# HOPE WALL SPECIAL EDUCATION JOINT AGREEMENT AURORA, ILLINOIS

# FINANCIAL STATEMENTS

June 30, 2017

(With Independent Auditor's Report Therein)

# FINANCIAL STATEMENTS June 30, 2017

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education Hope Wall Special Education Joint Agreement Aurora, Illinois

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Hope Wall Special Education Joint Agreement (the Joint Agreement), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Joint Agreement's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Joint Agreement, as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule on page 14 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Joint Agreement's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, as listed in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Crowe Horwath LLP

Crowe Horwath LLP

Oak Brook, Illinois November 15, 2017

## Statement of Net Position June 30, 2017

		vernmental Activities
ASSETS		
Due from districts	<u>\$</u>	4,359,949
Total assets		4,359,949
LIABILITIES AND NET POSITION		
Liabilities		
Cash overdraft		3,327,704
Accounts payable		12,407
Salary and wages payable		659,965
Total liabilities		4,000,076
Net position, unrestricted	\$	359,873

## Statement of Activities Year Ended June 30, 2017

Functions/Programs	Expenses			Contribution		Operating Grants, Contributions and Related Interest		t (Expense) evenue and changes in let Position evernmental Activities
Governmental activities:						_		_
Instruction Special programs Other instructional programs	\$	4,731,769 71,265	\$	6,972,098 -	\$	696,123 -	\$	2,936,452 (71,265)
Support services Pupils Instructional staff		1,797,773 5,666		-		-		(1,797,773) (5,666)
School administration Business Central		1,709 995,543 3,356		- - -		- -		(1,709) (995,543) (3,356)
Community services		1,406		<u> </u>		<u>-</u>		(1,406)
Total governmental activities	\$	7,608,487	\$	6,972,098	\$	696,123		59,734
			Ot	eral revenues: her general reve I general revenu				<u>-</u>
			Char	nge in net position	on			59,734
			Net p	position July 1, 2	2016			300,139
			Net p	oosition June 30	, 2017		\$	359,873

Govermental Funds Balance Sheet June 30, 2017

		Major Funds					
	Ge	General Fund IM		IMRF / Soc Sec Fund		Total nmental Funds	
ASSETS							
Due from other funds	\$	532,097	\$	-	\$	532,097	
Due from districts		4,359,949				4,359,949	
Total assets	\$	4,892,046	\$	-	\$	4,892,046	
LIABILITIES, DEFERRED INFLOWS AND I	FUND BALANCE						
Liabilities							
Cash overdraft	\$	3,327,704	\$	-	\$	3,327,704	
Accounts payable		12,407		-		12,407	
Salary and wages payable		659,965		-		659,965	
Due to other funds		<u>-</u>		532,097		532,097	
Total liabilities		4,000,076		532,097		4,532,173	
Deferred Inflows							
Unavailable grant revenue		326,013				326,013	
Fund balance							
Unassigned		565,957		532,097)		33,860	
Total liabilities, deferred inflows and							
fund balance	\$	4,892,046	\$	-	\$	4,892,046	

#### Reconciliation of Governmental Funds Balance Sheet To Statement of Net Position June 30, 2017

Total Fund Balances - Governmental Funds	\$ 33,860
Amounts reported for governmental activities in the statement of net position are different because:	
Some of the revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures and therefore are unavailable in the funds:	
Revenues unavailable in funds	 326,013
Net Position of Governmental Activities	\$ 359,873

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended June 30, 2017

		General Fund	IMRF / Soc Sec Fund	Total Governmental Funds
Revenues				
Local sources	\$	5,940,113	\$ 1,000,000	\$ 6,940,113
State sources		533,633	-	533,633
Federal sources		163,878		163,878
Total revenues		6,637,624	1,000,000	7,637,624
Expenditures				
Instruction		4,624,868	178,166	4,803,034
Support services		2,781,507	22,540	2,804,047
Community services		1,400	6	1,406
Total expenditures		7,407,775	200,712	7,608,487
Net change in fund balance		(770,151)	799,288	29,137
Fund balance at beginning of year		1,336,108	(1,331,385)	4,723
Fund balance at end of year	\$	565,957	\$ (532,097)	\$ 33,860

# Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities Year Ended June 30, 2017

