

# Finance and Facilities Committee School Finance 101

April 21, 2020



# SHAWNEE MISSION SCHOOL DISTRICT THE BRIDGE TO UNLIMITED POSSIBILITIES



# DESTINATION

Every student will have a personalized learning plan that supports them in being college/career ready and having the interpersonal skills important to life success.



#### **SMSD BUDGET 2019-2020**

**SUPPORTING** (**OPERATING**) \$242,821,804 61% (State = 72%)

#### CAPITAL OUTLAY Local-Restricted \$46,926,311 12% (State = 0%)

BOND (DEBT)
Local-Restricted
\$223,000,000
\$32,931,466
Debt 8%
(State = 0%)

FLOW THROUGH State/Local -Restricted \$40,125,079 - 10% (State = 80%) FEDERAL
Restricted
\$11,299,896
3%
(Federal = 100%)

SELF
SUPPORTED
Fees, Gifts, Grants
-Restricted
\$24,125,682 - 6%
(State = 1%)

Unrestricted for these purposes:

- Salary & benefits 83%
- Student transportation 6%
- Supplies & services 5%
- Utilities 4%
- Other 2%

Restricted by statute for these purposes:

- Bond Debt & Apple Leases
- **Construction**
- Renovation & repair
- Maintenance salaries
- Technology and software
- Furnishings and equipment
- Uniform purchases

Requires voter approval and is restricted for these purposes:

- Major construction and renovation of facilities
- Equip and furnish facilities
- Cannot be used for operations
- Bond debt is paid from the Bond & Interest Fund

Restricted by statute for these purposes:

- KPERS flowthrough contribution funded by the state
- Cost of living weighting funded by local taxes

Restricted by grant for these purposes:

- Title VIB special education
- Title I reading & math support in our high poverty schools
- Title IIA to develop high qualified teachers and principals
- Title III & IV

Restricted by statute for the revenue specific purposes:

- Food service and summer school
- Textbook rental & student materials
- Gift, Donations & non-federal grants
- Special liability

