

CLEVELAND INDEPENDENT SCHOOL DISTRICT

ANNUAL FINANCIAL AND
COMPLIANCE REPORT

FOR THE YEAR ENDED
AUGUST 31, 2019



SINGLETON, CLARK
& COMPANY, PC CERTIFIED PUBLIC ACCOUNTANTS

CLEVELAND INDEPENDENT SCHOOL DISTRICT
ANNUAL FINANCIAL AND COMPLIANCE REPORT
FOR THE YEAR ENDED AUGUST 31, 2019

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CERTIFICATE OF BOARD

Cleveland Independent School District
Name of School District

Liberty
County

146-901
Co.-Dist. Number

We, the undersigned, certify that the attached annual financial reports of the above named school district were reviewed and (check one) approved disapproved for the year ended August 31, 2019, at a meeting of the Board of Trustees of such school district on the 16th day of December, 2019.

Kathy Gubel-Adler
Signature of Board Secretary

Chris Wood
Signature of Board President

If the Board of Trustees disapproved of the auditor's report, the reason(s) for disapproving it is (are):
(attach list as necessary)

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FINANCIAL SECTION

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INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees of
Cleveland Independent School District

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Cleveland Independent School District as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Cleveland Independent School District as of August 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis section which precedes the basic financial statements and the pension and other post-employment benefit liabilities related schedules following the notes to the financial statements be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

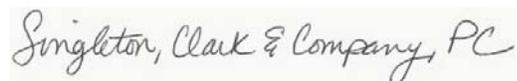
Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cleveland Independent School District's basic financial statements. The combining statements of individual nonmajor funds and the Texas Education Agency required schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining statements of individual nonmajor funds, the Texas Education Agency required schedules, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements, the Texas Education Agency required schedules, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2019 on our consideration of Cleveland Independent School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Cleveland Independent School District's internal control over financial reporting and compliance.



Singleton, Clark & Company, PC
Cedar Park, Texas

November 1, 2019

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED AUGUST 31, 2019

MANAGEMENT’S DISCUSSION AND ANALYSIS

In this section of the Annual Financial and Compliance Report, we, the managers of Cleveland Independent School District (the “District”) discuss and analyze the financial performance of the District for the fiscal year ended August 31, 2019. Please read this information in conjunction with the District’s basic financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- The District’s net position for governmental activities increased by \$7,137,578 as a result of this year’s current operations, to end at \$35,558,401.
- Total governmental funds of the District (the General Fund plus all Special Revenue Funds, the Capital Projects Fund, and the Debt Service Fund) reported an overall fund balance increase of \$1,343,163, to end at \$71,668,003.
- The General Fund of the District reported a fund balance increase of \$5,666,115 for the year, to end at \$35,363,888. The District’s Capital Projects Fund reported a fund balance of \$27,952,711, which is \$4,873,149 less than last year’s total of \$32,825,860. This is due to the ongoing school projects during the year.

OVERVIEW OF THE FINANCIAL SECTION

The Financial Section is the most substantial part of this Annual Financial and Compliance Report. It consists of the independent auditor’s report, management’s discussion and analysis (this section), a set of basic financial statements with required note disclosures, and finally, required supplementary information and other supporting statements and schedules as applicable.

Independent Auditor’s Report

State law requires the District’s financial statements to be audited by an independent certified public accountant each year. The primary purpose of the annual audit is for the auditor to express an opinion as to whether the financial statements of the District appear to be free from material misstatement. The audit is required to be conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. The District received an *Unmodified* opinion on its financial statements this year.

Management’s Discussion and Analysis

The Management’s Discussion and Analysis (MD&A) section of the report is intended to introduce the financial statements and to provide discussion and analysis regarding the financial performance of the District during the year. The MD&A is written by management of the District and provides for a less formal presentation of the financial activities of the District than is found within the basic financial statements themselves.

Basic Financial Statements

The Basic Financial Statements consist of a series of financial statements and required note disclosures. These statements include government-wide financial statements which present the District in a consolidated and long-term manner using full-accrual accounting similar to that of a business enterprise, and fund financial statements which present a more detailed view of the District using a more short-term view and traditional modified-accrual governmental accounting. These financial statements are followed with detailed notes which provide narrative explanations and additional data for full disclosure of information.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED AUGUST 31, 2019

Required Supplementary Information

The previously discussed Management's Discussion and Analysis section is considered to be required supplementary information, however, the governmental reporting framework requires that it be presented before the financial statements. When applicable, additional required supplementary information must follow the financial statements. Within this financial report, the District presents required schedules related to its participation in the Teacher Retirement System of Texas and the Texas Public School Retired Employees Group Insurance Plan.

Individual Fund Statements and Schedules

This section includes schedules required by the Texas Education Agency to report tax collection information and budget to actual information for the District's debt service and child nutrition functions.

OVERVIEW OF THE FEDERAL AWARDS SECTION

Report on Internal Controls and Compliance

In accordance with *Government Auditing Standards*, the auditor is required to consider the internal controls the District has in place over financial reporting and whether any noncompliance with rules, laws, and regulations was noted during the audit. This report describes the scope of the testing of internal control and compliance, however, it does not provide an opinion on the effectiveness of internal control or on compliance.

Report on Compliance and Internal Control for Each Major Program

Because the District expended more than \$750,000 in federal grant awards, an additional independent auditor's report on compliance and internal control over the District's major federal grant programs was required. This report provides an opinion by the independent audit firm that the District complied, in all material respects, with the requirements applicable to the federal grants received and expended.

Schedule of Expenditures of Federal Awards

The Schedule of Expenditures of Federal Awards (SEFA) provides a detailed listing of the federal grant awards received by the District during the year. This listing includes federal grant names, identification numbers, and amounts expended.

Schedule of Findings and Questioned Costs

The Schedule of Findings and Questioned Costs provides an overall summary of auditor results, including identification of the type of opinion on the financial statements, whether any significant deficiencies or material weaknesses in internal controls were observed by the audit firm, and whether any material noncompliance was noted. This schedule also lists information related to the audit of the District's major federal programs and lists any audit findings reported by the audit firm for the year.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED AUGUST 31, 2019

Reporting the District as a Whole

The Statement of Net Position and the Statement of Activities

The analysis of the District's overall financial condition and operations begins with the government-wide financial statements which immediately follow this section. The government-wide financial statements include the Statement of Net Position and the Statement of Activities. The primary purpose of these financial statements is to show whether the District is better off or worse off as a result of the year's activities. The Statement of Net Position includes all the District's assets, deferred outflows, liabilities, and deferred inflows at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the District's operations during the year. These apply the accrual basis of accounting which is the basis used by private sector companies.

All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. The District's revenues are divided into those provided by outside parties who share the costs of some programs, such as grants provided by the U.S. Department of Education to assist children with disabilities or from disadvantaged backgrounds (program revenues), and revenues provided by the taxpayers or by the State of Texas in equalization funding processes (general revenues). All the District's assets are reported whether they serve the current year or future years. Liabilities are considered regardless of whether they must be paid in the current or future years.

The Statement of Net Position and the Statement of Activities report the District's net position and changes in net position. The District's net position (the difference between assets, deferred outflows, liabilities, and deferred inflows) provides one measure of the District's financial health. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the District, however, you should consider nonfinancial factors as well, such as changes in the District's average daily attendance or its property tax base and the condition of the District's facilities.

In the Statement of Net Position and the Statement of Activities, school districts divide up their financial activities as follows:

- Governmental activities – School districts report basic services here, including the instruction of students, counseling, co-curricular activities, child nutrition services, transportation, maintenance, community services, and general administration. Property taxes, state block grants based on student attendance and demographics, and other state and federal grants finance most of these activities.
- Business-type activities – School districts may charge a fee to "customers" to help it cover all or most of the cost of services for activities that closely model a business venture.

Our school district reported governmental activities this year, however, we did not engage in business-type activities.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED AUGUST 31, 2019

Reporting the District's Most Significant Funds

Fund Financial Statements

The fund financial statements follow the government-wide statements and provide detailed information about the most significant funds of the District, not the District as a whole. Laws and regulations require the District to establish separate funds, such as for grants received from the state and federal government, money received from bond issues for capital projects, or for money raised specifically for debt service purposes, in order to clearly display financial accountability for use of these funds.

School districts use two different kinds of funds for operations, governmental funds and proprietary funds, which use different accounting approaches.

- A school district will use *governmental funds* to account for basic services. These use modified accrual accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) and report balances that are available for future spending. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. We describe the differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules following each of the fund financial statements.
- A school district will use *proprietary funds* to account for the activities for which it charges users (whether outside customers or other units of the District). Proprietary funds use the same accounting methods employed in the Statement of Net Position and the Statement of Activities. In fact, when a district utilizes enterprise funds, (one category of proprietary funds) these are the business-type activities reported in the government-wide statements but they contain more detail and additional information, such as cash flows. Internal service funds (the other category of proprietary funds) report activities that provide supplies and services for a district's other programs and activities, such as a district's self-insurance programs.

The District as Trustee

Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for money raised by student activities and scholarship programs. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position on pages that follow the governmental fund and proprietary fund financial statements. We exclude these resources from the District's other financial statements because the District cannot use these assets to finance its operations. The District is however responsible for applying sound financial internal controls over these funds and for ensuring that these resources are used for their intended purposes.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED AUGUST 31, 2019

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following analysis focuses on the net position (Table I) and changes in net position (Table II) of the District's governmental activities.

Net position of the District's governmental activities increased from \$28,420,823 to \$35,558,401. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – was \$12,600,945 at August 31, 2019. The increase in governmental net position was primarily due to results from 2018-2019 operations. The District enrollment, and therefore average daily attendance increased resulting in more state revenue than was anticipated.

Table I
CLEVELAND INDEPENDENT SCHOOL DISTRICT
NET POSITION

	Governmental Activities 2019	Governmental Activities 2018	Change
Current & Other Assets	\$ 87,122,643	\$ 82,539,036	\$ 4,583,607
Capital Assets	134,287,091	87,392,751	46,894,340
Deferred Outflows	17,684,988	7,074,064	10,610,924
Total Assets and Deferred Outflows	239,094,722	177,005,851	62,088,871
Current Liabilities	12,015,431	7,974,487	4,040,944
Long-Term Liabilities	183,880,755	132,388,475	51,492,280
Deferred Inflows	7,640,135	8,222,066	(581,931)
Total Liabilities and Deferred Inflows	203,536,321	148,585,028	54,951,293
Net Position:			
Net Investment in Capital Assets	13,411,926	9,597,289	3,814,637
Restricted	9,545,530	9,123,069	422,461
Unrestricted	12,600,945	9,700,465	2,900,480
Total Net Position	\$ 35,558,401	\$ 28,420,823	\$ 7,137,578

CLEVELAND INDEPENDENT SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED AUGUST 31, 2019

Table II
CLEVELAND INDEPENDENT SCHOOL DISTRICT
CHANGES IN NET POSITION

	Governmental Activities 2019	Governmental Activities 2018	Change
Revenues:			
Program Revenues:			
Charges for Services	\$ 178,471	\$ 332,007	\$ (153,536)
Operating Grants & Contributions	13,287,705	2,919,487	10,368,218
General Revenues:			
Maintenance & Operations Taxes	15,409,731	13,246,247	2,163,484
Debt Service Taxes	5,485,264	4,710,787	774,477
State Aid - Formula Grants	41,414,720	32,419,116	8,995,604
Grants & Contributions not Restricted	1,534,820	1,170,756	364,064
Investment Earnings	853,097	470,843	382,254
Miscellaneous	582,011	954,414	(372,403)
Total Revenue	<u>78,745,819</u>	<u>56,223,657</u>	<u>22,522,162</u>
Expenses:			
Instruction	39,196,447	22,000,812	17,195,635
Instr. Resources & Media Services	533,691	504,764	28,927
Curriculum and Staff Development	764,379	466,384	297,995
Instructional Leadership	515,531	203,895	311,636
School Leadership	3,442,073	1,967,436	1,474,637
Guidance/Counseling Services	1,675,681	732,837	942,844
Social Work/Health Services	65,003	-	65,003
Health Services	456,903	238,208	218,695
Student Transportation	2,661,740	1,609,923	1,051,817
Food Services	4,091,922	2,870,927	1,220,995
Cocurricular/Extracurricular Activities	1,405,328	956,886	448,442
General Administration	2,522,727	1,663,587	859,140
Plant Maintenance and Operations	5,527,954	4,234,135	1,293,819
Security and Monitoring Services	1,088,876	499,820	589,056
Data Processing Services	1,065,729	666,239	399,490
Community Services	21,881	15,962	5,919
Debt Service	5,652,590	3,964,327	1,688,263
Payments to Fiscal Agent	458,273	503,731	(45,458)
Other Intergovernmental Charges	505,373	425,577	79,796
Total Expenses	<u>71,652,101</u>	<u>43,525,450</u>	<u>28,126,651</u>
Gain (Loss) on Sale of Assets	43,860	12,759	31,101
Change in Net Position	<u>7,137,578</u>	<u>12,710,966</u>	<u>(5,573,388)</u>
Net Position at 9/1/18 and 9/1/17	28,420,823	15,709,857	12,710,966
Net Position at 8/31/19 and 8/31/18	<u>\$ 35,558,401</u>	<u>\$ 28,420,823</u>	<u>\$ 7,137,578</u>

CLEVELAND INDEPENDENT SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED AUGUST 31, 2019

THE DISTRICT'S FUNDS

As the District completed this annual period, the General Fund reported a fund balance of \$35,363,888, which is \$5,666,115 more than last year's total of \$29,697,773. The increase in fund balance is mainly attributable to actual expenditures being lower than budgeted and higher than expected State Program Revenues during the year.

The District's Capital Projects Funds reported a fund balance of \$27,952,711 which is \$4,873,149 less than last year's total of \$32,825,860. The Capital Projects fund balance was less at August 31, 2019, as compared to the prior year end, due to the District utilizing the fund for ongoing construction projects during the year.

The District's other governmental funds reported combined ending fund balances of \$8,351,404. This combined balance is \$550,197 more than the previous year. The primary reason for this change in the combined fund balance was mainly from the National Breakfast and Lunch Program receiving higher than expected Federal Program Revenues combined with less than expected expenditures during the year.

Over the course of the year, the Board of Trustees generally revises the District's budget based on financial updates provided by management of the District. These amendments involve moving funds from programs that did not need all the resources originally appropriated to them to programs with resource needs, or to react to originally unforeseen circumstances, such as unanticipated new revenues or unavoidable new costs. Budget amendments to function line items 11, 52 and 81 in the General Fund were considered significant.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

As of August 31, 2019, the District had \$134,287,091 (net of accumulated depreciation) invested in a broad range of capital assets, including facilities and equipment for instruction, transportation, athletics, administration, and maintenance.

A summary of the ending balances of capital assets by major category for both 2019 and 2018 is as follows:

	Governmental Activities 2019	Governmental Activities 2018	Change
Land	\$ 3,135,909	\$ 3,135,909	\$ -
Construction in Progress	85,090,365	41,652,364	43,438,001
Buildings	66,169,702	61,620,677	4,549,025
Furniture and Equipment	8,586,264	8,111,425	474,839
Total	<u>162,982,240</u>	<u>114,520,375</u>	<u>48,461,865</u>
Less Accumulated Depreciation	<u>(28,695,149)</u>	<u>(27,127,624)</u>	<u>(1,567,525)</u>
Capital Assets, Net of Depreciation	<u>\$ 134,287,091</u>	<u>\$ 87,392,751</u>	<u>\$ 46,894,340</u>

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
 MANAGEMENT’S DISCUSSION AND ANALYSIS
 FOR THE YEAR ENDED AUGUST 31, 2019

Debt

At year-end, the District had \$148,827,876 in bonds outstanding versus \$110,621,322 last year. The increase is attributable to the District issuing \$37,160,000 in Unlimited Tax Building Bonds, Series 2018A, during the year. The taxpayers passed a new \$198,000,000 bond in November 2019 that will be issued starting in 2020.

A summary of the ending balances of long-term debt by type for both 2019 and 2018 is as follows:

	Governmental Activities 2019	Governmental Activities 2018	Change
General Obligation & Refunding Bonds	\$ 148,827,876	\$ 110,621,322	\$ 38,206,554
Total	\$ 148,827,876	\$ 110,621,322	\$ 38,206,554

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District's elected and appointed officials considered many factors when setting the fiscal year 2019-2020 budget and tax rates. Those factors include property values, changes in enrollment, the economy, projections of future budget years, and legislative mandates. The District has adopted a General Fund budget of \$69 million for the 2019-2020 fiscal year. This reflects an increase of approximately \$13.2 million in budgeted expenditures from fiscal year 2018-2019 to fiscal year 2019-2020.

For the 2019-2020 budget year, the District has decreased its maintenance and operations tax rate to \$.97 per hundred of taxable value. This decrease in the tax rate is in accordance with the requirements of House Bill 3 of the 86th Texas Legislature in 2019 which made significant changes to the Texas school finance system. The District adopted a debt service tax rate of \$.375 for the 2019-2020 budget year in order to fund required debt payments in the coming year. The combined tax rate of the District for the 2019-2020 budget year is \$1.345 per hundred of taxable value.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District's Business Office, at Cleveland Independent School District, 316 East Dallas Street, Cleveland, Texas 77327, or by calling (281) 592-8717.

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BASIC FINANCIAL STATEMENTS

CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF NET POSITION
AUGUST 31, 2019

Data Control Codes	Primary Government 1 Governmental Activities
ASSETS	
1110 Cash and Cash Equivalents	\$ 67,628,234
1225 Property Taxes Receivable, net	3,640,483
1240 Due from Other Governments	15,590,276
1290 Other Receivables, net	263,650
Capital Assets:	
1510 Land	3,135,909
1520 Buildings and Improvements, net	41,400,115
1530 Furniture and Equipment, net	4,660,702
1580 Construction in Progress	85,090,365
1000 Total Assets	221,409,734
DEFERRED OUTFLOWS OF RESOURCES	
1700 Deferred Outflows-Bond Refundings	1,381,359
1705 Deferred Outflows-Pension	11,715,811
1706 Deferred Outflows-OPEB	4,587,818
Total Deferred Outflows of Resources	17,684,988
LIABILITIES	
2110 Accounts Payable	7,206,230
2140 Interest Payable	248,769
2150 Payroll Deductions & Withholdings	506,863
2160 Accrued Wages Payable	3,969,301
2200 Accrued Expenses	84,268
Noncurrent Liabilities:	
2501 Bonds, Loans & Other Payable-Due Within One Year	2,000,000
2502 Bonds Payable - Due in More than One Year	133,432,736
2516 Unamortized Premium (Discount) on Bonds	13,395,140
2540 Net Pension Liability	16,444,331
2545 Other Post-Employment Benefits Liability	18,608,548
2000 Total Liabilities	195,896,186
DEFERRED INFLOWS OF RESOURCES	
2605 Deferred Inflows-Pension	1,755,664
2606 Deferred Inflows-OPEB	5,884,471
Total Deferred Inflows of Resources	7,640,135
NET POSITION	
3200 Net Investment in Capital Assets	13,411,926
Restricted for:	
3820 Federal & State Programs	1,862,784
3850 Debt Service	7,311,979
3890 Other Restricted	370,767
3900 Unrestricted	12,600,945
3000 Total Net Position	\$ 35,558,401

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	1 Expenses	Program Revenues		Net (Expense) Rev. & Changes in Net Position
		3 Charges for Services	4 Operating Grants and Contributions	6 Primary Gov. Governmental Activities
Primary Government:				
GOVERNMENTAL ACTIVITIES:				
11 Instruction	\$ 39,196,447	\$ -	\$ 5,471,780	\$ (33,724,667)
12 Instructional Resources & Media Services	533,691	-	33,700	(499,991)
13 Curriculum & Staff Development	764,379	-	285,157	(479,222)
21 Instructional Leadership	515,531	-	74,349	(441,182)
23 School Leadership	3,442,073	-	235,984	(3,206,089)
31 Guidance/Counseling/Evaluation Services	1,675,681	-	210,917	(1,464,764)
32 Social Work Services	65,003	-	7,890	(57,113)
33 Health Services	456,903	-	33,889	(423,014)
34 Student Transportation	2,661,740	-	142,535	(2,519,205)
35 Food Services	4,091,922	126,919	4,474,964	509,961
36 Extracurricular Activities	1,405,328	43,152	44,667	(1,317,509)
41 General Administration	2,522,727	8,400	106,247	(2,408,080)
51 Plant Maintenance and Operations	5,527,954	-	374,883	(5,153,071)
52 Security and Monitoring Services	1,088,876	-	70,579	(1,018,297)
53 Data Processing Services	1,065,729	-	43,303	(1,022,426)
61 Community Services	21,881	-	19,951	(1,930)
72 Interest on Long-Term Debt	5,649,840	-	1,656,910	(3,992,930)
73 Bond Issuance Cost & Fees	2,750	-	-	(2,750)
93 Payments to Fiscal Agent	458,273	-	-	(458,273)
99 Other Intergovernmental Charges	505,373	-	-	(505,373)
TG Total Governmental Activities:	<u>71,652,101</u>	<u>178,471</u>	<u>13,287,705</u>	<u>(58,185,925)</u>
TP TOTAL PRIMARY GOVERNMENT:	<u>\$ 71,652,101</u>	<u>\$ 178,471</u>	<u>\$ 13,287,705</u>	<u>(58,185,925)</u>
General Revenues:				
Taxes:				
MT	Property Taxes, Levied for General Purposes			15,409,731
DT	Property Taxes, Levied for Debt Service			5,485,264
SF	State Aid - Formula Grants			41,414,720
GC	Grants and Contributions, not Restricted			1,534,820
IE	Investment Earnings			853,097
MI	Miscellaneous Local and Intermediate Revenue			582,011
	Total General Revenues			<u>65,279,643</u>
S1	Gain on Sale of Equipments			43,860
TR	Total General Revenues and Special Item			<u>65,323,503</u>
CN	Change in Net Position			7,137,578
NB	Net Position -- Beginning			28,420,823
NE	Net Position -- Ending			<u>\$ 35,558,401</u>

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
BALANCE SHEET
GOVERNMENTAL FUNDS
AUGUST 31, 2019

Data Control Codes	10 General Fund	60 Capital Projects Fund	Other Funds	98 Total Governmental Funds
ASSETS				
1110 Cash and Cash Equivalents	\$ 26,427,784	\$ 34,458,425	\$ 6,540,710	\$ 67,426,919
1220 Property Taxes - Delinquent	3,130,138	-	914,843	4,044,981
1230 Allowance for Uncollectible Taxes (Credit)	(313,014)	-	(91,484)	(404,498)
1240 Due from Other Governments	13,494,377	-	2,095,899	15,590,276
1260 Due from Other Funds	418,040	-	-	418,040
1290 Other Receivables	246,015	-	17,635	263,650
1000A Total Assets	<u>\$ 43,403,340</u>	<u>\$ 34,458,425</u>	<u>\$ 9,477,603</u>	<u>\$ 87,339,368</u>
LIABILITIES				
2110 Accounts Payable	\$ 201,999	\$ 6,505,714	\$ 194,697	\$ 6,902,410
2150 Payroll Ded. and Withholdings Payable	506,863	-	-	506,863
2160 Accrued Wages Payable	3,863,402	-	105,899	3,969,301
2170 Due to Other Funds	418,040	-	-	418,040
2176 Due to Internal Service Fund	150,000	-	-	150,000
2200 Accrued Expenditures	82,024	-	2,244	84,268
2000 Total Liabilities	<u>5,222,328</u>	<u>6,505,714</u>	<u>302,840</u>	<u>12,030,882</u>
DEFERRED INFLOWS OF RESOURCES				
2600 Deferred Inflows-Unavailable Revenues	2,817,124	-	823,359	3,640,483
Total Deferred Inflows of Resources	<u>2,817,124</u>	<u>-</u>	<u>823,359</u>	<u>3,640,483</u>
FUND BALANCES				
Restricted for:				
3450 Federal or State Funds Restricted	-	-	1,862,784	1,862,784
3470 Capital Acq. and Contractual Obligations	-	27,952,711	-	27,952,711
3480 Retirement of Long-Term Debt	-	-	6,488,620	6,488,620
3490 Other Restricted Fund Balance	370,767	-	-	370,767
Assigned for:				
3550 Construction	6,800,000	-	-	6,800,000
3590 Other Assigned Fund Balance	2,000,000	-	-	2,000,000
3600 Unassigned Fund Balance	26,193,121	-	-	26,193,121
3000 Total Fund Balances	<u>35,363,888</u>	<u>27,952,711</u>	<u>8,351,404</u>	<u>71,668,003</u>
4000 Total Liabilities, Def. Inflows, and Fund Bal.	<u>\$ 43,403,340</u>	<u>\$ 34,458,425</u>	<u>\$ 9,477,603</u>	<u>\$ 87,339,368</u>

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE
STATEMENT OF NET POSITION
AUGUST 31, 2019

		1
Total Fund Balances - Governmental Funds	\$	71,668,003
1 Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.		
Governmental capital assets	\$	162,982,240
Less accumulated depreciation	(28,695,149)	134,287,091
2 Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Bonds payable, including unamortized premiums	(148,827,876)	
Net pension liability	(16,444,331)	
Net OPEB liability	(18,608,548)	(183,880,755)
3 Accrued interest on long-term debt related to governmental fund activities is not due and payable in the current period and, therefore, not reported in the governmental funds.		(248,769)
4 Deferred outflows and inflows of resources related to pensions and other post-employment benefits are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows of resources related to pensions	11,715,811	
Deferred inflows of resources related to pensions	(1,755,664)	
Deferred outflows of resources related to OPEB	4,587,818	
Deferred inflows of resources related to OPEB	(5,884,471)	8,663,494
5 Property taxes are recognized as revenue in the governmental funds when collected, but recognized on the Statement of Activities in the year levied. Therefore, property taxes receivable, net of allowance for uncollectible accounts, is added to the Statement of Net Position for governmental activities.		3,640,483
6 Deferred amounts from bond refundings, net of amortization, are not reported in the governmental funds.		1,381,359
7 The District uses an Internal Service Fund to charge the costs of certain activities, such as the provision of workers compensation insurance, to other individual funds. Even though the Internal Service Fund is a proprietary fund, the assets and liabilities of this fund are added to the Statement of Net Position for governmental activities.		47,495
19 Net Position of Governmental Activities	\$	<u><u>35,558,401</u></u>

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED AUGUST 31, 2019

Data	10	60	98	
Control	General	Capital	Other	Total
Codes	Fund	Projects Fund	Funds	Governmental Funds
REVENUES				
5700 Local and Intermediate Sources	\$ 16,756,494	\$ 399,313	\$ 5,800,046	\$ 22,955,853
5800 State Program Revenues	43,604,201	-	3,324,564	46,928,765
5900 Federal Program Revenues	1,743,392	-	6,984,010	8,727,402
5020 Total Revenues	<u>62,104,087</u>	<u>399,313</u>	<u>16,108,620</u>	<u>78,612,020</u>
EXPENDITURES				
0011 Instruction	32,643,259	43,015	3,533,536	36,219,810
0012 Instructional Resources & Media Services	494,909	-	-	494,909
0013 Curriculum & Instructional Staff Development	392,609	62,539	268,345	723,493
0021 Instructional Leadership	426,762	-	47,820	474,582
0023 School Leadership	3,177,957	-	-	3,177,957
0031 Guidance, Counseling & Evaluation Services	1,432,641	-	108,043	1,540,684
0032 Social Work Services	57,471	-	2,899	60,370
0033 Health Services	423,755	-	-	423,755
0034 Student (Pupil) Transportation	3,229,253	-	-	3,229,253
0035 Food Services	-	-	3,993,838	3,993,838
0036 Cocurricular/Extracurricular Activities	1,350,644	-	-	1,350,644
0041 General Administration	2,088,654	-	-	2,088,654
0051 Plant Maintenance and Operations	4,946,055	-	375,179	5,321,234
0052 Security and Monitoring Services	1,063,184	-	1,025	1,064,209
0053 Data Processing Services	1,006,486	-	-	1,006,486
0061 Community Services	1,164	-	19,951	21,115
0071 Debt Service - Principal	-	503,985	840,510	1,344,495
0072 Debt Service - Interest	-	-	6,364,527	6,364,527
0073 Debt Service - Bond Issuance Costs	-	-	2,750	2,750
0081 Facilities Acquisition and Construction	2,820,118	45,166,908	-	47,987,026
0093 Payments to Fiscal Agent	442,232	-	-	442,232
0099 Other Intergovernmental Charges	487,683	-	-	487,683
6030 Total Expenditures	<u>56,484,836</u>	<u>45,776,447</u>	<u>15,558,423</u>	<u>117,819,706</u>
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>5,619,251</u>	<u>(45,377,134)</u>	<u>550,197</u>	<u>(39,207,686)</u>
OTHER FINANCING SOURCES (USES)				
7911 Capital-Related Debt Issued	-	37,160,000	-	37,160,000
7912 Sale of Property	46,864	-	-	46,864
7916 Premium or Discount on Issuance of Bonds	-	3,343,985	-	3,343,985
7080 Total Other Financing Sources (Uses)	<u>46,864</u>	<u>40,503,985</u>	<u>-</u>	<u>40,550,849</u>
1200 Net Change in Fund Balance	5,666,115	(4,873,149)	550,197	1,343,163
0100 Fund Balance - Beginning	29,697,773	32,825,860	7,801,207	70,324,840
3000 Fund Balance - Ending	<u>\$ 35,363,888</u>	<u>\$ 27,952,711</u>	<u>\$ 8,351,404</u>	<u>\$ 71,668,003</u>

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED AUGUST 31, 2019

	Total Net Change in Fund Balances – Governmental Funds	\$ 1,343,163
1	Governmental funds report the portion of capital outlay for capitalized assets as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense.	
	Expenditures for capitalized assets	\$ 49,150,682
	Less current year depreciation	(2,253,338)
	Less current year deferred outflow amortization	<u>(161,122)</u>
		46,736,222
2	Repayment of principal on bonds, notes, and capital leases is an expenditure in the governmental funds, but this expenditure is removed from the Statement of Activities and the repayments instead reduce long-term liabilities on the Statement of Net Position.	1,750,510
3	Issuance of long-term debt increases current financial resources to governmental funds, but this increase is not shown on the Statement of Activities and instead increases long-term liabilities on the Statement of Net Position.	(40,503,985)
4	Accumulated accretion on bonds issued by governmental activities is recognized only when paid in the governmental funds, but is treated as interest expense on the Statement of Activities as it accretes.	(85,416)
5	Since long-term debt is not recorded in governmental funds, amortization of related issuance premiums and discounts is also not recorded.	632,337
6	The change in accrued interest due on long-term debt issued for governmental activities does not affect current financial resources and therefore is not reported in the governmental funds.	(77,127)
7	Property taxes are recognized as revenue in the governmental funds when collected but recognized on the Statement of Activities in the year levied. Therefore the uncollected amount of the current year levy is added to current year property tax revenue on the Statement of Activities.	(681,602)
8	Governmental funds report pension contributions as expenditures. However, pension contributions are reported as deferred outflows of resources on the Statement of Net Position if made after the net pension liability measurement date. In addition, the change in the net pension liability, adjusted for changes in deferred pension items, is reported as pension expense in the Statement of Activities.	(1,437,265)
9	Governmental funds report OPEB contributions as expenditures. However, OPEB contributions are reported as deferred outflows of resources on the Statement of Net Position if made after the net OPEB liability measurement date. In addition, the change in the net OPEB liability, adjusted for changes in deferred OPEB items, is reported as OPEB expense in the Statement of Activities.	(494,484)
10	Since capital assets are not reported in governmental funds, gains or losses on disposal of capital assets are also not reported in governmental funds.	(3,004)
11	The District uses an Internal Service Fund to charge the costs of certain activities, such as the provision of workers compensation insurance, to other individual funds. Even though the Internal Service Fund is a proprietary fund, this fund is consolidated with the governmental activities column on the Statement of Activities.	(41,771)
	19 Change in Net Position of Governmental Activities	<u><u>\$ 7,137,578</u></u>

The notes to the financial statements are an integral part of this statement.

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – GENERAL FUND
FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final	Amounts (GAAP BASIS)	
REVENUES				
5700 Local & Intermediate Sources	\$ 14,892,177	\$ 16,631,834	\$ 16,756,494	\$ 124,660
5800 State Program Revenues	36,513,697	42,248,088	43,604,201	1,356,113
5900 Federal Program Revenues	866,000	1,736,000	1,743,392	7,392
5020 Total Revenues	<u>52,271,874</u>	<u>60,615,922</u>	<u>62,104,087</u>	<u>1,488,165</u>
EXPENDITURES				
0011 Instruction	32,409,828	33,115,947	32,643,259	472,688
0012 Instructional Resources & Media Services	485,470	520,470	494,909	25,561
0013 Curriculum and Staff Development	348,306	454,775	392,609	62,166
0021 Instructional Leadership	415,058	459,058	426,762	32,296
0023 School Leadership	2,949,565	3,206,165	3,177,957	28,208
0031 Guidance/Counseling/Evaluation Services	1,387,555	1,473,555	1,432,641	40,914
0032 Social Work Services	-	65,600	57,471	8,129
0033 Health Services	406,069	445,069	423,755	21,314
0034 Student Transportation	3,480,117	3,546,117	3,229,253	316,864
0036 Extracurricular Activities	1,555,188	1,430,188	1,350,644	79,544
0041 General Administration	2,018,167	2,118,167	2,088,654	29,513
0051 Facilities Maintenance & Operations	4,853,585	5,082,988	4,946,055	136,933
0052 Security and Monitoring Services	743,233	1,126,291	1,063,184	63,107
0053 Data Processing Services	1,030,352	1,063,608	1,006,486	57,122
0061 Community Services	6,700	6,700	1,164	5,536
Capital Outlay:				
0081 Facilities Acquisition & Construction	2,600,000	2,910,000	2,820,118	89,882
Intergovernmental:				
0093 Payments to Fiscal Agent	642,841	642,841	442,232	200,609
0099 Other Intergovernmental Charges	495,337	495,337	487,683	7,654
6030 Total Expenditures	<u>55,827,371</u>	<u>58,162,876</u>	<u>56,484,836</u>	<u>1,678,040</u>
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(3,555,497)</u>	<u>2,453,046</u>	<u>5,619,251</u>	<u>3,166,205</u>
OTHER FINANCING SOURCES (USES)				
7912 Sale of Property	3,000	43,000	46,864	3,864
7080 Total Other Financing Sources (Uses)	<u>3,000</u>	<u>43,000</u>	<u>46,864</u>	<u>3,864</u>
1200 Net Change in Fund Balances	(3,552,497)	2,496,046	5,666,115	3,170,069
0100 Fund Balance-September 1 (Beginning)	29,697,773	29,697,773	29,697,773	-
3000 Fund Balance-August 31 (Ending)	<u>\$ 26,145,276</u>	<u>\$ 32,193,819</u>	<u>\$ 35,363,888</u>	<u>\$ 3,170,069</u>

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
AUGUST 31, 2019

Data Control Codes	Governmental Activities Internal Service Fund
ASSETS	
1110 Cash and Cash Equivalents	\$ 201,315
1260 Due from Other Funds	150,000
1000 Total Assets	<u>351,315</u>
LIABILITIES	
Current Liabilities:	
2110 Accounts Payable	303,820
2000 Total Liabilities	<u>303,820</u>
NET POSITION	
3900 Unrestricted Net Position	47,495
3000 Total Net Position	<u><u>\$ 47,495</u></u>

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Governmental Activities Internal Service Fund
OPERATING REVENUES	
5700 Local and Intermediate Sources	\$ 233,803
5020 Total Revenues	<u>233,803</u>
OPERATING EXPENSES	
6400 Other Operating Costs	276,094
6030 Total Expenses	<u>276,094</u>
Operating Income (Loss)	(42,291)
7955 Earnings on Deposits	520
1300 Change in Net Position	<u>(41,771)</u>
0100 Total Net Position - Beginning	89,266
3300 Total Net Position - Ending	<u>\$ 47,495</u>

The notes to the financial statements are an integral part of this statement.

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Governmental Activities Internal Service Fund
<u>Cash Flows from Operating Activities</u>	
Cash Received from User Charges	\$ 196,707
Cash Payments to Suppliers	(211,312)
Net Cash Provided by (Used for) Operating Activities	<u>(14,605)</u>
<u>Cash Flows from Investing Activities</u>	
Interest Received	520
Net Cash Provided by (Used for) Investing Activities	<u>520</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(14,085)
Cash and Cash Equivalents at Beginning of the Year	215,400
Cash and Cash Equivalents at the End of the Year:	<u>\$ 201,315</u>
<u>Reconciliation of Operating Income (Loss) to Net Cash</u>	
<u>Provided by (Used for) Operating Activities</u>	
Operating Income (Loss):	\$ (42,291)
Effect of Increases and Decreases in Current Assets and Liabilities:	
(Increase) decrease in Accounts Receivable	(37,096)
Increase (decrease) in Accounts Payable	64,782
Net Cash Provided by (Used for) Operating Activities	<u>\$ (14,605)</u>

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF NET POSITION
FIDUCIARY FUNDS
AUGUST 31, 2019

Data Control Codes	Private Purpose Trust Fund	Agency Funds
ASSETS		
1110 Cash and Cash Equivalents	\$ 1,553	\$ 71,407
1000 Total Assets	<u>1,553</u>	<u>71,407</u>
LIABILITIES		
Current Liabilities:		
2190 Due to Student Groups	-	71,407
2000 Total Liabilities	<u>-</u>	<u>\$ 71,407</u>
NET POSITION		
3800 Held in Trust	<u>1,553</u>	
3000 Total Net Position	<u>\$ 1,553</u>	

The notes to the financial statements are an integral part of this statement.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
STATEMENT OF CHANGES IN NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Private Purpose Trust Fund
ADDITIONS	
5700 Local and Intermediate Sources	\$ 2,008
5020 Total Revenues	<u>2,008</u>
DEDUCTIONS	
6200 Scholarships Distributed	2,000
6030 Total Expenses	<u>2,000</u>
1200 Change in Net Position	8
0100 Net Position - Beginning	<u>1,545</u>
3000 Net Position - Ending	<u><u>\$ 1,553</u></u>

The notes to the financial statements are an integral part of this statement.

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Financial Reporting Entity

This report includes those activities, organizations and functions related to Cleveland Independent School District (the “District”), which are controlled by or dependent upon the District’s governing body, the Board of Trustees (the “Board”). The Board, a seven member group, is the level of government having governance responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the District. Since the District receives funding from local, state, and federal government sources, it must comply with the requirements of the entities providing those funds. However, the District is not included in any other governmental “reporting entity” as defined by Statement No. 14 of the Governmental Accounting Standards Board (GASB), since Board members are elected by the public and have decision making authority. Furthermore, there are no legally separate organizations, known as “component units”, included within the reporting entity.

The accounting policies of the District comply with the rules prescribed by the Texas Education Agency (TEA) in its Financial Accountability System Resource Guide (FASRG). These accounting policies conform to generally accepted accounting principles applicable to state and local governments.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities, which are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and charges for support. Currently however, the District has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Agency funds have no measurement focus. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided and 2) operating grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Major revenue sources considered susceptible to accrual include state and federal program revenues and property taxes. No accrual for property taxes collected within sixty days of year end has been made as such amounts are deemed immaterial; delinquent property taxes at year end are reported as deferred inflows of resources within the governmental fund financial statements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Major Funds and Fund Types

The District reports the following major governmental funds:

The General Fund includes financial resources that are not required to be reported separately in another fund. It is a budgeted fund, and any unrestricted fund balances are considered to be resources available for current operations.

The Capital Projects Fund is used to account for the construction, improvement and renovation of school buildings in the District along with the acquisition of land and equipment. This fund is budgeted on a project basis rather than annually.

Additionally, the District reports the following fund types:

Special Revenue Funds are governmental funds which include resources restricted, committed, or assigned for specific purposes by a grantor or the Board. Federally financed programs where unused balances are returned to the grantor at the close of specified project periods are accounted for in these funds.

The Debt Service Fund includes debt service taxes and other revenues collected to retire bond principal and to pay interest due. It is a budgeted fund.

Internal Service Funds are proprietary funds used to account for activities such as workers' compensation self-insurance, self-funded health insurance, and employee health savings accounts. The District utilizes an Internal Service Fund to account for its participation in a workers' compensation shared risk pool.

Private Purpose Trust Funds are fiduciary funds used to account for donations for which the donors have stipulated that both the principal and the income may be used for purposes that benefit parties outside the District. The District utilizes this fund type to account for money collected and held for the purpose of awarding scholarships to selected students.

Agency Funds are fiduciary funds used to account for resources held for others in a custodial capacity. The District utilizes this fund type to account for funds held on behalf of student clubs and organizations.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

Budgetary Information

Budgets are prepared annually for the General Fund, the Child Nutrition Fund, and the Debt Service Fund on the modified accrual basis, which is consistent with generally accepted accounting principles. A formal budget is prepared by the end of August and is adopted by the Board at a public meeting after public notice of the meeting has been given no earlier than the 30th day or later than the 10th day before the public hearing. The legal level of control for budgeted expenditures is the function level within the budgeted funds. Amendments to the budget are required prior to expending amounts greater than the budgeted amounts at the function level. Budgets are controlled at the departmental or campus level, the same level at which responsibility for operations is assigned. The budget was monitored by the administration throughout the year and amendments were brought to the Board as needed.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balance

Investments - The District's investment policies and types of investments are governed by Section 2256 of the Texas Government Code ("Public Funds Investment Act"). The types of investments allowed under the Public Funds Investment Act are detailed in Note 2 - Deposits and Investments. The District's management believes that it complied with the requirements of the Public Funds Investment Act and the District's investment policies. The District accrues interest on temporary investments based on the terms and effective interest rates of the specific investments. Temporary investments throughout the year consisted of investments in external investment pools, which are recognized at amortized cost, and certificate of deposits, both of which are considered cash equivalents.

Inventories - Inventories are generally not recorded in the General Fund or Child Nutrition Fund due to amounts of expendable supplies held or purchased food not being deemed material. When inventories are recorded, they are charged to expenditures when consumed. Amounts recorded are offset by a fund balance classification titled "nonspendable" which indicates that the inventory does not represent "available expendable resources."

Capital Assets - Capital assets, which include land, buildings and improvements, construction in progress, furniture and equipment, and vehicles are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of at least \$5,000 and a useful life of greater than one year. Such assets are recorded at historical cost, if purchased, or estimated fair value at the date of donation, if donated. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized. Capital assets (other than land and construction in progress) are depreciated using the straight line method over the following estimated useful lives: buildings and improvements - fifteen to thirty years, furniture and equipment - three to twenty years, and vehicles - five to ten years.

Prepaid Items - Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are charged to expenditures when consumed. When prepaid items are recorded, they are charged to expenditures when the value represented by the prepaid item has been used. Amounts recorded are offset by a fund balance classification titled "nonspendable" which indicates that the prepaid item amount does not represent "available expendable resources."

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

Ad Valorem Property Taxes - Delinquent taxes, when received, are prorated between maintenance and debt service based on rates adopted for the year of the levy. Allowances for uncollectibles within the General and Debt Service Funds are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

Accumulated Sick Leave Liability - The State of Texas (the "State") has created a minimum sick leave program consisting of five days of sick leave per year with no limit on accumulation and transferability among districts for every person regularly employed in Texas public schools. Each district's local Board is required to establish a sick leave plan. Local school districts may provide additional sick leave beyond the state minimum.

Pensions - The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits - The fiduciary net position of the Teacher Retirement System of Texas TRS Care Plan (TRS-Care) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

Deferred Outflows and Deferred Inflows of Resources - The District complies with GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, which provides guidance for reporting the financial statement elements of deferred outflows of resources, which represent a consumption of the District's net position that is applicable to a future reporting period, and deferred inflows of resources, which represent the District's acquisition of net position applicable to a future reporting period.

The District complies with GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, which establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

Fund Balance/Deficit - The District complies with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

Statement of Cash Flows - For purposes of the statement of cash flows when Proprietary Funds are used, cash and cash equivalents include demand deposits.

Fair Value Measurements - The District adopted GASB Statement No. 72, *Fair Value Measurement and Application*, which defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. Fair value accounting requires characterization of the inputs used to measure fair value into a three-level fair value hierarchy as follows:

- Level 1 inputs are based on unadjusted quoted market prices for identical assets or liabilities in an active market the entity has the ability to access
- Level 2 inputs are observable inputs that reflect the assumptions market participants would use in pricing the asset or liability developed based on market data obtained from sources independent from the entity
- Level 3 are unobservable inputs that reflect the entity's own assumptions about the assumptions market participants would use in pricing the asset or liability developed based on the best information available

There are three general valuation techniques that may be used to measure fair value:

- Market approach - uses prices generated by market transactions involving identical or comparable assets or liabilities
- Cost approach - uses the amount that currently would be required to replace the service capacity of an asset (replacement cost)
- Income approach - uses valuation techniques to convert future amounts to present amounts based on current market expectations

Data Control Codes

The Data Control Codes shown on the financial statements refer to the account code structure prescribed by the FASRG. TEA requires school districts to display these codes in their financial statements to ensure accuracy in building a state-wide data base for policy development and funding plans.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

2. DEPOSITS AND INVESTMENTS

The Public Funds Investment Act authorizes the District to invest in funds under a written investment policy, which is approved annually by the Board. The primary objectives of the District's investment strategy for operating and agency funds, in order of priority, are safety, investment liquidity, and maturity sufficient to meet anticipated cash flow requirements. The primary objective of the District's investment strategy for Debt Service and Capital Projects Funds is sufficient investment liquidity to meet related obligations.

The District is authorized to invest in the following investment instruments provided that they meet the guidelines established in the investment policy:

- Obligations of, or guaranteed by, governmental entities
- Certificates of deposit and share certificates
- Fully collateralized repurchase agreements
- Securities lending programs
- Banker's acceptances
- Commercial paper
- No-load money market mutual funds and no-load mutual funds
- Guaranteed investment contracts as an investment vehicle for bond proceeds
- Public funds investment pools

The District's funds are required to be deposited and invested under the terms of a depository contract pursuant to the School Depository Act. The depository bank deposits for safekeeping and trust with the District's agent approved pledged securities in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance. Therefore the District is not exposed to custodial credit risk.

Under the depository contract, the District, at its own discretion, may invest funds in time deposits and certificates of deposit provided by the depository bank at interest rates approximating United States Treasury Bill rates.

At August 31, 2019, the carrying amount of the District's deposits was \$67,701,194 and the bank balance was \$71,604,223. The District's deposits with financial institutions at August 31, 2019 and during the year ended August 31, 2019 were entirely covered by FDIC insurance or by pledged collateral held by the District's agent bank in the District's name. The deposits were collateralized in accordance with Texas law and the District maintains copies of all safekeeping receipts in the name of the District.

The District maintains a cash pool consisting of demand deposits. The combined pool is available for use by most Special Revenue Funds. If a fund overdraws its share of the pool, the overdraft is reported as an interfund payable in that fund. The offsetting interfund receivable is reported in the General Fund.

The following is disclosed regarding coverage of combined balances on the date of highest deposit:

- a) Name of depository bank: Prosperity Bank
- b) The amount of bond and/or security pledged as of the date of the highest combined balance on deposit was \$110,854,360.
- c) The largest cash, savings and time deposit combined account balance amounted to \$91,678,674 and occurred during the month of January 2019.
- d) Total amount of FDIC coverage at the time of highest combined balance was \$250,000.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

Credit Risk - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized agencies are designed to give an indication of credit risk. At August 31, 2019, investments were included in local governmental investment pools with ratings from Standard & Poor's in compliance with the District's investment policy.

Custodial Credit Risk - Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the District, and are held by either the counterparty or the counterparty's trust department or agent but not in the District's name. At August 31, 2019, the District was not exposed to custodial credit risk.

Concentration of Credit Risk - Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investments in a single issuer. Information regarding investments in any one issuer that represents five percent or more of the District's total investments must be disclosed under GASB Statement No. 40, excluding investments issued or explicitly guaranteed by the U.S. government.

Interest Rate Risk - As a means of minimizing risk of loss due to interest rate fluctuations, the District's investment policy requires that maturities will not exceed the weighted average maturity of 180 days for any internally created pool fund group and one year from the time of purchase for any other individual investment. The Board may specifically authorize a longer maturity for a given investment, within legal limits. The District considers the holdings in the local governmental investment pools to have a one day weighted average maturity due to the fact that the share position can usually be redeemed each day at the discretion of the shareholders, unless there has been a significant change in value.

As of August 31, 2019 the District did not have any balances classified as investments.

3. PROPERTY TAXES

The Texas Legislature in 1979 adopted a comprehensive Property Tax Code (the "Code") which established a county-wide appraisal district and an appraisal review board in each county in the State. The Liberty County Central Appraisal District, Montgomery County Central Appraisal District and San Jacinto County Central Appraisal District (the "Appraisal Districts") are responsible for the recording and appraisal of all property in the District. Under the Code, the school board sets the tax rates on property and the Liberty County Tax Assessor/Collector provides tax collection services. The Appraisal Districts are required under the Code to assess property at 100% of its appraised value. Further, real property must be reappraised at least every three years. Under certain circumstances, taxpayers and taxing units, including the District, may challenge orders of the Appraisal Review Board through various appeals and, if necessary, legal action.

Property taxes are levied as of October 1 in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes and penalties and interest that are ultimately imposed. Property tax revenues are considered available when they become due or past due and receivable within the current period, including those property taxes expected to be collected during a 60 day period after the end of the District's fiscal year. The assessed value at January 1, 2018, upon which the October 2018 levy was based was \$1,393,607,710. The District levied taxes based on a combined tax rate of \$1.415 per \$100 of assessed valuation for local maintenance (general governmental services) and debt service.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

4. DUE FROM/TO OTHER GOVERNMENTS

The District participates in a variety of federal and state programs from which it receives grants to partially or fully fund certain activities. The District also receives entitlements from the State through the School Foundation and Per Capita Programs. Grants and entitlements are recorded as revenue when earned, therefore at year end amounts earned but not yet received in cash may be recorded as due from the grantor government. Amounts already received in cash but not yet earned are recorded as due to the grantor government.

A summary of amounts recorded as Due From/Due To Other Governments in the basic financial statements as of August 31, 2019 are summarized below:

Due From Other Governments:	Non-Major		Total
	General Fund	Governmental Funds	
Governmental Activities:			
Foundation & Per Capita entitlements	\$ 13,488,729	\$ -	\$ 13,488,729
State Grants	-	1,259,484	1,259,484
Federal Grants	5,648	836,415	842,063
Total - Governmental Activities	<u>\$ 13,494,377</u>	<u>\$ 2,095,899</u>	<u>\$ 15,590,276</u>

5. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

During the course of operations, the individual funds of the District may engage in temporary borrowings of money between one another to meet liquidity needs. These interfund receivables and payables are recorded on the balance sheet of the loaning fund as “Due from Other Funds” and on the balance sheet of the borrowing fund as “Due to Other Funds”. Amounts are repaid when funds are available in the borrowing fund.

Individual funds may also make payments between one another which are intended to be permanent and therefore not repaid. These transactions are recorded on the statement of revenues, expenditures, and changes in fund balance as “Transfers Out” for the paying fund and “Transfers In” for the receiving fund.

The composition of interfund balances as of August 31, 2019 was as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Payroll Clearing Fund	\$ 418,040
Total General Fund		<u>418,040</u>
Internal Service Fund	General Fund	150,000
Total Internal Service Fund		<u>150,000</u>
Grand Total		<u>\$ 568,040</u>

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

6. CAPITAL ASSETS

Capital asset activity for the year ended August 31, 2019 was as follows:

	Beginning				Ending
	Balance				Balance
	9/1/18	Additions	Retirements	Adjustments	8/31/19
Governmental Activities:					
Capital Assets, not Being Depreciated:					
Land	\$ 3,135,909	\$ -	\$ -	\$ -	\$ 3,135,909
Construction in Progress	41,652,364	45,181,307	-	(1,743,306)	85,090,365
Total Capital Assets, not Being Depreciated	44,788,273	45,181,307	-	(1,743,306)	88,226,274
Capital Assets, Being Depreciated:					
Buildings and Improvements	61,620,677	2,805,719	-	1,743,306	66,169,702
Furniture and Equipment	8,111,425	1,163,656	(688,817)	-	8,586,264
Total Capital Assets, Being Depreciated	69,732,102	3,969,375	(688,817)	1,743,306	74,755,966
Less Accumulated Depreciation for:					
Buildings and Improvements	(23,124,743)	(1,644,844)	-		(24,769,587)
Furniture and Equipment	(4,002,881)	(608,494)	685,813		(3,925,562)
Total Accumulated Depreciation	(27,127,624)	(2,253,338)	685,813	-	(28,695,149)
Governmental Activities Capital Assets, Net	\$87,392,751	\$46,897,344	\$ (3,004)	\$ -	\$ 134,287,091

Depreciation expense was charged to the functions of the District as follows:

Function	Depreciation Allocation
Instruction	\$ 1,313,816
Instructional Resources & Media	17,952
Curriculum & Staff Development	26,244
Instructional Leadership	17,215
School Leadership	115,275
Guidance/Counseling/Evaluation Services	55,886
Social Work Services	2,190
Health Services	15,371
Student Transportation	117,136
Food Services	144,870
Cocurricular/Extracurricular Activities	48,992
General Administration	75,763
Plant Maintenance and Operations	193,019
Security and Monitoring Services	38,603
Data Processing Services	36,509
Community Services	766
Payments Related to SSAs	16,041
Other Intergovernmental Charges	17,690
Totals	\$ 2,253,338

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

7. BONDS, NOTES, AND OTHER LONG-TERM LIABILITIES

Governmental activities long-term debt obligations at August 31, 2019 consisted of the following:

General Long-Term Debt Description	Outstanding at August 31, 2019
\$9,324,989 Unlimited Tax Refunding Bond, Series 2006; due in two remaining installments of \$190,204 and \$174,785 in 2025 and 2026, respectively; interest at 4.0% to 4.375%.	\$ 364,989
\$20,875,812 Unlimited Tax Refunding Bond, Series 2010; due in remaining annual installments ranging from \$945,000 to \$2,975,000 through 2033; interest at 3.0% to 4.0%.	20,640,000
\$7,370,000 Unlimited Tax Refunding Bond, Series 2015; due in remaining installments ranging from \$60,000 to \$1,370,000 through 2031; interest at 2.0% to 4.0%.	7,050,000
\$30,715,000 Unlimited Tax Building Bond, Series 2016; due in remaining installments ranging from \$50,000 to \$3,085,000 through 2046; interest at 3.0% to 5.0%.	30,590,000
\$4,975,000 Unlimited Tax Refunding Bond, Series 2017; due in remaining annual installments ranging from \$390,000 to \$850,000 through 2024; interest at 3.0%.	3,575,000
\$4,015,000 Unlimited Tax Building Bond, Series 2017; due in remaining annual installments ranging from \$155,000 to \$285,000 through 2037; interest at 3.0% to 4.0%.	3,765,000
\$31,200,000 Unlimited Tax Building Bond, Series 2018; due in remaining annual installments ranging from \$15,000 to \$5,465,000 through 2047; interest at 2.0% to 5.0%.	30,900,000
\$37,160,000 Unlimited Tax School Building Bond, Series 2018A; due in remaining annual installments ranging from \$135,000 to \$4,615,000 through 2048; interest at 4.0% to 5.0%.	37,160,000
Capital Appreciation Bonds, Series 2006.	1,387,747
Total General Long-Term Debt	\$ 135,432,736

The following is a summary of changes in long-term liabilities for the year ended August 31, 2019:

Type	Outstanding 9/1/18	Additions	Deletions	Current Accretion	Outstanding 8/31/19	Due in One Year
Bonds Payable:						
General Oblig. & Refunding Bonds	\$ 99,937,830	\$ 37,160,000	\$ (1,750,510)	\$ 85,416	\$ 135,432,736	\$ 2,000,000
Premium on Issuance of Bonds	10,683,492	3,343,985	(632,337)	-	13,395,140	-
Total Bonds	110,621,322	40,503,985	(2,382,847)	85,416	148,827,876	2,000,000
Total Governmental Activities	\$ 110,621,322	\$ 40,503,985	\$ (2,382,847)	\$ 85,416	\$ 148,827,876	\$ 2,000,000

For the general obligation bonds, the District has pledged as collateral the proceeds of a continuing, direct annual tax levied against taxable property within the District. The Texas Education Code generally limits issuance of additional ad valorem tax bonds if the tax rate needed to pay aggregate principal and interest amounts of the District's tax bond indebtedness would exceed \$0.50 per \$100 of assessed valuation of taxable property within the District.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

Annual principal installments for outstanding bonds vary each year. The debt service requirements to maturity for general obligation bonds as of August 31, 2019 are as follows:

Year Ended August 31,	General Obligations			Total Requirements
	Principal	Accumulated Accretion	Interest	
2020	\$ 2,000,000	\$ -	\$ 6,008,575	\$ 8,008,575
2021	2,040,000	-	5,948,275	7,988,275
2022	2,215,000	-	5,884,950	8,099,950
2023	2,225,000	-	5,817,500	8,042,500
2024	2,320,000	-	5,743,700	8,063,700
2025-2029	14,939,989	1,387,747	29,208,199	45,535,935
2030-2034	22,420,000	-	23,268,113	45,688,113
2035-2039	26,445,000	-	17,770,525	44,215,525
2040-2044	33,195,000	-	10,643,375	43,838,375
2045-2048	26,245,000	-	2,147,600	28,392,600
Totals	<u>\$ 134,044,989</u>	<u>\$ 1,387,747</u>	<u>\$ 112,440,812</u>	<u>\$ 247,873,548</u>

The District had no capital leases outstanding during the year. However, the District has the following annual obligations related to copier operating leases as of year-end:

Year Ending August 31,	Amount
2020	161,499
2021	161,499
2022	148,041
Total Minimum Rentals	\$ 471,039
Rental Expenditures for the fiscal year ended August 31, 2019	\$ 202,914

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

8. TEACHER RETIREMENT SYSTEM OF TEXAS PENSION PLAN

A. Pension Plan Description

Cleveland Independent School District participates in the Teacher Retirement System of Texas (TRS) which is a public employee retirement system that is a multiple-employer, cost-sharing, defined benefit pension plan with a special funding situation (the "Plan"). The Plan is administered by the Board of Trustees of TRS. Benefits are established or amended under the authority of the Texas Constitution, Article XVI, Section 67 and by the Texas Legislature in the Texas Government Code, Title 8, Subtitle C. The Board of Trustees of TRS does not have the authority to establish or amend benefit terms.

All employees of public, state-supported education institutions in Texas who are employed for one-half or more of the standard work load and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

Detailed information about TRS and the Plan as a whole is available in a separately issued Comprehensive Annual Financial Report for TRS that includes financial statements and required supplementary information. That report may be obtained online at www.trs.texas.gov; by writing to TRS at 1000 Red River Street, Austin, Texas, 78701-2698; or by calling (512) 542-6592.

B. Benefits Provided

The Plan provides service retirement, disability, and death benefits. Membership in the Plan includes all employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard work load and who are not exempt from membership under Texas Government Code, Title 8, Section 822.002.

C. Contributors to the Plan

Contributors to the Plan include active members, employers, and the State of Texas as the only non-employer contributing entity. The State is also considered the employer for senior colleges, medical schools, and state agencies, including TRS. In each respective role, the State contributes to the plan in accordance with State Statutes and the General Appropriations Act.

D. Contributions

Contribution requirements are established or amended pursuant to the following state laws:

- Article 16, Section 67 of the Texas Constitution requires the Legislature to establish a member contribution rate of not less than 6 percent of the member's annual compensation and a state contribution rate of not less than 6 percent and not more than 10 percent of the aggregate annual compensation paid to members of the Plan during the fiscal year
- Government Code section 821.006 prohibits benefit improvements, if it increases the amortization period of TRS' unfunded actuarial liabilities to greater than 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in this manner are determined by the Plan's actuary

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

As the non-employer contributing entity, the State of Texas contributes to the Plan the current employer contribution rate times the aggregate annual compensation of all members of the Plan during that fiscal year, reduced by the employer paid amounts described below.

All participating employers are required to pay the employer contribution rate in the following situations:

- On the portion of the member’s salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code
- During a new member’s first 90 days of employment
- When any part or all of an employee’s salary is paid by federal funding sources, a privately sponsored source, non-educational and general funds, or local funds

In addition, employers are also required to pay surcharges in the following cases:

- When a school district or charter school does not contribute to the Federal Old-Age, Survivors, and Disability Insurance (OASDI) Program for certain employees, they must contribute 1.5% of the applicable salary
- When employing a retiree of TRS, the employer shall pay an amount equal to the member contribution and the state contribution as an employment after retirement surcharge

Contribution rates and amounts for active members, employers, and the State of Texas for the current and prior fiscal year are shown below.

<u>Contribution Rates</u>	<u>2018</u>	<u>2019</u>
Active Members	7.7%	7.7%
Employers	6.8%	6.8%
State of Texas (NECE)	6.8%	6.8%
 <u>Contribution Amounts</u>		
Active Members	\$ 2,259,873	\$ 2,826,788
Employers	985,371	1,281,681
State On-Behalf Contributions	1,479,187	1,824,287

E. Net Pension Liability

Components of the net pension liability of the Plan as a whole as of August 31, 2018 are disclosed below.

<u>Components of Pension Liability</u>	<u>Total</u>
Total Pension Liability	\$ 209,611,329,000
Less: Plan Fiduciary Net Position	(154,568,902,000)
Net Pension Liability	<u>\$ 55,042,427,000</u>
 Net Position as a Percentage of Total Pension Liability	 73.74%

CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED AUGUST 31, 2019

F. Actuarial Methods and Assumptions

A change was made in the measurement date of the total pension liability for the current fiscal year. The actuarial valuation was performed as of August 31, 2017. Update procedures were used to roll forward the total pension liability to August 31, 2018. This is the first year using roll forward procedures.

The total pension liability is determined by an annual actuarial valuation. The actuarial methods and assumptions were selected by the Board of Trustees based upon analysis and recommendations by the Plan's actuary. The Board of Trustees has sole authority to determine the actuarial assumptions used for the Plan. The actuarial methods and assumptions were primarily based on a study of actual experience for the three year period ending August 31, 2017 and were adopted in July 2018.

The active mortality rates were based on 90 percent of the RP 2014 Employee Mortality Tables for males and females. The post-retirement mortality rates were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables.

The long-term expected rate of return on pension plan investments is 7.25 percent. The long-term expected rate of return on Pension Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the Plan's target asset allocation as of August 31, 2018 are shown below.

Asset Class	Target Allocation ¹	Long-Term Expected Geometric Real Rate of Return	Expected Contribution to Long-Term Portfolio Returns
Global Equity			
U.S.	18.00%	5.70%	1.04%
Non-U.S. Developed	13.00%	6.90%	0.90%
Emerging Markets	9.00%	8.95%	0.80%
Directional Hedge Funds	4.00%	3.53%	0.14%
Private Equity	13.00%	10.18%	1.32%
Stable Value			
U.S. Treasuries	11.00%	1.11%	0.12%
Absolute Return	0.00%	0.00%	0.00%
Stable Value Hedge Funds	4.00%	3.09%	0.12%
Cash	1.00%	-0.30%	0.00%
Real Return			
Global Inflation Linked Bonds	3.00%	0.70%	0.02%
Real Assets	14.00%	5.21%	0.73%
Energy and Natural Resources	5.00%	7.48%	0.37%
Commodities	0.00%	0.00%	0.00%
Risk Parity			
Risk Parity	5.00%	3.70%	0.18%
Inflation Expectations			2.30%
Volatility Drag ²			-0.79%
Total	100.00%		7.25%

1 - Target allocations are based on the FY2016 policy model.

2 - The Expected Contribution to Long-Term Portfolio Returns incorporates the volatility drag resulting from the conversion between arithmetic and geometric mean returns.

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The following table discloses the assumptions that were applied to this measurement period.

Valuation Date	August 31, 2017 rolled forward to August 31, 2018
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Market Value
Single Discount Rate	6.907%
Long-Term Expected Rate	7.25%
Municipal Bond Rate as of August 2018	3.69%. Source for the rate is the Fixed Income Market Data/Yield Curve/Data Municipal Bonds with 20 years to Maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index."
Last year ending August 31 in Projection Period (100 years)	2116
Inflation	2.30%
Salary Increases	3.05% to 9.05% including inflation
Ad Hoc Post-Employment Benefit Changes	None

G. Discount Rate

A single discount rate of 6.907 percent was used to measure the total pension liability. The single discount rate was based on the expected rate of return on pension plan investments of 7.25 percent and a municipal bond rate of 3.69 percent. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the Legislature during the 2013 legislative session. It is assumed that future employer and state contributions will be 7.76 percent of payroll. This includes a factor for the rehired retirees and the Non-OASDI surcharge. Based on these assumptions, the pension plan's fiduciary net position and future contributions were sufficient to finance the benefit payments until the year 2069. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2069, and the municipal bond rate was applied to all benefit payments after that date.

H. Changes of Assumptions Since the Prior Measurement Date

Assumptions, methods, and plan changes which are specific to the Pension Trust Fund were updated from the prior year's report. The net pension liability increased significantly since the prior measurement date due to a change in the following actuarial assumptions:

- The total pension liability as of August 31, 2018 was developed using a roll-forward method from the August 31, 2017 valuation
- Demographic assumptions including postretirement mortality, termination rates, and rates of retirement were updated based on the experience study performed for TRS for the period ending August 31, 2017
- Economic assumptions including rates of salary increase for individual participants was updated based on the same experience study
- The discount rate changed from 8.0 percent as of August 31, 2017 to 6.907 percent as of August 31, 2018

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- The long term assumed rate of return changed from 8.0 percent to 7.25 percent
- The change in the long-term assumed rate of return combined with the change in the single discount rate was the primary reason for the increase in the net pension liability

I. Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption

The following table presents the net pension liability associated with the District using the discount rate of 6.907 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower, 5.907 percent, or one percentage point higher, 7.907 percent, than the current rate.

	1% Decrease in Discount Rate of 5.907%	Current Discount Rate of 6.907%	1% Increase in Discount Rate 7.907%
District's Proportionate Share of the Net Pension Liability:	\$ 24,818,438	\$ 16,444,331	\$ 9,664,994

J. Net Pension Liabilities, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, and Pension Expense

The net pension liability of the Plan as a whole was last measured as of August 31, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District was assigned a proportion of the Plan's net pension liability based on the District's contributions to the Plan relative to the contributions of all employers for the period September 1, 2017 through August 31, 2018.

The table below presents a two-year comparison of the District's assigned proportion and resulting proportionate share of the collective net pension liability, as well as the State's proportionate share of the net pension liability associated with the District.

	Measurement Date		
	8/31/2017	8/31/2018	Change
District's Proportion of the Collective Net Pension Liability	0.000247555359	0.000298757371	0.000051202012
District's Proportionate Share of the Net Pension Liability	\$ 7,915,487	\$ 16,444,331	\$ 8,528,844
State's Proportionate Share of the Net Pension Liability Associated with the District	11,157,968	21,624,585	10,466,617
Total Pension Liability	\$ 19,073,455	\$ 38,068,916	\$ 18,995,461

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At August 31, 2019, Cleveland Independent School District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 102,500	\$ 403,479
Changes in Actuarial Assumptions	5,928,973	185,281
Difference Between Projected and Actual Investment Earnings	854,600	1,166,620
Changes in Proportion and Difference Between the Employer's Contributions and the Proportionate Share of Contributions	3,548,057	284
Contributions Paid to TRS Subsequent to the Measurement Date	1,281,681	-
Total	\$ 11,715,811	\$ 1,755,664

The net amounts of the employer's balances of deferred outflows and inflows of resources related to pensions (not including the deferred contribution paid subsequent to the measurement date) will be recognized in pension expense as follows:

Measurement Year Ended August 31,	Pension Expense Amount
2019	\$ 2,165,665
2020	1,509,038
2021	1,334,603
2022	1,521,995
2023	1,321,150
Thereafter	826,015

For the year ended August 31, 2019, Cleveland Independent School District recognized pension expense of \$1,437,265 and revenue of \$2,140,258 for support provided by the State.

9. EMPLOYEE HEALTH CARE COVERAGE

During the year ended August 31, 2019, employees of the District were covered by the state-wide health insurance plan, TRS Active Care. The District contributed between \$256 and \$869 per month per employee to the Plan (of which the State provided \$75 per month per employee) and employees, at their option, authorized payroll withholdings to pay contributions or premiums for dependents. TRS manages TRS Active Care. The Plan is administered by Aetna while Caremark was assigned the prescription drug plan.

10. OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN – TRS-CARE

A. Plan Description

Cleveland Independent School District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care) which is a multiple-employer, cost-sharing, defined benefit Other Post-Employment Benefit (OPEB) plan with a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature.

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The Board of Trustees of TRS administers the TRS-Care program and the related fund in accordance with the Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards. Further detailed information regarding TRS and TRS-Care is available in a separately issued Comprehensive Annual Financial Report for TRS that includes financial statements and required supplementary information. That report may be obtained online at www.trs.texas.gov; by writing to TRS at 1000 Red River Street, Austin, Texas, 78701-2698; or by calling (512) 542-6592.

B. Benefits Provided

TRS-Care provides a basic health insurance coverage at no cost to all retirees from public schools, charter schools, regional service centers, and other educational districts who are members of the TRS pension system. Eligible non-Medicare retirees and their dependents may pay premiums to participate in the high-deductible health plans. Eligible Medicare retirees and their dependents may pay premiums to participate in the Medicare Advantage health plans. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system.

The 85th Legislature, Regular Session, passed the following statutory changes in House Bill 3976 which became effective on September 1, 2017:

- Created a high-deductible health plan that provides a zero cost for generic prescriptions for certain preventive drugs and provides a zero premium for disability retirees who retired as a disability retiree on or before January 1, 2017 and are not eligible to enroll in Medicare
- Created a single Medicare Advantage plan and Medicare prescription drug plan for all Medicare-eligible participants
- Allowed the System to provide other, appropriate health benefit plans to address the needs of enrollees eligible for Medicare
- Allowed eligible retirees and their eligible dependents to enroll in TRS-Care when the retiree reaches 65 years of age, rather than waiting for the next enrollment period
- Eliminated free coverage under TRS-Care, except for certain disability retirees enrolled during Plan Years 2018 through 2021, requiring members to contribute \$200 per month toward their health insurance premiums

C. Contributors to TRS-Care

Contributors to the plan include active and retired members, employers, and the State of Texas as the only non-employer contributing entity. Employers include public schools, educational districts, regional service centers and open-enrollment charter schools whose employees are members of the Teacher Retirement System of Texas.

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D. Contributions

Contribution rates for the TRS-Care plan are established in State Statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and participating employers are based on active employee compensation. The TRS Board does not have the authority to set or amend contribution rates.

At the inception of the plan, funding was projected to last 10 years through fiscal year 1995. The original funding was sufficient to maintain the solvency of the fund through fiscal year 2000. Since that time, appropriations and contributions have been established to be sufficient to provide benefits for each successive biennium.

Section 1575.202 of the Texas Insurance Code establishes the State's contribution rate which is 1.25 percent of the employee's salary. Section 1575.203 establishes the active employee rate which is 0.65 percent of pay. Section 1575.204 establishes a public school contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the public school. The actual public school contribution rate is prescribed by the Legislature in the General Appropriations Act, which is 0.75 percent of each active employee's pay for fiscal year 2018.

Contribution rates and amounts for active employees, participating employers, and the State of Texas for the current and prior fiscal year are shown below.

<u>Contribution Rates</u>	<u>2018</u>	<u>2019</u>
Active Employees	0.65%	0.65%
Participating Employers	0.75%	0.75%
State of Texas (NECE)	1.25%	1.25%
Federal/Private Funding*	1.25%	1.25%
 <u>Contribution Amounts</u>		
Active Employees	\$ 190,763	\$ 238,620
Participating Employers	232,960	316,798
State of Texas (NECE)	261,033	321,933

* Contributions paid from federal funds and private grants are remitted by the employer and paid at the State rate.

All employers whose employees are covered by the TRS pension plan are also required to pay a surcharge of \$535 per month when employing a retiree of the TRS. The TRS Care surcharges for fiscal year 2018 totaled \$10,264,182.

To alleviate a funding shortfall for the 2018-2019 biennium, Senate Bill 1, 85th Legislature, Regular Session provided a one-time supplemental contribution in the amount of \$182.6 million and also provided the following increases in contributions for fiscal years 2018-19:

- Increased the State contribution rate by 0.25 percent of active employee payroll to 1.25 percent
- Increased the employer contribution rate by 0.20 percent of active employee payroll to 0.75 percent

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House Bill 3976 made the 0.25 percent increase in the State contribution a permanent and ongoing increase of state funding to the program. The 85th Texas Legislature, House Bill 30 provided an additional \$212 million in one-time, supplemental funding for the FY2018-19 biennium to continue to support the program. One-time supplemental contributions during fiscal year 2018 totaled \$394.6 million.

The premium rates for health insurance in the following table are based on the years of service of the retiree. The following schedule shows the monthly rates for an average retiree with 20 to 29 years of service for the standard plan with Medicare Part A and Part B.

TRS-Care Standard Plan Premium Rates Effective September 1, 2016 - December 31, 2017			
	TRS-Care 1	TRS-Care 2	TRS-Care 3
Retiree or Surviving Spouse	\$ -	\$ 70	\$ 100
Retiree and Spouse	20	175	255
Retiree* and Children	41	132	182
Retiree and Family	61	237	337
Surviving Children only	28	62	82

The new premium rates for retirees with Medicare Part A and Part B became effective January 1, 2018 and are reflected in the following table.

TRS-Care Standard Plan Premium Rates Effective January 1, 2018 - December 31, 2018		
	Medicare	Non-Medicare
Retiree or Surviving Spouse	\$ 135	\$ 200
Retiree and Spouse	529	689
Retiree or Surviving Spouse/Children	468	408
Retiree and Family	1,020	999

E. Net OPEB Liability

Components of the net OPEB liability of the TRS-Care plan as of August 31, 2018 are disclosed in the following table.

<u>Components of OPEB Liability</u>	<u>Total</u>
Total OPEB Liability	\$ 50,729,490,103
Less: Plan Fiduciary Net Position	(798,574,633)
Net OPEB Liability	<u>\$ 49,930,915,470</u>

Net Position as a Percentage of Total OPEB Liability 1.57%

F. Actuarial Methods and Assumptions

Roll Forward

A change was made in the measurement date of the total OPEB liability for this fiscal year. The actuarial valuation was performed as of August 31, 2017. Update procedures were used to roll forward the total OPEB liability to August 31, 2018. This is the first year using the roll forward procedures.

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The actuarial valuation of TRS-Care is similar to the actuarial valuations performed for the pension plan, except that the OPEB valuation is more complex. All of the demographic assumptions, including rates of retirement, termination, and disability, and most of the economic assumptions, including general inflation, salary increases, and general payroll growth, used in this OPEB valuation were identical to those used in the respective TRS pension valuation. Since the assumptions were based upon a recent actuarial experience study performed and they were reasonable for this OPEB valuation, they were employed in this report.

The following assumptions used for members of TRS are identical to the assumptions employed in the August 31, 2018 TRS annual pension actuarial valuation:

- Rates of Mortality
- Rates of Retirement
- Rates of Termination
- Rates of Disability
- General Inflation
- Wage Inflation
- Expected Payroll Growth

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females, with full generational mortality using Scale BB. The Post-retirement mortality rates were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using the ultimate improvement rates from the most recently published scale (U-MP).

Health Care Trend Rates

Initial medical trend rates of 107.74 percent and 9.00 percent for Medicare retirees and an initial medical trend rate of 6.75 percent for non-Medicare retirees. Initial prescription drug trend rate of 11.00 percent for all retirees. The first year trend increase for the Medicare Advantage (medical) premiums reflects the anticipated return of the Health Insurer Fee (HIF) in 2020.

Actuarial Methods and Assumptions

Valuation Date	8/31/17, rolled forward to 8/31/18
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Single Discount Rate	3.69%. Sourced from fixed income municipal bonds with 20 years to maturity that include only federal tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of 8/31/18.
Aging Factors	Based on plan specific experience
Election Rates	Normal Retirement: 70% participation prior to age 65 and 75% after age 65.
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claim costs.
Projected Salary Increases	3.05% to 9.05%, including inflation
Ad Hoc Post-Employment Benefit Changes	None

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In this valuation, the impact of the Cadillac Tax has been calculated as a portion of the trend assumption. Assumptions and methods used to determine the impact of the Cadillac Tax include:

- 2018 thresholds of \$850/\$2,292 were indexed annually by 2.50 percent.
- Premium data submitted was not adjusted for permissible exclusions to the Cadillac Tax.
- There were no special adjustments to the dollar limit other than those permissible for non-Medicare retirees over 55.

Results indicate that the value of the excise tax would be reasonably represented by a 25 basis point addition to the long-term trend rate assumption.

G. Discount Rate

A single discount rate of 3.69 percent was used to measure the total OPEB liability. There was a change of 0.27 percent in the discount rate since the previous year. Because the plan is a pay-as-you-go plan, the single discount rate is equal to the prevailing municipal bond rate.

H. Changes of Assumptions Since the Prior Measurement Date

The following assumptions, methods and plan changes which are specific to TRS-Care were updated from the prior year's report:

- The total OPEB liability as of August 31, 2018 was developed using the roll forward method of the August 31, 2017 valuation
- Adjustments were made for retirees that were known to have discontinued their health care coverage in fiscal year 2018. This change increased the total OPEB liability
- The health care trend rate assumption was updated to reflect the anticipated return of the Health Insurer Fee (HIF) in 2020. This change increased the total OPEB liability
- Demographic and economic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2017. This change increased the total OPEB liability
- The discount rate changed from 3.42 percent as of August 31, 2017 to 3.69 percent, as of August 31, 2018. This change lowered the total OPEB liability \$2.3 billion

I. Changes of Benefit Terms Since the Prior Measurement Date

See Section B which lists the changes made effective September 1, 2017 by the 85th Texas Legislature.

J. Discount Rate Sensitivity Analysis

The following presents the net OPEB liability of the plan using the discount rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one-percentage point lower, 2.69 percent, or one-percentage point higher, 4.69 percent, than the AA/Aa rate.

	1% Decrease in Discount Rate 2.69%	Current Discount Rate 3.69%	1% Increase in Discount Rate 4.69%
District's Proportionate Share of the Net OPEB Liability	\$ 22,150,566	\$ 18,608,548	\$ 15,806,584

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K. Sensitivity of the Net OPEB Liability to the Healthcare Cost Trend Rate Assumptions

The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one-percentage point lower or one-percentage point higher than the assumed healthcare cost trend rate.

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
District's Proportionate Share of the Net OPEB Liability	\$ 15,454,702	\$ 18,608,548	\$ 22,762,231

L. Net OPEB Liabilities, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB, and OPEB Expense

The net OPEB liability of the TRS-Care program as a whole was last measured as of August 31, 2018 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District was assigned a proportion of TRS Care's net OPEB liability based on the District's contributions to the program relative to the contributions of all employers for the period September 1, 2017 through August 31, 2018.

The table below presents a two-year comparison of the District's assigned proportion and resulting proportionate share of the collective net OPEB liability, as well as the State's proportionate share of the net OPEB liability associated with the District.

	Measurement Date		
	8/31/2017	8/31/2018	Change
District's Proportion of the Collective Net OPEB Liability	0.000318529802	0.000372685897	0.000054156095
District's Proportionate Share of the Net OPEB Liability	\$ 13,851,666	\$ 18,608,548	\$ 4,756,882
State's Proportionate Share of the Net OPEB Liability Associated with the District	18,624,069	24,989,678	6,365,609
Total OPEB Liability	\$ 32,475,735	\$ 43,598,226	\$ 11,122,491

At August 31, 2019, Cleveland Independent School District reported its proportionate share of TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 987,486	\$ 293,670
Changes in Actuarial Assumptions	310,526	5,590,801
Difference Between Projected and Actual Investment Earnings	3,254	-
Change in Proportion and Difference Between the Employer's Contributions and the Proportionate Share of Contributions	2,969,754	-
Contributions paid to TRS subsequent to the measurement date	316,798	-
Total	\$ 4,587,818	\$ 5,884,471

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The net amounts of the employer’s balances of deferred outflows and inflows of resources related to OPEB (not including the deferred contribution paid subsequent to the measurement date) will be recognized in OPEB expense as follows:

Measurement Year Ended August 31,	OPEB Expense Amount
2019	\$ (362,954)
2020	(362,954)
2021	(362,954)
2022	(363,569)
2023	(363,921)
Thereafter	202,901

For the year ended August 31, 2019, Cleveland Independent School District recognized OPEB expense of \$494,484 and revenue of \$908,974 for support provided by the State.

11. FRINGE BENEFITS PAID BY OTHER GOVERNMENTS

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003 established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. Under Medicare Part D, TRS-Care receives retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. For the years ended August 31, 2019 and August 31, 2018, the subsidy payments received by TRS-Care on behalf of the District were \$113,361 and \$75,080, respectively.

12. FUND BALANCES

The District complies with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Those fund balance classifications are described below.

Nonspendable - Amounts that cannot be spent because they are either not in a spendable form or are legally or contractually required to be maintained intact.

Restricted - Amounts that can be spent only for specific purposes because of constraints imposed by external providers, or imposed by constitutional provisions or enabling legislation.

Committed - Amounts that can only be used for specific purposes pursuant to approval by formal action by the Board.

Assigned - For the General Fund, the Board, or an official or body that has been delegated authority by the Board, may appropriate amounts that are to be used for a specific purpose. For all other governmental funds, any remaining positive amounts not previously classified as nonspendable, restricted or committed.

Unassigned - Amounts that are available for any purpose; these amounts can be reported only in the District’s General Fund.

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A detail of the fund balance amounts within each category is included on the governmental funds balance sheet.

Fund balance of the District may be committed for a specific purpose by formal action of the Board, the District's highest level of decision-making authority. Commitments may be established, modified, or rescinded only through a resolution approved by the Board. The Board has delegated authority to the Superintendent to assign fund balance for a specific purpose. In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance.

13. REVENUE FROM LOCAL AND INTERMEDIATE SOURCES

During the current year, revenues from local and intermediate sources consisted of the following:

Type	General Fund	Capital Projects Fund	Non-Major Governmental Funds	Internal Service Fund	Trust Fund	Total
Property Taxes	\$ 15,963,596	\$ -	\$ 5,613,001	\$ -	\$ -	\$ 21,576,597
Investment Income	409,203	399,313	44,060	520	8	853,104
Rent	8,400	-	-	-	-	8,400
Gifts	42,082	-	-	-	2,000	44,082
Insurance Recovery	19,657	-	-	-	-	19,657
Food Sales	-	-	126,920	-	-	126,920
Athletics	40,912	-	-	-	-	40,912
Enterprising Revenues	2,240	-	-	-	-	2,240
Miscellaneous Local Revenue	270,404	-	16,065	233,803	-	520,272
Total	<u>\$ 16,756,494</u>	<u>\$ 399,313</u>	<u>\$ 5,800,046</u>	<u>\$ 234,323</u>	<u>\$ 2,008</u>	<u>\$ 23,192,184</u>

14. RISK MANAGEMENT

The District's risk management program includes coverages through third party insurance providers for property, automobile liability, school professional liability, crime, workers' compensation, and other miscellaneous bonds. During the year ended August 31, 2019, there were no significant reductions in insurance coverage from coverage in the prior year. Losses in excess of the various deductible levels are covered through traditional indemnity coverage for buildings and contents, and vehicle liability with various insurance firms. Settled claims have not exceeded insurance limits for the past three years.

15. COMMITMENTS AND CONTINGENCIES

The District participates in a number of federal financial assistance programs. Although the District's grant programs have been audited in accordance with the provisions of *Government Auditing Standards* and when applicable, the Uniform Guidance, for the year ended August 31, 2019, these programs are subject to financial and compliance audits performed by the specific grantors. These audits, if performed, could result in amounts of expenditures being disallowed by the granting agencies and subject to repayment. The District however expects that such amounts, if any, would be immaterial.

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
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16. SELF-INSURANCE FUND

The District participates in a workers' compensation plan through a Fixed Cost/Loss Fund Program administered by Claims Administrative Services, Inc (CAS). The District's ultimate liability is the ending liability in its loss fund. CAS has excess insurance for the pool and the current self-insured retention is \$1 million.

A reconciliation of the estimated claim liability is as follows:

Year Ended August 31,	Beginning Liability	Estimated Current Year Claims	Claim Payments	Ending Liability
2017	\$ 202,865	\$ 218,450	\$ 113,505	\$ 307,810
2018	307,810	205,145	273,917	239,038
2019	239,038	275,854	211,071	303,820

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REQUIRED SUPPLEMENTARY INFORMATION

CLEVELAND INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -
 TEACHER RETIREMENT SYSTEM
 FOR THE YEAR ENDED AUGUST 31, 2019

	Measurement Year				
	2014	2015	2016	2017	2018
District's Proportion of the Net Pension Liability	0.0123378000%	0.0202044000%	0.0229515000%	0.0247555359%	0.0298757371%
District's Proportionate Share of the Net Pension Liability	\$ 3,295,597	\$ 7,141,986	\$ 8,673,039	\$ 7,915,487	\$ 16,444,331
State's Proportionate Share of the District Net Pension Liability	9,733,933	11,497,247	12,662,136	11,157,968	21,624,585
Total Pension Liability	<u>\$ 13,029,530</u>	<u>\$ 18,639,233</u>	<u>\$ 21,335,175</u>	<u>\$ 19,073,455</u>	<u>\$ 38,068,916</u>
District's Covered-Employee Payroll	\$ 18,017,998	\$ 19,259,052	\$ 21,501,503	\$ 23,989,275	\$ 29,348,914
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	18.3%	37.1%	40.3%	33.0%	56.0%
Plan Fiduciary Net Position as a Percentage of the Total Net Pension Liability	83.25%	78.43%	78.00%	82.17%	73.74%

The amounts presented are determined as of the Plan's measurement year which was as of August 31 in each prior calendar year from the District's fiscal year end.

This schedule reflects the available years of data since the adoption of GASB 68.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF DISTRICT CONTRIBUTIONS –
 TEACHER RETIREMENT SYSTEM
 FOR THE YEAR ENDED AUGUST 31, 2019

	Fiscal Year				
	2015	2016	2017	2018	2019
Contractually Required Contribution	\$ 598,057	\$ 725,127	\$ 760,469	\$ 985,371	\$ 1,281,681
Contribution in Relation to the Contractually Required Contribution	(598,057)	(725,127)	(760,469)	(985,371)	(1,281,681)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
District's Covered-Employee Payroll	\$ 19,259,052	\$ 21,501,503	\$ 23,989,275	\$ 29,348,914	\$ 36,711,515
Contributions as a Percentage of Covered- Employee Payroll	3.1%	3.4%	3.2%	3.4%	3.5%

The amounts presented are as of the District's fiscal year end of August 31.

This schedule reflects the available years of data since the inception of GASB 68 and will eventually reflect ten years of data.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY –
 TEXAS PUBLIC SCHOOL RETIRED EMPLOYEES GROUP INSURANCE PLAN
 FOR THE YEAR ENDED AUGUST 31, 2019

	Measurement Year	
	2017	2018
District's Proportion of the Net Liability for Other Post Employment Benefits	0.0318529802%	0.0372685897%
District's Proportionate Share of the Net Post Employment Benefit Liability	\$ 13,851,666	\$ 18,608,548
State's Proportionate Share of the Net Post Employment Benefit Liability Associated with the District	18,624,069	24,989,678
Total Other Post Employment Benefits Liability	<u>\$ 32,475,735</u>	<u>\$ 43,598,226</u>
District's Covered Payroll	\$ 23,989,275	\$ 29,348,914
District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	58%	63%
Plan Fiduciary Net Position as a Percentage of the Total Net OPEB Liability	0.91%	1.57%

The amounts presented are determined as of the Plan's measurement year which was as of August 31 in each prior calendar year from the District's fiscal year end.

This schedule reflects the available years of data since the adoption of GASB 75.

CLEVELAND INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF DISTRICT CONTRIBUTIONS –
 TEXAS PUBLIC SCHOOL RETIRED EMPLOYEES GROUP INSURANCE PLAN
 FOR THE YEAR ENDED AUGUST 31, 2019

	Fiscal Year		
	2017	2018	2019
Contractually Required Contribution	\$ 151,445	\$ 232,960	\$ 316,798
Contribution in Relation to the Contractually Required Contribution	<u>(151,445)</u>	<u>(232,960)</u>	<u>(316,798)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's Covered Payroll	\$ 23,989,275	\$ 29,348,914	\$ 36,711,515
Contributions as a Percentage of Covered Payroll	0.6%	0.8%	0.9%

The amounts presented are as of the District's fiscal year end of August 31.

This schedule reflects the available years of data since the inception of GASB 75 and will eventually reflect ten years of data.

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED AUGUST 31, 2019

Teacher Retirement System Pension Plan

Actuarial Assumptions

The information presented in the required supplementary schedules was used in the actuarial valuation for determining the actuarially determined contribution rate and the Net Pension Liability in accordance with GASB 68. Actuarial methods and assumptions used for funding purposes can be found in the Defined Benefit Pension Plan note to the financial statements.

Changes of Benefit Terms

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

Changes of Assumptions

The Net Pension Liability increased significantly since the prior measurement date due to a change in the following actuarial assumptions:

- The total pension liability as of August 31, 2018 was developed using a roll-forward method from the August 31, 2017 valuation.
- Demographic assumptions including post-retirement mortality, termination rates, and rates of retirement were updated based on the experience study performed for TRS for the period ending August 31, 2017.
- Economic assumptions including rates of salary increase for individual participants was updated based on the same experience study.
- The discount rate changed from 8.0% as of August 31, 2017 to 6.907% as of August 31, 2018.
- The long term assumed rate of return changed from 8.0% to 7.25%.
- The change in the long-term assumed rate of return combined with the change in the single discount rate was the primary reason for the increase in the net pension liability.

Texas Public School Retired Employees Group Insurance Plan

Actuarial Assumptions

Actuarial methods and assumptions used for funding purposes can be found in the Defined Other Post-Employment Benefit Plan note to the financial statements.

Changes of Benefit Terms

The 85th Legislature, Regular Session, passed the following statutory changes in House Bill 3976 which became effective on September 1, 2017:

- Created a high-deductible health plan that provides a zero cost for generic prescriptions for certain preventive drugs and provides a zero premium for disability retirees who retired as a disability retiree on or before January 1, 2017 and are not eligible to enroll in Medicare
- Created a single Medicare Advantage plan and Medicare prescription drug plan for all Medicare-eligible participants
- Allowed the System to provide other, appropriate health benefit plans to address the needs of enrollees eligible for Medicare.
- Allowed eligible retirees and their eligible dependents to enroll in TRS-Care when the retiree reaches 65 years of age, rather than waiting for the next enrollment period
- Eliminated free coverage under TRS-Care, except for certain disability retirees enrolled during Plan Years 2018 through 2021, requiring members to contribute \$200 per month toward their health insurance premiums

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED AUGUST 31, 2019

Changes of Assumptions Since the Prior Measurement Date

The following assumptions, methods and plan changes which are specific to TRS-Care were updated from the prior year's report:

- The total OPEB liability (TOL) as of August 31, 2018 was developed using the roll forward method of the August 31, 2017 valuation.
- Adjustments were made for retirees that were known to have discontinued their health care coverage in fiscal year 2018. This change increased the TOL.
- The health care trend rate assumption was updated to reflect the anticipated return of the Health Insurer Fee (HIF) in 2020. This change increased the TOL.
- Demographic and economic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2017. This change increased the TOL.
- The discount rate changed from 3.42 percent as of August 31, 2017 to 3.69 percent, as of August 31, 2018. This change lowered the total OPEB liability \$2.3 billion.

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**INDIVIDUAL FUND
STATEMENTS AND SCHEDULES**

CLEVELAND INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF DELINQUENT TAXES RECEIVABLE
FOR THE YEAR ENDED AUGUST 31, 2019

Last 10 Years Ended August 31,	1		2	3
	Tax Rates			Assessed/Appraised Value for School Tax Purposes
	Maintenance	Debt Service	Various	
2010	Various		Various	Various
2011	1.04000	0.27500	\$	714,082,966
2012	1.04000	0.27500		710,410,722
2013	1.04000	0.27500		714,875,011
2014	1.04000	0.27500		757,768,745
2015	1.04000	0.27500		850,307,008
2016	1.04000	0.27500		932,700,302
2017	1.04000	0.34000		1,071,937,872
2018	1.04000	0.37500		1,191,258,516
2019	1.04000	0.37500		1,393,607,710
TOTALS				

10	20	31	32	40	50
Beginning Balance 9/1/18	Current Year's Total Levy	Maintenance Collections	Debt Service Collections	Entire Year's Adjustments	Ending Balance 8/31/19
\$ 1,034,714	\$ -	\$ 68,633	\$ 18,148	\$ (56,612)	\$ 891,321
217,274	-	26,693	7,058	(4,556)	178,967
272,212	-	39,071	10,331	(6,092)	216,718
260,354	-	55,633	14,711	(7,630)	182,380
309,953	-	107,070	28,312	(7,373)	167,198
388,229	-	135,399	35,803	(13,781)	203,246
456,623	-	167,419	44,270	(15,370)	229,564
725,743	-	233,297	76,270	(45,410)	370,766
1,137,216	-	357,037	128,739	(126,125)	525,315
-	19,719,549	13,761,392	4,952,292	73,641	1,079,506
<u>\$ 4,802,318</u>	<u>\$ 19,719,549</u>	<u>\$ 14,951,644</u>	<u>\$ 5,315,934</u>	<u>\$ (209,308)</u>	<u>\$ 4,044,981</u>

CLEVELAND INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL – CHILD NUTRITION FUND
 FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Budgeted Amounts		Actual	Variance With Final Budget	
	Original	Final	Amounts (GAAP BASIS)		
REVENUES					
5700	Local & Intermediate Sources	\$ 282,456	\$ 139,956	\$ 149,859	\$ 9,903
5800	State Program Revenues	75,135	87,135	88,307	1,172
5900	Federal Program Revenues	2,927,000	4,197,000	4,339,769	142,769
5020	Total Revenues	<u>3,284,591</u>	<u>4,424,091</u>	<u>4,577,935</u>	<u>153,844</u>
EXPENDITURES					
0035	Food Services	3,169,968	4,091,692	3,971,302	120,390
0051	Facilities Maint. & Operations	218,558	218,558	155,601	62,957
6030	Total Expenditures	<u>3,388,526</u>	<u>4,310,250</u>	<u>4,126,903</u>	<u>183,347</u>
1100	Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(103,935)</u>	<u>113,841</u>	<u>451,032</u>	<u>337,191</u>
1200	Net Change in Fund Balances	(103,935)	113,841	451,032	337,191
0100	Fund Balance-September 1 (Beginning)	1,411,752	1,411,752	1,411,752	-
3000	Fund Balance-August 31 (Ending)	<u>\$ 1,307,817</u>	<u>\$ 1,525,593</u>	<u>\$ 1,862,784</u>	<u>\$ 337,191</u>

CLEVELAND INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – DEBT SERVICE FUND
FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes	Budgeted Amounts		Actual	Variance With Final Budget	
	Original	Final	Amounts (GAAP BASIS)		
REVENUES					
5700	Local & Intermediate Sources	\$ 5,143,562	\$ 5,622,562	\$ 5,650,042	\$ 27,480
5800	State Program Revenues	1,286,973	1,656,910	1,656,910	-
5020	Total Revenues	6,430,535	7,279,472	7,306,952	27,480
EXPENDITURES					
Debt Service:					
0071	Principal on Long Term Debt	1,340,510	840,510	840,510	-
0072	Interest on Long Term Debt	6,244,915	6,364,915	6,364,527	388
0073	Bond Issuance Cost and Fees	3,000	5,000	2,750	2,250
6030	Total Expenditures	7,588,425	7,210,425	7,207,787	2,638
1100	Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,157,890)	69,047	99,165	30,118
1200	Net Change in Fund Balances	(1,157,890)	69,047	99,165	30,118
0100	Fund Balance-September 1 (Beginning)	6,389,455	6,389,455	6,389,455	-
3000	Fund Balance-August 31 (Ending)	\$ 5,231,565	\$ 6,458,502	\$ 6,488,620	\$ 30,118

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF REQUIRED RESPONSES TO SELECTED SCHOOL FIRST INDICATORS
 FOR THE YEAR ENDED AUGUST 31, 2019

Data Control Codes		1 Responses
SF2	Were there any disclosures in the Annual Financial Report and/or other sources of information concerning nonpayment of any terms of any debt agreement at fiscal year end?	No
SF4	Was there an unmodified opinion in the Annual Financial Report on the financial statements as a whole?	Yes
SF5	Did the Annual Financial Report disclose any instances of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds?	No
SF6	Was there any disclosure in the Annual Financial Report of material noncompliance for grants, contracts, and laws related to local, state, or federal funds?	No
SF7	Did the school district make timely payments to the Teachers Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other government agencies as applicable?	Yes
SF8	Did the school district not receive an adjusted repayment schedule for more than one fiscal year for an over allocation of Foundation School Program (FSP) funds as a result of a financial hardship?	Yes
SF10	Total accumulated accretion on capital appreciation bonds included in the government-wide financial statements at fiscal year-end.	\$ 1,387,747
SF11	Net Pension Assets (1920) at fiscal year-end	\$ -
SF12	Net Pension Liabilities (2540) at fiscal year-end	\$ 16,444,331
SF13	Pension Expense (6147) at fiscal year-end	\$ -

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FEDERAL AWARDS SECTION

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

To the Board of Trustees of
Cleveland Independent School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Cleveland Independent School District, as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise Cleveland Independent School District's basic financial statements, and have issued our report thereon dated November 1, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Cleveland Independent School District's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Cleveland Independent School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Cleveland Independent School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

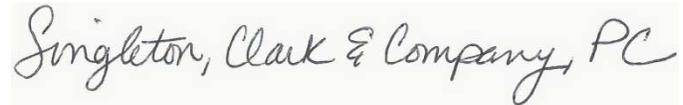
Compliance and Other Matters

As part of obtaining reasonable assurance about whether Cleveland Independent School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Singleton, Clark & Company, PC
Cedar Park, Texas

November 1, 2019

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL
FOR EACH MAJOR PROGRAM AS REQUIRED BY UNIFORM GUIDANCE AND
REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

To the Board of Trustees of
Cleveland Independent School District

Report on Compliance for Each Major Federal Program

We have audited Cleveland Independent School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Cleveland Independent School District's major federal programs for the year ended August 31, 2019. Cleveland Independent School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Cleveland Independent School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Cleveland Independent School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Cleveland Independent School District's compliance.

Opinion on Each Major Federal Program

In our opinion, Cleveland Independent School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2019.

Report on Internal Control over Compliance

Management of Cleveland Independent School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Cleveland Independent School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Cleveland Independent School District's internal control over compliance.

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A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis.

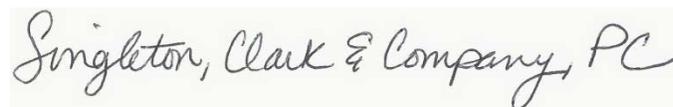
A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by *Uniform Guidance*

We have audited the financial statements of Cleveland Independent School District as of and for the year ended August 31, 2019, and have issued our report thereon dated November 1, 2019, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.



Singleton, Clark & Company, PC
Cedar Park, Texas

November 1, 2019

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED AUGUST 31, 2019

FEDERAL GRANTOR/ PASS-THROUGH GRANTOR/ PROGRAM OR CLUSTER TITLE	1 Federal CFDA Number	2a Pass-Through Entity Identifying Number	3 Federal Expenditures
U.S. DEPARTMENT OF EDUCATION			
<u>Passed through Montgomery County and San Jacinto County</u>			
Impact Aid	84.041	19-146901	\$ 7,937
Total Passed through Montgomery & San Jacinto Counties			7,937
<u>Passed through Texas Education Agency</u>			
ESEA, Title I, Part A - Improving Basic Programs	84.010A	19610101146901	1,301,580
ESEA, Title I, 1003, School Improvement Grant	84.010A	19610141146901	171,401
Career and Technical Education - Basic Grant	84.048A	19420006146901	72,568
Perkins Industry Certification	84.048A	184200567110003	4,515
ESEA, Title II, Part A - Supporting Effective Instruction	84.367A	19694501146901	187,768
Title III, Part A - English Lang. Acquisition and Enhancement	84.365A	19671001146901	204,586
Title III, Part A - English Lang. Acquisition and Enhancement	84.365A	18671001146901	26,850
Texas Gear Up Grants	84.334S	185111017110007	180,033
Title IV, Part A, Subpart 1	84.424A	19680101146901	61,565
Texas Hurricane Homeless Youth	84.938B	19513701146901	22,500
Title IV, Part A, Subpart 1	84.424A	18680101146901	494
Restart Hurricane Recovery	84.938A	18511701146901	219,578
LEP Summer School	84.369A	69551902	8,800
Total Passed through Texas Education Agency			2,462,238
<u>Passed through the Southeast Texas Cooperative</u>			
IDEA - Part B, Formula ¹	84.027A	19660001146906600	128,983
IDEA - Part B, High Cost ¹	84.027A	66001906	30,629
Total Passed through the Southeast Texas Cooperative			159,612
TOTAL U.S. DEPARTMENT OF EDUCATION			2,629,787
U.S. DEPARTMENT OF AGRICULTURE			
<u>Passed through Texas Education Agency</u>			
National School Breakfast Program ²	10.553	71401901	1,070,198
National School Lunch Program ²	10.555	71301901	3,023,147
Summer Feeding Program ²	10.559	19-146901	22,391
Total Passed through Texas Education Agency			4,115,736
<u>Passed through Texas Department of Agriculture</u>			
Food Distribution Program - Non-Cash Assistance ²	10.555	19-146901	246,424
Total Passed through Texas Department of Agriculture			246,424
TOTAL U.S. DEPARTMENT OF AGRICULTURE			4,362,160
U.S. DEPARTMENT OF DEFENSE			
<u>Direct Programs</u>			
Reserve Officers' Training Corps	12.000	19-146901	45,316
Total Direct Programs			45,316
TOTAL U.S. DEPARTMENT OF DEFENCE			45,316
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
<u>Passed through Texas Dept. of Health and Human Services</u>			
Title XIX, Medicaid - Medical Assistance Program	93.778	19-146901	47,407
Total Passed through Texas Dept. of Health and Human Svcs.			47,407
TOTAL U.S. DEPT. OF HEALTH AND HUMAN SERVICES			47,407
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 7,084,670
<i>Not Considered Federal Financial Assistance:</i>			
School Health and Related Services (SHARS) Revenue			\$ 1,642,732
TOTAL FEDERAL REVENUE PER STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE			\$ 8,727,402

¹ Special Education (IDEA) Cluster as defined in OMB Compliance Supplement.

² Child Nutrition Cluster as defined in OMB Compliance Supplement.

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED AUGUST 31, 2019

1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the “Schedule”) includes the federal awards expenditures of Cleveland Independent School District (the “District”) under programs of the federal government for the year ended August 31, 2019. The information in the accompanying Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, change in net position, or cash flows of the District.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Accounting - The expenditures on the accompanying schedule of expenditures of federal awards are presented using the modified accrual basis of accounting, with the exception of the National School Lunch Program, School Breakfast Program and the Food Distribution Program. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available, and expenditures in the accounting period in which the fund liability is incurred, if measurable. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited to reimbursement.

Expenditures for the National School Lunch Program, School Breakfast Program and the Food Distribution Program are shown on the accompanying schedule of expenditures of federal awards in an amount equal to the related revenue, but are not specifically attributable to this revenue source. Expenditures are reported in this manner due to the Child Nutrition Fund being a fund that combines local, state, and federal revenues, and spends those resources together to support the overall operations of the Child Nutrition Program.

Relationship to Basic Financial Statements - Expenditures of federal awards are reported in the District’s basic financial statements in the special revenue funds.

Relationship to Federal Financial Reports - Amounts reported in the accompanying schedule of expenditures of federal awards agree with the amounts reported in the related federal financial reports in all significant respects.

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS
 FOR THE YEAR ENDED AUGUST 31, 2019

SECTION I – SUMMARY OF AUDITOR’S RESULTS

FINANCIAL STATEMENTS

Type of auditor’s report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? Yes No
- Significant deficiencies identified that are not considered to be material weaknesses? Yes None reported

Noncompliance material to financial statements noted? Yes No

FEDERAL AWARDS

Internal control over major programs:

- Material weakness(es) identified? Yes No
- Significant deficiencies identified that are not considered to be material weaknesses? Yes None reported

Type of auditor’s report issued on compliance for major programs:

ESEA, Title I, Part A -	Unmodified
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Any audit findings disclosed that are required to be reported in accordance with the federal Uniform Guidance? Yes No

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
84.010A	ESEA, Title I, Part A

Dollar threshold used to distinguish Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee? Yes No

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CLEVELAND INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)
FOR THE YEAR ENDED AUGUST 31, 2019

SECTION II – FINANCIAL STATEMENT FINDINGS

Findings Related to Financial Statements Which are Required to be Reported in Accordance with Government Auditing Standards:

No findings or questioned costs required to be reported in accordance with *Government Auditing Standards* for the years ended August 31, 2019 and 2018.

SECTION III – FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

Findings Related to Federal Awards Which are Required to be Reported in Accordance with federal Uniform Guidance:

No findings or questioned costs required to be reported in accordance with federal Uniform Guidance for the years ended August 31, 2019 and 2018.