# THE ACADEMY OF CHARTER SCHOOLS, INC. BASIC FINANCIAL STATEMENTS

June 30, 2019

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Board of Directors The Academy of Charter Schools, Inc. Westminster, Colorado

#### INDEPENDENT AUDITORS' REPORT

#### Report on the Financial Statements

We have audited the accompanying financial statements governmental activities, each major fund, and the aggregate remaining fund information of The Academy of Charter Schools, Inc. (the "Academy"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Academy's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of The Academy of Charter Schools, Inc. as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, schedule of the school's proportionate share, and schedule of the school's contributions on pages 45-49 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

October 14, 2019

John Cuth & Associates, LLC

## The Academy of Charter Schools, Inc. Management's Discussion and Analysis As of and for the fiscal year ended June 30, 2019

As management of The Academy of Charter Schools, we offer readers of the School's basic financial statements this narrative and analysis of the financial activities of The Academy for the fiscal year ended June 30, 2019.

#### **Financial Highlights**

- The General Fund balance decreased \$196,576 from \$2,376,725 to \$2,180,149. This was a planned decrease. The Academy Board chose to use beginning fund balance funds to perform facility security upgrades, various facility improvements, and to purchase Multi-Function School Activity Buses (MFSAB's) to support student activities. By Board resolution and state statute, these expenditures will only be used to cover one-time purchases and be included as part of the FY 2019 Academy Budget. Any future use of beginning fund balances, either in the current year or future years, for either the same identified items or different items, will require an additional Board resolution in accordance with C.R.S 22-44-105 (1.5)(a).
- The Proprietary Fund net position improved by \$135,925 but is still at a deficit (\$2,085,583). The Proprietary fund was created when the Academy used bond proceeds to construct its facilities. The deficit will be eliminated as the school pays down its debt.
- The liabilities of the Academy exceeded its assets at the close of the most recent fiscal year by \$38,394,180 (net position). This is a change from the previous year's deficit net position of \$39,730,489. The vast majority of this deficit is caused by the Governmental Accounting Standards Board (GASB) Statement 68 (Note 8 pages 21-30) and Governmental Accounting Standards Board (GASB) Statement 75 (Note 9 pages 31-43).

#### **Overview of the Financial Statements**

Management's discussion and analysis is intended to serve as an introduction to the Academy's basic financial statements and provide an analytical overview of the Academy's financial activities. The basic financial statements are comprised of three components: 1) Government-wide financial statements, 2) Fund financial statements, and 3) Notes to the basic financial statements. This report also contains other required supplemental information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the financial activities in a manner similar to a private sector business.

The statement of net position presents information about all of the Academy's assets and liabilities. The difference between assets and liabilities is reported as net position. Over time, changes in net position may serve as a useful indicator of whether the financial position of the School is improving or deteriorating.

The statement of activities presents information showing how the net assets of the School changed during the current fiscal year. Changes in net assets are recorded in the statement of activities when the underlying event occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement even though the resulting cash flow may be recorded in a future period.

#### **Fund Financial Statements**

Fund financial statements are designed to demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for special objectives. Fund financial statements for the Academy include two fund types – governmental funds and proprietary funds.

Governmental funds account for essentially the same information reported in the governmental activities of the government-wide financial statements. However, unlike the government-wide statements, the governmental fund financial statements focus on near-term financial resources and fund balances. Such information may be useful in evaluating financing requirements in the near term.

Since the governmental funds and the governmental activities report information using the same functions, it is useful to compare the information presented. Because the focus of each report differs, reconciliations are provided on the fund financial statements to assist the reader in comparing the near-term requirements with the long-term needs.

The Academy maintains one governmental fund, The Academy General Fund. The Academy adopts an annual appropriated budget for its general fund. The budget is developed using estimates for enrollment and State and Federal Grant awards. The Academy Board then approves a modified budget and appropriation after enrollment count and grant award letters are finalized (typically Dec/Jan of each fiscal year). A budgetary comparison schedule for the General Fund is included in the required supplemental information (page 45).

The School maintains one proprietary fund, The Academy Building Corporation. The Academy Building Corporation is considered a component unit of the charter school and is reported as business-type activities in the proprietary fund. This unit is presented with statements of net position, changes in net position and cash flows.

#### **Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes can be found on pages 9-44 of this report.

#### **Government-wide Financial Analysis**

Net Position may serve over time as a useful indicator of a government's financial position. In the case of The Academy, liabilities exceeded assets by \$38,394,180 at the close of the most recent fiscal year. Again, the majority of this deficit is caused by the Governmental Accounting Standards Board (GASB) Statement 68 and GASB Statement 75. All Colorado Schools, The Academy included, are required to include its proportionate share of the Net Pension Liability and its OPEB liability as part of the net position of the governmental activities.

A detailed explanation of the Defined Benefit Pension Plan and Defined Benefit Other Post Employment Benefit Plan that impacted the financial statement as a result of GASB 68 and GASB 75 can be found in note 8, pages 21-30 and note 9 pages 31-43 respectively. Note 8 on page 25 shows the Academy's proportionate share of the Net Pension Liability decreased to 0.144% from 0.164% the previous year. The decrease is in line with the normal range associated with a school the size of The Academy.

The assets of the School are classified as current assets and capital assets. Cash and investments, receivables, internal balances and inventories are current assets. These assets are available to provide resources for the near-term operations of the School. The majority of the current assets are the result of unspent revenues received from the state. Capital assets are used in the operations of the School. These assets represent land, buildings, and equipment of the School.

Current and non-current liabilities are classified based on anticipated liquidation either in the near-term or in the future. Current liabilities include accounts payable, accrued salaries and benefits, deferred revenue, and current debt obligations. The liquidation of current liabilities is anticipated to be either from current available resources, current assets, or new resources that become available during fiscal 2020.

Long-term liabilities such as long-term debt obligations will be liquidated from resources that will become available after fiscal year 2020. The noncurrent liabilities primarily relate to the debt incurred to fund the facilities of The Academy or are part of the school's portion of the state's pension liability.

#### **Governmental Activities**

	June 30, 2019	June 30, 2018
Cash and Investments	\$ 6,695,951	\$ 6,252,768
Accounts Receivable	\$ 213,168	\$ 332,280
Capital Assets	\$ 26,149,582	\$ 26,477,734
Total Assets	\$ 33,058,701	\$ 33,062,782
Deferred Outflows – Related to OPEB Liability	\$ 110,373	\$ 96,548
Deferred Outflows – Related to Pensions	\$ 8,363,026	\$ 16,350,119
Current liabilities	\$ 2,475,754	\$ 1,916,694
Other liabilities	\$ 30,096,362	\$ 30,838,566
OPEB Liability	\$ 1,275,833	\$ 1,212,163
Pension Liability (GASB 68)	\$ 25,545,322	\$ 53,081,661
Total Liabilities	\$ 59,393,271	\$ 87,049,084
Deferred Inflows – Related to OPEB Liability	\$ 1,942	\$ 20,279
Deferred Inflows – Related to Pensions	\$ 20,531,067	\$ 2,170,575
Net Position		
Investment in Capital Assets	\$ (829,178)	\$ (1,230,204)
Restricted for Emergencies (TABOR)	\$ 502,429	\$ 455,000
Unrestricted	\$ (38,067,431)	\$ (38,955,285)
Total Net Position	\$ (38,394,180)	\$ (39,730,489)

Cash and investments are 20.3% of the Academy's Governmental and Business-Type assets (up from 18.9 last year and 18.4 the year before).