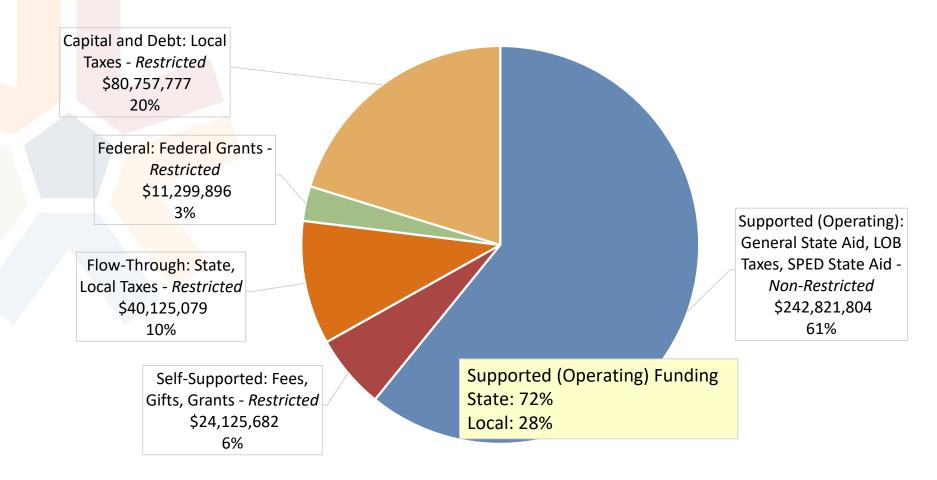


# Shawnee Mission School District Summary of Fund Types - Budget FY2020

| All Funds          |                           | \$399,130,238 | 100% |              |  |              |     |
|--------------------|---------------------------|---------------|------|--------------|--|--------------|-----|
|                    |                           |               |      | Federal Fund | ds (Except Federal Funds included in     |              |     |
| <b>Supported F</b> | unds                      | \$242,821,804 | 61%  | Food Service | e Fund)                                  | \$11,299,896 | 3%  |
| 006                | General Fund              | \$143,400,558 |      | 111          | Title I                                  | \$3,177,141  |     |
| 008                | Supplemental General      | \$18,047,336  |      | 112          | Title I Part C - Migrant                 | \$66,000     |     |
| 011                | At Risk (4 Year Old)      | \$1,337,624   |      | 115          | Title II                                 | \$886,189    |     |
| 013                | At Risk                   | \$26,024,725  |      | 120          | Carl Perkins                             | \$267,814    |     |
| 014                | Bilingual Education       | \$2,596,285   |      | 130          | Title VI-B Grants                        | \$350,884    |     |
| 015                | Virtual Education         | \$141,761     |      | 131          | Title VI-B (Pass Thru \$)                | \$6,116,079  |     |
| 026                | Inservice Education       | \$339,722     |      | 141          | Title III - English Language Acquisition | \$268,708    |     |
| 028                | Parent Education Program  | \$622,515     |      | 150          | Drug Free                                | \$167,081    |     |
| 030                | Special Education         | \$43,606,140  |      |              |  |              |     |
| 034                | Vocational Education      | \$5,561,747   |      |              |  |              |     |
| 052                | Sch Wrkr Comp Reserve     | \$1,143,391   |      |              |  |              |     |
| 053                | Contingency Reserve       | \$0           |      | Capital and  | Debt Retirement                          | \$80,757,777 | 20% |
|                    |                           |               |      | 016          | Capital Outlay                           | \$46,926,311 |     |
| Self-Support       | ed Funds                  | \$24,125,682  | 6%   | 062          | Bond & Interest #1                       | \$32,931,466 |     |
| 012                | Adult Supplemental Ed     | \$35,421      |      | 067          | Special Assessment                       | \$900,000    |     |
| 023                | E-School                  | \$82,313      |      |              |  |              |     |
| 024                | Food Service              | \$15,015,963  |      |              |  |              |     |
| 029                | Summer School             | \$773,375     |      |              |  |              |     |
| 042                | Special Liability Expense | \$1,257,000   |      | Flow-Throug  | th Funds to the State                    | \$40,125,079 | 10% |
| 054                | Student Materials         | \$1,051,989   |      | 019          | Declining Enrollment                     | \$0          |     |
| 056                | Textbook Rental           | \$3,112,979   |      | 033          | Cost of Living                           | \$8,048,909  |     |
| 057                | Health Reserve            | \$1,553,735   |      | 051          | <b>KPERS Retirement Contribution</b>     | \$32,076,170 |     |
| 320                | Gifts and Donations       | \$1,174,022   |      |              |  |              |     |
| 350                | Drug Free Schools - Local | \$68,885      |      |              |  |              |     |
|                    |                           |               |      |              |  |              |     |



#### 2019-20 Budgeted Expenditures by Fund Type



## **SUPPORTED (OPERATING) FUNDS**

- Funds are used to account for the general operation of the district. This includes salaries, benefits, student transportation, utilities, and supplies & services.
- Includes the general, supplemental general (LOB), special education as well as other funds that are supported by transfers from these funds.
- Main revenue sources -- state aid, local taxes and reimbursable fees.

### General Fund Budget 2019-20

#### **Weighted FTE**

| Total                  | 40,478.2 |
|------------------------|----------|
| Special Education      | 4,915.4  |
| Cost of Living         | 1,814.5  |
| High Enrollment        | 948.9    |
| Transportation         | 676.8    |
| New Facilities         | 158.6    |
| High Density At-Risk   | 208.8    |
| At-Risk                | 3,481.4  |
| At-Risk (4 Year Old)   | 111.5    |
| CTE (Vocational)       | 489.4    |
| Bilingual              | 503.0    |
| Student Growth Reserve | 199.9    |
| FTE Enrollment         | 26,970.0 |

Statutes eliminated New Facilities weighting. Last year receiving.



## General Fund Budget 2019-20

#### **General Fund Authority**

| General Fund Authority | \$179,667,645 |
|------------------------|---------------|
| Virtual State-Aid      | \$106,350     |
| Subtotal               | \$179,561,295 |
| BASE                   | x \$4,436     |
| Weighted FTE           | 40,478.2      |

| YEAR    | BASE    |
|---------|---------|
| 2020-21 | \$4,569 |
| 2021-22 | \$4,706 |
| 2022-23 | \$4,846 |
| 2023-24 | CPI     |

## Supplemental General Fund Budget 2019-20 "LOB – Local Option Budget"

#### **LOB Fund Authority**

| LOB Authority          | \$62,105,521  |
|------------------------|---------------|
| LOB %                  | 33%           |
| LOB Base               | \$188,198,548 |
| Special Education FY09 | \$26,103,306  |
| Adjusted General Fund  | \$162,095,242 |
| LOB BASE               | x \$4,558     |
| Subtotal               | 35,562.8      |
| Less Special Education | (4,915.4)     |
| Weighted FTE           | 40,478.2      |

"Fake BASE" adjusted by CPI until real BASE catches up

Higher of FY09 or current year SPED



## Special Education (SPED) State-Aid 2019-20

| Special Education State-<br>Aid   |             |               | \$21,804,695 |
|-----------------------------------|-------------|---------------|--------------|
| Catastrophic State-Aid            |             |               | \$76,000     |
| Medicaid Replacement<br>State-Aid |             |               | \$191,000    |
| SPED Transportation               | \$7,719,744 | 80%           | \$6,175,795  |
| Subtotal                          |             | _             | \$15,361,900 |
| SPED Paraprofessionals            | 363.25 FTE  | @40%-\$11,920 | \$4,329,940  |
| SPED Teachers                     | 370.20 FTE  | \$29,800      | \$11,031,960 |



#### Special Education Excess Cost

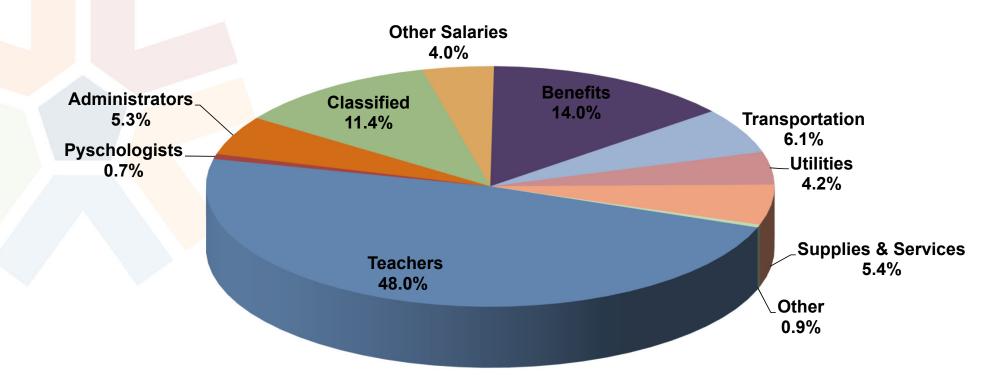
- The state attempts to fund the appropriation at 92% of the excess cost of special education. In 2017, the state was at 81%.
- Since most of the appropriation is used to reimburse a portion of special education and paraprofessional salaries and the <u>amount</u> <u>is fixed</u> for all school districts, those districts with higher salaries (i.e. large, urban) receive much less than 92% of our excess costs.
- The latest legislative post audit report showed a reimbursement range of 45% to 207% with Shawnee Mission's reimbursement around 66%.
- Shawnee Mission would need to receive an additional \$8 million in special education state-aid to be at 92% of our excess costs.

#### **Budgeted Operating Funding 2019-20**

| Total             | \$247,515,761 |             |  |
|-------------------|---------------|-------------|--|
| Interest/Other    | 1,985,995     | Local       |  |
| Medicaid          | 1,565,000     | Federal     |  |
| Reimbursables     | 2,281,000     | Local       |  |
| Special Education | 21,715,295    | State Aid   |  |
| LOB               | 62,105,521    | Local Taxes |  |
| General           | \$157,862,950 | State Aid   |  |



#### **2019-20 Budgeted Operating Expenditures**



83.4% of Budget for Salaries and Benefits -\$202,512,463



| Salary Cost Factors (For Illustrated Purposes Only) |             |             |             |              |                |
|---|-------------|-------------|-------------|--------------|----------------|
|   | Soc. Sec. & |             |             |              |                |
| Pay Group   | Step %      | Step Only   | 1% Base     | Unemployment | Total by Group |
| Certified   | 1.31%       | \$1,509,739 | \$1,154,759 | \$206,499    | \$2,870,996    |
| Administrators                                      | 0.00%       | -           | 132,652     | 10,281       | 142,933        |
| Psychologists                                       | 2.14%       | 34,046      | 15,908      | 3,871        | 53,825         |
| Classified  | 2.15%       | 608,881     | 283,069     | 69,126       | 961,076        |
| PAT   | 2.30%       | 8,136       | 3,535       | 905          | 12,576         |
| Total   | _           | \$2,160,802 | \$1,589,923 | 290,681      | \$4,041,407    |
| Soc. Sec. &   |             |             |             |              |                |
| Unemployment  |             | 167,462     | 123,219     |              |                |
| Total by Factor                                     | _           | \$2,328,264 | \$1,713,143 | -            | \$4,041,407    |



#### **Budgeted Operating Expenditures 2019-20**

| Total                    | \$242,821,804 |
|--------------------------|---------------|
| Student Growth Reserve   | 1,243,125     |
| Property Insurance/Other | 920,000       |
| Supplies and Services    | 13,067,732    |
| Utilities                | 10,236,931    |
| Student Transportation   | 14,841,553    |
| Benefits                 | 34,017,649    |
| Salaries                 | \$168,494,814 |



#### **Summary of Fund Balances**

|  | Actual<br><u>2017-18</u>   | Actual<br><u>2018-19</u>   | Budget<br><u>2019-20</u>   |
|--|----------------------------|----------------------------|----------------------------|
| Base State Aid Per Pupil                                 | \$4,006                    | \$4,165                    | \$4,436                    |
| Revenues   | \$231,342,401              | \$236,639,787              | \$247,515,761              |
| Expenditures   | \$232,584,556              | \$237,766,101              | \$242,821,804              |
| Surplus / (Deficit)                                      | (\$1,242,155)              | (\$1,126,314)              | \$4,693,957                |
| Beginning Fund Balance                                   | \$15,501,775               | \$14,259,620               | \$13,133,306               |
| Ending Fund Balance                                      | \$14,259,620               | \$13,133,306               | \$17,827,263               |
| Balance as % of Expenditures (Ending FB + Cont. Reserve) | 8.56%                      | 7.89%                      | 9.66%                      |
| Workers Comp Reserve Contingency Reserve                 | \$2,600,000<br>\$5,638,052 | \$2,600,000<br>\$5,638,052 | \$2,600,000<br>\$5,638,052 |

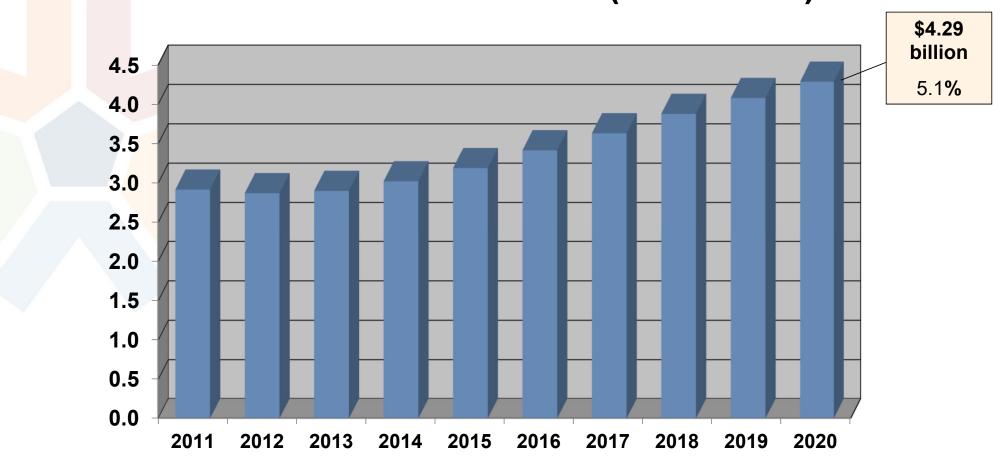
Budget 2019-20, does not include salary increases for all pay groups, except the classified pay group.



#### **CAPITAL & DEBT RETIREMENT FUNDS**

- Capital Outlay fund receives local taxes for the purpose of construction, repair, remodeling, furnishings, equipment, software, uniforms and technology for district facilities.
- Debt Retirement fund (Bond & Interest Fund) receives local taxes for the payment of interest & principal on general long-term debt and special assessments.
- These funds can not be used for operating expenditures.

## **Assessed Valuation (In Billions)**





# Capital Outlay: Revenue

| Beginning Fund Balance           |              | \$13,660,866 |
|----------------------------------|--------------|--------------|
| Revenues:                        |              |              |
| P <mark>roperty/M</mark> V Taxes | \$35,659,858 |              |
| Miscellaneous/Interest           | 174,853      |              |
| Apple Repair/Replacement Fees    | 125,000      |              |
| Apple Trade-In                   | 1,750,000    |              |
| Total Revenues                   |              | \$37,709,711 |
| Total Budget Available           | _            | \$51,370,577 |



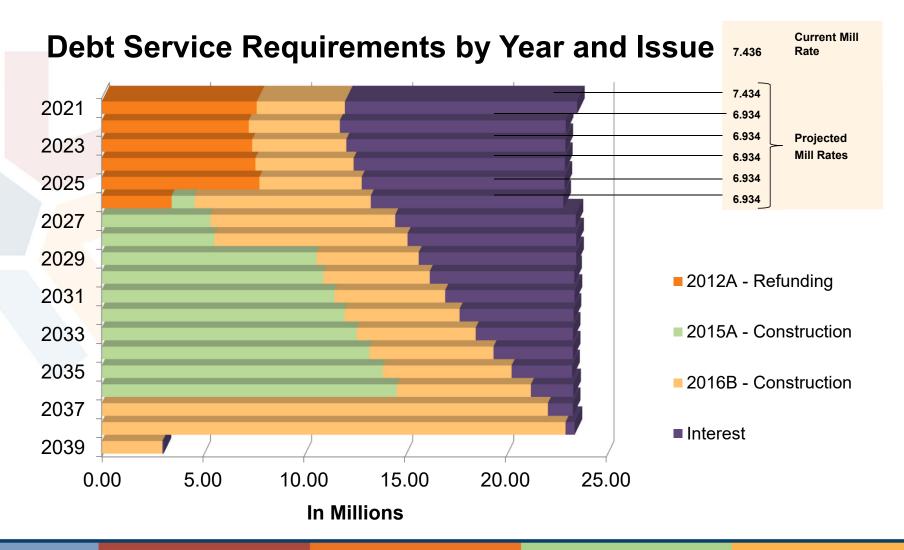
## Capital Outlay: Expenditures

| Total Budget Available                   |              | \$51,370,577 |
|--|--------------|--------------|
|  |              |              |
| Expenditures:                            |              |              |
| S <mark>chool</mark> s/Departments       | \$ 1,783,096 |              |
| T <mark>echno</mark> logy                | 4,238,119    |              |
| Ope <mark>rations</mark> and Maintenance | 13,000,000   |              |
| Salaries and Benefits                    | 4,529,308    |              |
| Bond and Apple Lease Payments            | 17,235,373   |              |
| Unallocated Projects                     | 5,584,681    |              |
| Total Expenditures                       |              | \$46,370,577 |
| Ending Fund Balance                      |              | \$5,000,000  |



#### **BOND REFERENDUM**

- Requires voter approval of 50%
- Restricted for the purpose of major construction and renovation of facilities and equipping and furnishing of facilities
- Bond proceeds cannot be used for operations
- 20 year term general obligations bonds are issued
- Bond debt is retired from the Bond & Interest Fund which is funded from local taxes
- 2015 \$233 million bond referendum will be spent by the end of this summer





#### **SELF-SUPPORTED FUNDS**

- Revenue received equals (or exceeds) the expenditure budget
- Receive no transfers from general or LOB fund
- Revenue received is for a specific purpose
- Revenue includes:
  - Fees
  - Local Taxes
  - Interest
  - Gifts, Grants, and/or Donations

# Shawnee Mission School District Summary of Fund Types - Budget FY2020

|   | All Funds                     |                           | \$399,130,238 | 100%                            |   |  |              |     |
|---|-------------------------------|---------------------------|---------------|---------------------------------|---|--|--------------|-----|
|   |                               |                           |               |                                 | Federal Funds (Except Federal Funds included in |  |              |     |
|   | Supported Funds               |                           | \$242,821,804 | 61%                             | Food Service Fund)                              |  | \$11,299,896 | 3%  |
|   | 006                           | General Fund              | \$143,400,558 |                                 | 111   | Title I                                  | \$3,177,141  |     |
|   | 008                           | Supplemental General      | \$18,047,336  |                                 | 112   | Title I Part C - Migrant                 | \$66,000     |     |
|   | 011                           | At Risk (4 Year Old)      | \$1,337,624   |                                 | 115   | Title II                                 | \$886,189    |     |
|   | 013                           | At Risk                   | \$26,024,725  |                                 | 120   | Carl Perkins                             | \$267,814    |     |
|   | 014                           | Bilingual Education       | \$2,596,285   |                                 | 130   | Title VI-B Grants                        | \$350,884    |     |
|   | 015                           | Virtual Education         | \$141,761     |                                 | 131   | Title VI-B (Pass Thru \$)                | \$6,116,079  |     |
|   | 02 <mark>6</mark>             | Inservice Education       | \$339,722     |                                 | 141   | Title III - English Language Acquisition | \$268,708    |     |
|   | 028                           | Parent Education Program  | \$622,515     |                                 | 150   | Drug Free                                | \$167,081    |     |
|   | 030                           | Special Education         | \$43,606,140  |                                 |   |  |              |     |
|   | 034                           | Vocational Education      | \$5,561,747   |                                 |   |  |              |     |
|   | 052                           | Sch Wrkr Comp Reserve     | \$1,143,391   |                                 |   |  |              |     |
|   | 053                           | Contingency Reserve       | \$0           |                                 | Capital and Debt Retirement                     |  | \$80,757,777 | 20% |
| _ |                               |                           |               | 1                               | 016   | Capital Outlay                           | \$46,926,311 |     |
| 1 | Self-Supported Funds          |                           | \$24,125,682  | 6%                              | 062   | Bond & Interest #1                       | \$32,931,466 |     |
| 1 | 012                           | Adult Supplemental Ed     | \$35,421      |                                 | 067   | Special Assessment                       | \$900,000    |     |
| 1 | 023                           | E-School                  | \$82,313      |                                 |   |  |              |     |
| 1 | 024                           | Food Service              | \$15,015,963  |                                 |   |  |              |     |
| 1 | 029                           | Summer School             | \$773,375     |                                 |   |  |              |     |
| 1 | 042 Special Liability Expense |                           | \$1,257,000   | Flow-Through Funds to the State |   | \$40,125,079                             | 10%          |     |
| 1 | 054                           | Student Materials         | \$1,051,989   |                                 | 019   | Declining Enrollment                     | \$0          |     |
| 1 | 056                           | Textbook Rental           | \$3,112,979   |                                 | 033   | Cost of Living                           | \$8,048,909  |     |
| 1 | 057                           | Health Reserve            | \$1,553,735   |                                 | 051   | <b>KPERS Retirement Contribution</b>     | \$32,076,170 |     |
|   | 320                           | Gifts and Donations       | \$1,174,022   |                                 |   |  |              |     |
| L | 350                           | Drug Free Schools - Local | \$68,885      | J                               |   |  |              |     |



#### **FEDERAL FUNDS**

- Federal grants received directly from the federal government or passed through the state of Kansas.
- Restricted to the specific use detailed in the grant documents.

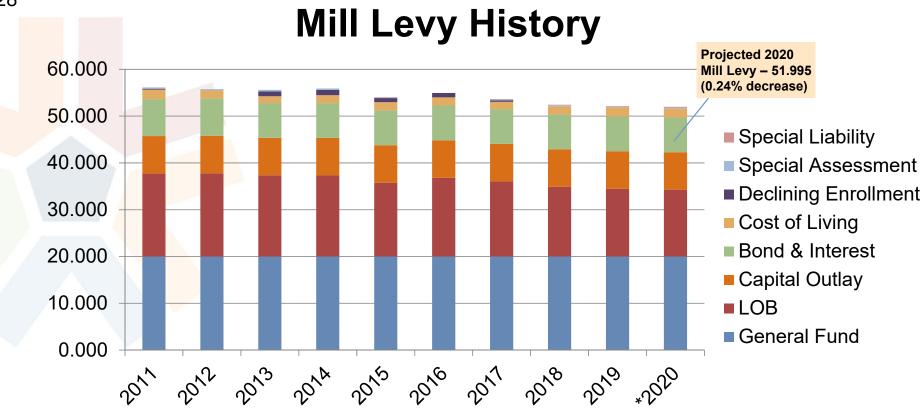
| Title I – Low Income          | \$3,177,141 |
|-------------------------------|-------------|
| Title I – Migrant             | 66,000      |
| Title IIA – Teacher Quality   | 886,189     |
| Title III – ELL               | 268,708     |
| Title IVA – Prof. Development | 167,081     |
| Title VIB – SPED IDEA         | 6,466,963   |
| Carl Perkins – CTE            | 267,814     |



|                      | Mill Levies   |                 |                 |   |  |  |  |  |  |  |
|----------------------|---|-----------------|-----------------|---|--|--|--|--|--|--|
| Fund                 | 17-18   | 18-19           | 19-20           | How Determined                                |  |  |  |  |  |  |
| General              | 20.000  | 20.000          | 20.000          | Statute                                       |  |  |  |  |  |  |
| LOB                  | 16.058  | 14.905          | 14.492          | LOB at maximum 33%,<br>Board can set it lower |  |  |  |  |  |  |
| Capital Outlay       | 8.000   | 8.000           | 8.000           | 8.000 Mill Limit, Board can<br>set it lower   |  |  |  |  |  |  |
| Special Liability    | 0.104   | 0.126           | 0.160           | Maintain \$2 Million Reserve                  |  |  |  |  |  |  |
| Cost of Living       | 1.550   | 1.733           | 1.944           | Set by Formula                                |  |  |  |  |  |  |
| Declining Enrollment | 0.290   | 0.000           | 0.000           | Fund Eliminated beginning<br>18-19            |  |  |  |  |  |  |
| Bond & Interest      | 7.440   | 7.454           | 7.436           | Set by Debt Requirement                       |  |  |  |  |  |  |
| Special Assessment   | 0.221   | 0.209           | 0.089           | Set by Expenditure Authority                  |  |  |  |  |  |  |
| Total                | 53.663  | 52.427          | 52.121          |   |  |  |  |  |  |  |
| Assessed Valuation   | \$3,634,217,615   | \$3,868,993,707 | \$4,083,896,792 |   |  |  |  |  |  |  |
|                      | JOCO Schools Range from 52.121 to 69.851 with the average being 63.626 mills. |                 |                 |   |  |  |  |  |  |  |

JOCO Schools Range from 52.121 to 69.851 with the average being 63.626 mills.





\* Anticipated 2020 cost to owner of \$200,000 home -- \$1,150

### **Budget Development Process**

Budget requests made by departments. November

Projected enrollment finalized. November

Revenue projections made. Accurate estimates cannot be January

made until funding is finalized by the legislature.

Cabinet reviews preliminary budget. January – March

Staffing allocations reviewed. February

Negotiations for teachers begin. April

Preliminary rate quotes are received for health insurance May

Finalize budget for transportation, utilities, other large items. May

Budget workshop with board and public. May

Budget approval. July - August



### **Budget Timeline**

Budget Workshop – Non Operating Funds May 11, 2020 (BOE Meeting)

Budget Workshop – Operating Funds May 26, 2020 (BOE Meeting)

Approval of Publication July 20, 2020 (tentative) (BOE Meeting)

Publication of Notice of Hearing in KC Star July 24, 2020 (approximately)

10-day Publication Noticed Ends August 3, 2020

Budget Hearing and Adoption August 10, 2020 (tentative) (BOE Meeting)

Budget Submission Deadline August 25, 2020

Presentation can be found at <u>SMSD.org – Budget & Finance Section</u>





