

2024 Title IX Regulations: Investigator Training

Presented by: Alyse Pacheco Nichols and Emma J. Sol

Oak Grove Unified School District August 23, 2024



Alyse Nichols

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Overview

Alyse Nichols is a Partner in Lozano Smith's Walnut Creek Office. She represents clients in the facilities and business, litigation, and construction aspects of education law.

Experience

Ms. Nichols frequently assists clients through Brown Act compliance, particularly related to agenda questions and issues; reviews vendor contracts; and helps conduct investigations into both employee and student Title IX complaints.

Ms. Nichols prepares and assists clients in presenting expulsion cases, on behalf of school sites, before school boards and admin panels. She assists admin panels throughout the expulsion hearing process, and presents on student discipline, including expulsion appeals. She has also negotiated stipulated expulsion agreements for school sites. Additionally, Ms. Nichols supports clients in handling grade challenge appeals and requests for student records.

Ms. Nichols previously worked as a staff attorney at the California Supreme Court, where she reviewed and researched criminal writ petitions, and petitions for review in direct appeal and habeas corpus cases. She then proposed resolutions of the legal issues in each case to the court. Ms. Nichols also served as a judicial extern for the U.S. District Court, Northern District of California, where she gained extensive experience researching and drafting proposed procedural and dispositive orders in prisoners' cases.

Education

Ms. Nichols received her Juris Doctor from the University of San Francisco School of Law, and earned Bachelors of Arts in Sociology and Spanish from Westmont College. While in law school, Ms. Nichols was a member of the USF Law Review, and the McAuliffe Honor Society, and served as President of the USF Law La Raza Student group.



Facilities & Business Litigation Construction Advice & Litigation



J.D., University of San Francisco School of Law

B.A., Westmont College





Emma J. Sol

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Overview

Emma J. Sol is an Associate in Lozano Smith's Walnut Creek office. Ms. Sol focuses her practice primarily on Title IX, labor and employment, student and investigations issues.

Experience

Ms. Sol frequently assists clients in all aspects of Title IX compliance, including completing investigations and drafting policy. She also utilizes her knowledge and expertise in the area to present trainings on Title IX topics to assist clients in understanding this complex law. Ms. Sol also provides related Title IX services, including serving as an investigator, decision-maker, and appeals officer for Title IX grievance procedures. Ms. Sol works frequently with clients to assist on Title IX sports equity concerns and represents clients throughout Office of Civil Rights investigations.

Ms. Sol provides legal guidance to clients on personnel matters, including investigations, discrimination, retaliation, and sexual harassment claims, and employee discipline. Ms. Sol is also familiar and experienced in guidance on student-related issues, such as student investigations, discipline, constitutional student matters, and assisting clients in responding to California Public Records Act Requests. She applies her background and knowledge in college athletic compliance in many areas of her representation of clients.

Education

Ms. Sol earned her law degree from Santa Clara University School of Law. She was a Dean's List graduate and received a High Tech Law Certificate, with honors. She also received CALI Awards in both Contracts and Negotiations. While in law school, she mentored first year law students as an Academic Support Program Fellow, and was the President of the Sports and Entertainment Law Society. Ms. Sol graduated magna cum laude from Texas Christian University, where she earned a Bachelor of Science in Sports Broadcasting, with an English minor and emphasis on Women & Gender Studies.

Practices

Title IX Labor & Employment Student Investigations



J.D., Santa Clara University School of Law

B.S., Texas Christian University





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Lozano Smith is a full-service education and public agency law firm serving hundreds of California's K-12 and community college districts, and numerous cities, counties, and special districts. Established in 1988, the firm prides itself on fostering longstanding relationships with our clients, while advising and counseling on complex and ever-changing laws. Ultimately, this allows clients to stay focused on what matters most – the success of their district, students and communities they serve. Lozano Smith has offices in eight California locations: Sacramento, Walnut Creek, Fresno, Monterey, Bakersfield, San Luis Obispo, Los Angeles, and San Diego.

AREAS OF EXPERTISE

- Administrative Hearings
- Charter School
- Community College
- Facilities & Business
- Governance
- Investigations
- Labor & Employment
- Litigation
- Municipal
- Public Finance
- Public Safety
- Special Education
- Student
- Technology & Innovation
- Title IX

COST CONTROL is important for public agencies and an area we have mastered. We recognize and understand your financial restraints and work tirelessly to provide the best legal representation with those limitations in mind. One of the best ways we keep legal costs to a minimum is through strategic, preventive legal services. These include Client News Briefs to keep you updated on changing laws affecting education. In addition, we offer extensive workshops and legal seminars providing the tools needed to minimize liability, reducing the need for legal assistance down the road.