#### The Academy's Change in Net Position For the year ending June 30, 2019 Governmental and Business-Type Activities

Program Revenue:	,	June 30, 2019	June 30, 2018	
Charges for Services	\$	2,347,881	\$	2,552,364
Operating Grants and Contributions	\$	837,953	\$	503,460
Capital Grants and Contributions	\$	533,911	\$	469,922
Total Program Revenues	\$	3,719,745	\$	3,525,746
General Revenue				
Per Pupil Revenue	\$	13,967,544	\$	13,306,179
Mill Levy Revenue	\$	585,799		
Investment Earnings	\$	101,389	\$	42,623
Other	\$	206,321	\$	18,778
Unrestricted State Aid	\$	17,945		
Total General Revenue	\$	14,878,998	\$	13,367,580
Total Revenue	\$	18,598,743	\$	16,893,326
Expenses:				
Current:				
Instruction	\$	7,848,067	\$	16,166,981
Supporting Services	\$	7,579,604	\$	10,620,392
Interest on Long-term Debt	\$	1,834,763	\$	1,849,222
Total Expenses	\$	17,262,434	\$	28,636,595
Increase (Decrease) in Net Position	\$	1,336,309	\$	(11,743,269)
Beginning Net Position – restated 2018	\$	(39,730,489)	\$	(27,987,220)
Ending Net Position	\$	(38,394,180)	\$	(39,730,489)

#### Financial Analysis of Government and Business-type Activities Net Position

From the previous two statements, the impact of the implementation of Governmental Accounting Standards Board (GASB) Statement 68 and GASB 75 is quite evident. Last year, the Colorado General Assembly passed Senate Bill (SB) 18-200 which made some major changes in an attempt to eliminate the "high probability the unfunded liability of the plan within the next thirty years." The bill modified the contribution rates, modified some of the retirement benefits, and required the state to contribute \$225 M each year to PERA. Last year, it was projected the then proposed changes would decrease the unfunded liability carried by schools by approx. 50%. The actual decrease was 51%. The impact was enough to cause the change in net position to be a \$1.3M increase compared to an \$11.7M decrease the previous year. As long as the unfunded liability on the state retirement plan remains, it will continue to be the primary driver of Net position. It is important to note that even though The Academy's proportionate share of the unfunded liability is included in our financial reports, it will never be an expense realized by The Academy. If an employee leaves, the liability leaves as well. If an employee retires, the expense shifts to the state agency and does not remain with The Academy.

#### Financial Analysis of the School's Governmental Funds

As noted earlier, the School uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the School's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

**Proprietary Fund.** The Academy Building Corporation net position deficit improved to a balance of \$2,085,583 in FY2019 from a balance of \$2,221,508 in FY2018, \$2,363,935 in FY2017 and \$2,425,336 the year before. The deficit decrease was the result of additional principal payments on bond debt. This trend is expected to continue as the Academy continues to pay down its debt. The Building Fund has \$3,349,409 in restricted cash and investments required by bond agreements to be held for future debt service.

#### **General Fund Budgetary Highlights**

The Academy approves a budget in June based on enrollment projections for the following school year. In October after enrollment stabilizes, adjustments are made to the budget. The Academy approved a supplemental budget to true up the beginning fund balance and adjustment to the actual student count. Actual expenditures in the general fund exceeded revenues by \$196,576. This was due to a planned use of beginning fund balance approved by The Academy Board of Directors. The funds were used for various facility security upgrades, facility improvements and the purchase of MFSAB's (Multi-function School Activity Bus). The General Fund balance therefore decreased by \$196,576 during fiscal year 2019.

#### **Capital Asset and Debt Administration**

**Capital assets.** Capital assets include the land and building in the Academy Building Corporation Fund of \$25,711,844 and other capital assets in the governmental activities fund of \$437,738. Depreciation expense of \$33,054 and \$584,676 was reported in the Governmental Activities and the Building Corporation Funds on capital assets.

**Long-term lease.** The Academy participates in a long-term lease agreement with the Corporation. Monthly principal and interest payments are due under the lease agreements, with interest accruing at rates ranging from 3.75% to 7.25%. The lease ends in Oct 2040. The long-term lease provides essentially level debt service for The Academy throughout the entire term with no balloon payments or requirement to refinance. Annual debt service ranges from \$2,232,612 to \$1,954,688 and is clearly outlined in the bond documents.

#### **Economic Factors and Next Year's Budgets and Rates**

The FY 2019-20 budget includes revenue from Mill Levy overrides. This is additional funding made available to the school from property tax dollars in Colorado. Recent legislation created the opportunity for The Academy to have access to this funding. FY2019 funding was approx. \$550K and FY2020 funding is projected at approx. \$745K. When fully funded, this revenue may be as much as \$1.56M annually to The Academy. Previous legislation created the funding however the money is appropriated annually by the Colorado General Assembly so actual funding levels will not be available until March of each year. Enrollment is projected to be stable in FY 2019-20 and beyond with family retention (student return rate) over 96%.

#### **Requests for Information**

This financial report is designed to provide a general overview of The Academy's finances for all those with an interest in the School. Questions concerning any of the information provided in this report or requests for additional information shall be addressed to:

Chief Executive Officer
The Academy of Charter Schools, Inc.
11800 Lowell Blvd.
Westminster, CO 80031



### STATEMENT OF NET POSITION June 30, 2019

	GOVERNMENT	'AL ACTIVITIES
	2019	2018
ASSETS	<del></del>	
Cash and Investments	\$ 2,833,349	\$ 2,407,140
Restricted Cash and Investments	3,862,602	3,845,628
Accounts Receivable	213,168	332,280
Capital Assets, Not Being Depreciated	4,250,254	4,120,406
Capital Assets, Depreciated, Net of Accumulated Depreciation	21,899,328	22,357,328
TOTAL ASSETS	33,058,701	33,062,782
DEFERRED OUTFLOWS OF RESOURCES		
Related to OPEB Liability	110,373	96,548
Related to Pensions	8,363,026	16,350,119
TOTAL DEFERRED OUTFLOWS OF RESOURCES	8,473,399	16,446,667
LIABILITIES		
Accounts Payable	512,291	39,663
Accrued Salaries and Benefits	835,576	796,994
Unearned Revenue	31,694	30,654
Accrued Interest Payable	305,474	305,474
Compensated Absences	45,719	28,909
Noncurrent Liabilities		
Due Within One Year	745,000	715,000
Due in More Than One Year	30,096,362	30,838,566
OPEB Liability	1,275,833	1,212,163
Pension Liability	25,545,322	53,081,661
TOTAL LIABILITIES	59,393,271	87,049,084
DEFERRED INFLOWS OF RESOURCES		
Related to OPEB Liability	1,942	20,279
Related to Pensions	20,531,067	2,170,575
TOTAL DEFERRED INFLOWS OF RESOURCES	20,533,009	2,190,854
NET POSITION		
Investment in Capital Assets	(829,178)	(1,230,204)
Restricted for Emergencies	502,429	455,000
Unrestricted	(38,067,431)	(38,955,285)
TOTAL NET POSITION	\$ (38,394,180)	\$ (39,730,489)

