### AUDITED FINANCIAL STATEMENTS AND SUPPLEMENTAL SCHEDULES

**JUNE 30, 2012** 

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### INDEPENDENT AUDITORS' REPORT

To the President and the Other Members of the Board of Education of the Onteora Central School District Boiceville, New York

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Onteora Central School District, as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Onteora Central School District, as of June 30, 2012, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America

In accordance with Government Auditing Standards, we have also issued our report dated August 27, 2012, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison and the schedule of post-employment actuarial valuation information on pages 3 through 10 and 38 through 40 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion on or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements as a whole. The supplementary information found on pages 41 through 44, as described in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audit of States, Local Governments and Non-Profit Organizations, and is also not a required part of the financial statements. The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The supplementary information on pages 41 through 44, as described in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

WEST & COMPANY CPAS PC

Gloversville, New York August 27, 2012

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

The following is a discussion and analysis of the School District's financial performance for the fiscal year ended June 30, 2012. This section is a summary of the School District's financial activities based on currently known facts, decisions or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the School District's basic financial statements, which immediately follow this section.

### FINANCIAL HIGHLIGHT

- Net District-wide net assets of the School District were \$19,274,718, and decrease of \$208,116 for the year ended June 30, 2012.
- The District taxpayers approved the General Fund Budget.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts: Management's Discussion and Analysis (MD&A) (this section), the basic financial statements and required supplementary information. The basic financial statements include two kinds of statements that present different views of the School District:

- The first two statements are *District-wide* financial statements that provide both *short-term* and *long-term* information about the School District's *overall* financial status.
- The remaining statements are *fund* financial statements that focus on individual parts of the School District, reporting the School District's operations in *more detail* than the District-wide statements.
- The *governmental funds statements* tell how basic services such as regular and special education were financed in the *short-term*, as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships, in which the School District acts solely as a trustee or agent for the benefit of others.

The basic financial statements also include notes that provide additional information about the basic financial statements and the balances reported. The statements are followed by a section of required supplementary information that further explains and supports the basic financial statements with a comparison of the School District's budget for the year.

### Figure A-1

Summary of the major features of the School District's basic financial statements, including the portion of the School District's activities that they cover and the types of information that they contain is in A-1. The remainder of this overview section highlights the structure and contents of each statement.

Figure A-1

Major Features of the District-wide and Fund Financial Statements

		Fund Finance	ial Statements
	District-Wide	Governmental Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The daily operating activities of the School District, such as instruction and special education	Instances in which the School District administers resources on behalf of someone else, such as scholarship programs and student activities monies
Required financial statements	· Statement of net assets · Statement of activities	Balance sheet     Statement of revenues,     expenditures, and     changes in fund balances	<ul><li>Statements of fiduciary net assets</li><li>Statement of changes in fiduciary net assets</li></ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Current assets and liabilities that come due during the year or soon after; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid

### **District-Wide Statements**

The District-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the School District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two District-wide statements report the School District's *net assets* and how they have changed. Net assets – the difference between the School District's assets and liabilities – is one way to measure the School District's financial health or *position*.

- Over time, increases or decreases in the School District's net assets are an indicator of whether its financial position is improving or deteriorating, respectively.
- For assessment of the overall health of the School District, additional nonfinancial factors such as changes in the property tax bases and the condition of buildings and other facilities should be considered.

In the District-wide financial statements, the School District's activities are shown as *Governmental Activities*. Most of the School District's basic services are included here, such as regular and special education, transportation and administration. Property taxes and State formula aid finance most of these activities.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the School District's funds – not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs.

- Some funds are required by State law and by bond covenants.
- The School District establishes other funds to control and to manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as Federal grants).

### The District has two kinds of funds:

- Governmental Funds: Most of the School District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them. The governmental fund statements focus primarily on current financial resources and often have a budgetary orientation. Governmental funds include the general fund, special aid fund, school lunch fund and the capital project fund. Required financial statements are the balance sheet and the statement of revenues, expenditures and changes in fund balances.
- Fiduciary Fund: The School District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund and the student activities funds. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations. Fiduciary fund reporting focuses on net assets and changes in net assets.

### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Figure A-2 - Condensed Statement of Net Assets

	Fiscal Year 2012	Fiscal Year 2011	Percentage Change (Incr.;-Decr.)
Assets			
Current and other assets	\$ 22,972,566	\$ 19,825,078	15.9%
Capital assets - net	19,487,995	19,872,949	-1.9%
Total Assets	42,460,561	39,698,027	7.0%
Liabilities			
Current liabilities	972,285	775,510	25.4%
Long-term liabilities	22,213,558	19,439,684	14.3%
Total Liabilities	23,185,843	20,215,194	14.7%
Net Assets			
Invested in capital assets - net of related debt	15,242,795	15,264,349	-0.1%
Restricted	13,997,174	11,130,423	25.8%
Unrestricted	(9,965,251)	(6,911,939)	44.2%
Total Net Assets	\$ 19,274,718	\$ 19,482,833	-1.1%

### **Changes in Net Assets**

The School District's 2012 revenue was \$50,307,269 (see Figure A-3). Property taxes and New York State aid accounted for the majority of revenue by contributing 80.3% and 14.0% of the total revenue raised (see Figure A-4). The remainder of revenue came from fees for services, use of money and property, operating grants and other miscellaneous sources.

The total cost of all programs and services totaled \$50,515,385 for 2012. These expenses (85.3%) are predominantly for the education, supervision, and transportation of students (see Figure A-5).

Net assets decreased during the year by \$208,116.

Figure A-3 – Changes in Net Assets from Operating Results

	Fiscal Year 2012	Fiscal Year 2011	Percentage Change (Incr.;-Decr.)
Revenues			
Program Revenues			
Charges for services	\$ 594,431	\$ 605,175	-1.8%
Operating grants and contributions	1,661,917	1,517,774	9.5%
General Revenues			
Property taxes	40,392,619	38,934,602	3.7%
State formula aid	7,036,779	7,906,560	-11.0%
Federal sources	9,966	434,643	-97.7%
Use of money and property	95,045	116,838	-18.7%
Sale of property and compensation for loss	9,372	1,369	584.6%
Miscellaneous	507,140	599,069	-15.3%
Total Revenues	50,307,269	50,116,030	0.4%
Expenses			
General support	6,164,607	6,640,762	-7.2%
Instruction	38,003,941	37,109,304	2.4%
Transportation	5,076,973	4,876,441	4.1%
Debt service	158,288	158,596	-0.2%
Cost of sales – Lunch Program	1,111,576	970,367	14.6%
Total Expenses	50,515,385	49,755,470	1.5%
Total Increase in Net Assets	\$ (208,116)	\$ 360,560	-157.7%

Figure A-4 – Revenue Sources for 2012 – Total Governmental Activities

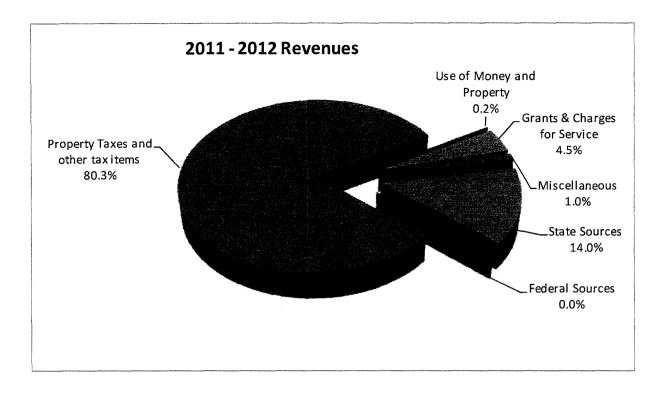
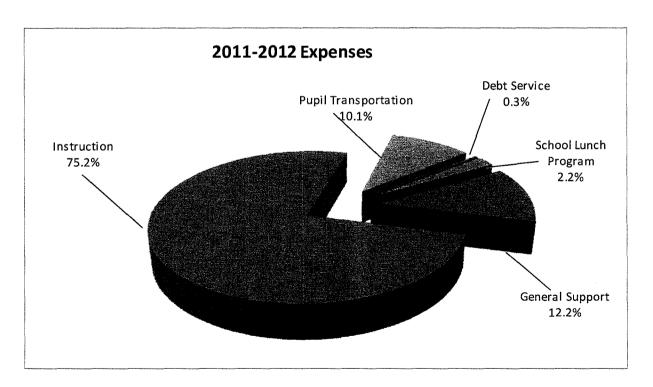


Figure A-5 – Expenses for 2012 – Total Governmental Activities



### **Governmental Activities**

Revenue for the School District's governmental activities totaled \$50,307,269 while total expenses were \$50,515,385. Accordingly, net assets decreased by \$208,116. The continuation of the School District's solid financial condition can be contributed to:

- Effective leadership by the Board of Education.
- Community support for the School District's annual budget.
- Continued State and federal aid.
- Strategic use of services from BOCES.