CLIENT SERVICE is our top priority and we take it very seriously. With premier service as the benchmark, we have established protocols and specific standards of practice. Client calls are systematically returned within 24 hours and often sooner when required.

DIVERSITY IS KEY and we consciously practice it in all that we do. It is one of our core beliefs that there is a measurable level of strength and sensitivity fostered by bringing together individuals from a wide variety of different backgrounds, cultures and life experiences. Both the firm and the clients benefit from this practice, with a higher level of creative thinking, deeper understanding of issues, more compassion, and the powerful solutions that emerge as a result.

LS Lozano Smith

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Presented by: Alyse Pacheco Nichols and Emma J. Sol

OAK GROVE UNIFIED SCHOOL DISTRICT August 23, 2024



Presenter

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Alyse Pacheco Nichols

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2

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AT LOZANO SMITH

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The 2024 Regulations are <u>NOT</u> Retroactive

- Only applies to sex discrimination that occurred on or after August 1, 2024.
- All incidents that took place on or before July 31, 2024, must be processed through the 2020 Title IX Regulations.



Knowledge Check

- Before you came to this presentation, you were working on a Title IX investigation from a complaint that came in on June 6.
- Should you adjust your current investigation to comply with the 2024 regulations?



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Overview of the 2024 Regulations

Sex Discrimination

- 2024 Title IX Regulations prohibit sex discrimination, including but not limited to sex-based harassment.
- "Sex" = sex stereotypes, sex characteristics, pregnancy or related conditions, sexual orientation, and gender identity.
- This is an expanded scope in comparison to the 2020 Title IX Regulations.
 ^{34 C.F.R. § 106.10}

8

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Definition of Sex-Based Harassment

- Quid Pro Quo (person authorized by the District)
- Hostile environment harassment (is subjectively and objectively offensive and is so severe or pervasive that it limits or denies a person's ability to participate in or benefit from the recipient's education program or activity)
- Sexual Assault, Dating Violence, Domestic Violence, and Stalking

Sex-Based Harassment - HEH

Factors to consider:

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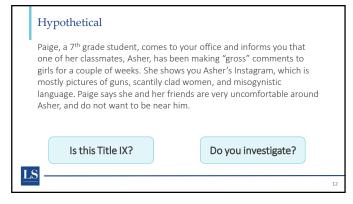
- Effect on the complainant's ability to access the district's education program or activity;
- The type, frequency, and duration of the conduct;
- The parties' ages, roles, previous interactions, and other individual factors;
- The location of the conduct and the context in which the conduct occurred; and

10

11

Other sex-based harassment.

Sexual Assault • Rape • Fondling • Sodomy (meaning forcible oral or anal sexual intercourse with a complainant) • Incest • Sexual assault with an object • Statutory rape



Title IX Jurisdiction

Must address all sex discrimination occurring under the district's education program or activity in the United States. Includes, but is not limited to:

- Conduct that occurs in any building owned or controlled by a student org. that is officially recognized by a postsecondary institution; and,
- Conduct that is subject to the recipient's disciplinary authority.

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13

Location and Impact	Is it Title IX?
Off campus conduct with no impact on campus and the District has no jurisdiction in policy	No Title IX Jurisdiction
Off campus conduct with impact that is not a Title IX violation (i.e., complainant is upset by seeing respondent)	No Title IX Jurisdiction, but District must remedy/provide supportive measures
Off campus conduct with impact that is within Title IX (i.e., hostile environment harassment from rumors, bullying, retaliation, etc.)	Yes, Title IX jurisdiction over HEH
Off campus conduct when District has jurisdiction over off campus conduct in policy	Yes, Title IX jurisdiction

Sex-Based Distinctions or Separation

- Recipients can impose sex-based distinctions or separation in their educational programs if they do not impose more than a *de minimis harm.*
- More than de minimis harm is any harm that is genuine and objectively non-trivial, from a reasonable person's perspective.
- Prohibiting a student from participating in an education program or activity consistent with their gender identity violates this standard and is thus prohibited.