#### STATEMENT OF ACTIVITIES Year Ended June 30, 2019

		PRC	OGRA	M REVEN	UES		N	Net Expense (	(Revenue) and
			О	perating		Capital		Changes in 1	Net Postion
		Charges for	Gı	rants and	G	rants and		Governmen	tal Activities
FUNCTIONS/PROGRAMS	Expenses	Services	Cor	ntributions	Co	ntributions		2019	2018
PRIMARY GOVERNMENT									
Governmental Activities									
Instruction	\$ 7,848,067	\$ 669,394	\$	837,953	\$	-	\$	(6,340,720)	\$ (14,925,600)
Supporting Services	7,579,604	1,678,487		-		533,911		(5,367,206)	(8,336,027)
Interest and Fiscal Charges	1,834,763							(1,834,763)	(1,849,222)
Total Governmental									
Activities	\$ 17,262,434	\$ 2,347,881	\$	837,953	\$	533,911	(	[13,542,689]	(25,110,849)
	GENERAL RE								
	Per Pupil Reve							13,967,544	13,306,179
	Mill Levy Revo							585,799	-
	Investment Ea	ırnıngs						101,389	42,623
	Unrestricted S	tate Aid						206,321 17,945	18,778
	Officstricted 5	tate Md					-	17,743	
	TOTAL G	ENERAL REV	ENU	ES				14,878,998	13,367,580
	CHANGE	IN NET POSI	TION	J				1,336,309	(11,743,269)
	NET POSI	TION, Beginni	ıng				(	(39,730,489)	(27,987,220)
	NIEW DOOR	TION D						20.204.400	<b>#</b> (20 T20 100)
	NET POSI	TION, Ending					\$ (	(38,394,180)	\$ (39,730,489)

## BALANCE SHEET ALL GOVERNMENTAL FUNDS June 30, 2019

	GENERAL FUND			
		2019		2018
ASSETS				
Cash and Investments	\$	2,833,349	\$	2,407,140
Restricted Cash and Investments		513,193		504,616
Accounts Receivable		213,168		332,280
TOTAL ASSETS	\$	3,559,710	\$	3,244,036
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts Payable	\$	512,291	\$	39,663
Accrued Salaries and Benefits		835,576		796,994
Unearned Revenue		31,694		30,654
TOTAL LIABILITIES		1,379,561		867,311
FUND BALANCES				
Restricted for Emergencies		502,429		455,000
Unassigned		1,677,720		1,921,725
TOTAL FUND BALANCES		2,180,149		2,376,725
Amounts reported for governmental activities in the statement of net position are different because:				
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.		437,738		181,214
Long-term liabilities and related assets related to pensions and OPEB are not due and payable in the current period and therefore, are not reported in the funds. This liability includes net pension liability (\$25,545,322), OPEB liability (\$1,275,833), deferred outflows related to pensions and OPEB \$8,473,399, deferred inflows related to pensions and OPEB (\$20,533,009), and compensated absences (\$45,719).		(38,926,484)	,	(40,066,920)
Internal service funds are used by management to charge the lease costs to governmental funds. The assets and liabilities of the internal service fund are included in the		(2.005.502)		(0.004.500)
governmental activities in the statement of net position.		(2,085,583)		(2,221,508)
Net position of governmental activities	\$	(38,394,180)	\$	(39,730,489)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUNDS Year Ended June 30, 2019

	GENERA	AL FUND
	2019	2018
REVENUES		
Local Sources	\$ 16,914,401	\$ 15,665,711
State and Federal Sources	1,610,088	1,202,635
TOTAL REVENUES	18,524,489	16,868,346
EXPENDITURES		
Instruction	8,566,310	7,818,120
Supporting Services	10,206,371	8,522,065
TOTAL EXPENDITURES	18,772,681	16,340,185
EXCESS OF REVENUES OVER		
(UNDER) EXPENDITURES	(248,192)	528,161
OTHER FINANCING SOURCES (USES)		
Transfers In	51,616	
TOTAL OTHER FINANCING		
SOURCES (USES)	51,616	
NET CHANGE IN FUND BALANCES	(196,576)	528,161
FUND BALANCES, Beginning	2,376,725	1,848,564
FUND BALANCES, Ending	\$ 2,180,149	\$ 2,376,725

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2019

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ (196,576)
Capital outlays to purchase or build capital assets are reported in governmental funds as	
expenditures. However, for governmental activities those costs are shown in the	
statement of net position and allocated over their estimated useful lives as annual	
depreciation expense in the statement of activities. This is the amount by which	
capital outlay \$289,578 exceeded depreciation expense (\$33,054), for the year.	256,524
Repayment of long-term is an expenditure in the governmental funds, but repayment	
of principal reduces long-term liabilities in the statement of net position. This is the	
amount of the change in compensated absences for the year.	(16,810)
The Internal Service fund is used by management to charge the cost of lease payments to	
the governmental funds. The net revenue of the internal service fund is reported with	
the governmental activities.	135,925
Deferred Charges related to pensions and OPEB are not recognized in the governmental funds.	
However. in the government-wide statements these amounts are capitalized and amortized.	 1,157,246
Change in net position of governmental activities	\$ 1,336,309

#### STATEMENT OF NET POSITION PROPRIETARY FUND TYPES June 30, 2019

	GOVERNMENTA	GOVERNMENTAL ACTIVITIES			
	Internal Serv				
	2019	2018			
ASSETS		_			
Current Assets					
Cash and Investments		\$ -			
Restricted Cash and Investments	3,349,409	3,341,012			
Total Current Assets	3,349,409	3,341,012			
Long-term Assets					
Capital Assets, Net of Accumulated Depreciation	25,711,844	26,296,520			
Total Long-term Assets	25,711,844	26,296,520			
TOTAL ASSETS	29,061,253	29,637,532			
LIABILITIES					
Current Liabilities					
Accrued Interest Payable	305,474	305,474			
Mortgage Payable - Current Portion	745,000	715,000			
Total Current Liabilities	1,050,474	1,020,474			
Long-Term Liabilities					
Mortgage Payable	30,096,362	30,838,566			
TOTAL LIABILITIES	31,146,836	31,859,040			
NET POSITION					
Net Investment in Capital Assets	(2,085,583)	(2,221,508)			
TOTAL NET POSITION	\$ (2,085,583)	\$ (2,221,508)			

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUND TYPES Year Ended June 30, 2019

