JUNE 30, 2009

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## **Independent Auditors' Report**

Board of Finance Town of Suffield Suffield, Connecticut

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Suffield, Connecticut, as of and for the year ended June 30, 2009, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Suffield, Connecticut, as of June 30, 2009 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Blum, Shapiro & Company, P.C. WEST HARTFORD • SHELTON Westport • Waterbury • New York An Independent Member of Baker Tilly International In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2009 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

Management's discussion and analysis on pages 3 through 11 and budgetary comparison information on pages 44 through 48 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Blum, Shapino + Company, P.C.

December 28, 2009

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2009

This discussion and analysis of the Town of Suffield, Connecticut's (the Town) financial performance is provided by management to provide an overview of the Town's financial activities for the fiscal year ended June 30, 2009. Please read this MD&A in conjunction with the Town's financial statements, Exhibits I to IX. All amounts are reported in thousands unless otherwise noted.

# **Financial Highlights**

- The Town's net assets increased as a result of this year's operations. While net assets of our business-type activities decreased by \$508, or 2.3%, net assets of our governmental activities increased by \$6,594, or 8.6%.
- During the year, the Town had expenses that were \$6,594 less than the \$57,568 generated in tax and other revenues for governmental programs.
- In the Town's business-type activities, revenues increased by \$55 while expenses remained the same. The increase was due to sewer charges.
- Total cost of all of the Town's programs was \$53,411 with no new programs added this year.
- The General Fund reported a fund balance this year of \$10,309.
- The resources available for appropriation were \$105 less than budgeted for the General Fund. Expenditures were kept within spending limits.

# **Overview of the Financial Statements**

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities (Exhibits I and II, respectively) provide information about the activities of the Town as a whole and present a longer-term view of the Town's finances. Fund financial statements are presented in Exhibits III to IX. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds. The remaining statements provide financial information about activities for which the Town acts solely as a trustee or agent for the benefit of those outside of the government.

## **Government-Wide Financial Statements**

The analysis of the Town as a whole begins on Exhibits I and II. The statement of net assets and the statement of activities report information about the Town as a whole and about its activities for the current period. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net assets and changes in them. The Town's net assets, the difference between assets and liabilities, is one way to measure the Town's financial health, or financial position. Over time, increases or decreases in the Town's net assets are one indicator of whether its financial health is improving or deteriorating. The reader needs to consider other

nonfinancial factors, however, such as changes in the Town's property tax base and the condition of the Town's capital assets, to assess the overall health of the Town.

In the statement of net assets and the statement of activities, we divide the Town into two types of activities:

- *Governmental Activities* Most of the Town's basic services are reported here, including education, public safety, public works, planning and development, health and social services, library, recreation and parks and general administration. Property taxes, charges for services and state and federal grants finance most of these activities.
- *Business-Type Activities* The Town charges a fee to customers to help it cover all or most of the cost of certain services it provides. The Town's Water Pollution Control Authority (WPCA) activities are reported here.

# **Fund Financial Statements**

The fund financial statements begin with Exhibit III and provide detailed information about the most significant funds - not the Town as a whole. Some funds are required to be established by Charter. However, the Board of Finance establishes many other funds to help control and manage financial activities for particular purposes (like the Grant Funds, Assessment Fund, Insurance Fund, School Building Project Fund and the Pension Fund) or to show that it is meeting legal responsibilities for using grants and other money (like grants received from the State and Federal governments and accounted for in the Special Revenue Fund). The Town's funds are divided into three categories: governmental, proprietary and fiduciary.

- *Governmental Funds (Exhibits III and IV)* Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is described in a reconciliation at the bottom of the fund financial statements.
- *Proprietary Funds (Exhibits V to VII)* When the Town charges customers for the services it provides, whether to outside customers or to other units of the Town, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net assets and the statement of activities. In fact, the Town's enterprise funds (a component of proprietary funds) are the same as the business-type activities reported in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds. Internal service funds (the other component of proprietary funds) are used to report activities that provide supplies and services for the Town's other programs and activities such as the Town's Insurance and Gas/Diesel Internal Service Funds.

• *Fiduciary Funds (Exhibits VIII and IX)* - The Town is the trustee, or fiduciary, for its employees' pension plan. It is also responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. All of the Town's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets. These activities are excluded from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

## **Government-Wide Financial Analysis**

The Town's combined net assets increased 6.1% from a year ago, going from \$98,748 to \$104,833. The analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the Town's governmental and business-type activities.

# Table 1

## NET ASSETS

(in thousands)

	Govern	mental	Business	Туре		
	Activ	ities	Activit	ties	Tota	<u>ıl</u>
	2009	2008	2009	2008	2009	2008
Current and other assets \$	22,118 \$	20,142 \$	512 \$	392 \$	22,630 \$	20,534
Capital assets, net of accumulated depreciation	85,396	80,830	21,911	22,849	107,307	103,679
Total assets	107,514	100,972	22,423	23,241	129,937	124,213
Long-term debt outstanding	20,720	21,373	465	795	21,185	22,168
Other liabilities	3,737	3,135	182	162	3,919	3,297
Total liabilities	24,457	24,508	647	957	25,104	25,465
Net Assets:						
Invested in capital assets, net of debt	67,000	60,509	21,446	22,054	88,446	82,563
Restricted	449	451			449	451
Unrestricted	15,608	15,504	330	230	15,938	15,734
Total Net Assets \$	83,057 \$	76,464 \$	21,776 \$	22,284 \$	104,833 \$	98,748

Net assets of the Town's governmental activities increased by \$6,594 or 8.6%. The primary factor contributing to the increase in net assets is a \$3,834 decrease in Education expenses and \$1,753 decrease in Administration expenses and \$1,431 of additional property taxes received. Capital grants increased by \$2,484 due to an increase in Capital Grants for Conservation Easements during the year. Operating Grants decreased by \$6,242 due to reduced Education Operating Grants. The State of Connecticut significantly reduced "on-behalf" payments for teachers pensions. Unrestricted net assets, the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements, changed from \$15,504 at June 30, 2008 to \$15,608 at the end of this year.

The net assets of business-type activities decreased by \$508 or 2.3% (\$22,284 compared to \$21,776) in 2009. The Town generally can only use these net assets to finance the continuing operations of the WPCA.

# Table 2 CHANGES IN NET ASSETS

(in thousands)

(in mousailus)	Gov	ernm	ental		Business-	Гуре		
		ctiviti		_	Activiti			otal
	2009		2008	_	2009	2008	2009	2008
Revenues:								
Program revenues:								
Charges for services:								
Administration	\$ 45	5\$	715	\$	\$	:	\$ 455	\$ 715
Planning and development	:	8					8	-
Public safety	15	9	116				159	116
Public works	1,10	4	1,176				1,104	1,176
Health and social services	:	5	5				5	5
Library, recreation and parks	14	9	132				149	132
Education	1,44	4	1,440				1,444	1,440
Sewer					1,924	1,838	1,924	1,838
Operating grants and contributions	12,45	3	18,695				12,453	18,695
Capital grants and contributions	3,24	5	761			25	3,245	786
General revenues:								
Property taxes	31,10	5	29,675				31,106	29,675
Grants and contributions not restricted to								
specific purposes	5,99	7	5,735				5,997	5,735
Unrestricted investment earnings	35	1	726		4	9	355	735
Miscellaneous	1,09	2	556				1,092	556
Total revenues	57,56	8	59,732		1,928	1,872	59,496	61,604
Program expenses:								
Administration	2,19	7	3,950				2,197	3,950
Planning and development	40	5	395				405	395
Public safety	3,98	8	3,423				3,988	3,423
Public works	4,12	2	4,032				4,122	4,032
Health and social services	78	3	643				783	643
Library, recreation and parks	1,14	8	1,401				1,148	1,401
Education	37,42	2	41,256				37,422	41,256
Interest on long-term debt	90	)	979				909	979
Sewer					2,437	2,432	2,437	2,432
Total program expenses	50,974	4	56,079		2,437	2,432	53,411	58,511
Increase (Decrease) in Net Assets	\$ 6,59	4_\$	3,653	\$	(509) \$	(560)	\$ 6,085	\$3,093

The Town's total revenues were \$59,496. The total cost of all programs and services was \$53,411. Our analysis below separately considers the operations of governmental and business-type activities.

## **Governmental Activities**

The greatest increase was in property taxes. Property taxes accounted for 54% of the Town's governmental activities. Operating grants and contributions accounted for 27% of the Town's governmental activities. The Town continues to utilize grants and contributions to maintain its services.

Education related expenses accounted for over 73% of the total program expenses for governmental activities. Insurance costs remained constant for the year. Employee benefits increased during the year because of negotiated contract requirements. Administration costs decreased by 44.4%. This was due to the completion of the revaluation process of real estate as mandated. All other expenditures remained about the same as the prior year.

Table 3 presents the cost of each of the Town's four largest programs - administration, public safety, public works and education - as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the Town's taxpayers by each of these functions.

# Table 3 GOVERNMENTAL ACTIVITIES

(in thousands)

	Τ	<b>Cotal Cos</b>	t of	Services	_	Net Cost of Servic			
		2009		2008	_	2009	2008		
Administration	\$	2,197	\$	3,950	\$	1,612 \$	3,180		
Public safety		3,988		3,423		3,609	3,297		
Public works		4,122		4,032		2,243	1,911		
Education		37,422		41,256	_	25,475	21,400		
Totals	\$_	47,729	\$	52,661	\$_	32,939 \$	29,788		

### **Business-Type Activities**

Revenues of the Town's business-type activities (see Table 2) increased by \$55 due to increases in the charges for services, capital grants decreased by \$25 because of the completion of the expansion of the plant. Expenses remained level.

# TOWN FUNDS FINANCIAL ANALYSIS

## **Governmental Funds**

As the Town completed the year, its governmental funds (as presented in the balance sheet - Exhibit III) reported a combined fund balance of \$16,064, which is an increase from last year's total of \$13,979. Included in this year's total change in fund balance is an increase of \$942 in the Town's General Fund. In addition, these other changes in fund balances should be noted: an increase of \$864 in the Capital Projects funds and an increase of \$279 in other governmental funds.

## **General Fund Budgetary Highlights**

Actual final budgetary expenditures results (including encumbrances) totaled \$47,772. Unexpended appropriations in all areas resulted in an increase to the General Fund Balance of \$660. On the revenue side, final actual revenues were less than the original budget by \$105. We had anticipated using fund balance of \$1,200 but were not required to due to increases in the following categories: property taxes contributed \$504 due to collection of current year and prior years' taxes and interest and fees; intergovernmental revenues added \$116 due to increases in payment in lieu of taxes for manufacturing equipment and education cost sharing grants. Miscellaneous income increased by \$470, which offset decreases in current services and fees.

## **Proprietary Funds**

The Town's Water Pollution Control Authority Enterprise Fund accounts for sewer services for a designated area in Town. An increase in operating expenses resulted in an operating loss of \$508. The increases were in payroll & benefits and utilities. The other two funds, Insurance Fund and Gas/Diesel Fund, are Internal Service Funds. Unrestricted net assets of both funds totaled \$1,030, a decrease of \$250 from the prior year. This decrease is due primarily to the performance of the Insurance Fund. There was an operating loss of \$254 and investment income of \$4. The Gas/Diesel Fund is used to allocate the expense of the gas and diesel fuels to the departments that use them. This year there was an operating loss of \$7.

# CAPITAL ASSET AND DEBT ADMINISTRATION

# **Capital Assets**

At June 30, 2009, the Town had \$107 million invested in a broad range of capital assets, including land, buildings, park facilities, vehicles and equipment, roads, bridges and sewer lines - Table 4. This amount represents a net increase (including additions and deductions) of \$3.6 million, or 3.4%, over last year.

