

# NONNEWAUG REGIONAL SCHOOL DISTRICT #14 TOWNS OF BETHLEHEM AND WOODBURY

AUDITED FINANCIAL STATEMENTS AND SUPPLEMENTAL FINANCIAL DATA

**JUNE 30, 2018** 

# Nonnewaug Regional School District #14 Towns of Bethlehem and Woodbury June 30, 2018

# TABLE OF CONTENTS

	PAGE
Independent Auditors' Report	1-3
Management's Discussion and Analysis	4-9
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	10
Statement of Activities	11
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	12
Reconciliation of the Balance Sheet of Governmental Funds	
to the Statement of Net Position	13
Statement of Revenues, Expenditures and Changes in Fund Balances	14
Reconciliation of the Statement of Revenues, Expenditures, and	
Changes in Fund Balances of Governmental Funds to the	
Statement of Activities	15
Fiduciary Funds:	16
Statement of Fiduciary Net Position	16 17
Statement of Changes in Fiduciary Net Position	1 /
Notes to Financial Statements	18-48
Required Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balances –	
General Fund - Budget and Actual (Non GAAP Budgetary Basis)	49
Schedule of Changes in Net Pension Liability and Related Ratios –	
Last Five Fiscal Years	50
Schedule of Employer Contributions – Last Ten Fiscal Years	51
Schedule of Investment Returns – Last Five Fiscal Years	52
Schedule of District's Proportionate Share of the Net Pension Liability –	
Teachers' Retirement Plan	53
	<i>5</i>
Schedule of the District's Proportionate Share of the Net OPEB Liability	54
Schedule of Changes in Net OPEB Liability and Related Ratios	55
Special Revenue Funds:	
Combining Balance Sheet – Non Major Governmental Funds	56
Combining Statement of Revenue, Expenditures and Changes in	
Fund Balance - Non Major Governmental Funds	57
Fiduciary Funds:	
Detail Statement of Scholarship Net Position – Private Purpose Trust Fund	s 52
Detail Statement of Scholarship Net Position – Private  Detail Statement of Changes in Scholarship Net Position – Private	.u JU
Purpose Trust Funds	59
Agency Funds:	
Statement of Changes in Assets and Liabilities	60
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# Nonnewaug Regional School District #14 Towns of Bethlehem and Woodbury June 30, 2018

TABLE OF CONTENTS (continued)	PAGE
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters based on an Audit of Financial Statements performed in accordance with Government Auditing Standards	61-62
AUDIT OF STATE FINANCIAL ASSISTANCE PROGRAMS:	
Report on Compliance for Each Major Program; Report on Internal Control Over Compliance: and Report on the Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act	63-64
Schedule of State Financial Assistance	65
Notes to Schedule of State Financial Assistance	66
Audit Results of State Financial Assistance Programs	67



#### INDEPENDENT AUDITORS' REPORT

Board of Education
Nonnewaug Regional School District #14
Bethlehem and Woodbury, Connecticut

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Nonnewaug Regional School District #14, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Nonnewaug Regional School District #14's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Nonnewaug Regional School District #14, as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As described in Note 17 to the financial statements, during the fiscal year ended June 30, 2018, Nonnewaug Regional School District #14 adopted new accounting guidance, GASB No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. The net position of Nonnewaug Regional School District #14 has been restated to recognize the net other postemployment benefit liability in accordance with GASB No. 75. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on Pages 4 through 9 the budgetary comparison schedule on page 49, and supplementary pension information on pages 50 through 53 and supplementary OPEB information on Pages 54 and 55, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Nonnewaug Regional School District #14's basic financial statements. The combining and individual nonmajor fund financial statements, and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, and supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 14, 2019, on our consideration of Nonnewaug Regional School District #14's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Nonnewaug Regional School District #14's internal control over financial reporting and compliance.

February 14, 2019

Charles Haund Co

#### Introduction

Our discussion and analysis of Nonnewaug Regional School District #14 (District) financial performance provides the reader an overall narrative review of the School District's financial activities for the year ended June 30, 2018. The intent of this discussion and analysis is to look at the district performance as a whole; however, readers should also review the notes to the financial statements to enhance their understanding of the district's performance. Information contained in this section is explained by the more detailed information contained elsewhere in the financial statements, notes to the financial statements and accompanying material.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, issued June 1999; the GASB Statement No. 37, Basic Financial Statement – and Management Discussion and Analysis – for State and Local Governments: Omnibus, an amendment to GASB Statement No. 21 and No. 34, issued in June 2001. Certain comparative information between the current and the prior year is required to be presented.

## Financial Highlights

The following are some of the financial highlights for the June 30, 2018 fiscal year.

- Total net position is \$9,235,473. This is a decrease of \$3,539,399 over the prior year net position of \$12,774,872.
- Overall net expenditures of \$29,669,610 were less than gross revenue of \$30,479,451 by \$809,841.
- Long-term debt obligations as of June 30, 2018 were \$32,259,174, which compares to the June 30, 2017 debt obligations of \$9,803,022; an increase of \$22,456,152 primarily due to a 22,300,000 Bond Anticipation Note directly related to the Nonnewaug High School Renovation Project.
- Pension Plan fiduciary net position as a percentage of the total pension liability improved to 85.45% as of June 30, 2018. That is a 12.28% improvement from the 73.17% net position as of June 30, 2014.
- Capital Assets increased \$12,443,081 due in large part to the high school building renovation in progress.
- The District's compliance with GASB 75, Post Retirement Benefit Obligations, is \$6,973,455 at June 30<sup>th</sup>. Although no actual cash payments will be needed for meeting the actuarial computed value of the post retirement benefit, this calculation is based upon certified teachers who retire under the State Teacher Retirement system but are able to purchase medical insurance through the District's group medical plan. All premiums are paid by the retiree with no cost to the District.

#### **Overview of Financial Statements**

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The three sections together provide a comprehensive overview of the District. The basic financial statements are comprised of two kinds of statements that present financial information from different perspectives:

- Government-wide financial statements, which comprise the first two statements, provide both short-term and long-term information about the entity's overall financial position.
- Fund financial statements focus on reporting the individual parts of the District operations in more detail. The fund financial statements comprise the remaining statements.
  - O Governmental funds statements tell how general government services were financed in the short term as well as what remains for future spending.
  - o **Fiduciary fund** statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others, to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The basic financial statements are followed by a section of required supplementary information that further explains and supports the financial statements.

#### **Government-Wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net assets and how they have changed. Net assets, the difference between the assets and liabilities, is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District, one needs to consider additional non-financial factors such as changes in enrollment, changes in program funding by the Federal and State governments, and condition of facilities.

The government-wide financial statements of the District include government activities. Most of the District's basic services are included here, such as regular education, food service, maintenance and general administration. Local revenue funding and federal and state grants finance most of these activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds, not the District as a whole. Funds are accounting devises that the District uses to keep track of specific sources of funding and spending for particular programs. Some funds are required to be established by state law and by bond covenants. The Board of Education establishes other funds to control and manage money for particular purposes or to show that the District is meeting legal responsibilities for using certain revenues. The District has two kinds of funds:

Governmental funds – Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the General Fund balance left at year-end that are available for distribution to the member towns to offset future property tax increases. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the government funds statements that explains the relationship (or differences) between them.

Fiduciary funds – The District is the trustee, or fiduciary, for assets that belong to others; for the District, the student body activities fund is an agency fund. The District is responsible for ensuring the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. We exclude these activities from the district-wide financial statements because the District cannot use the assets to finance its operations.

## Financial Analysis of the Entity as a Whole

#### Net Assets

The District's combined net position was \$9,235,473 at June 30, 2018.

<u>Total</u>	
Governmen	tal
Activities	

Assets	Balance June 30, 2018	Balance June 30, 2017
Cash and cash equivalents	\$ 16,606,005	\$ 9,619,877
Receivable - miscellaneous fees	123,304	
Inventory	3,580	•
Due from State of Connecticut	440,061	•
Capital Assets, Net of	,	<b>,_</b>
Accumulated Depreciation	29,167,386	17,162,910
Total Assets	\$ 46,340,336	\$ 27,304,904
Total Deferred Outflows of Resources	\$94,849	\$
<u>Liabilities</u>		
Accounts Payable & Accrued Expenses	\$ 3,721,038	\$ 806,398
Accrued interest	537,854	34,654
Net Pension Obligation		1,111,908
Other Post Retirement Benefit Obligation		2,572,340
Unearned Revenue	80,445	99,580
Long-Term Debt	32,259,174	9,803,022
Total Liabilities	\$ <u>36,598,511</u>	\$ <u>14,427,902</u>
Total Deferred Inflows of Resources	\$601,201	\$ <u>102,130</u>
Net Position		
Invested in Capital Assets, Net		
of Related Debt	\$ 28,464,244	\$ 16,459,768
Restricted	5,228,392	, ,
Unrestricted		(5,481,268)
Total Net Position	\$ <u>9,235,473</u>	\$ <u>12,774,872</u>

# **Changes in Net Position**

The District's total revenues were \$41,435,993. A summary of the changes in net assets follows. Other General Fund Revenues were more or less than expected as follows:

The total cost of all programs and services was \$40,626,152. The District's expenses are predominately related to educating and caring for students and were \$27,433,553 or 67.5% of the total. Operations and maintenance of the facilities (plant services), general administrative, debt service, ancillary services and unallocated items accounted for the remaining expenses.

The following is a summary of the net increase/(decrease) in the assets of the District.

Changes in Net Assets
For the Year Ended
Governmental Activities

	June 30, 2018	June 30, 2017
Revenues		
Program Revenues:		
Charges for Services	\$ 2,511,438	\$ 2,600,929
Operating Grants & Contributions	8,184,533	7,757,705
Capital Grants & Contributions	260,571	42.265
General Revenues		
Participating towns	30,407,851	30,022,622
Local Revenues	71,600	99,549
Total Revenues	\$ 41,435,993	\$ 40,523,070
Program Expenses		
Instruction	\$ 17,806,143	\$ 18,640,381
Instruction – Supporting Services	1,385,313	2,191,940
General Administration	2,707,239	2,548,044
Plant Services	2,847,452	1,927,277
Transportation	1,965,414	1,821,430
School Lunch Services	721,992	739,611
Debt Service	391,603	47,417
Depreciation - unallocated	942,843	856,296
Capital Outlay - unallocated	297,604	397,202
Employee benefits - unallocated	11,560,549	10,656,342
Total Expenses	\$ <u>40,626,152</u>	\$ 39,825,940
Increase/(Decrease) in Net Assets	\$ 809,841	\$ 697,130
Net Position – Beginning of Year*	\$ <u>8,425,632</u>	\$ <u>12,077,742</u>
Net Position – End of Year	\$ <u>9,235,473</u>	\$ <u>12,774,872</u>

<sup>\*</sup>As Restated

#### **Governmental Activities**

The net cost of all governmental activities this year was \$29,669,610.

The following is a summary of the net cost of governmental activities.

			Net Cost of Service	<u>es</u>
		<u>2018</u>		<u>2017</u>
Instructional services	\$	13,668,323	\$	14,462,008
Instruction – supporting services		1,385,313		2,191,940
General Administration		2,707,239		2,548,044
Plant Services		2,847,452		1,927,277
Transportation		1,965,414		1,821,430
School Lunch Services	(	4,129	)	10,589
Debt Service		391,603	}	47,417
Depreciation		942,843	}	856,296
Capital outlay		297,604	ļ	397,202
Employee benefits	_	5,467,948		5,162,838
<u>Total</u>	\$_	29,669,610	\$_	29,425,041

#### Financial Analysis of the District's Funds

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported a combined fund balance of \$13,031,392 which compares to last year's ending fund balance of \$9,236,016. This was an increase in the fund balance of \$3,795,376.