	GOVERNMENT	AL ACTIVITIES
	Internal Ser	vice Fund
	2019	2018
OPERATING REVENUES		
Rent	\$ 2,580,889	\$ 2,582,098
Investment Income	56,309	24,980
TOTAL OPERATING REVENUES	2,637,198	2,607,078
OPERATING EXPENSES		
Purchased Services	27,422	27,957
Depreciation	584,676	584,676
Amortization	2,796	2,796
TOTAL OPERATING EXPENSES	614,894	615,429
OPERATING INCOME	2,022,304	1,991,649
NON-OPERATING EXPENSES		
Interest Expense	(1,834,763)	(1,849,222)
Transfer to General Fund	(51,616)	
TOTAL NON-OPERATING EXPENSES	(1,886,379)	(1,849,222)
NET INCOME (LOSS)	135,925	142,427
NET POSITION, Beginning	(2,221,508)	(2,363,935)
NET POSITION, Ending	\$ (2,085,583)	\$ (2,221,508)

### STATEMENT OF CASH FLOWS PROPRIETARY FUND TYPES

Year Ended June 30, 2019 Increase (Decrease) in Cash

GOVERNMENTAL

	ACTIVITIES			
		Internal Se		
		2019		2018
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received from Rental Operations	\$	2,580,889	\$	2,582,098
Cash Paid to Suppliers		(27,422)		(27,957)
Investment Income		56,309		24,980
Net Cash Provided by Operating Activities		2,609,776		2,579,121
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Interest Expense		(1,834,763)		(1,873,181)
Principal Payments on Loan		(715,000)		(675,000)
Net Cash Used by Financing Activities		(2,549,763)		(2,548,181)
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES				
Transfer to General Fund		(51,616)		
NET INCREASE IN CASH		8,397		30,940
CASH, Beginning		3,341,012		3,310,072
CASH, Ending	\$	3,349,409	\$	3,341,012
RECONCILIATION OF OPERATING INCOME TO				
NET CASH USED BY OPERATING ACTIVITIES				
Operating Income	\$	2,022,304	\$	1,991,649
Adjustments to Reconcile Operating Income				
to Net Cash Used by Operating Activities				
Depreciation Expense		584,676		584,676
Amortization Expense		2,796		2,796
Total Adjustments		587,472		587,472
Net Cash (Used) by Operating Activities	\$	2,609,776	\$	2,579,121

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Academy of Charter Schools, Inc. (the "Academy") was formed in 1994 pursuant to the Colorado Charter Schools Act to form and operate a charter school. The accounting policies of the Academy conform to generally accepted accounting principles as applicable to governmental units. Following is a summary of the more significant policies.

#### Reporting Entity

The financial reporting entity consists of the Academy and organizations for which the Academy is financially accountable. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the Academy. In addition, any legally separate organizations for which the Academy is financially accountable are considered part of the reporting entity. Financial accountability exists if the Academy appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if the organization provides benefits to, or imposes financial burdens on the Academy.

Based upon the application of these criteria, the following organization is included in the Academy's reporting entity.

#### The Academy of Charter Schools Building Corporation

The purpose of the Corporation is to provide a mechanism to issue and pay debt on behalf of the Academy. The Corporation is considered to be part of the Academy for financial reporting purposes because its resources are entirely for the direct benefit of the Academy and is blended into the Academy's financial statements as an internal service fund. As part of its ongoing responsibilities, the Corporation provides the Academy with monthly financial statements. Separate financial statements are not available.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Academy. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by intergovernmental revenues, are reported in a single column.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to students or others who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Unrestricted intergovernmental revenues not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds are reported in separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period, not to exceed 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Intergovernmental revenues, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Academy.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Internally dedicated resources are reported as general revenues rather than as program revenues.

When both restricted and unrestricted resources are available for use, it is the Academy's policy to use restricted resources first and the unrestricted resources as they are needed.

The Academy reports the following major governmental funds:

General Fund – This fund is the general operating fund of the Academy. It is used to account for all financial resources except those required to be accounted for in another fund.

Additionally, the Academy reports the following fund types:

The *Internal Service Fund* is used to account for activity of the Building Corporation.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows or resources. This separate financial statement element, deferred outflow of resources, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows or resources. This separate financial statement element, deferred inflow of resources, represents an acquisition of net position and fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Assets, Liabilities and Fund Balance/Net Position

*Investments* – Investments are recorded at fair value.

Receivables – Receivables are reported at their gross value, and, where appropriate, are reduced by the estimated portion that is expected to be uncollectable.

Capital Assets – Capital assets, which include property and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Academy as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Depreciation of exhaustible capital assets is charged as an expense against operations, and accumulated depreciation is reported on the statement of net position in the government-wide financial statements. Depreciation has been provided over the following estimated useful lives of the capital assets using the straight-line method: buildings 20 - 50 years, furniture and equipment 5 to 25 years.

Long Term Obligations - In the government-wide financial statements, and proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Compensated Absences – Eligible employees earn vacation time up to 160 hours per year depending on their length of service to the Academy. Employees may carry over up to 80 hours to the next contract year. Any unused vacation time in excess of 80 hours will be paid to the employee in August of each year.

Net Position— The government-wide and business-type fund financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Assets, Liabilities and Fund Balance/Net Position (Continued)

- <u>Investment in Capital Assets</u> is intended to reflect the portion of net position which are associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.
- Restricted Net Position are liquid assets, which have third party limitations on their use.
- <u>Unrestricted Net Position</u> represents assets that do not have any third party limitation
  on their use. While Academy management may have categorized and segmented portion
  for various purposes, the Academy Board has the unrestricted right to revisit or alter
  these managerial decisions.

Fund Balance Classification – The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Academy is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable This classification includes amounts that cannot be spent because
  they are either not in a spendable form (such as inventories and prepaid amounts) or
  are legally or contractually required to be maintained intact. The Academy does not
  report any fund balances as nonspendable as of June 30, 2019.
- Restricted This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The Academy has classified Emergency Reserves as being restricted because their use is restricted by State Statute for declared emergencies.
- Committed This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. These amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The Academy did not have any committed resources as of June 30, 2019.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Assets, Liabilities and Fund Balance/Net Position (Continued)

 <u>Unassigned</u> – This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The Academy would typically use Restricted fund balances first, followed by Committed resources, and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned fund balances.

#### Risk Management

The Academy is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The Academy carries commercial insurance for these risks of loss. Settled claims have not exceeded any coverages in the last three years.

#### Comparative Data

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the Academy's financial position and operations. However, complete comparative data in accordance with generally accepted accounting principles has not been presented since its inclusion would make the financial statements unduly complex and difficult to read.

Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgets and Budgetary Accounting**

A budget is adopted for the General Fund on a basis consistent with generally accepted accounting principles. Management submits to the Board of Directors a proposed budget for the fiscal year commencing the following July 1. The budget is adopted by the Board of Directors prior to June 30. Expenditures may not legally exceed appropriations at the fund level. Revisions must be approved by the Board of Directors. The budget includes proposed expenditures and the means of financing them. All appropriations lapse at fiscal year-end.

For the year ended June 30, 2019, actual expenditures exceeded appropriated amounts by \$165,867, due to the recognition of the School's on-behalf share of the State of Colorado's direct distribution to the Public Employee's Retirement Association's ("PERA") School Division Trust fund during the year ended December 31, 2018. The School's proportionate share of this distribution was \$207,458.

