

INDEPENDENT SCHOOL DISTRICT NO. 280
RICHFIELD, MINNESOTA

Financial Statements and
Supplemental Information

Year Ended
June 30, 2013

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INDEPENDENT SCHOOL DISTRICT NO. 280

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INTRODUCTORY SECTION

INDEPENDENT SCHOOL DISTRICT NO. 280

School Board and Administration
Year Ended June 30, 2013

SCHOOL BOARD

	<u>Position</u>
John Easterwood	Chairperson
Todd Nollenberger	Vice Chairperson
David Lamberger	Clerk
Sandy Belkengren	Treasurer
John Ashmead	Director
Deb Etienne	Director

ADMINISTRATION

Robert Slotterback	Superintendent
Craig Holje	Director of Personnel and Administrative Services
Michael Schwartz	Business Manager
Nick Bishop	Supervisor of Financial Services

FINANCIAL SECTION

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PRINCIPALS

Thomas M. Montague, CPA
Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA

INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of
Independent School District No. 280
Richfield, Minnesota

REPORT ON THE FINANCIAL STATEMENTS

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 280, Richfield, Minnesota (the District) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

OPINIONS

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

OTHER MATTERS

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, supplemental information, and other district information, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations*, and is also not a required part of the basic financial statements of the District. The accompanying Uniform Financial Accounting and Reporting Standards (UFARS) Compliance Table is presented for purposes of additional analysis as required by the Minnesota Department of Education, and is also not a required part of the basic financial statements of the District.

The supplemental information, Schedule of Expenditures of Federal Awards, and UFARS Compliance Table are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and other district information have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

(continued)

Prior-Year Comparative Information

We have previously audited the District's 2012 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated October 30, 2012. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2012, is consistent, in all material respects, with the audited financial statements from which it has been derived.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2013 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
November 13, 2013

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INDEPENDENT SCHOOL DISTRICT NO. 280

Management's Discussion and Analysis Fiscal Year Ended June 30, 2013

As management of Independent School District No. 280, Richfield, Minnesota (the District), we have provided readers of the District's financial statements with this narrative overview and analysis of the District's financial activities during the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with the other components of the District's financial statements.

FINANCIAL HIGHLIGHTS

The District's assets exceeded its liabilities and deferred inflows of resources at June 30, 2013 by \$10,731,142 (net position). The District's total net position decreased by \$659,882 during the fiscal year ended June 30, 2013.

At June 30, 2013, the District's governmental funds reported a combined ending fund balance of \$2,148,235, a decrease of \$467,274 from the prior year.

The District's General Fund, its primary operating fund, ended the most recent fiscal year with a total fund balance of \$1,152,689, a decrease of \$327,368 from the prior year. The unrestricted portion of the year-end fund balance was \$810,358, which represents approximately 1.5 percent of annual General Fund expenditures based on fiscal 2013 expenditure levels.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The basic financial statements consist of the following three components: the government-wide financial statements, fund financial statements, and the notes to basic financial statements. This report also contains other supplemental information in addition to the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements (Statement of Net position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources (if any), liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources (if any), liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds, rather than the District as a whole. Governmental funds (Food Service Special Revenue and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called "nonmajor" funds. Detailed combining and individual fund statements and schedules for the nonmajor funds are provided as supplemental information.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

- Some funds are required by state law and by bond covenants.
- The District may establish other funds to control and manage money for particular purposes.

The District maintains the following kinds of funds:

Governmental Funds – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund statements that explain the relationship (or differences) between these two types of financial statement presentations.

Proprietary Funds – The District maintains one type of proprietary fund. Internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its Internal Service Fund to account for its medical self-insurance program. These services have been included within governmental activities in the government-wide financial statements. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

Fiduciary Funds – The District is the trustee, or fiduciary, for assets that belong to other organizations. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

	<u>2013</u>	<u>2012</u>
Assets		
Current and other assets	\$ 37,123,234	\$ 39,717,436
Capital assets, net of depreciation	<u>59,152,096</u>	<u>60,952,650</u>
Total assets	<u>\$ 96,275,330</u>	<u>\$ 100,670,086</u>
Liabilities		
Current and other liabilities	\$ 17,575,823	\$ 19,247,770
Long-term liabilities, including due within one year	<u>56,315,099</u>	<u>59,137,324</u>
Total liabilities	<u>\$ 73,890,922</u>	<u>\$ 78,385,094</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	<u>\$ 11,653,266</u>	<u>\$ 10,893,968</u>
Net position		
Net investment in capital assets	\$ 21,746,464	\$ 21,069,485
Restricted	361,385	206,264
Unrestricted	<u>(11,376,707)</u>	<u>(9,884,725)</u>
Total net position	<u>\$ 10,731,142</u>	<u>\$ 11,391,024</u>

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. Changes in variables such as estimated depreciable lives or capitalization policies may produce significant differences in the calculated amounts. Another major factor in the determination of net position is funding of the District's liabilities for long-term severance, pension benefits, and other post-employment benefits (OPEB), which impact the unrestricted portion of net position.

The District's total net position decreased by \$659,882 during the year ended June 30, 2013. The net investment in capital assets increased \$676,979. Restricted net position increased \$155,121, primarily in net position restricted for food service and community service. The unrestricted portion of net position decreased \$1,491,982 during the year, mainly due to the decrease in the District's net OPEB asset.

Table 2 presents a condensed version of the Change in Net Position of the District:

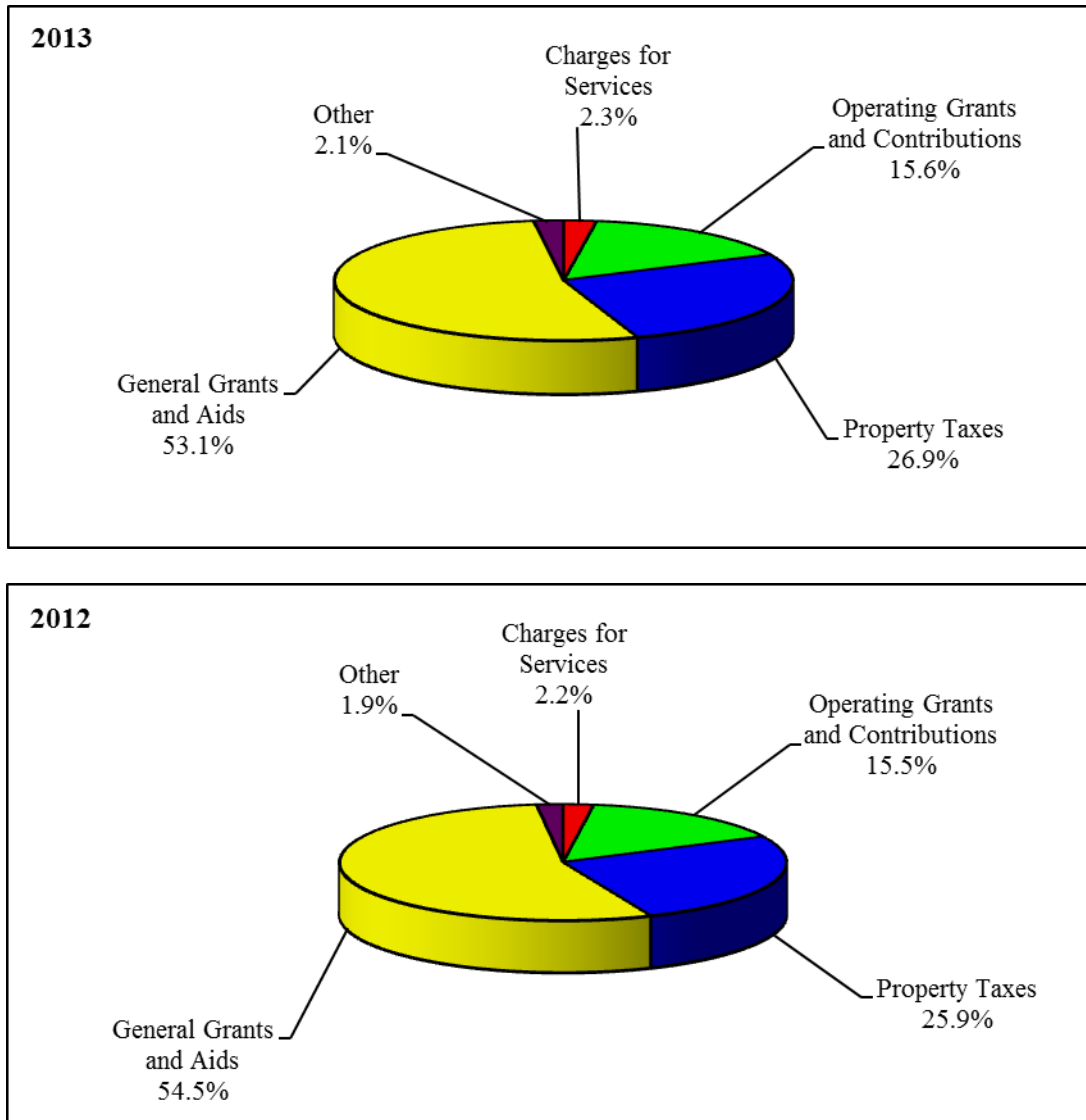
	<u>2013</u>	<u>2012</u>
Revenues		
Program revenues		
Charges for services	\$ 1,424,268	\$ 1,323,815
Operating grants and contributions	9,746,687	9,293,298
General revenues		
Property taxes	16,830,692	15,535,989
General grants and aids	33,166,877	32,608,548
Other	1,332,852	1,140,976
Total revenues	<u>62,501,376</u>	<u>59,902,626</u>
Expenses		
Administration	2,463,144	2,469,933
District support services	1,344,273	1,427,634
Elementary and secondary regular instruction	26,204,800	26,191,779
Vocational education instruction	552,076	725,344
Special education instruction	10,325,009	9,935,410
Instructional support services	1,315,674	1,442,920
Pupil support services	5,014,798	4,942,630
Sites and buildings	6,654,356	6,635,565
Fiscal and other fixed cost programs	251,815	233,039
Food service	2,086,777	1,985,798
Community service	1,245,474	1,307,059
Unallocated depreciation	3,219,889	3,216,881
Interest and fiscal charges	2,483,173	2,613,772
Total expenses	<u>63,161,258</u>	<u>63,127,764</u>
Change in net position	<u>\$ (659,882)</u>	<u>\$ (3,225,138)</u>

The Statement of Activities is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

Total revenue for the 2013 fiscal year was \$2,598,750 higher than last year, mainly due to a combination of an increase of 104 students (average daily membership) and an increase in property taxes. The District experienced an increase in special education transportation costs as well as cost of living increases along with salary step and lane changes for staff, resulting in an increase in expenses of \$33,494.

Figures A and B show further analysis of these revenue sources and expense functions:

Figure A – Sources of Revenue for Fiscal Years 2013 and 2012

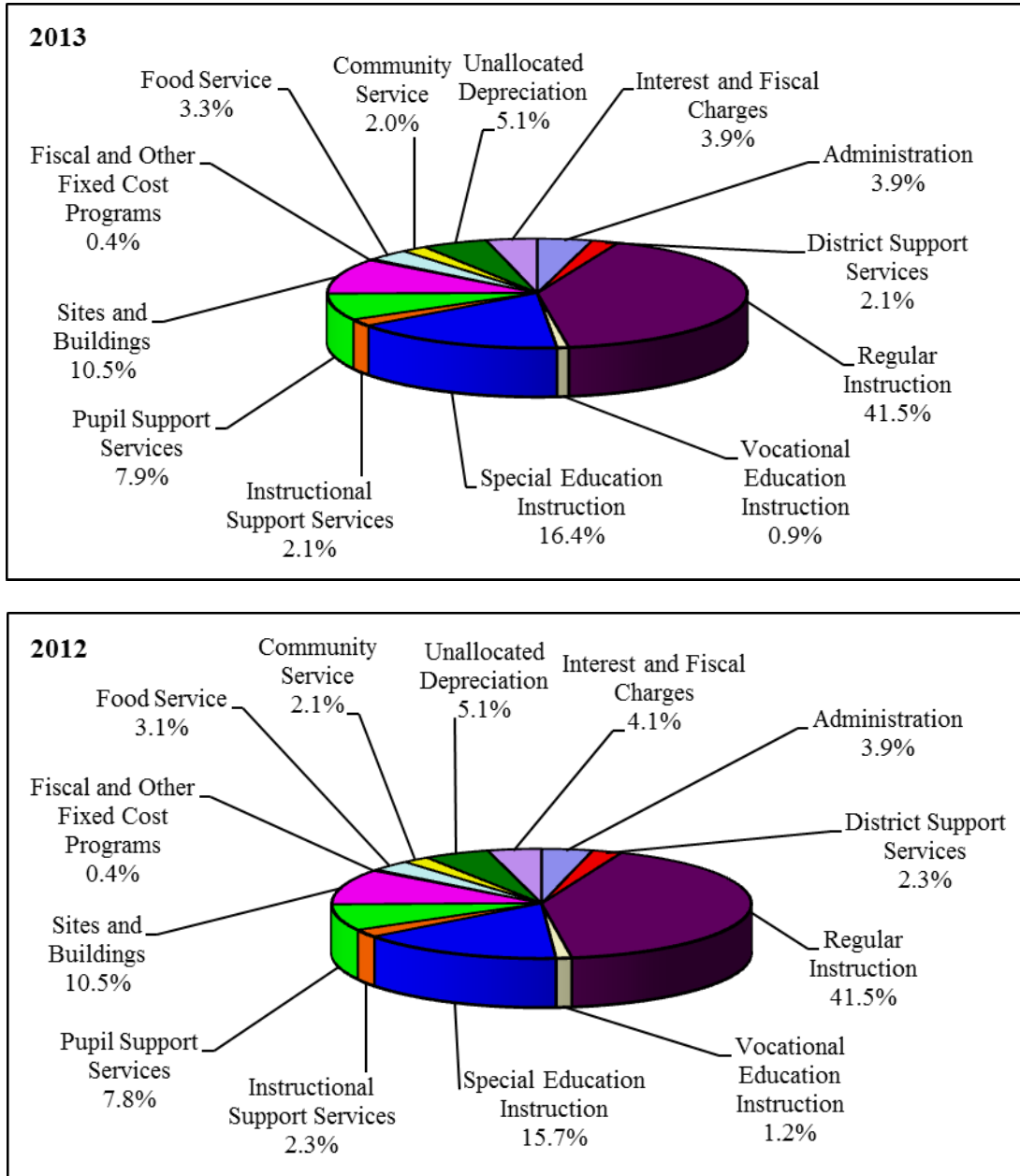


The largest share of the District’s revenue is received from the state, including most of the general and operating grants. This means that the District’s financial condition depends significantly on the state’s current financial position.

Property taxes are the next largest source of funding. The level of funding property tax sources provide is not only dependent on taxpayers of the District by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

The proportionate share of district revenue from these two sources may change significantly from year-to-year, due to the “tax shift.” The tax shift is an accounting tool used to balance the state budget, whereby districts recognize cash collections for the subsequent year’s property tax levy as current year revenue, and the state reduces aid payments to districts by an equal amount.

Figure B – Expenses for Fiscal Years 2013 and 2012



The District's expenses are predominately related to educating students. Programs (or functions) such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

	<u>2013</u>	<u>2012</u>	<u>Increase (Decrease)</u>
Major funds			
General	\$ 1,152,689	\$ 1,480,057	\$ (327,368)
Debt Service	629,825	983,062	(353,237)
Nonmajor funds			
Food Service Special Revenue	250,078	96,127	153,951
Community Service Special Revenue	<u>115,643</u>	<u>56,263</u>	<u>59,380</u>
Total governmental funds	<u>\$ 2,148,235</u>	<u>\$ 2,615,509</u>	<u>\$ (467,274)</u>

In 2013, the General Fund balance decreased due to the budgeted use of fund balance to retain district programs and spending down the operating capital fund balance.