**Figure A-6** presents the cost of several of the School District's major activities. The table also shows each activity's net cost (total cost less fees generated by the activity and intergovernmental aid provided for specific programs). The net cost shows the financial burden placed on the School District's taxpayers by each of these functions.

Figure A-6 – Net Cost of Governmental Activities

	Total Cost	t of Services	Percentage Change	Net Cost	of Services	Percentage Change
	2012	2011	(Incr.; -Decr.)	2012	2011	(Incr.; -Decr.)
General support	\$ 6,164,607	\$ 6,640,762	-7.2%	\$ 6,164,607	\$ 6,640,762	-7.2%
Instruction	38,003,941	37,109,304	2.4%	36,438,911	35,717,007	2%
Pupil transportation	5,076,973	4,876,441	4.1%	5,076,973	4,832,298	5.1%
Debt service - interest	158,288	158,596	-0.2%	158,288	158,596	-0.2%
Cost of sales - lunch program	1,111,576	970,367	14.6%	420,258	283,858	48.1%
Totals	\$50,515,385	\$49,755,470	;	\$48,259,037	\$47,632,521	

- The cost of all governmental activities for the year was \$50,515,385.
- The users of the School District's programs financed \$594,431 of the costs.
- The federal and State government grants financed \$1,661,917.
- The majority of costs were financed by the School District's taxpayers and State aid.

### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

As the District completed the year, its governmental funds reported a combined fund balance of \$19,664,577. Variances between years for the governmental fund financial statements are not the same as variances between years for the District-wide financial statements. The School District's governmental funds are presented on the current financial resources measurement focus and the modified accrual basis of accounting. Under this method of presentation, governmental funds do not include long-term liabilities for the funds' projects and capital assets purchased by the funds. Governmental funds will include proceeds from the issuance of debt, the current payments for capital assets, and the current payments for debt, including the principal and interest payment.

No significant variances were reflected in the governmental fund financial statements for 2012.

### **General Fund Budgetary Highlights**

This section presents an analysis of variances between original and final budget amounts and between final budget amounts and actual results for the General Fund.

	Results vs	. Budget		
	Original Budget	Final Budget	<u>Actual</u>	 Variance
Revenues:				
Local sources	\$ 40,951,098	\$ 40,969,825	\$ 41,185,055	\$ 215,230
State sources	7,525,023	7,525,023	7,036,779	(488,244)
Federal sources	50,000	50,000	9,966	(40,034)
Other uses	15,000	15,000	. 0	(15,000)
Totals	48,541,121	48,559,848	48,231,800	 (328,048)
Expenses:	•			
General support	5,072,591	5,300,316	, 4,207,674	1,092,642
Instruction	26,471,113	26,759,333	24,658,671	2,100,662
Transportation	3,842,884	3,899,699	3,443,351	456,348
Employee benefits	14,228,527	14,137,020	12,250,984	1,886,036
Debt service	525,417	525,417	525,416	1
Other uses	400,589	889,989	784,600	 105,389
Totals	50,541,121	51,511,774	45,870,696	 5,641,078
Excess (Deficiency) of Reven	ues			
Over Expenses	\$ (2,000,000)	\$ (2,951,926)	2,361,104	\$ 5,313,030
	Beginning fund balance		15,596,783	
	Other change in fund bala		881,231	
	Outstanding encumbrance		(206,039)	
	Appropriated against curr		(2,000,000)	
	Nonspendable - Prepaid e		(648,427)	
	School District restricted:			
	Tax certiorari		(4,910,676)	
	Capital reserve		(2,786,036)	
	Debt		(149,891)	
	Retirement contribut		(1,490,732)	
	Unemployment insur		(505,013)	
	Employee benefit acc	crued liability	(1,352,568)	
	Repairs		(2,802,258)	
	Ending unassigned fund b	alance	\$ 1,987,478	

### CAPITAL ASSET AND DEBT ADMINISTRATION

As of June 30, 2012, the School District had \$19,487,995 invested in a broad range of capital assets including land, buildings, buses, athletic facilities, computers and other educational equipment, net of accumulated depreciation.

### **Capital Assets**

Figure A-7 – Capital Assets (Net of Depreciation)

	Fiscal Year 2012	Fiscal Year 2011
Land	\$ 20,626	\$ 20,626
Construction in progress	1,866,932	1,568,626
Buildings, furniture and equipment	17,600,437	18,283,697
Totals	\$ 19,487,995	\$ 19,872,949

The District's capital assets were less on June 30, 2012, than they were the year before, decreasing by \$384,954 (see Figure A-7 total). This change in the Capital Assets occurred due to depreciation exceeding new asset additions.

### Long-Term Debt

As of June 30, 2012, the School District had \$19,864,708 in general obligation and other long-term debt outstanding. More detailed information about the School District's long-term debt is included in the notes to the basic financial statements.

Figure A-8 - Outstanding Long-Term Debt

	Fiscal Year 2012	Fiscal Year 2011
General obligation bonds (financed with property taxes) Other debt	\$ 4,245,200 15,619,508	\$ 4,608,600 12,940,323
Totals	\$ 19,864,708	\$ 17,548,923

During 2012, the School District paid down its debt by retiring \$363,400 of outstanding bonds. Other debt represented judgment and claims, compensated absences and other post-employment benefits.

### FACTORS BEARING ON THE FUTURE OF THE DISTRICT

- Costs for employee benefits, such as health benefits and teachers' and employees' retirement, continue to rise.
- Increased land and property values continue to drive a reduction of District State Aid.
- The District faces aging infrastructure.
- New York State is experiencing fiscal distress.
- Like all New York school districts, the District is restricted by the tax levy limit and cannot exceed this calculated limit without a super-majority approval.
- Declining enrollment has resulted in the reconfiguration of the three elementary schools. The District is now structured offering two Kindergarten 3<sup>rd</sup> grade configurations in Woodstock and Phoenicia schools and one 4<sup>th</sup> grade at Bennett Elementary School. The West Hurley Elementary School remains closed since the summer of 2004.

### CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the School District's citizens, taxpayers, customers, investors and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact:

Victoria McLaren
Assistant Superintendent for Business
Onteora Central School District
Route 28
Boiceville, New York 12412

### STATEMENT OF NET ASSETS

### **JUNE 30, 2012**

ACCETC		
ASSETS Cash		
	¢.	6 050 029
Unrestricted Restricted	\$	6,959,028
Receivables		13,997,174
State and Federal aid		632,920
		74,506
Due from fiduciary funds Due from other governments		648,180
Prepaid expenses		648,427
Inventories		12,331
Capital assets, net of depreciation		19,487,995
Capital assets, net of depreciation		19,407,995
Total Assets		42,460,561
LIABILITIES		
Payables		
Accounts payable		451,895
Accrued liabilities		495,331
Due to fiduciary funds		688
Due to other governments		248
Deferred credits		
Deferred revenues		24,123
Long-term liabilities		
Due and payable within one year		
Due to Teachers' Retirement System		2,174,203
Due to Employees' Retirement System		174,647
Bonds payable		383,400
Due and payable after one year		
Bonds payable		3,861,800
Judgment and claim		151,488
Other post-employment benefits		14,115,452
Compensated absences payable		1,352,568
Total Liabilities		23,185,843
NET ASSETS		
Investment in capital assets, net of related debt		15,242,795
Restricted		13,242,773
Repairs		2,802,258
Employee retirement		1,490,732
Unemployment insurance		505,013
Tax certiorari		4,910,676
Capital		2,786,036
Debt		149,891
Employee benefit accrued liability		1,352,568
Unrestricted		(9,965,251)
•		<u>, , , , , , , , , , , , , , , , , , , </u>
Total Net Assets	\$	19,274,718