Net Change in Total Fund Balances	\$ 29,137
Amounts reported for governmental activities in the Statement of Activities are different because:	
Some revenues were not collected for several months after the close of the fiscal year and therefore were not considered to be "available" and are not reported as revenue in the governmental funds.	 30,597
Change in Net Position of Governmental Activities	\$ 59,734

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Reporting Entity: The Hope Wall Special Education Joint Agreement (the Joint Agreement) provides certain special education services to residents of East Aurora Community Unit School District 131 and West Aurora Community Unit School District 129. Each District owns one-half of the land and one-half of all real property where the services take place. West Aurora Community Unit School District 129 serves as the administrative district for all components of the Joint Agreement. The operating and capital costs of the building are shared equally (50%) between the districts and the program costs are allocated between the two districts based on the average daily enrollment. The Joint Agreement is governed by an advisory board made up of representatives from each of the two districts and is not a component unit of any other government nor does it report any other entity as a component unit.

<u>Basis of Presentation</u>: The Joint Agreement's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the Joint Agreement as a whole. These statements include the governmental financial activities of the Joint Agreement. The government-wide statements report the financial information of the District, except for fiduciary activities. The effect of interfund activity has been removed from these statements. The governmental activities column reports activities that are normally supported by taxes and intergovernmental revenues.

The statement of net position presents the financial condition of the governmental activities of the Joint Agreement at year-end. The statement of activities presents a comparison between expenses and program revenues for each program or function of the Joint Agreement's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the Joint Agreement. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Joint Agreement. All revenues of the Joint Agreement are considered program revenues.

#### **Fund Financial Statements**

During the year, the Joint Agreement segregates transactions related to certain Joint Agreement functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Joint Agreement at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in its own column.

<u>Fund Accounting</u>: The accounts of the Joint Agreement are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with separate sets of self-balancing accounts that comprise its assets, liabilities, deferred inflows, fund balance, revenues received, expenditures disbursed and other financing sources and uses. The Joint Agreement maintains specific funds and fund types as required by the Illinois State Board of Education. Joint Agreement resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The Joint Agreement's major governmental funds are the General Fund and the IMRF/Social Security Fund.

The General Fund is used to account for all financial resources except those required to be accounted for in another fund. It consists of the Education Account and the Operations and Maintenance Account.

The IMRF/Social Security Fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for IMRF and social security.

# Basis of Accounting/Measurement Focus

Government-Wide Financial Statements – The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net position and the operating statements present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized when earned, if measurable, and expenses are recognized as incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

The Joint Agreement has reported two categories of program revenues in the statement of activities: (1) charges for services and (2) program-specific operating grants and contributions. Program revenues are derived directly from the program itself or from external sources, such as the State of Illinois; they reduce the net cost of each function to be financed from the Joint Agreement's general revenues. For identifying the function to which program revenue pertains, the determining factor for charges for services is which function generates the revenue. For grants and contributions, the determining factor is the function to which the revenues are restricted.

Governmental funds are used to account for the Joint Agreement's general government activities. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, i.e., when they are both "measurable and available." "Measurable" means that the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Joint Agreement considers all revenues available if they are collected within 60 days after year end. All revenue items are considered to be measurable and available when cash is received by the Joint Agreement and are recognized as revenue at that time. Expenditures are recorded when the related fund liability is incurred.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental information, a reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental information of the government-wide presentation.

(Continued)

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Details: The Joint Agreement reports the following major governmental funds:

- General Fund The General Fund is the general operating fund of the Joint Agreement. It is used to
  account for all financial resources except those required to be accounted for in another fund. It
  consists of two accounts. The Education account is used for most of the instructional and
  administrative aspects of the Joint Agreement's operations. The revenue consists primarily of tuition
  revenue and grant receipts. The Operation and Maintenance account is used for expenditures made
  for repair and maintenance.
- Special Revenue Funds Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Joint Agreement's IMRF/Social Security Fund is presented as a Special Revenue Fund.

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the Joint Agreement's policy to apply restricted resources first, then unrestricted resources as needed.

<u>Use of Estimates</u>: Management of the Joint Agreement has made certain estimates and assumptions that affect the reported amounts of assets, liabilities and deferred inflows and contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditures during the period. Actual results could differ from those estimates.