The decrease in the Debt Service Fund was mainly due to the under levy of property tax revenue. The District was able to reduce its debt service levy due to a prior year transfer of alternative facility bond proceeds that were not needed for the completion of the Indoor Air Quality project renovations.

Analysis of the General Fund

Table 4 summarizes the amendments to the General Fund budget:

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Increase (Decrease)</u>	<u>Percent Change</u>
Revenue	<u>\$ 52,213,103</u>	<u>\$ 53,102,437</u>	<u>\$ 889,334</u>	<u>1.7%</u>
Expenditures	<u>\$ 52,621,929</u>	<u>\$ 53,185,465</u>	<u>\$ 563,536</u>	<u>1.1%</u>

The District was required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. It is the District's practice to amend the General Fund budget during the year for known significant changes in circumstances such as: updated enrollment estimates, legislation changes, new or additional funding, staffing changes, employee contract settlements, adjustments to health insurance premiums, special education tuition changes, or utility rate changes.

The changes from the original revenue and expenditure budgets to the final budgets are due to additional grant awards, salary and benefit adjustments based on negotiated contract settlements, and a recalculation of state aid and levy using updated enrollment numbers.

Table 5 summarizes the operating results of the General Fund:

	<u>2013 Actual</u>	<u>Over (Under) Final Budget</u>		<u>Over (Under) Prior Year</u>	
		<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Revenue	\$ 53,957,256	\$ 854,819	1.6%	\$ 2,026,783	3.9%
Expenditures	54,936,852	\$ 1,751,387	3.3%	\$ 512,401	0.9%
Other financing sources	<u>652,228</u>	\$ 652,228	100.0%	\$ 211,889	48.1%
Net change in fund balances	<u>\$ (327,368)</u>				

The increase in 2013 actual revenue is due to an increase in property tax revenue and grant and donations for the Richfield High School baseball field renovation project and the new playground addition at Richfield STEM School. The expenditure increase is due to more employees choosing family medical coverage, an increase in special education transportation, along with district-wide salary and benefit increases.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2013 and 2012:

	<u>2013</u>	<u>2012</u>	<u>Increase (Decrease)</u>
Land	\$ 349,265	\$ 349,265	\$ -
Land improvements	5,826,114	5,768,110	58,004
Buildings	87,685,521	87,392,697	292,824
Equipment	7,319,652	6,882,860	436,792
Construction in progress	641,428	12,589	628,839
Less accumulated depreciation	<u>(42,669,884)</u>	<u>(39,452,871)</u>	<u>(3,217,013)</u>
Total	<u>\$ 59,152,096</u>	<u>\$ 60,952,650</u>	<u>\$ (1,800,554)</u>
Depreciation expense	<u>\$ 3,416,268</u>	<u>\$ 3,428,560</u>	<u>\$ (12,292)</u>

The increase in land improvements is due to the completion of surfacing upgrades to a number of school parking lots. The increase in buildings is due to upgrades of the intercom systems at Richfield Dual Language and Sheridan Hills Elementary Schools, and a partial roof replacement at Richfield STEM School.

Long-Term Liabilities

Table 7 shows the components of the District's long-term liabilities and the change from the prior year:

	<u>2013</u>	<u>2012</u>	<u>Increase (Decrease)</u>
General obligation bonds	\$ 50,925,000	\$ 54,040,000	\$ (3,115,000)
Premiums	4,213	39,211	(34,998)
Discounts	(299,404)	(328,789)	29,385
Capital leases	2,134,230	1,935,332	198,898
Severance benefits	2,663,073	2,597,745	65,328
Compensated absences	280,670	293,897	(13,227)
Net pension benefits obligation	<u>607,317</u>	<u>559,928</u>	<u>47,389</u>
Total	<u>\$ 56,315,099</u>	<u>\$ 59,137,324</u>	<u>\$ (2,822,225)</u>

The decrease in general obligation bonds is due to the scheduled debt service payments made during the year. The change in capital leases is based on the District's technology plan to replace and update technology on a five-year cycle. Technology equipment is being purchased under a series of five-year lease agreements. The District is also replacing school buses using a series of seven-year lease agreements.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District's corporate limits. (See Table 8)

District's market value	\$ 3,386,810,420
Limit rate	<u>15.0%</u>
Legal debt limit	<u>\$ 508,021,563</u>

Additional details of the District's capital assets and long-term debt activity can be found in the notes to basic financial statements.

FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of the voter-approved excess operating referendum, the District is dependent on the state of Minnesota for approximately 72 percent of its annual General Fund revenues. These revenues have not been sufficient or kept pace with the (CPI-U) inflationary index over the past 10 years to meet instructional program needs and costs due to inflation.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The basic general education formula allowance for Minnesota school districts increased by \$50 in fiscal 2013, to \$5,224 per pupil. The Legislature has added another \$78 per pupil to the formula for the next fiscal year. The Minnesota and national economies continue to slowly improve and the Minnesota State Legislature has allocated an increase in funding to K-12 education over the next biennium. Even with the improved funding over the next two years Minnesota school districts will continue to struggle overcoming the last decade of limited funding from the state.

After five years, the District has upgraded the Public Address (PA) systems at all seven buildings. These upgrades will improve security and safety. The District has also completed renovations to the Richfield High School baseball field with grants received from the Hennepin County Youth Organization and the Minnesota Twins Foundation to make the high school baseball field wheelchair accessible in compliance with the Americans With Disabilities Act as well as other improvements to the facility. Another grant from the Hennepin County Youth Organization, along with a donation from Richfield STEM Parent Teacher Organization allowed the District to install an addition to the playground at that school.

In fiscal year 2011, Sheridan Hills Elementary School was designated a “Priority School” by the Minnesota Department of Education based on the results of state-wide testing. This “Priority School” label meant that Sheridan Hills’ math and reading test scores were considered to be in the bottom 5 percent of all schools who receive Title I funds in the state of Minnesota. In the two subsequent years, Sheridan Hills made substantial achievement gains. It is 1 of only 17 schools to make the jump from “Priority School” status to “Celebration” eligible status. The test results from fiscal year 2012 showed that Sheridan Hills made the most gains of metro area school districts in closing the Achievement Gap.

The District continues to expand its enrichment opportunities for all students and is enhancing its gifted and talented programs. The District received a grant from the Kern Family Foundation to establish Project Lead The Way at Richfield Public Schools. This project is designed to develop engineering and technology programs at both the middle school and high school levels. With the grant ending in June 2013, the District has committed to continue this program.

The community voted to renew the District’s existing operating referendum authority of \$301 per pupil unit and approve new levy authority, in a second question, of \$60 per pupil unit in November 2012. The new levy authority will generate approximately \$300,000 of new funding per year for a 10-year period. In November 2013, the District will ask the community to renew an existing Capital Projects Levy of approximately \$1.3 million (for technology) and in a second question ask the community to authorize additional levy authority for approximately \$915,000 to be used for technology over the next 10 years.

The District continues to experience strong enrollment gains. The student population of the District, based on annual October 1 student counts, has increased by over 400 students the last four years with the addition of 132 students in fiscal 2011, 170 students in fiscal 2012, 106 students in fiscal 2013, and a 17 student increase in fiscal 2014. These increases are a result of implementing changes requested by the community, some of which include all-day kindergarten, magnet schools, and higher level course offerings at the secondary level.

CONTACTING THE DISTRICT’S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District’s finances and to demonstrate the District’s accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office, Independent School District No. 280, 7001 Harriet Avenue South, Richfield, Minnesota 55423.

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BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Net Position
as of June 30, 2013
(With Partial Comparative Information as of June 30, 2012)

	Governmental Activities	
	2013	2012
Assets		
Cash and temporary investments	\$ 11,977,612	\$ 6,896,995
Receivables		
Current taxes	9,019,218	8,255,832
Delinquent taxes	52,705	168,659
Accounts and interest receivable	243,384	309,133
Due from fiduciary fund	801,651	785,630
Due from other governmental units	8,707,902	14,944,134
Inventory	98,299	89,126
Prepaid items	281,218	414,401
Negative net other post-employment benefit obligations	5,941,245	7,853,526
Capital assets		
Not depreciated	990,693	361,854
Depreciated, net of accumulated depreciation	58,161,403	60,590,796
Total capital assets, net of accumulated depreciation	<u>59,152,096</u>	<u>60,952,650</u>
Total assets	<u>\$ 96,275,330</u>	<u>\$ 100,670,086</u>
Liabilities		
Aid anticipation certificates	\$ 13,000,000	\$ 16,500,000
Salaries payable	275,278	306,392
Accounts and contracts payable	991,696	1,029,516
Accrued interest payable	1,189,973	1,195,889
Due to other governmental units	875,612	113,313
Unearned revenue	851,587	102,660
Claims incurred, but not reported	391,677	-
Long-term liabilities		
Due within one year	4,187,207	4,089,196
Due in more than one year	52,127,892	55,048,128
Total long-term liabilities	<u>56,315,099</u>	<u>59,137,324</u>
Total liabilities	73,890,922	78,385,094
Deferred inflows of resources		
Property taxes levied for subsequent year	11,653,266	10,893,968
Net position		
Net investment in capital assets	21,746,464	21,069,485
Restricted for		
Capital asset acquisition	-	71,307
Food service	214,504	58,937
Community service	135,644	76,020
Other purposes	11,237	-
Unrestricted	(11,376,707)	(9,884,725)
Total net position	<u>10,731,142</u>	<u>11,391,024</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 96,275,330</u>	<u>\$ 100,670,086</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Activities
 Year Ended June 30, 2013
 (With Partial Comparative Information for the Year Ended June 30, 2012)

Functions/Programs	Expenses	2013		2012
		Charges for Services	Operating Grants and Contributions	Net (Expense) Revenue and Changes in Net Position
				Governmental Activities
Governmental activities				
Administration	\$ 2,463,144	\$ 371,770	\$ 7,869	\$ (2,083,505)
District support services	1,344,273	–	–	(1,344,273)
Elementary and secondary regular instruction	26,204,800	224,656	2,066,298	(23,913,846)
Vocational education instruction	552,076	–	–	(552,076)
Special education instruction	10,325,009	125,136	4,737,604	(5,462,269)
Instructional support services	1,315,674	–	–	(1,315,674)
Pupil support services	5,014,798	10,468	581,558	(4,422,772)
Sites and buildings	6,654,356	–	–	(6,654,356)
Fiscal and other fixed cost programs	251,815	–	–	(251,815)
Food service	2,086,777	398,629	1,827,733	139,585
Community service	1,245,474	293,609	525,625	(426,240)
Unallocated depreciation	3,219,889	–	–	(3,219,889)
Interest and fiscal charges	2,483,173	–	–	(2,483,173)
Total governmental activities	\$ 63,161,258	\$ 1,424,268	\$ 9,746,687	(51,990,303)
General revenues				
Taxes				
Property taxes, levied for general purposes				11,269,476
Property taxes, levied for community service				439,171
Property taxes, levied for debt service				5,122,045
General grants and aids				33,166,877
Other general revenues				1,320,517
Investment earnings				12,335
Total general revenues				51,330,421
Change in net position				(659,882)
Net position – beginning				11,391,024
Net position – ending				\$ 10,731,142

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 280

Balance Sheet
Governmental Funds
as of June 30, 2013

(With Partial Comparative Information as of June 30, 2012)

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>Nonmajor Funds</u>
Assets			
Cash and temporary investments	\$ 6,070,741	\$ 3,298,082	\$ 649,083
Receivables			
Current taxes	5,938,922	2,848,670	231,626
Delinquent taxes	31,501	19,730	1,474
Accounts and interest	236,169	-	720
Due from other governmental units	8,630,854	154	76,894
Due from other funds	-	-	-
Due from OPEB trust	788,624	-	13,027
Inventory	31,191	-	67,108
Prepaid items	271,394	-	5,551
	<u>\$ 21,999,396</u>	<u>\$ 6,166,636</u>	<u>\$ 1,045,483</u>
Liabilities			
Aid anticipation certificates	\$ 13,000,000	\$ -	\$ -
Salaries payable	253,037	-	22,241
Accounts and contracts payable	948,512	-	43,184
Accrued interest payable	173,908	-	-
Due to other governmental units	499,955	-	375,657
Due to other funds	-	-	6,595
Unearned revenue	34,220	-	-
Total liabilities	<u>14,909,632</u>	<u>-</u>	<u>447,677</u>
Deferred inflows of resources			
Property taxes levied for subsequent year	5,905,574	5,517,081	230,611
Unavailable revenue – delinquent taxes	31,501	19,730	1,474
Total deferred inflows of resources	<u>5,937,075</u>	<u>5,536,811</u>	<u>232,085</u>
Fund balances			
Nonspendable	302,585	-	72,659
Restricted	39,746	629,825	293,062
Assigned	227,762	-	-
Unassigned	582,596	-	-
Total fund balances	<u>1,152,689</u>	<u>629,825</u>	<u>365,721</u>
	<u>\$ 21,999,396</u>	<u>\$ 6,166,636</u>	<u>\$ 1,045,483</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 21,999,396</u>	<u>\$ 6,166,636</u>	<u>\$ 1,045,483</u>

See notes to basic financial statements

Total Governmental Funds

2013	2012
\$ 10,017,906	\$ 6,896,995
9,019,218	8,255,832
52,705	168,659
236,889	309,133
8,707,902	14,944,134
-	99,896
801,651	785,630
98,299	89,126
276,945	414,401
<u>\$ 29,211,515</u>	<u>\$ 31,963,806</u>
\$ 13,000,000	\$ 16,500,000
275,278	306,392
991,696	1,029,516
173,908	133,893
875,612	113,313
6,595	99,896
34,220	102,660
<u>15,357,309</u>	<u>18,285,670</u>
11,653,266	10,893,968
52,705	168,659
<u>11,705,971</u>	<u>11,062,627</u>
375,244	503,527
962,633	1,143,947
227,762	607,067
582,596	360,968
<u>2,148,235</u>	<u>2,615,509</u>
<u>\$ 29,211,515</u>	<u>\$ 31,963,806</u>

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INDEPENDENT SCHOOL DISTRICT NO. 280

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
as of June 30, 2013
(With Partial Comparative Information as of June 30, 2012)

	<u>2013</u>	<u>2012</u>
Total fund balances – governmental funds	\$ 2,148,235	\$ 2,615,509
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	101,821,980	100,405,521
Accumulated depreciation	(42,669,884)	(39,452,871)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable.		
General obligation bonds	(50,925,000)	(54,040,000)
Capital leases	(2,134,230)	(1,935,332)
Severance benefits	(2,663,073)	(2,597,745)
Compensated absences	(280,670)	(293,897)
Net pension benefits obligation	(607,317)	(559,928)
Net other post-employment benefit obligations reported in the Statement of Net Position do not require the use of current financial resources and are not reported as assets (liabilities) in governmental funds until actually due.		
	5,941,245	7,853,526
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.		
	(1,016,065)	(1,061,996)
Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
	295,191	289,578
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities.		
	768,025	–
Certain revenues (including delinquent property taxes) are included in net position, but are excluded from fund balances until they are available to liquidate liabilities of the current period.		
	<u>52,705</u>	<u>168,659</u>
Total net position – governmental activities	<u>\$ 10,731,142</u>	<u>\$ 11,391,024</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Governmental Funds
 Year Ended June 30, 2013
 (With Partial Comparative Information for the Year Ended June 30, 2012)

	General Fund	Debt Service Fund	Nonmajor Funds
Revenue			
Local sources			
Property taxes	\$ 11,353,435	\$ 5,150,954	\$ 442,257
Investment earnings	9,429	1,697	464
Other	2,079,268	-	707,692
State sources	38,123,440	1,134	607,723
Federal sources	2,391,684	-	1,747,408
Total revenue	<u>53,957,256</u>	<u>5,153,785</u>	<u>3,505,544</u>
Expenditures			
Current			
Administration	2,352,202	-	-
District support services	1,333,360	-	-
Elementary and secondary regular instruction	25,418,747	-	-
Vocational education instruction	531,952	-	-
Special education instruction	10,195,144	-	-
Instructional support services	1,255,126	-	-
Pupil support services	5,096,974	-	-
Sites and buildings	7,905,507	-	-
Fiscal and other fixed cost programs	251,815	-	-
Food service	-	-	2,033,384
Community service	-	-	1,216,976
Capital outlay	-	-	41,853
Debt service			
Principal	453,330	3,115,000	-
Interest and fiscal charges	142,695	2,392,022	-
Total expenditures	<u>54,936,852</u>	<u>5,507,022</u>	<u>3,292,213</u>
Excess (deficiency) of revenue over expenditures	(979,596)	(353,237)	213,331
Other financing sources			
Capital leases	652,228	-	-
Net change in fund balances	(327,368)	(353,237)	213,331
Fund balances			
Beginning of year	1,480,057	983,062	152,390
End of year	<u>\$ 1,152,689</u>	<u>\$ 629,825</u>	<u>\$ 365,721</u>

See notes to basic financial statements

Total Governmental Funds

2013	2012
\$ 16,946,646	\$ 15,629,923
11,590	14,308
2,786,960	2,470,349
38,732,297	37,885,159
4,139,092	3,996,821
62,616,585	59,996,560
2,352,202	2,353,857
1,333,360	1,365,761
25,418,747	25,066,366
531,952	695,800
10,195,144	9,548,848
1,255,126	1,312,859
5,096,974	4,880,377
7,905,507	8,306,378
251,815	233,039
2,033,384	1,922,710
1,216,976	1,271,353
41,853	35,954
3,568,330	2,989,807
2,534,717	2,641,893
63,736,087	62,625,002
(1,119,502)	(2,628,442)
652,228	440,339
(467,274)	(2,188,103)
2,615,509	4,803,612
\$ 2,148,235	\$ 2,615,509

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INDEPENDENT SCHOOL DISTRICT NO. 280

Reconciliation of the Statement of
Revenue, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended June 30, 2013

(With Partial Comparative Information for the Year Ended June 30, 2012)

	<u>2013</u>	<u>2012</u>
Total net change in fund balances – governmental funds	\$ (467,274)	\$ (2,188,103)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded as net position and the cost is allocated over their estimated useful lives as depreciation expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	1,615,714	2,110,372
Depreciation expense	(3,416,268)	(3,428,560)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balances.		
	–	(46,873)
The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.		
	(652,228)	(440,339)
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds	3,115,000	2,500,000
Capital leases	453,330	489,807
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Severance	(65,328)	(59,662)
Compensated absences	13,227	11,863
Net pension benefits obligation	(47,389)	(145,810)
Net other post-employment benefit obligations	(1,912,281)	(1,962,020)
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.		
	45,931	41,055
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.		
	5,613	(12,934)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities on the Statement of Activities.		
	768,025	–
Certain revenues (including delinquent property taxes) are included in the change in net position, but are excluded from the change in fund balances until they are available to liquidate liabilities of the current period.		
	<u>(115,954)</u>	<u>(93,934)</u>
Change in net position – governmental activities	<u>\$ (659,882)</u>	<u>\$ (3,225,138)</u>

See notes to basic financial statements

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INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 General Fund
 Year Ended June 30, 2013

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
Revenue				
Local sources				
Property taxes	\$ 11,061,007	\$ 10,964,870	\$ 11,353,435	\$ 388,565
Investment earnings	25,000	25,000	9,429	(15,571)
Other	1,428,313	1,321,387	2,079,268	757,881
State sources	37,609,614	38,367,480	38,123,440	(244,040)
Federal sources	2,089,169	2,423,700	2,391,684	(32,016)
Total revenue	<u>52,213,103</u>	<u>53,102,437</u>	<u>53,957,256</u>	<u>854,819</u>
Expenditures				
Current				
Administration	2,331,355	2,339,322	2,352,202	12,880
District support services	1,423,288	1,447,443	1,333,360	(114,083)
Elementary and secondary regular instruction	24,769,001	25,367,793	25,418,747	50,954
Vocational education instruction	705,488	574,075	531,952	(42,123)
Special education instruction	10,042,848	10,059,667	10,195,144	135,477
Instructional support services	1,073,938	1,110,492	1,255,126	144,634
Pupil support services	4,213,186	4,275,994	5,096,974	820,980
Sites and buildings	7,200,662	7,148,516	7,905,507	756,991
Fiscal and other fixed cost programs	257,129	257,129	251,815	(5,314)
Debt service				
Principal	408,400	408,400	453,330	44,930
Interest and fiscal charges	196,634	196,634	142,695	(53,939)
Total expenditures	<u>52,621,929</u>	<u>53,185,465</u>	<u>54,936,852</u>	<u>1,751,387</u>
Excess (deficiency) of revenue over expenditures	(408,826)	(83,028)	(979,596)	(896,568)
Other financing sources				
Capital leases	<u>—</u>	<u>—</u>	<u>652,228</u>	<u>652,228</u>
Net change in fund balances	<u>\$ (408,826)</u>	<u>\$ (83,028)</u>	<u>(327,368)</u>	<u>\$ (244,340)</u>
Fund balances				
Beginning of year			<u>1,480,057</u>	
End of year			<u>\$ 1,152,689</u>	

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Net Position
 Proprietary Fund
 Internal Service Fund
 as of June 30, 2013

	<u>Medical Self-Insurance</u>
Assets	
Current assets	
Cash and temporary investments	\$ 1,959,706
Accounts receivable	6,495
Due from other funds	6,595
Prepaid items	4,273
Total assets	<u>1,977,069</u>
Liabilities	
Current liabilities	
Claims payable	391,677
Unearned revenue	817,367
Total liabilities	<u>1,209,044</u>
Net position	
Unrestricted	<u><u>\$ 768,025</u></u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Revenue, Expenses, and Changes in Fund Net Position
 Proprietary Fund
 Internal Service Fund
 Year Ended June 30, 2013

	<u>Medical Self-Insurance</u>
Operating revenue	
Contributions from governmental funds	\$ 6,066,697
Operating expenses	
Medical benefit claims	<u>5,299,417</u>
Operating income	767,280
Nonoperating revenue	
Investment earnings	<u>745</u>
Change in net position	768,025
Net position	
Beginning of year	<u>-</u>
End of year	<u><u>\$ 768,025</u></u>

See notes to basic financial statements

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INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Cash Flows
 Proprietary Fund
 Internal Service Fund
 For the Year Ended June 30, 2013

	<u>Medical Self-Insurance</u>
Cash flows from operating activities	
Contributions from governmental funds	\$ 6,866,701
Payments for medical claims	<u>(4,907,740)</u>
Net cash flows from operating activities	1,958,961
Cash flows from investing activities	
Investment income received	<u>745</u>
Net change in cash and cash equivalents	1,959,706
Cash and cash equivalents	
Beginning of year	<u>—</u>
End of year	<u><u>\$ 1,959,706</u></u>
Reconciliation of operating income to net cash flows from operating activities	
Operating income	\$ 767,280
Adjustments to reconcile operating income to cash provided by operating activities	
Changes in assets and liabilities	
Accounts receivable	(6,495)
Due from other funds	(6,595)
Prepaid items	(4,273)
Claims payable	391,677
Unearned revenue	<u>817,367</u>
Net cash flows from operating activities	<u><u>\$ 1,958,961</u></u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Fiduciary Net Position
Fiduciary Funds
as of June 30, 2013

	Scholarship Private-Purpose Trust Fund	Post-Employment Benefits Trust Fund
	<u> </u>	<u> </u>
Assets		
Deposits	\$ 413,340	\$ 2,851,156
Investments held by trustee, at fair value		
State and local obligations	-	6,107,367
Negotiable certificates of deposit	-	2,479,653
MnTrust Investment Shares Portfolio	-	1,418,292
Accounts and interest receivable	2,779	93,914
Total assets	<u>416,119</u>	<u>12,950,382</u>
Liabilities		
Due to district	<u>-</u>	<u>801,651</u>
Net position		
Held in trust for employee benefits and other purposes	<u>\$ 416,119</u>	<u>\$ 12,148,731</u>

Statement of Changes in Fiduciary Net Position
Fiduciary Funds
Year Ended June 30, 2013

	Scholarship Private-Purpose Trust Fund	Post-Employment Benefits Trust Fund
	<u> </u>	<u> </u>
Additions		
Contributions		
Private donations	\$ 20,879	\$ -
Investment earnings	8,831	139,223
Total additions	<u>29,710</u>	<u>139,223</u>
Deductions		
Benefits	-	801,901
Scholarships	31,364	-
Total deductions	<u>31,364</u>	<u>801,901</u>
Change in net position	(1,654)	(662,678)
Net position		
Beginning of year	<u>417,773</u>	<u>12,811,409</u>
End of year	<u>\$ 416,119</u>	<u>\$ 12,148,731</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Basic Financial Statements
June 30, 2013

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

Independent School District No. 280, Richfield, Minnesota (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a six-member School Board elected by the voters of the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

B. Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

In addition to component units, the District is required to disclose its relationships with related organizations. The District is a member of Technology and Information Educational Services (TIES), a consortium of Minnesota school districts that provides data processing services and support to its member districts. TIES is a separate legal entity that is financially independent of the District. Further, the District does not appoint a voting majority of TIES' Board of Directors. Therefore, TIES is not included as part of the District's reporting entity. During the 2013 fiscal year, the District paid \$923,812 to TIES for goods and services provided.

Extracurricular student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside of school hours. In accordance with Minnesota Statutes, the District's School Board can elect to either control or not control extracurricular activities. The District's School Board has elected to exercise control over extracurricular activities; therefore, the extracurricular student activity accounts are included in the District's General Fund.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory tax shift described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available. For capital assets that can be specifically identified with, or allocated to functional areas, depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. For capital assets that essentially serve all functional areas, depreciation expense is reported as “unallocated depreciation.” Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues to be available if they are collected within 60 days after year-end. Grants and similar revenues are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to Minnesota Statutes. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.
- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in proprietary fund financial statements. Internal service funds account for the financing of goods or services provided by one department to other departments or agencies of the government, or to other governments, on a cost-reimbursement basis. Because the principal users of the internal services are the District’s governmental activities, the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's internal service funds are charges to customers (other district funds) for service. Operating expenses for the internal service funds include the cost of services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

Fiduciary funds, such as the Scholarship Private-Purpose Trust Fund and Post-Employment Benefits Trust Fund, are presented in the fiduciary fund financial statements by type. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements. The fiduciary funds are reported using the economic resources measurement focus and use the accrual basis of accounting as described earlier in these notes.

Description of Funds

The existence of the various district funds has been established by the Minnesota Department of Education. Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

Major Governmental Funds

General Fund – The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general obligation debt principal, interest, and related costs.

Nonmajor Governmental Funds

Food Service Special Revenue Fund – The Food Service Special Revenue Fund is primarily used to account for the District's child nutrition program.

Community Service Special Revenue Fund – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

Proprietary Funds

Internal Service Funds – The District has established an internal service fund to account for the District's liabilities for self-insured medical benefits.

Fiduciary Funds

Scholarship Private-Purpose Trust Fund – The Scholarship Private-Purpose Trust Fund is used to account for resources held in trust to be used by various other third parties to award scholarships to former students of the District.

Post-Employment Benefits Trust Fund – The Post-Employment Benefits Trust Fund is used to administer assets held in an irrevocable trust to fund post-employment insurance benefits for eligible employees.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Budgetary Information

The School Board adopts an annual budget for all governmental funds on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted expenditure appropriations lapse at year-end. Actual expenditures exceeded final budgeted appropriations for fiscal 2013 by \$1,751,387 in the General Fund and \$118,737 in the Food Service Special Revenue Fund.

F. Cash and Temporary Investments

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund.

Cash and investments in the Post-Employment Benefits Trust Fund represents assets contributed to an irrevocable trust established to finance the District's liability for post-employment insurance benefits. Earnings from the investments of this trust are allocated directly to this fund. Earnings from the investments of the Scholarship Private-Purpose Trust Fund are allocated directly to that fund.

Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptances, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less, and investments in 2a7-like external investment pools, are reported at amortized cost. Other investments are reported at fair value.

For purposes of the Statement of Cash Flows, all highly liquid debt instruments with an original maturity from the time of purchase of three months or less are considered to be cash equivalents. The Proprietary Fund's equity in the government-wide cash and investments pool is considered to be cash equivalent.

G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are property taxes receivable.

H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out basis. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenditures/expenses when consumed.

J. Property Taxes

The majority of district revenue is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$5,993,857 of the property tax levy collectible in 2013 as revenue to the District in fiscal year 2012–2013. The remaining portion of the taxes collectible in 2013 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes which remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

K. Capital Assets

Capital assets are capitalized at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated fair market value at the date of donation. Generally, the District defines capital assets as those with an initial, individual cost of \$3,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 20 to 50 years for land improvements and buildings, and 5 to 15 years for equipment. Land and construction in progress are not depreciated.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

M. Compensated Absences

Eligible employees accrue vacation and sick leave at varying rates as specified by contract, portions of which may be carried over to future years. Employees are reimbursed for any unused, accrued vacation upon termination. Unused sick leave enters into the calculation of severance benefits for some employees upon termination. Compensated absences are accrued in the governmental fund statements only to the extent they have been used or otherwise matured prior to year-end. Unused vacation is accrued as it is earned in the government-wide financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Severance

The District provides lump sum severance benefits to eligible employees in accordance with provisions of certain collectively bargained contracts. Eligibility for these benefits is based on years of service and/or minimum age requirements. Severance benefits are calculated by converting a portion of an eligible employee's unused accumulated sick leave. No individual can receive severance benefits that exceed one year's salary.

Severance pay based on convertible sick leave is recorded as a liability in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future. Severance pay is accrued in the governmental fund financial statements as the liability matures due to employee retirement.

O. Deferred Inflows of Resources

In addition to liabilities, statements of financial position or balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has two types of items which qualify for reporting in this category.

The first item, unavailable revenue from property taxes, arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

The second item is property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

P. Interfund Balances

The current portions of interfund balances representative of lending/borrowing arrangements outstanding at the end of the fiscal year are reported as due to/due from other funds. Interfund balances and transactions are reported in the fund financial statements, but are eliminated in the government-wide financial statements.

As of June 30, 2013, the nonmajor governmental funds have a payable of \$6,595 due to the Medical Self-Insurance Internal Service Fund for premium amounts for which the cash has not yet been transferred.

Q. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

R. Risk Management

1. **General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers’ compensation for which it carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District’s insurance coverage in fiscal year 2013.
2. **Self-Insurance** – The District has established an internal service fund to account for and finance its uninsured risk of loss for its employee medial insurance plan. Under this plan, the internal service fund provides coverage to participating employees and their dependents for various healthcare costs as described in the plans.

The District makes premium payments to the internal service fund on behalf of program participants based on provisional rates determined by insurance company estimates of monthly claims paid for each coverage class, plus the stop-loss health insurance premium costs and administrative service charges.

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Changes in the balance for health insurance claim liabilities for the year (the District began self-insuring for health benefits in the current year) were as follows:

Fiscal Year Ended June 30,	Claims Payable Beginning of Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Payable End of Year
2013	\$ –	\$ 5,299,417	\$ 4,907,740	\$ 391,677

S. Net Position

In the government-wide financial statements, net position represents the difference between assets, deferred outflows of resources (if any), liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted** – Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted** – All other net position that do not meet the definition of “restricted” or “net investment in capital assets.”

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

T. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District’s Superintendent or Business Manager is authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to first use restricted resources, then use unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use, it is the District’s policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

U. Changes in Accounting Principles

During the year ended June 30, 2013, the District implemented GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*; and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. GASB Statement No. 63 created two new financial statement elements, deferred outflows of resources (a consumption of net position that is applicable to a future reporting period) and deferred inflows of resources (an acquisition of net position that is applicable to a future reporting period), which are distinct from assets and liabilities. It also defined net position as the residual of all other elements presented in a statement of net position (assets + deferred outflows of resources – liabilities – deferred inflows of resources = net position). GASB Statement No. 65 identified specific items previously reported as assets that will now be classified as either deferred outflows of resources or outflows (expenditures/expenses), and items previously reported as liabilities that will now be reported as either deferred inflows of resources or inflows (revenues).

V. Prior Period Comparative Financial Information/Reclassification

The financial statements include partial prior year comparative information. Such information does not include all of the information required or sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District’s financial statements for the year ended June 30, 2012, from which such partial information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year’s presentation.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 5,702,478
Investments	19,541,042
Cash on hand	<u>3,900</u>
Total	<u>\$ 25,247,420</u>

Cash and investments are presented in the financial statements as follows:

Cash and temporary investments	
Statement of Net Position	\$ 11,977,612
Deposits and investments	
Statement of Fiduciary Net Position	
Scholarship Private-Purpose Trust Fund	413,340
Post-Employment Benefits Trust Fund	<u>12,856,468</u>
Total	<u>\$ 25,247,420</u>

B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and non-negotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District’s deposits was \$5,702,478 while the balance on the bank records was \$5,702,437. At June 30, 2013, all deposits were insured or collateralized by securities held by the District’s agent in the District’s name.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

C. Investments

The District has the following investments at year-end:

Investment Type	Credit Risk		Interest Risk – Maturity Duration in Years			Total
	Rating	Agency	Less Than 1	1 to 5	5 to 10	
State and local obligations	AAA	S&P	\$ –	\$ 1,044,850	\$ –	\$ 1,044,850
State and local obligations	AA	S&P	\$ –	\$ 3,344,475	\$ 1,718,042	5,062,517
Negotiable certificates of deposit	N/R	N/R	\$ 1,145,314	\$ 1,343,499	\$ –	2,488,813
Investment pools	AAA	S&P	\$ 3,750,000	\$ –	\$ –	10,944,862
Total investments						<u>\$ 19,541,042</u>

N/R – Not Rated

The amount in investment pools includes \$7,172,953 invested in the MNTrust Investment Shares Portfolio, \$3,750,000 invested in the MNTrust Term Series, and \$21,909 in the Minnesota School District Liquid Asset Fund, which are external investment pools regulated by Minnesota Statutes not registered with the Securities Exchange Commission (SEC) that follow the same regulatory rules of the SEC under rule 2a7. The District’s investment in these funds is measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value.

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District’s investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statute § 356A.06, Subd. 7. The District’s investment policies do not further restrict investing in specific financial instruments.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District’s investment policies do not limit the maturities of investments; however, when purchasing investments the District considers such things as interest rates and cash flow needs.

Concentration Risk – This is the risk associated with investing a significant portion of the District’s investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District’s investment policy limits the percentage of its total portfolio invested in certain instruments as follows: bankers’ acceptances (25 percent), commercial paper (85 percent), repurchase agreements (25 percent), certificates of deposit (50 percent from commercial banks and 50 percent from savings and loan associations), and local government investment pools (75 percent). At June 30, 2013, the District’s investment portfolio includes the following percentages of specific issuers:

State and local obligations	
ISD No. 181, Brainerd, Minnesota	8.3%
Monroe Township, New Jersey	6.8%
ISD No. 281, Robbinsdale, Minnesota	6.3%
Metropolitan Council of Minnesota	5.3%

NOTE 3 – CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2013 is as follows:

	Balance – Beginning of Year	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated					
Land	\$ 349,265	\$ –	\$ –	\$ –	\$ 349,265
Construction in progress	12,589	628,839	–	–	641,428
Total capital assets, not depreciated	361,854	628,839	–	–	990,693
Capital assets, depreciated					
Land improvements	5,768,110	58,004	–	–	5,826,114
Buildings	87,392,697	292,824	–	–	87,685,521
Equipment	6,882,860	636,047	(199,255)	–	7,319,652
Total capital assets, depreciated	100,043,667	986,875	(199,255)	–	100,831,287
Less accumulated depreciation for					
Land improvements	(1,970,289)	(338,683)	–	–	(2,308,972)
Buildings	(32,588,137)	(2,651,876)	–	–	(35,240,013)
Equipment	(4,894,445)	(425,709)	199,255	–	(5,120,899)
Total accumulated depreciation	(39,452,871)	(3,416,268)	199,255	–	(42,669,884)
Net capital assets, depreciated	60,590,796	(2,429,393)	–	–	58,161,403
Total capital assets, net	\$ 60,952,650	\$ (1,800,554)	\$ –	\$ –	\$ 59,152,096

NOTE 3 – CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to the following governmental functions:

Administration	\$ 564
District support services	7,397
Elementary and secondary regular instruction	23,715
Special education instruction	8,050
Community education and services	316
Instructional support services	3,012
Pupil support services	131,625
Sites and buildings	4,732
Food service	16,968
Unallocated depreciation	<u>3,219,889</u>
Total depreciation expense	<u><u>\$ 3,416,268</u></u>

NOTE 4 – AID ANTICIPATION CERTIFICATES

The District issued short-term aid anticipation certificates for cash flow purposes. Interest and fiscal charges of \$48,623, net of premium amortization, were incurred in the General Fund in the current year related to this debt. Short-term borrowing activity for the year ended June 30, 2013 is as follows:

<u>Issue Date</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>June 30, 2011</u>	<u>Additions</u>	<u>Retirements</u>	<u>June 30, 2012</u>
09/07/2011	09/07/2012	1.00%	\$ 16,500,000	\$ –	\$ 16,500,000	\$ –
08/08/2012	09/08/2013	1.50%	<u>–</u>	<u>13,000,000</u>	<u>–</u>	<u>13,000,000</u>
			<u><u>\$ 16,500,000</u></u>	<u><u>\$ 13,000,000</u></u>	<u><u>\$ 16,500,000</u></u>	<u><u>\$ 13,000,000</u></u>

NOTE 5 – LONG-TERM LIABILITIES**A. General Obligation Bonds**

The District currently has the following general obligation bonds outstanding:

<u>Issue</u>	<u>Issue Date</u>	<u>Interest Rate</u>	<u>Face/Par Value</u>	<u>Maturity</u>	<u>Outstanding</u>
2003B Alternative Facilities Bonds	12/01/2003	4.00–4.25%	\$ 14,000,000	02/01/2020	\$ 14,000,000
2005A Alternative Facilities Bonds	02/01/2005	4.00–4.30%	\$ 4,160,000	02/01/2025	4,160,000
2006B Alternative Facilities Bonds	03/15/2006	3.85–4.05%	\$ 5,300,000	02/01/2025	5,300,000
2008B Alternative Facilities Bonds	07/16/2008	3.95–4.13%	\$ 6,340,000	02/01/2025	6,340,000
2008C Refunding Bonds	12/09/2008	3.25–4.00%	\$ 9,500,000	02/01/2015	5,690,000
2009A Taxable OPEB Bonds	03/24/2009	5.00–5.75%	\$ 15,885,000	02/01/2027	<u>15,435,000</u>
Total general obligation bonds					<u><u>\$ 50,925,000</u></u>

NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

These bonds were issued to finance the acquisition or construction of capital facilities, to finance the retirement (refund) of prior general obligation bond issues, or to finance other post-employment benefits (OPEB). Assets of the Debt Service Fund, together with future ad valorem tax levies, are dedicated for the retirement of these bonds. Future annual debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

B. Capital Leases

The District has entered into five capital lease agreements for the acquisition of 12 buses. The leases, which bear interest rates ranging from 3.97 to 4.64 percent, call for annual principal and interest payments through August 2017. At the end of each lease term, the District has the option to purchase the buses for \$1. The leased assets have been recorded at \$1,124,140 (the present value of future minimum lease payments as of the inception dates of the leases).

The District has also entered into three capital lease agreements for the acquisition of technology equipment. The leases, which bear interest rates ranging from 3.45 to 4.64 percent, call for annual principal and interest payments through August 2016. At the end of each lease term, the District has the option to purchase the assets for \$1. The values of the individual assets acquired through these leases were below the District's capitalization threshold, so they were not recorded as capital assets.

In July 2007, the District entered into a capital lease agreement for buses, technology equipment, and energy improvements. The lease, which bears an interest rate of 4.86 percent, calls for annual principal and interest payments through July 2021. At the end of the lease term, the District has the option to purchase the assets for \$1. The leased assets have been recorded at \$1,234,000 (the present value of future minimum lease payments as of the inception dates of the leases).

In 2012, the District entered into a capital lease agreements for buses and technology equipment. The leases, which bear interest rates ranging from 2.65 to 3.09 percent, call for annual principal and interest payments through July 2018. At the end of the lease terms, the District has the option to purchase the assets for \$1. The leased assets have been recorded at \$337,679 (the present value of future minimum lease payments as of the inception dates of the leases).

On December 31, 2011, the District entered into a capital lease agreement for energy improvements. The leases, which bear an interest rate of 4.0 percent, call for annual principal and interest payments through August 2023. At the end of the lease terms, the District has the option to purchase the assets for \$1. The leased assets have been recorded at \$102,660 (the present value of future minimum lease payments as of the inception dates of the leases).

In 2013, the District entered into capital lease agreements for baseball lights, buses, and technology equipment. The leases, which bear interest rates ranging from 2.14 to 4.02 percent, call for annual principal and interest payments through July 2019. The leased assets have been recorded at \$652,228 (the present value of future minimum lease payments as of the inception dates of the leases).

All capital leases are being paid through the General Fund.

C. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including severance benefits, compensated absences, pension benefits, and OPEB. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are paid from the General Fund and the Food Service and Community Service Special Revenue Funds.

NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

D. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds and capital leases are as follows:

Year Ending June 30,	General Obligation Bonds		Capital Leases	
	Principal	Interest	Principal	Interest
2014	\$ 3,140,000	\$ 2,274,796	\$ 499,225	\$ 78,693
2015	3,305,000	2,145,446	382,785	59,669
2016	3,495,000	2,009,446	326,820	45,898
2017	3,525,000	1,866,246	289,078	34,609
2018	3,675,000	1,718,390	220,935	24,433
2019–2023	19,410,000	6,291,524	415,387	40,317
2024–2027	14,375,000	1,657,043	–	–
	<u>\$ 50,925,000</u>	<u>\$ 17,962,891</u>	<u>\$ 2,134,230</u>	<u>\$ 283,619</u>

E. Changes in Long-Term Liabilities

	June 30, 2012	Additions	Retirements	June 30, 2013	Due Within One Year
General obligation bonds	\$ 54,040,000	\$ –	\$ 3,115,000	\$ 50,925,000	\$ 3,140,000
Premiums	39,211	–	34,998	4,213	–
Discounts	(328,789)	–	(29,385)	(299,404)	–
Capital leases	1,935,332	652,228	453,330	2,134,230	499,225
Severance benefits	2,597,745	301,875	236,547	2,663,073	267,312
Compensated absences	293,897	280,670	293,897	280,670	280,670
Net pension benefits obligation	559,928	201,048	153,659	607,317	–
	<u>\$ 59,137,324</u>	<u>\$ 1,435,821</u>	<u>\$ 4,258,046</u>	<u>\$ 56,315,099</u>	<u>\$ 4,187,207</u>

NOTE 6 – FUND BALANCES

The following is a breakdown of equity components of governmental funds which are defined earlier in the report. Any such restrictions which have an accumulated deficit rather than positive balance at June 30 are included in unassigned fund balance in the District’s financial statements in accordance with accounting principles generally accepted in the United States of America. However, a description of these deficit balance restrictions is included herein since the District has specific authority to use future resources for such deficits.

A. Classifications

At June 30, 2013, a summary of the District’s governmental fund balance classifications are as follows:

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>Nonmajor Funds</u>	<u>Total</u>
Nonspendable				
Inventory	\$ 31,191	\$ –	\$ 67,108	\$ 98,299
Prepays	271,394	–	5,551	276,945
Total nonspendable	<u>302,585</u>	<u>–</u>	<u>72,659</u>	<u>375,244</u>
Restricted				
Operating capital	28,509	–	–	28,509
Gifted and talented	11,237	–	–	11,237
Debt service	–	629,825	–	629,825
Food service	–	–	178,449	178,449
Community education programs	–	–	100,636	100,636
Early childhood family education programs	–	–	5,314	5,314
School readiness	–	–	8,663	8,663
Total restricted	<u>39,746</u>	<u>629,825</u>	<u>293,062</u>	<u>962,633</u>
Assigned				
Student activities	135,775	–	–	135,775
Wellness expo	471	–	–	471
Ship Grant	22,796	–	–	22,796
Kern Grant	1,805	–	–	1,805
Third party special education	13,249	–	–	13,249
Synthetic turf	53,666	–	–	53,666
Total assigned	<u>227,762</u>	<u>–</u>	<u>–</u>	<u>227,762</u>
Unassigned				
Health and safety restricted deficit	(164,664)	–	–	(164,664)
Capital projects levy account deficit	(32,255)	–	–	(32,255)
Unassigned	779,515	–	–	779,515
Total unassigned	<u>582,596</u>	<u>–</u>	<u>–</u>	<u>582,596</u>
Total	<u><u>\$ 1,152,689</u></u>	<u><u>\$ 629,825</u></u>	<u><u>\$ 365,721</u></u>	<u><u>\$ 2,148,235</u></u>

B. Minimum Unassigned Fund Balance Policy

The School Board has formally adopted a fund balance policy that establishes a desired unassigned General Fund balance goal of between 4–8 percent of annual projected expenditures.

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Description

The District provides post-employment insurance benefits to certain eligible employees through the Independent School District No. 280 OPEB Plan, a single-employer defined benefit plan administered by the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report.

All retirees of the District have the option under state law to continue their medical insurance coverage through the District from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of certain employee groups, the District pays the eligible retiree's premiums for medical (single or family coverage premium at active employee rates), dental (single or family coverage premium at active employee rates), and/or life insurance (coverage to 2–3 times their basic annual salary to a maximum of \$300,000), for some period after retirement. The length of the benefits to be paid by the District differ by bargaining unit, with some contracts specifying a number of months of coverage based on years of service (ranging from 48–120 months coverage for 15–30 years of continuous service), and some covering premium costs from the time of retirement until the employee reaches the age of eligibility for Medicare.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

B. Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to pre-fund benefits as determined annually by the District. The District has established the Post-Employment Benefits Trust Fund to finance these obligations.

The District's annual OPEB cost (expense) is calculated based on annual required contributions (ARC) of the District, an amount determined on an actuarially determined basis in accordance with the parameters of GASB Statement Nos. 43 and 45. The ARC represents a level funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and the changes in the District's net OPEB obligation to the plan:

ARC	\$ 1,731,437
Interest on net OPEB obligation	(274,873)
Adjustment to ARC	455,717
Annual OPEB cost (expense)	<u>1,912,281</u>
Contributions made	<u>–</u>
Change in net OPEB obligation	1,912,281
Net OPEB obligation – beginning of year	<u>(7,853,526)</u>
Negative net OPEB obligation – end of year	<u>\$ (5,941,245)</u>

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS PLAN (OPEB) (CONTINUED)

C. Annual OPEB Cost and Net OPEB Obligation

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the years ended June 30, 2011, 2012, and 2013 are as follows:

Fiscal Year Ended June 30,	Net OPEB Obligation Beginning of Year	Annual OPEB Cost	Employer Contribution	Percentage of Annual OPEB Cost Contributed	Negative Net OPEB Obligation
2011	\$ (11,187,232)	\$ 1,371,686	\$ –	–%	\$ (9,815,546)
2012	\$ (9,815,546)	\$ 1,962,020	\$ –	–%	\$ (7,853,526)
2013	\$ (7,853,526)	\$ 1,912,281	\$ –	–%	\$ (5,941,245)

D. Funded Status and Funding Progress

As of July 1, 2011, the most recent actuarial valuation date, the plan was 63.1 percent funded. The actuarial accrued liability for benefits was \$20,945,924, and the actuarial value of assets was \$13,223,909, resulting in an unfunded actuarial accrued liability (UAAL) of \$7,722,015. The covered payroll (annual payroll of active employees covered by the plan) was \$28,037,573 and the ratio of the UAAL to the covered payroll was 27.5 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress immediately following the notes to basic financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2011 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included: a 3.5 percent investment rate of return (net of administrative expenses) based on the District's own investments; an annual healthcare cost trend rate of 8.0 percent initially, reduced by decrements to an ultimate rate of 5.0 percent after six years for medical insurance; and an annual healthcare trend rate of 4.0 percent for dental insurance. All rates included a 2.5 percent inflation assumption. The UAAL is being amortized on a level dollar basis over a closed period. The remaining amortization periods at July 1, 2011 for the various amortization layers ranged from 28 to 30 years.

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS PLAN (OPEB) (CONTINUED)

F. Post-Employment Benefits Trust Fund

The District administers a defined benefit OPEB Plan. The assets of the plan are reported in the District's financial report in the Post-Employment Benefits Trust Fund. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan.

The Post-Employment Benefits Trust Fund is reported using the accrual basis of accounting. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits are recognized when due and payable in accordance with the terms of the plan.

G. Membership

Membership in the plan consisted of the following as of July 1, 2011:

Retirees and beneficiaries receiving benefits	111
Active plan members	<u>622</u>
Total members	<u><u>733</u></u>

NOTE 8 – PENSION BENEFITS PLAN

A. Plan Description

The District provides pension benefits to certain eligible employees through the Independent School District No. 280 Pension Benefits Plan, a single-employer defined benefit plan administered by the District. All pension benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report. These benefits are summarized as follows:

Superintendent Pension Benefits – The District pays a lump sum benefit equal to \$4,000 per year of service as superintendent, not to exceed 50 percent of annual salary.

Teacher Pension Benefits – For eligible teachers (with at least 15 years of continuous service and at least 55 years of age), the District pays a lump sum pension benefit that ranges from \$7,500 to \$10,000, based on years of service at retirement. Eligible teachers can earn an additional lump sum benefit of \$5,000 if they have unused sick leave of more than 150 days at retirement.

Other Pension Benefits – The District offers pension benefits to several other employee groups. Eligible employees (with at least 15 years of continuous service and at least 55 years of age) can earn a lump sum pension benefit that differs by bargaining unit, ranging from \$3,500 up to 50 percent of their annual salary.

B. Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements.

NOTE 8 – PENSION BENEFITS PLAN (CONTINUED)

C. Annual Pension Cost and Net Pension Obligation

The District’s annual pension cost (expense) is calculated based on the ARC of the District, an amount determined on an actuarially determined basis in accordance with the parameters of GASB Statement Nos. 25, 27, and 50. The ARC represents a level funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the District’s annual pension cost for the year, the amount actually contributed, and the changes in the District’s net pension obligation:

ARC	\$ 212,234
Interest on net pension obligation	19,597
Adjustment to ARC	<u>(30,783)</u>
Annual pension cost	201,048
Contributions made	<u>153,659</u>
Increase in net pension obligation	47,389
Net pension obligation – beginning of year	<u>559,928</u>
Net pension obligation – end of year	<u><u>\$ 607,317</u></u>

The District’s annual pension cost, the percentage of annual pension cost contributed to the plan, and the net pension obligation for the years ended June 30, 2011, 2012, and 2013 are as follows:

Fiscal Year Ended June 30,	Net Pension Obligation Beginning of Year	Annual Pension Cost	Employer Contribution	Percentage of Annual Pension Cost Contributed	Net Pension Obligation
2011	\$ 262,010	\$ 186,480	\$ 34,372	18.4%	\$ 414,118
2012	\$ 414,118	\$ 202,098	\$ 56,288	27.9%	\$ 559,928
2013	\$ 559,928	\$ 201,048	\$ 153,659	76.4%	\$ 607,317

D. Funded Status and Funding Progress

As of July 1, 2011, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial accrued liability for benefits was \$1,702,807, and the actuarial value of assets was \$0, resulting in a UAAL of \$1,702,807. The covered payroll (annual payroll of active employees covered by the plan) was \$28,037,573, and the ratio of the UAAL to the covered payroll was 6.1 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability occurrence of events far into the future. Examples include assumptions about future employment and mortality. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress immediately following the notes to basic financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

NOTE 8 – PENSION BENEFITS PLAN (CONTINUED)

E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2011 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included: a 3.5 percent investment rate of return (net of administrative expenses) based on the District's own investments and a 3.0 percent salary increase for all members. All rates included a 2.5 percent inflation assumption. The UAAL is being amortized on a level dollar basis over a closed period. The remaining amortization periods at July 1, 2011 for the various amortization layers ranged from 28 to 30 years.

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

Substantially all employees of the District are required by state law to belong to defined benefit, multi-employer, cost-sharing pension plans administered by the Teachers' Retirement Association (TRA) or Public Employees' Retirement Association (PERA), all of which are administered on a state-wide basis. Disclosures relating to these plans are as follows:

Teachers' Retirement Association (TRA)

A. Plan Description

All teachers employed by the District are covered by defined benefit plans administered by the TRA. TRA members belong to either the Coordinated or Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. All new members must participate in the Coordinated Plan. The plans are established and administered in accordance with Minnesota Statutes, Chapter 354 and 356.

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Two methods are used to compute benefits for the TRA’s Coordinated and Basic Plan members. Members first employed before July 1, 1989 receive the greater of the Tier I or Tier II as described below:

Tier I

	Step Rate Formula	Percentage per Year
Basic Plan		
	First 10 years	2.2 percent
	All years after	2.7 percent
Coordinated Plan		
	First 10 years if service years are prior to July 1, 2006	1.2 percent
	First 10 years if service years are July 1, 2006 or after	1.4 percent
	All other years of service if service years are prior to July 1, 2006	1.7 percent
	All other years of service if service years are July 1, 2006 or after	1.9 percent

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- Three percent per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

Tier II

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent for Basic Plan members applies. Actuarially equivalent early retirement reduction factors with augmentation are used for early retirement before the normal age of 65. These reduction factors average approximately 4–5.4 percent per year.

Members first employed after June 30, 1989 receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not receiving them are bound by the provisions in effect at the time they last terminated their public service.

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The TRA publicly issues a comprehensive annual financial report presenting financial statements, supplemental information on funding levels, investment performance, and further information on benefits provisions. The report may be accessed at the TRA website at www.minnesotatra.org. Alternatively, a copy of the report may be obtained by writing the TRA at Teachers' Retirement Association, 60 Empire Drive, Suite 400, St. Paul, Minnesota 55103-4000 or by calling (651) 296-2409 or (800) 657-3669.

B. Funding Policy

Minnesota Statutes, Chapter 354 sets the rates for employee and employer contributions. These statutes are established and amended by the State Legislature. Coordinated and Basic Plan members are required to contribute 6.5 percent and 10.0 percent, respectively, of their annual covered salary during fiscal year 2013 as employee contributions. The TRA employer contribution rates are 6.5 percent for Coordinated Plan members and 10.5 percent for Basic Plan members during fiscal year 2013. Total covered payroll salaries for all TRA members state-wide during the fiscal years June 30, 2012, 2011, and 2010 were approximately \$3.87 billion, \$3.84 billion, and \$3.79 billion, respectively.

The District's contributions for the years ended June 30, 2013, 2012, and 2011 were \$1,516,355, \$1,355,294, and \$1,231,277, respectively, equal to the contractually required contributions for each year as set by state statutes.

The 2010 Legislature approved employee and employer contribution rate increases to be phased-in over a four-year period beginning July 1, 2011. Employee and employer contribution rates will rise 0.5 percent on July 1 of each year of the four-year period. Beginning July 1, 2014, TRA Coordinated Plan employee and employer contribution rates will each be 7.5 percent.

Public Employees' Retirement Association (PERA)

A. Plan Description

All non-teacher full-time and certain part-time employees of the District are covered by defined benefit plans administered by the PERA. The PERA administers the General Employees Retirement Fund (GERF), which is a cost-sharing, multiple-employer retirement plan. This plan is established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. All new members must participate in the Coordinated Plan.

The PERA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by state statutes, and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Two methods are used to compute benefits for the PERA’s Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first 10 years of service and 2.7 percent for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first 10 years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For all GERF members hired prior to July 1, 1989 whose annuity is calculated using Method 1, a full annuity is available when age plus years of service equal 90. Normal retirement age is 65 for Basic and Coordinated members hired prior to July 1, 1989. Normal retirement age is the age for unreduced Social Security benefits capped at 66 for Coordinated members hired on or after July 1, 1989. A reduced retirement annuity is also available to eligible members seeking early retirement.

There are different types of annuities available to members upon retirement. A single-life annuity is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. There are also various types of joint and survivor annuity options available which will be payable over joint lives. Members may also leave their contributions in the fund upon termination of public service in order to qualify for a deferred annuity at retirement age. Refunds of contributions are available at any time to members who leave public service, but before retirement benefits begin.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

The PERA issues a publicly available financial report that includes financial statements and required supplementary information for the GERF. That report may be obtained on the PERA website at www.mnpera.org by writing to the PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103-2088; or by calling (651) 296-7460 or (800) 652-9026.

B. Funding Policy

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. These statutes are established and amended by the State Legislature. The District makes annual contributions to the pension plans equal to the amount required by state statutes. The GERF Basic Plan members and Coordinated Plan members were required to contribute 9.1 percent and 6.25 percent, respectively, of their annual covered salary in fiscal 2013. In fiscal 2013, the District was required to contribute the following percentages of annual covered payroll: 11.78 percent for Basic Plan members and 7.25 percent for Coordinated Plan members.

The District’s contributions to the GERF for the years ended June 30, 2013, 2012, and 2011 were \$574,508, \$573,122, and \$545,919, respectively, equal to the contractually required contributions for each year as set by state statutes.

NOTE 10 – FLEXIBLE BENEFIT PLAN

The District has established the Richfield Employees’ Flex-Benefits Plan (the Plan). The Plan is a flexible benefit plan classified as a “cafeteria plan” under § 125 of the Internal Revenue Code. Eligible employees can elect to participate by contributing pre-tax dollars withheld from payroll checks to the Plan for health insurance, healthcare, and dependant care benefits. Payments are made from the Plan to participating employees upon submitting a request for reimbursement of eligible expenses actually incurred by the participant.

NOTE 10 – FLEXIBLE BENEFIT PLAN (CONTINUED)

Before the beginning of the Plan year, which is from July 1 to June 30, each participant designates a total amount of pre-tax dollars to be contributed to the Plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants' annual medical expense contributions to the Plan, whether or not such contributions have been made.

The employee portion of insurance premiums (health, dental, and disability) are withheld and paid by the District directly to the designated insurance companies. The dependant care and medical expense reimbursement portions of the Plan are administered by an independent contact administrator. All plan activity is accounted for in the General Fund and special revenue funds. All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the Plan are equal to those of general creditors of the District in an amount equal to the eligible healthcare and dependant care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

NOTE 11 – COMMITMENTS AND CONTINGENCIES

A. Legal Claims

The District has the usual and customary types of miscellaneous legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose.

B. Federal and State Receivables

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

NOTE 12 – SUBSEQUENT EVENT

In November 2013, the District approved the sale of \$16,765,000 of General Obligation Refunding Bonds, Series 2013A. The issue has a final maturity date of February 1, 2025, and has interest rates ranging from 3.0–4.0 percent. The issue will be used to refund the 2016–2020 maturities of the District's Series 2003B Alternative Facilities Bonds (refunded principal – \$12,795,000), and the 2020–2025 maturities of the District's Series 2005A Alternative Facilities Bonds (refunded principal – \$3,970,000). This refunding will decrease the District's future debt service payments by \$1,878,090.

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 280

Required Supplementary Information
June 30, 2013

**Independent School District No. 280 Other Post-Employment Benefits Plan
Schedule of Funding Progress and Schedule of Employer Contributions**

The following schedules present trend information about the funding progress and amounts contributed to the Independent School District No. 280 Other Post-Employment Benefits Plan administered by the District:

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Accrued Liability	Actuarial Value of Plan Assets	Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Unfunded Liability as a Percentage of Payroll
July 1, 2009	\$ 17,599,688	\$ 15,053,599	\$ 2,546,089	85.5 %	\$ 25,945,671	9.8%
July 1, 2011	\$ 20,945,924	\$ 13,223,909	\$ 7,722,015	63.1 %	\$ 28,037,573	27.5%

Schedule of Employer Contributions

Fiscal Year Ended June 30,	Annual Required Contribution	Percentage Contributed	(Negative) Net OPEB Obligation
2009	\$ 1,853,459	812.2 %	\$ (11,187,232)
2010	\$ 1,186,948	- %	\$ (11,187,232)
2011	\$ 1,150,261	- %	\$ (9,815,546)
2012	\$ 1,642,290	- %	\$ (7,853,526)
2013	\$ 1,731,437	- %	\$ (5,941,245)

**Independent School District No. 280 Pension Benefits Plan
Schedule of Funding Progress**

The following schedule presents trend information about the funding progress of the Independent School District No. 280 Pension Benefits Plan administered by the District:

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Accrued Liability	Actuarial Value of Plan Assets	Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Liability as a Percentage of Payroll
July 1, 2009	\$ 1,743,881	\$ -	\$ 1,743,881	- %	\$ 25,945,671	6.7 %
July 1, 2011	\$ 1,702,807	\$ -	\$ 1,702,807	- %	\$ 28,037,573	6.1 %

SUPPLEMENTAL INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 280

Nonmajor Governmental Funds
 Combining Balance Sheet
 as of June 30, 2013

	Special Revenue Funds		Total
	Food Service	Community Service	
Assets			
Cash and temporary investments	\$ 212,354	\$ 436,729	\$ 649,083
Receivables			
Current taxes	–	231,626	231,626
Delinquent taxes	–	1,474	1,474
Accounts and interest	402	318	720
Due from other governmental units	–	76,894	76,894
Due from OPEB trust	8,313	4,714	13,027
Inventory	67,108	–	67,108
Prepaid items	4,521	1,030	5,551
	<u> </u>	<u> </u>	<u> </u>
Total assets	<u>\$ 292,698</u>	<u>\$ 752,785</u>	<u>\$ 1,045,483</u>
Liabilities			
Salaries payable	\$ 5,890	\$ 16,351	\$ 22,241
Accounts and contracts payable	31,621	11,563	43,184
Due to other governmental units	278	375,379	375,657
Due to other funds	4,831	1,764	6,595
Total liabilities	<u>42,620</u>	<u>405,057</u>	<u>447,677</u>
Deferred inflows of resources			
Property taxes levied for subsequent year	–	230,611	230,611
Deferred revenue – delinquent taxes	–	1,474	1,474
Total deferred inflows of resources	<u>–</u>	<u>232,085</u>	<u>232,085</u>
Fund balances			
Nonspendable	71,629	1,030	72,659
Restricted	178,449	114,613	293,062
Total fund balances	<u>250,078</u>	<u>115,643</u>	<u>365,721</u>
	<u> </u>	<u> </u>	<u> </u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 292,698</u>	<u>\$ 752,785</u>	<u>\$ 1,045,483</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Nonmajor Governmental Funds
 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances
 Year Ended June 30, 2013

	Special Revenue Funds		Total
	Food Service	Community Service	
Revenue			
Local sources			
Property taxes	\$ -	\$ 442,257	\$ 442,257
Investment earnings	172	292	464
Other	401,283	306,409	707,692
State sources	80,325	527,398	607,723
Federal sources	1,747,408	-	1,747,408
Total revenue	<u>2,229,188</u>	<u>1,276,356</u>	<u>3,505,544</u>
Expenditures			
Current			
Food service	2,033,384	-	2,033,384
Community service	-	1,216,976	1,216,976
Capital outlay	41,853	-	41,853
Total expenditures	<u>2,075,237</u>	<u>1,216,976</u>	<u>3,292,213</u>
Net change in fund balances	153,951	59,380	213,331
Fund balances			
Beginning of year	<u>96,127</u>	<u>56,263</u>	<u>152,390</u>
End of year	<u>\$ 250,078</u>	<u>\$ 115,643</u>	<u>\$ 365,721</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund
Comparative Balance Sheet
as of June 30, 2013 and 2012

	<u>2013</u>	<u>2012</u>
Assets		
Cash and temporary investments	\$ 6,070,741	\$ 3,337,698
Receivables		
Current taxes	5,938,922	5,436,587
Delinquent taxes	31,501	115,460
Accounts and interest	236,169	304,146
Due from other governmental units	8,630,854	14,662,108
Due from other funds	-	99,896
Due from OPEB trust	788,624	771,661
Inventory	31,191	29,454
Prepaid items	271,394	411,261
	<u>271,394</u>	<u>411,261</u>
Total assets	<u>\$ 21,999,396</u>	<u>\$ 25,168,271</u>
Liabilities		
Aid anticipation certificates	\$ 13,000,000	\$ 16,500,000
Salaries payable	253,037	271,326
Accounts and contracts payable	948,512	991,123
Accrued interest payable	173,908	133,893
Due to other governmental units	499,955	103,720
Unearned revenue	34,220	102,660
Total liabilities	<u>14,909,632</u>	<u>18,102,722</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	5,905,574	5,470,032
Unavailable revenue – delinquent taxes	31,501	115,460
Total deferred inflows of resources	<u>5,937,075</u>	<u>5,585,492</u>
Fund balances (deficits)		
Nonspendable for inventory	31,191	29,454
Nonspendable for prepaids	271,394	411,261
Restricted for capital projects levy	-	43,043
Restricted for operating capital	28,509	28,264
Restricted for gifted and talented	11,237	-
Assigned for student activities	135,775	130,814
Assigned for wellness expo	471	661
Assigned for Ship Grant	22,796	5,180
Assigned for Kern Grant	1,805	-
Assigned for third party special education	13,249	25,938
Assigned for synthetic turf	53,666	35,648
Assigned for next year's budget	-	408,826
Unassigned – health and safety restricted account deficit	(164,664)	(121,827)
Unassigned – capital projects levy account deficit	(32,255)	-
Unassigned	779,515	482,795
Total fund balances	<u>1,152,689</u>	<u>1,480,057</u>
	<u>1,152,689</u>	<u>1,480,057</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 21,999,396</u>	<u>\$ 25,168,271</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2013
 (With Comparative Actual Amounts for the Year Ended June 30, 2012)

	2013		2012	
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 10,964,870	\$ 11,353,435	\$ 388,565	\$ 10,587,151
Investment earnings	25,000	9,429	(15,571)	11,917
Other	1,321,387	2,079,268	757,881	1,807,143
State sources	38,367,480	38,123,440	(244,040)	37,026,885
Federal sources	2,423,700	2,391,684	(32,016)	2,497,377
Total revenue	53,102,437	53,957,256	854,819	51,930,473
Expenditures				
Current				
Administration				
Salaries	1,525,489	1,529,786	4,297	1,547,556
Employee benefits	509,061	491,976	(17,085)	463,920
Purchased services	56,779	70,034	13,255	63,933
Supplies and materials	176,183	170,730	(5,453)	204,531
Capital expenditures	11,000	28,825	17,825	2,599
Other expenditures	60,810	60,851	41	71,318
Total administration	2,339,322	2,352,202	12,880	2,353,857
District support services				
Salaries	661,444	656,109	(5,335)	662,073
Employee benefits	294,850	258,601	(36,249)	285,307
Purchased services	340,988	283,398	(57,590)	269,324
Supplies and materials	49,350	30,330	(19,020)	45,889
Capital expenditures	11,750	52,246	40,496	10,750
Other expenditures	89,061	52,676	(36,385)	92,418
Total district support services	1,447,443	1,333,360	(114,083)	1,365,761
Elementary and secondary regular instruction				
Salaries	16,786,768	16,912,627	125,859	16,545,905
Employee benefits	6,087,529	6,097,684	10,155	5,748,285
Purchased services	1,772,831	1,589,016	(183,815)	1,744,511
Supplies and materials	580,700	635,173	54,473	771,776
Capital expenditures	107,761	146,890	39,129	228,517
Other expenditures	32,204	37,357	5,153	27,372
Total elementary and secondary regular instruction	25,367,793	25,418,747	50,954	25,066,366

(continued)

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual (continued)
 Year Ended June 30, 2013
 (With Comparative Actual Amounts for the Year Ended June 30, 2012)

	2013		Over (Under)	2012
	Budget	Actual	Budget	Actual
Expenditures (continued)				
Current (continued)				
Vocational education instruction				
Salaries	260,645	322,474	61,829	317,063
Employee benefits	110,839	113,189	2,350	103,434
Purchased services	187,151	76,232	(110,919)	259,038
Supplies and materials	15,440	20,057	4,617	16,265
Total vocational education instruction	574,075	531,952	(42,123)	695,800
Special education instruction				
Salaries	6,290,941	6,515,426	224,485	6,048,779
Employee benefits	2,518,976	2,675,858	156,882	2,299,341
Purchased services	1,148,633	910,431	(238,202)	1,109,870
Supplies and materials	90,610	81,630	(8,980)	78,443
Capital expenditures	6,964	8,937	1,973	1,142
Other expenditures	3,543	2,862	(681)	11,273
Total special education instruction	10,059,667	10,195,144	135,477	9,548,848
Instructional support services				
Salaries	701,233	741,810	40,577	805,337
Employee benefits	246,427	256,379	9,952	256,548
Purchased services	59,528	44,530	(14,998)	37,177
Supplies and materials	103,057	40,371	(62,686)	52,885
Capital expenditures	237	172,029	171,792	160,912
Other expenditures	10	7	(3)	—
Total instructional support services	1,110,492	1,255,126	144,634	1,312,859
Pupil support services				
Salaries	1,882,592	1,979,758	97,166	1,956,232
Employee benefits	695,934	746,031	50,097	717,358
Purchased services	1,324,840	1,749,085	424,245	1,661,095
Supplies and materials	367,218	342,682	(24,536)	355,496
Capital expenditures	4,500	278,993	274,493	189,676
Other expenditures	910	425	(485)	520
Total pupil support services	4,275,994	5,096,974	820,980	4,880,377

(continued)

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual (continued)
 Year Ended June 30, 2013
 (With Comparative Actual Amounts for the Year Ended June 30, 2012)

	2013		Over (Under)	2012
	Budget	Actual	Budget	Actual
Expenditures (continued)				
Current (continued)				
Sites and buildings				
Salaries	2,186,741	2,215,837	29,096	2,273,161
Employee benefits	932,882	940,570	7,688	927,660
Purchased services	1,887,070	2,095,164	208,094	2,009,991
Supplies and materials	939,627	768,303	(171,324)	686,274
Capital expenditures	1,065,805	1,758,720	692,915	2,319,838
Other expenditures	136,391	126,913	(9,478)	89,454
Total sites and buildings	<u>7,148,516</u>	<u>7,905,507</u>	<u>756,991</u>	<u>8,306,378</u>
Fiscal and other fixed cost programs				
Purchased services	247,629	239,724	(7,905)	222,694
Other expenditures	9,500	12,091	2,591	10,345
Total fiscal and other fixed cost programs	<u>257,129</u>	<u>251,815</u>	<u>(5,314)</u>	<u>233,039</u>
Debt service				
Principal	408,400	453,330	44,930	489,807
Interest and fiscal charges	196,634	142,695	(53,939)	171,359
Total debt service	<u>605,034</u>	<u>596,025</u>	<u>(9,009)</u>	<u>661,166</u>
Total expenditures	<u>53,185,465</u>	<u>54,936,852</u>	<u>1,751,387</u>	<u>54,424,451</u>
Excess (deficiency) of revenue over expenditures	(83,028)	(979,596)	(896,568)	(2,493,978)
Other financing sources				
Capital leases	—	652,228	652,228	440,339
Net change in fund balances	<u>\$ (83,028)</u>	<u>(327,368)</u>	<u>\$ (244,340)</u>	<u>(2,053,639)</u>
Fund balances				
Beginning of year		<u>1,480,057</u>		<u>3,533,696</u>
End of year		<u>\$ 1,152,689</u>		<u>\$ 1,480,057</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Food Service Special Revenue Fund
 Comparative Balance Sheet
 as of June 30, 2013 and 2012

	<u>2013</u>	<u>2012</u>
Assets		
Cash and temporary investments	\$ 212,354	\$ 63,297
Receivables		
Accounts and interest	402	3,691
Due from OPEB trust	8,313	8,394
Inventory	67,108	59,672
Prepaid items	<u>4,521</u>	<u>2,561</u>
Total assets	<u>\$ 292,698</u>	<u>\$ 137,615</u>
Liabilities		
Salaries payable	\$ 5,890	\$ 14,962
Accounts and contracts payable	31,621	26,526
Due to other governmental units	278	-
Due to other funds	<u>4,831</u>	<u>-</u>
Total liabilities	42,620	41,488
Fund balances		
Nonspendable for inventory	67,108	59,672
Nonspendable for prepaids	4,521	2,561
Restricted for food service	<u>178,449</u>	<u>33,894</u>
Total fund balances	<u>250,078</u>	<u>96,127</u>
Total liabilities and fund balances	<u>\$ 292,698</u>	<u>\$ 137,615</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Food Service Special Revenue Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2013
 (With Comparative Actual Amounts for the Year Ended June 30, 2012)

	2013		2012	
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ -	\$ 172	\$ 172	\$ 122
Other – primarily meal sales	406,500	401,283	(5,217)	387,906
State sources	75,000	80,325	5,325	74,670
Federal sources	1,475,000	1,747,408	272,408	1,499,444
Total revenue	<u>1,956,500</u>	<u>2,229,188</u>	<u>272,688</u>	<u>1,962,142</u>
Expenditures				
Current				
Salaries	631,529	655,709	24,180	650,702
Employee benefits	236,380	272,901	36,521	227,602
Purchased services	66,666	135,034	68,368	71,344
Supplies and materials	971,675	967,213	(4,462)	972,519
Other expenditures	250	2,527	2,277	543
Capital outlay	50,000	41,853	(8,147)	35,714
Total expenditures	<u>1,956,500</u>	<u>2,075,237</u>	<u>118,737</u>	<u>1,958,424</u>
Net change in fund balances	<u>\$ -</u>	<u>153,951</u>	<u>\$ 153,951</u>	<u>3,718</u>
Fund balances				
Beginning of year		<u>96,127</u>		<u>92,409</u>
End of year		<u>\$ 250,078</u>		<u>\$ 96,127</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Community Service Special Revenue Fund
 Comparative Balance Sheet
 as of June 30, 2013 and 2012

	<u>2013</u>	<u>2012</u>
Assets		
Cash and temporary investments	\$ 436,729	\$ -
Receivables		
Current taxes	231,626	221,633
Delinquent taxes	1,474	4,560
Accounts and interest	318	1,296
Due from other governmental units	76,894	196,647
Due from OPEB trust	4,714	5,575
Prepaid items	<u>1,030</u>	<u>579</u>
Total assets	<u><u>\$ 752,785</u></u>	<u><u>\$ 430,290</u></u>
Liabilities		
Salaries payable	\$ 16,351	\$ 20,104
Accounts and contracts payable	11,563	11,867
Due to other governmental units	375,379	9,593
Due to other funds	<u>1,764</u>	<u>99,896</u>
Total liabilities	405,057	141,460
Deferred inflows of resources		
Property taxes levied for subsequent year	230,611	228,007
Deferred revenue – delinquent taxes	<u>1,474</u>	<u>4,560</u>
Total deferred inflows of resources	232,085	232,567
Fund balances		
Nonspendable for prepaids	1,030	579
Restricted for community education programs	100,636	42,572
Restricted for early childhood family education programs	5,314	4,521
Restricted for school readiness	<u>8,663</u>	<u>8,591</u>
Total fund balances	<u><u>115,643</u></u>	<u><u>56,263</u></u>
Total liabilities, deferred inflows of resources, and fund balances	<u><u>\$ 752,785</u></u>	<u><u>\$ 430,290</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Community Service Special Revenue Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual

Year Ended June 30, 2013

(With Comparative Actual Amounts for the Year Ended June 30, 2012)

	2013		Over (Under) Budget	2012
	Budget	Actual		Actual
Revenue				
Local sources				
Property taxes	\$ 430,813	\$ 442,257	\$ 11,444	\$ 407,666
Investment earnings	250	292	42	203
Other – primarily tuition and fees	284,961	306,409	21,448	275,300
State sources	540,705	527,398	(13,307)	544,445
Total revenue	<u>1,256,729</u>	<u>1,276,356</u>	<u>19,627</u>	<u>1,227,614</u>
Expenditures				
Current				
Salaries	449,324	384,788	(64,536)	471,858
Employee benefits	107,665	109,579	1,914	103,695
Purchased services	600,473	624,848	24,375	592,835
Supplies and materials	87,967	88,023	56	92,675
Other expenditures	10,300	9,738	(562)	10,290
Capital outlay	1,000	–	(1,000)	240
Total expenditures	<u>1,256,729</u>	<u>1,216,976</u>	<u>(39,753)</u>	<u>1,271,593</u>
Net change in fund balances	<u>\$ –</u>	<u>59,380</u>	<u>\$ 59,380</u>	<u>(43,979)</u>
Fund balances				
Beginning of year		<u>56,263</u>		<u>100,242</u>
End of year		<u>\$ 115,643</u>		<u>\$ 56,263</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Debt Service Fund
 Comparative Balance Sheet
 as of June 30, 2013
 (With Comparative Totals as of June 30, 2012)

	Regular	OPEB	Totals	
	Debt Service Account	Debt Service Account	2013	2012
Assets				
Cash and temporary investments	\$ 2,567,944	\$ 730,138	\$ 3,298,082	\$ 3,496,000
Receivables				
Current taxes	2,185,991	662,679	2,848,670	2,597,612
Delinquent taxes	11,379	8,351	19,730	48,639
Due from other governmental units	114	40	154	85,379
Total assets	\$ 4,765,428	\$ 1,401,208	\$ 6,166,636	\$ 6,227,630
Deferred inflows of resources				
Property taxes levied for subsequent year	\$ 4,233,664	\$ 1,283,417	\$ 5,517,081	\$ 5,195,929
Deferred revenue – delinquent taxes	11,379	8,351	19,730	48,639
Total deferred inflows of resources	4,245,043	1,291,768	5,536,811	5,244,568
Fund balances				
Restricted for debt service	520,385	109,440	629,825	983,062
Total deferred inflows of resources and fund balances	\$ 4,765,428	\$ 1,401,208	\$ 6,166,636	\$ 6,227,630

INDEPENDENT SCHOOL DISTRICT NO. 280

Debt Service Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2013
 (With Comparative Actual Amounts for the Year Ended June 30, 2012)

	2013				2012	
	Budget	Actual		Total	Over (Under) Budget	Actual
		Regular Debt Service Account	OPEB Debt Service Account			
Revenue						
Local sources						
Property taxes	\$ 5,195,823	\$ 3,793,063	\$ 1,357,891	\$ 5,150,954	\$ (44,869)	\$ 4,635,106
Investment earnings	5,000	1,697	–	1,697	(3,303)	2,066
State sources	–	835	299	1,134	1,134	239,159
Total revenue	<u>5,200,823</u>	<u>3,795,595</u>	<u>1,358,190</u>	<u>5,153,785</u>	<u>(47,038)</u>	<u>4,876,331</u>
Expenditures						
Debt service						
Principal	3,115,000	2,665,000	450,000	3,115,000	–	2,500,000
Interest	2,387,240	1,531,684	855,556	2,387,240	–	2,465,102
Fiscal charges and other	50,000	4,782	–	4,782	(45,218)	5,432
Total expenditures	<u>5,552,240</u>	<u>4,201,466</u>	<u>1,305,556</u>	<u>5,507,022</u>	<u>(45,218)</u>	<u>4,970,534</u>
Net change in fund balances	<u>\$ (351,417)</u>	(405,871)	52,634	(353,237)	<u>\$ (1,820)</u>	(94,203)
Fund balances						
Beginning of year		<u>926,256</u>	<u>56,806</u>	<u>983,062</u>		<u>1,077,265</u>
End of year		<u>\$ 520,385</u>	<u>\$ 109,440</u>	<u>\$ 629,825</u>		<u>\$ 983,062</u>

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OTHER DISTRICT INFORMATION

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INDEPENDENT SCHOOL DISTRICT NO. 280

Government-Wide Revenue by Type
Last Ten Fiscal Years

Year Ended June 30,	Program Revenues		General Revenues			Total
	Charges for Services	Operating Grants and Contributions	Property Taxes	General Grants and Aids	Investment Earnings and Other	
2004	\$ 2,113,508 4.6%	\$ 6,923,629 15.2%	\$ 10,899,464 24.0%	\$ 24,289,715 53.4%	\$ 1,255,355 2.8%	\$ 45,481,671 100.0%
2005	2,099,664 4.4%	7,472,080 15.6%	10,041,109 21.0%	27,095,435 56.6%	1,150,797 2.4%	47,859,085 100.0%
2006	2,021,183 3.5%	8,113,107 14.2%	8,405,734 14.7%	30,406,743 53.1%	8,359,309 14.5%	57,306,076 100.0%
2007	1,713,644 3.2%	8,625,652 16.1%	12,332,514 22.9%	29,313,277 54.5%	1,759,280 3.3%	53,744,367 100.0%
2008	1,477,447 2.6%	8,581,588 15.2%	13,856,102 24.6%	30,186,960 53.6%	2,249,216 4.0%	56,351,313 100.0%
2009	1,336,533 2.3%	8,756,114 15.2%	14,821,178 25.8%	31,124,669 54.1%	1,484,407 2.6%	57,522,901 100.0%
2010	1,317,261 2.3%	9,590,517 16.7%	15,565,797 27.2%	29,656,010 51.8%	1,148,554 2.0%	57,278,139 100.0%
2011	1,351,240 2.3%	10,298,601 17.2%	20,230,069 33.7%	27,076,258 45.1%	1,021,567 1.7%	59,977,735 100.0%
2012	1,323,815 2.2%	9,293,298 15.5%	15,535,989 25.9%	32,608,548 54.5%	1,140,976 1.9%	59,902,626 100.0%
2013	1,424,268 2.3%	9,746,687 15.6%	16,830,692 26.9%	33,166,877 53.1%	1,332,852 2.1%	62,501,376 100.0%

Note: In fiscal year 2006, investment earnings and other includes a \$6,378,324 gain on the sale of a district elementary school building and land.

INDEPENDENT SCHOOL DISTRICT NO. 280

Government-Wide Expenses by Program
Last Ten Fiscal Years

Year Ended June 30,	Administration	District Support Services	Elementary and Secondary Regular Instruction	Vocational Education Instruction	Special Education Instruction	Instructional Support Services	Pupil Support Services
2004	\$ 1,610,565 3.7%	\$ 1,719,468 3.9%	\$ 16,902,387 38.5%	\$ 444,122 1.0%	\$ 7,111,350 16.2%	\$ 2,494,489 5.7%	\$ 3,317,541 7.6%
2005	1,797,881 3.8%	1,416,049 3.0%	18,532,065 38.9%	720,765 1.5%	7,068,962 14.8%	2,661,851 5.6%	3,627,859 7.6%
2006	1,310,473 2.6%	1,519,966 3.1%	21,297,644 43.0%	636,714 1.3%	7,820,660 15.8%	1,526,701 3.1%	3,913,166 7.9%
2007	2,805,805 5.2%	1,242,098 2.3%	23,423,221 43.2%	548,863 1.0%	8,528,487 15.7%	1,568,937 2.9%	3,883,555 7.2%
2008	2,168,712 3.9%	1,677,360 3.0%	23,719,658 42.7%	713,696 1.3%	8,359,431 15.0%	1,365,116 2.5%	4,466,203 8.0%
2009	2,325,051 4.0%	1,352,282 2.3%	24,404,170 41.8%	811,352 1.4%	8,683,632 14.9%	1,476,300 2.5%	4,725,255 8.1%
2010	2,408,132 4.0%	1,387,693 2.3%	24,525,779 40.8%	804,192 1.3%	9,356,398 15.6%	1,729,489 2.9%	4,423,174 7.4%
2011	2,364,391 3.9%	1,365,550 2.2%	25,498,288 41.8%	752,047 1.2%	9,275,816 15.2%	1,439,697 2.4%	4,514,682 7.4%
2012	2,469,933 3.9%	1,427,634 2.3%	26,191,779 41.5%	725,344 1.2%	9,935,410 15.7%	1,442,920 2.3%	4,942,630 7.8%
2013	2,463,144 3.9%	1,344,273 2.1%	26,204,800 41.5%	552,076 0.9%	10,325,009 16.4%	1,315,674 2.1%	5,014,798 7.9%

<u>Sites and Buildings</u>	<u>Fiscal and Other Fixed Cost Programs</u>	<u>Food Service</u>	<u>Community Service</u>	<u>Unallocated Depreciation</u>	<u>Interest and Fiscal Charges</u>	<u>Total</u>
\$ 5,111,928 11.7%	\$ 231,337 0.5%	\$ 1,245,379 2.8%	\$ 1,042,356 2.4%	\$ 1,093,160 2.5%	\$ 1,517,993 3.5%	\$ 43,842,075 100.0%
6,260,263 13.1%	250,585 0.5%	1,252,367 2.6%	1,029,239 2.2%	1,285,004 2.7%	1,779,654 3.7%	47,682,544 100.0%
5,329,398 10.8%	230,866 0.5%	1,297,861 2.6%	1,100,530 2.2%	1,574,277 3.2%	1,933,361 3.9%	49,491,617 100.0%
6,028,263 11.1%	142,414 0.3%	1,372,994 2.5%	1,117,676 2.1%	1,589,890 2.9%	1,956,655 3.6%	54,208,858 100.0%
5,917,173 10.7%	221,147 0.4%	1,471,722 2.7%	1,271,519 2.3%	2,356,446 4.2%	1,825,296 3.3%	55,533,479 100.0%
6,399,723 11.0%	315,921 0.5%	1,501,484 2.6%	1,291,549 2.2%	2,690,491 4.6%	2,360,774 4.1%	58,337,984 100.0%
6,803,508 11.3%	216,135 0.4%	1,570,841 2.6%	1,289,240 2.1%	3,014,043 5.0%	2,606,195 4.3%	60,134,819 100.0%
6,732,002 11.0%	220,807 0.4%	1,809,824 3.0%	1,320,500 2.2%	3,066,722 5.0%	2,675,391 4.3%	61,035,717 100.0%
6,635,565 10.5%	233,039 0.4%	1,985,798 3.1%	1,307,059 2.1%	3,216,881 5.1%	2,613,772 4.1%	63,127,764 100.0%
6,654,356 10.5%	251,815 0.4%	2,086,777 3.3%	1,245,474 2.0%	3,219,889 5.1%	2,483,173 3.9%	63,161,258 100.0%

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INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund Revenue by Source
Last Ten Fiscal Years

<u>Year Ended June 30,</u>	<u>Local Property Tax Levies</u>	<u>State Revenue</u>	<u>Federal Revenue</u>	<u>Other Local and Miscellaneous</u>	<u>Total</u>
2004	\$ 7,422,585 19%	\$ 28,387,444 71%	\$ 1,665,463 4%	\$ 2,440,096 6%	\$ 39,915,588 100%
2005	6,220,060 15%	31,224,780 75%	1,804,190 4%	2,470,945 6%	41,719,975 100%
2006	4,700,729 10%	34,724,834 78%	2,159,582 5%	2,976,986 7%	44,562,131 100%
2007	8,724,707 18%	34,369,539 72%	2,069,251 5%	2,443,927 5%	47,607,424 100%
2008	9,524,201 19%	34,942,045 71%	2,260,546 5%	2,707,289 5%	49,434,081 100%
2009	10,545,970 21%	35,683,368 70%	2,361,394 5%	2,036,664 4%	50,627,396 100%
2010	11,237,159 22%	31,609,959 63%	5,584,065 11%	1,806,853 4%	50,238,036 100%
2011	14,917,502 29%	31,958,208 61%	3,358,156 6%	1,845,918 4%	52,079,784 100%
2012	10,587,151 20%	37,026,885 71%	2,497,377 5%	1,819,060 4%	51,930,473 100%
2013	11,353,435 21%	38,123,440 71%	2,391,684 4%	2,088,697 4%	53,957,256 100%

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund Expenditures by Program
Last Ten Fiscal Years

Year Ended June 30,	Administration	District Support Services	Elementary and Secondary Regular Instruction	Vocational Education Instruction	Special Education Instruction
2004	\$ 1,609,649 4%	\$ 1,717,661 5%	\$ 17,061,572 44%	\$ 413,484 1%	\$ 7,154,578 18%
2005	1,676,301 4%	1,409,437 3%	18,811,523 44%	720,765 2%	7,067,531 17%
2006	1,732,357 4%	1,358,000 3%	21,664,472 48%	636,714 1%	7,819,229 17%
2007	1,967,668 4%	1,461,953 3%	23,241,106 46%	548,863 1%	8,527,056 17%
2008	2,164,045 4%	1,625,689 3%	23,842,763 44%	699,572 1%	8,109,396 15%
2009	2,991,419 5%	1,637,303 3%	31,655,973 49%	997,170 1%	11,003,461 17%
2010	2,236,456 4%	1,344,757 3%	23,715,332 46%	783,680 1%	9,090,519 18%
2011	2,371,106 4%	1,339,401 3%	25,134,023 47%	731,005 1%	9,100,333 17%
2012	2,353,857 4%	1,365,761 3%	25,066,366 46%	695,800 1%	9,548,848 18%
2013	2,352,202 4%	1,333,360 3%	25,418,747 46%	531,952 1%	10,195,144 19%

Note: In 2009, General Fund expenditures were increased due to the District issuing \$15.9 million of general obligation OPEB bonds and contributing the proceeds to an irrevocable trust.

<u>Instructional Support Services</u>	<u>Pupil Support Services</u>	<u>Sites and Buildings</u>	<u>Other Programs</u>	<u>Total</u>
\$ 2,490,744 6%	\$ 3,568,819 9%	\$ 4,737,523 12%	\$ 347,635 1%	\$ 39,101,665 100%
2,658,106 6%	3,787,447 9%	5,865,258 14%	404,554 1%	42,400,922 100%
172,018 3%	3,865,870 9%	6,345,374 14%	501,104 1%	44,095,138 100%
1,598,976 3%	4,197,915 8%	8,553,120 17%	443,802 1%	50,540,459 100%
1,494,843 3%	4,404,722 8%	11,085,772 21%	748,213 1%	54,175,015 100%
1,811,565 3%	5,270,777 8%	8,358,322 13%	820,050 1%	64,546,040 100%
1,615,364 3%	4,525,761 9%	7,349,636 14%	816,402 2%	51,477,907 100%
1,324,449 2%	4,565,045 9%	7,979,702 15%	907,385 2%	53,452,449 100%
1,312,859 2%	4,880,377 9%	8,306,378 15%	894,205 2%	54,424,451 100%
1,255,126 2%	5,096,974 9%	7,905,507 14%	847,840 2%	54,936,852 100%

INDEPENDENT SCHOOL DISTRICT NO. 280

School Tax Levies and Tax Capacity Rates by Fund
Last Ten Fiscal Years

Year Collectible	General Fund	Community Service Special Revenue Fund	Debt Service Fund	Total All Funds
Levies				
2004	\$ 6,166,980	\$ 420,636	\$ 3,726,977	\$ 10,314,593
2005	6,576,224	386,906	3,773,146	10,736,276
2006	8,920,823	433,311	3,356,552	12,710,686
2007	9,559,671	471,854	4,104,279	14,135,804
2008	10,660,102	378,705	4,050,896	15,089,703
2009	11,023,528	441,038	4,111,718	15,576,284
2010	11,061,218	426,230	4,911,509	16,398,957
2011	10,915,132	437,571	5,016,610	16,369,313
2012	10,894,520	443,325	5,195,929	16,533,774
2013	11,681,439	448,603	5,517,081	17,647,123
Tax capacity rates				
2004	5.832	1.394	12.351	19.577
2005	8.168	1.160	11.304	20.632
2006	8.649	1.207	9.348	19.204
2007	9.714	1.212	10.542	21.468
2008	10.912	0.937	10.022	21.871
2009	11.605	1.112	10.366	23.083
2010	10.511	1.045	12.041	23.597
2011	12.251	1.164	13.344	26.759
2012	12.690	1.274	14.930	28.894
2013	13.710	1.301	16.000	31.011

Source: State of Minnesota School Tax Report

INDEPENDENT SCHOOL DISTRICT NO. 280

Tax Capacities
Last Ten Fiscal Years

For Taxes Collectible	Non-Agricultural	Fiscal Disparities		Tax Increment	Total Tax Capacity
		Contribution	Distribution		
2004	\$ 40,027,945	\$ (4,761,791)	\$ 3,756,364	\$ (8,845,829)	\$ 30,176,689
2005	44,116,215	(5,376,991)	3,712,492	(9,302,844)	33,148,872
2006	48,368,155	(5,549,521)	3,835,850	(10,392,306)	36,262,178
2007	52,364,328	(6,137,733)	4,062,540	(11,254,758)	39,034,377
2008	55,347,795	(6,993,569)	4,541,436	(12,350,950)	40,544,712
2009	55,428,070	(7,867,269)	5,172,026	(12,812,496)	39,920,331
2010	51,590,968	(8,248,701)	5,840,702	(8,257,111)	40,925,858
2011	47,080,701	(7,864,995)	5,837,868	(7,011,033)	38,042,541
2012	43,229,608	(6,938,495)	6,030,051	(7,016,169)	35,304,995
2013	41,734,658	(5,994,792)	5,395,576	(6,266,994)	34,868,448

Source: State of Minnesota School Tax Report

INDEPENDENT SCHOOL DISTRICT NO. 280

Property Tax Levies and Receivables
Last Ten Fiscal Years

For Taxes Collectible	Original Levy			
	Local Spread	Fiscal Disparities	Property Tax Credits	Total Spread
2004	\$ 8,585,116	\$ 1,283,587	\$ 445,890	\$ 10,314,593
2005	9,038,784	1,269,004	428,488	10,736,276
2006	11,094,416	1,233,840	382,430	12,710,686
2007	12,299,572	1,438,017	398,215	14,135,804
2008	13,059,904	1,648,768	381,031	15,089,703
2009	13,256,011	1,930,717	389,556	15,576,284
2010	13,654,333	2,293,410	451,214	16,398,957
2011	13,543,572	2,346,823	478,918	16,369,313
2012	13,908,410	2,625,364	–	16,533,774
2013	15,083,955	2,563,168	–	17,647,123

Note 1: Delinquent taxes receivable are written off after seven years.

Note 2: Through 2011, a portion of the total spread levy was paid through tax credits for residential homestead properties which were paid through state aids. Homestead tax credits were discontinued by the state Legislature beginning in 2012.

Source: State of Minnesota School Tax Report

Uncollected Taxes Receivable as of June 30, 2013

Delinquent		Current	
Amount	Percent	Amount	Percent
\$ -	-	\$ -	-
-	-	-	-
-	-	-	-
10,250	0.07	-	-
5,867	0.04	-	-
(52,616)	(0.34)	-	-
(61,379)	(0.37)	-	-
28,730	0.18	-	-
121,853	0.74	-	-
-	-	9,019,218	51.11
<u>\$ 52,705</u>		<u>\$ 9,019,218</u>	

INDEPENDENT SCHOOL DISTRICT NO. 280

Student Enrollment
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM) (for Students Served and Tuition Paid)					Total Pupil Units
	Handicapped and Pre-Kindergarten	Kindergarten	Elementary	Secondary	Total	
2004	27.26	237.38	1,745.64	2,207.16	4,217.44	4,934.14
2005	48.82	279.00	1,711.26	2,178.27	4,217.35	4,904.73
2006	38.93	248.86	1,729.93	2,123.17	4,140.89	4,824.51
2007	46.86	311.20	1,635.50	2,168.15	4,161.71	4,823.84
2008	56.82	294.75	1,678.48	2,052.78	4,082.83	4,743.93
2009	86.06	297.94	1,671.79	2,002.86	4,058.65	4,705.49
2010	89.40	299.62	1,711.45	1,914.15	4,014.62	4,638.40
2011	81.61	354.20	1,861.51	1,858.49	4,155.81	4,753.31
2012	82.28	403.87	1,978.34	1,844.21	4,308.70	4,893.13
2013	93.18	408.86	2,063.59	1,846.98	4,412.61	5,005.17

Note 1: Student enrollment for the most recent year is an estimate.

Note 2: ADM is weighted as follows in computing pupil units:

	Early Childhood and Kindergarten – Handicapped	Kindergarten	Elementary 1–3	Elementary 4–6	Secondary
Fiscal 2004 through 2007	Various	0.557	1.115	1.060	1.300
Fiscal 2008 through 2013	Various	0.612	1.115	1.060	1.300

OTHER REQUIRED REPORTS

INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Expenditures of Federal Awards
Year Ended June 30, 2013

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA No.	Federal Expenditures
U.S. Department of Education		
Passed through Minnesota Department of Education		
Special education cluster		
Special Education – Grants to States	84.027	\$ 1,051,951
Special Education – Preschool Grants	84.173	<u>27,746</u>
Total for special education cluster		1,079,697
Title I Grants to Local Educational Agencies	84.010	905,324
Improving Teacher Quality State Grants	84.367	193,013
English Language Acquisition Grants	84.365	145,688
Special Education Grants for Infants and Families	84.181	47,968
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334	1,000
Passed through Carver-Scott Educational Cooperative		
Career and Technical Education – Basic Grants to States	84.048	20,618
U.S. Environmental Protection Agency		
Passed through Minnesota Department of Education		
Performance Partnership Grant	66.605	100
U.S. Department of Agriculture		
Passed through Minnesota Department of Education		
Child nutrition cluster		
School Breakfast Program	10.553	389,158
National School Lunch Program	10.555	1,290,142
Summer Food Service Program for Children	10.559	<u>68,155</u>
Total child nutrition cluster		<u>1,747,455</u>
Total federal awards		<u><u>\$ 4,140,863</u></u>

Note 1: This Schedule of Expenditures of Federal Awards is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with OMB Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the District's basic financial statements.

Note 2: Nonmonetary assistance of \$139,324 is reported in this schedule at the fair market value of commodities received and disbursed for the National School Lunch Program (CFDA No. 10.555).

Note 3: All pass-through entities listed above use the same CFDA numbers as the federal grantors to identify these grants, and have not assigned any additional identifying numbers.

Note 4: The District provided federal awards to subrecipients as follows:

Program Title	Federal CFDA No.	Amount Provided
Title I Grants to Local Educational Agencies	84.010	\$ 22,551
Improving Teacher Quality State Grants	84.367	\$ 29,853



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the School Board and Management of
Independent School District No. 280
Richfield, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 280, Richfield, Minnesota (the District) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 13, 2013.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

(continued)

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
November 13, 2013



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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL
CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

To the School Board and Management of
Independent School District No. 280
Richfield, Minnesota

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited Independent School District No. 280, Richfield, Minnesota's (the District) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2013. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned costs.

MANAGEMENT'S RESPONSIBILITY

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

(continued)

OPINION ON EACH MAJOR FEDERAL PROGRAM

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to on the previous page that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2013.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to on the previous page. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified one deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item 2013-001 to be a significant deficiency.

The District's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P. A.

Minneapolis, Minnesota
November 13, 2013

INDEPENDENT AUDITOR'S REPORT
ON MINNESOTA LEGAL COMPLIANCE

To the School Board and Management of
Independent School District No. 280
Richfield, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 280, Richfield, Minnesota (the District) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 13, 2013.

The *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the Office of the State Auditor pursuant to Minnesota Statute § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our audit included all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
November 13, 2013

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INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Findings and Questioned Costs
Year Ended June 30, 2013

A. SUMMARY OF AUDIT RESULTS

This summary is formatted to provide federal granting agencies and pass-through agencies answers to specific questions regarding the audit of federal awards.

Financial Statements

What type of auditor's report is issued? X Unmodified
 Qualified
 Adverse
 Disclaimer

Internal control over financial reporting:

Material weakness(es) identified? Yes X No

Significant deficiencies identified? Yes X None reported

Noncompliance material to the financial statements noted? Yes X No

Federal Awards

Internal controls over major federal award programs:

Material weakness(es) identified? Yes X No

Significant deficiencies identified? X Yes None reported

Type of auditor's report issued on compliance for major programs? X Unmodified
 Qualified
 Adverse
 Disclaimer

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133? Yes X No

Programs tested as major programs:

Program or Cluster	CFDA No.
The U.S. Department of Agriculture child nutrition cluster consisting of:	
– National School Lunch Program	10.555
– School Breakfast Program	10.553
– Summer Food Service Program for Children	10.559

Title I Grants to Local Educational Agencies 84.010

Threshold for distinguishing type A and B programs. \$ 300,000

Does the auditee qualify as a low-risk auditee? Yes X No

INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2013

B. FINDINGS – FINANCIAL STATEMENT AUDIT

None.

**C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS
AUDIT**

**SIGNIFICANT DEFICIENCY IN INTERNAL CONTROL OVER COMPLIANCE – U.S. DEPARTMENT OF
AGRICULTURE CHILD NUTRITION CLUSTER – CFDA Nos. 10.553, 10.555, AND 10.559**

**2013-001 Internal Control Over Compliance With Federal Procurement, Suspension, and
Debarment Requirements**

Criteria – Management is responsible for establishing and maintaining effective internal control over compliance with requirements applicable to federal programs expenditures, including procurement, suspension, and debarment requirements applicable to child nutrition cluster federal programs.

Condition – During our audit, we noted that Independent School District No. 280, Richfield, Minnesota (the District) did not have sufficient controls in place within its child nutrition cluster federal programs to assure that it was not contracting for goods or services with parties that are suspended or debarred, or whose principals are suspended or debarred from participating in contracts involving the expenditure of federal program funds.

Questioned Costs – None. Our testing did not indicate any instances of noncompliance with these requirements..

Context – This is a current year finding.

Cause – This was an oversight by district personnel.

Effect – Noncompliance with the procurement, suspension, and debarment requirements could result in the District expending federal funds with vendors that are not eligible to be parties to such transactions, which could be viewed as a violation of the award agreement.

Recommendation – We recommend that the District review its internal control procedures relating to procurement, suspension, and debarment for the child nutrition cluster of federal programs. Internal controls over compliance for this area should include verification that any vendor with which the District contacts for goods or services exceeding \$25,000 is not listed as suspended or debarred on the federal Excluded Parties List System (EPLS) website.

INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2013

**C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS
AUDIT (CONTINUED)**

**SIGNIFICANT DEFICIENCY IN INTERNAL CONTROL OVER COMPLIANCE – U.S. DEPARTMENT OF
AGRICULTURE CHILD NUTRITION CLUSTER – *CFDA Nos. 10.553, 10.555, AND 10.559 (CONTINUED)***

**2013-001 Internal Control Over Compliance With Federal Procurement, Suspension, and
Debarment Requirements (continued)**

Corrective Action Plan

Actions Planned – The District intends to review their procedures relating to procurement, suspension, and debarment for its child nutrition cluster federal programs, and will ensure that all parties with which it contracts for goods or services are eligible to participate in contracts involving the expenditure of federal program funding.

Official Responsible – The District’s Business Manager.

Planned Completion Date – June 30, 2014.

Disagreement With or Explanation of Finding – The District agrees with this finding.

Plan to Monitor – The District’s Business Manager will assure appropriate controls are in place to verify that any vendor with which the District contacts for the child nutrition cluster federal program goods or services exceeding \$25,000 is not listed as suspended or debarred on the federal Excluded Parties List System (EPLS) website.

D. FINDINGS – MINNESOTA LEGAL COMPLIANCE AUDIT

None.

**E. SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – MAJOR FEDERAL AWARD
PROGRAMS AUDIT**

No audit findings were reported for the year ended June 30, 2012.

INDEPENDENT SCHOOL DISTRICT NO. 280

Uniform Financial Accounting and Reporting Standards
Compliance Table
June 30, 2013

		Audit	UFARS	Audit – UFARS
General Fund				
Total revenue		\$ 53,957,256	\$ 53,957,256	\$ –
Total expenditures		\$ 54,936,852	\$ 54,936,850	\$ 2
Nonspendable				
460	Nonspendable fund balance	\$ 302,585	\$ 302,584	\$ 1
Restricted/reserve				
403	Staff development	\$ –	\$ –	\$ –
405	Deferred maintenance	\$ –	\$ –	\$ –
406	Health and safety	\$ (164,664)	\$ (164,664)	\$ –
407	Capital projects levy	\$ (32,255)	\$ (32,255)	\$ –
408	Cooperative revenue	\$ –	\$ –	\$ –
411	Severance pay	\$ –	\$ –	\$ –
414	Operating debt	\$ –	\$ –	\$ –
416	Levy reduction	\$ –	\$ –	\$ –
417	Taconite building maintenance	\$ –	\$ –	\$ –
423	Certain teacher programs	\$ –	\$ –	\$ –
424	Operating capital	\$ 28,509	\$ 28,509	\$ –
426	\$25 taconite	\$ –	\$ –	\$ –
427	Disabled accessibility	\$ –	\$ –	\$ –
428	Learning and development	\$ –	\$ –	\$ –
434	Area learning center	\$ –	\$ –	\$ –
435	Contracted alternative programs	\$ –	\$ –	\$ –
436	State approved alternative program	\$ –	\$ –	\$ –
438	Gifted and talented	\$ 11,237	\$ 11,237	\$ –
441	Basic skills programs	\$ –	\$ –	\$ –
445	Career and technical programs	\$ –	\$ –	\$ –
446	First grade preparedness	\$ –	\$ –	\$ –
449	Safe schools levy	\$ –	\$ –	\$ –
450	Pre-kindergarten	\$ –	\$ –	\$ –
451	QZAB payments	\$ –	\$ –	\$ –
452	OPEB liability not in trust	\$ –	\$ –	\$ –
453	Unfunded severance and retirement levy	\$ –	\$ –	\$ –
Restricted				
464	Restricted fund balance	\$ –	\$ –	\$ –
Committed				
418	Committed for separation	\$ –	\$ –	\$ –
461	Committed fund balance	\$ –	\$ –	\$ –
Assigned				
462	Assigned fund balance	\$ 227,762	\$ 227,762	\$ –
Unassigned				
422	Unassigned fund balance	\$ 779,515	\$ 779,517	\$ (2)
Food Service				
Total revenue		\$ 2,229,188	\$ 2,229,188	\$ –
Total expenditures		\$ 2,075,237	\$ 2,075,237	\$ –
Nonspendable				
460	Nonspendable fund balance	\$ 71,629	\$ 71,628	\$ 1
Restricted				
452	OPEB liability not in trust	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ 178,449	\$ 178,449	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –
Community Service				
Total revenue		\$ 1,276,356	\$ 1,276,356	\$ –
Total expenditures		\$ 1,216,976	\$ 1,216,975	\$ 1
Nonspendable				
460	Nonspendable fund balance	\$ 1,030	\$ 1,030	\$ –
Restricted/reserve				
426	\$25 taconite	\$ –	\$ –	\$ –
431	Community education	\$ 100,636	\$ 100,636	\$ –
432	ECFE	\$ 5,314	\$ 5,314	\$ –
444	School readiness	\$ 8,663	\$ 8,663	\$ –
447	Adult basic education	\$ –	\$ –	\$ –
452	OPEB liability not in trust	\$ –	\$ –	\$ –
Restricted				
464	Restricted fund balance	\$ –	\$ –	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –

INDEPENDENT SCHOOL DISTRICT NO. 280

Uniform Financial Accounting and Reporting Standards
Compliance Table (continued)
June 30, 2013

		Audit	UFARS	Audit – UFARS
Building Construction				
Total revenue		\$ –	\$ –	\$ –
Total expenditures		\$ –	\$ –	\$ –
Nonspendable				
460	Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted/reserve				
407	Capital projects levy	\$ –	\$ –	\$ –
409	Alternative facility program	\$ –	\$ –	\$ –
413	Project funded by COP	\$ –	\$ –	\$ –
Restricted				
464	Restricted fund balance	\$ –	\$ –	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –
Debt Service				
Total revenue		\$ 3,795,595	\$ 3,795,594	\$ 1
Total expenditures		\$ 4,201,466	\$ 4,201,465	\$ 1
Nonspendable				
460	Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted/reserve				
425	Bond refundings	\$ –	\$ –	\$ –
451	QZAB payments	\$ –	\$ –	\$ –
Restricted				
464	Restricted fund balance	\$ 520,385	\$ 520,385	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –
Trust				
Total revenue		\$ 29,710	\$ 29,710	\$ –
Total expenditures		\$ 31,364	\$ 31,364	\$ –
422	Net position	\$ 416,119	\$ 416,119	\$ –
Internal Service				
Total revenue		\$ 6,067,442	\$ 6,067,442	\$ –
Total expenditures		\$ 5,299,417	\$ 5,299,416	\$ 1
422	Net position	\$ 768,025	\$ 768,026	\$ (1)
OPEB Revocable Trust Fund				
Total revenue		\$ –	\$ –	\$ –
Total expenditures		\$ –	\$ –	\$ –
422	Net position	\$ –	\$ –	\$ –
OPEB Irrevocable Trust Fund				
Total revenue		\$ 139,223	\$ 139,223	\$ –
Total expenditures		\$ 801,901	\$ 801,901	\$ –
422	Net position	\$ 12,148,731	\$ 12,148,731	\$ –
OPEB Debt Service Fund				
Total revenue		\$ 1,358,190	\$ 1,358,191	\$ (1)
Total expenditures		\$ 1,305,556	\$ 1,305,556	\$ –
Nonspendable				
460	Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted				
425	Bond refundings	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ 109,440	\$ 109,440	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –

Note: Statutory restricted deficits, if any, are reported in unassigned fund balances in the financial statements in accordance with accounting principles generally accepted in the United States of America.

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