#### NOTE 3: CASH AND INVESTMENTS

Cash and Investments at June 30, 2019 consisted of the following:

Deposits	\$	1,146,675
Investments	<u> </u>	5,549,276

Total \$ 6,695,951

#### **Deposits**

#### <u>Custodial Credit Risk – Deposits</u>

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. At June 30, 2019, State regulatory commissioners have indicated that all financial institutions holding deposits for the Academy are eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held.

The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. The Academy has no policy regarding custodial credit risk for deposits.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 3:** *CASH AND INVESTMENTS* (Continued)

#### **Deposits** (Continued)

At June 30, 2019, the Academy had deposits with financial institutions with a carrying amount of \$1,146,675. The bank balances with the financial institutions were \$1,378,624. Of these balances \$250,000 were covered by federal depository insurance and \$1,128,624 were covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

#### Investments

#### Interest Rate Risk

The Academy does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit Risk

Colorado statutes specify in which instruments the units of local government may invest which includes:

- Obligations of the United States and certain U.S. government agency securities
- General obligation and revenue bonds of U.S. local government entities
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The above investments are authorized for all funds and fund types used by Colorado municipalities.

#### Local Government Investment Pool

The Academy had invested \$2,200,590 in the Colorado Surplus Asset Fund Trust (CSAFE) an investment vehicle established for local government entities in Colorado pursuant to Title 24, Article 75, Part 7 of the Colorado Revised Statues, to pool surplus funds for investment purposes. The State Securities Commissioner administers and enforces the requirements of creating and operating the Pools. CSAFE reports its underlying investments at amortized cost and is considered a qualifying external investment pool under GASB Statement 79. CSAFE operates similar to money market funds where each share is equal in value to \$1.00. The fair value of the position in the pools is the same as the value of the pooled shares.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 3:** *CASH AND INVESTMENTS* (Continued)

**Investments** (Continued)

Local Government Investment Pool (Continued)

CSAFE is rated AAAm by Standard and Poor's. The designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities are owned by the pools and held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the pools. Investments of the pools comply with state statues, consisting of U.S. Treasury bills, notes and note strips, repurchase agreements, U.S. Instrumentalities, Commercial Paper, Bank Deposits and Money Market Funds. CSAFE does not have any limitations or restrictions on participant withdrawals.

#### Fair Value

The Academy categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant observable inputs.

At June 30, 2019, the Academy held investments in government agency mutual funds in the amount of \$3,348,686 with maturity dates of less than one year and rated AAAm by Standard and Poor's. Given the low risk of this type of investment, the Academy has not established a policy limiting the amount of investments in this type of security and deems it unnecessary at this time. These investments are valued with Level 1 inputs.

#### Restricted Cash

Cash in the amount of \$3,349,409 is restricted for debt service in the Internal Service Fund. Cash in the amount of \$513,193 is restricted in the General Fund for the Academy's repair and replacement reserve.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 4: <u>CAPITAL ASSETS</u>

Capital Assets activity for the year ended June 30, 2019 is summarized below.

	Balance <u>June 30, 2018</u>			<u>Additions</u>	<u>Deletions</u>	Balance June 30, 2019	
Governmental Activities							
Capital Assets, Not Depreciated							
Land	\$	4,120,406	\$	-	\$ -	\$	4,120,406
Construction in Progress				129,848		_	129,848
Total Capital Assets, Not Depreciated		4,120,406	_	129,848			4,250,254
Capital Assets, Depreciated							
Buildings and Improvements		28,417,915		_	_		28,417,915
Equipment		454,153		159,730	-		613,883
Total Capital Assets,		-		-			-
Depreciated		28,872,068	_	159,730			29,031,798
Accumulated Depreciation							
Building		6,241,801		584,676	-		6,826,477
Equipment		272,939	_	33,054			305,993
Total Accumulated							<b>-</b>
Depreciation	-	6,514,740		617,730			7,132,470
Net Capital Assets, Depreciated		22,357,328	_	(458,000)			21,899,328
Net Capital Assets	\$	26,477,734	\$	(328,152)	<u>\$</u>	\$	26,149,582

Depreciation has been charged to the Supporting Services program of the Academy.

#### NOTE 5: ACCRUED SALARIES AND BENEFITS

Salaries and retirement benefits of certain contractually employed personnel are paid over a twelve-month period from August to July but are earned during a school year of nine months. The salaries and benefits earned, but unpaid, as of June 30, 2019, were \$835,576 in the General Fund.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 6: LONG-TERM DEBT

Following is a summary of the Academy's long-term debt transactions for the year ended June 30, 2019:

,	Balance June 30, 2018	Additions	<u>Payme</u>	ents j	Balance June 30, 2019	Due In ne Year
2004 Bonds Payable 2008 Bond Payable 2010 Bonds Payable Unamortized Discount	\$ 16,185,000 6,145,000 9,315,000 (91,434)	\$ - - -	15	0,000 5 5,000 2,796)	\$ 15,625,000 6,145,000 9,160,000 (88,638)	\$ 585,000 - 160,000 -
Total	\$ 31,553,566	\$ -	<u>\$ 712</u>	2,204	\$ 30,841,362	\$ 745,000

#### 2004 Bonds Payable

In May 2004, the Colorado Educational and Facilities Authority (CECFA) issued \$20,365,000 Charter School Revenue Bonds, Series 2004. Proceeds from the bonds were used to construct the Academy's building. The Academy is required to make lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at a rate ranging from 3.75% to 5.50% per year. Interest payments are due semi-annually on May 1 and November 1 and principal payments are due annually on May 1. Bonds maturing on May 1, 2009 and thereafter are subject to mandatory sinking fund redemption beginning May 1, 2007. The lease matures in May, 2036.

#### 2008 Bonds Payable

In August 2008, the Colorado Educational and Facilities Authority (CECFA) issued \$6,145,000 Charter School Revenue Bonds, Series 2008. Proceeds from the bonds were used to construct an addition to the Academy's building. The Academy is required to make lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at a rate of 5.625% per year. Interest payments are due semi-annually on May 1 and November 1 and principal payments are due annually on May 1 starting in 2037. Bonds maturing on May 1, 2040 and thereafter are subject to mandatory sinking fund redemption beginning May 1, 2037. The lease matures in May, 2040.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 6:** *LONG-TERM DEBT* (Continued)

#### 2010 Bonds Payable

In November 2010, the Colorado Educational and Facilities Authority (CECFA) issued \$4,435,000 Charter School Revenue Bonds, Series 2010A and \$5,625,000 in Charter School Revenue Bonds, Series 2010B. Proceeds from the bonds were used to purchase land and construct an additional educational facility. The Academy is required to make lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at a rate ranging from 6.125% to 7.25% per year. Interest payments are due semi-annually on May 1 and November 1 and principal payments are due annually on November 1. Series 2010A Bonds maturing on or after November 1, 2040 are subject to mandatory sinking fund redemption beginning November 1, 2034. Series 2010B Bonds maturing on or after November 1, 2020 are subject to mandatory sinking fund redemption beginning November 1, 2012. The lease matures in November, 2040.