<u>Restricted Net Position</u>: For the government-wide financial statements, net position is reported as restricted when constraints placed on net position use are either: (1) externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

<u>Deferred Inflows of Resources/Unavailable Revenue</u>: The Joint Agreement reports deferred inflows of resources on its financial statements. Deferred inflows arise when potential revenue does not meet both the measureable and available criteria for recognition in the current period. Unavailable revenues arise when resources are received by the Joint Agreement before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Joint Agreement has a legal claim to the resources, the liability for unavailable revenue is removed from the balance sheet or statement of net position and revenue is recognized.

#### **NOTE 2 - FUND BALANCES**

The components of the fund balance include the following line items:

- a) Nonspendable fund balance is inherently nonspendable, such as portions of net resources that cannot be spent because of their form and portions of net resources that cannot be spent because they must be maintained intact. As of June 30, 2017, the Joint Agreement does not have any nonspendable fund balance.
- b) Restricted fund balance is externally enforceable limitations on use, such as limitations imposed by creditors, grantors, contributors, or laws and regulations of other government as well as limitations imposed by law through constitutional provision or enabling legislation. As of June 30, 2017, the Joint Agreement does not have any restrictions of fund balance.

(Continued)

#### NOTE 2 – FUND BALANCES (Continued)

- c) Committed fund balance has self imposed limitations set in place prior to the end of the period. The limitations are imposed at the highest level of decision making that requires formal action at the same level to remove. For the Joint Agreement, the Board of Education is the highest level of decision making. The Joint Agreement has not passed a fund balance policy specifying the method as to which fund balance can be committed. As of June 30, 2017, the Joint Agreement does not have any commitments of fund balance.
- d) Assigned fund balance has limitations resulting from intended use consisting of amounts where the intended use is established by the Board of Education designated for that purpose. The intended use is established by an official designated for that purpose. The Joint Agreement does not have a designated official for this purpose. As of June 30, 2017, the Joint Agreement does not have any assignments of fund balance.
- e) Unassigned fund balance is the total fund balance in the general fund in excess of nonspendable, restricted, committed, and assigned fund balance. If any other fund has a negative fund balance, this is also included in unassigned.

If there is an expenditure incurred for purposes for which both restricted and unrestricted fund balance is available, the Joint Agreement will consider restricted fund balance to have been spent before unrestricted fund balance. Further, if there is an expenditure incurred for purposes for which committed, assigned, or unassigned fund balance classifications could be used, then the Joint Agreement will consider committed fund balance to be spent before assigned fund balance, and consider assigned fund balance to be spent before unassigned fund balance. The Joint Agreement does not have contingency reserve policy or a minimum fund balance policy.

## **NOTE 3 – CASH AND INVESTMENTS**

The cash deposits included in the Joint Agreement's financial statements are held by West Aurora School District 129 and are insured by the Federal Deposit Insurance Corporation and additional collateral as of June 30, 2017. The bank balance was an overdraft of \$992,277 and the book balance was an overdraft of \$992,277. This amount is payable to West Aurora School District 129.

Investments under the Custody of the Treasurer: The investments included in the Joint Agreement's financial statements are held by West Aurora School District 129 who participates in the Bloom Township School Treasurer's (BTST) cash and investment pool. BTST is a non-rated, external investment pool. The investment in the pool is carried on the Joint Agreement books at cost determined on a first-in, first-out basis. The Treasurer maintains records that segregate the cash and investment balances by District. Earnings on investments, including gains and losses on sales of investments, are allocated monthly based upon the District's percentage participating in the cash and investment pool. No entity is permitted to borrow from another entity through deficit spending within the Treasurer's cash and investment pool.

Investing is performed in accordance with investment policies adopted by the BTST complying with the Illinois Compiled Statutes. Overall credit ratings are not applicable for the cash and investment pool as a whole. Financial information and investment risk disclosures regarding the cash and investment pool's underlying investments may be obtained directly from BTST at 3311 Chicago Road, South Chicago Heights, IL 60411. At June 30, 2017, the fair value of all pooled cash and investments held by BTST was \$385,717,558 and the amount of cash and investments allocated to the Joint Agreement on a cost basis was (\$2,335,427).

(Continued)

## **NOTE 4 - RETIREMENT FUNDS**

The Illinois Municipal Retirement Fund (IMRF) and Teachers' Retirement System (TRS) expenditures included in the financial statements are paid through the plan held by West Aurora School District 129. West Aurora School District 129's financial statements fully disclose the IMRF and TRS plans, funding process, contributions and trend information. To obtain a copy, contact West Aurora School District 129 at 1877 Downers Place, Aurora, Illinois 60506.

#### **NOTE 5 - INTERFUNDS**

At June 30, 2017 there was an interfund between the Educational Account and the Operations and Maintenance Account for \$2,595,474 and an interfund between the General Fund and the IMRF/Social Security Fund for \$532,097. The interfunds are to reclassify negative cash.

Required Supplementary Information
Budgetary Comparison Schedule
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund and Major Special Revenue Fund
Year Ended June 30, 2017

_		General Fund		Special Revenue Fund IMRF / Soc Sec Fund			
	Original and Final Budget	Actual	Variance from Budget Positive (Negative)	Original and Final Budget	Actual	Variance from Budget Positive (Negative)	
Revenues							
Local sources	\$ 6,501,600	\$ 5,940,113	\$ (561,487)	\$ -	\$ 1,000,000	\$ 1,000,000	
State sources	501,558	533,633	32,075	-	-	-	
Federal sources	188,876	163,878	(24,998)				
Total revenues	7,192,034	6,637,624	(554,410)	<del>-</del>	1,000,000	1,000,000	
Expenditures							
Instruction	4,461,937	4,624,868	(162,931)	252,450	178,166	74,284	
Support services	2,410,943	2,781,507	(370,564)	35,100	22,540	12,560	
Community services	1,400	1,400	-	-	6	(6)	
Payments to other Districts	30,000	-	30,000	-	-	-	
Total expenditures	6,904,280	7,407,775	(503,495)	287,550	200,712	86,838	
Net change in fund balance	\$ 287,754	(770,151)	\$ (1,057,905)	\$ (287,550)	799,288	\$ 1,086,838	
Fund Balances at beginning of year		1,336,108			(1,331,385)		
Fund Balances at end of year		\$ 565,957			\$ (532,097)		

#### Basis of Budgeting:

The Joint Agreement prepares its budget and internal reports to reflect expenditures anticipated to be required during the fiscal year and revenues expected to be received during the fiscal year to meet such disbursements. The budget is approved by the Boards of Education of both District 129 and 131. The budget is prepared using the modified accrual basis of accounting. No amendments were made to the original budget.

## General Fund Balance Sheet - By Account June 30, 2017

	Educational Purposes Account		erations and enance Account	Total General Fund	
ASSETS  Due from other funds  Due from other districts  Due from other accounts	\$	532,097 4,359,949 2,595,474	\$ -	\$	532,097 4,359,949 2,595,474
Total assets	\$	7,487,520	\$ -	\$	7,487,520
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES Liabilities Cash overdraft Accounts payable Salary and wages payable Due to other accounts	\$	3,327,704 2,618 659,020	\$ 9,789 945	\$	3,327,704 12,407 659,965
Total liabilities		3,989,342	2,595,474 2,606,208		2,595,474 6,595,550
Deferred Inflows Unavailable grant revenue		326,013			326,013
Fund balances Unassigned		3,172,165	 (2,606,208)		565,957
Total liabilities, deferred inflows and fund balances	\$	7,487,520	\$ 	\$	7,487,520

## General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - By Account Year Ended June 30, 2017

	 Educational Purposes Account		rations and nance Account	Total General Fund	
Revenues					
Local sources	\$ 4,940,113	\$	1,000,000	\$	5,940,113
State sources	533,633		-		533,633
Federal sources	 163,878		<u>-</u>		163,878
Total revenues	 5,637,624		1,000,000		6,637,624
Expenditures					
Instruction	4,624,868		-		4,624,868
Support services	1,831,168		950,339		2,781,507
Community services	 1,400		<u>-</u>		1,400
Total expenditures	 6,457,436	-	950,339		7,407,775
Net change in fund balance	(819,812)		49,661		(770,151)
Fund Balances at beginning of year	 3,991,977		(2,655,869)		1,336,108
Fund Balances at end of year	\$ 3,172,165	\$	(2,606,208)	\$	565,957