### STATEMENT OF ACTIVITIES AND CHANGES IN NET ASSETS

### FOR THE YEAR ENDED JUNE 30, 2012

		 Program I harges for	Revenues Operating	Net (Expense) Revenue and Changes in
	Expenses	Services	Grants <sup>®</sup>	Net Assets
FUNCTIONS/PROGRAMS	0 (1(4(0))	 ^		
General support Instruction	\$ 6,164,607	\$ (191.720)	\$ 0	\$ (6,164,607)
Pupil transportation	38,003,941 5,076,973	(181,738)	(1,383,292)	(36,438,911)
Debt service	158,288	$0 \\ 0$	0	(5,076,973) (158,288)
School lunch program	1,111,576	(412,693)	(278,625)	(420,258)
p. 65		 (112,073)	(270,023)	(420,230)
<b>Total Functions and Programs</b>	\$ 50,515,385	\$ (594,431)	\$(1,661,917)	(48,259,037)
GENERAL REVENUES				
Real property taxes				37,893,657
Other tax items				2,498,962
Use of money and property				95,045
Sale of property and compensation for loss Miscellaneous				9,372
State sources				507,140
Federal sources				7,036,779
1 oderar sources				9,966
<b>Total General Revenues</b>				48,050,921
CHANGES IN NET ASSETS				(208,116)
TOTAL NET ASSETS - BEGINNING OF Y	EAR		,	19,482,834
TOTAL NET ASSETS - END OF YEAR				\$ 19,274,718

### BALANCE SHEET - GOVERNMENTAL FUNDS ONTEORA CENTRAL SCHOOL DISTRICT

JUNE 30, 2012

	General	<b>9</b> 1	Special Aid	<b>3</b> 2 –	School			ß	Total Governmental
ASSETS Gach							Capitai		r unas
Unrestricted	789 009 5 \$	5	(100,000)	€	0	•		4	
Restricted	-	9	(222,404)	<del>/</del>	72,1/9	<b>⇔</b>	1,499,569	<del>69</del>	6,959,028
Due from other funds	1.563.881						0 400		13,997,174
State and Federal aid	632.920						339,400		1,903,281
Due from other governments			128 229		20.309				632,920
Prepaid expenses	648.427		0,0,120		000,02				048,180
Inventories	0		0		12,331				048,42/
TOTAL ASSETS	\$ 22.452.086	<u>ح</u>	405 467	64	104 810	6	1 828 060	6	12,331
LIABILITIES			20,620	•	104,017	9	1,00,000	9	24,001,341
Accounts payable	\$ 432 393	€	14 226	G	9203	6		€	1
Accrued liabilities		<del>)</del>	077,1	9	7,66	0		<del>^</del>	451,895
Due to other funds	340.088		384 436		107 500		010 420		482,185
Due to other governments	0		00.		24,500		910,439		1,829,463
Due to Employees' Retirement System	174,647		o C		0 †				248
Due to Teachers' Retirement System	2,174,203		0		o C				7 174,047
Deferred revenues	17,318		6,805		0		0		24.173
Total Liabilities	3,612,968		405.467		207.890		910 439		5 136 764
FUND BALANCE							751617		2,120,704
Nonspendable									
Inventory	0		С		12 331		c		10001
Prepaid expenses	648,427		) C		0				12,331
Restricted	•				>				048,47/
Repairs	2,802,258		C		C		•		2002250
Employee retirement	1,490,732		0						4,602,238
Unemployment insurance	505.013		0						1,490,732
Tax certiorari	4.910.676		o C						505,013
Capital	2.786.036						<b>~</b>		4,910,676
Debt	149 801						0 (		2,786,036
Employee benefit accrued liability	1.352.568						0 0		149,891
Assigned	2,206,039		20.500		3 124		028 830		1,352,568
Unassigned	1,987,478		(20,500)		(118,526)		00000		1.848.452
Total Fund Balance	18,839,118		0		(103.071)		928 530		19 664 577
TOTAL LIABILITIES AND FUND BALANCE	\$ 22,452,086	∽	405,467	89	104.819	€.	1 838 969	4	24 801 341
				,	77.75	•	1,926,707	9	24,001,341
	See notes to basic financial statements.	incial si	tatements.						

### RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET ASSETS

### **JUNE 30, 2012**

Total balance - governmental funds balance sheet (page 13)	\$ 19,664,577
Add:  Land, building and equipment, net of accumulated depreciation	19,487,995
Deduct:	,,
Accrued interest	13,146
Compensated absences	1,352,568
Other post-employment benefits	14,115,452
Judgement and claim	151,488
Long and short-term bonds payable	4,245,200
Total	19,877,854
NET ASSETS, GOVERNMENTAL ACTIVITIES	\$ 19,274,718

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

## FOR THE YEAR ENDED JUNE 30, 2012

Total

	General	1	Special Aid		School Lunch	Capital	ital	Ĝ	Total Governmental Funds
KEVENUES Real property favor									
Other tax items	\$ 37,893,657	57 62	00	69	0	<b>∽</b>	0	↔	37,893,657
Charges for services	181.738	38.	00				0 0		2,498,962
Use of money and property	95,040	40	0		o vo		0		181,738
Miscellaneous	9,372	72 86	0 02		0		0		9,372
State sources	7 036 779	79	38,8/3		854		0 0		566,013
Federal sources	996'6	99	1,099,770		233.053		) C		1,2/4,206
Sales - school linch		0	0		32,794		0		32,794
Total Revenues		)  -  ;	0		412,693		0		412,693
EVDENDITIDES	48,231,8	008,	1,383,292		692,177		0		50,307,269
General support	N 70 70 C P	77			000		ć		
Instruction	24,658,6	71	1,281,048		468,032 0		00		4,675,706
rupn transportation Employee benefits	3,443,351	51	21,954		0		0		3,465,305
Debt service	12,250,984	84	117,781		200,608		0		12,569,373
Principal Interest	363,400	00	0		0		0		363,400
Cost of sales	102,016	010	C		0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		0		162,016
Capital outlay		0	0		344,348 0		0 298.306		344,548 298.306
Total Expenditures	45,086,096	96	1,420,783		1,013,188		298.306		47.818.373
EXCESS (DEFICIENCY) OF REVENUES									
OVER EXPENDITURES	3,145,704	94	(37,491)		(321,011)		(298,306)		2,488,896
OTHER FINANCING SOURCES AND USES									
Operating transfers in		0 0	0		0		0		0
Operating transfers (out)	(784,600)	o (90	37,491		225,589		521,520 0		784,600
Total Other Sources (Uses)	(784,600)	   (00	37,491		225.589		521 520		000,407)
EXCESS (DEFICIENCY) OF REVENUES AND OTHER SOURCES OVER							22672		
EXPENDITURES AND USES	2,361,104	04	0		(95,422)		223,214		2,488,896
FUND BALANCE - BEGINNING OF YEAR	15,596,783	83	0		(7,649)	<u></u>	1,586,547		17.175.681
OTHER CHANGE IN FUND BALANCE	881,231	31	0		0		(881,231)		0
FUND BALANCE - END OF YEAR	\$ 18,839,118	8	0	s	(103,071)	8	928,530	\$	19,664,577

### RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO STATEMENT OF ACTIVITIES

### FOR THE YEAR ENDED JUNE 30, 2012

REVENUES - STATEMENT OF ACTIVITIES		\$ 50,307,269
EXPENDITURES	47,818,373	
Add:		
Depreciation	769,113	
Increase in other post-employment benefits	2,763,508	
	3,532,621	
Deduct:		•
Decrease in compensated absences	49,541	
Decrease in judgement and claims	34,782	
Fixed assets additions	384,159	
Decrease in accrued interest	3,727	
Principal payments of long-term debt	363,400	
	835,609	
EXPENDITURES - STATEMENT OF ACTIVITIES		50,515,385
CHANGE IN NET ASSETS		\$ (208,116)

### STATEMENT OF FIDUCIARY NET ASSETS

### **JUNE 30, 2012**

	Priv	rate Purpose Trust	Agency
ASSETS			
Cash	\$	130,877	\$ 154,805
Due from other funds	-	688	 0
Total Assets	\$	131,565	\$ 154,805
LIABILITIES			
Due to other funds	\$	0	\$ 74,506
Extraclassroom activity balances		0	64,086
Other liabilities		0	 16,213
Total Liabilities		0	\$ 154,805
NET ASSETS			
Reserved for scholarships	\$	131,565	

### STATEMENTS OF CHANGES IN FIDUCIARY NET ASSETS

### FOR THE YEAR ENDED JUNE 30, 2012

ADDITIONS Investment earnings Gifts and contributions	\$ 688 24,511
Total additions	25,199
<b>DEDUCTIONS</b> Scholarships and awards	31,500
Total deductions	31,500
CHANGE IN NET ASSETS	(6,301)
NET ASSETS - BEGINNING OF YEAR	137,866
NET ASSETS - END OF YEAR	\$ 131,565

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 – SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of Onteora Central School District (the "District") have been prepared in conformity with generally accepted accounting principles (GAAP) as apply to governmental units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Certain significant accounting principles and policies utilized by the District are described below:

### A) Reporting Entity

The Onteora Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of seven members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls, all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying basic financial statements present the activities of the District and other organizational entities determined to be includable in the District's financial reporting entity. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency and financial accountability. Based on the application of these criteria, the following is a brief description of certain entities included in the District's reporting entity.

### i) Extraclassroom Activity Funds

The Extraclassroom Activity Funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds can be found included with these basic financial statements. The District accounts for assets held as an agent for various student organizations in an agency fund.

### B) Joint Venture

The District is a component district in Ulster County Board of Cooperative Educational Services (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 - SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

### B) Joint Venture – (Continued)

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950 (6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program and capital costs. Each component district's share of administrative and capital cost is determined by resident public school district enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed \$3,485,961 for BOCES administrative and program costs. Participating school districts issue debt on behalf of BOCES. During the year, the District issued no serial bonds on behalf of BOCES. As of year end, the District had no outstanding BOCES debt.

The District's share of BOCES aid amounted to \$703,891.

Financial statements for the BOCES are available from the BOCES administrative office.

### C) Basis of Presentation

### 1) District-Wide Statements

The Statement of Net Assets and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State aid, intergovernmental revenues and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### 2) Fund Statements

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 – SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

### C) Basis of Presentation – (Continued)

### 2) Fund Statements - (Continued)

The District reports the following major governmental funds:

<u>General Fund</u>: This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

**Special Revenue Funds:** These funds account for the proceeds of specific revenue sources, such as federal and State grants, that are legally restricted to expenditures for specified purposes, school lunch operations and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

<u>Capital Projects Funds</u>: These funds are used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

<u>Fiduciary Fund</u>: Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

- i) <u>Private Purpose Trust Funds</u>: These funds are used to account for trust arrangements in which principal and income benefits annual third-party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.
- ii) <u>Agency Funds</u>: These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds and for payroll or employee withholding.

### D) Measurement Focus and Basis of Accounting

The District-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 – SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

### E) Property Taxes

Real property taxes are levied annually by the Board of Education no later than September 1 and become a lien on September 1. Taxes are collected during the period September 1 to November 1.

Uncollected real property taxes are subsequently enforced by the county in which the District is located. The county pays an amount representing uncollected real property taxes transmitted to the county for enforcement to the District no later than the following April 1.

### F) Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these Notes.

### G) Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditure and revenues to provide financing or other services.

In the District-wide statements, the amounts reported on the Statement of Net Assets for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note 9 for a detailed disclosure by individual fund for interfund receivables, payables, expenditures and revenues activity.

### H) Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 - SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

### I) Cash (and Cash Equivalents)/Investments

The District's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition.

New York State law governs the District's investment policies. Resources must be deposited in FDIC insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance.

Investments are stated at fair value.

### J) Receivables

Receivables are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

### K) Inventories and Prepaid Items

Inventories of food in the School Lunch Fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-wide and fund financial statements. These items are reported as assets on the statement of net assets or balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A reserve for these nonliquid assets (inventories) has been recognized to signify that a portion of fund balance is not available for other subsequent expenditures.

### L) Capital Assets

Capital assets are reported at actual cost or estimated historical costs, based on appraisals conducted by independent third-party professionals. Donated assets are reported at estimated fair market value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization <u>Threshold</u>	Depreciation <u>Method</u>	Estimated <u>Useful Life</u>
Buildings	\$ 5,000	Straight-line	40
Building improvements	5,000	Straight-line	20
Furniture and equipment	5,000	Straight-line	5-15

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 - SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

### M) Deferred Revenue

Deferred revenues are reported when potential revenues do not meet both the measurable and available criteria for recognition in the current period. Deferred revenues also arise when resources are received by the District before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the District has legal claim to the resources, the liability for deferred revenues is removed and revenues are recorded.

Statute provides the authority for the District to levy taxes to be used to finance expenditures within the first 120 days of the succeeding fiscal year. Consequently, such amounts are recognized as revenue in the subsequent fiscal year, rather than when measurable and available.

### N) Vested Employee Benefits

### **Compensated Absences** .

Compensated absences consist of unpaid accumulated annual sick leave, vacation and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the District-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

In the funds statements, only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

### O) Other Benefits

District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

In addition to providing pension benefits, the District provides post-employment health insurance coverage and survivor benefits to retired employees and their survivors in accordance with the provision of various employment contracts in effect at the time of retirement. Substantially, all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 - SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

### P) Short-Term Debt

The District may issue Revenue Anticipation Notes (RANs) and Tax Anticipation Notes (TANs), in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The District may issue Bond Anticipation Notes (BANs), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

### Q) Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities and long-term obligations are reported in the District-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, and compensated absences that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Assets.

### R) Equity Classifications

### **District-Wide Statements**

In the District-wide statements, there are three classes of net assets:

### i) Invested in Capital Assets, Net of Related Debt

Consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

### ii) Restricted Net Assets

Reports net assets when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 - SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

### R) Equity Classifications – (Continued)

### iii) Unrestricted Net Assets

Reports all other net assets that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

### **Fund Statements**

Unrestricted fund balance consists of three classifications; committed, assigned and unassigned. Committed fund balance is not applicable to School District's. Assigned fund balance is comprised of encumbrances, reserves for insurance recovery and the planned use of resources in the subsequent years' budget. The unassigned portion reports remaining fund balance. New York State Real Property Tax Law §1318 restricts the unassigned fund balance, less the reserve for tax reduction, of the General Fund to an amount not greater than 4% of the District's budget for the ensuing fiscal year.

### **Fund Balance**

The Governmental Accounting Standards Board (GASB) issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB-54), that defines the different types of fund balances that a governmental entity must use for financial reporting purposes.

GASB-54 requires the fund balance amounts to be properly reported within one of the fund balance categories list below.

### 1. Nonspendable

Includes amounts that cannot be spent because they are either:

- (a) not in spendable form; or
- (b) legally or contractually required to be maintained intact.

This would include fund balance related to inventories, prepaids, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed, or assigned).

### 2. Restricted

Includes amounts with constraints placed on the use of resources either:

- a. Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- b. Imposed by law through constitutional provisions or enabling legislation (authorizes the District to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation).

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 - SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

### R) Equity Classifications – (Continued)

### 2. Restricted – (continued)

Most of the reserves of fund balance allowed by law meet this criteria including fund balance previously reserved for: capital, debt service, employee benefits accrued liabilities, insurance, liability and property loss, repairs, retirement contributions, tax certiorari, taxes raised outside of tax limit (cities over 125,000), uncollected taxes in a city school district, unemployment insurance, and workers' compensation.

Currently, New York State laws still use the terminology reserves and Districts are only allowed to use reserves authorized by law. For the reserves included above, the following describes what they can be used for:

### **Currently Utilized by the District:**

### **Employee Benefit Accrued Liability**

According to General Municipal Law §6-l, must be used for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the General Fund under Restricted Fund Balance.

### Repairs

According to General Municipal Law §6-d), must be used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The Board of Education, without voter approval, may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (Opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the General Fund under Restricted Fund Balance.

### **Retirement Contributions**

According to General Municipal Law §6-r, must be used for financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board. This reserve is accounted for in the General Fund under Restricted Fund Balance.

### Capital

According to Education Law §3651, must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve; the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the General Fund under Restricted Fund Balance.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 1 - SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

### R) Equity Classifications – (Continued)

### 2. Restricted – (continued)

### **Debt Service**

According to General Municipal Law §6-l, the Mandatory Reserve for Debt Service (GML) must be used to establish a reserve for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of District property or capital improvement. The reserve is accounted for in the General Fund under Restricted Fund Balance.

### Tax Certiorari

According to Education Law §3651.1-a, must be used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount that might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies. This reserve is accounted for in the General Fund under Restricted Fund Balance.

### **Unemployment Insurance**

According to General Municipal Law §6-m, must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund under Restricted Fund Balance.

### 3. Assigned

Includes amounts that are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed, except for stabilization arrangements. The Board of Education is not required to impose or remove the constraint. Assignments of fund balance cannot be made if it would result in a negative unassigned fund balance.

### **Encumbrances**

All encumbrances are classified as Assigned Fund Balance. There were no significant encumbrances as of June 30, 2012.

### 4. Unassigned

Includes the residual classification for the District's General Fund and includes all spendable amounts not contained in the other classifications.

### Order of Use of Fund Balance

The District's policy is to annually determine the appropriate use of fund balance upon recommendation of the Superintendent and Board of Education.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 2 - EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the District-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the Statement of Activities, compared with the current financial resources focus of the governmental funds.

### A) Total Fund Balance of Governmental Funds vs. Net Assets of Governmental Activities

Total fund balance of the District's governmental funds differs from "net assets" of governmental activities reported in the Statement of Net Assets. This difference primarily results from the additional long-term economic focus of the Statement of Net Assets versus the solely current financial resources focus of the governmental fund Balance Sheets.

### B) Statement of Revenues, Expenditures and Changes in Fund Balances vs. Statement of Activities

Differences between the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balances and the Statement of Activities fall into one of three broad categories. The amounts shown below represent:

### i) Long-Term Revenue Differences

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available," whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

### ii) Capital Related Differences

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the Statement of Activities.

### iii) Long-Term Debt Transaction Differences

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Assets.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### **Budgets**

The District administration prepares a proposed budget for approval by the Board of Education for the following governmental funds for which legal (appropriated) budgets are adopted.

The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted. Supplemental appropriations occurred during the year, as follows:

**Appropriation** 

Capital projects	\$	489,400
Various donations		18,728
Total Approved Appropriations	<u>\$</u>	508,128

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

### Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 4 - CASH (AND CASH EQUIVALENTS), CUSTODIAL CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE AND FOREIGN CURRENCY RISKS

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District's investment policies, as discussed previously in these Notes.

As of June 30, 2012, all District bank balances were collateralized with a third-party bank with the collateral held in the District's name.

The District does not typically purchase investments for a long enough duration to cause it to believe that it is exposed to any material interest rate risk.

The District does not typically purchase investments denominated in foreign currency, and is not exposed to foreign currency risk.

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year end includes \$11,130,423 within the governmental funds.

### NOTE 5 - INVESTMENT POOL

The District participates in multi-municipal cooperation investment pool agreements pursuant to New York State General Municipal Law Article 5-G, Section 119-0, whereby it holds a portion of the investments in cooperation with other participants. At June 30, 2012, the School District held \$10,003 in investments consisting of various investments in securities issued by the United States and its agencies. The investments are highly liquid and considered to be cash equivalents. The following amounts are included as unrestricted cash:

<u>Fund</u>	<u>A</u>	mount
General	\$	10,003

The above amount represents the cost of the investment pool shares and is considered to approximate fair value. The investment pools are SEC registered and categorically exempt from the New York State collateralization requirements.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 6 - CAPITAL ASSETS

Capital asset balances and activity for the year ended June 30, 2012, were as follows:

		Beginning Balance	 Additions	 ements/		Ending Balance
Governmental activities:						
Capital assets that are not depreciated:						
Land	\$	20,626	\$ 0	\$ 0	\$	20,626
Construction in process		1,568,626	298,306	 0_		1,866,932
Total nondepreciable historical cost	_	1,589,252	 298,306	0		1,887,558
Capital assets that are depreciated:						
Land improvements		95,297	0	0		95,297
Building and improvements		27,762,949	0	0	2	7,762,949
Furniture and equipment		4,834,242	85,853	0		4,920,095
Total depreciable historical cost		32,692,488	 85,853	0	3:	2,778,341
Less accumulated depreciation:						
Buildings, furniture and equipment		14,408,791	 769,113	 . 0	_1:	5,177,904
Total accumulated depreciation		14,408,791	 769,113	 0	1:	5,177,904
Net depreciable historical cost		18,283,697	 (683,260)	0	1	7,600,437
Total historical cost, net	\$	19,872,949	\$ (384,954)	\$ 0	\$ 19	9,487,995
Depreciation was allocated to the following pro-	gra	ms as follows:				
General support			\$ 93,461			
Instruction			576,175			
Pupil transportation			76,972			
School lunch program			 22,505			
Total			\$ 769,113			

### NOTE 7 – SHORT-TERM DEBT

The District had no short-term debt for year ending June 30, 2012.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 8 - LONG-TERM DEBT

Interest on long-term debt for the year was composed of:

Interest paid	\$ 162,016
Less interest accrued in the prior year	(16,874)
Plus interest accrued in the current year	 13,146
Total expense	\$ 158,288

Long-term liability balances and activity for the year are summarized below:

	Beginning Balance	Issued	Redeemed	Ending Balance	Amounts Due Within One Year
Governmental activities:					
Serial bond payable	\$ 4,608,600	\$ 0	\$ 363,400	\$ 4,245,200	\$ 383,400
Other liabilities:			•		
Judgement and claim	186,270	0	34,782	151,488	0
Other post-employment benefits	11,351,944	2,763,508	0	14,115,452	0
Compensated absences, net	1,402,109	0	49,541	1,352,568	0
Total other liabilities	12,940,323	2,763,508	84,323	15,619,508	0
TOTAL LONG-TERM LIABILITIES	\$17,548,923	\$ 2,763,508	\$ 447,723	\$19,864,708	\$ 383,400

The following is a summary of the maturity of long-term indebtedness:

<b>Description of Issue</b>	Issue <u>Date</u>	Final <u>Maturity</u>	Interest <u>Rate</u>	Outstanding at June 30, 2012
Serial Bond Bus Bond	2003 2009	2022 2014	3.45% 3.75%	\$ 4,160,000 85,200
TOTALS				<u>\$ 4,245,200</u>

The following is a summary of maturing debt service requirements:

	<b>Principal</b>	<u>Interest</u>	<b>Total</b>
Fiscal year ended June 30,			
2013	\$ 383,400	\$150,064	\$ 533,464
2014	393,400	138,349	531,749
2015	408,400	125,878	534,278
2016	395,000	112,463	507,463
2017	405,000	99,131	504,131
Thereafter	2,260,000	266,714	2,526,714
TOTALS	\$ 4,245,200	\$892,599	\$ 5,137,799

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 9 - INTERFUND TRANSACTIONS - GOVERNMENT FUNDS

	Interfund		Interfund	
	Receivable	Payable	Revenues	Expenditures
General Fund	\$ 1,563,881	\$ 340,088	\$ 0	\$ 784,600
Special Aid Funds	0	384,436	37,491	0
School Lunch Fund	0	194,500	225,589	0
Debt Service Fund	0	0	0	0
Capital Projects Fund	339,400	910,439	521,520	0
Total Governmental Activities	1,903,281	1,829,463	784,600	784,600
Fiduciary Agency Fund	688	74,506	0	0
TOTALS	\$ 1,903,969	\$ 1,903,969	\$ 784,600	\$ 784,600

The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues.

All interfund payables are expected to be repaid within one year.

### **Interfund Revenues and Expenditures**

Capital Fund revenue for local share of various projects.

School Lunch Fund revenue is for the operation of the Food Program.

Special Aid Fund revenue is for the General Fund required portion of the 4408 program.

General Fund expenditures are for transfer of capital reserve, food operation and local share of 4408 costs.

### **NOTE 10 - PENSION PLANS**

### **Plan Description**

The District participates in the New York State and Local Employees' Retirement System (ERS), the New York State Teachers Retirement System (TRS) and the Public Employees' Group Life Insurance Plan, collectively known as NYSLRS. These are cost-sharing multiple-employer retirement systems. The NYSLRS provides retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as sole trustee and administrative head of the NYSLRS. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the NYSLRS and for the custody and control of its funds. The NYSLRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be found at <a href="https://www.osc.state.ny.us/retire/publications/index.php">www.osc.state.ny.us/retire/publications/index.php</a> or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

### NOTES TO BASIC FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2012

### NOTE 10 – PENSION PLANS – (CONTINUED)

### **Funding Policies**

The NYSLRS are noncontributory except for employees who joined the ERS and TRS after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute 3 percent of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the NYSLRS' fiscal year ending March 31, for ERS and June 30, for TRS. Contributions for the current year and two preceding years were equal to 100 percent of the contributions required and were as follows:

	<u>NYSTRS</u>	<b>NYSERS</b>
2011-2012 2010-2011	\$ 2,039,053 1,469,918	\$ 639,961 349,355
2009-2010	1,129,424	382,005

### School Districts - Teachers' Retirement System (TRS) Information

School Districts do not make direct payments to TRS for their annual pension contribution. Instead, a school district's annual pension contribution owed to TRS is satisfied through deduction from State school aid payments. To illustrate, estimated pension contributions owed to TRS by a school district for contributions pertaining to the District's fiscal year ended June 30, will be satisfied as deductions from State aid in the ensuing months of September 15, October 15 and November 15.

All school district employers will recognize 12 months of expenditures and liabilities at their fiscal-year end for the TRS bill that matches their fiscal year. The amount recognized will be the amount actually deducted from State school aid payments in the ensuing months, regardless of any amortizations (deferrals) with TRS.

### NOTE 11 - POST-EMPLOYMENT (HEALTH INSURANCE) BENEFITS

The District provides post-employment health insurance coverage to retired employees in accordance with the provisions of various employment contracts.

The District implemented GASB Statement #45, Accounting and Financial Reporting by Employers for Post-employment Benefits Other Than Pensions, in the school year ended June 30, 2010. This required the District to calculate and record a net other post-employment benefit obligation at year end. The net other post-employment benefit obligation is basically the cumulative difference between the actuarially required contribution and the actual contributions made.

The District recognizes the cost of providing health insurance annually as expenditures in the General Fund of the funds financial statements as payments are made. For the year ended June 30, 2012, the District recognized \$3,077,496 for its share of insurance premiums for currently enrolled retirees.

### **Plan Description**

Onteora Central School District provides medical and prescription drug insurance benefits for retirees, spouses and their covered dependents while contributing a portion of the expenses. Such post-employment benefits are an included value in the exchange of salaries and benefits for employee services rendered. An employee's total compensation package includes not only the salaries and benefits received during active service, but all compensation and benefits received for their services during post-employment. Nevertheless, both types of benefits constitute compensation for employee services.

The District issues a publicly available financial report that includes financial statements and required supplementary information.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE YEAR ENDED JUNE 30, 2012

# NOTE 11 - POST-EMPLOYMENT (HEALTH INSURANCE) BENEFITS - (CONTINUED)

# **Funding Policy**

The contribution requirements of plan members and the District are established by the Board of Education. The required contribution is based on projected pay-as-you-go financing requirements.

For the fiscal year ended June 30, 2012, the District contributed \$6,753,912 to the employee health insurance.

# Annual Other Post-employment Benefit (OPEB) Cost and Net OPEB Obligation

The District's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan and changes in the District's net OPEB obligation to the healthcare plan:

Annual required contribution	\$ 5,698,589
Interest on net OPEB obligation	567,597
Adjustment to annual required contribution	 (425,182)
Annual OPEB cost (expense)	5,841,004
Contributions made	3,077,496
Increase in net OPEB obligation	2,763,508
Net OPEB obligation - beginning of year	11,351,944
Net OPEB obligation - end of year	\$ 14,115,452

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2012 and the two preceding years were as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
06/30/12	\$ 5,841,004	52.7%	\$ 14,115,452
06/30/11	5,546,477	61.0%	11,351,944
06/30/10	7,653,675	41.9%	9,187,466

# **Funding Status and Funding Progress**

As of July 1, 2011, the most recent actuarial valuation date, the plan was 0% funded. The actuarial liability for benefits was \$80,158,006 and the actuarial value of assets was \$-0-, resulting in an unfunded actuarial accrued liability (UAAL) of \$80,158,006. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE YEAR ENDED JUNE 30, 2012

# NOTE 11 - POST-EMPLOYMENT (HEALTH INSURANCE) BENEFITS - (CONTINUED)

# **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2011, actuarial valuation, the projected unit credit method was used. The actuarial assumptions included a 5% investment rate of return (net of administrative expenses), which is based on the expected earnings of the District's General Fund investments at the valuation date and an annual healthcare cost trend rate of 7% initially, reduced by decrements to an ultimate rate of 6% after 30 years. Both rates included a 5% inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a 30 year period. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2012, was 30 years.

# NOTE 12 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage.

The District participates in Workers' Compensation Alliance, a risk-sharing pool, to insure Workers' Compensation claims. This is a public entity risk pool created under Article 5 of the Workers' Compensation Law, to finance liability and risks related to Workers' Compensation claims. The District's share of the liability for unbilled and open claims is \$151,488.

# NOTE 13 – DONOR-RESTRICTED ENDOWMENTS

The District administers endowment funds, which are restricted by the donor for the purposes of scholarships.

The District authorizes expenditures from donor-restricted endowments in compliance with the wishes expressed by the donor, which varies among the unique endowments administered by the District.

# **NOTE 14 – CONTINGENCIES AND COMMITMENTS**

The District has received grants, which are subject to audit by agencies of the State and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

New York City has filed tax certiorari proceedings against the Town of Hurley with regards to this property for 2007 through 2011, in which it is seeking reduction of assessments. We anticipate that the Court's decision, if favorable to the City, would make the District liable for approximately \$6,900,000 plus accrued interest. The District has reserved approximately \$4,900,000 in its tax certiorari reserve.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE YEAR ENDED JUNE 30, 2012

# NOTE 14 - CONTINGENCIES AND COMMITMENTS - (CONTINUED)

New York City has also filed a tax certiorari proceeding against the Town of Shandaken with regards to this property for 2010 and 2011, in which it is seeking reduction of assessment of sewer distribution lines servicing the City's sewer treatment plant. If the City prevails, the corresponding tax refund would be approximately \$81,000 plus accrued interest.

# NOTE 15 - OTHER CHANGES IN NET ASSETS

# **General Fund**

Increase fund balance by \$881,231, as a result of transfer from Capital Fund to General Fund for projects that were closed.

# **Capital Fund**

Decrease fund balance by \$881,231, as a result of projects that were closed.

# **NOTE 16 - SUBSEQUENT EVENTS**

Management has evaluated subsequent events through August 27, 2012, the date of the issuance of the audit report. There were no issues to report that would have a material effect on the financial statements.

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCÉS – BUDGET (NON-GAAP BASIS)

	Original Budget	Final Budget	Actual Revenues	Final Budget Variance with Budgetary Actual Over (Under)
REVENUES:				
Local Sources				
Real property taxes	\$37,929,242	\$37,929,242	\$37,893,657	\$ (35,585)
Real property tax items	2,486,856	2,486,856	2,498,962	12,106
Charges for services	125,000	125,000	181,738	56,738
Use of money and property	100,000	100,000	95,040	(4,960)
Sale of property and compensation for loss	0	0	9,372	9,372
Miscellaneous	310,000	328,727	506,286	177,559
Total Local Sources	40,951,098	40,969,825	41,185,055	215,230
State Sources	7,525,023	7,525,023	7,036,779	(488,244)
Federal Sources	50,000	50,000	9,966	(40,034)
Total Revenues	48,526,121	48,544,848	48,231,800	(313,048)
OTHER FINANCING SOURCES				
Transfers from other funds	15,000	15,000	0	(15,000)
Total Revenues and Other Financing Sources	48,541,121	48,559,848	48,231,800	\$ (328,048)

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET (NON-GAAP BASIS)

	Original Budget	Final Budget	Actual Expenditures	Year End Encumbrances	Final Budget Variance With Budgetary Actual and Encumbrances (Over) Under
EXPENDITURES					
General Support					e - 4
Board of Education	65,621	122,487	98,255	\$ 556	\$ 23,676
Central administration	297,056	189,147	180,647	525	7,975
Finance	575,730	627,269	545,353	0	81,916
Staff	409,730	394,116	245,477	. 0	148,639
Central services	3,290,043	3,455,122	2,680,917	138,299	635,906
Special items	434,411	512,175	457,025	0	55,150
Instructional					
Instruction, administration and improvements	1,418,160	1,563,084	1,514,490	621	47,973
Teaching – regular school	13,225,595	13,217,314	12,032,777	30,370	1,154,167
Programs for children with handicapping					
conditions	7,664,996	7,743,908	7,301,889	0	442,019
Occupational education	982,898	982,956	970,898	0	12,058
Teaching - special school	4,757	4,757	0	0	4,757
Instructional media	695,814	730,647	584,107	29,723	116,817
Pupil services	2,478,893	2,516,667	2,254,510	5,945	256,212
Pupil Transportation	3,842,884	3,899,699	3,443,351	0	456,348
Employee Benefits	14,228,527	14,137,020	12,250,984	0	1,886,036
Debt Service	525,417	525,417	525,416	0	<u> </u>
Total Expenditures	50,140,532	50,621,785	45,086,096	206,039	5,329,650
Other Financing Uses Transfers to other funds	400,589	889,989	784,600	0	105,389
Total Expenditures and Other Uses	50,541,121	51,511,774	45,870,696	\$ 206,039	\$ 5,435,039
NET CHANGE IN FUND BALANCE	(2,000,000)	(2,951,926)	2,361,104		
FUND BALANCE – BEGINNING	15,596,783	15,596,783	15,596,783		
OTHER CHANGE IN FUND BALANCE	0	0	881,231		
FUND BALANCE – ENDING	\$ 13,596,783	\$12,644,857	\$18,839,118		

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF POST-EMPLOYMENT BENEFITS PLAN ACTUARIAL VALUATION

Actuarial Valuation Date	ctuarial Value of Assets (a)		Accrued Liability (b)	Unfunded Accrued Liability (UAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAL as a Percentage of Covered Payroll ((b-a)/c)
07/01/11	\$ (	 \$	80,158,006	\$ 80,158,006	0%	\$ 21,472,457	373.3%

# SUPPLEMENTARY INFORMATION

# SCHEDULE OF CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET – GENERAL FUND

ADOPTED BUDGET		\$ 50,541,121
ADDITIONS:		
Prior year's encumbrances		462,525
Donations		18,728
Capital fund project		489,400
FINAL BUDGET		\$ 51,511,774
	E OF FUND BALANCE - GENERAL FU	JND
UNASSIGNED FUND BALANCE AS OF	BEGINNING OF YEAR	\$ 4,003,834
LESS:		
Designated fund balance used for the levy	of taxes - adopted budget	2,000,000
UNASSIGNED FUND BALANCE AVAIL	ABLE FOR USE AS OF	
BEGINNING OF THE YEAR		\$ 2,003,834

# SUPPLEMENTARY INFORMATION

# SCHEDULE OF CAPITAL PROJECTS FUND – PROJECT EXPENDITURES AND FINANCING RESOURCES

				Expenditures			Met	Methods of Financing	ing	
Project Title	Original Appropriation	Revised Appropriation	Prior Year	Current	Total	Unexpanded Balance (Deficit)	Local	Proceeds of Obligations	Total	Fund Balances
District-wide Projects, 99/00 Underground storage tank Fire alarms Asbestos abatement Bus garage boiler	\$ 2,487,362 150,000 460,000 323,400 150,000	•	\$1,868,448	\$ 0 122,120 35,686 0 140,499	\$1,868,448 122,120 35,686 0 140,499	\$ 987,670 27,880 424,314 323,400 25,501	\$ 2,023,763 122,120 460,000 323,400 166,000	\$	\$2,023,763 122,120 460,000 323,400 166,000	\$ 155,315 0 424,314 323,400 25,501
IOIALS	\$ 3,5/0,762	\$ 3,955,518	\$1,868,448	\$298,305	\$2,166,753	\$ 1,788,765	\$ 3,095,283	\$ 0	\$3,095,283	\$ 928,530

See paragraph on supplemental schedules included in independent auditors' report

# SUPPLEMENTARY INFORMATION

# SCHEDULE OF CERTAIN REVENUES AND EXPENDITURES COMPARED WITH ST-3 DATA

	Account Code	ST-3 Amount	Audited Amount
REVENUES:			
Property taxes	A-1001	\$ 37,893,657	\$ 37,893,657
Nonproperty taxes	AT-1199	0	0
State aid	AT-3999	7,036,779	7,036,779
Federal aid	AT-4999	9,966	9,966
Total revenues	AT-5999	48,231,800	48,231,800
EXPENDITURES:			
General support	AT-1999	4,207,674	4,207,674
Pupil transportation	AT-5599	3,443,351	3,443,351
Debt service – principal	AT-9798.6	363,400	363,400
Debt service – interest	AT-9798.7	162,016	162,016
Total expenditures	AT-9999	45,870,696	45,870,696

# SUPPLEMENTARY INFORMATION

# INVESTMENT IN CAPITAL ASSETS, NET OF RELATED DEBT

CAPITAL ASSETS, NET		\$ 19,487,995
DEDUCT: Short-term portion of bonds payable Long-term portion of bonds payable	383,400 3,861,800	
		 4,245,200
INVESTMENT IN CAPITAL ASSETS, NET OF RELATED DEBT		 15,242,795

# ONTEORA CENTRAL SCHOOL DISTRICT FEDERAL AWARD PROGRAM INFORMATION SINGLE AUDIT

(OMB CIRCULAR A-133)

**JUNE 30, 2012** 



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the President and the Other Members of the Board of Education of the Onteora Central School District Boiceville, New York

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Onteora Central School District as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements and have issued our report thereon dated August 27, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Onteora Central School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Onteora Central School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Onteora Central School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Onteora Central School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of Onteora Central School District, in a separate letter dated August 27, 2012.

This report is intended solely for the information and use of management, the audit committee and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

WEST & COMPANY CPAS PC

Gloversville, New York August 27, 2012



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the President and the Other Members of the Board of Education of the Onteora Central School District Boiceville, New York

# Compliance

We have audited the compliance of Onteora Central School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement, that are applicable to each of its major federal programs for the year ended June 30, 2012. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2012.

# **Internal Control Over Compliance**

The management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Board of Education, management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

WEST & COMPANY CPAS PC

Gloversville, New York August 27, 2012

# ONTEORA CENTRAL SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2012

Federal Grantor/Pass-Through Grantor/Program	Federal CFDA Number	Ex	Federal spenditures
U.S. DEPARTMENT OF EDUCATION			
Passed Through NYS Education Department:			
Title I	84.010	\$	277,617
Title IIA	84.367		46,834
Title III	84.031		1,000
Title IV	84.186		2,060
Race to the top - ARRA	84.395		31,223
Educations Jobs Fund - ARRA	84.410		369,171
IDEA - Section 611 - ARRA	84.391		6,042
IDEA - Section 611	84.027		353,508
IDEA - Section 619 - ARRA	84.392		1,315
IDEA - Section 619	84.173		11,000
Total U.S. Department of Education			1,099,770
U.S. DEPARTMENT OF AGRICULTURE			
Direct:			
Food Distribution	10.555		32,794
Passed Through NYS Education Department:			
National School Breakfast Program	10.553		53,894
National School Lunch and Snack Programs	10.555		179,159
Total U.S. Department of Agriculture			265,847
TOTAL FEDERAL AWARDS		\$	1,365,617

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

# FOR THE YEAR ENDED JUNE 30, 2012

# NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of expenditures of federal awards is a summary of the District's federal award programs presented on the accrual basis of accounting, as required by accounting principles generally accepted in the United States of America.

# **NOTE B – FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2012, the District had food commodities totaling \$2,387 in inventory.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

# FOR THE YEAR ENDED JUNE 30, 2012

The District had no findings for the year ended June 30, 2011.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# FOR THE YEAR ENDED JUNE 30, 2012

FINANCIAL STATEMENTS		
Type of auditors' opinion issued:		<u>Unqualified</u>
Internal control over financial reporting:		X.
Material weakness identified? Significant deficiencies identified that are not	yes	X no
considered to be material weakness?	yes	X none reporte
Noncompliance material to financial statements noted?	yes	X no
FEDERAL AWARDS		
Internal control over major programs:  Material weakness identified?	Voc	Y no
Significant deficiencies identified that are not	yes	X no
considered to be material weakness?	yes	X none reported
Type of auditors' opinion(s) issued on compliance for major programs:		<u>Unqualified</u>
Any audit findings disclosed that are required to be reported in accordance with Section 501(a) of Circular A-133?	yes	X no
dentification of major programs:		
Name of Federal Program		CFDA Number
Education Jobs Fund – ARRA		84.410
IDEA 611		84.027
IDEA 619 IDEA 611 - ARRA		84.173 84.391
IDEA 611 - ARRA IDEA 619 - ARRA		84.392
Dollar threshold used to distinguish between Type A and Type B		
Programs		<u>\$300,000</u>
Auditee qualified as low risk?	X yes	no
ASIC FINANCIAL STATEMENTS FINDINGS		
one		

None

# ONTEORA CENTRAL SCHOOL DISTRICT EXTRACLASSROOM ACTIVITY FUNDS AUDITED FINANCIAL STATEMENTS JUNE 30, 2012



# INDEPENDENT AUDITORS' REPORT

To the President and the Other Members of the Board of Education of the Onteora Central School District Boiceville, New York

We have audited the statement of assets and liabilities arising from cash transactions of the Extraclassroom Activity Funds of Onteora Central School District as of June 30, 2012, and the accompanying statement of revenues collected and expenses paid for the year then ended. These statements are the responsibility of the District's management. Our responsibility is to express an opinion on these statements based on our audit.

Except as explained in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Insufficient accounting controls are exercised over cash receipts at the point of collections to the time of submission to the Central Treasurer. Accordingly, it was impracticable to extend our audit of such receipts beyond the amounts recorded.

As described in Note 1, the District prepares these financial statements on the cash basis of accounting. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, except for the effect of any adjustments that might have been determined to be necessary had we been able to perform adequate auditing procedures in regards to the cash receipts referred to in the third paragraph, the financial statements referred to above present fairly, in all material respects, the assets, liabilities and fund balances of the Extraclassroom Activity Funds of the Onteora Central School District as of June 30, 2012, and the revenues collected and expenses paid for the year then ended, on the basis of accounting described in Note 1.

WEST & COMPANY CPAS PC

Gloversville, New York August 27, 2012

# EXTRACLASSROOM ACTIVITY FUNDS

# STATEMENT OF ASSETS AND LIABILITIES ARISING FROM CASH TRANSACTIONS

# **JUNE 30, 2012**

ASSETS Cash	\$ 64,086
TOTAL ASSETS	\$ 64,086
LIABILITIES AND CLUB BALANCES Club balances	\$ 64,086
TOTAL LIABILITIES AND CLUB BALANCES	\$ 64,086

# EXTRACLASSROOM ACTIVITY FUNDS

# STATEMENT OF REVENUES COLLECTED AND EXPENSES PAID

	Balance July 1, 2011	Receipts	Disbursements	Balance June 30, 2012
Art Club	\$ 473	\$ 874	\$ 658	\$ 689
Bookstore	4,057	6,737	8,807	1,987
Class of 2011	2,638	0	2,638	0
Belleayre Bash	1,958	13,187	13,104	2,041
Class of 2012	8,885	9,044	17,392	537
Class of 2013	5,829	2,928	1,794	6,963
Class of 2014	6,118	0	0	6,118
Class of 2015	683	. 0	482	201
Class of 2016	3,995	0	0	3,995
Computer Club	679	0	0	679
DECA	4,089	19,693	21,619	2,163
Diversity Club	656	0	0	656
FCCLA	1	0	1	0
French Club	6,581	1,890	3,415	5,056
GSA	925	0	0	925
Honor Society	590	3,120	3,171	539
Model Congress	754	8,050	8,705	99
MS Yearbook	700	2,977	3,176	501
SADD	792	0	150	642
Sales Tax	1,957	2,322	3,053	1,226
Student Activities Club	4,316	2,329	1,990	4,655
Theatre	13,424	5,249	7,130	11,543
Tomahawk HS Yearbook	3,393	13,664	11,328	5,729
Bennett Student Council	28,676	8,415	30,187	6,904
Phoenicia Student Council	734	3,199	3,933	0
Woodstock Student Council	1,843	6,452	8,057	238
TOTALS	\$ 104,746	\$ 110,130	\$ 150,790	\$ 64,086

### EXTRACLASSROOM ACTIVITY FUNDS

### NOTES TO FINANCIAL STATEMENTS

# FOR THE YEAR ENDED JUNE 30, 2012

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Extraclassroom Activity Funds of the Onteora Central School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the School District with respect to its financial transactions, and the designation of student management. However, since the Board of Education does exercise general oversight, these funds and their corresponding cash accounts are reflected in the Trust and Agency Funds of the basic financial statements of the District.

The books and records of the Onteora Central School District's Extraclassroom Activities Funds are maintained on the cash basis of accounting. Under this basis of accounting, revenues are recognized when cash is received and expenditures are recognized when cash is disbursed.

# **NOTE 2 – MANAGEMENT LETTER**

Management letter items associated with the Extraclassroom Activity Funds are included in the management letter accompanying the District's basic financial statements.



August 27, 2012

To the President and the Other Members of the Board of Education of the Onteora Central School District Boiceville, New York

In planning and performing our audit of the financial statements of the Onteora Central School District for the year ended June 30, 2012, in accordance with auditing standards generally accepted in the United States of America, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

However, during our audit we became aware of several matters that are opportunities for strengthening internal controls and improving operating efficiency. We previously reported on the District's internal control in our report dated August 27, 2012. A separate report dated August 27, 2012, contains our report on significant deficiencies or material weaknesses in the District's internal control. This letter does not affect our report dated August 27, 2012, on the financial statements of Onteora Central School District.

Our comments and recommendations for the year ended June 30, 2012, are as follows:

# **Prior-Year Findings**

# 1. Fiduciary Funds

# **Extraclassroom Activity Funds**

- **a.** <u>Prior Condition</u>: Operational Procedures We noted several instances where adherence to proper documentation and authorization procedures were not followed.
- **b.** <u>Prior Condition</u>: Accounting Procedures We noted that there is a poor segregation of duties and monthly accounting procedures are not being completed.
- c. <u>Prior Condition</u>: We noted that the bookstore is filing a separate sales tax return from the rest of the clubs.

Status: b. and c. were corrected as of June 30, 2012, a. is improved but, continuation is needed to correct condition.

**Recommendation:** We recommend that the District review proper accounting and record keeping procedures with all faculty members involved in extraclassroom activities. These procedures can be found in *The Safeguarding, Accounting and Auditing of Extraclassroom Activity Funds, Finance Pamphlet 2* issued by the New York State Education Department.

## 2. Capital Fund

**Prior Condition:** The Capital Fund includes several projects which are no longer active and contain a large amount of Fund Balance.

Status: The District has only one remaining project to close out.

# 3. Reserve Accounting

<u>Prior Condition</u>: During the year ended June 30, 2011, revenues and expenditures affecting reserve accounts were posted directly to the reserve accounts, and unused reserve balances were credited to expenditures.

Status: This condition was corrected as of June 30, 2012.

# **Current-Year Findings**

# 1. General Long-term Debt

**Condition:** Books and records were not adjusted prior to audit, causing several journal entries to be proposed.

<u>Recommendation</u>: The Business Office should review all funds and fund groups to make sure books and records are complete prior to commencement of the audit.

# 2. Special Aid Fund

**Condition:** The District did not charge indirect costs to the grants as of June 30, 2012.

**Recommendation:** The Business Office should review procedures so the General Fund receives all revenues it's entitled to.

# 3. Extraclassroom Activities

a. Condition: Three Clubs had no activity for the fiscal year ending June 30, 2012.

**Recommendation:** Management and the Board should review these Clubs, if they are inactive, they should be closed.

**b.** <u>Condition</u>: There were several instances where Clubs did not charge sales tax on sales or pay sales taxes on purchases subject to the tax.

**Recommendation:** Clubs should review activities subject to sales tax and properly charge the tax. Additionally, if a Club is not going to pay sales tax at time of purchase, a resale certificate should be issued. Purchases not for resale are subject to sales tax.

\* \* \* \* \* \* \* \* \*

We would like to thank the District's staff for their cooperation throughout this engagement. We are available, at any time convenient for the Board, to discuss this management letter, the basic financial statements, the single audit and any other financial matters the Board may wish to discuss.

Very truly yours,

WEST & COMPANY CPAS PC

WEST & COMPANY CPAs PC