Future debt service requirements are as follows:

Year Ended June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 745,000	\$ 1,804,844	\$ 2,549,844
2021	785,000	1,765,793	2,550,793
2022	830,000	1,724,631	2,554,631
2023	875,000	1,679,081	2,554,081
2024	925,000	1,630,944	2,555,944
2025-2029	5,510,000	7,287,144	12,797,144
2030-2034	7,365,000	5,447,181	12,812,181
2035-2039	10,400,000	2,859,020	13,259,020
2040-2041	3,495,000	280,531	<u>3,775,531</u>
Total	\$ 30,930,000	<u>\$ 24,479,169</u>	<u>\$ 55,409,169</u>

#### NOTE 7: *TRANSFERS*

During the year ended June 30, 2019, the Internal Service Fund transferred excess funds in the amount of \$51,616 to the General Fund.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 8: <u>DEFINED BENEFIT PENSION PLAN</u>

#### **Defined Benefit Pension Plan**

#### **Summary of Significant Accounting Policies**

Pensions. Academy participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 for the SCHDTF are listed below. A full copy of the bill can be found online at <a href="https://www.leg.colorado.gov">www.leg.colorado.gov</a>.

- Increases employer contribution rates for the SCHDTF by 0.25 percent on July 1, 2019.
- Increases employee contribution rates for the SCHDTF by a total of 2 percent (to be phased in over a period of 3 years starting on July 1, 2019).
- As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.
- Modifies the retirement benefits, including temporarily suspending and reducing the
  annual increase for all current and future retirees, increases the highest average salary
  for employees with less than five years of service credit on December 31, 2019 and
  raises the retirement age for new employees.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

#### Summary of Significant Accounting Policies (Continued)

 Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 years.

#### General Information about the Pension Plan

Plan description. Eligible employees of the Academy are provided with pensions through the School Division Trust Fund (SCHDTF)—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Benefits provided as of December 31, 2018. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

 Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

#### General Information about the Pension Plan (Continued)

• \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2018, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments in certain years, referred to as annual increases in the C.R.S. Pursuant to SB 18-200, there are no annual increases (AI) for 2018 and 2019 for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lessor of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The automatic adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

#### General Information about the Pension Plan (Continued)

Contributions provisions as of June 30, 2019: Eligible employees, Academy and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Eligible employees are required to contribute 8 percent of their PERA-includable salary during the period of July 1, 2018 through June 30, 2019. Employer contribution requirements are summarized in the table below:

	January 1,	January
	2018	1, 2019
	Through	Through
	December	June 30,
	31, 2018	2019
Employer contribution rate	10.15%	10.15%
Amount of employer contribution		
apportioned to the Health Care		
Trust Fund as specified in C.R.S. §		
24-51-208(1)(f)	(1.02)%	(1.02)%
Amount apportioned to the		
SCHDTF	9.13%	9.13%
Amortization Equalization		
Disbursement (AED) as specified in		
C.R.S. § 24-51-411	4.50%	4.50%
Supplemental Amortization		
Equalization Disbursement (SAED)		
as specified in C.R.S. § 24-51-411	5.50%	5.50%
Total employer contribution rate		
to the SCHDTF	19.13%	19.13%

Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

#### General Information about the Pension Plan (Continued)

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the Academy is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from Academy were \$1,579,911 for the year ended June 30, 2019.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total pension liability to December 31, 2018. The Academy proportion of the net pension liability was based on Academy contributions to the SCHDTF for the calendar year 2017 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2019, the Academy reported a liability of \$25,545,322 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the Academy as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with Academy were as follows:

Academy proportionate share of the net pension	
liability	\$25,545,322
The State's proportionate share of the net pension	
liability as a nonemployer contributing entity	
associated with the Academy	\$ 3,492,968
Total	\$29,038,290

At December 31, 2018, the Academy proportion was 0.14427 percent, which was a decrease of 0.01989 percent from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the Academy recognized pension expense of \$391,157 and revenue of \$17,945 for support from the State as a nonemployer contributing entity. At June 30, 2019, the Academy reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

	Deferred Outflows of	Deferred Inflows of
	<u>Resources</u>	<u>Resources</u>
Difference between expected and		
actual experience	\$866,526	N/A
Changes of assumptions or other		
inputs	\$4,768,146	\$15,886,442
Net difference between projected		
and actual earnings on pension plan		
investments	\$1,392,380	N/A
Changes in proportion and		
differences between contributions		
recognized and proportionate share		
of contributions	\$538,648	\$4,644,625
Contributions subsequent to the		
measurement date	\$797,326	N/A
Total	\$8,363,026	\$20,531,067

\$797,326 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended:	
2020	(\$2,315,149)
2021	(\$6,850,924)
2022	(\$4,560,953)
2023)	\$ 761,659

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Actuarial assumptions. The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method Entry age
Price inflation 2.40 percent
Real wage growth 1.10 percent
Wage inflation 3.50 percent
Salary increases, including wage inflation 3.50 – 9.70 percent

Long-term investment rate of return, net of pension

plan investment expenses, including price inflation
Discount rate
7.25 percent
4.78 percent

Post-retirement benefit increases:

PERA benefit structure hired prior to 1/1/07;

and DPS benefit structure (automatic) 2.00 percent compounded

annually

PERA benefit structure hired after 12/31/06

(ad hoc, substantively automatic) Financed by the

Annual Increase Reserve

The revised assumptions shown below were reflected in the roll-forward calculation of the total pension liability from December 31, 2017 to December 31, 2018:

Discount rate 7.25 percent

Post-retirement benefit increases:

PERA benefit structure hired prior to 1/1/07

and DPS benefit structure (automatic) 0% through 2019 and 1.5% compounded annually, thereafter

PERA benefit structure hired after 12/31/06

(ad hoc, substantively automatic) Financed by the

Annual Increase Reserve

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Healthy, post-retirement mortality assumptions reflect the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2016, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the SCHDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	30 Year Expected
	Allocation	Geometric Real
		Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income -	1.84%	0.60%
Developed		
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members
  were based upon a process to estimate future actuarially determined contributions
  assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### **NOTE 8: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

 Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the SCHDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond rate, and therefore, the discount rate is 7.25 percent.

As of the prior measurement date, the long-term expected rate of return on plan investments of 7.25 percent and the municipal bond index rate of 3.43 percent were used in the discount rate determination resulting in a discount rate of 4.78 percent, 2.47 percent lower compared to the current measurement date.

Sensitivity of the Academy proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$32,476,507	\$25,545,322	\$19,728,889

Pension plan fiduciary net position. Detailed information about the SCHDTF's fiduciary net position is available in PERA's CAFR which can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u>

#### **Summary of Significant Accounting Policies**

OPEB. Academy participates in the Health Care Trust Fund (HCTF), a cost-sharing multipleemployer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the OPEB Plan

Plan description. Eligible employees of the Academy are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

# NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

#### General Information about the OPEB Plan (Continued)

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

#### PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

#### DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

## NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

#### General Information about the OPEB Plan (Continued)

entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions. Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the Academy is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from Academy were \$84,240 for the year ended June 30, 2019.

