pupil base funding by inflation, or 2.0%. However, for the twelfth consecutive year the Colorado State Legislature continued to lower the statewide total funding by applying a budget stabilization factor (negative factor, previously) to reduce total program funding received by each school district. For Boulder Valley School District RE-2, this budget stabilization factor in the SFA is expected to equate to \$19.1 million in lost state revenues for 2021-22, down from \$39.2 million for fiscal year 2020-21. Total program funding, defined by the SFA, is projected to be \$267.1 million, an increase of \$22.8 million from the prior year, as the State works to restore fiscal year 2020-21 cuts to K-12 education funding. As a result, the district's projected state per pupil revenue (PPR) for 2021-22 is \$8,766 (slightly rounded), up 10.1% from 2020-21 PPR of \$7,960. For reference, 2019-20 PPR was \$8,425.

For the fiscal year ended June 30, 2021 the district's required contribution rate to Colorado PERA is 20.40% of covered payroll. As a result of Senate Bill 18-200, the district's contribution rate will not change for fiscal year 2021-22. However, employee contribution rates will increase from 10.0% during the fiscal year ended June 30, 2021 to 10.5% as of July 1, 2021.

The funded pupil count is an important component of school funding. The SFA identifies a per-pupil funding amount, and the number of full-time students enrolled in a district determines the amount of total funding. The funded pupil count refers to the number of full-time students enrolled in a district. Not all students attend school on a full-time basis; the funded pupil count is different from the total enrollment, or district membership. The official pupil count occurs each October 1 and results in the funded pupil count.

The budget implications are substantial if projected enrollment is not realized. If an unexpected shortfall in actual enrollment occurs, this information is generally received after the close of the first quarter of the fiscal year and many staffing and programmatic changes cannot be made without significant impacts to students. For this reason, the district generally undertakes a reasonable, yet conservative, projection methodology to reduce the risk of a funding shortfall compared to expected revenues.

### **Requests for Information**

This financial report is designed to provide a general overview of the Boulder Valley School District RE-2's finances for all those with an interest in the district. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

William A. Sutter, SFO, Chief Financial Officer  
Boulder Valley School District RE-2  
6500 East Arapahoe  
P.O. Box 9011  
Boulder, Colorado 80301

## **BASIC FINANCIAL STATEMENTS**



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# Boulder Valley School District RE-2

## STATEMENT OF NET POSITION

June 30, 2021

	PRIMARY GOVERNMENT GOVERNMENTAL ACTIVITIES	COMPONENT UNITS CHARTER SCHOOLS
<b>ASSETS</b>		
Cash and Investments	\$ 143,963,275	\$ 15,612,255
Restricted Cash and Investments	84,731,246	4,443,095
Accounts Receivable	3,763,640	57,194
Taxes Receivable, Net	10,357,415	-
Grants Receivable	6,148,980	-
Inventories	3,206,793	-
Prepaid Items and Other	481,011	50,514
Capital Assets, Not Being Depreciated	48,578,671	3,137,992
Capital Assets, Net of Accumulated Depreciation	813,900,514	23,628,922
<b>TOTAL ASSETS</b>	<b>1,115,131,545</b>	<b>46,929,972</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Loss on Debt Refunding, Net of Accumulated Amortization	-	2,472,474
Pension Related Items	193,660,889	14,610,560
Other Post-Employment Benefits Related Items	1,771,192	225,199
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>195,432,081</b>	<b>17,308,233</b>
<b>LIABILITIES</b>		
Accounts and Retainage Payable	8,284,491	187,620
Accrued Liabilities	18,983,822	-
Accrued Compensation and Benefits	18,513,126	1,557,055
Unearned Revenues	1,324,111	17,557
Accrued Interest Payable	2,840,979	255,806
Claims Payable	2,114,268	-
Noncurrent Liabilities, Due Within One Year	30,243,246	755,228
Noncurrent Liabilities, Due in More Than One Year		
Long-Term Debt	832,128,920	15,084,012
Net Pension Liability	685,135,881	41,624,609
Net Other Post-Employment Benefits Liability	24,911,157	1,513,030
<b>TOTAL LIABILITIES</b>	<b>1,624,480,001</b>	<b>60,994,917</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension Related Items	298,134,079	17,784,200
Other Post-Employment Benefits Related Items	9,205,807	517,700
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>307,339,886</b>	<b>18,301,900</b>
<b>NET POSITION</b>		
Net Investment in Capital Assets	51,668,007	14,166,850
Restricted for Debt Service	47,555,572	2,200,432
Restricted for Multiple Year Obligations	100,000	-
Restricted for Medicaid	703,883	-
Restricted for Operations and Technology	19,792,435	1,568,911
Restricted for Emergencies	10,918,291	929,119
Restricted for Scholarships	-	1,753,075
Restricted for Advanced Placement Testing	-	12,126
Restricted for Repair and Maintenance	-	206,095
Restricted for Special Education	-	150,000
Restricted for Capital Renewal	-	97,798
Restricted for Donations	-	14,444
Unrestricted	(751,994,449)	(36,157,462)
<b>TOTAL NET POSITION</b>	<b>\$ (621,256,261)</b>	<b>\$ (15,058,612)</b>

The accompanying notes are an integral part of the financial statements.

# Boulder Valley School District RE-2

## STATEMENT OF ACTIVITIES

Year Ended June 30, 2021

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES		
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS
<b>PRIMARY GOVERNMENT</b>				
Instruction	\$ 177,839,302	\$ 4,558,618	\$ 40,186,314	\$ 931,680
Supporting Services	101,644,803	5,989,503	25,899,038	301,033
Interest Expense	30,099,881	-	-	-
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 309,583,986</b>	<b>\$ 10,548,121</b>	<b>\$ 66,085,352</b>	<b>\$ 1,232,713</b>
<b>COMPONENT UNITS</b>				
Charter Schools	21,512,074	701,697	3,088,814	595,138
<b>TOTAL COMPONENT UNITS</b>	<b>\$ 21,512,074</b>	<b>\$ 701,697</b>	<b>\$ 3,088,814</b>	<b>\$ 595,138</b>

### GENERAL REVENUES

Local Property Taxes  
 Specific Ownership Taxes  
 State Equalization  
 Grants and Contributions Not Restricted to Specific Programs  
 Investment Earnings  
 Per Pupil Revenues  
 Other

TOTAL GENERAL REVENUES

CHANGE IN NET POSITION

NET POSITION, Beginning

NET POSITION, Ending

The accompanying notes are an integral part of the financial statements.

NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION	
PRIMARY GOVERNMENT GOVERNMENTAL ACTIVITIES	COMPONENT UNITS CHARTER SCHOOLS
\$ (132,162,690)	\$ -
(69,455,229)	-
(30,099,881)	-
(231,717,800)	-
	(17,126,425)
	(17,126,425)
353,668,965	-
18,424,763	-
49,241,658	-
86	295,334
286,605	345,635
-	27,173,375
2,494,839	358,035
424,116,916	28,172,379
192,399,116	11,045,954
(813,655,377)	(26,104,566)
\$ (621,256,261)	\$ (15,058,612)

The accompanying notes are an integral part of the financial statements.

# Boulder Valley School District RE-2

## BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2021

	GENERAL	GRANTS	BOND REDEMPTION	2014 BUILDING
<b>ASSETS</b>				
Cash and Investments	\$ 100,626,980	\$ -	\$ -	\$ -
Restricted Cash and Investments	58,696	-	48,761,741	35,910,809
Accounts Receivable	967,469	12,137	-	-
Taxes Receivable, Net	7,682,005	-	1,634,810	-
Grants Receivable	-	5,847,947	-	69,836
Due from Other Funds	5,540,308	-	-	-
Inventories	2,876,750	-	-	-
Prepaid Items	467,116	-	-	-
Deposits	13,895	-	-	-
<b>TOTAL ASSETS</b>	<u>\$ 118,233,219</u>	<u>\$ 5,860,084</u>	<u>\$ 50,396,551</u>	<u>\$ 35,980,645</u>
<b>LIABILITIES</b>				
Accounts and Retainage Payable	\$ 2,151,937	\$ -	\$ -	\$ 6,076,297
Accrued Liabilities	18,537,995	-	-	-
Accrued Compensation and Benefits	17,287,153	203,420	-	7,531
Due to Other Funds	-	4,738,533	-	-
Unearned Revenues	405,980	918,131	-	-
<b>TOTAL LIABILITIES</b>	<u>38,383,065</u>	<u>5,860,084</u>	<u>-</u>	<u>6,083,828</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Property Tax Revenue	<u>3,258,850</u>	<u>-</u>	<u>718,323</u>	<u>-</u>
<b>FUND BALANCES</b>				
Nonspendable	3,343,866	-	-	-
Restricted	10,353,970	-	49,678,228	29,896,817
Assigned	-	-	-	-
Unassigned	<u>62,893,468</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>TOTAL FUND BALANCES</b>	<u>76,591,304</u>	<u>-</u>	<u>49,678,228</u>	<u>29,896,817</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<u>\$ 118,233,219</u>	<u>\$ 5,860,084</u>	<u>\$ 50,396,551</u>	<u>\$ 35,980,645</u>

The accompanying notes are an integral part of the financial statements.

NONMAJOR GOVERNMENTAL FUNDS		TOTAL
\$	32,583,812	\$ 133,210,792
	-	84,731,246
	2,784,034	3,763,640
	1,040,600	10,357,415
	231,197	6,148,980
	-	5,540,308
	330,043	3,206,793
	-	467,116
	-	13,895
<hr/>		<hr/>
\$	36,969,686	\$ 247,440,185
<hr/>		<hr/>
\$	56,257	\$ 8,284,491
	445,827	18,983,822
	1,015,022	18,513,126
	801,775	5,540,308
	-	1,324,111
<hr/>		<hr/>
	2,318,881	52,645,858
<hr/>		<hr/>
	454,846	4,432,019
<hr/>		<hr/>
	68,294	3,412,160
	20,797,401	110,726,416
	13,330,264	13,330,264
	-	62,893,468
<hr/>		<hr/>
	34,195,959	190,362,308
<hr/>		<hr/>
\$	36,969,686	\$ 247,440,185
<hr/>		<hr/>

The accompanying notes are an integral part of the financial statements.



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**Boulder Valley School District RE-2**  
**RECONCILIATION OF THE BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**  
**June 30, 2021**

Amounts reported for governmental activities in the statement of net position are different because:

Total Fund Balances	\$ 190,362,308
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	862,479,185
Other long-term assets are not available to pay for current year expenditures and, therefore, are reported as unavailable revenue in the funds.	4,432,019
An internal service fund is used by management to charge the costs of employee health and dental insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.	8,638,215
Long-term liabilities and related items, including bonds payable (\$771,020,000), bond premium (\$78,854,930), capital lease (\$1,085,529), compensated absences (\$11,411,707), and accrued interest payable (\$2,840,979) are not due and payable in the current year and, therefore, are not reported in the funds.	(865,213,145)
Net pension (\$685,135,881) and net OPEB (\$24,911,157) liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(710,047,038)
Deferred outflows of resources related to pensions \$193,660,889 and OPEB \$1,771,192 used in governmental activities are not financial resources and, therefore, are not reported in the funds.	195,432,081
Deferred inflows of resources related to pensions (\$298,134,079) and OPEB (\$9,205,807) used in governmental activities are not due and payable in the current year and, therefore, are not reported in the funds.	(307,339,886)
Net Position of Governmental Activities	<u>\$ (621,256,261)</u>

The accompanying notes are an integral part of the financial statements.

**Boulder Valley School District RE-2**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**Year Ended June 30, 2021**

	<b>GENERAL</b>	<b>GRANTS</b>	<b>BOND REDEMPTION</b>	<b>2014 BUILDING</b>
<b>REVENUES</b>				
Local Sources	\$ 288,698,093	\$ 349,500	\$ 56,917,873	\$ 363,044
State Sources	59,768,967	4,915,764	-	-
Federal Sources	1,733,627	31,591,624	-	69,836
<b>TOTAL REVENUES</b>	<b>350,200,687</b>	<b>36,856,888</b>	<b>56,917,873</b>	<b>432,880</b>
<b>EXPENDITURES</b>				
Current				
Instruction	232,276,723	23,964,672	-	-
Supporting Services	90,984,871	12,892,216	1,500	-
Capital Outlay	-	-	-	69,418,841
Debt Service				
Principal	-	-	20,865,000	-
Interest	-	-	36,299,000	-
<b>TOTAL EXPENDITURES</b>	<b>323,261,594</b>	<b>36,856,888</b>	<b>57,165,500</b>	<b>69,418,841</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>26,939,093</b>	<b>-</b>	<b>(247,627)</b>	<b>(68,985,961)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Insurance Proceeds	118,240	-	-	-
Transfers In	-	-	-	-
Transfers Out	(4,524,338)	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(4,406,098)</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>22,532,995</b>	<b>-</b>	<b>(247,627)</b>	<b>(68,985,961)</b>
<b>FUND BALANCES, Beginning,</b>	<b>54,058,309</b>	<b>-</b>	<b>49,925,855</b>	<b>98,882,778</b>
<b>FUND BALANCES, Ending</b>	<b>\$ 76,591,304</b>	<b>\$ -</b>	<b>\$ 49,678,228</b>	<b>\$ 29,896,817</b>

The accompanying notes are an integral part of the financial statements.

NONMAJOR GOVERNMENTAL FUNDS		TOTAL	
\$	41,752,662	\$	388,081,172
	3,591,092		68,275,823
	10,722,285		44,117,372
	<u>56,066,039</u>		<u>500,474,367</u>
	5,434,563		261,675,958
	53,084,467		156,963,054
	3,797,157		73,215,998
	496,701		21,361,701
	28,456		36,327,456
	<u>62,841,344</u>		<u>549,544,167</u>
	<u>(6,775,305)</u>		<u>(49,069,800)</u>
	-		118,240
	4,524,338		4,524,338
	<u>-</u>		<u>(4,524,338)</u>
	<u>4,524,338</u>		<u>118,240</u>
	(2,250,967)		(48,951,560)
	<u>36,446,926</u>		<u>239,313,868</u>
\$	<u>34,195,959</u>	\$	<u>190,362,308</u>

The accompanying notes are an integral part of the financial statements.

**Boulder Valley School District RE-2**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**Year Ended June 30, 2021**

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances	\$ (48,951,560)
Capital outlays to acquire capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are reported as assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which capital outlay \$66,921,265 exceeded depreciation expense (\$36,617,847) in the current year. In addition, the district disposed of capital assets with a net book value of (\$1,678,573).	28,624,845
Revenues that do not provide current financial resources are unavailable in the governmental fund financial statements but are recognized in the government-wide financial statements. This amount represents the change in unavailable property tax revenue.	1,390,495
Repayments of debt principal are expenditures in the governmental funds, but they reduce long-term liabilities in the statement of net position and do not affect the statement of activities.	21,361,701
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position and does not affect the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt related items: amortization of bond premium.	6,157,231
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported expenditures in the governmental funds. This amount represents the change in accrued interest payable \$70,344 and compensated absences (\$650,177).	(579,833)
An internal service fund is used by management to charge the costs of employee health and dental insurance to individual funds. The net revenue of the internal service fund is included in governmental activities in the statement of activities.	1,421,354
Some items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. This is the amount of pension expense \$180,881,723 and OPEB expense \$2,093,160 not reported in the governmental funds.	<u>182,974,883</u>
Change in Net Position of Governmental Activities	<u>\$ 192,399,116</u>

The accompanying notes are an integral part of the financial statements.

# Boulder Valley School District RE-2

## STATEMENT OF NET POSITION

### PROPRIETARY FUNDS

June 30, 2021

**GOVERNMENTAL  
ACTIVITIES**  

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**INTERNAL  
SERVICE FUNDS**  

---

**ASSETS**

Current

Cash and Investments

\$ 10,752,483

TOTAL ASSETS

10,752,483

**LIABILITIES**

Current

Claims Payable

2,114,268

TOTAL LIABILITIES

2,114,268

**NET POSITION**

Unrestricted

8,638,215

TOTAL NET POSITION

\$ 8,638,215

The accompanying notes are an integral part of the financial statements.

**Boulder Valley School District RE-2**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**Year Ended June 30, 2021**

	<b>GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS</b>
<b>OPERATING REVENUES</b>	
Premiums and Services	\$ 37,181,098
Other	209,013
<b>TOTAL OPERATING REVENUES</b>	<b>37,390,111</b>
<b>OPERATING EXPENSES</b>	
Personnel	475,861
Insurance Premiums and Claims	32,953,711
Administrative Fees	1,035,614
Other	1,503,571
<b>TOTAL OPERATING EXPENSES</b>	<b>35,968,757</b>
<b>CHANGE IN NET POSITION</b>	<b>1,421,354</b>
<b>NET POSITION, Beginning</b>	<b>7,216,861</b>
<b>NET POSITION, Ending</b>	<b>\$ 8,638,215</b>

The accompanying notes are an integral part of the financial statements.

# Boulder Valley School District RE-2

## STATEMENT OF CASH FLOWS

### PROPRIETARY FUNDS

Year Ended June 30, 2021

**GOVERNMENTAL  
ACTIVITIES**  
**INTERNAL  
SERVICE FUNDS**

**Cash Flows From Operating Activities**

Premiums Received and Other Receipts	\$ 37,390,111
Cash Payments for Premiums, Claims and Other Expenses	(35,116,156)
Cash Paid to Employees for Salaries and Benefits	(475,861)

Net Cash Provided (Used) by Operating Activities	1,798,094
--	-----------

NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	1,798,094
--	-----------

**CASH AND CASH EQUIVALENTS, Beginning**

8,954,389

**CASH AND CASH EQUIVALENTS, Ending**

\$ 10,752,483

**RECONCILIATION OF CHANGE IN NET POSITION TO NET CASH  
PROVIDED (USED) BY OPERATING ACTIVITIES**

Change in Net Position	\$ 1,421,354
Adjustments to Reconcile Change in Net Position to Net Cash Provided (Used) by Operating Activities	
Changes in Assets and Liabilities Related to Operations	
Claims Payable	376,740

Net Cash Provided (Used) by Operating Activities	<u>\$ 1,798,094</u>
--	---------------------

The accompanying notes are an integral part of the financial statements.

# Boulder Valley School District RE-2

## STATEMENT OF NET POSITION

### FIDUCIARY FUNDS

June 30, 2021

	PRIVATE PURPOSE TRUST FUND	FRONT RANGE BOCES CUSTODIAL FUND
<b>ASSETS</b>		
Cash and Investments	\$ 1,314,363	\$ 324,220
TOTAL ASSETS	1,314,363	324,220
<b>LIABILITIES</b>		
Accrued Liabilities	-	1,500
TOTAL LIABILITIES	-	1,500
<b>NET POSITION</b>		
Held in Trust	1,314,363	-
Restricted for Other Governments	-	322,720
TOTAL NET POSITION	\$ 1,314,363	\$ 322,720

The accompanying notes are an integral part of the financial statements.

# Boulder Valley School District RE-2

## STATEMENT OF CHANGES IN NET POSITION

### FIDUCIARY FUNDS

Year Ended June 30, 2021

	PRIVATE PURPOSE TRUST FUND	FRONT RANGE BOCES CUSTODIAL FUND
<b>ADDITIONS</b>		
Contributions and Investment Earnings	\$ 10,685	\$ 337,007
<b>DEDUCTIONS</b>		
Scholarships and Awards	1,000	-
Personnel	-	156,116
Purchased Services	43,500	63,639
Other	-	59,981
TOTAL DEDUCTIONS	44,500	279,736
CHANGE IN FIDUCIARY NET POSITION	(33,815)	57,271
<b>FIDUCIARY NET POSITION, Beginning</b>	1,348,178	265,449
<b>FIDUCIARY NET POSITION, Ending</b>	<u>\$ 1,314,363</u>	<u>\$ 322,720</u>

The accompanying notes are an integral part of the financial statements.



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**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of Boulder Valley School District RE-2 (the "district") conform to generally accepted accounting principles as applicable to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following is a summary of the more significant policies.

**Reporting Entity**

The financial reporting entity consists of the district, organizations for which the district is financially accountable, and organizations that raise and hold economic resources for the direct benefit of the district. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the district. In addition, any legally separate organizations for which the district is financially accountable are considered part of the reporting entity. Financial accountability exists if the district appoints a voting majority of the organization's governing board or if the organization is fiscally dependent, and is able to impose its will on the organization, or if the organization provides benefits to, or imposes financial burdens on, the district.

Based upon the application of this criteria, the district includes five charter schools within its reporting entity. The charter schools are public schools authorized by State statutes to provide alternatives for parents, pupils and teachers. The charter schools are fiscally dependent on the district and their exclusion would render the district's financial statements misleading. Since the charter schools have separately elected boards, the balances and transactions of the charter schools are discretely presented in the financial statements. Separate financial statements may be obtained by contacting the schools individually at the following addresses: Boulder Preparatory High School at 5075 Chaparral Court, Boulder, Colorado 80301; Horizons K-8 School at 4545 Sioux Drive, Boulder, Colorado 80303; Peak to Peak Charter School at 800 Merlin Drive, Lafayette, Colorado 80026; Summit Middle School at 4655 Hanover Avenue, Boulder, Colorado, 80305; and Justice High School at 805 Excalibur, Lafayette, Colorado 80026.

**Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all nonfiduciary activities of the district and its component units. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for interfund services that are reasonably equivalent to the services provided. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the district is financially accountable.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to students or other customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the district's government-wide financial statements. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary and trust fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the district considers revenues to be available if they are collected within 60 days of the end of the current year and within 90 days of the end of the current year for grants.

Taxes, intergovernmental revenues, grants, and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered to be measurable and available only when cash is received by the district.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**  
(Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the fund's principal ongoing operations. Operating expenses for internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for a specific use, it is the district's practice to use restricted resources first, then unrestricted resources as they are needed.

The district reports the following major governmental funds:

The *General Fund* is the district's primary operating fund. It accounts for all financial resources of the district, except those required to be accounted for in another fund.

The *Grants Fund* accounts for monies received from various federal, state and local grant programs.

The *Bond Redemption Fund* accounts for property taxes restricted for the payment of long-term debt obligations of the district.

The *2014 Building Fund* reports bond proceeds and other revenues to be used for major building repairs and renovations.

Additionally, the district reports the following fund types:

The *Internal Service Funds* account for the district's employee health and dental insurance programs, which are partially self-insured by the district.

The *Fiduciary Funds* account for the activities of various scholarship accounts and other resources held by the district in a purely custodial capacity.

**Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity**

*Cash and Investments* - The district utilizes the pooled cash concept whereby cash balances of each of the district's funds and component units are pooled and invested by the district. It is the intention of the investment pool to maximize interest income, and securities are selected according to their risk, marketability, and diversification. Investments are reported at fair value, net asset value, or amortized cost depending on the type of investment.

For purposes of the statement of cash flows, the district considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. Investments in pooled cash are considered to be cash equivalents.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity (Continued)**

*Receivables* - All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Property taxes levied in the current year but not received at year end are reported as taxes receivable and are presented net of an allowance for uncollectible taxes of 1% of the total levy.

*Interfund Receivables and Payables* - During the course of operations, numerous transactions occur between individual funds. The resulting receivables and payables are classified on the balance sheet as *due from other funds* and *due to other funds*.

*Inventories* - Materials and supplies inventories are stated at average cost using the first-in/first-out (FIFO) method. Food Services Fund inventories consist of purchased and donated commodities. Donated commodities, received at no cost under a program supported by the federal government, are valued based upon the cost furnished by the federal government.

Inventory is recorded as an asset when individual items are purchased. When they are consumed, they are recorded as expenses in the government-wide financial statements or as expenditures in the governmental fund financial statements.

*Prepaid Items* - Payments made to vendors for services that will benefit subsequent years are recorded as prepaid items in the government-wide and fund financial statements using the consumption method.

*Capital Assets* - Capital assets, which include property and equipment, are reported in the government-wide financial statements. Capital assets are defined by the School as assets that have initial lives extending beyond one fiscal year and have a unit cost of \$10,000 or more, except for major capital outlays for buildings and improvements that shall have a total cost greater than \$50,000. The thresholds were increased in the current fiscal year to generate efficiencies in capital asset reporting efforts.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition price at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materiality extend asset lives are not capitalized.

Property and equipment of the district is depreciated using the straight line method over the following estimated useful lives.

Land Improvements	15 to 20 years
Buildings	50 years
Equipment and Vehicles	5 to 20 years

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity (Continued)**

*Deferred Outflows of Resources* - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The district reports certain items in this category related to its defined benefit pension and OPEB plans (see Notes 9 and 10).

*Accrued Compensation and Benefits* - Salaries and benefits of certain contractually employed personnel are paid over a twelve month period from August to July, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid, at June 30, are reflected as a liability in the accompanying financial statements.

*Unearned Revenues* - Unearned revenues include grant funds that have been collected but the eligibility requirements have not been met, and tuition and fees received in advance.

*Compensated Absences* - District policy allows unlimited accumulation of sick time and accumulation of vacation time to a maximum of 40 days for certain personnel classifications.

Accrued sick leave is paid to those eligible employees upon termination of employment at varying rates based upon longevity and/or classification. Eligible employee groups include administration, professional technical, clerical, service, paraeducators, and teacher frozen sick.

Accrued vacation is paid to those eligible employees upon termination of employment.

Compensated absences are recognized as current salary costs when earned in the proprietary funds and when due in the governmental funds. A long-term liability has been recorded in the government-wide financial statements for accrued compensated absences.

*Long-Term Debt* - In the government-wide financial statements and the proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Debt premiums, discounts and accounting losses resulting from debt refundings are deferred and amortized over the life of the debt using the effective interest method. In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources in the year debt is issued. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses.

Issuance costs, whether or not withheld from the debt proceeds, are reported as current expenses or expenditures.

*Net Pension Liability* - The district reports a net pension liability for its proportionate share of PERA's unfunded pension liability, which is expected to be liquidated primarily with resources of the General Fund. See Note 9 for additional information.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity (Continued)**

*Net OPEB Liability* - The district reports a net OPEB liability for its proportionate share of PERA's unfunded OPEB liability, which is expected to be liquidated primarily with resources of the General Fund. See Note 10 for additional information.

*Deferred Inflows of Resources* - In addition to liabilities, the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds report as deferred inflows of resources unavailable revenues from property taxes which are deferred and recognized as an inflow of resources in the period that the amounts are earned. In the statement of net position, the district reports certain items in this category related to its defined benefit pension and OPEB plans (see Notes 9 and 10).

*Fund Equity* - At the governmental fund financial reporting level, fund equity is classified as *fund balance*. For all other reporting, it is classified as *net position*.

*Net Position* - Net investment in capital assets represent the district's capital assets net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. Restricted net position represents resources with legal or contractual obligations to spend in accordance with restrictions imposed by external third parties. The unrestricted classification includes all net position not invested in capital assets or restricted.

*Fund Balance* - In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the district is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- **Nonspendable fund balance** - Amounts that are not in a spendable form or are either legally or contractually required to be maintained intact. Examples include prepaid items and supplies inventory. Certain food inventories are excluded as they will be sold rather than consumed.
- **Restricted fund balance** - Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, contract provisions, or by enabling legislation.
- **Committed fund balance** - Amounts constrained to specific purposes through resolution by the board of education are reported as committed. Amounts cannot be used for any other purpose unless the board takes the same action to modify or rescind the commitment.
- **Assigned fund balance** - Amounts constrained by the district for specific purposes, but are neither restricted nor committed. Through resolution, the board of education has authorized the district's superintendent to assign fund balances.
- **Unassigned fund balance** - The residual amount reported when the balances do not meet any of the above criterion. The district reports positive unassigned fund balance only in the general fund. Negative unassigned balances may be reported in all funds.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity (Continued)**

*Fund Balance Policy* - The district's policy is to have a sufficient balance in the General Fund with sufficient working capital and a margin of safety to address local and regional emergencies without borrowing. The district shall strive to maintain a yearly fund balance in the General Operating Fund in which the total fund balance is 3% of the total operating expenditures in addition to any amounts required by statute. At June 30, 2021, unassigned fund balance of the General Operating Fund was sufficient to meet this policy.

*Flow Assumptions* - In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

**Revenues**

*Property Taxes* - Property taxes for a calendar year are certified in arrears on December 10 and attached as a lien on the property the previous January 1. For example, property taxes owed in 2020 are certified to the county in December 2019 and are available for collection on the levy date, January 1. Property taxes are payable in full by April 30 or in two equal installments due February 28 and June 15. Property tax receipts collected by the county are generally remitted to the district in the subsequent month.

*State Revenues* - The district receives unrestricted state equalization revenues and the charter schools receive capital construction funding as required by state statutes.

*Interest Income* - Interest income earned on pooled cash is recorded as revenue in the General Fund. Interest income from the Bond Redemption Fund, and Building Fund and certain Trust and Agency Fund accounts is recorded when earned in the related fund.

**On-behalf Payments**

GAAP requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. The State of Colorado makes direct on-behalf payments for retirement benefits to Colorado PERA. Beginning on July 1, 2018, the State of Colorado is required to make a payment to PERA each year equal to \$225 million. PERA allocates the contribution to the trust funds of the State, School, Denver Public Schools, and Judicial Division Trust Funds of PERA, as proportionate to the annual payroll of each division. This annual payment is required on July 1st of each year thereafter until there are no unfunded actuarial accrued liabilities of any division of PERA that receives the direct distribution. The amount of on-behalf payments made for the School by the State of Colorado is recorded in the fund financial statements. However, House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 2: CASH AND INVESTMENTS**

At June 30, 2021, the district had the following cash and investments:

Cash on Hand	\$ 54,175
Deposits	24,968,799
Investments	<u>210,941,627</u>
Total	<u><u>\$ 235,964,601</u></u>

Cash and investments are reported in the financial statements as follows:

Primary Government Cash and Investments	\$ 143,963,275
Primary Government Restricted Cash and Investments	84,731,246
Fiduciary Funds Cash and Investments	1,638,583
Charter School Cash Held by District*	<u>5,631,497</u>
Total	<u><u>\$ 235,964,601</u></u>

\* Not inclusive of all charter school cash.

**Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all uninsured public deposits as a group. The fair value of the collateral must be at least equal to 102% of the uninsured deposits.

**Investments**

The district is required to comply with state statutes and district policy which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include the following. State statutes do not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptance of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 2: CASH AND INVESTMENTS (Continued)**

**Investments (Continued)**

The district had the following investments at June 30, 2021:

	Less than 1 year	1 to 5 years	Total	Rating- Rating Agency
<b>Governmental Activities</b>				
Money Market Mutual Fund	\$ 79,495	\$ -	\$ 79,495	AAAm-S&P
Local Government Investment Pool	210,862,132	-	210,862,132	AAAm-S&P
	<u>\$ 210,941,627</u>	<u>\$ -</u>	<u>\$ 210,941,627</u>	
<b>Component Units</b>				
Money Market Mutual Fund	\$ 1,033,349	\$ -	\$ 1,033,349	AAAm-S&P
CSAFE - Cash Fund	1,705,622	-	1,705,622	AAAm-S&P
CSAFE - Core Fund	618,642	-	618,642	AAAf/S1-Fitch
Local Government Investment Pool	7,074,415	-	7,074,415	AAAm-S&P
	<u>\$ 10,432,028</u>	<u>\$ -</u>	<u>\$ 10,432,028</u>	

*Interest Rate Risk* - State statutes generally limit the maturity date of investment securities to five years from the date of purchase unless the governing board authorizes the investment for a period in excess of five years.

*Credit Risk* - The district has no policy toward credit risk other than to follow State statutes, which limit certain investments to those with specified ratings provided by nationally recognized statistical rating organizations, depending on the type of investment.

*Concentration of Credit Risk* - State statutes do not limit the amount the district may invest in one issuer, except for corporate securities.

*Local Government Investment Pool* - At June 30, 2021, the district had \$210,862,132 invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces the requirements of creating and operating Colotrust. The pool operates in conformity with the Securities and Exchange Commission's Rule 2a-7 as promulgated under the Investment Company Act of 1940, as amended, which includes the maintenance of each share equal in value to \$1.00. Investments within Colotrust are limited to those allowed by state statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments. This district's investment in Colotrust is measured using net asset value. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 2: CASH AND INVESTMENTS (Continued)**

**Fair Value of Investments**

The district categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles.

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

**Level 1:** Quoted prices (unadjusted) in active markets for an identical asset or liability that a government can access at the measurement date.

**Level 2:** Inputs other than quoted prices included within Level 1, that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, matrix pricing to value securities based on the securities' relationship to benchmark quoted prices, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

**Level 3:** Unobservable inputs for an asset or liability.

The following table presents the fair value of measurements of assets recognized in the accompanying statement of net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at June 30, 2021.

Investments by Fair Value Levels	Balance	Fair Value Measurement Using		
	June 30, 2021	Level 1	Level 2	Level 3
<b>Component Units</b>				
Endowment (held with				
Community First Foundation)	\$ 1,724,555	\$ -	\$ -	\$ 1,724,555
Common Stock	47,634	47,634	-	-
Total	<u>\$ 1,772,189</u>	<u>\$ 47,634</u>	<u>\$ -</u>	<u>\$ 1,724,555</u>

Money market mutual funds held by the district and component unit are valued at amortized cost. Component unit investments also include \$242,932 held in a money market fund valued at amortized cost.

**Restricted Cash and Investments**

Restricted cash and investments include \$48,761,741 in the Bond Redemption Fund restricted for future debt service payments, \$35,910,809 in the 2014 Building Fund for unspent bond proceeds restricted for capital projects and \$58,696 held on behalf of employee flexible spending amounts.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
June 30, 2021

**NOTE 3: INTERFUND TRANSFERS**

<u>Due from Other Funds</u>	<u>Due to Other Funds</u>	<u>Balance</u>
General Fund	Grants Fund	\$ 4,738,533
General Fund	Food Services Fund	<u>801,775</u>
Total		<u><u>\$ 5,540,308</u></u>

The internal balances above represent negative cash balances in the Grants Fund and Food Services Fund, which will be satisfied from operations in the subsequent year.

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Balance</u>
Capital Reserve Fund	General Fund	\$ 1,856,275
Transportation Fund	General Fund	<u>2,668,063</u>
Total		<u><u>\$ 4,524,338</u></u>

The General Fund transfers a portion of its funding to the Capital Reserve Fund to be used for capital purposes. The General Fund subsidizes the student transportation program reported in the Transportation Fund.

**NOTE 4: CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2021, is summarized below.

	<u>Balances 6/30/20</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balances 6/30/21</u>
<b>Governmental Activities</b>				
Capital Assets, Not Being Depreciated				
Land	\$ 10,550,854	\$ -	\$ -	\$ 10,550,854
Construction in Progress	<u>50,313,399</u>	<u>66,511,123</u>	<u>(78,796,705)</u>	<u>38,027,817</u>
Total Capital Assets, Not Being Depreciated	<u>60,864,253</u>	<u>66,511,123</u>	<u>(78,796,705)</u>	<u>48,578,671</u>
Capital Assets, Being Depreciated				
Land Improvements	67,092,388	349,046	(409,384)	67,032,050
Buildings	972,683,834	78,311,713	(2,375,515)	1,048,620,032
Equipment	18,003,263	185,001	(8,617,392)	9,570,872
Vehicles	<u>21,775,898</u>	<u>361,087</u>	<u>(316,610)</u>	<u>21,820,375</u>
Total Capital Assets, Being Depreciated	<u>1,079,555,383</u>	<u>79,206,847</u>	<u>(11,718,901)</u>	<u>1,147,043,329</u>
Less Accumulated Depreciation For				
Land Improvements	22,821,001	4,067,872	(181,733)	26,707,140
Buildings	253,290,228	31,057,911	(1,558,731)	282,789,408
Equipment	11,467,701	831,164	(8,015,727)	4,283,138
Vehicles	<u>18,986,366</u>	<u>660,900</u>	<u>(284,137)</u>	<u>19,363,129</u>
Total Accumulated Depreciation	<u>306,565,296</u>	<u>36,617,847</u>	<u>(10,040,328)</u>	<u>333,142,815</u>
Total Capital Assets, Being Depreciated, Net	<u>772,990,087</u>	<u>42,589,000</u>	<u>(1,678,573)</u>	<u>813,900,514</u>
Governmental Activities Capital Assets, Net	<u><u>\$ 833,854,340</u></u>	<u><u>\$ 109,100,123</u></u>	<u><u>\$ (80,475,278)</u></u>	<u><u>\$ 862,479,185</u></u>

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 4: CAPITAL ASSETS (Continued)**

**Component Units**

Capital Assets, Not Being Depreciated

Land	\$ 2,505,594	\$ -	\$ -	\$ 2,505,594
Construction in Progress	814,154	274,210	(455,966)	632,398
Total Capital Assets, Not Being Depreciated	<u>3,319,748</u>	<u>274,210</u>	<u>(455,966)</u>	<u>3,137,992</u>

Capital Assets, Being Depreciated

Land Improvements	4,133,922	238,264	(101,326)	4,270,860
Buildings	29,267,086	347,604	(155,346)	29,459,344
Equipment	656,758	21,405	(16,703)	661,460
Total Capital Assets, Being Depreciated	<u>34,057,766</u>	<u>607,273</u>	<u>(273,375)</u>	<u>34,391,664</u>

Less Accumulated Depreciation For

Land Improvements	1,941,722	187,026	(35,726)	2,093,022
Buildings	7,671,900	628,911	(28,238)	8,272,573
Equipment	342,103	62,608	(7,564)	397,147
Total Accumulated Depreciation	<u>9,955,725</u>	<u>878,545</u>	<u>(71,528)</u>	<u>10,762,742</u>

Total Capital Assets, Being Depreciated, Net	<u>24,102,041</u>	<u>(271,272)</u>	<u>(201,847)</u>	<u>23,628,922</u>
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Component Units Capital Assets, Net	<u>\$ 27,421,789</u>	<u>\$ 2,938</u>	<u>\$ (657,813)</u>	<u>\$ 26,766,914</u>
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Depreciation expense was charged to programs of the district as follows:

Governmental Activities

Instruction	\$ 31,857,527
Supporting Services	<u>4,760,320</u>

Total	<u>\$ 36,617,847</u>
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**NOTE 5: SHORT-TERM DEBT**

During the year ended June 30, 2021, the district borrowed \$64,457,043 from the state-sponsored interest-free loan program to provide cash flow throughout the fiscal year. The loan was paid in full by June 30, 2021, from property taxes received primarily from February through June. The schedule of changes is summarized below.

	Balances 6/30/20	Additions	Payments	Balances 6/30/21
State-sponsored interest-free loan	\$ -	\$ 64,457,043	\$ 64,457,043	\$ -
Total	<u>\$ -</u>	<u>\$ 64,457,043</u>	<u>\$ 64,457,043</u>	<u>\$ -</u>

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 6: LONG-TERM DEBT**

Following is a summary of long-term debt transactions of the district for the year ended June 30, 2021.

	Balances 6/30/20	Additions	Payments	Balances 6/30/21	Due Within One Year
<b>Governmental Activities</b>					
General Obligation Bonds	\$ 791,885,000	\$ -	\$ 20,865,000	\$ 771,020,000	\$ 21,755,000
Bond Premium	85,012,161	-	6,157,231	78,854,930	-
Capital Lease	1,582,230	-	496,701	1,085,529	504,921
Compensated Absences	10,761,530	6,961,488	6,311,311	11,411,707	7,983,325
Total	<u>\$ 889,240,921</u>	<u>\$ 6,961,488</u>	<u>\$ 33,830,243</u>	<u>\$ 862,372,166</u>	<u>\$ 30,243,246</u>

Compensated absences are expected to be liquidated primarily with resources of the General Fund.

**General Obligation Bonds**

General obligation bonds payable at June 30, 2021, are comprised of the following issues:

\$136,520,000 General Obligation Bonds, Series 2019A.

Issued to implement a district-wide capital construction and improvement program. Principal payments due on December 1 and interest payments due on December 1 and June 1, through 2048. Interest accrues at rates ranging from 5.00% to 6.00%.

\$ 129,385,000

\$162,745,000 General Obligation Refunding Bonds, Series 2019B.

Issued to refund the General Obligation Bonds, Series 2009. Principal payments due on December 1 and interest payments due on December 1 and June 1, through 2034. Interest accrues at rates ranging from 3.00% to 5.00%.

147,425,000

\$190,000,000 General Obligation Bonds, Series 2017A.

Issued to implement a district-wide capital construction and improvement program. Principal payments due on December 1 and interest payments due on December 1 and June 1, through 2047. Interest accrues at rates ranging from 5.00% to 5.25%.

190,000,000

\$93,740,000 General Obligation Refunding Bonds, Series 2017B.

Issued to refund the General Obligation Bonds, Series 2007. Principal payments due on December 1 and interest payments due on December 1 and June 1, through 2028. Interest accrues at rates ranging from 2.00% to 4.00%.

69,210,000

\$250,000,000 General Obligation Bonds, Series 2015.

Issued to implement a district-wide capital construction and improvement program. Principal payments due on December 1 and interest payments due on December 1 and June 1, through 2044. Interest accrues at rates ranging from 4.00% to 5.00%.

235,000,000

Total

\$ 771,020,000

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 6: LONG-TERM DEBT** (Continued)

**General Obligation Bonds** (Continued)

Annual debt service requirements to maturity for general obligation bonds are as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 21,755,000	\$ 35,312,650	\$ 57,067,650
2023	22,840,000	34,239,100	57,079,100
2024	18,125,000	33,282,575	51,407,575
2025	18,975,000	32,411,025	51,386,025
2026	19,865,000	31,497,025	51,362,025
2027 - 2031	114,155,000	142,333,888	256,488,888
2032 - 2036	142,565,000	113,527,475	256,092,475
2037 - 2041	178,465,000	76,222,500	254,687,500
2042 - 2046	193,200,000	28,643,787	221,843,787
2047 - 2049	41,075,000	2,267,700	43,342,700
Total	<u>\$ 771,020,000</u>	<u>\$ 529,737,725</u>	<u>\$ 1,300,757,725</u>

**Capital Lease**

The district acquired certain school buses under capital lease financing agreements. The buses have an 8-year estimated useful life. At June 30, 2021, the net book value of buses under capital lease agreements is \$1,699,555 (\$3,585,122 less accumulated depreciation of \$1,885,567). These lease agreements qualify as capital leases and, therefore, have been recorded at the present value of future minimum lease payments as of the inception date.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2021, were as follows:

<u>Year Ended June 30,</u>	<u>Governmental Activities</u>
2022	\$ 525,157
2023	358,724
2024	81,751
2025	81,751
2026	81,751
Total minimum lease payments	<u>1,129,134</u>
Less: amount representing interest	<u>(43,605)</u>
Present value of minimum lease payments	<u>\$ 1,085,529</u>

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 6: LONG-TERM DEBT (Continued)**

**Operating Lease**

The district leases the majority of its non-bus fleet of vehicles. Total costs for the lease was \$532,671 for the year ended June 30, 2021. Future minimum lease payments for the lease are as follows:

<u>Year Ended June 30,</u>	<u>Governmental Activities</u>
2022	\$ 456,137
2023	322,257
2024	242,234
2025	155,306
2026	46,056
Total	<u><u>\$ 1,221,990</u></u>

**Component Units**

Changes in long-term debt of the Component Units for the year ended June 30, 2021, were as follows:

	<u>Balances 6/30/20</u>	<u>Additions</u>	<u>Payments</u>	<u>Balances 6/30/21</u>	<u>Due Within One Year</u>
Loan Payable	\$ 227,811	\$ -	\$ 91,749	\$ 136,062	\$ 12,433
Note Payable	-	650,726	-	650,726	-
Bonds Payable	14,815,000	-	710,000	14,105,000	740,000
Bond Premium	895,436	-	63,960	831,476	-
Compensated Absences	<u>104,789</u>	<u>224,813</u>	<u>213,626</u>	<u>115,976</u>	<u>2,795</u>
Total	<u><u>\$ 16,043,036</u></u>	<u><u>\$ 875,539</u></u>	<u><u>\$ 1,079,335</u></u>	<u><u>\$ 15,839,240</u></u>	<u><u>\$ 755,228</u></u>

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 6: LONG-TERM DEBT** (Continued)

**Component Units** (Continued)

Component unit loan, note, and bonds payable consist of the following at June 30, 2021:

\$250,000 Loan Payable (Direct Borrowings), August 2007.

Issued to purchase a building. Monthly payments are required through September 30, 2030. Interest accrues at a fixed rate of 4.75% through August 2022, at which point the rate becomes variable (calculated as Prime plus 0.5%).

136,062

\$650,726 Note Payable (Direct Borrowings), August 2020.

Issued to fund payroll, benefits and other eligible costs through the Paycheck Protection Program (the "PPP Loan"). The PPP Loan bears interest at a fixed rate of 1.0% per annum, has a term of two years, and is unsecured and guaranteed by the U.S. Small Business Administration (SBA). Payment of principal and interest is deferred until the date on which the amount of forgiveness is remitted to the lender or, if the School fails to apply for forgiveness within 10 months after the covered period, then payment of principal and interest shall begin on that date. These amounts may be forgiven subject to compliance and approval based on the timing and use of these funds in accordance with the program. To the extent that all or part of the PPP Loan is not forgiven, the School will be required to pay interest on the PPP Loan at a rate of 1.0% per annum, and principal and interest payments will be required through the maturity date in July 2025.

650,726

\$17,880,000 Charter School Refunding Revenue Bonds, July 15, 2014.

Issued to refund the Series 2004 Charter School Revenue and Refunding Bonds. Due in annual installments ranging from \$470,000 to \$1,350,000 through August 2034; interest (ranging from 2.00% to 5.00%) payable semi-annually on August 15 and February 15.

14,105,000

Total

\$ 14,891,788

Annual debt service requirements to maturity for the outstanding loan payable are as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 12,433	\$ 6,194	\$ 18,627
2023	13,036	5,591	18,627
2024	13,669	4,958	18,627
2025	14,333	4,294	18,627
2026	15,029	3,598	18,627
2027 - 2030	<u>67,562</u>	<u>6,736</u>	<u>74,298</u>
Total	<u><u>\$ 136,062</u></u>	<u><u>\$ 31,371</u></u>	<u><u>\$ 167,433</u></u>

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
June 30, 2021

**NOTE 6: LONG-TERM DEBT** (Continued)

**Component Units** (Continued)

Annual debt service requirements to maturity for outstanding bonds payable are as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 740,000	\$ 667,350	\$ 1,407,350
2023	770,000	637,150	1,407,150
2024	800,000	605,750	1,405,750
2025	830,000	569,000	1,399,000
2026	870,000	526,500	1,396,500
2027 - 2031	5,060,000	1,916,250	6,976,250
2032 - 2035	5,035,000	518,625	5,553,625
Total	<u>\$ 14,105,000</u>	<u>\$ 5,440,625</u>	<u>\$ 19,545,625</u>

**NOTE 7: FUND BALANCES**

The following table portrays the detailed fund balance classifications which are summarized on the Governmental Funds Balance Sheet.

	<u>GENERAL</u>	<u>BOND REDEMPTION</u>	<u>2014 BUILDING</u>	<u>NONMAJOR GOVERNMENTAL FUNDS</u>	<u>TOTAL</u>
<b>FUND BALANCES</b>					
Nonspendable:					
Inventories	\$ 2,876,750	\$ -	\$ -	\$ 68,294	\$ 2,945,044
Prepaid Items	467,116	-	-	-	467,116
Total Nonspendable	3,343,866	-	-	68,294	3,412,160
Restricted For:					
Debt Service	-	49,678,228	-	-	49,678,228
Capital Projects	-	-	29,896,817	-	29,896,817
Multiple Year Obligations	100,000	-	-	-	100,000
Operations and Technology	-	-	-	19,429,197	19,429,197
Emergencies	9,550,087	-	-	1,368,204	10,918,291
Medicaid	703,883	-	-	-	703,883
Total Restricted	10,353,970	49,678,228	29,896,817	20,797,401	110,726,416
Assigned To:					
Food Service	-	-	-	1,459,937	1,459,937
Student Activities	-	-	-	6,180,779	6,180,779
Transportation	-	-	-	751,600	751,600
Capital Projects	-	-	-	4,937,948	4,937,948
Total Assigned	-	-	-	13,330,264	13,330,264
Unassigned, Reported In					
General Fund	62,893,468	-	-	-	62,893,468
Total Unassigned	62,893,468	-	-	-	62,893,468
Total Fund Balances	<u>\$ 76,591,304</u>	<u>\$ 49,678,228</u>	<u>\$ 29,896,817</u>	<u>\$ 34,195,959</u>	<u>\$ 190,362,308</u>

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 8: RISK MANAGEMENT**

The district is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The district plans to provide for or restore the economic damages of those losses through risk retention and risk transfer.

**Joint School District Worker's Compensation Self-Insurance Pool**

The district, along with Aurora, Cherry Creek, and Littleton School Districts, combined to form the Joint School District Workers' Compensation Self-Insurance Pool (the JSD Pool) which is a public entity risk pool currently operating as a common risk management and insurance program for the school district members noted above. The JSD Pool is administered by a Board of Directors consisting of one individual from each of the four school districts.

The board exercises control over the Pool and has contracted the management of the Pool operations to third parties. The participating districts make annual contributions to the JSD Pool based on the size of their respective payrolls. The contributions are retroactively adjusted based on each districts' actual loss experience.

Each member of the JSD Pool is responsible for the first \$100,000 of each loss. Losses between \$100,000 and \$500,000 are pooled between the member districts, and losses in excess of \$500,000 are reinsured for up to statutory limits.

There is no current or long-term debt associated with the JSD Pool. The contributions are determined on an actuarial basis and are sufficient to provide for the estimated claims and losses as determined by the actuarial computation. No settlements exceeded insurance coverage for each of the past three fiscal years.

**Colorado School Districts Self Insurance Pool**

The Colorado School Districts Self Insurance Pool (CSDSIP) operates as a self-insurance pool comprised of various school districts and other related public educational entities within the State of Colorado. The CSDSIP is administered by the Pool Board. The district pays an annual premium to the CSDSIP for various types of property and liability insurance coverage. The Pool Agreement provides that the CSDSIP will be self-sustaining through member premiums and will reinsure through a duly authorized insurer. The reinsurance covers claims against the CSDSIP in excess of specific claim amounts and in the aggregate in an amount and at limits determined by the CSDSIP to be adequate to protect the solvency of the CSDSIP. The district did not have any significant reductions in insurance coverage in the prior year, nor did it have any insurance settlements exceed insurance coverage in the past three years.

**Health and Dental Self-Insurance**

Under the district's employee health insurance plan and dental insurance plan, the district provides coverage for its employees and optional coverage for dependents. Claims liabilities are reported in each fund respectively if information available prior to the issuance of the financial statements indicates that it is probable that the liability has been incurred at the date of the financial statements and the amount of loss can be reasonably estimated. Changes in claims payable for the employee health insurance plan and dental insurance plan were as follows:

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 8: RISK MANAGEMENT** (Continued)

**Health and Dental Self-Insurance** (Continued)

	Health Insurance	Dental Insurance
Claims Payable, June 30, 2019	\$ 1,746,507	\$ 165,031
Claims Incurred and Adjustments	21,573,763	1,977,583
Payments	(21,746,096)	(1,979,260)
Claims Payable, June 30, 2020	1,574,174	163,354
Claims Incurred and Adjustments	21,673,828	2,218,728
Payments	(21,295,001)	(2,220,815)
Claims Payable, June 30, 2021	<u>\$ 1,953,001</u>	<u>\$ 161,267</u>

Claims payable at June 30, 2021 are expected to be liquidated within the next fiscal year.

**NOTE 9: DEFINED BENEFIT PENSION PLAN**

**Summary of Significant Accounting Policies**

*Pensions.* The district participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: *Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years*. The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 makes changes to certain benefit provisions. Most of these changes were in effect as of June 30, 2021.

**General Information about the Pension Plan**

*Plan Description* - Eligible employees of the district are provided with pensions through the School Division Trust Fund (SCHDTF)—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (Annual Report) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)**

**General Information about the Pension Plan (Continued)**

*Benefits provided as of December 31, 2020* - PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2020, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Pursuant to SB 18-200, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive an annual increase of 1.25 percent unless adjusted by the automatic adjustment provision (AAP) pursuant to C.R.S. § 24-51-413. Eligible benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lesser of an annual increase of 1.25 percent or the average Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned annual increase by up to 0.25 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)**

**General Information about the Pension Plan (Continued)**

*Contributions provisions as of June 30, 2021* - Eligible employees, the district and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 10.00 percent of their PERA-includable salary during the period of July 1, 2020 through June 30, 2021. Employer contribution requirements are summarized in the table below:

	July 1, 2020 Through June 30, 2021
Employer Contribution Rate	10.90%
Amount of Employer Contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%
Amount Apportioned to the SCHDTF	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
Total Employer Contribution Rate to the SCHDTF	19.88%

Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million (actual dollars) each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the district is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the district were \$48,770,356 for the year ended June 30, 2021.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the SCHDTF was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll-forward the total pension liability to December 31, 2020. The district's proportion of the net pension liability was based on the district's contributions to the SCHDTF for the calendar year 2020 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 9: DEFINED BENEFIT PENSION PLAN** (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

Due to the aforementioned suspension of the July 1, 2020, direct distribution payment, the nonemployer contributing entity's proportion is zero percent. Pursuant to C.R.S. § 24-51-414, the direct distribution payment from the State of Colorado is to recommence annually starting on July 1, 2021. For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation.

At June 30, 2021, the district reported a liability of \$685,135,881 for its proportionate share of the net pension liability. The amount recognized by the district as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the district were as follows:

The district's proportionate share of the net pension liability	\$ 685,135,881
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the district	\$ -
Total	<u>\$ 685,135,881</u>

At December 31, 2020, the district's proportion was 4.53192652 percent, which was an increase of 0.40553743 percent from its proportion measured as of December 31, 2019. The district's proportion includes the primary government (approximately 97.64%) and four of the district's five charter schools (approximately 2.36%). Peak to Peak Charter School's proportion is calculated separately by PERA. The district allocates its proportion to the primary government and to each of the four charter schools based on contributions to the SCHDTF for the calendar year, which is the same methodology used by PERA in allocating to its members. Required footnote disclosures for each of the five charter schools are included in their respective separately issued financial statements.

For the year ended June 30, 2021, the district recognized pension income of \$179,697,502 and revenue of \$0 for support from the State as a nonemployer contributing entity. At June 30, 2021, the district reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 37,644,810	\$ -
Changes of assumptions or other inputs	65,907,944	115,165,543
Net difference between projected and actual earnings on pension plan investments	-	150,813,994
Changes in proportion and differences between contributions recognized and proportionate share of contributions	64,943,432	32,154,542
Contributions subsequent to the measurement date	25,164,703	-
Total	<u>\$ 193,660,889</u>	<u>\$ 298,134,079</u>

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

\$25,164,703 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,

2022	\$ (121,507,766)
2023	33,403,463
2024	(17,741,838)
2025	(23,791,752)
2026	-
Thereafter	-

*Actuarial assumptions.* The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% – 9.70%
Long-term investment Rate of Return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA Benefit Structure hired prior to 1/1/07	1.25%
PERA Benefit Structure hired after 12/31/06 <sup>1</sup>	Financed by the AIR

<sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

# Boulder Valley School District RE-2

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2021

**NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total pension liability from December 31, 2019, to December 31, 2020.

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40% – 11.00%
Long-term investment Rate of Return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA Benefit Structure hired prior to 1/1/07	1.25%
PERA Benefit Structure hired after 12/31/06 <sup>1</sup>	Financed by the AIR

<sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

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**NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

- Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a benefit-weighted basis.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors were considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

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**NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives <sup>1</sup>	6.00%	4.70%
Total	100.00%	

<sup>1</sup>The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Discount rate* - The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded. HB 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020, for the State's 2020-21 fiscal year.

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**NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

*Sensitivity of the district's proportionate share of the net pension liability to changes in the discount rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$ 934,581,455	\$ 685,135,881	\$ 477,265,521

*Pension plan fiduciary net position.* Detailed information about the SCHDTF's FNP is available in PERA's Annual Report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN**

**Summary of Significant Accounting Policies**

*OPEB* - The district participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**General Information about the OPEB Plan**

*Plan description* - Eligible employees of the district are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (Annual Report) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided* - The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

***PERA Benefit Structure***

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

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**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**General Information about the OPEB Plan** (Continued)

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

*Contributions* - Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the district is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the district were \$2,502,302 for the year ended June 30, 2021.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2021, the district reported a liability of \$24,911,157 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2020. The district's proportion of the net OPEB liability was based on the district's contributions to the HCTF for the calendar year 2020 relative to the total contributions of participating employers to the HCTF.

At December 31, 2020, the district's proportion was 2.62160615 percent, which was a decrease of 0.07514220 percent from its proportion measured as of December 31, 2019.

For the year ended June 30, 2021, the district recognized net negative OPEB expense of \$2,055,498. At June 30, 2021, the district reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 66,117	\$ 5,476,667
Changes of assumptions or other inputs	186,134	1,527,531
Net difference between projected and actual earnings on OPEB plan investments	-	1,017,891
Changes in proportion and differences between contributions recognized and proportionate share of contributions	211,036	1,183,718
Contributions subsequent to the measurement date	1,307,905	-
Total	<u>\$ 1,771,192</u>	<u>\$ 9,205,807</u>

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

\$1,307,905 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30,

2022	\$ (1,982,434)
2023	(1,840,028)
2024	(2,064,688)
2025	(1,977,605)
2026	(824,420)
Thereafter	(53,345)

*Actuarial assumptions* - The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% in aggregate
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	8.10% in 2020, gradually decreasing to 4.50% in 2029
Medicare Part A premiums	3.50% for 2020, gradually increasing to 4.50% in 2029

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2019 valuation, the following monthly costs/premiums are assumed for 2020 for the PERA Benefit Structure:

	Initial Costs for Members without Medicare Part A		
	Monthly Cost	Monthly Premium	Monthly Cost Adjusted to Age 65
<b>Medicare Plan</b>			
Medicare Advantage/Self-Insured Prescription	\$588	\$227	\$550
Kaiser Permanente Medicare Advantage HMO	621	232	586

The 2020 Medicare Part A premium is \$458 (actual dollars) per month.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2019, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

<u>Year</u>	<u>PERACare Medicare Plans</u>	<u>Medicare Part A Premiums</u>
2020	8.10%	3.50%
2021	6.40%	3.75%
2022	6.00%	3.75%
2023	5.70%	3.75%
2024	5.50%	4.00%
2025	5.30%	4.00%
2026	5.10%	4.00%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2019 valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

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**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Post-retirement non-disabled mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the period January 1, 2012, through December 31, 2015, as well as the October 28, 2016, actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016, Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period of January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total OPEB liability from December 31, 2019, to December 31, 2020.

	Trust Fund			
	State Division	School Division	Local Government Division	Judicial Division
Actuarial cost method	Entry age	Entry age	Entry age	Entry age
Price inflation	2.30%	2.30%	2.30%	2.30%
Real wage growth	0.70%	0.70%	0.70%	0.70%
Wage inflation	3.00%	3.00%	3.00%	3.00%
Salary increases, including wage inflation:				
Members other than State Troopers	3.30%-10.90%	3.40%-11.00%	3.20%-11.30%	2.80%-5.30%
State Troopers	3.20%-12.40%	N/A	3.20%-12.40% <sup>1</sup>	N/A

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

<sup>1</sup>C.R.S. § 24-51-101 (46), as amended, expanded the definition of "State Troopers" to include certain employees within the Local Government Division, effective January 1, 2020. See Note 4 of the Notes to the Financial Statements in PERA's 2020 Annual Report for more information.

The long-term rate of return, net of OPEB plan investment expenses, including price inflation and discount rate assumptions were 7.25 percent.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

Mortality assumptions used in the roll forward calculations for the determination of the total pension liability for each of the Division Trust Funds as shown below were applied, as applicable, in the roll forward calculation for the HCTF, using a headcount-weighted basis.

Pre-retirement mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

- Females: 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for Members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a head-count weighted basis.

The following health care costs assumptions were updated and used in the roll forward calculation for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2020 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by the Board's actuary, as discussed above.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.

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**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives <sup>1</sup>	6.00%	4.70%
Total	100.00%	

<sup>1</sup>The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Sensitivity of the district's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates* - The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	7.10%	8.10%	9.10%
Ultimate PERACare Medicare trend	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$24,267,291	\$24,911,157	\$25,660,700

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

*Discount rate* - The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2020, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's FNP was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

*Sensitivity of the district's proportionate share of the net OPEB liability to changes in the discount rate* - The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$28,536,183	\$24,911,157	\$21,813,860

*OPEB plan fiduciary net position* - Detailed information about the HCTF's FNP is available in PERA's Annual Report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Boulder Valley School District RE-2**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2021**

**NOTE 11: COMMITMENTS AND CONTINGENCIES**

**Claims and Judgments**

The district participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the district may be required to reimburse the grantor government. At June 30, 2021, significant amounts of grant expenditures have not been audited by the grantor agency, but the district believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the district.

**Litigation**

Several claims are presently pending against the district, but district management believes the final settlements of these matters will not have a materially adverse effect on the financial position of the district.

**Construction Commitments**

At June 30, 2021, the district had construction commitments totaling approximately \$9.9 million, primarily for facility construction contracts to be funded with bond proceeds. Subsequent to June 30, 2021, the district entered into additional construction commitments of approximately \$4.9 million for the same purpose.

**TABOR Amendment**

In November 1992, Colorado voters passed Article X, Section 20 (the "Amendment") to the State Constitution which limits state and local government tax powers and imposes spending limitations. The district is subject to the Amendment.

Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and student enrollment. In November, 1999, voters within the district authorized the district to collect, retain, and expend all excess revenues and other funds received from every source, without limitation, in the 1999-2000 budget year and each subsequent budget year thereafter without future voter approval, notwithstanding the limitations of the Amendment. The Amendment is subject to many interpretations, but the district believes it is in substantial compliance with the Amendment.

The Amendment requires all governments to establish a reserve for emergencies, which is calculated as three percent of fiscal year spending. At June 30, 2021, \$10,918,291 was restricted to satisfy the reserve requirement.



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## **REQUIRED SUPPLEMENTARY INFORMATION**

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### GENERAL FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE TO FINAL Positive (Negative)
<b>REVENUES</b>				
Property Taxes	\$ 257,947,641	\$ 259,326,668	\$ 259,099,438	\$ (227,230)
Specific Ownership Taxes	17,757,004	17,957,004	18,424,763	467,759
Tuition and Fees	7,647,306	3,675,866	3,984,566	308,700
Other Local Revenue	5,883,460	5,950,872	7,189,326	1,238,454
State Equalization	44,586,629	45,057,211	49,241,658	4,184,447
Other State Revenue	17,441,081	10,442,505	10,527,309	84,804
Federal Grants	1,700,000	1,700,000	1,733,627	33,627
<b>TOTAL REVENUES</b>	<b>352,963,121</b>	<b>344,110,126</b>	<b>350,200,687</b>	<b>6,090,561</b>
<b>EXPENDITURES</b>				
Current				
Instruction - Regular Programs	192,757,527	191,346,079	175,019,754	16,326,325
Instruction - Special Programs	59,665,709	59,216,712	57,256,969	1,959,743
Student Support Services	17,307,278	19,165,482	17,941,654	1,223,828
Instructional Staff Services	15,233,316	15,925,285	13,612,651	2,312,634
General Administration	4,395,320	4,491,584	4,363,698	127,886
School Administration	25,626,433	27,150,148	26,292,901	857,247
Business Services	4,863,317	4,987,171	4,385,693	601,478
Operations and Maintenance	6,309,769	8,923,693	7,306,706	1,616,987
Central Support Services	15,039,394	16,080,033	12,861,003	3,219,030
Community Services	4,383,986	4,756,216	4,220,565	535,651
Emergency Reserves	9,299,188	9,805,692	-	9,805,692
Reserves	24,609,496	25,426,628	-	25,426,628
<b>TOTAL EXPENDITURES</b>	<b>379,490,733</b>	<b>387,274,723</b>	<b>323,261,594</b>	<b>64,013,129</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(26,527,612)</b>	<b>(43,164,597)</b>	<b>26,939,093</b>	<b>70,103,690</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Insurance Proceeds	50,000	25,000	118,240	93,240
Transfers Out	(10,428,650)	(9,573,696)	(4,524,338)	5,049,358
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(10,378,650)</b>	<b>(9,548,696)</b>	<b>(4,406,098)</b>	<b>5,142,598</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(36,906,262)</b>	<b>(52,713,293)</b>	<b>22,532,995</b>	<b>75,246,288</b>
<b>FUND BALANCE, Beginning</b>	<b>39,996,736</b>	<b>54,058,309</b>	<b>54,058,309</b>	<b>-</b>
<b>FUND BALANCE, Ending</b>	<b>\$ 3,090,474</b>	<b>\$ 1,345,016</b>	<b>\$ 76,591,304</b>	<b>\$ 75,246,288</b>

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### GRANTS FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>REVENUES</b>				
Local Sources	\$ 6,144,379	\$ 9,431,381	\$ 349,500	\$ (9,081,881)
State Sources	3,064,848	3,278,622	4,915,764	1,637,142
Federal Sources	24,590,773	27,089,997	31,591,624	4,501,627
<b>TOTAL REVENUES</b>	<b>33,800,000</b>	<b>39,800,000</b>	<b>36,856,888</b>	<b>(2,943,112)</b>
<b>EXPENDITURES</b>				
Current				
Instruction and Supporting Services-Unallocated	33,800,000	1,648,836	-	1,648,836
Instruction - Regular Programs	-	19,560,990	19,155,041	405,949
Instruction - Special Programs	-	5,368,337	4,809,631	558,706
Student Support Services	-	3,354,918	2,906,207	448,711
Instructional Staff Services	-	1,131,165	1,380,379	(249,214)
School Administration	-	1,414,918	1,216,360	198,558
Business Services	-	-	48,802	(48,802)
Operations and Maintenance	-	3,430,497	3,879,913	(449,416)
Central Support Services	-	2,173,160	2,091,631	81,529
Food Services Operations	-	187,840	191,115	(3,275)
Community Services	-	487,057	461,559	25,498
Adult Education	-	120,757	115,130	5,627
Capital Outlay	-	921,525	601,120	320,405
<b>TOTAL EXPENDITURES</b>	<b>33,800,000</b>	<b>39,800,000</b>	<b>36,856,888</b>	<b>2,943,112</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCE, Beginning</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCE, Ending</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**Boulder Valley School District RE-2**  
**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE**  
**OF THE NET PENSION AND OTHER POST EMPLOYMENT BENEFIT LIABILITIES**  
**June 30, 2021**

As of December 31,	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Net Pension Liability</b>			
District's proportion of the net pension liability	4.53192652%	4.12638909%	4.20983020%
District's proportionate share of the net pension liability	\$ 685,135,881	\$ 616,473,576	\$ 745,436,907
State's proportionate share of the net pension liability associated with the district**	<u>-</u>	<u>78,191,832</u>	<u>101,928,144</u>
Total	<u>\$ 685,135,881</u>	<u>\$ 694,665,408</u>	<u>\$ 847,365,051</u>
District's covered payroll	242,431,995	242,480,353	231,436,700
District's proportionate share of the net pension liability as a percentage of its covered payroll	282.61%	254.24%	322.09%
Plan fiduciary net position as a percentage of the total pension liability	66.99%	64.52%	57.01%
<b>Net Other Post Employment Benefit (OPEB) Liability</b>			
District's proportion of the net OPEB liability	2.62160615%	2.69674835%	2.73640935%
District's proportionate share of the net OPEB liability	24,911,157	30,311,397	37,229,999
District's covered payroll	242,431,995	242,480,353	231,436,700
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	10.28%	12.50%	16.09%
Plan fiduciary net pension as a percentage of the total OPEB liability	32.78%	24.49%	17.03%

\* The amounts presented for each fiscal year were determined as of December 31 based on the measurement date of the Plan. This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

\*\*A direct distribution provision to allocate funds from the State of Colorado to Colorado PERA on an annual basis began in July 2018 based on the Senate Bill 18-200.

<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
4.78284365%	4.74682720%	4.71872892%	4.67428842%	4.61595307%
\$ 1,546,601,653	\$ 1,413,314,018	\$ 721,696,274	\$ 633,523,091	\$ 588,763,568
-	-	-	-	-
<u>\$ 1,546,601,653</u>	<u>\$ 1,413,314,018</u>	<u>\$ 721,696,274</u>	<u>\$ 633,523,091</u>	<u>\$ 588,763,568</u>
220,627,079	213,046,306	205,643,263	195,818,956	186,083,709
701.00%	663.38%	350.95%	323.52%	316.40%
43.96%	43.10%	59.20%	62.80%	64.06%
2.71759543%	2.69815594%			
35,317,870	34,982,509			
220,627,079	213,046,306			
16.01%	16.42%			
17.53%	16.72%			

**Boulder Valley School District RE-2**  
**SCHEDULE OF THE CONTRIBUTIONS AND RELATED RATIOS**  
**June 30, 2021**

<b>As of June 30,</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
<b>Defined Benefit Pension Plan</b>			
Statutorily required contributions	\$ 48,770,356	\$ 47,656,317	\$ 45,436,835
Contributions in relation to the statutorily required contribution	<u>48,770,356</u>	<u>47,656,317</u>	<u>45,436,835</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	245,323,721	245,904,631	237,516,126
Contribution as a percentage of covered payroll	19.88%	19.38%	19.13%
<b>Defined Benefit Other Post Employment Benefit Plan</b>			
Statutorily required contributions	\$ 2,502,302	\$ 2,508,227	\$ 2,422,664
Contributions in relation to the statutorily required contribution	<u>2,502,302</u>	<u>2,508,227</u>	<u>2,422,664</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	245,323,721	245,904,631	237,516,126
Contribution as a percentage of covered payroll	1.02%	1.02%	1.02%

\* The amounts presented for each fiscal year were determined as of June 30. This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
\$ 42,710,516	\$ 39,564,497	\$ 37,290,415	\$ 33,858,535	\$ 30,643,126
<u>42,710,516</u>	<u>39,564,497</u>	<u>37,290,415</u>	<u>33,858,535</u>	<u>30,643,126</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
226,254,847	215,258,416	210,323,829	200,583,738	191,759,237
18.88%	18.38%	17.73%	16.88%	15.98%
\$ 2,307,799	\$ 2,195,636	\$ 2,145,303	\$ 2,045,954	\$ 1,955,944
<u>2,307,799</u>	<u>2,195,636</u>	<u>2,145,303</u>	<u>2,045,954</u>	<u>1,955,944</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
226,254,847	215,258,416	210,323,829	200,583,738	191,759,237
1.02%	1.02%	1.02%	1.02%	1.02%

**Boulder Valley School District RE-2**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2021**

**NOTE 1:      STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**Budgets**

The district follows the following procedures in establishing the budgetary data reflected in the financial statements:

- By April, the superintendent submits to the board of education a preliminary proposed budget for the period commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted at regular board of education meetings to obtain taxpayer comments.
- By June 30, the budget is legally adopted by the board of education.
- By January 31, a revised budget is legally adopted by the board of education.

Colorado Budget Law requires that all funds have legally adopted budgets and appropriations. Budgets for all funds are adopted on a basis consistent with generally accepted accounting principles ("GAAP"). Total expenditures for each fund may not exceed the amount appropriated. Appropriations for a fund may be increased provided they are offset by unanticipated resources. All appropriations lapse at the end of each fiscal year. Authorization to transfer budget amounts between programs and/or departments within any fund and the reallocation of budget line items within any program and/or department rests with the superintendent. Revisions and/or supplemental appropriations that alter the total expenditures of any fund must be approved by the board of education.

**Net Pension and Other Post Employment Benefit Liabilities**

Changes in assumptions related to net pension and other post employment benefit liabilities can be found in Notes 9 and 10.

**Legal Compliance**

For the year ended June 30, 2021, the Food Services Fund expenditures exceeded the amount budgeted by \$108,424, which was offset by an increase in the Federal Cash Reimbursement Revenue in the Fund. This may be a violation of State statutes.

## **COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES**



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## **GENERAL FUND**

# Boulder Valley School District RE-2

## COMBINING BALANCE SHEET

### GENERAL FUND

June 30, 2021

	GENERAL OPERATING	RISK MANAGEMENT	TECHNOLOGY
<b>ASSETS</b>			
Cash and Investments	\$ 96,470,019	\$ 1,265,129	\$ 566,417
Restricted Cash and Investments	58,696	-	-
Accounts Receivable	867,749	-	50,207
Taxes Receivable, Net	7,682,005	-	-
Due from Other Funds	5,540,308	-	-
Inventories	585,961	-	2,290,789
Prepaid Items	467,116	-	-
Deposits	-	-	-
	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	<u>\$ 111,671,854</u>	<u>\$ 1,265,129</u>	<u>\$ 2,907,413</u>
<b>LIABILITIES</b>			
Accounts Payable	\$ 2,151,937	\$ -	\$ -
Accrued Liabilities	18,537,995	-	-
Accrued Compensation and Benefits	17,231,042	18	-
Unearned Revenues	-	-	-
	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES	<u>37,920,974</u>	<u>18</u>	<u>-</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Tax Revenue	<u>3,258,850</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>			
Nonspendable	1,053,077	-	2,290,789
Restricted	9,787,446	144,496	54,990
Unassigned	<u>59,651,507</u>	<u>1,120,615</u>	<u>561,634</u>
	<hr/>	<hr/>	<hr/>
TOTAL FUND BALANCES	<u>70,492,030</u>	<u>1,265,111</u>	<u>2,907,413</u>
 TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	 <u>\$ 111,671,854</u>	 <u>\$ 1,265,129</u>	 <u>\$ 2,907,413</u>

<b>ATHLETICS</b>	<b>COMMUNITY SCHOOLS</b>	<b>PRESCHOOL</b>	<b>TOTAL GENERAL FUND</b>
\$ 134,593	\$ 1,589,988	\$ 600,834	\$ 100,626,980
-	-	-	58,696
-	49,513	-	967,469
-	-	-	7,682,005
-	-	-	5,540,308
-	-	-	2,876,750
-	-	-	467,116
13,895	-	-	13,895
<u>\$ 148,488</u>	<u>\$ 1,639,501</u>	<u>\$ 600,834</u>	<u>\$ 118,233,219</u>
\$ -	\$ -	\$ -	\$ 2,151,937
-	-	-	18,537,995
9,988	22,042	24,063	17,287,153
-	304,741	101,239	405,980
<u>9,988</u>	<u>326,783</u>	<u>125,302</u>	<u>38,383,065</u>
-	-	-	3,258,850
-	-	-	3,343,866
76,791	77,961	212,286	10,353,970
<u>61,709</u>	<u>1,234,757</u>	<u>263,246</u>	<u>62,893,468</u>
<u>138,500</u>	<u>1,312,718</u>	<u>475,532</u>	<u>76,591,304</u>
<u>\$ 148,488</u>	<u>\$ 1,639,501</u>	<u>\$ 600,834</u>	<u>\$ 118,233,219</u>

**Boulder Valley School District RE-2**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**GENERAL FUND**  
**Year Ended June 30, 2021**

	<b>GENERAL OPERATING</b>	<b>RISK MANAGEMENT</b>	<b>TECHNOLOGY</b>
<b>REVENUES</b>			
Local Sources	\$ 284,797,406	\$ 621	\$ 581,574
State Sources	59,768,967	-	-
Federal Sources	1,733,627	-	-
<b>TOTAL REVENUES</b>	<b>346,300,000</b>	<b>621</b>	<b>581,574</b>
<b>EXPENDITURES</b>			
Current			
Instruction - Regular Programs	170,015,382	-	975,486
Instruction - Special Programs	53,908,098	-	-
Student Support Services	17,023,581	-	-
Instructional Staff Services	12,589,834	-	213,423
General Administration	4,363,698	-	-
School Administration	26,134,136	-	-
Business Services	4,344,039	41,654	-
Operations and Maintenance	5,243,217	1,986,997	-
Central Support Services	10,115,852	2,376,927	368,224
Community Services	33,691	-	-
<b>TOTAL EXPENDITURES</b>	<b>303,771,528</b>	<b>4,405,578</b>	<b>1,557,133</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>42,528,472</b>	<b>(4,404,957)</b>	<b>(975,559)</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Insurance Proceeds	-	118,240	-
Transfers In	-	4,854,066	1,333,886
Transfers Out	(19,754,238)	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(19,754,238)</b>	<b>4,972,306</b>	<b>1,333,886</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>22,774,234</b>	<b>567,349</b>	<b>358,327</b>
<b>FUND BALANCES, Beginning</b>	<b>47,717,796</b>	<b>697,762</b>	<b>2,549,086</b>
<b>FUND BALANCES, Ending</b>	<b>\$ 70,492,030</b>	<b>\$ 1,265,111</b>	<b>\$ 2,907,413</b>

<b>ATHLETICS</b>	<b>COMMUNITY SCHOOLS</b>	<b>PRESCHOOL</b>	<b>TOTAL GENERAL FUND</b>
\$ 506,156	\$ 2,471,472	\$ 340,864	\$ 288,698,093
-	-	-	59,768,967
-	-	-	1,733,627
<u>506,156</u>	<u>2,471,472</u>	<u>340,864</u>	<u>350,200,687</u>
-	-	4,028,886	175,019,754
2,513,922	-	834,949	57,256,969
-	-	918,073	17,941,654
-	-	809,394	13,612,651
-	-	-	4,363,698
-	-	158,765	26,292,901
-	-	-	4,385,693
-	-	76,492	7,306,706
-	-	-	12,861,003
-	3,955,571	231,303	4,220,565
<u>2,513,922</u>	<u>3,955,571</u>	<u>7,057,862</u>	<u>323,261,594</u>
<u>(2,007,766)</u>	<u>(1,484,099)</u>	<u>(6,716,998)</u>	<u>26,939,093</u>
-	-	-	118,240
2,054,096	127,216	6,912,105	15,281,369
-	-	(51,469)	(19,805,707)
<u>2,054,096</u>	<u>127,216</u>	<u>6,860,636</u>	<u>(4,406,098)</u>
46,330	(1,356,883)	143,638	22,532,995
92,170	2,669,601	331,894	54,058,309
<u>\$ 138,500</u>	<u>\$ 1,312,718</u>	<u>\$ 475,532</u>	<u>\$ 76,591,304</u>



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## **NONMAJOR GOVERNMENTAL FUNDS**

### **Special Revenue Funds**

*Food Services Fund* - This fund accounts for the financial activities associated with the district's breakfast and lunch programs.

*Student Activities Fund* - This fund accounts for student activities and school fundraising activities throughout the district. The fund is required as the result of GASB Statement No. 84, *Fiduciary Activities*, effective fiscal year 2019-20.

*Transportation Fund* - This fund accounts for a 2005 mill levy dedicated by election to the district's transportation needs.

*Operations and Technology Fund* - This fund accounts for revenues and expenditures related to an operations and technology mill levy approved by voters November 2016.

### **Capital Projects Funds**

*Capital Reserve Fund* - This fund is authorized by Colorado School Law and is used to fund ongoing capital needs such as site acquisition, building additions, site improvements, and equipment purchases.

# Boulder Valley School District RE-2

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

June 30, 2021

	SPECIAL REVENUE			
	FOOD SERVICES	STUDENT ACTIVITIES	TRANS- PORTATION	OPERATIONS AND TECHNOLOGY
<b>ASSETS</b>				
Cash and Investments	\$ -	\$ 6,282,525	\$ 1,710,500	\$ 19,762,550
Accounts Receivable	2,784,034	-	-	-
Taxes Receivable, Net	-	-	208,025	832,575
Grants Receivable	-	-	-	-
Inventories	330,043	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 3,114,077</b>	<b>\$ 6,282,525</b>	<b>\$ 1,918,525</b>	<b>\$ 20,595,125</b>
<b>LIABILITIES</b>				
Accounts and Retainage Payable	\$ -	\$ -	\$ -	\$ -
Accrued Liabilities	445,827	-	-	-
Accrued Compensation and Benefits	323,669	18,581	672,772	-
Due to Other Funds	801,775	-	-	-
<b>TOTAL LIABILITIES</b>	<b>1,571,271</b>	<b>18,581</b>	<b>672,772</b>	<b>-</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Property Tax Revenue	-	-	91,608	363,238
<b>FUND BALANCES</b>				
Nonspendable	68,294	-	-	-
Restricted	14,575	83,165	402,545	20,231,887
Assigned	1,459,937	6,180,779	751,600	-
<b>TOTAL FUND BALANCES</b>	<b>1,542,806</b>	<b>6,263,944</b>	<b>1,154,145</b>	<b>20,231,887</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 3,114,077</b>	<b>\$ 6,282,525</b>	<b>\$ 1,918,525</b>	<b>\$ 20,595,125</b>

**CAPITAL  
PROJECTS**

<b>CAPITAL RESERVE</b>	<b>TOTAL</b>
\$ 4,828,237	\$ 32,583,812
-	2,784,034
-	1,040,600
231,197	231,197
-	330,043
<u>\$ 5,059,434</u>	<u>\$ 36,969,686</u>
\$ 56,257	\$ 56,257
-	445,827
-	1,015,022
-	801,775
<u>56,257</u>	<u>2,318,881</u>
<u>-</u>	<u>454,846</u>
-	68,294
65,229	20,797,401
<u>4,937,948</u>	<u>13,330,264</u>
<u>5,003,177</u>	<u>34,195,959</u>
<u>\$ 5,059,434</u>	<u>\$ 36,969,686</u>

**Boulder Valley School District RE-2**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**Year Ended June 30, 2021**

	<b>SPECIAL REVENUE</b>			
	<b>FOOD SERVICES</b>	<b>STUDENT ACTIVITIES</b>	<b>TRANS- PORTATION</b>	<b>OPERATIONS AND TECHNOLOGY</b>
<b>REVENUES</b>				
Local Sources	\$ 451,432	\$ 4,378,135	\$ 7,219,251	\$ 29,116,745
State Sources	60,067	-	3,531,025	-
Federal Sources	10,722,285	-	-	-
<b>TOTAL REVENUES</b>	<b>11,233,784</b>	<b>4,378,135</b>	<b>10,750,276</b>	<b>29,116,745</b>
<b>EXPENDITURES</b>				
Current				
Instruction - Special Programs	-	4,112,038	1,322,525	-
Operations and Maintenance	-	-	329,361	25,444,375
Student Transportation	-	-	11,623,048	-
Central Support Services	-	-	-	5,777,869
Food Services Operations	9,909,814	-	-	-
Capital Outlay	-	-	-	-
Debt Service				
Principal	-	-	-	-
Interest	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>9,909,814</b>	<b>4,112,038</b>	<b>13,274,934</b>	<b>31,222,244</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>1,323,970</b>	<b>266,097</b>	<b>(2,524,658)</b>	<b>(2,105,499)</b>
<b>OTHER FINANCING SOURCES</b>				
Transfers In	-	-	2,668,063	-
<b>TOTAL OTHER FINANCING SOURCES</b>	<b>-</b>	<b>-</b>	<b>2,668,063</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>1,323,970</b>	<b>266,097</b>	<b>143,405</b>	<b>(2,105,499)</b>
<b>FUND BALANCE, Beginning,</b>	<b>218,836</b>	<b>5,997,847</b>	<b>1,010,740</b>	<b>22,337,386</b>
<b>FUND BALANCE, Ending</b>	<b>\$ 1,542,806</b>	<b>\$ 6,263,944</b>	<b>\$ 1,154,145</b>	<b>\$ 20,231,887</b>

**CAPITAL  
PROJECTS**

<b>CAPITAL RESERVE</b>	<b>TOTAL</b>
\$ 587,099	\$ 41,752,662
-	3,591,092
-	10,722,285
587,099	56,066,039
-	5,434,563
-	25,773,736
-	11,623,048
-	5,777,869
-	9,909,814
3,797,157	3,797,157
496,701	496,701
28,456	28,456
4,322,314	62,841,344
(3,735,215)	(6,775,305)
1,856,275	4,524,338
1,856,275	4,524,338
(1,878,940)	(2,250,967)
6,882,117	36,446,926
\$ 5,003,177	\$ 34,195,959

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### FOOD SERVICES FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>REVENUES</b>				
Regular School Lunch	\$ 3,354,533	\$ -	\$ 13,065	\$ 13,065
State Sources	103,041	60,067	60,067	-
Federal Reimbursements	3,289,095	6,337,233	10,722,285	4,385,052
Breakfast Revenue	191,265	-	-	-
A La Carte	365,627	7,242	19,460	12,218
Other	979,746	490,137	418,907	(71,230)
<b>TOTAL REVENUES</b>	<b>8,283,307</b>	<b>6,894,679</b>	<b>11,233,784</b>	<b>4,339,105</b>
<b>EXPENDITURES</b>				
Current				
Food Services Operations	9,964,737	9,696,170	9,909,814	(213,644)
Reserves	175,694	105,220	-	105,220
<b>TOTAL EXPENDITURES</b>	<b>10,140,431</b>	<b>9,801,390</b>	<b>9,909,814</b>	<b>(108,424)</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(1,857,124)</b>	<b>(2,906,711)</b>	<b>1,323,970</b>	<b>4,230,681</b>
<b>OTHER FINANCING SOURCES</b>				
Transfers In	1,716,539	1,716,539	-	(1,716,539)
<b>NET CHANGE IN FUND BALANCE</b>	<b>(140,585)</b>	<b>(1,190,172)</b>	<b>1,323,970</b>	<b>2,514,142</b>
<b>FUND BALANCE, Beginning</b>	<b>140,585</b>	<b>218,836</b>	<b>218,836</b>	<b>-</b>
<b>FUND BALANCE, Ending</b>	<b>\$ -</b>	<b>\$ (971,336)</b>	<b>\$ 1,542,806</b>	<b>\$ 2,514,142</b>

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### STUDENT ACTIVITIES FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>REVENUES</b>				
Local Sources				
Board Approved Fees	\$ 1,100,000	\$ 1,100,000	\$ 206,598	\$ (893,402)
Donations and Contributions	3,500,000	2,500,000	1,605,956	(894,044)
Other Local Revenue	6,200,000	2,500,000	2,565,581	65,581
TOTAL REVENUES	10,800,000	6,100,000	4,378,135	(1,721,865)
<b>EXPENDITURES</b>				
Current				
Instruction - Special Programs	11,700,000	6,700,000	4,112,038	2,587,962
Reserves	351,000	183,000	-	183,000
TOTAL EXPENDITURES	12,051,000	6,883,000	4,112,038	2,770,962
NET CHANGE IN FUND BALANCE	(1,251,000)	(783,000)	266,097	1,049,097
<b>FUND BALANCE, Beginning,</b>	5,998,202	5,997,847	5,997,847	-
<b>FUND BALANCE, Ending</b>	<u>\$ 4,747,202</u>	<u>\$ 5,214,847</u>	<u>\$ 6,263,944</u>	<u>\$ 1,049,097</u>

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### TRANSPORTATION FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>REVENUES</b>				
Property Taxes	\$ 7,263,500	\$ 7,263,500	\$ 7,219,251	\$ (44,249)
State Transportation Reimbursement	3,261,302	3,349,074	3,531,025	181,951
Other Local Revenue	190,000	10,000	-	(10,000)
<b>TOTAL REVENUES</b>	<b>10,714,802</b>	<b>10,622,574</b>	<b>10,750,276</b>	<b>127,702</b>
<b>EXPENDITURES</b>				
Current				
Monitoring Services	1,758,807	1,719,994	1,322,525	397,469
Operations and Maintenance	316,698	316,698	329,361	(12,663)
Student Transportation	15,505,792	14,599,342	11,623,048	2,976,294
Emergency Reserves	527,439	499,081	-	499,081
Reserves	527,439	499,081	-	499,081
<b>TOTAL EXPENDITURES</b>	<b>18,636,175</b>	<b>17,634,196</b>	<b>13,274,934</b>	<b>4,359,262</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(7,921,373)</b>	<b>(7,011,622)</b>	<b>(2,524,658)</b>	<b>4,486,964</b>
<b>OTHER FINANCING SOURCES</b>				
Transfers In	6,910,633	6,000,882	2,668,063	(3,332,819)
<b>NET CHANGE IN FUND BALANCE</b>	<b>(1,010,740)</b>	<b>(1,010,740)</b>	<b>143,405</b>	<b>1,154,145</b>
<b>FUND BALANCE, Beginning</b>	<b>1,010,740</b>	<b>1,010,740</b>	<b>1,010,740</b>	<b>-</b>
<b>FUND BALANCE, Ending</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 1,154,145</b>	<b>\$ 1,154,145</b>

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### OPERATIONS AND TECHNOLOGY FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>REVENUES</b>				
Property Taxes	\$ 28,500,000	\$ 29,187,970	\$ 29,116,745	\$ (71,225)
TOTAL REVENUES	28,500,000	29,187,970	29,116,745	(71,225)
<b>EXPENDITURES</b>				
Current				
Operations and Maintenance	25,297,854	25,444,375	25,444,375	-
Central Support Services	6,052,749	6,412,749	5,777,869	634,880
Reserves				
Emergency Reserves	855,000	875,639	-	875,639
Other Reserves	1,400,000	1,469,895	-	1,469,895
TOTAL EXPENDITURES	33,605,603	34,202,658	31,222,244	2,980,414
NET CHANGE IN FUND BALANCE	(5,105,603)	(5,014,688)	(2,105,499)	2,909,189
<b>FUND BALANCE, Beginning</b>	22,271,746	22,337,386	22,337,386	-
<b>FUND BALANCE, Ending</b>	<u>\$ 17,166,143</u>	<u>\$ 17,322,698</u>	<u>\$ 20,231,887</u>	<u>\$ 2,909,189</u>

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### BOND REDEMPTION FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>REVENUES</b>				
Property Taxes	\$ 56,885,000	\$ 56,840,000	\$ 56,843,036	\$ 3,036
Investment Earnings	300,000	100,000	74,837	(25,163)
<b>TOTAL REVENUES</b>	<u>57,185,000</u>	<u>56,940,000</u>	<u>56,917,873</u>	<u>(22,127)</u>
<b>EXPENDITURES</b>				
Fiscal Charges	10,000	10,000	1,500	8,500
Debt Service				
Principal	20,865,000	20,865,000	20,865,000	-
Interest	36,299,000	36,299,000	36,299,000	-
<b>TOTAL EXPENDITURES</b>	<u>57,174,000</u>	<u>57,174,000</u>	<u>57,165,500</u>	<u>8,500</u>
<b>NET CHANGE IN FUND BALANCE</b>	11,000	(234,000)	(247,627)	(13,627)
<b>FUND BALANCE, Beginning</b>	<u>49,374,442</u>	<u>49,925,855</u>	<u>49,925,855</u>	<u>-</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 49,385,442</u>	<u>\$ 49,691,855</u>	<u>\$ 49,678,228</u>	<u>\$ (13,627)</u>

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### 2014 BUILDING FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>REVENUES</b>				
Local Sources				
Investment Earnings, Net	\$ 600,000	\$ 125,000	\$ 111,941	\$ (13,059)
Capital Contribution	80,000	80,000	80,000	-
Other	-	138,000	171,103	33,103
Federal Sources	-	-	69,836	69,836
TOTAL REVENUES	680,000	343,000	432,880	89,880
<b>EXPENDITURES</b>				
Capital Outlay	71,050,327	71,661,758	69,418,841	2,242,917
TOTAL EXPENDITURES	71,050,327	71,661,758	69,418,841	2,242,917
NET CHANGE IN FUND BALANCE	(70,370,327)	(71,318,758)	(68,985,961)	2,332,797
<b>FUND BALANCE, Beginning</b>	97,893,498	98,882,778	98,882,778	-
<b>FUND BALANCE, Ending</b>	\$ 27,523,171	\$ 27,564,020	\$ 29,896,817	\$ 2,332,797

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### CAPITAL RESERVE FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>REVENUES</b>				
Local Sources	\$ 286,819	\$ 329,698	\$ 587,099	\$ 257,401
<b>TOTAL REVENUES</b>	<u>286,819</u>	<u>329,698</u>	<u>587,099</u>	<u>257,401</u>
<b>EXPENDITURES</b>				
Capital Outlay				
Building Improvements	1,488,000	1,606,893	1,110,542	496,351
Operating Departments	2,231,735	3,532,967	1,129,794	2,403,173
School Projects	3,743,584	1,643,637	1,556,821	86,816
Debt Service				
Principal	501,595	496,701	496,701	-
Interest	24,561	28,456	28,456	-
Reserves	1,130,635	1,759,436	-	1,759,436
<b>TOTAL EXPENDITURES</b>	<u>9,120,110</u>	<u>9,068,090</u>	<u>4,322,314</u>	<u>4,745,776</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(8,833,291)	(8,738,392)	(3,735,215)	5,003,177
<b>OTHER FINANCING SOURCES</b>				
Capital Lease Proceeds	912,400	-	-	-
Transfers In	1,801,478	1,856,275	1,856,275	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>2,713,878</u>	<u>1,856,275</u>	<u>1,856,275</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(6,119,413)	(6,882,117)	(1,878,940)	5,003,177
<b>FUND BALANCE, Beginning</b>	<u>6,119,413</u>	<u>6,882,117</u>	<u>6,882,117</u>	<u>-</u>
<b>FUND BALANCE, Ending</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,003,177</u>	<u>\$ 5,003,177</u>

## **INTERNAL SERVICE FUNDS**

Internal Service Funds are used to accumulate and allocate costs internally among the district's various functions.

*Health Insurance Fund* - This fund is used to account for claims and administrative fees of the district's health insurance employee benefit program.

*Dental Insurance Fund* - This fund is used to account for claims and administrative fees of the district's dental insurance employee benefit program.



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# Boulder Valley School District RE-2

## COMBINING STATEMENT OF NET POSITION

### INTERNAL SERVICE FUNDS

June 30, 2021

	<u>HEALTH INSURANCE FUND</u>	<u>DENTAL INSURANCE FUND</u>	<u>TOTAL</u>
<b>ASSETS</b>			
Current			
Cash and Investments	<u>\$ 9,179,153</u>	<u>\$ 1,573,330</u>	<u>\$ 10,752,483</u>
TOTAL ASSETS	<u>9,179,153</u>	<u>1,573,330</u>	<u>10,752,483</u>
<b>LIABILITIES</b>			
Current			
Claims Payable	<u>1,953,001</u>	<u>161,267</u>	<u>2,114,268</u>
TOTAL LIABILITIES	<u>1,953,001</u>	<u>161,267</u>	<u>2,114,268</u>
<b>NET POSITION</b>			
Unrestricted	<u>7,226,152</u>	<u>1,412,063</u>	<u>8,638,215</u>
TOTAL NET POSITION	<u>\$ 7,226,152</u>	<u>\$ 1,412,063</u>	<u>\$ 8,638,215</u>

**Boulder Valley School District RE-2**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**Year Ended June 30, 2021**

	<b>HEALTH INSURANCE FUND</b>	<b>DENTAL INSURANCE FUND</b>	<b>TOTAL</b>
<b>OPERATING REVENUES</b>			
Premiums and Services	\$ 34,474,394	\$ 2,706,704	\$ 37,181,098
Other	207,952	1,061	209,013
	<hr/>	<hr/>	<hr/>
TOTAL OPERATING REVENUES	34,682,346	2,707,765	37,390,111
	<hr/>	<hr/>	<hr/>
<b>OPERATING EXPENSES</b>			
Personnel	417,171	58,690	475,861
Insurance Premiums and Claims	30,734,983	2,218,728	32,953,711
Administrative Fees	884,232	151,382	1,035,614
Other	1,493,626	9,945	1,503,571
	<hr/>	<hr/>	<hr/>
TOTAL OPERATING EXPENSES	33,530,012	2,438,745	35,968,757
	<hr/>	<hr/>	<hr/>
CHANGE IN NET POSITION	1,152,334	269,020	1,421,354
	<hr/>	<hr/>	<hr/>
<b>NET POSITION, Beginning</b>	6,073,818	1,143,043	7,216,861
	<hr/>	<hr/>	<hr/>
<b>NET POSITION, Ending</b>	\$ 7,226,152	\$ 1,412,063	\$ 8,638,215
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>

# Boulder Valley School District RE-2

## COMBINING STATEMENT OF CASH FLOWS

### INTERNAL SERVICE FUNDS

Year Ended June 30, 2021

	HEALTH INSURANCE FUND	DENTAL INSURANCE FUND	TOTAL
<b>Cash Flows From Operating Activities</b>			
Premiums Received and Other Receipts	\$ 34,682,346	\$ 2,707,765	\$ 37,390,111
Cash Payments for Premiums, Claims and Other Expenses	(32,734,014)	(2,382,142)	(35,116,156)
Cash Paid to Employees for Salaries and Benefits	(417,171)	(58,690)	(475,861)
	<u>1,531,161</u>	<u>266,933</u>	<u>1,798,094</u>
Net Cash Provided (Used) by Operating Activities			
	1,531,161	266,933	1,798,094
Net Change in Cash and Cash Equivalents			
	1,531,161	266,933	1,798,094
<b>CASH AND CASH EQUIVALENTS, Beginning</b>	<u>7,647,992</u>	<u>1,306,397</u>	<u>8,954,389</u>
<b>CASH AND CASH EQUIVALENTS, Ending</b>	<u><u>\$ 9,179,153</u></u>	<u><u>\$ 1,573,330</u></u>	<u><u>\$ 10,752,483</u></u>
<b>RECONCILIATION OF CHANGE IN NET POSITION TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>			
Change in Net Position	\$ 1,152,334	\$ 269,020	\$ 1,421,354
Adjustments to Reconcile Change in Net Position to Net Cash Provided (Used) by Operating Activities			
Changes in Assets and Liabilities Related to Operations			
Claims Payable	378,827	(2,087)	376,740
	<u>378,827</u>	<u>(2,087)</u>	<u>376,740</u>
Net Cash Provided (Used) by Operating Activities	<u><u>\$ 1,531,161</u></u>	<u><u>\$ 266,933</u></u>	<u><u>\$ 1,798,094</u></u>

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### HEALTH INSURANCE FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>OPERATING REVENUES</b>				
Premiums and Services	\$ 34,390,890	\$ 34,742,820	\$ 34,474,394	\$ (268,426)
Other	205,000	190,000	207,952	17,952
<b>TOTAL OPERATING REVENUES</b>	<b>34,595,890</b>	<b>34,932,820</b>	<b>34,682,346</b>	<b>(250,474)</b>
<b>OPERATING EXPENSES</b>				
Personnel	420,319	417,000	417,171	(171)
Insurance Premiums and Claims	33,950,000	32,700,000	30,734,983	1,965,017
Administrative Fees	800,000	800,000	884,232	(84,232)
Other	1,561,000	1,562,000	1,493,626	68,374
Reserves	2,502,629	5,527,638	-	5,527,638
<b>TOTAL OPERATING EXPENSES</b>	<b>39,233,948</b>	<b>41,006,638</b>	<b>33,530,012</b>	<b>7,476,626</b>
<b>CHANGE IN NET POSITION</b>	<b>(4,638,058)</b>	<b>(6,073,818)</b>	<b>1,152,334</b>	<b>7,226,152</b>
<b>NET POSITION, Beginning</b>	<b>4,638,058</b>	<b>6,073,818</b>	<b>6,073,818</b>	<b>-</b>
<b>NET POSITION, Ending</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 7,226,152</b>	<b>\$ 7,226,152</b>

# Boulder Valley School District RE-2

## BUDGETARY COMPARISON SCHEDULE

### DENTAL INSURANCE FUND

Year Ended June 30, 2021

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)
<b>OPERATING REVENUES</b>				
Premiums and Services	\$ 2,670,956	\$ 2,670,956	\$ 2,706,704	\$ 35,748
Other	7,000	3,000	1,061	(1,939)
<b>TOTAL OPERATING REVENUES</b>	<b>2,677,956</b>	<b>2,673,956</b>	<b>2,707,765</b>	<b>33,809</b>
<b>OPERATING EXPENSES</b>				
Personnel	59,819	59,819	58,690	1,129
Insurance Premiums and Claims	2,600,000	2,600,000	2,218,728	381,272
Administrative Fees	180,000	180,000	151,382	28,618
Other	16,000	19,000	9,945	9,055
Reserves	383,472	958,180	-	958,180
<b>TOTAL OPERATING EXPENSES</b>	<b>3,239,291</b>	<b>3,816,999</b>	<b>2,438,745</b>	<b>1,378,254</b>
<b>CHANGE IN NET POSITION</b>	<b>(561,335)</b>	<b>(1,143,043)</b>	<b>269,020</b>	<b>1,412,063</b>
<b>NET POSITION, Beginning</b>	<b>561,335</b>	<b>1,143,043</b>	<b>1,143,043</b>	<b>-</b>
<b>NET POSITION, Ending</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 1,412,063</b>	<b>\$ 1,412,063</b>



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### **COMPONENT UNITS**

The component units consist of five charter schools: Summit Middle, Horizons K-8, Boulder Preparatory High, Justice High, and Peak to Peak K-12. The schools have separate governing boards but are dependent upon the district for the majority of their funding.

# Boulder Valley School District RE-2

## COMBINING STATEMENT OF NET POSITION

### COMPONENT UNITS

June 30, 2021

	SUMMIT	HORIZONS	BOULDER PREP
<b>ASSETS</b>			
Cash and Investments	\$ 3,125,064	\$ 2,409,344	\$ 891,894
Restricted Cash and Investments	-	-	-
Accounts Receivable	4,401	4,387	2,327
Prepaid Items and Other	-	1,145	10,000
Capital Assets, Not Being Depreciated	-	-	76,400
Capital Assets, Net of Accumulated Depreciation	29,797	117,727	469,278
<b>TOTAL ASSETS</b>	<b>3,159,262</b>	<b>2,532,603</b>	<b>1,449,899</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Loss on Debt Refunding, Net of Accumulated Amortization	-	-	-
Pension Related Items	1,848,005	2,474,753	728,005
OPEB Related Items	22,763	44,696	9,934
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>1,870,768</b>	<b>2,519,449</b>	<b>737,939</b>
<b>LIABILITIES</b>			
Accounts Payable	266	375	3,446
Accrued Compensation and Benefits	211,566	236,344	-
Unearned Revenues	-	-	-
Accrued Interest Payable	-	-	-
Noncurrent Liabilities			
Due Within One Year	-	-	12,433
Due in More Than One Year			
Long-Term Debt	-	650,726	123,629
Net Pension Liability	5,639,385	7,071,795	1,958,384
Net OPEB Liability	205,045	257,127	71,206
<b>TOTAL LIABILITIES</b>	<b>6,056,262</b>	<b>8,216,367</b>	<b>2,169,098</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension Related Items	2,467,045	2,848,240	895,549
OPEB Related Items	71,065	83,930	29,501
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>2,538,110</b>	<b>2,932,170</b>	<b>925,050</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	29,797	117,727	409,616
Restricted for Advanced Placement Testing	-	-	-
Restricted for Scholarships	-	-	28,520
Restricted for Debt Service	-	-	-
Restricted for Repair and Maintenance	-	-	-
Restricted for Operations and Technology	923,837	-	113,934
Restricted for Special Education	150,000	-	-
Restricted for Capital Renewal	-	55,079	27,018
Restricted for Emergencies	127,121	132,122	40,535
Restricted for Donations	14,444	-	-
Unrestricted	(4,809,541)	(6,401,413)	(1,525,933)
<b>TOTAL NET POSITION</b>	<b>\$ (3,564,342)</b>	<b>\$ (6,096,485)</b>	<b>\$ (906,310)</b>

JUSTICE HIGH	PEAK TO PEAK	TOTAL
\$ 838,250	\$ 8,347,703	\$ 15,612,255
-	4,443,095	4,443,095
936	45,143	57,194
2,280	37,089	50,514
-	3,061,592	3,137,992
-	23,012,120	23,628,922
841,466	38,946,742	46,929,972
-	2,472,474	2,472,474
947,585	8,612,212	14,610,560
26,104	121,702	225,199
973,689	11,206,388	17,308,233
11,156	172,377	187,620
-	1,109,145	1,557,055
-	17,557	17,557
-	255,806	255,806
-	742,795	755,228
-	14,309,657	15,084,012
1,894,447	25,060,598	41,624,609
68,881	910,771	1,513,030
1,974,484	42,578,706	60,994,917
806,578	10,766,788	17,784,200
24,365	308,839	517,700
830,943	11,075,627	18,301,900
-	13,609,710	14,166,850
-	12,126	12,126
-	1,724,555	1,753,075
-	2,200,432	2,200,432
-	206,095	206,095
153,755	377,385	1,568,911
-	-	150,000
15,701	-	97,798
37,454	591,887	929,119
-	-	14,444
(1,197,182)	(22,223,393)	(36,157,462)
\$ (990,272)	\$ (3,501,203)	\$ (15,058,612)

# Boulder Valley School District RE-2

## COMBINING STATEMENT OF ACTIVITIES

### COMPONENT UNITS

Year Ended June 30, 2021

	SUMMIT	HORIZONS	BOULDER PREP
<b>EXPENSES</b>			
Instruction	\$ 1,643,741	\$ 2,354,327	\$ 525,461
Supporting Services	1,058,779	1,149,519	358,356
Interest Expense	-	-	7,189
Component Unit	75,105	-	-
<b>TOTAL EXPENSES</b>	<b>2,777,625</b>	<b>3,503,846</b>	<b>891,006</b>
<b>PROGRAM REVENUES</b>			
Charges for Services	18,172	24,343	-
Operating Grants and Contributions	251,121	412,378	301,800
Capital Grants and Contributions	62,553	49,274	29,046
<b>TOTAL PROGRAM REVENUES</b>	<b>331,846</b>	<b>485,995</b>	<b>330,846</b>
<b>NET EXPENSE (REVENUE)</b>	<b>(2,445,779)</b>	<b>(3,017,851)</b>	<b>(560,160)</b>
<b>GENERAL REVENUES</b>			
Per Pupil Revenues	2,816,971	2,765,260	763,903
Mill Levy Override	1,309,641	1,332,521	352,560
At-Risk Supplemental Aid	-	-	-
Grants and Contributions Not Restricted to Specific Programs	178,102	54,069	63,163
Investment Earnings	646	-	14,027
Other	-	-	-
<b>TOTAL GENERAL REVENUES</b>	<b>4,305,360</b>	<b>4,151,850</b>	<b>1,193,653</b>
<b>CHANGE IN NET POSITION</b>	<b>1,859,581</b>	<b>1,133,999</b>	<b>633,493</b>
<b>NET POSITION, Beginning</b>	<b>(5,423,923)</b>	<b>(7,230,484)</b>	<b>(1,539,803)</b>
<b>NET POSITION, Ending</b>	<b>\$ (3,564,342)</b>	<b>\$ (6,096,485)</b>	<b>\$ (906,310)</b>

JUSTICE HIGH	PEAK TO PEAK	TOTAL
\$ 543,259	\$ 7,132,633	\$ 12,199,421
660,139	5,191,636	8,418,429
-	811,930	819,119
-	-	75,105
1,203,398	13,136,199	21,512,074
5,990	653,192	701,697
623,041	1,500,474	3,088,814
15,701	438,564	595,138
644,732	2,592,230	4,385,649
(558,666)	(10,543,969)	(17,126,425)
644,080	11,473,435	18,463,649
285,143	5,429,861	8,709,726
62,682	-	62,682
-	-	295,334
-	330,962	345,635
-	295,353	295,353
991,905	17,529,611	28,172,379
433,239	6,985,642	11,045,954
(1,423,511)	(10,486,845)	(26,104,566)
\$ (990,272)	\$ (3,501,203)	\$ (15,058,612)



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## **STATISTICAL SECTION**



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# **Boulder Valley School District RE-2**

## **STATISTICAL SECTION**

### **TABLE OF CONTENTS**

This section of the Boulder Valley School District RE-2's Comprehensive Annual Financial Report presents detailed data as a context for understanding the information in the financial statements, note disclosures, and required supplementary information.

<b>Contents</b>	<b>Tables</b>	<b>Pages</b>
<b>Financial Trends</b>		
These tables contain trend information to help the reader understand how the district's financial condition has changed over time.	1- 4	132 - 139
<b>Revenue Capacity</b>		
These tables contain information to help the reader assess the district's largest revenue source: property taxes.	5 - 8	140 - 147
<b>Debt Capacity</b>		
These tables present information to help the reader assess the affordability of the district's current levels of outstanding debt and the district's ability to issue additional debt in the future.	9 - 12	148 - 152
<b>Demographic and Economic Information</b>		
These schedules offer demographic and economic indicators to help the reader understand the environment within which the district's financial activities take place.	13 -14	153 - 155
<b>Operating Information</b>		
These tables contain service data to help the reader understand how the information in the financial report relates to the services the district provides and the activities it performs.	15-18	156 - 169

# Boulder Valley School District RE-2

## NET POSITION BY COMPONENT

Last Ten Fiscal Years

(Unaudited)

	<u>June 30, 2012</u>	<u>June 30, 2013</u>	<u>June 30, 2014</u>	<u>June 30, 2015</u>
Governmental Activities				
Net Investment in Capital Assets	\$ 85,372,124	\$ 92,872,518	\$ 90,807,938	\$ 87,284,393
Restricted	33,189,140	33,197,541	33,435,619	40,973,413
Unrestricted	29,790,356	24,175,800	19,764,725	(573,818,207)
Total Governmental Activities	<u>148,351,620</u>	<u>150,245,859</u>	<u>144,008,282</u>	<u>(445,560,401)</u>
Business-Type Activities				
Net Investment in Capital Assets	175,072	147,140	171,320	-
Restricted	175,308	187,102	195,427	-
Unrestricted	(175,072)	(147,140)	(165,560)	-
Total Business-Type Activities	<u>175,308</u>	<u>187,102</u>	<u>201,187</u>	<u>-</u>
Primary Government				
Net Investment in Capital Assets	85,547,196	93,019,658	90,979,258	87,284,393
Restricted	33,364,448	33,384,643	33,631,046	40,973,413
Unrestricted	31,503,876	24,028,660	19,599,165	(573,818,207)
Total Primary Government	<u>\$ 150,415,520</u>	<u>\$ 150,432,961</u>	<u>\$ 144,209,469</u>	<u>\$ (445,560,401)</u>

Note: The district adopted GASB No. 65 in fiscal year 2013. Issuance costs have been restated as of July 1, 2012.

As required by the Colorado Department of Education, the district recognized the Food Services Fund (previously reported as a business-type activity) as a Special Revenue fund and Governmental Activity as of July 1, 2014.

The district adopted GASB No. 68 in fiscal year 2015, which required the recognition of net pension liability and certain deferred inflows of resources and outflows of resources as of July 1, 2014.

The district adopted GASB No. 75 in fiscal year 2018, which required the recognition of net OPEB liability and certain deferred inflows of resources and outflows of resources as of July 1, 2017.

The district adopted GASB No. 84 in fiscal year 2020, which established standards of accounting and financial reporting for fiduciary activities as of July 1, 2019. The district recognized the Agency Fund (previously reported as a fiduciary activity) as a Special Revenue fund and Governmental Activity as of July 1, 2019.

Table 1

<u>June 30, 2016</u>	<u>June 30, 2017</u>	<u>June 30, 2018</u>	<u>June 30, 2019</u>	<u>June 30, 2020</u>	<u>June 30, 2021</u>
\$ 91,385,753	\$ 82,055,045	\$ 80,455,577	\$ 71,034,168	\$ 64,579,095	\$ 51,668,007
48,249,915	57,188,290	59,406,001	72,906,958	81,931,593	79,070,181
<u>(619,368,387)</u>	<u>(847,337,304)</u>	<u>(1,160,729,492)</u>	<u>(1,082,997,316)</u>	<u>(960,166,065)</u>	<u>(751,994,449)</u>
(479,732,719)	(708,093,969)	(1,020,867,914)	(939,056,190)	(813,655,377)	(621,256,261)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
91,385,753	82,055,045	80,455,577	71,034,168	64,579,095	51,668,007
48,249,915	57,188,290	59,406,001	72,906,958	81,931,593	79,070,181
<u>(619,368,387)</u>	<u>(847,337,304)</u>	<u>(1,160,729,492)</u>	<u>(1,082,997,316)</u>	<u>(960,166,065)</u>	<u>(751,994,449)</u>
<u>\$ (479,732,719)</u>	<u>\$ (708,093,969)</u>	<u>\$ (1,020,867,914)</u>	<u>\$ (939,056,190)</u>	<u>\$ (813,655,377)</u>	<u>\$ (621,256,261)</u>

# Boulder Valley School District RE-2

## CHANGES IN NET POSITION

### Last Ten Fiscal Years

(Unaudited)

	June 30, 2012	June 30, 2013	June 30, 2014	June 30, 2015
Primary Government				
Expenses				
Governmental Activities				
Instruction	\$ 200,020,904	\$ 205,026,722	\$ 214,083,289	\$ 240,165,692
Supporting Services	103,678,052	98,720,151	114,982,286	131,540,473
Interest Expense	15,993,118	15,258,134	14,685,794	16,003,560
Total Governmental Activities	319,692,074	319,005,007	343,751,369	387,709,725
Business-Type Activities				
Food Services	5,946,779	6,350,628	6,939,928	-
Total Business-Type Activities	5,946,779	6,350,628	6,939,928	-
Total Primary Government Expenses	325,638,853	325,355,635	350,691,297	387,709,725
Program Revenues				
Governmental Activities				
Charges for Services				
Instruction	1,253,365	1,262,543	7,229,664	7,938,683
Supporting Services	11,245,296	11,851,986	6,857,643	10,918,529
Operating Grants and Contributions	23,819,210	22,481,256	22,613,126	28,672,251
Capital Grants and Contributions	6,531,809	2,708,752	-	110,791
Total Governmental Activities	42,849,680	38,304,537	36,700,433	47,640,254
Business-Type Activities				
Charges for Services				
Food Services	2,823,846	3,062,748	3,352,443	-
Operating Grants and Contributions	2,713,851	2,846,872	3,049,864	-
Total Business-Type Activities	5,537,697	5,909,620	6,402,307	-
Total Primary Government Program Revenues	48,387,377	44,214,157	43,102,740	47,640,254
Net (Expense) Revenue				
Governmental Activities	(276,842,394)	(280,700,470)	(307,050,936)	(340,069,471)
Business-Type Activities	(409,082)	(441,008)	(537,621)	-
Total Primary Government Net (Expense)	(277,251,476)	(281,141,478)	(307,588,557)	(340,069,471)
General Revenues and Transfers				
Governmental Activities				
Local Property Taxes	211,385,970	214,017,080	221,192,341	232,169,602
Specific Ownership Taxes	9,836,876	10,466,659	11,583,505	12,575,734
State Equalization	56,488,225	57,695,380	61,203,456	73,935,111
State Fiscal Stabilization Fund	180,742	-	33,500	209,216
Investment Earnings	126,883	85,715	38,554	68,996
Insurance Proceeds	-	-	4,920,401	336,130
Other Revenues	1,989,913	782,677	2,393,308	1,332,941
Transfers	(398,501)	(452,802)	(405,017)	-
Total Governmental Activities	279,610,108	282,594,709	300,960,048	320,627,730
Business-Type Activities				
Transfers	398,501	452,802	405,017	-
Total Primary Government Revenues and Transfers	280,008,609	283,047,511	301,365,065	320,627,730
Change in Net Position				
Governmental Activities	2,767,714	1,894,239	(6,237,577)	(19,441,741)
Business-type Activities	(10,581)	11,794	14,085	-
Total Primary Government	\$ 2,757,133	\$ 1,906,033	\$ (6,223,492)	\$ (19,441,741)

Table 2

June 30, 2016	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021
\$ 254,328,181	\$ 399,988,960	\$ 438,306,597	\$ 220,754,222	\$ 218,585,208	\$ 177,839,302
150,229,150	218,805,843	254,949,972	133,392,310	122,392,951	101,644,803
24,306,236	24,858,328	29,659,313	28,529,107	30,714,847	30,099,881
428,863,567	643,653,131	722,915,882	382,675,639	371,693,006	309,583,986
-	-	-	-	-	-
-	-	-	-	-	-
428,863,567	643,653,131	722,915,882	382,675,639	371,693,006	309,583,986
8,770,592	9,659,350	9,814,764	9,822,913	6,723,372	4,558,618
10,133,111	10,396,622	10,848,347	11,385,795	9,559,246	5,989,503
29,408,532	30,155,120	29,388,223	30,789,525	38,104,800	66,085,352
1,600,806	506,287	2,948,183	1,748,840	1,028,190	1,232,713
49,913,041	50,717,379	52,999,517	53,747,073	55,415,608	77,866,186
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
49,913,041	50,717,379	52,999,517	53,747,073	55,415,608	77,866,186
(378,950,526)	(592,935,752)	(669,916,365)	(328,928,566)	(316,277,398)	(231,717,800)
-	-	-	-	-	-
(378,950,526)	(592,935,752)	(669,916,365)	(328,928,566)	(316,277,398)	(231,717,800)
266,761,506	282,063,169	316,510,576	323,013,456	351,984,077	353,668,965
13,604,213	14,797,314	17,466,367	17,900,304	17,127,553	18,424,763
61,227,625	63,768,538	51,061,211	63,459,349	60,679,348	49,241,658
85,070	46,781	61,089	32,621	22,909	86
1,556,533	1,876,868	4,203,604	5,201,707	4,082,275	286,605
222,511	-	-	-	-	-
1,320,750	2,021,832	1,684,296	1,132,853	2,283,189	2,494,839
-	-	-	-	-	-
344,778,208	364,574,502	390,987,143	410,740,290	436,179,351	424,116,916
-	-	-	-	-	-
344,778,208	364,574,502	390,987,143	410,740,290	436,179,351	424,116,916
(34,172,318)	(228,361,250)	(278,929,222)	81,811,724	119,901,953	192,399,116
-	-	-	-	-	-
\$ (34,172,318)	\$ (228,361,250)	\$ (278,929,222)	\$ 81,811,724	\$ 119,901,953	\$ 192,399,116

# Boulder Valley School District RE-2

## FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

(Unaudited)

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
General Fund				
Nonspendable	\$ 375,768	\$ 679,078	\$ 956,496	\$ 882,881
Restricted	8,837,606	8,835,965	9,041,519	9,655,786
Committed	2,471,900	2,636,718	-	-
Unassigned	16,123,842	16,180,855	17,572,988	20,431,108
Subtotal	<u>27,809,116</u>	<u>28,332,616</u>	<u>27,571,003</u>	<u>30,969,775</u>
Other Governmental Funds				
Nonspendable	-	-	-	306,280
Restricted	30,816,441	27,945,863	26,592,260	311,325,855
Assigned	6,702,180	2,123,646	1,038,977	1,480,990
Unassigned	-	-	-	(306,280)
Subtotal	<u>37,518,621</u>	<u>30,069,509</u>	<u>27,631,237</u>	<u>312,806,845</u>
Total Governmental Funds	<u>\$ 65,327,737</u>	<u>\$ 58,402,125</u>	<u>\$ 55,202,240</u>	<u>\$ 343,776,620</u>

**Table 3**

<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
\$ 1,920,756	\$ 2,042,985	\$ 1,936,864	\$ 2,071,525	\$ 3,963,056	\$ 3,343,866
10,682,635	10,892,320	11,215,448	11,590,529	10,807,521	10,353,970
-	-	-	-	-	-
21,677,259	28,592,965	34,546,013	36,889,449	39,287,732	62,893,468
34,280,650	41,528,270	47,698,325	50,551,503	54,058,309	76,591,304
43,681	47,131	44,218	43,556	59,950	68,294
253,033,408	329,987,244	199,630,497	260,384,873	172,180,903	100,372,446
817,791	1,424,727	3,321,793	5,562,261	13,014,706	13,330,264
-	-	-	-	-	-
253,894,880	331,459,102	202,996,508	265,990,690	185,255,559	113,771,004
<u>\$ 288,175,530</u>	<u>\$ 372,987,372</u>	<u>\$ 250,694,833</u>	<u>\$ 316,542,193</u>	<u>\$ 239,313,868</u>	<u>\$ 190,362,308</u>

**Boulder Valley School District RE-2**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**

	(Unaudited)			
	2012	2013	2014	2015
Revenues				
Local Sources				
Current Property Taxes	\$ 211,543,619	\$ 213,298,330	\$ 222,469,147	\$ 232,737,396
Specific Ownership Taxes	9,836,876	10,466,659	11,583,505	12,575,734
Grants	523,146	554,519	639,331	760,001
Tuition and Fees	6,543,035	8,390,490	9,649,790	10,393,455
Interest	126,883	85,715	38,554	68,996
Food Service Revenue	-	-	-	3,902,609
Miscellaneous	10,457,358	5,581,447	6,830,825	6,020,558
State Sources				
Equalization	56,488,225	57,695,380	61,203,456	73,935,111
Special Education	4,695,420	4,835,600	5,397,619	5,402,497
Transportation	2,915,419	3,172,498	3,205,307	3,261,096
Career and Technical Education	907,589	1,185,965	1,014,120	1,193,205
Grants	574,109	314,708	474,378	1,193,149
Miscellaneous	766,433	798,632	874,855	2,124,898
Federal Sources				
Grants	13,617,836	11,618,553	11,041,016	11,462,839
Food Service Reimbursements	-	-	-	3,308,404
Total Revenues	318,995,948	317,998,496	334,421,903	368,339,948
Expenditures				
Regular Instruction	134,540,220	138,803,749	147,962,035	153,657,447
Special Instruction	48,722,631	48,355,374	51,208,372	54,275,508
Instructional Support				
Student Services	10,695,514	11,059,003	12,240,626	12,726,343
Instructional Staff Support	11,754,232	11,261,483	12,512,844	13,551,009
School Administration and Operations				
School Administration	19,037,915	19,527,725	20,442,615	21,750,812
Operations and Maintenance	20,261,982	21,315,547	22,312,345	22,950,430
Student Transportation	11,874,817	11,255,337	12,030,563	12,210,790
District Wide/Community Services				
General Administration	2,916,898	3,014,889	3,030,421	3,562,599
Business Services	2,742,194	3,098,198	3,773,977	3,892,155
Central Services	12,044,255	11,505,688	17,696,836	13,467,695
Food Services Operations	52,735	141,375	3,053	7,821,082
Community Services	5,056,489	5,019,007	5,478,236	5,969,646
Debt Service				
Principal	14,890,000	12,250,000	12,790,000	13,370,000
Interest and Fiscal Charges	16,615,268	15,882,292	15,312,930	14,709,074
Issuance Costs	-	-	-	913,732
Capital Outlay	45,481,450	12,291,962	5,195,630	6,275,843
Total Expenditures	356,686,600	324,781,629	341,990,483	361,104,165
Other Financing Sources (Uses)				
Proceeds from Disposal of Capital Assets	1,138,960	-	-	-
Insurance Proceeds	-	310,323	4,773,712	495,830
Capital Lease Issuance	-	-	-	-
Transfers In	8,098,037	6,072,727	5,038,558	6,086,810
Transfers Out	(8,496,538)	(6,525,529)	(5,443,575)	(6,086,810)
Bonds Issued	-	-	-	250,000,000
Bond Premium	-	-	-	30,812,900
Payment to Escrow Agent	-	-	-	-
Total Other Financing Sources (Uses)	740,459	(142,479)	4,368,695	281,308,730
Net Change in Fund Balances	(36,950,193)	(6,925,612)	(3,199,885)	288,544,513
Fund Balance, Beginning	102,277,930	65,327,737	58,402,125	55,232,107
Fund Balance, Ending	\$ 65,327,737	\$ 58,402,125	\$ 55,202,240	\$ 343,776,620
Debt Service as a Percentage of Noncapital Expenditures	9.97%	9.11%	8.27%	7.84%

Table 4

2016	2017	2018	2019	2020	2021
\$ 265,538,822	\$ 282,661,800	\$ 316,788,318	\$ 322,086,335	\$ 351,820,797	\$ 352,278,470
13,604,213	14,797,314	17,466,367	17,900,304	17,127,553	18,424,763
906,614	475,839	532,949	488,585	893,594	1,090,431
11,203,532	12,244,933	12,463,420	12,659,649	8,370,453	5,113,914
1,556,533	1,876,868	4,203,604	5,201,707	4,082,275	286,605
3,916,335	4,078,093	4,303,249	4,311,696	3,587,662	385,669
6,891,706	6,312,380	6,300,670	7,873,148	14,899,747	10,501,320
61,227,625	63,768,538	51,061,211	63,459,349	60,679,348	49,241,658
5,635,253	5,637,318	5,954,555	6,224,256	7,381,966	7,376,884
3,373,313	3,435,924	3,456,332	3,363,466	3,301,356	3,531,025
1,036,753	1,318,335	1,218,600	1,276,597	1,187,682	1,194,555
1,350,313	2,094,887	2,420,509	2,677,983	3,018,117	4,915,764
2,682,316	2,480,955	2,061,492	8,042,819	8,245,854	2,015,937
10,923,247	11,148,542	10,506,954	10,950,452	11,279,509	33,395,087
3,399,479	3,449,718	3,364,608	3,250,399	3,764,521	10,722,285
393,246,054	415,781,444	442,102,838	469,766,745	499,640,434	500,474,367
161,240,464	165,136,756	174,569,011	186,671,782	195,241,429	194,174,795
55,598,390	56,177,077	59,345,228	60,697,979	72,157,019	67,501,163
12,988,596	13,641,261	15,984,302	18,103,317	19,702,996	20,847,861
13,673,608	15,052,235	15,467,009	15,894,288	16,650,718	14,993,030
22,490,479	23,395,287	24,135,687	24,530,158	25,929,618	27,509,261
23,362,058	24,429,867	27,232,358	27,609,710	31,682,900	36,961,855
13,076,272	13,064,692	13,539,572	13,957,693	14,161,805	11,623,048
3,830,105	4,537,316	4,355,610	4,385,953	4,455,700	4,363,698
4,063,248	4,179,456	4,412,421	4,463,748	4,530,013	4,434,495
14,377,750	15,952,518	15,815,301	19,959,179	18,197,388	20,730,503
8,324,680	8,353,744	8,645,754	9,002,173	9,304,562	10,100,929
6,388,203	6,466,584	6,924,930	7,421,006	5,292,673	4,797,254
14,001,432	19,648,553	22,684,533	18,808,258	20,869,994	21,361,701
26,949,772	23,265,293	35,154,085	31,430,248	37,114,063	36,327,456
-	988,286	-	1,898,279	-	-
69,822,398	158,383,576	136,346,885	118,661,250	107,800,336	73,817,118
450,187,455	552,672,501	564,612,686	563,495,021	583,091,214	549,544,167
-	-	-	1,177,500	-	-
222,511	109,068	217,309	92,367	196,945	118,240
1,117,800	1,855,550	-	-	526,650	-
6,334,746	6,849,695	9,248,563	11,306,680	12,789,389	4,524,338
(6,334,746)	(6,849,695)	(9,248,563)	(11,306,680)	(12,789,389)	(4,524,338)
-	283,740,000	-	299,265,000	-	-
-	36,995,651	-	34,418,709	-	-
-	(100,997,370)	-	(175,377,940)	-	-
1,340,311	221,702,899	217,309	159,575,636	723,595	118,240
(55,601,090)	84,811,842	(122,292,539)	65,847,360	(82,727,185)	(48,951,560)
343,776,620	288,175,530	372,987,372	250,694,833	322,041,053	239,313,868
\$ 288,175,530	\$ 372,987,372	\$ 250,694,833	\$ 316,542,193	\$ 239,313,868	\$ 190,362,308
10.69%	10.76%	13.16%	11.01%	11.98%	11.95%

**Boulder Valley School District RE-2**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**Last Ten Fiscal Years**

(Unaudited)

Collection Year	Taxable Assessed Value			Total	Total Direct Tax Rate*
	Residential Property	Commercial Property	All Other**		
2012	2,429,617,885	1,599,185,710	699,134,869	4,727,938,464	44.843
2013	2,447,708,360	1,599,001,398	685,388,865	4,732,098,623	45.547
2014	2,503,236,110	1,701,380,837	698,454,024	4,903,070,971	45.372
2015	2,529,623,742	1,684,921,078	712,472,722	4,927,017,542	47.569
2016	3,048,839,500	2,001,509,673	802,017,995	5,852,367,168	45.814
2017	3,085,184,532	1,985,301,874	779,265,114	5,849,751,520	48.961
2018	3,463,362,884	2,339,997,347	853,748,209	6,657,108,440	47.780
2019	3,497,015,431	2,345,420,750	802,517,426	6,644,953,607	48.967
2020	3,891,043,240	2,595,677,059	847,909,865	7,334,630,164	48.359
2021	3,931,902,481	2,601,856,597	828,223,541	7,361,982,619	48.393

\* Tax rates are per \$1,000 of assessed value

\*\* Includes industrial (manufacturing/processing), vacant land, State assessed utilities and agricultural properties.

Source: Boulder County, Broomfield County, and Gilpin County Assessor's Office

**Table 5**

<b>Estimated Actual Value</b>	<b>Ratio of Estimated Actual Value to Assessed Value</b>	<b>Assessment Rate</b>	
		<b>Residential</b>	<b>All Other</b>
39,739,863,309	8.4053	7.96%	29.00%
39,966,908,824	8.4459	7.96%	29.00%
41,090,894,471	8.3806	7.96%	29.00%
41,411,589,636	8.4050	7.96%	29.00%
49,246,579,486	8.4148	7.96%	29.00%
49,607,874,852	8.4803	7.20%	29.00%
60,525,069,082	9.0918	7.20%	29.00%
60,852,706,558	9.1577	7.20%	29.00%
67,882,694,919	9.2551	7.15%	29.00%
68,536,289,511	9.3095	7.15%	29.00%



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**Boulder Valley School District RE-2**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**Last Ten Fiscal Years**

Table 6

(Unaudited)

Levy Year	Collection Year	Total Tax Levy	Current Tax Collections	Percent of Current Tax Collected	Delinquent Tax Collections	Total Collections	
						Amount	Percent of Levy
2011	2012	212,014,945	207,164,133	97.71%	167,457	207,331,590	97.79%
2012	2013	215,532,897	209,935,274	97.40%	126,768	210,062,042	97.46%
2013	2014	222,462,137	218,064,909	98.02%	151,746	218,216,655	98.09%
2014	2015	234,373,297	230,424,752	98.32%	102,815	230,527,567	98.36%
2015	2016	268,120,350	262,344,109	97.85%	340,674	262,684,783	97.97%
2016	2017	286,410,987	281,318,011	98.22%	303,124	281,621,135	98.33%
2017	2018	318,076,641	312,944,753	98.39%	183,882	313,128,635	98.44%
2018	2019	325,866,589	319,729,679	98.12%	185,963	319,915,642	98.17%
2019	2020	354,695,380	348,098,247	98.14%	261,671	348,359,918	98.21%
2020	2021	356,282,943	348,288,095	97.76%	296,570	348,584,665	97.84%

Note: Collections through July 31, except for the 2019 levy year, for which collections are through August 31.

Source: Boulder County, Broomfield County, and Gilpin County Assessor's Office

**Boulder Valley School District RE-2**  
**PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS**  
**Last Ten Fiscal Years**

(Unaudited)

	2012	2013	2014	2015
Boulder Valley School District RE-2				
General Fund				
School Finance Act*	25.023	25.023	25.023	25.023
Budget Election	12.096	12.620	12.576	13.012
Abatements and Refunds	0.181	0.354	0.492	0.526
Subtotal General Fund	37.300	37.997	38.091	38.561
Operations and Technology Fund**	-	-	-	-
Transportation Fund	1.544	1.543	1.489	1.482
Bond Redemption Fund	5.999	6.007	5.792	7.526
Total Boulder Valley School District RE-2	44.843	45.547	45.372	47.569
Boulder County	24.645	24.645	25.120	24.794
Cities and Towns				
Boulder	11.981	11.981	11.981	11.981
Broomfield	28.968	28.968	28.968	28.968
Lafayette	14.387	14.379	14.368	16.331
Louisville	6.710	6.710	6.710	6.710
Jamestown	21.000	18.500	18.500	18.500
Nederland	16.527	16.917	17.274	17.274
Superior	9.480	9.430	9.430	9.430
Ward	3.700	3.800	3.800	4.325
	112.753	110.685	111.031	113.519
Special Districts (Ranges)	.566 to 78.265	.599 to 80.965	.608 to 76.663	.632 to 73.479
Fire Districts (Ranges)	2.500 to 15.454	2.500 to 17.445	2.500 to 18.445	2.500 to 19.445
Water/Sanitation Districts (Ranges)	.184 to 17.746	.184 to 17.743	.184 to 18.506	.184 to 25.374

Note: Overlapping rates are those of governments that apply to property owners within the Boulder Valley School District RE-2 boundaries. Not all overlapping rates apply to all district property owners (e. g. the rates for Special Districts apply only to the district's property owners whose property is located within the geographic boundaries of the Special District).

\* Rate determined by the State of Colorado.

\*\* Rate cannot increase by more than 1 mill per year, not to exceed 4 mills.

Source: Boulder County, Broomfield County and Gilpin County Assessor's Office

Table 7

2016	2017	2018	2019	2020	2021
25.023	25.023	25.023	25.023	25.023	25.023
11.348	11.473	10.416	10.722	10.107	10.253
0.311	0.513	0.440	0.264	0.379	0.315
36.682	37.009	35.879	36.009	35.509	35.591
-	1.709	2.709	3.709	4.000	4.000
1.247	1.248	1.097	1.099	0.995	0.992
7.885	8.995	8.095	8.150	7.855	7.810
45.814	48.961	47.780	48.967	48.359	48.393
22.624	24.064	22.726	24.026	23.473	24.771
11.981	11.981	11.981	11.981	11.981	11.981
28.968	28.968	28.968	28.968	28.968	28.968
16.039	17.228	16.879	16.572	16.399	16.330
6.710	6.710	8.869	7.934	7.934	7.934
25.200	25.200	25.200	23.500	23.500	23.500
17.274	17.274	17.274	17.274	17.274	17.274
9.430	9.430	9.430	9.430	9.430	9.430
3.700	3.855	3.866	3.866	3.866	3.920
119.302	120.646	122.467	119.525	119.352	119.337
.553 to 39.196	.559 to 39.196	.500 to 47.695	.726 to 32.192	.900 to 32.192	.900 to 23.539
2.500 to 20.445	2.500 to 21.445	2.500 to 20.445	2.500 to 20.445	2.500 to 20.445	2.500 to 22.800
.156 to 22.446	.156 to 23.429	.156 to 18.029	.156 to 19.093	.156 to 17.754	.000 to 18.971



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# Boulder Valley School District RE-2

Table 8

## PRINCIPAL PROPERTY TAXPAYERS Current Year and Nine Years Ago

(Unaudited)

Taxpayer	2021			2012		
	Rank	Assessed Valuation	Percentage of Total Assessed Valuation	Rank	Assessed Valuation	Percentage of Total Assessed Valuation
Public Service Co of Colorado	1	110,966,659	1.51%	1	73,809,278	1.56%
Flatiron Property Holding LLC	2	51,732,960	0.70%			
Oracle America Inc	3	47,881,460	0.65%	2	43,779,080	0.93%
Ball Corporation	4	46,525,162	0.63%	6	28,425,431	0.60%
GPIF Flatiron Business Park LLC	5	45,668,027	0.62%			
Google Inc	6	33,078,923	0.45%			
IBM Corporation	7	32,918,047	0.45%	3	38,737,971	0.82%
Charlotte Ball Seymour Childrens Trust	8	30,981,616	0.42%			
FSP Corp (380 & 390 Interlocken)	9	26,361,010	0.36%	10	18,488,950	0.39%
Centurylink Communications Co LLC (formerly Level 3)	10	26,077,238	0.35%	7	27,984,520	0.59%
Flatiron Holding LLC				4	38,280,000	0.81%
Qwest Corporation				5	32,236,304	0.68%
Macerich Twenty Ninth Street LLC				8	25,735,968	0.54%
Roche Colorado Corporation				9	19,308,741	0.41%
Subtotal		452,191,102	6.14%		346,786,243	7.33%
Remaining Assessed Valuation		6,909,791,517	93.86%		4,381,152,221	92.67%
Total Assessed Valuation		<u>\$ 7,361,982,619</u>	<u>100.00%</u>		<u>\$ 4,727,938,464</u>	<u>100.00%</u>

Source: Boulder County and Broomfield County Assessors' Office

**Boulder Valley School District RE-2**

Table 9

**RATIOS OF OUTSTANDING DEBT BY TYPE****Last Ten Fiscal Years****(Unaudited)**

<b>Fiscal Year</b>	<b>General Obligation Bonds*</b>	<b>Capital Leases</b>	<b>Total Primary Government</b>	<b>Percentage of Personal Income**</b>	<b>Debt Per Capita**</b>
2012	367,912,681	-	367,912,681	2.22%	1,205
2013	356,354,757	-	356,354,757	2.06%	1,149
2014	342,645,466	-	342,645,466	1.85%	1,094
2015	609,200,710	-	609,200,710	3.17%	1,910
2016	593,639,485	951,368	594,590,853	2.90%	1,845
2017	792,965,939	2,383,365	795,349,304	3.63%	2,460
2018	767,165,404	1,963,832	769,129,236	3.31%	2,362
2019	903,617,339	1,550,574	905,167,913	3.68%	2,767
2020	876,897,161	1,582,230	878,479,391	3.37%	2,678
2021	849,874,930	1,085,529	850,960,459	3.08%	2,587

\* Includes bond premiums.

\*\* Personal Income and Population data may be found on Table 13.

Source: Boulder Valley School District RE-2

**Boulder Valley School District RE-2**  
**RATIOS OF GENERAL BONDED DEBT OUTSTANDING**  
**Last Ten Fiscal Years**

Table 10

(Unaudited)

<b>Fiscal Year</b>	<b>General Obligation Bonds*</b>	<b>Less: Amounts Restricted for Debt Service</b>	<b>Total</b>	<b>Percentage of Actual Taxable Value of Property**</b>	<b>Per Capita***</b>
2012	367,912,681	23,473,052	344,439,629	0.866735817	1,128
2013	356,354,757	23,655,325	332,699,432	0.832437238	1,073
2014	342,645,466	23,855,100	318,790,366	0.775817538	1,018
2015	609,200,710	30,679,879	578,520,831	1.397002231	1,814
2016	593,639,485	36,914,447	556,725,038	1.130484683	1,728
2017	792,965,939	43,885,243	749,080,696	1.510003600	2,317
2018	767,165,404	42,712,366	724,453,038	1.196947065	2,225
2019	903,617,339	47,072,101	856,545,238	1.407571309	2,618
2020	876,897,161	47,506,984	829,390,177	1.221799132	2,529
2021	849,874,930	47,555,572	802,319,358	1.170648957	2,439

\* Includes bond premiums.

\*\* The Estimated Actual Value of Property data may be found on Table 5.

\*\*\* Personal Income and Population data may be found on Table 13.

Source: Boulder Valley School District RE-2

# Boulder Valley School District RE-2

## LEGAL DEBT MARGIN INFORMATION

Last Ten Fiscal Years

(Unaudited)

Assessed Valuation

Debt Limit Percentage

Legal Debt Limit

Debt Outstanding

Legal Debt Margin

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
Debt Limit	\$ 945,587,693	\$ 946,419,725	\$ 980,614,194	\$ 985,403,508	\$ 1,170,473,434
Debt Applicable To Limit	<u>362,535,000</u>	<u>350,285,000</u>	<u>337,495,000</u>	<u>574,125,000</u>	<u>560,290,000</u>
Legal Debt Margin	<u>\$ 583,052,693</u>	<u>\$ 596,134,725</u>	<u>\$ 643,119,194</u>	<u>\$ 411,278,508</u>	<u>\$ 610,183,434</u>
Total Debt Applicable As A Percentage Of Debt Limit	38.34%	37.01%	34.42%	58.26%	47.87%

Note: Colorado Revised Statutes (CRS) provide three alternative methods for determining the legal debt margin for school districts. The Standard Method (shown above) uses 20% of assessed valuation. For certain fast growing school districts, 25% of assessed valuation could be used in the calculation. Finally, the CRS permits using 6% of market value in the calculation.

**Table 11**

\$ 7,361,982,619

20.00%

1,472,396,524

771,020,000\$ 701,376,524

<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
\$ 1,169,950,304	\$ 1,331,421,688	\$ 1,328,990,721	\$ 1,466,926,033	\$ 1,472,396,524
<u>725,835,000</u>	<u>703,570,000</u>	<u>812,260,000</u>	<u>791,885,000</u>	<u>771,020,000</u>
<u><u>\$ 444,115,304</u></u>	<u><u>\$ 627,851,688</u></u>	<u><u>\$ 516,730,721</u></u>	<u><u>\$ 675,041,033</u></u>	<u><u>\$ 701,376,524</u></u>
62.04%	52.84%	61.12%	53.98%	52.36%

**Boulder Valley School District RE-2**  
**COMPUTATION OF DIRECT AND OVERLAPPING GENERAL OBLIGATION DEBT**  
**June 30, 2021**

Table 12

(Unaudited)

	Outstanding General Obligation Debt	Percentage Applicable to the District (2)	Amount of Outstanding Debt Applicable to the District
Overlapping Debt			
Boulder Central Area General Improvement District	2,375,000	100.00%	2,375,000
City of Boulder	9,810,000	100.00%	9,810,000
City of Lafayette	5,000,000	100.00%	5,000,000
City of Louisville	25,165,000	100.00%	25,165,000
Colorado Tech Center Metropolitan District	6,540,000	100.00%	6,540,000
Interlocken Consolidated Metropolitan District	62,420,000	100.00%	62,420,000
Lafayette Corp Campus General Improvement District	1,760,000	100.00%	1,760,000
Lafayette Tech Center General Improvement District	1,555,000	100.00%	1,555,000
Mountain View Fire Protection District	5,170,000	7.97%	412,025
Nederland Community Library District	1,389,200	100.00%	1,389,200
North Metro Fire Rescue District	11,670,000	20.88%	2,436,696
Pine Brook Water District	2,844,998	100.00%	2,844,998
Sugar Loaf Fire Protection District	82,841	100.00%	82,841
Superior/McCaslin Interchange District	1,295,000	100.00%	1,295,000
Town of Erie	13,000,000	1.96%	254,800
Town of Nederland	225,000	100.00%	225,000
Subtotal Overlapping Debt			123,565,560
School District Direct Debt (1)			850,960,459
Total Direct and Overlapping Debt			<u>\$ 974,526,019</u>

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the district. This schedule estimates the portion of outstanding debt of the overlapping governments that is borne by the taxpayers of the district. This process recognizes that, when considering the district's ability to issue and repay long-term debt, the entire debt burden borne by the taxpayers should be taken into account.

Notes:

- (1) Balance as of June 30, 2021
- (2) The Percentage Applicable to the district is calculated by taking the percentage of the government's assessed value which is located within the boundaries of the district.

Source: Boulder Valley School District RE-2 and individual entities and the Boulder County, Broomfield County and Gilpin County Assessor's Office.

**Boulder Valley School District RE-2**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**Last Ten Fiscal Years**

Table 13

(Unaudited)

<b>Fiscal Year</b>	<b>*Estimated Population(1)</b>	<b>**Personal Income(1) (millions)</b>	<b>**Per Capita Personal Income(1)</b>	<b>***Enrollment (Student (Funded FTE)</b>	<b>**Unemployment Rate(1)</b>
2012	305,316	16,604	54,341	28,317.5	6.200%
2013	310,053	17,308	55,705	28,538.3	6.100%
2014	313,087	18,492	58,917	28,959.2	5.200%
2015	318,933	19,233	60,220	29,398.3	3.500%
2016	322,201	20,528	63,707	29,702.0	2.900%
2017	323,367	21,940	68,027	29,673.2	2.000%
2018	325,637	23,233	71,206	29,822.3	2.700%
2019	327,164	24,603	74,533	29,766.0	2.600%
2020	328,004	26,054	78,016	30,302.0	9.600%
2021	328,972	27,590	81,662	28,699.0	5.500%

Source: \* Colorado State Demography Office. Most recent two years are projections.

\*\* Colorado Department of Labor. Most recent two years are projections.

\*\*\* Boulder Valley School District RE-2

Note: (1) Amounts are for Boulder County



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# Boulder Valley School District RE-2

Table 14

## PRINCIPAL EMPLOYERS Current Year and Nine Years Ago

(Unaudited)

Employer	2021			2012		
	Rank	Number of Employees	Percentage of Total County Employment	Rank	Number of Employees	Percentage of Total County Employment
University of Colorado	1	9,473	4.00%	1	7,260	3.51%
Boulder Valley School District	2	4,500	1.90%	2	4,000	1.93%
St. Vrain Valley School District	3	3,393	1.43%	5	3,238	1.57%
Ball Corporation (including Ball Aerospace)	4	2,560	1.08%	6	3,100	1.50%
Medtronic Surgical Technologies (formerly Covidien)	5	2,470	1.04%			
Boulder Community Hospital	6	2,380	1.01%	9	1,674	0.81%
Boulder County	7	1,959	0.83%	8	1,808	0.87%
CenturyLink (formerly Level 3 Communications, Inc.)	8	1,850	0.78%	7	2,298	1.11%
Oracle	9	1,620	0.68%	4	3,300	1.60%
SCL Health System Office	10	1,530	0.65%			
International Business Machines				3	3,400	1.64%
Exempla Good Samaritan				10	1,374	0.66%
Subtotal		31,735	13.40%		31,452	15.20%
Other Employers		204,813	86.60%		175,334	84.80%
Total		236,548	100.00%		206,786	100.00%

Source: BizWest 2021 Book of Lists and U.S. Bureau of Labor Statistics (for Boulder County and Broomfield County labor force)

**Boulder Valley School District RE-2**  
**DISTRICT EMPLOYEES - FULL TIME EQUIVALENTS**  
**Last Ten Fiscal Years**

(Unaudited)

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<b>Administrators</b>					
Superintendent	1.00	1.00	1.00	1.00	1.00
Assistant Superintendent	10.60	11.80	10.80	11.80	15.40
Non-Instructional Director	16.60	16.80	15.90	16.30	23.30
Instructional Director	13.00	11.61	12.90	15.90	16.80
Principal	52.50	52.50	54.20	54.70	55.30
Assistant Principal	41.10	41.10	41.40	41.00	40.40
Instructional Program Coord.	5.60	5.83	3.90	3.90	2.90
Non-Instructional Program Coord.	3.77	2.90	3.10	2.10	2.10
Subtotal	<u>144.17</u>	<u>143.54</u>	<u>143.20</u>	<u>146.70</u>	<u>157.20</u>
<b>Professional-Instructional</b>					
Teacher, Regular	1,493.00	1,503.90	1,484.60	1,479.10	1,483.50
Teacher, Special Education	191.57	188.68	187.53	185.97	183.60
Teacher, Title I	22.70	18.50	18.80	14.70	13.30
Counselor	66.00	64.20	57.30	63.10	61.00
Curriculum Specialist Consultant	3.50	3.90	8.60	7.80	9.80
Dean	2.00	2.40	2.20	3.00	3.10
Education Diagnostician	-	-	-	-	-
Instructional Program Consultant	2.00	2.00	-	-	-
Librarian/Media Consultant	39.00	37.80	40.10	41.00	40.80
Teacher Mentor	45.98	33.90	34.20	42.20	46.20
Behavioral Specialist/Analyst	-	-	-	2.55	2.16
Interventionist	-	-	-	-	-
Audiologist	1.29	1.50	1.50	1.50	1.60
Licensed Practical Nurse	-	-	0.46	0.73	0.81
Registered Nurse	14.86	15.11	13.90	12.18	14.76
Occupational Therapist	15.43	15.57	14.81	14.64	14.78
Physical Therapist	2.30	2.30	2.30	2.30	2.40
Psychologist	28.80	24.32	21.01	20.78	20.30
Social Worker	18.71	16.90	18.50	15.87	14.90
Speech-Language Pathologist	37.99	44.36	42.02	45.00	44.14
Subtotal	<u>1,985.13</u>	<u>1,975.34</u>	<u>1,947.83</u>	<u>1,952.42</u>	<u>1,957.15</u>
Professional-Other	134.56	138.18	135.10	140.60	145.60
Paraprofessionals	708.69	668.55	634.46	651.48	644.93
Office/Administrative Support	238.32	253.92	250.88	255.50	248.80
<b>Crafts, Trades, and Services</b>					
Bus Driver	176.90	178.90	165.90	165.80	193.00
Food Service Workers	81.70	89.20	91.00	98.00	101.40
Custodian	145.70	150.90	149.20	149.80	145.10
Maintenance Workers	88.60	84.10	87.30	86.80	81.10
Subtotal	<u>492.90</u>	<u>503.10</u>	<u>493.40</u>	<u>500.40</u>	<u>520.60</u>
<b>Total</b>	<u><u>3,703.77</u></u>	<u><u>3,682.63</u></u>	<u><u>3,604.87</u></u>	<u><u>3,647.10</u></u>	<u><u>3,674.28</u></u>

Source: Boulder Valley School District RE-2, based on data submitted to the Colorado Department of Education as of December 1 each year.

Table 15

2017	2018	2019	2020	2021
1.00	1.00	1.00	1.00	1.00
15.66	14.62	12.82	14.82	12.82
24.36	25.11	23.44	24.39	25.44
13.21	17.50	19.40	20.76	26.70
56.44	56.35	56.04	55.39	55.40
43.06	43.97	43.62	47.35	50.89
2.92	3.48	3.52	3.91	-
2.13	2.13	2.12	3.15	-
158.78	164.16	161.96	170.77	172.25
1,504.04	1,514.33	1,517.05	1,579.37	1,537.74
182.86	189.54	195.50	202.96	201.90
12.87	13.02	9.64	8.05	9.65
62.87	73.56	83.80	91.53	94.05
8.61	8.33	5.48	6.30	3.37
1.50	1.00	2.04	2.40	2.40
7.80	5.00	6.00	3.00	1.30
1.00	-	-	-	-
41.04	42.45	41.90	41.27	34.57
46.80	41.90	40.23	32.79	34.50
3.63	5.00	3.43	6.10	5.55
-	2.60	1.99	3.59	6.87
1.61	1.99	1.99	1.99	2.00
-	-	-	-	-
16.67	21.53	21.34	22.00	22.40
14.25	16.28	17.28	18.81	18.04
2.40	2.54	2.50	2.51	2.49
20.28	23.48	23.59	25.78	25.98
12.27	13.97	12.44	13.74	10.01
45.43	47.97	49.24	54.07	55.48
1,985.93	2,024.49	2,035.44	2,116.26	2,068.30
148.76	155.26	155.02	167.98	158.50
586.80	583.02	607.73	588.40	590.02
251.72	269.33	252.41	251.01	240.76
153.30	145.24	134.89	130.11	110.10
83.14	89.56	92.85	93.17	92.54
151.91	160.04	160.36	168.76	162.10
81.60	86.39	86.43	87.79	85.05
469.95	481.23	474.53	479.83	449.79
3,601.94	3,677.49	3,687.09	3,774.25	3,679.62

# Boulder Valley School District RE-2

## SCHOOL BUILDING INFORMATION

Last Ten Fiscal Years

(Unaudited)

School	2012	2013	2014	2015	2016	2017	2018
<u>Elementary Schools</u>							
Bear Creek							
Square Feet	54,579	54,579	54,579	54,579	54,579	54,579	54,579
Capacity	475	478	478	478	478	492	492
Enrollment	378	391	414	417	441	438	448
Birch							
Square Feet	51,192	51,192	51,192	51,192	51,192	52,619	52,619
Capacity	436	453	453	453	453	418	418
Enrollment	401	352	359	383	407	408	415
BCSIS							
Square Feet	31,745	31,745	31,745	31,745	31,745	31,745	31,745
Capacity	312	301	301	301	301	295	295
Enrollment	295	294	294	307	301	309	304
Coal Creek							
Square Feet	57,305	57,305	57,305	57,305	57,305	57,305	57,305
Capacity	496	555	555	555	555	565	565
Enrollment	467	453	431	427	426	417	416
Columbine							
Square Feet	68,787	68,787	68,787	68,787	68,787	68,787	68,787
Capacity	579	603	603	603	603	615	615
Enrollment	453	462	480	496	531	536	531
Community Montessori							
Square Feet	42,588	42,588	42,588	42,588	42,588	42,588	42,588
Capacity	287	367	367	367	367	417	392
Enrollment	258	250	255	270	262	251	248
Creekside							
Square Feet	50,661	50,661	50,661	50,843	50,843	50,843	52,690
Capacity	484	505	505	505	505	492	369
Enrollment	353	335	340	333	332	319	311
Crest View							
Square Feet	66,884	66,884	66,884	66,884	66,884	66,884	66,884
Capacity	685	674	674	674	674	664	664
Enrollment	625	617	607	586	580	606	582
Douglass							
Square Feet	59,705	57,966	57,966	59,836	59,836	56,333	58,985
Capacity	491	504	504	504	504	492	467
Enrollment	433	461	478	463	473	448	426
Eisenhower							
Square Feet	59,525	59,525	59,525	59,525	59,525	59,525	59,525
Capacity	613	653	653	653	653	590	590
Enrollment	453	411	404	405	398	418	385
Emerald							
Square Feet	62,573	62,573	62,573	62,573	62,573	62,573	62,264
Capacity	454	484	484	484	484	541	393
Enrollment	341	327	335	376	380	388	402
Fireside							
Square Feet	61,486	61,486	61,486	61,486	61,486	61,486	61,486
Capacity	475	576	576	576	576	492	516
Enrollment	464	470	456	458	453	469	453
Flatirons							
Square Feet	43,857	43,857	43,857	43,857	43,857	43,857	43,857
Capacity	337	339	339	339	339	320	320
Enrollment	306	295	307	290	274	254	245
Foothill							
Square Feet	76,021	76,021	76,021	76,021	76,021	76,021	76,021
Capacity	644	648	648	648	648	615	664
Enrollment	583	569	574	545	547	541	493

**Table 16**

<b>2019</b>	<b>2020</b>	<b>2021</b>
54,579	54,579	54,579
492	492	467
425	400	341
52619	52619	52619
418	418	418
375	388	322
31,745	31,745	36,339
319	319	295
306	307	285
57,305	57,305	58,492
565	565	516
410	389	333
68,787	68,787	85,584
615	615	590
497	488	428
42,588	42,588	42,588
392	392	392
254	252	208
52,690	51,728	51,728
369	369	369
337	383	342
66,884	66,884	67,121
664	664	639
566	536	445
58985	58900	58900
467	467	442
403	390	311
59,525	59,525	59,830
541	541	541
407	402	336
62,264	62,264	62,264
393	393	393
440	419	381
61,486	61,486	61,486
516	516	516
453	468	415
43,857	43,857	43,857
320	320	295
228	211	172
76,021	76,021	76,021
664	664	541
457	456	421

# Boulder Valley School District RE-2

## SCHOOL BUILDING INFORMATION

Last Ten Fiscal Years

(Unaudited)

School	2012	2013	2014	2015	2016	2017	2018
<u>Elementary Schools (continued)</u>							
Gold Hill							
Square Feet	3,316	3,293	3,293	3,293	3,293	3,293	3,293
Capacity	37	41	41	41	41	49	49
Enrollment	26	29	23	27	26	26	19
Heatherwood							
Square Feet	60,797	60,797	60,797	60,797	60,797	60,797	60,797
Capacity	552	555	555	555	555	516	516
Enrollment	381	378	390	384	385	379	346
High Peaks							
Square Feet	32,983	32,983	32,983	32,983	32,983	32,983	32,983
Capacity	312	301	301	301	301	295	295
Enrollment	303	299	297	297	314	305	307
Jamestown							
Square Feet	5,030	5,032	5,032	5,032	5,032	5,032	5,032
Capacity	19	21	21	21	21	25	25
Enrollment	21	20	21	15	18	19	17
Kohl							
Square Feet	57,417	57,417	57,417	57,417	57,417	57,417	57,417
Capacity	521	525	525	525	525	565	565
Enrollment	473	506	485	487	481	479	446
Lafayette							
Square Feet	62,203	62,203	62,203	62,203	62,203	62,203	62,203
Capacity	623	628	628	628	628	639	639
Enrollment	606	619	583	590	592	655	485
Louisville							
Square Feet	63,034	63,034	63,034	63,034	63,034	63,034	63,034
Capacity	572	628	628	651	651	639	639
Enrollment	540	572	600	584	582	569	551
Mapleton Early Childhood Center							
Square Feet	na	na	21,387	21,387	21,387	21,387	21,387
Capacity	na	na	na	na	na	na	na
Enrollment	na	na	41	70	70	75	79
Mesa							
Square Feet	55,195	55,195	55,195	55,195	55,195	55,195	55,195
Capacity	485	494	494	494	494	467	467
Enrollment	371	352	341	330	320	287	271
Nederland							
Square Feet	61,470	61,470	61,470	61,470	61,470	61,470	61,470
Capacity	432	468	468	468	468	467	467
Enrollment	280	280	282	285	276	278	273
Pioneer							
Square Feet	74,864	74,864	74,864	74,864	74,864	74,864	74,864
Capacity	477	525	525	525	525	541	541
Enrollment	422	419	448	473	480	469	477
Ryan							
Square Feet	55,075	55,075	55,075	55,075	55,075	55,075	55,075
Capacity	512	530	530	530	530	516	492
Enrollment	443	454	408	410	417	458	482
Sanchez							
Square Feet	55,320	55,320	55,320	55,320	55,320	55,320	55,320
Capacity	301	330	330	330	330	369	393
Enrollment	330	320	321	359	379	405	401
Superior							
Square Feet	71,480	71,480	71,480	71,480	71,480	71,480	71,480
Capacity	521	525	525	525	525	516	516
Enrollment	573	553	556	505	486	465	457
University Hill							
Square Feet	69,701	69,701	69,701	69,701	69,701	69,701	69,701
Capacity	426	474	474	474	474	565	565
Enrollment	385	366	419	427	436	449	443

**Table 16**  
(continued)

2019	2020	2021
3,293	3,293	3,339
49	49	49
19	20	25
60,797	60,797	60,797
541	541	516
312	285	242
32,983	32,983	29,878
320	320	295
291	296	273
5,032	5,032	5,032
25	25	25
15	20	19
57,417	57,417	64,331
565	565	541
423	378	308
62,203	62,203	60,773
639	639	590
449	491	435
63,034	63,034	63,081
639	639	615
563	516	449
21,387	21,387	21,331
na	na	na
74	78	86
55,195	55,195	55,195
467	467	467
260	261	235
61,470	61,470	61,470
467	467	467
263	244	201
74,864	74,864	76,309
541	541	541
474	473	471
55,075	55,075	58,994
492	492	442
500	549	451
55,320	55,320	55,320
418	418	418
382	358	301
71,480	71,480	70,362
492	492	442
439	434	417
69,701	69,701	71,734
565	565	590
446	452	429

# Boulder Valley School District RE-2

## SCHOOL BUILDING INFORMATION

Last Ten Fiscal Years

(Unaudited)

School	2012	2013	2014	2015	2016	2017	2018
<u>Elementary Schools (continued)</u>							
Whittier							
Square Feet	46,517	46,517	46,517	46,517	46,518	47,613	47,613
Capacity	371	412	412	412	412	418	418
Enrollment	394	401	389	396	415	424	381
<u>Middle Schools</u>							
Angevine							
Square Feet	121,961	121,961	121,961	121,953	121,953	121,953	121,953
Capacity	968	962	962	962	962	950	950
Enrollment	587	573	611	662	725	709	670
Broomfield Heights							
Square Feet	111,379	111,379	111,379	111,379	111,379	111,379	111,379
Capacity	935	935	935	935	935	906	888
Enrollment	561	531	552	550	547	520	545
Casey							
Square Feet	109,072	109,072	109,072	109,072	109,072	109,072	109,072
Capacity	743	743	743	743	743	725	725
Enrollment	546	582	608	607	632	652	669
Centennial							
Square Feet	117,772	117,772	117,772	117,772	117,772	117,772	117,772
Capacity	750	750	750	750	750	732	732
Enrollment	554	548	581	595	630	628	646
Louisville							
Square Feet	101,483	101,483	101,483	101,483	101,483	101,483	101,483
Capacity	673	691	691	691	691	710	710
Enrollment	623	632	631	633	621	642	659
Manhattan							
Square Feet	93,542	93,551	93,551	93,551	93,551	93,551	103,646
Capacity	642	642	642	642	642	690	690
Enrollment	466	487	547	543	493	458	488
Platt							
Square Feet	123,958	123,958	123,958	123,958	123,958	123,958	123,958
Capacity	860	860	860	860	860	875	962
Enrollment	502	510	510	557	602	638	627
Southern Hills							
Square Feet	98,340	98,340	98,340	98,340	98,340	98,340	98,340
Capacity	701	683	683	683	683	671	671
Enrollment	535	542	550	560	555	559	554
<u>High Schools</u>							
Boulder							
Square Feet	245,971	245,971	245,971	245,971	245,971	245,971	245,971
Capacity	1,900	1,900	1,900	1,900	1,900	1,987	1,987
Enrollment	1,790	1,846	1,938	1,978	1,979	1,981	2,050
Broomfield							
Square Feet	240,535	240,535	240,535	240,535	240,535	240,535	240,535
Capacity	1,805	1,762	1,762	1,762	1,762	1,778	1,778
Enrollment	1,329	1,401	1,429	1,498	1,548	1,595	1,574
Centaurus							
Square Feet	194,687	194,687	194,687	194,687	194,687	194,687	194,687
Capacity	1,874	1,874	1,874	1,874	1,874	1,833	1,790
Enrollment	1,008	999	1,013	1,020	1,079	1,127	1,220
Fairview							
Square Feet	264,007	264,007	264,007	264,007	264,007	264,007	264,007
Capacity	1,990	1,996	1,996	1,996	1,996	2,052	2,052
Enrollment	2,065	2,132	2,118	2,169	2,183	2,165	2,223
Monarch							
Square Feet	241,819	241,823	241,823	241,823	241,823	241,823	241,823
Capacity	1,728	1,833	1,833	1,833	1,833	1,861	1,861
Enrollment	1,514	1,576	1,626	1,653	1,749	1,708	1,717

**Table 16**  
(continued)

2019	2020	2021
47,613	47,613	48,420
418	418	418
400	378	329
121,953	121,953	121,953
926	926	941
693	684	635
111,379	111,379	112,301
871	871	871
565	562	514
109,072	109,072	109,072
723	723	743
668	634	503
117,772	117,772	117,796
733	733	733
634	635	547
101,483	101,483	101,483
708	708	708
678	653	603
103,646	103,646	103,646
643	643	643
490	539	438
123,958	130,244	130,244
956	956	876
581	532	471
98,340	98,340	98,340
659	659	659
538	529	476
245,971	245,971	259,954
1,990	1,990	1,990
2,092	2,133	2,116
240,535	240,535	255,398
1,804	1,804	1,804
1,562	1,549	1,528
194,687	194,687	194,699
1,843	1,843	1,843
1,308	1,436	1,464
264,007	264,007	268,502
2,055	2,055	2,055
2,174	2,121	2,036
241,823	241,823	241,823
1,868	1,868	1,868
1,706	1,653	1,575

# Boulder Valley School District RE-2

## SCHOOL BUILDING INFORMATION

Last Ten Fiscal Years

(Unaudited)

School	2012	2013	2014	2015	2016	2017	2018
<u>High Schools (continued)</u>							
New Vista							
Square Feet	77,966	77,966	77,966	77,966	77,966	77,966	77,966
Capacity	654	654	654	654	654	680	680
Enrollment	309	301	280	294	296	292	304
<u>Combination Schools</u>							
Aspen Creek K-8							
Square Feet	122,127	122,127	122,127	122,127	122,127	122,127	123,275
Capacity	990	1,015	1,015	1,015	1,015	949	949
Enrollment	929	917	942	961	933	927	932
Eldorado K-8							
Square Feet	123,343	123,343	123,343	123,343	123,343	123,343	129,318
Capacity	1,003	1,006	1,006	1,006	1,006	937	937
Enrollment	972	991	958	987	957	916	880
Halcyon							
Square Feet	10,163	10,163	10,163	10,163	10,163	10,163	10,163
Capacity	na	na	na	na	na	na	na
Enrollment	21	21	18	19	18	17	12
Meadowlark							
Square Feet	na	na	na	na	na	na	105,173
Capacity	na	na	na	na	na	na	746
Enrollment	na	na	na	na	na	na	454
Monarch K-8							
Square Feet	114,491	114,491	114,491	114,491	114,491	114,491	114,491
Capacity	926	933	933	933	933	951	903
Enrollment	814	844	858	888	880	881	821
Nederland Middle/Senior							
Square Feet	97,080	102,168	102,168	102,168	102,168	102,168	102,168
Capacity	718	718	718	718	718	701	654
Enrollment	299	270	284	290	273	261	242
<u>Vocational/Technical Schools</u>							
Arapahoe Ridge High School							
Square Feet	152,954	152,146	152,146	152,146	152,146	152,797	152,797
Capacity	1,099	1,062	1,062	1,062	1,062	602	602
Enrollment	200	147	130	132	139	90	100
<u>Charter Schools</u>							
Boulder Preparatory High School							
Square Feet	5,938	5,938	5,938	5,938	5,938	5,938	5,938
Capacity	na	117	117	117	117	160	160
Enrollment	122	117	107	94	109	104	80
Horizons K-8 School							
Square Feet	43,426	52,009	52,009	52,009	52,009	52,009	52,009
Capacity	440	414	414	414	414	348	373
Enrollment	332	340	348	347	348	347	348
Peak To Peak K-12 School							
Square Feet	139,990	139,990	139,990	139,990	179,258	179,258	179,258
Capacity	na	1,444	1,444	1,444	1,444	1,444	1,444
Enrollment	1,446	1,444	1,445	1,444	1,446	1,444	1,445
Summit Middle School							
Square Feet	49,935	49,944	49,944	49,936	45,609	58,750	58,750
Capacity	493	493	493	493	493	360	325
Enrollment	334	339	342	349	353	354	357
Justice High 6-12 School							
Square Feet	6,590	6,590	6,590	6,590	6,590	9,680	9,680
Capacity	na	91	91	91	91	95	95
Enrollment	96	91	115	76	80	82	79

Note: Capacity figures are calculated based on the physical building and do not contemplate programmatic decisions that may impact student enrollment capacity of the school.

Source: Boulder Valley School District RE-2

**Table 16**  
(continued)

2019	2020	2021
77,966	77,966	77,966
611	611	611
312	324	309
123,275	123,275	123,532
964	964	966
881	850	730
129,318	135,049	135,049
1,108	1,108	1,032
864	827	689
10,163	10,163	14,879
na	na	na
19	21	18
105,173	101,750	101,750
745	745	696
592	667	652
114,491	114,491	114,491
890	890	884
773	757	675
102,168	102,168	104,249
500	500	457
270	219	210
152,797	153,966	154,989
605	605	575
141	112	135
5,938	5,938	5,938
160	160	160
100	106	96
52,009	52,009	52,009
384	384	384
348	348	348
179,258	179,258	179,258
1,444	1,444	1,444
1,446	1,450	1,450
58,750	58,750	58,750
368	368	368
358	359	354
9,680	9,680	9,680
95	95	95
96	87	81

# Boulder Valley School District RE-2

## TEACHER STATISTICS

Last Ten School Years

(Unaudited)

	2012	2013	2014	2015	2016
<b>Number of Teachers by Education Level</b>					
Bachelor's Degree	137	132	118	108	105
Bachelor's Degree + 12 Hours	70	63	52	50	46
Bachelor's Degree + 24 Hours	53	55	48	46	41
Bachelor's Degree + 36 Hours	44	47	46	61	64
Bachelor's Degree + 48 Hours	216	201	155	132	112
Master's Degree	467	459	383	404	405
Master's Degree + 12 Hours	207	202	201	181	196
Master's Degree + 24 Hours	151	152	170	166	152
Master's Degree + 36 Hours	154	152	161	155	150
Master's Degree + 48 Hours	411	409	190	175	175
Master's Degree + 60 Hours	-	-	345	425	465
Doctorate	45	38	40	50	55
Other	3	15	2	1	1
<b>Total</b>	<b>1,958</b>	<b>1,925</b>	<b>1,911</b>	<b>1,954</b>	<b>1,967</b>
<b>Average Teacher Pay by Education Level</b>					
Bachelor's Degree	38,096	42,338	44,511	43,397	43,225
Bachelor's Degree + 12 Hours	42,170	47,234	49,219	47,171	49,655
Bachelor's Degree + 24 Hours	47,842	49,315	52,454	53,521	51,034
Bachelor's Degree + 36 Hours	46,682	51,771	52,806	53,285	54,118
Bachelor's Degree + 48 Hours	56,472	60,979	64,829	68,002	70,065
Master's Degree	50,470	55,473	59,475	61,211	61,408
Master's Degree + 12 Hours	56,963	63,676	65,249	67,137	67,727
Master's Degree + 24 Hours	60,165	65,841	69,071	71,331	71,670
Master's Degree + 36 Hours	61,704	66,512	70,632	74,261	75,938
Master's Degree + 48 Hours	69,924	73,997	77,767	81,922	83,933
Master's Degree + 60 Hours	-	-	81,869	85,999	88,800
Doctorate	68,211	74,199	82,048	83,184	85,868
Other*	62,089	43,269	65,745	61,899	63,632

\*Licensed staff less than .5 FTE were paid at the base pay of the salary schedule, prorated by FTE beginning in 2013.

Source: Boulder Valley School District RE-2

Table 17

2017	2018	2019	2020	2021
104	96	121	102	100
47	51	40	35	34
39	38	37	37	32
64	59	64	53	50
82	66	54	46	39
392	377	383	392	342
196	211	176	191	177
165	170	166	187	176
142	146	132	148	157
166	158	137	142	135
505	544	510	626	655
54	58	46	67	66
1	1	1	1	1
1,957	1,975	1,867	2,027	1,964
40,480	48,237	49,441	50,691	51,127
47,934	50,887	52,960	53,843	53,856
54,100	55,882	57,950	58,228	58,276
53,090	57,764	59,529	61,244	61,015
69,513	73,268	75,808	79,118	79,322
60,397	65,017	66,888	68,639	69,338
66,384	70,453	72,213	73,539	74,831
70,662	74,809	76,884	78,015	78,070
75,435	78,784	81,828	85,063	84,857
82,535	87,397	89,904	92,167	91,953
89,400	93,573	96,865	99,896	100,414
85,493	92,910	95,794	97,649	98,417
64,396	66,199	68,450	70,298	70,298

# Boulder Valley School District RE-2

## MISCELLANEOUS STATISTICAL DATA

### Last Ten School Years

(Unaudited)

	2012	2013	2014	2015
Student Teacher Ratio*				
Elementary	16.27	16.44	16.76	17.22
Combination	17.49	18.61	18.54	19.42
Middle	17.43	17.01	17.77	17.86
Senior	19.33	19.48	19.79	20.24
Enrollment Data				
Student Full Time Equivalent**				
Elementary	12,056	12,097	12,154	12,229
Middle	6,671	6,682	6,914	7,107
Senior	9,305	9,480	9,610	9,731
Other	286	279	281	331
Total	28,318	28,538	28,959	29,398
Total Enrollment				
K-12 Enrollment	28,986	29,181	29,595	29,941
Pre-K Enrollment	558	537	550	625
Total	29,544	29,718	30,145	30,566
Number of Students Eligible to Receive School Lunches Free or at Reduced Cost				
Elementary	2,714	2,740	2,709	2,988
Combination	342	336	379	364
Middle	1,033	1,033	1,103	1,157
Senior	1,223	1,247	1,240	1,457
Total	5,312	5,356	5,431	5,966
Percent of Students Receiving Free or Reduced Cost Meals	17.98%	18.02%	18.02%	19.52%

\* Ratios include all FTE related to special education and title programs, and are consistent with balances reported by the Colorado Department of Education.

\*\* In addition to funded full time equivalent counts reported to the Colorado Department of Education, data includes certain additional students funded outside of the standard state funding formula (CPP, ECARES, ASCENT, Online).

Source: Boulder Valley School District RE-2

\* Colorado Department of Education

Table 18

2016	2017	2018	2019	2020	2021
17.37	17.55	17.06	17.04	15.94	14.38
18.97	18.07	17.83	17.73	17.17	17.00
18.29	18.10	18.14	17.83	16.91	16.73
20.46	19.76	20.03	19.57	19.49	19.51
12,222	12,211	12,050	11,924	12,440	11,237
7,184	7,186	7,303	7,268	7,185	6,747
9,958	9,925	10,116	10,227	10,293	10,337
338	351	353	347	384	378
29,702	29,673	29,822	29,766	30,302	28,699
30,231	30,168	30,317	30,224	29,998	28,390
644	669	668	656	720	707
30,875	30,837	30,985	30,880	30,718	29,097
3,171	3,018	2,707	2,875	2,706	2,305
443	406	405	495	451	524
1,282	1,190	1,119	1,209	1,193	1,030
1,688	1,617	1,492	1,694	1,651	1,582
6,584	6,231	5,723	6,273	6,001	5,441
21.32%	20.21%	18.47%	20.31%	19.54%	18.70%



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## **STATE COMPLIANCE**



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## Colorado Department of Education

### Auditors Integrity Report

District: 0480 - Boulder Valley Re 2  
Fiscal Year 2020-21

Colorado School District/BOCES

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#### Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number	Governmental	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
10	General Fund	53,028,653	308,182,988	286,360,980	74,850,661
18	Risk Mgmt Sub-Fund of General Fund	697,762	4,972,927	4,405,578	1,265,111
19	Colorado Preschool Program Fund	331,894	7,201,500	7,057,862	475,532
	<b>Sub- Total</b>	<b>54,058,309</b>	<b>320,357,415</b>	<b>297,824,420</b>	<b>76,591,304</b>
11	Charter School Fund	14,242,552	30,552,861	28,486,292	16,309,121
20,26-29	Special Revenue Fund	0	0	0	0
06	Supplemental Cap Const, Tech, Main, Fund	23,651,319	31,477,149	33,300,938	21,827,530
07	Total Program Reserve Fund	0	0	0	0
21	Food Service Spec Revenue Fund	253,210	11,422,246	10,095,437	1,580,019
22	Govt Designated-Purpose Grants Fund	0	36,856,888	36,856,888	0
23	Pupil Activity Special Revenue Fund	5,997,847	4,378,135	4,112,038	6,263,944
24	Full Day Kindergarten Mill Levy Override	0	0	0	0
25	Transportation Fund	1,010,740	13,418,339	13,274,934	1,154,145
31	Bond Redemption Fund	49,925,855	56,917,873	57,165,500	49,678,228
39	Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41	Building Fund	98,882,778	432,880	69,418,841	29,896,817
42	Special Building Fund	0	0	0	0
43	Capital Reserve Capital Projects Fund	6,882,117	2,443,374	4,322,314	5,003,177
46	Supplemental Cap Const, Tech, Main Fund	0	0	0	0
	<b>Totals</b>	<b>254,904,727</b>	<b>508,257,160</b>	<b>554,857,602</b>	<b>208,304,285</b>
	<b>Proprietary</b>				
50	Other Enterprise Funds	0	0	0	0
64 (63)	Risk-Related Activity Fund	0	0	0	0
60,65-69	Other Internal Service Funds	7,216,861	8,143,090	6,721,736	8,638,215
	<b>Totals</b>	<b>7,216,861</b>	<b>8,143,090</b>	<b>6,721,736</b>	<b>8,638,215</b>
	<b>Fiduciary</b>				
70	Other Trust and Agency Funds	265,449	337,007	279,736	322,720
72	Private Purpose Trust Fund	1,348,178	10,685	44,500	1,314,363
73	Agency Fund	0	0	0	0
74	Pupil Activity Agency Fund	0	0	0	0
79	GASB 34; Permanent Fund	0	0	0	0
85	Foundations	426,927	107,027	75,105	458,849
	<b>Totals</b>	<b>2,040,554</b>	<b>454,719</b>	<b>399,341</b>	<b>2,095,932</b>
	<b>FINAL</b>				

\*If you have a prior period adjustment in any fund (Balance Sheet 6880), the amount of your priorperiod adjustment is added into both your ending and beginning fund balances on this report.

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