## Table 4

## CAPITAL ASSETS AT YEAR-END (Net of Depreciation)

(in thousands)

		Governmental Activities			Busine Acti	• •		Total				
	-	2009		2008	 2009	 2008		2009		2008		
Land	\$	11,946	\$	10,117	\$ 16,038	\$ 16,038	\$	27,984	\$	26,155		
Land improvements		89		66				89		66		
Buildings		48,760		49,109	1,124	1,434		49,884		50,543		
Furniture and equipment		2,349		2,266	4,749	5,377		7,098		7,643		
Infrastructure		20,916		18,086				20,916		18,086		
Construction in progress	-	1,336		1,186				1,336		1,186		
Total	\$	85,396	\$	80,830	\$ 21,911	\$ 22,849	\$	107,307	\$	103,679		

This year's major additions included (in thousands):

Development Rights for two farms	\$1,350
Middle School Roof Project	1,183
Land	479

The Town's fiscal-year 2009-10 capital budget calls for it to spend another \$1,661 for capital projects, principally for school boiler and repairs, road repairs, police and fire radio upgrade, public works equipment and technology upgrades. More detailed information about the Town's capital assets is presented in Note 1 and Note 5 to the financial statements.

# Long-Term Debt

At June 30, 2009, the Town had \$18,233 in bonds and notes outstanding versus \$20,321 last year - a decrease of \$2,088 or 10.2%.

The Town's general obligation bond rating continues to carry the Aa3 Moody's rating, which was reaffirmed in June 2001 with the issuance of the debt for the School Building and Renovation Project. The debt rating from Standard & Poor's was upgraded to AA from AA- in October 2004 and reaffirmed in September 2005. The State limits the amount of general obligation debt that cities can issue based on a formula determined under State Statutes based on type of debt and tax base. The Town's outstanding general obligation debt is significantly below this \$216,510 state-imposed limit.

Other obligations include accrued vacation pay and sick leave. More detailed information about the Town's long-term liabilities is presented in Note 7 to the financial statements.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The Town's elected and appointed officials considered many factors when setting the fiscal-year 2010 budget tax rates and fees that will be charged for the business-type activities. One of those factors is the economy. Unemployment in the Town as of November 2009 stands at 6.7% versus 5.3% a year ago. This compares with the State's unemployment rate of 7.9% and the national rate of 9.4%.

These indicators were taken into account when adopting the General Fund budget for 2009-10. Amounts available for appropriation in the General Fund budget are \$47,709, a decrease of 1.5% over the original 2009 budget of \$48,432. Property taxes (benefiting from the 2008 revaluation and additions) and State of Connecticut revenue are expected to account for the most of the revenue.

The Town designated \$500 of its \$10,309 General Fund balance to finance its 2009-10 budget leaving an unreserved, undesignated General Fund balance at June 30, 2009 of \$9,385 or 19.7% of the 2009-10 budget.

The Town will use increases in revenues to finance programs currently offered and to off-set the effect that we expect inflation to have on program costs. Budgeted expenditures are expected to decrease by 1.5% to \$47,709 from \$48,432 in 2009. Decreases in capital expenditures and other post-employment benefits reserve are the largest increments. The Town has added no major new programs or initiatives to the 2010 budget.

If these estimates are realized, the Town's budgetary General Fund balance is expected to decrease by June 30, 2010.

The Water Pollution Control Authority approved a budget with a decrease of 3% in expenditures, which required an increase in the per unit charge of \$25.

# CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Department, Town of Suffield, 83 Mountain Road, Suffield, Connecticut 06078.

## STATEMENT OF NET ASSETS

## JUNE 30, 2009

	-	Governmental Activities	_	Business-Type Activities	_	Total
Assets:						
Cash and cash equivalents	\$	15,526,897	\$	470,915	\$	15,997,812
Receivables, net		6,472,065		41,370		6,513,435
Inventory		16,477				16,477
Net pension asset		103,027				103,027
Capital assets not being depreciated		13,282,058		16,038,335		29,320,393
Capital assets being depreciated, net		72,113,664		5,872,416		77,986,080
Total assets	-	107,514,188	_	22,423,036	-	129,937,224
Liabilities:						
Accounts and other payables		2,507,698		193,171		2,700,869
Accrued interest payable		41,086				41,086
Unearned revenue		1,176,840				1,176,840
Internal balances		10,820		(10,820)		-
Noncurrent liabilities:						
Due within one year		2,460,317		350,000		2,810,317
Due in more than one year		18,260,182		114,727		18,374,909
Total liabilities		24,456,943	-	647,078	-	25,104,021
Net Assets:						
Invested in capital assets, net of related debt		66,999,586		21,446,024		88,445,610
Restricted for:						
Trust purposes:						
Nonexpendable		449,497				449,497
Unrestricted	-	15,608,162	-	329,934	-	15,938,096
Total Net Assets	\$	83,057,245	\$	21,775,958	\$_	104,833,203

## STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED JUNE 30, 2009

			I	Program Revenue	s	,				pense) Revenue : iges in Net Asset		
Functions/Programs	Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities		Business-Type Activities		Total
Governmental activities:												
Administration	\$ 2,197,471	\$ 455,256	\$	130,065	\$		\$	(1,612,150)	\$		\$	(1,612,150)
Planning and development	404,800	8,000		752,022		3,244,581		3,599,803				3,599,803
Public safety	3,988,483	159,051		220,664				(3,608,768)				(3,608,768)
Public works	4,122,002	1,103,875		775,164				(2,242,963)				(2,242,963)
Health and social services	783,343	4,880		7,193				(771,270)				(771,270)
Library, recreation and parks	1,147,609	149,362		65,499				(932,748)				(932,748)
Education	37,421,526	1,444,041		10,502,204				(25,475,281)				(25,475,281)
Interest on long-term debt	908,858		_		· -			(908,858)				(908,858)
Total governmental activities	50,974,092	3,324,465		12,452,811		3,244,581		(31,952,235)		-		(31,952,235)
Business-type activities:												
Sewer	2,437,364	1,924,395	_		· -					(512,969)		(512,969)
Total	\$ 53,411,456	\$ 5,248,860	\$_	12,452,811	\$	3,244,581		(31,952,235)		(512,969)		(32,465,204)
	General revenues	:										
	Property taxes							31,106,234				31,106,234
		tributions not restric	cted to	o specific programs	S			5,996,549				5,996,549
		vestment earnings						350,750		4,478		355,228
	Miscellaneous							1,092,213				1,092,213
	Total genera	l revenues					-	38,545,746		4,478	_	38,550,224
	Change in no	et assets						6,593,511		(508,491)		6,085,020
	Net Assets at Beg	ginning of Year					-	76,463,734	· -	22,284,449		98,748,183
	Net Assets at End	l of Year					\$	83,057,245	\$	21,775,958	\$	104,833,203

# **GOVERNMENTAL FUNDS**

## **BALANCE SHEET**

# JUNE 30, 2009

	-	General		Capital Projects		Nonmajor Governmental Funds		Total Governmental Funds
ASSETS								
Cash and cash equivalents	\$	13,337,739	\$	72,301	\$	1,569,021	\$	14,979,061
Receivables, net		1,735,865		3,067,113		1,005,373		5,808,351
Due from other funds		4,985,783		4,559,218		1,951,896		11,496,897
Inventories	-		-		• •	16,477	• •	16,477
Total Assets	\$	20,059,387	\$	7,698,632	\$	4,542,767	\$	32,300,786
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts and claims payable	\$	1,656,080	\$	92,200	\$	264,148	\$	2,012,428
Due to other funds		6,968,176		4,675,545		396,042		12,039,763
Deferred revenue	_	1,126,268		311,762		746,212		2,184,242
Total liabilities	-	9,750,524		5,079,507		1,406,402		16,236,433
Fund balances:								
Reserved		423,931		726,270		465,974		1,616,175
Unreserved, reported in:								
General Fund		9,884,932						9,884,932
Special Revenue Funds						2,670,391		2,670,391
Capital Project Funds	_			1,892,855				1,892,855
Total fund balances	-	10,308,863		2,619,125		3,136,365		16,064,353
Total Liabilities and Fund Balances	\$	20,059,387	\$	7,698,632	\$	4,542,767	\$	32,300,786

# BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)

# **JUNE 30, 2009**

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets: Amounts reported for governmental activities in the statement of net assets (Ex different because of the following:	khibit I) are	
Fund balances - total governmental funds		\$ 16,064,353
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:		
Governmental capital assets	\$ 107,281,757	
Less accumulated depreciation	(21,886,035)	
Net capital assets		85,395,722
Other long-term assets are not available to pay for current-period expenditures and, therefore, are not recorded in the funds:		
Net pension asset		103,027
Hood receivable		217,859
Housing loan receivable		129,002
Special assessment receivable		260,977
Property tax receivable greater than 60 days		449,488
Interest receivable on property taxes		167,935
Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities		
in the statement of net assets.		1,030,467
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:		
Bonds payable		(18,063,252)
Deferred amounts in refunding		(170,093)
Interest payable on bonds		(41,086)
Net OPEB obligation		(1,604,450)
Landfill closure and postclosure		(243,000)
Compensated absences		(476,913)
Capital lease obligation		 (162,791)
Net Assets of Governmental Activities (Exhibit I)		\$ 83,057,245

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

# FOR THE YEAR ENDED JUNE 30, 2009

	_	General	_	Capital Projects	Nonmajor Governmental Funds	_	Total Governmental Funds
Revenues:							
Property taxes	\$	30,952,540	\$		\$	\$	30,952,540
Intergovernmental		15,378,576		1,044,000	1,755,720		18,178,296
Charges for services		2,716,796			959,932		3,676,728
Interest income		273,470		383	73,133		346,986
Miscellaneous	_	1,076,802	_	46,169	171,856	-	1,294,827
Total revenues	_	50,398,184		1,090,552	2,960,641	-	54,449,377
Expenditures:							
Current:							
Administration		3,726,006			9,340		3,735,346
Planning and development		345,502			193,199		538,701
Public safety		3,179,394			60,548		3,239,942
Public works		3,254,747			10,926		3,265,673
Health and social services		663,201			953,185		1,616,386
Library, recreation and parks		438,750			20,107		458,857
Education		31,384,169			1,628,389		33,012,558
Miscellaneous		29,000					29,000
Debt service		3,005,874					3,005,874
Capital outlay				3,051,690	610,391		3,662,081
Total expenditures	-	46,026,643	_	3,051,690	3,486,085	-	52,564,418
Excess (Deficiency) of Revenues over Expenditures	_	4,371,541	_	(1,961,138)	(525,444)	-	1,884,959
Other Financing Sources (Uses):							
Issuance of capital lease				200,101			200,101
Transfers in		306,577		2,701,623	1,105,346		4,113,546
Transfers out	_	(3,736,206)	_	(76,425)	(300,915)	_	(4,113,546)
Total other financing sources (uses)	_	(3,429,629)	_	2,825,299	804,431	-	200,101
Net Change in Fund Balances		941,912		864,161	278,987		2,085,060
Fund Balances at Beginning of Year	_	9,366,951	_	1,754,964	2,857,378	-	13,979,293
Fund Balances at End of Year	\$	10,308,863	\$	2,619,125	\$ 3,136,365	\$	16,064,353

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS (CONTINUED)

#### FOR THE YEAR ENDED JUNE 30, 2009

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities:	
Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:	
Net change in fund balances - total governmental funds (Exhibit IV)	\$ 2,085,060
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:	
Capital outlay Depreciation expense	6,923,508 (2,357,563)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities:	
Property tax interest and lien revenue-accrual basis change Property tax receivable-accrual basis change Special assessment receivable-accrual basis change Hood receivable Net pension asset	95,978 57,716 (65,954) (217,859) (1,700)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized and deferred in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:	
Bond principal payments Issuance of capital lease Capital lease payments	2,065,439 (200,101) 69,845
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:	
Deferred amounts in refunding Compensated absences Net OPEB obligation Landfill closure and postclosure Accrued interest	22,595 (54,243) (1,604,450) 16,200 8,981
Internal service funds are used by management to charge costs to individual funds. The net revenue of certain activities of internal services funds is reported with governmental activities.	 (249,941)
Change in Net Assets of Governmental Activities (Exhibit II)	\$ 6,593,511

# **PROPRIETARY FUNDS**

# STATEMENT OF NET ASSETS

## JUNE 30, 2009

	-	Business-Type Activities WPCA Enterprise Fund	-	Governmental Activities Internal Service Funds
Assets:	¢		<b>•</b>	<b>-</b> 1 <b>-</b> 00 -
Cash and cash equivalents	\$	470,915	\$	547,836
Due from other funds		11,452		540,450
Receivables, net Capital assets not being depreciated		41,370 16,038,335		445,855
Capital assets not being depreciated Capital assets, net of accumulated depreciation		5,872,416		
Total assets	-	22,434,488	- -	1,534,141
Liabilities:				
Accounts and other payables		193,171		495,270
Due to other funds		632		8,404
Loans payable - current		350,000		
Loans payable - noncurrent	-	114,727	-	
Total liabilities	-	658,530	-	503,674
Net Assets:				
Invested in capital assets, net of related debt		21,446,024		
Unrestricted	-	329,934	-	1,030,467
Total Net Assets	\$	21,775,958	\$	1,030,467

#### **PROPRIETARY FUNDS**

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

#### FOR THE YEAR ENDED JUNE 30, 2009

	Business-Type Activities WPCA Enterprise Fund			Governmental Activities
				Internal Service Funds
Operating Revenues:				
Charges for services	\$	1,916,423	\$	5,525,822
Other		7,972		
Total operating revenues		1,924,395	•	5,525,822
Operating Expenses:				
Administrative expense		19,535		547,897
Payroll and employee benefits		815,729		
Sludge disposal		144,919		
Plant maintenance and materials		93,770		
Insurance and program services		23,144		4,845,130
Utilities		379,068		
Other operating expense		19,949		386,500
Depreciation		941,250		
Total operating expenses		2,437,364	•	5,779,527
Operating Loss		(512,969)		(253,705)
Nonoperating Revenue:				
Income on investments		4,478		3,764
Change in Net Assets		(508,491)		(249,941)
Net Assets at Beginning of Year		22,284,449		1,280,408
Net Assets at End of Year	\$	21,775,958	\$	1,030,467

#### **PROPRIETARY FUNDS**

#### STATEMENT OF CASH FLOWS

#### FOR THE YEAR ENDED JUNE 30, 2009

	-	Business-Type Activities WPCA Enterprise Fund	_	Governmental Activities Internal Service Funds
Cash Flows from Operating Activities:				
Cash received from customers	\$	1,900,741	\$	5,661,302
Cash payments to employees for services	+	(815,729)	Ŧ	-,,
Cash payments to supplies for goods and services		(651,701)		(5,682,015)
Cash received from other sources		312		
Net cash provided by (used in) operating activities	_	433,623	_	(20,713)
Cash Flows from Capital Financing Activities:				
Acquisition of capital assets		(3,449)		
Loans repaid	_	(330,051)	_	
Net cash used in capital financing activities	_	(333,500)	-	
Cash Flows from Investing Activities:				
Interest received on investments	-	4,478	-	3,764
Net Increase (Decrease) in Cash and Cash Equivalents		104,601		(16,949)
Cash and Cash Equivalents at Beginning of Year	_	366,314	_	564,785
Cash and Cash Equivalents at End of Year	\$_	470,915	\$_	547,836
Reconciliation of Operating Loss to Net Cash Provided by Operating Activities:				
Operating loss	\$	(512,969)	\$	(253,705)
Adjustments to reconcile operating loss to net cash				
provided by (used in) operating activities:				
Depreciation		941,250		
(Increase) decrease in accounts receivables		(15,682)		168,810
(Increase) decrease in due from other funds		(8,292)		(33,330)
Increase (decrease) in accounts payable		28,684		89,108
Increase (decrease) in due to other funds	_	632	-	8,404
Net Cash Provided by (Used in) Operating Activities	\$_	433,623	\$	(20,713)

## FIDUCIARY FUNDS

# STATEMENT OF FIDUCIARY NET ASSETS

# JUNE 30, 2009

	-	Pension Trust Fund	-	Agency Funds
Assets:				
Cash and cash equivalents	\$	145,368	\$	225,322
Investments		15,502,494		44,714
Receivables:				
Other	_	123,376		
Total assets		15,771,238	\$_	270,036
Liabilities:				
Accounts and other payables	-	26,945	\$_	270,036
Net Assets: Held in Trust for Pension Benefits	\$_	15,744,293		

# FIDUCIARY FUNDS - PENSION TRUST FUND

# STATEMENT OF CHANGES IN PLAN NET ASSETS

# FOR THE YEAR ENDED JUNE 30, 2009

Additions:	
Contributions:	
Employer	\$ 738,754
Employee	 469,495
Total contributions	 1,208,249
Investment income (loss):	
Interest and dividends	530,696
Net depreciation in fair value of investments	(2,729,658)
Investment expenses	(33,549)
Net investment loss	 (2,232,511)
Total reductions	 (1,024,262)
Deductions:	
Benefits payments and withdrawals	971,814
Administration	 64,264
Total deductions	 1,036,078
Net Decrease	(2,060,340)
Net Assets Held in Trust for Pension Benefits at Beginning of Year	 17,804,633
Net Assets Held in Trust for Pension Benefits at End of Year	\$ 15,744,293

### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2009

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Town of Suffield, Connecticut (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below.

### A. Reporting Entity

The Town was incorporated in 1749 under the General Statutes of the State of Connecticut. The Town adopted its original charter effective January 7, 1985 with the most recent revisions on November 6, 2001. The Town operates under a Selectman/Town Meeting form of government and provides the following services as authorized by the General Statues and its charter: public safety (police and fire), public works, health and social services, culture-recreation, education, public improvements, planning and zoning, and general administrative services.

#### **B.** Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The various funds included in the financial statements are described below:

#### **Governmental Funds**

Governmental Funds are those through which most governmental functions typically are financed.

The *General Fund* is the primary operating fund of the Town. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property taxes, state and federal grants, licenses, permits, charges for service and interest income.

*Special Revenue Funds* account for revenue derived from specific sources (other than major capital projects) that are restricted by legal and regulatory provisions to finance specific activities.

*Capital Project Funds* account for all financial resources used for the acquisition or construction of major capital facilities not being financed by proprietary funds.

*Permanent Funds* are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the Town's programs.

#### **Proprietary Funds**

Proprietary funds are used to account for activities that are similar to those often found in the private sector. These funds are accounted for on the flow of economic resoures measurement focus and use the accrual basis of accounting. The following are the Town's proprietary funds:

*Enterprise Funds* account for operations that are financed in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The Water Pollution Control Authority (WPCA) Fund is the Town's only enterprise fund.

*Internal Service Funds* account for the financing of goods or services provided by one department to other departments or agencies of the Town on a cost-reimbursement basis and for self-insured activities.

### **Fiduciary Funds**

Fiduciary funds are used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations and other governments. Fiduciary funds are not included in the government-wide statements. The fiduciary funds are as follows:

Pension Trust Fund accounts for the Suffield Retirement System.

Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operation.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements (except for agency funds, which have no measurement focus). Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

The General Fund is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

The Capital Projects Fund is used to account for the financial resources for the acquisition and construction of major capital facilities.

The Town reports the following major proprietary funds:

The WPCA Fund is used to account for the activities of the Authority.

Additionally, the Town reports the following fund types:

The Internal Service Funds are used to account for self insured activities and purchases of gasoline by various departments.

The Pension Trust Fund accounts for the activities of the Suffield Retirement System, which accumulates resources for pension benefit payments to qualified Town employees.

Agency Funds account for monies held as custodian for outside student and municipal groups and agencies.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Town has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between certain Town functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the WPCA enterprise fund and of the Town's internal service funds are charges to customers for sales, services and benefits. Operating expenses for enterprise funds and the internal service fund include the cost of sales, services, benefits, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

## **D.** Deposits and Investments

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the Town to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments as described in Note 3.

Investments are reported at fair value.

### E. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." All trade and property tax receivables are shown net of an allowance for uncollectibles. Allowances for uncollectibles are computed based on historical data.

Property taxes are assessed as of October 1 and are levied on the following July 1. Real estate and personal property taxes are due in two installments, July 1 and the following January 1. Motor vehicle taxes are payable on July 1 and supplemental motor vehicle taxes are payable on January 1. Interest on delinquent balances is computed at 1.5% per month. Liens are filed on delinquent real estate taxes within one year. An amount of \$46,398 has been established as an allowance for uncollectible taxes. At June 30, 2009, this represents 9% of all property taxes receivable.

### F. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### G. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	20-45
Public domain infrastructure	35
System infrastructure	50
Vehicles	5-20
Office equipment	5-10
Computer equipment	7-10

#### H. Compensated Absences

Town employees earn and carryover various amounts of vacation and leave time based upon Town policy or bargaining unit contracts. At June 30, 2009, the total amount of the liability was \$476,913. The liability is reported in the government-wide statement of net assets.

#### I. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Significant bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### J. Equity

Equity in the government-wide financial statements is defined as "net assets" and is classified in the following categories:

Invested in Capital Assets, Net of Related Debt - This component of net assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

Restricted Net Assets - Net asset restrictions are externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Assets - This component consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

The equity of the fund financial statements is defined as "fund balance" and is classified in the following categories:

Reserved Fund Balance - A portion of fund balance that is not available for appropriation or is legally restricted by outside parties for use for a specific purpose.

Designated Fund Balance - Represents tentative management plans that are subject to change.

Unreserved Fund Balance - Serves as a measure of current available financial resources.

### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

As set forth in the Town Charter, the Board of Finance adopts an annual budget for the General Fund. The annual budget for the General Fund is prepared on the modified accrual basis of accounting. The Board of Finance submits a proposed operating budget for the fiscal year commencing July 1 to a public budget hearing, at which taxpayer comments are obtained. The Board of Finance then prepares the recommended Town budget which it presents at a Town meeting. The operating budget includes proposed expenditures and the means of financing them.

Expenditures are budgeted by department, function and object. Management may not exceed appropriations at the department level and must seek approval from the Board of Selectmen to reassign resources between departments. The legal level of budgetary control is the department level. Subsequent to adoption of the budget, any requests for supplemental appropriations or transfers are required to be submitted in writing to the Board of Selectmen, who, upon consideration, will forward to the Board of Finance for approval. Any transfers which alter the total budget in an amount equal to or greater than .025% of the total budget must be also approved by a Town meeting resolution. Any additional appropriations would also require Town meeting approval. During the year ended June 30, 2009, there were no additional appropriations.

Formal budgetary integration is employed as a management control device during the year.

The Town includes the following Water Pollution Control Authority funds as part of the Town's overall approved budget: 1) Enterprise Fund; 2) Special Revenue Fund - Sewer Assessment Fund; and 3) Capital Projects Fund - Sewer Project Fund. However, the legally adopted budget does not provide for line item revenue and expenditures detail for these funds. Instead, a summary total for revenues and expenditures for each of these three funds is presented. A budgetary schedule is not presented.

All unencumbered appropriations lapse at year-end. Appropriations for capital outlays are continued until completion of applicable projects, even when projects extend more than one fiscal year.

The Town does not maintain legally adopted budgets for the other Special Revenue Funds, since budgetary control is generally maintained on an individual grant basis. In addition, the Town does not adopt annual budgets for Capital Projects Funds.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

#### **B. Deficit Fund Equity**

The following funds had a deficit fund balance at June 30, 2009:

Nonmajor Governmental Funds:	
Special Revenue Funds:	
Municipal Grant	\$ 423
Drug Education and Enforcement Grant	20
Kent Memorial Library	3,653

The deficits of Special Revenue Funds will be funded by contributions from the General Fund or future revenues.

## 3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a "qualified public depository" as defined by Statute or in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit in an "out of state bank," as defined by the Statutes, which is not a "qualified public depository."

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies; 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF) and the State Tax Exempt Proceeds Fund (TEPF). These investment pools are under the control of the State Treasurer, with oversight provided by the Treasurer's Cash Management Advisory Board, and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

#### Deposits

*Deposit Custodial Credit Risk* - Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposit will not be returned. The Town does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the State of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk-based capital ratio.

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$2,888,679 of the Town's bank balance of \$3,908,619 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 2,523,652
Uninsured and collateral held by the pledging bank's	
trust department, not in the Town's name	 365,027
Total Amount Subject to Custodial Credit Risk	\$ 2,888,679

#### **Cash Equivalents**

At June 30, 2009, the Town's cash equivalents amounted to \$11,753,055. The following table provides a summary of the Town's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than 90 days.

	Standard and Poor's
State Tax Exempt Proceeds Fund* State Short-Term Investment Fund (STIF) Money Market Funds*	AAAm

\*Not rated

#### **Investments**

As of June 30, 2009, the Town had the following investments:

			Investment Maturities (Y				Years)	
	Credit	Fair	-	Less				More
Investment Type	Rating	 Value		Than 1	-	1 – 10	-	Than 10
Interest-bearing investments:								
U.S. Treasury bonds	N/A	\$ 310,891	\$		\$	106,561	\$	204,330
U.S. Treasury notes	N/A	220,456				220,456		
U.S. Government obligations	N/A	1,450,907				1,179,525		271,382
Corporate bonds	A-AAA	1,006,151		213,619		596,865		195,667
Corporate bonds	BBB-	311,548		41,435		256,481		13,632
	BBB+							
Foreign bonds	A-AAA	173,490		15,507		157,983		
Foreign bonds	BBB-	101,324		40,895		54,575		5,854
C C	BBB+							
Other fixed income	N/A	2,639						2,639
Certificates of deposit	*	44,714	-	44,714	-		-	
Total			\$	356,1709	\$	2,572,446	\$	693,504
Other investments:								
Common stock		11,925,088						
		 11,720,000	-					
Total Investments		\$ 15,547,208	-					

\*Subject to coverage by Federal Depository Insurance and collateralization and included in cash and cash equivalents.

N/A Not applicable

Interest Rate Risk - The Town does not have an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk - Investments* - As indicated above, State Statutes limit the investment options of cities and towns. The Town has no investment policy that would further limit its investment choices.

*Concentration of Credit Risk* - The Town has no policy limiting an investment in any one issuer that is in excess of 5% of the Town's total investments.

*Custodial Credit Risk* - Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk. At June 30, 2009, the Town did not have any uninsured and unregistered securities held by the counterparty, or by its trust department or agent that were not in the Town's name.

### 4. RECEIVABLES

Receivables as of year end for the Town's individual major funds and nonmajor, and internal service funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General	Capital Projects	 WPCA Fund	Nonmajor and Other Governmental Funds	Total
Receivables:					
Taxes \$	537,293 \$		\$ 9	\$\$	537,293
Interest	167,935				167,935
Accounts	603,099	125	41,370	445,855	1,090,449
Special assessments				260,977	260,977
Intergovernmental	9,209	3,066,988		395,856	3,472,053
Loans	464,727			129,002	593,729
Other				342,914	342,914
Gross receivables	1,782,263	3,067,113	 41,370	1,574,604	6,465,350
Less allowance for					
uncollectibles:	(46,398)		 		(46,398)
Net Total Receivables \$	1,735,865 \$	3,067,113	\$ 41,370	\$\$	6,418,952

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	Unavailable		Unearned
Delinquent property taxes receivable	\$ 449,488	\$	
Accrued interest on delinquent property tax	167,935		
Property taxes collected in advance			109,854
Special assessments not yet due	260,977		
Grant drawdowns prior to meeting all eligibility requirements			667,995
Cell phone tower - unearned			394,978
Loans receivable	129,002		
Unearned program revenues			4,013
		*	
Total Deferred/Unearned Revenue for Governmental Funds	\$ 1,007,402	\$	1,176,840

### 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2009 was as follows:

		Beginning Balance	Increases	 Decreases		Ending Balance
Governmental activities:						
Capital assets not being depreciated:						
Land	\$	10,117,248 \$	1,829,202	\$	\$	11,946,450
Construction in progress		1,185,376	2,101,962	1,951,730	_	1,335,608
Total capital assets not being depreciated		11,302,624	3,931,164	 1,951,730	_	13,282,058
Capital assets being depreciated:						
Buildings		61,283,788	1,202,278			62,486,066
Land improvements		426,520	52,500			479,020
Furniture and equipment		6,136,068	411,246	41,257		6,506,057
Infrastructure		21,250,506	3,278,050			24,528,556
Total capital assets being depreciated	_	89,096,882	4,944,074	 41,257	_	93,999,699
Less accumulated depreciation for:						
Buildings		12,174,318	1,551,701			13,726,019
Land improvements		360,674	29,505			390,179
Furniture and equipment		3,869,966	328,398	41,257		4,157,107
Infrastructure		3,164,771	447,959			3,612,730
Total accumulated depreciation		19,569,729	2,357,563	 41,257	_	21,886,035
Total capital assets being depreciated, net		69,527,153	2,586,511	 _	_	72,113,664
Governmental Activities Capital Assets, Net	\$	80,829,777 \$	6,517,675	\$ 1,951,730	\$	85,395,722

	_	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:					
Capital assets not being depreciated:					
Land	\$	16,038,335 \$	\$	\$	16,038,335
Capital assets being depreciated:					
Buildings		9,672,629			9,672,629
Equipment		16,389,383	3,449		16,392,832
Vehicles		75,921		10,643	65,278
Total capital assets being depreciated	_	26,137,933	3,449	10,643	26,130,739
Less accumulated depreciation for:					
Buildings		8,238,189	310,412		8,548,601
Equipment		11,026,235	622,116		11,648,351
Vehicles		63,292	8,722	10,643	61,371
Total accumulated depreciation	_	19,327,716	941,250	10,643	20,258,323
Total capital assets being depreciated, net	_	6,810,217	(937,801)		5,872,416
Business-Type Activities Capital Assets, Net	\$	22,848,552 \$	(937,801) \$	\$	21,910,751

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
Administration	\$ 50,557
Planning and development	8,250
Public safety	181,394
Public works	573,651
Health and social services	21,765
Library, recreation and parks	64,543
Education	1,457,403
Total Depreciation Expense - Governmental Activities	\$ 2,357,563
Business-type activities:	
Sewer	\$ 941,250

#### **Construction Commitments**

The Town has several active construction projects as of June 30, 2009. The projects include High School construction and code renovations to various schools. At year end, the Town's commitments in the school projects are as follows:

	Cumulative Expenditures					
Project		Appropriation	and			Remaining Commitment
High school and agri-science building	\$_	56,113,070	\$	51,884,430	\$	4,228,640
# 6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Receivable Fund	Payable Fund	•	Amount
General Fund	Capital Projects Fund Nonmajor Governmental Funds Internal Service Funds	\$	4,673,597 303,782 8,404 4,985,783
Capital Projects Fund	General Fund Nonmajor Governmental Funds		4,466,958 92,260 4,559,218
Nonmajor Governmental Fund	General Fund Capital Projects Fund WPCA		1,949,316 1,948 632 1,951,896
WPCA	General Fund		11,452
Internal Service Funds	General Fund		540,450
Total		\$	12,048,799

At June 30, 2009, amounts due to and due from other funds are as follows:

Interfund receivables and payables represent temporary balances occurring when one fund pays for transactions and is later repaid.

Interfund transfers:

	,	General	-	Capital Projects	Nonmajor Governmental	Total Transfers Out
Transfers out:						
General Fund	\$		\$	2,630,860	\$ 1,105,346	\$ 3,736,206
Capital Projects Fund		76,425				76,425
Nonmajor Governmental Funds		230,152	-	70,763		300,915
Total Transfers In	\$	306,577	\$	2,701,623	\$ 1,105,346	\$ 4,113,546

Transfers represent annual recurring transactions which move resources between funds.

# 7. LONG-TERM DEBT

# **Changes in Long-Term Liabilities**

Long-term liability activity for the year ended June 30, 2009 was as follows:

	-	Beginning Balance	Additions	Reductions	Ending Balance	,	Due Within One Year
Governmental Activities: Bonds payable: General obligation bonds and notes	\$	20,128,691	\$	\$ 2,065,439	\$ 18,063,252	\$	2,067,844
Unamortized amounts: Deferred amounts on refunding	-	192,688		22,595	170,093	,	
Total bonds payable		20,321,379	-	2,088,034	18,233,345		2,067,844
Landfill closure and postclosure Capital lease obligation OPEB obligation Compensated absences		259,200 32,535 422,670	200,101 1,604,450 330,009	16,200 69,845 275,766	243,000 162,791 1,604,450 476,913	r	16,200 65,828 310,445
Governmental Activity Long-Term Liabilities	\$	21,035,784	\$ 2,134,560	\$ 2,449,845	\$ 20,720,499	\$	2,460,317

General long-term debt transactions are summarized as follows for the year ended June 30, 2009:

Description	Balance July 1, 2008	Additions	Reductions	Balance June 30, 2009
Bonds payable:				
School bonds issued 2001, amount \$27,700,000,				
interest rate 3.75%-5.125%, maturity date 2001	\$ 4,380,000 \$	\$\$	1,460,000 \$	2,920,000
Refunding bonds issued 2005, amount				
\$14,305,000, interest rate 3.0%-5.0%,				
maturity date 2021	14,065,000			14,065,000
Clean Water Fund notes payable, treatment				
plant construction loan issued in 1990,				
amount \$9,725,849, interest rate 2.0%,				
maturity date November 2009	972,583		486,292	486,291
Pollution abatement facilities loan issued in				
1994, amount \$1,589,472, interest rate 2.0%,				
maturity date November 2013	490,352		86,580	403,772
Pollution abatement facilities loan issued in				
1995, amount \$610,016, interest rate 2.0%,				
maturity date November 2014	220,756		32,567	188,189
Total	\$ 20,128,691	§ <u> </u>	2,065,439 \$	18,063,252

Funds from the Sewer Assessment Fund are transferred to the General Fund to repay sewer bonds. All other repayments of debt are made by the General Fund.

The annual requirements to amortize all bonds and notes as of June 30, 2009, including interest, are as follows:

Year Ending			
June 30,	Principal	Interest	Total
2010	\$ 2,067,844 \$	866,255 \$	2,934,099
2011	1,584,005	779,251	2,363,256
2012	1,546,508	701,922	2,248,430
2013	1,549,061	635,469	2,184,530
2014	1,500,624	562,144	2,062,768
2015-2019	7,015,210	1,748,676	8,763,886
2020-2021	2,800,000	210,000	3,010,000
Total	\$ 18,063,252 \$	5,503,717 \$	23,566,969
	. , -, -	, , , .	, -,

As of June 30, 2009, the Town had authorized unissued bonds of \$21,200,000 available to finance school building projects.

#### **Outside Participation**

The Town has an agreement with H.P. Hood, Inc. (Hood) whereby Hood reimburses the Town a percentage of the debt service required on the Treatment Plant Construction Loan incurred to construct the Town's wastewater treatment plant under the State of Connecticut Clean Water Fund. Under the agreement, Hood will reimburse the Town 44.8% of the Town's required annual principal and interest payment up through the year ending June 30, 2010. For the year ended June 30, 2009, the Town was reimbursed \$223,701 (\$217,859 principal, \$5,842 interest) from Hood.

At June 30, 2009, the following amount was receivable:

Total outside participation Collected by the Town through June 30, 2009	\$ 4,357,180 4,139,321
Remaining Balance to be Provided	\$ 217,859

#### Landfill Postclosure Care Costs

The Town's landfill facility ceased being a depository for solid waste effective April 8, 1994. Closure was effectively completed by October 9, 1994.

Consulting engineers contracted by the Town developed a formal plan for landfill closure, including postclosure monitoring and maintenance for a 30-year period in accordance with state and federal law.

A consulting engineering firm developed an updated plan of costs and assumptions with respect to postclosure monitoring and maintenance which included 1) ground water and surface water monitoring, 2) methane monitoring, and 3) landfill inspection and maintenance. The annual cost estimate is \$16,200 for the postclosure care period of 30 years. Current costs are recognized in the General Fund landfill expenditure

line item. The balance of the postclosure care costs of \$243,000 is recognized in the statement of net assets. Actual cost may be higher due to inflation, changes in technology or changes in regulations.

## Prior Year Advance Refunding

On September 15, 2005, the Town refunded \$14,560,000 from the September 2001 general obligation issue and placed the proceeds of new bonds in an irrevocable trust fund. The proceeds were used to buy a portfolio of direct obligations of, or obligations guaranteed by, the United States of America to provide all future debt service payments on the refunded bonds. The refunded bonds are considered defeased, and the liability for those bonds has been removed from the statement of net assets. The balance in escrow is \$14,987,963 at June 30, 2009. The balance of the defeased bonds at June 30, 2009 is \$14,560,000.

The Town's indebtedness does not exceed the legal debt limitations as required by the Connecticut General Statutes as reflected in the following schedule (in thousands):

Category	 Debt Limit	 Indebtedness*	 Balance
General purpose	\$ 69,593	\$	\$ 69,593
Schools	139,185	31,634	107,551
Sewers	115,988	1,078	114,910
Urban renewal	100,523		100,523
Pension deficit	92,790		92,790

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation (\$216,510).

\* Includes bonds authorized unissued of \$21,200. Authorizations have been reduced by grant revenues and commitments of \$7,264.

### WPCA Loan from Town

The WPCA entered into an agreement with the Town for temporary financing of its current construction project. The WPCA can borrow up to \$2.2 million. The WPCA will repay the loan in an amount not to exceed \$350,000 per year. The interest rate paid will equal the average rate earned by the Town on its short-term investments plus .25%. The current balance of the loan is \$464,727. The WPCA repaid \$330,051 of principal and \$19,949 of interest this year.

### **Capital Lease**

The Board of Education has entered into lease agreements as lessee for financing the acquisition of computer equipment. The Town has entered into a lease agreement as lessee for financing the acquisition of a vehicle. The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of its future minimum lease payments as of the inception date.

The asset acquired through the capital lease is as follows:

	(	Governmental Activities		
Asset: Equipment Less accumulated depreciation	\$	250,505 60,182		
Total	\$	190,323		

The future minimum lease obligation and the net present value of the minimum lease payments as of June 30, 2009 were as follows:

Year Ending June 30:	_	Governmental Activities
2010	\$	74,231
2011		51,814
2012		27,146
2013		27,146
Total minimum lease payments		180,337
Less amount representing interest		17,546
Present Value of Minimum Lease Payments	\$	162,791

### **Operating Lease**

During 2007, the Town entered into a five-year operating lease agreement for the use of office space, with the option to renew the lease for one period of five years. Rental payments are \$70,230 per year, terminating on December 1, 2011. A pro rata share of the agreed upon common maintenance expenses on the property is also required as additional rent, when applicable.

During 2003, the Town entered into a four year operating lease agreement for the use of the Senior Center, with six options to renew the lease for one year. Rental payments are \$30,000 per year, which terminated in 2007. The Town exercised its first option to extend during 2007.

### 8. RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There are no significant reductions in insurance coverage from the prior year. The amount of claim settlements has not exceeded insurance coverage for each of the past three years.

Effective July 1, 2001, the Town created a separate fund to account for its self-insured medical plan. Prior to this, the activity was reported in the General Fund. The Town has assumed all risk associated with providing health insurance up to a maximum of 110% of the premium it would have been charged had it purchased health insurance from Anthem Blue Cross/Blue Shield. In addition, the Town has purchased a combined stop-loss policy which limits individual loss claims to \$150,000 for hospitalization and for major medical. The Town pays an administration fee to Anthem Blue Cross/Blue Shield for administering the fund.

Claims expense as reported in the Health Insurance Fund (Internal Service Fund) amounted to \$4,845,130. This amount includes the Administrator's estimate of claims incurred but not reported at June 30, 2009 of \$-0-.

Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. The following table reflects the activity of the past year:

	Claims Payable July 1	-	Claims and Changes in Estimates	-	Claims Paid	-	Claims Payable June 30
2008-09 2007-08	\$ 337,437 390,816	\$	4,845,130 4,303,571	\$	4,687,297 4,356,950	\$	495,270 337,437

## 9. CONTINGENT LIABILITIES

The Town is involved in various litigations involving zoning matters, property damage and personal injury. It is the opinion of counsel and management that any unfavorable outcomes would not have a material adverse effect on the Town's financial position.

## 10. POSTEMPLOYMENT HEALTHCARE PLAN - RETIREE HEALTH PLAN

#### **Plan Description**

The Retiree Health Plan (RHP) is a single-employer defined benefit healthcare plan administered by the Town of Suffield. The RHP provides medical and dental insurance benefits to eligible retirees and their spouses. All employees of the Town are eligible to participate in the plan. Benefit provisions are established through negotiations between the Town and the various unions representing the employees.

As a trust was not established during the fiscal year, the Town is accounting for this on a pay-as-you-go basis. The expenses for postemployment benefits were paid out of the General Fund during fiscal year ended June 30, 2009. The Town has set aside \$1,450,000 in the OPEB special revenue fund to prefund benefits. A Trust will be established in the next fiscal year.

At July 1, 2008, plan membership consisted of the following:

	Retiree Health <u>Plan</u>
Retired members Spouses of retired members Active plan members	67 28 390
Total Participants	485

### **Funding Policy**

The contribution requirements of plan members and the Town are also negotiated with the various unions representing the employees. Retired plan members and beneficiaries currently receiving benefits are required to contribute specified amounts monthly towards the cost of health insurance premiums as follows:

#### Town Employees

The cost per month for Town employees receiving medical coverage is \$514 per month for retiree only coverage and \$1,028 per month for retiree and spouse coverage. The cost per month for Town employees receiving dental coverage is \$26 per month for retiree only coverage and \$67 per month for retiree and spouse coverage.

#### Board of Education Employees

The cost per month for Board of Education employees receiving medical coverage is \$472 per month for retiree only coverage and \$944 per month for retiree and spouse coverage. The cost per month for Board of Education employees receiving dental coverage is \$28 per month for retiree only coverage and \$71 per month for retiree and spouse coverage.

Employer contributions to the plan of \$678,760 were made on a pay-as-you-go basis.

### Annual OPEB Cost and Net OPEB Obligations

The Town of Suffield's annual other postemployment benefit (OPEB) cost is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation (asset):

	_	Retiree Health Plan
Annual required contribution (ARC) Interest on net OPEB obligation Adjustment to annual required contribution	\$	2,283,210
Annual OPEB cost (expense)		2,283,210
Contributions made		678,760
Change in net OPEB obligation Net OPEB obligation, beginning of year	_	1,604,450
Net OPEB Obligation, End of Year	\$	1,604,450

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation (asset) for the fiscal year ending June 30, 2009 is presented below. Data is only presented for the fiscal year ending June 30, 2009, due to this being the year of transition.

Fiscal Year Ending	 Annual OPEB Cost (AOC)	 Actual Contribution	Percentage of AOC Contributed	Net OPEB Obligation	
6/30/09	\$ 2,283,210	\$ 678,760	30%	\$ 1,604,450	

As of July 1, 2008, the most recent actuarial valuation date, the plan was 0% funded. The actuarial accrued liability for benefits was approximately \$22 million, and the actuarial value of assets was \$-0-, resulting in an unfunded actuarial accrued liability (UAAL) of approximately \$22 million. The covered payroll (annual payroll of active employees covered by the plan) was \$20,353,100.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as accrual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections for benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2008 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4% investment rate of return, which is the rate of the expected long-term investment returns of plan assets calculated based on the funding policy of the plan at the valuation date. The annual healthcare cost trend rate is 10% initially, reduced by decrements to an ultimate rate of 5% after four years. The annual dental cost trend rate is 4% per annum. Projected salary increases were 4%. The actuarial value of assets was determined using the closed group method. The UAAL is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at July 1, 2008 was 30 years.

## 11. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

#### **Employee's Retirement System**

### A. Plan Description

The Town is the administrator of a single-employer public employee retirement system (PERS) defined benefit contributory pension plan established and administered to provide pension benefits for its municipal and Board of Education employees other than teachers. The PERS does not issue stand-alone financial statements and is considered to be part of the Town's financial reporting entity. As such, the PERS is included in the Town's financial statements as a pension trust fund.

Under the PERS, all employees who work at least 20 hours a week and agree to make contributions are eligible. The retirement benefit is calculated at 2% (2.25% for police officers and firefighters) of the average of the annual salaries during the three highest years out of the final seven years of employment multiplied by service. Participants are 100% vested after five years of continuous service if their contributions remain in the fund. Benefits and contributions are established by contract and may be amended by union negotiations.

As of July 1, 2007, the date of the latest actuarial valuation, PERS membership consisted of the following:

75
21
179
275

The latest actuarial valuation reflects no material changes in plan provisions or coverage.

#### **B.** Summary of Significant Accounting Policies

The PERS financial statements are prepared using the accrual basis of accounting. PERS participant contributions are recognized in the period in which the contributions are due. Town contributions to the PERS are recognized when due, and the Town has made a formal commitment to provide contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the PERS. Plan administrative costs are paid by the General Fund through a contribution to the Plan.

Investments are recorded at fair value. Investment income is recognized when earned, and gains and losses on sales or exchanges of investments are recognized on the transaction date.

# C. Funding Policy

## Contributions

Employees are required to contribute 5.25% of their salary to the PERS except for police and firefighters, who contribute 6%. The Town is required to contribute the remaining amounts necessary to finance coverage.

## **D.** Annual Pension Cost and Net Pension Obligations

The Town's annual pension cost and net pension obligation to the PERS for the current year were as follows:

Annual required contribution Interest on net pension obligation Adjustment to annual required contribution	\$ -	698,455 (7,855) 9,555
Annual pension cost Contributions made	-	700,155 698,455
Decrease in net pension asset Net pension obligation (asset), July 1, 2008	-	1,700 (104,727)
Net Pension Obligation (Asset), June 30, 2009	\$	(103,027)

The following is a summary of certain significant actuarial assumptions and other PERS information:

Actuarial valuation date	July 1, 2007
Actuarial cost method	Projected Unit Credit
Amortization method	Level dollar
Remaining amortization period	20 years
Asset valuation method	Adjusted market value
Actuarial assumptions:	
Investment rate of return	7.5%*
Projected salary increases	3.5%

\*Includes no inflation

### E. Trend Information

Fise Ye Enc	ar	 Annual Pension Cost (APC)	Percentage of APC Contributed	_	Net Pension Obligation (Asset)
6/30	)/09	\$ 700,155	99.8%	\$	(103,027)
6/30	)/08	799,283	103.2		(104,727)
6/30	)/07	691,843	99.8		(79,010)

### F. Pension Plan Required Supplementary Information

Actuarial Valuation Date	aluation Assets Entry Age		 Funded (Unfunded) AAL (UAAL) (a-b)	Funded Ratio (a/b)	 Covered Payroll (c)	UAAL as a % of Covered Payroll ((a-b)/c)		
7/1/07	\$	15,662,228	\$ 17,380,181	\$ (1,717,953)	90.1%	\$ 7,610,596	(22.6)%	
7/1/05		14,331,924	16,719,595	(2,387,671)	85.7	6,079,011	(39.3)	
7/1/03		13,325,241	14,573,055	(1,247,814)	91.4	6,036,895	(20.7)	

#### **Schedule of Funding Progress**

#### **Schedule of Employer Contributions**

_	Fiscal Year	 Annual Required Contribution	Percentage Contributed	_	Actual Contribution	
	6/30/09	\$ 698,455	100%	\$	698,455	
	6/30/08	798,000	103		825,000	
	6/30/07	690,693	100		690,700	
	6/30/06	580,000	100		580,000	
	6/30/05	443,950	100		443,950	
	6/30/04	476,561	83		396,561	

#### G. Teachers' Retirement System

All teachers employed by the Town of Suffield participate in the State of Connecticut Teachers' Retirement System under Section 10.183 of the General Statutes of the State of Connecticut. A teacher is eligible to receive a normal retirement benefit if he or she has: 1) attained age 60 and has accumulated 20 years of credited service in the public schools of Connecticut, or 2) attained any age and has accumulated 35 years of credited service, at least 25 years of which are service in the public schools of Connecticut.

The Board of Education withholds 7.25% of all teachers' and administrators' annual salaries and transmits the funds to the State Teachers' Retirement Board. Teacher payroll subject to retirement amounted to \$15,396,367 or 76.6% of the total Board of Education payroll of \$20,110,080.

The retirement system for teachers is funded by the State based upon the recommendation of the Teachers' Retirement Board. Such contribution includes amortization of actuarially computed unfunded liability. The Town does not have any liability for teacher pensions. For the year ended June 30, 2009, the Town has recorded, in the General Fund, intergovernmental revenue and education expenditures in the amount of \$2,377,599 as payments made by the State of Connecticut on behalf of the Town. The contribution by the State was \$8.4 million less than the prior year.

The State of Connecticut Teacher Retirement System is considered to be a part of the State of Connecticut financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports may be obtained by writing to the State of Connecticut, Office of the State Comptroller, 55 Elm Street, Hartford, Connecticut 06106.

## **GENERAL FUND**

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

# FOR THE YEAR ENDED JUNE 30, 2009

		Budgete	ed Ar	nounts	-			Variance Positive
		Original		Final		Actual		(Negative)
Property taxes, interest and lien fees:								
Current list	\$	29,948,056	\$	29,948,056	\$	30,149,769	\$	201,713
Supplemental motor vehicle		275,000		275,000		283,505		8,505
Interest and fees		75,000		75,000		207,270		132,270
Taxes, prior years		150,000		150,000		311,996		161,996
Total property taxes, interest and lien fees	_	30,448,056		30,448,056		30,952,540		504,484
Intergovernmental revenues:								
State of Connecticut:								
Payment in lieu of taxes - State Property		2,899,802	2,899,802			2,918,668		18,866
Mashantucket Pequot		2,769,033		2,769,033		2,743,634		(25,399)
Payment in lieu of taxes, vessels		5,656		5,656		5,656		-
Payment in lieu of taxes, manufacturing								
equipment		35,000		35,000		236,887		201,887
Payment in lieu of taxes, disabled tax relief		1,000		1,000		1,173		173
Veterans' exemption		9,000		9,000		9,664		664
Elderly tax relief - circuit breaker		79,000		79,000		76,867		(2,133)
Elderly tax relief - freeze		8,000		8,000		4,000		(4,000)
LOCIP reimbursement		94,259		94,259		-		(94,259)
Miscellaneous		32,000		32,000		50,108		18,108
Town Aid Road		142,287		142,287		144,084		1,797
Youth Services	_	14,000	_	14,000		14,000		-
Total	_	6,089,037		6,089,037		6,204,741	·	115,704
Federal grants	_		_	-		1,344	. <u> </u>	1,344
Education:								
Education cost sharing		6,082,494		6,082,494		6,383,717		301,223
Vocational agriculture grant		195,120		195,120		200,668		5,548
Other educational grants		7,625		7,625		11,703		4,078
Pupil transportation		199,942		199,942		198,804		(1,138)
Total	_	6,485,181	_	6,485,181		6,794,892		309,711
Total intergovernmental revenues		12,574,218	_	12,574,218		13,000,977		426,759
Investment income:								
Interest income		450,000		450,000		273,470		(176,530)

## **GENERAL FUND**

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)

# FOR THE YEAR ENDED JUNE 30, 2009

	-	Budgete	ounts			Variance	
	_	Original		Final	 Actual		Positive (Negative)
Current services and fees:							
Licenses, permits and fines:							
Building Department	\$	315,000	\$	315,000	\$ 188,476	\$	(126,524)
Zoning and Planning		23,000		23,000	15,614		(7,386)
Zoning Board of Appeals		3,360		3,360	3,640		280
Police permits		3,000		3,000	4,638		1,638
Conservation		15,000		15,000	7,351		(7,649)
Historic District fees	_	800		800	 700		(100)
Total	-	360,160		360,160	 220,419		(139,741)
Charges for current services:							
Bulky waste		1,500		1,500	2,538		1,038
Assessor's map sales		1,000		1,000	1,314		314
Real estate conveyance tax		200,000		200,000	126,753		(73,247)
Mini-bus transportation		4,000		4,000	4,880		880
Police alarm fees		3,000		3,000	1,600		(1,400)
Town Clerk historic document fees		3,500		3,500	2,751		(749)
Town Clerk recording fees	_	114,000		114,000	 113,470		(530)
Total	-	327,000		327,000	 253,306	·	(73,694)
Landfill:							
Operating		60,000		60,000	58,957		(1,043)
Residential permits		882,916		882,916	864,413		(18,503)
Sale of scrap metal		20,000		20,000	15,411		(4,589)
Permits	_	15,000		15,000	 12,974		(2,026)
Total	-	977,916		977,916	 951,755	· -	(26,161)
Recreation:							
Camps		44,375		44,375	37,567		(6,808)
Activity	_	81,820		81,820	 91,867		10,047
Total	-	126,195		126,195	 129,434	· -	3,239
Revenue from other agencies:							
Hood share, secondary treatment		224,000		224,000	223,701		(299)
Telecommunications grant		45,000		45,000	53,039		8,039
Tuition, Vo-ag		799,200		799,200	746,619		(52,581)
Tuition, other	_	75,000		75,000	 138,523		63,523
Total	-	1,143,200		1,143,200	 1,161,882		18,682
Total current services and fees	-	2,934,471		2,934,471	 2,716,796		(217,675)

#### GENERAL FUND

### SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)

#### FOR THE YEAR ENDED JUNE 30, 2009

	_	Budgete	ed Ar	nounts			Variance	
	_	Original	_	Final		Actual		Positive (Negative)
Miscellaneous:								
Rent - Town property	\$	65,000	\$	65,000	\$	65,496	\$	496
Cell tower		55,000		55,000		72,889		17,889
Capital project expenditures		379,375		379,375		566,312		186,937
Resource Officer		52,000		52,000		52,000		-
Miscellaneous income	_	55,000	_	55,000		320,105		265,105
Total	_	606,375	_	606,375		1,076,802		470,427
Total revenues	_	47,013,120	_	47,013,120		48,020,585		1,007,465
Other financing sources:								
Utilization of fund balance		1,200,000		1,200,000		-		(1,200,000)
Transfers in:								
Sewer Assessment Fund		142,207		142,207		142,207		-
Called Performance Bonds		10,525		10,525		10,525		-
Education Grants Fund		65,900		65,900		153,845		87,945
Total other financing sources	_	1,418,632	_	1,418,632		306,577		(1,112,055)
Total Revenues and Other Financing Sources	\$_	48,431,752	\$_	48,431,752	=	48,327,162	\$_	(104,590)

Budgetary revenues are different than GAAP revenues because:

State of Connecticut on-behalf contributions to the Connecticut State Teachers'

Retirement System for Town teachers are not budgeted.

The Board of Education does not budget for certain intergovernmental grants which

Total Revenues and Other Financing Sources as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds (Exhibit IV)

\$ 50,704,761

2,377,599

### **GENERAL FUND**

# SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### FOR THE YEAR ENDED JUNE 30, 2009

	_	Budgeted Amounts			-			Variance
	_	Original	. <u> </u>	Final		Actual	_	Positive (Negative)
Administration:								
Board of Selectmen	\$	255,240	\$	255,240	\$	207,461	\$	47,779
Human Resources		78,096		78,096		53,233		24,863
Probate Court		5,045		5,045		4,751		294
Election		48,329		48,329		41,010		7,319
Board of Finance		13,218		13,218		12,810		408
Assessors		249,106		249,106		242,960		6,146
Board of Assessment Appeals		1,854		1,853		851		1,002
Tax Collector		150,355		153,539		153,539		-
Tax Rebates		45,000		44,318		33,546		10,772
Finance		280,687		280,045		270,917		9,128
Information Technology		328,585		329,227		329,227		-
Town Counsel		75,000		75,000		53,923		21,077
Town Clerk		185,053		185,053		175,459		9,594
Town Hall		162,462		162,462		155,889		6,573
Charter Revision Commission		13,100		13,100		2,153		10,947
Insurance and bonds		2,054,586		2,018,808		1,991,339		27,469
Total	_	3,945,716		3,912,439		3,729,068	_	183,371
Planning and development:								
Zoning and Planning		159,349		159,349		151,172		8,177
Zoning Board of Appeals		5,861		5,861		4,109		1,752
Economic Development		150,709		150,707		146,623		4,084
Historic District Commission		1,685		1,685		848		837
Conservation Commission		69,433		69,433		49,960		19,473
Total	_	387,037	_	387,035		352,712	_	34,323
Public safety:								
Fire Commission		810,451		810,452		781,228		29,224
Police Commission		2,159,133		2,163,133		2,118,765		44,368
Civil Preparedness		21,757		21,757		17,172		4,585
Building Department		200,553		200,552		193,544		7,008
Town Engineer		117,337		117,337		113,418		3,919
Total	_	3,309,231		3,313,231		3,224,127	_	89,104
Public works:								
Public works		472,286		494,746		492,021		2,725
Highway		1,141,894		1,293,552		1,246,204		47,348
State aid road funds		142,287		142,287		137,653		4,634.00
Public utilities		476,000		482,889		482,889		- -
Town landfill		1,040,778		1,040,778		963,401		77,377
Total	_	3,273,245		3,454,252	: _	3,322,168	_	132,084
Health and social services:								
Health and social services		119,527		119,527		113,027		6,500
Social Services Commission		1,915		2,231		2,231		-
Senior Center		115,867		122,299		122,299		-
Mini-bus transportation		188,762		188,762		174,494		14,268
-		•						-

### **GENERAL FUND**

## SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)

#### FOR THE YEAR ENDED JUNE 30, 2009

	Budgeted Amounts						Variance	
	Original		Final		Actual		Positive (Negative)	
Health and social services (continued):	8							
EMS/Ambulance \$	215,888	\$	215,888	\$	190,746	\$	25,142.00	
Social worker	60,400		60,404		60,404	_	-	
Total	702,359		709,111		663,201		45,910	
Library, Recreation and Parks:								
Recreation	244,495		244,495		233,291		11,204	
Recreation activity	115,005		115,009		83,973		31,036	
Tree Warden	25,000		25,000		22,699		2,301	
Youth Services	110,252		110,253		98,787		11,466	
Total	494,752		494,757		438,750	_	56,007	
Board of Education	29,330,332		29,330,338		29,270,559	_	59,779	
Miscellaneous:								
Cemeteries	29,000		29,000	·	29,000	_	-	
Debt service	3,005,874		3,005,874		3,005,874	_		
Contingency	250,000		59,509		-	_	59,509	
Total expenditures	44,727,546		44,695,546		44,035,459		660,087	
Other financing uses:								
Transfers out:								
Dog Fund	92,570		88,570		88,570		-	
School Cafeteria	50,000		50,000		50,000		-	
Kent Memorial Library	430,776		436,776		436,776		-	
Capital Projects Funds	2,630,860		2,660,860		2,660,860		-	
OPEB Fund	500,000		500,000		500,000		-	
Total other financing uses	3,704,206		3,736,206	_	3,736,206	_	-	
Total Expenditures and Other Financing Uses	48,431,752	\$	48,431,752	1	47,771,665	\$	660,087	
Budgetary expenditures are different than GAAP expenditures be State of Connecticut on-behalf payments to the Connecticut Sta Town teachers are not budgeted.		ent Sys	tem for		2,377,599			
Encumbrances for purchases and commitments ordered but not	received are reported	in the	year the order		2,377,377			
is placed for budgetary purposes, but in the year received for f	inancial reporting pur	poses.			(386,415)			
Total Expenditures and Other Financing Uses as Reported on the	e Statement of Revenu	ies,						
Expenditures and Changes in Fund Balances - Governmental F	unds (Exhibit IV)			\$	49,762,849			

# **GENERAL FUND**

# **COMPARATIVE BALANCE SHEET**

# JUNE 30, 2009 AND 2008

	-	2009		2008
ASSETS				
Cash and cash equivalents	\$	13,337,739	\$	11,067,786
Receivables:				
Property taxes, net		490,895		480,755
Other		1,244,970		1,330,432
Due from other funds	-	4,985,783		5,036,737
Total Assets	\$	20,059,387	\$	17,915,710
LIABILITIES AND FUND BALANCE				
Liabilities:				
Accounts payable and accrued liabilities	\$	1,656,080	\$	1,744,171
Due to other funds		6,968,176		5,888,140
Deferred revenues	_	1,126,268		916,448
Total liabilities	-	9,750,524		8,548,759
Fund balance:				
Reserved for encumbrances		423,931		37,516
Unreserved:				
Designated for subsequent year		500,000		1,200,000
Undesignated	_	9,384,932	_	8,129,435
Total fund balance	-	10,308,863		9,366,951
Total Liabilities and Fund Balance	\$	20,059,387	\$	17,915,710

## **GENERAL FUND**

# **REPORT OF TAX COLLECTOR**

## FOR THE YEAR ENDED JUNE 30, 2009

	Uncollected	Current	Lawful	Corrections	Transfers	Adjusted		Collect	ions		Uncollected
Grand List	Taxes July 1, 2008	Year Levy	Additions	Deductions	To Suspense	Taxes Collectible	Taxes	Interest	Lien Fees	Total	Taxes June 30, 2009
2007 \$		\$ 30,937,654	\$ 57,522	\$ (197,049)	\$	\$ 30,798,127	\$ 30,459,142	\$ 108,287 \$	71	\$ 30,567,500	\$ 338,985
2006	348,740		12,487	(12,221)		349,006	243,902	54,329	1,635	299,866	105,104
2005	91,651		1,230	(1,417)	(13,290)	78,174	37,528	12,460	336	50,324	40,646
2004	26,986		262	(366)	(12,613)	14,269	3,679	2,129		5,808	10,590
2003	12,284		71		(2,594)	9,761	497	413		910	9,264
2002	8,483		89		(461)	8,111				-	8,111
2001	4,738		1,227		(217)	5,748	1,227			1,227	4,521
2000	6,746					6,746				-	6,746
1999	2,392				(274)	2,118				-	2,118
1998	2,308				(222)	2,086				-	2,086
1997	1,623					1,623				-	1,623
1996	1,800					1,800				-	1,800
1995	2,358					2,358				-	2,358
1994	1,709					1,709				-	1,709
1993	1,632					1,632				-	1,632
Total \$	513,450	\$ 30,937,654	\$ 72,888	\$ (211,053)	\$ (29,671)	\$ 31,283,268	\$ 30,745,975	\$ 177,618 \$	2,042	\$ 30,925,635	\$ 537,293

#### **COMBINING BALANCE SHEET**

## NONMAJOR GOVERNMENTAL FUNDS

## JUNE 30, 2009

#### Special Revenue Funds

Assets	 Dog	_	Off Duty	 School Cafeteria	_	Town Donations	]	Education Grants	_	CADAC Grant		Sewer Assessment		Asset Forfeiture	F	Recreation	_	Senior Center Activity
Cash and cash equivalents Receivables: Assessments Intergovernmental Loans receivables	\$ 12,609	\$		\$ 78,149 16,507	\$		\$	266,231	\$		\$	297,367 260,977	\$		\$		\$	
Other Due from other funds Inventory	 30 106,451	_	20,638 32,137	 2,119 16,477	_	184,773	_	145,066	_	185	_		_	4,702	_	17,408	_	463
Total Assets	\$ 119,090	\$_	52,775	\$ 113,252	\$_	184,773	\$	411,297	\$_	185	\$_	558,344	\$_	4,702	\$	17,408	\$	463
Liabilities and Fund Balances																		
Liabilities: Accounts payable and accrued liabilities Due to other funds Deferred revenue Total liabilities	 11,245 11,245	\$	920 920	\$ 333	\$	39 39	\$	14,299 150,421 70,169 234,889	\$		\$	142,207 260,977 403,184	\$		\$		\$	<u> </u>
Fund balances: Reserved: Inventory Permanent funds Unreserved: Undesignated Total fund balance	<u>107,845</u> 107,845	_	51,855 51,855	 16,477 96,442 112,919	_	<u>184,734</u> 184,734	_	176,408 176,408	_	<u>185</u> 185	_	<u>155,160</u> 155,160	_	4,702	_	17,408 17,408	_	463
Total Liabilities and Fund Balances	 119,090	\$	52,775	\$ 113,252	\$	184,773	\$	411,297	\$	185	\$	558,344	\$	4,702	\$	17,408	\$	463

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## **COMBINING BALANCE SHEET**

## NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)

## JUNE 30, 2009

									leve	enue Funds							
Assets		Municipal Grant		Emergency Food and Shelter	_	Small Cities Grant	_	Drug Education and Enforcement Grant		Sunrise Park	•	Farmington Canal Trail	_	Veterans Memorial	_	Kent Memorial Library	Capital Reserve
Cash and cash equivalents Receivables: Assessments	\$	58,201	\$	5,224	\$	262,662	\$		\$		\$		\$		\$	\$	148,168
Intergovernmental Loans receivables Other		73,118				129,002										51,685	40,000
Due from other funds Inventory	_				_	91,784		1,147	_	7,601	-	23,485	_	2,672	_		1,020
Total Assets	\$	131,319	\$_	5,224	\$_	483,448	\$_	1,147	\$_	7,601	\$	23,485	\$_	2,672	\$_	51,685 \$	189,188
Liabilities and Fund Balances																	
Liabilities: Accounts payable and accrued liabilities Due to other funds Deferred revenue Total liabilities	\$	16,241 28,223 87,278 131,742	\$		\$	1,700 92,260 327,788 421,748	\$	1,167	\$	-	\$		\$	-	\$	17,672 \$ 37,666 55,338	52,925
Fund balances: Reserved: Inventory Permanent funds Unreserved: Undesignated		(423)		5,224		61,700		(20)		7,601	_	23,485		2,672		(3,653)	136,263
Total fund balance		(423)	_	5,224	_	61,700	-	(20)	-	7,601	•	23,485	_	2,672	-	(3,653)	136,263
Total Liabilities and Fund Balances	\$	131,319	\$	5,224	\$_	483,448	\$_	1,147	\$_	7,601	\$	23,485	\$	2,672	\$	51,685 \$	189,188

#### **COMBINING BALANCE SHEET**

## NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)

## JUNE 30, 2009

			Special Revenue	Funds			Permanent Funds	-	
Assets	Kent Farm Sewer District	Open Space	Other Post Employment Benefits	School Activity	Total	Memorial	<u>Cemetery</u> Total	Interfund Eliminations	Total Nonmajor Governmental Funds
Cash and cash equivalents Receivables: Assessments Intergovernmental Loans receivables Other Due from other funds	\$ 155,472	\$ 34,273	\$ 1,450,000	\$ 8,799	\$ 1,017,852 260,977 395,856 129,002 219,538 1,967,532	\$ 56,604	\$ 494,565 \$ 551,169 - - - - - - -	\$\$\$	1,569,021 260,977 395,856 129,002 219,538 1,951,896
Total Assets	\$ 156,104	\$ 34,273	\$ 1,450,000	\$ 8,799	<u> </u>	\$ 56,604		\$ (15,636) \$	16,477
Liabilities and Fund Balances	<u> </u>								
Liabilities: Accounts payable and accrued liabilities Due to other funds Deferred revenue Total liabilities	\$ 6,836 <u>6,836</u>	\$	\$	\$	\$ 257,542 316,612 746,212 1,320,366	\$ 3,234 13,503 16,737	\$ 3,372 \$ 6,606 81,563 95,066 	\$ \$ (15,636) (15,636)	264,148 396,042 746,212 1,406,402
Fund balances: Reserved: Inventory Permanent funds Unreserved: Undesignated	149,268	34,273	1.450.000	8,799	16,477 2,670,391	39,867	409,630 449,497		16,477 449,497 2,670,391
Total Liabilities and Fund Balances	149,268 149,268 \$ 156,104	\$ 34,273 \$ 34,273	1,450,000	8,799	2,670,391 2,686,868 \$ 4,007,234	39,867 \$ 56,604	409,630 449,497   \$ 494,565 \$ 551,169	\$ <u>(15,636)</u> \$	3,136,365

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

#### JUNE 30, 2009

					Special Revenue	e Funds				
	Dog	Off Duty	School Cafeteria	Town Donations	Education Grants	CADAC Grant	Sewer Assessment	Asset Forfeiture	Recreation	Senior Center Activity
Revenues:										
Intergovernmental	\$	\$ \$	· · · · ·	\$	\$ 916,783	\$	\$	\$ 400	\$\$	
Current services and fees Assessments	13,487	131,975	496,987				103,000 124,643			
Interest income	103		774				872			
Donations and program income				157,316			<u> </u>		180	
Total revenues	13,590	131,975	605,250	157,316	916,783		228,515	400	180	-
Expenditures: Administration										
Public safety	77,798	102,726						441		
Public works				548						
Health and social services										
Library, recreation and parks									428	1,836
Planning and development										
Education			658,493		916,783					
Capital outlay								·		
Total expenditures	77,798	102,726	658,493	548	916,783	-		441	428	1,836.00
Excess (deficiency) of revenues										
over expenditures	(64,208)	29,249	(53,243)	156,768			228,515	(41)	(248)	(1,836)
Other financing sources (uses):										
Transfers in	88,570		50,000							
Transfers out					(87,945)		(212,970)			
Total other financing sources (uses)	88,570		50,000	-	(87,945.00)	-	(212,970)	-	-	-
Net change in fund balances	24,362	29,249	(3,243)	156,768	(87,945)	-	15,545	(41)	(248)	(1,836)
Fund balance at beginning of year	83,483	22,606	116,162	27,966	264,353	185	139,615	4,743	17,656	2,299
Fund Balance at End of Year	\$ 107,845	\$ <u>51,855</u> \$	112,919	\$ 184,734	\$ 176,408	\$ 185	\$ 155,160	\$ 4,702	\$ 17,408 \$	463

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED)

### NONMAJOR GOVERNMENTAL FUNDS

#### JUNE 30, 2009

						Spec	ial	Revenue F	und	ls					
	_	Municipal Grant	Emergency Food and Shelter	 Small Cities Grant		Drug ducation and Enforcement Grant		Sunrise Park		Farmington Canal Trail	Veterans Memorial		Kent Memorial Library	Capital Reserve	Kent Farm Sewer District
Revenues:															
Intergovernmental	\$	721,497	\$	\$	\$		\$		\$	\$		\$	, , ,		\$
Current services and fees Assessments													19,928		
Interest income													66,044	464	1,077
Donations and program income			4,368	 			_	1,910	_					5,257	
Total revenues		721,497	4,368	 		-	_	1,910	_	-			87,317	5,721	1,077
Expenditures:															
Administration		7,000		2,340											
Public safety		12,234													
Public works		60,000													
Health and social services		3,908	3,645												
Library, recreation and parks		27,405						1,725					526,631		
Planning and development		20,107													
Education															
Capital outlay		590,966		 					_			_		19,425	
Total expenditures		721,620	3,645	 2,340		-	_	1,725	_	-	-	_	526,631	19,425	
Excess (deficiency) of revenues															
over expenditures		(123)	723	 (2,340)		-	_	185	_	-		_	(439,314)	(13,704)	1,077
Other financing sources (uses):															
Transfers in													436,776	30,000	
Transfers out															
Total other financing sources (uses)	_	-	-	 -	_	-	_	-	-	-	-	_	436,776	30,000	
Net change in fund balances		(123)	723	(2,340)		-		185		-	-		(2,538)	16,296	1,077
Fund balance at beginning of year		(300)	4,501	 64,040	_	(20)	_	7,416	_	23,485	2,672	2	(1,115)	119,967	148,191
Fund Balance at End of Year	\$	(423)	\$ 5,224	\$ 61,700	\$	(20)	\$_	7,601	\$_	23,485 \$	2,672	2_\$	(3,653)	136,263	\$ 149,268

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED)

### NONMAJOR GOVERNMENTAL FUNDS

## JUNE 30, 2009

			Special	Reve	enue Funds			]	Per	rmanent Fund	s					
	_	Open Space	Other Post Employmer Benefits	nt	School Activity	 Total	-	Memorial	_	Cemetery		Total	_	Interfund Eliminations	_	Total Nonmajor Governmental Funds
Revenues:																
Intergovernmental	\$	8,206	\$	\$		\$ 1,755,720	\$		\$		\$	-	\$		\$	1,755,720
Current services and fees		8,000			61,912	835,289						-				835,289
Assessments						124,643						-				124,643
Interest income						69,334		427		3,372		3,799				73,133
Donations and program income						169,031				2,825		2,825				171,856
Total revenues		16,206	-		61,912	 2,954,017		427	_	6,197	_	6,624	_	-		2,960,641
Expenditures:																
Administration						9,340						-				9,340
Public safety						193,199						-				193,199
Public works						60,548						-				60,548
Health and social services						7,553				3,373		3,373				10,926
Library, recreation and parks		390,226				948,251		4,934		- ,		4,934				953,185
Planning and development		·				20,107		*				-				20,107
Education					53,113	1,628,389						-				1,628,389
Capital outlay						610,391						-				610,391
Total expenditures		390,226	-		53,113	 3,477,778	-	4,934	-	3,373		8,307	-	-	-	3,486,085
Excess (deficiency) of revenues over expenditures		(374,020)	-		8,799	(523,761)		(4,507)		2,824		(1,683)		-		(525,444)
						 <u> </u>	-	· · · · ·	-	<u> </u>			-		-	, <u>, , , , , , , , , , , , , , , , </u>
Other financing sources (uses): Transfers in			500.000	<b>`</b>		1 105 246										1,105,346
Transfers in Transfers out			500,000	)		1,105,346						-				, ,
			500.000	<u> </u>		 (300,915)	-		-		_	-	-		-	(300,915)
Total other financing sources (uses)		-	500,000	)	-	 804,431	-		-	-		-	-	-	-	804,431
Net change in fund balances		(374,020)	500,000	)	8,799	280,670		(4,507)		2,824		(1,683)		-		278,987
Fund balance at beginning of year	_	408,293	950,000	) _		 2,406,198	_	44,374	_	406,806		451,180	_		_	2,857,378
Fund Balance at End of Year	\$	34,273	\$1,450,000	) \$	8,799	\$ 2,686,868	\$_	39,867	\$_	409,630	\$	449,497	\$		\$	3,136,365

# **INTERNAL SERVICE FUNDS**

# COMBINING STATEMENT OF NET ASSETS

# JUNE 30, 2009

	Insurance Fund	Gas/Diesel Fund	Total
ASSETS			
Cash and cash equivalents	\$ 547,836	\$	\$ 547,836
Due from other funds	540,450		540,450
Receivables, net	413,169	32,686	445,855
Total	\$_1,501,455	\$ 32,686	\$ 1,534,141
LIABILITIES AND NET ASSETS			
Liabilities:			
Accounts payable and accrued liabilities	\$ 471,599	\$ 23,671	\$ 495,270
Due to other funds		8,404	8,404
Total liabilities	471,599	32,075	503,674
Net assets:			
Undesignated	1,029,856	611	1,030,467
Total	\$ 1,501,455	\$ 32,686	\$ 1,534,141

# **INTERNAL SERVICE FUNDS**

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

# FOR THE YEAR ENDED JUNE 30, 2009

	-	Insurance Fund		Gas/Diesel Fund	-	Total
Operating revenues:						
User charges	\$	5,145,631	\$	380,191	\$	5,525,822
Operating expenses:						
Administration		547,897				547,897
Insurance and benefits		4,845,130				4,845,130
Fuel				386,500		386,500
Total operating expenses	-	5,393,027		386,500	-	5,779,527
Operating loss		(247,396)		(6,309)		(253,705)
Nonoperating revenue:						
Investment income	-	3,764	· _		-	3,764
Change in net assets		(243,632)		(6,309)		(249,941)
Net assets at beginning of year	-	1,273,488	· -	6,920	-	1,280,408
Net Assets at End of Year	\$	1,029,856	\$	611	\$	1,030,467

# **INTERNAL SERVICE FUNDS**

# COMBINING STATEMENT OF CASH FLOWS

# FOR THE YEAR ENDED JUNE 30, 2009

	-	Insurance Fund		Gas/Diesel Fund	-	Total
Cash flows from operating activities:						
Cash received from users	\$	5,275,981	\$	385,321	\$	5,661,302
Cash paid to vendors	_	(5,296,694)		(385,321)	_	(5,682,015)
Net cash used in operating activities	_	(20,713)	•	-	-	(20,713)
Cash flows from investing activities:						
Interest on investments	-	3,764	• •		-	3,764
Net decrease in cash and cash equivalents		(16,949)		-		(16,949)
Cash and cash equivalents at beginning of year	_	564,785			-	564,785
Cash and Cash Equivalents at End of Year	\$_	547,836	\$	-	\$	547,836
Reconciliation of Operating Loss to Net Cash						
Used in Operating Activities:						
Operating loss	\$	(247,396)	\$	(6,309)	\$	(253,705)
Adjustments to reconcile operating loss to						
net cash used in operating activities:		177 510		(0.702)		1 < 0 0 1 0
(Increase) decrease in accounts receivable		177,513		(8,703)		168,810
(Increase) decrease in due from other funds		(47,163)		13,833		(33,330)
Increase (decrease) in accounts payable and accrued expenses		96,333		(7,225)		89,108
Increase (decrease) in due to other funds		20,333		8,404		8,404
increase (uccrease) in due to other fullds	-		•	0,404	-	0,404
Net Cash Used in Operating Activities	\$_	(20,713)	\$		\$	(20,713)

# AGENCY FUNDS

# **COMBINING BALANCE SHEET**

# JUNE 30, 2009

	_	Student Activity	Perforn Bon		Total
ASSETS					
Cash and cash equivalents Investments	\$	174,436 10,689		886 \$ 025	225,322 44,714
Total Assets	\$_	185,125	\$ 84,	<u>911</u> \$	270,036
LIABILITIES					
Due to student groups and others	\$	185,125	\$ 84,	<u>911</u> \$	270,036

## AGENCY FUNDS

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

## FOR THE YEAR ENDED JUNE 30, 2009

	-	Balance July 1, 2008	Additions		1	Deductions	Balance June 30, 2009		
School Activity Fund									
Assets:									
Cash and cash equivalents Investments	\$	129,457 10,481	\$	528,525 208	\$	483,546	\$ 174,436 10,689		
Total Assets	\$	139,938	\$_	528,733	\$	483,546	\$ 185,125		
Liabilities:									
Due to student groups and others	\$	139,938	\$_	528,733	\$	483,546	\$ 185,125		
Performance Bonds									
Assets:									
Cash and cash equivalents Investments	\$	76,366	\$	218	\$	25,698	\$ 50,886 24.025		
Investments	-	19,643	-	14,382			34,025		
Total Assets	\$	96,009	\$_	14,600	\$	25,698	\$ 84,911		
Liabilities:									
Due to student groups and others	\$	96,009	\$_	14,600	\$_	25,698	\$ 84,911		
<b>Total Assets</b>									
Assets:									
Cash and cash equivalents	\$	205,823	\$	528,743	\$	509,244	\$ 225,322		
Investments	-	30,124		14,590	_		44,714		
Total Assets	\$	235,947	\$_	543,333	\$_	509,244	\$ 270,036		
Liabilities:									
Due to student groups and others	\$	235,947	\$_	543,333	\$_	509,244	\$ 270,036		

# STATEMENT OF DEBT LIMITATION

## JUNE 30, 2009 (In Thousands)

Total cash collections for the year ended June 30, 2009:	
Taxes, interest and lien fees	\$ 30,926
Reimbursement for revenue loss on:	
Tax relief for elderly - elderly freeze	 4
Base	\$ 30,930

	_	General Purpose	 Schools		Sewers	· -	Urban Renewal	_	Pension Deficit
Debt limitations:									
2-1/4 times base	\$	69,593	\$	\$		\$		\$	
4-1/2 times base			139,185						
3-3/4 times base					115,988				
3-1/4 times base							100,523		
3 times base	-		 	-				-	92,790
Total debt limitation	_	69,593	 139,185	_	115,988	· <u> </u>	100,523	_	92,790
Indebtedness:									
Bonds and notes payable			16,985		1,078				
Authorized, unissued bonds			21,200						
Less amounts to be provided by:									
State - grants on bonds									
authorized, unissued	_		 (7,264)					_	
Total indebtedness	_	-	 31,634	_	1,078	· <u> </u>		_	-
Debt Limitation in Excess of									
Outstanding and Authorized									
Debt	\$_	69,593	\$ 107,551	\$ _	114,910	\$	100,523	\$ _	92,790

Note 1: In no case shall total debt service exceed seven times annual receipts from taxation (\$216,510).