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Academy reported a liability of \$1,275,833 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2018. The Academy proportion of the net OPEB liability was based on Academy contributions to the HCTF for the calendar year 2018 relative to the total contributions of participating employers to the HCTF.

At December 31, 2018, the Academy proportion was 0.09377 percent, which was an increase of 0.00050 percent from its proportion measured as of December 31, 2017.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

## NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

For the year ended June 30, 2019, the Academy recognized OPEB expense of \$115,748. At June 30, 2019, the Academy reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of</u>	Deferred Inflows
	<u>Resources</u>	of Resources
Difference between expected and		
actual experience	\$4,631	\$1,942
Changes of assumptions or other		
inputs	\$8,950	N/A
Net difference between projected		
and actual earnings on OPEB		
plan investments	\$7,337	N/A
Changes in proportion and		
differences between		
contributions recognized and		
proportionate share of		
contributions	\$46,942	N/A
Contributions subsequent to the		
measurement date	\$42,513	N/A
Total	\$110,373	\$1,942

\$42,513 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

## NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Year ended June 30, 2019:	
2020	\$14,310
2021	\$14,310
2022	\$14,312
2023	\$19,409
2024	\$ 3,481
Thereafter	\$ 96

Actuarial assumptions. The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent

Salary increases, including wage inflation 3.50 percent in aggregate

Long-term investment rate of return, net of OPEB

plan investment expenses, including price inflation 7.25 percent Discount rate 7.25 percent

Health care cost trend rates PERA benefit structure:

Service-based premium subsidy 0.00 percent PERACare Medicare plans 5.00 percent

Medicare Part A premiums 3.25 percent for 2018,

gradually rising to 5.00

percent in 2025

DPS benefit structure:

Service-based premium subsidy 0.00 percent

PERACare Medicare plans N/A Medicare Part A premiums N/A

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

## NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following monthly costs/premiums are assumed for 2018 for the PERA Benefit Structure:

	Cost for	Premiums for
Medicare Plan	Members	Members
	Without	Without
	Medicare Part A	Medicare Part A
Self-Funded Medicare	\$736	\$367
Supplement Plans		
Kaiser Permanente Medicare	602	236
Advantage HMO		
Rocky Mountain Health	611	251
Plans Medicare HMO		
UnitedHealthcare Medicare	686	213
НМО		

The 2018 Medicare Part A premium is \$422 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

# NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Medicare Plan	Cost for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$289
Kaiser Permanente Medicare Advantage HMO	300
Rocky Mountain Health Plans Medicare HMO	270
UnitedHealthcare Medicare HMO	400

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2017, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

## NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Year	PERACare Medicare Plans	Medicare Part A Premiums
2018	5.00%	3.25%
2019	5.00%	3.50%
2020	5.00%	3.75%
2021	5.00%	4.00%
2022	5.00%	4.25%
2023	5.00%	4.50%
2024	5.00%	4.75%
2025+	5.00%	5.00%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

## NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA
  benefit structure who are expected to attain age 65 and older ages and are not eligible
  for premium-free Medicare Part A benefits were updated to reflect the change in costs
  for the 2018 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect
  the then-current expectation of future increases in rates of inflation applicable to
  Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

# NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	30 Year Expected
	Allocation	Geometric Real
		Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income -	1.84%	0.60%
Developed		
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

# NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

Sensitivity of the Academy proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease	Current Trend	1% Increase in
	in Trend Rates	Rates	Trend Rates
PERACare Medicare trend			
rate	4.00%	5.00%	6.00%
Initial Medicare Part A trend			
rate	2.00%	3.00%	4.00%
Ultimate Medicare Part A			
trend rate	4.00%	5.00%	6.00%
Net OPEB Liability	\$1,240,602	\$1,275,833	\$1,316,355

Discount rate. The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

## NOTE 9: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

 Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

Sensitivity of the Academy proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	(6.25%)	Rate (7.25%)	(8.25%)
Proportionate share of the		·	
net OPEB liability	\$1,427,546	\$1,275,833	\$1,146,133

OPEB plan fiduciary net position. Detailed information about the HCTF's fiduciary net position is available in PERA's CAFR which can be obtained at <a href="www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

#### NOTE 10: <u>COMMITMENTS AND CONTINGENCIES</u>

### Claims and Judgments

The Academy participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Academy may be required to reimburse the grantor government. As of June 30, 2019, significant amounts of grant expenditures have not been audited, but the Academy believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the Academy.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2019

#### NOTE 10: COMMITMENTS AND CONTINGENCIES

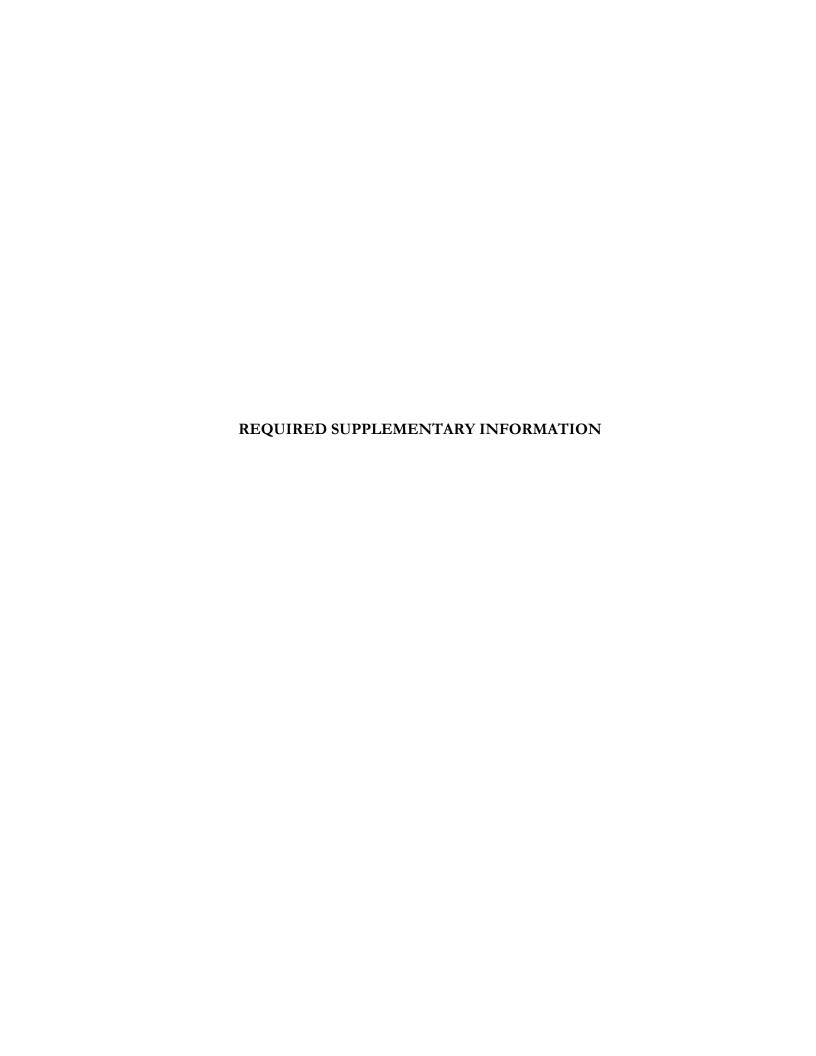
#### **Tabor Amendment**

In November 1992, Colorado voters passed the Tabor Amendment to the State Constitution, which limits state and local government tax powers and imposes spending limitations. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and student enrollment. Revenue received in excess of the limitations may be required to be refunded. The Academy believes it has complied with the Amendment. As required by the Amendment, the Academy has established a reserve for emergencies. At June 30, 2019, the reserve of \$502,429 was recorded as a reservation of fund balance in the General Fund.