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§ 106.31(a)(2)



Definitions To Know

2024 Title IX Definitions

Complainant:

 Includes person(s) other than student(s)/employee(s) who is alleged to have been subjected to conduct that could constitute sex discrimination under Title IX at a time when that individual was participating or attempting to participate in the district's education program or activity.

Respondent

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 A person who is alleged to have violated the recipient's prohibition on sex discrimination.

34 C.F.R. § 106.2

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18

2024 Title IX Definitions

Knowledge

 Knowledge of conduct that reasonably may constitute sex discrimination requires prompt and effective response. (34 C.E.R. § 106.44)

Evaluation:

 The district's decision to dismiss or investigate a complaint. (34 C.F.R. § 106.45(b)(4))

2024 Title IX Definitions

Complaint:

 May be oral or written, as long as the complaint can be objectively understood as a request for the district to investigate.
 (34 C.F.R. § 106.45(a)(2))

Pregnancy or Related Conditions

 Pregnancy, childbirth, termination of pregnancy, or lactation; medical conditions related to pregnancy, childbirth, termination of pregnancy, or lactation; or recovery from pregnancy, childbirth, termination of pregnancy, lactation, or related medical conditions.
 (34 C.F.R. \$106.2)

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2024 Title IX Definitions

Retaliation:

 Retaliation means intimidation, threats, coercion, or discrimination against any person by the District, a student, or an employee or other person authorized to provide aid, benefit, or service, for the purpose of interfering with any right or privilege secured by Title IX, or because the person has participated in any manner in a Title IX process.

Peer Retaliation:

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Peer retaliation means retaliation by a student against another student.

34 C.F.R. § 106.2

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19

Steps of Title IX Investigations

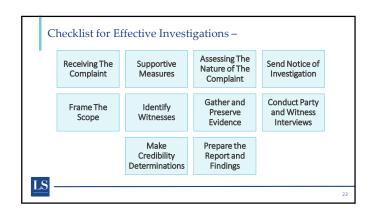
Investigator's Duties

- Interviews parties and witnesses
- Gathers and reviews evidence
- Prepares investigation report
- Allows parties to inspect, review, and respond to all relevant evidence
- Considers all parties' responses

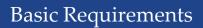
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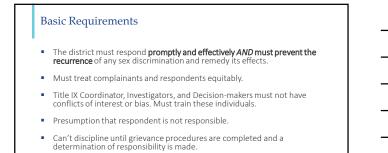


May be the Title IX Coordinator









34 C.F.R. § 106.45

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Basic Requirements

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- Reasonably prompt timeframes for all major stages.
- Reasonable steps to protect the privacy of parties and witnesses.
- Objective evaluation of all relevant and not otherwise impermissible evidence.
- Consolidation is permitted for complaints arising out of the same facts or circumstances.

34 C.F.R. § 106.45

26

Responding to Complaints

Initial Evaluations

Responding to Sex Discrimination

- The District must respond promptly and effectively and must prevent the recurrence of any sex discrimination and remedy its effects.
- Title IX reporting is separate from mandated reporting requirements.

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28

Responding to Sex Discrimination

All non-confidential employees <u>must</u> notify the Title IX Coordinator of conduct that could reasonably be considered sex discrimination.

Supervisors must report up to the Title IX Coordinator.



Confidential Employees



An employee whose communications are privileged or confidential under Federal or State law or an employee that has been designated as a confidential employee for the purpose of providing services to persons related to sex discrimination.

> Confidential Employees are <u>NOT</u> <u>REQUIRED</u> to report to the Title IX Coordinator

Confidential Employees

Under Law

- School counselor
- Licensed psychologist
- Licensed clinical social worker
- School psychologist with credential
- Licensed marriage and family therapist (MFT)
- Licensed professional clinical counselor
- Licensed educational psychologist (Evid. Code 1010.5)

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Confidential Employees

- Only confidential when providing those services.
- Must provide specific training to them about their reporting requirements.



31

Initial Evaluation

Upon notice, Title IX Coordinator must:

- Treat parties equitably
- Supportive measures
- Inform Complainant of processes
- Initiate process

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Must consider and evaluate the parties' wishes

34 C.F.R. §106.44(f)

Confidentiality

Prohibited from disclosing personally identifiable information, **except:**

- Prior written consent
- Disclosure to parent, guardian, or other authorized legal representative with the legal right to receive disclosures
- To carry out Title IX grievance procedure
- As required by law
 34 C.F.R. §106.44(j)

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34

Factors to Consider when Complaint is Initiated by Title IX Coordinator

- Complainant request
- Complainant's reasonable safety concerns
- Risk of additional acts
- Severity

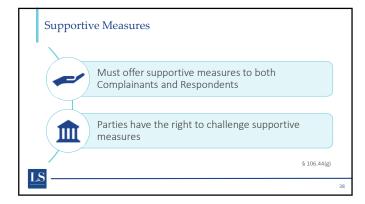
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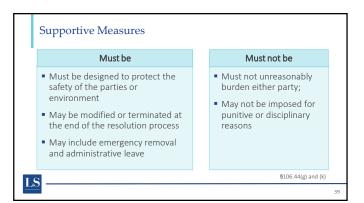
- Age and relationship
- Scope (i.e., pattern, ongoing acts, or impact on multiple individuals)
- Availability of evidence
- Whether the alleged sex discrimination can be stopped

34 C.F.R. § 106.44(f)



Responding to Complaints Supportive Measures





Supportive Measures

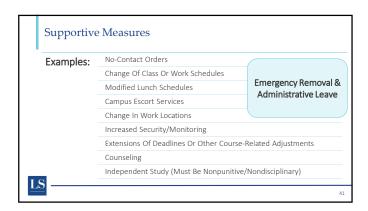


Parties may challenge a decision regarding their supportive measures

Challenge heard by an impartial employee with the ability to modify or reverse the original decision

34 C.F.R. \$106.44(g)

40



Hypothetical A Principal from one of your middle schools calls you after school and talls you that an 8th grade student, June, came to her and told her that a 7th grade student, Cheyenne, has been making her feel uncomfortable a school. June told her that Cheyenne has been staring at her in the locker room, and that one of her friends overheard Cheyenne call her "sexy" when she was changing in the locker room. The Principal is unsure what to do and is looking to you for assistance. Is this Title IX? What Supportive Measures Do You Offer?



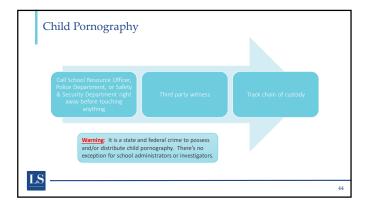
Students with Disabilities

§ 106.44(g)(6)

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K-12 district **MUST** consult with a student's IEP/Section 504 team to determine appropriate accommodations.





Responding to Complaints

Notice of Investigation

Notice to the Parties

- Identify grievance procedure;Identify allegations with
- sufficient details;Statement that retaliation is
- prohibited;
- Parties will be provided access to evidence.

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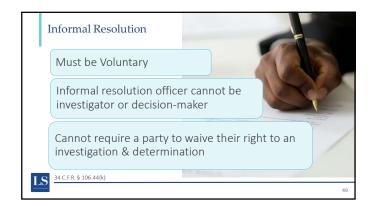
- Prohibition of knowingly making false statements or submitting false information.
- Providing right to an advisor of their choice.

46

Responding to Complaints Informal Resolution







Informal Resolution

- Must provide notice to both parties including:
 - Allegations,
 - Requirements of informal resolution process,
 - Right to withdraw and initiate investigation,
 - Resolution would preclude an investigation,
 - Potential terms of resolution,
 - What information the District will maintain and how the District could disclose such information.

Hypothetical

34 C.F.R. § 106.44(k)

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Jordan, a 12th grader, comes to you and says that Noah, an 11th grader, has been sexually harassing them for months in person and via text message. This has occurred both on campus during class and off campus after school. Jordan cannot deal with it anymore and wants it to stop. However, Jordan does not want this to be a big deal and just wants to do informal resolution quickly and get it over with.

Can you offer an informal resolution session?

51

Discretionary Dismissals

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- Title IX Coordinator <u>may dismiss</u> when:
 - District is unable to identify the respondent after taking reasonable steps to do so
 - The respondent is no longer enrolled or employed by the District
 - The complainant voluntarily withdraws any or all allegations

52

• The alleged conduct would not constitute sex discrimination, if proven



Discretionary Dismissals

- Must still offer supportive measures to complainant (and respondent as appropriate)
- Take prompt and effective steps to stop discrimination and prevent recurrence

LS 34 C.F.R. § 106.45(d)



Dismissal Appeal

- Must offer appeal of dismissal
- Basis for appeal

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- o Procedural irregularity
- o New evidence
- o Conflict of interest or bias



Dismissal Appeal Procedures

If dismissal is appealed, the District **must**:

- Notify parties of the appeal
- Implement appeal procedures equally for all parties
- Ensure decision-maker for appeal did not take part in the investigation
- Ensure decision-maker for appeal is trained
- Provide parties a reasonable opportunity to make a statement in support of or challenging the outcome
- Notify the parties of the result of the appeal and rationale for result

34 C.F.R. § 106.45(d)

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Hypothetical

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The District receives an email alleging that Mr. Cromwell had a sexual relationship with a student during the summer school program at Hypo High School. You take the initial steps to evaluate the claim and decide to initiate Title IX. You provide a notice letter to Mr. Cromwell. The following day Mr. Cromwell resigns effective immediately.

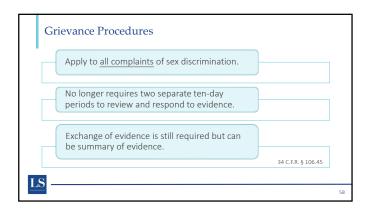


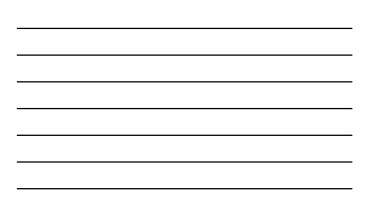
other steps?

Do you dismiss the complaint?

Responding to Complaints

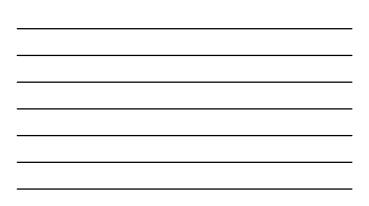
Investigation Procedures







Name of Model	Process	Options
Single Investigator	T IX Coordinator = Investigator = Decision-maker	Can have someone else sign off on decision
Single Investigator +	T IX Coordinator = Investigator $ ightarrow$ Decision-maker	Inv. makes recommended finding
Title IX Coordinator/ Decision-Maker	T IX Coordinator → Investigator → T IX Coordinator/Decision-maker	Have Inv. make recommended finding
2020 Regs	T IX Coordinator $ ightarrow$ Investigator $ ightarrow$ Decision-maker	Have DM collaborate with Investigator regarding questions DM may have



Investigation Procedures

Exchange of Evidence

- Method of exchange
 - Description or access
 - o If using a description, must offer access if requested
 - Investigation report
- · Five (5) business days to review and respond.

Confidentiality

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 District must take reasonable steps to prevent unauthorized disclosure of information obtained solely through investigation (34 C.F.R. § 106.45(f)(4)(iii))

Questioning the parties and witnesses to evaluate credibility by decision-maker

Understand the Scope - Frame the Allegations

- Prepare clear and concise "yes or no" questions or statements that the investigation will answer or address.
- Do not include legal terms such as "discriminated," "harassed," or "retaliated."
- Avoid ambiguous and subjective words such as "inappropriate" and "unfair."
- Make sure all relevant claims are included in the allegations. (Or, if you
 excluded something, be prepared to explain why.)

Recognize Trauma-related Dissociation Some complainants may express fears and concerns Some complainants may exhibit signs of detachment and disconnection (dissociation) Triggering past trauma can result in severe forms of dissociation include losing time, forgetting who/where you are, going blank Signs of dissociation include: e glazed/fixed gaze e silence for long periods of time

- silence for long periods of time no eye contact loss of time crying "I'm so ashamed..." confusion "This is all my fault... rapid speech "People won't believe me..." sudden mood changes "How can I trust anyone again..." flat affect "I'm overwhelmed and afraid..."
 - flat affect "I'm overwhelmed and afraid..." change in tone • "What are my parents/teachers/supervisors/friends monotonous voice going to think..."
- Reporting students/employees need to be heard without skepticism or judgment
- 63

61

Responding to Complaints Drafting the Report

Report of Evidence

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- Provide the parties with a report of the relevant and permissible evidence to the allegations
- This should include a cover letter explaining:
 - Parties have [#] days to review and respond to the evidence.
 - Parties must send their responses to the Investigator.