#### General Fund Budgetary Expenditure Highlights

A schedule of the District's original and final budget amounts compared with actual revenues and expenses are provided in the supplemental section of the audited financial report. General fund expenditures for the fiscal year ended June 30, 2018 totaled \$33,319,422 and was \$26,358 less than the approved budget.

Variance include the following key items:

Salaries - certified - Favorable to budget by \$102,264

Salaries - classified - Unfavorable to budget by \$172,468 additional sped paraprofessionals

Employee Benefits - Favorable to budget by \$495,592.

<u>Purchased Services</u> – Unfavorable to the budget by \$286,185 Repairs to building

<u>Capital Outlay</u> – Unfavorable to the budget by \$156,134 Building Improvements

Transfers to other funds – The state legislature established the ability to transfer to a capital reserve fund up to 1% of its approved appropriation. The Board of education again voted to transfer to this fund \$127,370 for future capital or non-recurring expenditures. This fund can be carried forward each year and is subject to Board of Education approval for expenditures made from it and the balance at the end of the year is \$1,280,682.

A summary of interfund transfers follows:

	<u>Transfers Received</u>	Transfers To
Major Funds:	From Other Funds	Other Funds
General Fund	\$	\$ 852,398
Capital Reserve Fund	127,370	
High School Renovation Fund	725,028	
	\$ <u>852,398</u>	\$ 852,398

# **Economic Factors and Next Year's Budgets and Rates**

At the time these financial statements were prepared and audited, the District contemplated the following factors that could affect its financial planning process in the future.

- The Towns of Woodbury and Bethlehem continue to be concerned with the effect the current economic climate may have on their ability to generate revenue while holding taxes steady. The First Selectman from each town has raised concerns about increases in town budgets and the likely decreases in state funding and possible exposure to fund a significant portion of the annual contribution to the CT Teachers Retirement System formerly funded by CT State Government.
- The uncertainty of state funding may well have an impact on the financial operations of the District. The State of Connecticut is again reviewing changes to their biennial budget that which may impact funding to local schools and towns.

# **Contacting the District's Financial Management**

This financial report is designated to provide our citizens, taxpayers, parents, participants, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact the business office of Nonnewaug Regional School District #14.

# Nonnewaug Regional School District #14 Towns of Bethlehem and Woodbury Statement of Net Position June 30, 2018

June 30, 2016	Governmental Activities
Assets:	\$
Cash and cash equivalents	16,606,005
Receivable - miscellaneous fees	123,304
Inventory	3,580
Due from State of Connecticut	440,061
Non Current Assets:	
Capital assets - net	29,167,386
Total Assets	46,340,336
Deferred Outflows of Resources:	
Deferred pension/OPEB related items	94,849
Liabilities:	
Accounts payable	3,399,834
Accrued expenses	321,204
Accrued interest	537,854
Unearned revenue	80,445
Non Current Liabilities:	
Due within one year	22,646,459
Due in more than one year	9,612,715
Total Liabilities	36,598,511
Deferred Inflows of Resources:	
Deferred pension/OPEB related items	601,201
Net Position:	
Investment in capital assets, net of related debt	28,464,244
Restricted for:	
Member towns	149,960
Special accounts	27,667
Food service	12,033
Nonnewaug H.S. renovation	2,211,647
Debt service	38,143
Other post-employment benefits	1,508,260
Reserve for Specific Capital Improvements	1,280,682
Unrestricted	(24,457,163)
Total Net Position	\$ 9,235,473

Nonnewaug Regional School District #14
Towns of Bethlehem and Woodbury
Statement of Activities
Year Ended June 30, 2018

Net (Expense)

				Progi	Program Revenues			Net Position	ition
		1			Operating		Capital	Total	_
			Charges for	-	Grants and	9	Grants and	Governmental	ental
Functions		Expenses	Services	0	Contributions	ರ <u>ಿ</u>	Contributions	Activities	ies
Governmental activities:									
	<del>6∕3</del>	17,806,143 \$	3 1,960,644 \$	<b>⇔</b>	1,916,605 \$	<del>69</del>	260,571 \$	(13,668,323)	8,323)
Supporting services:							*1		
Instructional staff		1,385,313	1		1		•	(1,38	(1,385,313)
Administrative		2,707,239	i		ı		1	(2,70	(2,707,239)
Operation and maintenance of facilities		2,847,452	•		ı		1	(2,84)	(2,847,452)
Transportation		1,965,414	•		•		ı	(1,96	(1,965,414)
School lunch services		721,992	550,794		175,327		ı	•	4,129
Interest expense - unallocated		391,603			1		1	(39)	(391,603)
Depreciation - unallocated		942,843	•		1		ı	(94)	(942,843)
Capital outlay - unallocated		297,604	ī				ı	(59,	(297,604)
Employee benefits - unallocated		11,560,549	1		6,092,601		ı	(5,46	(5,467,948)
	 ∽	40,626,152 \$	2,511,438	8	8,184,533	   	260,571	(29,669,610)	9,610)

\$ 9,235,473	Net position - ending
8,425,632	Net position - beginning as restated
809,841	Change in net position
30,479,451	Total general revenues
31,451	Miscellaneous
40,149	Unrestricted earnings on investments
6,868,828	Town of Bethlehem
23,539,023	Town of Woodbury
	Participating towns:

The accompanying notes are an integral part of these financial statements.

Nonnewaug Regional School District #14 Towns of Bethlehem and Woodbury

Balance Sheet		Major Funds			
Governmental Funds		Capital Project	Reserve for	Other	Total
June 30, 2018		High School	Specific Capital	Governmental	Governmental
	General	Renovation	Improvements	Funds	Funds
Assets: \$	8	\$		\$	
Cash and cash equivalents	16,494,113	1	1	111,892	16,606,005
Inventory	1	1	1	3,580	3,580
Due from other funds	446,021	12,836,724	1,351,581	28,929	14,663,255
Due from St. of Connecticut	:	-	i	440,061	440,061
Accounts receivable	84,882	1	1	38,422	123,304
Total Assets \$ =	17,025,016 \$	12,836,724 \$	1,351,581	\$ 622,884 \$	31,836,205
Liabilities: \$	€>	€9	σ,	€9	
Accounts payable	25,358	3,285,002	70,899	18,575	3,399,834
Employment termination benefits	277,827	l	-	1	277,827
Accrued interest	1	340,075	i	-	340,075
Due to other funds	14,217,234	ļ	!	446,021	14,663,255
Accrued payroll	43,377	1	-	1	43,377
Uneamed revenue	i	1	1	80,445	80,445
Total Liabilities	14,563,796	3,625,077	70,899	545,041	18,804,813
Fund Balances:					
Nonspendable:					
Inventories	1	!	!	3,580	3,580
Restricted for:					
Capital and nonrecurring	1	1	1,280,682	1	1,280,682
Member towns	149,960	1	1	I	149,960
Committed for:					
Other post-retirement benefits	1,508,260	1	1	1	1,508,260
Debt service	1	1	1	38,143	38,143
Special activities		1	1	27,667	27,667
Nonnewang HS Renovation	1	9,211,647	1	1	9,211,647
Unassigned	803,000	!	1	8,453	811,453
Total Fund Balances	2,461,220	9,211,647	1,280,682	77,843	13,031,392
Total Liabilities				·	
and Fund Balances	17,025,016 \$	12,836,724 \$	1,351,581 \$	622,884 \$	31,836,205

The accompanying notes are an integral part of these financial statements.

Nonnewaug Regional School District #14
Towns of Bethlehem and Woodbury
Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Position
June 30, 2018

Total fund balances for governmental funds	***		\$	13,031,392
Total net position reported for governmental activities				
in the statement of net position is different because:				
Capital assets used in governmental funds are not financial resources and therefore are not reported in the funds.  Capital assets, net of \$16,846,881 accumulated depreciation				29,167,386
Other long-term assets and deferred outflows of resources are not average pay for current period expenditures, and therefore, are unavailable in	ailab	le to funds:		25,107,300
Deferred inflows/outflows related to pension/OPEB				(506,352)
Long-term liabilities that pertain to governmental funds, including bonds payable, are not due and payable in the current period and therefore are not reported as fund liabilities.  All liabilities - both current and long-term - are reported in the statement of net position. Balances at year-end are:				
Net pension liability Bond Anticipation Note payable Accrued interest payable Net OPEB Liability Leases payable Termination benefits payable Early retirement payable and other compensated absences	\$	(812,910) (22,300,000) (197,779) (6,973,455) (602,139) (186,377) (1,384,293)		(32,456,953)
Total net position of governmental activities			\$_	9,235,473

The accompanying notes are an integral part of these financial statements.

Nonnewaug Regional School District #14 **Fowns of Bethlehem and Woodbury** 

Statement of Revenue, Expenditures and Changes in Fund Balances

Governmental 8,445,104 40,149 550,794 5,968,310 297,323 1,960,644 31,451 988,309 66,404 41,435,993 4,090,347 6,385,858 30,407,851 1,403,450 156,223 Funds Total Governmental 550,794 1,020,113 29,452 382,620 7,444 93,506 48,688 297,323 1,600,432 408,031 Other Funds Specific Capital Improvements Reserve for Major Funds Capital Project 31,467 31,467 High School Renovation 8,609 30,407,851 1,960,644 15,560,279 11,396,006 839,621 156,223 66,404 7,424,991 39,804,094 3,707,727 6,215,202 General Liability and property insurance Sales of lunches, milk, and other Other fees and contributions Cost of food purchased Supplies and materials Year Ended June 30, 2018 Federal & state grants **Total Revenues** Salaries - classified Purchased services Employee benefits Salaries - certified **Governmental Funds** Participating towns Investment income Dues and fees **Expenditures:** Tuition Revenue:

250,000 15,463,125 37,640,617 3,795,376 9,236,016 13,031,392 (1,407)77,843 1,601,839 79,250 1,601,839 127,370 (25,144)25,144 1,255,538 1,280,682 (3,353,469)15,463,125 725,028 3,384,936 5,826,711 9,211,647 250,000 (852,398) 386,703 39,417,391 2,074,517 2,461,220 38,814,993 Sources over Expenditures and Other Uses Excess (Deficiency) of Revenues and Other Proceeds from Bond Anticipation Note Total Expenditures and Other Fund Balance - beginning of year Other Financing Sources (Uses): Financing Sources (Uses) Operating transfers in (out) Total Expenditures Fund Balance - end of year Capital lease proceeds

3,605,915

264,227

12,443,081

873,531

Capital outlay Debt Service:

Principal Interest

391,603 53,353,742

102,226

391,603

1

12,834,684

The accompanying notes are an integral part of these financial statements.

Nonnewaug Regional School District #14

Towns of Bethlehem and Woodbury

Reconciliation of the Statement of Revenues, Expenditures, and Changes in

Fund Balances of Government Funds to the Statement of Activities

Year End June 30, 2018

#### Net change in fund balances-total governmental funds

\$ 3,795,376

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, assets with an initial, individual cost of more than \$5,000 are capitalized and the cost is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital outlays 13,197,319
Depreciation expense (942,843)

12,254,476

The governmental funds report bond proceeds as financing sources, while repayment of bond principal is reported as an expenditure. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities and repayment of principal reduces the liability. Also, governmental funds report the effect of issuance costs and premiums when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities, however, interest expense is recognized as it accrues, regardless of when it is due. The net effect of these differences in the treatment of general obligation bonds and related items is as follows:

Bond proceeds	(15,300,000)
Repayment of capital leases	101,003
Interest expense - Bond anticipation note, leases	(163,125)
Capital lease proceeds	(250,000)
	(15,612,122)

In the statement of activities, certain operating expenses - compensated absences (vested days), special termination benefits (early retirement) and pension liability - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). During this year the net difference is as followes:

Compensated absences and termination benefits	529,210
Net OPEB Liability	(51,875)
Net pension liability	298,998
Change in deferred inflows/outflows related to pension/OPEB	(404,222)

# Change in net position of governmental activities

809,841

Nonnewaug Regional School District #14 Towns of Bethlehem and Woodbury Statement of Fiduciary Net Position Fiduciary Funds June 30, 2018

		Pension Trust Fund		Private Purpose Trust Fund		Agency Fund
Assets	\$		\$		\$	
Cash and cash equivalents				442,466		225,953
Investments		4,772,491				
Total Assets	\$	4,772,491	\$	442,466	\$	225,953
Liabilities and Net Position:						
Liabilities:  Due to student groups	\$		\$		\$	225,953
Net Position:						
Held in trust for pension benefits and scholarships	\$	4,772,491	\$	442,466	\$	

Nonnewaug Regional School District #14
Towns of Bethlehem and Woodbury
Statement of Changes in Fiduciary Net Position
Year Ended June 30, 2018

	Pension Tru Fund	ust Private Purpose Trust Fund
Additions:	\$	\$
Contributions		61,080
Investment income	123,28	7 4,058
Appreciation in market value	331,44	9
Employer contributions	315,00	0
Total additions	769,73	6 65,138
Deductions:		
Pension benefits	257,13	5
Administrative costs	27,41	4
Scholarships		57,100
Total deductions	284,54	9 57,100
Net change	485,18	8,038
Net Position held in Trust for Pension		
Benefits and Scholarships:		
Beginning of Year	4,287,30	434,428
End of Year	\$ 4,772,49	01 \$ 442,466

The accompanying notes are an integral part of these financial statements.

# Note "1" - Summary of Significant Accounting Policies:

#### A. Basis of Presentation:

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

Management's Discussion & Analysis – provides introductory information on basic financial statements and an analytical overview of the district's financial activities.

Government-wide financial statements – consist of a statement of net position and a statement of activities, which are prepared on the accrual basis of accounting. These statements distinguish between governmental activities and business-type activities and exclude fiduciary (employee retirement system and agency funds). Capital assets and long-term obligations (general obligation bonds, compensated absences, etc.) are included along with current assets and liabilities.

Fund Financial statements – provide information about the district's governmental, and fiduciary funds. These statements emphasize major fund activity and, depending on the fund type, utilize different basis of accounting. Governmental funds focus on sources, uses, and balances of current financial resources and often have budgetary orientation, and therefore use a modified accrual basis of accounting utilizing encumbrance accounting. Fiduciary funds focus on net position and changes in net position, and include assets held in a trustee (Pension Trust Fund and Private Purpose Trust Funds) or agency (Student Activity Funds) and utilize the accrual basis of accounting.

Required supplementary information – in addition to the MD&A, budgetary comparison schedules are presented for the General Fund, which is the only fund with a legally adopted budget. The original budget for revenues and expenditures and the final adjusted budget are presented in comparison with the actual final budgetary revenues and expenditures (including encumbrances). The Pension Trust Fund presents additional schedules as required by GASB 67, 68 and 73, and the OPEB Plan presents additional schedules as required by GASB 75.

# B. Reporting Entity:

The school system constitutes an on-going entity established by an act of the state legislature that designated the school board of education as the governing authority. Members of the school board of education are elected by the public and have responsibilities over all activities related to public elementary and secondary school education. The board of education receives local, state, and federal funding, and must therefore comply with various requirements of these funding source entities. However, the board is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Standards, since the board of education members are elected by the public and have governing authority. Governing authority includes the power to designate management, the responsibility to significantly influence operations, and primary accountability for fiscal matters.

# Note "1" - Summary of Significant Accounting Policies (continued):

For financial reporting purposes, the District's financial statements include all funds and account groups over which the District exercises oversight responsibility in accordance with the criteria set forth in Governmental Accounting Standards Board (GASB) Statement No. 14. Oversight responsibility was determined on the basis of financial independence, selection of governing authority, designation of management, ability to significantly influence operations, accountability for fiscal matters and scope of public services. Based on the aforementioned criteria Nonnewaug Regional School District #14 has no component units.

#### C. Government-wide and Fund Financial Statements

Government-wide Financial Statements – The statement of net position and the statement of activities display information about the school district as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the district. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All revenues not classified as program revenues are presented as general revenues of the district.

#### Fund Financial Statements

Fund financial statements report detailed information about the District. Their focus is on major funds rather than reporting funds by type. Each major governmental fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type. A description of the various fund financial statements follows:

#### Governmental-Funds:

#### General Fund:

This fund is the general operating fund of the District and provides the accounting for budgeted revenue and expenditures applicable to the direct operation of the school system.

#### **Special Revenue Funds:**

These funds account for revenue that is restricted as to its use under specific provisions of law, or donor's intentions. State and Federal Grant Fund, a special revenue fund, accounts for state and federal grants programs which are governed by various rules and regulations of the grantor agencies.

# Note "1" - Summary of Significant Accounting Policies: (continued)

#### Capital Projects Fund:

Capital Projects Funds account for financial resources to be used for the acquisition or construction of major capital facilities, which are not financed by Proprietary and Trust Funds.

#### **Debt Service Fund:**

The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

#### Fiduciary Funds:

#### Trust and Agency Funds:

Accounts for assets held for the District in a trustee or custodial capacity. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### Pension Trust Funds:

Accounts for the activities of the District's single-employer public employee retirement system (PERS).

#### Private Purpose Trust Funds:

Accounts for scholarship funds held in trust for the benefit of individuals.

#### D. Measurement Focus and Basis of Accounting:

#### Measurement Focus:

#### Government-wide Statements

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### Fund Financial Statements

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Note "1" - Summary of Significant Accounting Policies: (continued)

#### **Basis of Accounting:**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The Fund financial statements are prepared using either modified accrual for governmental funds or accrual basis for fiduciary funds.

# Revenues, Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recognized in the accounting period when they become both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current fiscal year.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include contributions by member towns, grants, entitlements and donations. On an accrual basis, revenue from member towns is recognized in the fiscal year for which the amounts are due. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been met. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: contributions by member towns, investment earnings, tuition, grants and student fees.

#### Expenditures/Expenses

On the accrual basis of accounting, expenses are recorded at the time they are incurred. The measurement focus of governmental fund accounting is on flow of current financial resources. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred except for (1) principal and interest on general long-term debt, which is recorded when due, and (2) the costs of accumulated unpaid vacation and sick leave, which are reported as fund liabilities in the period in which they will be liquidated with available financial resources rather than in the period earned by employees.

## E. Fund Equity and Net Assets – Governmental Funds:

Beginning with fiscal year 2011, the District implemented GASB Statement 54 "Fund Balance Reporting and Governmental Fund Type Definitions". This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used.

# Note "1" - Summary of Significant Accounting Policies: (continued)

- Nonspendable fund balance amounts that are not in a spendable form (such as inventory) or are required to be maintained intact, legally or contractually.
- Restricted fund balance amounts constrained to specific purposes by external parties, constitutional provisions or enabling legislation.
- Committed fund balance amounts constrained to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Education.
- Assigned fund balance amounts the government intends to use for a specific purpose, but are neither restricted nor committed, as authorized by the Board of Education.
- Unassigned fund balance amounts that are available for any purpose.

#### F. Deposits and Investments:

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be placed with any "qualified public depository" as defined by statute, which has its main place of business in the State of Connecticut.

The District's cash and cash equivalents are comprised of cash on hand, demand deposits, and all other highly liquid, short-term investments with original maturities of three months or less.

The Connecticut General Statutes authorize the investment of funds in the obligations of the United States, or may be invested in any state or other tax exempt political subdivision under certain conditions. Funds may also be deposited in the State Treasurer's Short-Term Investment Fund (STIF). The provisions of the statutes regarding the investments of municipal pension funds does not specify permitted investments. Therefore investments of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan.

District Investments are reported at fair value.

#### G. Inventories:

Inventories are valued at cost using the first-in/first-out (FIFO) method, except for USDA donated commodities, which are valued at market value. The cost of governmental fund type inventories, are recorded as expenditures when consumed rather than when purchased. Inventories are comprised of food products for the School Cafeteria Fund.

#### H. Prepayments:

Certain payments to vendors provide benefits in future accounting periods and therefore are recorded as prepayments on both government-wide and fund financial statements.

# I. Capital Assets and Depreciation

General capital assets are reported in the government-wide statement of net assets but are not reported in the fund financial statements.

# Note "1" - Summary of Significant Accounting Policies: (continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District follows the policy of not capitalizing assets with a cost of less than \$5,000 and a useful life of less than 1 year. The District does not possess any infrastructure.

All reported capital assets, with the exception of land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Useful Life
Land	not depreciated
Land improvements	15 - 20
Buildings & Improvements	20 - 50
Furniture and Equipment	5 – 15

#### J. Interfund Activity

Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds.

On fund financial statements, short-term interfund loans are classified as interfund "due from/to other funds". These amounts are eliminated in the statement of net assets.

#### K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's right to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at June 30 by those employees who are currently eligible to receive termination payments and those employees for whom it is probable they will become eligible to receive termination benefits in the future. The criteria for determining the vacation and sick leave liability is derived from Board policy, negotiated agreements, and state laws.

The entire compensated absence liability is reported on the government-wide financial statements. For governmental fund financial statements, the amount of accumulated vacation and sick leave of employees has been recorded as a current liability to the extent that the amounts are expected to be paid using expendable available financial resources. The balance of the liability is not recorded.

Note "1" - Summary of Significant Accounting Policies: (continued)

## L. Accrued Liabilities and Long-term Debt

All accrued liabilities and long-term debt are reported in the government-wide financial statements. For governmental fund financial statements, the accrued liabilities are generally reported as a governmental fund liability if due for payment as of the balance sheet date regardless of whether they will be liquidated with current financial resources. However, claims and judgments and compensated absences paid from governmental funds are reported as a liability in the fund financial statements only for the portion expected to be financed from expendable available financial resources. Long-term debt paid from governmental funds is not recognized as a liability in the fund financial statements until due.

#### M. Restricted Resources

When an expense is incurred that can be paid using either restricted or unrestricted resources (net assets), the District's policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the District's policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications – committed and then assigned fund balances before using unassigned balances.

#### N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## O. <u>Deferred Outflows and Deferred Inflows of Resources</u>

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditures) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period of periods and so will not be recognized as an inflow of resources (revenue) until that time. The District reports a deferred inflow of resources related to projected and actual earnings of the pension plan.

# P. Unearned Revenues

Unearned revenues arise when potential revenue does not meet both the measurable and available criteria for recognition in the current period. Unearned revenues also arise when resources are received before the District has legal claim to them, as when grant monies are received prior to the issuance of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or when the government has legal claim to the resource, the unearned revenues is removed from the balance sheet, and revenue is recognized.

Note "1" - Summary of Significant Accounting Policies: (continued)

#### Q. Net Pension Liability

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net position liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

# Note "2" - Stewardship, Compliance, and Accountability:

On or before the last Wednesday in January of each year all cost centers submit requests for appropriations to the Regional School Board Central Office administration so that the general fund budget may be prepared.

Before March 31, the proposed budget is presented to the finance committee for review. By the end of April the proposed budget will be reviewed and adopted by the Regional Board of Education to be presented at the annual public budget meeting.

Not less than two weeks before the annual meeting held pursuant to C.G.S. Section 10-47, the board shall hold a public district meeting to present a proposed budget for the next fiscal year. Any person may recommend the inclusion or deletion of expenditures at such time. After the public hearing, the board prepares an annual budget for the next fiscal year. At the annual meeting on the first Monday in May, the board presents a budget which includes a statement of (1) estimated receipts and expenditures for the next fiscal year, (2) estimated receipts and expenditures for the current fiscal year, (3) estimated surplus or deficit in operating funds at the end of the current year, (4) bonded or other debt, (5) estimated per pupil expenditure for the current and for the next fiscal year and (6) such other information as is necessary in the opinion of the board. Persons present and eligible to vote under section 7-6 may accept or reject the proposed budget. The regional board of education may, in the call to the meeting, designate that the vote on the motion to adopt a budget shall be by paper ballots at the district meeting held on the budget or by a "yes" or "no" vote on the voting machines in each of the member towns on the day following the district meetings. After budget approval, the board shall estimate the net expenses to be paid by each member town.

The budget for the general fund has substantially been prepared on the modified accrual basis. Encumbrances, commitments related to unperformed contracts for goods or services, are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reflected in the budgetary reports as expenditures in the current year. Actual expenditures in the budgetary statement include current encumbrances as described above. This method of accounting, for encumbrances, is different from that utilized in the balance sheet and statement of revenue and expenditures (GAAP basis). Encumbrances on a GAAP basis are not expenditures but are included in Unassigned Fund Balance. A reconciliation of general fund expenditures and fund balance between the accounting treatment for encumbrances as required by GAAP and legal requirements follows:

Note "2" - Stewardship, Compliance, and Accountability (continued):

	<u>General Fund</u>			
	<u>Expenditures</u>			
		and Other		
	<u>Revenue</u>	Financing Uses	Fund Balance	
Budgetary/GAAP Reporting Reconciliation:				
Budgetary statement – June 30, 2018	\$ 33,319,422	\$ 33,319,422	\$ 149,960	
Encumbrances – June 30, 2018		( 224,552)	224,552	
Encumbrances – June 30, 2017		100,853		
Payments made on the Districts' behalf				
described in Note "11" and "15"	6,092,601	6,092,601		
Consolidation of the other post-employment				
benefit fund into the general fund		(23,347)	1,508,260	
Employment termination benefits payable not				
treated as liability and expense		152,414	186,377	
Revenue budgeted as an offset to expenditures:			·	
State of Connecticut special education grant	392,071		392,071	
Balance (GAAP) Balance Sheet and			•	
Statement of Revenue and Expenditures –				
June 30, 2018	<u>\$ 39,804,094</u>	<u>\$ 39,417,391</u>	<u>\$ 2,461,220</u>	

# Note "3" - Budgetary Compliance - Special Revenue Fund:

No formal budget is adopted.

# Note "4" - Cash and Cash Equivalents, Deposits and Investments:

## A. Cash and Cash Equivalents

The following is a summary of cash and cash equivalents at June 30, 2018:

Governmental Funds	
Demand Accounts	\$ 16,606,005
Fiduciary Fund - Demand Accounts	668,419
Total Cash and Cash Equivalents	\$ 17,274,424

<sup>\*</sup> Cash equivalents include short-term, highly liquid investments that are both readily convertible to known amounts of cash with a maturity of 60 days.

# Note "4" - Cash and Cash Equivalents, Deposits and Investments (continued):

## B. Deposits

Deposits - Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of June 30, 2018, \$20,683,442 of the District's bank balance of \$21,036,302 was exposed to custodial credit risk as follows:

Uninsured and uncollaterialized	\$ 18,590,140
Uninsured and collaterialized held by pledging	
Bank's trust department not in the District's name	2,093,302
Total amount subject to custodial credit risk	\$ <u>20,683,442</u>

#### C. Investments

At June 30, 2018, the District's investments consisted of the following:

		<u>Average</u>	<u>Investment</u>
Types of Investments	Fair Value	Credit Rating	Maturity
Fiduciary Fund			
Money market funds **	\$ 202,487	AAA	N/A
Equity mutual funds **	3,120,738	unrated	N/A
Fixed income mutual funds **	1,449,266	unrated	N/A
Total Fiduciary Funds	\$ 4,772,491		

- \*\* These securities are uninsured and unregistered held by counterparties, but not in the District's name.
- Ratings by Standard & Poor's are provided where applicable to indicate the associated credit risk. N/A indicates not applicable.
- Interest rate risk The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.
- Credit risk The District has no investment policy that would limit its investment choices due to credit risk other than State Statutes governing investments in obligations or any State or political subdivision or in obligations of the State of Connecticut or political subdivision.

#### D. Investments

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair values of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

# Note "4" - Cash and Cash Equivalents, Deposits and Investments (continued):

The District's investments that are classified in Level 1 are measured on a recurring basis, using market quotations for investments that have quoted prices in active markets. Investments that are classified in Level 2 are measured using matrix pricing techniques using various pricing vendors. Matrix pricing is used to value securities based on their relationship to benchmark quoted prices. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by the custodian bank.

As of June 30, 2018, the District's investments are measured on a recurring basis using Level 1 information (market quotations for investments that have quoted prices in active markets). The District does not hold any investments on June 30, 2018 whose fair value was determined using Level 2 or Level 3 inputs.

# Note "5" - Receivables and Due from State of Connecticut:

Receivables and amounts due from State of Connecticut at June 30, 2018 consisted of various fees, interest and intergovernmental grants and entitlements. All receivables are considered collectible in full based on prior years experience and the stable condition of State programs.

# Note "6" - Interfund Accounts Due to/from Other Funds:

At June 30, 2018 the amounts due to and from other funds were as follows:

	Due from	Due to
Major Governmental Funds:	Other Funds	Other Funds
General Fund	\$ 446,021	\$ 14,217,234
Capital Project - High School Renovation	12,836,724	
Reserve for Specific Capital Improvement	1,351,581	
Non-Major Governmental Funds:		
Food Service		60,335
State and Federal Grant Fund		385,686
E-rate Program	22,730	
Debt Service	6,199	
Total	\$ <u>14,663,255</u>	\$14,663,255

# Note "7" - Employment Termination Benefits:

For the year ended June 30, 2016, the District offered early retirement incentive plan to all teachers limited to the first five teachers choosing to accept the plan. The District will pay the teachers' health insurance and health insurance deductibles for four years. In addition, the teachers' will receive sick pay payouts over a three-year period. In addition, four additional non-teacher employees chose to retire at the end of June 2016 and are eligible for vacation and sick time payout under the district's current policy. Payments began in the 2017/2018 budget year.

# Note "8" - Long-Term Debt:

The following is a summary of activity for the year ended June 30, 2018.

	Balance July 1, 2017	Additions	Retirements	Balance June 30, 2018	Amounts Due in One Year
Bond Anticipation Notes Issued October 26, 2017 and maturing on July 25, 2018, Interest due at maturity is \$374,919	\$ 7,000,000	\$ 22,300,000	\$ 7,000,000	\$ 22,300,000	\$ 22,300,000
Compensated Absences & Other Leave Benefits					
Vested or accumulated severance and sick leave.	2,099,880	572,965	1,102,175	1,570,670	
Net Pension Liability	1,111,908	969,760	1,268,758	812,910	
Net OPEB Liability*	6,921,580	521,268	469,393	6,973,455	
Technology Leases Totals	\$\frac{703,142}{17,836,510}\$	250,000 \$24,613,993	351,003 \$10,191,329	602,139 \$32,259,174	346,459 \$ 22,646,459

<sup>\*</sup>The Net OPEB obligation as updated to the total OPEB liability with the implementation of GASB 75.

The following is a summary of the District's future annual debt service requirements to maturity for:

# **Technology Leases:**

Year Ending June 30	<b>Principal</b>	<u>In</u>	terest	]	Γotal
2019	\$ 346,459	\$	26,230	\$	372,689
2020	100,322		8,575		108,897
2021	49,935		5,691		55,626
2022	51,764		3,862		55,626
2023	53,659		1,966		55,625
	\$ 602,139	\$	46,324	\$_	648,463

#### Note "9" - Capital Assets:

Capital asset activity for the year ended June 30, 2018 was as follows:

	Balance July 1, 2017	<u>Increases</u>	Deletions and Reclasses	Balance June 30, 2018
Governmental activities	\$	\$	\$	\$
Capital assets, not being depreciated				
Land	494,814			494,814
Building in Progress	1,846,789	12,443,081		14,289,870
Capital assets, being depreciated:				
Buildings and improvements	28,332,996			28,332,996
Furniture and equipment	2,392,349	504,238		<u>2,896,587</u>
Total capital assets, being depreciated	30,725,345	504,238		31,229,583
Accumulated depreciation for:				
Buildings and improvements	14,400,561	507,895		14,908,456
Furniture and equipment	1,503,477	434,948		1,938,425
Total accumulated depreciation	<u>15,904,038</u>	942,843		<u>16,846,881</u>
Total capital assets, being depreciated, net	14,821,307	<u>( 438,605</u> )		14,382,702
Governmental activities capital assets, net	\$ <u>17,162,910</u>	\$ <u>12,004,476</u>	\$	\$ <u>29,167,386</u>

#### Note "10" - Employees Retirement System, Non-certified Employee Plan

#### A: Plan Description and Benefits Provided

Nonnewaug Regional School District #14's is the administrator of a single-employer public employee retirement system (PERS) established and administered by the Board of Education for its non-certified employees. The PERS is considered to be a part of the District's reporting entity and is included in the District's financial reports as a pension trust fund.

As of July 1, 2018, the date of the last actuarial valuation, the plan's membership consisted of the following:

Retirees, disabled and beneficiaries currently receiving benefits	25
Terminated employees entitled to benefits but not yet receiving them	2
Current plan members	<u>44</u>
Total	<u>_71</u>

The plan is a contributory single employer, defined benefit plan and covers substantially all full-time non-certified employees. In order to be eligible for the plan, the employee must complete 1 year of service and attain a minimum age of 21. Under the plan, all 10 months salaried employees or full-time hourly employees at least 25 years of age and having completed one year of service are eligible. There were no major plan changes for the July 1, 2018 actuarial valuation.

# Note "10" - Employees Retirement System, Non-certified Employee Plan (continued)

Normal Retirement Date is the first of the month coincident with or next following the later of age 65 and 10 years of plan participation. The monthly benefit at Normal Retirement is equal to 30% of Average Compensation, reduced proportionately for less than 15 Years of Service. The plan contains a provision for early retirement upon the attainment of age 55 and the completion of 10 Years of Participation. The amount

of the benefit is based on the employee's Vested Accrued Benefit as of his Early Retirement Date. The benefit is payable in full at Normal Retirement Date, or in an actuarially reduced amount if the benefits commence prior to Normal Retirement Date. The death benefit for the plan is the present value of accrued benefits.

Participants are entitled to a percentage of accrued pension payable at their normal retirement dated based upon the following schedule:

Full Years of	Vested Percentage	
Credited Services	of Accrued Benefit	
Less than 4	0%	
4	40%	
5	50%	
6	60%	
7	70%	
8	80%	
9	90%	
10 or more	100%	

# Summary of Significant Accounting Policies and Plan Asset Matters

#### **Basis of Accounting**

The pension trust fund's financial statements are prepared using the accrual basis of accounting. Revenues (contributions and investment income) are recognized when they are earned, and expenses (benefits) are recognized when they are due and payable in accordance with the terms of the plan.

#### Method Used to Value Investments

Investments are valued at fair value based upon quoted market prices.

# B: <u>Contributions and Funding Policy:</u>

Contribution requirements of the plan members and the District are established and may be amended by the Board of Education. Plan members are required to contribute 5% of their earnings to the plan. The District is required to contribute at an actuarially determined rate. The District's contribution for the year ended June 30, 2018 represented 12.43% of covered payroll. Administrative costs of the plan are financed through investment earnings of the plan's assets.

Note "10" - Employees Retirement System, Non-certified Employee Plan (continued)

#### C: Investments

Investment Policy: The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board of Education by a majority vote of its members. It is the policy of the Board of Education to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of June 30, 2018:

	<u>Target</u>
Asset Class	Allocation
Cash	5.00%
US Govt/Credit Fixed Income	25.50%
High Yield Bonds	4.50%
US Large and Mid Cap	51.00%
US Small Cap	4.50%
Int'l Equity- Developed	6.00%
Int'l Equity – Emerging	3.50%
	100.00%

There were no investments that represented more than 5% of the plan's fiduciary net position.

Rate of Return: For the year ended June 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.61%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### D: Net Pension Liability of the District

The components of the net pension liability of the District at June 30, 2018, were as follows:

Total pension liability	\$ 5,585,401
Plan fiduciary net position	4,772,491
Net Pension Liability	\$ <u>812,910</u>
Plan fiduciary net position as a percentage	
of the total pension liability	85.45%

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%
Salary increases	3.35%
Investment rate of return	7.25%

Mortality rates were based on the RP-2000 Mortality Table with separate males and female rates, with Total Dataset adjustment, separate tables for non-annuitants and annuitants, projected to the valuation date with Scale AA.

# Note "10" - Employees Retirement System, Non-certified Employee Plan (continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2018 (see the discussion of the pension plan's investment policy) are summarized in the following table:

		Long-Term
	<u>Target</u>	Expected Real
Asset Class	Allocation	Rate of Return
Cash	5.00%	2.00%
US Govt/Credit Fixed Income	25.50%	3.25%
High Yield Bonds	4.50%	5.25%
US Large and Mid Cap	51.00%	6.25%
US Small Cap	4.50%	7.00%
Int'l Equity- Developed	6.00%	6.75%
Int'l Equity- Emerging	3.50%	9.25%

Discount Rate: The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment to determine the local pension liability.

# E: Net Pension Liability of the District

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances as of June 30, 2017	\$ 5,399,212	\$ 4,287,304	\$ 1,111,908
Changes for the Year:			
Service cost	217,067		217,067
Interest on total pension liability	406,261		406,261
Changes of assumptions	61,883		61,883
Differences between expected and actual experience	( 241,887)		( 241,887)
Employer contributions		315,000	( 315,000)
Net investment income		454,736	( 454,736)
Administrative expense		( 27,414)	27,414
Benefit payments	( 257,135)	<u>( 257,135</u> )	
Net changes	186,189	485,187	( 298,998)
Balances as of June 30, 2018	\$ <u>5,585,401</u>	\$ <u>4,772,491</u>	\$ <u>812,910</u>

#### Note "10" - Employees Retirement System, Non-certified Employee Plan (continued):

Sensitivity of the Net Pension Liability to Changes in the Discount Rate: The following presents the net pension liability of the District, calculated using the discount rate of 7.25%, as well as what the District's pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	<u>(6.25%)</u>	<u>(7.25%)</u>	(8.25%)	
Total Net Pension Liability	\$ 1,335,487	\$ 812,910	\$ 359,407	

#### F: <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related</u> to Pensions

For the year ended June 30, 2018, the District recognized pension expense of \$192,434. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	<u>Deferr</u>	ed Outflows	<u>Def</u>	erred Inflows
	of F	Resources	<u>o</u>	f Resources
Differences between expected and actual experiences	\$	8,672	\$(	241,618)
Changes of assumptions		86,177		
Net difference between projected and actual earnings of plan investments			(	131,793)
plan investments	\$	94,849	\$ <u>(</u>	373,411)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,		
2019	\$(	44,096)
2020	(	63,054)
2021	(	94,434)
2022	(	54,869)
2023	(	22,109)
	\$(_	278,562)

#### Note "11" - State of Connecticut Teachers' Retirement System

#### A. General Information about the Pension Plan

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiemployer defined benefit pension plan administered by the Teachers' Retirement Board. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at <a href="https://www.ct.gov.">www.ct.gov.</a>

Note "11" - State of Connecticut Teachers' Retirement System (continued)

#### B. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the Teachers Retirement System have been determined on the same basis as they are reported by the Connecticut Teachers Retirement System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### C. Benefit Provision

The plan provides retirement, disability, and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement: Retirement benefits for the employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary). In addition, amounts derived from the accumulation of 1% contributions made prior to July 1, 1989 and voluntary contributions are payable.

Early Retirement: Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

Disability Retirement: Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

#### D. Contributions

State of Connecticut: Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut is amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during that year, with any additional amount to finance unfunded accrued liability.

Employer (School District): School district employers are not required to make contributions to the plan.

*Employees:* Effective July 1, 1992, each teacher is required to contribute 6% of pensionable salary for the pension benefit. Effective January 1, 2018, the required contribution increased to 7% of pensionable salary.

Note "11" - State of Connecticut Teachers' Retirement System (continued)

### E. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2018, the District reports no amounts for its proportionate share of the net pension liability, deferred outflows of resources, and deferred inflows of resources, due to the statutory requirement that the State of Connecticut pay 100 percent of the required contribution.

The amount recognized by the District as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability \$ --

State's proportionate share of the net pension liability associated with the District

47,747,856

Total \$\(\frac{47,747,856}{}\)

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation date of June 30, 2016. At June 30, 2018, the District has no proportionate share of the net pension liability.

For the year ended June 30, 2018, the District recognized pension expense and revenue of \$5,523,032 for on-behalf amounts for the benefits provided by the State.

#### F. Actuarial Assumptions

The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Salary increases 3.25-6.50%, including inflation

Investment rate of return 8.0%, net of pension plan investment expense,

including inflation

Mortality rates were based on the RPH-2014 white collar table with employees and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2010 – June 30, 2015.

#### Note "11" - State of Connecticut Teachers' Retirement System (continued)

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007 and retire on or after September 1, 1992, pension benefit adjustment are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provide for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the plan's target asset allocation are summarized in the following table:

		Long-Term
	<b>Target</b>	Expected Real
Asset Class	<b>Allocation</b>	Rate of Return
Large cap U.S. equities	21.0%	5.8%
Developed non-U.S. equities	18.0%	6.6%
Emerging markets (non-U.S.)	9.0%	8.3%
Core fixed income	7.0%	1.3%
Inflation linked bond fund	3.0%	1.0%
Emerging market bond	5.0%	3.7%
High yield bonds	5.0%	3.9%
Real estate	7.0%	5.1%
Private equity	11.0%	7.6%
Alternative investments	8.0%	4.1%
Cash	6.0%	0.4%
Total	100.0%	

#### G. Discount Rate

The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and the State contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Note "11" - State of Connecticut Teachers' Retirement System (continued)

#### H. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The District's proportionate share of the net pension liability is \$0, and therefore, the change in the discount rate would only impact the amount recorded by the State.

#### I. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial statements available at <a href="https://www.ct.gov">www.ct.gov</a>.

#### J. Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the District has no obligation to contribute to the plan.

#### Note "12" - Risk Management and Unpaid Claims Liabilities:

The District is exposed to various risks of loss related to torts; theft of, damage to, and distribution of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains commercial insurance coverage for all risks of loss, including workers' compensation and employee health and accident insurance.

#### Note "13" - Commitments and Contingencies:

#### Litigation:

It is the opinion of the school district officials that there are no material or substantial claims against the district, which will be finally determined so as to result in a judgment or judgments against the district, which would materially effect its financial position.

#### **Grant Programs:**

The District participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2018 may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

#### Note "14" - Post Retirement Benefits Plan

#### A. General Information about the Post Retirement Plan

Nonnewaug Regional School District #14 has a single-employer defined benefit plan that provides post-retirement benefits, including medical and life insurance benefits, to eligible retirees and their spouses. The post-retirement plan does not issue stand-alone financial statements

The District currently pays for postemployment health care benefits on a pay-as-you-go basis. As of June 30, 2018, the District has not established a trust fund to irrevocably segregate assets to fund liability associated with the postemployment benefits, which would require the reporting of a trust fund in accordance with GASB guidelines.

The membership of the plan consisted of the following at July 1, 2018, the date of the latest actuarial valuation:

Actives	189
Retirees	16
Beneficiaries	1
Spouses & Retirees	_8
Total	214

#### B. Authority and Funding Policy:

The Board of Education has established the benefit provisions and contribution to the plan. The contribution requirements of plan members and the District are established and may be amended by the District. The District determines the required contribution using the Entry Age Normal Method. The Board is also authorized to make changes to the plan provisions through the budgetary process.

The District has not established a trust fund to irrevocably segregate assets to fund the liability associated with post-employment benefits in accordance with GASB guidelines. Although a trust fund may not be established in the future to exclusively control the funding and reporting of post-employment benefits, the District anticipates a commitment to fund normal costs as well as long-term approach for the amortization of the actuarial accrued liability. The goal is to absorb, within the budgetary process, the annual OPEB cost of benefits and to segregate the needed resources.

#### C. Net Other Post Employment Benefit (OPEB) Liability of the District

The components of the net OPEB liability at June 30, 2018, were as follows:

Total OPEB liability	\$ 6,973,455
Plan fiduciary net position	
Net OPEB liability	\$ <u>6,973,455</u>

Plan fiduciary net position as a percentage of the total OPEB liability

#### Note "14" - Post Retirement Benefits Plan (continued)

#### D. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of July 1, 2016, using the following actuarial assumptions, applied to all periods included in the measurement:

Measurement Date:

June 30, 2018

Actuarial Cost Method:

Entry Age Normal

Inflation:

2.70%

Salary Increases:

Graded by Service for Teachers and Administrators; 3.5%

for all others

Medical Trend Rate:

5.80% - 4.60% over 58 years

Mortality Rate:

1994 GAR

The plan does not have credible data on which to perform an experience study. As a result, a full actuarial experience study is not applicable.

#### E. Sensitivity of the OPEB Liability to Changes in the Discount Rate and Trend Rate

The following presents the net OPEB liability of the District, calculated using the discount rate of 3.87%, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87%) or 1 percentage point higher (4.87%) than the current rate:

	1% Decrease	<b>Current Discount Rate</b>	1% Increase
	<u>2.87%</u>	<u>3.87%</u>	4.87%
Total OPEB Liability	\$ 7,922,622	\$ 6,973,455	\$ 6,181,664
Plan Fiduciary Net Position	\$	\$	\$
Net OPEB Liability	\$ 7,922,622	\$ 6,973,455	\$ 6,181,664

The following presents the net OPEB liability of the District, calculated using the current healthcare costs trend rate, as well as what the District's net OPEB liability would be if it were calculated using a trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease	<b>Current Trend Rate</b>	1% Increase
	<u>4.80%</u>	<u>5.80%</u>	6.80%
Total OPEB Liability	\$ 5,918,086	\$ 6,973,455	\$ 8,297,747
Plan Fiduciary Net Position	\$	\$	\$
Net OPEB Liability	\$ 5,918,086	\$ 6,973,455	\$ 8,297,747

#### Note "14" - Post Retirement Benefits Plan (continued)

#### F. Changes in the Net OPEB Liability

	Total OPEB Liability (a)	Increase (Decrease Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balances as of June 30, 2017	\$ 6,921,580	\$	\$ 6,921,580
Changes for the Year:			
Service cost	267,655		267,655
Interest cost	253,613		253,613
Benefits paid	( 212,020)		( 212,020)
Changes of assumptions	(257,373)		(257,373)
Net changes	51,875		51,875
Balances as of June 30, 2018	\$ <u>6,973,455</u>	\$	\$ <u>6,973,455</u>

## G. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the District recognized OPEB expense of \$29,583. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences between expected and actual experiences	\$	\$
Changes of assumptions		$(\underline{227,790})$
	\$	\$(227,790)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in OPEB expense as follows:

Year Ending June 30,		
2019	\$(	29,583)
2020	(	29,583)
2021	(	29,583)
2022	(	29,583)
2023	(	29,583)
Thereafter		79,875)
	\$(	227,790)

#### Note "15" - State of Connecticut Teachers' Retirement System: Other Postemployment Benefits

#### A. General Information about the Other Postemployment Benefits (OPEB) Plan

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with benefits, including retiree health insurance, through the Connecticut Teachers' Retirement System (TRS) – a cost sharing multiemployer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board (TRB). The TRB issues a publicly available financial report that can be obtained at <a href="https://www.ct.gov.">www.ct.gov.</a>

#### B. Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the TRS have been determined on the same basis as they are reported by the Connecticut Teachers Retirement System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions" (GASB 75) was issued in June 2015 and is effective for employers' fiscal years beginning after June 15, 2017, with early adoption permitted. The TRB has chosen to early adopt GASB 75. GASB 75 establishes accounting and financial reporting requirements for governmental employers who sponsor or participate in OPEB plans.

#### C. Benefit Provision

The Plan covers retired teachers and administrators of public schools in the State who are receiving benefits from the Plan. The Plan provides healthcare insurance benefits to eligible retirees and their spouses. Any member that is currently receiving a retirement or disability benefit through the Plan is eligible to participate in the healthcare portion of the Plan. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the TRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Note "15" - State of Connecticut Teachers' Retirement System: OPEB (continued):

#### C. Benefit Provision (continued):

Any member that is currently participating in Medicare Pars A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cots of the basic coverage (medical and prescription drug benefits).

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

Normal Retirement: Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Early Retirement: Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

Disability Retirement: Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility.

#### D. Contributions

State of Connecticut: Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the TRB and appropriated by the General Assembly. The State contributions are not currently actuarially funded. The State appropriates for one third of plan costs through an annual appropriation in the General Fund. Administrative costs of the Plan are financed by the State. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the State will pay for any long-term shortfall arising from insufficient active member contributions.

Employer (School District): School district employers are not required to make contributions to the plan.

Employees/Retirees: Each member is required to contribute 1.25% of their annual salary up to \$500,000. Contributions in excess of \$500,000 will be credited to the plan.

Note "15" - State of Connecticut Teachers' Retirement System: OPEB (continued):

## E. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2018, the District reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution.

The amount recognized by the District as its proportionate share of the net OPEB liability, the related state support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability State's proportionate share of the net OPEB liability	\$ 	-
associated with the District Total	 2,289,755 2,289,755	_

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation date of June 30, 2016. At June 30, 2018, the District has no proportionate share of the net OPEB liability. For the year ended June 30, 2018, the District recognized OPEB expense and revenue of \$569,569 for on-behalf amounts for the benefits provided by the State.

#### F. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement:

Inflation Real wage growth Wage inflation Salary increases Long-term investment rate of return	2.75% 0.50% 3.25% 3.25-6.50%, including inflation 2.75%, net of OPEB plan investment expense, including inflation
Municipal bond index rate: Measurement date Prior measurement date	3.56% 3.01%
Single equivalent interest rate: Measurement date  Prior measurement date	3.56%, net of OPEB plan investment expense, including price inflation 3.01%, net of OPEB plan investment expense, including price inflation
Healthcare cost trend rates: Pre-Medicare  Medicare	7.25% for 2017 decreasing to an ultimate rate of 5.00% by 2022 7.25% for 2017 decreasing to an ultimate rate of 5.00% by 2022

Note "15" - State of Connecticut Teachers' Retirement System: OPEB (continued):

#### D. Actuarial Assumptions (continued):

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2010-June 30, 2015.

The discount rate was increased from 3.01% to 3.56% to reflect the change in the Municipal Bond Index rate. Changes were also made to the assumed initial per capita healthcare costs, rates of healthcare inflation used to project the per capital costs, and the rates of Plan participation based upon recent experience and current expectations. In addition, the payroll growth rate assumption was decreased from 3.75% to 3.25% to reflect the decrease in the rate of inflation and the decrease in the rate of real wage increase. Lastly, the salary growth assumption, the payroll growth rate, the rates of withdrawal, the rates of retirement, the rates of mortality, and the rates of disability incidence were adjusted based upon the experience study's findings and their adoption by the TRB.

The long-term expected rate of return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class.

The long-term expected rate of return was determined by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Expected 10-Year Geometric Real Rate of Return	Standard Deviation
U.S. Treasuries (Cash Equivalents)	100.0%	0.04%	2.79%

#### G. Discount Rate

The discount rate used to measure the total OPEB liability was 3.56%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2016.

#### Note "15" - State of Connecticut Teachers' Retirement System: OPEB (continued):

#### G. <u>Discount Rate (continued)</u>:

In addition to the actuarial methods and assumptions of the June 30, 2016 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annual at a rate of 3.25%
- Employee contributions were assumed to be made at the current member contribution rate. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- No future employer contributions were assumed to be made.
- For future plan members, contribution inflows were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

Based on those assumptions, the plan's fiduciary net position was projected to be depleted in 2018 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

## H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate

The District's proportionate share of the net OPEB liability is \$0, and therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

#### I. Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in the separately issued financial statements available at <a href="https://www.ct.gov.">www.ct.gov.</a>

#### J. Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the District has no obligation to contribute to the plan.

#### Note "16" - Subsequent Events:

In connection with the preparation of the financial statements of Nonnewaug Regional School District #14, subsequent events were evaluated through February 14, 2019, which is the date the financial statements were available to be issued.

On July 11, 2018, the District obtained permanent financing for the capital project. A \$12,000,000 General Obligation Bond was issued, maturing in 2043 with an interest rate ranging from 3.5-5%. Also the District obtained a \$18,000,000 general bond obligation note (BAN). The BANs will mature on July 24, 2019 and bear interest at 3%.

#### Note "17" - Prior Period Adjustment and Restatement:

As of July 1, 2017, the District implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, which replaced the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, established new accounting and financial reporting requirements for OPEB plans. GASB Statement No. 75 required the District to recognize a net OPEB liability, deferred inflows of resources, and deferred outflows of resources related to OPEB. It also created numerous additional disclosures in the footnotes and required supplementary information schedules. As a result, the District recorded the following restatement:

Net Position balance at June 30, 2017, as originally reported	Governmental Activities \$12,774,872
Adjustments: Eliminate net other post retirement obligation, reported per GASB No. 45 Record starting total OPEB liability, reported per GASB No. 75	2,572,340 (6,921,580)
Net Position balance at July 1, 2017, as restated	\$ <u>8,425,632</u>

#### Note "18" - Interfund Account - Transfers:

Interfund transfers during the year ended June 30, 2018 were as follows:

	<u>Amount</u>
Transfers from the General Fund to:	\$
Reserve for Specific Capital Improvement	127,370
High School Renovation Fund	725,028
Total	\$ 852,398

#### **Eliminations**

Interfund receivables, payables, and transfers are reported in the governmental fund financial statements. In the entity-wide statements, interfund receivables, payables and transfers are eliminated within the governmental activities column.

#### Purpose of Transfers

Transfers are used to move unrestricted revenues to finance various programs in accordance with budgetary authorizations and to service debt.

#### Note "19" - Operating Deficiencies and Fund Deficits:

At June 30, 2018 the following individual funds had deficiencies of revenue over expenditures and/or fund deficits for the year then ended:

	<u>Operating</u> <u>Deficiency</u>	<u>Fund</u> <u>Deficit</u>
Special Accounts	<u>\$ 5,536</u>	\$

#### Note "20" - Recently Issued Accounting Standards:

GASB Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this statement are effective for the District's reporting period beginning July 1, 2019. The District has not yet determined the impact that this statement might have on its financial statements.

GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financing of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for the District's reporting period beginning July 1, 2020. The District has not yet determined the impact that this statement might have on its's financial statements.

GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, defines debt purposes of disclosure in the notes to financial statements as a liability that arises from a contractual obligation to pay cash, or other assets in lieu of cash, to settle a fixed amount established at the date of obligation. The Statement requires additional information related to debt to be disclosed in the notes to financial statements, including unused lines of credit, assets pledged as collateral for the debt, and specified terms in debt agreements related to significant events of default and the resulting financial consequences. The Statement also requires disclosure be provided for direct borrowings and direct placements of debt separate from other forms of debt. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability to Information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. The requirements of this Statement should be applied prospectively.

#### Nonnewaug Regional School District #14

Towns of Bethlehem and Woodbury

Schedule of Revenue, Expenditures and Changes in Fund Balances

Budget and Actual (NON-GAAP BUDGETARY BASIS)	Original		Variance
General Fund	and Final		Over
Year Ended June 30, 2018	Budget	Actual	(Under)
Revenue:			<u> </u>
Participating towns	\$	\$	\$
Town of Bethlehem	6,868,828	6,868,828	
Town of Woodbury	23,539,023	23,539,023	
State of Connecticut			
Adult education grant	5,745	5,451	(294)
Agri-Science/tech grant	989,956	934,868	(55,088)
Other			
Investment income	6,000	8,609	2,609
Tuition income	1,935,228	1,960,644	25,416
Other income	1,000	1,999	999
Total Revenues	33,345,780	33,319,422	(26,358)
Expenditures:			
Current			
Salaries - certified	15,848,920	15,746,656	102,264
Salaries - classified	3,602,778	3,775,246	(172,468)
Employee benefits	5,483,553	4,987,961	495,592
Purchased services	5,885,022	6,171,207	(286,185)
Supplies and materials	996,115	868,838	127,277
Liability and property insurance	173,088	156,223	16,865
Dues and fees	91,627	66,404	25,223
Capital outlay	538,355	694,489	(156,134)
Total Expenditures	32,619,458	32,467,024	152,434
Operating Transfers out:			
Reserve for Specific Capital Improvements	100	127,370	(127,270)
Capital Project - High School Renovation fund	673,500	725,028	(51,528)
Debt Service	52,722		52,722
Total Expenditures and		 	
Operating Transfers Out	33,345,780	 33,319,422	26,358
Excess of Revenue			
Over Expenditures and Transfers			
Fund Balance - beginning of year	149,960	149,960	
Prior year surplus returned			
as budgeted revenue			
Fund Balance - end of year	\$ 149,960	\$ 149,960	\$ 

Nonnewaug Regional School District #14

Employee Retirement System, Non-certified Employee Plan
Schedule of Changes in Net Pension Liability and Related Ratios

Last Five Fiscal Years					
	2018	2017	2016	2015	2014
Total pension liability:					
Service Cost \$	217,067 \$	208,741 \$	235,893 \$	223,630 \$	216,068
Interest	406,261	375,388	363,266	340,255	313,875
Differences between expected and actual experience	(241,887)	13,928	(90,824)	27,648	•
Changes of assumptions	61,883	56,455		,	ı
Benefit payments, including refunds of member contributions	(257,135)	(234,551)	(397,294)	(192,023)	(170,419)
Net change in total pension liability	186,189	419,961	111,041	399,510	359,524
Total pension liability - beginning	5,399,212	4,979,251	4,868,210	4,468,700	4,109,176
Total pension liability - ending	5,585,401	5,399,212	4,979,251	4,868,210	4,468,700
Plan fiduciary net position:					
Contributions - employer	315,000	315,000	597,600	311,452	318,806
Net investment income	454,736	466,694	68,222	150,722	479,234
Benefit payments, including refunds of member contributions	(257,135)	(234,551)	(397,294)	(192,023)	(170,419)
Administrative expenses	(27,414)	(24,804)	(22,030)	(21,386)	(18,968)
Net change in plan fiduciary net position	485,187	522,339	246,498	248,765	608,653
Plan fiduciary net position - beginning	4,287,304	3,764,965	3,518,467	3,269,702	2,661,049
Plan fiduciary net position - ending	4,772,491	4,287,304	3,764,965	3,518,467	3,269,702
Net Pension Liability - Ending	812,910 \$	1,111,908 \$	1,214,286 \$	1,349,743 \$	1,198,998
Plan fiduciary net position as a percentage of the total pension liability	85.45%	79.41%	75.61%	72.27%	73.17%
Covered employee payroll	2,534,857 \$	2,662,340 \$	2,498,132 \$	2,504,616 \$	2,400,883
Net pension liability as a percentage of covered employee payroll	32.07%	41.76%	48.61%	53.89%	49.94%

Employee Retirement System, Non-certified Employee Plan Nonnewaug Regional School District #14 Schedule of Employer Contributions Last Ten Fiscal Years

	2018	2017		1	2014			2011	1	2009
Actuarially determined contribution	\$ 969,039 \$	332,247	ี่ ५०	๎๛	311,452 \$	๋๛	`•>	333,574 \$	.∽	281,975
Contributions in relation to the actuarially determined contribution	315,000	315,000	597,600	311,452	318,806	308,833	308,833	350,000	281,975	213,000
Contribution Deficiency (Excess)	\$ 54,039 \$	\$ 17,247	(282,480) \$	(4,120) \$	(7,354) \$	9,973 \$	·	(16,426) \$	67,704 \$	68,975
Covered employee payroll	\$ 2,534,857 \$	2,662,340	2,498,132 \$	2,504,616 \$	2,400,883 \$	2,229,091 \$	2,404,920 \$	2,414,691 \$	2,278,949 \$	1,943,588
Contributions as a percentage of covered employee payroll	12.43%	11.83%	23.92%	12.44%	13.28%	13.85%	12.84%	14.49%	12.37%	10.96%

# Notes to Schedule

June 30, 2018 July 1, 2017 Measurement date: Valuation date:

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which the contributions are reported.

65 years RP-2000 Mortality Table with separate male and female rates, with Total Dataset adjustment, separate tables for non-annuitants and annuitants, projected to the valuation date with Scale AA. 3.35% 7.25% Investment rate of return Retirement age Mortality

Other:

Salary increases

None Changes of assumptions Change of benefit terms

Since the July 1, 2016 valuation the investment rate of return decreased to 7.25% from 7.4%, the rate of compensation decreased to 3.35% from 3.5% and the inflation rate decreased to 2.6% from 2.75%.

Nonnewaug Regional School District #14
Employee Retirement System, Non-certified Employee Plan
Schedule of Investment Return
Last Five Fiscal Years

	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	10.61%	12.02%	1.95%	4.43%	16.55%

## Nonnewaug Regional School District #14 Schedule of the District's Proportionate Share of the Net Pension Liability State of Connecticut Teachers' Retirement System Last Four Fiscal Years

		2018	2017	2016	2015
District's proportion of the net pension liability		0.00%	0.00%	0.00%	0.00%
District's proportionate share of the net pension liability	\$	-	- \$	- \$	-
State's porportionate share of the net pension liability associated with the District		47,747,856	50,374,354	39,553,506	36,559,289
Total	\$_	47,747,856	50,374,354 \$	39,553,506	36,559,289
District's covered-employee payroll	\$	N/A	N/A \$	N/A \$	N/A
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll		0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total pension liability		55.93%	52.26%	59.50%	61.51%

#### Notes to Schedule

Actuarial cost method

Entry age

Amortization method

Level percent of salary, closed

Remaining amortization method

20.4 years

Asset valuation method

4-year smoothed market

Changes in benefit terms

None

Changes of assumptions

During 2016, the inflation, salaryincrease, and investment rate of return rates

increases were adjusted to reflect actual and anticipated experience. These assumptions were recommended as part of the Experience Study

for the System for the five-year period ended June 30, 2015.

District's covered-employee payroll Not applicable since 0% proportionate share of the net pension liability

Nonnewaug Regional School District #14
Schedule of the District's Proportionate Share of the Net OPEB Liability
State of Connecticut Teachers' Retirement System
Last Fiscal Year

	<u></u>	2018
District's proportion of the net OPEB liability		0.00%
District's proportionate share of the net OPEB liability	S	≅.
State's porportionate share of the net OPEB liability associated with the District		12,289,755
Total	\$=	12,289,755
District's covered-employee payroll	\$	N/A
District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		0.00%
Plan fiduciary net position as a percentage of the total OPEB liability		1.79%

#### Notes to Schedule

Actuarial cost method

Entry age

Amortization method

Level percent of payroll

Remaining amortization method

30 years

Asset valuation method Investment rate of return Market value of assets 4.25%, net of investment-related expense including price inflation

Changes in benefit terms

Changes of assumptions

None

The discount rate was increased from 3.01% to 3.56% to reflect the change in the Municipal Bond Index rate. Changes were also made to the assumed initial per capita healthcare costs, rates of healthcare inflation used to project the per capital costs, and the rates of Plan participation based upon recent experience and current expectations. In addition, the payroll growth rate assumption was decreased from 3.75% to 3.25% to reflect the decrease in the rate of inflation and the decrease in the rate of real wage increase. Lastly, the salary growth assumption, the payroll growth rate, the rates of withdrawal, the rates of retirement, the rates of mortality, and the rates of disability incidence were adjusted based upon the experience study's findings and their adoption by the TRB. The assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the

period July 1, 2010-June 30, 2015.

District's covered-employee payroll Not applicable since 0% proportionate share of the net OPEB liability

# Nonnewaug Regional School District #14 Schedule of Changes in Net OPEB Liability and Related Ratios Other Post Employment Benefits (OPEB) Last Fiscal Year

		_
		2018
Total OPEB liability:		
Service Cost	\$	267,655
Interest Cost		253,613
Benefit payments		(212,020)
Changes of assumptions		(257,373)
Net change in total OPEB liability		51,875
Total OPEB liability - beginning		6,921,580
Total OPEB liability - ending		6,973,455
Plan fiduciary net position: Plan fiduciary net position at end of the year	_	
Net OPEB Liability	\$	6,973,455
	=	
Plan fiduciary net position as a percentage of the total OPEB liability	_	0.00%
Covered employee payroll	_	N/A
Net OPEB liability as a percentage of covered employee payroll	_	N/A

Nonnewaug Regional School District #14 Towns of Bethlehem and Woodbury Combining Balance Sheet

Combining Balance Sheet Nonmaior Governmental Funds			Spec	Special Revenue Funds	spui		Total
June 30, 2018	1						Nonmajor
		Food	Special	E-Rate	State, Federal	Debt	Governmental
		Service	Accounts	Program	and other Grants	Service	Funds
Acsets:	69	8	9		\$	€	
Cash and cash equivalents	•	52,281	27,667	•	•	31,944	111,892
Inventory		3.580	!	1	1	i	3,580
Due from other finds			1	22,730	1	6,199	28,929
Due from St. of Connecticut		30.340	i		409,721	•	440,061
Accounts receivable			1	38,422	1	1	38,422
Total Assets	ا ج	86,201 \$	27,667 \$	61,152	\$ 409,721 \$	38,143 \$	622,884
	II ₩	9	9		<i>€</i> 9	S	
Liabilities:	9	<del>)</del>	<del>?</del>	18.575	1		18,575
Accounts payable		558 09			385,686	•	446,021
Due to ottlet fuites		13.833	1	42,577	24,035	•	80,445
Total Liabilities	1	74,168		61,152	409,721		545,041
Fund Balances:							
Nonspendable:							2 580
Inventories		3,580	1			•	0,500
Committed for:						20 1 43	20 1/3
Debt service			-	!	}	38,143	30,143
Special activities			27,667		!		/00'/7
Unassigned		8,453	-		111		8,453
Total Fund Balances	i	12,033	27,667			38,143	77,843
Total Liabilities	ا <i>چ</i>	86 201 \$	\$ 19972	61.152 \$	\$ 409,721 \$	38,143 \$	622,884
and runu Dalances	) Э	* ****					

Nonnewaug Regional School District #14
Towns of Bethlehem and Woodbury
Combining Statement of Revenue, Expenditures and Changes in Fund Balances

Combining Statement of Revenue, Expenditures and	ditures	and Changes in I	Changes in Fund Balances Speci	ss Special Revenue Funds	spu		Total
Nonmajor Governmental Funds							Nonmajor
Year Ended June 30, 2018		Food	Special	E-Rate	State, Federal	Debt	Governmental
		Service	Accounts	Program	and other Grants	Service	Funds
Revenue:	¥	\$ 202 521	<b>9</b>	6.333	\$ 838,453 \$	1	\$ 1,020,113
Federal, state and other grants	9			;   ;			73
Investment income		702 055	2	1	ŀ	1	550,794
Sales of lunches, milk, and other		330,74	29.452	1	1	1	29,452
Miscellaneous rees and contributions  Total Revenues		726,121	29,525	6,333	838,453		1,600,432
Expenditures:							408 021
Salaries - certified		!	1	!	408,031	1	400,031
Salaries - classified		382,620	!	1	!	•	382,620
Employee henefits		-	-	1	7,444	1	7,444
Dischased services		-	i	i	93,506	1	93,506
Cumilias and materials		32.060	35,061	6,333	75,234	1	148,688
Supplies and materials		297,323	!	1	1	1	297,323
Cost of 100d purchased		686.6	1	1	254,238		264,227
Capital Outlay Total Expenditures	l	721,992	35,061	6,333	838,453	1	1,601,839
Other Financing Sources (Uses) Operating transfers in (out)		1		1	1	1	I
Total Expenditures and Operating Transfers In		721,992	35,061	6,333	838,453		1,601,839
Excess of Revenues over Expenditures		4,129	(5,536)	1	I	ł	(1,407)
Fund Balance - beginning of year	İ	7,904	33,203		1	38,143	79,250
Fund Rolonco , and of year	€	12.033 \$	27,667 \$	I	\$	38,143	\$ 77,843
Fund Dalance - chu of year	•						

Nonnewaug Regional School District #14 Towns of Bethlehem and Woodbury

Detail Statement of Scholarship Net Position

Private Purpose Trust Funds

		Total	Net Position	
	Unreserved	and	Undesignated	9
NET ASSETS	Designated	for	Scholarships	9
		Reserved for	Endowment	4
LIABILITIES		Accounts	Payable	
ASSETS	Cash	Invested Cash	and Receivables	9
Frivate Furpose Trust Funds June 30, 2018				

June 30, 2018	41	ASSETS	LIADILITES		OTTOOL TON		
		Cash			Designated	Unreserved	
	Inv	Invested Cash	Accounts	Reserved for	for	and	Total
	and	and Receivables	Payable	Endowment	Scholarships	Undesignated	Net Position
	₩	\$		€9	<b>S</b>	\$	
Non-Expendable Funds							
Blechner		54,035		54,035	•		54,035
Sanford		44,891	1	44,891	-		44,891
Expendable Funds							
Albert		2,861	-	!	1	2,861	2,861
Bailey		1,094	1	-	1	1,094	1,094
Besancon		6,173	1	1	l	6,173	6,173
Blinstrubas		3,562	1	;	1	3,562	3,562
Bloss		277,224	1	1	129,975	147,249	277,224
Burger		86	1	1	1	86	86
Cummings		5,801	1	-	1 1	5,801	5,801
Gagne		1,658	1	* *	1	1,658	1,658
Lovett		5,562	1	1	•	5,562	2,562
Meeker		1,169	-	1		1,169	1,169
Mirfield		10,510	!	1	!	10,510	10,510
Oxbury 4-H		5,239	1	;	!	5,239	5,239
Pierroint		3,279	1	1	!	3,279	3,279
Pomperang Grange		1,324	1	1		1,324	1,324
Ruggiero		3,436	1	1	1	3,436	3,436
Sprano		1,609	1	1	•	1,609	1,609
Tateo		3,312	1	1	1	3,312	3,312
Vaszauskas		4,055				4,055	4,055
Zane		5,574	1	!	;	5,574	5,574
	€9	442,466 \$		\$ 98,926	\$ 129,975 \$	\$ 213,565 \$	442,466

Nonnewaug Regional School District #14
Towns of Bethlehem and Woodbury
Detail Statement of Changes in Scholarship Net Position
Private Purpose Trust Funds
Year Ended June 30, 2018

Contributions  \$ Non-Expendable Funds Blechner Sanford  Total Non - Expendable \$ Bailey Besanson Bloss Bloss Burger Cummings Gagne	<b>∽</b>	Interest	Total	Sch	Scholarshin	Net Increase	Net Position	Net Position
endable \$ . \$	€		Total	Sch	olarship	Increase	Position	Position
endable \$	€		Total	•	J		10000	40.00
endable \$	l l	4			Payments	(Decrease)	June 30, 2017	June 30, 2018
endable \$	1	<del>)</del>		<del>∽</del>	<del>∽</del>	€9	<b>€</b>	
Expendable \$	i i	704	703		1 000	(496)	54 531	54.035
Expendable \$	1	504 411	504 411		7,00	411	44,480	44,891
e September 1	<b>ب</b> ئ ا	915 \$	915	\ \	1,000 \$	\$ (85) \$	99,011 \$	98,926
<b>∞</b>	н	Ш						
<b>∳</b>								
on ubas ings	<b>∽</b>	26 \$	26	<b>∽</b>	<del>\$</del> !	26 \$		2,861
on ubas ings		10	10		1	10	1,084	1,094
ubas ngs	!	26	26		1	26	6,117	6,173
ngs		37	37		200	(463)	4,025	3,562
sgu	0	2.539	61,539		51,950	6,589	267,635	277,224
sgu	. !				1	_	76	86
8311 1189	_	37	117		200	(383)	6,184	5,801
Caglic	> !	15	15		!	15	1,643	1,658
tions I		5.15	51		1	51	5,511	5,562
Modes		: =	11		1	11	1,158	1,169
Michael Missell		<b>y</b> 6	96		1	96	10,414	10,510
Orbina 4 H	;	84	48		1	48	5,191	5,239
Oxbusy 4-11 Dismoint	!	30	30		1	30	3,249	3,279
Dominarana Grance	;	12	12		1	12	1,312	1,324
Dunniero	!	31	31		1	31	3,405	3,436
Nuggioto Caraca	!	16	16		150	(134)	1,743	1,609
Spiano	;	35	35		200	(465)	3,777	3,312
Vocasiles	,	. <del>4</del>	41		200	(459)	4,514	4,055
V aszauskas	_	:	2.000		2.000	1	l	1
silaneous	>	17	51.			15	5.523	5,574
Zane		10	10			,		
Total Expendable \$ 61,080	<b>\$</b>	3,143 \$	64,223	<del>€</del>	56,100 \$	8,123 \$	335,417 \$	343,540

Nonnewaug Regional School District #14 Towns of Bethlehem and Woodbury Agency Funds Statement of Changes in Assets and Liabilities Year Ended June 30, 2018

School Activity Funds		Balance July 1, 2017	 Additions		Deductions	Balance June 30, 2018
Assets:  Cash and investments	\$	230,387	\$ 498,792	s	503,226	\$ 225,953
	=		 			 
Liabilities:						
Due to student groups	\$ _	230,387	\$ 498,792	\$	503,226	\$ 225,953



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Nonnewaug Regional School District #14 Bethlehem and Woodbury Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Nonnewaug Regional School District #14, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Nonnewaug Regional School District #14's basic financial statements, and have issued our report thereon dated February 14, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Nonnewaug Regional School District #14's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Nonnewaug Regional School District #14's internal control. Accordingly, we do not express an opinion on the effectiveness of Nonnewaug Regional School District #14's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Nonnewaug Regional School District #14's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

February 14, 2019

Chales Hecen & Co

## NONNEWAUG REGIONAL SCHOOL DISTRICT #14 TOWNS OF BETHLEHEM AND WOODBURY CONNECTICUT

STATE SINGLE AUDIT SECTION



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTENCE REQUIRED BY THE STATE SINGLE AUDIT ACT

Board of Education
Nonnewaug Regional School District No. 14
Bethlehem and Woodbury Connecticut

#### Report on Compliance for Each Major State Program

We have audited Nonnewaug Regional School District #14's compliance with the types of compliance requirements described in the *Office of Policy and Management Compliance Supplement* that could have a direct and material effect on each of Nonnewaug Regional School District #14's major state programs for the year ended June 30, 2018. Nonnewaug Regional School District #14's major state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its state programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Nonnewaug Regional School District #14's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Those standards and the State Single Audit Act require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about Nonnewaug Regional School District #14's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of Nonnewaug Regional School District #14's compliance.

#### **Opinion on Each Major State Program**

In our opinion, Nonnewaug Regional School District #14 complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2018.

#### **Report on Internal Control over Compliance**

Management of Nonnewaug Regional School District #14 is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Nonnewaug Regional School District #14's internal control over compliance with types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the State Single Audit Act, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Nonnewaug Regional School District #14's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable for any other purpose.

## Report on Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act

We have audited the financial statements of Nonnewaug Regional School District #14 as of and for the year ended June 30, 2018, and have issued our report thereon dated February 14, 2019, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of state financial assistance is fairly stated in all material respects in relation to the financial statements as a whole.

February 14, 2019

Chieles Keen & Co

Nonnewaug Regional School District #14
Towns of Bethlehem and Woodbury
Schedule of Expenditures of State Financial Assistance
Year Ended June 30, 2018

	State Grant Program Core-CT Number	E	xpenditures
Department of Education:			
Vocational Agriculture	11000-SDE-64370-17017	\$	934,868
Child Nutrition Program (School Lunch State Match)	11000-SDE-64370-16211		5,938
Health Foods Initiative	11000-SDE-64370-16212		11,293
School Breakfast Program	11000-SDE-64370-17046		11,576
Adult Education	11000-SDE-64370-17030		5,451
Total Department of Education			969,126
Department of Public Safety:			
School Security Infastructure	12052-DPS-32161-43546		144,198
Total State Financial Assistance before Exempt Prog	grams		1,113,324
EXEMPT PE	ROGRAMS		
Department of Education:			
Excess Costs Student Based and Equity	11000-SDE-64370-17047		392,071
School Construction - principal	11000-DAS-27636-40901		97,858
School Construction - interest	11000-DAS-27636-40896		257
Total Department of Education			490,186
Total Exempt Programs			490,186
Total State Financial Assistance		\$	1,603,510

The accompanying notes are an integral part of these financial statements.

#### Nonnewaug Regional School District #14 Notes to Schedule of Expenditures of State Financial Assistance Year Ended June 30, 2018

The State of Connecticut Department of Education has provided financial assistance to Nonnewaug Regional School District #14 through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. These financial assistance programs fund children's education, transportation, school lunch and school building renovations and construction.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Nonnewaug Regional School District #14 conform to accounting principles generally accepted in the United States of America as applicable to governments. The following is a summary of the more significant policies relating to the aforementioned grant programs.

#### **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The Fund financial statements are prepared using either modified accrual for governmental funds or accrual basis for proprietary and fiduciary funds.

The modified accrual basis of accounting is used by all governmental funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for General Obligation bond principal and interest which are reported as expenditures in the year due.

Under the accrual basis of accounting revenue is recorded when earned, and expenses are recorded when the liability is incurred.

The Schedule of Expenditures of State Financial Assistance, contained in this report, is prepared based on regulations established by the State of Connecticut Office of Policy and Management. In accordance with these regulations (Section 4-236-5), certain grants are not dependent on expenditure activity, and accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule of Expenditures of State Financial Assistance.

Nonnewaug Regional School District #14 Audit Results of Expenditures of State Financial Assistance Year Ended June 30, 2018

#### I. SUMMARY OF AUDIT RESULTS

#### **Financial Statements**

We audited the basic financial statements of Nonnewaug Regional School District #14 as of and for the year ended June 30, 2018 and issued our unmodified report thereon dated February 14, 2019

Internal control over financial reporting: Material weaknesses identified? Significant deficiency identified that	yes <u>X</u> no	
are not considered to be material weaknesses?  Noncompliance material to financial statements noted?	yes <u>X</u> no	
	yesX_ no	
State Financial Assistance		
Internal control over major programs:  Material weaknesses identified?  Significant deficiency identified that  are not considered to be material	yes X_ no	
weaknesses?	yesX none	reported
We have issued an unmodified opinion relating	g to compliance for major State p	rograms.
Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the State Single Audit Act?	yesX no	
The following schedule reflects the major prog	grams included in the audit:	
State Grantor and Program	State Grant Program Identification Number	Expenditures
CT Department of Education		
Vocational Agriculture	11000-SDE-64370-17017	\$ <u>934,868</u>
Dollar Threshold used to distinguish Type	e A and Type B Programs	\$ <u>200,000</u>
II. FINANCIAL STATEMENT FINDING	S	
No matters were reported.		

#### III. FINDINGS AND QUESTIONED COSTS FOR STATE FINANCIAL ASSISTANCE

No matters were reported in the current year or prior year.