#### NOTE 11: DEFICIT NET POSITION

The net position of the governmental activities is in a deficit position of \$38,394,180 due to the Academy including its Net Pension Liability per the requirements of GASB Statements No. 68 and 75.

As of June 30, 2019 the Academy had an internal service fund net position deficit of \$2,085,583. The deficit was created when the Academy used bond proceeds to construct its facilities. The deficit will be eliminated as the Academy pays down its debt.



### BUDGETARY COMPARISON SCHEDULE GENERAL FUND Year Ended June 30, 2019

2019

		201	19			
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2018 ACTUAL	
REVENUES						
Local Sources						
Per Pupil Operating Revenue	\$ 13,858,109	\$ 13,996,166	\$ 13,967,544	\$ (28,622)	\$ 13,306,179	
Mill Levy	529,500	553,361	585,799	32,438	=	
Pupil Activities	620,000	660,000	669,394	9,394	737,921	
Charges for Services	1,340,000	1,375,000	1,440,263	65,263	1,585,190	
Earnings on Investments	14,000	21,000	45,080	24,080	17,643	
Other Revenue	385,000	661,000	206,321	(454,679)	18,778	
State and Federal Sources						
Grants and Donations	1,260,149	1,460,595	1,610,088	149,493	1,202,635	
TOTAL REVENUES	18,006,758	18,727,122	18,524,489	(202,633)	16,868,346	
EXPENDITURES						
Current						
Salaries	8,657,665	8,444,781	8,586,952	(142,171)	7,884,912	
Employee Benefits	2,916,773	3,039,885	3,134,965	(95,080)	2,656,444	
Purchased Services	3,957,010	4,408,542	4,536,880	(128,338)	3,769,090	
Supplies and Materials	1,960,811	1,886,680	1,610,219	276,461	1,372,239	
Property	200,000	160,000	167,305	(7,305)	-	
Other	611,525	666,926	736,360	(69,434)	657,500	
TOTAL EXPENDITURES	18,303,784	18,606,814	18,772,681	(165,867)	16,340,185	
EXCESS OF REVENUES OVER (UNDER)						
EXPENDITURES	(297,026)	120,308	(248,192)	(368,500)	528,161	
OTHER FINANCING SOURCES						
Transfers In		<u> </u>	51,616	51,616		
NET CHANGE IN						
FUND BALANCES	(297,026)	120,308	(196,576)	(316,884)	528,161	
FUND BALANCE, Beginning	1,999,284	2,376,725	2,376,725		1,848,564	
FUND BALANCE, Ending	\$ 1,702,258	\$ 2,497,033	\$ 2,180,149	\$ (316,884)	\$ 2,376,725	
	-,,			(0-0,001)		

### SCHEDULE OF THE SCHOOL'S PROPORTIONATE SHARE SCHOOL DIVISION TRUST FUND

Years Ended December 31,

		2013	 2014	 2015	 2016	 2017		2018
School's proportionate share of the Net Pension Liability		0.079%	0.160%	0.163%	0.156%	0.164%		0.144%
School's proportionate share of th Net Pension Liability	ne \$	10,030,429	\$ 21,708,268	\$ 24,973,594	\$ 46,534,475	\$ 53,081,661	\$	25,545,322
State of Colorado Proportionate Share of the Net Pension Liability associated with the School				<u>-</u>	<u>-</u>			3,492,968
Total portion of the Net Pension Liability associated with the School		\$ 10,030,429	 \$ 21,708,268	 \$ 24,973,594	 \$ 46,534,475	\$ 53,081,661		\$ 29,038,290
School's covered payroll	\$	6,374,528	\$ 6,710,029	\$ 7,116,195	\$ 6,988,424	\$ 7,572,236	\$	7,931,095
School's proportionate share of the Net Pension Liability as a percentage of its covered payroll	ne	157.4%	323.5%	350.9%	665.9%	701.0%		366.1%
Plan fiduciary net position as a percentage of the total pension liability		64.07%	62.80%	59.20%	43.10%	43.96%		57.01%

This schedule is reported as of December 31, as that is the plan year end.

### SCHEDULE OF THE SCHOOL'S CONTRIBUTIONS SCHOOL DIVISION TRUST FUND

Years Ended June 30,

	2014	2015	2016	2017	2018	2019
Statutorily required contributions	\$ 1,064,275	\$ 1,102,441	\$ 1,369,654	\$ 1,374,149	\$ 1,531,707	\$ 1,579,911
Contributions in relation to the Statutorily required contributions	1,064,275	1,102,441	1,369,654	1,374,149	1,531,707	1,579,911
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
School's covered payroll	\$ 6,252,422	\$ 6,710,029	\$ 7,305,839	\$ 7,476,403	\$ 7,696,932	\$ 8,258,811
Contributions as a percentage of covered payroll	17.02%	16.43%	18.75%	18.38%	19.90%	19.13%

#### Notes:

### SCHEDULE OF THE SCHOOL'S PROPORTIONATE SHARE HEALTH CARE TRUST FUND

Years Ended December 31,

	2016		2017	 2018
School's proportionate share of the Net OPEB Liability	0.089%		0.933%	0.094%
School's proportionate share of the Net OPEB Liability	\$ 1,147,510	\$	1,212,163	\$ 1,275,833
School's covered payroll	\$ 6,988,424	\$	7,572,236	\$ 7,931,095
School's proportionate share of the Net OPEB Liability as a percentage of its covered payroll	16.4%		16.0%	16.1%
Plan fiduciary net position as a percentage of the total OPEB liability	16.72%		17.53%	17.03%

This schedule is reported as of December 31, as that is the plan year end.

## SCHEDULE OF THE SCHOOL'S CONTRIBUTIONS HEALTH CARE TRUST FUND

Years Ended June 30,

		2017		2018	2019		
Statutorily required contributions	\$	76,259	\$	78,509	\$	84,240	
Contributions in relation to the Statutorily required contributions	76,259		78,509		84,240		
Contribution deficiency (excess)	\$		\$	-	\$	-	
School's covered payroll	\$ 7,476,403		\$ 7,696,932		\$ 8,258,811		
Contributions as a percentage of covered payroll		1.02%		1.02%		1.02%	

#### Notes: