

**TUSTIN UNIFIED SCHOOL DISTRICT  
ORANGE COUNTY  
AUDIT REPORT  
For the Fiscal Year Ended  
June 30, 2020**

**NIGRO  
& NIGRO<sup>PC</sup>**

# TUSTIN UNIFIED SCHOOL DISTRICT

*For the Fiscal Year Ended June 30, 2020*

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*For the Fiscal Year Ended June 30, 2020*

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## *Financial Section*

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## INDEPENDENT AUDITORS' REPORT

Board of Education  
Tustin Unified School District  
Tustin, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Tustin Unified School District, as of and for the fiscal year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *2019-20 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Tustin Unified School District, as of June 30, 2020, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of the net pension liability, schedule of pension contributions, schedule of changes in the District's total OPEB liability and related ratios, schedule of the District's proportionate share of the net OPEB liability-MPP Program, and the notes to the required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements. The supplementary information on pages 68 to 71 and the schedule of expenditures of federal awards on page 72 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole. The information on page 67 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and accordingly, we do not express an opinion or provide any assurance on it.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 25, 2021, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Nigro + Nigro, PC*

Murrieta, California  
January 25, 2021

# TUSTIN UNIFIED SCHOOL DISTRICT

## Management's Discussion and Analysis (Unaudited)

### For the Fiscal Year Ended June 30, 2020

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This discussion and analysis of Tustin Unified School District's financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2020. Please read it in conjunction with the District's financial statements, which immediately follow this section.

## FINANCIAL HIGHLIGHTS

- The District's District-wide net position consisting of the entire activities of the District except fiduciary activities decreased by roughly \$5.8 million or 1.3% over the course of the year.
- Overall District-wide revenues were \$305.8 million.
- The total cost of basic programs was \$311.6 million. Because a portion of these costs was paid for with charges, fees, and intergovernmental aid, the net cost that required taxpayer funding was just \$261.7 million.
- The District decreased its outstanding long-term debt other than pensions by \$2.5 million or 1.1%. This was primarily due to paying down the General Obligation Bond principal.
- Average daily attendance (ADA) in grades K-12 increased by 300, or 1.3%.
- Governmental funds decreased by \$21.7 million, or 8.4%.
- Reserves for the General Fund decreased by \$1.9 million, or 24.2%. Revenues, including other inflows, were \$281.3 million and expenditures and other outflows were \$273.7 million.

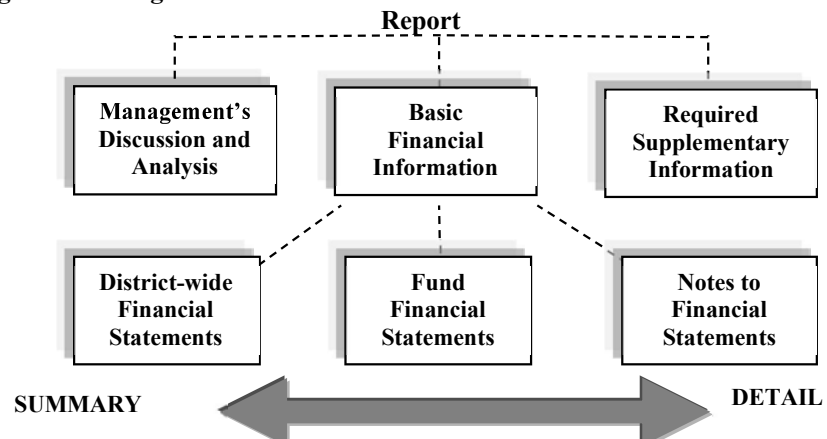
## OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts – management discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *District-wide financial* statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are *fund financial* statements that focus on individual parts of the District, reporting the District's operations in more detail than the District-wide statements.
  - The *governmental funds* statements tell how basic services like regular and special education were financed in the short term as well as what remains for future spending.
  - The *fiduciary funds* statement provides information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others to whom the resources belong.

**Figure A-1. Organization of Tustin Unified School District's Annual Financial Report**

The financial statements also include *notes* that explain some of the information in the statements and provide more detailed data. Figure A-1 shows how the various parts of this annual report are arranged and related to one another.





**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Management's Discussion and Analysis (Unaudited)*  
*For the Fiscal Year Ended June 30, 2020*

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**OVERVIEW OF THE FINANCIAL STATEMENTS (continued)**

The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

**District-Wide Statements**

The District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two District-wide statements report the District's net position and how it has changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the District's financial health, or *position*.

- Over time, increases and decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's demographics and the condition of school buildings and other facilities.
- In the District-wide financial statements, the District's activities are categorized as *Governmental Activities*. Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and state aid finance most of these activities.

**Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debt) or to show that it is properly using certain revenues.

The District has two kinds of funds:

- ***Governmental funds*** – Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, we provide additional information on a separate reconciliation page that explains the relationship (or differences) between them.
- ***Fiduciary funds*** – The District is the trustee, or fiduciary, for assets that belong to others, namely, the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position. We exclude these activities from the District-wide financial statements because the District cannot use these assets to finance its operations.

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Management's Discussion and Analysis (Unaudited)*  
*For the Fiscal Year Ended June 30, 2020*

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**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE**

**Net Position.** The District's combined net position was lower on June 30, 2020, than it was the year before – decreasing 1.3% to \$440.2 million (See Table A-1).

**Table A-1: Statement of Net Position**

	<b>Governmental Activities</b>		<b>Variance</b>
	<b>2020</b>	<b>2019</b>	<b>Increase (Decrease)</b>
<b>Assets</b>			
Current assets	\$ 265,891,058	\$ 293,623,367	\$ (27,732,309)
Capital assets	638,966,232	612,862,065	26,104,167
<b>Total assets</b>	<b>904,857,290</b>	<b>906,485,432</b>	<b>(1,628,142)</b>
<b>Deferred outflows of resources</b>	<b>84,378,358</b>	<b>84,182,637</b>	<b>195,721</b>
<b>Liabilities</b>			
Current liabilities	31,835,859	37,986,772	(6,150,913)
Long-term liabilities	234,492,569	236,991,015	(2,498,446)
Net pension liability	263,514,421	259,147,187	4,367,234
<b>Total liabilities</b>	<b>529,842,849</b>	<b>534,124,974</b>	<b>(4,282,125)</b>
<b>Deferred inflows of resources</b>	<b>19,144,492</b>	<b>10,459,132</b>	<b>8,685,360</b>
<b>Net position</b>			
Net investment in capital assets	459,163,901	457,270,577	1,893,324
Restricted	128,780,504	123,409,850	5,370,654
Unrestricted	(147,696,098)	(134,596,464)	(13,099,634)
<b>Total net position</b>	<b>\$ 440,248,307</b>	<b>\$ 446,083,963</b>	<b>\$ (5,835,656)</b>

**Changes in net position, governmental activities.** The District's total revenues decreased 2.2% to \$305.8 million (See Table A-2). The decrease is due primarily to lower operating grants and contributions.

The total cost of all programs and services increased 3.7% to \$311.6 million. The District's expenses are predominantly related to educating and caring for students, 75.7%. The purely administrative activities of the District accounted for just 5.6% of total costs. A significant contributor to the increase in costs was due to increased spending on instruction.

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Management's Discussion and Analysis (Unaudited)*  
*For the Fiscal Year Ended June 30, 2020*

**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (continued)**

**Table A-2: Statement of Activities**

	<b>Governmental Activities</b>		<b>Variance Increase (Decrease)</b>
	<b>2020</b>	<b>2019</b>	
<b>Revenues</b>			
Program Revenues:			
Charges for services	\$ 6,072,776	\$ 2,613,289	\$ 3,459,487
Operating grants and contributions	43,838,186	53,481,133	(9,642,947)
Capital grants and contributions	-	3,302,254	(3,302,254)
General Revenues:			
Property taxes	160,952,757	157,266,576	3,686,181
Federal and state aid not restricted	80,370,250	81,901,981	(1,531,731)
Other general revenues	14,577,765	14,219,615	358,150
<b>Total Revenues</b>	<b>305,811,734</b>	<b>312,784,848</b>	<b>(6,973,114)</b>
<b>Expenses</b>			
Instruction-related	204,741,040	189,159,382	15,581,658
Pupil services	31,180,459	30,671,729	508,730
Administration	17,469,925	12,819,858	4,650,067
Plant services	28,229,741	38,417,917	(10,188,176)
All other activities	30,026,225	29,416,512	609,713
<b>Total Expenses</b>	<b>311,647,390</b>	<b>300,485,398</b>	<b>11,161,992</b>
Increase (decrease) in net position	\$ (5,835,656)	\$ 12,299,450	\$ (18,135,106)
<b>Total Net Position</b>	<b>\$ 440,248,307</b>	<b>\$ 446,083,963</b>	

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed this year, its governmental funds reported a combined fund balance of \$237.1 million, which is below last year's ending fund balance of \$258.8 million. The primary cause of the decreased fund balance is due to the spending out of the capital projects funds on construction projects.

**Table A-3: The District's Fund Balances**

<b>Fund</b>	<b>Fund Balances</b>				
	<b>July 1, 2019</b>	<b>Revenues</b>	<b>Expenditures</b>	<b>Other Sources and (Uses)</b>	<b>June 30, 2020</b>
General Fund	\$ 89,864,449	\$ 281,341,787	\$ 268,280,195	\$ (5,414,605)	\$ 97,511,436
Adult Education Fund	1,748,008	1,435,481	1,486,289	-	1,697,200
Child Development Fund	724,312	3,216,939	3,211,198	-	730,053
Cafeteria Fund	1,749,895	7,052,228	7,082,501	-	1,719,622
Deferred Maintenance Fund	11,257,125	2,694,362	3,846,700	-	10,104,787
Special Reserve Fund (Other Than Capital Outlay)	8,049,767	152,438	-	-	8,202,205
Building Fund	6,639,763	302,982	2,694,628	-	4,248,117
Capital Facilities Fund	19,753,649	4,550,559	2,072,207	-	22,232,001
County School Facilities Fund	42,798,020	835,491	57,007	-	43,576,504
Special Reserve Fund (Capital Outlay)	19,033,434	500	1,648,775	5,414,605	22,799,764
Capital Outlay Fund for Blended Component Units	38,037,264	989,802	33,428,572	-	5,598,494
Bond Interest and Redemption Fund	11,354,849	14,420,749	15,206,528	-	10,569,070
Self-Insurance Fund	7,799,676	309,334	4,673	-	8,104,337
	<b>\$ 258,810,211</b>	<b>\$ 317,302,652</b>	<b>\$ 339,019,273</b>	<b>\$ -</b>	<b>\$ 237,093,590</b>

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Management's Discussion and Analysis (Unaudited)*  
*For the Fiscal Year Ended June 30, 2020*

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**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (continued)**

**General Fund Budgetary Highlights**

Over the course of the year, the District revised the annual operating budget several times. The major budget amendments fall into these categories:

- Revenues – increased by \$13.2 million primarily to reflect federal and state budget actions
- Expenses – decreased about \$3.3 million as a result of district wide budget actions.

While the District's final budget for the General Fund anticipated that revenues would exceed expenditures by about \$15.3 million, the actual results for the year show that revenues exceeded expenditures by roughly \$13.1 million. Actual revenues were \$3.1 million less than anticipated, and expenditures were \$0.8 million less than budgeted.

The excess budgeted amount consists primarily of restricted categorical program dollars that were not spent as of June 30, 2020, that will be carried over into the 2020-21 budget.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

By the end of 2019-20 the District had invested \$43.1 million in new capital assets, related to the District's ongoing modernization program. (More detailed information about capital assets can be found in Note 6 to the financial statements). Total depreciation expense for the year was approximately \$16.7 million.

**Table A-4: Capital Assets at Year-End, Net of Depreciation**

	<b>Governmental Activities</b>		<b>Variance Increase (Decrease)</b>
	<b>2020</b>	<b>2019</b>	
Land	\$ 176,147,527	\$ 176,147,527	\$ -
Improvement of sites	42,619,970	44,859,297	(2,239,327)
Buildings	356,910,497	361,526,701	(4,616,204)
Equipment	9,770,159	10,670,171	(900,012)
Construction in progress	53,518,079	19,658,369	33,859,710
Total	<u>\$ 638,966,232</u>	<u>\$ 612,862,065</u>	<u>\$ 26,104,167</u>

**Long-Term Debt**

At year-end the District had \$234.5 million in long term debt other than pensions – a decrease of 1.1% from last year – as shown in Table A-5. (More detailed information about the District's long-term liabilities is presented in Note 7 to the financial statements).

**Table A-4: Outstanding Long-Term Debt at Year-End**

	<b>Governmental Activities</b>		<b>Variance Increase (Decrease)</b>
	<b>2020</b>	<b>2019</b>	
General obligation bonds	\$ 185,913,069	\$ 194,590,740	\$ (8,677,671)
Workers' compensation claims	6,728,009	6,728,009	-
Compensated absences	1,595,399	1,147,859	447,540
Other postemployment benefits	40,256,092	34,524,407	5,731,685
Total	<u>\$ 234,492,569</u>	<u>\$ 236,991,015</u>	<u>\$ (2,498,446)</u>

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Management's Discussion and Analysis (Unaudited)*  
*For the Fiscal Year Ended June 30, 2020*

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**CAPITAL ASSET AND DEBT ADMINISTRATION (continued)**

**GASB 68**

In 2015, the District implemented the new required pension standard known as "GASB 68". This standard requires government entities across the country to change the method of accounting and reporting for pensions. Before GASB 68, the District reported pension expense based solely on annual contributions to CalSTRS and CalPERS. While the District continues that practice within its governmental funds, there are new requirements for how those expenditures are measured within the "District-wide" financial statements. While the governmental funds continue to use the "modified accrual" basis of accounting, the "District-wide" financial statements use the "full accrual" accounting method. Therefore, pension expense is based on a new measure which requires the District to measure its "proportionate share" of the *expenses, net pension liability, deferred outflows of resources, and deferred inflows of resources* that exist within the CalSTRS and CalPERS pension plans' financial statements. These financial statement elements are unique in that the District has no control over them. The \$263 million *net pension liability* represents the District's 0.2026% share of the total CalSTRS liability and 0.2765% share of the total CalPERS liability. The impact of this new liability is not felt in the General Fund and does not affect reserves, other than the fact that the employer contribution rates for CalSTRS and CalPERS are projected to increase significantly over the next few years to help reduce the overall pension plan unfunded liabilities.

**FACTORS BEARING ON THE DISTRICT'S FUTURE**

The State Legislature passed a final budget package on June 26, 2020. The final budget package assumed that \$2 billion in federal funds would be forthcoming and took the Governor's approach in the May Revision to make other spending reductions contingent on other federal money. In addition, relative to the June 15 initial package, the final package made several changes, including increasing school deferrals by \$3.5 billion (assuming no federal money is forthcoming), increasing revenue assumptions by more than \$1 billion, and eliminating the plan to reinstate General Fund payment deferrals. The Governor signed the 2020-21 Budget Act and related budget legislation on June 29, 2020.

**Proposition 98**

**Proposition 98 Establishes Minimum Funding Level for Schools and Community Colleges**

This minimum funding requirement is commonly called the minimum guarantee. The state calculates the minimum guarantee by comparing three main formulas or "tests". Each test takes into account certain inputs, such as state General Fund revenue, per capita personal income, and K-12 student attendance. The state can choose to fund at the minimum guarantee or any level above it. It also can suspend the guarantee with a two-thirds vote of each house of the Legislature, allowing the state to provide less funding than the formulas require that year. The state meets the guarantee through a combination of state General Fund and local property tax revenue.

**Minimum Funding Requirement Down Significantly in 2019-20 and 2020-21**

Estimates of the minimum guarantee under the June 2020 budget plan have dropped significantly compared with June 2019 estimates. For 2019-20, the minimum requirement is down \$3.4 billion (4.2 percent). For 2020-21, the minimum requirement is down \$6.8 billion (8.7 percent) from the revised 2019-20 level and \$10.2 billion (12.5 percent) from the 2019-20 level estimated in June 2019. These drops mainly reflect reductions in state General Fund revenue. Test 1 remains operative in both years, with the drop in the General Fund portion of the guarantee equal to nearly 40 percent of the drop in revenues. The local property tax portion of the guarantee, by contrast, grows slowly from 2019-20 to 2020-21.

## **TUSTIN UNIFIED SCHOOL DISTRICT**

### *Management's Discussion and Analysis (Unaudited)*

*For the Fiscal Year Ended June 30, 2020*

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## **FACTORS BEARING ON THE DISTRICT'S FUTURE (continued)**

### **Proposition 98 (continued)**

#### **Budget Plan Implements Significant Payment Deferrals**

In both 2019-20 and 2020-21, the budget plan reduces school and community college funding to the lower minimum requirement. It implements these reductions primarily by deferring \$12.5 billion in payments. (When the state defers payments from one fiscal year to the next, the state can reduce spending while allowing school districts to maintain programs by borrowing or using cash reserves.) Of the \$12.5 billion, \$11 billion applies to K-12 schools and \$1.5 billion applies to community colleges. Although the budget plan authorized the Department of Finance to rescind up to \$6.6 billion of the deferrals if the state received additional federal funding by October 15, 2020, Congress did not approve any additional funds prior to this deadline.

#### **Makes a Few Other Spending Adjustments**

In addition to the deferrals, the budget plan makes a few other adjustments to school and community college funding. Most notably, it does not provide the 2.31 percent statutory cost-of-living adjustment for school and community college programs in 2020-21. The budget plan also uses \$833 million in one-time funds to cover costs for the K-12 Local Control Funding Formula (LCFF) and community college apportionments in 2019-20 and 2020-21. These one-time funds consist of \$426 million in unspent prior-year funds and a \$407 million settle-up payment. In addition, the budget plan withdraws the entire \$377 million the state deposited into the Proposition 98 Reserve in the fall of 2019. (Formulas in the State Constitution govern Proposition 98 Reserve deposits and withdrawals.) Finally, the budget plan obtains \$240 million in savings (\$110 million in 2019-20 and \$130 million in 2020-21) from eliminating unallocated State Preschool slots.

#### **Creates Supplemental Obligation to Increase Funding Beginning in 2021-22**

This obligation has two parts. First, it requires the state to make temporary payments on top of the Proposition 98 guarantee beginning in 2021-22. Each payment will equal 1.5 percent of annual General Fund revenue. The state can allocate these payments for any school or community college purpose. Payments will continue until the state has paid \$12.4 billion—the amount of funding schools and community colleges could have received under Proposition 98 if state revenues had continued to grow. (Technically, the obligation equals the total difference between the Test 1 and Test 2 funding levels in 2019-20 and 2020-21.) Second, the obligation requires the state to increase the minimum share of General Fund revenue allocated to schools and community colleges from 38 percent to 40 percent on an ongoing basis. This increase is set to phase in over the 2022-23 and 2023-24 fiscal years.

### **K-12 Education**

#### **Proposition 98 Funding Decreases 12 Percent**

The budget package includes \$62.5 billion in Proposition 98 funding for K-12 education in 2020-21—\$8.7 billion (12.2 percent) less than the 2019-20 Budget Act level.

#### **Defers \$11 Billion in K-12 Payments, Allows Exemptions in Limited Circumstances**

The state distributes funding for LCFF and special education following a monthly payment schedule established in law. The budget plan modifies this schedule in 2019-20 to defer \$1.9 billion in payments to the following fiscal year. In 2020-21, the budget plan maintains these deferrals and adopts \$9.1 billion in additional deferrals. Under the modified schedule, portions of the payments otherwise scheduled for the months of February through June will be paid over the July through November period. The total amount deferred equates to about 16 percent of all state and local funding schools receive for LCFF and special education, or 24 percent of the General Fund allocated for these programs. If a district or charter school can demonstrate it would be unable to meet its financial obligations because of the deferrals, and has exhausted all other sources of internal and external borrowing, it can apply for an exemption. The law allows the Department of Finance, State Controller, and State Treasurer to authorize up to \$300 million in deferral exemptions per month. If these exemption requests exceed the funding available, the earliest applications will be approved first.

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Management's Discussion and Analysis (Unaudited)*  
*For the Fiscal Year Ended June 30, 2020*

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**FACTORS BEARING ON THE DISTRICT'S FUTURE (continued)**

**K-12 Education (continued)**

**Addresses Historically Low-Funded Special Education Regions**

Most state special education funding is provided to Special Education Local Plan Areas (SELPAs) based on total student attendance within the area. (Most SELPAs are regional collaborations of neighboring districts, county offices of education [COEs], and charter schools, though some consist of only a single large district.) Each SELPA receives a unique per-student rate linked to certain historical factors. In 2019-20, these per-student rates varied from \$557 to more than \$900. The budget provides \$545 million to bring low-funded SELPAs to a new rate of \$625 per student. This rate is roughly equivalent to the 93rd percentile of current rates.

**Allocates \$6.4 Billion in One-Time Federal Funding**

The budget package allocates \$6.4 billion in one-time federal Coronavirus Aid, Relief, and Economic Security (CARES) Act funding for K-12 education. The majority of funding (\$4.8 billion) is provided for learning loss mitigation. The budget also includes \$1.5 billion that can be used for a variety of activities and is distributed based on counts of low-income and disadvantaged children. The remaining funds are used to provide higher reimbursement rates for some school meals, create a competitive grant program for implementing the community schools model, and cover state costs of allocating and overseeing how CARES Act funds are spent.

**Funds Learning Loss Mitigation Activities**

The budget package provides \$5.3 billion in one-time funding for activities mitigating learning loss due to coronavirus disease 2019 (COVID-19) school closures. This amount consists of \$4.4 billion from the federal Coronavirus Relief Fund, \$540 million Proposition 98 General Fund, and \$355 million from the federal Governor's Emergency Education Relief Fund. Allocations from the Coronavirus Relief Fund can be used to cover eligible costs incurred between March 1, 2020 and December 30, 2020, while the remainder of the funding covers costs incurred between March 13, 2020 and September 30, 2022. Allowable activities include expanding learning supports, increasing instructional time, offering additional academic services (such as diagnostic assessments and devices and connectivity for distance learning), and addressing other barriers to learning (such as mental health services, professional development for teachers and parents, and student meals). Of this funding, \$2.9 billion is to be allocated based on LCFF supplemental and concentration grants, \$1.5 billion based on the number of students with disabilities, and \$980 million based on total LCFF allocation.

**Funds Schools Based on 2019-20 Attendance Levels, Allows Growth Under Certain Conditions**

For funding purposes, the state ordinarily credits school districts with their average daily attendance in the current or prior year, whichever is higher. Charter schools and COEs are funded according to their attendance in the current year only. In 2020-21, however, the state will not collect average daily attendance data. Instead, districts, charter schools, and COEs will be funded according to their 2019-20 attendance levels unless they had previously budgeted for attendance growth. Any attendance growth for a district or charter school is limited to the lower of its (1) previously projected increase in enrollment or attendance, as documented in its budget, or (2) actual increase in enrollment from October 2019 to October 2020. (For this calculation, enrollment numbers are converted to an equivalent amount of average daily attendance by adjusting them for the statewide average absence rate.) The trailer legislation also allows a few other attendance-related adjustments. Most notably, if a charter school closes during the 2020-21 school year, the attendance it previously generated will be credited to its sponsoring school district.

**Modifies Instructional Requirements to Allow for Distance Learning**

The budget package suspends requirements for annual instructional minutes for 2020-21 to provide additional flexibility to schools and allows minimum instructional day requirements be met through a combination of in-person instruction and distance learning. The budget package also sets expectations for distance learning.

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Management's Discussion and Analysis (Unaudited)*  
*For the Fiscal Year Ended June 30, 2020*

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**FACTORS BEARING ON THE DISTRICT'S FUTURE (continued)**

**K-12 Education (continued)**

**Modifies Instructional Requirements to Allow for Distance Learning (continued)**

Among other specified activities, distance learning must be substantially equivalent to in-person instruction; include daily live interaction between teachers and students; and provide appropriate supports to students with disabilities, English learners, and other student subgroups.

**Includes Additional Fiscal Flexibility in a Few Areas**

Budget trailer legislation includes several changes to provide more spending flexibility for school districts:

- For the purposes of calculating minimum routine maintenance deposits, excludes one-time funding for state pension payments on behalf of school districts, learning loss mitigation funds, and federal Elementary and Secondary School Emergency Relief funds. Typically, school districts receiving funding from the state's School Facility Program are required to establish a restricted account for routine maintenance of school facilities and deposit 3 percent of the district's annual expenditures.
- Allows for proceeds from the sale or lease of surplus property purchased entirely with local funds to be used for one-time general fund purposes through 2023-24.
- For the purpose of spending restricted lottery revenues, permanently expands the definition of instructional materials to also include laptop computers and devices that provide internet access. Schools and community colleges receive about \$450 million in lottery revenues annually that must be spent on instructional materials.
- Allows the California Department of Education (CDE) to waive several programmatic requirements for the After School Education and Safety program.

**Repurposes Prior Pension Payment to Reduce District Costs Over the Next Two Years**

School district pension costs have been rising relatively quickly over the past several years. To help mitigate future cost increases, the 2019-20 budget plan included \$2.3 billion non-Proposition 98 General Fund to make a supplemental pension payment on behalf of schools and community colleges. Of this amount, \$1.6 billion was for the California State Teachers' Retirement System and \$660 million was for the California Public Employees' Retirement System. (Nearly all school employees are covered by one of these two pension systems.) At the time, the state estimated that the supplemental payment could reduce district pension costs by roughly 0.3 percent of annual pay over the next few decades. The 2020-21 budget plan repurposes this payment to reduce pension costs by a larger amount over the next two years. Specifically, districts will receive cost savings of approximately 2.2 percent of pay in 2020-21 and 2021-22, but will not experience savings over the following decades.

All of these factors were considered in preparing the Tustin Unified School District budget for the 2020-21 fiscal year.

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the District's Business Office at (714) 730-7301.



**TUSTIN UNIFIED SCHOOL DISTRICT***Statement of Net Position**June 30, 2020*

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	Total Governmental Activities
<b>ASSETS</b>	
Deposits and investments	\$ 237,448,029
Accounts receivable	28,039,744
Inventories	399,385
Prepaid expenses	3,900
Capital assets:	
Non-depreciable assets	229,665,606
Depreciable assets	606,062,953
Less accumulated depreciation	<u>(196,762,327)</u>
Total assets	<u>904,857,290</u>
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred amounts on refunding	7,868,642
Deferred outflows from OPEB	7,841,182
Deferred outflows from pensions	<u>68,668,534</u>
 Total deferred outflows of resources	<u>84,378,358</u>
 <b>LIABILITIES</b>	
Accounts payable	30,980,556
Unearned revenue	855,303
Long-term liabilities:	
Portion due or payable within one year	8,896,792
Portion due or payable after one year	225,595,777
Net pension liability	<u>263,514,421</u>
 Total liabilities	<u>529,842,849</u>
 <b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred inflows from OPEB	633,566
Deferred inflows from pensions	<u>18,510,926</u>
 Total deferred inflows of resources	<u>19,144,492</u>
 <b>NET POSITION</b>	
Net investment in capital assets	459,163,901
Restricted for:	
Capital projects	88,608,269
Debt service	10,569,070
Categorical programs	22,875,156
Workers' compensation claims	6,728,009
Unrestricted	<u>(147,696,098)</u>
 Total net position	<u>\$ 440,248,307</u>

# TUSTIN UNIFIED SCHOOL DISTRICT

## Statement of Activities

For the Fiscal Year Ended June 30, 2020

Functions/Programs	Expenses	Program Revenues		Net (Expense)
		Charges for Services	Operating Grants and Contributions	Revenue and Changes in Net Position
<b>Governmental Activities:</b>				
Instructional services:				
Instruction	\$ 174,428,954	\$ 123,822	\$ 22,813,301	\$ (151,491,831)
Instruction-related services:				
Supervision of instruction	11,447,071	147,855	2,357,790	(8,941,426)
Instructional library, media and technology	1,715,203	-	55,136	(1,660,067)
School site administration	17,149,812	71,047	402,844	(16,675,921)
Pupil support services:				
Home-to-school transportation	4,873,080	-	-	(4,873,080)
Food services	7,711,236	1,518,270	4,698,608	(1,494,358)
All other pupil services	18,596,143	164,415	4,821,706	(13,610,022)
General administration services:				
Data processing services	2,960,780	-	-	(2,960,780)
Other general administration	14,509,145	63,369	1,201,149	(13,244,627)
Plant services	28,229,741	-	327,534	(27,902,207)
Ancillary services	1,500,056	-	1,162,641	(337,415)
Community services	1,771,550	-	981,362	(790,188)
Enterprise activities	(304,661)	-	-	304,661
Interest on long-term debt	7,125,495	3,983,998	-	(3,141,497)
Other outgo	3,265,898	-	5,016,115	1,750,217
Depreciation (unallocated)	16,667,887	-	-	(16,667,887)
Total Governmental Activities	<u>\$ 311,647,390</u>	<u>\$ 6,072,776</u>	<u>\$ 43,838,186</u>	<u>(261,736,428)</u>
<b>General Revenues:</b>				
Property taxes				160,952,757
Federal and state aid not restricted to specific purpose				80,370,250
Interest and investment earnings				2,870,389
Interagency revenues				389,034
Miscellaneous				<u>11,318,342</u>
Total general revenues				<u>255,900,772</u>
Change in net position				(5,835,656)
Net position - July 1, 2019				<u>446,083,963</u>
Net position - June 30, 2020				<u>\$ 440,248,307</u>

**TUSTIN UNIFIED SCHOOL DISTRICT***Balance Sheet – Governmental Funds**June 30, 2020*

	General Fund	Building Fund	County School Facilities Fund	Capital Project Fund for Blended Component Units	Non-Major Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Deposits and investments	\$ 113,861,679	\$ 4,465,994	\$ 43,534,668	\$ 9,502,751	\$ 66,082,937	\$ 237,448,029
Accounts receivable	19,577,492	4,466	43,442	6,969,595	1,224,629	27,819,624
Due from other funds	917,285	-	-	-	3,955,761	4,873,046
Inventories	309,297	-	-	-	90,088	399,385
Prepaid expenditures	-	-	-	-	3,900	3,900
Total Assets	<u>\$ 134,665,753</u>	<u>\$ 4,470,460</u>	<u>\$ 43,578,110</u>	<u>\$ 16,472,346</u>	<u>\$ 71,357,315</u>	<u>\$ 270,543,984</u>
<b>LIABILITIES AND FUND BALANCES</b>						
<b>Liabilities</b>						
Accounts payable	\$ 14,067,972	\$ 222,203	\$ 1,606	\$ 10,873,852	\$ 2,556,412	\$ 27,722,045
Due to other funds	3,955,761	140	-	-	917,145	4,873,046
Unearned revenue	823,592	-	-	-	31,711	855,303
Total Liabilities	<u>18,847,325</u>	<u>222,343</u>	<u>1,606</u>	<u>\$ 10,873,852</u>	<u>3,505,268</u>	<u>33,450,394</u>
<b>Fund Balances</b>						
Nonspendable	729,297	-	-	-	93,988	823,285
Restricted	20,905,256	4,248,117	43,576,504	5,598,494	57,476,747	131,805,118
Committed	78,099,326	-	-	-	1,446,922	79,546,248
Assigned	10,104,787	-	-	-	730,053	10,834,840
Unassigned	5,979,762	-	-	-	8,104,337	14,084,099
Total Fund Balances	<u>115,818,428</u>	<u>4,248,117</u>	<u>43,576,504</u>	<u>5,598,494</u>	<u>67,852,047</u>	<u>237,093,590</u>
Total Liabilities and Fund Balances	<u>\$ 134,665,753</u>	<u>\$ 4,470,460</u>	<u>\$ 43,578,110</u>	<u>\$ 16,472,346</u>	<u>\$ 71,357,315</u>	<u>\$ 270,543,984</u>

# TUSTIN UNIFIED SCHOOL DISTRICT

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2020

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**Total fund balances - governmental funds** \$ 237,093,590

Amounts reported for assets and liabilities for governmental activities in the statement of net position are different from amounts reported in governmental funds because:

In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation.

Capital assets at historical cost:	835,728,559	
Accumulated depreciation:	<u>(196,762,327)</u>	
Net:		638,966,232

Deferred amounts on refunding represent amounts paid to an escrow agent in excess of the outstanding debt at the time of the payment for refunded bonds which have been defeased. In the government-wide statements it is recognized as a deferred outflow of resources. The remaining deferred amounts on refunding at the end of the period were: 7,868,642

In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmatured interest owing at the end of the period was: (3,258,511)

In governmental funds, interest subsidies received from Build America Bonds are recognized in the period that they are received. In the government-wide statements, they are recognized in the period that they are earned. 220,120

In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to government-wide statements, consist of:

General obligation bonds payable	185,913,069	
Workers' compensation claims	6,728,009	
Compensated absences	1,595,399	
Other postemployment benefits	<u>40,256,092</u>	
Total		(234,492,569)

The net pension liability is not due and payable in the current reporting period, and therefore is not reported as a liability in the fund financial statements. (263,514,421)

In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported.

Deferred outflows of resources relating to pensions	68,668,534	
Deferred inflows of resources relating to pensions	<u>(18,510,926)</u>	
Net:		50,157,608

In governmental funds, deferred outflows and deferred inflows of resources relating to OPEB are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to OPEB are reported.

Deferred outflows of resources related to OPEB	7,841,182	
Deferred inflows of resources relating to OPEB	<u>(633,566)</u>	
		<u>7,207,616</u>

**Total net position - governmental activities** \$ 440,248,307

# TUSTIN UNIFIED SCHOOL DISTRICT

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Fiscal Year Ended June 30, 2020

	General Fund	Building Fund	County School Facilities Fund	Capital Project Fund for Blended Component Units	Non-Major Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
LCFF sources	\$ 218,314,242	\$ -	\$ -	\$ -	\$ 430,000	\$ 218,744,242
Federal sources	8,156,782	-	-	-	6,031,820	14,188,602
Other state sources	39,879,392	-	-	-	2,928,506	42,807,898
Other local sources	17,838,171	302,982	835,491	989,802	21,595,464	41,561,910
Total Revenues	284,188,587	302,982	835,491	989,802	30,985,790	317,302,652
<b>EXPENDITURES</b>						
Current:						
Instruction	174,688,427	-	-	-	2,200,510	176,888,937
Instruction-related services:						
Supervision of instruction	11,505,717	-	-	-	10,556	11,516,273
Instructional library, media and technology	1,338,313	-	-	-	-	1,338,313
School site administration	15,805,104	-	-	-	798,618	16,603,722
Pupil support services:						
Home-to-school transportation	4,856,737	-	-	-	-	4,856,737
Food services	320,803	-	-	-	6,903,685	7,224,488
All other pupil services	17,559,254	-	-	-	132,195	17,691,449
Ancillary services	1,504,811	-	-	-	-	1,504,811
Community services	324,732	-	-	-	1,422,293	1,747,025
Enterprise activities	-	-	-	-	4,673	4,673
General administration services:						
Data processing services	2,692,029	-	-	-	-	2,692,029
Other general administration	10,167,272	-	-	-	-	10,167,272
Plant services	24,074,679	-	-	-	10	24,074,689
Transfers of indirect costs	(301,615)	-	-	-	301,615	-
Capital Outlay	4,324,734	2,694,628	57,007	33,428,572	3,731,488	44,236,429
Intergovernmental transfers	3,265,898	-	-	-	-	3,265,898
Debt Service:						
Principal	-	-	-	-	6,966,135	6,966,135
Interest	-	-	-	-	8,240,393	8,240,393
Total Expenditures	272,126,895	2,694,628	57,007	33,428,572	30,712,171	339,019,273
Excess (Deficiency) of Revenues Over (Under) Expenditures	12,061,692	(2,391,646)	778,484	(32,438,770)	273,619	(21,716,621)
<b>OTHER FINANCING SOURCES (USES)</b>						
Interfund transfers in	-	-	-	-	5,414,605	5,414,605
Interfund transfers out	(5,414,605)	-	-	-	-	(5,414,605)
Total Other Financing Sources and Uses	(5,414,605)	-	-	-	5,414,605	-
Net Change in Fund Balances	6,647,087	(2,391,646)	778,484	(32,438,770)	5,688,224	(21,716,621)
Fund Balances, July 1, 2019	109,171,341	6,639,763	42,798,020	38,037,264	62,163,823	258,810,211
Fund Balances, June 30, 2020	\$ 115,818,428	\$ 4,248,117	\$ 43,576,504	\$ 5,598,494	\$ 67,852,047	\$ 237,093,590

# TUSTIN UNIFIED SCHOOL DISTRICT

## *Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the Fiscal Year Ended June 30, 2020*

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**Total net change in fund balances - governmental funds** \$ (21,716,621)

Amounts reported for governmental *activities* in the statement of activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:

Expenditures for capital outlay	43,058,187	
Depreciation expense	<u>(16,667,887)</u>	
Net:		26,390,300

In governmental funds, the entire proceeds from disposal of capital assets are reported as revenue. In the statement of activities, only the resulting gain or loss is reported. The difference between the proceeds from disposal of capital assets and the resulting gain or loss is: (286,133)

In governmental funds, repayments of long-term debt and refundings are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reduction of liabilities. Expenditures for repayment and refundings of the principal portion of long-term debt were: 6,966,135

In governmental funds, if debt is issued at a premium or discount, the premium or discount is recognized as an Other Financing Source or an Other Financing Use in the period that it is incurred. In the government-wide statements, the premium or discount is amortized as interest over the life of the debt. Amortization of premium or discount for the period is: 1,261,792

In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred. Unmatured interest owing at the end of the period, less matured interest paid during the period but owing from the prior period was: 125,428

In governmental funds, accreted interest on general obligation bonds is not recorded as an expenditure from current resources. In the government-wide statement of activities, however, this is recorded as interest expense for the period. The difference between accreted interest earned and paid during the year was: 449,744

In governmental funds, interest subsidies received from Build America Bonds are recognized in the period that they are received. In the government-wide statements, they are recognized in the period that they are earned. The difference between interest received and earned during the year was: 9,797

In governmental funds, OPEB costs are recognized when employer contributions are made. In the statement of activities, OPEB costs are recognized on the accrual basis. This year, the difference between OPEB costs and actual employer contributions were: (2,793,800)

The amounts paid to the refunded bond escrow agent in excess of the refunded bond at the time of payment are recorded as deferred amounts on the refunding and are amortized over the life of the liability. Deferred amounts on refunding exceeded the amount amortized during the year by: (722,066)

In governmental funds, pension costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and actual employer contributions was: (15,072,692)

In the statement of activities, certain liabilities such as compensated absences and workers' compensation claims liabilities, are measured by the amounts *earned* during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually *paid*). (447,540)

**Change in net position of governmental activities** \$ (5,835,656)

**TUSTIN UNIFIED SCHOOL DISTRICT***Statement of Fiduciary Net Position**June 30, 2020*

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	Agency Funds			Totals
	Student Body Funds	IRC Section 125 Fund	Debt Service Fund for Special Tax Bonds	
<b>Assets</b>				
Deposits and investments	\$ 738,279	\$ 60,000	\$ 35,759,905	\$ 36,558,184
Other assets	30,817	-	9,241,416	9,272,233
<b>Total Assets</b>	<u>\$ 769,096</u>	<u>\$ 60,000</u>	<u>\$ 45,001,321</u>	<u>\$ 45,830,417</u>
<b>Liabilities</b>				
Due to student groups	\$ 769,096	\$ -	\$ -	\$ 769,096
Accounts payable	-	-	6,956,532	6,956,532
Due to employees	-	60,000	-	60,000
Due to bondholders	-	-	38,044,789	38,044,789
<b>Total Liabilities</b>	<u>\$ 769,096</u>	<u>\$ 60,000</u>	<u>\$ 45,001,321</u>	<u>\$ 45,830,417</u>

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Tustin Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

#### A. Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student-related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. Component units may also include organizations that are fiscally dependent on the District, in that the District approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the District is not financially accountable but the nature and significance of the organization's relationship with the District is such that exclusion would cause the District's financial statements to be misleading or incomplete.

For financial reporting purposes, the component units have a financial and operational relationship which meets the reporting entity definition criteria of the Governmental Accounting Standards Board (GASB) Statement No. 61, *The Financial Reporting Entity: Omnibus – An Amendment of GASB Statements No. 14 and No. 34*, and thus are included in the financial statements using the blended presentation method as if they were part of the District's operations because the Board of Trustees of the component units is essentially the same as the Board of Trustees of the District and because their purpose is to finance the construction of facilities to be used for the direct benefit of the District.

The Tustin USD Financing Authority (the "Authority") and Tustin USD Financing Corporation (the "Corporation") financial activity are presented in the financial statements as the Capital Projects for Blended Component Units Fund and the Debt Service for Blended Component Units Fund. Certificates of participation and other debt issued by the Authority and the Corporation are included as long-term liabilities in the District-wide financial statements. Individually prepared financial statements are not prepared for the Authority, but not for the Corporation.

The Tustin Unified School District Community Facilities District's (CFDs) financial activity is presented in the financial statements as the Capital Projects Fund for Blended Component Units and in the Fiduciary Funds Statement as the Debt Service Fund for Special Tax Bonds. Special Tax Bonds issued by the CFDs are not included in the long-term obligations of the *Statement of Net Position* as they are not obligations of the District. Individually prepared financial statements are not prepared for each of the CFDs.



# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Basis of Presentation, Basis of Accounting

##### 1. Basis of Presentation

###### **District-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the primary government (the District) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

###### **Fund Financial Statements**

The fund financial statements provide information about the District's funds, including its fiduciary funds (and blended component units). Separate statements for each fund category – *governmental* and *fiduciary* – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

###### **Major Governmental Funds**

The District maintains the following major governmental funds:

**General Fund:** This is the chief operating fund for the District. It is used to account for the ordinary operations of the District. All transactions except those accounted for in another fund are accounted for in this fund. The District also maintains a Deferred Maintenance Fund and a Special Reserve Fund for Other Than Capital Outlay Projects. The Deferred Maintenance Fund and the Special Reserve Fund for Other Than Capital Outlay Projects are not substantially composed of restricted or committed revenue sources. Because these funds do not meet the definition of special revenue funds under GASB 54, the activity in those funds is being reported within the General Fund.

**Building Fund:** This fund exists primarily to account separately for proceeds from the sale of bonds (*Education Code* Section 15146) and may not be used for any purposes other than those for which the bonds were issued.

**County School Facilities Fund:** This fund is used primarily to account for new school facility construction, modernization projects, and facility hardship grants, as provided in the Leroy F. Greene School Facilities Act of 1998 (*Education Code* Section 17070.10 et seq.).

**Capital Projects Fund for Blended Component Units:** This fund is used to account for capital projects financed by Mello-Roos Community Facilities Districts and similar entities that are considered blended component units of the District under generally accepted accounting principles (GAAP).

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Basis of Presentation, Basis of Accounting (continued)

##### 1. Basis of Presentation (continued)

##### Non-Major Governmental Funds

**Special Revenue Funds:** Special revenue funds are established to account for the proceeds from specific revenue sources (other than trusts, major capital projects, or debt service) that are restricted or committed to the financing of particular activities, that compose a substantial portion of the inflows of the fund, and that are reasonably expected to continue. Additional resources that are restricted, committed, or assigned to the purpose of the fund may also be reported in the fund.

**Adult Education Fund:** This fund is used to account separately for federal, state, and local revenues that are restricted or committed for adult education programs.

**Child Development Fund:** This fund is used to account separately for federal, state, and local revenues to operate child development programs.

**Cafeteria Fund:** This fund is used to account separately for federal, state, and local resources to operate the food service program (*Education Code* sections 38090 and 38093).

**Special Reserve Fund (Insurance Fund):** This fund is used to account for funds set aside for the District's workers' compensation, medical and dental insurance programs. This fund is reported as an internal service fund on the District's Annual Financial and Budget report.

**Capital Projects Funds:** Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities and other capital assets (other than those financed by proprietary funds and trust funds).

**Capital Facilities Fund:** This fund is used to primarily account separately for moneys received from fees levied on development projects as a condition of approval (*Education Code* sections 17620-17626 and *Government Code* Section 65995 et seq.).

**Special Reserve Fund for Capital Outlay Projects:** This fund exists primarily to provide for the accumulation of general fund moneys for capital outlay purposes (*Education Code* Section 42840). This fund may also be used to account for any other revenues specifically for capital projects that are not restricted to fund 21, 25, 30, 35, or 49.

**Debt Service Funds:** Debt service funds are established to account for the accumulation of resources for and the payment of principal and interest on general long-term debt.

**Bond Interest and Redemption Fund:** This fund is used for the repayment of bonds issued for the District (*Education Code* sections 15125-15262).

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Basis of Presentation, Basis of Accounting (continued)

##### 1. Basis of Presentation (continued)

###### **Fiduciary Funds**

Fiduciary funds are used to account for assets held in a trustee or agent capacity for others that cannot be used to support the District's own programs. The key distinction between trust and agency funds is that trust funds are subject to a trust agreement that affects the degree of management involvement and the length of time that the resources are held. The District maintains the following fiduciary funds:

**ASB Funds:** The District maintains a separate agency fund for each school that operates an Associated Student Body (ASB) Fund, whether it is organized or not.

**IRC Section 125:** The District also maintains a Section 125 Employee Benefit Plan to hold funds that are collected on behalf of employees for benefits.

**Debt Service Fund for Special Tax Bonds:** This fund is used to account for the accumulation of resources for, and the repayment of, Community Facility District bonds, interest and related costs.

##### 2. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resource or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-wide and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities for the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

As a general rule the effect of interfund activity has been eliminated from the District-wide financial statements. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

The agency fund has no measurement focus and utilizes the accrual bases of accounting for reporting its assets and liabilities.

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Basis of Presentation, Basis of Accounting (continued)

##### 3. Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year. Generally, available is defined as collectible within 60 days. However, to achieve comparability of reporting among California districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to state-aid apportionments, the California Department of Education has defined available for districts as collectible within one year. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, interest, certain grants, and other local sources.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose requirements. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

#### C. Budgetary Data

The budgetary process is prescribed by provisions of the California *Education Code* and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for. For budget purposes, on behalf payments have been included as revenue and expenditures as required under generally accepted accounting principles.

#### D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated as of June 30.

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position

##### 1. Cash and Cash Equivalents

The District considers cash and cash equivalents to be cash on hand and demand deposits. In addition, because the Treasury Pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent.

##### 2. Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

##### 3. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Description	Estimated Lives
Buildings and Improvements	25-50 years
Furniture and Equipment	15-20 years
Vehicles	8 years

##### 4. Unearned Revenue

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

Certain grants received that have not met eligibility requirements are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

##### 5. Compensated Absences

The liability for compensated absences reported in the District-wide statements consists of unpaid, accumulated vacation leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

## TUSTIN UNIFIED SCHOOL DISTRICT

### *Notes to Financial Statements*

*June 30, 2020*

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#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

##### E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

###### 6. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District Plan and CalSTRS Medicare Premium Payment (MPP) Program and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, the Plans recognize benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

###### 7. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's California State Teachers Retirement System (CalSTRS) and California Public Employees' Retirement System (CalPERS) plans and addition to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalSTRS and CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

###### 8. Fund Balances

The fund balance for Governmental Funds is reported in classifications based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

**Nonspendable:** Fund balance is reported as nonspendable when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories and prepaid assets.

**Restricted:** Fund balance is reported as restricted when the constraints placed on the use of resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provision or by enabling legislation.

**Committed:** The District's highest decision-making level of authority rests with the District's Board. Fund balance is reported as committed when the Board passes a resolution that places specified constraints on how resources may be used. The Board can modify or rescind a commitment of resources through passage of a new resolution.

**Assigned:** Resources that are constrained by the District's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Intent may be expressed by either the Board, committees (such as budget or finance), or officials to which the Board has delegated authority.

**Unassigned:** Unassigned fund balance represents fund balance that has not been restricted, committed, or assigned and may be utilized by the District for any purpose. When expenditures are incurred, and both restricted and unrestricted resources are available, it is the District's policy to use restricted resources first, then unrestricted resources in the order of committed, assigned, and then unassigned, as they are needed.

## TUSTIN UNIFIED SCHOOL DISTRICT

### *Notes to Financial Statements*

*June 30, 2020*

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#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

##### E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

###### 9. Net Position

Net position is classified into three components: net investment in capital assets; restricted; and unrestricted. These classifications are defined as follows:

- **Net investment in capital assets** - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- **Restricted** - This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted net position** - This component of net position consists of net position that does not meet the definition of "net investment in capital assets" or "restricted".

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

##### F. Minimum Fund Balance Policy

This Fund Balance Policy establishes the procedures for reporting unrestricted fund balance in the General Fund financial statements. Certain commitments and assignments of fund balance will help ensure that there will be adequate financial resources to protect the District against unforeseen circumstances and events such as revenue shortfalls and unanticipated expenditures. The policy also authorizes and directs the Chief Financial Officer to prepare financial reports which accurately categorize fund balance as per Governmental Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

The District's minimum reserve standard is 3% as per the recommended level for districts with less than 30,000 ADA (California Department of Education) or not less than two months of General Fund operating expenditures, or up to 17% of General Fund expenditures and other financing uses.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed unless the governing board has provided otherwise in its commitment or assignment actions.

## TUSTIN UNIFIED SCHOOL DISTRICT

### *Notes to Financial Statements*

*June 30, 2020*

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#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

##### **G. Property Tax Calendar**

The County is responsible for the assessment, collection, and apportionment of property taxes for all jurisdictions including the schools and special districts within the County. The Board of Supervisors levies property taxes as of September 1 on property values assessed on July 1. Secured property tax payments are due in two equal installments. The first is generally due November 1 and is delinquent with penalties on December 10, and the second is generally due on February 1 and is delinquent with penalties on April 10. Secured property taxes become a lien on the property on January 1.

##### **H. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reported period. Actual results could differ from those estimates.

##### **I. New GASB Pronouncement**

In May 2020, the GASB issued Statement No. 95. The primary objective of this Statement is to provide relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

The effective dates of certain provisions contained in the following pronouncements are postponed by one year:

- Statement No. 83, *Certain Asset Retirement Obligations*
- Statement No. 84, *Fiduciary Activities*
- Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*
- Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*
- Statement No. 90, *Majority Equity Interests*
- Statement No. 91, *Conduit Debt Obligations*
- Statement No. 92, *Omnibus 2020*
- Statement No. 93, *Replacement of Interbank Offered Rates*
- Implementation Guide No. 2017-3, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (and Certain Issues Related to OPEB Plan Reporting)*
- Implementation Guide No. 2018-1, *Implementation Guidance Update-2018*
- Implementation Guide No. 2019-1, *Implementation Guidance Update-2019*
- Implementation Guide No. 2019-2, *Fiduciary Activities*

The effective dates of the following pronouncements are postponed by 18 months:

- Statement No. 87, *Leases*
- Implementation Guide No. 2019-3, *Leases*

Earlier application of the provisions addressed in this Statement is encouraged and is permitted to the extent specified in *each* pronouncement as originally issued.



# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### J. Future Accounting Pronouncements

GASB pronouncements which will be effective in future periods, are as follows:

1. In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity, and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

2. In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

3. In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period, and (2) to simplify accounting for interest cost incurred before the end of a construction period.

This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5-22 of Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund.

## TUSTIN UNIFIED SCHOOL DISTRICT

### *Notes to Financial Statements*

*June 30, 2020*

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#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

##### J. Future Accounting Pronouncements (continued)

3. (continued)

This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. Earlier application is encouraged. The requirements of this Statement should be applied prospectively.

4. In August 2018, the GASB issued Statement No. 90, *Majority Equity Interests-An Amendment of GASB Statements No. 14 and No. 61*. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit.

This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

##### J. Future Accounting Pronouncements (continued)

5. In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures.

This Statement also addresses arrangements – often characterized as leases – that are associated with conduit debt obligations. In those arrangements, capital assets are constructed or acquired with the proceeds of a conduit debt obligation and used by third-party obligors in the course of their activities.

Payments from third-party obligors are intended to cover and coincide with debt service payments. During those arrangements, issuers retain the titles to the capital assets. Those titles may or may not pass to the obligors at the end of the arrangements.

This Statement requires issuers to disclose general information about their conduit debt obligations, organized by type of commitment, including the aggregate outstanding principal amount of the issuers' conduit debt obligations and a description of each type of commitment. Issuers that recognize liabilities related to supporting the debt service of conduit debt obligations also should disclose information about the amount recognized and how the liabilities changed during the reporting period.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2021. Earlier application is encouraged.

6. In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following:
  - The effective date of Statement No. 87, *Leases*, and Implementation Guide No. 2019-3, *Leases*, for interim financial reports
  - Reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan
  - The applicability of Statements No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*, as amended, and No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pensions Plans*, as amended, to reporting assets accumulated for postemployment benefits
  - The applicability of certain requirements of Statement No. 84, *Fiduciary Activities*, to postemployment benefit arrangements

## TUSTIN UNIFIED SCHOOL DISTRICT

### *Notes to Financial Statements*

*June 30, 2020*

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#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

##### J. Future Accounting Pronouncements (continued)

###### 6. (continued)

- Measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition
- Reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers
- Reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature
- Terminology used to refer to derivative instruments

The requirements of this Statement are effective as follows:

- The requirements related to the effective date of Statement 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance.
- The requirements related to intra-entity transfers of assets and those related to the applicability of Statements 73 and 74 are effective for fiscal years beginning after June 15, 2021.
- The requirements related to application of Statement 84 to postemployment benefit arrangements and those related to nonrecurring fair value measurements of assets or liabilities are effective for reporting periods beginning after June 15, 2021.
- The requirements related to the measurement of liabilities (and assets, if any) associated with AROs in a government acquisition are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021.

Earlier application is encouraged and is permitted by topic.

7. In March 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. Some governments have entered into agreements in which variable payments made or received depending on an interbank offered rate (IBOR) – most notably, the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate.

Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, as amended, requires a government to terminate hedge accounting when it renegotiates or amends a critical term of a hedging derivative instrument, such as the reference rate of a hedging derivative instrument's variable payment. In addition, in accordance with Statement No. 87, *Leases*, as amended, replacement of the rate on which variable payments depend in a lease contract would require a government to apply the provisions for lease modifications, including remeasurement of the lease liability or lease receivable.

The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. This Statement achieves that objective by:

- Providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

##### J. Future Accounting Pronouncements (continued)

7. (continued)

- Clarifying the hedge accounting termination provisions when a hedged item is amended to replace the reference rate
- Clarifying that the uncertainty related to the continued availability of IBORs does not, by itself, affect the assessment of whether the occurrence of a hedged expected transaction is probable
- Removing LIBOR as an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap
- Identifying a Secured Overnight Financing Rate and the Effective Federal Funds Rate as appropriate benchmark interest rates for the qualitative evaluation of the effectiveness of an interest rate swap
- Clarifying the definition of *reference rate*, as it is used in Statement 53, as amended

Providing an exception to the lease modifications guidance in Statement 87, as amended, for certain lease contracts that are amended solely to replace an IBOR as the rate upon which variable payments depend.

The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

8. In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction.

This Statement requires that PPPs that meet the definition of a lease apply the guidance in Statement No. 87, *Leases*, as amended, if existing assets of the transferor that are not required to be improved by the operator as part of the PPP arrangement are the only underlying PPP assets and the PPP does not meet the definition of an SCA.

This Statement also provides specific guidance in financial statements prepared using the economic resources measurement focus for a government that is an operator in a PPP that either (1) meets the definition of an SCA or (2) is not within the scope of Statement 87, as amended (as clarified in this Statement).

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

##### J. Future Accounting Pronouncements (continued)

8. (continued)

This Statement also requires a government to account for PPP and non-PPP components of a PPP as separate contracts.

This Statement also requires an amendment to a PPP to be considered a PPP modification, unless the operator's right to use the underlying PPP asset decreases, in which case it should be considered a partial or full PPP termination.

An APA that is related to designing, constructing, and financing a nonfinancial asset in which ownership of the asset transfers by the end of the contract should be accounted for by a government as a financed purchase of the underlying nonfinancial asset. This Statement requires a government that engaged in an APA that contains multiple components to recognize each component as a separate arrangement. An APA that is related to operating or maintaining a nonfinancial asset should be reported by a government as an outflow of resources in the period to which payments relate.

The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.

#### NOTE 2 – DEPOSITS AND INVESTMENTS

Deposits and investments as of June 30, 2020 are classified in the accompanying financial statements as follows:

Governmental funds	\$ 237,448,029
Governmental Activities	237,448,029
Fiduciary funds	36,558,184
Total deposits and investments	<u>\$ 274,006,213</u>

Deposits and investments as of June 30, 2020 consist of the following:

Cash on hand and in banks	\$ 1,088,282
Cash in revolving fund	150,000
Investments	272,767,931
Total deposits and investments	<u>\$ 274,006,213</u>

##### Pooled Funds

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the County Treasury. The County pools and invests the cash. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited annually to participating funds. Any investment losses are proportionately shared by all funds in the pool.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 2 – DEPOSITS AND INVESTMENTS (continued)

##### Pooled Funds (continued)

Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

In accordance with applicable state laws, the County Treasurer may invest in derivative securities with the State of California. However, at June 30, 2020, the County Treasurer has represented that the Pooled Investment Fund contained no derivatives or other investments with similar risk profiles.

##### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. Cash balances held in banks are insured up to \$250,000 by the Federal Depository Insurance Corporation (FDIC) and are collateralized by the respective financial institutions. In addition, the California Government Code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit).

The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits.

As of June 30, 2020, \$1,117,403 of the District's bank balance was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agency, but not in the name of the District.

##### Investments - Interest Rate Risk

The District's investment policy limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District's investment policy limits investment purchases to investments with a term not to exceed three years. Investments purchased with maturity terms greater than three years require approval by the Board of Education. Investments purchased with maturities greater than one year require written approval by the Superintendent prior to commitment. Maturities of investments held at June 30, 2020, consist of the following:

	Reported Amount	Maturity		Fair Value Measurement	Rating
		Less Than One Year	One Year Through Five Years		
Investments:					
U.S. Bank First American Treasury Obligations	\$ 35,761,200	\$ 35,761,200	\$ -	Level 2	AAA
County Pool	237,006,731	237,006,731	-	Uncategorized	N/A
	<u>\$ 272,767,931</u>	<u>\$ 272,767,931</u>	<u>\$ -</u>		

##### Investments - Credit Risk

The District's investment policy limits investment choices to obligations of local, state and federal agencies, commercial paper, certificates of deposit, repurchase agreements, corporate notes, banker acceptances, and other securities allowed by *State Government Code* Section 53600. At June 30, 2020, all investments represented governmental securities which were issued, registered and held by the District's agent in the District's name.

## TUSTIN UNIFIED SCHOOL DISTRICT

### *Notes to Financial Statements*

*June 30, 2020*

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#### **NOTE 2 – DEPOSITS AND INVESTMENTS (continued)**

##### **Investments - Concentration of Credit Risk**

The District does not place limits on the amount it may invest in any one issuer. At June 30, 2020, the District had the following investments that represents more than five percent outside of the County Pool.

U.S. Bank First American Treasury Obligations	100.000%
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##### **Fair Value Measurements**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 – Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 – Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

Level 3 – Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that date if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized – Investments in the Orange County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

All assets have been valued using a market approach, with quoted market prices.



# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

### NOTE 3 – ACCOUNTS RECEIVABLE

Accounts receivable as of June 30, 2020, consisted of the following:

	General Fund	Building Fund	County School Facilities Fund	Capital Project Fund for Blended Component Units	Non-Major Governmental Funds	Totals
Federal Government:						
Categorical aid programs	\$ 223,586	\$ -	\$ -	\$ -	\$ 78,029	\$ 301,615
Food service	-	-	-	-	567,846	567,846
Special Education	4,128,620	-	-	-	-	4,128,620
State Government:						
LCFF sources	7,858,213	-	-	-	-	7,858,213
EPA	1,158,515	-	-	-	-	1,158,515
Lottery	1,362,166	-	-	-	-	1,362,166
Categorical aid programs	789,659	-	-	-	228,301	1,017,960
Food service	-	-	-	-	48,793	48,793
Special Education	1,772,194	-	-	-	-	1,772,194
Local:						
Interest	301,765	4,466	43,442	13,063	57,075	419,811
Other local	1,982,774	-	-	6,956,532	244,585	9,183,891
Total	<u>\$ 19,577,492</u>	<u>\$ 4,466</u>	<u>\$ 43,442</u>	<u>\$ 6,969,595</u>	<u>\$ 1,224,629</u>	<u>\$ 27,819,624</u>

### NOTE 4 – INTERFUND TRANSACTIONS

#### A. Balances Due To/From Other Funds

Balances due to/from other funds at June 30, 2020, consisted of the following:

	Due From Other Funds		
	General Fund	Non-Major Governmental Funds	Total Governmental Funds
General Fund	\$ -	\$ 3,955,761	\$ 3,955,761
Building Fund	140	-	140
Non-Major Governmental Funds	917,145	-	917,145
Total	<u>\$ 917,285</u>	<u>\$ 3,955,761</u>	<u>\$ 4,873,046</u>

General Fund due to Adult Education Fund for transfer of LCFF revenue	\$ 430,000
General Fund due to Cafeteria Fund to clear food service uncollected debt	25,761
General Fund due to Special Reserve Fund for Capital Outlay Projects for special reserve transfer	3,500,000
Building Fund due to General Fund for benefits	140
Adult Education Fund due to General Fund for indirect costs and benefits	45,816
Child Development Fund due to General Fund for indirect costs and benefits	106,908
Cafeteria Fund due to General Fund for indirect costs and benefits	188,327
Special Resrve Fund for Capital Outlay Projects due to the General Fund to transfer redevelopment funds	576,094
Total	<u>\$ 4,873,046</u>

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Notes to Financial Statements*  
June 30, 2020

**NOTE 4 – INTERFUND TRANSACTIONS (continued)**

**B. Transfers To/From Other Funds**

Transfers to/from other funds during the year ended June 30, 2020, consisted of the following:

General Fund to Special Reserve Fund for Capital Outlay Projects for RDA funds and special revenue transfer	<u>\$ 5,414,605</u>
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**NOTE 5 – FUND BALANCES**

At June 30, 2020, fund balances of the District's governmental funds were classified as follows:

	General Fund	Building Fund	County School Facilities Fund	Capital Projects Fund for Component Units	Non-Major Governmental Funds	Total
<b>Nonspendable:</b>						
Revolving cash	\$ 150,000	\$ -	\$ -	\$ -	\$ -	\$ 150,000
Stores inventories	309,297	-	-	-	90,088	399,385
Prepaid expenditures	-	-	-	-	3,900	3,900
All others	270,000	-	-	-	-	270,000
Total Nonspendable	<u>729,297</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>93,988</u>	<u>823,285</u>
<b>Restricted:</b>						
Categorical programs	20,905,256	-	-	-	-	20,905,256
Adult Education program	-	-	-	-	250,278	250,278
Food Service program	-	-	-	-	1,625,634	1,625,634
Capital projects	-	4,248,117	43,576,504	5,598,494	45,031,765	98,454,880
Debt service	-	-	-	-	10,569,070	10,569,070
Total Restricted	<u>20,905,256</u>	<u>4,248,117</u>	<u>43,576,504</u>	<u>5,598,494</u>	<u>57,476,747</u>	<u>131,805,118</u>
<b>Committed:</b>						
Adult education program	-	-	-	-	1,446,922	1,446,922
Vacation liability	1,493,823	-	-	-	-	1,493,823
Local protection reserve	22,942,522	-	-	-	-	22,942,522
Facilities maintenance reserve	5,600,262	-	-	-	-	5,600,262
Technology reserve	4,000,000	-	-	-	-	4,000,000
One-time discretionary	22,642,418	-	-	-	-	22,642,418
Textbook adoption	6,000,000	-	-	-	-	6,000,000
Anthem HRA balance reserve	137,207	-	-	-	-	137,207
EL carryover	2,121,412	-	-	-	-	2,121,412
School carryover (donation/site allocation)	571,493	-	-	-	-	571,493
Future school opening	100,000	-	-	-	-	100,000
Declining enrollment reserve	2,000,000	-	-	-	-	2,000,000
School local restricted program carryover	271,046	-	-	-	-	271,046
MAA/Medi-Cal program	609,337	-	-	-	-	609,337
Health and Welfare insurance rebate	1,407,601	-	-	-	-	1,407,601
Other commitments	8,202,205	-	-	-	-	8,202,205
Total Committed	<u>78,099,326</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,446,922</u>	<u>79,546,248</u>
<b>Assigned:</b>						
Child development operations	-	-	-	-	730,053	730,053
Deferred maintenance program	10,104,787	-	-	-	-	10,104,787
Total Assigned	<u>10,104,787</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>730,053</u>	<u>10,834,840</u>
<b>Unassigned:</b>						
Reserve for economic uncertainties	8,210,844	-	-	-	8,104,337	16,315,181
Unassigned/unappropriated amounts	(2,231,082)	-	-	-	-	(2,231,082)
Total Unassigned	<u>5,979,762</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>8,104,337</u>	<u>14,084,099</u>
<b>Total</b>	<u>\$ 115,818,428</u>	<u>\$ 4,248,117</u>	<u>\$ 43,576,504</u>	<u>\$ 5,598,494</u>	<u>\$ 67,852,047</u>	<u>\$ 237,093,590</u>

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

### NOTE 6 – CAPITAL ASSETS AND DEPRECIATION

Capital asset activity for the year ended June 30, 2020, was as follows:

	Balance, July 1, 2019	Additions	Retirements	Balance, June 30, 2020
Capital assets not being depreciated:				
Land	\$ 176,147,527	\$ -	\$ -	\$ 176,147,527
Construction in progress	19,658,369	37,407,006	3,547,296	53,518,079
Total capital assets not being depreciated	195,805,896	37,407,006	3,547,296	229,665,606
Capital assets being depreciated:				
Improvement of sites	67,230,723	1,057,252	426,027	67,861,948
Buildings	501,919,829	7,254,234	150,505	509,023,558
Equipment	28,659,214	886,991	368,758	29,177,447
Total capital assets being depreciated	597,809,766	9,198,477	945,290	606,062,953
Accumulated depreciation for:				
Improvement of sites	(22,371,426)	(3,037,279)	(166,727)	(25,241,978)
Buildings	(140,393,128)	(11,870,438)	(150,505)	(152,113,061)
Equipment	(17,989,043)	(1,760,170)	(341,925)	(19,407,288)
Total accumulated depreciation	(180,753,597)	(16,667,887)	(659,157)	(196,762,327)
Total capital assets being depreciated, net	417,056,169	(7,469,410)	286,133	409,300,626
Governmental activity capital assets, net	\$ 612,862,065	\$ 29,937,596	\$ 3,833,429	\$ 638,966,232

### NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS

Changes in long-term debt for the fiscal year ended June 30, 2020, were as follows:

	Balance, July 1, 2019	Additions	Deductions	Balance, June 30, 2020	Amount Due Within One Year
General Obligation Bonds:					
Principal Payments	\$ 175,265,196	\$ -	\$ 6,966,135	\$ 168,299,061	\$ 7,088,136
Accreted Interest	961,988	104,121	553,865	512,244	546,864
Unamortized Issuance Premium	18,363,556	-	1,261,792	17,101,764	1,261,792
Total - GO Bonds	194,590,740	104,121	8,781,792	185,913,069	8,896,792
Workers' Compensation Claims	6,728,009	-	-	6,728,009	-
Compensated Absences	1,147,859	2,297,733	1,850,193	1,595,399	-
Other Postemployment Benefits	34,524,407	7,106,028	1,374,343	40,256,092	-
Totals	\$ 236,991,015	\$ 9,507,882	\$ 12,006,328	\$ 234,492,569	\$ 8,896,792

Payments for general obligation bonds are made by the Bond Interest and Redemption Fund. Accumulated vacation and OPEB will be paid for by the fund for which the employee worked. Workers' compensation claims will be paid by the Insurance Fund.

## **TUSTIN UNIFIED SCHOOL DISTRICT**

### *Notes to Financial Statements*

*June 30, 2020*

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#### **NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)**

##### **A. General Obligation Bonds**

###### **Measure G**

The District authorized bonds at a regularly scheduled election of the registered voters of the District held on November 5, 2002, at which more than 55% of the voters authorized the issuance and sale of \$80 million of general obligation bonds to finance the construction of new facilities, such as multipurpose rooms, renovation and improvements of existing schools and to fund a portion of the cost of the construction of a new elementary school. As of March 31, 2013, all bond proceeds had been spent for Measure G.

###### **Measure L**

On November 4, 2008, an election was held in the District, whereby the voters approved by a 58.5% of the vote Measure “L”, which authorizes the District to issue up to \$95 million of general obligation bonds. The bonds will be used to acquire, construct, renovate, upgrade and provide repair of existing school facilities.

###### **Build America Bonds**

A portion of the Measure G and Measure L bonds is designated as “Build America Bonds” for purposes of the American Recovery and Reinvestment Act of 2009 (the “Recovery Act”). Pursuant to the Recovery Act, the District expects to receive a cash subsidy payment from the United States Treasury equal to 35% of the interest payable on the Bonds on or about each interest payment date. The cash payment does not constitute a full faith and credit guarantee of the United States Government but is required to be paid by the Treasury under the Recovery Act. The District is obligated to deposit any cash subsidy payments it receives into the debt service fund for the Bonds.

###### **Measure S**

On November 6, 2012, a special election of the registered voters was held in School Facilities Improvement District No. 2012-1, at which more than the required 55% of voters authorized the issuance and sale of not to exceed \$135 million principal amount of general obligation bonds of the District to upgrade classrooms, science labs, equipment, instructional technology, and infrastructure.

###### **Prior-Year Defeasance of Debt**

In prior years, the District defeased certain general obligation bonds by placing the proceeds of new refunding bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District’s financial statements. At June 30, 2020, none of the defeased debt remains outstanding.

The difference between the reacquisition price and the net carrying amount of the old debt is reported as a deferred outflow of resources and recognized as a component of interest expense in a systematic and rational manner over the remaining life of the old debt or the life of the new debt, whichever is shorter. At June 30, 2020, deferred amounts on refunding were \$7,868,642.

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

### NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)

#### A. General Obligation Bonds (continued)

Below is a schedule of bonds issued and outstanding as of June 30, 2020.

Series	Issue Date	Maturity Date	Interest Rate	Original Issue	Balance, July 1, 2019	Additions	Deductions	Balance, June 30, 2020
<b>Measure G:</b>								
2002D	3/10/2010	2034	6.0%-6.9%	\$ 24,998,556	\$ 2,260,196	\$ -	\$ 746,135	\$ 1,514,061
<b>Measure L:</b>								
2008A	3/30/2010	2034	3.0% - 6.6%	25,000,000	1,485,000	-	725,000	760,000
2008B	6/9/2011	2037	2.0% - 5.0%	25,000,000	2,205,000	-	685,000	1,520,000
2008C	5/8/2013	2042	2.0% - 4.0%	25,000,000	22,785,000	-	420,000	22,365,000
2008D	2/18/2015	2038	3.0% - 3.4%	20,000,000	19,590,000	-	50,000	19,540,000
<b>Measure S:</b>								
2012A	3/14/2013	2037	2.0% - 5.0%	35,000,000	22,890,000	-	490,000	22,400,000
2012B	2/15/2018	2040	2.0% - 5.0%	20,000,000	20,000,000	-	2,505,000	17,495,000
<b>Refunding Bonds:</b>								
Refunding	1/28/2015	2032	2.0% - 5.0%	23,795,000	21,565,000	-	1,260,000	20,305,000
Refunding	4/6/2016	2029	5.0%	15,195,000	15,195,000	-	-	15,195,000
Refunding	4/6/2016	2037	2.0% - 5.0%	26,545,000	26,075,000	-	85,000	25,990,000
Refunding	12/21/2017	2035	4.0% - 5.0%	9,345,000	9,345,000	-	-	9,345,000
Refunding	12/21/2017	2035	4.0% - 5.0%	11,870,000	11,870,000	-	-	11,870,000
					<u>\$ 175,265,196</u>	<u>\$ -</u>	<u>\$ 6,966,135</u>	<u>\$ 168,299,061</u>
<b>Accreted Interest:</b>								
	Series 2002D				<u>\$ 961,988</u>	<u>\$ 104,121</u>	<u>\$ 553,865</u>	<u>\$ 512,244</u>

The annual requirements to amortize general obligation bonds payable are as follows:

Fiscal Year	Principal	Interest	Total
2020-21	\$ 7,088,136	\$ 8,502,772	\$ 15,590,908
2021-22	8,010,925	7,379,525	15,390,450
2022-23	9,520,000	6,285,625	15,805,625
2023-24	7,290,000	5,873,825	13,163,825
2024-25	7,615,000	5,509,775	13,124,775
2025-30	43,755,000	21,460,650	65,215,650
2030-35	45,925,000	11,349,031	57,274,031
2035-40	27,825,000	4,262,125	32,087,125
2040-43	11,270,000	526,900	11,796,900
	<u>\$ 168,299,061</u>	<u>\$ 71,150,228</u>	<u>\$ 239,449,289</u>

#### B. Non-Obligatory Debt

Non-obligatory debt relates to debt issuances by the Community Facility Districts, as authorized by the Mello-Roos Community Facilities Act of 1982 as amended, and the Mark-Roos Local Bond Pooling Act of 1985, and are payable from special taxes levied on property within the Community Facilities Districts according to a methodology approved by the voters within the District. Neither the faith and credit nor taxing power of the District is pledged to the payment of the bonds. Reserves have been established from the bond proceeds to meet delinquencies should they occur. If delinquencies occur beyond the amounts held in those reserves, the District has no duty to pay the delinquency out of any available funds of the District. The District acts solely as an agent for those paying taxes levied and the bondholders, and may initiate foreclosure proceedings. Special assessment debt of \$221,065,063 as of June 30, 2020, does not represent debt of the District and, as such, does not appear in the financial statements.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

#### NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)

##### C. Other Postemployment Benefits (OPEB) Liability

For the fiscal year ended June 30, 2020, the District reported net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense for the following plans:

Pension Plan	Net OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB Expense
District Plan	\$ 39,090,249	\$ 7,841,182	\$ 633,566	\$ 4,022,830
MPP Program	1,165,843	-	-	(45,477)
Total	\$ 40,256,092	\$ 7,841,182	\$ 633,566	\$ 3,977,353

The details of each plan are as follows:

##### District Plan

##### *Plan Description*

Tustin Unified School District's single-employer defined benefit OPEB plan provides post-employment benefits other than pensions (OPEB) to employees who meet certain criteria. The District provides post-employment healthcare benefits to eligible retirees and their covered eligible dependents and pays a portion of the cost. All active employees who retire directly from the District and meet the eligibility criteria may participate. The District has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

##### *Benefits Provided*

The postretirement health plans and the District's obligation vary by employee group as described below.

Following is a description of the current retiree plan:

	Certificated Management	Certificated	Classified	Classified Management
Benefit types provided	Medical and dental	Medical and dental	Medical and dental	Medical and dental
Duration of benefits	To age 65	To age 65	To age 65	To age 65
Required service	8 years	8 years	5 years	5 years
Minimum age	50	50	50	50
Dependent coverage	No	No	No	No
District contribution %	100% of single rate after retiree contribution that varies by plan	100% of single rate after retiree contribution that varies by plan	100% of single rate after retiree contribution that varies by plan	100% of single rate after retiree contribution that varies by plan

##### *Employees Covered by Benefit Terms*

At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	110
Active employees	1,571
Total	1,681

##### *Total OPEB Liability*

The District's total OPEB liability of \$39,090,294 was measured as of June 30, 2020 and was determined by an actuarial valuation as of July 1, 2018.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)

##### C. Other Postemployment Benefits (OPEB) Liability (continued)

###### District Plan (continued)

###### *Actuarial Assumptions and Other Inputs*

The total OPEB liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date	July 1, 2018
Inflation	2.25 percent
Salary increases	3.00 percent
Healthcare cost trend rates	7.00 percent for 2018-19, decreasing to 5.00% for 2022-23 and after
Retirees' share of benefit-related costs	Based on retirees' current cost-sharing provisions, assumed to remain constant for all future years.

###### *Discount Rate*

The discount rate is 2.2 percent per year net of expenses based on the Bond Buyer 20 Bond Index.

The discount rate was based on the Bond Buyer 20 Bond Index.

###### *Mortality Rates*

Following are the tables the mortality assumptions are based upon.

###### **2009 CalSTRS Mortality**

The mortality assumptions are based on the 2009 CalSTRS Mortality table created by CalSTRS. CalSTRS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.

###### **2014 CalPERS Retiree and Active Mortality for Miscellaneous Employees**

The mortality assumptions are based on the 2014 CalPERS Retiree and Active Mortality for Miscellaneous Employees tables created by CalPERS. CalPERS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.

Following are the tables the retirement and turnover assumptions are based upon.

###### **2009 CalSTRS Retirement Rates**

The retirement assumptions are based on the 2009 CalSTRS Retirement Rates table created by CalSTRS. CalSTRS periodically studies the experience for participating agencies and establishes tables that are appropriate for each pool.

###### **2009 CalPERS 2.0%@60 Rates for Miscellaneous Employees**

The retirement assumptions are based on the 2009 CalPERS 2.0%@60 Rates for Miscellaneous Employees table created by CalPERS. CalPERS periodically studies the experience for participating agencies and establishes tables that are appropriate for each pool.

**TUSTIN UNIFIED SCHOOL DISTRICT***Notes to Financial Statements**June 30, 2020***NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)****C. Other Postemployment Benefits (OPEB) Liability (continued)****District Plan (continued)*****Mortality Rates (continued)*****2009 CalPERS Retirement Rates for School Employees**

The retirement assumptions are based on the 2009 CalPERS Retirement Rates for School Employees table created by CalPERS. CalPERS periodically studies the experience for participating agencies and establishes tables that are appropriate for each pool.

**Changes in the Total OPEB Liability**

	<b>Total OPEB Liability</b>
<b>Balance at July 1, 2019</b>	<b>\$ 33,313,086</b>
<b>Changes for the year:</b>	
Service cost	1,918,302
Interest	1,209,843
Differences between expected and actual experience	(145,313)
Changes of assumptions	3,977,883
Benefit payments	(1,183,552)
Net changes	5,777,163
<b>Balance at June 30, 2020</b>	<b>\$ 39,090,249</b>

***Sensitivity of the Total OPEB Liability to Changes in the Discount Rate***

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

Discount Rate	OPEB Liability
1% decrease	\$ 42,416,965
Current discount rate	\$ 39,090,249
1% increase	\$ 35,993,676

***Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

Healthcare Cost Trend Rate	OPEB Liability
1% decrease	\$ 34,200,688
Current trend rate	\$ 39,090,249
1% increase	\$ 44,849,927



# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

### NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)

#### C. Other Postemployment Benefits (OPEB) Liability (continued)

##### District Plan (continued)

##### ***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the year ended June 30, 2020, the District recognized OPEB expense of \$4,022,830. In addition, at June 30, 2020, the District reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 244,328
Changes of assumptions	7,841,182	389,238
Total	<u>\$ 7,841,182</u>	<u>\$ 633,566</u>

The deferred outflows and inflows of resources related to changes of assumptions and differences between expected and actual experience in the measurement of the total OPEB liability will be amortized over the Expected Average Remaining Service Life (EARS�) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARS� for the current measurement period is 8.9 years, rounded to 9.0, for the 2019-20 measurement period.

Year Ended June 30:	Deferred Outflows of Resources	Deferred Inflows of Resources
2021	\$ 1,057,028	\$ 97,470
2022	1,057,028	97,470
2023	1,057,028	97,470
2024	1,057,028	97,470
2025	1,057,028	97,470
Thereafter	<u>2,556,042</u>	<u>146,216</u>
	<u>\$ 7,841,182</u>	<u>\$ 633,566</u>

##### Medicare Premium Payment (MPP) Program

##### ***Plan Description***

The MPP Program is a cost-sharing multiple-employer other postemployment benefit (OPEB) plan established pursuant to Chapter 1032, Statutes of 2000 (SB 1435). CalSTRS administers the MPP Program through the Teachers' Health Benefit Fund (THBF).

A full description of the MPP Program regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2018 annual actuarial valuation report, Medicare Premium Payment Program. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: <http://www.calstrs.com/actuarial-financial-and-investor-information>.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)

##### C. Other Postemployment Benefits (OPEB) Liability (continued)

###### Medicare Premium Payment (MPP) Program (continued)

###### ***Benefits Provided***

The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the DB Program who were retired or began receiving a disability allowance prior to July 1, 2012, and were not eligible for premium-free Medicare Part A. The MPP Program is closed to new entrants as members who retire on or after July 1, 2012, are not eligible for coverage under the MPP Program.

As of June 30, 2019, 5,744 retirees participated in the MPP Program. The number of retired members who will participate in the program in the future is unknown because eligibility cannot be predetermined.

The MPP Program is funded on a pay-as-you-go basis from a portion of monthly employer contributions. In accordance with California Education Code section 25930, contributions that would otherwise be credited to the DB Program each month are instead credited to the MPP Program to fund monthly program and administrative costs. Total redirections to the MPP Program are monitored to ensure that total incurred costs do not exceed the amount initially identified as the cost of the program.

###### ***Total OPEB Liability***

At June 30, 2020, the District reported a liability of \$1,165,843 for its proportionate share of the net OPEB liability for the MPP Program. The total OPEB liability for the MPP Program as of June 30, 2019, was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2018 and rolling forward the total OPEB liability to June 30, 2019. The District's proportion of the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating school districts and the State, actuarially determined.

The District's proportions of the net OPEB liability for the two most recent measurement periods were:

	<b>Percentage Share of MPP Program</b>		<b>Change Increase/ (Decrease)</b>
	<b>Fiscal Year Ending June 30, 2020</b>	<b>Fiscal Year Ending June 30, 2019</b>	
Measurement Date	June 30, 2019	June 30, 2018	
Proportion of the Net OPEB Liability	0.313065%	0.316462%	-0.003398%

For the year ended June 30, 2020, the District reported OPEB expense of \$(45,477).

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)

##### C. Other Postemployment Benefits (OPEB) Liability (continued)

###### Medicare Premium Payment (MPP) Program (continued)

###### *Actuarial Assumptions and Other Inputs*

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Measurement Date	June 30, 2019
Valuation Date	June 30, 2018
Experience Study	July 1, 2010, through June 30, 2015
Actuarial Cost Method	Entry age normal
Investment Rate of Return	7.00%
Healthcare Cost Trend Rates	3.70% for Medicare Part A, and 4.10% for Medicare Part B

In addition, assumptions were made about future participation (enrollment) into the MPP Program because CalSTRS is unable to determine which members not currently participating meet all eligibility criteria for enrollment in the future. Assumed enrollment rates were derived based on past experience and are stratified by age with the probability of enrollment diminishing as the members' age increases. This estimated enrollment rate was then applied to the population of members who may meet criteria necessary for eligibility and are not currently enrolled in the MPP Program. Based on this, the estimated number of future enrollments used in the financial reporting valuation was 380, or an average of 0.23% of the potentially eligible population (165,422).

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table issued by the Society of Actuaries.

###### *Discount Rate*

The MPP Program is funded on a pay-as-you-go basis with contributions generally being made at the same time and in the same amount as benefit payments and expenses coming due. Any funds within the MPP Program as of June 30, 2019, were to manage differences between estimated and actual amounts to be paid and were invested in the Surplus Money Investment Fund, which is a pooled investment program administered by the California State Treasurer.

The discount rate used to measure the total OPEB liability was 3.50%. The MPP Program is funded on a pay-as-you-go basis as previously noted, and under the pay-as-you-go method, the OPEB plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. Therefore, a discount rate of 3.50%, which is the Bond Buyer's 20-Bond GO Index from Bondbuyer.com as of June 30, 2019, was applied to all periods of projected benefit payments to measure the total OPEB liability. The discount rate decreased 0.37% from 3.87% as of June 30, 2018.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 7 – LONG-TERM DEBT OTHER THAN PENSIONS (continued)

##### C. Other Postemployment Benefits (OPEB) Liability (continued)

###### Medicare Premium Payment (MPP) Program (continued)

###### *Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate*

The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

Discount Rate	MPP OPEB Liability
1% decrease	\$ 1,272,201
Current discount rate	\$ 1,165,843
1% increase	\$ 1,068,051

###### *Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Medicare Costs Trend Rates*

The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using Medicare costs trend rates that are one percentage-point lower or one percentage-point higher than the current rates:

Medicare Cost Trend Rates	MPP OPEB Liability
1% decrease	\$ 1,062,350
Current trend rate	\$ 1,165,843
1% increase	\$ 1,284,448

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 8 – PENSION PLANS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS).

For the fiscal year ended June 30, 2020, the District reported net pension liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense for each of the above plans as follows:

Pension Plan	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
CalSTRS	\$ 182,941,161	\$ 48,258,984	\$ 16,419,275	\$ 26,113,442
CalPERS	80,573,260	20,409,550	2,091,651	18,765,201
Total	<u>\$ 263,514,421</u>	<u>\$ 68,668,534</u>	<u>\$ 18,510,926</u>	<u>\$ 44,878,643</u>

The details of each plan are as follows:

#### A. California State Teachers' Retirement System (CalSTRS)

##### Plan Description

The District contributes to the State Teachers Retirement Plan (STRP) administered by the California State Teachers' Retirement System (CalSTRS). STRP is a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2018, annual actuarial valuation report, Defined Benefit Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: <http://www.calstrs.com/actuarial-financial-and-investor-information>.

##### Benefits Provided

The STRP provides retirement, disability and survivor benefits to beneficiaries. Benefits are based on members' final compensation, age, and years of service credit. Members hired on or before December 31, 2012, with five years of credited service are eligible for the normal retirement benefit at age 60. Members hired on or after January 1, 2013, with five years of credited service are eligible for the normal retirement benefit at age 62. The normal retirement benefit is equal to 2.0% of final compensation for each year of credited service.

The STRP is comprised of four programs: Defined Benefit Program, Defined Benefit Supplement Program, Cash Balance Benefit Program, and Replacement Benefits Program. The STRP holds assets for the exclusive purpose of providing benefits to members and beneficiaries of these programs. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the State is the sponsor of the STRP and obligor of the trust. In addition, the State is both an employer and non-employer contributing entity to the STRP. The District contributes exclusively to the STRP Defined Benefit Program; thus, disclosures are not included for the other plans.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 8 – PENSION PLANS (continued)

##### A. California State Teachers' Retirement System (CalSTRS) (continued)

###### Benefits Provided (continued)

The STRP provisions and benefits in effect at June 30, 2020, are summarized as follows:

	STRP Defined Benefit Program	
	On or before December 31, 2012	On or after January 1, 2013
Hire Date		
Benefit Formula	2% at 60	2% at 62
Benefit Vesting Schedule	5 years of service	5 years of service
Benefit Payments	Monthly for life	Monthly for life
Retirement Age	60	62
Monthly Benefits as a Percentage of Eligible Compensation	2.0%-2.4%	2.0%-2.4%
Required Member Contribution Rate	10.25%	10.205%
Required Employer Contribution Rate	17.10%	17.10%
Required State Contribution Rate	10.328%	10.328%

###### Contributions

Required member District and State of California contributions rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. The contributions rates are expressed as a level percentage of payroll using the entry age normal actuarial method. In June 2019, California Senate Bill 90 (SB 90) was signed into law and appropriated approximately \$2.2 billion in fiscal year 2018–19 from the state's General Fund as contributions to CalSTRS on behalf of employers. The bill requires portions of the contribution to supplant the amounts remitted by employers such that the amounts remitted will be 1.03 and 0.70 percentage points less than the statutorily required amounts due for fiscal years 2019–20 and 2020–21, respectively. The remaining portion of the contribution is allocated to reduce the employers' share of the unfunded actuarial obligation of the DB Program.

The contribution rates for each program for the year ended June 30, 2020, are presented above, and the District's total contributions were \$19,327,470.

###### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related state support and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of net pension liability	\$	182,941,161
State's proportionate share of the net pension liability associated with the District		99,806,617
Total	\$	282,747,778

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

### NOTE 8 – PENSION PLANS (continued)

#### A. California State Teachers' Retirement System (CalSTRS) (continued)

##### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

The net pension liability was measured as of June 30, 2019. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. The District's proportions of the net pension liability for the two most recent measurement periods were:

	Percentage Share of Risk Pool		Change Increase/ (Decrease)
	Fiscal Year Ending June 30, 2020	Fiscal Year Ending June 30, 2019	
Measurement Date	June 30, 2019	June 30, 2018	
Proportion of the Net Pension Liability	0.202557%	0.201242%	0.001315%

For the year ended June 30, 2020, the District recognized pension expense of \$26,113,442. In addition, the District recognized pension expense and revenue of \$2,730,673 for support provided by the State. At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 19,327,470	\$ -
Net change in proportionate share of net pension liability	4,910,308	3,795,938
Difference between projected and actual earnings on pension plan investments	421,318	7,468,268
Changes of assumptions	23,138,058	-
Differences between expected and actual experience	461,830	5,155,069
Total	<u>\$ 48,258,984</u>	<u>\$ 16,419,275</u>

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 7 years.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 8 – PENSION PLANS (continued)

##### A. California State Teachers' Retirement System (CalSTRS) (continued)

###### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Deferred Outflows of Resources	Deferred Inflows of Resources
2021	\$ 7,238,030	\$ 2,771,472
2022	7,238,030	7,663,218
2023	7,238,030	2,838,316
2024	6,521,000	1,331,293
2025	310,610	924,706
Thereafter	385,814	890,271
Total	<u>\$ 28,931,514</u>	<u>\$ 16,419,275</u>

###### **Actuarial Methods and Assumptions**

The total pension liability for the STRP was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2018 and rolling forward the total pension liability to June 30, 2019. In determining the total pension liability, the financial reporting actuarial valuation used the following actuarial methods and assumptions:

Valuation Date	June 30, 2018
Experience Study	July 1, 2010 through June 30, 2015
Actuarial Cost Method	Entry age normal
Investment Rate of Return	7.10%
Consumer Price of Inflation	2.75%
Wage Growth	3.50%

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table issued by the Society of Actuaries.

The long-term investment rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS' general investment consultant (Pension Consulting Alliance) as inputs to the process. The actuarial investment rate of return assumption was adopted by the board in February 2017 in conjunction with the most recent experience study.



## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 8 – PENSION PLANS (continued)

##### A. California State Teachers' Retirement System (CalSTRS) (continued)

###### Actuarial Methods and Assumptions (continued)

For each future valuation, CalSTRS' independent consulting actuary reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of expected 20-year geometrically linked real rates of return and the assumed asset allocation for each major asset class as of June 30, 2019, are summarized in the following table:

Asset Class	Assumed Asset Allocation	Long-Term Expected Real Rate of Return
Global Equity	47%	4.8%
Fixed Income	12%	1.3%
Real Estate	13%	3.6%
Private Equity	13%	6.3%
Risk Mitigating Strategies	9%	1.8%
Inflation Sensitive	4%	3.3%
Cash/Liquidity	2%	(0.4%)

###### Discount Rate

The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers are made at statutory contribution rates in accordance with the rate increases. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10%) and assuming that contributions, benefit payments and administrative expenses occur midyear. Based on those assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

Discount Rate	Net Pension Liability
1% decrease (6.10%)	\$ 272,414,532
Current discount rate (7.10%)	182,941,161
1% increase (8.10%)	108,750,698

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 8 – PENSION PLANS (continued)

##### A. California State Teachers' Retirement System (CalSTRS) (continued)

###### On Behalf Payments

The State of California makes contributions to CalSTRS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS pursuant to Sections 22954 and 22955.1 of the Education Code and Public Resources Code Section 6217.5. In addition, for the 2018-19 fiscal year, California Senate Bill No. 90 (SB 90) was signed into law on June 27, 2019, and appropriated supplemental contributions. Under accounting principles generally accepted in the United States of America, these amounts are reported as revenues and expenditures in the fund financial statements. The total amount recognized by the District for its proportionate share of the State's on-behalf contributions is \$13,922,055.

##### B. California Public Employees Retirement System (CalPERS)

###### Plan Description

Qualified employees are eligible to participate in the Schools Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer defined benefit pension plan administered by CalPERS. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2018 annual actuarial valuation report, Schools Pool Accounting Report. This report and CalPERS audited financial information are publicly available reports that can be found on the CalPERS website under Forms and Publications at: <https://www.calpers.ca.gov/page/employers/actuarial-resources/gasb>.

###### Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of service credit, a benefit factor, and the member's final compensation. Members hired on or before December 31, 2012, with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Members hired on or after January 1, 2013, with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The Basic Death Benefit is paid to any member's beneficiary if the member dies while actively employed. An employee's eligible survivor may receive the 1957 Survivor Benefit if the member dies while actively employed, is at least age 50 (or 52 for members hired on or after January 1, 2013), and has at least five years of credited service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The CalPERS provisions and benefits in effect at June 30, 2020, are summarized as follows:

	Schools Pool (CalPERS)	
	On or before December 31, 2012	On or after January 1, 2013
Hire Date		
Benefit Formula	2% at 55	2% at 62
Benefit Vesting Schedule	5 years of service	5 years of service
Benefit Payments	Monthly for life	Monthly for life
Retirement Age	55	62
Monthly Benefits as a Percentage of Eligible Compensation	2.0 – 2.5%	2.0 – 2.5%
Required Employee Contribution Rate	7.00%	7.00%
Required Employer Contribution Rate	19.721%	19.721%

# TUSTIN UNIFIED SCHOOL DISTRICT

## Notes to Financial Statements

June 30, 2020

### NOTE 8 – PENSION PLANS (continued)

#### B. California Public Employees Retirement System (CalPERS) (continued)

##### Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Total plan contributions are calculated through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. The contribution rates are expressed as a percentage of annual payroll. The contribution rates for each plan for the year ended June 30, 2020 are presented above, and the total District contributions were \$7,747,809.

##### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2020, the District reported net pension liabilities for its proportionate share of the CalPERS net pension liability totaling \$80,573,260. The net pension liability was measured as of June 30, 2019. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportions of the net pension liability for the two most recent measurement periods were:

	Percentage Share of Risk Pool		Change Increase/ (Decrease)
	Fiscal Year Ending June 30, 2020	Fiscal Year Ending June 30, 2019	
Measurement Date	June 30, 2019	June 30, 2018	
Proportion of the Net Pension Liability	0.276464%	0.278256%	-0.001792%

For the year ended June 30, 2020, the District recognized pension expense of \$18,765,201. At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 7,747,809	\$ -
Net change in proportionate share of net pension liability	2,023,855	394,824
Difference between projected and actual earnings on pension plan investments	949,495	1,696,827
Changes of assumptions	3,835,537	-
Differences between expected and actual experience	5,852,853	-
Total	<u>\$ 20,409,550</u>	<u>\$ 2,091,651</u>

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 8 – PENSION PLANS (continued)

##### B. California Public Employees Retirement System (CalPERS) (continued)

###### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARS�) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARS� for the measurement period is 4.1 years.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Deferred Outflows of Resources	Deferred Inflows of Resources
2021	\$ 7,821,259	\$ 96,298
2022	3,205,265	1,569,830
2023	1,329,099	319,594
2024	306,117	96,298
2025	-	9,630
Thereafter	-	-
Total	<u>\$ 12,661,741</u>	<u>\$ 2,091,651</u>

###### **Actuarial Methods and Assumptions**

Total pension liability for the Schools Pool was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2018 and rolling forward the total pension liability to June 30, 2019. The financial reporting actuarial valuation as of June 30, 2018 used the following methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date	June 30, 2018
Experience Study	1997-2015
Actuarial Cost Method	Entry age normal
Discount Rate	7.15%
Consumer Price of Inflation	2.50%
Wage Growth	Varies by entry age and service

Post-retirement mortality rates are based on CalPERS experience and include 15 years of projected ongoing mortality improvement using 90 percent of Scale MP 2016 published by the Society of Actuaries. These tables are used to estimate the value of benefits expected to be paid for service and disability retirements. For disability retirements, impaired longevity is recognized by a separate table.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 8 – PENSION PLANS (continued)

##### B. California Public Employees Retirement System (CalPERS) (continued)

###### Actuarial Methods and Assumptions (continued)

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical and forecasted information for all the funds' asset classes, expected compound (geometric) returns were calculated over the short term (first 10 years) and the long term (11+ years) using a building-block approach. Using the expected nominal returns for both short term and long term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The target asset allocation and best estimates of real rates of return for each major asset class are summarized in the following table:

Asset Class	Assumed Asset Allocation	Real Return Years 1-10	Real Return Years 11+
Global Equity	50%	4.80%	5.98%
Fixed Income	28%	1.00%	2.62%
Inflation Assets	0%	0.77%	1.81%
Private Equity	8%	6.30%	7.23%
Real Assets	13%	3.75%	4.93%
Liquidity	1%	0.00%	(0.92%)

###### Discount Rate

The discount rate used to measure the total pension liability was 7.15%. The discount rate is not adjusted for administrative expenses. The fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return for the pension plan's investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

Discount Rate	Net Pension Liability
1% decrease (6.15%)	\$ 116,141,057
Current discount rate (7.15%)	80,573,260
1% increase (8.15%)	51,067,316

##### C. Social Security

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by social security or an alternative plan. The District has elected to use the Social Security as its alternative plan.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 8 – PENSION PLANS (continued)

##### D. Payables to the Pension Plans

At June 30, 2020, the District reported payables of \$132,852 and \$435,482 for the outstanding amount of legally required contributions to the CalSTRS and CalPERS pension plans, respectively, for the fiscal year ended June 30, 2020.

#### NOTE 9 – JOINT VENTURES

The Tustin Unified School District participates in two joint powers agreement (JPA) entities, the Alliance of Schools for Cooperative Insurance Programs (ASCIP) and the Coastline Regional Occupational Program (CROP). ASCIP provides property and liability insurance for its participating school districts. The Tustin Unified School District pays a premium commensurate with the level of coverage requested. CROP provides student occupational training for its member school districts on an average daily attendance (ADA) basis.

Each JPA is governed by a board consisting of a representative from each member district. Each governing board controls the operations of its JPA independent of any influence by the Tustin Unified School District beyond the District's representation on the governing boards.

Each JPA is independently accountable for its fiscal matters. Budgets are not subject to any approval other than that of the respective governing boards. Member districts share surpluses and deficits proportionately to their participation in the JPA.

The relationship between the Tustin Unified School District and the JPAs are such that neither JPA is a component unit of the District for financial reporting purposes. Current financial information for CROP is directly available from the JPA. Condensed current financial information of the ASCIP JPA is shown below:

	ASCIP
	June 30, 2019
	(Audited)
Total Assets	\$ 493,693,588
Deferred Outflows of Resources	1,539,202
Total Liabilities	293,593,683
Deferred Inflows of Resources	277,662
Net Position	\$ 201,361,445
Total Revenues	\$ 254,926,743
Total Expenditures	274,827,206
Total Nonoperating revenue	16,859,273
Change in Net Assets	\$ (3,041,190)

## TUSTIN UNIFIED SCHOOL DISTRICT

### *Notes to Financial Statements*

*June 30, 2020*

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#### NOTE 10 – COMMITMENTS AND CONTINGENCIES

##### **A. State and Federal Allowances, Awards, and Grants**

The District has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursement will not be material.

##### **B. Construction Commitments**

As of June 30, 2020, the District had commitments with respect to unfinished capital projects of approximately \$9.0 million.

##### **C. Litigation**

The District is involved in certain legal matters that arose out of the normal course of business. The District has not accrued a liability for any potential litigation against it because it does not meet the criteria to be considered a liability at June 30, 2020.

##### **D. Impact of COVID-19**

On March 13, 2020, a presidential emergency was declared due to the ongoing Coronavirus Disease 2019 (COVID-19) pandemic. The declaration made federal disaster assistance available through the Coronavirus Aid, Relief, and Economic Security (CARES) Act to the State of California to supplement the local recovery efforts by the K-12 education community. On that same date, Governor Newsom issued Executive Order N-26-20, guaranteeing continued State funding, holding LEAs harmless from several regulations, and providing guidelines for LEAs to operate under a “distance learning” environment.

In response, the District announced the closing of all schools in mid-March. With nearly all districts in California shut down to stem the spread of COVID-19, officials statewide hastily put in place plans to deliver “grab and go” meals with minimal contact between cafeteria staff, volunteers and families in need. In addition, the District worked to implement distance learning for all students for the remainder of the 2019-20 school year. Several planned construction projects were placed on hold until work could resume.

A companion bill to Executive Order N-26-20, Senate Bill 117 changed the method used by the District to calculate average daily attendance (ADA) for both the P-2 and Annual period apportionment to include all full school months from July 1, 2019 to February 29, 2020. As events unfold and changes are made on a daily basis, the future impacts of COVID-19 on the District’s operations are not fully known at this time.

#### NOTE 11 – RISK MANAGEMENT

##### **Property and Liability**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year ending June 30, 2020, the District participated in the ASCIP public entity risk pool for property and liability insurance coverage. General and automobile liability coverage is \$5 million with no deductible and property coverage is replacement cost with a \$10,000 deductible. Excess coverage above these limits is provided by the Schools Excess Liability Fund (SELF) JPA. Settled claims have not exceeded this coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

##### **Workers’ Compensation**

For fiscal year 2019-20, the District was self-funded for workers compensation for the first \$750,000 of each loss, with excess coverage provided through a commercial excess insurance policy up to a maximum limit of \$25 million.

## TUSTIN UNIFIED SCHOOL DISTRICT

### Notes to Financial Statements

June 30, 2020

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#### NOTE 11 – RISK MANAGEMENT (continued)

##### Employee Medical Benefits

The District has contracted with Aetna to provide employee medical, dental and vision benefits.

##### Claims Liability

The District records an estimated liability for workers' compensation claims against the District. Claims liabilities are based on estimates of the ultimate cost of reported claims (including future claim adjustment expenses) and an estimate for claims incurred but not reported based on historical experience.

##### Unpaid Claims Liabilities

The District establishes a liability for both reported and unreported events, which includes estimates of both future payments of losses and related claim adjustment expenses. The following represent the changes in approximate aggregate liabilities for the District from July 1, 2018 to June 30, 2020:

	Workers' Compensation
Liability Balance, June 30, 2018	\$ 5,329,973
Claims and changes in estimates	1,402,623
Claims payments	(4,587)
Liability Balance, June 30, 2019	6,728,009
Claims and changes in estimates	4,673
Claims payments	(4,673)
Liability Balance, June 30, 2020	<u>\$ 6,728,009</u>
Assets available to pay claims at June 30, 2020	<u>\$ 8,104,635</u>



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*Required Supplementary Information*

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**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Budgetary Comparison Schedule – General Fund*  
*For the Fiscal Year Ended June 30, 2020*

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>(Budgetary Basis)</b>	<b>Final Budget - Pos (Neg)</b>
<b>Revenues</b>				
LCFF sources	\$ 216,466,967	\$ 215,814,241	\$ 215,814,242	\$ 1
Federal sources	8,468,444	11,323,318	8,156,782	(3,166,536)
Other State sources	34,753,285	40,174,011	39,879,392	(294,619)
Other Local sources	11,504,892	17,048,392	17,491,371	442,979
Total Revenues	271,193,588	284,359,962	281,341,787	(3,018,175)
<b>Expenditures</b>				
Current:				
Certificated salaries	113,923,238	115,590,817	115,438,664	152,153
Classified salaries	43,594,961	42,424,491	42,424,458	33
Employee benefits	71,216,159	70,492,347	70,441,924	50,423
Books and supplies	11,288,858	11,664,116	10,694,239	969,877
Services and other operating expenditures	27,781,204	25,851,473	25,851,473	-
Transfers of indirect cost	(428,676)	(301,615)	(301,615)	-
Capital outlay	1,099,979	465,153	465,154	(1)
Intergovernmental transfers	3,888,321	2,880,508	3,265,898	(385,390)
Total Expenditures	272,364,044	269,067,290	268,280,195	787,095
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,170,456)	15,292,672	13,061,592	(2,231,080)
<b>Other Financing Sources and Uses</b>				
Interfund transfers out	(3,500,000)	(5,414,605)	(5,414,605)	-
Total Other Financing Sources and Uses	(3,500,000)	(5,414,605)	(5,414,605)	-
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	(4,670,456)	9,878,067	7,646,987	(2,231,080)
Fund Balances, July 1, 2019	82,944,131	89,864,449	89,864,449	-
Fund Balances, June 30, 2020	\$ 78,273,675	\$ 99,742,516	97,511,436	\$ (2,231,080)
<b>Fund Balances included in the Statement of Revenues, Expenditures and Changes in Fund Balances:</b>				
Deferred Maintenance Fund			10,104,787	
Special Revenue Fund for Other than Capital Outlay			8,202,205	
<b>Reported General Fund balance on the Statement of Revenues, Expenditures and Changes in Fund Balances:</b>			<u>\$ 115,818,428</u>	

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Schedule of Proportionate Share of the Net Pension Liability*  
*For the Fiscal Year Ended June 30, 2020*

	Last Ten Fiscal Years*					
	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14
<b>CalSTRS</b>						
District's proportion of the net pension liability	0.2026%	0.2012%	0.2037%	0.2030%	0.2080%	0.1970%
District's proportionate share of the net pension liability	\$ 182,941,161	\$ 184,955,509	\$ 188,405,426	\$ 164,188,430	\$ 140,033,920	\$ 115,120,890
State's proportionate share of the net pension liability associated with the District	99,806,617	105,895,679	111,459,058	93,483,306	74,062,308	69,515,662
Totals	\$ 282,747,778	\$ 290,851,188	\$ 299,864,484	\$ 257,671,736	\$ 214,096,228	\$ 184,636,552
District's covered-employee payroll	\$ 110,335,670	\$ 108,075,662	\$ 109,128,959	\$ 102,439,748	\$ 95,210,923	\$ 88,358,545
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	165.80%	171.14%	172.64%	160.28%	147.08%	130.29%
Plan fiduciary net position as a percentage of the total pension liability	73%	71%	69%	70%	74%	77%
<b>CalPERS</b>						
District's proportion of the net pension liability	0.2765%	0.2783%	0.2701%	0.2632%	0.2573%	0.2517%
District's proportionate share of the net pension liability	\$ 80,573,260	\$ 74,191,678	\$ 64,486,058	\$ 51,982,163	\$ 37,926,274	\$ 28,574,079
District's covered-employee payroll	\$ 37,936,502	\$ 36,680,954	\$ 34,400,173	\$ 31,604,288	\$ 28,447,600	\$ 26,511,816
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	212.39%	202.26%	187.46%	164.48%	133.32%	107.78%
Plan fiduciary net position as a percentage of the total pension liability	70%	71%	72%	74%	79%	83%

\* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Schedule of Pension Contributions*  
*For the Fiscal Year Ended June 30, 2020*

	Last Ten Fiscal Years*					
	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15
<b>CalSTRS</b>						
Contractually required contribution	\$ 19,327,470	\$ 17,962,646	\$ 15,595,318	\$ 13,728,423	\$ 10,991,785	\$ 8,454,730
Contributions in relation to the contractually required contribution	19,327,470	17,962,646	15,595,318	13,728,423	10,991,785	8,454,730
Contribution deficiency (excess):	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 113,026,141	\$ 110,335,662	\$ 108,075,663	\$ 109,128,959	\$ 102,439,748	\$ 95,210,923
Contributions as a percentage of covered-employee payroll	17.10%	16.28%	14.43%	12.58%	10.73%	8.88%
<b>CalPERS</b>						
Contractually required contribution	\$ 7,747,809	\$ 6,852,091	\$ 5,696,919	\$ 4,777,496	\$ 3,744,160	\$ 3,348,567
Contributions in relation to the contractually required contribution	7,747,809	6,852,091	5,696,919	4,777,496	3,744,160	3,348,567
Contribution deficiency (excess):	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 39,287,100	\$ 37,936,503	\$ 36,680,954	\$ 34,400,173	\$ 31,604,288	\$ 28,447,760
Contributions as a percentage of covered-employee payroll	19.721%	18.062%	15.531%	13.888%	11.847%	11.771%

\* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

**TUSTIN UNIFIED SCHOOL DISTRICT***Schedule of Changes in the District's Total OPEB Liability and Related Ratios  
For the Fiscal Year Ended June 30, 2020*

Last 10 Fiscal Years\*

	2019-20	2018-19	2017-18
<b>Total OPEB liability</b>			
Service cost	\$ 1,918,302	\$ 1,748,747	\$ 2,566,474
Interest	1,209,843	1,234,352	948,599
Differences between expected and actual experience	(145,313)	(148,063)	-
Changes of assumptions or other inputs	3,977,883	5,535,368	(628,089)
Benefit payments	(1,183,552)	(1,223,090)	(802,233)
<b>Net change in total OPEB liability</b>	<u>5,777,163</u>	<u>7,147,314</u>	<u>2,084,751</u>
<b>Total OPEB liability - beginning</b>	<u>33,313,086</u>	<u>26,165,772</u>	<u>24,081,021</u>
<b>Total OPEB liability - ending</b>	<u><u>\$ 39,090,249</u></u>	<u><u>\$ 33,313,086</u></u>	<u><u>\$ 26,165,772</u></u>
 <b>Covered-employee payroll</b>	 <u>\$ 165,081,466</u>	 <u>\$ 160,273,268</u>	 <u>\$ 143,837,848</u>
 <b>Total OPEB liability as a percentage of covered-employee payroll</b>	 <u>23.68%</u>	 <u>20.79%</u>	 <u>18.19%</u>

**Notes to Schedule:**

\* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

The discount rate in the most recent actuarial was decreased from 3.5% to 2.2%.

**TUSTIN UNIFIED SCHOOL DISTRICT**

*Schedule of the District's Proportionate Share of the Net OPEB Liability – MPP Program  
For the Fiscal Year Ended June 30, 2020*

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Last 10 Fiscal Years\*

	<b>2018-19</b>	<b>2017-18</b>	<b>2016-17</b>
District's proportion of net OPEB liability	0.3131%	0.3165%	0.3242%
District's proportionate share of net OPEB liability	\$ 1,165,843	\$ 1,211,321	\$ 1,364,137
Covered-employee payroll	N/A	N/A	N/A
District's net OPEB liability as a percentage of covered-employee payroll	N/A	N/A	N/A
Plan fiduciary net position as a percentage of the total OPEB liability	(0.81%)	0.40%	0.01%

**Notes to Schedule:**

*As of June 30, 2012, active members are no longer eligible for future enrollment in the MPP Program; therefore, the covered payroll disclosure is not applicable.*

*\* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.*



## TUSTIN UNIFIED SCHOOL DISTRICT

### *Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2020*

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#### NOTE 1 – PURPOSE OF SCHEDULES

##### **Budgetary Comparison Schedule**

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the *Governmental Accounting Standards Board* and provisions of the *California Education Code*. The governing board is required to hold a public hearing and adopt an operating budget no later than July 1 of each year. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoptions with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for.

This schedule presents information for the original and final budgets and actual results of operations, as well as the variances from the final budget to actual results of operations.

##### **Schedule of the District's Proportionate Share of the Net Pension Liability**

This schedule presents information on the District's proportionate share of the net pension liability (NPL), the plans' fiduciary net position and, when applicable, the State's proportionate share of the NPL associated with the District. In the future, as data becomes available, ten years of information will be presented.

***Change in benefit terms*** – There were no changes in benefit terms since the previous valuations for both CalSTRS and CalPERS.

***Change of assumptions*** - There were no changes in economic assumptions since the previous valuations for either CalSTRS or CalPERS.

##### **Schedule of District Contributions**

This schedule presents information on the District's required contribution, the amounts actually contributed, and any excess or deficiency related to the required contribution. In the future, as data becomes available, ten years of information will be presented.

##### **Schedule of Changes in the District's Total OPEB Liability and Related Ratios**

This schedule presents information on the District's changes in the total OPEB liability, including beginning and ending balances, and the total OPEB liability. In the future, as data becomes available, ten years of information will be presented.

***Change in benefit terms*** – There were no changes in benefit terms since the previous valuation.

***Change of assumptions*** – Liability changes resulting from changes in economic and demographic assumptions are also deferred based on the average working life. The discount rate for the valuation was adjusted from 3.5% to 2.2% to reflect changes in the Bond Buyer 20-bond General Obligation Index.

## **TUSTIN UNIFIED SCHOOL DISTRICT**

*Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2020*

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### **NOTE 1 – PURPOSE OF SCHEDULES (continued)**

#### **Schedule of the District's Proportionate Share of the Net OPEB Liability – MPP Program**

This schedule presents information on the District's proportionate share of the net OPEB liability – MPP Program and the plans' fiduciary net position. In the future, as data becomes available, ten years of information will be presented.

*Change in benefit terms* – There were no changes in benefit terms since the previous valuation.

*Change of assumptions* – The discount rate was changed from 3.87 percent to 3.50 percent since the previous valuation.

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*Supplementary Information*

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## TUSTIN UNIFIED SCHOOL DISTRICT

### *Local Educational Agency Organization Structure*

*June 30, 2020*

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The Tustin Unified School District was established July 1, 1972 upon unification of the Tustin Elementary and Union High School Districts. The District boundaries include the City of Tustin, portions of Santa Ana, the foothills portion of the unincorporated area of Orange County, and portions of the City of Irvine. There were no changes to the District's boundaries during the year. The District operates 18 elementary schools, one K-8 school, one K-12 online and independent study school, 5 middle schools, 3 comprehensive high schools, a continuation high school, and an alternative/adult education program.

<b>GOVERNING BOARD</b>		
<b>Member</b>	<b>Office</b>	<b>Term Expires</b>
Francine Scinto	President	November, 2020
Lynn Davis	Vice President	November, 2022
Jonathan Abelow	Clerk	November, 2022
Tammie Bullard	Member	November, 2020
James Laird	Member	November, 2020

### **DISTRICT ADMINISTRATORS**

Gregory A. Franklin, Ed.D.,  
*Superintendent*

Kathie Nielson,  
*Deputy Superintendent, Educational Services*

Grant Litfin, Ed.D.,  
*Assistant Superintendent, Administrative Services*

Amy Lambert, Ed.D.,  
*Assistant Superintendent, Special Education*

Anthony Soria,  
*Chief Financial Officer*

Charles Lewis, Ed.D.,  
*Chief Personnel Officer*

**TUSTIN UNIFIED SCHOOL DISTRICT***Schedule of Average Daily Attendance**For the Fiscal Year Ended June 30, 2020*

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	<b>Second Period Report</b>	<b>Annual Report</b>
	<b>Certificate No. ACFDA45A</b>	<b>Certificate No. A94F566F</b>
<b>Regular ADA &amp; Extended Year:</b>		
Grades TK - 3	6,338.94	6,338.94
Grades 4-6	4,881.17	4,881.17
Grades 7-8	3,647.81	3,647.81
Grades 9-12	7,765.10	7,765.10
	<hr/>	<hr/>
Total Regular ADA	22,633.02	22,633.02
	<hr/>	<hr/>
<b>Special Education-Nonpublic, Nonsectarian Schools:</b>		
Grades TK - 3	0.25	0.25
Grades 4-6	6.57	6.57
Grades 7-8	5.90	5.90
Grades 9-12	7.79	7.79
	<hr/>	<hr/>
Total Special Education-Nonpublic, Nonsectarian Schools	20.51	20.51
	<hr/>	<hr/>
Total ADA	22,653.53	22,653.53
	<hr/> <hr/>	<hr/> <hr/>

**TUSTIN UNIFIED SCHOOL DISTRICT***Schedule of Instructional Time**For the Fiscal Year Ended June 30, 2020*

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Grade Level	Required	2019-20 Offered Minutes	Number of Days Traditional Calendar	Status
Kindergarten	36,000	50,405	180	Complied
Grade 1	50,400	54,514	180	Complied
Grade 2	50,400	54,514	180	Complied
Grade 3	50,400	54,514	180	Complied
Grade 4	54,000	54,514	180	Complied
Grade 5	54,000	54,514	180	Complied
Grade 6	54,000	59,037	180	Complied
Grade 7	54,000	59,037	180	Complied
Grade 8	54,000	59,037	180	Complied
Grade 9	64,800	73,909	180	Complied
Grade 10	64,800	73,909	180	Complied
Grade 11	64,800	73,909	180	Complied
Grade 12	64,800	73,909	180	Complied



**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Schedule of Financial Trends and Analysis*  
*For the Fiscal Year Ended June 30, 2020*

General Fund	(Budget) 2021 <sup>2</sup>	2020 <sup>3</sup>	2019	2018
Revenues and other financing sources	\$ 288,032,146	\$ 281,341,787	\$ 280,585,412	\$ 256,914,325
Expenditures	290,386,453	268,280,195	267,116,554	251,726,713
Other uses and transfers out	3,500,000	5,414,605	5,210,328	6,365,339
Total outgo	293,886,453	273,694,800	272,326,882	258,092,052
Change in fund balance (deficit)	(5,854,307)	7,646,987	8,258,530	(1,177,727)
Ending fund balance	\$ 91,657,129	\$ 97,511,436	\$ 89,864,449	\$ 81,605,919
Available reserves <sup>1</sup>	\$ 8,816,594	\$ 5,979,762	\$ 7,888,010	\$ 7,742,762
Available reserves as a percentage of total outgo <sup>4</sup>	3.0%	2.2%	2.9%	3.0%
Total long-term debt	\$ 489,110,198	\$ 498,006,990	\$ 496,138,202	\$ 489,179,467
Average daily attendance at P-2	N/A	22,654	22,954	23,217

The General Fund balance has increased by approximately \$15.9 million over the past two years. The fiscal year 2020-21 adopted budget projects a decrease of approximately \$5.9 million. For a district of this size, the state recommends available reserves of at least 3% of total general fund expenditures, transfers out, and other uses (total outgo).

The District has incurred an operating surplus in two of the past three years but anticipates incurring an operating deficit during the 2020-21 fiscal year. Long-term debt has increased by \$8.8 million over the past two years.

Average daily attendance has decreased by 563 over the past two years. No ADA will be reported during fiscal year 2020-21.

<sup>1</sup> Reserves consist of fund balances for economic uncertainties (3% recommended).

<sup>2</sup> Budget as of August 2020.

<sup>3</sup> The actual amounts reported in this schedule are for the General Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Deferred Maintenance Fund and Special Reserve Fund for Other Than Capital Outlay Projects, in accordance with the fund type definitions promulgated by GASB Statement No. 54.

<sup>4</sup> The District's reserves are below the minimum recommended percentage only as a result of spending of CARES ACT without the requisite recognition of revenues in the amount of \$2.2 million. Also, reserves of \$8.2 million are available in a special reserve fund. With these amounts included District reserves are greater than 3%.

**TUSTIN UNIFIED SCHOOL DISTRICT**

*Reconciliation of Annual Financial and Budget Report with Audited Financial Statements  
For the Fiscal Year Ended June 30, 2020*

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*There were no differences between the Annual Financial and Budget Report and the  
Audited Financial Statements in any funds.*

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Schedule of Expenditures of Federal Awards*  
*For the Fiscal Year Ended June 30, 2020*

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Cluster Expenditures	Federal Expenditures
Federal Programs:				
U.S. Department of Agriculture:				
Passed through California Dept. of Education (CDE):				
Child Nutrition Cluster:				
School Breakfast Program - Basic	10.553	13525	\$ 39,897	
School Breakfast Program - Especially Needy	10.553	13526	819,635	
National School Lunch Program	10.555	13523	2,693,656	
Summer Food Service Program	10.555	13004	1,038,370	
USDA Donated Foods	10.555	N/A	494,998	
Total Child Nutrition Cluster				\$ 5,086,556
Total U.S. Department of Agriculture				5,086,556
U.S. Department of Treasury				
Passed through California Dept. of Education (CDE):				
COVID-19 Coronavirus Relief Fund: Learning Loss Mitigation	21.019	25516		2,231,083
U.S. Department of Education:				
Passed through California Dept. of Education (CDE):				
Every Student Succeeds Act (ESSA):				
Title I, Part A, Basic Grants Low-Income and Neglected	84.010	14329		2,674,770
Title II, Part A, Supporting Effective Instruction State Grant	84.367	14344		366,150
English Language Acquisition State Grants Cluster:				
Title III, Language and Acquisition English Learner Student Program	84.365	14346	387,709	
Title III, Language and Acquisition Immigrant Education Program	84.365	15146	100,884	
Total English Language Acquisition State Grants				488,593
Title IV, Part A, Student Support and Academic Enrichment Grants	84.424	15396		112,820
Carl Perkins Act - Secondary	84.048	14894		150,871
Special Education Individuals with Disabilities Education Act (IDEA):				
Special Education Cluster:				
Local Assistance Entitlement	84.027	13379	3,815,310	
Preschool Grants, Part B, Sec 619	84.173	13430	78,755	
Mental Health Allocation Plan, Part B, Sec 611	84.027A	15197	267,365	
Preschool Staff Development	84.173A	13431	1,078	
Alternate Dispute Resolution	84.173A	13007	8,045	
Total Special Education Cluster (IDEA)				4,170,553
Early Intervention Grants, Part C	84.181	23761		61,210
Workability II, Transition	84.126	10006		131,814
Total U.S. Department of Education				8,156,781
U.S. Department of Health & Human Services:				
Passed through California Dept. of Education:				
Child Care Mandatory and Matching Funds	93.596	13609		438,602
Total Expenditures of Federal Awards				\$ 15,913,022

*Of the Federal expenditures presented in the schedule, the District provided no Federal awards to subrecipients.*

# TUSTIN UNIFIED SCHOOL DISTRICT

## *Note to the Supplementary Information*

*June 30, 2020*

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### NOTE 1 – PURPOSE OF SCHEDULES

#### **Schedule of Average Daily Attendance (ADA)**

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### **Schedule of Instructional Time**

The District has participated in the Incentives for Longer Instructional Day and Longer Instructional Year. This schedule presents information on the amount of instructional time offered by the District and whether the District complied with Article 8 (commencing with Section 46200) of Chapter 2 Part 26 of the *Education Code*. The instructional time presented in this schedule includes the days that the District was closed due to the COVID-19 pandemic.

#### **Schedule of Financial Trends and Analysis**

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

#### **Reconciliation of Annual Financial and Budget Report with Audited Financial Statements**

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Unaudited Actual financial report to the audited financial statements.

#### **Schedule of Expenditures of Federal Awards**

The schedule of expenditures of Federal awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the financial statements. The District did not elect to use the ten percent de minimis indirect cost rate.

The following schedule provides a reconciliation between revenues reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances and the related expenditures reported on the Schedule of Expenditures of Federal Awards. The reconciling amounts represent Federal funds that have been recorded as revenues that have not been expended by June 30, 2020.

	CFDA Number	Amount
Total Federal Revenues from the Statement of Revenues, Expenditures, and Changes in Fund Balances		\$ 14,188,602
Differences between Federal Revenues and Expenditures:		
Qualified School Construction Bonds - Interest Subsidy	Not applicable	(506,663)
Coronavirus Relief Fund: Learning Loss Mitigation	21.019	2,231,083
Total Schedule of Expenditures of Federal Awards		<u>\$ 15,913,022</u>

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***Other Independent Auditors' Reports***

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

Board of Education  
Tustin Unified School District  
Tustin, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Tustin Unified School District as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise Tustin Unified School District's basic financial statements, and have issued our report thereon dated January 25, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Tustin Unified School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tustin Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tustin Unified School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

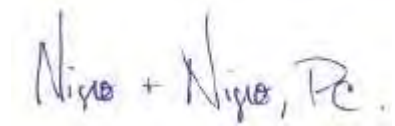
**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Tustin Unified School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Murrieta, California  
January 25, 2021



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR  
EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL  
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Board of Education  
Tustin Unified School District  
Tustin, California

**Report on Compliance for Each Major Federal Program**

We have audited Tustin Unified School District's compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on each of Tustin Unified School District's major federal programs for the year ended June 30, 2020. Tustin Unified School District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of Tustin Unified School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Tustin Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Tustin Unified School District's compliance.

***Opinion on Each Major Federal Program***

In our opinion, Tustin Unified School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020.

### ***Other Matters***

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as Finding 2020-001. Our opinion on each major federal program is not modified with respect to this matter.

Tustin Unified School District's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Tustin Unified School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control Over Compliance**

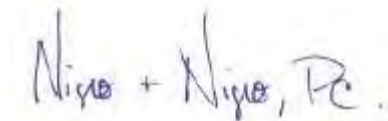
Management of Tustin Unified School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Tustin Unified School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a certain deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as Finding 2020-001 that we consider to be a significant deficiency.

Tustin Unified School District's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Tustin Unified School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Murrieta, California  
January 25, 2021



## INDEPENDENT AUDITORS' REPORT ON STATE COMPLIANCE

Board of Education  
Tustin Unified School District  
Tustin, California

### Report on State Compliance

We have audited Tustin Unified School District's compliance with the types of compliance requirements described in the *2019-20 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* that could have a direct and material effect on each of the Tustin Unified School District's state government programs as noted on the following page for the fiscal year ended June 30, 2020.

### Management's Responsibility

Management is responsible for compliance with state laws, regulations, and the terms and conditions of its State programs.

### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Tustin Unified School District's state programs based on our audit of the types of compliance requirements referred to on the following page. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2019-20 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to on the following page that could have a direct and material effect on a state program occurred. An audit includes examining, on a test basis, evidence about Tustin Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each state program. However, our audit does not provide a legal determination of Tustin Unified School District's compliance.

In connection with the audit referred to above, we selected and tested transactions and records to determine the District's compliance with the State laws and regulations applicable to the following items:

Description	Procedures Performed
Local Education Agencies Other Than Charter Schools:	
Attendance	Yes
Teacher Certification and Misassignments	Yes
Kindergarten Continuance	Yes
Independent Study	Yes
Continuation Education	Yes
Instructional Time	Yes
Instructional Materials	Yes
Ratio of Administrative Employees to Teachers	Yes

Description	Procedures Performed
Classroom Teacher Salaries	Yes
Early Retirement Incentive	Not Applicable
Gann Limit Calculation	Yes
School Accountability Report Card	Yes
Juvenile Court Schools	Not Applicable
Middle or Early College High Schools	Not Applicable
K-3 Grade Span Adjustment	Yes
Transportation Maintenance of Effort	Yes
Apprenticeship: Related and Supplemental Instruction	Not Applicable
Comprehensive School Safety Plan	Yes
District of Choice	Not Applicable
School Districts, County Offices of Education, and Charter Schools:	
California Clean Energy Jobs Act	Yes
After/Before School Education and Safety Program	Yes
Proper Expenditure of Education Protection Account Funds	Yes
Unduplicated Local Control Funding Formula Pupil Counts	Yes
Local Control and Accountability Plan	Yes
Independent Study - Course Based	Not Applicable
Charter Schools:	
Attendance	Not Applicable
Mode of Instruction	Not Applicable
Nonclassroom-Based Instruction/Independent Study	Not Applicable
Determination of Funding for Nonclassroom-Based Instruction	Not Applicable
Annual Instructional Minutes – Classroom Based	Not Applicable
Charter School Facility Grant Program	Not Applicable

#### ***Unmodified Opinion on Compliance with State Programs***

In our opinion, Tustin Unified School District complied, in all material respects, with the types of compliance requirements referred to above for the year ended June 30, 2020.

#### ***Other Matter***

The results of our auditing procedures disclosed an instance of noncompliance with the compliance requirements referred to previously, which is required to be reported in accordance with the *2019-20 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, and which is described in the accompanying schedule of findings and questioned costs as Finding 2020-002. Our opinion on each state program is not modified with respect to these matters.

#### ***District's Response to Finding***

Tustin Unified School District's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Tustin Unified School District's response was not subjected to the auditing procedures in the audit of compliance and, accordingly, we express no opinion on the response.

*Nigro + Nigro, PC*

Murrieta, California  
January 25, 2021

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## *Findings and Questioned Costs*

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**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Schedule of Audit Findings and Questioned Costs*  
*For the Fiscal Year Ended June 30, 2020*

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**SECTION I - SUMMARY OF AUDITORS' RESULTS**

***Financial Statements***

Type of auditors' report issued	<u>Unmodified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(s) identified not considered to be material weaknesses?	<u>None reported</u>
Noncompliance material to financial statements noted?	<u>No</u>

***Federal Awards***

Internal control over major programs:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(s) identified not considered to be material weaknesses?	<u>Yes</u>
Type of auditor's report issued on compliance for major programs:	<u>Unmodified</u>
Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance, Section 200.516	<u>Yes</u>
Identification of major programs:	
CFDA Numbers	<u>Name of Federal Program or Cluster</u>
84.010	<u>Title I Cluster</u>
21.019	<u>Coronavirus Relief Fund</u>

Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$ 750,000</u>
Auditee qualified as low-risk auditee?	<u>Yes</u>

***State Awards***

Type of auditor's report issued on compliance for state programs:	<u>Unmodified</u>
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**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Schedule of Audit Findings and Questioned Costs*  
*For the Fiscal Year Ended June 30, 2020*

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**SECTION II - FINANCIAL STATEMENT FINDINGS**

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*. Pursuant to Assembly Bill (AB) 3627, all audit findings must be identified as one or more of the following categories:

Five Digit Code	AB 3627 Finding Types
10000	Attendance
20000	Inventory of Equipment
30000	Internal Control
40000	State Compliance
42000	Charter School Facilities Programs
43000	Apprenticeship: Related and Supplemental Instruction
50000	Federal Compliance
60000	Miscellaneous
61000	Classroom Teacher Salaries
62000	Local Control Accountability Plan
70000	Instructional Materials
71000	Teacher Misassignments
72000	School Accountability Report Card

*There were no financial statement findings in 2019-20.*

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Schedule of Audit Findings and Questioned Costs*  
*For the Fiscal Year Ended June 30, 2020*

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**SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

This section identifies the audit findings required to be reported by the Uniform Guidance, Section 200.516 (e.g., significant deficiencies, material weaknesses, and instances of noncompliance, including questioned costs).

**Finding 2020-001: Unallowable Indirect Cost Charges to a Federal Program (50000)**

**Program Identification:**

Federal Agency: U.S. Department of Treasury  
Pass-through Entity: California Department of Education (CDE)  
Program Name: COVID-19: Coronavirus Relief Fund (CFDA 21.019)

**Criteria:** 2 C.F.R. Part 200 subpart E §200.412-419 sets the standards and terms for indirect charges allowed to be applied to federally funded programs by Federal Agency.

However, the criteria are clarified in the publication **Coronavirus Relief Fund, Guidance for State, Territorial, Local, and Tribal Governments** (Updated September 2, 2020), published by the Treasury. According to this guidance, "Payments from the Fund are not administered as part of a traditional grant program and the provisions of the Uniform Guidance, 2 C.F.R. Part 200, that are applicable to indirect costs do not apply. Recipients may not apply their indirect costs rates to payments received from the fund."

**Condition:** During our testing we noted that the District had applied an indirect cost rate of 3.93% which totaled \$37,642.83 towards the program. This is the first year of CRF funding so there were no prior year findings.

**Questioned Costs:** \$37,642.83

**Effect:** The District charged unallowable indirect costs to the program.

**Cause:** At the time the District was closing their books, guidance for the Coronavirus Relief Fund was not available. The District applied the Indirect Costs to the federal funds only to find out after closing that indirect costs were an unallowable charge.

**Recommendation:** We recommend that the District transfer the costs of the indirect charges from the Coronavirus Relief Fund.

**Views of Responsible Officials:** In compliance with the updated Federal Uniform Guidance, the District has transferred the funds back to the Coronavirus Relief Fund program resource in 2020-21.

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Schedule of Audit Findings and Questioned Costs*  
*For the Fiscal Year Ended June 30, 2020*

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**SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS**

This section identifies the audit findings pertaining to noncompliance with state program rules and regulations.

**Finding 2020-002: CALPADS Unduplicated Pupil Count (40000)**

**Criteria:** Supplemental and concentration grant amounts are calculated based on the percentage of "unduplicated pupils" enrolled in the LEA on Census Day (first Wednesday in October). The percentage equals:

- Unduplicated count of pupils who (1) are English learners, (2) meet income or categorical eligibility requirements for free or reduced-price meals under the National School Lunch Program, or (3) are foster youth. "Unduplicated count" means that each pupil is counted only once even if the pupil meets more than one of these criteria (*EC* sections 2574(b)(2) and 42238.02(b)(1)).
- Divided by total enrollment in the LEA (*EC* sections 2574(b)(1) and 42238.02(b)(5)). All pupil counts are based on Fall 1 certified enrollment reported in the CALPADS as of Census Day.

**Condition:** During our testing of the students who receive Free and Reduced-Price Meals (FRPM) reported in the CALPADS 1.17 and 1.18 reports, we noted three students who were classified as free or reduced but did not have an application or income eligibility form on file to support the designation prior to October 31.

**Context:** We noted three exceptions out of 120 FRPM students tested. Exceptions were noted at two sites. We extrapolated the error rate at each site to arrive at a total extrapolated exception count of 50.

**Cause:** The District mistakenly reported three students as free or reduced on their CalPADS report, although the students did not qualify for this status based on their meal applications.

**Effect:** There is a questioned cost of \$27,950 calculated using the CDE audit penalty calculator. The unduplicated pupil counts in the CALPADS 1.17 and 1.18 reports should be adjusted for the following changes:

Program/Site:	Adjusted based on		
	CALPADS	eligibility for: FRPM	Adjusted Total
Heritage Elementary	145	(7)	138
Tustin High	1,599	(43)	1,556
Aggregate remaining	8,750	-	8,750
District-wide	10,494	(50)	10,444

Total enrollment of 23,521 was not adjusted based on the results of our procedures.

**Recommendation:** We recommend that the District implement a procedure to ensure proper document retention as well as reviewing the CALPADS information prior to the report's submission to the California Department of Education.

**Views of Responsible Officials:** The District migrated to a new online income survey collection method in SIS and also developed new automated process to account for parent responses electronically as well as adjusted logic to locate duplicates and/or siblings across other schools. The District will continue to work on establishing better timelines and strategies when reporting data to CDE in CALPADS.

**TUSTIN UNIFIED SCHOOL DISTRICT**  
*Summary Schedule of Prior Audit Findings*  
*For the Fiscal Year Ended June 30, 2020*

Original Finding No.	Finding	Code	Recommendation	Current Status
<i>Finding 2019-001: Instructional Materials</i>	<p>California Education Code Section 60119 requires that LEAs conduct a public hearing regarding the sufficiency of textbooks and instructional materials. The public hearing must be held on or before the 8<sup>th</sup> week of school.</p> <p>The District's sufficiency of instructional materials public hearing was held on October 22, 2018. This was after the 8<sup>th</sup> week of school which began on August 14, 2018. The hearing would have needed to be held at the board meeting of October 8. This exception is limited to the 2018-19 school year.</p>	70000	We recommend that the District monitors the instructional material process closely and ensures the public hearing is held on or before the 8 <sup>th</sup> week of school.	Implemented.
<i>Finding 2019-002: Comprehensive School Safety Plan</i>	<p>According to Education Code section 32281 "each school district and county office of education is responsible for the overall development of all comprehensive school safety plans for its schools operating kindergarten or any of grades 1 to 12, inclusive." Furthermore, per section 32282, the comprehensive school safety plan "shall be evaluated at least once a year, to ensure that the comprehensive school safety plan is properly implemented."</p> <p>Exceptions were found at three of the nine sites in our representative sample. Two sites adopted a comprehensive school safety plan, but after March 1, 2019 as required by CDE. Another site did not revise and update the plan annually per Education Code 32282.</p>	40000	We recommend that the District implement a procedure to ensure that their plan is reviewed and updated annually by the March 1 deadline.	Implemented.

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To the Board of Education  
Tustin Unified School District  
Tustin, California

In planning and performing our audit of the basic financial statements of Tustin Unified School District for the year ending June 30, 2020, we considered its internal control structure in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide assurance on the internal control structure.

However, during our audit we noted matters that are an opportunity for strengthening internal controls and operating efficiency. The following items represent conditions noted by our audit that we consider important enough to bring to your attention that are not findings. This letter does not affect our report dated January 25, 2021 on the financial statements of Tustin Unified School District.

## ASSOCIATED STUDENT BODY (ASB) FUNDS

**Observation:** During our testing, we identified that bank reconciliations at **Utt Middle** were not always prepared timely. Four of the bank reconciliations (July, October, November, and December) were not prepared in the following month as is recommended.

**Recommendation:** As a “best practice”, we recommend that the bank reconciliations are completed in a timely manner. Timely and accurate bank reconciliations are prudent and necessary to ensure that the accounting records match the amounts held on deposit. Furthermore, the district representative (usually a principal or vice-principal) at the school site should review, initial, and date the bank statement and reconciliation as evidence that they were reviewed. Review of the bank reconciliations is an important internal control to detect errors and possible questionable or suspicious activity.

**Observation:** In our testing of cash receipts, we found deposits that were not supported by adequate supporting documentation. Without adequate supporting documentation, we could not verify whether all cash collected had been deposited intact and into the correct ASB accounts. Sound internal controls for handling cash discourage theft of ASB funds and protect those who handle the cash. It is important to tie all proceeds to the specific event from which they were generated and to ensure that all proceeds from an event or activity are turned in and properly accounted for.

**Recommendation:** We recommend that before any events are held, control procedures such as utilizing ticket logs, tally sheets, prenumbered cash receipts, or cash register receipts, be established which will allow for the reconciliation between money collected and sales.

**Observation:** In our testing of cash disbursements, we noted disbursements that were approved by the district representative, the ASB advisor, and the student representative, but not until the expenditure had already been incurred.

**Recommendation:** Education Code Section 48933(b) requires all expenditures from ASB funds be authorized by a student representative, an advisor, and a district representative prior to disbursing the funds. As a best practice, we recommend that the approvals be obtained prior to incurring the expense.

## ASSOCIATED STUDENT BODY (ASB) FUNDS (continued)

**Observation:** During our testing of cash disbursements, we noted that some disbursements tested lacked evidence of receipt of goods or services.

**Recommendation:** We recommend that the site document a physical receipt of the goods or services on the corresponding invoice, packing slip, or other documentation, such as writing “ok to pay” or “received” and initialing the document prior to issuing the check for payment. This ensures that payment is not being made for items received incorrectly or not received at all.

**Observation:** We noted some club accounts that indicate a charitable purpose.

**Recommendation:** If student groups wish to raise funds for charitable purposes, they must clearly identify in their solicitation that they are raising funds to donate to a particular charity. All donations should be in the form of checks made payable to the charity and should be delivered directly to the charity so that funds are not deposited into the ASB account. If it is not possible to have the checks made directly to the outside organization, the ASB bookkeeper should open a trust account within the ASB specifically for these donations (with board approval), then write a check to the organization and close the account when the fundraiser is over. It is crucial to ensure that the district’s governing board approves this fundraiser and that all paperwork associated with the fundraiser clearly documents that the only funds donated to the outside organization were those raised for that specific purpose. No funds from other clubs or accounts should be donated to outside organizations.

**Observation:** During our test of expenditures, we noted some were missing supporting documentation. Issuing payment for expenditures without proper approvals and supporting documentation can provide the opportunity for the misappropriation of student funds.

**Recommendation:** We advise that the District follow-up on the noted exceptions above to ensure that the disbursements are not fraudulent transactions. In addition, we recommend that the site require all approvals and appropriate supporting documentation prior to issuing disbursements to ensure that student funds are being properly spent.

**Observation:** During our test of expenditures, a check was found to be missing a second authorized signature. The check was missing the signature of either the Principal or Assistant Principal.

**Recommendation:** The second signature on all checks is an important internal control due to the inherent lack of segregation of duties within the ASB operations. We recommend that all expenditures be required to have two signatures on each check in order to prevent the misuse of ASB funds.

**Observation:** During our test of cash deposits, all five deposits sampled were made several weeks after collections. Collections were dated up to a month prior to being deposited to the bank.

**Recommendation:** We recommend that the site emphasize to the advisors and teachers that deposits should be made to the bookkeeper on a weekly basis or more often as needed. Money should never be left over the weekend or holidays because thefts are more likely to occur during these times.

**Observation:** During our year-end procedures, we noted that **Foothill High** had a negative fund balance and a negative inventory balance. We also noted that **Beckman High** had a negative fund balance on their balance sheet. A negative fund balance is the result of student trust account balances in excess of assets.

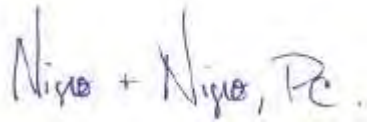
**Recommendation:** The purpose of ASBs are to provide students with an opportunity to learn and gain hands on experience with how a business operates. As a best practice, we recommend that the students and their advisors review their financial statements at least on a monthly basis so that they can assess how operations are proceeding. With this review they could assess the causes of these negative balances and whether or not they should continue certain projects, operations, and fundraisers.

**DISTRICT OFFICE**  
**Teacher Attendance Certifications**

**Observation:** The CDE approves attendance systems only when the system requires teachers to certify their attendance each week. The rosters are required to be printed out and signed by the teacher on a weekly basis to indicate their review of and agreement with the attendance reported. During our attendance testing, we found teachers that were not consistently and properly certifying their reported attendance contemporaneously.

**Recommendation:** The exceptions had no effect on ADA, however, we recommend that the rosters be signed and dated on a weekly basis as required by CDE to create a valid contemporaneous record.

We will review the status of the current year comments during our next audit engagement.

A handwritten signature in blue ink that reads "Nijoe + Nijoe, PC." The signature is written in a cursive, somewhat stylized font.

Murrieta, California  
January 25, 2021