Report of Evidence (Recommended Content)

- Identify the <u>date</u> the investigation commenced
- Identify the <u>investigator</u>
- Identify <u>supportive measures</u> offered to and accepted by the parties
- Summary of the investigation process
- Admonish the parties regarding confidentiality
- Identify the <u>legal standard</u>
- Identify number of/identity of <u>witnesses</u>
 Evidence – documents and
 - Evidence documents and witness statements

Responding to Complaints

Relevancy

Relevancy

- Evidence is relevant if the information helps to prove or disprove a fact at issue and should be admitted.
- Recipients cannot exclude relevant evidence because such evidence may be unduly prejudicial, concern prior bad acts, or constitute character evidence.
- All relevant evidence must be objectively evaluated and considered – inculpatory and exculpatory.



68

69

Relevancy Considerations

- Recipients have discretion governing how admissible, relevant evidence must be evaluated for weight or credibility by the decision-maker.
- The weight assigned to evidence depends on the type of evidence and its credibility:
 - Direct evidence (personal observation or experience)
 - Real evidence (weapon)
 - Documentary evidence (emails, texts, photos, videos, etc.)
 - Circumstantial evidence (not direct observation, but compelling)
 - Hearsay evidence (something heard from another person)

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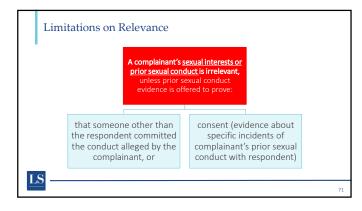
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Limitations On Relevance

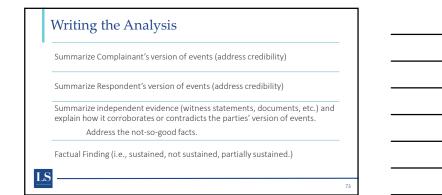
- Evidence protected by any legally recognized privilege
- Evidence provided to a confidential employee
- Records maintained by a physician, psychologist, or other recognized professional for treatment
- When evidence is duplicative of other evidence, it may be deemed not relevant

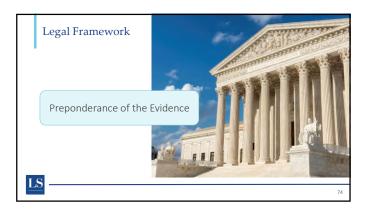
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Responding to Complaints Written Determination





Factual Findings v. Legal Conclusions

Factual Findings

Policy Violation

Focus on whether or not the alleged conduct occurred.

Apply the factual finding to the policy/legal conclusion.

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Responding to Complaints

Appeals



Recordkeeping

Record Keeping

Keep the following for 7 years:

- A record of the informal resolution process for formal investigation procedures; and resulting outcome for all complaints of sex discrimination under Title IX;
- Record of any actions, including supportive measures, taken in response to each notification the Title IX Coordinator or designee receives of information about conduct that reasonably may constitute sex discrimination under Title IX; and

79

80

3. All Title IX trainings materials.

Record Keeping

For complaints containing allegations of childhood sexual assault, keep the following indefinitely:

- 1. A record of the allegation(s);
- 2. A record of the investigation procedures followed;
- 3. A record of the written determination;
- 4. A record of corrective action implemented, if any;
- 5. A record of any appeals and outcome of the same; and
- 6. All training materials addressing the prohibition and investigation of childhood sexual assault.

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Pregnancy and Parenting

Discrimination Based on Pregnancy or Related Conditions



- Discrimination based on a person's parental, family, or marital status or a person's current, potential or past pregnancy is prohibited.
- The District is required to make modifications to educational programs/schedules to ensure equal access for all students and employees.
 - Employees must provide all students and/or persons with the legal right to act on behalf of a student with the Title IX coordinator's information.

82

83

Pregnancy and Related Conditions – Students Image: Strategy of the strategy o

Pregnancy and Related Conditions – Students Voluntary access to a separate and comparable portion of the education program or activity Voluntary leaves of absence Lactation space Certification to participate

Pregnancy and Related Conditions - Employees

- Comparable treatment to other temporary medical conditions for all job-related purposes
- Voluntary leaves of absence
- Lactation time and space



Takeaways

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- Doing nothing is not an option, if there is suspected harassment or discrimination, you must act.
- Even if conduct does not fall under Title IX, it will still need to be addressed.
- 2020 regulations are still in place for conduct which occurred before August 1, 2024.
- Ask for help! Don't go at it alone, seek help from your Title IX response team.



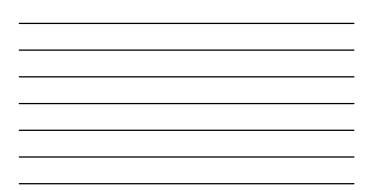
















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